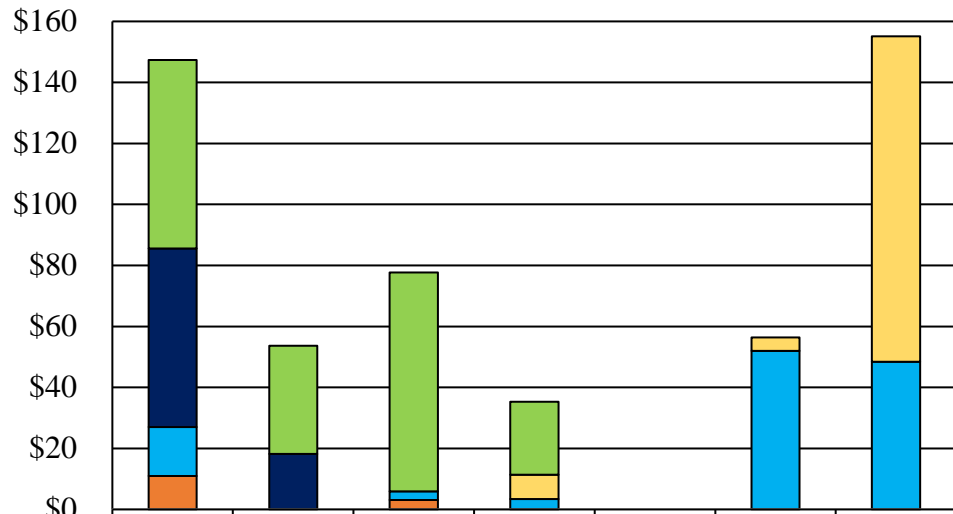


DE0211
Judiciary – Capital
Board of Public Works

Capital Budget Summary

State-owned Capital Improvement Program
(\$ in Millions)

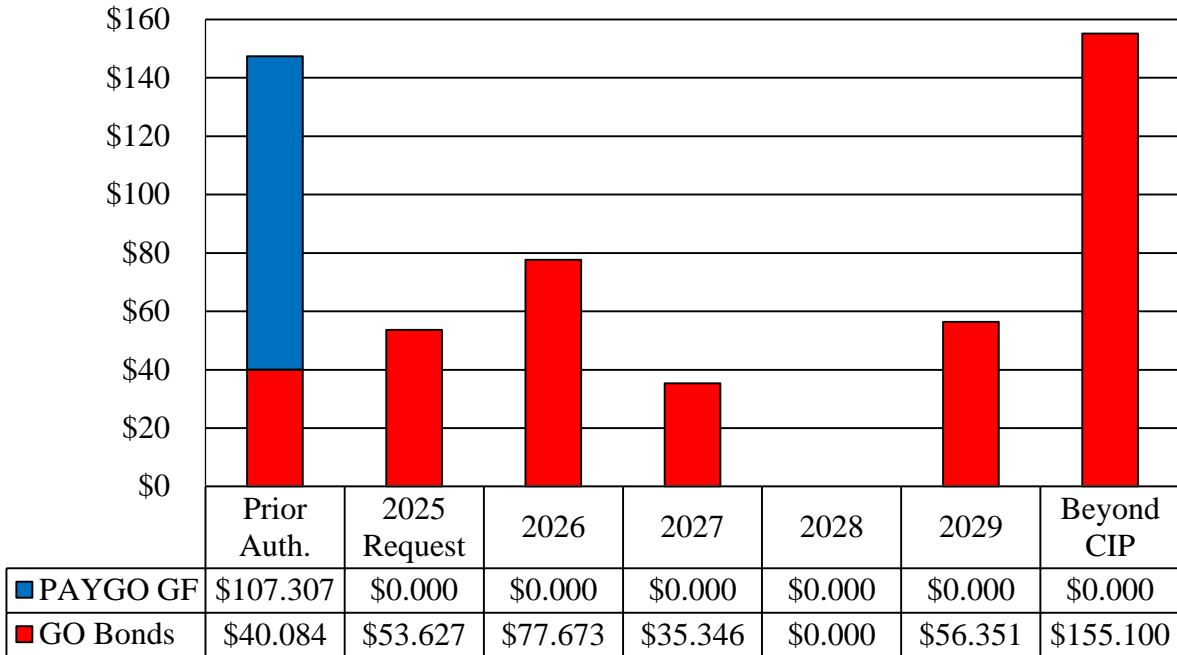


	Prior Auth.	2025 Request	2026	2027	2028	2029	Beyond CIP
Total	\$147.391	\$53.627	\$77.673	\$35.346	\$0.000	\$56.351	\$155.100
■ New Supreme Court of Maryland Building	61.878	35.400	71.779	23.926	0.000	0.000	0.000
■ Shillman Building Conversion	58.513	18.227	0.000	0.000	0.000	0.000	0.000
■ New Anne Arundel County District Court – Glen Burnie	0.000	0.000	0.000	8.000	0.000	4.321	106.654
■ New Harford County District Court	16.000	0.000	2.799	3.420	0.000	52.030	48.446
■ Washington County District Court Renovation and Expansion	11.000	0.000	3.095	0.000	0.000	0.000	0.000

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DE0211 – BPW – Judiciary – Capital



CIP: *Capital Improvement Program*
 GF: general funds

GO: general obligation
 PAYGO: pay-as-you-go

Key Observations

- Judiciary Capital Master Plan Indicates Need for Future Projects:*** The Judiciary is in the process of creating a master plan to track the status of all current, planned, and potential capital projects, as well as capital needs within all Judiciary facilities. A version of this plan provided by the Judiciary in fall 2023 showed that in addition to the two projects that are funded in fiscal 2025 and the three projects that are planned in the out-years of the 2024 *Capital Improvement Program (CIP)*, the Judiciary has identified three other District Court locations that are in need of replacement.

GO Bond Recommended Actions

1. Approve all authorizations and preauthorizations for the Judiciary.

Summary of Fiscal 2025 Funded State-owned Projects

Shillman Building Conversion

Project Summary: This project involves significant changes to the Shillman Building in Baltimore City, which is being converted to a courthouse. The primary focus is on renovating the building to provide space for a total of seven courtrooms, along with modern safety standards and resolutions to maintenance problems.

New/Ongoing: Ongoing								
Start Date: May 2019					Est. Completion Date: March 2025			
Fund Sources:								
(\$ in Millions)	Prior Auth.	2025	2026	2027	2028	2029	Beyond CIP	Total
GO Bonds	\$24.248	\$18.227	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$42.475
GF	34.265	0.000	0.000	0.000	0.000	0.000	0.000	34.265
Total	\$58.513	\$18.227	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$76.740
Fund Uses:								
(\$ in Millions)	Prior Auth.	2025	2026	2027	2028	2029	Beyond CIP	Total
Planning	\$3.950	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$3.950
Construction	54.563	18.227	0.000	0.000	0.000	0.000	0.000	72.790
Total	\$58.513	\$18.227	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$76.740

- **Need:** The existing courthouse cannot handle additional cases due to a lack of space for additional courtrooms and a configuration that lacks security features that would allow criminal cases to be heard at this facility. The current facility does not have private hallways or parking for judges and requires judges to utilize nonsecure public spaces to move throughout the courthouse, including between chambers and courtrooms. Additionally, the facility suffers from maintenance-related issues, including water intrusion, HVAC deficiencies, and aging interior infrastructure. The facility is also not in compliance with Americans with Disabilities Act (ADA) standards.
- **Project Status and Schedule:** This project has been subject to numerous delays in past years; however, it is presently six months ahead of the schedule anticipated last session, with an expected completion date of March 2025. This has caused funding originally planned for fiscal 2026 to be requested for fiscal 2025.
- **Changes:** There is \$250,000, which was previously included in the 2023 CIP for information technology (IT) equipment, that is not included in the 2024 CIP due to a design change. Additionally, the District Court is providing equipment for this project with operating funds, as it has stated that using furniture built by Maryland Correctional Enterprises, the entity that employs inmates and is the source for State-procured equipment, is a conflict of interest.

New Supreme Court of Maryland Building

Project Summary: This new building will house the Supreme Court of Maryland, the Appellate Court of Maryland, the Thurgood Marshall State Law Library, and other Judiciary units. It is replacing a facility constructed in 1972 that has functionally obsolete mechanical systems, structural issues, and insufficient space for the current needs of the units housed in the facility. Additionally, the current building does not meet ADA requirements and does not have an effective layout for security.

New/Ongoing: Ongoing								
Start Date: April 2021					Est. Completion Date: November 2026			
Fund Sources:								
(\$ in Millions)	Prior Auth.	2025	2026	2027	2028	2029	Beyond CIP	Total
GO Bonds	\$10.761	\$35.400	\$71.779	\$23.926	\$0.000	\$0.000	\$0.000	\$141.866
GF	51.117	0.000	0.000	0.000	0.000	0.000	0.000	51.117
Total	\$61.878	\$35.400	\$71.779	\$23.926	\$0.000	\$0.000	\$0.000	\$192.983
Fund Uses:								
(\$ in Millions)	Prior Auth.	2025	2026	2027	2028	2029	Beyond CIP	Total
Planning	\$11.863	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$11.863
Construction	50.015	33.728	71.779	23.926	0.000	0.000	0.000	179.448
Equipment	0.000	1.672	0.000	0.000	0.000	0.000	0.000	1.672
Total	\$61.878	\$35.400	\$71.779	\$23.926	\$0.000	\$0.000	\$0.000	\$192.983

- **Need:** The existing facility has issues with the climate control systems, insufficient space for modern court operations, structural issues, and insufficient space for necessary security features. The current building also lacks space for other units of the Judiciary, which are also housed in the same facility as the Supreme Court.
- **Project Status and Schedule:** The 2024 CIP reflects a delay, which has postponed the beginning of the construction phase from November 2023 to May 2024. This schedule change resulted in construction funds provided in the fiscal 2024 budget remaining unused and available for fiscal 2025. Construction is now anticipated to take an additional two months as well, leading to an overall six-month delay compared to the schedule anticipated last session.
- **Changes:** This project was formerly known as the “New Courts of Appeal Building.” The project name has been changed to reflect the name change for the Supreme Court of Maryland, which took effect on January 1, 2023. The previously noted delay in beginning construction on this project resulted in the recommended general obligation (GO) bond funding in fiscal 2025 decreasing from the planned amount of \$64.4 million to \$35.4 million. The additional funds will be needed in future years, as the project has not seen a decrease in estimated overall cost, and the capital budget bill preauthorizes \$71.8 million for fiscal 2026 and \$23.9 million for fiscal 2027. The total project cost in the

2024 CIP is \$193.0 million, an increase of approximately \$3.5 million from the 2023 CIP. This increase is reflective of the delay in the project as well as small changes that were made by the design team.

Summary of Out-year State-owned Projects

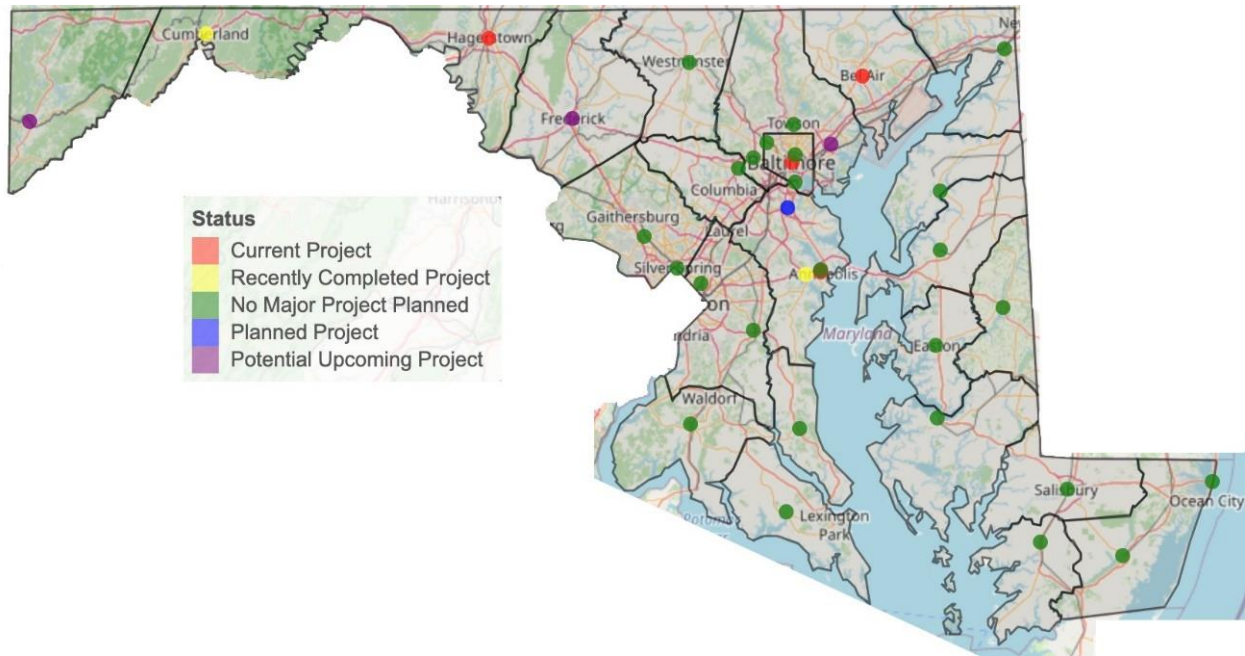
- ***New Anne Arundel County District Court:*** This project will construct a new courthouse to replace the existing facility in Glen Burnie. The new facility will have space for six courtrooms along with dedicated space for court-related agencies. Issues with the current facility include HVAC failures, water intrusion, and mold. The current facility also does not have separate travel paths for detainees and judges, which is a security risk. This project appears for the first time in the 2024 CIP. The estimated total cost of the project is \$119 million, and the first funding is planned for fiscal 2027.
- ***New Harford County District Court:*** This project includes the construction of a new facility with onsite parking, access roads, and site improvements in Bel Air for the District Court for Harford County. The existing facility does not contain adequate space for the number of necessary courtrooms or other functions, including attorney conference rooms, officers for various court-related programs, storage, and security considerations that are necessary in a modern courthouse. Site acquisition has been approved by the Board of Public Works, and the design process is due to begin in December 2025 with construction commencing in October 2027. The estimated total cost of the project is \$122.7 million, including \$16.0 million previously provided for acquisition costs.
- ***Washington County District Court Renovation and Expansion:*** This project involves the renovation of the existing courthouse in Hagerstown as well as the construction of an addition. The existing structure will receive electrical, security, and HVAC infrastructure improvements. Space will be added for a third judge and necessary support services. This project has been at a standstill for two years since the dismissal of the original architect, and the Judiciary reports that a new architect has not yet been selected. The project will now require funding in fiscal 2026 due to the delay, and the capital budget bill preauthorizes \$2.7 million in GO bonds for fiscal 2026. **The Judiciary should comment on when a new architect is expected to be hired and if the current projected completion date of April 2026 is still possible, given the complications in the design process.**

Issues

1. Potential Future Projects

The Judiciary is in the process of creating a master plan to track the status of all current, planned, and potential capital projects, as well as capital needs within all Judiciary facilities. As part of this process, the Judiciary has identified multiple District Court facilities that are in need of replacement for different reasons. Some courthouses serve areas where the Judiciary has certified a need for additional judgeships but is unable to create new judgeships due to space constraints. Others have facility problems such as water intrusion issues and failing HVAC and mechanical systems, while many older courthouses lack the ability to be retrofitted to incorporate modern security features for the safety of judges and staff. The CIP currently has five projects programmed for Judiciary facilities. Four of these are current projects, while the new facility in Glen Burnie is classified as a planned project, with funding programmed in the out-years of the CIP. The Judiciary has also identified the Essex Courthouse in Baltimore County as being in need of replacement. A desirable site for a new facility has been identified for the Essex project, but the site is not yet available. **Exhibit 1** shows these projects as well as two other potential projects that the Judiciary has identified as facilities in need of replacement but have not yet been added to the CIP.

Exhibit 1
Current and Future Capital Projects



Source: Department of Budget and Management; Maryland Judiciary; Department of Legislative Services

DE0211 – BPW – Judiciary – Capital

The District Court facilities in Frederick and Garrett counties as well as the Essex Courthouse in Baltimore County are facilities where the Judiciary has indicated the most need. **The Judiciary should comment on the anticipated timeline for adding projects or replacing leased facilities in Baltimore, Frederick, and Garrett counties to the CIP and if any of these facilities has a more urgent need than the other noted potential project sites. The Judiciary should also comment on the anticipated timeline for completion of the master plan.**

Appendix 1
Executive’s Operating Budget Impact Statement – State-owned Projects
Fiscal 2025-2029
(\$ in Millions)

	2025	2026	2027	2028	2029
New Supreme Court of Maryland Building					
Estimated Operating Cost	\$0.000	\$10.218	\$0.000	\$0.000	\$0.000
Estimated Staffing	0.0	0.0	0.0	0.0	0.0
Shillman Building Conversion					
Estimated Operating Cost	\$1.348	\$0.000	\$0.000	\$0.000	\$0.000
Estimated Staffing	0.0	0.0	0.0	0.0	0.0

The Judiciary has indicated that staffing needs will not change as a result of these capital projects. The impacts to the operating budget are due to the need for additional equipment for the new and renovated spaces in the Judiciary’s facilities. The operating cost for the new Supreme Court of Maryland building includes movable equipment. IT equipment for the building is funded within the capital budget.