



STATE OF ILLINOIS  
EXECUTIVE OFFICE OF THE GOVERNOR  
**GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET**

NOVEMBER 15, 2023

## **October 2023 Report to the Legislative Budget Oversight Commission**

In accordance with 25 ILCS 10/20, this report contains information regarding revenue and expenditures, statutory transfers, grants awarded from certain federal relief related to the COVID-19 pandemic, and necessary budget management actions taken by the Office of the Governor, the Governor's Office of Management and Budget, or any state agency. This report also contains information about the expenditure of federal financial relief by State and local governments related to the COVID-19 pandemic.

## Year-to-Date General Funds Revenues

Budgeted figures below reflect the enacted forecast published in June 2023. Federal revenues received a one-time deposit of \$633 million in October. This deposit is a retroactive draw of reimbursable expenditures on certain Medicaid related programs. Please see the footnote below for the full press release. <sup>1</sup>

General Funds Monthly Revenues					
Through October 2023					
(\$ millions)					
	October FY23 Actual	October FY24 Budgeted*	October FY24 Actual	Budgeted vs Actual	
				Dollar Variation	Percent Variation
<b>Individual Income Tax</b>	\$ 1,726	\$ 1,924	\$ 1,920	\$ (4)	(0.2%)
<b>Corporate Income Tax</b>	\$ 239	\$ 193	\$ 227	\$ 34	17.4%
<b>Sales Tax</b>	\$ 867	\$ 867	\$ 901	\$ 34	3.9%
Public Utility	51	51	54	3	5.9%
Cigarette	20	20	20	0	0.0%
Inheritance	43	37	49	12	33.1%
Liquor	15	15	14	(1)	(8.3%)
Insurance	1	1	2	1	100.0%
Corporate Franchise	20	13	17	4	30.8%
Investment Income	15	20	63	43	215.0%
Cook County IGT	-	-	-	-	0.0%
Other	26	23	34	11	45.9%
<b>TOTAL STATE REVENUES</b>	\$ 3,023	\$ 3,165	\$ 3,301	\$ 136	4.3%
<b>Federal Revenues</b>	\$ 487	449	\$ 1,018	\$ 569	126.8%
<b>Transfers In</b>	\$ 363	\$ 144	\$ 126	\$ (18)	(12.4%)
Lottery	50	56	70	14	25.2%
Gaming	23	24	-	(24)	(100.0%)
Adult-Use Cannabis	9	9	9	0	0.0%
Other	281	55	47	(8)	(14.5%)
<b>SUBTOTAL REVENUES</b>	\$ 3,873	\$ 3,758	\$ 4,445	\$ 687	18.3%
ARPA Reimbursement for Government Services	-	-	-	-	0.0%
<b>TOTAL REVENUES</b>	\$ 3,873	\$ 3,758	\$ 4,445	\$ 687	18.3%

General Funds Year-to-Date Revenues					
Through October 2023					
(\$ millions)					
	FY23 YTD Actual	FY24 YTD Budgeted*	FY24 YTD Actual	Budgeted vs Actual	
				Dollar Variation	Percent Variation
<b>Individual Income Tax</b>	\$ 6,751	\$ 7,132	\$ 7,266	\$ 134	1.9%
<b>Corporate Income Tax</b>	\$ 1,513	\$ 1,420	\$ 1,499	\$ 79	5.5%
<b>Sales Tax</b>	\$ 3,627	\$ 3,486	\$ 3,683	\$ 197	5.7%
Public Utility	230	225	208	(17)	(7.7%)
Cigarette	83	78	74	(4)	(5.5%)
Inheritance	161	135	205	70	51.6%
Liquor	64	65	63	(1.5)	(2.3%)
Insurance	133	133	146	13	10.1%
Corporate Franchise	77	56	77	21	37.5%
Investment Income	72	100	225	125	125.3%
Cook County IGT	-	-	-	-	0.0%
Other	149	141	125	(16)	(11.3%)
<b>TOTAL STATE REVENUES</b>	\$ 12,860	\$ 12,972	\$ 13,572	\$ 600	4.6%
<b>Federal Revenues</b>	\$ 1,366	\$ 1,590	\$ 2,035	\$ 444	27.9%
<b>Transfers In</b>	\$ 1,161	\$ 642	\$ 1,157	\$ 515	80.3%
Lottery	200	224	285	61	27.5%
Gaming	63	72	31	(41)	(56.9%)
Adult-Use Cannabis	38	40	36	(4)	(10.0%)
Other	860	306	804	498	162.7%
<b>SUBTOTAL REVENUES</b>	\$ 15,387	\$ 15,204	\$ 16,763	\$ 1,560	10.3%
ARPA Reimbursement for Government Services	764	-	-	-	0.0%
<b>TOTAL REVENUES</b>	\$ 16,152	\$ 15,204	\$ 16,763	\$ 1,560	10.3%

Source: Illinois Office of the Comptroller and Governor's Office of Management and Budget

<sup>1</sup> [Internal Review Identifies Additional Federal Match Owed to State For Developmental Disability Services Provided \(illinois.gov\)](#)

## Year-to-Date General Funds Expenditures

Note: Budgeted figures below reflect the forecast for spending from appropriations for fiscal year 2024, enacted in June 2023. Budgeted monthly expenditures were determined by analyzing historical data on the timing of vouchers presented.

### General Funds Monthly Expenditures

Through October 2023

(\$ millions)

	October FY23 Actual	October FY24 Budgeted*	October FY24 Actual	Budgeted vs Actual	
				Dollar Variation	Percent Variation
Healthcare and Family Services	\$ 1,065	\$ 1,079	\$ 1,045	\$ (33)	(3.1%)
State Board of Education	\$ 781	\$ 794	\$ 876	\$ 82	10.4%
Retirement Systems	\$ 770	\$ 804	\$ 778	\$ (26)	(3.2%)
Chicago Teacher's Pension System	\$ 25	\$ 26	\$ 26	\$ 0.0	0.1%
Dept of Human Services	\$ 455	\$ 497	\$ 462	\$ (34)	(6.9%)
Department on Aging	\$ 93	\$ 107	\$ 133	\$ 26	24.3%
Department of Corrections	\$ 112	\$ 117	\$ 146	\$ 28	24.2%
Group Insurance (CMS)	\$ 150	\$ 300	\$ 300	\$ -	0.0%
Higher Education	\$ 386	\$ 377	\$ 393	\$ 17	4.4%
Other Agencies	\$ 285	\$ 362	\$ 386	\$ 24	6.7%
<b>Total</b>	<b>\$ 4,121</b>	<b>\$ 4,461</b>	<b>\$ 4,544</b>	<b>\$ 84</b>	<b>1.9%</b>

### General Funds Year-to-Date Expenditures

Through October 2023

(\$ millions)

	FY23 YTD Actual	FY24 YTD Budgeted*	FY24 YTD Actual	Budgeted vs Actual	
				Dollar Variation	Percent Variation
Healthcare and Family Services	\$ 2,897	\$ 3,234	\$ 3,646	\$ 412	12.7%
State Board of Education	\$ 2,581	\$ 2,658	\$ 2,688	\$ 30	1.1%
Retirement Systems	\$ 3,467	\$ 3,255	\$ 3,576	\$ 321	9.9%
Chicago Teacher's Pension System	\$ 112	\$ 113	\$ 117	\$ 4	3.4%
Dept of Human Services	\$ 1,239	\$ 1,512	\$ 1,570	\$ 58	3.8%
Department on Aging	\$ 289	\$ 304	\$ 363	\$ 59	19.5%
Department of Corrections	\$ 368	\$ 482	\$ 430	\$ (52)	(10.8%)
Group Insurance (CMS)	\$ 750	\$ 875	\$ 900	\$ 25	2.9%
Higher Education	\$ 969	\$ 1,050	\$ 1,196	\$ 146	13.9%
Other Agencies	\$ 949	\$ 1,377	\$ 1,119	\$ (258)	(18.7%)
<b>Total</b>	<b>\$ 13,621</b>	<b>\$ 14,859</b>	<b>\$ 15,604</b>	<b>\$ 745</b>	<b>5.0%</b>

Source: Illinois Office of the Comptroller and Governor's Office of Management and Budget

Note: Lapse period spending is not included in this table. Amounts reflect only vouchers presented from FY24 appropriations.

\*Budgeted figures were determined by analyzing historical data on the timing of vouchers presented.

## Expenditures of Federal Financial Relief Related to COVID-19

In 2020 and 2021, Congress enacted six pieces of legislation to address the impact of COVID-19:

- 1) Coronavirus Preparedness and Response Supplemental Appropriations Act, 2020 — Enacted March 6, 2020
- 2) Families First Coronavirus Response Act (FFCRA) - Enacted March 18, 2020
- 3) Coronavirus Aid, Relief, and Economic Security (CARES) Act - Enacted March 27, 2020
- 4) Paycheck Protection Program and Health Care Enhancement Act — Enacted April 24, 2020
- 5) Coronavirus Response and Relief Supplemental Appropriations Act (CRRSA) - Enacted December 27, 2020
- 6) American Rescue Plan Act of 2021 (ARPA) - Enacted March 11, 2021

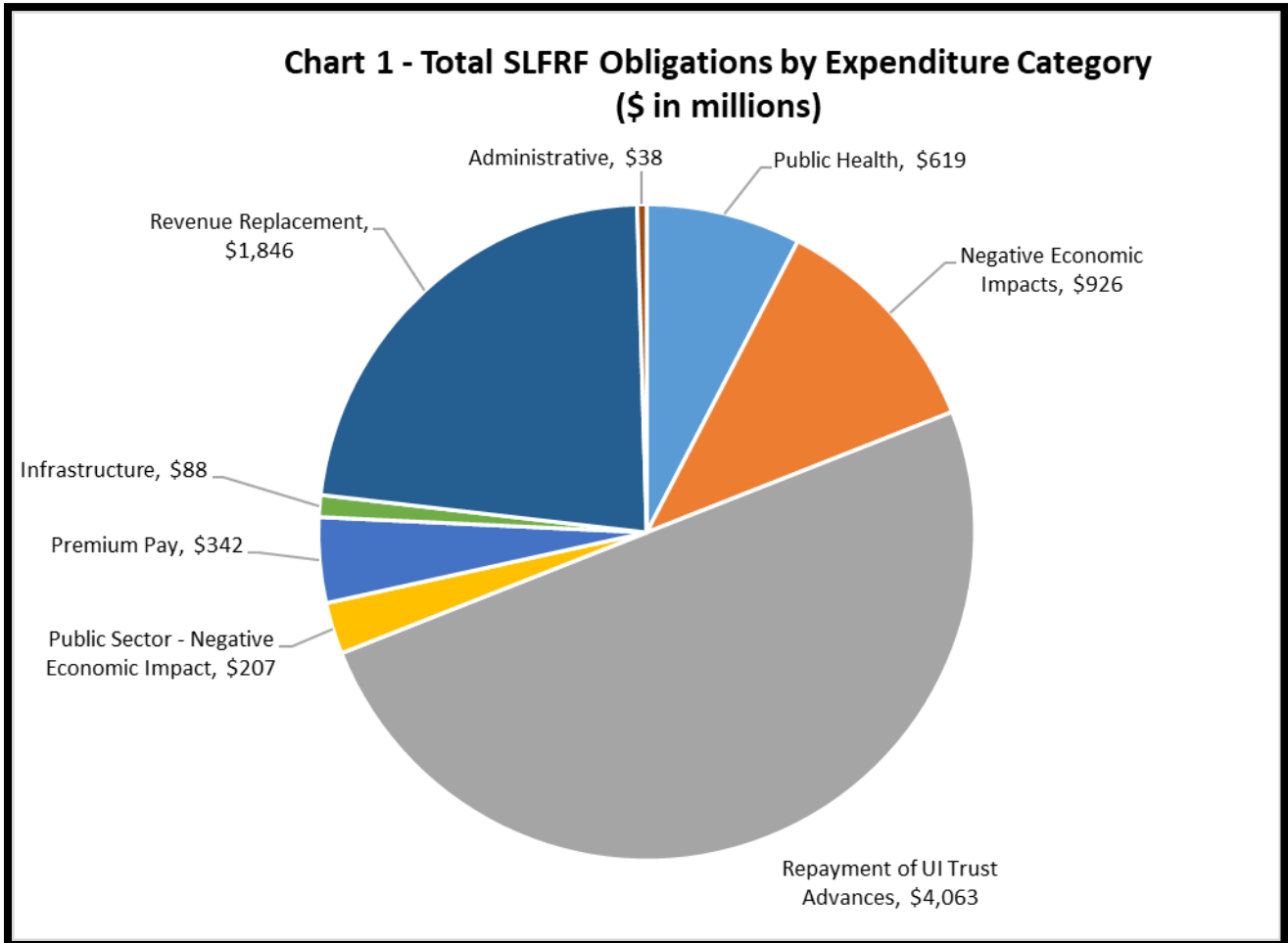
According to estimates from Federal Funds Information for States (FFIS), through these six laws approximately \$52 billion is expected to be directed to Illinois state and local governments (including counties, cities, universities and mass transit districts) and healthcare providers to address COVID-19 response needs. This amount does not include federal assistance programs such as stimulus checks to households, unemployment insurance assistance for individuals, and the Paycheck Protection Program for small businesses.

A large sum of direct aid came to Illinois through a provision in the CARES Act which created the Coronavirus Relief Fund (CRF) for state and local governments. Illinois' share after direct allocations to local governments was \$3.519 billion to cover the state's necessary incurred expenditures in response to COVID-19 between March 1, 2020, and December 30, 2021. Funds were used for agency operational response costs, grants to healthcare providers, rental assistance, grants to small businesses and childcare providers, and grants to local governments. The Coronavirus Relief Fund has been fully expended.

To ensure Illinois fully expended its ARPA/State and Local Fiscal Recovery Funds (SLFRF) \$8.128 billion allocation within the allowed timeframe set by the federal government, state payments made with State moneys in fiscal year 2023 that satisfy federal SLFRF requirements were substituted for authorized appropriations that had not yet spent out. State funds to honor the original appropriations were then authorized in the fiscal year 2024 budget to continue to meet those obligations. Consistent with federal reporting guidance, another \$1.363 billion of SLFRF was allocated to repaying Title XII advances to the Illinois Unemployment Insurance Trust Fund, bringing total support of the fund to just over \$4 billion, and \$1.8 billion was utilized for revenue replacement support of government services, approximately \$300 million above previously planned amounts. To accomplish the above, two transfers - a \$1.362 billion transfer from the State CURE Fund to the General Revenue Fund and a \$300.3 million transfer from the State CURE Fund to the Essential Government Service Support Fund -- were executed. Separately, pursuant to P.A. 103-0008, \$424 million was transferred to the Build Illinois Bond Fund and \$938.6 million to the State CURE Fund to support the appropriations from those accounts in the fiscal year 2024 budget.

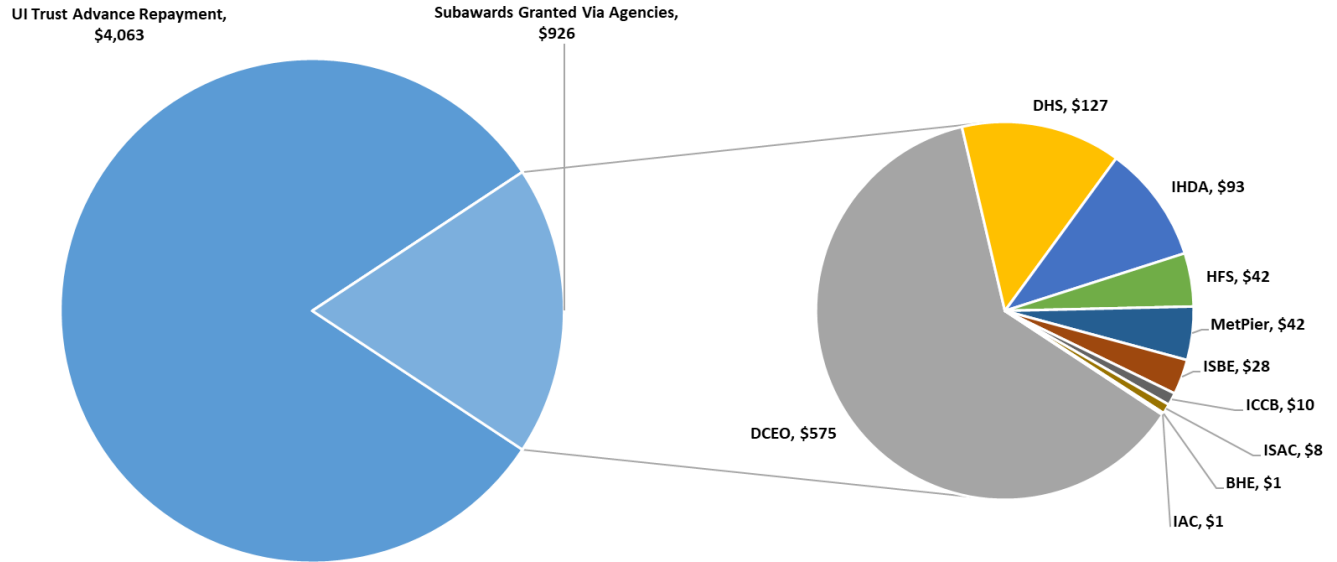
## Expenditures of Federal Financial Relief Related to COVID-19

Chart 1 and the accompanying table illustrate spending of the State's allocation from SLFRF to provide COVID-19 relief by major category. In several categories, amounts for the enhanced federal awards are combined and will not directly line up with COVID-19 response award amounts. Chart 2 illustrates a breakdown of subawards for negative economic impact projects by agency. These projects are being managed by state agencies to promote a strong and equitable recovery from COVID-19. As of October 31st, 2023, the state has funded 117 projects with total adopted budget of \$926 million.



COVID-19 Total Obligations by Expenditure Category	
Through October 2023	
(\$ Millions)	
Description	Expenditures
Public Health	619
Negative Economic Impacts	926
Repayment of UI Trust Advances	4,063
Public Sector - Negative Economic Impact	207
Premium Pay	342
Infrastructure	88
Revenue Replacement	1,846
Administrative	38
<b>State Fiscal Recovery Fund Total</b>	<b>8,128</b>

Chart 2 - Negative Economic Impact Projects by Type and Agency  
(\$ in millions)



## Expenditures of Federal Financial Relief Related to COVID-19 – Continued

Other Federal COVID-19 Response Funding							
Through October 2023							
(\$ Millions)							
Agency	Fund	Federal Bill	Description	Federal Award Amount	Total Appropriation	FY23 Expenditures	FY24 Expenditures
ISBE	SBE Federal Department of Education Fund	CRRSA	Elementary and Secondary Emergency Relief Fund (II)	2,251	1,162	396	5
		ARPA	Elementary and Secondary Emergency Relief Fund (III)	5,055	5,055	1,666	-
ISBE	SBE Federal Department of Education Fund	CARES	Governor's Emergency Education Relief Fund (I)	108	657	140	53
ISBE	SBE Federal Department of Education Fund	CRRSA	Governor's Emergency Education Relief Fund (II)	132	46	11	0.11
IHDA	Illinois Affordable Housing Trust Fund	ARPA	Homeowner Assistance Fund	337	387	177	-
IHDA	Illinois Affordable Housing Trust Fund	ARPA	Emergency Rental Assistance (II)	477	369	164	-
DHS	Illinois Affordable Housing Trust Fund	ARPA			92	51	0.02
DCEO	DCEO Projects Fund	ARPA	Financial Assistance	-	352	14	-
DCEO	Low Income Home Energy Assistance Block Grant Fund	ARPA	Low Income Home Energy Assistance Block Grant (LIHEAP)	253	480	282	27
DCEO	State Small Business Credit Initiative Fund	ARPA	State Small Business Credit Initiative Program	282	312	27	11
DCEO	Community Services Block Grant Fund	ARPA	Low Income Household Water Assistance Program	55	55	29	6
DCEO	State Coronavirus Urgent Remediation Emergency Fund	ARPA	Broadband/Coronavirus Capital Projects	-	300	0.4	0.2
IDOT	Federal Mass Transit Trust Fund	CARES	Federal Transit Administration - Transit Infrastructure Grants (I)	57	57	2	3
IDOT	Federal Mass Transit Trust Fund	CRRSA	Federal Transit Administration - Transit Infrastructure Grants (II)	21	16	8	0.2
IDOT	Federal Mass Transit Trust Fund	ARPA	Federal Transit Administration - Transit Infrastructure Grants (III)	17	13	3	6
IDOT	Federal/State/Local Airport Fund	CARES	Grants-in-Aid for Airports (I)	447	13	9	-
IDOT	Federal/State/Local Airport Fund	CRRSA	Grants-in-Aid for Airports (III)	14	1	-	-
IDOT	Federal/State/Local Airport Fund	ARPA	Grants-in-Aid for Airports (III)	14	3	-	-
IEMA	Homeland Security Emergency Preparedness Trust Fund	CARES	Emergency Management Performance Grants	3	23	8	-
IEMA	Homeland Security Emergency Preparedness Trust Fund	ARPA	Emergency Management Performance Grants	3	54	15	1
CJIA	Criminal Justice Trust Fund	CARES	Coronavirus Emergency Supplemental Funding (CESF)	20	20	-	-
Aging	Services for Older Americans Fund	CARES	Congregate and Home Delivered Meals	26	113	-	-
Aging	Services for Older Americans Fund	CARES	Title III Part B Supportive Services	7	10	-	-
Aging	Services for Older Americans Fund	CARES	Title II Part E Supportive Services for Family Caregivers	4	45	-	-
Aging	Services for Older Americans Fund	CARES	Title VII Long Term Care Ombudsman Program - Elder Rights Protection	1	3	-	-
Aging	Services for Older Americans Fund	CARES	Title VII Part C Independent Living	3	3	-	-
Aging	Services for Older Americans Fund	CARES	Aging and Disability Resource Centers	2	4	-	-
Aging	Services for Older Americans Fund	ARPA	Congregate Meals	11	50	15	4
Aging	Services for Older Americans Fund	ARPA	Home Delivered Meals	16	63	15	3
Aging	Services for Older Americans Fund	ARPA	Preventive Services	2	4	1	0
Aging	Services for Older Americans Fund	ARPA	Family Caregiver	5	45	7	2
Aging	Services for Older Americans Fund	ARPA	Title VII Long-Term Care Ombudsman	0.4	3	0.9	0.2
Aging	Services for Older Americans Fund	ARPA	Supportive Services	17	10	1.1	0.4
DHS	DHS Special Purposes Trust Fund	CARES	Child Care Development Block Grant (I)	118	429	-	-
DHS	Employment and Training Fund	CRRSA	Child Care Development Block Grant (II)	332	1,300	-	0.5
DHS	Employment and Training Fund	ARPA	Child Care Development Block Grant (III)	497			
DHS	DHS Federal Projects Fund	CARES	Homeless Assistance Grants	43	48	-	-
DHS	DHS Special Purposes Trust Fund	CARES	Family Violence Prevention	1	5	-	0.05
DHS	Alcoholism and Substance Abuse Fund	CARES	Mental Health and Substance Abuse Grants	2	19	-	-
DHS	Community Mental Health Services Block Grant Fund	ARPA	Mental Health Block Grant	50	50	14	-
DHS	DHS Special Purposes Trust Fund	ARPA	SNAP State Administration	62	40	20	-
DHS	Prevention and Treatment of Alcoholism and Substance Abuse Block Grant Fund	ARPA	Substance Abuse Block Grant	55	107	65	3
DHS	Employment and Training Fund	ARPA	Child Care Stabilization Grants	796	1,300	352	-
DHS	Employment and Training Fund	ARPA	Child Care Entitlement to States	20	1,689	1,213	-
DHS	Early Intervention Services Revolving Fund	ARPA	Individuals with Disabilities Education Act (IDEA) Part C	9	200	182	41
DHS	DHS Special Purposes Trust Fund	ARPA	Maternal, Infant and Early Childhood (MIEC)	1	21	8	1.4
DPH	Public Health Services Fund	CARES	Public Health Emergency Preparedness	23	80	-	-
DPH	Public Health Services Fund	CARES	Health Protection Services Performed by Local Health Providers (I)	304	2,016	20	-
DPH	Public Health Services Fund	ARPA	Epidemiology and Lab Capacity	382			
DPH	Public Health Services Fund	CARES	Health Protection Services and Planning for HIV/AIDS program	7	117	3	0.01
DCFS	DCFS Children's Services Fund	CARES	Child Welfare Services	2	163	-	-
IAC	Illinois Arts Council Federal Grant Fund	CARES	National Endowment for the Arts Federal Award	0.5	0.5	-	-
IAC	Illinois Arts Council Federal Grant Fund	ARPA	National Endowment for the Arts Federal Award	0.9	1	-	-
SOS	Library Services Fund	ARPA	Library and Museum Grants	5	11	7	2

## Fund Transfers

Authority for transfers between funds exists in statute in a variety of forms. Statute dictates the amounts, the timing, the initiating agency, and any other aspects necessary. The table below outlines fiscal year 2024 discretionary transfers that are initiated by the Office of the Governor and the Governor’s Office of Management and Budget. Detailed information on the transfers below is included in Appendix A.

Fund Transfers - Directed by Governor's Office or GOMB				
	Transfer Purpose	From Fund	To Fund	Amount
October 2023		No Transfers to Report		
September 2023	Transfer to fund Community Insurance Program	Health Insurance Reserve Fund	Community College Health Insurance Security Fund	50,000,000
August 2023		No Transfers to Report		
July 2023	Movement of ARPA Affordable Housing Awards	State CURE	Illinois Affordable Housing Trust Fund	5,408,483
	Transfer to fund Illinois Works Pre-Apprenticeship Program	Rebuild Illinois Projects Fund	Illinois Works Fund	10,000,000

## Current Budget Management Actions

The enacted fiscal year 2024 budget is forecast to be a balanced budget. The Governor has not directed any budget management steps to implement the budget.



# Appendix

## Appendix A - Fund Transfers Directed by the Governor's Office or GOMB

Fund Transfers - Directed by Governor's Office or GOMB							
October 2023							
<u>From Fund</u>	<u>To Fund</u>	<u>Date Recorded</u>	<u>Agency</u>	<u>Transfer Identifier</u>	<u>Amount</u>	<u>Date Cleared</u>	
No transfers to report							
September 2023							
<u>From Fund</u>	<u>To Fund</u>	<u>Date Recorded</u>	<u>Agency</u>	<u>Transfer Identifier</u>	<u>Amount</u>	<u>Date Cleared</u>	
Health Insurance Reserve Fund	Community College Health Insurance Security Fund	9/5/2023	Governor	310HIRCCH	50,000,000.00	9/5/2023	
August 2023							
No transfers to report							
July 2023							
<u>From Fund</u>	<u>To Fund</u>	<u>Date Recorded</u>	<u>Agency</u>	<u>Transfer Identifier</u>	<u>Amount</u>	<u>Date Cleared</u>	
State CURE	Illinois Affordable Housing Trust Fund	7/11/2023	Governor	310STCURE	5,408,483.15	7/11/2023	
Rebuild Illinois Projects Fund	Illinois Works Fund	7/31/2023	GOMB	507ILWRKS	10,000,000.00	8/3/2023	

## Appendix B – Legislative Budget Oversight Commission Legislation Related to this Report

(25 ILCS 10/20)

Sec. 20. Legislative Budget Oversight Commission.

(a) The General Assembly hereby finds and declares that the State is confronted with an unprecedented fiscal crisis. In light of this crisis, and the challenges it presents for the budgeting process, the General Assembly hereby establishes the Legislative Budget Oversight Commission. The purpose of the Commission is: to monitor budget management actions taken by the Office of the Governor or Governor's Office of Management and Budget; to oversee the distribution and expenditure of federal financial relief for State and local governments related to the COVID-19 pandemic; and to advise and review planned expenditures of State and federal grants for broadband projects.

(b) At the request of the Commission, units of local governments and State agency directors or their respective designees shall report to the Commission on the status and distribution of federal CARES money and any other federal financial relief related to the COVID-19 pandemic.

(c) In anticipation of constantly changing and unpredictable economic circumstances, the Commission will provide a means for the Governor's Office and the General Assembly to maintain open communication about necessary budget management actions during these unprecedented times. Beginning August 15, 2020, the Governor's Office of Management and Budget shall submit a monthly written report to the Commission reporting any budget management actions taken by the Office of the Governor, Governor's Office of Management and Budget, or any State agency. At the call of one of the co-chairs, the Governor or his or her designee shall give a report to the Commission and each member thereof. The report shall be given either in person or by telephonic or videoconferencing means. The report shall include:

- (1) any budget management actions taken by the Office of the Governor, Governor's Office of Management and Budget, or any agency or board under the Office of the Governor in the prior quarter.
- (2) year-to-date general funds revenues as compared to anticipated revenues;
- (3) year-to-date general funds expenditures as compared to the Fiscal Year 2021 budget as enacted;
- (4) a list, by program, of the number of grants awarded, the aggregate amount of such grant awards, and the aggregate amount of awards actually paid with respect to all grants awarded from federal funds from the Coronavirus Relief Fund in accordance with Section 5001 of the federal Coronavirus Aid, Relief, and Economic Security (CARES) Act or from the Coronavirus State Fiscal Recovery Fund in accordance with Section 9901 of the federal American Rescue Plan Act of 2021, which shall identify the number of grants awarded, the aggregate amount of such grant awards, and the aggregate amount of such awards actually paid to grantees located in or serving a disproportionately impacted area, as defined in the program from which the grant is awarded; and
- (5) any additional items reasonably requested by the Commission.

[...]

(d) The Legislative Budget Oversight Commission shall consist of the following members:

- (1) 7 members of the House of Representatives appointed by the Speaker of the House of Representatives;
- (2) 7 members of the Senate appointed by the Senate President;
- (3) 4 members of the House of Representatives appointed by the Minority Leader of the House of Representatives; and
- (4) 4 members of the Senate appointed by the Senate Minority Leader.

(e) The Speaker of the House of Representatives and the Senate President shall each appoint one member of the Commission to serve as a co-chair. The members of the Commission shall serve without compensation.

(f) As used in this Section:

"Budget management action" means any fund transfer directed by the Governor or the Governor's Office of Management and Budget, designation of appropriation lines as reserve, or any other discretionary action taken with regard to the budget as enacted;

"State agency" means all officers, boards, commissions, departments, and agencies created by the Constitution, by law, by Executive Order, or by order of the Governor in the Executive Branch, other than the Offices of the Attorney General, Secretary of State, Comptroller, or Treasurer.

(g) This Section is repealed July 1, 2024.

(Source: P.A. 101-636, eff. 6-10-20; 102-0016 eff. 6-17-21; 102-0699, eff. 4-19-22; P.A. 103-0008 eff. 6-7-23)