

GENERAL STATEMENT OF EXPENDITURE

Introduction to the Union's annual budget

The Union's annual budget ('the budget'), as set out in Chapter 3 of Title II of Part Six of the Treaty on the Functioning of the European Union (TFEU), is the instrument which sets out and authorises the total amount of revenue and expenditure appropriations deemed necessary for the European Union and the European Atomic Energy Community for each year.

The budget is established and implemented in compliance with the principles of unity, budgetary accuracy, annuality, equilibrium, unit of account, universality, specification, sound financial management and transparency.

- The *principle of unity* and the *principle of budgetary accuracy* mean that all revenue and expenditure of the Union when it is charged to the budget must be incorporated in a single document.
- The *principle of annuality* means that the budget is adopted for one budgetary year at a time and that both commitment and payment appropriations for the current budgetary year must, in principle, be used in the course of the year.
- The *principle of equilibrium* means that forecasts of revenue for the budgetary year must be equal to payment appropriations for that year; borrowing to cover any budget deficit which may arise is not compatible with the own resources system and will not be authorised.
- In accordance with the *principle of unit of account*, the budget is drawn up and implemented in euros and the accounts must be presented in euros.
- The *principle of universality* means that total revenue is to cover total payment appropriations with the exception of a limited number of revenue items which are assigned to particular items of expenditure. Revenue and expenditure are entered in full in the budget without any adjustment against each other.
- The *principle of specification* means that each appropriation must have a given purpose and be assigned to a specific objective in order to prevent any confusion between appropriations.
- The *principle of sound financial management* is defined by reference to the principles of economy, efficiency and effectiveness.
- The *principle of transparency* ensures sound information on the implementation of the budget and the accounts.

The budget presents revenue and expenditure appropriations by section, one for each of the Union institutions as defined in Article 2, point 67, of the Financial Regulation. The revenue appropriations common to all Union institutions (own resources, surpluses, balances and adjustments) are presented in a separate section 'Total revenue'.

In accordance with Article 47 of the Financial Regulation, Commission revenue and the revenue appropriations and expenditure appropriations of the other Union institutions are classified according to their type or the use to which they are assigned. The section of the budget relating to the Commission is classified according to the

purpose of the expenditure, with a view to enhancing transparency in the management of the budget with reference to the objectives of sound financial management and in particular efficiency and effectiveness.

On its expenditure side, the budget contains differentiated appropriations, which consist of commitment appropriations and payment appropriations, and non-differentiated appropriations. Commitment appropriations cover the total cost of the legal commitments entered into during the financial year, whereas payment appropriations cover payments made to honour the legal commitments entered into in the financial year or preceding financial years.

For 2025, the expenditure appropriations authorised by the budget totals EUR 199 716 809 102 in commitments and EUR 152 684 062 602 in payments, representing a variation rate of 2,3 % and of 4,0 % respectively by comparison with the 2024 budget (including amending budgets).

In accordance with Article 312 of the TFEU, the budget complies with the ceilings for the year 2025 of the multiannual financial framework (MFF) for the period 2021-2027 in accordance with Council Regulation (EU, Euratom) 2020/2093 of 17 December 2020 laying down the multiannual financial framework for the years 2021 to 2027 (OJ L 433I, 22.12.2020, p. 11). In this respect, this section ('General statement of expenditure') includes two overview tables presenting the budget according to the structure by heading of the MFF, at aggregate level as well as at cluster and programme level.

This section also includes the overview table of the establishment plan posts of all Union institutions (and bodies) and the overview table of buildings.

Overview tables of the 2025 draft budget according to the 2021-2027 MFF

1. MFF CEILINGS OF THE 2025 DRAFT BUDGET

The ceilings for commitment and payment appropriations in the MFF¹ are presented in the table below:

Heading	(Multiannual financial framework ceilings in million EUR, at current prices)							
	2021	2022	2023	2024	2025	2026	2027	Total
COMMITMENT APPROPRIATIONS								
1. Single Market, Innovation and Digital	20 919	21 878	21 727	21 598	21 596	21 230	20 991	149 939
2. Cohesion, Resilience and Values	6 364	67 806	70 137	73 289	75 697	66 404	70 128	429 825
2a. Economic, social and territorial cohesion	1 769	61 345	62 939	64 683	66 361	56 593	58 484	372 174
2b. Resilience and values	4 595	6 461	7 198	8 606	9 336	9 811	11 644	57 651
3. Natural Resources and Environment	56 841	56 965	57 295	57 449	57 336	57 100	57 316	400 302
of which: Market related expenditure and direct payments	40 368	40 639	40 693	40 603	40 529	40 542	40 496	283 870
4. Migration and Border Management	1 791	3 360	3 814	4 020	4 871	4 858	5 619	28 333
5. Security and Defence	1 696	1 896	1 946	2 380	2 617	2 810	3 080	16 425
6. Neighbourhood and the World	16 247	16 802	16 329	16 331	16 303	15 614	16 071	113 697
7. European Public Administration	10 635	11 058	11 419	11 773	12 124	12 506	12 959	82 474
of which: Administrative expenditure of the institutions	8 216	8 528	8 772	9 006	9 219	9 464	9 786	62 991
TOTAL COMMITMENTS	114 493	179 765	182 667	186 840	190 544	180 522	186 164	1 220 995

¹ The figures are based on the Commission Communication of 11 June 2024 entitled 'Technical adjustment of the multiannual financial framework for 2025 in accordance with Article 4 of Council Regulation (EU, Euratom) 2020/2093 laying down the multiannual financial framework for the years 2021 to 2027', COM(2024) 120, 11.6.2024.

Heading	2021	2022	2023	2024	2025	2026	2027	Total
TOTAL PAYMENTS	163 496	166 534	162 053	170 543	175 378	180 586	184 198	1 202 788

2. OVERVIEW OF THE 2025 DRAFT BUDGET BY MFN HEADING (AGGREGATE)

(Commitment appropriations (CA) and payment appropriations (PA) in EUR at current prices)

	Draft Budget		Budget		Difference		Difference	
	2025		2024 ⁽¹⁾		2025 - 2024		2025 / 2024	
	(1)		(2)		(1 - 2)		(1 / 2)	
	CA	PA	CA	PA	CA	PA	CA	PA
1. Single Market, Innovation and Digital	21 377 684 025	20 438 884 655	21 493 372 987	20 827 967 003	-115 688 962	-389 082 348	-0,5 %	-1,9 %
<i>Ceiling</i>	21 596 000 000		21 598 000 000					
of which under Flexibility Instruments								
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
<i>Margin</i>	218 315 975		104 627 013					
2. Cohesion, Resilience and Values	78 128 158 265	41 618 661 522	74 564 290 949	33 719 596 204	3 563 867 316	7 899 065 318	4,8 %	23,4 %
<i>Ceiling</i>	75 697 000 000		73 289 000 000					
of which under Flexibility Instruments	1 192 832 134		1 293 095 333					
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
<i>of which under EURI Instrument</i>	1 239 082 096							
<i>Margin</i>	755 965		17 804 384					
2a. Economic, social and territorial cohesion	66 360 244 035	30 259 002 346	64 665 195 616	24 155 654 152	1 695 048 419	6 103 348 194	2,6 %	25,3 %
<i>Ceiling</i>	66 361 000 000		64 683 000 000					
of which under Flexibility Instruments								
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
<i>Margin</i>	755 965		17 804 384					
2b. Resilience and values	11 767 914 230	11 359 659 176	9 899 095 333	9 563 942 052	1 868 818 897	1 795 717 124	18,9 %	18,8 %
<i>Ceiling</i>	9 336 000 000		8 606 000 000					
of which under Flexibility Instruments	1 192 832 134		1 293 095 333					
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
<i>of which under EURI Instrument</i>	1 239 082 096							
<i>Margin</i>								

	Draft Budget		Budget		Difference		Difference	
	2025		2024 ⁽¹⁾		2025 - 2024		2025 / 2024	
	(1)		(2)		(1 - 2)		(1 / 2)	
	CA	PA	CA	PA	CA	PA	CA	PA
3. Natural Resources and Environment	57 274 962 739	52 682 405 247	57 338 630 839	54 151 402 941	-63 668 100	-1 468 997 694	-0,1 %	-2,7 %
<i>Ceiling</i>	57 336 000 000		57 449 000 000					
of which under Flexibility Instruments								
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
<i>Margin</i>	61 037 261		110 369 161					
Of which: Market related expenditure and direct payments	40 528 928 000	40 623 753 419	40 517 278 000	40 505 482 213	11 650 000	118 271 206	0,0 %	0,3 %
<i>Initial EAGF sub-ceiling</i>	41 646 000 000		41 649 000 000					
<i>Rounding difference excluded for calculating the sub-margin</i>	72 000		922 000					
<i>Net transfers between EAGF and EAFRD</i>	-1 117 072 000		-1 046 922 000					
<i>Net balance available for EAGF expenditure</i>	40 528 928 000		40 602 078 000					
<i>Adjusted EAGF sub-ceiling corrected by transfers between EAGF and EAIRD</i>	40 529 000 000		40 603 000 000					
<i>EAGF sub-margin</i>	72 000		85 722 000					
<i>EAGF sub-margin (excluding the rounding difference)</i>	0		84 800 000					
4. Migration and Border Management	4 776 530 747	3 201 330 477	3 892 705 671	3 248 967 443	883 825 076	-47 636 966	22,7 %	-1,5 %
<i>Ceiling</i>	4 871 000 000		4 020 000 000					
of which under Flexibility Instruments								
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
<i>Margin</i>	94 469 253		127 294 329					
5. Security and Defence	2 617 000 000	2 128 565 434	2 697 177 926	2 035 413 531	-80 177 926	93 151 903	-3,0 %	4,6 %
<i>Ceiling</i>	2 617 000 000		2 380 000 000					
of which under Flexibility Instruments			317 177 926					
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
<i>Margin</i>								
6. Neighbourhood and the World	16 258 245 797	14 406 257 975	16 731 000 000	15 315 050 313	-472 754 203	-908 792 338	-2,8 %	-5,9 %
<i>Ceiling</i>	16 303 000 000		16 331 000 000					
of which under Flexibility Instruments			28 828 204					
of which under Single Margin Instrument (Article 11(1) point (a))			371 171 796					

	Draft Budget		Budget		Difference		Difference	
	2025		2024 ⁽¹⁾		2025 - 2024		2025 / 2024	
	(1)		(2)		(1 - 2)		(1 / 2)	
	CA	PA	CA	PA	CA	PA	CA	PA
of which under Single Margin Instrument (Article 11(1) point (c))								
<i>Margin</i>	44 754 203							
7. European Public Administration	12 614 361 450	12 614 361 450	11 988 000 603	11 988 000 603	626 360 847	626 360 847	5,2 %	5,2 %
<i>Ceiling</i>	12 124 000 000		11 773 000 000					
of which under Flexibility Instruments								
of which under Single Margin Instrument (Article 11(1) point (a))	490 361 450		215 000 603					
of which under Single Margin Instrument (Article 11(1) point (c))								
<i>Margin</i>								
of which: Administrative expenditure of the institutions	9 561 979 384	9 561 979 384	9 175 375 841	9 175 375 841	386 603 543	386 603 543	4,2 %	4,2 %
<i>Sub-ceiling</i>	9 219 000 000		9 006 000 000					
of which under Flexibility Instruments	0		0					
of which under Single Margin Instrument (Article 11(1) point (a))	342 979 384		169 375 841					
of which under Single Margin Instrument (Article 11(1) point (c))	0		0					
<i>Sub-margin</i>								
Appropriations for headings	193 046 943 023	147 090 466 760	188 705 178 975	141 286 398 038	4 341 764 048	5 804 068 722	2,3 %	4,1 %
<i>Of which under Flexibility Instrument</i>	1 192 832 134	1 457 791 145	1 639 101 463	1 737 992 297				
<i>Ceiling</i>	190 544 000 000	175 378 000 000	186 840 000 000	170 543 000 000				
of which under Single Margin Instrument (Article 11(1) point (a))	490 361 450		586 172 399					
of which under Single Margin Instrument (Article 11(1) point (c))								
<i>of which under EURI Instrument</i>	1 239 082 096	1 239 082 096						
<i>Margin</i>	419 332 657	30 984 406 481	360 094 887	30 994 594 259				
Appropriations as % of GNI	1,05 %	0,80 %	1,06 %	0,80 %				
Thematic special instruments	6 669 866 079	5 593 595 842	6 517 600 432	5 491 076 559	152 265 647	102 519 283	2,3 %	1,9 %
Total appropriations	199 716 809 102	152 684 062 602	195 222 779 407	146 777 474 597	4 494 029 695	5 906 588 005	2,3 %	4,0 %
Appropriations as % of GNI	1,08 %	0,83 %	1,10 %	0,83 %				

(1) Budget 2024 includes amending budgets 1/2024 to 2/2024.

3. OVERVIEW OF THE 2025 DRAFT BUDGET BY MFN HEADING (BY CLUSTER AND BY PROGRAMME)

(Commitment appropriations (CA) and payment appropriations (PA) in EUR at current prices)

	Draft Budget		Budget		Difference		Difference	
	2025		2024 ⁽¹⁾		2025 - 2024		2025 / 2024	
	(1)		(2)		(1 - 2)		(1 / 2)	
	CA	PA	CA	PA	CA	PA	CA	PA
1. Single Market, Innovation and Digital	21 377 684 025	20 438 884 655	21 493 372 987	20 827 967 003	-115 688 962	-389 082 348	-0,5 %	-1,9 %
<i>Ceiling</i>	21 596 000 000		21 598 000 000					
of which under Flexibility Instruments								
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
<i>Margin</i>	218 315 975		104 627 013					
Cluster 01 - Research and Innovation	13 511 670 903	12 043 065 939	13 639 104 033	12 701 370 884	-127 433 130	-658 304 945	-0,9 %	-5,2 %
<i>Horizon Europe</i>	12 737 327 171	11 119 231 527	12 897 088 532	11 832 765 189	-159 761 361	-713 533 662	-1,2 %	-6,0 %
<i>Euratom Research and Training Programme</i>	287 838 051	263 805 478	281 235 603	332 554 884	6 602 448	-68 749 406	2,3 %	-20,7 %
<i>International Thermonuclear Experimental Reactor (ITER)</i>	486 505 681	642 069 291	436 299 898	509 170 726	50 205 783	132 898 565	11,5 %	26,1 %
<i>Other actions</i>	p.m.	p.m.	p.m.	p.m.			-100,0 %	-100,0 %
<i>Pilot projects and preparatory actions</i>	p.m.	17 959 643	24 480 000	26 880 085	-24 480 000	-8 920 442	-100,0 %	-33,2 %
Cluster 02 - European Strategic Investments	4 561 726 820	5 220 105 046	4 594 967 505	4 756 129 370	-33 240 685	463 975 676	-0,7 %	9,8 %
<i>InvestEU Fund</i>	378 220 132	529 753 456	347 546 000	346 692 531	30 674 132	183 060 925	8,8 %	52,8 %
<i>Connecting Europe Facility (CEF) - Transport</i>	1 674 202 361	2 397 664 433	1 757 250 201	2 118 768 416	-83 047 840	278 896 017	-4,7 %	13,2 %
<i>Connecting Europe Facility (CEF) - Energy</i>	926 793 714	708 035 378	885 407 256	741 385 344	41 386 458	-33 349 966	4,7 %	-4,5 %
<i>Connecting Europe Facility (CEF) - Digital</i>	226 337 593	182 852 829	87 128 042	151 240 642	139 209 551	31 612 187	159,8 %	20,9 %
<i>Digital Europe Programme</i>	1 102 259 643	1 138 538 171	1 265 908 188	1 149 659 667	-163 648 545	-11 121 496	-12,9 %	-1,0 %
<i>Decentralised agencies</i>	228 931 949	228 931 949	213 446 135	213 446 135	15 485 814	15 485 814	7,3 %	7,3 %
<i>Other actions</i>	p.m.	p.m.	p.m.	p.m.				
<i>Pilot projects and preparatory actions</i>	p.m.	10 728 830	13 790 000	14 416 635	-13 790 000	-3 687 805	-100,0 %	-25,6 %
Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	24 981 428	23 600 000	24 491 683	20 520 000	489 745	3 080 000	2,0 %	15,0 %
Cluster 03 - Single Market	977 393 053	958 385 421	958 228 104	914 955 904	19 164 949	43 429 517	2,0 %	4,7 %
<i>Single Market Programme (incl. SMEs)</i>	613 279 000	615 154 162	602 250 000	601 245 738	11 029 000	13 908 424	1,8 %	2,3 %
<i>EU Anti-Fraud Programme</i>	27 351 001	30 633 000	25 505 999	23 211 637	1 845 002	7 421 363	7,2 %	32,0 %
<i>Cooperation in the field of taxation (FISCALIS)</i>	39 200 876	30 838 313	38 432 232	30 437 501	768 644	400 812	2,0 %	1,3 %
<i>Cooperation in the field of customs (CUSTOMS)</i>	138 429 000	112 661 841	135 714 000	104 838 141	2 715 000	7 823 700	2,0 %	7,5 %

	Draft Budget		Budget		Difference		Difference	
	2025		2024 ⁽¹⁾		2025 - 2024		2025 / 2024	
	(1)		(2)		(1 - 2)		(1 / 2)	
	CA	PA	CA	PA	CA	PA	CA	PA
Decentralised agencies	152 133 176	152 133 176	135 565 873	135 565 873	16 567 303	16 567 303	12,2 %	12,2 %
Other actions	7 000 000	7 500 000	9 000 000	9 000 000	-2 000 000	-1 500 000	-22,2 %	-16,7 %
Pilot projects and preparatory actions	p.m.	9 464 929	11 760 000	10 657 014	-11 760 000	-1 192 085	-100,0 %	-11,2 %
Cluster 04 - Space	2 326 893 249	2 217 328 249	2 301 073 345	2 455 510 845	25 819 904	-238 182 596	1,1 %	-9,7 %
European Space Programme	2 050 715 000	1 982 550 000	2 088 270 000	2 182 600 000	-37 555 000	-200 050 000	-1,8 %	-9,2 %
Union Secure Connectivity	196 350 000	150 200 000	117 350 000	190 200 000	79 000 000	-40 000 000	67,3 %	-21,0 %
Decentralised agencies	79 828 249	79 828 249	78 463 345	78 463 345	1 364 904	1 364 904	1,7 %	1,7 %
Pilot projects and preparatory actions	p.m.	4 750 000	16 990 000	4 247 500	-16 990 000	502 500	-100,0 %	11,8 %
2. Cohesion, Resilience and Values	78 128 158 265	41 618 661 522	74 564 290 949	33 719 596 204	3 563 867 316	7 899 065 318	4,8 %	23,4 %
Ceiling	75 697 000 000		73 289 000 000					
of which under Flexibility Instruments	1 192 832 134		1 293 095 333					
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
of which under EURI Instrument	1 239 082 096							
Margin			17 804 384					
2a. Economic, social and territorial cohesion	66 360 244 035	30 259 002 346	64 665 195 616	24 155 654 152	1 695 048 419	6 103 348 194	2,6 %	25,3 %
Ceiling	66 361 000 000		64 683 000 000					
of which under Flexibility Instruments								
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
Margin	755 965		17 804 384					
Cluster 05 - Regional Development and Cohesion	49 176 359 809	22 709 146 494	47 882 433 364	17 300 048 145	1 293 926 445	5 409 098 349	2,7 %	31,3 %
European Regional Development Fund (ERDF)	40 454 970 433	18 326 696 509	39 434 466 155	13 079 405 451	1 020 504 278	5 247 291 058	2,6 %	40,1 %
Cohesion Fund (CF)	8 721 389 376	4 381 139 196	8 447 967 209	4 215 982 694	273 422 167	165 156 502	3,2 %	3,9 %
Pilot projects and preparatory actions	p.m.	1 310 789	p.m.	4 660 000		-3 349 211		-71,9 %
Cluster 07 - Investing in People, Social Cohesion and Values	17 183 884 226	7 549 855 852	16 782 762 252	6 855 606 007	401 121 974	694 249 845	2,4 %	10,1 %
European Social Fund (ESF)	17 183 884 226	7 549 855 852	16 782 762 252	6 855 606 007	401 121 974	694 249 845	2,4 %	10,1 %
2b. Resilience and values	11 767 914 230	11 359 659 176	9 899 095 333	9 563 942 052	1 868 818 897	1 795 717 124	0,0 %	0,0 %
Ceiling	9 336 000 000		8 606 000 000					
of which under Flexibility Instruments	1 192 832 134		1 293 095 333					

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	Draft Budget		Budget		Difference		Difference	
	2025		2024 ⁽¹⁾		2025 - 2024		2025 / 2024	
	(1)		(2)		(1 - 2)		(1 / 2)	
	CA	PA	CA	PA	CA	PA	CA	PA
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
of which under EURI Instrument	1 239 082 096							
Margin								
Cluster 05 - Regional Development and Cohesion	34 971 000	34 051 121	34 285 980	31 969 879	685 020	2 081 242	2,0 %	6,5 %
Support to the Turkish-Cypriot Community	34 971 000	34 051 121	34 285 980	31 969 879	685 020	2 081 242	2,0 %	6,5 %
Cluster 06 - Recovery and Resilience	6 369 722 633	6 260 860 971	4 719 865 703	4 653 961 893	1 649 856 930	1 606 899 078	35,0 %	34,5 %
European Recovery and Resilience Facility and Technical Support Instrument	125 955 999	124 852 647	123 486 392	104 735 800	2 469 607	20 116 847	2,0 %	19,2 %
Protection of the euro against counterfeiting (the 'Pericles IV programme')	902 450	870 000	884 755	983 192	17 695	-113 192	2,0 %	-11,5 %
Financing cost of the European Union Recovery Instrument (EURI)	5 162 000 000	5 162 000 000	3 340 000 000	3 340 000 000	1 822 000 000	1 822 000 000	54,6 %	54,6 %
Union Civil Protection Mechanism (RescEU)	203 321 354	105 000 000	240 311 354	259 908 000	-36 990 000	-154 908 000	-15,4 %	-59,6 %
EU4Health	582 609 973	584 670 007	753 792 242	689 068 410	-171 182 269	-104 398 403	-22,7 %	-15,2 %
Instrument for emergency support within the Union (ESI)	p.m.	1 000 000	p.m.	1 999 028		-999 028		-50,0 %
Decentralised agencies	282 593 130	270 418 317	249 293 189	245 467 463	33 299 941	24 950 854	13,4 %	10,2 %
Pilot projects and preparatory actions	p.m.	p.m.	p.m.	p.m.				
Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	12 339 727	12 050 000	12 097 771	11 800 000	241 956	250 000	2,0 %	2,1 %
Cluster 07 - Investing in People, Social Cohesion and Values	5 363 220 597	5 064 747 084	5 144 943 650	4 878 010 280	218 276 947	186 736 804	4,2 %	3,8 %
Employment and Social Innovation	109 125 236	75 751 383	93 500 000	85 000 000	15 625 236	-9 248 617	16,7 %	-10,9 %
Erasmus+	3 969 156 199	3 765 962 174	3 796 131 530	3 522 138 893	173 024 669	243 823 281	4,6 %	6,9 %
European Solidarity Corps (ESC)	146 900 652	133 173 320	144 020 247	138 675 374	2 880 405	-5 502 054	2,0 %	-4,0 %
Creative Europe	352 207 303	347 062 319	334 788 132	365 763 754	17 419 171	-18 701 435	5,2 %	-5,1 %
Justice	41 750 000	37 527 526	41 791 000	38 516 968	-41 000	-989 442	-0,1 %	-2,6 %
Citizens, Equality, Rights and Values	235 334 621	188 186 998	219 462 993	225 564 096	15 871 628	-37 377 098	7,2 %	-16,6 %
Decentralised agencies and European Public Prosecutor's Office (EPPO)	314 743 056	312 476 541	298 445 169	289 683 169	16 297 887	22 793 372	5,5 %	7,9 %
Other actions	8 937 422	7 400 000	7 900 000	7 000 000	1 037 422	400 000	13,1 %	5,7 %
Pilot projects and preparatory actions	p.m.	21 801 281	25 827 500	38 714 440	-25 827 500	-16 913 159	-100,0 %	-43,7 %
Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	185 066 108	175 405 542	183 077 079	166 953 586	1 989 029	8 451 956	1,1 %	5,1 %
3. Natural Resources and Environment	57 274 962 739	52 682 405 247	57 338 630 839	54 151 402 941	-63 668 100	-1 468 997 694	-0,1 %	-2,7 %
Ceiling	57 336 000 000		57 449 000 000					

	Draft Budget		Budget		Difference		Difference	
	2025		2024 ⁽¹⁾		2025 - 2024		2025 / 2024	
	(1)		(2)		(1 - 2)		(1 / 2)	
	CA	PA	CA	PA	CA	PA	CA	PA
of which under Flexibility Instruments								
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
Margin	61 037 261		110 369 161					
Of which: Market related expenditure and direct payments	40 528 928 000	40 623 753 419	40 517 278 000	40 505 482 213	11 650 000	118 271 206	0,0 %	0,3 %
Initial EAGF sub-ceiling	41 646 000 000		41 649 000 000					
Rounding difference excluded for calculating the sub-margin	72 000		922 000					
Net transfers between EAGF and EAFRD	-1 117 072 000		-1 046 922 000					
Net balance available for EAGF expenditure	40 528 928 000		40 602 078 000					
Adjusted EAGF sub-ceiling corrected by transfers between EAGF and EAFRD	40 529 000 000		40 603 000 000					
EAGF sub-margin	72 000		85 722 000					
EAGF sub-margin (excluding the rounding difference)	0		84 800 000					
Cluster 08 - Agriculture and Maritime Policy	54 887 448 735	51 958 034 159	54 943 979 402	53 455 283 942	-56 530 667	-1 497 249 783	-0,1 %	-2,8 %
European Agricultural Guarantee Fund (EAGF)	40 528 928 000	40 623 753 419	40 517 278 000	40 505 482 213	11 650 000	118 271 206	0,0 %	0,3 %
European Agricultural Fund for Rural Development (EAFRD)	13 225 959 998	10 496 977 576	13 155 810 194	11 991 887 000	70 149 804	-1 494 909 424	0,5 %	-12,5 %
European Maritime, Fisheries and Aquaculture Fund (EMFAF)	945 865 565	660 680 492	1 069 715 576	780 643 502	-123 850 011	-119 963 010	-11,6 %	-15,4 %
Sustainable Fisheries Partnership Agreements (SFPA) and Regional Fisheries Management Organisations (RFMO)	156 731 000	141 446 000	162 781 754	142 628 754	-6 050 754	-1 182 754	-3,7 %	-0,8 %
Decentralised agencies	29 964 172	29 964 172	29 853 878	29 853 878	110 294	110 294	0,4 %	0,4 %
Pilot projects and preparatory actions	p.m.	5 212 500	8 540 000	4 788 595	-8 540 000	423 905	-100,0 %	8,9 %
Cluster 09 - Environment and Climate Action	2 387 514 004	724 371 088	2 394 651 437	696 118 999	-7 137 433	28 252 089	-0,3 %	4,1 %
Programme for Environment and Climate Action (LIFE)	771 019 449	596 483 540	764 949 659	571 375 575	6 069 790	25 107 965	0,8 %	4,4 %
Just Transition Fund	1 513 991 893	6 459 302	1 489 859 854	3 257 816	24 132 039	3 201 486	1,6 %	98,3 %
Public sector loan facility under the Just Transition Mechanism (JTM)	p.m.	25 000 000	50 000 000	35 000 000	-50 000 000	-10 000 000	-100,0 %	-28,6 %
Social Climate Fund (SCF)	p.m.	p.m.						
Decentralised agencies	76 102 662	76 102 662	67 601 924	67 601 924	8 500 738	8 500 738	12,6 %	12,6 %
Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	26 400 000	15 942 874	16 240 000	7 362 000	10 160 000	8 580 874	62,6 %	116,6 %
Pilot projects and preparatory actions	p.m.	4 382 710	6 000 000	11 521 684	-6 000 000	-7 138 974	-100,0 %	-62,0 %
4. Migration and Border Management	4 776 530 747	3 201 330 477	3 892 705 671	3 248 967 443	883 825 076	-47 636 966	22,7 %	-1,5 %
Ceiling	4 871 000 000		4 020 000 000					

	Draft Budget		Budget		Difference		Difference	
	2025		2024 ⁽¹⁾		2025 - 2024		2025 / 2024	
	(1)		(2)		(1 - 2)		(1 / 2)	
	CA	PA	CA	PA	CA	PA	CA	PA
of which under Flexibility Instruments								
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
Margin	94 469 253		127 294 329					
Cluster 10 - Migration	2 099 413 073	1 398 017 149	1 677 316 429	1 528 174 176	422 096 644	-130 157 027	25,2 %	-8,5 %
<i>Asylum, Migration and Integration Fund (AMIF)</i>	<i>1 866 688 241</i>	<i>1 165 292 317</i>	<i>1 508 215 253</i>	<i>1 359 073 000</i>	<i>358 472 988</i>	<i>-193 780 683</i>	<i>23,8 %</i>	<i>-14,3 %</i>
<i>Decentralised agencies</i>	<i>232 724 832</i>	<i>232 724 832</i>	<i>169 101 176</i>	<i>169 101 176</i>	<i>63 623 656</i>	<i>63 623 656</i>	<i>37,6 %</i>	<i>37,6 %</i>
Pilot projects and preparatory actions								
Cluster 11 - Border Management	2 677 117 674	1 803 313 328	2 215 389 242	1 720 793 267	461 728 432	82 520 061	20,8 %	4,8 %
<i>Integrated Border Management Fund (IBMF) - Instrument for border management and visa (BMVI)</i>	<i>1 224 710 499</i>	<i>461 543 388</i>	<i>1 023 132 303</i>	<i>523 607 000</i>	<i>201 578 196</i>	<i>-62 063 612</i>	<i>19,7 %</i>	<i>-11,9 %</i>
<i>Integrated Border Management Fund (IBMF) - Instrument for financial support for customs control equipment (CCEi)</i>	<i>146 648 000</i>	<i>55 874 910</i>	<i>143 773 000</i>	<i>156 731 000</i>	<i>2 875 000</i>	<i>-100 856 090</i>	<i>2,0 %</i>	<i>-64,3 %</i>
<i>Decentralised agencies</i>	<i>1 305 759 175</i>	<i>1 285 895 030</i>	<i>1 048 483 939</i>	<i>1 040 455 267</i>	<i>257 275 236</i>	<i>245 439 763</i>	<i>24,5 %</i>	<i>23,6 %</i>
5. Security and Defence	2 617 000 000	2 128 565 434	2 697 177 926	2 035 413 531	-80 177 926	93 151 903	-3,0 %	4,6 %
Ceiling	2 617 000 000		2 380 000 000					
of which under Flexibility Instruments			317 177 926					
of which under Single Margin Instrument (Article 11(1) point (a))								
of which under Single Margin Instrument (Article 11(1) point (c))								
Margin								
Cluster 12 - Security	783 734 375	708 933 827	732 811 177	734 358 335	50 923 198	-25 424 508	6,9 %	-3,5 %
<i>Internal Security Fund (ISF)</i>	<i>336 583 738</i>	<i>227 310 232</i>	<i>321 885 754</i>	<i>237 580 000</i>	<i>14 697 984</i>	<i>-10 269 768</i>	<i>4,6 %</i>	<i>-4,3 %</i>
<i>Nuclear decommissioning (Lithuania)</i>	<i>74 700 000</i>	<i>90 175 000</i>	<i>74 600 000</i>	<i>151 940 000</i>	<i>100 000</i>	<i>-61 765 000</i>	<i>0,1 %</i>	<i>-40,7 %</i>
<i>Nuclear Safety and decommissioning (incl. For Bulgaria and Slovakia)</i>	<i>70 450 189</i>	<i>90 567 000</i>	<i>62 324 124</i>	<i>71 764 000</i>	<i>8 126 065</i>	<i>18 803 000</i>	<i>13,0 %</i>	<i>26,2 %</i>
<i>Decentralised agencies</i>	<i>278 681 595</i>	<i>278 681 595</i>	<i>251 139 541</i>	<i>251 139 541</i>	<i>27 542 054</i>	<i>27 542 054</i>	<i>11,0 %</i>	<i>11,0 %</i>
Pilot projects and preparatory actions	p.m.	p.m.	p.m.	1 200 000		-1 200 000		-100,0 %
Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	23 318 853	22 200 000	22 861 758	20 734 794	457 095	1 465 206	2,0 %	7,1 %
Cluster 13 - Defence	1 833 265 625	1 419 631 607	1 964 366 749	1 301 055 196	-131 101 124	118 576 411	-6,7 %	9,1 %
<i>European Defence Fund (Research)</i>	<i>404 060 346</i>	<i>313 580 346</i>	<i>343 537 072</i>	<i>210 847 700</i>	<i>60 523 274</i>	<i>102 732 646</i>	<i>17,6 %</i>	<i>48,7 %</i>
<i>European Defence Fund (Non Research)</i>	<i>1 029 932 415</i>	<i>702 342 000</i>	<i>670 490 000</i>	<i>539 500 000</i>	<i>359 442 415</i>	<i>162 842 000</i>	<i>53,6 %</i>	<i>30,2 %</i>

	Draft Budget		Budget		Difference		Difference	
	2025		2024 ⁽¹⁾		2025 - 2024		2025 / 2024	
	(1)		(2)		(1 - 2)		(1 / 2)	
	CA	PA	CA	PA	CA	PA	CA	PA
Military Mobility	246 309 165	131 773 261	251 367 376	261 726 496	-5 058 211	-129 953 235	-2,0 %	-49,7 %
Union Secure Connectivity	111 000 000	50 000 000	96 000 000	110 000 000	15 000 000	-60 000 000	15,6 %	-54,5 %
Short-term Defence instrument on common procurement	40 027 699	100 000 000	259 972 301	100 000 000	-219 944 602	0	-84,6 %	0
Defence Industrial Reinforcement Instrument	0	120 000 000	343 000 000	78 500 000	-343 000 000	41 500 000	-100,0 %	52,9 %
European Defence Industry Programme	1 936 000	1 936 000	0	0	1 936 000	1 936 000	0	0
Pilot projects and preparatory actions	p.m.	p.m.	p.m.	481 000		-481 000		-100,0 %
6. Neighbourhood and the World	16 258 245 797	14 406 257 975	16 731 000 000	15 315 050 313	-472 754 203	-908 792 338	-2,8 %	-5,9 %
Ceiling	16 303 000 000		16 331 000 000					
of which under Flexibility Instruments			28 828 204					
of which under Single Margin Instrument (Article 11(1) point (a))			371 171 796					
of which under Single Margin Instrument (Article 11(1) point (c))								
Margin	44 754 203							
Cluster 14 - External Action	13 589 588 325	12 219 680 189	14 113 539 967	13 316 536 039	-523 951 642	-1 096 855 850	-3,7 %	-8,2 %
Neighbourhood, Development and International Cooperation Instrument — Global Europe	10 890 883 311	9 672 463 511	11 523 889 314	10 763 801 966	-633 006 003	-1 091 338 455	-5,5 %	-10,1 %
European Instrument for International Nuclear Safety Cooperation (INSN)	44 100 000	37 549 025	41 760 000	27 068 969	2 340 000	10 480 056	5,6 %	38,7 %
Humanitarian aid (HUMA)	1 893 581 831	1 840 130 593	1 910 704 480	1 897 373 786	-17 122 649	-57 243 193	-0,9 %	-3,0 %
Common Foreign and Security Policy (CFSP)	393 739 413	393 739 413	384 663 881	384 663 881	9 075 532	9 075 532	2,4 %	2,4 %
Overseas Countries and Territories (OCT)	72 857 000	75 650 434	71 429 001	71 642 133	1 427 999	1 427 999	2,0 %	2,0 %
Ukraine Macro-financial Assistance Plus (MFA+)	300 000	300 000	5 000 000	5 000 000	-4 700 000	-4 700 000	-94,0 %	-94,0 %
Ukraine Support Instrument	p.m.	p.m.						
Union Secure Connectivity	50 000 000	p.m.			50 000 000	50 000 000		
Other actions	148 263 946	108 065 123	81 346 602	81 346 602	66 917 344	26 718 521	82,3 %	32,8 %
Pilot projects and preparatory actions	p.m.	p.m.	p.m.	p.m.				
Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	95 862 824	91 782 090	94 746 689	85 638 702	1 116 135	6 143 388	1,2 %	7,2 %
Cluster 15 - Pre-accession Assistance	2 668 657 472	2 186 577 786	2 617 460 033	1 998 514 274	51 197 439	188 063 512	2,0 %	9,4 %
Pre-Accession Assistance (IPA III)	2 169 657 472	2 085 503 786	2 116 460 033	1 974 621 274	53 197 439	110 882 512	2,5 %	5,6 %
Reform and Growth Facility for the Western Balkans	499 000 000	101 074 000	501 000 000	23 893 000	-2 000 000	77 181 000	-0,4 %	323,0 %
7. European Public Administration	12 614 361 450	12 614 361 450	11 988 000 603	11 988 000 603	626 360 847	626 360 847	5,2 %	5,2 %
Ceiling	12 124 000 000		11 773 000 000					

	Draft Budget		Budget		Difference		Difference	
	2025		2024 ⁽¹⁾		2025 - 2024		2025 / 2024	
	(1)		(2)		(1 - 2)		(1 / 2)	
	CA	PA	CA	PA	CA	PA	CA	PA
of which under Flexibility Instruments								
of which under Single Margin Instrument (Article 11(1) point (a))	490 361 450		215 000 603					
of which under Single Margin Instrument (Article 11(1) point (c))								
Margin								
of which: Administrative expenditure of the institutions	9 561 979 384	9 561 979 384	9 175 375 841	9 175 375 841	386 603 543	386 603 543	4,2 %	4,2 %
Sub-Ceiling	9 219 000 000		9 006 000 000					
of which under Flexibility Instruments								
of which under Single Margin Instrument (Article 11(1) point (a))	342 979 384		169 375 841					
of which under Single Margin Instrument (Article 11(1) point (c))								
Margin								
Pensions	2 789 377 000	2 789 377 000	2 565 464 000	2 565 464 000	223 913 000	223 913 000	8,7 %	8,7 %
Staff Pensions	2 728 277 000	2 728 277 000	2 515 034 000	2 515 034 000	213 243 000	213 243 000	8,5 %	8,5 %
Pensions of former Members — Institutions	61 100 000	61 100 000	50 430 000	50 430 000	10 670 000	10 670 000	21,2 %	21,2 %
European Schools	263 005 066	263 005 066	247 160 762	247 160 762	15 844 304	15 844 304	6,4 %	6,4 %
European Parliament	1 169 950	1 169 950	837 738	837 738	332 212	332 212	39,7 %	39,7 %
Commission	261 626 628	261 626 628	246 057 330	246 057 330	15 569 298	15 569 298	6,3 %	6,3 %
Court of Justice of the European Union	55 000	55 000	55 000	55 000	0	0	0	0
European Ombudsman	133 488	133 488	175 694	175 694	-42 206	-42 206	-24,0 %	-24,0 %
European External Action Service	20 000	20 000	35 000	35 000	-15 000	-15 000	-42,9 %	-42,9 %
Administrative expenditure of the institutions	9 561 979 384	9 561 979 384	9 175 375 841	9 175 375 841	386 603 543	386 603 543	4,2 %	4,2 %
European Parliament	2 498 063 379	2 498 063 379	2 382 263 574	2 382 263 574	115 799 805	115 799 805	4,9 %	4,9 %
European Council and Council	705 821 530	705 821 530	676 881 123	676 881 123	28 940 407	28 940 407	4,3 %	4,3 %
Commission	4 378 737 735	4 378 737 735	4 221 841 225	4 221 841 225	156 896 510	156 896 510	3,7 %	3,7 %
Court of Justice of the European Union	532 720 000	532 720 000	503 782 531	503 782 531	28 937 469	28 937 469	5,7 %	5,7 %
European Court of Auditors	190 918 281	190 918 281	185 655 890	185 655 890	5 262 391	5 262 391	2,8 %	2,8 %
European Economic and Social Committee	171 725 025	171 725 025	164 945 524	164 945 524	6 779 501	6 779 501	4,1 %	4,1 %
European Committee of the Regions	128 585 216	128 585 216	121 878 345	121 878 345	6 706 871	6 706 871	5,5 %	5,5 %
European Ombudsman	15 183 194	15 183 194	13 667 466	13 667 466	1 515 728	1 515 728	11,1 %	11,1 %
European Data Protection Supervisor	26 473 899	26 473 899	24 329 460	24 329 460	2 144 439	2 144 439	8,8 %	8,8 %
European External Action Service	913 751 125	913 751 125	880 130 703	880 130 703	33 620 422	33 620 422	3,8 %	3,8 %

	Draft Budget		Budget		Difference		Difference	
	2025		2024 ⁽¹⁾		2025 - 2024		2025 / 2024	
	(1)		(2)		(1 - 2)		(1 / 2)	
	CA	PA	CA	PA	CA	PA	CA	PA
Appropriations for headings	193 046 943 023	147 090 466 760	188 705 178 975	141 286 398 038	4 341 764 048	5 804 068 722	2,3 %	4,1 %
<i>Of which under Flexibility Instrument</i>	<i>1 192 832 134</i>	<i>1 457 791 145</i>	<i>1 639 101 463</i>	<i>1 737 992 297</i>				
<i>Ceiling</i>	<i>190 544 000 000</i>	<i>175 378 000 000</i>	<i>186 840 000 000</i>	<i>170 543 000 000</i>				
of which under Single Margin Instrument (Article 11(1) point (a))	490 361 450		586 172 399					
of which under Single Margin Instrument (Article 11(1) point (c))								
of which under EURI Instrument	1 239 082 096	1 239 082 096						
<i>Margin</i>	<i>419 332 657</i>	<i>30 984 406 481</i>	<i>360 094 887</i>	<i>30 994 594 259</i>				
Appropriations as % of GNI	1,05 %	0,80 %	1,06 %	0,80 %				
Thematic special instruments	6 669 866 079	5 593 595 842	6 517 600 432	5 491 076 559	152 265 647	102 519 283	2,3 %	1,9 %
<i>Innovation Fund (IF)</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>0</i>
<i>Ukraine Facility</i>	<i>4 320 386 642</i>	<i>3 273 576 975</i>	<i>4 767 544 032</i>	<i>3 754 805 032</i>	<i>-447 157 390</i>	<i>-481 228 057</i>	<i>-9,4 %</i>	<i>-12,8 %</i>
<i>European Solidarity Reserve</i>	<i>1 167 064 638</i>	<i>1 167 064 638</i>	<i>1 144 181 018</i>	<i>1 144 181 018</i>	<i>22 883 620</i>	<i>22 883 620</i>	<i>2,0 %</i>	<i>2,0 %</i>
<i>Emergency Aid Reserve</i>	<i>583 532 319</i>	<i>583 532 319</i>	<i>572 090 509</i>	<i>572 090 509</i>	<i>11 441 810</i>	<i>11 441 810</i>	<i>2,0 %</i>	<i>2,0 %</i>
<i>European Globalisation Adjustment Fund (EGF)</i>	<i>34 460 570</i>	<i>5 000 000</i>	<i>33 784 873</i>	<i>20 000 000</i>	<i>675 697</i>	<i>-15 000 000</i>	<i>2,0 %</i>	<i>-75,0 %</i>
<i>Brexit Adjustment Reserve (BAR)</i>	<i>564 421 910</i>	<i>564 421 910</i>	<i>p.m.</i>	<i>p.m.</i>	<i>564 421 910</i>	<i>564 421 910</i>		
Total appropriations	199 716 809 102	152 684 062 602	195 222 779 407	146 777 474 597	4 494 029 695	5 906 588 005	2,3 %	4,0 %
Appropriations as % of GNI	1,08 %	0,83 %	1,10 %	0,83 %				

(1) Budget 2024 includes amending budgets 1/2024 to 2/2024.

Overview table of establishment plans of Union institutions and bodies

Institution	Draft Budget 2025			Budget 2024 ⁽¹⁾		
	Permanent posts	Temporary posts	Total	Permanent posts	Temporary posts	Total
European Parliament	5 451	1 374	6 825	5 551	1 372	6 923
European Council and Council	2 993	36	3 029	2 993	36	3 029
Commission	22 955	392	23 347	22 986	391	23 377
Administration	18 399	365	18 764	18 392	365	18 757
Research and innovation – Joint Research Centre	1 656		1 656	1 660		1 660
Research and innovation – Indirect action	1 348	7	1 355	1 366	6	1 372

Institution	Draft Budget 2025			Budget 2024 (¹)		
	Permanent posts	Temporary posts	Total	Permanent posts	Temporary posts	Total
<i>Publications Office</i>	572	5	577	576	5	581
<i>European Personnel Selection Office</i>	108	1	109	108	1	109
<i>Office for Administration and Payment of Individual Entitlements</i>	163		163	163		163
<i>Office for Infrastructure and Logistics — Brussels</i>	295	1	296	303	1	304
<i>Office for Infrastructure and Logistics — Luxembourg</i>	111		111	115		115
<i>European Anti-Fraud Office (OLAF)</i>	303	13	316	303	13	316
Court of Justice of the European Union	1 545	569	2 114	1 548	566	2 114
European Court of Auditors	687	195	882	687	195	882
European Economic and Social Committee	624	46	670	625	45	670
European Committee of the Regions	437	59	496	437	59	496
European Ombudsman	47	28	75	47	28	75
European Data Protection Supervisor	89		89	89		89
European External Action Service	1 752		1 752	1 752		1 752
Total	36 580	2 699	39 279	36 715	2 692	39 407

Bodies set up by the Union and having legal personality	Draft Budget 2025			Budget 2024 (¹)		
	Permanent posts	Temporary posts	Total	Permanent posts	Temporary posts	Total
Decentralised agencies	85	8 766	8 851	86	8 312	8 398
European joint undertakings	37	278	315	43	272	315
European Institute of Innovation and Technology		46	46		45	45
Executive agencies		945	945		890	890
Total	122	10 035	10 157	129	9 519	9 648

(¹) The figures in this column correspond to those in the 2024 budget (OJ L 58, 22.2.2023) plus amending budgets 1/2024 to 2/2024.

Overview table of buildings by Union institution

Institutions		Buildings rented ²		Buildings owned ³
		Appropriations 2025	Appropriations 2024	
Section I	European Parliament	27 600 000	34 357 000	1 200 524 549
Section II	European Council and Council	452 000	444 000	297 669 703,73
Section III	Commission:	294 681 802	334 419 386	1 263 495 361,91
	— headquarters (Brussels and Luxembourg)	208 314 342	247 391 000	1 034 519 698,89
	— research contribution to headquarters	19 212 429	21 130 880	—
	— offices in the Union	12 045 000	11 552 000	25 239 906,61
	— health and food audits and analysis offices in Grange	90 000	85 000	4 653 464,79
	— Union delegations ⁴	26 057 000	25 742 000	—
	— Joint Research Centre	1 718 231	1 684 506	199 082 291,67
	— Publications Office of the European Union	7 405 000	8 006 000	—
	— European Anti-Fraud Office	6 671 800	5 832 000	—
	— European Personnel Selection Office	1 688 000	1 660 000	—
	— Office for Administration and Payment of Individual Entitlements	2 689 000	2 660 000	—
	— Office for Infrastructure and Logistics, Brussels	6 171 000	6 056 000	—
	— Office for Infrastructure and Logistics, Luxembourg	2 620 000	2 620 000	—
Section IV	Court of Justice of the European Union	30 523 000	32 069 000	325 899 310,51 ⁵
Section V	European Court of Auditors	145 000	145 000	49 389 757,22
Section VI	European Economic and Social Committee	17 011 441	16 797 934	71 151 493,03
Section VII	European Committee of the Regions	12 594 269	11 415 864	45 709 793,43
Section VIII	European Ombudsman	1 744 000	1 570 709	—
Section IX	European Data Protection Supervisor	2 700 000	2 401 494	—
Section X	European External Action Service:	153 442 000	129 426 488	344 919 901,90
	— headquarters (Brussels)	30 940 000	32 731 602	—
	— Union delegations	122 502 000	96 694 886	—

² These appropriations represent the cumulative amounts entered in Items 2 0 0 0 (rent), 2 0 0 1 (annual lease payments).

³ Net book value entered in balance sheet at 31 December 2023 (except when stated otherwise).

⁴ Commission's contribution towards the Union delegations.

⁵ Net book value entered in balance sheet at 31 December 2023 for the three renovated Annex buildings and for the buildings complex of the new Palais (the renovated former Palais, the Anneau, the Two Towers and the Gallery linking the former to the latter), the Third Tower and the upgrade of the security system for the Institution's buildings infrastructure which are all subject to 'leasehold-purchase contracts'.

Institutions	Buildings rented ²		Buildings owned ³
	Appropriations 2025	Appropriations 2024	
Total	540 893 512	563 046 875	3 598 759 871

Institution	Location	Year of purchase	Net booked value ⁶	
			Subtotal	Total
European Parliament	<i>Brussels</i>			525 389 165
	Paul-Henri Spaak	1993	65 905 353	
	Altiero Spinelli	1995	16 525 522	
	Willy Brandt	2007	36 634 767	
	József Antall	2008	57 744 287	
	Stefan Zweig	1999	44 848 263	
	Arendt	2006	16 918 429	
	Trèves 1	2011	19 850 927	
	Maison de l'Histoire européenne	2008	31 237 146	
	Wayenberg	2003	12 551 113	
	Remard	2010	13 268 167	
	Wiertz	2021	68 521 600	
	Montoyer 70	2012	13 072 047	
	Wilfried Martens	2016	128 311 544	
	<i>Strasbourg</i>			178 940 547
	Louise Weiss	1998	41 326 658	
	Winston Churchill	2006	21 868 363	
	Salvador de Madariaga	2006	45 803 902	
	Pierre Pflimlin	2006	215 825	
	Václav Havel	2012	16 939 132	
	Simone Veil	2023	52 786 667	
	<i>Luxembourg</i>			461 438 762
	Konrad Adenauer	2003	461 438 762	
	<i>Bazoches</i>			8 035 338

⁶ Net book value entered in balance sheet at 31 December 2023 (except where stated otherwise).

Institution	Location	Year of purchase	Net booked value ⁶	
			Subtotal	Total
	Jean Monnet House	1982	8 035 338	
	<i>Offices in the Union</i>			20 611 894
	Lisbon	1986	38 941	
	Athens	1991	1 046 704	
	Copenhagen	2005	1 520 925	
	The Hague	2006	2 755 105	
	Valletta	2006	1 386 212	
	Nicosia	2006	1 757 425	
	Vienna	2008	7 206 768	
	Budapest	2010	2 412 334	
	Sofia	2013	2 487 480	
	Offices outside the Union			6 108 844
	London	2008	6 108 844	
European Council and Council	<i>Brussels</i>			370 968 354,73
	Land		73 297 651	
	Justus Lipsius	1995	16 233 699,01	
	Crèche	2006	4 343 590,90	
	Lex	2007	64 941 801,64	
	Europa	2016	212 151 612,18	
Commission	<i>Brussels</i>			779 673 177,72
	Overijse	1997	568 652,00	
	Overijse	2015	4 803 911,34	
	Loi 130 ⁷	1987	51 696 277,69	
	Breydel	1989	7 298 833,00	
	Clovis	1995	4 012 006,00	
	Cours Saint-Michel 1	1997	8 876 436	
	Belliard 232 ⁸	1997	10 020 266	
	Demot 24 ⁹	1997	19 017 125	

⁷

Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

⁸

Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

⁹

Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

Institution	Location	Year of purchase	Net booked value ⁶	
			Subtotal	Total
Breydel II		1997	17 931 302	
Beaulieu 29/31/33 ¹⁰		1998	14 064 403	
Charlemagne		1997	49 275 270	
Demot 28 ¹¹		1999	14 343 129,27	
Joseph II 99 ¹²		1998	10 554 755	
Loi 86 ¹³		1998	22 449 599,63	
Luxembourg 46 ¹⁴		1999	20 700 334,23	
Montoyer 59 ¹⁵		1998	9 671 038	
Froissart 101 ¹⁶		2000	11 010 596,59	
VM 18 ¹⁷		2000	8 161 320,99	
Joseph II 70 ¹⁸		2000	20 401 125,22	
Loi 41 ¹⁹		2000	30 576 228,90	
SC 11 ²⁰		2000	12 364 156,86	
Joseph II 30 ²¹		2000	14 696 897,33	
Joseph II 54 ²²		2001	17 453 903,07	
Joseph II 79 ²³		2002	19 012 513,14	
VM2 ²⁴		2001	0,00	

¹⁰ Included in the list of Commission buildings sold in 2024.

¹¹ Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

¹² Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

¹³ Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

¹⁴ Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

¹⁵ Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

¹⁶ Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

¹⁷ Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

¹⁸ Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

¹⁹ Long-term lease with option to purchase.

²⁰ Included in the list of Commission buildings sold in 2024.

²¹ Long-term lease with option to purchase (partially occupied by OLAF).

²² Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

²³ Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

²⁴ Long-term lease with option to purchase.

Institution	Location	Year of purchase	Net booked value ⁶	
			Subtotal	Total
	Palmerston ²⁵	2002	3 429 569,59	
	SPA 3 ²⁶	2003	14 594 479,02	
	Berlaymont ²⁷	2004	167 899 382,06	
	CCAB ²⁸	2005	30 227 389,85	
	BU-25 ²⁹	2006	30 035 103,97	
	Cornet-Leman	2006	12 347 344,24	
	Madou ³⁰	2006	62 722 646,68	
	WALI	2009	11 759 617,38	
	NOHE	2017	12 889 223,07	
	L102 (terrain batiment) ³¹	2022	9 954 896,91	
	Trèves ^{74³²}	2022	12 186 556,37	
	Belliard 68 ³³	2022	12 666 888,32	
	Luxembourg			254 846 521,17
	Euroforum ³⁴	2004	37 944 487,79	
	Foyer européen	2009	6 307 304,52	
	CPE V	2012	13 120 803,56	
	Jean Monnet 2	2018	197 473 925,30	
	<i>Offices in the Union</i>			25 239 906,61
	Lisbon	1986	—	
		1993	—	
	Marseille	1991	—	
		1993	—	

²⁵ Included in the list of Commission buildings sold in 2024.

²⁶ Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

²⁷ Long-term lease with option to purchase.

²⁸ Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

²⁹ Included in the list of Commission buildings sold in 2024.

³⁰ Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

³¹ Included in the list of Commission buildings sold in 2024 with retention of usufruct for the Commission's temporary occupation.

³² Included in the list of Commission buildings sold in 2024.

³³ Included in the list of Commission buildings sold in 2024.

³⁴ Long-term lease with option to purchase.

Institution	Location	Year of purchase	Net booked value ⁶	
			Subtotal	Total
	Milan	1986	—	
	Copenhagen	2005	1 494 189,69	
	Valletta	2007	1 420 469,52	
	Nicosia (Byron)	2006	1 757 424,93	
	The Hague	2006	2 535 192,52	
	London ³⁵	2010	—	
	Budapest	2010	3 350 911,70	
	Sofia	2021	4 004 788,95	
	Vienna	2021	10 676 929,3	
	<i>Joint Research Centre</i>			199 079 291,62
	Ispra		84 531 219,40	
	Geel		25 199 762,14	
	Karlsruhe		82 523 248,40	
	Petten		6 070 661,68	
	Seville		754 400,00	
	<i>Health and food audits and analysis offices in Grange</i>			4 653 464,79
	Grange (Ireland) ³⁶	2002	4 653 464,79	
Court of Justice of the European Union	Luxembourg			325 899 310,51
	Annex 'A' — Erasmus, Annex 'B' — Thomas More and Annex 'C' — Themis	2013	39 464 976,99	
	New Palais buildings complex (renovated original Palais, Anneau, two towers and connecting gallery)	2008	148 386 317,52	
	Third Tower — Rocca	2019	113 663 127,62	
	Upgrade of the security system	2022	24 384 888,38	
Court of Auditors	<i>Luxembourg</i>			49 389 757,22
	Land	1990	760 443,00	
	Luxembourg (K1)	1990	1 888 117,23	
	Luxembourg (K2)	2004	11 689 251,10	
	Luxembourg (K3)	2009	35 051 945,89	

³⁵

Transferred to the European Parliament.

³⁶

Long-term lease/purchase.

Institution	Location	Year of purchase	Net booked value ⁶	
			Subtotal	Total
European Economic and Social Committee ³⁷	<i>Brussels</i>			71 151 493,03
	<i>Montoyer 92-102</i>	2001	17 493 030,42	
	<i>Belliard 99-101</i>	2001	41 090 341,15	
			—	
			—	
	<i>Belliard 93</i>	2005	2 904 940,91	
	<i>VMA 2</i>	2001	9 663 180,55	
Committee of the Regions	<i>Brussels</i>			45 709 793,43
	<i>Montoyer 92-102</i>	2001	8 615 970,21	
	<i>Belliard 99-101</i>	2001	20 238 526,22	
	<i>VM2³⁸</i>	2022 ³⁹	13 950 356,09	
	<i>Belliard 93</i>	2005	2 904 940,91	
External Action Service				344 919 901,90
	<i>Brussels Headquarters</i>	2012	145 681 300,72	
	Union delegations, of which:		199 238 601,18	
	Albania (Tirana)	2015	1 141 648,80	
	Argentina (Buenos Aires)	1992	227 531,75	
		2021	7 395 857,73	
	Australia (Canberra)	1983	—	
		1990	—	
	Barbados (Bridgetown)	2022	2 567 537,04	
	Benin (Cotonou)	1992	87 735,62	
	Botswana (Gaborone)	1982	50 866,95	
		1985	14 594,35	
		1986	5 912,85	
		1987	12 572,25	
	Brazil (Brasilia)	1994	134 375,83	

³⁷ Long-term lease with option to purchase.

³⁸ Long-term lease with option to purchase.

³⁹ Exchanged with the European Commission

Institution	Location	Year of purchase	Net booked value ⁶	
			Subtotal	Total
	Burkina Faso (Ouagadougou)	1984	19 248,47	
		1997	40 484,00	
	Burundi (Bujumbura)	1982	36 584,40	
		1986	111 426,72	
	Cabo Verde (Praia)	1981	14 091,34	
		2015	882 623,92	
	Cambodia (Phnom Penh)	2005	280 568,88	
	Canada (Ottawa)	1977	64 132,79	
	Central African Republic (Bangui)	1983	65 707,89	
	Chad (N'Djamena)	1991	11 965,76	
	China (Beijing)	1995	950 569,34	
	Colombia (Bogota)	2018	4 288 669,93	
	Congo Republic (Brazzaville)	1994	50 832,11	
	Costa Rica (San José)	1991	132 602,56	
	Ecuador (Quito)	2019	1 942 789,30	
	Eswatini (Mbabane)	1900	40 491,00	
	Gabon (Libreville)	1900	—	
		1996	87 232,66	
	Gambia (Banjul)	1989	22 778,48	
	Guinea Bissau (Bissau)	1995	100 086,95	
	Haiti (Port-Au-Prince)	2012	1 399 504,20	
		2014	3 455 736,53	
	Ivory Coast (Abidjan)	1993	71 032,66	
	Japan (Tokyo)	2006	34 008 178,59	
		2011	27 015 754,22	
	Kenya (Nairobi)	2005	307 232,20	
	Lesotho (Maseru)	1985	30 467,06	
		1985	—	
		1990	33 605,58	
		1991	138 135,41	
		2006	105 401,80	
	Madagascar (Antananarivo)	1993	—	
	Malawi (Lilongwe)	1982	42 053,03	

Institution	Location	Year of purchase	Net booked value ⁶	
			Subtotal	Total
		1988	—	
		1988	12 969,50	
Mauritius (Port Louis)		1988	18 232,81	
Mexico (Mexico)		1995	534 355,71	
Morocco (Rabat)		1987	62 541,23	
Mozambique (Maputo)		2008	667 433,83	
		2008	1 500 242,97	
Namibia (Windhoek)		1992	21 990,89	
		1992	25 380,83	
		1992	40 462,24	
		1993	54 000,00	
Nepal (Kathmandu)		2017	4 480 000,00	
		2017	391 733,33	
New Zealand (Wellington)		2017	1 030 556,76	
		2017	605 023,53	
Niger (Niamey)		1997	28 891,35	
Nigeria (Abuja)		1992	172 211,40	
		2005	1 506 510,85	
		2012	2 341 758,33	
OECD/UNESCO (Paris)		1990	1 236 105,57	
		1991	—	
Papua New Guinea (Port Moresby)		1982	48 274,53	
Rwanda (Kigali)		1980	112 548,18	
		1982	71 627,45	
Senegal (Dakar)		1900	—	
		2014	325 145,55	
Solomon (Honiara)		1990	16 968,28	
Somalia (Mogadishu)		2018	4 922 586,90	
South Africa (Pretoria)		1994	116 306,83	
		1994	92 468,94	
		1996	181 762,83	
		2019	2 555 698,45	
Tanzania (Dar Es Salaam)		2002	725 634,03	

Institution	Location	Year of purchase	Net booked value ⁶	
			Subtotal	Total
	Uganda (Kampala)	1986	28 096,41	
		1986	—	
		1996	30 549,95	
	UN/NY (New York)	1987	253 001,13	
	United Kingdom (London)	2010	9 163 353,41	
	USA (Washington)	1997	367 320,30	
		2019	77 915 836,00	
	Zambia (Lusaka)	1982	43 366,60	
	Zimbabwe (Harare)	1990	73 859,06	
		1994	75 174,27	