



**STATE OF ALASKA
NATIONAL GUARD AND
NAVAL MILITIA RETIREMENT SYSTEM**

(A Component Unit of the State of Alaska)

Financial Statements and Supplemental Schedules

June 30, 2019

(With Independent Auditors' Report Thereon)

**STATE OF ALASKA
NATIONAL GUARD AND
NAVAL MILITIA RETIREMENT SYSTEM**
(A Component Unit of the State of Alaska)

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KPMG LLP
Suite 600
701 West Eighth Avenue
Anchorage, AK 99501

Independent Auditors' Report

The Division of Retirement and Benefits and
Members of the Alaska Retirement Management Board
State of Alaska National Guard and Naval Militia Retirement System:

We have audited the accompanying statements of fiduciary net position of the State of Alaska National Guard and Naval Militia Retirement System (the Plan), a component unit of the State of Alaska, as of June 30, 2019, the statement of changes in fiduciary net position for the year then ended, and the related notes to financial statements, which collectively comprise the Plan's basic financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Qualified Opinion

Plan membership for terminated plan members entitled to future benefits is reported in note 1 to the financial statements. The Plan's total pension liability associated with terminated plan members entitled to future benefits is \$2,559,126 as of June 30, 2019, and is reported within the Plan's net pension asset in note 4 to the financial statements. We were unable to obtain sufficient appropriate audit evidence about the accuracy of the terminated plan members entitled to future benefits included in the census data used to calculate the total pension liability because certain personnel and retirement records were not available and we were unable to satisfy ourselves using other means. Consequently, we were unable to determine whether any adjustments to the plan membership, total pension liability, and net pension asset were necessary.



Qualified Opinion

In our opinion, except for the possible effects of the matter described in the Basis for Qualified Opinion paragraph, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the State of Alaska National Guard and Naval Militia Retirement System as of June 30, 2019 and the changes in fiduciary net position for the year then ended, in accordance with U.S. generally accepted accounting principles.

Other Matters

Required Supplementary Information

U.S. generally accepted accounting principles require that the management's discussion and analysis on pages 3–8, the schedules of changes in employer net pension liability and related ratios, schedule of employer contributions, and schedule of investment returns on pages 16-18 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Government Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplemental Schedules

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Plan's basic financial statements. The supplemental schedules on pages 22 and 23 are presented for purposes of additional analysis and are not a required part of the financial statements. The supplemental schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, except for the possible effects on the accompanying information of the qualified opinion on the financial statements as described above, the supplemental schedules are fairly stated in all material respects in relation to the financial statements as a whole.

KPMG LLP

November 9, 2020

**STATE OF ALASKA
NATIONAL GUARD AND
NAVAL MILITIA RETIREMENT SYSTEM**
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Management's Discussion and Analysis (Unaudited)

June 30, 2019

This section presents management's discussion and analysis (MD&A) of the State of Alaska National Guard and Naval Militia Retirement System's (the Plan) financial position as of June 30, 2019, and performance for the year ended June 30, 2019. This section is presented as a narrative overview and analysis. Please read the MD&A in conjunction with the financial statements, notes to financial statements, required supplementary information, notes to required supplementary information, and supplemental schedules to better understand the financial condition and performance of the Plan. Information for fiscal year 2018 is presented for comparative purposes.

Financial Highlights

The Plan's financial highlights for the year ended June 30, 2019 were as follows:

- The Plan's fiduciary net position restricted for pension benefits increased by \$1,546,880.
- The State of Alaska, Department of Military and Veterans' Affairs directly appropriated \$851,686 to the Plan.
- The Plan earned net investment income of \$2,321,285.
- Plan pension benefits paid totaled \$1,343,753.

Overview of the Financial Statements

The discussion and analysis is intended to serve as an introduction to the Plan's financial statements. The Plan's financial statements are composed of three components: (1) statement of fiduciary net position, (2) statement of changes in fiduciary net position, and (3) notes to financial statements. This report also contains required supplementary information and other supplemental schedules.

Statement of Fiduciary Net Position – This statement presents information regarding the Plan's assets, liabilities, and resulting net position restricted for pension benefits. This statement reflects the Plan's investments at fair value, along with cash and short-term investments, receivables, and other assets less liabilities at June 30, 2019 and 2018.

Statement of Changes in Fiduciary Net Position – This statement presents how the Plan's net position restricted for pension benefits changed during the fiscal years ended June 30, 2019. This statement presents contributions and investment income during the period. Deductions for pension benefits and operating deductions are also presented.

The above statements represent resources available for investment and payment of benefits as of June 30, 2019 and 2018, and the sources and uses of those funds during fiscal year 2019.

Notes to Financial Statements – The notes to financial statements are an integral part of the financial statements and provide additional detailed information and schedules that are essential to a full understanding of the Plan's financial statements.

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Required Supplementary Information and Related Notes – The required supplementary information consists of three schedules and related notes concerning the funded status of the Plan, as well as actuarial assumptions and methods used in the actuarial valuation.

Supplemental Schedules – Supplemental schedules include detailed information on administrative and investment deductions incurred by the Plan and payments to consultants (other than investment advisors) for professional services.

Condensed Financial Information

Description	Fiduciary net position			
	2019	2018	Increase (decrease)	
			Amount	Percentage
Assets:				
Cash and cash equivalents	\$ 349,952	147,855	202,097	136.7%
Other receivables	2,001	431	1,570	364.3
Investments, at fair value	40,708,948	39,423,551	1,285,397	3.3
Total assets	41,060,901	39,571,837	1,489,064	3.8
Liabilities:				
Accrued expenses	18,765	26,478	(7,713)	(29.1)
Due to State of Alaska General Fund	12,442	4,889	7,553	154.5
Securities lending collateral payable	64,697	122,353	(57,656)	(47.1)
Total liabilities	95,904	153,720	(57,816)	(37.6)
Net position	\$ 40,964,997	39,418,117	1,546,880	3.9%

Description	Changes in fiduciary net position			
	2019	2018	Increase (decrease)	
			Amount	Percentage
Net position, beginning of year	\$ 39,418,117	38,131,987	1,286,130	3.4%
Additions:				
Contributions – DMVA	851,686	907,231	(55,545)	(6.1)
Net investment income	2,321,285	1,964,832	356,453	18.1
Total additions	3,172,971	2,872,063	300,908	10.5
Deductions:				
Pension benefits	1,343,753	1,359,467	(15,714)	(1.2)
Administrative	282,338	226,466	55,872	24.7
Total deductions	1,626,091	1,585,933	40,158	2.5
Increase in net position	1,546,880	1,286,130	260,750	20.3
Net position, end of year	\$ 40,964,997	39,418,117	1,546,880	3.9%

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Financial Analysis of the Plan

The statements of fiduciary net position as of June 30, 2019 and 2018 show net position restricted for pension benefits of \$40,964,997 and \$39,418,117, respectively. The entire amount is available to cover the Plan's obligations to pay benefits to its members and their beneficiaries, as well as administrative costs. These amounts represent an increase of \$1,546,880 or 3.9% in plan net position restricted for pension benefits from fiscal year 2018. Over the long term, employer contributions and investment income are projected to sufficiently fund the Plan's pension and administrative costs.

The investment of pension funds is a long-term undertaking. On an annual basis, the Alaska Retirement Management Board (Board) reviews and adopts an asset allocation strategy to ensure the asset mix will remain at an optimal risk/return level given the Plan's constraints and objectives.

During fiscal years 2019 and 2018, the Board adopted the following asset allocations:

	<u>2019</u>		<u>2018</u>	
	<u>Allocation</u>	<u>Range</u>	<u>Allocation</u>	<u>Range</u>
Broad domestic equity	27.0%	± 6%	25.0%	± 6%
Global equity ex-U.S.	18.0	± 4	17.0	± 4
Fixed income	45.0	± 10	48.0	± 10
Opportunistic	10.0	± 5	10.0	± 5
Cash equivalents	—	+ 3	—	+ 3
Total	<u>100.0%</u>		<u>100.0%</u>	
Expected return - 10 year geometric mean	5.40%		5.30%	
Projected standard deviation	9.30		8.80	

For fiscal years 2019 and 2018, the Plan's investments generated a 5.97% and a 5.21% rate of return, respectively.

Contributions and Investment Income

The additions required to fund retirement benefits are accumulated through a combination of employer contributions, investment income, and other additions are as follows:

	<u>Additions</u>			
	<u>2019</u>	<u>2018</u>	<u>Increase (decrease)</u>	
			<u>Amount</u>	<u>Percentage</u>
Contributions – DMVA	\$ 851,686	907,231	(55,545)	(6.1)%
Net investment income	<u>2,321,285</u>	<u>1,964,832</u>	<u>356,453</u>	<u>18.1</u>
Total	<u>\$ 3,172,971</u>	<u>2,872,063</u>	<u>300,908</u>	<u>10.5%</u>

The Plan's employer contributions from the Department of Military and Veterans Affairs (DMVA) decreased from \$907,231 during fiscal year 2018 to \$851,686 during fiscal year 2019, a decrease of \$55,545 or 6.1%.

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These amounts were the actuarially determined contribution amounts as calculated by the Plan's consulting actuary. A full actuarial valuation is completed for the Plan biennially with roll-forward actuarial valuations being completed in the interim years.

The Plan's net investment income in fiscal year 2019 increased by \$356,453 or 18.1% from amounts in fiscal year 2018. Fiscal year 2019 and 2018 both saw rates below the assumed rate of return, but positive returns overall. For the Plan, equities did not fare as well in 2019, but saw a nice spike in fixed income, where the Plan has its highest investment allocation. Over the long term, investment earnings play a significant role in funding plan benefits. The Board continues to look at investment classes and strategies best suited to meet the expected earnings returns to meet future benefit payments.

The Plan's investment rates of return at June 30 are as follows:

	Year ended	
	2019	2018
System returns	5.97%	5.21%
Domestic equities	8.48	15.26
Fixed income	6.74	(0.72)
Opportunistic	7.40	5.31
International equities	0.04	7.97
Actuarially assumed rate of return	7.00	7.00

Benefits and Other Deductions

The primary deduction of the Plan is the payment of pension benefits. These benefit payments and the costs of administering the Plan comprise the costs of operations as follows:

	Deductions			
	2019	2018	Increase (decrease)	
			Amount	Percentage
Pension benefits	\$ 1,343,753	1,359,467	(15,714)	(1.2)%
Administrative	282,338	226,466	55,872	24.7
Total	\$ 1,626,091	1,585,933	40,158	2.5%

The decrease in pension benefits is due to a decrease in the number of lump-sum payouts from the Plan to retirees. The increase in administrative deductions is related to the preparation of a full actuarial valuation as well as increased work performed on the member data received from the oversight department.

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Net Pension Asset

Governmental Accounting Standards Board (GASB) Statement No. 67 requires the Plan to report the total pension liability, fiduciary net position, and the net pension liability. The total pension liability represents the total obligation for the Plan's pension benefits related to costs incurred as a result of years of service, changes in benefit terms, changes in actuarial assumptions, and any differences between the actuarial assumptions and actual experience. The Plan's fiduciary net position represents the assets available to pay the Plan's future payment stream. The assets are derived from contributions received from the participating employer and nonemployer contributions, if any, as well as investment earnings, less benefit payments during the year and the related costs to administer the Plan. When the fiduciary net position exceeds the total pension liability, the Plan reports a net pension asset.

The components of the net pension asset at June 30 were as follows:

	2019
Total pension liability	\$ 22,253,266
Plan fiduciary net position	(40,964,997)
Plan's net pension asset	\$ (18,711,731)
Plan fiduciary net position as a percentage of the total pension liability	184.09 %

Funding

Retirement benefits are financed by accumulations from DMVA annual contributions, periodic State of Alaska appropriations, and investment income earned on plan investments.

The actuarially determined employer contribution amounts are calculated by the Plan's consulting actuary and approved by the Board. Contributions are determined on an annual basis either through the actuarial valuation or the actuarial valuation roll-forward process.

The Board works with an external consultant to determine the proper asset allocation strategy.

Legislation

During fiscal year 2019, the 31st Alaska State Legislature enacted one law that affects the Plan. Conference Committee Substitute, House Bill (CCS SSHB) 39, sections 35 (d) appropriates \$860,686 from the general fund to the Department of Military and Veterans' Affairs for deposit in the Plan's defined benefit pension fund as retirement funding for fiscal year ending June 30, 2020.

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June 30, 2019

Economic Conditions, Future Contribution Amounts, and Funding Status

Fiscal year 2019 the plan had positive investment returns, with an overall return rate of 5.97%, which is less than the 7% expected rate of return. Net investment income increased from \$1,964,832 in fiscal year 2018 to \$2,321,285 in fiscal year 2019, an increase of \$356,453 or 18.1%. The Board continues to monitor the portfolio of the Plan to maintain an optimal risk/return ratio. Although net investment income for fiscal year 2019 was positive, actual investment returns greater than the assumed investment return continues to remain the objective. Maintaining this objective would have a positive impact on both the annual actuarially determined contribution amount and the Plan's funded level.

The consulting actuary recommended a decrease from the Plan's actuarially determined contribution amount of \$907,231 in fiscal year 2018 to \$851,686 in fiscal year 2019. The fiscal year 2020 contribution amount has been actuarially determined to be \$860,686 and was subsequently appropriated by the State of Alaska as noted previously. There is no past service liability as determined by the actuarial valuation, and thus, no contribution amount for liquidating past service liability as appropriate under AS 37.10.220(a)(8)(B).

The actuarial valuation report for fiscal year 2018 reports a funding ratio of 187.1%, which is higher than the actuarial valuation roll-forward as of June 30, 2017. The primary reason for the increase was a reflection of lump-sum payments that were not reported in the census data, thus causing the consulting actuary to value these as continuing payments. This correction of census data resulted in a decrease to the actuarial accrued liability, which in turn changed the funding level. The actuarial valuation reports for the Plan are conducted biennially, and the June 30, 2018 report was completed and presented to the Board in August 2019. The actuarial valuation report as of June 30, 2018 is available and posted to the Plan's web page.

Requests for Information

This financial report is designed to provide a general overview of the Plan's financial condition for those with interest in the Plan's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

State of Alaska National Guard and Naval Militia Retirement System
Division of Retirement and Benefits, Finance Section
P.O. Box 110203
Juneau, Alaska 99811-0203

Questions concerning any of the investment information provided in this report or requests for additional investment information should be addressed to:

State of Alaska
Department of Revenue, Treasury Division
P.O. Box 110405
Juneau, Alaska 99811-0405

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Statement of Fiduciary Net Position

June 30, 2019

Assets:

Cash and cash equivalents:

Short-term fixed income pool	\$ 285,255
Securities lending collateral	<u>64,697</u>
Total cash and cash equivalents	<u>349,952</u>

Receivables:

Accounts receivable	<u>2,001</u>
Total receivables	<u>2,001</u>

Investments at fair value:

Fixed income securities:

U.S. Treasury fixed-income pool	4,905,232
U.S. Aggregate bond index	<u>13,205,103</u>
Total fixed income securities	<u>18,110,335</u>

Broad domestic equity:

Large cap pool	9,754,843
Small cap pool	<u>1,358,554</u>
Total broad domestic equity	<u>11,113,397</u>

Global equity ex-U.S.:

International equity pool	5,694,231
International equity small cap pool	477,139
Emerging markets equity pool	<u>1,214,537</u>
Total global equity ex-U.S.	<u>7,385,907</u>

Opportunistic:

Alternative equity strategies pool	2,089,894
Opportunistic fixed-income pool	1,143,669
Other opportunities pool	188,888
Tactical allocation strategies pool	<u>676,858</u>
Total opportunistic	<u>4,099,309</u>
Total investments	<u>40,708,948</u>
Total assets	<u>41,060,901</u>

Liabilities:

Accrued expenses	18,765
Due to State of Alaska General Fund	12,442
Securities lending collateral payable	<u>64,697</u>
Total liabilities	<u>95,904</u>

Fiduciary net position restricted for pension benefits	<u>\$ 40,964,997</u>
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See accompanying notes to financial statements.

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Statement of Changes in Fiduciary Net Position

Year ended June 30, 2019

Additions:	
Contributions – Alaska Department of Military & Veterans Affairs	\$ <u>851,686</u>
Investment income:	
Net appreciation in fair value	1,564,283
Interest	330,090
Dividends	<u>490,665</u>
Total investment income	2,385,038
Less investment expense	<u>66,429</u>
Net investment income before securities lending activities	<u>2,318,609</u>
Securities lending income	3,263
Less securities lending expense	<u>587</u>
Net income from securities lending activities	<u>2,676</u>
Net investment income	<u>2,321,285</u>
Total additions	<u>3,172,971</u>
Deductions:	
Pension benefits	1,343,753
Administrative	<u>282,338</u>
Total deductions	<u>1,626,091</u>
Net increase	1,546,880
Fiduciary net position restricted for pension benefits:	
Balance, beginning of year	<u>39,418,117</u>
Balance, end of year	<u>\$ <u>40,964,997</u></u>

See accompanying notes to financial statements.

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Notes to Financial Statements

June 30, 2019

(1) Description

The State of Alaska National Guard and Naval Militia Retirement System (the Plan) is a component unit of the State of Alaska (the State). The Plan is administered by the Division of Retirement and Benefits (the Division) within the Department of Administration. Benefit and contribution provisions are established by State law and may be amended only by the State legislature. The Alaska Retirement Management Board (the Board) is responsible for overseeing the management and investment of the Plan. The Board consists of nine trustees as follows, two trustees consisting of the commissioner of administration and the commissioner of revenue, two trustees who are members of the general public, one trustee who is employed as a finance officer for a political subdivision participating in either the Public Employees' Retirement System (PERS) or Teachers' Retirement System (TRS), two trustees who are PERS members, and two trustees who are TRS members.

(a) Plan Membership

Plan membership as of valuation year ended June 30 is as follows:

	2018
Retirees and beneficiaries currently receiving benefits	752
Terminated plan members entitled to future benefits	588
Total current and future benefits	1,340
Active plan members:	
Alaska Air National Guard	2,139
Alaska Army National Guard	1,575
Alaska Naval Militia	63
Total active plan members	3,777
Total members	5,117

(b) Pension Benefits

Members who voluntarily retire from the Alaska National Guard or Alaska Naval Militia after at least five years of Alaska Guard service and a total of at least 20 years of U.S. military service or members who involuntarily leave the Alaska Guard service due to federal standards imposed on the Alaska Guard, regardless of length of service, are eligible for a retirement pension. The retirement pension is \$100 per month for each month of Alaska Guard service and may be paid to the member monthly or in a one-time lump sum.

(c) Death Benefits

Upon the death of an eligible member, as previously described, the member's designated beneficiary is entitled to a lump-sum benefit equal to the original pension amount less any payments already paid to the member.

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(d) Contributions

The Plan's funding policy provides for annual employer contributions by the State of Alaska, Department of Military and Veterans' Affairs (Department) at actuarially determined contribution amounts that are sufficient to accumulate assets to pay benefits when due. Some officials of the Department may be members of the Plan. Plan members make no contributions to the Plan.

(2) Summary of Significant Accounting Policies

(a) Basis of Accounting

The accompanying financial statements have been prepared using the economic resources measurement focus and on the accrual basis of accounting in conformity with U.S. generally accepted accounting principles (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). Contributions are due to the Plan when employee services have been performed and paid. Contributions are recognized as revenue when due pursuant to statutory requirements. Benefits and refunds are recognized when due and payable and expenses are recorded when the corresponding liabilities are incurred, regardless of when contributions are received or payment is made.

(b) Use of Estimates

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of additions and deductions during the reporting period. Actual results could differ from those estimates.

(c) Investments

The Plan owns shares in various investment pools that are administered by the State of Alaska, Department of Revenue, Division of Treasury (Treasury). The Plan's investment in the pools, except for the short-term fixed-income pool, is reported at fair value based on the net asset value reported by the Treasury. The short-term fixed-income pool maintains a share price of \$1. Each participant owns shares in the pool, the number of which fluctuates daily with contributions and withdrawals.

(d) Administrative Costs

Administrative costs are paid from investment earnings.

(e) Due to State of Alaska General Fund

Amounts due to the State of Alaska General Fund represent the amounts paid by others on behalf of the Plan.

(f) Federal Income Tax Status

The Plan is a qualified plan under Section 401(a) of the Internal Revenue Code and is exempt from federal income taxes under Section 501(a).

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Notes to Financial Statements

June 30, 2019

(3) Investments

The Board is the investment oversight authority of the Plan's investments. As the fiduciary, the Board has the statutory authority to invest the assets under the Prudent Investor Rule. Fiduciary responsibility for the Board's invested assets is pursuant to Alaska Statutes 37.10.210–390.

Alaska Statute 37.10.071 provides that investments shall be made with the judgment and care under circumstances then prevailing that an institutional investor of ordinary professional prudence, discretion, and intelligence exercises in managing large investment portfolios.

Treasury provides staff for the Board. Treasury has created a pooled environment by which it manages investments of the Board.

Actual investing is performed by investment officers in Treasury or by contracted external investment managers. The Board has developed investment guidelines, policies, and procedures for Treasury staff and external investment managers to adhere to when managing investments. Treasury manages the U.S. Treasury Fixed-Income Pool and cash holdings of certain external managers in addition to acting as oversight manager for all externally managed investments. All other investments are managed by external management companies.

The short-term fixed income pool is a State pool managed by Treasury that holds investments on behalf of the Board as well as other State funds.

Rate of Return

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. The annual money-weighted rate of return, net of investment expense, for the year ended June 30, 2019 for the defined benefit pension plan is 5.95%.

For additional information on securities lending, interest rate risk, credit risk, foreign exchange, derivatives, fair value, and counterparty credit risk, see the separately issued report on the Invested Assets of the State of Alaska Retirement and Benefits Plans at <http://treasury.dor.alaska.gov/armb/Reports-and-Policies/Annual-Audited-Financial-Schedules.aspx>.

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Notes to Financial Statements

June 30, 2019

(4) Net Pension Asset

The components of the net pension asset at June 30, 2019, were as follows:

Total pension liability	\$	22,253,266
Plan fiduciary net position		<u>(40,964,997)</u>
Plan's net pension asset	\$	<u><u>(18,711,731)</u></u>
Plan fiduciary net position as a percentage of the total pension liability		184.09%

(a) Actuarial Assumptions

The total pension liability was determined by actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods in the measurement.

Inflation	2.50% per year
Salary increases	N/A
Investment rate of return	7.00%, net of pension plan investment expenses.
Mortality	Pre-termination and post-termination mortality rates were based upon the 2013-2017 actual mortality experience. Pre-termination mortality rates were based on 100% of the RP-2014 table with MP-2017 generational improvement. The rates for post-termination mortality were based on 91% of male and 96% of female rates of the RP-2014 healthy annuitant table with MP-2017 generational improvement.

The actuarial assumptions used in the June 30, 2018 actuarial valuation were based on the results of an actuarial experience study for the period from July 1, 2013 to June 30, 2017. As a result of this experience study, the Board adopted updated actuarial assumptions for the June 30, 2018 actuarial valuation to better reflect expected future experience.

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Notes to Financial Statements

June 30, 2019

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return, excluding the inflation component of 2.90%, for each major asset class included in the pension plan's target asset allocation as of June 30, 2019 are summarized in the following table:

<u>Asset class</u>	<u>Long-term expected real rate of return</u>
Domestic Equity	8.17%
Global Equity (non-U.S.)	7.51
Fixed Income Composite	1.58
Opportunistic	3.96
Cash equivalents	0.83

(b) Discount Rate

The discount rate used to measure the total pension liability was 7%. The projection of cash flows used to determine the discount rate assumed that State contributions will continue to follow the current funding policy, which meets State statutes. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability in accordance with the method prescribed by GASB 67. In the event benefit payments are not covered by the Plan's fiduciary net position, a municipal bond rate would be used to discount the benefit payments not covered by the Plan's fiduciary net position. The S&P Municipal Bond 20-Year High Grade Index rate was 2.79% as of June 30, 2019.

(c) Sensitivity of the Net Pension Asset to Changes in the Discount Rate

The following presents the net pension asset of the Plan, as of June 30, 2019, calculated using the discount rate of 7%, as well as what the Plan's net pension asset would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rate:

	<u>1% decrease (6%)</u>	<u>Current discount rate (7%)</u>	<u>1% Increase (8%)</u>
Net pension asset	\$ (16,800,227)	(18,711,731)	(20,366,212)

REQUIRED SUPPLEMENTARY INFORMATION

(Unaudited)

**STATE OF ALASKA
NATIONAL GUARD AND
NAVAL MILITIA RETIREMENT SYSTEM**

(A Component Unit of the State of Alaska)

Required Supplementary Information (Unaudited)

Schedule of Changes in Employer Net Pension Liability and Related Ratios

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Total pension liability:								
Service cost	\$ 578,431	610,686	610,686	603,495	603,495	654,797	631,921	605,097
Interest	2,370,401	2,265,875	2,170,196	2,659,657	2,553,940	2,359,276	2,277,228	2,235,069
Changes of benefit terms	—	—	—	—	—	—	—	—
Differences between expected and actual experience	(13,086,972)	4,338	(8,663,535)	4,565	1,258,332	—	—	(13,687)
Changes of assumptions	(265,847)	—	—	—	145,422	—	—	—
Benefit payments	(1,343,753)	(1,359,467)	(1,485,669)	(1,728,729)	(1,563,816)	(1,610,506)	(1,772,198)	(1,379,919)
Net change in total pension liability	(11,747,740)	1,521,432	(7,368,322)	1,538,988	2,997,373	1,403,567	1,136,951	1,446,560
Total pension liability – beginning	34,001,006	32,479,574	39,847,896	38,308,908	35,311,535	33,907,968	32,771,017	31,324,457
Total pension liability – ending (a)	22,253,266	34,001,006	32,479,574	39,847,896	38,308,908	35,311,535	33,907,968	32,771,017
Plan fiduciary net position:								
Contributions – employer	851,686	907,231	866,905	734,500	627,300	740,100	739,100	895,611
Total net investment income	2,321,285	1,964,832	3,181,993	181,711	589,856	4,527,672	2,593,463	287,726
Benefit payments	(1,343,753)	(1,359,467)	(1,485,669)	(1,728,729)	(1,563,816)	(1,610,506)	(1,772,198)	(1,334,018)
Administrative expenses	(282,338)	(226,466)	(257,396)	(241,750)	(240,750)	(223,334)	(165,651)	(123,725)
Other income	—	—	—	582	145	21	4	25
Net change in plan fiduciary net position	1,546,880	1,286,130	2,305,833	(1,053,686)	(587,265)	3,433,953	1,394,718	(274,381)
Plan fiduciary net position – beginning	39,418,117	38,131,987	35,826,154	36,879,840	37,467,105	34,033,152	32,638,434	32,912,815
Plan fiduciary net position – ending (b)	40,964,997	39,418,117	38,131,987	35,826,154	36,879,840	37,467,105	34,033,152	32,638,434
Plan's net pension (asset) liability (a)–(b)	\$ (18,711,731)	(5,417,111)	(5,652,413)	4,021,742	1,429,068	(2,155,570)	(125,184)	132,583
Plan fiduciary net position as a percentage of the total pension liability	184.09%	115.93%	117.40%	89.91%	96.27%	106.10%	100.37%	99.60%
Covered payroll	\$ N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net pension liability as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

**STATE OF ALASKA
NATIONAL GUARD AND
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(A Component Unit of the State of Alaska)
Required Supplementary Information (Unaudited)
Schedule of Employer Contributions
Last 10 Fiscal Years

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Actuarially determined contribution	\$ 851,686	907,231	866,900	734,560	627,327	474,791	431,367	895,565	965,329	2,415,077
Contributions in relation to the actuarially determined contribution	<u>851,686</u>	<u>907,231</u>	<u>866,905</u>	<u>734,500</u>	<u>627,300</u>	<u>740,100</u>	<u>739,100</u>	<u>895,611</u>	<u>965,375</u>	<u>2,603,300</u>
Contribution deficiency (excess)	<u>\$ —</u>	<u>—</u>	<u>(5)</u>	<u>60</u>	<u>27</u>	<u>(265,309)</u>	<u>(307,733)</u>	<u>(46)</u>	<u>(46)</u>	<u>(188,223)</u>
Covered payroll	\$ N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

**STATE OF ALASKA
NATIONAL GUARD AND
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(A Component Unit of the State of Alaska)

Required Supplementary Information (Unaudited)
Schedule of Investment Returns

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Annual money-weighted rate of return, net of investment expense	5.95%	5.17%	8.99%	(0.16)%	1.63%	13.53%

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

See accompanying notes to required supplementary information (unaudited) and independent auditors' report.

**STATE OF ALASKA
NATIONAL GUARD AND
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Notes to Required Supplementary Information (Unaudited)

June 30, 2019

(1) Actuarial Methods and Assumptions

The actuarial valuation was prepared by Buck. The significant actuarial methods and assumptions used in the valuation as of June 30, 2018 are as follows:

- (a) Actuarial cost method – Entry Age Normal Actuarial Cost Method (level dollar basis), any funding surpluses or UAAL amortized over 20 years less the average total military service of active members.
- (b) Valuation of assets – Effective June 30, 2006, the asset valuation method recognizes 20% of the investment gain or loss in each of the current and preceding four years. This method will be phased in over five years. Assets are initialized at market value as of June 30, 2006. All assets are valued at market value. Assets are accounted for on an accrued basis and are taken directly from financial statements. Valuation assets are constrained to a range of 80% to 120% of the market value of assets.
- (c) Investment return – 7% per year, net of investment expenses
- (d) Mortality (pre-termination) – 100% (male and female) of PR-2014 employee table with MP-2017 generational improvement
- (e) Mortality (post-termination) – 91% of male and 96% of female rates of RP-2014 health annuitant table with MP-2017 generational improvement
- (f) Disability mortality – RP-2014 disabled table with MP-2017 generational improvement
- (g) Administrative expenses – The expense load is equal to the average of the prior two years actual administrative expenses rounded to the nearest \$1,000 as follows:

Fiscal Year Ending June 30	Amount
2017	\$ 257,396
2018	226,466
Total	\$ 483,862
	÷ 2
Expense load (rounded)	\$ 242,000

**STATE OF ALASKA
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Notes to Required Supplementary Information (Unaudited)

June 30, 2019

- (h) Turnover – Ultimate rates of turnover based upon the 2013-2017 actual experience. Assumed at 20.00% in the first year, and at 10.00% in the second through fifth year. The ultimate rate of turnover assumption after the first five years of employment is 11.09% for males and 14.05% for females at age 30, 9.09% for males and 11.52% for females at age 40, and 4.89% for males and 6.19% for females at age 50.
- (i) Disability rate – Incidence rates based upon 2013–2017 actual experience of the State of Alaska Public Employees’ Retirement System for Peace Officer/Firefighter group.
- (j) Retirement age – Retirement rates based upon the 2013-2017 actual experience. Active members are assumed to retire beginning at the earliest eligible retirement age according to the following rates:

<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>
<51	13%	58	45%
51	13	59	50
52	13	60	55
53	15	61	60
54	20	62	60
55	25	63	60
56	35	64	60
57	40	65+	100

Vested terminated members are assumed to retire at current age or age 50, whichever is later.

- (k) Form of payment – 70% of members are assumed to elect a lump sum benefit. 30% of members are assumed to elect a monthly annuity with the number of payments equal to the number of months they were active in the Plan. A lump sum of the remaining payments is paid if the member should die while receiving payments. Lump sums are calculated based on a 7% discount rate using post-termination healthy mortality for retirement benefits and disability mortality for disability benefits.
- (l) Imputed data – Data changes from the prior valuation that are deemed to have an immaterial impact on liabilities and contributions are assumed to be correct in the current year’s client data. Active and terminated members with a date of termination after the last date of hire are assumed to be terminated with status based on their amount of vesting service.

The assumptions and methods, when applied in combination, fairly represent past and anticipated future experience of the Plan. The foregoing actuarial assumptions are based on the presumption that the Plan will continue. Were the Plan to terminate, different actuarial assumptions and other factors might be applicable in determining the actuarial present value of accumulated benefits.

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Notes to Required Supplementary Information (Unaudited)

June 30, 2019

Changes in Actuarial Methods Since the Prior Valuation – June 30, 2016 to June 30, 2018

There have been no changes in asset or valuation methods since the prior valuation.

Changes in Actuarial Assumptions Since the Prior Valuation – June 30, 2016 to June 30, 2018

Effective for the June 30, 2018 valuation, the Board adopted changes to the demographic and economic assumptions recommended by the actuary, based on the results of an experience analysis performed on the population experience from July 1, 2013 to June 30, 2017. The changes in assumptions were adopted by the Board during the January 2019 Board meeting. The effect of the new assumptions was an increase in the Actuarial Accrued Liability of approximately \$0.2 million.

Changes in Benefit Provisions Since the Prior Valuation – June 30, 2016 to June 30, 2018

There have been no changes in benefit provisions since the prior valuation.

SUPPLEMENTAL SCHEDULES

**STATE OF ALASKA
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(A Component Unit of the State of Alaska)

Schedule of Administrative and Investment Deductions

Year ended June 30, 2019

	<u>Administrative</u>	<u>Investment</u>	<u>Total</u>
Personal services:			
Wages	\$ 92,989	636	93,625
Benefits	55,239	268	55,507
Total personal services	<u>148,228</u>	<u>904</u>	<u>149,132</u>
Travel:			
Transportation	27	138	165
Per diem	7	25	32
Total travel	<u>34</u>	<u>163</u>	<u>197</u>
Contractual services:			
Management and consulting	82,012	10,459	92,471
Investment manager fees	—	51,827	51,827
Accounting and auditing	14,383	39	14,422
Data processing	17,466	2,050	19,516
Communications	1,395	52	1,447
Advertising and printing	143	3	146
Rental/leases	7,905	187	8,092
Legal	130	190	320
Repairs & Maintenance	1,771	9	1,780
Transportation	2,280	6	2,286
Securities lending	—	587	587
Other services	4,282	77	4,359
Total contractual services	<u>131,767</u>	<u>65,486</u>	<u>197,253</u>
Other:			
Equipment	1,551	41	1,592
Supplies	758	422	1,180
Total other	<u>2,309</u>	<u>463</u>	<u>2,772</u>
Total administrative and investment deductions	<u>\$ 282,338</u>	<u>67,016</u>	<u>349,354</u>

**STATE OF ALASKA
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(A Component Unit of the State of Alaska)

Schedule of Payments to Consultants Other Than Investment Advisors

Year ended June 30, 2019

<u>Firm</u>	<u>Services</u>	<u>Amount</u>
Buck (formerly Conduent Human Resource Services)	Actuarial services	\$ 76,940
KPMG LLP	Auditing services	14,072
State Street Bank and Trust	Custodial banking services	2,007
Applied Microsystems Incorporated	Data processing services	1,805
SHI International Corporation	Data processing services	7,310
State of Alaska, Department of Law	Legal services	289
		<u>\$ 102,423</u>

This schedule presents payments to consultants receiving greater than \$1,000.

See accompanying independent auditors' report.