STATE OF FLORIDA FLORIDA HOUSING FINANCE CORPORATION

FHFC CASE NO. 2006-048VW

Application 2005-100C RFP 2006-04 SAIL Program Funds Request

PINNACLE PARK, LTD.	
Petitioner,	
vs.	
FLORIDA HOUSING FINANCE CORPORATION,	
Respondent.	

PETITION FOR WAIVERS OF RULES 67-48.004(14)(j) AND 67-48.004(14(k) AS APPLIED TO RFP 2006-04 SAIL PROGRAM FUNDS REQUEST

Petitioner Pinnacle Park, Ltd. ("Pinnacle Park") petitions Respondent Florida Housing Finance Corporation ("Florida Housing") for waivers of restrictions on changing (1) the total number of units; and (2) Total Set-Aside Percentage in its 2005 Universal Application, under Rules 67-48.004(14)(j) and (k), F.A.C. (2005) (collectively the "Rules"), as applied to Pinnacle Park's RFP 2006-04 SAIL Program Funds Request ("2006-04 Request").

1. Pursuant to Section 120.542, Fla. Stat. (2005), and Rules 28-104.001 through 28-104.006, F.A.C. (2005), Pinnacle Park requests waivers of the Rules, as applied to its 2006-04 Request¹, to allow for the increase in the total number of units, and a decrease of the Total Set-Aside Percentage for Pinnacle Park (the "Development").

 $^{^{1}\!\!\!/} A$ true and correct copy of Pinnacle Park's original Exhibit A to RFP 2006-04 SAIL Program Funds Request is attached hereto as Exhibit 1.

2. Pinnacle Park's name, address, telephone and facsimile numbers are:

PINNACLE PARK, LTD.

c/o PHG-Park LLC

General Partner

Attention: David Deutch

9400 South Dadeland Boulevard

Suite 100

Miami, FL 33156

Telephone:

305-854-7100

Facsimile:

305-859-9858

E-mail:

david@pinnaclehousing.com

3. The name, address, telephone and facsimile numbers of Pinnacle Park's attorneys are:

Brian J. McDonough, Esquire

STEARNS WEAVER MILLER

WEISSLER ALHADEFF & SITTERSON, P.A.

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Mimi L. Sall, Esquire

STEARNS WEAVER MILLER

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msall@swmwas.com

- 4. Pursuant to the 2005 Combined Rental Cycle Program, Pinnacle Park timely submitted its 2005 Universal Application ("Universal Application") for competitive Housing Credits under the Low Income Housing Tax Credit program, and received its preliminary allocation of 2005 Low Income Housing Tax Credits ("Housing Credits"). See Application No. 2005-100C.
- 5. As identified in its Universal Application, (a) equity raised from Housing Credits will be used for the development of 128 low-income family housing tax credit units for the Development; and (b) the Development will have a Total Set-Aside Percentage of 100%. See Universal Application at Part III, D.4., E.1.b.(3) and A. 6.

- 6. On October 24, 2005, Hurricane Wilma struck the South Florida area. The impact of Hurricane Wilma contributed to substantial increases in the costs of constructing the Development and others in Miami-Dade County, and to substantial delays in the development process.
- 7. Recognizing the severity of the cost increases, Florida Housing has provided additional funds through its Request for Proposals #2006-04 for 2005 Housing Credit Developments Located in Wilma GO Zone ("Wilma GO Zone Program"), to offset increased construction costs and ensure that Housing Credit developments are completed in a timely manner. *See*, Wilma Go-Zone SAIL Cycle (RFP 2006-04).
- Because the Development is a 2005 Housing Credit development located in the Wilma GO Zone, the Development is eligible for additional funds through the Wilma GO Zone Program.
- On April 18, 2006, Pinnacle Park submitted its sealed 2006-04 Request to Florida
 Housing for funding through the Wilma GO Zone Program.
- Development's Universal Application score," and additional factors related to the Universal Application, Pinnacle Park requests rule waivers to (a) increase the number of residential units from 128 to 135, with the additional seven (7) units available for non-income restricted work-force housing ("Work-Force Housing"); and (b) decrease the Total Set-Aside Percentage from 100% to approximately 95% (94.8%), as identified in the Universal Application and in its RFP 2006-04 Request.
- 11. Simultaneously with the filing of this Petition, Pinnacle Park submitted its Petition for Waivers of Rules 67-48.004(14)(j) and 67-48.004(14(k), requesting identical relief. A true and correct copy of this Petition is attached hereto as Exhibit 2.

- 12. The requested waivers will not adversely affect the Development. A denial of this Petition, however, would (a) result in substantial economic hardship to Pinnacle Park; (b) deprive Miami of essential affordable rental units and Work-Force Housing; and (c) violate principles of fairness.
- 13. Rule 67-48.004(1)(a) sets forth one of the applicable rules which is impacted by this Petition, and provides as follows:

"Universal Application Package"... consists of the forms and instructions, obtained from the Corporation ... which shall be completed and submitted to the Corporation in accordance with this rule chapter in order to apply for the SAIL, HOME and/or HC Program(s). The Universal Application Package is adopted and incorporated herein by reference, effective February 7, 2005.

Rule 67-48.004(1)(a), F.A.C. (2005) (emphasis added).

14. Under the Wilma GO Zone Program, Rules 67-48.004(14)(j) and (k) also are subject to this Petition, as they provide as follows:

Notwithstanding any other provisions of theses rules, there are certain items that must be included in the Application and cannot be revised, corrected or supplemented after the Application Deadline. ...

- (j) Total number of units;
- (k) With regard to the SAIL and HC Programs, the Total Set-Aside Percentage as stated in the last row of the total set-aside breakdown chart for the program(s) applied for in the Set-Aside Commitment section of the Application. ...

Rules 67-48.004(14)(j) and (k), F.A.C. (2005) (emphasis added).

15. The applicable Rules for which waivers are requested are implementing, among other sections of the Florida Housing Finance Corporation Act (the "Act"),² the statute that created the

²/The Florida Housing Finance Corporation Act is set forth in Sections 420.501 through 420.516 of the Florida Statutes. (the "Act"). See also Rule 67-40.020(1), F.A.C.

Housing Credits Program. See § 420.5099, Fla Stat. (2005). The Act designates Florida Housing as the State of Florida's housing credit agency within the meaning of Section 42(h)(7)(A) of the Internal Revenue Code of 1986. As the designated agency, Florida Housing is responsible for and is authorized to establish procedures for the allocation and distribution of low-income housing tax credits ("Allocation Procedures"). §§ 420.5099(1) and (2), Fla. Stat. (2003). Accordingly, the Rules subject to Pinnacle Park's waiver requests are implementing, among other sections of the Act, the statutory authorization for Florida Housing's establishment of Allocation Procedures for the HC Program. §§ 420.5099(1) and (2), Fla. Stat. (2005).

- 16. The following facts demonstrate the economic hardship and other circumstances which justify Pinnacle Park's request for Rule waivers:
 - a. Pinnacle Park timely submitted its Universal Application to Florida Housing for its Housing Credits Program, for 128 low-income tax credit housing units, with a Total Set-Aside Percentage of 100%, and received a preliminary allocation of Housing Credits.
 - b. As a consequence of Hurricane Wilma, Pinnacle Park became eligible to apply for additional funding through the Wilma GO Zone Program.
 - c. Pinnacle Park timely submitted its sealed 2006-04 Request for additional, crucial funds necessary to offset increased construction costs and ensure that the Development is completed in a timely manner.
 - d. Pinnacle Park's 2006-04 Request was based on the 128 low-income housing units and Total Set-Aside Percentage of 100% identified in both its Universal Application and 2006-04 Request.
 - e. Pursuant to applicable zoning for the area in which the Development is located, seven (7) additional units can be added to the Development.
 - f. Local government has urged Pinnacle Park to take full advantage of governmental zoning by providing the maximum number of housing units.
 - g. An increase in the number of residential units will allow Pinnacle Park to provide a mixed-income development with both affordable housing and Work-Force Housing.

- h. The additional Work-Force Housing units, however, will result in a corresponding decrease in the Total Set-Aside Percentage provided for in the Universal Application.
- The Total Set-Aside Percentage decrease will not adversely affect the required set-asides for favorable consideration, by Florida Housing, of Pinnacle Park's Universal Application and its 2006-04 Request, and would not have altered the scoring that qualified Pinnacle Park for an allocation of 2005 Housing Credits.
- j. A denial of the requested waivers would result in a substantial economic hardship for Pinnacle Park, as it may be unable to timely complete the Development without the additional funds to offset the Development's increased construction costs and ensure that the Development is completed in a timely manner.
- k. More significantly, Pinnacle Park would be denied the ability to deliver low-income housing units in a market in desperate need of this housing. Furthermore, seven (7) families would be deprived of the opportunity to obtain critically needed Work-Force Housing.
- 17. A waiver of the Rules' restrictions against changing the total number of units, and the Total Set-Aside Percentage from Pinnacle Park's 2006-04 Request and from its Universal Application would serve the purposes of Section 420.5087, the Act as a whole, including the Wilma GO Zone Program, because one of their primary purposes is to facilitate the availability of decent, safe and sanitary housing in the State of Florida to low-income persons and households, and would provide the additional benefit of meeting the critical need for mixed-income developments with Work-Force Housing units.
- 18. By ensuring that Pinnacle Park's 2006-04 Request remains eligible for consideration under Florida Housing's Wilma GO Zone Program, the granting of Rule waivers to increase the number of residential units for the Development, and decrease the Total Set-Aside Percentage, would recognize the economic realities of developing affordable rental housing by encouraging the development of mixed-income housing projects, and enabling developers to meet the needs of both

low-income families and families in dire need of Work-Force Housing. This recognition would promote participation by owners such as Pinnacle Park in meeting the Act's purpose of providing affordable housing in an economical and efficient manner.

19. The waivers being sought are permanent in nature.

20. Should Florida Housing have questions or require any additional information, Pinnacle Park is available to provide additional information necessary for consideration of this Petition.

WHEREFORE, Petitioner Pinnacle Park, Ltd., respectfully requests that the Florida Housing Finance Corporation:

A. Grant the Petition and all the relief requested therein;

B. Waive Rules 67-48.004(14)(j) and (k)'s restrictions against changing the total number of housing units and Total Set-Aside Percentage in Universal Applications, as applied to Pinnacle Park's 2006-04 Request, by (a) allowing the number of units in the Development to increase from 128 to 135 units, with seven (7) units available for non-income restricted work-force housing; and (b) decrease in the Total Set-Aside Percentage from 100% to approximately 95%; and

C. Grant such further relief as may be deemed appropriate.

Respectfully submitted,

STEARNS WEAVER MILLER WEISSLER ALHADEFF & SITTERSON, P.A. Counsel for Pinnacle Park, Ltd.

200 East Las Olas Boulevard, Suite 2100

Fort Lauderdale, Florida 33301

Tel: (954) 462-9575 Fax: (954) 462-9567

Email: msall@swmwas.com

MIMI L. SALI

CERTIFICATE OF SERVICE

The Original Petition is being served by overnight delivery, with a copy served by electronic transmission, for filing with the Corporation Clerk for the Florida Housing Finance Corporation, 227 N. Bronough Street, Tallahassee, Florida 32301, with copies served by overnight delivery on the Joint Administrative Procedures Committee, Room 120, The Holland Building, Tallahassee, Florida 32399-1300, this 22nd day of August, 2006.

By: Mimi L. Sall

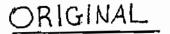


EXHIBIT A TO RFP 2006-04

RFP 2006-04 SAIL Program Funds Request

Developments located in the counties damaged by Hurricane Wilma that were awarded an allocation of only Competitive Housing Credits (HC) in the 2005 Universal Application Cycle may request SAIL funds as follows:

Eligible Counties: Brevard, Broward, Collier, Glades, Hendry, Indian River, Lee, Martin, Miami-Dade, Monroe, Okeechobee, Palm Beach and St. Lucie. Maximum Request: \$12,500 per set-aside unit Evaluation Criteria: Requests will be ranked based on the Development's 2005 Universal Application score and proximity tie-breaker points, as well as the leveraging of this SAIL request amount as a percentage of the Development Cost as stated on the Development's 2005 Universal Application Development Cost Pro Forms. The Applicant requesting the lower amount of SAIL funds as a percentage of Development Cost will receive preference. Application No. 2005-100 C was successful in receiving a tentative allocation of Competitive Housing Credits in the 2005 Universal Application Cycle for the following proposed Development: Pinnacle Park , consisting of _ total units, with a total (Name of Proposed Development) (Part III.A.6 of the Application) 100 Set-aside percentage of_ (Part III.E.1.b.(2)(a) of the Application) Pinnacle Park, Ltd. ____ requests additional funding from the SAIL (Name of Applicant) Program in the total amount of \$1,040,000 (based on <u>1</u>28 set-aside units) for the construction/rehabilitation of the above referenced Development. I certify that the above information is true and correct; that I have the authority to make this request on behalf of the above-named Applicant; and that, if funded, at least 50 percent of the Developer fee will be utilized as a permanent source of financing to be paid from Development Cash Flow. I agree to abide by all conditions of RFP 2006-04 and certify that all information provided in this Proposal is true and correct, that I am authorized to sign-this Proposal for the Offeror and that the Offeror is in compliance with all requirements of the RFP including but not limited to, the certification requirements stated in Section Five of this RFP. 9400 S. Dadeland Blvd., Ste. 100 4/18/06 Mailing Address David O. Deutch Miami, FL 33156 Name of Signatory (typed or printed) 305/854-7100 <u> Vice-President</u> Title of Signatory (typed or printed) Telephone No. (Including Area Code) david@pinnaclehousing.com 305/859-9858 Facsimile No. (Including Area Code) E-Man Address

Failure to provide a manual signature on this RFP 2006-04 SAIL Program Funds Request (Request) shall result in rejection of the Proposal. Signatures in blue ink are preferred. If the Request contains corrections or 'white-out', or if it is scanned, imaged, altered, or retyped, the Request shall be rejected. The Request may be photocopied.

A-1 **EXHIBIT****1"

Norma A. Torres

Name of Witness (typed or printed)

STATE OF FLORIDA FLORIDA HOUSING FINANCE CORPORATION

FHFC CASE NO.

Application 2005-100C
PINNACLE PARK, LTD.
Petitioner, vs.
FLORIDA HOUSING FINANCE CORPORATION,
Respondent.
PETITION FOR WAIVERS OF RULES 67-48.004(14)(j) AND 67-48.004(14(k)

Petitioner Pinnacle Park, Ltd. ("Pinnacle Park") petitions Respondent Florida Housing Finance Corporation ("Florida Housing") for waivers of restrictions on changing (1) the total number of units; and (2) Total Set-Aside Percentage in its 2005 Universal Application. See Rules 67-48.004(14)(j) and (k), F.A.C. (2005) (collectively the "Rules").

Pursuant to Section 120.542, Fla. Stat. (2005), and Rules 28-104.001 through 28-1. 104.006, F.A.C. (2005), Pinnacle Park requests waivers of the Rules to allow for the increase in the total number of units and a decrease of the Total Set-Aside Percentage for Pinnacle Park (the "Development").

EXHIBIT

Pinnacle Park's name, address, telephone and facsimile numbers are:

PINNACLE PARK, LTD.

c/o PHG-Park LLC

General Partner

Attention: David Deutch

9400 South Dadeland Boulevard

Suite 100

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david@pinnaclehousing.com

3. The name, address, telephone and facsimile numbers of Pinnacle Park's attorneys are:

Brian J. McDonough, Esquire

STEARNS WEAVER MILLER

WEISSLER ALHADEFF & SITTERSON, P.A.

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Mimi L. Sall, Esquire

STEARNS WEAVER MILLER

WEISSLER ALHADEFF &

SITTERSON, P.A.

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Facsimile: 954

954-462-9524

E-mail:

msall@swmwas.com

4. Pursuant to the 2005 Combined Rental Cycle Program, Pinnacle Park timely submitted its 2005 Universal Application ("Universal Application") for competitive Housing Credits ("Housing Credits") under the Low Income Housing Tax Credit program. See Application No. 2005-100C.

- 5. As identified in its Universal Application, equity raised from Housing Credits will be used for the development of 128 low-income family housing tax credit units for the Development.

 See Universal Application at Part III, A. 6.
- 6. The Universal Application further provides that the Development will serve the general population in Miami, Miami-Dade County, Florida, and will have a Total Set-Aside Percentage of 100%. *See* Universal Application at Part III, D.4. and E.1.b.(3).

- 7. Pinnacle Park requests rule waivers to (a) increase the number of residential units from 128 to 135, with the additional seven (7) units available for non-income restricted work-force housing ("Work-Force Housing"); and (b) decrease the Total Set-Aside Percentage from 100% to approximately 95% (94.8%).
- 8. The requested waivers will not adversely affect the Development. A denial of this Petition, however, would (a) result in substantial economic hardship to Pinnacle Park; (b) deprive Miami of essential affordable rental units and Work-Force Housing; and (c) violate principles of fairness.
- 9. Rule 67-48.004(1)(a) sets forth one of the applicable rules which is impacted by this Petition, and provides as follows:

"Universal Application Package"... consists of the forms and instructions, obtained from the Corporation ... which shall be completed and submitted to the Corporation in accordance with this rule chapter in order to apply for the SAIL, HOME and/or HC Program(s). The Universal Application Package is adopted and incorporated herein by reference, effective February 7, 2005.

Rule 67-48.004(1)(a), F.A.C. (2005) (emphasis added).

10. Rules 67-48.004(14)(j) and (k) are subject to this Petition, and they provide as follows:

Notwithstanding any other provisions of theses rules, there are certain items that must be included in the Application and cannot be revised, corrected or supplemented after the Application Deadline. ...

- (i) Total number of units;
- (k) With regard to the SAIL and HC Programs, the Total Set-Aside Percentage as stated in the last row of the total set-aside breakdown chart for the program(s) applied for in the Set-Aside Commitment section of the Application. ...

Rules 67-48.004(14)(j) and (k), F.A.C. (2005) (emphasis added).

- 11. The applicable Rules for which waivers are requested are implementing, among other sections of the Florida Housing Finance Corporation Act (the "Act"), the statute that created the Housing Credits Program. See § 420.5099, Fla Stat. (2005). The Act designates Florida Housing as the State of Florida's housing credit agency within the meaning of Section 42(h)(7)(A) of the Internal Revenue Code of 1986. As the designated agency, Florida Housing is responsible for and is authorized to establish procedures for the allocation and distribution of low-income housing tax credits ("Allocation Procedures"). §§ 420.5099(1) and (2), Fla. Stat. (2003). Accordingly, the Rules subject to Pinnacle Park's waiver requests are implementing, among other sections of the Act, the statutory authorization for Florida Housing's establishment of Allocation Procedures for the HC Program. §§ 420.5099(1) and (2), Fla. Stat. (2005).
- 12. The following facts demonstrate the economic hardship and other circumstances which justify Pinnacle Park's request for Rule waivers:
 - a. Pinnacle Park timely submitted its Universal Application to Florida Housing for its Housing Credits Program, for 128 low-income tax credit housing units, with a Total Set-Aside Percentage of 100%, and received an allocation of 2005 Housing Credits.
 - b. Pursuant to applicable zoning for the area in which the Development is located, seven (7) additional units can be added to the Development.
 - c. Local government has urged Pinnacle Park to take full advantage of governmental zoning by providing the maximum number of housing units.
 - d. An increase in the number of residential units will allow Pinnacle Park to provide a mixed-income development with both affordable housing and Work-Force Housing.

¹The Florida Housing Finance Corporation Act is set forth in Sections 420.501 through 420.516 of the Florida Statutes. (the "Act"). See also Rule 67-40.020(1), F.A.C.

- e. The additional Work-Force Housing units, however, will result in a corresponding decrease in the Total Set-Aside Percentage provided for in the Universal Application.
- f. The Total Set-Aside Percentage decrease will not adversely affect the required set-asides for favorable consideration, by Florida Housing, of Pinnacle Park's Universal Application and would not have altered the scoring that qualified Pinnacle Park for an allocation of 2005 Housing Credits.
- g. A denial of the requested waivers would result in a substantial economic hardship for Pinnacle Park, as a consequence of lower rental revenues, and lower economies of scale, i.e., spreading fixed costs over seven additional units. More significantly, Pinnacle Park would be denied the ability to deliver low income housing units to a market in desperate need of this housing. Furthermore, seven families would be deprived of the opportunity to obtain essential Work-Force Housing.
- 13. A waiver of the Rules' restrictions against changing the total number of units, and the Total Set-Aside Percentage from Pinnacle Park's Universal Application would serve the purposes of Section 420.5087, and the Act as a whole, because one of their primary purposes is to facilitate the availability of decent, safe and sanitary housing in the State of Florida to low-income persons and households, and would provide the additional benefit of meeting the critical need for mixed-income developments with Work-Force Housing units.
- 14. By granting the waivers and permitting Pinnacle Park to increase the number of residential units for the Development, and decrease the Total Set-Aside Percentage, Florida Housing would recognize the economic realities of developing affordable rental housing by encouraging the development of mixed-income housing projects, and enabling developers to meet the needs of both low-income families and families in dire need of Work-Force Housing. This recognition would promote participation by owners such as Pinnacle Park in meeting the Act's purpose of providing affordable housing in an economical and efficient manner.
 - 15. The waivers being sought are permanent in nature.

16. Should Florida Housing have questions or require any additional information,

Pinnacle Park is available to provide additional information necessary for consideration of this

Petition.

WHEREFORE, Petitioner Pinnacle Park, Ltd., respectfully requests that the Florida Housing

Finance Corporation:

Grant the Petition and all the relief requested therein; A.

В. Waive Rules 67-48.004(14)(j) and (k)'s restrictions against changing the total

number of housing units and Total Set-Aside Percentage in Universal Applications by (a) allowing

the number of units in the Development to increase from 128 to 135 units, with seven (7) units

available for non-income restricted work-force housing; and (b) decrease in the Total Set-Aside

Percentage from 100% to approximately 95%; and

C. Grant such further relief as may be deemed appropriate.

Respectfully submitted,

STEARNS WEAVER MILLER WEISSLER

ALHADEFF & SITTERSON, P.A.

Counsel for Pinnacle Park, Ltd.

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CERTIFICATE OF SERVICE

The Original Petition is being served by overnight delivery, with a copy served by electronic transmission, for filing with the Corporation Clerk for the Florida Housing Finance Corporation, 227 N. Bronough Street, Tallahassee, Florida 32301, with copies served by overnight delivery on the Joint Administrative Procedures Committee, Room 120, The Holland Building, Tallahassee, Florida 32399-1300, this 22nd day of August, 2006.

By: Mimi L. Sall