

**NEW ISSUES – BOOK ENTRY ONLY**

**RATINGS: Fitch: AAA  
Moody's: Aa1  
Standard & Poor's: AA+  
See "RATINGS" herein**

*In the opinion of Kutak Rock LLP, Bond Counsel, under existing federal and Minnesota laws, regulations, rulings and judicial decisions and assuming the accuracy of certain representations and continuing compliance with certain covenants, interest on the Series 2016A Bonds, the Series 2016B Bonds and the Series 2016D Bonds (collectively, the "Tax-Exempt Bonds") is excludable from gross income for federal income tax purposes and from taxable net income of individuals, estates or trusts for Minnesota income tax purposes; is includable in the income of corporations and financial institutions for purposes of the Minnesota franchise tax; and is not a specific tax preference item for purposes of the federal alternative minimum tax or the Minnesota alternative minimum tax applicable to individuals, estates and trusts, except that such interest must be included in the "adjusted current earnings" of certain corporations for purposes of calculating federal alternative minimum taxable income. The interest to be paid on the Series 2016C Bonds is includable in gross income of owners thereof for federal income tax purposes, in taxable net income of individuals, estates and trusts for Minnesota income tax purposes, and in the income of corporations and financial institutions for purposes of the Minnesota franchise tax. For a discussion of tax matters see "TAX MATTERS" herein.*



**\$798,955,000  
STATE OF MINNESOTA  
General Obligation State Bonds  
consisting of**

**\$265,890,000 General Obligation State Various Purpose Bonds, Series 2016A**

**\$215,000,000 General Obligation State Trunk Highway Bonds, Series 2016B**

**\$7,500,000 General Obligation Taxable State Various Purpose Bonds, Series 2016C**

**\$310,565,000 General Obligation State Various Purpose Refunding Bonds, Series 2016D**

*(collectively referred to as the "Bonds")*

**Dated: Date of Delivery**

**Due: as shown on inside cover**

**THE BONDS ARE GENERAL OBLIGATIONS OF THE STATE OF MINNESOTA (THE "STATE") AND THE FULL FAITH AND CREDIT AND TAXING POWERS OF THE STATE ARE IRREVOCABLY PLEDGED FOR THE PAYMENT OF THE BONDS AND INTEREST THEREON WHEN DUE.**

The Bonds are subject to redemption and prepayment by the State as provided herein.

The Bonds will be available to the purchasers in book entry form only, and initially will be registered in the name of Cede & Co., nominee of The Depository Trust Company, New York, New York, which will act as securities depository for the Bonds. The Bank of New York Mellon Trust Company, N.A. is the Bond Registrar and Paying Agent for the Bonds.

This cover page contains certain information for quick reference only. It is *not* a summary of the Bonds or this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.

The Bonds are offered by the State subject to the legal opinions of Kutak Rock LLP, Bond Counsel, and of the State Attorney General as to the validity of the Bonds, and of Kutak Rock LLP as to the tax exemption of the interest on the Bonds. Delivery will be made on or about Thursday, August 11, 2016.

Dated: August 2, 2016

**\$798,955,000**  
**State of Minnesota**  
**General Obligation State Bonds**

**Maturities, Amounts, Interest Rates, Prices or Yields and Initial CUSIPs**

**\$265,890,000 General Obligation State Various Purpose Bonds, Series 2016A**

Maturity (August 1)	Amount	Interest Rate	Price or Yield	Initial CUSIP** 60412A	Maturity (August 1)	Amount	Interest Rate	Price or Yield	Initial CUSIP** 60412A
2017	\$13,070,000	5.000%	0.480%	GU1	2027	\$13,070,000	5.000%	1.590%*	HE6
2018	13,070,000	5.000	0.570	GV9	2028	13,070,000	5.000	1.670*	HF3
2019	13,070,000	5.000	0.650	GW7	2029	13,070,000	5.000	1.730*	HG1
2020	13,070,000	5.000	0.790	GX5	2030	13,070,000	5.000	1.780*	HH9
2021	17,570,000	5.000	0.920	GY3	2031	13,070,000	5.000	1.830*	HJ5
2022	13,070,000	5.000	1.080	GZ0	2032	13,070,000	5.000	1.880*	HK2
2023	13,070,000	5.000	1.200	HA4	2033	13,070,000	5.000	1.900*	HL0
2024	13,070,000	5.000	1.290	HB2	2034	13,070,000	5.000	1.950*	HM8
2025	13,070,000	5.000	1.390	HC0	2035	13,065,000	5.000	2.000*	HN6
2026	13,070,000	5.000	1.490	HD8	2036	13,065,000	5.000	2.050*	HP1

**\$215,000,000 General Obligation State Trunk Highway Bonds, Series 2016B**

Maturity (August 1)	Amount	Interest Rate	Price or Yield	Initial CUSIP** 60412A	Maturity (August 1)	Amount	Interest Rate	Price or Yield	Initial CUSIP** 60412A
2017	\$10,750,000	5.000%	0.480%	FN8	2027	\$10,750,000	4.000%	1.670%*	FY4
2018	10,750,000	5.000	0.570	FP3	2028	10,750,000	3.000	1.950*	FZ1
2019	10,750,000	5.000	0.650	FQ1	2029	10,750,000	3.000	2.140*	GA5
2020	10,750,000	5.000	0.810	FR9	2030	10,750,000	3.000	2.300*	GB3
2021	10,750,000	5.000	0.940	FS7	2031	10,750,000	3.000	2.460*	GC1
2022	10,750,000	5.000	1.100	FT5	2032	10,750,000	2.250	98.000	GD9
2023	10,750,000	5.000	1.220	FU2	2033	10,750,000	3.000	2.450*	GE7
2024	10,750,000	5.000	1.300	FV0	2034	10,750,000	3.000	2.500*	GF4
2025	10,750,000	5.000	1.410	FW8	2035	10,750,000	3.000	2.600*	GG2
2026	10,750,000	4.000	1.520	FX6	2036	10,750,000	3.000	2.650*	GH0

**\$7,500,000 General Obligation Taxable State Various Purpose Bonds, Series 2016C**

\$7,500,000 1.400% Serial Bond due August 1, 2021 Price: 100.431 Yield: 1.310% CUSIP No. 60412AFM0\*\*

\*Priced at the stated yield to the August 1, 2026 redemption date at a price of 100%. See “THE BONDS, Optional Redemption” herein.

\*\*The State is not responsible for the use of the CUSIP numbers referenced herein nor is any representation made by the State as to their correctness; such CUSIP numbers are included solely for the convenience of the readers of this Official Statement.

**\$310,565,000 General Obligation State Various Purpose Refunding Bonds, Series 2016D**

<b>Maturity (August 1)</b>	<b>Amount</b>	<b>Interest Rate</b>	<b>Price or Yield</b>	<b>Initial CUSIP** 60412A</b>
2020	\$32,940,000	5.000%	0.770%	GJ6
2021	32,795,000	5.000	0.900	GK3
2022	32,640,000	5.000	1.070	GL1
2023	32,540,000	5.000	1.200	GM9
2024	32,600,000	5.000	1.300	GN7

<b>Maturity (August 1)</b>	<b>Amount</b>	<b>Interest Rate</b>	<b>Price or Yield</b>	<b>Initial CUSIP** 60412A</b>
2025	\$32,715,000	5.000%	1.400%	GP2
2026	32,780,000	5.000	1.500	GQ0
2027	32,840,000	5.000	1.600*	GR8
2028	32,465,000	2.500	2.010*	GS6
2029	16,250,000	2.250	2.360	GT4

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\*Priced at the stated yield to the August 1, 2026 redemption date at a price of 100%. See “THE BONDS, Optional Redemption” herein.

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## STATE OF MINNESOTA OFFICIALS

GOVERNOR	Mark Dayton
LIEUTENANT GOVERNOR	Tina Smith
SECRETARY OF STATE	Steve Simon
STATE AUDITOR	Rebecca Otto
ATTORNEY GENERAL	Lori Swanson
LEGISLATIVE AUDITOR	James R. Nobles

## COMMISSIONER OF MANAGEMENT AND BUDGET

Myron Frans

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Unless otherwise indicated, information contained in this Official Statement is based upon material provided by the State and available at the date of publication of this Official Statement.

No dealer, broker, salesman or other person has been authorized by the State or Underwriters to give any information or to make any representations with respect to the Bonds other than those contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the State or Underwriters. The Underwriters have reviewed the information in this Official Statement pursuant to their responsibilities to investors under the federal securities laws, but the Underwriters do not guarantee the accuracy or completeness of such information. Certain information contained herein has been obtained from sources other than records of the State and is believed to be reliable, but it is not guaranteed. Information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall under any circumstances create any implication that there have not been any changes in the affairs of the State since the date hereof.

This Official Statement contains forecasts, projections, and estimates that are based on current expectations but are not intended as representations of fact or guarantees of results. If and when included in this Official Statement, the words “expects,” “forecasts,” “projects,” “intends,” “anticipates,” “estimates,” “possible” and analogous expressions are intended to identify forward-looking statements as defined in the Securities Act of 1933, as amended, and any such statements inherently are subject to a variety of risks and uncertainties, which could cause actual results to differ materially from those contemplated in such forward-looking statements. These forward-looking statements speak only as of the date of this Official Statement. The State disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any change in the State’s expectations with regard thereto or any change in events, conditions, or circumstances on which any such statement is based.

This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

## SUMMARY STATEMENT

(The Summary Statement information is qualified in its entirety by the detailed information contained in this Official Statement)

<b>Issuer:</b>	State of Minnesota
<b>Offering:</b>	<p>\$265,890,000 General Obligation State Various Purpose Bonds, Series 2016A (the “Series 2016A Bonds”)</p> <p>\$215,000,000 General Obligation State Trunk Highway Bonds, Series 2016B (the “Series 2016B Bonds”)</p> <p>\$7,500,000 General Obligation Taxable State Various Purpose Bonds, Series 2016C (the “Series 2016C Bonds”)</p> <p>\$310,565,000 General Obligation State Various Purpose Refunding Bonds, Series 2016D (the “Series 2016D Bonds”)</p> <p><i>(collectively referred to as the “Bonds”)</i></p>
<b>Principal Amounts:</b>	The principal amounts of each serial maturity of the Bonds are set forth on the inside cover pages.
<b>Interest:</b>	Interest will be calculated on the basis of a 360-day year consisting of twelve 30-day months, from the Dated Date of the Bonds, payable semiannually on each February 1 and August 1, commencing February 1, 2017.
<b>Dated Date:</b>	Date of Delivery, expected to be August 11, 2016.
<b>Security:</b>	General obligations of the State of Minnesota to which its full faith, credit and taxing powers are pledged.
<b>Book-Entry Bonds:</b>	The Bonds will be issued in fully registered form without interest coupons in denominations of \$5,000 and integral multiples thereof. The Bonds will be initially registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York (“DTC”), which will act as securities depository for the Bonds.
<b>Redemption:</b>	<p>The Series 2016A Bonds, the Series 2016B Bonds and the Series 2016D Bonds are subject to optional redemption by the State on and after August 1, 2026.</p> <p>The Series 2016C Bonds are not subject to optional redemption prior to their maturity date.</p> <p>See “Optional Redemption” herein for additional information.</p>

<b>Continuing Disclosure:</b>	See “CONTINUING DISCLOSURE” and APPENDIX G.
<b>Bond Ratings:</b>	The Bonds described herein have been rated “AAA” by Fitch Ratings, “Aa1” by Moody’s Investors Service Inc. and “AA+” by Standard & Poor’s Ratings Group.
<b>Registrar/Paying Agent/ Escrow Agent:</b>	The Bank of New York Mellon Trust Company, N.A.
<b>Verification Agent:</b>	Grant Thornton LLP
<b>Legal Opinions:</b>	The Bonds are approved as to validity by the State Attorney General and Kutak Rock LLP, as Bond Counsel. Only Kutak Rock LLP will provide the Opinion regarding the tax exemption of interest on the Series 2016A Bonds, the Series 2016B Bonds and the Series 2016D Bonds.
<b>Bonds Outstanding:</b>	The total amount of State general obligation bonds outstanding on the date of issuance of the Bonds, including these issues will be approximately \$7.0 billion. The total amount of general obligation bonds authorized but unissued as of the date of issuance of the Bonds, will be approximately \$643.5 million. See APPENDIX C, pages C-1 and C-2.
<b>Additional Information:</b>	Questions regarding this Official Statement should be directed to Susan Gurrola, Financial Analyst, Minnesota Management and Budget, 400 Centennial Office Building, St. Paul, Minnesota 55155, telephone (651) 201-8046, email <a href="mailto:sue.gurrola@state.mn.us">sue.gurrola@state.mn.us</a> or Thomas Huestis, Public Resources Advisory Group, telephone (610) 565-5990, email <a href="mailto:thuestis@pragadvisors.com">thuestis@pragadvisors.com</a> . Questions regarding legal matters should be directed to Gregory R. Dietrich, Kutak Rock LLP, 1650 Farnam Street, Omaha, Nebraska 68102, telephone (402) 346-6000, email <a href="mailto:Gregory.Dietrich@KutakRock.com">Gregory.Dietrich@KutakRock.com</a> .



**STATE OF MINNESOTA**  
**\$798,955,000**  
**General Obligation State Bonds**  
consisting of

**\$265,890,000 General Obligation State Various Purpose Bonds, Series 2016A**  
**\$215,000,000 General Obligation State Trunk Highway Bonds, Series 2016B**  
**\$7,500,000 General Obligation State Taxable Various Purpose Bonds, Series 2016C**  
**\$310,565,000 General Obligation State Various Purpose Refunding Bonds, Series 2016D**  
*(collectively referred to as the “Bonds”)*

**THE BONDS**

**General**

This Official Statement, including the cover page and the Appendices (this “Official Statement”), has been prepared by the State of Minnesota Department of Management and Budget (the “Department” or “MMB”) to furnish information relating to the \$265,890,000 General Obligation State Various Purpose Bonds, Series 2016A (the “Series 2016A Bonds”), the \$215,000,000 General Obligation State Trunk Highway Bonds, Series 2016B (the “Series 2016B Bonds”), the \$7,500,000 General Obligation Taxable State Various Purpose Bonds, Series 2016C (the “Series 2016C Bonds”) and the \$310,565,000 General Obligation State Various Purpose Refunding Bonds, Series 2016D (the “Series 2016D Bonds”) (collectively referred to as the “Bonds”) of the State of Minnesota (the “State”) to be dated the date of issuance, to prospective purchasers and actual purchasers of the Bonds. Prospective and actual purchasers should read this entire Official Statement.

**Authorization and Purpose**

The Bonds are being issued by the State, acting by and through its Commissioner of Management and Budget (the “Commissioner”), pursuant to the constitutional and statutory authority as hereinafter described.

The Series 2016A Bonds in the aggregate principal amount of \$265,890,000 are being issued for the purpose of financing all or a portion of the cost of certain programs and capital projects, the types of which generally include educational facilities, parks, pollution control facilities, transportation, natural resources and agricultural enterprises.

The Series 2016B Bonds in the principal amount of \$215,000,000 are being issued for the purpose of financing the cost of construction, improvement and maintenance of programs and projects of the State trunk highway system.

The Series 2016C Bonds in the principal amount of \$7,500,000 are being issued for the purpose of developing the State’s agricultural resources by financing the Rural Financing Authority’s programs.

The Series 2016D Bonds in the principal amount of \$310,565,000 are being issued for the purpose of refunding \$342,655,000 in principal amount of certain outstanding general obligation various purpose bonds of the State (the “Various Purpose Refunded Bonds”). The proceeds to refund the Various Purpose Refunded Bonds will be placed in an irrevocable escrow fund and used, together with other available funds, to pay the principal of and interest on the Various Purpose Refunded Bonds to the dates on which such bonds mature or have been called for redemption and prepayment. The Various Purpose Refunded Bonds and the dates on which they will be called for redemption are described in APPENDIX D.

*Constitutional Provisions.*

Article XI, Section 5 of the Minnesota Constitution authorizes public debt to be incurred for (a) the acquisition and betterment of public land, buildings and other improvements of a capital nature, or for appropriations or loans to State agencies or political subdivisions for this purpose, as the Legislature by a three-fifths vote of both the House of Representatives and the Senate may direct; (b) repelling invasion or suppressing insurrection; (c) borrowing temporarily; (d) refunding outstanding bonds of the State or its agencies; (e) the construction of improvements to and maintenance of the State's trunk highway system; (f) promoting forestation and preventing and abating forest fires; (g) the construction, improvement and operation of airports and other air navigation facilities; (h) the development of the agricultural resources of the State by extending credit on real estate security; and (i) improving and rehabilitating railroad rights-of-way and other rail facilities; all as the Legislature may direct. Article XI requires all such debt to be evidenced by the issuance of State bonds maturing within 20 years of their date of issue, for which the full faith and credit and taxing powers of the State are irrevocably pledged. Public debt is defined by Article XI, Section 4 to include any obligation payable directly, in whole or in part, from a tax of statewide application on any class of property, income, transaction or privilege, but does not include any obligation which is payable from revenues other than taxes. The Minnesota Constitution places no limitation on the interest rate of bonds that may be authorized for these purposes.

*Statutory Provisions.*

The Series 2016A Bonds, the Series 2016C Bonds, and the Series 2016D Bonds are authorized by Minnesota Statutes, Sections 16A.631 through 16A.675. The Series 2016B Bonds are authorized by Minnesota Statutes, Sections 167.50 through 167.52.

Minnesota Statutes, Section 16A.66, authorizes the issuance of general obligation state refunding bonds with the approval of the State's Executive Council. The issuance of the Series 2016D Bonds was approved by resolutions of the State Executive Council on September 29, 2009 and September 27, 2010.

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*Session Law Provisions.*

Session laws authorizing the issuance of the Series 2016A Bonds and the amounts included in this issue are set forth below (“X” indicates Special Session Laws):<sup>1</sup>

<b>Law Authorizing</b>	<b>Bonds This Issue<sup>2</sup></b>
Session 2005, Chapter 20.....	\$ 450,000
Session 2006, Chapter 258.....	645,000
Session 2008, Chapter 365.....	136,000
Session 2009, Chapter 93.....	260,000
Session 2010, Chapter 189.....	4,189,000
Session X2010, Chapter 1.....	0
Session X2011, Chapter 12.....	5,500,000
Session 2012, Chapter 293.....	29,500,000
Session X2012, Chapter 1.....	900,000
Session 2013, Chapter 136.....	7,500,000
Session 2014, Chapter 294.....	214,900,000
Session X2015, Chapter 5.....	<u>66,020,000</u>
Total:	\$ 330,000,000

Session laws authorizing the issuance of the Series 2016B Bonds and the amounts included in this issue are set forth below (“X” indicates Special Session Laws):<sup>1</sup>

<b>Law Authorizing</b>	<b>Bonds This Issue</b>
Session 2008, Chapter 152.....	\$ 72,500,000
Session 2009, Chapter 36.....	40,000
Session 2010, Chapter 189.....	100,000
Session 2012, Chapter 287.....	60,000
Session X2012, Chapter 1.....	7,800,000
Session 2013, Chapter 117.....	111,600,000
Session X2015, Chapter 5.....	<u>22,900,000</u>
Total:	\$ 215,000,000

Session laws authorizing the issuance of the Series 2016C Bonds and the amounts included in this issue are set forth below.

<b>Law Authorizing</b>	<b>Bonds This Issue</b>
Session 2012, Chapter 293.....	\$ 7,500,000

<sup>1</sup>See also the table “GENERAL OBLIGATION BONDS AUTHORIZED, ISSUED AND UNISSUED” on page C-2 and “PROJECT DESCRIPTION” included in APPENDIX D.

<sup>2</sup>Including net premium deposited into the Capital Projects Fund.

**Bond Terms**

The Bonds mature on the dates and in the principal amounts and bear interest at the annual rates shown on the inside front cover page hereof. Such interest is computed on the basis of a 360-day year and twelve 30-day months. Interest on the Bonds is payable to Bondholders as of the 15<sup>th</sup> day of the preceding month semiannually on each February 1 and August 1 to maturity or prior redemption, if any, commencing February 1, 2017. If principal or interest is due on a date on which commercial banks are not open for business in the states of Minnesota and New York, then payment will be made on the first day thereafter when such banks are open for business.

The Bonds are issued in book entry form and in denominations of \$5,000 or multiples thereof of a single interest rate of a single maturity for each series of Bonds. The Bonds will be issued initially registered in the name of Cede & Co., nominee of The Depository Trust Company, New York, New York, which will act as securities depository for the Bonds. Accordingly, printed Bonds will not be available to purchasers of the Bonds. For a description of the book entry system pursuant to which the Bonds will be issued see the section hereof entitled “BOOK ENTRY SYSTEM.”

### **Optional Redemption**

The Series 2016A, Series 2016B Bonds and Series 2016D Bonds maturing on or before August 1, 2026 will not be subject to redemption prior to their stated maturity dates. The Series 2016A, Series 2016B Bonds and Series 2016D Bonds maturing on or after August 1, 2027 will be subject to redemption and prepayment by the State at its option on August 1, 2026 and any business day thereafter, in whole or in part, in an order determined by the State and by lot within each maturity at a price of par plus accrued interest to the date specified for redemption.

The Series 2016C Bonds are not subject to redemption prior to their stated maturity date.

### **Notices of Redemption**

So long as the Bonds are registered in the name of the nominee of DTC or another securities depository designated for this purpose as indicated in the section hereof entitled "BOOK ENTRY SYSTEM," notice of any redemption of Bonds will be mailed only to such securities depository, which in turn is obligated to notify its participants who are obligated to notify the Beneficial Owners (as herein defined) of the Bonds. However, the State assumes no responsibility with respect to the giving of such notice of redemption by the securities depository or its participants.

If, in the future, the Bonds are not in book entry form, notice of any redemption of Bonds will be published in financial newspapers circulated in the Minneapolis-St. Paul metropolitan area and in the Borough of Manhattan, City and State of New York, not less than thirty days before the redemption date, stating: (i) the series, original date of issue, maturity dates, CUSIP numbers, and interest rates of the Bonds to be redeemed, (ii) if less than all Bonds of any maturity are to be redeemed, the registration numbers of those to be redeemed, (iii) the principal amount to be redeemed if less than the entire principal amount of any Bond, (iv) the redemption date and price and the name and address of the paying agent where such Bonds must be presented for payment, (v) that on the redemption date the redemption price of the Bonds or portions thereof to be redeemed will be payable, and (vi) that after the redemption date interest will cease to accrue or be payable thereon. Notice will also be mailed to the registered owner of any such Bond at the address shown on the bond register, not less than twenty days before the redemption date.

Notice of redemption having been so given, the Bonds or portion of Bonds therein specified shall be due and payable at the specified redemption date and price, with accrued interest, and funds for such payment being held by or on behalf of the paying agent so as to be available therefor, interest thereon shall cease to accrue, and such Bonds or portions thereof shall no longer be considered outstanding under the Commissioner's order authorizing their issuance. The failure to publish notice of redemption shall not affect the validity or effectiveness of mailed notice, and the failure to mail notice to any registered owner, or any defect in the notice mailed to any registered owner, shall not affect the validity or effectiveness of the notice of redemption mailed to any other registered owner.

## SECURITY<sup>1</sup>

*State Bond Fund and Property Tax:* The Bonds are issued as general obligations of the State, and the laws authorizing their issuance pledge the full faith and credit and taxing powers of the State to the payment of the principal of and interest on the Bonds when due. The Minnesota Constitution, Article XI, requires the maintenance of a State bond fund (the “Debt Service Fund”), and provides that when the full faith and credit of the State has been pledged for the payment of State general obligation bonds, the State Auditor is required to levy each year a tax on all taxable property in the State in the amount needed, if any, along with the balance then on hand in the Debt Service Fund, to pay all principal and interest due and to become due on such State bonds through July 1 of the second ensuing year.

*General Fund Appropriations:* Article XI of the Minnesota Constitution also provides that no money is to be paid out of the State Treasury except pursuant to an appropriation. Each law authorizing the issuance of general obligation bonds appropriates moneys either directly or by reference to Minnesota Statutes, Chapter 16A, to the Debt Service Fund out of the General Fund (the “General Fund” as defined on page B-1) and, in some cases, from special enterprise or loan repayment funds, sufficient to provide for the payment of such bonds and interest thereon without the levy of a property tax otherwise required by the provisions of the Minnesota Constitution. Moneys on hand in the Debt Service Fund, including all moneys derived from: (i) the foregoing statutory appropriations; (ii) the levy of the State property tax required by the Minnesota Constitution if the amount of appropriated funds on hand does not equal the total required amount of the tax at the time the levy is required; and (iii) income from the investment of the foregoing, are appropriated for the payment of the principal of and interest on State general obligation bonds when due. If moneys on hand at the due date are not sufficient, the statutes also appropriate from the General Fund an amount equal to the deficiency. Since 1966, as a result of transfers of moneys to the Debt Service Fund from the General Fund each December, no State property tax has been levied to pay debt service on State general obligation bonds.

Minnesota Statutes, Section 16A.641, makes an annual appropriation to the Debt Service Fund from the General Fund of the amount that, added to the amount already on hand in the Debt Service Fund, is an amount needed to pay the principal of and interest on all State bonds due and to become due through July 1 in the second ensuing year. The transfer of the debt service appropriation from the General Fund to the Debt Service Fund for the Bonds included in this issue will be made by December 1 of each year. (Also see information on page C-5 with respect to the Debt Service Fund transfer.)

*Additional Security — State Trunk Highway Bonds:* The Minnesota Constitution, Article XIV, establishes a Trunk Highway Fund (the “Trunk Highway Fund” or “State Trunk Highway Fund”) to be used solely for trunk highway system purposes and for the payment of principal of and interest on trunk highway bonds. Article XIV provides that the payment of the principal of and interest on State trunk highway bonds is “a first charge on money coming into [the State Trunk Highway Fund] during the year in which the principal or interest is payable.” Article XIV also establishes a Highway User Tax Distribution Fund to be used solely for highway purposes, authorizes the Legislature to impose taxes on motor vehicles and motor vehicle fuels, and requires the proceeds of such taxes to be paid into the Highway User Tax Distribution Fund. The Minnesota Constitution requires that 95% of the revenues deposited into the Highway User Tax Distribution Fund be distributed from such fund as follows: 62% to the Trunk Highway Fund, 29% to the County State Aid Highway Fund, and 9% to the Municipal State Aid Street Fund. The remaining 5% of Highway User Tax Distribution Fund revenues is distributed to the same three funds in accordance with a formula that the Legislature establishes. Currently these remaining revenues are all distributed to the County State Aid Highway Fund. According to the Minnesota Constitution, no change in the formula allocating the 5% may be made within six years of the last previous change, which occurred in 1998.

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<sup>1</sup> While the State has adopted the revised Article 9 of the Uniform Commercial Code that generally covers security interests created by government debtors, Minnesota Statutes, Section 475.78 provides that Article 9 does not apply to security interests created by the State, except security interests in equipment and fixtures.

Minnesota Statutes, Section 167.51, makes an annual appropriation to the trunk highway bond account in the Debt Service Fund from the State Trunk Highway Fund of the amount that, when added to the amount already on hand in the trunk highway bond account in the Debt Service Fund, is the amount needed to pay the principal of and interest on all State trunk highway bonds due and to become due through July 1 in the second ensuing year. The transfer of the debt service appropriation from the State Trunk Highway Fund to the trunk highway bond account in the Debt Service Fund for the State trunk highway bonds included in this issue will be made by December 1 of each year.

*Waiver of Immunity:* Under Minnesota Statutes, Section 3.751, the State has waived immunity from suit with respect to the controversies arising out of its debt obligations incurred pursuant to Article XI of the Minnesota Constitution, and has conferred jurisdiction on State District Courts to hear and determine such controversies. Accordingly, if the State fails to pay in full the principal of and interest on the Bonds when due, a holder of a Bond on which principal or interest is past due is entitled to commence an action in the District Court for Ramsey County, Minnesota, to enforce the pledge of the State's full faith and credit to the payment of such principal and interest.

### SOURCES AND USES OF FUNDS

#### Various Purpose Bonds

	Series 2016A	Series 2016C	Series 2016D	
<b>Sources:</b>	<b>Bonds</b>	<b>Bonds</b>	<b>Bonds</b>	<b>Total</b>
Par Amount of Bonds	\$265,890,000.00	\$7,500,000.00	\$310,565,000.00	\$583,955,000.00
Net Premium on Bonds	64,642,020.30	32,325.00	68,690,808.50	133,365,153.80
Transfer from State Bond Fund	-	-	13,719,746.88	13,719,746.88
<b>Total Sources</b>	<b>\$330,532,020.30</b>	<b>\$7,532,325.00</b>	<b>\$392,975,555.38</b>	<b>\$731,039,900.68</b>
<b>Uses:</b>				
Capital Projects Fund	\$329,761,142.57	\$7,489,944.23	\$ -	\$337,251,086.80
Deposit to Escrow Fund	-	-	384,677,807.69	384,677,807.69
Deposit to State Bond Fund	3,563.92	7,575.00	6,741,135.90	6,752,274.82
Underwriters' Discount	528,456.38	24,750.00	1,236,048.70	1,789,255.08
Cost of Issuance	238,857.43	10,055.77	320,563.09	569,476.29
<b>Total Uses</b>	<b>\$330,532,020.30</b>	<b>\$7,532,325.00</b>	<b>\$392,975,555.38</b>	<b>\$731,039,900.68</b>

#### Trunk Highway Bonds

	Series 2016B
<b>Sources:</b>	<b>Bonds</b>
Par Amount of Bonds	\$215,000,000.00
Net Premium on Bonds	27,271,675.00
Transfer from State Bond Fund	-
<b>Total Sources</b>	<b>\$242,271,675.00</b>
<b>Uses:</b>	
Capital Projects Fund	\$214,796,476.29
Deposit to State Bond Fund	26,859,077.31
Underwriters' Discount	412,597.69
Cost of Issuance	203,523.71
<b>Total Uses</b>	<b>\$242,271,675.00</b>

## **FUTURE FINANCINGS**

The State anticipates the issuance of the following transactions by the State and State entities within the next six months that are backed by State general fund appropriations:

Pursuant to Minnesota Statutes, Section 462A.37, the Minnesota Housing Finance Agency (“MHFA”) received additional authorizations by the 2014 Legislature to issue up to \$80,000,000 (“2014 MHFA Authorization”) and by the 2015 Legislature to issue up to \$10,000,000 (“2015 MHFA Authorization”) of housing infrastructure bonds that are supported by a state appropriation. MHFA previously issued \$68,665,000 of the 2014 MHFA Authorization and anticipates issuing the remaining \$11,335,000 of the 2014 MHFA Authorization plus approximately \$8,000,000 from the 2015 MHFA Authorization in August or September of 2016.

Pursuant to the Minnesota Statutes, Section 16A.967, the Commissioner of Management and Budget may sell State Appropriation Bonds to finance up to \$19 million in project costs, including the land acquisition, design, engineering, easement acquisition and construction of facilities and infrastructure necessary to complete the next phase of the Lewis and Clark Regional Water System project, including completion of a section of a water transmission pipeline in southwest Minnesota. The State anticipates issuing these bonds during the fall of 2016.

See “APPENDIX C - STATE DEBT, CONTINGENT LIABILITIES, and State Continuing Appropriations.”

## **POSSIBLE SPECIAL LEGISLATIVE SESSION**

Minnesota Governor Dayton and legislative leaders are considering a special legislative session. The legislative session may have a limited agenda that could include a bonding bill, a tax bill and a pension bill. While the specifics of each bill have not been determined, it is possible that these three bills would be similar to those voted on at the end of the 2016 legislative session.

The bonding bill could authorize \$1 billion of State general obligation bonds, \$47 million of State appropriation bonds and \$300 million of General Fund resources for capital projects. The tax bill could reduce General Fund revenues by \$174 million and increase General fund spending by \$79 million. As a result of these potential actions, the forecasted General Fund budgetary balance for the Current Biennium would be reduced to \$176 million. The forecasted General Fund budgetary balance for the Next Biennium would be reduced to \$398 million.

A pension bill could make adjustments to the State’s retirement plans; it may include a 0.5% increase to the employer contribution for the St. Paul Teachers Retirement Fund, it could include a possible reduction in the statutory funding discount rate for the Teacher’s Retirement Fund, and it could include administrative changes for the Teacher’s Retirement Fund. It is less certain at this time if a reduction in post-retirement pension benefit adjustment for the Minnesota Retirement System and the Teacher’s Retirement Association, beginning in the second half of the Next Biennium, would be included in the special session. These pension changes would not have an impact on the State’s Current Biennium or Next Biennium’s General Fund budget, but could have an impact on the funding status of the State’s retirement plans.

No assurance can be given that Minnesota Governor Dayton will actually convene a special session, or that the proposed legislation described above would actually be considered in any such special session, that other legislation might not also be introduced during any such special session, or that any proposed legislation considered during such special session would actually be approved by the legislature or signed or vetoed by the Governor.

## **BOOK ENTRY SYSTEM**

The Depository Trust Company (“DTC”), New York, New York, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of

DTC. One fully-registered Bond certificate will be issued for each maturity for each series of the Bonds in the aggregate principal amount thereof and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934, as amended. DTC holds and provides asset servicing for U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations.

DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a Standard & Poor’s rating of AA+. The DTC Rules applicable to its Direct Participants and Indirect Participants (collectively, the “Participants”) are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of each Bond (“Beneficial Owner”) is, in turn, to be recorded on the Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar of the Bonds (“Registrar”) and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC’s practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.



Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments of principal, redemption price and interest on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the State, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, or its nominee or the State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal, redemption price and interest on the Bonds to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Participants.

A Beneficial Owner shall give notice to elect to have its Bonds purchased or tendered, through its Participant, to the Registrar, and shall effect delivery of such Bonds by causing the Direct Participant to transfer the Participant's interest in the Bonds, on DTC's records, to the Registrar. The requirement for physical delivery of Bonds in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Bonds are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Bonds to the Registrar's DTC account.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the State. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

*The above information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the completeness or the accuracy thereof, or as to the absence of material adverse changes in such information subsequent to the date hereof.*

The State cannot and does not give any assurances that DTC, or a successor securities depository, or Participants will distribute to the Beneficial Owners of the Bonds: (i) payments of principal or interest and premium, if any, on the Bonds; (ii) certificates representing an ownership interest or other confirmation of beneficial ownership interest in the Bonds; or (iii) redemption or other notices sent to DTC or Cede & Co., its nominee, or a successor securities depository, as the registered owner of the Bonds, or that they will do so on a timely basis, or that DTC or the Participants will serve and act in the manner described in this Official Statement.

The State will have no responsibility or obligation to any Participant, or any Beneficial Owner or any other person with respect to: (i) the Bonds; (ii) the accuracy of any records maintained by DTC, or a successor securities depository, or any DTC Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price or interest on the Bonds; (iii) the payment by DTC, or a successor securities depository, or any Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price or interest on the Bonds; (iv) the delivery by DTC, or a successor securities depository, or any Participant of any notice to any Beneficial Owner which is required or permitted to be given to owners of the Bonds; (v) the selection of which Beneficial Owners will receive payment in the event of any partial redemption of the Bonds; (vi) any consent given or other action taken by DTC, or a successor securities depository as a Bondholder; or, (vii) the performance by DTC, or any successor securities depository, of any other duties as securities depository.

## TAX MATTERS

### The Tax-Exempt Bonds

*General.* In the opinion of Kutak Rock LLP, Bond Counsel, to be delivered at the time of original issuance of the Bonds, under existing federal and Minnesota laws, regulations, rulings and judicial decisions, and assuming the accuracy of certain representations and continuing compliance with certain covenants described below, the interest to be paid on the Series 2016A, the Series 2016B and the Series 2016D (collectively, the “Tax-Exempt Bonds”) is excludable from gross income for federal income tax purposes and from taxable net income of individuals, estates or trusts for Minnesota income tax purposes; is includable in the income of corporations and financial institutions for purposes of the Minnesota franchise tax; and is not a specific tax preference item for purposes of the federal alternative minimum tax or the Minnesota alternative minimum tax applicable to individuals, estates and trusts. The interest to be paid on the Tax-Exempt Bonds is included in adjusted current earnings of corporations in determining the alternative minimum taxable income of such corporations for purposes of the federal alternative minimum tax.

The accrual or receipt of interest on the Bonds may otherwise affect the federal income tax liability of the owners of the Bonds. The extent of these other tax consequences will depend on such owner’s particular tax status and other items of income or deduction. Bond Counsel has expressed no opinion regarding any such consequences. Purchasers of the Bonds, particularly purchasers that are corporations (including S corporations and foreign corporations operating branches in the United States of America), property or casualty insurance companies, banks, thrifts or other financial institutions, certain recipients of social security or railroad retirement benefits, taxpayers entitled to claim the earned income credit, taxpayers entitled to claim the refundable credit in Section 36B of the Code for coverage under a qualified health plan or taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations, should consult their tax advisors as to the tax consequences of purchasing or owning the Bonds.

*Arbitrage/Use of Proceeds.* Failure to comply with certain provisions of the Internal Revenue Code of 1986, as amended (the “Code”), may cause interest on the Tax-Exempt Bonds to become subject to federal and Minnesota income taxation retroactive to the date of issuance of the Tax-Exempt Bonds. These provisions include investment restrictions, required periodic payments of arbitrage profits to the United States, and requirements concerning the timely and proper use of Tax-Exempt Bond proceeds and the facilities and activities financed or refinanced therewith and certain other matters. The documents authorizing the issuance of the Tax-Exempt Bonds include provisions which, if complied with by the State, are designed to meet the requirements of the Code. Such documents also include a covenant of the Commissioner to take all legally permissible actions necessary to preserve the tax exemption of interest on the Tax-Exempt Bonds. However, no provision is made for redemption of the Tax-Exempt Bonds or for an increase in the interest rate on the Tax-Exempt Bonds in the event that interest on the Tax-Exempt Bonds becomes subject to federal or Minnesota income taxation.

*Discount Bonds.* The Series B Bonds having a stated maturity in the year 2032 and the Series D Bonds having a stated maturity in the year 2029 (the “Discount Bonds”) are being sold at a discount from the principal amount payable on the Discount Bonds at maturity. The difference between the price at which a substantial amount of the Discount Bonds of a given maturity is first sold to the public (the “Issue Price”) and the principal amount payable at maturity constitutes “original issue discount” under the Code. The amount of original issue discount that accrues to a holder of a Discount Bond under Section 1288 of the Code is excludable from gross income for federal income tax purposes and from taxable net income of individuals, estates and trusts for Minnesota income tax purposes to the same extent that stated interest on such Discount Bonds would be so excluded. The amount of the original issue discount that accrues with respect to a Discount Bond under Section 1288 is added to the tax basis of the owner in determining gain or loss upon disposition of such Discount Bond (whether by sale, exchange, redemption or payment at maturity). Original issue discount is taxable under the Minnesota franchise tax on corporations and financial institutions.

Interest in the form of original issue discount accrues under Section 1288 pursuant to a constant yield method that reflects semiannual compounding on days that are determined by reference to the maturity date of the applicable Discount Bond. The amount of original issue discount that accrues for any particular semiannual accrual period generally is equal to the excess of: (1) the product of (a) one-half of the yield to maturity on such Discount Bonds (adjusted as necessary for an initial short period) and (b) the adjusted issue price of such Discount Bonds, over (2) the amount of stated interest actually payable on such Discount Bond for such semiannual accrual period. For purposes of the preceding sentence, the adjusted issue price is determined by adding to the Issue Price for such Discount Bonds the original issue discount that is treated as having accrued during all prior semiannual accrual periods. If a Discount Bond is sold or otherwise disposed of between semiannual compounding dates, then the original issue discount that would have accrued for that semiannual accrual period for federal income tax purposes is allocated ratably to the days in such accrual period.

If a Discount Bond is purchased for a cost that exceeds the sum of the Issue Price plus accrued interest and accrued original issue discount, the amount of original issue discount that is deemed to accrue thereafter to the purchaser is reduced by an amount that reflects amortization of such excess over the remaining term of such Discount Bond.

Except for the Minnesota rules described above, no opinion is expressed as to state and local income tax treatment of original issue discount.

Purchasers of Discount Bonds should consult their own tax advisors with respect to computation and accrual of original issue discount and with respect to the state and local tax consequences of owning and selling such Discount Bonds.

*Premium Bonds.* The Series A Bonds having a stated maturity in the years 2017 through 2036, the Series B Bonds having a stated maturity in the years 2017 through 2031 and 2033 through 2036, the Series C Bonds having a stated maturity in the year 2021, and the Series D Bonds having a stated maturity in the years 2020 through 2028 (the “Premium Bonds”), are being issued at a premium to the principal amount payable at maturity. Except in the case of dealers, which are subject to special rules, Bondholders who acquire Premium Bonds must, from time to time, reduce their federal and Minnesota tax bases for the Premium Bonds for purposes of determining gain or loss on the sale, redemption or payment at maturity of such Premium Bonds. Premium generally is amortized for federal and Minnesota income and franchise tax purposes on the basis of a bondholder’s constant yield to maturity or to certain call dates with semiannual compounding. Bondholders who acquire Premium Bonds might recognize taxable gain upon sale of such Premium Bonds, even if such Premium Bonds are sold for an amount equal to or less than their original cost. The amount of premium amortized in any period offsets a corresponding amount of interest for such period. Amortized premium is not deductible for federal or Minnesota income tax purposes. Purchasers of Premium Bonds should consult their own tax advisors concerning the calculation of bond premium and the timing and rate of premium amortization, as well as the state and local tax consequences of owning and selling such Premium Bonds.

*Collateral Tax Matters.* The following tax provisions also may be applicable to the Bonds and interest thereon:

(1) Section 86 of the Code and corresponding provisions of Minnesota law require recipients of certain Social Security and Railroad Retirement benefits to take into account interest on the Tax-Exempt Bonds in determining the taxability of such benefits;

(2) passive investment income, including interest on the Tax-Exempt Bonds, may be subject to taxation under Section 1375 of the Code and corresponding provisions of Minnesota law for an S corporation that has accumulated earnings and profits at the close of the taxable year if more than 25 percent of its gross receipts is passive investment income;

(3) interest on the Tax-Exempt Bonds may be includable in the income of a foreign corporation for purposes of the branch profits tax imposed by Section 884 of the Code and is includable in the net investment income of foreign insurance companies for purposes of Section 842(b) of the Code;

(4) in the case of an insurance company subject to the tax imposed by Section 831 of the Code, the amount which otherwise would be taken into account as losses incurred under Section 832(b)(5) of the Code must be reduced by an amount equal to 15 percent of the interest on the Tax-Exempt Bonds that is received or accrued during the taxable year;

(5) Section 265 of the Code denies a deduction for interest on indebtedness incurred or continued to purchase or carry the Tax-Exempt Bonds, and Minnesota law similarly denies a deduction for such interest expense in the case of individuals, estates and trusts; indebtedness may be allocated to the Tax-Exempt Bonds for this purpose even though not directly traceable to the purchase of the Tax-Exempt Bonds;

(6) federal and Minnesota laws also restrict the deductibility of other expenses allocable to the Tax-Exempt Bonds;

(7) in the case of a financial institution, no deduction is allowed under the Code for that portion of the holder's interest expense which is allocable to interest on the Tax-Exempt Bonds within the meaning of Section 265(b) of the Code; and

(8) receipt of interest on the Tax-Exempt Bonds may affect taxpayers otherwise entitled to claim the earned income credit under Section 32 of the Code.

The foregoing is not intended to be an exhaustive discussion of collateral tax consequences arising from ownership, disposition, or receipt of interest on the Tax-Exempt Bonds. Prospective purchasers or bondholders should consult their tax advisors with respect to collateral tax consequences and applicable state and local tax rules in states other than Minnesota.

*Backup Withholding.* As a result of the enactment of the Tax Increase Prevention and Reconciliation Act of 2005, interest on tax-exempt obligations such as the Tax-Exempt Bonds is subject to information reporting in a manner similar to interest paid on taxable obligations. Backup withholding may be imposed on payments made after March 31, 2007 to any bondholder who fails to provide certain required information including an accurate taxpayer identification number to any person required to collect such information pursuant to Section 6049 of the Code. The reporting requirement does not in and of itself affect or alter the excludability of interest on the Bonds from gross income for federal income tax purposes or any other federal tax consequence of purchasing, holding or selling tax-exempt obligations.

### **The Taxable Bonds**

*General.* The interest on the Series 2016C Bonds is included in gross income for federal income tax purposes, in taxable net income of individuals, trusts and estates for Minnesota income tax purposes and in the income of corporations and financial institutions for purposes of the Minnesota franchise tax. Purchasers of the Series 2016C Bonds should consult their own tax advisors as to the federal, state or local tax consequences of purchasing, owning or selling the Series 2016C Bonds.

*Backup Withholding.* Certain purchasers may be subject to backup withholding at the application rate determined by statute with respect to interest paid with respect to the Series 2016C Bonds if the purchasers, upon issuance, fail to supply their brokers with their taxpayer identification numbers, furnish incorrect taxpayer identification numbers, fail to report interest, dividends or other "reportable payments" (as defined in the Code) properly, or, under certain circumstances, fail to provide a certified statement, under penalty of perjury, that they are not subject to backup withholding.

### **Changes in Federal and State Tax Law**

From time-to-time, there are legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to above or adversely affect the market value of the Bonds. It cannot be predicted whether or in what form any such proposal might be enacted or whether if enacted it would apply to bonds issued prior to enactment. In addition, regulatory actions are from time-to-time announced or proposed and litigation is threatened or commenced which, if implemented or concluded in a particular manner, could adversely affect the market value of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds or the market value thereof would be impacted thereby.

Purchasers of the Bonds should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Bonds and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any pending legislation, regulatory initiatives or litigation.

### LEGAL OPINIONS

Legal matters incident to the authorization, issuance and sale of the Bonds will be passed upon by Kutak Rock LLP, Bond Counsel, and the State Attorney General. Kutak Rock LLP will offer an opinion as to tax status of interest on the Bonds. The forms of legal opinions to be issued by Kutak Rock LLP with respect to the Bonds are set forth in APPENDIX H.

### FINANCIAL INFORMATION

General financial information relating to the State is set forth in the Official Statement, Appendices A through F, and is a part of this Official Statement. Selected statements from the State's most recent audited financial statements are included as APPENDIX F.

### LITIGATION

There is not now pending or, to the best knowledge of the officers of the State, overtly threatened any litigation against the State seeking to restrain or enjoin the sale, issuance, execution or delivery of the Bonds, or in any manner questioning or affecting the validity of the Bonds or the proceedings or authority pursuant to which they are to be issued and sold.

While at any given time, including the present, there are numerous civil actions pending against the State, that could, if determined adversely to the State, affect the State's expenditures, and, in some cases, its revenues, the State Attorney General is of the opinion that, except for the actions described in Note 19 to the State Financial Statements for Fiscal Year Ended June 30, 2015, included as APPENDIX F hereto, and additional actions, if any, discussed below, no pending actions are likely to have a material adverse effect in excess of \$15 million on the State's expenditures or revenues during the current biennium.

The following is a discussion of developments regarding the actions described in referenced Note 19 that have occurred and are subsequent to the date of the financial statements included in APPENDIX F hereto, and a description of additional actions which have been initiated against the State since the date of the financial statements included in APPENDIX F and are material for purposes of this Official Statement.

Electric Cooperative Assessment Cases. Because the Supreme Court affirmed the Tax Court's determination of the primary issue in the Commissioner's favor, the amount at issue is now less than \$15 million. The Supreme Court remanded on an issue relevant to only four of the electric cooperatives, which makes the remaining amount at issue less than \$15 million. With respect to the four remanded matters, settlement agreements have been executed in all four cases, formal dismissals have been issued in three, and we are awaiting formal dismissal in the fourth case.

Guggenberger, et al. v. State, et al. Plaintiffs moved to amend their complaint. Defendants moved to dismiss and await the district court's ruling. Plaintiffs request relief to require the State to fund and provide Waiver Services to all waiver-eligible individuals currently on a waiting list, and that cost exceeds \$15 million. Further, Plaintiffs request a court order requiring that funds remain available until those individuals receive services.

Hospital Surcharge Litigation. There are numerous appeals by providers, including various hospital systems, challenging the imposition of a tax on net patient revenue under Minnesota Statutes, section 256.9657. Many of the appeals challenge the imposition of the tax on revenues the appellants claim they receive from the Federal Employees Health Benefits Act (FEHBA) and the Tricare Program (collectively known as "FEHBA/TRICARE"), two health insurance programs that serve federal employees, federal retirees, and active and retired members of the United States military and their families, on the basis that the state tax is preempted. The preemption issue is presently before the Minnesota Supreme Court for decision.

Some appellants also appeal on the basis that a particular service provided is not subject to the tax. In the aggregate, the State's exposure from all of these appeals likely exceeds \$15 million.

Kimberly-Clark Corporation & Subsidiaries v. Commissioner of Revenue. On June 22, 2016, the Minnesota Supreme Court dismissed the taxpayer's claims, finding that the claims failed as a matter of law.

Kiminski v. Hunt, et al. The U.S. Supreme Court denied petitions for certiorari review of each of the Eighth Circuit decisions.

## CONTINUING DISCLOSURE

The Commissioner, in the order authorizing and ordering the issuance of the Bonds, has covenanted and agreed on behalf of the State, for the benefit of the holders of the Bonds from time to time, to comply with the provisions of Securities and Exchange Commission Regulation, 17 C.F.R. Section 240.15c2-12, paragraph (b)(5) as currently in effect; and, for this purpose, to provide to the Municipal Securities Rulemaking Board annual financial information of the type included in this Official Statement, including audited financial statements, and notice of the occurrence of certain events which materially affect the terms, payment, security, rating or tax status of the Bonds. The State is the only "obligated person" in respect of the Bonds within the meaning of paragraph (b)(5). A description of the Commissioner's undertaking is set forth in APPENDIX G.

The State did not timely file its Comprehensive Annual Financial Report ("CAFR") with EMMA for the fiscal year ending June 30, 2012 (the "2012 CAFR"). Under the terms of the continuing disclosure undertaking for each series of bonds for which the State is an obligated person, such filing was supposed to be made by December 31, 2012. Although the State did not timely file its 2012 CAFR, the State did notify holders of all general obligation bonds and all bonds supported by State appropriations, by a voluntary filing to EMMA on December 7, 2012, that the 2012 CAFR would be delayed. On December 28, 2012, the State filed a notice of failure to file annual financial information with respect to all general obligation bonds and all bonds supported by State appropriations. On February 13, 2013, the State updated its voluntary December 7, 2012 EMMA filing to notify investors that the estimated date of delivery the 2012 CAFR would be mid-March 2013. The 2012 CAFR was filed with EMMA on March 27, 2013. The filing of the 2012 CAFR was primarily delayed due to the implementation of a new State accounting and procurement software system. The State completed the posting of its 2013 and 2014 CAFR in a timely manner, and expects, in the future, to continue completing its annual CAFR and EMMA filings on or before December 31 of each year.

Prior to July, 2009, the State filed through Disclosure USA or by sending appropriate documents through mail or other courier services and thereafter on EMMA. The State did not timely file notices of ratings changes or the State's CAFR for the fiscal years ended June 30, 2007 through 2012 with respect to the following bonds, for which the State was an "obligated person" within the meaning of Rule 15c2-12: (i) the \$31,165,000 Port Authority of the City of Saint Paul, Lease Revenue Bonds, Series 2002-10; (ii) the \$79,665,000 Port Authority of the City of Saint Paul Lease Revenue Bonds, Series 2003-12; (iii) the \$23,695,000 Port Authority of the City of Saint Paul Lease Revenue Bonds, Series 2002-9; (iv) the \$58,580,000 Port Authority of the City of Saint Paul Lease Revenue Bonds, Series 2003-11 Bonds, (collectively, the "St. Paul Bonds"); (v) the \$6,395,000 City of Bemidji Lease Revenue Refunding Bonds, Series 2008 (the "2008 Bonds"); and (vi) the \$8,275,000 City of Bemidji Lease Revenue Bonds dated April 1, 2000 (the "2000 Bonds"). On January 9, 2013, the State filed its CAFRs for the fiscal years ended June 30, 2007 through 2011 for the St. Paul Bonds with EMMA, and on March 27, 2013 filed its 2012 CAFR. On February 6, 2013, the State also made a detailed filing of the rating history by each rating agency that publishes a rating for the St. Paul Bonds, with respect to all previous rating changes for each series of the St. Paul Bonds. On January 9, 2013 the State filed its CAFRs for the fiscal years ended June 30, 2007 through 2009 for the 2000 Bonds. The 2000 Bonds were fully refunded in October 2008. The State filed notice of a 2003 rating change on the 2000 Bonds in July 2014. On January 9, 2013, the State filed its CAFRs for the 2008 Bonds for the fiscal years ended June 30, 2007 through 2011 with EMMA, and on March 27, 2013 filed its 2012 CAFR.

The State did not timely file certain required notices of rating changes for the insurance entities and underlying ratings related to the following bonds: (i) the \$35,000,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2006, insured by MBIA; (ii) the \$42,205,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2008, insured by Assured Guaranty; (iii) the \$60,510,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2009, insured by Assured Guaranty; and (iv) the \$345,000,000 State of Minnesota General Obligation State Bonds dated August 1, 2006, in which the August 1, 2026 maturity, \$14,585,000, is insured by MBIA. The State has posted on EMMA the appropriate notices of Material Events.

The State did not timely file certain CAFR and Operating data (“Financials”) for the (i) \$35,000,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2006 (2006 Financials show as filed on January 9, 2007, 2007 Financials show as filed on January 16, 2008, 2008 Financials show as filed on February 9, 2009, 2010 Financials posted on EMMA on March 11, 2011); (ii) \$42,205,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2008 (2008 Financials show as filed on February 9, 2009, 2010 Financials show as filed on EMMA on March 11, 2011); (iii) \$557,960,000 State of Minnesota General Obligation Bonds Series 2005 (2005 Financials show as filed on January 25, 2006, 2006 Financials show as filed on January 9, 2007, 2007 Financials show as filed on January 16, 2008, 2008 Financials show as filed on February 9, 2009); and (iv) \$345,000,000 State of Minnesota General Obligation Bonds Series 2006 (2006 Financials show as filed on January 9, 2007, 2007 Financials show as filed on January 16, 2008, 2008 Financials show as filed February 9, 2009).

In November of 2014, the State submitted a report to the Securities and Exchange Commission (the “SEC”) in response to its Municipal Continuing Disclosure Cooperation Initiative (the “MCDC”). The MCDC provided an opportunity for underwriters and municipal issuers to self-report instances where official statements of municipal issuers failed to report instances in which the municipal issuer failed to comply with its continuing disclosure undertakings.

In May of 2016, the State delivered an Offer of Settlement (the “Offer”) to the SEC under the MCDC describing certain misstatements, contained in several of the State’s final official statements, with regard to the State’s compliance with its continuing disclosure undertakings. If the Offer is accepted by the SEC, the State anticipates that the SEC will issue a Cease-and-Desist Order (the “Order”) on the terms described in the Offer.

Prior to its delivery of the Offer, the State (i) established written policies and procedures to improve compliance with continuing disclosure obligations, including the designation of an individual responsible for ensuring compliance with such policies and procedures, and (ii) implemented a review of past filings to ensure compliance with existing continuing disclosure undertakings and updated past delinquent filings in the final official statement, dated August 5, 2015, for the State’s \$1,076,980,000 State of Minnesota, General Obligation Bonds, Series 2015A-E. In addition to the above, in the Offer the State has agreed to disclose the terms of the Order in any official statement for an offering of the State within five years of the entry of the Order, agreed to institute a program for periodic training to improve compliance with continuing disclosure obligations, agreed to cooperate with any subsequent investigation by the SEC regarding false statements and/or material omissions, and agreed to certify to the SEC compliance with the Order within a year of its entry.

#### **MUNICIPAL ADVISOR**

Public Resources Advisory Group, New York, New York, is serving as Municipal Advisor to the State in connection with the issuance of the Bonds. The Municipal Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities. The Municipal Advisor is not obligated to undertake to make an independent verification of, or to assume responsibility for the accuracy, completeness or fairness of the information contained in the Official Statement.

## VERIFICATION OF MATHEMATICAL COMPUTATIONS

The accuracy of the arithmetical computations of the adequacy of maturing amounts of principal and interest on the obligations placed in escrow to pay, when due, the principal of, premium, if any, and the interest on the Bonds to be Refunded will be verified by Grant Thornton LLP.

## UNDERWRITING

The Commissioner acting on behalf of the State has sold the Series 2016A Bonds at public sale to Wells Fargo Bank, National Association Municipal Products Group (“Wells Fargo”), as Series 2016A Underwriter, for a price of \$330,003,563.92, with the Series 2016A Bonds to bear interest at the rates set forth on the inside front cover page of this Official Statement.

The Commissioner acting on behalf of the State has sold the Series 2016B Bonds at public sale to Morgan Stanley & Co, LLC (“Morgan Stanley”), as Series 2016B Underwriter, for a price of \$241,859,077.31, with the Series 2016B Bonds to bear interest at the rates set forth on the inside front cover page of this Official Statement.

Morgan Stanley, parent company of Morgan Stanley & Co. LLC., an underwriter of the Bonds, has entered into a retail distribution arrangement with Morgan Stanley Smith Barney LLC. As part of the distribution arrangement, Morgan Stanley & Co. LLC may distribute municipal securities to retail investors through the financial advisor network of Morgan Stanley Smith Barney LLC. As part of this arrangement, Morgan Stanley & Co. LLC may compensate Morgan Stanley Smith Barney LLC for its selling efforts with respect to the Bonds.

The Commissioner acting on behalf of the State has sold the Series 2016C Bonds at public sale to Raymond James & Associates, Inc. (“Raymond James”), as Series 2016C Underwriter, for a price of \$7,507,575.000, with the Series 2016C Bonds to bear interest at the rates set forth on the inside front cover page of this Official Statement.

The Commissioner acting on behalf of the State has sold the Series 2016D Bonds at public sale to Barclays Capital Inc. (“Barclays”), as Series 2016D Underwriter, for a price of \$378,019,759.80, with the Series 2016D Bonds to bear interest at the rates set forth on the inside front cover page of this Official Statement.

Wells Fargo, Morgan Stanley, Raymond James, and Barclays, collectively are referred to as the Underwriters, herein.

## RATINGS

The Bonds described herein have been rated “AAA” by Fitch Ratings, “Aa1” by Moody’s Investors Service Inc. and “AA+” by Standard and Poor’s Ratings Group. The ratings reflect only the views of these services. These bond ratings are subject to change or withdrawal by the rating agencies at any time. Therefore, after the date hereof investors should not assume that such ratings are still in effect. A revision or withdrawal of the ratings may have an adverse effect on the market price of the Bonds.

## AUTHORIZATION OF OFFICIAL STATEMENT

The State has prepared and delivered this Official Statement to the Underwriters of the Bonds and has authorized the Underwriters to use it in connection with the offering and sale of the Bonds to investors.

/s/ Myron Frans  
Commissioner of Management and Budget  
State of Minnesota



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**APPENDIX A**

**STATE GOVERNMENT AND FISCAL  
ADMINISTRATION**

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**APPENDIX A**

**STATE GOVERNMENT AND FISCAL  
ADMINISTRATION**

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## STATE GOVERNMENT AND FISCAL ADMINISTRATION

### State Government

The State was formally organized as a territory in 1849 and was admitted to the Union on May 11, 1858, as the 32nd state. Bordered by Canada on the north, Lake Superior and Wisconsin on the east, Iowa on the south, and North and South Dakota on the west, it is the 12th largest and 21st most populous state in the Union.

The State's Constitution organizes State government into three branches: Executive, Legislative and Judicial.

The Executive Branch is headed by the Governor. The Governor, Lieutenant Governor, Attorney General, State Auditor, and Secretary of State are popularly elected to four year terms. There are 18 departments and over one hundred agencies, boards, councils, and authorities which comprise the Executive Branch. Most departments and agency heads are appointed and serve at the pleasure of the Governor, subject to confirmation by the Senate.

The Department of Minnesota Management and Budget ("Management and Budget" or "MMB") was formed in 2008 upon the merger of the departments of Finance and Employee Relations, which had been in existence since 1973 and 1981, respectively.

The Legislative Branch is composed of a Senate and a House of Representatives. There are 67 senators who serve four year terms and there are 134 house members that serve two year terms.

The Judicial Branch is headed by a Supreme Court. Three levels of courts function within the Judicial Branch: Supreme Court, Appellate Court, and District Courts.

### Fiscal Administration

The Commissioner of MMB is designated by statute as the chief accounting officer, the principal financial officer, and the State controller and is assigned responsibility for the administration of the financial affairs of the State. The Commissioner is also responsible for human resource management, employee insurance and collective bargaining on behalf of the State as an employer. Included in the financial duties of the Commissioner of Management and Budget are:

- Preparation of State biennial budget and capital budget.
- Maintenance of general books of account and administration of the statewide accounting system including a central disbursement system.
- Administration of the State payroll system.
- Sale and issuance of State general obligation bonds, certain revenue bonds and certain State appropriation bonds, general obligation certificates of indebtedness, certificates of participation and equipment lease purchase financings.
- Preparation of periodic and special reports on the financial affairs of the State.
- Operation and control of allotment system (annual agency operating budgets).
- Preparation of revenue, expenditure and cash flow estimates.
- Banking and cash management activities.
- To receive and account for all moneys paid into the State treasury to ensure they are properly disbursed or invested.
- Negotiation and administration of bargaining agreements and compensation plans.
- Development and management of employee, retiree and dependent insurance benefits.

## **Accounting System**

State law requires the Commissioner of Management and Budget to maintain an accounting system that shows at all times, by funds and items, amounts appropriated and estimated revenues therefore; amounts allotted and available for expenditure; amounts of obligations authorized to be incurred; actual receipts, disbursements; balances on hand; and unencumbered balances after deduction of all actual and authorized expenditures.

State law requires the Commissioner of Management and Budget to administer the payroll of all employees of the executive branch of government.

The accounting system is organized on a fund basis. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Funds are established for the purpose of carrying on specific activities or objectives in accordance with legal requirements.

## **Financial Reporting**

State law requires the Commissioner of Management and Budget to prepare a comprehensive financial report for each fiscal year of the State in conformance with generally accepted accounting principles by the December 31 following the end of the fiscal year. These reports are audited by the Legislative Auditor. The Legislative Auditor's opinion and the Fiscal Year 2015 basic financial statements are presented in APPENDIX F and general long-term debt unaudited schedules are presented in APPENDIX C. The State implemented Governmental Accounting Standards Board ("GASB") Statement 67 – Financial Reporting for Pensions in Fiscal Year 2014 and implemented GASB Statement 68 -- Accounting and Financial Reporting for Pensions in Fiscal Year 2015.

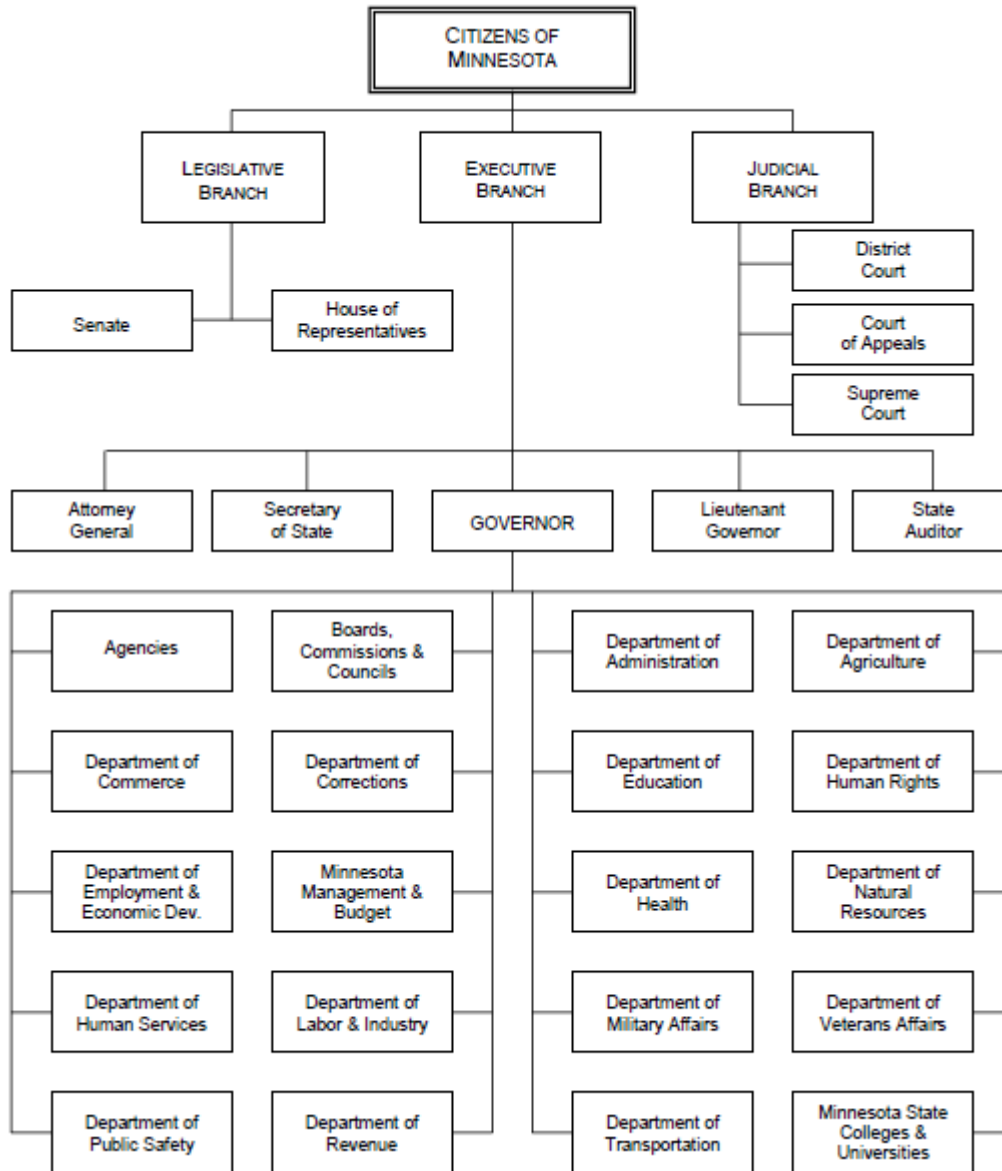
## **Investments**

The State Board of Investment, comprised of four of the State's constitutional officers, is responsible for the formulation of State investment policies and for the purchase and sale of securities. Moneys from various funds are invested according to regulations on types and terms of investments imposed by law on each grouping. The investments are grouped as follows:

- Invested Treasury Cash — temporary investment of a pool of cash, not immediately needed, from funds other than funds dedicated by the State constitution, State law, or by federal law.
- Highway Funds — temporary investment of bond proceeds and receipts not immediately needed.
- Various retirement funds — investment of assets and reserves.
- Trust Funds — investment of assets and reserves.
- Other departmental funds.

See "APPENDIX B – MINNESOTA DEFINED BENEFIT PENSION PLANS", for information on the investment of State sponsored pension plans and retirement funds.

A general organization chart of the State government is shown below. This diagram displays the various categories of the State's service functions and the organization units associated with the delivery of the service activities.



**Revenues**

The Department of Revenue exercises general supervision over the administration of the taxation and assessment laws of the State. In the exercise of such power, the Department of Revenue promulgates guidelines to ensure that property tax laws are administered uniformly by local governmental units and that the assessments of property are made on an equal basis throughout the State.

The Department of Revenue administers taxes due to the State by collecting, among others, individual income and corporation taxes, sales and use taxes, estate taxes, motor fuel taxes and excise taxes on liquor and tobacco. Additionally, the Department of Revenue is responsible for informing localities when their expenditures exceed the limit set for them by the State Legislature.

## Audit Control Procedures

The Office of the Legislative Auditor is the post audit agency of all State departments, agencies, boards and commissions. The Office of the Legislative Auditor conducts the audits of all accounts, records, inventories, vouchers, receipts, funds, securities, and other assets at least once a year, if funds and personnel permit, and more often if deemed necessary or as directed by the Legislature or the Legislative Audit Commission. As an agency of the legislative branch, the Office of the Legislative Auditor is independent of the executive branch and the departments, boards, commissions and other agencies thereof that it is responsible for auditing.

## Status of Collective Bargaining and Compensation Plans

The State has a total of 16 bargaining units for State employees, including three faculty bargaining units whose labor contracts are negotiated and maintained by the Minnesota State Colleges and Universities System ("MnSCU"). Each odd-numbered year, the MMB negotiates the terms and conditions of employment with the seven exclusive representatives for employees covered by one of the 13 non-faculty labor agreements for executive branch State employees. The Department also reviews compensation plans for employees not represented by a union. All contracts and compensation plans are subject to review and approval by the Legislature. The following is a summary that shows the number of employees assigned to State bargaining units.

### INFORMATION ON STATE BARGAINING UNITS

<u>Unit</u>	<u>Employees as of April 2016</u>
American Federation of State, County and Municipal Employees (AFSCME) (7 bargaining units)	16,580
MN Association of Professional Employees (MAPE)	13,630
Middle Management Association (MMA)	3,000
MN Government Engineers Council (MGEC)	990
MN Nurses Association (MNA)	750
MN Law Enforcement Association (MLEA)	710
State Residential Schools Education Association (SRSEA)	190
State College Faculty Association (MSCF)	4,920
State University Interfaculty Organization (IFO)	3,750
State University Admin and Service Faculty (MSUAF)	<u>810</u>
Total Represented Employees	45,330
Total State Employment	51,730
Percent of All Executive Branch Employees Unionized	88%

Previous Biennium Labor Agreements for all bargaining units expired on June 30, 2015. By statute, these contracts remain in effect until subsequent agreements are reached or contracts are cancelled when the right to strike matures. As of the date of this Official Statement, the State has entered into final agreements with eight of nine non-faculty unions: AFSCME (units 2, 3, 4, 6, and 7); AFSCME Unit 8; AFSCME Unit 25; MAPE; MMA; MLEA; MNA and SRSEA bargaining units for the Current Biennium. MnSCU has final agreements with the faculty unions: MSUAF, MSCF, and IFO. The State was unable to reach a voluntary settlement with one remaining union, MGEC. The parties submitted the unresolved issues to interest arbitration, held on June 2<sup>nd</sup> to 3<sup>rd</sup> in 2016. MMB expects an arbitrator to issue an award in early August 2016. That award will then be submitted to the legislature for approval.



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**APPENDIX B**

**STATE FINANCES**

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**APPENDIX B**  
**STATE FINANCES**

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**This Official Statement contains forecasts, projections, and estimates that are based on current expectations but are not intended as representations of fact or guarantees of results. If and when included in this Official Statement, the words “expects,” “forecasts,” “projects,” “intends,” “anticipates,” “estimates,” and analogous expressions are intended to identify forward-looking statements as defined in the Securities Act of 1933, as amended, and any such statements inherently are subject to a variety of risks and uncertainties, which could cause actual results to differ materially from those contemplated in such forward-looking statements. These forward-looking statements speak only as of the date of this Official Statement. The State disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any change in the State’s expectations with regard thereto or any change in events, conditions, or circumstances on which any such statement is based.**

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## STATE FINANCES

### FINANCIAL STATEMENTS

The basic financial statements for the State for the Fiscal Year ended June 30, 2015, are included herein as APPENDIX F. These financial statements provide financial information for the State's General Fund, as defined by generally accepted accounting principles, as set forth in the audited financial statements included in APPENDIX F and other major funds; for all other funds, such information is combined into non-major governmental and non-major enterprise funds, which includes the Debt Service Fund. These financial statements have been examined by the Legislative Auditor, independent auditor for the State to the extent indicated in his report included in APPENDIX F. The Legislative Auditor's report and the financial statements, including the Notes, should be read in their entirety. Such financial statements have been included in APPENDIX F in reliance upon the report of the Legislative Auditor. The revenues and expenditures presented consistent with Generally Accepted Accounting Principles for Fiscal Years 2013 through 2015 are summarized on page B-6.

#### Past Financial Reports

The State's Comprehensive Annual Financial Reports, including information by individual fund for Fiscal Year 2015 and prior years are available at [www.mn.gov/mmb/accounting/reports/](http://www.mn.gov/mmb/accounting/reports/).

### FINANCIAL INFORMATION

#### Budgeting Process

Major operating budget appropriations for each biennium are enacted during the final legislative session of the immediately preceding biennium (i.e. in odd-numbered calendar years). Supplemental appropriations and changes in revenue and expenditure measures are usually adopted during legislative sessions in even-numbered calendar years.

The Minnesota constitution limits the number of days that the Minnesota Legislature (the "Legislature") may meet to a maximum of 120 days during a biennium. The number of days may be split between the two years in a biennium, provided that the Legislature may not meet in a regular session after the first Monday following the third Saturday in May of any year. The regular sessions of the Legislature are scheduled for and occur between January 2 and the first Monday following the third Saturday in May of each year. Special sessions may be called by the Governor.

Revenue and expenditure forecasts are performed in February and November of each calendar year. See "REVENUE AND EXPENDITURE FORECASTING" later in this APPENDIX B. Forecasts are performed for the then current biennium and for next succeeding biennium. Based upon the results of these forecasts, the Governor may recommend revenue and expenditure changes that are then recommended to the Legislature. In addition, the Legislature may, also based on these forecasts, approve budget changes.

The February and November forecasts for the biennium during which the forecasts are made are used to evaluate if the State is on track to finish that biennium with a balanced budget, and may be used by the Governor and the Legislature to revise the budget for that biennium.

The November forecast in even-numbered years for the next succeeding biennium becomes the basis for the Governor's budget recommendations for that biennium. All subsequent February and November forecasts for that biennium supplement and revise the original even-numbered year November forecast with more current data, and the Governor may use these forecasts to submit modifications to the budget that was developed from the original even-numbered year November forecast.

#### General Fund

The General Fund includes all financial resources except those required to be accounted for in another fund.

Revenues, expenditures, transfers and fund balance information in budgetary fund statements may differ from those in the State's Generally Accepted Accounting Principles ("GAAP") based Comprehensive Annual Financial Report ("CAFR") (see APPENDIX F) for three primary reasons. First, on a GAAP basis, the accruals of revenue and expenditures are required to be reported under the modified accrual basis of accounting. In the modified accrual basis used in the CAFR, expenditures are recognized when goods or services are received regardless of the year encumbered. Second, on a budgetary basis, encumbrances are recognized as expenditures in the year encumbered. Third, as a result of implementing GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", several funds are included in the GAAP fund balance, which are not included in the budgetary fund balance, as these funds are not appropriated funds with legislatively enacted budgets. The budgetary fund statements do not represent the State's official financial report, but rather are prepared as a supplement to the budget documents.

### **Cash Flow Account**

The cash flow account (the "Cash Flow Account") was established in the General Fund for the purpose of providing sufficient cash balances to cover monthly revenue and expenditure imbalances. The amount and use of funds in the Cash Flow Account is governed by statute.

### **Budget Reserve Account**

A budget reserve account (the "Budget Reserve Account") was established in the General Fund, as a special account (separate from the Cash Flow Account) that serves as a savings account to be used to offset budget shortfalls during economic downturns. Funds in the Budget Reserve Account may be spent in the event that projected General Fund receipts will be less than forecast, and the amount of resources available for the remainder of the biennium will be less than needed to cover authorized spending. Funds in the Budget Reserve Account may be used, after consultation with the Legislative Advisory Commission, to the extent needed to balance expenditures with revenues. The amount and use of funds from the Budget Reserve Account and its replenishment are governed by statute. Minnesota Statutes Chapter 16A.152 directs MMB to allocate funds to the Budget Reserve Account as part of the November budget forecast when the balance in the Budget Reserve Account is below the level recommended to adequately manage the volatility of the general fund tax structure. If the Budget Reserve Accounts level is below the target and there is a positive forecast balance in the current biennium, up to thirty-three percent of the forecast balance is allocated to the Budget Reserve Account until the target level is reached. See "BIENNIUM BUDGETS, End of 2016 Legislative Session – Current Biennium, Reserves" below.

### **Stadium General Reserve Account**

A stadium general reserve account (the "Stadium Reserve Account") was established in the General Fund by the 2012 Legislature pursuant to Minnesota Laws 2012, Chapter 299 ("Stadium Legislation"). Available revenues as defined in the Stadium Legislation (including certain excise taxes and gambling revenues) are deposited in the Stadium Reserve Account pursuant to Minnesota Statutes, Section 297E.021, subdivision 2. In the 2013 Legislative Session, as part of the cigarette and tobacco products tax increase, the Legislature provided a one-time deposit of the cigarette floor stocks tax (up to \$26.5 million) into the Stadium Reserve Account. Amounts in the Stadium Reserve Account are appropriated as necessary for application against any shortfall in the amounts deposited to the General Fund under Minnesota Statutes, Section 297A.994. After consultation with the Legislative Commission on Planning and Fiscal Policy amounts in the Stadium Reserve Account are also available for other uses related to the professional football stadium authorized under Minnesota Statutes Chapter 473J.

### **Control Procedures**

*Dollar Control:* Expenditures in excess of legislative appropriations are prohibited by law. In order to prevent spending in excess of appropriations, MMB requires State agencies to identify their appropriations and establish them in the State's accounting system as the limit on spending. The accounting system will reject transactions that exceed these limits. This control procedure is designed to prevent agencies from spending from unauthorized sources of funds.

*Allotment and Encumbrance Control:* Before money can be disbursed pursuant to an appropriation, it must first be allotted (administratively allocated and approved for expenditure). Prior to each fiscal year, MMB allots the applicable State agency appropriations based on legislatively-enacted budgets. An allotment is a subdivision of an appropriation into smaller, detailed components used by agencies to budget expenditures by category of expenditure. The accounting system prevents allotments from exceeding appropriations.

Once allotments have been established, but before spending obligations can be incurred, for most purchases agencies must establish encumbrances against their allotments. Encumbrances are the accounting control device agencies use for reserving portions of their allotments for expenditures that will soon be incurred. The encumbrance process helps agencies keep track of their outstanding obligations, and the accounting system prevents agencies from encumbering more funding than has been allotted.

*Executive Budget Officer Oversight:* MMB assigns an Executive Budget Officer to each State agency for the purposes of approving agency accounting structures, appropriations, and allotments, and for monitoring overall agency revenues and expenditures.

*Monthly Reports:* MMB maintains a data warehouse which is used to produce standard and ad hoc reports on revenues and expenditures that agency staff and Executive Budget Officers use to monitor agency spending and receipts.

### **Balanced Budget**

Minnesota's Constitution prohibits borrowing for operating purposes beyond the end of a biennium. Options for dealing with a projected deficit are provided for in statute. Borrowing for cash flow purposes within a biennium is allowed; however, revenues for the entire biennium plus any balances carried forward from the previous biennium must be greater than or equal to expenditures for the entire biennium.

If a forecast shows a shortfall for the General Fund for the then existing biennium, the Commissioner of Management and Budget (the "Commissioner") shall use funds and reduce the Budget Reserve Account as needed to balance revenues with expenditures. If there are not enough funds in the Budget Reserve Account to balance the General Fund in the Current Biennium, the Commissioner, with the consent of the Governor and after consulting with the Legislative Advisory Commission may also reduce outstanding appropriations, commonly referred to as "unallotting."

If a forecast shows a shortfall for the General Fund for the next succeeding biennium, the Governor's budget recommendations must propose revenue and/or expenditure changes in order for the budget for that biennium to be in balance at the end of that biennium.

## **REVENUE AND EXPENDITURE FORECASTING**

### **General**

The State's biennial budget appropriation process relies on revenue and expenditure forecasting as the basis for establishing aggregate revenue and expenditure levels. Revenue forecasting for the State is conducted within MMB by the Economic Analysis Section. Expenditure forecasts for the State are prepared by MMB based on current annual budgets and on current cash expenditure estimates provided by State agencies responsible for significant expenditure items.

In addition to the forecasts prepared for the Legislature before the commencement of each new biennium, forecasts are updated periodically through the biennium. Based on each revenue and expenditure reforecast, MMB prepares a new cash flow analysis for the biennium.

## **Forecasting Risks**

Risks are inherent in the revenue and expenditure forecasts. Assumptions about U.S. economic activity and federal tax and expenditure policy underlie these forecasts. In the forecast it is assumed that existing federal tax law will remain in place and that current federal budget authority and mandates will remain in place. Reductions in federal spending programs may affect State spending. Finally, even if economic and federal tax assumptions are correct, revenue forecasts are still subject to other variables and some normal level of statistical deviations.

## **Current Forecast Methods and Assumptions**

The baseline U.S. economic forecast which the State Economist uses in preparing the State revenue and expenditure forecast is provided by IHS Economics (“IHS” formerly IHS Global Insight, Inc.) of Lexington, Massachusetts. IHS furnishes a monthly forecast of U.S. economic growth and individual incomes across all segments of the national economy.

The IHS national economic forecasts are reviewed by Minnesota’s Council of Economic Advisors (the “Council”), a group of macro-economists from the private sector and academia. The Council provides an independent check on the IHS forecast. If the Council determines that the IHS forecast is significantly more optimistic than the current consensus, the Commissioner may base the State forecast on a less optimistic scenario of national economic growth.

Forecasts of individual income tax receipts are based on IHS forecasts of national production, employment, and corresponding wage and salary earnings, by industrial sector. The IHS forecasts are then entered into a model of Minnesota’s economy developed and maintained by MMB. State forecasts of employment by major industry sector as well as wage and aggregate earnings are obtained from this model. Non-wage income, itemized deductions and other adjustments to income are in general forecast using national data allocated to Minnesota. The forecasts of income, deductions and adjustments are input to a micro-simulation of the State’s individual income tax liability. Calendar year liabilities are converted into fiscal year income tax revenues, with regard given to the timing of withholding tax receipts, quarterly estimated payments, refunds and final payments.

Capital gains realizations have become an increasingly volatile and important share of Minnesota’s income tax base. Minnesota capital gains are forecast using an econometric model which relates the increase in taxable capital gains to the underlying growth in household wealth and to changes in inflation and in the real growth rate of the economy. Federal tax variables are also included. The model is designed to allow capital gains realizations to move gradually toward an equilibrium rate of realizations instead of adjusting instantaneously to a shock in model variables.

Corporate income tax receipts are forecast using IHS forecast of major variables affecting pre-tax corporate profits. The volatility of corporate profits and the various loss carry-forward and carry-back provisions make this the most difficult revenue source to forecast.

Sales tax receipts are estimated on the basis of a forecast of the sales tax base. The historical base is constructed largely on the basis of national data for items that would be subject to tax if sold in Minnesota. This data is then allocated to Minnesota on the basis of Minnesota’s share of national income and employment to arrive at a Minnesota specific base. By means of a regression equation, the base is calibrated to historical collections. Using national forecasts of sales of taxable items and allocating them to Minnesota on the basis of forecasts on Minnesota’s share of national income and employment the base is extended into the future. Using information from the aforementioned regression equation the forecast collections are derived from the forecast of the base.

Numerous other revenue sources are forecast, some by MMB and others by the agencies responsible for their collection. These sources account for less than 20 percent of General Fund revenues. As a group, the revenues in this category do not present as large a forecasting risk to the General Fund as do the major taxes. Most are relatively stable and less sensitive to the business cycle than the major tax types. Moreover, many are forecast by agencies with specific knowledge about the magnitude and timing of revenues.



The February 2016, baseline forecast from IHS, the scenario which IHS considered to be the most likely at the time it was made, was used for MMB’s February 2016, revenue and expenditure forecast. The forecast growth rates for real and nominal Gross Domestic Product (“GDP”) are shown below. IHS estimates potential GDP growth to average about 1.8 percent over the 2014 to 2018 period. Real GDP is projected to exceed potential over the 2014-2018 period as the economy expands. Inflation, as measured by the implicit price deflator for GDP, is expected to be moderate.

**IHS FEBRUARY 2016  
GROSS DOMESTIC PRODUCT (GDP)  
BASELINE FORECAST  
(Chained Rates of Growth)**

	<b>Calendar Year 2014 Actual %</b>	<b>Calendar Year 2015 Forecast %</b>	<b>Calendar Year 2016 Forecast %</b>	<b>Calendar Year 2017 Forecast %</b>	<b>Calendar Year 2018 Forecast %</b>
REAL GDP Growth Rate	2.4	2.4	2.4	2.8	2.6
GDP DEFLATOR (Inflation)	1.6	1.0	1.4	1.8	2.0
NOMINAL GDP Growth Rate	4.1	3.4	3.8	4.7	4.7

A report is published with each forecast and is available at [www.mn.gov/mmb](http://www.mn.gov/mmb). The February 2016 Budget and Economic Forecast was released February 26, 2016, (the “February 2016 Forecast”). See “FINANCIAL INFORMATION” in this APPENDIX B. The November 2016, IHS Baseline will be used as the baseline for the next revenue and expenditure forecast.

**HISTORIC REVENUES AND  
EXPENDITURES**

The following table sets forth the State’s General Fund revenues and expenditures for the Fiscal Years ended June 30, 2013 through 2015, on an accrual basis. The revenues and expenditures shown include all revenues and expenditures for that fiscal year, including revenue received and expenditures made after June 30 of such fiscal year which are properly allocable to such fiscal years. The schedules of revenues and expenditures are presented for comparison purposes only and are not intended to reflect any increases or decreases in fund balance. Beginning balances or deficits are not included.

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**STATE OF MINNESOTA  
GENERAL FUND COMPARATIVE STATEMENT OF  
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
(THOUSANDS OF DOLLARS)  
UNAUDITED**

	Fiscal Year Ended June 30 <sup>(1)</sup>		
	2013	2014	2015
<b>NET REVENUES:</b>			
Individual Income Taxes.....	\$ 9,257,352	\$ 9,859,403	\$10,640,365
Corporation Income Taxes.....	1,273,112	1,302,563	1,503,461
Sales Taxes.....	4,737,002	4,980,503	5,138,575
Property Taxes.....	817,895	830,759	836,257
Motor Vehicle Excise Taxes.....	239,735	260,503	278,085
Other Taxes <sup>(2)</sup> .....	1,561,621	1,750,926	1,811,162
Tobacco Settlement .....	170,060	175,399	170,747
Federal Revenues.....	2,753	3,670	1,144
Licenses and Fees .....	214,374	205,965	215,960
Departmental Services .....	191,006	200,708	196,884
Investment/Interest Income .....	97,283	138,728	64,943
All Other Revenues <sup>(3)</sup> .....	391,775	213,123	311,969
<b>NET REVENUES.....</b>	<b>\$ 18,953,968</b>	<b>\$ 19,922,250</b>	<b>\$21,169,552</b>
<b>EXPENDITURES:</b>			
<b>Current:</b>			
Agricultural, Environmental and Energy Resources.....	\$ 246,882	\$ 245,734	\$ 238,032
Economic and Workforce Development .....	145,280	178,859	184,236
General Education <sup>(4)</sup> .....	7,415,750	8,243,607	8,275,184
General Government.....	722,829	694,465	748,208
Health and Human Services <sup>(5)</sup> .....	5,683,366	5,644,686	6,053,433
Higher Education <sup>(6)</sup> .....	745,965	823,664	850,649
Intergovernmental Aid <sup>(7)</sup> .....	1,268,609	1,290,612	1,583,093
Public Safety and Corrections .....	583,556	592,058	631,140
Transportation .....	295,195	400,551	363,266
<b>Total Current Expenditures</b>	<b>\$ 17,107,432</b>	<b>\$ 18,114,236</b>	<b>\$18,927,241</b>
Capital Outlay .....	26,952	28,182	31,384
Debt Service .....	52,099	34,722	28,124
<b>TOTAL EXPENDITURES .....</b>	<b>\$ 17,186,483</b>	<b>\$ 18,177,140</b>	<b>\$18,986,749</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES .....</b>	<b>\$ 1,767,485</b>	<b>\$ 1,745,110</b>	<b>\$ 2,182,803</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Revenue Bond Issuance .....	\$ -	\$ 37,830	\$ -
Issuance of Refunding Bonds .....	-	-	3,930
Payment of Refunded Bonds Escrow Agent .....	-	-	(3,930)
Bond and Certificate of Participation Issue Premium .....	-	241	248
Transfer-In .....	585,104	366,779	273,990
Transfer-Out .....	(1,001,068)	(1,657,555)	(2,112,030)
<b>NET OTHER FINANCING SOURCES (USES) .....</b>	<b>\$ (415,964)</b>	<b>\$ (1,252,705)</b>	<b>\$ (1,837,792)</b>
<b>NET CHANGE IN FUND BALANCES .....</b>	<b>\$ 1,351,521</b>	<b>\$ 492,405</b>	<b>\$ 345,011</b>

(1) For fiscal years 2013, 2014, and 2015, the schedule of revenues and expenditures includes all financial activity for the fiscal year, including revenue and expenditure accruals at June 30.

(2) During fiscal year 2014, Other Taxes revenue increased due to an increase in cigarette excise taxes and an expansion of the tax to little cigars.

(3) During fiscal year 2014, All Other Revenues decreased due to an increase in expected claims to be paid out for unclaimed property related to additional outreach and education programs.

(4) During fiscal year 2014, General Education function spending increased due to a \$78 per pupil increase and an increase in total pupils.

(5) During fiscal year 2015, Health and Human Services function spending increased due to an expansion of eligibility for medical assistance.

(6) During fiscal year 2014, Higher Education function spending increased due to an increase in grants to the University of Minnesota and the Office of Higher Education.

(7) During fiscal year 2015, Intergovernmental Aid function spending increased due to an increase in grants to cities and counties.

## BIENNIUM BUDGETS

The biennium that began on July 1, 2013, and ended on June 30, 2015, is referred to herein as the “Previous Biennium.” The biennium that began on July 1, 2015, and will end on June 30, 2017, is referred to herein as the “Current Biennium.” The biennium that will begin on July 1, 2017, and will end on June 30, 2019, is referred to herein as the “Next Biennium.” An individual fiscal year is referred to herein as “FY” or “Fiscal Year.”

Forecast and projected revenues and expenditures are based on the legal requirements contained in Minnesota statutes and session laws as of the time of the forecast and projections.

### February 2015 Forecast – Current Biennium

The November 2014 forecast provided the first official forecast for the Current Biennium, as well as revenue and expenditure planning estimates for the Next Biennium. In November 2014 a balance of \$1.037 billion was projected for the Current Biennium. Revisions in the February 2015 Forecast (“February 2015 Forecast”) increased the projected balance to \$1.869 billion. General Fund revenue for the Current Biennium were forecast to be \$42.497 billion, \$3.058 billion (7.8 percent) higher than the Previous Biennium. General Fund expenditures for the Current Biennium were expected to be \$41.128 billion, \$1.830 billion (4.7 percent) higher than the Previous Biennium.

*Revenues:* Tax revenue was estimated to be \$3.147 billion (8.4 percent) higher than the Previous Biennium. The forecast for individual income tax receipts is \$2.352 billion higher than in Previous Biennium primarily resulting from forecast income growth in tax years 2015 and 2016. Projected higher gross tax receipts and lower refunds resulted in \$715 million higher sales tax receipts than the Previous Biennium. The statewide property tax was expected to be \$39 million higher. Biennial growth in tax revenues was offset slightly by reductions in non-tax revenues and other resources.

*Expenditures:* Expenditures were expected to grow from \$39.298 billion in Previous Biennium to \$41.128 billion in the Current Biennium. The vast majority of that growth (\$1.591 of \$1.830 billion) is within Health and Human Services programs, in which costs are driven especially by health care enrollment and costs. Expenditures for property tax aids and credits spending were \$405 million (13.7 percent) over estimated spending in the Previous Biennium. Driving this increase is full implementation of policy and aid payment changes made in the 2013 and 2014 Legislative Sessions. Growth in expenditures in health and human services and tax aids and credits were offset by a net decrease of \$167 million in all other areas of State government from the Previous Biennium to the Current Biennium.

*Reserves:* The reserve amounts for the Current Biennium were unchanged from levels in the Previous Biennium. Total General Fund reserves were \$1.344 billion: \$994 million in the Budget Reserve Account and \$350 million in the Cash Flow Account. The projected Stadium Reserve Account balance was reduced to \$7 million by the end of the Current Biennium. Higher estimated stadium related spending compared to forecast annual revenues resulted in a projected draw-down of the reserve in the Current Biennium.

### 2015 Legislative Sessions – Current Biennium

During the 2015 regular and special legislative sessions the Legislature enacted a number of revenue and expenditure measures in the General Fund for the Current Biennium. The 2015 Legislative Sessions concluded June 13, 2015, with a balanced budget for the Current Biennium. The enacted budget included increased net General Fund revenues of \$132 million and appropriated an additional \$705 million over the February 2015 Forecast base spending amount; changes were not made to the reserves. After accounting for all revenue and expenditure changes enacted for the Current Biennium, the General Fund balance at the end of the biennium is estimated to be \$865 million.

*Revenues in Enacted Budget:* The approved budget reflected changes in General Fund revenues from the February 2015 Forecast for the Current Biennium. Net General Fund Revenues now total \$42.629 billion, \$132 million higher than February’s estimates.

Tax Revenues: The Legislature enacted minor tax changes in the 2015 Legislative Sessions. In total, net tax revenues are projected to be \$30 million higher than forecast. Accounting for this change is a \$10 million increase is

individual income tax due to a law change disallowing the working family credit for non-residents and a \$20 million increase in sales tax resulting in a delay in the exemption for special taxing districts.

**Non-Tax and Other Revenues:** Legislation enacted in the 2015 Legislative Sessions impacted transfers, fees, fine, surcharges and other non-dedicated General Fund revenues. Total non-tax revenue is projected to be \$1.426 billion, \$23 million higher than February's forecast. Other revenue is projected to be \$400 million, \$79 million higher than previously estimated. Accounting for this change are significant increases to transfers-in to the General Fund including a \$63 million transfer-in from the Closed Landfill Investment Fund and an \$8 million transfer-in from the Metro Landfill Contingency Action Trust Fund.

*Expenditures in Enacted Budget* General Fund expenditures in the Current Biennium are now expected to total \$41.834 billion, \$705 million (1.7 percent) higher than forecast estimates. Appropriations in State and local programs were made across all areas of the State budget. Significant appropriations were provided to K-12 education, higher education, public safety and judiciary, environment and agriculture, and economic development. One time cost shifting in health and human services partially offset increases in other areas of the budget.

K-12 education expenditures are estimated to be \$17.236 billion, \$526 million (3.2 percent) higher than previously forecast. K-12 education spending represents 41 percent of total General Fund expenditures. The Legislature enacted major appropriations in education finance including a 2 percent increase in the basic education formula in each year (\$346 million), and increases in early childhood education programs, including increases to Early Learning Scholarships (\$48 million), School Readiness (\$31 million), and Head Start (\$10 million).

Higher education spending is now projected to be \$3.067 billion, \$174 million (6.0 percent) higher than February's projections. An additional \$22 million was provided to the University of Minnesota, and an additional \$100 million was provided to MnSCU. A \$30 million appropriation was also made to the University of Minnesota medical school.

Reductions of \$291 million (2.3 percent) to Health and Human Services set the Current Biennium spending in the area at \$12.481 billion. Health and human services is projected to account for 30 percent of total General Fund spending. One-time shifting of Medical Assistance program (Medical Assistance) spending from the General Fund to the Health Care Access Fund in the Current Biennium resulted in savings of \$538 million. Offsetting this savings is increased funding for nursing facilities (\$138 million), increased spending for child protection to support grants to counties for child protection staffing costs and activities (\$52 million), and increased funding for private and State-operated mental health and chemical dependency programs (\$73 million).

Public safety and Judiciary spending is now estimated to total \$2.122 billion in the Current Biennium, an increase of \$115 million (5.8 percent) over February 2015 Forecast. Significant increases in appropriations to the court operations account for the majority of the change.

Jobs and economic development spending is expected to be \$402 million in the Current Biennium, an increase of \$51 million. Appropriations for the "Border-to-Border Broadband Development Grant Program", workforce housing and the creation of a propane pre-purchase program to purchase heating fuels in the off season account for the increase.

Increased appropriations of \$39 million result in a total spending of \$377 million for environment and agriculture in the Current Biennium. Accounting for the increase are appropriations for parks and trails and funding for the State response to the avian influenza outbreak. One-time appropriations in the environment bill area are offset by a cancellations of the repayment from the General Fund to the Closed Landfill Investment Fund; provided sufficient balances, repayment will occur with the *2015 November Budget and Economic Forecast* under the enacted budget.

*Reserves in Enacted Budget:* The reserve amounts for the Current Biennium are unchanged from levels projected in the February 2015 Forecast. Total General Fund reserves in the enacted budget are \$1.344 billion: \$994 million in the Budget Reserve Account and \$350 million in the Cash Flow Account. The Stadium Reserve Account balance was reduced to \$7 million by the end of the Current Biennium.

### **November 2015 Forecast – Current Biennium**

When the Current Biennium budget was enacted in May and June 2015, an \$865 million unspent balance remained. Spending and revenue changes in the November 2015 Forecast ("November 2015 Forecast") increased the forecast balance to \$1.871 billion. However, current law allocated a portion of this balance in several ways. The first provision provided for the repayment of funds borrowed during the 2015 special legislative session for spending during

the Current Biennium. Based on a positive unrestricted General Fund forecasted budgetary balance at the end of the Current Biennium, MMB was directed to transfer \$63 million to the closed landfill investment fund and \$8 million to the metropolitan landfill contingency action trust account. The second provision allocated 33 percent of any positive unrestricted balance to the Budget Reserve Account. \$594 million was allocated to the Budget Reserve Account in the November 2015 Forecast. After accounting for forecast changes and statutory allocations, a \$1.206 billion budgetary balance was projected for the Current Biennium in the November 2015 Forecast, \$341 million higher than end of session estimates.

**CURRENT BIENNIUM -- GENERAL FUND BUDGET  
END-OF-SESSION VS. NOVEMBER 2015 FORECAST COMPARISON  
(\$'s in Millions)**

	End-of-Session	November 2015 Forecast	\$ Change	% Change
<b>Beginning Balance</b>	<b>\$1,421</b>	<b>\$2,103</b>	<b>\$682</b>	<b>48.0%</b>
<b>Revenues</b>				
Taxes	40,803	40,905	102	0.3
Non-Tax Revenues	1,426	1,426	0	0.0
Transfers, Other Resources	400	388	(12)	(3.1)
<b>Total Revenues</b>	<b>\$42,629</b>	<b>\$42,718</b>	<b>\$90</b>	<b>0.2%</b>
<b>Expenditures</b>				
E-12 Education	17,236	17,309	73	0.4
Property Tax Aids	3,353	3,358	6	0.2
Health & Human Services	12,481	12,064	(416)	(3.3)
Debt Service	1,267	1,241	(27)	(2.1)
All Other	7,497	7,683	186	2.5
<b>Total Expenditures</b>	<b>\$41,834</b>	<b>\$41,656</b>	<b>\$(178)</b>	<b>(0.4)%</b>
Budget Reserve Account	994	1,597	602	
Cash Flow Account	350	350	-	
Stadium Reserve Account	7	13	6	
<b>Budgetary Balance</b>	<b>\$865</b>	<b>\$1,206</b>	<b>\$341</b>	

**Revenues:** Revenues for the Current Biennium in the November 2015 Forecast were projected to reach \$42.718 billion, an improvement of \$90 million (0.2 percent) over end of session estimates. A reduction in the forecast for individual income tax receipts (\$110 million) was offset by an increased forecast for sales tax (\$91 million), corporate franchise tax (\$69 million) and cigarette taxes (\$67 million).

The November 2015 Forecast was the first forecast for the Current Biennium since the biennium began on July 1. After four months of observed collections, fiscal year-to-date receipts were \$6.093 billion, or about 14 percent of the total expected over the biennium. With 20 months of Current Biennium collections left to observe, 86 percent of forecast receipts were outstanding.

In the November 2015 Forecast individual income tax receipts were forecast to be \$110 million (0.5 percent) less than the prior estimate. Lower forecast growth in both wage and non-wage income in each year from 2015 to 2017 offset the increase in MMB's estimate of tax liability for 2014, the base year for the income tax forecast.

Among the major tax types, the sales tax showed the largest dollar amount increase over the prior estimate, \$91 million (0.8 percent). This change reflected higher than expected sales tax receipts in FY 2015 – the base year for the forecast – and stronger projected taxable sales growth in 2017. Gross sales tax receipts – net of the motor vehicle lease transfer – were anticipated to exceed the prior estimate by \$95 million, and the sales tax refund forecast was been lowered by \$3 million.

**Expenditures:** In the November 2015 Forecast spending estimates for the Current Biennium were projected to be \$41.656 billion, which is \$178 million (0.4 percent) lower than projected at the end of the 2015 Legislative Session.

Revisions to the forecast for health and human services (HHS) reduced expenditures by \$416 million (3.3 percent) in that budget category and more than accounted for the overall reduction in spending estimates for the Current Biennium in the November forecast. Lower rates paid to managed-care organizations through the Medical Assistance drove the overall HHS reduction. The forecast for debt service was also down \$27 million (2.1 percent) due to lower interest rates.

The overall spending reduction was partially offset by increases in other areas of the budget. The E-12 education forecast increased slightly by \$73 million (0.4 percent). Appropriations that have special legal authority to carry forward from the Previous Biennium increased spending in the Current Biennium by \$94 million. Finally, conditional General Fund transfer provisions to disaster contingency accounts and environmental funds that were enacted into law during the 2015 regular and special legislative sessions and implemented either with the fiscal year close or the November 2015 Forecast increased spending in the Current Biennium by \$93 million.

**Reserves:** Current law requires two transfers to the Budget Reserve Account with the November 2015 Forecast. Under Minnesota Statutes, Section 79.251, a portion of the excess surplus in the workers' compensation assigned risk plan is deposited to the General Fund and directed to the Budget Reserve Account. In July 2015, \$13 million was transferred to the General Fund; of that amount \$5 million was appropriated for workers' compensation program reform and \$8 million was credited to the Budget Reserve Account.

In addition, Minnesota Statutes, Section 16A.152, directs MMB to allocate funds to the Budget Reserve Account, provided three conditions are met:

First, the State must have a forecast balance for the Current Biennium. With the November 2015 Forecast, the Current Biennium projected forecast balance was \$1.871 billion.

Second, the existing statutory provisions that allocate forecast balances to restoring reserves, repaying accounting shifts and repaying borrowed funds must be satisfied before depositing additional resources into the reserve. With the November 2015 Forecast, provisions transferring \$63 million to the closed landfill investment fund and \$8 million metropolitan landfill contingency action trust account were fulfilled and there were no other outstanding provisions.

Third, the State's Budget Reserve Account level must be below the level recommended by MMB to adequately manage the volatility of the General Fund tax structure. The current report, released in September 2015, recommends a budget reserve level of 4.8 percent of the Current Biennium's General Fund non-dedicated revenues, or \$2.032 billion for the Current Biennium. With the November forecast \$8 million was added to the State's Budget Reserve Account prior to allocations bringing the level to \$1.002 billion, below the amount recommended.

Since all three conditions were met in the forecast, current law triggered a deposit of 33 percent of the forecast balance to the Budget Reserve Account. Of the total \$1.871 billion projected forecast balance for Current Biennium, \$594 million was credited to Budget Reserve Account, increasing the reserve to \$1.597 billion in FY 2016. With this increase, the Budget Reserve Account was approximately 3.8 percent of General Fund non-dedicated revenue in the Current Biennium. Including the Cash Flow Account, total General Fund reserves were 4.6 percent of Current Biennial revenues.

The balance in the Stadium Reserve Account was projected to be \$13 million at the end of the Current Biennium, up \$6 million from end of session estimates. An improved gambling tax forecast drove the balance increase.

## **February 2016 Forecast – Current Biennium**

Minnesota's economic and budget forecast mirrored a weaker U.S. economic outlook in the February 2016 Forecast. Forecast revenues for the Current Biennium were down \$427 million compared to estimates in November,

mostly due to slower projected growth in income and sales tax collections. Lower revenues were partially offset by a \$129 million reduction in forecast spending, driven by changes to the Medical Assistance forecast. Total reserves increased by \$8 million leaving a projected \$900 million General Fund budgetary balance for the Current Biennium.

**CURRENT BIENNIUM -- GENERAL FUND BUDGET  
NOVEMBER 2015 FORECAST VS. FEBRUARY 2016 FORECAST COMPARISON  
(\$'s in Millions)**

	November 2015 Forecast	February 2016 Forecast	\$ Change	% Change
<b>Beginning Balance</b>	<b>\$2,103</b>	<b>\$2,103</b>	<b>\$ -</b>	<b>0.0%</b>
<b>Revenues</b>				
Taxes	40,905	40,439	(466)	(1.1)
Non-Tax Revenues	1,426	1,462	36	2.5
Transfers, Other Resources	386	388	2	0.6
<b>Total Revenues</b>	<b>\$42,716</b>	<b>\$42,289</b>	<b>\$(427)</b>	<b>(1.0)%</b>
<b>Expenditures</b>				
E-12 Education	17,309	17,320	11	0.1
Property Tax Aids	3,356	3,351	(4)	(0.1)
Health & Human Services	12,064	11,934	(130)	(1.1)
Debt Service	1,241	1,240	(1)	(0.1)
All Other	7,683	7,679	(4)	(0.1)
<b>Total Expenditures</b>	<b>\$41,653</b>	<b>\$41,524</b>	<b>\$(129)</b>	<b>(0.3)%</b>
Budget Reserve Account	1,597	1,591	-	-
Cash Flow Account	350	350	-	-
Stadium Reserve Account	13	21	8	
<b>Budgetary Balance</b>	<b>\$1,206</b>	<b>\$900</b>	<b>\$(306)</b>	

**Revenues:** Total General Fund revenues for Current Biennium was forecast to be \$42.289 billion, \$427 million (1.0 percent) less than the November forecast. Total tax revenues for the Current Biennium were forecast to be \$40.439 billion, \$466 million (1.1 percent) below the prior estimate. Lower expected individual income, corporate, sales, and state general property tax receipts bring down the forecast, more than offsetting higher expected other tax revenue.

Individual income tax receipts were forecast to be \$95 million (0.4 percent) less than the November estimate. Lower forecast income growth from 2015 to 2017 and a decrease in assumed tax liability for 2014, the base year for the forecast, contributed to the lower income tax estimate.

Among major tax types, the sales tax showed the largest dollar amount decrease for the Current Biennium from the prior estimate, \$311 million (2.8 percent). This change reflected lower than expected sales tax receipts in FY 2016, the base for the forecast, and weaker projected taxable sales growth in calendar year 2016 and the first half of calendar year 2017. Lower expected gross sales tax receipts and higher expected sales tax refunds both contributed to the net forecast change. Lower projected gross corporate tax payments more than offset a reduced corporate refund forecast to bring expected net corporate tax revenues for Current Biennium \$93 million (3.5 percent) below the prior estimate. Other tax revenue was expected to exceed the prior estimate by \$35 million (1.0 percent). Among other taxes, the estate tax showed the largest dollar amount change, \$24 million (7.5 percent) more than in the November 2015 Forecast.

**Expenditures:** Slightly lower expenditures Current Biennium partially offset the overall forecast balance reduction in the February 2015 Forecast. Expenditures in the current budget period were estimated to be \$41.524 billion, \$129 million (0.3 percent) lower compared to prior estimates. An increase in the federal matching rate for the Children’s Health Insurance Program (“CHIP”) results in lower State obligations for Medical Assistance, and was the primary contributor to the spending savings in the forecast. Spending in all other areas of the budget were forecast to change \$1 million (>0.1 percent) in the February 2016 Forecast, compared to November 2015 estimates.

**Reserves:** The General Fund Budget Reserve Account balance of \$1.597 billion in the February 2016 Forecast was unchanged from November. This amount represented 3.8 percent of projected General Fund revenue which is lower than the target level of 4.8 percent of Current Biennium revenue recommended by MMB in September 2015. The cash flow account balance remained unchanged at \$350 million.

The balance in the Stadium Reserve Account was expected to be \$21 million at the end of the Current Biennium, \$8 million higher than estimates in November. While stadium related spending remained largely unchanged, higher projected gambling revenues over the forecast period resulted in less reliance on the stadium reserve to fund stadium obligations in the Current Biennium compared to previous estimates. With the February 2016 Forecast, use of the Stadium Reserve Account was projected for FY 2016 only, and not the entire forecast horizon as was previously estimated.

### **End of 2016 Legislative Session – Current Biennium**

At the beginning of the 2016 Legislative Session, MMB's February Economic and Budget Forecast projected a Current Biennium budget balance of \$900 million. Legislative budget actions during the 2016 Legislative Session included supplemental spending and minor tax law changes. Total spending in the Current Biennium is now projected to be \$41.763 billion, \$239 million (0.6 percent) higher than forecast estimates. Total revenues are now projected to be \$42.356 billion, \$67 million (0.2 percent) higher than forecast. There were no changes to reserves levels in the 2016 Legislative Session. As a result of these actions, the Current Biennium projected budgetary balance is now \$729 million.

**Revenues:** The enacted budget increased revenues by \$67 million compared to forecast. Total tax revenue changes in the Current Biennium totaled \$24 million. Changes included an individual income tax exemption for military pensions, which reduced General Fund revenues by \$22.6 million in FY 2017 compared to forecast. Changes to non-tax revenue included an update to the value of a statutory transfer from the Health Care Access Fund to the General Fund by \$74 million in the Current Biennium. Other minor changes to fees and surcharges partially offset the total revenue gains in the Current Biennium.

**Expenditures:** Spending was increased by \$239 million (0.6 percent), with expenditures for the Current Biennium expected to total \$42.763 billion. Supplemental changes were made across State programs; however the increases were primarily in E-12 education, health and human services, economic development and public safety.

- E-12 education: Approximately \$25 million per year was provided for access to prekindergarten for 3,700 four-year-olds beginning in FY 2017. A six-year, \$12.1 million matching grant program was established in FY 2017 to increase the number of school counselors, psychologists, social workers, nurses, and chemical dependency counselors. Multiple teacher workforce development initiatives received \$10 million in FY 2017.
- Health and human services: Increased funding was approved for State-operated treatment programs by \$62.7 million in the Current Biennium. This includes increases for higher operating costs, deficiency funding for Minnesota State Operated Community Services, and increased funding for State inpatient psychiatric facilities.
- Economic development: \$35 million was approved for the Border-to-Border Broadband Development Program to award grants for broadband infrastructure, as well as \$10 million for the Minnesota 21st Century Fund for economic development on the Iron Range. \$35 million was included in the Current Biennium for grants and programs to reduce disparities, particularly for communities of color. The Minnesota Investment Fund was reduced by \$9 million in FY 2017; the Job Creation Fund was reduced by \$11.5 million in FY 2017; and the Workers' Compensation System Reform funding was reduced by \$6.1 million in FY 2016.
- Public safety: Increased operational funding in the amount of \$10.4 million was approved in Current Biennium to maintain current operations at State-run correctional facilities. Increased funding for the Challenge Incarceration Program at the Department of Corrections was approved by \$5.8 million for the Current Biennium.



**Reserves:** The General Fund Budget Reserve Account balance of \$1.597 billion in the forecast was unchanged from the February 2016 Forecast. The Cash Flow Account balance remains at \$350 million and the projected Stadium Reserve Account balance at the end of Current Biennium remained unchanged at \$21 million.

The following table displays a summary of the estimated amounts of revenues and expenditures allocable to the General Fund for the Current Biennium based on the end of the 2016 Legislative Session. Authorized expenditures are presented on a budgetary basis.

**CURRENT BIENNIUM  
GENERAL FUND – BUDGETARY BASIS  
ESTIMATES OF REVENUE AND EXPENDITURES  
END OF 2016 LEGISLATIVE SESSION  
(\$'s in Thousands)<sup>(1)</sup>**

	Fiscal Year 2016	Fiscal Year 2017	Current Biennium
<b>Forecast Resources</b>			
Prior Year Ending Balance <sup>(1)</sup>	2,103,017	2,598,802	2,103,017
Current Resources:			
Tax Revenues	19,917,133	20,497,670	40,414,803
Non-Tax Revenues	752,013	715,742	1,467,755
Subtotal - Non-Dedicated Revenue	20,669,146	21,213,412	41,882,558
Dedicated Revenue	500	500	1,000
Transfers In	195,816	206,525	402,341
Prior Year Adjustments	35,132	34,921	70,053
Subtotal - Other Revenue	231,448	241,946	473,394
Subtotal-Current Resources	20,900,594	21,455,358	42,355,952
Total Resources Available	23,003,611	24,054,160	44,458,969
<b>Actual &amp; Estimated Expenditures and Transfers</b>			
E-12 Education	8,522,589	8,877,563	17,400,152
Higher Education	1,530,893	1,540,931	3,071,824
Property Tax Aids & Credits	1,662,222	1,689,193	3,351,415
Health & Human Services	5,672,870	6,341,886	12,014,756
Public Safety & Judiciary	1,078,120	1,094,258	2,172,378
Transportation	141,847	136,052	277,899
Environment & Agriculture	273,910	201,687	475,597
Jobs, Economic Development, Housing & Commerce	245,377	270,405	515,782
State Government & Veterans	524,979	519,547	1,044,526
Debt Service	609,285	564,406	1,173,691
Capital Projects & Grants	147,717	136,926	284,643
Estimated Cancellations	(5,000)	(15,000)	(20,000)
Total Expenditures & Transfers	\$20,404,808	\$21,357,854	\$41,762,662
<b>Balance Before Reserves</b>	2,598,802	2,696,307	2,696,307
Cash Flow Account	350,000	350,000	350,000
Budget Reserve	1,596,522	1,596,522	1,596,522
Stadium Reserve	21,196	21,196	21,196
<b>Budgetary Balance</b>	\$631,084	\$728,589	\$728,589

<sup>(1)</sup> Totals may not foot due to rounding.

The following table sets forth by source the forecasted amounts of non-dedicated revenues allocable to the General Fund for the Current Biennium, presented on a budgetary basis.

**CURRENT BIENNIUM  
GENERAL FUND – BUDGETARY BASIS  
ESTIMATES OF NONDEDICATED REVENUES  
END OF 2016 LEGISLATIVE SESSION  
(\$'s in Thousands)<sup>(1)</sup>**

	Fiscal Year 2016	Fiscal Year 2017	Current Biennium
<b>Net Nondedicated Revenues:</b>			
Income Tax - Individual	\$10,715,600	\$11,122,600	\$21,838,200
Income Tax - Corporate	1,324,495	1,226,559	2,551,054
Sales Tax	5,233,977	5,484,393	10,718,370
Statewide Property Tax	841,080	847,399	1,688,479
Estate Tax	179,900	161,400	341,300
Liquor, Wine & Beer	86,060	87,790	173,850
Cigarette & Tobacco	629,170	635,660	1,264,830
Mining	2,300	2,500	4,800
Mortgage Registry Tax	107,698	108,080	215,778
Deed Transfer Tax	109,427	120,173	229,600
Gross Earnings Taxes	362,719	374,359	737,078
Controlled Substance Tax	5	5	10
Lawful Gambling Taxes	54,950	57,650	112,600
Medical Assistance Surcharges	274,307	274,307	548,614
Motor Vehicle Registration Tax	650	650	1,300
Tobacco Settlements	162,336	160,252	322,588
Investment Income	13,000	13,000	26,000
DHS MSOP Collections	14,805	15,579	30,384
DHS SOS Collections	44,884	49,283	94,167
Lottery Revenue	63,452	65,453	128,905
Departmental Earnings	190,298	189,887	380,185
Fines & Surcharges	81,539	80,506	162,045
Other Nondedicated Revenue	181,699	141,782	323,481
Tax & Non-Tax Refunds	(5,205)	(5,855)	(11,060)
<b>Total Net Nondedicated Revenues</b>	<b>\$20,669,146</b>	<b>\$21,213,412</b>	<b>\$41,882,558</b>

<sup>(1)</sup> Totals may not foot due to rounding.

## **July Revenue and Economic Update**

Minnesota's net General Fund receipts for FY 2016 are now estimated to total \$20.898 billion, \$230 million (1.1 percent) more than projected in the February 2016 Budget and Economic Forecast. Higher than expected corporate tax and other receipts generated the additional FY 2016 revenue. General Fund revenues in FY 2016 are now estimated to be 2.7 percent greater than in FY 2015. State revenues for the final quarter of FY 2016 were \$241 million more than forecast.

Net individual income tax receipts are estimated to end Fiscal Year 2016 \$2 million (0.0 percent) more than forecast. Gross income tax receipts were \$11 million below forecast, but this was offset by lower than expected refunds. Payments associated with calendar year 2016 economic activity—income tax withholding and estimated payments—were about \$46 million below forecast. Payments accompanying tax year 2015 final returns and extensions were about \$36 ahead of forecast.

Net corporate tax receipts for FY 2016 were \$147 million (11.1 percent) more than projected. Gross tax payments in excess of the forecast and lower than expected refunds both contribute to the positive corporate tax variance. Other revenues for FY 2016 exceeded the forecast by \$100 million (2.9 percent). Most categories within other revenues are estimated to end the fiscal year ahead of forecast. Residual revenues generated the largest variance. Net general sales tax receipts ended FY 2016 \$19 million (0.4 percent) below forecast. Gross sales tax receipts exceeded projections by \$17 million (0.3 percent), but these were offset by higher than anticipated sales tax refunds.

## **Possible Legislative Special Session**

Minnesota Governor Dayton and legislative leaders are considering a special legislative session. The legislative session may have a limited agenda that could include a bonding bill, a tax bill and a pension bill. While the specifics of each bill have not been determined, it is possible that these three bills would be similar to those voted on at the end of the 2016 legislative session.

The bonding bill could authorize \$1 billion of State general obligation bonds, \$47 million of State appropriation bonds and \$300 million of General Fund resources for capital projects. The tax bill could reduce General Fund revenues by \$174 million and increase General fund spending by \$79 million. As a result of these potential actions, the forecasted General Fund budgetary balance for the Current Biennium would be reduced to \$176 million. The forecasted General Fund budgetary balance for the Next Biennium would be reduced to \$398 million.

A pension bill could make adjustments to the State's retirement plans; it may include a 0.5% increase to the employer contribution for the St. Paul Teachers Retirement Fund, it could include a possible reduction in the statutory funding discount rate for the Teacher's Retirement Fund, and it could include administrative changes for the Teacher's Retirement Fund. It is less certain at this time if a reduction in post-retirement pension benefit adjustment for the Minnesota Retirement System and the Teacher's Retirement Association, beginning in the second half of the Next Biennium, would be included in the special session. These pension changes would not have an impact on the State's Current Biennium or Next Biennium's General Fund budget, but could have an impact on the funding status of the State's retirement plans.

No assurance can be given that Minnesota Governor Dayton will actually convene a special session, or that the proposed legislation described above would actually be considered in any such special session, that other legislation might not also be introduced during any such special session, or that any proposed legislation considered during such special session would actually be approved by the legislature or signed or vetoed by the Governor.

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## HISTORICAL AND PROJECTED REVENUE AND EXPENDITURE GROWTH

The following tables display historical and projected General Fund revenue and expenditure growth by year for the General Fund for the Previous Biennium and the Current Biennium. Information is provided by major revenue and expenditure categories based on end of 2016 Legislative Session estimates.

### HISTORICAL AND PROJECTED REVENUE GROWTH JUNE 2016 GENERAL FUND FORECAST (\$'s in Millions)

	Actual FY 2012	Actual FY 2013	Actual FY 2014	Actual FY 2015	Estimated FY 2016	Estimated FY 2017	Estimated FY 2018	Estimated FY 2019	Average Annual
<b>Individual Income Tax</b>	\$ 7,972	\$ 9,013	\$ 9,660	\$ 10,403	\$ 10,716	\$ 11,123	\$ 11,780	\$ 12,375	
\$ change	443	1,040	647	744	312	407	658	595	
<b>% change</b>	<b>5.9%</b>	<b>13.0%</b>	<b>7.2%</b>	<b>7.7%</b>	<b>3.0%</b>	<b>3.8%</b>	<b>5.9%</b>	<b>5.1%</b>	<b>6.4%</b>
<b>Sales Tax</b>	\$ 4,669	\$ 4,760	\$ 5,043	\$ 5,131	\$ 5,234	\$ 5,484	\$ 5,791	\$ 6,055	
\$ change	266	91	282	89	102	250	307	264	
<b>% change</b>	<b>6.0%</b>	<b>2.0%</b>	<b>5.9%</b>	<b>1.8%</b>	<b>2.0%</b>	<b>4.8%</b>	<b>5.6%</b>	<b>4.6%</b>	<b>4.1%</b>
<b>Corporate Tax</b>	\$ 1,044	\$ 1,281	\$ 1,278	\$ 1,455	\$ 1,324	\$ 1,227	\$ 1,241	\$ 1,303	
\$ change	119	237	(3)	177	(131)	(98)	15	62	
<b>% change</b>	<b>12.9%</b>	<b>22.7%</b>	<b>-0.2%</b>	<b>13.9%</b>	<b>-9.0%</b>	<b>-7.4%</b>	<b>1.2%</b>	<b>5.0%</b>	<b>4.9%</b>
<b>Statewide Property Tax</b>	\$ 799	\$ 811	\$ 836	\$ 838	\$ 841	\$ 847	\$ 857	\$ 877	
\$ change	32	12	24	3	3	6	10	20	
<b>% change</b>	<b>4.2%</b>	<b>1.5%</b>	<b>3.0%</b>	<b>0.3%</b>	<b>0.4%</b>	<b>0.8%</b>	<b>1.1%</b>	<b>2.3%</b>	<b>1.7%</b>
<b>Other Tax Revenue</b>	\$ 1,167	\$ 1,282	\$ 1,738	\$ 1,758	\$ 1,802	\$ 1,817	\$ 1,847	\$ 1,870	
\$ change	(64)	115	456	20	44	15	30	23	
<b>% change</b>	<b>-5.2%</b>	<b>9.9%</b>	<b>35.6%</b>	<b>1.2%</b>	<b>2.5%</b>	<b>0.8%</b>	<b>1.7%</b>	<b>1.2%</b>	<b>5.9%</b>
<b>Total Tax Revenue</b>	\$ 15,651	\$ 17,147	\$ 18,554	\$ 19,587	\$ 19,917	\$ 20,498	\$ 21,517	\$ 22,480	
\$ change	796	1,496	1,407	1,033	330	581	1,019	963	
<b>% change</b>	<b>5.4%</b>	<b>9.6%</b>	<b>8.2%</b>	<b>5.6%</b>	<b>1.7%</b>	<b>2.9%</b>	<b>5.0%</b>	<b>4.5%</b>	<b>5.3%</b>
<b>Non-Tax Revenues</b>	\$ 774	\$ 798	\$ 1,288	\$ 753	\$ 752	\$ 716	\$ 715	\$ 710	
\$ change	(34)	24	489	(535)	(1)	(36)	(1)	(5)	
<b>% change</b>	<b>-4.2%</b>	<b>3.1%</b>	<b>61.3%</b>	<b>-41.6%</b>	<b>-0.1%</b>	<b>-4.8%</b>	<b>-0.1%</b>	<b>-0.6%</b>	<b>1.6%</b>
<b>Transfers, All Other</b>	\$ 486	\$ 602	\$ 188	\$ 82	\$ 196	\$ 207	\$ 156	\$ 156	
\$ change	(35)	116	(414)	(105)	113	11	(50)	0	
<b>% change</b>	<b>-6.8%</b>	<b>23.9%</b>	<b>-68.8%</b>	<b>-56.1%</b>	<b>137.5%</b>	<b>5.5%</b>	<b>-24.4%</b>	<b>0.0%</b>	<b>1.3%</b>
<b>Total Revenue</b>	\$ 16,912	\$ 18,547	\$ 20,030	\$ 20,422	\$ 20,865	\$ 21,420	\$ 22,387	\$ 23,346	
\$ change	728	1,636	1,483	392	443	555	968	959	
<b>% change</b>	<b>4.5%</b>	<b>9.7%</b>	<b>8.0%</b>	<b>2.0%</b>	<b>2.2%</b>	<b>2.7%</b>	<b>4.5%</b>	<b>4.3%</b>	<b>4.7%</b>

**HISTORICAL AND PROJECTED SPENDING GROWTH  
JUNE 2016 GENERAL FUND FORECAST  
(S's in Millions)**

	Actual FY 2012	Actual FY 2013	Actual FY 2014	Actual FY 2015	Estimated FY 2016	Estimated FY 2017	Estimated FY 2018	Estimated FY 2019	Average Annual
<b>K-12 Education</b>	\$ 6,616	\$ 8,865	\$ 8,430	\$ 8,188	\$ 8,523	\$ 8,878	\$ 9,004	\$ 9,169	
\$ change	538	2,249	(435)	(242)	334	355	127	165	
<b>% change</b>	<b>8.9%</b>	<b>34.0%</b>	<b>-4.9%</b>	<b>-2.9%</b>	<b>4.1%</b>	<b>4.2%</b>	<b>1.4%</b>	<b>1.8%</b>	<b>5.8%</b>
<b>Higher Education</b>	\$ 1,275	\$ 1,295	\$ 1,381	\$ 1,452	\$ 1,531	\$ 1,541	\$ 1,537	\$ 1,533	
\$ change	(82)	20	86	71	79	10	(4)	(4)	
<b>% change</b>	<b>-6.0%</b>	<b>1.5%</b>	<b>6.7%</b>	<b>5.1%</b>	<b>5.4%</b>	<b>0.7%</b>	<b>-0.3%</b>	<b>-0.2%</b>	<b>1.6%</b>
<b>Prop. Tax Aids &amp; Credits</b>	\$ 1,457	\$ 1,320	\$ 1,321	\$ 1,613	\$ 1,662	\$ 1,689	\$ 1,718	\$ 1,735	
\$ change	56	(137)	0	292	50	27	29	17	
<b>% change</b>	<b>4.0%</b>	<b>-9.4%</b>	<b>0.0%</b>	<b>22.1%</b>	<b>3.1%</b>	<b>1.6%</b>	<b>1.7%</b>	<b>1.0%</b>	<b>3.0%</b>
<b>Health &amp; Human Services</b>	\$ 5,385	\$ 5,208	\$ 5,430	\$ 6,191	\$ 5,673	\$ 6,342	\$ 7,080	\$ 7,344	
\$ change	1,062	(178)	222	761	(518)	669	738	264	
<b>% change</b>	<b>24.6%</b>	<b>-3.3%</b>	<b>4.3%</b>	<b>14.0%</b>	<b>-8.4%</b>	<b>11.8%</b>	<b>11.6%</b>	<b>3.7%</b>	<b>7.3%</b>
<b>Public Safety</b>	\$ 883	\$ 958	\$ 944	\$ 1,035	\$ 1,078	\$ 1,094	\$ 1,092	\$ 1,092	
\$ change	(63)	75	(14)	91	43	16	(2)	(0)	
<b>% change</b>	<b>-6.7%</b>	<b>8.5%</b>	<b>-1.4%</b>	<b>9.6%</b>	<b>4.2%</b>	<b>1.5%</b>	<b>-0.2%</b>	<b>0.0%</b>	<b>1.9%</b>
<b>Debt Service</b>	\$ 192	\$ 223	\$ 620	\$ 624	\$ 609	\$ 564	\$ 554	\$ 557	
\$ change	(209)	31	397	4	(14)	(45)	(10)	3	
<b>% change</b>	<b>-52.1%</b>	<b>16.1%</b>	<b>178.0%</b>	<b>0.6%</b>	<b>-2.3%</b>	<b>-7.4%</b>	<b>-1.8%</b>	<b>0.5%</b>	<b>16.4%</b>
<b>All Other</b>	\$ 772	\$ 871	\$ 1,223	\$ 1,190	\$ 1,329	\$ 1,250	\$ 1,168	\$ 1,170	
\$ change	(57)	99	352	(32)	138	(79)	(82)	3	
<b>% change</b>	<b>-6.9%</b>	<b>12.8%</b>	<b>40.4%</b>	<b>-2.6%</b>	<b>11.6%</b>	<b>-6.0%</b>	<b>-6.6%</b>	<b>0.3%</b>	<b>5.4%</b>
<b>Total Spending</b>	\$ 16,580	\$ 18,739	\$ 19,348	\$ 20,293	\$ 20,405	\$ 21,358	\$ 22,153	\$ 22,601	
\$ change	1,245	2,160	609	945	112	953	795	448	
<b>% change</b>	<b>8.1%</b>	<b>13.0%</b>	<b>3.3%</b>	<b>4.9%</b>	<b>0.6%</b>	<b>4.7%</b>	<b>3.7%</b>	<b>2.0%</b>	<b>5.0%</b>

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## BUDGET PLANNING ESTIMATES

### Next Biennium

Planning estimates for the Next Biennium are based on the February 2016 Forecast adjusted for legislative action. The planning projections contain revenue and expenditure estimates for the Next Biennium based on the most recent information about the national and state economic outlook, caseloads, enrollments and cost projections as amended to reflect legislative enactment of the budget for the Current Biennium. The longer-term estimates for the Next Biennium carry a higher degree of uncertainty and a larger range of potential error.

The actions taken during the 2016 Legislative Session that adjusted the budget for the Current Biennium impacted the projections and estimates for the Next Biennium. General Fund revenues are now estimated to be \$45.805 billion, \$3.449 billion (8.1 percent) higher than estimates for the Current Biennium. Expected growth in two of the three largest General Fund revenue sources account for \$3.445 billion of the growth. Receipts for individual income taxes and sales tax are expected to grow 10.6 percent and 10.5 percent, respectively. Reductions in corporate franchise tax revenue, non-tax revenue and other resources partially offset the overall revenue growth estimated for the Next Biennium.

Projected spending in the Next Biennium is now estimated to be \$44.754 billion, \$2.91 billion (7.2 percent) higher than estimates for the Current Biennium. Expected growth in the two largest areas of the budget more than accounts for the overall growth. E-12 education and health and human services are expected to grow \$3.182 billion, 4.4 percent, and 20.1 percent, respectively. Partially offsetting the growth is lower projected spending in environment, agriculture, transportation and economic development programs due to one-time spending commitments in the Current Biennium. Spending projections only include increases incorporated in current law to education aids, health care, and local aid/property tax relief programs based on enrollment, caseload and current law formula provisions.

The budget planning estimate for the Next Biennium is structurally balanced; projected revenues are expected to exceed estimated spending by \$1.015 billion. The impact of inflation is not reflected in expenditure projections. Based on the February 2016 Forecast the consumer price index is projected to increase by 2.5 percent in FY 2018 and 2.7 percent in FY 2019. Annual expenditure inflation pressures, if recognized, would add approximately \$563 million to FY 2018 spending estimates and \$1.188 billion to FY 2019 spending estimates.

General Fund reserve estimates in the Next Biennium include \$1.597 billion in the Budget Reserve Account, and a \$350 million balance in the Cash Flow Account, both \$350 million in the Cash Flow Account, but unchanged in the Current Biennium. The balance in the Stadium Reserve Account is projected to be \$24 million.

Revenue, spending and reserve estimates for the Next Biennium will be updated in the November 2016 forecast.

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## GENERAL FUND REVENUE SOURCES

### Tax Sources

The State's principal sources of non-dedicated revenues are taxes of various types. A description of the major taxes is set forth below.

**Income Tax:** The income tax rate schedules for 2016 consist of four income brackets having tax rates of 5.35 percent, 7.05 percent, 7.85 percent and 9.85 percent as shown below. The tax brackets are indexed annually for inflation, as measured by the national consumer price index. The base of the tax is federal taxable income, with selected additions and subtractions. There is an income exclusion for low-income elderly and disabled taxpayers. The exclusion phases out as adjusted gross income and nontaxable sources of income rise. Two earner couples are entitled to a non-refundable credit against tax liability to offset the additional tax liability that results from the "married joint" filing status as opposed to the "single" filing status. The maximum credit per return to offset this "marriage penalty" is \$1,421.00. In addition, the State tax code contains a refundable child care credit, a working family credit, and an education credit all targeted at low income parents. An alternative minimum tax is imposed on Minnesota alternative minimum taxable income or AMTI (which is similar to federal alternative minimum taxable income) at a flat rate of 6.75 percent on AMTI in excess of an exemption amount, to the extent the minimum tax exceeds the regular tax.

### SINGLE FILER

Taxable Income	Tax
on the first \$25,180	5.35%
on all over \$25,180 but not over \$82,740	7.05%
on all over \$82,740 but not over \$155,650	7.85%
on all over \$155,650	9.85%

### MARRIED FILING JOINTLY

Taxable Income	Tax
on the first \$36,820	5.35%
on all over \$36,820, but not over \$146,270	7.05%
on all over \$146,270, but not over \$259,420	7.85%
on all over \$259,420	9.85%

Married individuals filing separate returns, estates and trusts must compute their income tax by applying married rates, except that the income brackets will be one-half of the above amounts.

### HEAD OF HOUSEHOLD

Taxable Income	Tax
on the first \$31,010	5.35%
on all over \$31,010, but not over \$124,600	7.05%
on all over \$124,600, but not over \$207,540	7.85%
on all over \$207,540	9.85%

**Sales and Use Tax:** The sales tax rate of 6.875 percent is applicable to most retail sales of goods with the exception of food, clothing, and drugs. Purchases made by non-profit organizations and the federal government, most local governments and school districts are exempt (beginning January 1, 2017, purchases of all local governments will be exempt). In general capital equipment used in manufacturing, fabricating, mining and refining is exempt from tax. In November 2008, Minnesota voters voted to amend the constitution to raise the sales tax rate beginning on July 1, 2009, by 3/8 of 1 percent point. The proceeds from the incremental increase are dedicated to funds other than the General Fund for the purpose of protecting the environment and preserving Minnesota’s arts and cultural heritage. The new general statewide rate is 6.875 percent. The 3/8 of 1 percent point increment will be in place through 2034.

**Statewide Property Tax:** A State general property tax is levied on commercial and industrial property, public utility property, unmined iron ore property, and seasonal recreational property, including cabins. Electric generation attached machinery and property located at the Minneapolis-St. Paul International Airport and the St. Paul Airport are exempt from this tax. The tax is levied at a uniform rate across the State. The levy amount is adjusted annually for the increase, if any, in the implicit price deflator for government consumption expenditures and gross investment for State and local governments prepared by the U.S. Bureau of Economic Analysis.

**Corporate Franchise Tax:** A flat tax rate of 9.8 percent is imposed on corporate taxable income. Beginning in 2014, corporations apportion their income to Minnesota solely on the basis of sales in Minnesota. Prior to 2014 a three factor formula of property, payroll and sales had been used. That formula was phased out between 2007 and 2014. An alternative minimum tax is imposed on Minnesota alternative minimum taxable income (which is similar to federal alternative minimum taxable income) at a flat rate of 5.8 percent, to the extent the minimum tax exceeds the regular tax. In the 2013 Legislative Session numerous changes were made to the corporate income tax. Among the significant provisions were: 1) the repeal of special rules for foreign operating corporations, 2) the repeal of the exclusion for foreign royalties, 3) An increase in the minimum fee, 4) a broadened definition of sales to include the sales of no- nexus subsidiaries of corporations subject to Minnesota tax, 5) a change in the Research & Development credit from refundable to non-refundable, and 6) a provision that subjects the income of foreign entities who elect not to be treated as corporations, that are part of a unitary business taxable in Minnesota, and whose income is included in federal taxable to Minnesota tax.

Beginning in tax year 2002, Minnesota required 80 percent of federal “bonus depreciation” be added to taxable income and then deducted in five equal parts over the next five years. The effect of this provision is to negate the revenue loss that would otherwise result from federal “bonus depreciation”.

A fee is imposed as a part of the franchise tax liability. The fee is in addition to the regular and alternative minimum tax. The amount of the fee is based on the sum of Minnesota property, payroll and sales. The 2013 legislature adjusted the fee schedule and indexed the dollar amounts for inflation, based on the consumer price index. The fee schedule for tax year 2015 is shown below:

<b>Fee Basis</b>	<b>Amount of Fee</b>
Less than \$960,000	\$0
\$960,000 to \$1,929,999	\$200
\$1,930,000 to \$9,649,999	\$580
\$9,650,000 to \$19,299,999	\$1,930
\$19,300,000 to \$38,589,999	\$3,860
\$38,590,000 or more	\$9,650



**Insurance Gross Earnings Tax:** A tax is imposed on the gross premium revenue of insurance companies at the following rates:

1.5%	Life insurance
2.0%	Domestic and foreign company premiums.
1.0%	Mutual property and casualty companies with assets of \$5 million or less on 12/31/89.
1.26%	Mutual property and casualty companies with assets in excess of \$5 million but less than \$1.6 billion on 12/31/89.
3.0%	Surplus line agents.
0.5%	Surcharge on homeowner's insurance, commercial fire and commercial nonliability insurance premiums.
2.0%	Surcharge on fire premiums for property located in cities of the first class.
1.0%	Health Maintenance Organizations.

**Motor Vehicle Sales Tax:** Motor vehicle sales, new and used, are exempt from the sales and use tax, but are subject to a 6.5 percent motor vehicle sales tax. The tax is collected at the time of title registration or transfer. Beginning in Fiscal Year 2012, 100 percent of the collections are dedicated to transportation related funds.

**Liquor, Wine and Fermented Malt Beverages Tax:** Liquor is taxed at \$5.03 per gallon. Wine is taxed at rates that vary from \$.30 per gallon to \$3.52 per gallon, depending on the alcohol content. Beer is taxed at \$2.40 per 31-gallon barrel for beer with alcoholic contents of 3.2 percent by volume or less, and \$4.60 per 31-gallon barrel for strong beer.

A tax of 2.5 percent is imposed on alcoholic beverages sold at retail; this is in addition to the 6.875 percent sales tax on alcoholic beverages.

**Cigarette and Tobacco Products Tax:** Laws passed in the 2013 Legislative Session made significant changes to the Cigarette and Tobacco taxes. Effective July 1, 2013, the Cigarette tax is 2.83 per pack and adjusted annually to match changes in the average price of cigarettes sold in Minnesota (the tax rate for 2015 is \$2.90 per pack). In addition a pack is subject to a tax in lieu of sales tax of 52.6 cents, which is adjusted annually to match changes in the average price of cigarettes sold in Minnesota. Effective July 1, 2013, the tax on tobacco products is 95 percent of the wholesale price. A one-time floor stocks tax is imposed on cigarettes in the inventory of wholesalers and retailers on July 1, 2013, equal to the increase in the tax enacted in 2013. An electronic cigarette or e-cigarette is a device that simulates smoking tobacco. Electronic cigarettes (“e-cigarettes”) and e-juice (fluid in cartridges used with e-cigarettes, some containing nicotine) are considered tobacco products and are subject to the Tobacco tax.

**Estate Tax:** The tax base is the federal gross estate less various exemptions and deductions, multiplied by the percentage of the decedent's total property that has a Minnesota situs. In the 2013 Session the legislature imposed a gift tax to complement the estate tax; in the 2014 Session that provision was repealed retroactive to its effective date. Also in the 2014 Session, the legislature enacted a new estate tax rate schedule that unlike the old one is independent of pre-existing federal law. The new rate schedule has an exemption amount that rises in annual steps of \$200,000 from \$1.2 million for 2014 deaths to \$2 million for 2018 deaths and tax rates ranging from 9 percent to 16 percent.

**Mortgage Tax:** A tax of 23 cents is imposed on each \$100 dollars of debt secured by real property. 97 percent of the proceeds go to the State's General Fund and 3 percent to the county in which the property is located.

**Deed Tax:** A tax of .0033 percent per \$500 or \$1.65 for increments less than \$500 of consideration is imposed on the transfer of real estate by any deed, instrument, or writing. 97 percent of the proceeds go to the State's General Fund and 3 percent to the county in which the property is located.

**Gambling Tax:** A 6 percent tax is imposed on the takeout of pari-mutuel horse races at licensed tracks. The takeout is 17 percent of straight pools and 23 percent for multiple pools.

The Stadium Legislation passed in 2012 substantially changed the State's gambling tax structure. The Stadium Legislation imposes a new tax on net gambling receipts -- gross receipts less prizes paid (see table below).

The Stadium Legislation authorizes two new types of electronic charitable gambling: electronic linked bingo and electronic pull tabs.

The new tax structure is as follows:

Net Receipts Tax on Existing Bingo, Raffles, Paddlewheels	8.5%
New Net Receipts Tax on All Pull-tabs, All Tip boards Except Sports Tip boards, and Electronic Linked Bingo (taxed on an organization basis)	
Not over \$87,500	9.0%
Over \$87,500, but not over \$122,500	18.0%
Over \$122,500, but not over \$157,500	27.0%
Over \$157,500	36.0%
Sports-themed Tip boards	exempt

**Rental Motor Vehicle Tax:** In addition to the general sales tax a 9.2 percent sales tax is imposed on the lease or rental, on a daily or weekly basis, of a passenger automobile, van or pickup truck.

**Taconite and Iron Ore Occupation Tax:** The base of the occupation tax is the value of the ore less expenses required to convert it into marketable quality. Beginning in tax year 2006, the rate of the tax was 2.45 percent. For purposes of the corporate franchise tax apportionment formula, transfers of ore are deemed to be Minnesota sales.

**Health Care Provider Tax:** A tax is imposed upon licensed nursing homes, hospitals, and health maintenance organizations, including a \$2,815 tax per licensed nursing home bed, a 1.56 percent tax on the net patient revenue of hospitals (excluding Medicare revenue), and a 0.6 percent tax on the total premium revenue of health maintenance organizations.

#### Other Sources

In addition to the major taxes described above, other sources of non-dedicated revenues include minor taxes, unrestricted grants, certain fees and charges of State agencies and departments, and investment income.

The General Fund receives no unrestricted federal grants. The only federal funds deposited into the General Fund are to reimburse the State for expenditures on behalf of federal programs.

Under the Stadium Legislation, proceeds of certain special sales, liquor, lodging and restaurant taxes imposed by the City of Minneapolis under Minnesota Laws 1986, Chapter 396, as amended, are to be deposited in the General Fund each year from 2021 through 2046 in an aggregate present value amount of \$150,000,000, plus certain specified amounts each year for the purpose of paying a portion of annual operating costs and contributions to a capital reserve for the stadium project authorized by the Stadium Legislation.

#### Tobacco Settlement

On May 8, 1998, the State of Minnesota settled a lawsuit initiated against several tobacco companies. The settlement agreement as amended as of June 1, 2001, (the “Minnesota Agreement”), between the Attorney General of the State and the then-existing four largest United States cigarette manufacturers, Philip Morris, Reynolds Tobacco, Lorillard and B & W (collectively, the “Settling Defendants”)<sup>1</sup>, requires the Settling Defendants to make annual payments to the State. The payments are to be made at the beginning of the calendar year and are scheduled into perpetuity. These amounts are adjusted based on volume of tobacco products sold and the consumer price index as indicated in the settlement documents. Payments made pursuant to the Minnesota Agreement are made to an account designated in writing by the State, which is an account within the General Fund of the State Treasury. The increased use of e-cigarettes may have an impact on the tobacco revenues.

<sup>1</sup> On January 5, 2004, Reynolds American Inc. was incorporated as a holding company to facilitate the combination of the U.S. assets, liabilities and operations of B & W with those of Reynolds Tobacco, which occurred on June 30, 2004. References herein to the “Settling Defendants” mean, for the period prior to June 30, 2004, collectively, Philip Morris, Reynolds Tobacco, B & W and Lorillard and for the period on and after June 30, 2004, collectively Philip Morris, Reynolds American and Lorillard. On June 12, 2015, Reynolds American Inc. acquired Lorillard by way of merger, and in a related divestiture, certain of the settling Defendants’ cigarette brands were sold to ITG Brands, LLC. ITG Brands, LLC has proposed to join the Minnesota Agreement with respect sales of cigarettes of the transferred brands. Discussions concerning joinder between ITG Brands, Inc., the State of Minnesota, and the remaining Settling Defendants are ongoing.

Pursuant to the Minnesota Agreement, the State agreed to settle all its past, present and future smoking-related claims against the Settling Defendants in exchange for agreements and undertakings by the Settling Defendants concerning a number of issues. These issues include, among others, making payments to the State, abiding by more stringent advertising restrictions, funding educational programs, ensuring public access to court documents and files and requiring disclosure of certain payments to lobbyists, all in accordance with the terms and conditions set forth in the Minnesota Agreement.

The Minnesota Agreement requires that the Settling Defendants make two types of payments, “Initial Payments” due in the years 1998 through 2003 and “Annual Payments due in 1998 and continuing in perpetuity, which historical payments are set forth in the table that follows, as well as certain court-administered payments. The base amount of these payments (with the exception of the up-front Initial Payments) are subject to certain adjustments (including those for inflation and volume), which could be material.

Payments required to be made by the Settling Defendants are calculated by reference to the Settling Defendants’ respective share of sales of cigarettes (which in practice have been measured by shipments) by unit for consumption in the United States (excluding Puerto Rico). Payments to be made by the Settling Defendants are recalculated each year, based on the market share of each individual Settling Defendant for the prior year. A significant loss of market share by the Settling Defendants could have a material adverse effect on the payments by the Settling Defendants under the Minnesota Agreement. The Minnesota Agreement does not contain any terms providing for a process to dispute the calculation of Annual Payments or any adjustments to such payments. To date, neither the Settling Defendants nor the State have disputed any of the calculations of payments under the Minnesota Agreement.

As required, the Settling Defendants have made all of the Initial Payments and have made Annual Payments from 1998 through 2016 and certain other amounts pursuant to the Minnesota Agreement totaling approximately \$4.162 billion to date.

	<b>Unadjusted Minnesota Agreement Applicable Base Payment</b>	<b>State’s Actual Receipts<sup>(1)</sup></b>
<b>Up-Front Initial Payment<sup>†</sup></b>	\$240,000,000	\$240,000,000
<b>1999 Initial Payment<sup>†</sup></b>	220,800,000	220,800,000
<b>2000 Initial Payment</b>	242,550,000	221,784,750
<b>2001 Initial Payment</b>	242,550,000	220,885,523
<b>2002 Initial Payment</b>	242,550,000	215,007,990
<b>2003 Initial Payment</b>	121,550,000	107,669,822
<b>FY1999 Annual Payment<sup>†</sup></b>	102,000,000	102,000,000
<b>FY2000 Annual Payment</b>	114,750,000	104,925,995
<b>FY2001 Annual Payment</b>	127,500,000	145,136,835 <sup>(2)</sup>
<b>FY2002 Annual Payment</b>	165,750,000	161,022,719
<b>FY2003 Annual Payment</b>	165,750,000	157,711,642
<b>FY2004 Annual Payment</b>	204,000,000	168,566,764
<b>FY2005 Annual Payment</b>	204,000,000	175,488,332
<b>FY2006 Annual Payment</b>	204,000,000	180,789,740
<b>FY2007 Annual Payment</b>	204,000,000	183,911,438
<b>FY2008 Annual Payment</b>	204,000,000	184,410,711
<b>FY2009 Annual Payment</b>	204,000,000	179,854,486
<b>FY2010 Annual Payment</b>	204,000,000	168,297,369
<b>FY2011 Annual Payment</b>	204,000,000	169,375,081
<b>FY2012 Annual Payment</b>	204,000,000	166,861,093
<b>FY2013 Annual Payment</b>	204,000,000	170,060,090
<b>FY2014 Annual Payment</b>	204,000,000	175,398,533
<b>FY2015 Annual Payment</b>	204,000,000	170,746,036
<b>FY2016 Annual Payment</b>	204,000,000	171,238,161

<sup>†</sup> Not subject to the Inflation Adjustment or the Volume Adjustment. Deposited in a cessation account administered by the Court, as permitted in the Minnesota Agreement and required by the Consent Judgment, to provide cessation opportunities to Minnesota smokers.

<sup>(1)</sup>As reported by the State and to the best of the State’s knowledge, amounts reflect the State’s actual receipts, including applicable adjustments.

<sup>(2)</sup>Includes \$29,025,087 paid by the Settling Defendants on June 11, 2001 pursuant to the 2001 Amendment.

## CASH FLOW INFORMATION

The Statutory General Fund is established in Minnesota Statutes, Section 16A.671, subdivision 3a, and is defined as follows:

“...all cash and investments from time to time received and held in the treasury, except proceeds of State bonds and amounts received and held in special or dedicated funds created by the constitution, or by or pursuant to federal laws or regulations, or by bond or trust instruments, pension contracts, or other agreements of the State or its agencies with private persons, entered into under State law.”

The General Fund, special revenue funds, internal service funds, enterprise funds and capital projects funds make up the Statutory General Fund. Cash contained in the Statutory General Fund is available for State cash flow purposes.

Major special revenue funds included in the Statutory General Fund include the Petro Tank Release, the State Airports, the Game and Fish, the Workforce Development, the Tobacco Use Prevention, the Workers Compensation, the Environmental Waste and the Northeast Minnesota Economic Development funds.

Internal service funds, enterprise funds and capital project funds included in the Statutory General Fund include MnSCU, General Projects, Risk Management, Lottery Cash Flow and State Operated Services Funds.

The estimated vs. actual revenues and expenditures are monitored to ensure adequate cash flow. There are more than 80 funds within the Statutory General Fund. MMB manages short-term intra-fund borrowing within the Statutory General Fund, balancing the cash needs of various programs with actual daily receipts and disbursements.

The State may, subject to certain limitations, issue certificates in anticipation of the collection of taxes levied for and other revenue appropriated to the Statutory General Fund for expenditure during the biennium. Minnesota Statutes, Section 16A.671, authorizes the Commissioner to sell certificates of indebtedness in the following manners:

- advertising for competitive bids;
- negotiating contracts with banks in or out of State to establish lines of credit;
- negotiating contracts with firms of underwriters that will purchase or act as agents in the placement of certificates of indebtedness;
- entering into contracts with banks in or out of State to authenticate, issue, pay principal and interest on, cancel, and otherwise deal as fiscal agents of the State with certificates of indebtedness issued as outlined above; and
- selling certificates of indebtedness to the State Board of Investment without advertising for bids.

The tables on the following pages show the projections of monthly Statutory General Fund cash flows for FY 2016 and FY 2017 based on the February 2016 Forecast and preliminary end of 2016 Legislative Session budget estimates. The table for FY 2016 represents actual Statutory General Fund cash flow balances through June 30, 2016. The table for FY 2017 represents projected Statutory General Fund cash flow balances for each of the fiscal years. The projected monthly cash flows analyses have been formatted to include transfers in and transfers out to more accurately reflect State operations. The payment of debt service is included in transfers out for each fiscal year. Please note that monthly cash flow projections are subject to a high level of variability. Projected Statutory General Fund cash flow for FY 2017 indicates that the State will be able to maintain positive cash balances for the Current Biennium without special administrative actions or access to external borrowing.

**STATUTORY GENERAL FUND MONTHLY CASH FLOW ANALYSIS**  
**END OF 2016 LEGISLATIVE SESSION**  
**ACTUALS FOR FISCAL YEAR ENDED JUNE 30, 2016**  
(\$'s in Thousands)

	<u>Jul-15</u>	<u>Aug-15</u>	<u>Sep-15</u>	<u>Oct-15</u>	<u>Nov-15</u>	<u>Dec-15</u>	<u>Jan-16</u>	<u>Feb-16</u>	<u>Mar-16</u>	<u>Apr-16</u>	<u>May-16</u>	<u>Jun-16</u>	<u>FY16 Total</u>
	Act	Act	Act	Act	Act	Act	Act	Act	Act	Act	Act	Act	
Beginning Cash Balance	5,451,220	4,473,817	3,508,502	3,760,948	4,122,457	4,205,686	4,060,160	4,974,875	4,326,529	4,068,356	4,727,739	4,573,707	
Individual Income Tax	802,947	633,787	1,038,775	773,987	624,170	1,091,333	1,270,070	415,479	579,808	1,787,959	651,483	1,052,271	10,722,069
Corporate Tax	(47,081)	75,406	297,510	45,145	23,286	275,335	30,247	16,053	304,719	91,693	52,831	320,335	1,485,479
Sales Tax	142,619	508,509	457,384	492,776	436,163	410,408	535,782	378,625	328,357	438,980	409,607	746,687	5,285,897
Property Tax	14,773	0	0	180,153	171,312	22,689	4,021	11	28	0	229,131	226,994	849,113
Tobacco Tax	1,993	74,527	61,795	54,312	55,021	80,089	129,467	17,664	22,471	32,881	32,801	91,440	654,463
Insurance Tax	2,695	8,444	94,917	318	6,054	104,987	1,986	21,147	110,941	1,337	3,688	94,862	451,377
Excise Tax	171,449	117,790	74,665	176,818	85,473	112,505	177,488	106,172	101,887	178,264	103,851	119,162	1,525,525
Investment Earnings	2,034	2,836	2,404	2,343	2,310	2,411	218	2,881	3,103	2,466	2,952	3,351	29,308
Interagency Grants	15,786	12,950	10,481	10,723	8,061	52,899	14,617	14,293	37,297	26,186	15,135	35,371	253,799
Other Revenue	294,915	342,052	435,389	267,485	247,544	441,411	510,447	268,354	261,052	364,313	291,722	299,191	4,023,875
<b>Total Revenue</b>	<b>1,402,132</b>	<b>1,776,302</b>	<b>2,473,320</b>	<b>2,004,060</b>	<b>1,659,396</b>	<b>2,594,067</b>	<b>2,674,343</b>	<b>1,240,680</b>	<b>1,749,663</b>	<b>2,924,079</b>	<b>1,793,201</b>	<b>2,989,663</b>	<b>25,280,905</b>
Transfer In	1,776,254	440,304	105,964	106,792	124,391	238,408	79,468	101,558	75,406	83,744	76,269	136,560	3,345,119
<b>Total Sources</b>	<b>3,178,386</b>	<b>2,216,606</b>	<b>2,579,284</b>	<b>2,110,852</b>	<b>1,783,787</b>	<b>2,832,475</b>	<b>2,753,811</b>	<b>1,342,238</b>	<b>1,825,068</b>	<b>3,007,823</b>	<b>1,869,470</b>	<b>3,126,224</b>	<b>28,626,024</b>
Compensation	274,856	264,872	265,961	385,431	272,617	288,990	272,404	282,354	281,997	411,025	281,450	280,979	3,562,938
Agency Operations	247,465	234,990	171,026	195,581	157,110	135,357	193,225	170,802	147,769	212,502	149,934	156,930	2,172,692
Aid to Schools	215,305	1,280,807	810,606	454,176	187,489	692,238	810,582	807,726	991,255	955,394	780,949	402,600	8,389,127
Aid to Cities & Towns	290,399	9,536	87,465	14,806	18,803	290,238	14,922	7,660	12,106	7,250	12,443	9,256	774,884
Aid to Counties	172,300	25,959	31,434	37,639	22,866	161,380	10,298	17,867	9,852	21,845	16,246	14,656	542,345
Aid to Higher Ed	79,389	117,959	93,192	61,458	60,074	71,665	143,952	71,597	65,112	77,438	60,292	64,824	966,952
Aid to Non-Gov't	21,533	18,774	32,904	20,238	22,155	20,063	15,779	26,257	29,348	76,386	27,165	19,347	329,950
Aid to Other Gov't	17,319	14,171	33,440	16,534	11,000	11,790	13,155	17,041	8,248	10,272	14,319	9,770	177,060
DHS Payments to Individuals	921,526	496,124	440,055	401,994	729,447	423,273	266,325	473,366	419,158	471,314	549,282	235,474	5,827,337
Other Aid to Individuals	56,051	210,075	230,285	47,723	31,625	18,986	6,882	7,591	7,890	10,915	2,275	7,209	637,506
Other Expenditures	6,900	23,669	17,223	14,444	6,581	13,897	11,581	12,607	13,896	8,157	12,995	12,945	154,896
<b>Total Expenditures</b>	<b>2,303,043</b>	<b>2,696,937</b>	<b>2,213,591</b>	<b>1,650,024</b>	<b>1,519,768</b>	<b>2,127,877</b>	<b>1,759,107</b>	<b>1,894,870</b>	<b>1,986,631</b>	<b>2,262,500</b>	<b>1,907,350</b>	<b>1,213,991</b>	<b>23,535,687</b>
Transfer Out	1,852,746	484,983	113,247.1	99,320	180,789	240,840	79,989	95,715	96,611	85,939	116,154	123,385	3,569,716
Transfer Out Debt Service	0	0	0	0	0	609,285	0	0	0	0	0	0	609,285
<b>Total Uses</b>	<b>4,155,788</b>	<b>3,181,920</b>	<b>2,326,838</b>	<b>1,749,344</b>	<b>1,700,557</b>	<b>2,978,002</b>	<b>1,839,096</b>	<b>1,990,585</b>	<b>2,083,242</b>	<b>2,348,439</b>	<b>2,023,503</b>	<b>1,337,376</b>	<b>27,714,688</b>
Ending Cash Balance	4,473,817	3,508,502	3,760,949	4,122,457	4,205,687	4,060,160	4,974,875	4,326,528	4,068,355	4,727,740	4,573,706	6,362,555	911,336
Minimum Monthly Cash Balance	4,363,591	3,476,139	3,313,540	3,450,895	3,834,904	3,309,268	4,068,519	4,285,711	3,756,802	3,588,801	4,178,589	4,529,241	

**STATUTORY GENERAL FUND MONTHLY CASH FLOW ANALYSIS**  
**END OF 2016 LEGISLATIVE SESSION**  
**ESTIMATES FOR FISCAL YEAR ENDING JUNE 30, 2017**  
(\$'s in Thousands)

	<u>Jul-16</u> Est	<u>Aug-16</u> Est	<u>Sep-16</u> Est	<u>Oct-16</u> Est	<u>Nov-16</u> Est	<u>Dec-16</u> Est	<u>Jan-17</u> Est	<u>Feb-17</u> Est	<u>Mar-17</u> Est	<u>Apr-17</u> Est	<u>May-17</u> Est	<u>Jun-17</u> Est	<u>FY17 Total</u>
Beginning Cash Balance	6,362,555	5,217,780	4,168,832	4,507,010	4,506,989	4,693,387	4,489,628	5,538,580	4,736,241	4,406,894	5,106,525	4,833,444	
Individual Income Tax	649,087	705,521	1,162,324	718,091	673,992	1,099,933	1,438,899	259,756	716,861	1,843,493	685,346	1,169,296	11,122,601
Corporate Tax	53,858	35,273	264,131	63,050	19,372	247,350	35,239	12,061	280,977	66,767	38,120	110,360	1,226,557
Sales Tax	215,901	554,829	488,054	502,031	468,254	442,583	551,566	416,035	357,952	437,964	437,737	694,903	5,567,808
Property Tax	16,929	0	0	177,754	177,754	21,161	4,232	0	(0)	(0)	229,026	220,543	847,398
Tobacco Tax	2,035	73,645	55,451	57,634	51,050	76,790	118,566	18,292	18,494	39,472	51,703	98,715	661,847
Insurance Tax	4,729	6,879	100,359	522	3,529	107,205	971	19,243	113,398	1,947	3,505	105,456	467,743
Excise Tax	130,462	114,116	79,120	169,780	104,500	96,688	177,303	117,462	95,676	176,243	111,573	161,389	1,534,312
Investment Earnings	515	3,176	1,587	3,380	2,094	1,976	1,934	1,942	2,125	2,291	2,076	2,102	25,198
Interagency Grants	26,642	12,882	15,475	46,092	12,315	14,661	12,212	14,994	32,247	23,121	12,562	17,773	240,978
Other Revenue	331,184	250,478	494,838	284,771	238,694	482,835	526,622	231,253	295,214	280,173	230,702	293,617	3,940,381
Total Revenue	1,431,343	1,756,800	2,661,338	2,023,105	1,751,555	2,591,182	2,867,545	1,091,038	1,912,944	2,871,469	1,802,350	2,874,153	25,634,821
Transfer In	971,466	154,123	103,144	105,048	76,446	93,325	74,534	118,407	91,350	119,331	104,467	341,489	2,353,130
Total Sources	2,402,809	1,910,923	2,764,483	2,128,153	1,828,000	2,684,507	2,942,078	1,209,445	2,004,294	2,990,800	1,906,817	3,215,642	27,987,952
Compensation	282,488	276,071	280,583	426,126	275,839	288,696	282,000	285,298	284,172	282,535	422,942	285,642	3,672,393
Agency Operations	262,630	252,679	193,272	211,306	147,850	228,005	187,109	115,698	244,522	177,594	142,493	216,417	2,379,575
Aid to Schools	271,799	1,292,763	829,519	504,506	226,090	725,178	851,347	844,667	1,045,465	1,015,776	844,432	414,622	8,866,163
Aid to Cities & Towns	285,829	27,258	24,757	91,904	19,210	286,681	16,355	7,455	7,782	5,767	5,890	8,848	787,738
Aid to Counties	158,449	11,660	28,089	47,230	20,603	147,897	11,237	13,706	15,243	16,494	25,071	9,497	505,174
Aid to Higher Ed	62,614	102,955	100,202	66,277	57,995	77,859	116,981	72,291	72,052	80,826	73,175	58,438	941,667
Aid to Non-Gov't	28,793	18,537	29,601	31,390	18,786	29,223	20,333	21,559	24,891	57,878	28,399	28,628	338,019
Aid to Other Gov't	15,390	11,279	41,962	28,160	2,720	12,942	9,678	17,600	12,609	10,230	10,148	9,945	182,663
DHS Payments to Individuals	1,009,107	405,314	494,577	515,437	728,810	488,289	304,816	526,300	503,513	510,726	482,235	388,812	6,357,937
Other Aid to Individuals	53,489	234,196	260,134	81,517	11,110	5,547	9,220	4,682	12,278	8,282	7,762	17,303	705,522
Other Expenditures	5,789	102,215	14,461	15,529	12,800	9,354	11,764	7,471	9,231	9,248	10,867	16,209	224,937
Total Expenditures	2,436,378	2,734,929	2,297,158	2,019,382	1,521,813	2,299,672	1,820,841	1,916,725	2,231,759	2,175,357	2,053,414	1,454,361	24,961,788
Transfer Out	1,111,206	224,942	129,145,595	108,793	119,789	24,188	72,285	95,059	101,883	115,813	126,483	212,048	2,441,635
Transfer Out Debt Service	0	0	0	0	0	564,406	0	0	0	0	0	0	564,406
Total Uses	3,547,584	2,959,871	2,426,303	2,128,174	1,641,602	2,888,266	1,893,126	2,011,784	2,333,642	2,291,170	2,179,897	1,666,409	27,967,829
Ending Cash Balance	5,217,780	4,168,832	4,507,011	4,506,989	4,693,387	4,489,628	5,538,580	4,736,241	4,406,894	5,106,525	4,833,444	6,382,677	20,122
Minimum Monthly Cash Balance	5,115,238	4,123,854	4,017,608	3,992,054	4,163,509	3,978,535	4,563,991	4,607,488	4,240,079	3,928,600	4,408,896	4,806,394	

## TRUNK HIGHWAY SYSTEM

The State trunk highway system consists of approximately 12,000 miles of highways, 4,500 bridges of ten-foot spans or longer, and 1,064 maintenance, enforcement, service, and administrative buildings at 334 sites. Minnesota has 916 miles of interstate highways, all of which are part of the State trunk highway system. Total highway mileage, including roads and streets under local jurisdiction, is almost 143,000 miles.

The State trunk highway system is constructed and maintained by the Minnesota Department of Transportation (“MnDOT”). Construction work is contracted to private construction contractors on a competitive basis, while maintenance is performed by MnDOT employees. Maintenance includes routine patching; short overlays; snow and ice control; and traffic services such as signing, paint striping, etc.

### Trunk Highway Fund

The Minnesota Constitution, Article XIV, establishes a Trunk Highway Fund (the “Trunk Highway Fund”) to be used solely for trunk highway system purposes and for payment of principal and interest on trunk highway bonds. Article XIV provides that the payment of principal of and interest on State trunk highway bonds is “a first charge on money coming into [the State Trunk Highway Fund] during the year in which the principal or interest is payable.” Article XIV also establishes a Highway User Tax Distribution Fund to be used solely for highway purposes, authorizes the Legislature to impose taxes on motor vehicles and motor vehicle fuels, and requires the proceeds of such taxes to be paid into the Highway User Tax Distribution Fund. The Minnesota Constitution requires that 95 percent of the revenues deposited into the Highway User Tax Distribution Fund be distributed from such fund as follows: 62 percent to the Trunk Highway Fund, 29 percent to the County State Aid Highway Fund, and 9 percent to the Municipal State Aid Street Fund. The remaining 5 percent of Highway User Tax Distribution Fund revenues are distributed to the same three funds in accordance with a formula that the Legislature establishes. Currently these remaining revenues are all distributed to the County State Aid Highway Fund. According to the Minnesota Constitution, no change in the distribution formula may be made within six years of the last previous change. The current distribution formula was established in the 1998 Legislative Session.

In addition to distributions from the Highway User Tax Distribution Fund, the Trunk Highway Fund receives revenue from deposits of federal aid reimbursements, investment income, and miscellaneous fees and reimbursements. A Minnesota motor fuel tax is collected on all fuel used to propel vehicles on the public roads of the State and includes gasoline, diesel fuel, and other special fuels. In 2008 the legislature approved \$1.8 billion in Trunk Highway bonds to be appropriated initially over a 10 year period, subsequently reduced to eight years in Laws of 2010, Chapter 190. The debt service on these bonds is to be paid from motor fuel tax increases which were phased in over several years. The final tax rate increase of a half cent was implemented on July 1, 2012, (for a total rate of 28.5 cents per gallon of which 3.5 cents is to be used for debt service) and is expected to be in place through Fiscal Year 2038, the anticipated duration of debt service on the Trunk Highway bonds. The following table shows the motor fuel tax rate changes passed by the 2008 Legislature:

### 2008 LEGISLATIVE SESSION MOTOR FUEL TAX RATE CHANGES Base Rate: Twenty Cents/Gallon

<b>Fiscal Year</b>	<b>Effective Date</b>	<b>Increase (Cents/Gallon)</b>	<b>New Effective Rate (Cents/Gallon)</b>
2008	Apr-08	2.0	22.0
2009	Aug-08	0.5	22.5
2009	Oct-08	3.0	25.5
2010	Jul-09	1.6	27.1
2011	Jul-10	0.4	27.5
2012	Jul-11	0.5	28.0
2013	Jul-12	0.5	28.5

For some special fuels the rate is different than gasoline and diesel and is based on the equivalent energy content of the fuel compared to gasoline.

Revenue from motor fuels taxes was \$888 million to the Highway User Tax Distribution Fund in Fiscal Year 2015, after refunds. Of this amount, \$509 million was transferred to the Trunk Highway Fund. MnDOT’s current forecast estimates collections of \$897 million, after refunds, in Fiscal Year 2016 to the Highway User Tax Distribution Fund, with a resulting transfer of \$514 million to the Trunk Highway Fund.

Motor vehicle registration taxes consist of taxes on passenger vehicles and on trucks. For passenger vehicles the tax is \$10 plus 1.25 percent times a declining percentage of the original value of the vehicle based upon registration year. For vehicles newly registered in 2009 or later, the new statutory schedule is automatically applied, which contains no tax caps. For vehicles previously registered before 2009, the new tax schedule is only applied if the amount calculated is less than the vehicle registration amount paid in the previous year; otherwise the registration amount is equal to the previous year's registration tax. The minimum tax is \$35. Motor vehicle registration taxes for trucks are based on the weight and age of the vehicles, with the maximum tax being \$1,760 for trucks registered at 80,000 pounds that are less than nine years old. Trucks registered at a weight greater than 80,000 pounds pay an additional \$50 per ton of registered weight. Motor vehicle registration taxes generated \$686 million in Fiscal Year 2015, after refunds, of which \$400 million was transferred to the Trunk Highway Fund. MnDOT estimates collections to be \$722 million in Fiscal Year 2016 to the Highway User Tax Distribution Fund, with a resulting transfer of \$427 million to the Trunk Highway Fund.

The State levies a sales tax of 6.5 percent on motor vehicles ("MVST"). In November 2006, voters approved a constitutional amendment phasing in dedication of all MVST for transportation purposes over five years, starting July 1, 2007, (FY 2008). The 2009 Legislature modified the percent of motor vehicle sales tax distribution for the Previous Biennium. The following table shows percent and forecast amount, if available, to each of the recipient funds for this revenue source.

**MOTOR VEHICLE SALES TAX DEDICATION  
END OF 2016 LEGISLATIVE SESSIONS  
(\$'s in Millions)**

Year	Highway User Tax Distribution Fund		General Fund		Transit Assistance Fund	
	Percent	Forecasted Amount	Percent	Forecasted Amount	Percent	Forecasted Amount
2008	38.25%	\$196.1*	36.25%	\$176.5*	25.50%	\$130.7*
2009	44.25%	195.5*	26.25%	116.8*	29.50%	130.3*
2010	47.50%	216.7*	16.25%	74.1*	36.25%	162.8*
2011	54.50%	276.1*	6.25%	31.6*	39.25%	197.4*
2012	60.00%	335.4*	0.00%	0	40.00%	223.6*
2013	60.00%	358.7*	0.00%	0	40.00%	239.1*
2014	60.00%	384.2*	0.00%	0	40.00%	256.1*
2015	60.00%	416.6*	0.00%	0	40.00%	277.7*
2016	60.00%	428.4	0.00%	0	40.00%	285.6

\*Actual

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Activity in the Trunk Highway Fund for the Current Biennium is detailed below:

**CURRENT BIENNIUM  
END OF 2016 LEGISLATIVE SESSION  
ESTIMATED REVENUES AND EXPENDITURES  
TRUNK HIGHWAY FUND  
(\$'s In Thousands)**

	<b>Fiscal Year Ended June 30, 2016</b>	<b>Fiscal Year Ended June 30, 2017</b>	<b>Current Biennium</b>
<b><u>Estimated Resources</u></b>			
Balance Forward from Prior Year	275,790	122,579	275,790
Revenues			
Federal Grants	359,975	412,275	772,250
Departmental Earnings	11,751	11,751	23,502
Investment Income	4,824	9,345	14,169
Other Income	32,532	32,537	65,069
Total Revenues	409,082	465,908	874,990
Transfers from Other Funds			
General Fund Reimbursement	3,454	3,454	6,908
Hwy Users Tax Distribution Fund	1,193,018	1,235,827	2,428,845
Plant Management Fund	1,304	1,304	2,608
Total Transfers	1,197,776	1,240,585	2,438,360
<b>Total Resources Available</b>	<b>1,882,648</b>	<b>1,829,072</b>	<b>3,589,141</b>
<b><u>Estimated Uses</u></b>			
Expenditures			
Transportation			
MnDOT	1,480,875	1,393,903	2,874,778
Public Safety	98,469	105,061	203,530
Subtotal-Transportation	1,579,344	1,498,964	3,078,308
Total Expenditures	1,579,344	1,498,964	3,078,308
Transfers to Other Funds			
Debt Service Fund	180,725	205,685	386,410
Total Transfers	180,725	205,685	386,410
Total Uses	1,760,069	1,704,649	3,464,718
Undesignated Fund Balance	122,579	124,423	124,423

The estimated expenditures for State road construction for the Current Biennium include the use of State funds to advance the federal portion of certain projects under a method generally known as “advance construction.”

Federal advance construction is a financing method authorized by the Federal Highway Administration. It allows a state to encumber the necessary funds to begin construction of federal-aid projects before the authorized federal funds are available for those projects. Advance construction uses State trunk highway funds to “advance” federal project construction costs on projects for which federal funds have been authorized but not yet appropriated for the current fiscal year. The Trunk Highway Fund advances are later repaid during the year in which the funds are appropriated by Congress. The receivable for the advance is recognized in the year the project is encumbered. The

appropriated amount of federal aid for a State fiscal year is then reduced by all advance construction conversions in that State fiscal year and increased by all new advance construction in that year.

Beginning in Fiscal Year 2005, transportation projects financed with bond proceeds were segregated into a capital projects fund. This fund accounts for bond proceeds, construction expenditures and program delivery paid with bond proceeds only. The State typically encumbers, and consequently reserves fund balance, for the full contract amount of transportation projects when awarded. However, bond revenues supporting these projects are not recorded until the bonds are sold. Because of the timing of receipts of bond proceeds and related capital expenditures, there may be temporary deficits in unreserved fund balance.

### Capital Needs of the Trunk Highway System

The State manages the capital maintenance and upgrading of the trunk highway system, in partnership with the Federal Highway Administration. It uses a planning process that includes a statewide transportation plan, updated every four years (Minnesota 20-Year State Highway Investment Plan, or “MnSHIP”, most recently completed in 2013), and a statewide Transportation Improvement Program (“STIP”), which details all highway construction and maintenance projects that are capital in nature. Projects included in the STIP range from major construction, involving building new highways or rebuilding highways that add additional traffic capacity, to less substantive improvements such as resurfacing existing highways.

See APPENDIX D for a list of bond authorizations to be included in the Series 2016B Bonds.

The following table shows the most recent legislative bond authorizations for trunk highway improvements. See APPENDIX C, the table of “GENERAL OBLIGATION BONDS AUTHORIZED, ISSUED AND UNISSUED”

<b>Legislature</b>	<b>Authorizations (\$ in Millions)</b>	<b>Purpose</b>
2007	\$ 20.0	Highway Flood Damage
2008	1,783.3	Trunk Highway Improvements
2009	40.0	Trunk Highway Interchanges
2009	2.7	Reconstruction and Repair of Trunk Highways and Bridges in Flood Areas
2010	100.1	Trunk Highway Construction and Interchanges
2010	26.4	Trunk Highway Capital Improvements
2012	16.1	Trunk Highway Capital Improvements
2012	35.0	Highway Flood Damage
2013	300.0	Corridors of Commerce
2015	140.0	Trunk Highway Capital Improvements
<b>Total:</b>	<b>\$ 2,463.6</b>	

The table below depicts the commitments for highway construction and related purposes associated with the appropriations made by the Legislature for the Current Biennium. The last item in the table, “Program Delivery,” is included to show the anticipated use of bond funds in the Current Biennium for that purpose. Program delivery expenditures will also be made from other portions of MnDOT’s budget.

**CURRENT BIENNIUM  
END OF 2016 LEGISLATIVE SESSION  
TRUNK HIGHWAY IMPROVEMENT PROGRAM  
ANTICIPATED ENCUMBRANCES  
(\$'s in Millions)**

<b>Improvement Category</b>	<b>Trunk Highway and Federal Funds</b>	<b>Bond Funds</b>	<b>Total</b>
Major Construction <sup>(1)</sup>	\$1,208.43	\$512.7	\$1,721.1
Safety	67.4	-	67.4
Traffic Management	6.6	-	6.6
Municipal Agreements	16.6	-	16.6
Right of Way	34.4	-	34.4
Miscellaneous Agreements	230.5	-	230.5
Program Delivery	0.0	51.3	51.3
<b>Total <sup>(2)</sup></b>	<b>\$1,563.8</b>	<b>\$564.0</b>	<b>\$2,127.83</b>

<sup>(1)</sup> The Major Construction Category includes the following activities: Reconstruction, Bridge Replacement, Bridge Repairs, Reconditioning, Resurfacing, and Road Repair.

<sup>(2)</sup> The total encumbrances, excluding the amount provided by bond funds, reflects forecast amounts of \$775.9 million of State highway revenues and \$787.9 million of federal funds. Totals may not foot due to rounding.

**CURRENT BIENNIUM  
TRUNK HIGHWAY AND TRUNK HIGHWAY BOND FUND  
CASH EXPENDITURES FORECAST  
(\$'s in Millions)**

<b>Category</b>	<b>Trunk Highway Fund</b>	<b>Trunk Highway Bond Fund</b>	<b>Total</b>
Major Construction <sup>(1)</sup>	\$1,246.8	\$526.2	\$1,773.0
Safety	47.0	-	47.0
Traffic Management	1.3	-	1.3
Agreements and Miscellaneous	101.1	-	101.1
Right of Way	49.8	-	49.8
Program Delivery	0.0	52.6	53.9
<b>Total</b>	<b>\$1,447.3</b>	<b>\$578.8</b>	<b>\$2,026.1</b>

<sup>(1)</sup> The Major Construction Category includes the following activities: Reconstruction, Bridge Replacement, Bridge Repairs, Reconditioning, Resurfacing, and Road Repair.

**TRUNK HIGHWAY HISTORIC REVENUES AND EXPENDITURES**

The following table sets forth the Trunk Highway Fund revenues and expenditures for the Fiscal Years ending June 30, 2013 through 2015. The revenues and expenditures shown include all revenues and expenditures for that fiscal year, including revenue received and expenditures made after June 30 of such fiscal year which are properly allocable to such fiscal years. Beginning balances or deficits are not included. The actual expenditures set forth in the table on the following page are presented by expenditure account.

**TRUNK HIGHWAY FUND**  
**COMPARATIVE STATEMENT OF REVENUES, AND EXPENDITURES**  
**(\$'s in Thousands)**  
**UNAUDITED**

**STATE OF MINNESOTA**  
**TRUNK HIGHWAY FUND**  
**COMPARATIVE STATEMENT OF REVENUES AND EXPENDITURES**  
**(THOUSANDS OF DOLLARS)**  
**UNAUDITED**

	Fiscal Year Ended June 30 <sup>(1)</sup>		
	2013	2014	2015
<b>Revenues:</b>			
Taxes:(2)			
Motor Fuel	\$507,546	\$514,385	\$517,130
Motor Vehicle	378,543	397,970	419,236
Motor Vehicle Sales Tax	211,257	226,741	248,719
Less: Revenue Refunds	(32,934)	(31,378)	(27,055)
Net Taxes	<u>\$1,064,412</u>	<u>\$1,107,717</u>	<u>\$1,158,029</u>
Federal Grant Agreements	550,712	506,527	498,560
Penalties & Fines	4,673	4,958	4,390
Investment Income	3,565	3,441	4,157
Local Government Contracts	25,455	10,933	26,418
Other Revenue	22,967	19,505	25,854
TH Revenue Refunds	132	0	8
Total Revenues	<u>\$1,671,917</u>	<u>\$1,653,081</u>	<u>\$1,717,417</u>
<b>Expenditures:</b>			
Personnel Services	\$428,663	\$446,312	\$453,502
Purchased Services	139,292	128,158	150,691
Materials and Supplies	113,407	100,194	96,700
Capital Outlay:			
Equipment	54,095	27,931	53,939
Capital Outlay & Real Property(3)	905,967	732,026	978,639
Grants and Subsidies:			
Individuals	(23)	19	29
Counties	194	136	299
Cities	-	-	34
School Districts	274	0	-
Private Organizations	-	-	-
Other Grants	932	939	963
All Other	20,838	25,575	22,645
Total Expenditures	<u>\$1,663,641</u>	<u>\$1,461,290</u>	<u>\$1,757,440</u>
Transfers:			
Debt Service	120,305	136,488	154,593
Other Transfers (4)	(5,702)	(8,521)	(24,092)
Net Transfers	<u>\$114,604</u>	<u>\$127,968</u>	<u>\$130,501</u>
Total Expenditures and Net Transfers Out	<u>\$1,778,244</u>	<u>\$1,589,258</u>	<u>\$1,887,941</u>

<sup>(1)</sup> For Fiscal Years 2013, 2014 and 2015, the schedule of revenues and expenditures includes all financial activity for the fiscal year, including revenue and expenditure accruals at June 30. FY 2016 final data is not expected to be available until August 2016.

<sup>(2)</sup> These amounts represent the Truck Highway Fund portion of the Motor Fuel, Motor Vehicle Registration, and Motor Vehicle Sales Taxes from the Highway User Tax Distribution Fund.

<sup>(3)</sup> Because construction contracts typically span into future fiscal years, and are encumbered in their entirety in the appropriate fiscal year, materially large amounts of encumbrances exist at the end of a fiscal year. For Fiscal Years 2013, 2014 and 2015, encumbrances have been included in Capital Outlay and Real Property totals.

<sup>(4)</sup> Net of all transfers in from State General Fund, County State Aid Highway Fund, Plant Management Fund, and Special Revenue Fund.

## HEALTH CARE ACCESS FUND

The Health Care Access Fund is a special revenue fund that was established to account for revenues and expenditures for initiatives that promote access to and contain the cost of health care. The MinnesotaCare® program, the largest expenditure in the fund, is a sliding-scale health insurance program for working Minnesotans. It was established by the 1992 Legislature to provide subsidized coverage for long term uninsured Minnesotans. The Legislature has modified program eligibility and benefits over time.

A 2 percent gross revenue tax on hospitals, health care providers and wholesale drug distributors, and a 1 percent gross premium tax on nonprofit health service plans and HMOs represent the primary revenues into the fund. Based on current tax levels, projected activity in the Health Care Access Fund for the Previous Biennium and Current Biennium are detailed below:

### PREVIOUS BIENNIUM HEALTH CARE ACCESS FUND<sup>(1)</sup> (\$'s in Millions)

<b>Resources</b>	
Unreserved Balance at June 30, 2013	\$ 52
Revenues	<u>1,298</u>
Transfers from Other Funds	<u>512</u>
Total Resources	\$ 1,862
<b>Expenditures</b>	<u>1,035</u>
<b>Unreserved Balance Before Transfers</b>	\$ 827
<b>Transfers to Other Funds</b>	<u>165</u>
<b>Unrestricted Balance at June 30, 2015</b>	<u>\$ 662</u>

### CURRENT BIENNIUM HEALTH CARE ACCESS FUND<sup>(1)</sup> (\$'s in Millions)

<b>Resources</b>	
Unreserved Balance at June 30, 2015	\$ 662
Revenues	<u>1,496</u>
Total Resources	\$ 2,158
<b>Expenditures</b>	<u>1,350</u>
<b>Projected Unreserved Balance Before Transfers</b>	\$ 808
<b>Transfers to Other Funds</b>	<u>275</u>
<b>Projected Unrestricted Balance at June 30, 2017</b>	<u>\$ 533</u>

<sup>(1)</sup> Totals may not foot due to rounding.

In 2011, the Legislature enacted two major changes to the provider tax. The first is a provision which reduces portions of the tax revenues to the Health Care Access Fund depending upon the outlook for the fund that year. The Commissioner is required to evaluate the projected ratio of revenues to expenditures as well as its cash flows in the fund for the Current Biennium. If revenues exceed expenditures by 25 percent for the biennium, and if the cash balance in the fund is adequate, the 2 percent tax on gross revenues of hospitals, health care providers and wholesale drug distributors will be reduced to the extent that the ratio is not more than 1.25 percent. Any changes to the rate expire each calendar year and are to be re-determined by the Commissioner. To date, the criteria for reducing the tax have not been met. The second major change is a repeal of the provider tax effective January 1, 2020.

Since January 1, 2015, MinnesotaCare® has operated as a Basic Health Program (“BHP”), an option available to states under the Affordable Care Act. A BHP allows Minnesota to use federal tax subsidies to support coverage of individuals who would otherwise be eligible to purchase coverage through MNsure, Minnesota’s health insurance marketplace. Following federal eligibility changes, since January 1, 2014, MinnesotaCare® has served Minnesotans with incomes between 138 percent and 200 percent of Federal Poverty Guidelines.

## MINNESOTA DEFINED BENEFIT PENSION PLANS

### General Information

The State has three major State-wide retirement systems that cover most of the public employees of the State and its counties, municipalities and school districts. These systems are the Minnesota State Retirement System (“MSRS”), the Public Employees Retirement Association (“PERA”) and the State Teachers’ Retirement Association (“TRA,” and collectively, the “Retirement Systems”). The Retirement Systems were established by the Legislature in 1929 through 1931 to collect the contributions of employees and employers and to pay retirement and disability benefits to public employees and their beneficiaries. The State is the primary employer for MSRS.

Each system is governed by a board of directors consisting of both elected and appointed members. Actions of the pension systems are also subject to review by the Legislative Commission on Pensions and Retirement (“LCPR”)<sup>1</sup>, as well as the full Minnesota Legislature. The LCPR is made up of fourteen members from both the House and Senate, and are appointed at the beginning of each biennium. Generally, legislative changes approved by the pension boards are brought first to the LCPR for consideration. In certain instances, the LCPR has the power to ratify, modify, or veto changes brought forward by the pension systems. For example, certain actuarial assumptions such as mortality tables can be approved by LCPR without further legislative action. In other cases, the LCPR provides a recommendation or includes legislation in an omnibus pension bill, which then requires full approval by the legislature.

MSRS, PERA and TRA each prepare and publish their own comprehensive annual financial report, consisting of financial statements and required supplementary information and contain detailed financial and actuarial information. Much of the information that is contained in this section “MINNESOTA DEFINED BENEFIT PENSION PLANS” (i) relies on information produced by the administrators of the Retirement Systems or their accounting and actuary agents, and (ii) depends upon future events, which may or may not be consistent with any of the assumptions, may deviate significantly from those assumptions and may alter the outcomes of the plans and the obligations of the State and other employers as a result. The State has implemented new accounting standards issued by GASB, including *GASB Statement 67 - Financial Reporting for Pension Plans*, *GASB Statement 68 - Accounting and Financial Reporting for Pensions*, and *GASB Statement 71 – Pension Transition for Contributions Made Subsequent to the Measurement Date*.

The GASB 67 standard requires each of the Systems to determine its net pension liability (“NPL”) using assumptions that conform to actuarial standards of practice issued by Actuarial Standards Board. The NPL is the difference between the present value of pension benefits earned by employees through the end of the fiscal year and the market value of investments at the end of the fiscal year. Minnesota Statutes, Section 356.20, requires the Retirement Systems to include in their annual financial reports information using funding-focused statutory assumptions and methodologies. Following are the main reasons for the differences between the statutory funding focused information and the GASB-based information:

- The discount rate required by statute for funding purposes was different from the discount rate used for financial reporting purposes. The discount rate is the rate used to bring the projected pension benefits to the present value of these benefits. The statutory discount rate used for funding purposes was 8.0 percent through 2017 and 8.5 percent thereafter. For fiscal year 2015, the discount rate used for GASB financial reporting purposes was 7.9 percent for MSRS and PERA and 8.00 percent for TRA, as determined by Systems’ actuaries in accordance with the actuarial standards of practice. See “Retirement Systems Funding” below for additional information regarding statutory and financial reporting discount rates.
- The statutory asset valuation method required for funding purposes was different from the GASB asset valuation method required for financial reporting purposes. For funding purposes, Minnesota law requires investment gains and losses to be recognized over a five-year period to “smooth” the volatility that can occur from year to year. For GASB financial reporting purposes, assets are valued at market value as of the end of the fiscal year.

The GASB 68 standard set forth standards that modified the accounting and financial reporting of the State’s pension obligations. The new standard for governments that provide employee pension benefits require the State to report in its financial statements, the State’s proportionate share of the NPL, defined as the difference between the total pension liability (the present value of projected benefit payments to employees based on their past service) and the asset (mostly investments reported at fair value) set aside in a trust and restricted to paying benefits to current

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<sup>1</sup>More information on the Legislative Commission on Pensions and Retirement (LCPR) can be found at <http://www.lcpr.leg.mn/>.

employees, retirees and their beneficiaries. The State's proportionate share includes both the share of the NPL associated with the State's employees contributing into the retirement plans as well as the State's share of contributions to PERA for the former Minneapolis Employees Retirement Fund ("MERF"), to TRA for the former Duluth Teachers Retirement Fund Association ("DTRFA"), Minneapolis Teachers Retirement Fund Association ("MTRFA") and the St. Paul Teachers' Retirement Fund as it meets the GAAP definition of a special funding situation.<sup>1</sup>

The standard required recognition of additional liabilities associated with pensions over previously reported. The rate used by the new standard to discount projected benefit payments to their present value was based on a single rate that reflects (a) the long-term expected rate of return on plan investments as long as the plan net position is projected under specified conditions to be sufficient to pay pensions of current employees and retirees and the pension plan assets are expected to be invested using a strategy to achieve that return and (b) a yield or index rate on tax-exempt 20-year AA-or-higher rated municipal bonds to the extent that the conditions for use of the long-term expected rate of return are not met. The date after which a yield or index rate on tax-exempt 20-year AA-or-higher rated municipal bonds is required to be used is referred to as a "crossover date." The new standard was effective for the State in Fiscal Year 2015, although MSRS adopted GASB 67 for Fiscal Year 2014.

The GASB 71 standard objective is to address an issue regarding application of the transition provisions of GASB 68, Accounting and Financial Reporting for Pensions. The issue relates to amounts associated with contributions, if any, made by a state or local government employer or non-employer contributing entity to a defined benefit pension plan after the measurement date of the government's beginning NPL. The provisions of this Statement were required to be applied simultaneously with the provisions of Statement 68.

The financial reports include information determined using assumptions and methodologies required by statutes and using assumptions and methodologies required by GASB. However, including this information was necessary for the Retirement Systems to comply with both state law and GASB requirements. For Fiscal Year 2015, the external auditors rendered unmodified audit opinions to the financial statements, which contain the dual reporting structure.

These comprehensive annual financial reports for the Fiscal Year ended June 30, 2015, are available from the following public web sites:

MSRS: <https://www.msrs.state.mn.us/financial-information>  
PERA: <http://www.mnpera.org/index.asp>  
TRA: <https://www.minnesotatra.org/formspub/2015annualrpt.html>

The Systems' actuarial reports for the Fiscal Year ended June 30, 2015, are available from the following public web sites:

MSRS: <https://www.msrs.state.mn.us/fy-2015>  
PERA: [http://www.mnpera.org/index.asp?Type=B\\_BASIC&SEC={EB375C88-50A9-41E0-9224-9F65AF588F6B}](http://www.mnpera.org/index.asp?Type=B_BASIC&SEC={EB375C88-50A9-41E0-9224-9F65AF588F6B})  
TRA: <https://www.minnesotatra.org/FORMSPUB/eepubs.html>

***Please note these website addresses are provided for the convenience of the reader. No representation is made by the State as to the privacy practices of other websites, nor is the State liable for the content or availability of any listed sites.***

For additional information on the State's pension systems, refer to the State Financial Statements in APPENDIX F. See Note 8 – Pension and Investment Trust Funds (see pages F-79 through F-98) and Required Supplementary Information (see pages F-144 through F-148). Pension disclosure in the State's Financial Statements differ from the pension systems financial statements. In addition, the State's Financial Statements disclosures only include the State's proportionate share due to the one year lag between the disclosures statements in Systems' Comprehensive Annual Reports and the State's CAFR.

See "Recent Changes to Pension Obligation Reporting" and "MSRS – GASB Statements No. 67 and No. 68 Actuarial Valuation Results" in this APPENDIX B for GASB 67 reporting information.

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<sup>1</sup> The State of Minnesota's Fiscal Year 2016 Comprehensive Annual Financial Report will reflect the merger of the DTRFA into the TRA.

Each plan administrator accounts for one or more pension plans as part of their system. For some of these plans, the State contributes as an employer and/or a non-employer contributing entity, and performs only a fiduciary role for other plans. These pension plans are categorized as either defined benefit or defined contribution pension plan. The State is the primary employer for MSRS, and is only a minor employer in the PERA and TRA plans. The State also makes non-employer contributions to certain plans and makes contributions to certain local governments to assist them with their pension funding obligations, as described herein. In addition, the State has historically appropriated general (non-pension related) State aid payments to certain local governments and school districts that are contributing employers in these plans.

In a defined benefit pension plan, a periodic (usually monthly) benefit is paid to retired, disabled and survivors of deceased employees in an amount determined at the time of retirement. The amount of the periodic benefit is generally determined on the basis of service credits and salary. The benefit is payable to the retiree for life and, if applicable, a survivor's benefit is provided to the designated beneficiary of the retiree. To fund the benefits paid by the defined benefit pension plan, both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The employee and employer contribution percentages for each retirement plan are specified in Minnesota statutes. Actuarially required contributions to the plans are calculated annually by an independent actuary pursuant to Minnesota statutes. See "Actuarial Valuation Requirements" below.

### ***Overview – MSRS***

MSRS provides retirement coverage for 54,664 active employees, 40,995 retirees, disabilitants, and beneficiaries, and 25,700 members who no longer contribute, but are eligible for future monthly benefits or a refund of their contributions. These members participate in five unique defined benefit retirement funds (effective July 1, 2013 the Elective State Officers Retirement Fund merged with the Legislators Retirement Fund, thus reducing the number of MSRS's defined benefit funds from six to five). The largest funds include the State Employees Retirement Fund, Correctional Employees Retirement Fund and State Patrol Retirement Fund, which represents 99 percent of total assets for MSRS' defined benefit funds.

The MSRS administration is governed by an 11-member board of directors. The board includes four members elected by the membership at large of the General Employees and Unclassified Employees Retirement Plans, one elected State Patrol Retirement Plan member, one elected Correctional Employees Retirement Plan member, one elected retired member, one designated representative for employees of Metropolitan Council's Transit division, and three members appointed by the State governor, one of which must be a constitutional officer or an appointed State official. The board appoints an executive director who administers the plans in accordance with Minnesota law and board policies, and directs the daily operational activities of MSRS.

The State Employees Retirement Fund includes the General Employees Retirement Plan, a multiple-employer, cost-sharing plan, the State Fire Marshals Plan, the Military Affairs Plan, and the Transportation Pilots Plan. The General Employees Retirement Plan is the largest retirement plan that MSRS administers. It covers most state employees, civil service employees of the University of Minnesota, and employees of the Metropolitan Council. The State Fire Marshals Plan covers employees of the State Fire Marshals Division employed as deputy State fire marshal fire/arson investigators. Only certain employees of the Departments of Military Affairs and Transportation are eligible to be members of the Military Affairs and Transportation Pilots Plans, but all State employees who are not members of another plan are covered by the General Employees Retirement Plan.

The State Patrol Retirement Fund includes only the State Patrol Retirement Plan, a single-employer plan. Membership is limited to those State employees who are State troopers, conservation officers, crime-bureau officers or gambling-enforcement agents.

The Correctional Employees Retirement Fund includes only the Correctional Employees Plan, a multiple employer cost-sharing plan. Membership is limited to those State employees in covered correctional service, including employees with 75 percent working time spent in direct contact with inmates or patients at Minnesota correctional facilities, the State operated forensics services program, or the Minnesota Sex Offender Program.

The Judges Retirement Fund includes only the Judges Retirement Plan, a single-employer plan. Active membership is limited to a judge or justice of any State court.

The Legislators Retirement Fund is funded on a pay-as-you-go basis with direct appropriations from the State's General Fund. Effective July 1, 2013 this fund includes the Legislators Retirement Plan and the Elective State Officers Retirement Plan. Each plan is a single-employer plan and closed to new membership. The Legislators



Retirement Plan includes members of the Minnesota House of Representatives and Senate first elected to office before July 1, 1997 who elected to retain coverage under this plan. The Elective State Officers Plan includes only the constitutional officers first elected prior to July 1, 1997 who elected to retain coverage under this plan.

Membership statistics for each of the MSRS funds, as of June 30, 2015, follow:

	<b>State Employees Retirement Fund</b>	<b>Patrol Retirement Fund</b>	<b>Correctional Employees Retirement Fund</b>	<b>Judges Retirement Fund</b>	<b>Legislators Retirement Fund</b>	<b>Totals</b>
Members:						
Retirees	30,871	816	2,292	240	305	34,524
Beneficiaries	3,786	154	198	83	72	4,293
Disabilitants	1,819	57	279	23	N/A	2,178
Terminated members:						
Vested, no benefits	16,787	52	1,276	16	56	18,187
Non-Vested	6,941	17	531	0	0	7,489
Active members:						
Vested	34,418	735	3,022	276	23	38,474
Non-Vested	14,619	108	1,427	36	0	16,190
Totals	109,241	1,939	9,025	674	456	121,335
<i>Annualized Payroll</i>	<i>\$2,714,418,000</i>	<i>\$68,463,000</i>	<i>\$231,440,000</i>	<i>\$43,449,000</i>	<i>\$1,700,000</i>	<i>\$3,059,470,00</i>

MSRS also administers four defined contribution funds. These funds include the Unclassified Employees Retirement Fund, the Health Care Savings Fund, the Deferred Compensation Fund (an Internal Revenue Code Section 457 plan), and the Hennepin County Supplemental Retirement Fund.

**Overview – PERA**

PERA administers pension funds that serve approximately 260,000 active county, school and local public employees, benefit recipients, their survivors and dependents. PERA serves more than 2,000 separate governmental entities. These participating employers include cities, counties, townships, and school districts located throughout the State. As of June 30, 2015, PERA’s membership included 160,499 current, active employees and 101,665 retirees and beneficiaries.

The PERA board of trustees is responsible for administering these funds in accordance with statutes passed by the Legislature and has a fiduciary obligation to PERA’s members, the governmental employers, the State, and its taxpayers. The PERA board of trustees is composed of 11 members. The State Auditor is a member by statute. Five trustees are appointed by the Governor. Serving four-year terms, these five trustees represent cities, counties, school boards, retired annuitants, and the general public, respectively.

The remaining five board members are elected by the PERA membership at large to serve four-year terms. Three represent the general active membership, one trustee represents Police and Fire Fund members, and one trustee represents annuitants and benefit recipients.

The board appoints an executive director to serve as chief administrative officer of PERA. With approval of the board, the director develops the annual administrative budget, determines staffing requirements, contracts for actuarial and other services, and directs the day-to-day operation of the association.

PERA administers five separate defined benefit pension funds (including one multi-employer agent plan) and one defined contribution plan. Each has specific membership, contribution, benefit, and pension provisions.

The General Employees Retirement Fund (“GERF”) encompasses three plans: the PERA Coordinated Plan, the PERA Basic Plan, and MERF. The Coordinated Plan, created in 1968, provides retirement and other benefits in addition

to those supplied by Social Security. The Basic Plan established in 1931, is not coordinated with the federal program and was closed to new members on December 31, 1967. MERF was a separate entity until June 30, 2010, when it was consolidated under PERA’s administration in the GERV. Assets and liabilities were kept separate until fiscal year end market value of assets of the MERF account equals or exceeds 80 percent of the actuarial accrued liability of the MERF account. MERF was fully merged into the GERV in January 2015. MERF is a defined benefit plan with 3,600 retirees, 29 active members and 37 deferred members. All of the active members are eligible to retire. Employers participating in MERF include the City of Minneapolis, Minneapolis Schools, Metropolitan Airports Commission, Hennepin County, MnSCU, Metropolitan Council, and the Municipal Building Commission.

The Public Employees Police and Fire Fund (“PEPFF”) originally established in 1959 for police officers and firefighters not covered by a local relief association, now encompasses all Minnesota police officers and firefighters hired since 1980. As of July 1, 1999, this fund also includes the members of 44 previously local police and fire relief associations that elected to have PERA administer their plan. See “**Pension Legislation and Litigation**” below.

The Local Government Correctional Service Retirement Fund (called the “Public Employees Correctional Fund” or “PECF”) was created in 1999 to cover local government correctional service employees who spend most of their time in direct contact with inmates. The majority of these employees were formerly part of the Coordinated Plan.

Membership statistics for each of the funds, as of June 30, 2015, follow:

	<b>General Employees Retirement Fund (GERF)</b>	<b>Public Employees Police &amp; Fire Fund (PEPFF)</b>	<b>Public Employees Correctional Fund (PECF)</b>	<b>TOTAL</b>
<b>Retirees</b>	80,350	7,294	702	88,346
Beneficiaries	8,418	1,894	40	10,352
Disabilitants	1,824	1,021	122	2,967
Terminated Members:				
Vested, no benefits	51,605	1,560	2,620	55,785
Non Vested	125,366	995	2,139	128,500
Active Members:				
Vested	92,660	9,169	2,303	104,132
Non Vested	52,990	1,988	1,389	56,367
<b>Totals</b>	<b>413,213</b>	<b>23,921</b>	<b>9,315</b>	<b>446,449</b>
<i>Annualized Payroll</i>	<i>\$5,616,092,000</i>	<i>\$876,232,000,000</i>	<i>\$189,838,000</i>	<i>\$6,682,162,000</i>

PERA also administers the Volunteer Firefighter Retirement Fund, a multi-employer, agent plan and the Public Employees Defined Contribution Plan, which was established by the Minnesota Legislature in 1987 to provide a retirement plan for personnel employed by public ambulance services. The defined contribution plan has been expanded to include physicians and locally-elected public officials, except for county sheriffs.

**Overview – TRA**

TRA had 589 reporting employer units, 79,406 active members and a total of 61,986 retirees, survivors, beneficiaries and disabilitants who were receiving monthly benefits, as of June 30, 2015.

Teachers, and others designated by statute, employed in Minnesota’s public elementary and secondary schools, charter schools and certain educational institutions maintained by the State (except those teachers employed by the City of Saint Paul, and by the University of Minnesota system) are required to be TRA members. Teachers employed by the Minnesota State College and Universities may elect TRA coverage. Former members of MTRFA and DTRFA have been merged into TRA through legislative action. MTRFA was merged with TRA in 2006 and DTRFA was merged in 2015.

TRA is managed by an eight member board of trustees: three are statutorily appointed and five are elected. The appointed trustees are the Commissioner of Education, the Commissioner of Management and Budget and a representative of the Minnesota School Boards Association. Four of the five elected trustees are active members and one is a retiree. Administrative management of the fund is vested in an Executive Director who is appointed by the board of trustees.

Membership statistics for the fund, as of June 30, 2015.

<b>Retirees</b>	56,589
Disabilitants	571
Beneficiaries	4,826
Terminated Members:	
Vested, deferred	13,314
Non Vested	31,026
Active Members:	
Vested	62,804
Non Vested	16,602
<b>Total Membership</b>	<b>185,732</b>
<i>Annualized Payroll</i>	<i>\$4,306,426,000</i>

## Investments

Assets of the pension funds are invested by the Minnesota State Board of Investment (“SBI”). SBI prepares and publishes an annual financial report including financial statements and required supplementary information. The information that is contained in the sections “Investments” and “Investment Results” is provided by SBI.

SBI is established by Article XI of the Minnesota Constitution to invest all State funds. The Governor (who is designated as chair of the Board), State Auditor, Secretary of State and Attorney General are members. All investments undertaken by SBI are governed by the “prudent person rule” and other standards codified in Minnesota Statutes, Chapter 11A and Chapter 356A.

The prudent person rule, as codified in Minnesota Statutes, Section 11A.09, requires all members of the Board, its Investment Advisory Council (as discussed below), and SBI staff to “...act in good faith and ...exercise that degree of judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived therefrom.” Minnesota Statutes, Section 356A.04 contains similar codification of the prudent person rule applicable to the investment of pension fund assets.

In addition to the prudent person rule, Minnesota Statutes, Section 11A.24, contains a specific list of asset classes available for investment including common stocks, bonds, short term securities, real estate, private equity, and resource funds. The statutes prescribe the maximum percentage of fund assets that may be invested in various asset classes and contain specific restrictions to ensure the quality of the investments.

A 17-member Investment Advisory Council, ten members of which must be experienced in general investment matters, advise the SBI on investment policy. The Commissioner of Management and Budget, and the three executive directors of the Retirement Systems also serve as members as do one retiree and two active employee members. Also, investment consultants are hired to monitor and evaluate investment performance of the investment firms hired by the SBI. Within the requirements defined by State law, the SBI board, in conjunction with SBI staff and the Investment Advisory Council, establishes investment policies for all funds under its control. These investment policies are tailored to the particular needs of each fund and specify investment objectives, risk tolerance, asset allocation, investment management structure and specific performance standards. The Board, its staff, and the Investment Advisory Council have conducted detailed analyses that address investment objectives, asset allocation policy and management structure of each of the funds under SBI’s control. The studies guide the on-going management of these funds and are updated periodically.

The individual pension plans invest in investment pools administered by SBI. The pools function much like mutual funds, with the pension plans purchasing “units” of the pools rather than purchasing individual securities. The Combined Funds represent the assets for both the active and retired public employees in the statewide retirement plans which are administered by the three statewide retirement systems, TRA, PERA, and MSRS. The Combined Funds covers active and retired employees and had a market value of \$59.5 billion, as of June 30, 2014. The Combined Funds market value was \$60.1 billion, as of June 30, 2015.

***Assumed Return and Asset Allocation***

Employee and employer contribution rates are specified in State law as a percentage of an employee’s salary. The rates are set so that contributions plus expected investment earnings will cover the projected cost of promised pension benefits. In order to meet these projected pension costs, Minnesota statutes specify the annual investment return the retirement fund assets are assumed to earn. The 2012 Legislature modified the investment earnings assumption to a “select and ultimate” method, effective for the July 1, 2013 actuarial valuation report. At that time, the annualized investment return assumed was 8.0 percent for Fiscal Year 2013 through Fiscal Year 2017 and 8.5 percent for Fiscal Year 2018 and years thereafter, with the exception of the Legislators and Elective State Officers Retirement Funds, which changed from 8.5 percent to 0 percent for all years. The 2015 Legislature reduced the assumed actuarial rate of return from 8.5 percent to 8.0 percent for MSRS, PERA, and the Saint Paul Teachers Fund Association (“SPTRFA”) for Fiscal Year 2016 and beyond. TRA is statutorily required to use the “select and ultimate” method for Fiscal Year 2016 for the funding actuarial valuation report, but is seeking a legislative change to lower the assumption to 8.0 percent for all future years. (For additional information on the select and ultimate method and recent legislative changes, see “**Pension Legislation and Litigation**,” herein.) Normally, pension assets will accumulate in the Combined Funds for 30 to 40 years during an employee’s years of active service. A typical retiree can be expected to draw benefits for an additional 15 to 20 years or longer. This provides the Combined Funds with a long investment time horizon and permits the Board to take advantage of the return opportunities offered by common stocks and other equity investments in order to meet the actuarial return target.

The allocation of assets among stocks, bonds, alternative investments and cash has a dramatic impact on investment results. In fact, asset allocation decisions overwhelm the impact of individual security selection within a total portfolio. The asset allocation of the Combined Funds is reviewed periodically. SBI has chosen to incorporate a large commitment to common stocks in the asset allocation policy for the retirement funds. In order to limit the short run volatility of returns exhibited by common stocks, the Board includes other asset classes such as bonds, real estate, and resource investments in the total portfolio. This diversification is intended to reduce wide fluctuations in investment returns on a year to year basis and without impairing the funds’ ability to meet or exceed the actuarial return target over the long-term. The Combined Funds has a policy asset allocation based on the investment objectives of the Combined Funds and the expected long term performance of the capital markets. The policy asset allocation of the Combined Funds was approved by the Board in December 2008, and is as follows:

Domestic Stocks	45%
International Stocks	15%
Bonds	18%
Alternative Assets	20%
Unallocated Cash	2%

SBI’s asset rebalancing policy is as follows: When actual asset allocation deviates 5 percent to 10 percent from the target, rebalancing is at the discretion of SBI. If the actual allocation deviates 10 percent or more from the target, assets must be redistributed to achieve long-term allocation targets. (The target allocation for domestic equity is 45 percent of the fund. A 5 percent deviation would equal 2.25 percent). The uncommitted allocation in Alternatives is invested in fixed income. The Board recognizes that in some market situations the allocation to alternatives may exceed 20 percent but may not exceed 24 percent.

The following table represents the actual asset allocation and the market value for the Combined Funds as of June 30, 2015 and March 31, 2016.

**COMBINED FUNDS INVESTMENTS**  
**PERIODS ENDING JUNE 30, 2015 AND MARCH 31 2016**  
(\$'s in Millions)

	<b>Policy Targets</b>	<b>Actual Mix 6/30/2015</b>	<b>Market Value 6/30/2015<sup>(2)</sup></b>	<b>Actual Mix 3/31/2016</b>	<b>Market Value 3/31/2016<sup>(2)</sup></b>
Domestic Stocks	<b>45.0%</b>	47.3%	\$28,440	45.7%	\$26,289
International Stocks	<b>15.0</b>	14.9	8,960	14.2	8,165
Bonds	<b>18.0</b>	23.6	14,160	25.4	14,641
Alternative Assets <sup>(1)</sup>	<b>20.0</b>	12.3	7,425	12.6	7,235
Unallocated Cash	<b>2.0</b>	1.9	1,140	2.1	1,236
	<b>100.0%</b>	<b>100.0%</b>	<b>\$60,125</b>	<b>100.0%</b>	<b>\$57,566</b>

<sup>(1)</sup> Any uninvested allocation is held in domestic bonds.

<sup>(2)</sup> Market value based on fair value as defined in GASB 31.

Source: SBI Combined Funds Performance, periods ended June 30, 2015 and March 31, 2016.

**Investment Results**

All assets in the Combined Funds are managed externally by investment management firms retained by contract. Investment income is recognized as earned. Accrued investment income of the pooled investment accounts is included in participation in the accounts. Gains or losses on sales or exchanges are recognized on the transaction date. The cost of security transactions is included in the transaction price. Administrative expenses of SBI and investment management fees of the external money managers and the State's master custodian for pension fund assets are allocated to the funds participating in the pooled investment accounts.

The rate of return in the Combined Funds was 4.4 percent in the Fiscal Year ending June 30, 2015. The unaudited rate of return in the Combined Funds was about -0.1 percent for the Fiscal Year ending June 30, 2016. Over a 10 year period, the Combined Funds are expected to outperform a composite market index weighted in a manner that reflects the long-term asset allocation over the latest 10-year period.

	<i>Period Ending June 30, 2015</i>										
	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>3 Yr.</u>	<u>5 Yr.</u>	<u>10 Yr.</u>	<u>20 Yr.</u>	<u>25 Yr.</u>	<u>30 Yr.</u>
<b>Combined Funds</b>	23.3%	2.4%	14.2%	18.6%	4.4%	12.2%	12.3%	7.8%	8.4%	8.9%	9.5%
Composite Index	22.4%	3.0%	12.9%	18.0%	4.0%	11.5%	11.8%	7.5%	7.1%	8.6%	9.3%

	<i>Period Ending March 31, 2016</i>										
	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>3 Yr.</u>	<u>5 Yr.</u>	<u>10 Yr.</u>	<u>20 Yr.</u>	<u>25 Yr.</u>	<u>30 Yr.</u>
<b>Combined Funds</b>	5.7%	11.0%	15.6%	8.1%	-1.1%	7.3%	7.7%	6.3%	7.6%	8.5%	8.8%
Composite Index	5.9%	10.6%	14.3%	8.0%	-0.3%	7.2%	7.6%	6.2%	7.4%	8.2%	8.6%

Source: SBI

Actual Combined Funds returns relative to the total fund composite index are shown above. For the 10 year period ending March 31, 2016, the Combined Funds outperformed the composite index by 0.1 percent points. For the 20 year period ending March 31, 2016, the Combined Funds outperformed the composite index by 0.2 percent points. The annualized rate of return for the Combined Funds over the past 25 years was 8.5 percent; over the past 30 year period since March 31, 1986, the annualized rate of return is 8.8 percent.

### **Fiscal Year 2015 Contribution Summary**

As mentioned above, the State is the primary employer for MSRS, and is only a minor employer in the PERA and TRA plans. The State also makes non-employer contributions to certain plans and makes contributions to PERA, TRA and certain local governments to assist with public pension funding obligations, as described herein. In addition, the State has historically appropriated general (non-pension related) State aid payments to PERA, TRA, certain local governments and school districts that are contributing employers in these plans. Provided below is a Table summarizing the Retirement Systems, including: the types of pension plans (e.g., defined benefit, defined contribution, etc.), whether the State contributes to the pension plan as an employer or otherwise, and the State's FY 2015 contributions to the various plans.

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**MINNESOTA RETIREMENT SYSTEMS – STATE PARTICIPATION AND CONTRIBUTION SUMMARY**  
**(Defined Benefit Plans in Bold)**  
(\$'s in Thousands)

<b>Minnesota State Retirement Systems (MSRS)</b>				
<b>Plans Covered</b>	<b>Type</b>	<b>State Employer Participation</b>	<b>State Provides Other Non-Employer Contributions</b>	<b>FY 2015 State Pension Contributions<sup>(1)</sup></b>
<b>State Employees Retirement Fund</b>	<b>Multiple employer, cost-sharing plans</b>	Yes <sup>(2)</sup>	No	\$109,192
<b>Correctional Employees Retirement Fund</b>	<b>Multiple employer, cost-sharing plans</b>	Yes	No	\$29,436
<b>Judges Retirement Fund</b>	<b>Single employer, State plan</b>	Yes	No	\$9,776
<b>Legislators Retirement Fund<sup>(3)</sup></b>	<b>Single employer, State plan</b>	Yes	No	\$3,216
<b>State Patrol Retirement Fund</b>	<b>Single employer, State plan</b>	Yes	No	\$14,763 <sup>(4)</sup>
Unclassified Employees Retirement Fund	Defined Contribution	Yes	No	\$6,256
Postretirement Healthcare Benefits Fund	Defined Contribution	N/A	N/A	N/A
State Deferred Compensation Fund	Defined Contribution	N/A	N/A	N/A
Hennepin County Suppl. Retirement Fund	Defined Contribution	N/A	N/A	N/A
<b>Public Employees Retirement Association (PERA)</b>				
<b>Plans Covered</b>	<b>Type</b>	<b>State Employer Participation</b>	<b>State Provides Other Non-Employer Contributions</b>	<b>FY 2015 State Pension Contributions<sup>(1)</sup></b>
<b>General Employees Retirement Fund</b>	<b>Multiple employer, cost-sharing plan</b>	Yes <sup>(5)</sup>	Yes <sup>(6)</sup>	\$27,087 <sup>(7)</sup>
<b>Public Employees Police and Fire Fund</b>	<b>Multiple employer, cost-sharing plan</b>	No	Yes <sup>(5)</sup>	\$9,316
<b>Public Employees Correctional Fund</b>	<b>Multiple employer, cost-sharing plan</b>	No	No	-
Volunteer Firefighter Retirement Fund	Multiple employer, agent plan	N/A	Yes <sup>(5)</sup>	\$1,488
Defined Contribution Fund	Defined Contribution	N/A	N/A	N/A
<b>Teachers Retirement Association (TRA)</b>				
<b>Plans Covered</b>	<b>Type</b>	<b>State Employer Participation</b>	<b>State Provides Other Non-Employer Contributions</b>	<b>FY 2015 State Pension Contributions<sup>(1)</sup></b>
<b>Teachers Retirement Fund</b>	<b>Multiple employer, cost-sharing plan</b>	Yes <sup>(8)</sup>	Yes <sup>(8)</sup>	\$38.139 <sup>(8)</sup>

<sup>(1)</sup> Includes: (i) State contributions made as an employer, (ii) General Fund appropriations made to the funds and (iii) General Fund contributions made directly to certain local governments to assist them with their pension obligations. Does not include statutory State contributions made to local plans governed by State statutes. Employer contributions are made from a variety of State funds, including the General Fund.

<sup>(2)</sup> The State is a primary employer for the State Employees Retirement Fund.

<sup>(3)</sup> Effective July 1, 2013, the Elective State Officers Retirement Fund was merged into the Legislators Retirement Fund.

<sup>(4)</sup> A State contribution of \$1.0 million is paid annually on October 1 beginning in 2013 to the State Patrol Retirement Fund; this contribution will continue until both the MSRS State Patrol Retirement Fund and the PERA Police and Fire Retirement Fund become 90 percent funded on a market value of assets basis.

<sup>(5)</sup> The State does not make employer contributions to PERA other than covered individuals employed by PERA, and a small number of employees from MnSCU, the Public Defense Board, Department of Military Affairs and the court system that were grandfathered into the plan.

<sup>(6)</sup> The State contributes to pension aid payment directly to local entities to assist the employers' pension obligation. The State also contributes \$9,000,000 annually directly to the Police & Fire Fund, beginning in 2013.

<sup>(7)</sup> The total contribution from the State includes \$24 million in direct aid for the Former Minneapolis Employees Retirement Fund (MERF) Division, plus employer contributions of \$3.087 million.

<sup>(8)</sup> The State makes employer contributions to TRA for MnSCU faculty members who have elected TRA, Perpich School for the Arts employees, certain Department of Education employees formerly covered by TRA and the Faribault Academies employees. The total contribution from the State to TRA of \$38.139 million is the total direct aid to the plan of \$37.087 million, plus employer contributions from the Perpich School, MDE and the Faribault Academies totaling \$1.052 million. It does not include employer contributions from MnSCU, or employer contributions made by TRA for its employees.

Source: MSRS, Addendum to the Comprehensive Annual Financial Report, fiscal year ended June 30, 2015; PERA, Schedule Employer Allocations and Schedule of Pension Amounts by Employer, Current Reporting Period Only, for fiscal year ended June 30, 2015; TRA, Schedule of Employer and Non-Employer Allocations (fiscal year ended June 30, 2015).

## Statutory Funding Requirements

Minnesota's defined benefit retirement plans are financed in several ways, including employee contributions, contributions from State agencies for their covered employees, contributions from local political subdivisions, and direct State appropriations. For substantially all of the defined benefit plans, both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. Each fund's financing requirement is determined by a specific formula established in State law. The statutory funding formulas are not always consistent with the calculated actuarial requirements as described herein. No assurance can be provided that the formulas will not change in the future. Provided below are the existing formulas for the Retirement System's Plans and the local defined benefit plans that are governed by State statutes:

*MSRS:* MSRS consists of the assets of nine pension funds, five of which encompass defined-benefit plans, in which the State participates as an employer or otherwise provides general government contributions. For each of the defined benefit plans<sup>1</sup> in MSRS (except for Legislators Retirement Plan), both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The contribution percentage is specified in statute. The Legislators Retirement Plan is funded on a pay-as-you-go basis from the State's General Fund as all assets have been depleted. This Plan also receives annual General Fund appropriations to finance retirement benefits for all members of the Elective State Officer Plan, which merged into the Legislators Fund effective July 1, 2013. See the table "MINNESOTA STATE RETIREMENT SYSTEM EMPLOYER CONTRIBUTION HISTORY" below, in this APPENDIX B.

*PERA:* PERA consists of the assets of five pension funds, four of which are defined benefit plans. The State does not make employer contributions to PERA other than for covered individuals employed by PERA, and a small number of employees from MnSCU, the Public Defense Board, Department of Military Affairs and the court system who were grandfathered in. For each of the defined benefit funds in PERA (except as noted below), both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The contribution percentage is specified in statute. The State also provides aid to local jurisdictions equal to 0.35 percent of their 1997 PERA payroll.

*TRA:* The State makes employer contributions to TRA for MnSCU faculty members who have elected TRA, Perpich School for the Arts employees, certain Department of Education employees formerly covered by TRA and the Faribault Academies employees. The State provides certain general government contributions to TRA for actuarial liabilities assumed by the consolidation in 2006 of the former MTRFA and by the consolidation in 2015 of the former DTRFA. For the Teachers' Retirement Fund, both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The contribution percentage is specified in statute. See the table "State General Fund Appropriation History, Direct Aid to Pension Funds" below, in this Appendix B.

### State Direct Aid to Pension Funds and Pension Related Local Government Aid

*MERF:* MERF was a separate entity until June 30, 2010, when it was consolidated under PERA's administration and it was fully merged into the GEF in January 2015. As a result of 2015 legislative action, the annual member and employer contributions are each set at 9.75 percent of the salary of the employee. Additionally, the supplemental contribution made by MERF employers (mainly the City of Minneapolis) is \$31,000,000 for each of calendar years 2015 and 2016 and \$21,000,000 each year thereafter. The State's annual aid payment is \$6,000,000 in calendar years 2015 and 2016 (State Fiscal Years 2016 and 2017, respectively), and \$16,000,000 each year thereafter. See the table "STATE GENERAL FUND APPROPRIATION HISTORY, DIRECT AID TO PENSION FUNDS" below.

*Local Police and Fire Amortization Aid:* This aid program is specified in statute. As originally designed, it funded the State's share of amortizing unfunded liabilities of local police or fire relief associations that were being merged into PERA. In more recent years, part of the money has been redirected to the former MTRFA and the former DTRFA (now both part of TRA) and SPTRFA. The State's contribution remains at the Fiscal Year 1992 appropriation level, or less, until SPTRFA becomes fully funded. An additional supplementary appropriation was established in 2013 that provides \$9,000,000 directly to PERA's Police and Fire Fund, and slightly increases the aid that is provided to local police or fire relief associations. The State also provides supplemental benefit reimbursement aid to help support

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<sup>1</sup>One of the funds, the State Employees Retirement Fund, includes four separate plans, the General State Employees Plan (which is the largest plan of the State Employees Retirement Fund), and plans for three separate groups: Minnesota Department of Transportation pilots, deputy State fire marshals, and Military Affairs personnel.



retirement pensions for local volunteer fire fighters. See the table “STATE GENERAL FUND APPROPRIATION HISTORY AND ESTIMATES, PENSION RELATED LOCAL GOVERNMENT AID” below.

*TRA:* The State provides certain general government contributions to TRA for actuarial liabilities assumed by the consolidation in 2006 of the former MTRFA and of the consolidation in 2015 of the former DTRFA. See the table “STATE GENERAL FUND APPROPRIATION HISTORY AND ESTIMATES, DIRECT AID TO PENSION FUNDS” below, in this APPENDIX B.

*Local Defined Benefit Retirement Systems Governed by State Statutes:* For SPTRFA and the former DTRFA (prior to July 1, 2015), both the employee and employer make a contribution to the plan based on a percentage of the plan member’s salary. The contribution percentage is specified in statute. The State also contributes to certain local police and fire associations. See the tables “STATE GENERAL FUND APPROPRIATION HISTORY, PENSION RELATED LOCAL GOVERNMENT AID” and “STATE GENERAL FUND APPROPRIATION HISTORY, DIRECT AID TO PENSION FUNDS” below.

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**STATE GENERAL FUND APPROPRIATION HISTORY AND ESTIMATES**  
**DIRECT AID TO PENSION FUNDS**  
(\$'s in Thousands)

<b>Fiscal Year Ended June 30th</b>	<b>Minneapolis Employees Retirement Fund (MERF)<sup>(1)</sup></b>	<b>TRA/MTRFA &amp; DTRFA<sup>(2)</sup></b>	<b>St. Paul Teachers Retirement Fund (SPTRFA)<sup>(3)</sup></b>	<b>Duluth Teachers Retirement Fund (DTRFA)<sup>(3)(4)</sup></b>	<b>TRA/DTRFA<sup>(4)</sup></b>	<b>Total</b>
2006	8,065	15,770	2,969	-	-	26,804
2007	9,000	15,800	2,967	-	-	27,767
2008	9,000	15,801	2,967	-	-	27,768
2009	8,873	15,454	2,827	346	-	27,500
2010	9,000	15,454	2,827	346	-	27,627
2011	9,000	15,454	2,827	346	-	27,627
2012	22,750	15,454	2,827	346	-	41,377
2013	22,750	15,454	2,827	346	-	41,377
2014	24,000	15,454	9,827	6,346	-	55,627
2015	24,000	15,454	9,827	6,000	14,377	69,658
*2016	6,000	29,831	9,827	-	-	45,658
*2017	6,000	29,831	9,827	-	-	45,658
*2018	16,000	29,831	9,827	-	-	55,658
*2019	16,000	29,831	9,827	-	-	55,658

<sup>(1)</sup>Effective July 1, 1998, the State contribution is provided on a formula basis and is capped at no more than \$9 million per fiscal year. In FY 2012 and 2013 the annual State contribution increased to \$22.75 million and then to \$24 million each year thereafter through FY 2031. Any requirements beyond the capped aid are the exclusive obligation of the employer units. On July 1, 2010, MERF became an administrative division within PERA. MERF was fully merged into the GERF in January 2015. The State's annual aid payment is \$6.0 million in calendar years 2016 and 2017 and \$16 million each fiscal year thereafter. Under statute, these direct aid payments continue until calendar 2032.

<sup>(2)</sup>For FY 2005 aid was appropriated directly to MTRFA. Beginning in FY 2006, aid is appropriated to TRA (following MTRFA's merger with TRA). Beginning in FY 2016 direct aid is to be appropriated to TRA for the former DTRFA, following its merger with TRA, effective July 1, 2015. Under statute, these direct aid payments continue until the TRA plan is fully funded.

<sup>(3)</sup>These plans are separate from TRA, and the State has no direct custodial relationship. Benefits, investment practices and contributions are, however, controlled by statute.

<sup>(4)</sup>The 2014 legislature acted to merge DTRFA with the TRA, effective July 1, 2015. The legislature also appropriated \$14.031 million in direct aid to TRA beginning in FY 2016 and transferred the \$346 thousand in direct aid for DTRFA to TRA in FY 2016. Prior to this date the plan was separate from TRA and the State had no direct custodial relationship. Under statute, these direct aid payments continue until the TRA Plan is fully funded.

\*Projections for FY 2016-FY 2019 as of the end of the 2016 Legislative Session.  
Source: MMB

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The following table summarizes State General Fund Appropriation pension aid provided to local governments during the last ten fiscal years and estimates for Fiscal Year 2016 through Fiscal Year 2019.

**STATE GENERAL FUND APPROPRIATION HISTORY AND ESTIMATES  
PENSION RELATED LOCAL GOVERNMENT AID**

(\$'s in Thousands)

<b>Fiscal Year Ended June 30th</b>	<b>Basic Local Police and Fire Association<sup>(1)</sup></b>	<b>Local Police and Fire Associations Amortization Aid</b>	<b>PERA Aid</b>	<b>Volunteer Firefighter Relief</b>	<b>Redirected Aid- SPTRFA /TRA</b>	<b>Police-Fire Retirement Supplemental Aid<sup>(2)</sup></b>	<b>Total</b>
2006	87,967	3,366	14,568	486	1,436	-	107,823
2007	89,424	2,886	14,560	572	790	-	108,232
2008	88,180	1,514	15,534	571	2,281	-	108,080
2009	83,183	572	14,520	609	1,888	-	100,772
2010	80,500	829	14,390	722	5,890	-	102,331
2011	82,005	1,000	14,384	627	4,886	-	102,902
2012	82,338	1,255	14,328	671	2,077	-	100,669
2013	80,696	2,753	14,316	608	-	-	98,373
2014	89,572	2,729	14,187	558	2,094	15,498	124,638
2015	93,936	2,729	14,146	625	2,094	15,498	129,028
*2016	98,474	2,729	14,090	623	2,094	15,500	133,510
*2017	103,170	2,729	14,043	623	2,094	15,500	138,159
*2018	106,977	2,729	13,997	623	2,094	15,500	141,920
*2019	110,918	2,729	13,950	623	2,094	15,500	145,814

(1) Basic local police and fire pension aid is an open General Fund appropriation based on the dedicated proceeds equivalent to at least 2 percent insurance premium tax on fire insurance and auto insurance, and a 2 percent surcharge on fire, lightning, and sprinkler leakage insurance.

(2) Police and Fire Retirement Supplemental Aid payments are as follows: \$9 million to the PERA Police & Fire fund, \$5.5 million to Volunteer Firefighter plan employers and \$1 million to the MSRS State Patrol fund.

\*Projections for FY 2016-FY 2020 as of the end of the 2016 Legislative Session.  
Source: MMB.

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**Retirement Systems Funding**

State law requires the Retirement Systems to “pre-fund” future benefit obligations. Rather than collecting only sufficient sums from current active workers to pay current retired members and beneficiaries, the Retirement Systems are required by statute to accumulate enough assets to cover all benefit liabilities of participating members. The three Retirement Systems use different full funding dates, determined as of the July 1, 2015, actuarial valuation date:

<u>Retirement System</u>	<u>Fund</u>	<u>Funding Date</u>
MSRS	State Employees Retirement Fund	2041
	State Patrol Retirement Fund	2038
	Correctional Employees Retirement Fund	2038
	Judges Retirement Fund	2039
	Legislators Retirement Fund	N/A
PERA	General Employees Retirement Fund	2031
	Public Employees Police and Fire Fund	2038
	Public Employees Correctional Fund	2031
TRA	Teachers Retirement Association Fund	2037

To achieve full funding, contribution rates for the Retirement Systems are determined based upon current assets, future expected investment returns, current and projected liabilities based on the benefit provisions, demographics of the Retirement Systems’ membership, statutory actuarial assumptions and what annual contributions will be needed to have enough assets to match current and projected liabilities by the required full-funding date. Employee and employer contribution rates are specified in State law as a percentage of an employee’s salary. The rates are set so that contributions plus expected investment earnings cover the projected cost of promised pension benefits and plan administrative expenses. In order to meet these projected costs, Minnesota Statutes specify the annual investment return the retirement fund assets are assumed to earn. Under the statutory “select and ultimate” method investment earnings assumption, effective commencing with the July 1, 2013, actuarial valuation report, the annualized assumed investment return is 8.0 percent for Fiscal Year 2013 through Fiscal Year 2017 and 8.5 percent annualized for Fiscal Year 2018 and years thereafter, with the exception of the Legislators Retirement Fund, which changed from 8.5 percent to 0 percent for all years. The 2015 Legislature adjusted these assumptions, changing the interest rate actuarial assumption from 8.5 percent to 8.0 percent for all plans except TRA and the Legislators Retirement Fund. TRA will continue to use the “select and ultimate” earnings assumption until Minnesota Statute is modified. See “Pension Legislation and Litigation,” herein.

In addition, for certain pension funds, the State has adopted automatic modifications to post retirement pension benefit adjustment when pension funded ratios or contribution deficiency ratios reach certain levels. For example, TRA and MSRS (other than the Legislators Retirement Fund and the State Patrol Retirement Fund), once the fund achieves a 90 percent funded ratio (determined on a market value of assets basis) for two consecutive years, the current post-retirement benefit adjustment will increase from the current 2 percent to 2.5 percent. Conversely, the law would require the post-retirement benefit increase to drop back to 2 percent if the funding level falls below 85 percent for two consecutive years or 80 percent for one year. In terms of contribution rates, if a pension plan’s valuation report indicates a sufficiency of more than one percent of covered payroll, or a deficiency greater than 0.5 percent of payroll, the Retirement Systems have the option to recommend adjustments to employee and employer contribution levels. For MSRS and PERA, the employee and employer contribution increases must be in equal amounts. Retirement Systems must submit the changes to the LCPR by either January 15<sup>th</sup> (MSRS and PERA) or February 1<sup>st</sup> (TRA) following the valuation showing the sufficiency/deficiency. If the LCPR does not recommend against the changes, the contribution increases go into effect the following fiscal year, i.e. beginning July 1<sup>st</sup> following the notification to the LCPR for TRA and MSRS, and the following January 1<sup>st</sup> for PERA.

The Legislature sets the contribution rates needed to fund the Retirement Systems by using the reports and advice of actuarial consultants. Each year an actuarial valuation report is completed to determine if a Retirement System’s contribution rates are meeting the funding requirements. If the contributions are not changed to match the funding requirements determined by the actuarial consultants, deficiencies are created and those deficiencies may become worse over time. The actuarial value of plan assets is smoothed over the most recent five-year period to reduce volatility of both the funding ratio and required contribution rates. If a plan’s valuation report indicates a sufficiency of more than one percent of covered payroll, or a deficiency greater than 0.5 percent of payroll, the board has the option to adjust employee and employer contribution levels. These adjustments are subject to review by the LCPR.

Every four to six years, the assumptions used to forecast funding requirements are tested against actual experience. The factors considered include but are not limited to:

- Expected average investment earnings assumption
- Number and timing of members retiring
- Number and timing of employees leaving prior to retirement
- Number of employees opting for lump-sum of their employee contributions, thereby forfeiting future benefit
- Number of new members added
- Life expectancies of both active and retired members

The most recent six-year experience study for MSRS' State Employees Retirement Fund covered the period July 1, 2008, through June 30, 2014, and was completed on June 30, 2015. Based on the results of this study, several changes in economic and demographic actuarial assumptions were recommended, including:

- decreasing the investment return rate, currently at 8.00 percent, to an amount within the range of 7.00 percent to 8.00 percent,
- decreasing the price inflation rate from 3.00 percent to 2.75 percent,
- decreasing the payroll growth rate from 3.75 percent to 3.5 percent,
- adjusting merit and seniority pay increase rates,
- changing mortality rates from RP-2000 to MP-2014 tables, which result in a decrease in assumed mortality rates at almost all ages,
- adjusting retirement and withdrawal rates,
- changing the assumed post-retirement benefit increase rate from 2.00 percent per year through 2015 and 2.50 percent per year thereafter to 2.00 percent per year through 2020 and 2.50 percent per year thereafter, and
- decreasing the assumed percentages of married members, and adjusting the percentages of married members electing various forms of annuity payments.

Any assumptions changes require approval of the MSRS Board of Directors and the LCPR. The MSRS Board approved the changes in the actuarial assumptions, other than the investment return (or interest rate) assumption, on July 16, 2015. Subsequently, in February 2016, the LCPR adopted the same proposed changes in actuarial assumptions. Experience studies for MSRS' State Patrol, Correctional Employees, and Judges Retirement Funds are underway and results are expected by June 30, 2016. The LCPR also has authority for reviewing the July 1, 2015 actuarial valuation results. Accordingly, the LCPR engaged an independent actuarial firm to review the recommendations of MSRS' actuary. The results of the reviewing actuary's work are pending.

The most recent actuarial experience study for PERA's Public Employees Police and Fire Fund covered the period July 1, 2004, through June 30, 2009, and was completed in 2010. Several assumptions were adjusted in Fiscal Year 2011, including salary growth, payroll growth, mortality rates, withdrawal rates and retirement rates. These assumption changes increased the actuarially accrued liability to \$148 million in the Public Employees Police and Fire Fund. A more recent experience study for PERA's General Employees Retirement Fund (GERF) was completed in 2015 and covered the period from July 1, 2008 through June 30, 2014. Results of this experience study were adopted by the PERA board and the LCPR will be implemented in the 2016 actuarial valuation. An experience study for the Police and Fire Fund covering the same period will be completed in 2016, and will be reviewed by the PERA board at its August 2016 meeting.

The July 1, 2008, through June 30, 2014, actuarial experience study for TRA was completed in June 2015. The report contained a number of economic and demographic recommendations, including adopting retiree mortality based on RP-2014 tables, including MP-2015 improvement scale (reflecting longer life expectancy), lowering the assumed growth in total member covered salary from 3.75 percent annually to 3.50 percent annually and changing the discount rate assumption to 8.0 percent for all years. On February 3, 2016, the LCPR enacted a set of assumption changes for TRA; however, the assumption changes requiring changes in law, including lowering the discount rate assumption to 8 percent, were not enacted due to the veto of the omnibus pension bill by Governor Dayton. (See "Pension Legislation and Litigation," herein.) TRA has indicated it will seek the statutory change again in the 2017 Legislative Session. The next experience study for TRA will cover the period from July 1, 2014 through June 30, 2018.

The following table provides a summary analysis of funding status for the Retirement Systems and certain local defined benefit retirement plans where the State provides non-employer general government contributions governed by State statutes as of June 30, 2015, based on the respective annual actuarial valuation reports.

**STATUTORY METHOD**  
**FUNDING STATUS OF DEFINED BENEFIT PENSION FUNDS TO WHICH MINNESOTA PROVIDES**  
**GENERAL FUND RESOURCES AS OF JUNE 30, 2015<sup>(1)</sup>**  
(\$'s in millions)

	Actuarial Accrued Liability <sup>2</sup>	Actuarial Value			Market Value			Membership	
		Actuarial Value of Assets (AVA) <sup>3</sup>	Unfunded Actuarial Liability (UAAL) <sup>4</sup>	Funding Ratio <sup>5</sup>	Market Value of Assets (MVA) <sup>6</sup>	Unfunded Liability	Funding Ratio	Active Members	Other Members
<i>1. Funds Where the State Has Custodial Responsibility</i>									
<b>Minnesota State Retirement System (MSRS):</b>									
— State Employees Retirement Fund	\$13,093	\$11,223	\$1,870	85.72%	\$11,638	\$1,455	88.89%	49,037	60,204
— Correctional Employees Retirement Fund	1,239	879	\$360	70.90%	909	\$330	73.35%	4,449	4,576
— State Patrol Retirement Fund	833	640	\$193	76.81%	665	\$168	79.77%	843	1,096
— Judges Retirement Fund	316	168	\$148	53.30%	175	\$141	55.31%	312	362
— Legislators Retirement Fund <sup>(7)</sup>	230	3	\$227	1.49%	3	\$227	1.49%	23	433
Subtotal	\$15,711	\$12,913	\$2,798		\$13,390	\$2,321		54,664	66,671
<b>Public Employees Retirement Association (PERA):</b>									
— General Employees Fund	23,561	17,974	5,587	76.29%	18,582	4,979	78.87%	145,650	267,563
— PERA Police & Fire Fund	8,460	7,076	1,384	83.64%	7,348	1,112	86.86%	11,157	12,764
— Local Correctional Service Fund	498	476	22	95.58%	491	7	98.59%	3,692	5,623
Subtotal	\$32,519	\$25,526	\$6,993		\$26,421	\$6,098		160,499	285,950
<b>Teachers' Retirement Association (TRA):</b>	\$25,562	\$19,697	\$5,865	77.05%	\$20,442	\$5,120	79.97%	79,406	106,326
Custodial Subtotal	\$73,792	\$58,136	\$15,656		\$60,253	\$13,539		294,569	458,947
<i>2. Other Funds to Which the State Contributes</i>									
Local Police & Fire Associations <sup>(8)</sup>	133	148	-15	111.29%	148	-15	111.29%	118	204
St. Paul Teachers' Retirement Fund	1,597	1,000	597.034	62.61%	1,015	581.8	63.56%	3,597	7,506
Other Contribution Subtotal	\$1,730	\$1,148	\$582		\$1,163	\$567		3,715	7,710
<b>TOTAL</b>	<b>\$75,522</b>	<b>\$59,284</b>	<b>\$16,238</b>		<b>\$61,416</b>	<b>\$14,106</b>		<b>298,284</b>	<b>466,657</b>

(1)The information provided in this table reflects the condition of all funds as of June 30, 2015 and is derived from actuarial valuation results as of July 1, 2015. For additional information on the State's pension systems, refer to the State Financial Statements in APPENDIX F. See Note 8 – Pension and Investment Trust Funds (see pages F-79 through F-98) and Required Supplementary Information (see pages F-144 through F-148).

(2)The actuarial accrued liability of each of the pension funds is an estimate based on demographic and economic assumptions of the present value of benefits that the pension funds will pay during the assumed life expectancies of the applicable members after they retire.

(3)The actuarial value of assets of each of the pension funds represents the market-related value of the assets held by the pension funds as adjusted to reflect various actuarial methods including the smoothing of actuarial losses and gains (including investment losses and gains) over a five-year period.

(4)The UAAL of each of the pension funds reflects the amount of the excess of the actuarial accrued liability of a pension funds over its actuarial value of assets.

(5)The Funded Ratio of each of the pension funds reflects the quotient obtained by dividing the actuarial value of assets of the pension funds by the actuarial accrued liability of the Pension Plan. The Funding Ratio figures depicted in the table are the actuary's computations for each retirement fund, as reported in each fund's July 1, 2015 actuarial valuation report.

(6)The market value of assets of each of the pension funds represents the fair market value of the assets held by the pension fund.

(7)The Elective State Officers Retirement Fund merged into the Legislators Retirement Fund effective July 1, 2013. Both the Legislators and Elective State Officers defined benefit retirement plans are financed on a pay-as-you-go basis from the State's General Fund. Legislators and Elective State Officers first elected after July 1, 1997 are members of the State's Unclassified Employees Retirement Fund, a defined contribution plan.

(8)Information for local police and fire associations reflects values as of December 31, 2015 for Bloomington Fire Relief Association.

Source: Retirement Systems' GASB 67 and 68 Actuarial reports, Fiscal Year ended June 30, 2015.

## Actuarial Valuation Requirements

State law regulates the administration of the pension funds. State law requires that all pension funds must conduct an actuarial valuation as of the end of the fiscal year. Two valuation reports are prepared. One is the accounting valuation report in accordance with GASB Statements 67-68 and is used for financial reporting by the retirement systems, State of Minnesota and employer units of the systems. This report is not intended as a basis for funding decisions. For more information, see “Recent Changes to Pension Obligation Reporting” below.

The other valuation report is the funding valuation report in accordance with Minnesota Statutes. The purpose of the actuarial funding valuation is to calculate the actuarial accrued liability in each of the pension funds which estimates on the basis of demographic and economic assumptions the present value of benefits each of the pension funds will pay to its retired members and active members upon retirement. Independent actuaries provide annual actuarial valuations for each of the pension funds, performed in accordance with State statutes and generally recognized and accepted actuarial principles and practices. The actuarial valuation compares the actuarial accrued liability with the actuarial value of assets and any excess of that liability over the assets forms an Unfunded Actuarial Accrued Liability (“UAAL”) of the applicable pension funds. An actuarial valuation will express the percentage that a pension fund is funded through a “Funding Ratio” which represents the quotient obtained by dividing the actuarial value of assets of the pension fund by the actuarial accrued liability of the pension fund. An actuarial valuation will also state an actuarially recommended contribution amount, which is a recommended amount that the State and other sponsoring employers contribute to the applicable pension fund. The actuarially recommended contribution consists of two components: (1) normal cost, which represents the portion of the present value of retirement benefits that are allocable to active members’ current year service, and (2) an amortized portion of the UAAL.

*Description of Certain Statutory Actuarial Assumptions.* To calculate the actuarial value of assets and actuarial accrued liability of each of the pension funds, the actuarial valuations use several actuarial assumptions. Some examples of these assumptions include an expected rate of return of assets, age of retirement of active members, future pay increases for current employees, assumed rates of disability and post-employment life expectancies of retirees and beneficiaries. If the experience of the pension fund is different from these assumptions, the UAAL of the pension fund may increase or decrease to the extent of any variances. Consequently, the calculated actuarially required contributions may be impacted.

In the case of the expected rate of return of assets, the actual rate of return on the pension funds depends on the performance of their respective investment portfolios. The investment portfolios of the respective pension funds can be highly volatile. The value of the securities in the investment portfolios can dramatically change from one fiscal year to the next, which could, in turn, cause substantial increases or decreases in the applicable UAAL.

The actuarial valuations of the pension funds use several actuarial methods to calculate the actuarial value of assets and actuarial accrued liability of the pension funds. For example, the pension funds use an asset valuation method of smoothing the difference between the market value of assets and the actuarial value of assets over a five-year period to prevent extreme fluctuations that may result from temporary or cyclical economic and market conditions. As of June 30, 2015, the aggregate market value of all of the assets of the pension systems, as determined by the pension systems’ actuaries, was approximately \$60.253 billion. As of June 30, 2015, the aggregate actuarial value of all assets of the pension systems was \$58.136 billion.

## Recent Changes to Pension Obligation Reporting

*GASB Statement No. 67:* In June 2012, GASB issued GASB Statement No. 67 (“GASB 67”), which amends GASB Statement No. 25 and sets forth new standards that modify the financial reporting of the State’s pension plans obligations. GASB 67 requires changes in plans presentation of the financial statements, notes to the financial statements, and required supplementary information. Significant changes include an actuarial calculation of total NPL. It also includes comprehensive footnote disclosure regarding the pension liability, the sensitivity of the NPL to the discount rate, and increased investment disclosures. The new standard was effective commencing with the State’s Fiscal Year 2014.

One significant change implemented by GASB 67 is that reporting under the new requirements is based on the market value of assets. This will likely result in increased volatility in the NPL and pension expense from year to year. Commencing with Fiscal Year 2014, however, the Retirement Systems’ actuaries now also prepare a report for each system reflecting fiscal year results under the new accounting requirements.

The Fiscal Year 2015 GASB 67 Reports are based on Fiscal Year 2014 membership data rolled forward to Fiscal Year 2015, taking into account actual benefit and expense payments made during the year, any benefit and contribution plan changes and the market value of assets as of June 30, 2015. For the purpose of complying with GASB 67, the actuarial assumptions incorporate the use of market value of assets (as previously described) and the entry age normal (“EAN”) actuarial method. The long-term expected rate of return is determined an estimate of expected future rates of return based on a method similar to the select-and-ultimate method described under “*Assumed Return and Asset Allocation*” above but could vary from system to system based on the cash flows associated with the system. The multiple rates are then reduced to a

single discount rates used to measure the total pension liability. The respective single discount rate used for the Fiscal Year 2015 GASB 67 Reports were 7.9 percent for MSRS's largest fund, the General Employees Retirement Fund, 7.9 percent for PERA and 8.00 percent for TRA.

The following table provides an analysis of funding progress for each of the State's defined benefit pension plans for fiscal year 2015 based on the GASB 67 Reports. The NPL is calculated using the plan assets of each system at their market value (Fiduciary Net Position) and a single discount rate (calculated as described above). The UAAL shown in the table STATUTORY METHOD FUNDING STATUS OF DEFINED BENEFIT PENSION FUNDS TO WHICH MINNESOTA PROVIDES GENERAL FUND RESOURCES, by contrast, uses a smoothing method to determine the Actuarial Value of Assets at the plan's assumed rate of return.

**MINNESOTA RETIREMENT SYSTEMS  
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND  
RELATED RATIOS USING GASB STATEMENT NO. 67**

**Actuarial Valuation Date as of June 30, 2015**

(\$'s in Thousands)

	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position<sup>1</sup></b>	<b>NPL</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	<b>Covered Payroll<sup>2</sup></b>	<b>NPL as a Percentage of Covered Payroll</b>
<b>MSRS:</b>						
State Employees	\$13,177,712	\$11,638,319	\$1,539,393	88.3%	\$2,714,418	56.7%
State Patrol	838,235	664,530	173,705	79.3%	68,463	253.7%
Correctional Employees	1,563,245	909,002	654,243	58.2%	231,440	282.7%
Judges	410,972	174,580	236,392	42.5%	43,449	544.1%
Legislators <sup>3</sup>	<u>144,353</u>	<u>3,430</u>	<u>140,923</u>	<u>2.4%</u>	<u>1,700</u>	<u>8,289.5%</u>
MSRS Totals	\$16,134,517	\$13,389,861	\$2,744,656	83.0%	\$3,059,470	89.7%
TRA	\$26,632,080	\$20,446,091	\$6,185,989	76.8%	\$4,306,426	143.7%
<b>PERA:</b>						
General Employees	\$23,764,314	\$18,581,795	\$5,182,519	78.2%	\$5,549,255	93.4%
Police and Fire	8,484,938	7,348,704	1,136,234	86.6%	845,076	134.5%
Local Government Correctional	<u>506,191</u>	<u>490,732</u>	<u>15,459</u>	<u>97.0%</u>	<u>179,623</u>	<u>8.6%</u>
Total PERA	\$32,755,443	\$26,421,231	\$6,334,212	80.7%	6,573,954	96.4%

<sup>1</sup>Represents the market value of plan assets as of the actuarial valuation date.

<sup>2</sup>As of the actuarial valuation date.

<sup>3</sup>Is currently funded on a pay-as-you-go basis.

Source. Retirement Systems' GASB 67 and 68 Actuarial reports, Fiscal Year ended June 30, 2015.

The GASB 67 Reports present both an NPL and a funding percentage. Because the Retirement Systems use the EAN actuarial method for funding as the required method for their GASB 67 Reports, variances between the funding reports and GASB No. 67 Reports are primarily, but not exclusively, related to market value differences.

GASB 67 also requires an analysis to determine the sensitivity of the NPL to changes in the discount rate, if it were calculated 1 percent point lower or 1 percent point higher. The results for Fiscal Year 2015 are as follows:



**MINNESOTA RETIREMENT SYSTEMS**  
**SENSITIVITY OF THE FY 2015 NET PENSION LIABILITY TO CHANGES IN THE DISCOUNT RATE**  
**USING GASB STATEMENT NO. 67**  
(\$'s in Thousands)

	With 1% Decrease		Current Discount Rate		With 1% Increase	
	Rate	NPL	Rate	NPL	Rate	NPL
<b>MSRS</b>						
State Employees	6.90%	\$3,151,131	7.90%	\$1,539,393	8.90%	\$198,130
State Patrol	6.90%	\$270,947	7.90%	\$173,705	8.90%	\$92,576
Correctional Employees	5.25%	\$900,695	6.25%	\$654,243	7.25%	\$455,330
Judges	4.25%	\$282,854	5.25%	\$236,392	6.25%	\$196,936
Legislators	2.80%	\$157,407	3.80%	\$140,923	4.80%	\$127,130
<b>TRA</b>	7.00%	\$9,415,876	8.00%	\$6,185,989	9.00%	\$3,490,555
<b>PERA</b>						
General Employees	6.90%	\$8,148,762	7.90%	\$5,182,519	8.90%	\$2,732,858
Police and Fire	6.90%	\$2,214,532	7.90%	1,136,234	8.90%	\$245,372
Local Government Correctional	6.90%	\$107,666	7.90%	15,460	8.90%	\$(58,342)

Source. Retirement Systems' GASB 67 and 68 Actuarial reports, Fiscal Year ended June 30, 2015.

*GASB Statement No. 68:* In June 2012, GASB also issued GASB Statement No. 68, which sets forth new standards that will modify the accounting and financial reporting of the State's pension obligations. The new standard requires the State to report in its financial statements, the State's proportionate share of the NPL, defined as the difference between the total pension liability (the present value of projected benefit payments to employees based on their past service) and the asset (mostly investments reported at fair value) set aside in a trust and restricted to paying benefits to current employees, retirees and their beneficiaries. The State's proportionate share would include both the share of the NPL associated with the State's employees contributing into the retirement plans as well as the State's share of contributions to PERA related to the former MERF, and to TRA related to the former DTRFA and the St. Paul Teachers' Retirement Fund as it meets the GAAP definition of a special funding situation.<sup>1</sup>

The new standard required recognition of additional liabilities associated with pensions over amounts previously required. The rate used to discount projected benefit payments to their present value will be based on a single rate that reflects (a) the long-term expected rate of return on plan investments as long as the plan net position is projected under specified conditions to be sufficient to pay pensions of current employees and retirees and the pension plan assets are expected to be invested using a strategy to achieve that return and (b) a yield or index rate on tax-exempt 20-year AA-or-higher rated municipal bonds to the extent that the conditions for use of the long-term expected rate of return are not met. The date after which a yield or index rate on tax-exempt 20-year AA-or-higher rated municipal bonds is required to be used is referred to as a "crossover date." The new standard will be effective for the State in Fiscal Year 2015, although MSRS adopted GASB 68 for Fiscal Year 2014.

The majority of the participants in MSRS funds are State employees. See "MSRS - Actuarial Methods and Assumptions, GASB" and "MSRS - Actuarial Methods and Assumptions" for reporting information consistent with GASB 67 and GASB 68 requirements. Actuarial Methods and Assumptions used by the other funds are available directly from the funds and can be provided on request.

<sup>1</sup>The State of Minnesota's Fiscal Year 2016 Comprehensive Annual Financial Report will reflect the merger of the DTRFA into the TRA.

## Pension Legislation and Litigation

In August 2007, the LCPR unanimously approved a modification to the *Standards for Actuarial Work*. This action permitted the actuary retained to calculate the actuarial value of assets allocated to the Post Retirement Investment Fund at market value, as required by GAAP, beginning with the July 1, 2007 actuarial valuation, instead of reporting these assets at an amount equal to the liabilities. The change in asset valuation method resulted in decreases to the actuarial value of assets and increases in the unfunded actuarial accrued liabilities for many of the retirement plans. The funding ratios reported in the following paragraphs reflect this change. In August 2010, the LCPR unanimously approved additional changes to the *Standards for Actuarial Work*.

In 2008, the Legislature enacted legislation that provided that if the composite funding ratio of the Minnesota Post Retirement Investment Fund (“MPRIF”) fell below 80 percent at the end of any fiscal year, MPRIF would be abolished. On June 30, 2008, the MPRIF funding ratio was calculated to be 79.7 percent. On June 30, 2009, assets and liabilities attributable to retired members in the MPRIF were transferred to the respective active member funds. In conjunction with the dissolution, benefit recipients will receive future annual 2.5 percent post retirement benefit adjustments. The waiting period and proration schedule for the post retirement benefit adjustments paid in the first year of retirement were also revised.

In 2010, legislation was enacted to modify the annual 2.5 percent post retirement benefit adjustments. Beginning January 1, 2011, each statewide Retirement System has unique post retirement benefit adjustments. For the TRA, post-retirement benefits were frozen for 2011 and 2012. Beginning January 1, 2013, TRA benefit recipients have received a 2.0 percent adjustment annually. The benefit adjustment will increase from 2 percent to 2.5 percent once TRA’s funding ratio exceeds 90 percent. For all of the defined benefit plans that the MSRS administers, with the exception of the State Patrol Retirement Fund, benefit recipients will receive a 2 percent adjustment annually. For the State Patrol Retirement Fund, benefit recipients will receive a 1.5 percent adjustment annually. The annual benefit adjustment will increase to 2.5 percent for each MSRS defined benefit fund when each fund’s accrued liability funding ratio reaches 90 percent, determined on a market value of assets basis, except for the Legislators and Elective Officers Retirement Funds. For the Legislators and the Elective State Officers Retirement Funds, the annual benefit adjustment will increase to 2.5 percent when the State Employees Retirement Fund is 90 percent funded on a market value of assets basis. Benefit recipients of the PERA Public Employees Police and Fire Fund have received an annual adjustment equal to inflation up to 1.5 percent beginning January 1, 2013, until the funding reaches 90 percent. PERA’s Public Employees Correctional Fund was 98.4 percent funded on a market value basis as of June 30, 2011, so subsequent annual adjustments increased to 2.5 percent effective January 1, 2012. In addition, for all of the PERA plans, if after reaching 90 percent funding, the ratio subsequently drops below 90 percent, the prospective annual adjustments must again be one percent for PERA General Employees Retirement Fund and inflation up to 1.5 percent for the PERA Public Employees Police and Fire Fund until the 90 percent funded ratio is again attained.

A class action lawsuit was filed in May 2010 against the State’s pension funds. *Swanson, et al. v. State, Public Employees Retirement Association, Minnesota State Retirement System, Teachers Retirement Association (PERA, MSRS, TRA), et al.* (Ramsey County District Court). Plaintiffs challenged the 2009 and 2010 legislative changes made to the annual cost of living adjustment for pension benefits. The district court granted summary judgment to the State on all issues and dismissed the plaintiffs’ complaint. Plaintiffs had until September 6, 2011 to appeal. No appeal was filed by the deadline.

The 2010 pension bill provided numerous financial stability provisions intended to reduce future unfunded liabilities for MSRS, TRA, PERA, SPTRFA and DTRFA. Provisions included a change in future retirement benefit increases for all MSRS, PERA, TRA, SPTRFA and DTRFA plans. The MSRS State Patrol Retirement Plan, PERA General Employees Retirement Fund, PERA Public Employees Police and Fire Fund, TRA, SPTRFA, and DTRFA plans also include both employer and employee contribution rate increases. Various other provisions as well as a change in refund rates, change in deferred annuities augmentation rate, and increased vesting periods for some plans as a means to reduce future unfunded liabilities. At the end of Fiscal Year 2010, MSRS, PERA, and TRA lowered unfunded liabilities by a total of over \$5.9 billion on a combined basis.

The 2010 legislation also provided for the administrative consolidation of the closed MERF and PERA. MERF assets and liabilities remained segregated until the fiscal year end market value of assets of the MERF account equals or exceeds 80 percent of the actuarial accrued liability of the MERF account. The legislation also increased the annual State contribution to the MERF account from \$9 million annually to \$22.75 million in each Fiscal Year 2012 and 2013 and \$24 million each year thereafter through FY 2031. Beginning in Fiscal Year 2013, the annual additional employer supplemental contribution is a minimum of \$27 million and a maximum of \$34 million.

The 2010 Legislature passed into law an early retirement incentive for eligible State employees. The incentive includes up to 24 months of health insurance payments in to a health care savings account for an employee who is granted the incentive. This provision is at the discretion of both the employee’s agency and the Commissioner of MMB. In April 2011, MMB released a report detailing the results of the legislation. In all, 1030 employees used the incentive resulting in an estimated Fiscal Years 2011 – 2013 executive branch all funds savings of \$46.7 million.

In the 2011 Legislative Special Session, the Legislature passed a minor omnibus pension bill that was signed into law by the Governor. Included in the bill were modifications to the post retirement adjustments for SPTRFA that will reduce future liabilities and language permitting voluntary merger of the Minneapolis Firefighters Relief Association and the Minneapolis Police Relief Association with the PERA's Public Employee's Police and Fire Retirement Fund.

The 2012 Legislature modified the investment earnings assumption for determining employee and employer contribution rates such that contributions plus expected investment earnings (at the assumed rate of return) will cover the projected cost of promised pension benefits. The investment earnings assumption was modified to a "select and ultimate" method, effective for July 1, 2012 actuarial valuation report. The "select" assumed annualized investment return of 8.0 percent is to be used for the first five years for Fiscal Year 2013 through Fiscal Year 2017 actuarial valuation reports, and the "ultimate" assumed annualized investment return rate of 8.5 percent is to be used for the sixth year forward, for Fiscal Year 2018 and years thereafter, with the exception of the Legislators and Elective State Officers Retirement Funds, which changed from 8.5 percent to zero percent for all years. This approach is employed to recognize the current market environment that has diminished the short term market expectations while recognizing that over the longer term the higher rate is expected to be met -- and actually has been met and exceeded. The legislation also directed delaying the next experience study until 2015 for TRA, MSRS's General Employees Retirement Plan, and PERA's General Employees Retirement Fund to cover the six-year period of July 1, 2008, through June 30, 2014.

The 2013 Legislature made several modifications to contribution rates, benefit formulas and direct State aid for the MSRS State Patrol Retirement Plan and Judges Retirement Plan.

- Changes to the MSRS State Patrol Retirement Plan include a four percent contribution rate increase from employees and a six percent increase from employers over a four year period. Specifically, State Patrol Retirement Plan employees paid an additional two percent before the first day of the first pay period beginning after July 1, 2014, another one percent on or after the first day of the first pay period beginning after July 1, 2015, and another one percent on July 1, 2016. State Patrol Retirement Plan employers added 3 percent of pay before the first day of the first pay period beginning after July 1, 2014, another 1.5 percent on or after the first day of the first pay period beginning after July 1, 2015 and another 1.5 percent on July 1, 2016. Total contributions at the end of the phase-in period in July 2016 will be 14.4 percent and 21.6 percent of pay for employees and employers, respectively. Future annual adjustments paid to benefit recipients of the MSRS State Patrol Plan will be reduced from 1.5 percent to one percent per year until the Plan is again 85 percent funded, determined on a market value of assets basis. Annual adjustments will increase to 2.5 percent when the Plan reaches 90 percent funded, determined on a market value of assets basis. Additionally, the legislature appropriated direct State aid to the MSRS State Patrol Retirement Plan of \$1 million per year beginning in FY 2014 until the plan is 90 percent funded, determined on a market value of assets basis.
- Changes to the MSRS Judges Retirement Plan include establishment of a tier 1 and tier 2 benefit program, with a tier one judge first appointed or elected on or before July 1, 2013, with five or more years of allowable service, and a tier two judge first appointed or elected after June 30, 2013, or first appointed on or before July 1, 2013, with less than five years of allowable service. Member contribution rates for judges in the tier one program will increase one percent, from eight percent to nine percent, effective July 1, 2013. Member contribution rates for judges in the tier two program will be 7 percent of salary. Employer contribution rates will increase two percent, from 20.5 percent to 22.5 percent, effective the first day of the first full pay period after June 30, 2013. Future annual adjustments paid to benefit recipients of the Judges Plan are reduced from two percent to 1.75 percent per year until the Judges Plan is again 70 percent funded, determined on a market value of assets basis. Thereafter, annual adjustments will be 2.5 percent.

The 2013 Legislature also authorized the merger of the MSRS Elective State Officers Retirement Plan into the Legislators Retirement Plan for administrative cost-saving purposes. The merger took effect July 1, 2013. Benefit provisions for both plans remain unaffected by the merger.

The 2013 Legislature also made several modifications to contribution rates, benefit formulas and direct State aid for the PERA Police and Fire Fund, TRA, DTRFA and SPTRFA. Changes to the PERA Police and Fire Fund include the following: member and employer contributions will increase in two steps from 9.6 percent of salary to 10.8 percent of salary and 14.4 percent of salary to 16.2 percent of salary, respectively; post-retirement adjustments will be set at 1 percent until the fund becomes at least 90 percent funded on a market value basis for two consecutive actuarial valuations, and at that time, post-retirement adjustments will be reset at rates not to exceed 2.5 percent. However, if the funded ratio of the retirement fund is equal to or less than 85 percent for two consecutive actuarial valuations, or is equal to or less than 80 percent for the most recent actuarial valuation, post retirement adjustments will again be dropped to one percent. Additionally, direct State-aid to the PERA Police and Fire Fund was appropriated at \$9 million per year beginning in Fiscal Year 2014; and, a direct appropriation of \$5.5 million per year in aid to local employers in the PERA Volunteer Firefighter Plan beginning in Fiscal Year 2014.

Further, 2013 legislative changes included, to the DTRFA, employee contributions will increase by one percent of pay and employer contributions increased by 0.71 percent of pay, current benefit accrual rates of 1.2 percent and 1.7 percent are increased to 1.4 percent and 1.9 percent for post-2013 service credit, and direct State aid increased to \$6.346 million from \$346 thousand in FY 2014 and 2015 only. Changes to the SPTRFA include the following: employee and employer contributions increased by one percent of pay each, current benefit accrual rates of 1.2 percent and 1.7 percent are increased to 1.4 percent and 1.9 percent for post-2015 service credit, and direct State-aid increased to \$9.827 million from \$2.827 million in Fiscal Year 2014 and Fiscal Year 2015 only. Other changes include modifying reduction factors applied to members retiring prior to normal retirement age for TRA, SPTRFA and DTRFA; requiring TRA, SPTRFA and DTRFA to jointly study the feasibility of a merger with a report ready for the 2014 Legislature's review.

The 2014 Legislature acted to fully merge DTRFA with TRA, effective June 30, 2015, with approval from the DTRFA board and membership and the TRA board. As part of the merger legislation, \$14.031 million in new direct aid to the TRA was annually appropriated beginning in Fiscal Year 2015 with expiration occurring when the TRA is fully funded. Additionally, \$346 thousand in annual State-aid to DTRFA was transferred to TRA beginning in FY 2015. The 2014 Legislature also voted to extend the \$7 million in annual State-aid to SPTRFA until the fund is fully funded. This aid expired after FY 2015.

Further, the 2014 Legislature changed the trigger mechanism for post-retirement benefit adjustments from one-year to two years for TRA and all MSRS plans. For TRA, MSRS General Employees Retirement Fund, MSRS Correctional, MSRS Legislators, and MSRS Unclassified the post-retirement adjustment trigger procedure was revised to require the funding ratio based on market value for the applicable plan to be 90 percent or greater in two consecutive actuarial valuations, rather than in a single actuarial valuation, before post-retirement adjustments greater than 2 percent can be paid. For the MSRS Judges plan, a funding ratio based on market value of assets of at least 70 percent in two consecutive actuarial valuations, rather than in a single actuarial valuation, must be reached before post-retirement adjustments of 1.75 percent can be paid. For the MSRS State Patrol Plan, the funding ratio must exceed 85 percent for two consecutive valuations, rather than a single valuation, before post retirement adjustments are increased 2 percent. Additionally, the 2014 legislature codified contribution rate increases of covered payroll of 0.5 percent employee/0.5 percent employer for MSRS General Employees Retirement Fund effective July 1, 2014, 0.5 percent employee/0.75 percent employer for MSRS Correctional effective July 1, 2014 and 0.25 percent employee/0.25 percent employer for PERA General Employees Retirement Fund effective January 1, 2015.

The 2015 Legislature reduced the interest rate actuarial assumption from 8.5 percent to 8 percent for MSRS, PERA, and SPTRFA for State Fiscal Year 2016 and beyond. Related reductions in salary and payroll growth were also included. The TRA "select and ultimate" investment rate assumption remained unchanged by the 2015 Legislature. Changes were also made to contribution stabilizer mechanisms for the PERA, MSRS, and TRA boards to allow more discretion to the boards in considering multiple factors. The interest rates charged to members who pay refunds or purchase leave and prior service credit were also adjusted.

Further, the 2015 Legislature revised the financial sustainability triggers for post-retirement adjustment mechanisms for MSRS, TRA, and SPTRFA. Under current law, post retirement benefits will automatically increase when certain funding levels are met for each plan. The changes enacted by the legislature in 2015 require that, once these increases are enacted, the will be automatically reduced if funding ratios fall below certain levels for each plan.

The 2015 Legislature also completed the merger of PERA and MERF. The annual State aid contribution to PERA following the merger with MERF was reduced by \$18 million per year for the Current Biennium, and by \$8 million per year for future fiscal years. The reduction is due to a downward revision of the estimated aid needed by the plan following the merger.

In 2016, following the experience studies completed by the MSRS General Employees Retirement Fund, PERA General Employees Retirement Fund and TRA, the LCPR approved adoption of several updated actuarial assumptions, including new mortality tables as well as other economic, demographic, and technical assumptions. These assumption changes do not require approval of the full legislature.

The LCPR also approved an omnibus pension bill that contained changes to TRA's discount rate assumption, which does require approval by the full legislature. Specifically, the bill eliminated the select and ultimate discount rate assumption, replacing it with an 8 percent rate assumption for all years. Also included in the bill was a one-year reduction to retiree cost of living increases for TRA and MSRS members (with the exception of Judges and State Patrol plan members), as well as other policy changes, administrative changes, and legislation related to individuals or small groups of members.<sup>1</sup>

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<sup>1</sup>A summary of the 2016 omnibus pension bill (S.F. 588) can be found here: [http://www.commissions.leg.state.mn.us/lcpr/documents/omnibus/2016/S0588-2\\_Summary.pdf](http://www.commissions.leg.state.mn.us/lcpr/documents/omnibus/2016/S0588-2_Summary.pdf).

Following approval by the LCPR, this bill was passed by both the House and Senate. Governor Mark Dayton vetoed the bill.<sup>2</sup> In his veto letter, Governor Dayton expressed concern that the final bill placed the onus of the sustainability measures on the backs of current retirees, rather than reflecting a shared responsibility from all stakeholders. The Governor, in his veto message, cited future legislation must reflect a shared participation and be funded, in order to gain his signature.

The 2016 Legislature also directly appropriated \$3 million in Fiscal Year 2017 and \$6 million for Fiscal Year 2018 and beyond for the MSRS Judges Retirement Plan. This appropriation continues until the plan reaches 100 percent funding.

***As mentioned above, the State is the primary employer for MSRS, and is only a minor employer in the PERA and TRA plans. The State also makes non-employer contributions to certain plans and makes contributions to certain local governments to assist them with their pension funding obligations, as described herein. In addition, the State has historically appropriated general (non-pension related) State aid payments to certain local governments and school districts that are contributing employers in these plans. Provided below is more detailed information related to MSRS's State Retirement System Fund's actuarial valuations, actuarial methods and assumptions, historical funding, eligibility and benefit formulas, as well as historical funding history for other State employer contribution and General Fund appropriations.***

### **MSRS – Statutory Funding Actuarial Valuations**

While MSRS administers five defined benefit pension funds, the three largest funds, the State Employees Retirement Fund, the Correctional Employees Retirement Fund, and the State Patrol Retirement Fund, represent 97 percent of the actuarial accrued liabilities for which MSRS is responsible. Refer to the MSRS Comprehensive Annual Financial Report for further discussion of actuarial valuations for the MSRS defined benefit pension funds as of July 1, 2015 (available online at <https://www.msrs.state.mn.us/financial-information>).

The State Employees Retirement Fund which includes the General Employees Retirement Plan, the State Fire Marshals Plan, the Military Affairs Plan and the Transportation Pilots Plan, is 85.72 percent funded with the actuarial value of assets totaling \$11.223 billion, and the actuarial accrued liability totaling \$13.093 billion. For purposes of determining the actuarial value of assets, assets are based on a five-year moving average of expected and market values. The State Employees Retirement Fund's funding status, determined on a market value of assets basis, decreased from 92.39 percent as of the July 1, 2014 actuarial valuation to 88.89 percent as of the July 1, 2015 actuarial valuation. This reduction in funding status is attributed to less than expected investment returns (the actual rate of return of was 4.4 percent for fiscal year 2015 in comparison to an 8.0 percent expected return and an actual return of 18.6 percent for fiscal year 2014).

The actuarial valuation also calculates the required contribution rates that are necessary to ensure that the MSRS funds become fully funded. Under Minnesota statutes, the State Employees Retirement Fund must be fully funded by June 30, 2041, the State Patrol Retirement Fund must be fully funded by June 30, 2038, and the Correctional Employees Retirement Fund must be fully funded by 2038, and the Judges Retirement Fund must be fully funded by June 30, 2039. The June 30, 2015 actuarial valuation for the State Employees Retirement Fund calculated that statutory contributions currently received from members and employers at 1.44 percent below the amount required to fully fund the MSRS funds by 2041. The contribution deficiency rate decreased from 1.82 percent to 1.44 percent of payroll (projected annual payroll for the Fiscal Year beginning on the July 1, 2015, valuation date was \$2.71 billion). The primary reason for the decreased contribution deficiency is the recognition of deferred gains from prior years. MSRS proposed legislation in the 2016 session to increase employer and employee contribution rates from 5.50 percent to 6.00 percent, effective July 1, 2017, and to implement an additional 1.00 percent employer contribution rate increase annually until the fund reaches a 100.00 percent funded ratio, determined on a market value of assets basis. MSRS was also seeking to reduce the post-retirement benefit increase from 2.00 percent to 1.75 percent, and eliminate the automatic trigger that would raise the post-retirement benefit increase to 2.50 percent. This legislation was not passed in the 2016 session.

Actuarial valuation result as of July 1, 2015, show that the MSRS Correctional Employees Retirement Fund is 70.90 percent funded with the actuarial value of assets totaling \$878.6 million, and the actuarial accrued liability totaling \$1.239 million. The contribution deficiency increased from 4.48 percent of payroll as of July 1, 2014 to 5.46 percent of payroll as of July 1, 2015 primarily due to the change in discount rate (investment return) from 8.00 percent through June 30, 2017 and 8.50 percent thereafter to 8.00 percent for all years. Funding status, determined on a market value of assets basis decreased from 78.14 percent as of the July 1, 2014, actuarial valuation to 73.35 percent as of the July 1, 2015 actuarial valuation. This decline in funding status is attributed to lower than expected investment returns (the actual rate of return was 4.4 percent in comparison to an 8.0 percent expected return). To minimize the contribution deficiency, MSRS sought legislative approval in

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<sup>2</sup>Governor Dayton's veto message regarding Chapter 177 (S.F. 588) can be found here: [https://www.leg.state.mn.us/archive/vetoes/2016veto\\_ch177.pdf](https://www.leg.state.mn.us/archive/vetoes/2016veto_ch177.pdf).

the 2016 session to reduce the post-retirement benefit increase from 2.00 percent to 1.75 percent. This legislation was not passed in the 2016 session.

The State Patrol Retirement Fund is 76.81 percent funded with the actuarial value of assets totaling \$639.9 million, and the actuarial accrued liability totaling \$833.4 million based on July 1, 2015 actuarial valuation results. The contribution deficiency decreased from 8.58 percent of payroll to 7.98 percent of payroll. The primary reasons for the decreased contribution deficiency are the recognition of deferred gains on assets from prior years and the decrease in liability due to an assumed delay in the 1.50 percent and 2.50 percent post-retirement benefit increases. Member and employer contributions increased an additional 2.5 percent of payroll on July 1, 2016. The annual State contributions of \$1 million (1.46 percent of payroll) are reflected in the computations of the contribution deficiency as of the July 1, 2015 and 2014 actuarial valuation dates. The funding status, determined on a market value of assets basis, decreased from 83.37 percent as of the July 1, 2014 actuarial valuation to 79.77 percent as of the July 1, 2015 actuarial valuation. This decline in funding status is attributed to lower than expected investment returns, as noted in previous paragraphs.

The Judges Retirement Fund is 53.3 percent funded, with the actuarial value of assets totaling \$168.2 million and the actuarial accrued liability totaling \$315.6 million based on July 1, 2015 actuarial valuation results. The contribution deficiency for the plan decreased from 10.24 percent of payroll as of the July 1, 2014 actuarial valuation to 11.89 percent of payroll as of the July 1, 2015 actuarial valuation. The primary reason for the decreased contribution deficiency is the change in the discount rate, payroll growth, salary increase, and information assumptions, which were partially offset by the recognition of deferred asset gains from prior years. Funding status, determined on a market value of assets basis, decreased from 58.87 percent as of the July 1, 2014 actuarial valuation to 55.31 percent as of the July 1, 2015 actuarial valuation. This decline in funding status is attributed to lower than expected investment returns, as noted in previous paragraphs. MSRS proposed legislation in the 2016 session to seek General Fund appropriations to improve the funded ratio of the Judges Retirement Fund. The 2016 legislature passed a law for the Judges Retirement Fund to receive \$3 million in fiscal year 2017 and \$6 million each fiscal year thereafter until the plan reaches 100 percent funding as determined by an actuarial evaluation.

The Legislators Retirement Fund is funded on a pay-as-you-go basis with annual appropriations from the State's General Fund.

**MSRS – Statutory Actuarial Methods and Assumptions**

*Statutory:* The annual 5.5 percent employer and 5.5 percent employee contributions for State Employees Retirement Fund were established by State statute. The calculated actuarially required contribution of the MSRS General Employees Retirement Plan, the largest State funded plan, was determined using methods and assumptions:

**MSRS GENERAL EMPLOYEES RETIREMENT PLAN  
STATUTORY ACTUARIAL METHODS AND ASSUMPTIONS**

Actuarial Cost Method	Individual entry age normal
Rate of Return on the Investment of Present and Future Assets	8.0% per year
Projected Salary Increases	Reported salary at the valuation date increased according to the service-related rates that range from 3.25% for members with 17 or more years of service to 10.25% for members with one year of service.
Payroll Growth	3.50% per year.
Experience Studies	Period Covered: Fiscal Year 2009-2014
Asset Valuation	Asset valuations are based on market values at the end of the fiscal year, less a percentage of the unrecognized asset return determined at the close of each of the four preceding fiscal years. The unrecognized asset return is the difference between the actual net return on the market value of assets and the asset return expected during the fiscal year based on the assumed interest rate.
Total Unrecognized Investment Return (loss) at June 30, 2015	\$415,034,000

Sources: MSRS Comprehensive Annual Report, June 30, 2015, and the State Employees Retirement Fund Actuarial Valuation Report as of July 1, 2015.

The methods and assumptions used to calculate actuarially required contribution of the other defined benefit plans in the Retirement Systems are provided in the MSRS, TRA and PERA Comprehensive Annual Financial Reports for the Fiscal Year ended June 30, 2015. See “General Information” above. Also see “Pension Legislation and Litigation” for information on changes that came into effect after June 30, 2015, to the methods and assumptions used to calculate actuarially required contribution for defined benefit plans.

**MSRS - Historical Funding**

The actuarial valuations measure current costs and contribution requirements to determine how much employers and members should contribute to maintain appropriate funding progress to pay future benefits. Actuarial valuations also measure assets and liabilities to determine the level of funding for each defined benefit plan. The table below provides a historical comparison of the statutory actual employee and employer contribution rates (on a percentage of annual payroll basis) compared to the calculated actuarially recommended rate (the calculated actuarial required contribution).

**MINNESOTA STATE RETIREMENT SYSTEM  
PERCENTAGE OF PAYROLL ACTUAL CONTRIBUTION RATES AS COMPARED TO STATUTORY  
ACTUARIALLY RECOMMENDED RATES  
TEN-YEAR CONTRIBUTION HISTORY**

<i>As of</i>	<i>Statutory Actual Contribution Rates</i>			<i>Actuarial Recommended Rate</i>	<i>Sufficiency/ Deficiency Employee</i>
	<i>Employee</i>	<i>Employer</i>	<i>Total</i>		
July 1, 2006	4.00%	4.00%	8.00%	10.11%	(2.11)%
July 1, 2007	4.25%	4.25%	8.50%	11.76%	(3.26)%
July 1, 2008	4.50%	4.50%	9.00%	12.39%	(3.39)%
July 1, 2009	4.75%	4.75%	9.50%	14.85%	(5.85)%
July 1, 2010	5.00%	5.00%	10.00%	10.99%	(0.99)%
July 1, 2011	5.00%	5.00%	10.00%	11.03%	(1.03)%
July 1, 2012	5.00%	5.00%	10.00%	12.32%	(2.32)%
July 1, 2013	5.00%	5.00%	10.00%	12.45%	(2.45)%
July 1, 2014	5.50%	5.50%	11.00%	12.82%	(1.82)%
July 1, 2015	5.50%	5.50%	11.00%	12.44%	(1.44)%

Sources: MSRS Comprehensive Annual Financial Reports (2006 – 2015) – Schedule of Actual Contribution Rates as Compared to Actuarially Recommended Rates.

Further, the better the level of funding, the larger the ratio of assets to accrued liabilities and the greater the level of investment income potential. A higher funding ratio means that present assets and projected investment earnings on those assets are sufficient to cover the liabilities for present and future annuities, survivor and disability benefits, refunds, and administrative expenses.

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**MINNESOTA STATE RETIREMENT SYSTEM STATE EMPLOYEES RETIREMENT FUND**  
**TEN-YEAR FUNDING HISTORY**  
(\$'s in Thousands)

Valuation Date (July 1)	Aggregate Accrued Liabilities			Reported Assets	Portion Covered by Reported Assets			Funding Ratio (%)
	Active Member Contributions (1)	Retirees and Beneficiaries (2)	Employer Financed Portion (3)		% (1)	% (2)	% (3)	
2006	966,951	3,689,443	4,162,767	8,486,756	100	100	92.0	96.2
2007	1,001,316	3,963,536	4,662,453	8,904,517	100	100	84.5	92.5
2008	1,041,731	4,251,341	4,701,530	9,013,456	100	100	79.1	90.2
2009	1,102,082	4,496,247	4,914,431	9,030,401	100	100	69.8	85.9
2010	1,155,473	4,535,401	4,573,197	8,960,391	100	100	71.5	87.3
2011	982,365	4,982,212	4,611,904	9,130,011	100	100	68.6	86.3
2012	1,044,810	5,489,756	4,548,661	9,162,301	100	100	57.8	82.7
2013	1,090,373	5,807,381	4,530,887	9,375,780	100	100	54.7	82.0
2014	1,128,164	6,471,998	4,844,964	10,326,272	100	100	56.3	83.0
2015	1,161,369	6,949,000	4,982,333	11,223,285	100	100	62.5	85.7

Source: MSRS Comprehensive Annual Report, June 30, 2015 – Solvency Test for Last Ten Fiscal Years.

The historical funding history of the other defined benefit plans in the Retirement Systems is provided in the MSRS, TRA and PERA Comprehensive Annual Financial Reports for the Fiscal Year ended June 30, 2015. See “**General Information**” above.

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## MSRS – Eligibility and Benefit Formulas

Provided below is a description of the eligibility and benefit formulas of the MSRS General Employees Retirement Plan, the largest plan of the State Employees Retirement Fund.

### MSRS General Employees Retirement Plan

<b>A. Coverage</b>	Most State employees, University of Minnesota non-instructional employees, and selected metropolitan agency employees
<b>B. Contribution Rates</b>	Employees: 5.5 percent effective July 1, 2014 Employers: 5.5 percent effective July 1, 2014 Employee contributions are “picked up” according to the provisions of Internal Revenue Code 414(h).
<b>C. Benefit Formula</b>	If first hired before July 1, 1989, the benefit formula is the greater of (a) or (b): (a) 1.2 percent of a high-five year salary for the first 10 years of allowable service plus 1.7 percent of high-five salary for each subsequent year. This benefit is reduced for each month the member is under age 65 at time of retirement, or under age 62 with 30 years of allowable service. There is no reduction in the formula if the member’s age plus years of allowable service totals 90 (Rule of 90). (b) 1.7 percent of high-five year salary for each year of allowable service assuming augmentation to age 65 at 3 percent per year and an actuarial reduction for each month the member is under age 65. If first hired after June 30, 1989, the benefit formula is 1.7 percent of high-five year salary for each year of allowable service with an actuarial equivalent, early retirement reduction for each month the member is under the normal retirement age. Salary includes wages and other periodic compensation. It excludes lump sum payments at separation, employer contributions to deferred compensation and tax sheltered annuity plans, and benevolent vacation and sick leave donation programs. The high-five average salary is the average salary from the sixty-successive month period with the
<b>D. Retirement Age and Service Requirements</b>	<i>Eligibility for unreduced retirement benefits:</i> Age 65 for employees hired before July 1, 1989, or age 66 for employees hired on or after July 1, 1989 Age eligible for full Social Security retirement benefits (but not higher than age 66) if hired before July 1, 1989; with three or more years of allowable service (five years if hired after June 30, 2010) Rule of 90 for those employees hired before July 1, 1989. <i>Eligibility for reduced retirement benefits:</i> Age 55 with three years of service if hired prior to July 1, 2010, or five years of service if hired after June 30, 2010, reduced from full retirement age Any age with 30 years of service, reduced from age 62 (pre-July 1, 1989 hires only) The plan also offers total and permanent disability benefits for employees with at least three years of service (five years of service after June 30, 2010).
<b>E. Surviving Spouse Benefit</b>	If employee has at least three years of service at death, (five years if hired after June 30, 2010), generally, the spouse is eligible for a 100 percent survivor annuity or a refund.
<b>F. Refunds</b>	Employee contributions plus 6 percent interest compounded annually through June 30, 2011, and 4 percent thereafter.

Source: Minnesota State Retirement System 2015 Comprehensive Annual Financial Report.

Eligibility and benefit formulas for the various plans covered under the Retirement Systems are provided in the MSRS, TRA and PERA Comprehensive Annual Financial Reports for the Fiscal Year ended June 30, 2015. See “**General Information**” above.

**MSRS - Employer Contributions**

The following table summarizes the employer contributions made to the MSRS for the last 10 years. Contributions are made from a variety of State funds, including the General Fund. Based on payroll expense data for Fiscal Year 2015, the State’s General Fund comprised approximately 48 percent of the employer contributions. Other major fund categories included approximately 17 percent for the Trunk Highway Fund, 7 percent for federal funds and 12 percent for the special revenue fund. All other State employer contributions, which make up approximately 16 percent of the total were from 96 other funds of the State.

**MINNESOTA STATE RETIREMENT SYSTEM EMPLOYER CONTRIBUTION HISTORY**  
**MINNESOTA STATE RETIREMENT SYSTEM**  
(\$’s in Thousands)

Fiscal Year Ended (June 30 <sup>th</sup> )	Employer Contributions <sup>(1)</sup>						Total
	State Employees Retirement Fund	Correctional Employees Retirement Fund	Elective State Officers Fund <sup>(2)</sup>	Judges Retirement Fund	Legislators Retirement Fund <sup>(2)</sup>	State Patrol Retirement Fund	
2006	82,645	12,152	417	7,336	5,684	7,055	115,289
2007	86,492	13,927	427	7,572	1,772	7,461	117,651
2008	96,746	18,623	435	7,936	2,217	8,279	134,236
2009	107,211	20,126	442	8,219	1,269	9,178	146,445
2010	113,716	21,988	453	8,283	1,975	10,104	156,519
2011	118,563	23,982	460	8,297	2,805	9,873	163,890
2012	115,159	24,188	465	7,922	3,935	11,620	163,289
2013	121,673	24,632	470	8,177	3,399	11,482	169,833
2014	128,037	26,468	N/A	9,426	3,436	11,894 <sup>(3)</sup>	179,261
2015	146,333	29,480	N/A	9,776	3,216	13,763 <sup>(3)</sup>	202,568

- <sup>(1)</sup> Other than contributions described in the footnotes below, all other plans are bi-weekly employer contributions. Amounts exclude the State’s employer contribution to the Unclassified Employees Retirement Fund (Defined Contribution Plans). For FY2015, employer contributions to this fund were \$6,256,000.
- <sup>(2)</sup> Effective July 1, 2013, the Elective State Officers Fund was merged into the Legislators Retirement Fund. The Legislators Retirement Fund is funded on a pay-as-you-go basis from the State’s General Fund.
- <sup>(3)</sup> Other Employer contributions to the State Patrol Retirement Fund do not include the \$1 million supplemental State aid that the fund received during Fiscal Year 2015 because its funding ratio, determined on a market value of assets basis, was less than 90 percent. This amount is recognized as other income in MSRS’ financial statements.

Sources: MSRS Comprehensive Annual Financial Reports (2006-2015).

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**MSRS – GASB Statements No. 67 and No. 68 Actuarial Valuation Results**

To comply with GASB Statement No. 67, MSRS engaged actuaries to compute the NPL (total pension liability less Fiduciary Net Position) and pension expense amounts. Contributing employers are required, under GASB Statement No. 68, to report these amounts in their financial statements for fiscal years beginning after June 15, 2014, (State Fiscal Year 2015). The NPL will often be one of the largest amounts reported in an employer’s financial statements. The new measures of these amounts (e.g., NPL, pension expense) are substantially different from the funding measures (e.g., funding ratio, actuarial accrued liability, contribution sufficiency/deficiency rate, etc.) primarily due to the actuaries utilizing GASB-compliant actuarial assumptions, rather than the actuarial assumptions prescribed in Minnesota Statutes, in their computations.

The calculated NPL of the MSRS General Employees Retirement Plan, the largest State funded plan, was determined using the following methods and assumptions.

**MINNESOTA STATE RETIREMENT SYSTEM GENERAL EMPLOYEES RETIREMENT PLAN  
GASB 67 ACTUARIAL METHODS AND ASSUMPTIONS**

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value of Assets
Long-term Expected Return	7.90 percent
Inflation	2.75 percent
Salary Increases	Service related rates.
Payroll Growth	3.50 percent
Mortality Rates	RP-2000 generational mortality tables projected with mortality improvement scale AA. These tables are set back or set forward to match fund experience.
Annual post-retirement benefit increases (e.g. cost of living adjustments)	2.0 percent through 2043 and 2.5 percent thereafter.

Sources: MSRS Comprehensive Annual Report, June 30, 2015 and the State Employees Retirement Fund Actuarial Valuation Report as of July 1, 2015.

GASB Statements No. 67 and No. 68 actuarial valuation results show that on June 30, 2015, employers contributing to the MSRS’ largest cost-sharing fund, the State Employees Retirement Fund (the General Employees Retirement Plan), incurred NPL of \$1.5 billion. Actuaries determined this amount assuming a lower long-term expected rate of return of 7.9 percent, an inflation rate of 2.75 percent, and payroll growth and salary increase assumptions that were 25 basis points less than the prescribed assumptions. Employers will also report pension income of \$370.2 million, instead of a pension expense, due to recognition in fiscal year 2015 of prior year inflows resulting from assumption changes and better than expected return on the market value of assets. Lastly, as of the June 30, 2015 measurement date, Fiduciary Net Position as a percentage of the Total Pension Liability was 88.3 percent.

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GASB actuarial valuation results for all of the MSRS pension plans are depicted in the table below. Based on contributions received during Fiscal Year 2015, the State's proportionate share (including its component units: the University of Minnesota, Metropolitan Council, Minnesota Housing Finance Agency, Minnesota Office of Higher Education and the Minnesota Sports Facilities Authority) of the each MSRS defined benefit fund's NPL and Pension Expense/(Income), and related dollar amounts, are also presented below.

**MINNESOTA STATE RETIREMENT SYSTEM**  
**GASB STATEMENTS NO. 67 AND NO. 68 ACTUARIAL VALUATION RESULTS**  
**June 30, 2015**  
(\$ in Thousands)

<b>Retirement Fund</b>	<b>Total Pension Liability (TPL)</b>	<b>Plan Fiduciary Net Position (FNP)</b>	<b>Net Pension Liability (NPL)</b>	<b>Plan FNP As a % of TPL</b>	<b>State's Proportionate Share</b>	<b>State's Share of NPL</b>	<b>FY2015 Pension Expense / (Income)</b>	<b>State's Share of Pension Expense/ (Income)</b>
State Employees	\$13,177,712	\$11,638,319	\$1,539,393	88.3%	99.215%	\$1,527,309	\$(370,172)	\$(367,266)
State Patrol	838,235	664,530	173,705	79.3%	100.000%	173,705	13,518	13,518
Correctional Employees	1,563,245	909,002	654,243	58.2%	99.864%	653,353	38,891	38,838
Judges	410,972	174,580	236,392	42.5%	100.000%	236,392	17,706	17,706
Legislators	<u>144,353</u>	<u>3,430</u>	<u>140,923</u>	<u>2.4%</u>	100.000%	140,923	5,554	5,554
Totals	\$16,134,517	\$13,389,861	\$2,744,656	83.0%		\$2,731,682	\$(294,503)	\$(291,650)

Source: MSRS 2015 Comprehensive Annual Financial Report for Fiscal Year Ended June 30, 2015.

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**Pension Disclosure in the State’s Financial Statements**

*The following information from the State’s Financial Statements is being presented due to differences in the between the Systems’ financial reporting and the State’s financial statement due to the one year lag between the disclosures in Systems’ Comprehensive Annual Reports and the State’s CAFR.*

The State contributes as an employer and / or a non-employer contributing entity into certain defined benefit pension funds, both State administered plans and non-State administered plans.

In June 2012, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 67 “Financial Reporting for Pension Plans”, which amends GASB Statement No. 25, and GASB Statement No. 68 “Accounting and Financial Reporting for Pensions”, which amends GASB Statement No. 27. These standards set forth modifications to the financial reporting requirements of the State as it relates to pensions. These statements require changes to the financial statements, notes to the financial statements and required supplementary information. The plans implemented GASB Statement No. 67 for the year ended June 30, 2014, and the State implemented GASB Statement No. 68 “Accounting and Financial Reporting for Pensions” for the year ended June 30, 2015.

The State NPL as an employer and non-employer contributing entity is recorded in the State’s financial statements based on the State’s share of the NPL of the applicable plan. In addition, the State’s share of the effects of changes in certain assumptions are recorded as deferred outflows of resources and deferred inflows of resources and are amortized over the current and future periods.

The following table represents the plans the State contributes to as an employer and/or a non-employer contributing entity that are included in the State’s financial statements.

<u>Plan Administrator</u>	<u>Plans Covered</u>
Minnesota State Retirement System (MSRS)	State Employees Retirement Fund (SERF) Correctional Employees Retirement Fund (CERF) Judges Retirement Fund (JRF) Legislators Retirement Fund (LRF) State Patrol Retirement Fund (SPRF)
Public Employees Retirement Association (PERA)	General Employees Retirement Fund (GERF)
Teachers Retirement Association (TRA)	Teachers Retirement Fund (TRF)
St. Paul Teachers’ Retirement Fund Association	St. Paul Teachers’ Retirement Fund (SPTRF)
Duluth Teachers’ Retirement Fund Association	Duluth Teachers Retirement Fund (DTRF)

**Summary of State Pension Amounts  
As of June 30, 2015  
(\$'s in Thousands)**

	State Administered					Non-State Administered		State Administered			Total
	Multiple Employer					Multiple Employer		Single Employer			
	SERF <sup>(1)</sup>	CERF <sup>(1)</sup>	GERF <sup>(1)</sup>	MERF <sup>(1)</sup>	TRF <sup>(1)</sup>	SPTRF <sup>(1)</sup>	DTRF <sup>(1)</sup>	JRF <sup>(1)</sup>	LRF <sup>(1)</sup>	SPRF <sup>(1)</sup>	
State's Proportionate Share of the Net Pension Liability as an:											
Employer	\$ 1,189,902	\$ 475,387	\$ 33,103	\$ -	\$ 190,460	\$ 1,666	\$ 1,401	\$ 205,955	\$ 138,241	\$ 159,333	\$ 2,395,448
Non-Employer Contributing Entity	-	-	-	95,900	237,958	162,576	166,948	-	-	-	663,382
<b>Total</b>	<b>\$ 1,189,902</b>	<b>\$ 475,387</b>	<b>\$ 33,103</b>	<b>\$ 95,900</b>	<b>\$ 428,418</b>	<b>\$ 164,242</b>	<b>\$ 168,349</b>	<b>\$ 205,955</b>	<b>\$ 138,241</b>	<b>\$ 159,333</b>	<b>\$ 3,058,830</b>
State's Proportionate Share % of the Net Pension Liability as of:											
Current Year Measurement Date	73.38%	99.80%	0.70%	43.35%	9.30%	30.65%	65.53%	100.00%	100.00%	100.00%	
Prior Year Measurement Date	72.64%	99.83%	0.70%	43.35%	9.51%	30.65%	65.53%	100.00%	100.00%	100.00%	
Difference between Expected and Actual Experience	\$ -	\$ 3,412	\$ 508	\$ -	\$ 36,555	\$ -	\$ 90	\$ 4,064	\$ -	\$ -	\$ 44,629
Changes in Assumption	-	-	3,412	-	-	9,722	5,155	-	-	25,048	43,337
Change in Proportionate Share	24,200	4	-	-	5,168	-	-	-	-	-	29,372
Contributions Subsequent Measurement Date	107,313	29,378	2,655	24,000	44,373	9,913	6,402	9,776	3,216	13,763	250,789
Deferred Outflows of Resources	\$ 131,513	\$ 32,794	\$ 6,575	\$ 24,000	\$ 86,096	\$ 19,635	\$ 11,647	\$ 13,840	\$ 3,216	\$ 38,811	\$ 368,127
Difference between Expected and Actual Experience	\$ 25,843	\$ -	\$ -	\$ -	\$ -	\$ 3,986	\$ -	\$ -	\$ -	\$ 4,809	\$ 34,638
Changes in Assumption	867,233	122,313	-	-	-	-	-	6,733	-	-	996,279
Net Difference Between Projected and Actual Earnings	617,196	62,914	8,945	27,895	134,691	23,483	10,290	12,837	831	49,304	948,386
Change in Proportionate Share	-	127	-	-	15,021	-	-	-	-	-	15,148
Deferred Inflows of Resources	\$ 1,510,272	\$ 185,354	\$ 8,945	\$ 27,895	\$ 149,712	\$ 27,469	\$ 10,290	\$ 19,570	\$ 831	\$ 54,113	\$ 1,994,451
Net Pension Expense	\$ (183,186)	\$ 23,566	\$ 2,458	\$ 4,619	\$ 20,860	\$ 11,876	\$ 9,683	\$ 13,246	\$ 16,555	\$ 13,082	\$ (67,241)

<sup>(1)</sup> Proportionate share was determined based on the State's percentage of employer and non-employer contributing entity contributions into the plan.

<b>Pension Plans</b>										
<b>Actuarial Assumptions</b>										
	State Administered				Non-State Administered			State Administered		
	Multiple Employer				Multiple Employer			Single Employer		
	SERF <sup>(1)</sup>	CERF <sup>(1)</sup>	GERF <sup>(1)</sup>	MERF <sup>(1)</sup>	TRF <sup>(1)</sup>	SPTRF <sup>(1)</sup>	DTRF <sup>(1)</sup>	JRF <sup>(1)</sup>	LRF <sup>(1)</sup>	SPRF <sup>(1)</sup>
Actuarial Valuation/ Measurement Date	June 30, 2014	June 30, 2014	June 30, 2014	June 30, 2014	June 30, 2014	June 30, 2014	July 1, 2014	June 30, 2014	June 30, 2014	June 30, 2014
Long-Term Expected Rate	7.90%	7.90%	7.90%	7.90%	8.25%	8.00%	8.00%	7.90%	7.90%	7.90%
20 Year Municipal Bond Rate <sup>(2)</sup>	4.29%	4.29%	4.29%	4.29%	4.35%	4.29%	4.29%	4.29%	4.29%	4.29%
Experience Study Dates	2004 - 2008	2006 - 2011	2004 - 2008	2005-2009	2004 - 2008	2006 - 2011	2007 - 2011	2007 - 2011	2012	2006 - 2011
Inflation	2.75%	2.75%	2.75%	2.75%	3.00%	3.00%	3.25%	2.75%	2.75%	2.75%
Salary Increases	Service Related Rates	Service Related Rates	3.25 - 11.78%	3.75%	3.50 - 12.00%	4.00 - 8.90%	3.25 - 6.00%	2.75%	4.75%	Service Related Rates
Payroll Growth	3.50%	3.50%	3.50%	3.50%	3.00%	4.00%	-	2.75%	N/A	3.50%
<sup>(1)</sup> For mortality rate assumptions, the RP – 2000 Mortality table for males and females was used and adjusted for mortality improvements based on Scale AA. There are various adjustments in each plan to match experience.										
<sup>(2)</sup> Source: Federal Reserve Board for SERF, CERF, GERF, MERF, SPTRF, DTRF, JRF, LRF and SPRF, and the Board of Governors of the Federal Reserve System for TRF.										

See STATE FINANCIAL STATEMENTS in APPENDIX F. Note 8 - Pension and Investment Trusts (pages F-79 through F-98), for additional information on pension disclosures related to the implementation of GASB 68. The State's Fiscal Year 2015 financial statements and corresponding pension related disclosures and required supplementary information are based on the June 30, 2014 GASB 67 & 68 Actuarial Report.

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The following table presents the NPL for each defined benefit plan with a primary government proportionate share of the NPL, calculated using the corresponding discount rate as well as what the NPL would be if the rate were one percentage point higher or lower.

<b>State's Proportionate Share</b>						
<b>Sensitivity of the Net Pension Liability to Changes in the Discount Rate</b>						
<b>As of June 30, 2015</b>						
<b>(\$'s in Thousands)</b>						
	With a 1% Decrease		Current Discount Rate		With a 1% Increase	
	Rate	NPL <sup>(1)</sup>	Rate	NPL <sup>(1)</sup>	Rate	NPL <sup>(1)</sup>
SERF	6.90%	\$ 2,401,428	7.90%	\$ 1,189,902	8.90%	\$ 183,184
CERF <sup>(3)</sup>	5.82%	680,472	6.82% <sup>(2)</sup>	475,387	7.82%	308,537
GERF	6.90%	53,364	7.90%	33,103	8.90%	16,434
MERF	6.90%	133,525	7.90%	95,900	8.90%	63,030
TRF <sup>(3)</sup>	7.25%	708,027	8.25%	428,418	9.25%	195,320
SPTRF	7.00%	220,122	8.00%	164,242	9.00%	118,049
DTRF	4.40%	207,666	5.40% <sup>(2)</sup>	168,349	6.40%	135,527
JRF <sup>(3)</sup>	4.78%	248,832	5.78% <sup>(2)</sup>	205,955	6.78%	169,607
LRF <sup>(3)</sup>	3.29%	155,270	4.29% <sup>(2)</sup>	138,241	5.29%	124,014
SPRF	6.90%	256,433	7.90%	159,333	8.90%	78,388
<sup>(1)</sup> NPL						
<sup>(2)</sup> The long-term projected rate was used through 2055, 2034, and 2014 for CERF, JRF, and LRF respectively. The 20 year municipal bond rate was used subsequent to these years. In addition, the discount rate changed from 6.08, 5.62, 5.57, and 4.63 percent for CERF, DTRF, JRF, and LRF, respectively.						
<sup>(3)</sup> The discount rate that will be used to calculate the NPL for Fiscal Year 2016 for CERF, TRF, JRF, and LRF will change to 6.25, 8.00, 5.25, and 3.80 percent, respectively.						

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## POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS

Post-employment benefits other than pensions are available to certain employees of the State, and their dependents through a single-employer defined benefit health care plan, as allowed by Minnesota Statutes, Section 43A.27, subdivision 3, and Minnesota Statutes, Section 471.61, subdivision 2a, and required under the terms of selected employment contracts. All pre-age-65 State retirees with at least five years of allowable pension service who are entitled at the time of retirement to receive an annuity under the State retirement program are eligible to participate in the State's health and dental insurance plan until age 65. Retirees not eligible for an employer subsidy must pay 100 percent of the premiums to continue receiving coverage. These employees are allowed to stay in the active employee risk pool with the same premium rate and are, therefore, subsidized by the insurance premiums rates for active State employees, resulting in an implicit rate subsidy. As of July 1, 2014, there were approximately 2,440 retirees participating in the State's insurance plan under this provision.

The State also subsidizes the health care and dental premium rates for certain employees, primarily conservation officers, correctional officers at State correctional facilities, and State troopers through an explicit rate subsidy under terms of selected employment contracts. If the retiree terminates employment prior to age 55, the employer's premium contribution rate is frozen at the date of the employee's retirement and is payable by the State until the retiree is age 65. The retiree is responsible for any other portion of the premiums. If the retiree terminates employment at age 55 or later, the employer contributes the active employee's premium rate each year until the retiree is age 65. Coverage ends at the retiree's attainment of age 65. As of July 1, 2014, there were approximately 975 correctional and law enforcement retirees receiving an explicit rate subsidy. The State does not issue a separate financial report for its OPEB as the State does not fund an OPEB plan and operates on a pay-as-you-go basis.

### Funding Policy

The contribution requirement of plan members and the State are established and may be amended by the State legislature or through selected employment contracts, which are negotiated every other year. The required contribution is based on a projected pay-as-you-go basis. For Fiscal Year ended June 30, 2015, the State contributed \$32,144,000 to the plan. Plan members retirees receiving benefits through the implicit rate subsidy contributed \$22,633,000, through their average required contribution of \$525 per month for retiree-only coverage and \$1,545 for retiree-family coverage. The plan is administered by the MSRS.

### Annual OPEB Cost and Net OPEB Obligation

The State's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a thirty year amortization period using a 4.10 percent discount rate. For year ending June 30, 2015, the State's ARC is \$70,903,000. The following table shows the components of the State's annual OPEB cost, the amount contributed to the plan, and the changes to the State's net OPEB obligation:

<b>Net OPEB Obligation</b>	
<b>(\$'s In Thousands)</b>	
Annual Required Contributions (ARC) <sup>(1)</sup>	\$ 70,903
Interest on Net OPEB Obligation (NOO) <sup>(1)</sup>	10,527
Amortization Adjustment to ARC <sup>(1)</sup>	<u>(9,365)</u>
Annual OPEB Cost (Expense)	\$ 72,065
Contributions	<u>(32,144)</u>
Increase in NOO	<u>\$ 39,921</u>
NOO, Beginning Balance	<u>\$256,979</u>
NOO, Ending <sup>(2)</sup>	<u>\$296,900</u>

<sup>(1)</sup>Components of annual OPEB cost.

<sup>(2)</sup>Amount attributable to State's Governmental Funds, which includes the General Fund is \$258,116. See page F-99 through F-102, Note 9 – Termination and Postemployment Benefits and page F-106 through F-118, Note 12 – Long-Term Liabilities – Primary Government.

Source: State of Minnesota Comprehensive Annual Financial Report for Fiscal year Ended June 30, 2015.

The State’s annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for Fiscal Years 2015, 2014, and 2013 are as follows:

**Net OPEB Obligation  
(\$’s In Thousands)**

<b><u>Fiscal Year Ended, June 30,</u></b>	<b><u>Annual OPEB Cost</u></b>	<b><u>Percentage of Annual OPEB Cost Contributed</u></b>	<b><u>Net OPEB Obligation</u></b>
2015	\$72,065	45%	\$296,900
2014	\$70,803	50%	\$256,979
2013	\$67,300	57%	\$221,574

Source: State of Minnesota Comprehensive Annual Financial Report for Fiscal Year Ended June 30, 2015.

**Funded Status and Funding Progress**

As of July 1, 2014, the most recent actuarial valuation date, the actuarial accrued liability for benefits and the UAAL was \$666,638,000. The actuarial value of assets is zero as no assets have been deposited into an irrevocable OPEB trust for future benefits. The covered payroll (annual payroll of active employees covered by the plan) was \$3,243,316,000 and the ratio of the UAAL to the covered payroll was 20.6 percent.

**New Accounting Standards Issued**

In June 2015, the Governmental Accounting Standards Board issued GASB Statement No. 75, “Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions”. The State plans to implement this new standard in Fiscal Year 2017.

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**APPENDIX C**

**STATE DEBT**

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**APPENDIX C**

**STATE DEBT**

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**GENERAL OBLIGATION BONDS OUTSTANDING  
AS OF THE DATE OF ISSUE OF THE BONDS  
(\$'s in Thousands)**

<u>Category Type</u>	<u>Amount</u>	
1 Building	\$ 60	
Transportation	233,964	
Refunding Bonds	1,508,785	
Various Purpose	<u>2,836,012</u>	
Total Category 1		\$ 4,578,821
2 School Loan	\$ 2,245	
Rural Farm Authority	<u>32,234</u>	
Total Category 2		\$ 34,479
3 Trunk Highway	\$ 1,611,510	
Trunk Highway Refunding	<u>288,770</u>	
Total Category 3		<u>\$ 1,900,280</u>
Total Outstanding as of the Date of the Bonds		\$ 6,513,580
Plus Series 2016A Bonds		265,890
Plus Series 2016B Bonds		215,000
Plus Series 2016C Bonds		7,500
Plus Series 2016D Bonds		310,565
Less Various Purpose Refunded Bonds		<u>(342,655)</u>
Total Outstanding as of the Date of the Bonds - Including These Issues		<u><u>\$ 6,969,880</u></u>

The full faith and credit and unlimited taxing powers of the State are pledged for the payment of all of the above bonds.

The outstanding bonds comprising the Category 1 are payable primarily from money appropriated to the Debt Service Fund from the General Fund, which is supported by income tax, sales tax, and other receipts. The bonds comprising Category 2 are payable to a substantial degree from money appropriated to the Debt Service Fund from special accounts in the General Fund to which the receipts from special revenue sources, such as school district capital and debt service loan repayments, State college charges, fees and rentals, have been pledged. The Category 3, Trunk Highway Bonds, are payable primarily from the Trunk Highway Fund, which receives 58.9 percent of the net proceeds of the State fuel, motor vehicle registration taxes, and a portion of the motor vehicle sales tax, pursuant to the State Constitution and related statutory provisions.

**GENERAL OBLIGATION BONDS AUTHORIZED, ISSUED AND UNISSUED  
AS OF THE DATE OF ISSUE OF THE BONDS  
(\$'s in Thousands)**

<b>Purpose of Issue</b>	<b>Law Authorizing</b>	<b>Total Authorization (1)(2)</b>	<b>Previously Issued as Par Bonds<sup>(3)</sup></b>	<b>Previously Issued as Premium<sup>(3)</sup></b>	<b>The Bonds<sup>(3)</sup></b>	<b>Remaining Authorization</b>
Building	1990,Ch.610	\$270,129.1	\$270,126.0	\$0.0	\$0.0	\$3.1
Building	1994,Ch.643	523,873.5	523,849.0	0.0	0.0	\$24.5
Building	X1997, Ch. 2	37,432.0	37,335.0	0.0	0.0	\$97.0
Building	1999, Ch. 240	439,425.1	438,536.0	0.0	0.0	\$889.1
Various Purpose	2000, Ch. 492	526,636.8	518,529.6	44.4	0.0	\$8,062.8
Various Purpose	2002, Ch. 393	600,589.5	599,592.6	0.0	0.0	\$996.9
Various Purpose	X2002, Ch. 1	15,273.0	14,755.0	0.0	0.0	\$518.0
Trunk Highway	X2003, Ch. 19, Art.3	400,191.5	399,990.0	0.0	0.0	\$201.5
Trunk Highway	X2003, Ch. 19, Art.4	106,026.5	105,700.0	0.0	0.0	\$326.5
Various Purpose	X2003, Ch. 20	219,010.0	218,434.0	0.0	0.0	\$576.0
Various Purpose	2005, Ch. 20	917,632.6	913,048.0	371.0	450.0	\$3,763.6
Various Purpose	2006, Ch. 258	991,158.0	989,633.9	875.1	645.0	\$4.0
Various Purpose	X2007, Ch. 2	41,320.0	40,926.0	394.0	0.0	\$0.0
Trunk Highway	2008, Ch. 152	1,782,448.2	1,464,178.0	0.0	72,500.0	\$245,770.2
Transportation	2008, Ch. 152	59,522.4	59,289.0	233.4	0.0	\$0.0
Various Purpose	2008, Ch. 179	790,444.4	785,466.9	2,480.1	0.0	\$2,497.4
Various Purpose	2008, Ch. 365	104,806.2	104,383.8	286.2	136.0	\$0.2
Trunk Highway	2009, Ch. 36	39,942.0	39,400.0	0.0	40.0	\$502.0
Various Purpose	2009, Ch. 93	256,100.8	249,373.1	3,161.9	260.0	\$3,305.8
Various Purpose	2010, Ch. 189	708,138.5	688,054.3	11,095.7	4,189.0	\$4,799.5
Trunk Highway	2010, Ch. 189	24,952.0	24,852.0	0.0	100.0	\$0.0
Trunk Highway	2010, Ch. 388	99,194.9	99,194.9	0.0	0.0	\$0.0
Various Purpose	X2010, Ch. 1	31,413.0	28,126.1	2,311.9	0.0	\$975.0
Various Purpose	X2011, Ch. 12	555,140.0	507,882.4	22,567.6	5,500.0	\$19,190.0
Trunk Highway	2012, Ch. 287	17,613.0	17,550.0	0.0	60.0	\$3.0
Various Purpose	2012, Ch. 293	566,858.0	484,260.1	42,381.9	37,000.0	\$3,216.0
Various Purpose	X2012, Ch. 1	56,695.0	43,773.0	6,127.0	900.0	\$5,895.0
Trunk Highway	X2012, Ch. 1	35,040.0	24,355.0	0.0	7,800.0	\$2,885.0
Trunk Highway	2013, Ch. 117	300,300.0	137,805.1	0.0	111,600.0	\$50,894.9
Various Purpose	2013, Ch. 136	178,795.0	142,051.7	17,948.3	7,500.0	\$11,295.0
Various Purpose	2014, Ch. 294	895,903.0	453,595.5	80,954.5	214,900.0	\$146,453.0
Various Purpose	X2015 Ch. 5	190,697.0	37,903.0	6,647.0	66,020.0	\$80,127.0
Trunk Highway	X2015 Ch. 5	<u>140,140.0</u>	<u>67,000.0</u>	<u>0.0</u>	<u>22,900.0</u>	<u>\$50,240.0</u>
Totals		\$11,922,840.8	\$10,528,949.0	\$197,880.0	\$552,500.0	\$643,511.9

(1) Amount as shown reflects any amendments by subsequent session laws.

(2) Minnesota Statutes, Section 16A.642, requires the Commissioner to prepare and present to appropriate legislative committees on or before January 1 of each odd-numbered year, a report on the status of certain bond authorizations which are more than four years old which have been implemented to a certain degree, and of other bond authorizations or bond proceeds balances that may be cancelled due to completion or cancellation of the projects to be financed. Bond authorizations and bond proceeds balances reported on by the Commissioner are cancelled effective the following July 1, unless specifically reauthorized by an act of the Legislature.

(3) Minnesota Statutes 16A.641, subdivision 7b, allows for the premium, received on the sale of bonds after December 1, 2012 may be deposited to the bond proceeds fund where it is used to reduce the par amount of the bonds issued at the time of the bond sale or to the state bond fund.



**TOTAL STATE GENERAL OBLIGATION BONDS OUTSTANDING BY SERIES  
AS OF THE DATE OF ISSUE OF THE BONDS  
(\$'s in Thousands)**

Bond Issue	Original Principal		Final Maturity after Refunding	Interest Rate Range Outstanding	Outstanding Principal 06/30/2016		Outstanding Principal as of Date of Issue	
	Various Purpose	Trunk Highway			Various Purpose	Trunk Highway	Various Purpose	Trunk Highway
Series Dated November 1, 2006	327,000	73,000	2016	5.00%	16,125	3,650	16,125	3,650
Series Dated April 25, 2007 (Refunding)	264,050	-	2018	5.00%	63,040	-	35,995	-
Series Dated August 14, 2007	656,000	14,000	2017	5.00%	67,150	1,420	33,575	710
Series 2008A August 5, 2008	275,000	-	2018	4.625% - 5.00%	27,050	-	27,050	-
Series 2008B August 5, 2008	-	33,500	2018	4.00% - 5.00%	-	3,350	-	3,350
Series 2008C August 5, 2008 (Refunding)	155,415	-	2019	5.00%	63,760	-	47,750	-
Series 2009A January 29, 2009	325,000	-	2028	4.00% - 5.00%	204,285	-	64,425	-
Series 2009B January 29, 2009	-	70,000	2028	3.00% - 4.375%	-	43,040	-	43,040
Series 2009D August 26, 2009	192,275	-	2029	4.00% - 5.00%	132,110	-	28,320	-
Series 2009E August 26, 2009	-	80,000	2029	4.00% - 5.00%	-	56,000	-	52,000
Series 2009F August 26, 2009 (Refunding)	297,750	-	2021	4.00% - 5.00%	147,540	-	120,380	-
Series 2009G August 26, 2009 (Refunding)	-	28,360	2021	2.00% - 5.00%	-	15,265	-	12,370
Series 2009H November 5, 2009	443,000	-	2029	2.00% - 5.00%	237,000	-	128,555	-
Series 2009I November 5, 2009	-	25,000	2029	2.00% - 5.00%	-	16,000	-	16,000
Series 2009K November 5, 2009 (Refunding)	100,395	-	2022	2.00% - 5.00%	96,550	-	96,550	-
Series 2010A August 19, 2010	635,000	-	2030	3.00% - 5.00%	472,875	-	441,350	-
Series 2010B August 19, 2010	-	225,000	2030	4.00% - 5.00%	-	168,750	-	157,500
Series 2010D September 29, 2010 (Refunding)	687,115	-	2024	1.75% - 5.00%	371,640	-	326,255	-
Series 2010E September 29, 2010 (Refunding)	-	220,670	2024	2.00% - 5.00%	-	136,795	-	120,200
Series 2011A October 12, 2011	445,000	-	2031	2.00% - 5.00%	330,525	-	330,525	-
Series 2011B October 12, 2011	-	320,000	2031	3.00% - 5.00%	-	256,000	-	256,000
Series 2011C October 12, 2011 (Taxable)	4,000	-	2016	1.35%	4,000	-	4,000	-
Series 2012A August 16, 2012	422,000	-	2032	2.50% - 5.00%	295,380	-	256,945	-
Series 2012B August 16, 2012	-	234,000	2032	2.00% - 5.00%	-	198,900	-	187,200
Series 2012C August 16, 2012 (Taxable)	2,500	-	2017	2.00%	2,500	-	2,500	-
Series 2013A August 15, 2013	273,350	-	2033	4.00% - 5.00%	246,010	-	232,340	-
Series 2013B August 15, 2013	-	200,000	2033	4.00% - 5.00%	-	180,000	-	170,000
Series 2013C August 15, 2013 (Taxable)	5,000	-	2018	2.50%	5,000	-	5,000	-
Series 2013D November 6, 2013	283,820	-	2033	3.00% - 5.00%	255,880	-	255,880	-
Series 2013E November 6, 2013	-	112,000	2033	2.00% - 5.00%	-	100,800	-	100,800
Series 2013F November 6, 2013 (Refunding)	373,940	-	2026	3.125% - 5.00%	373,940	-	373,940	-
Series 2014A August 21, 2014	429,670	-	2034	5.00%	408,375	-	387,080	-
Series 2014B August 21, 2014	-	288,000	2034	3.00% - 5.00%	-	273,600	-	259,200
Series 2014C August 21, 2014 (Taxable)	26,040	-	2033	0.50% - 3.75%	24,825	-	23,610	-
Series 2014D August 21, 2014 (Taxable Refunding)	28,210	-	2032	1.39% - 4.00%	15,660	-	14,605	-
Series 2014E August 21, 2014 (Refunding)	-	123,315	2026	1.00% - 4.00%	-	121,810	-	112,310
Series 2015A August 19, 2015	368,225	-	2035	2.00% - 5.00%	368,225	-	350,035	-
Series 2015B August 19, 2015	-	310,000	2035	2.95% - 5.00%	-	310,000	-	294,500
Series 2015C August 19, 2015 (Taxable)	7,200	-	2025	1.00% - 3.00%	7,200	-	6,480	-
Series 2015D August 19, 2015 (Refunding)	376,655	-	2027	5.00%	376,655	-	376,655	-
Series 2015E August 19, 2015 (Refunding)	-	14,900	2027	2.00% - 5.00%	-	14,900	-	13,725
Series 2016A August 11, 2016	265,890	-	2036	5.00%	-	-	265,890	-
Series 2016B August 11, 2016	-	215,000	2036	2.25% - 5.00%	-	-	-	215,000
Series 2016C August 11, 2016 (Taxable)	7,500	-	2021	1.40%	-	-	7,500	-
Series 2016D August 11, 2016 (Refunding)	310,565	-	2029	2.25% - 5.00%	-	-	310,565	-
Totals for Date:	\$ 7,987,565	\$ 2,586,745			\$ 4,613,300	\$ 1,900,280	\$ 3,985,925	\$ 1,802,555

The following table shows all debt service payments for outstanding general obligation bonds as of the date of this Official Statement.

**DEBT SERVICE PAYMENTS ON GENERAL OBLIGATION BONDS  
OUTSTANDING AS OF THE DATE OF ISSUE OF THE BONDS<sup>(1)(2)</sup>**

**(\$'s in Thousands)**

<b>Fiscal Year</b>	<b>General Fund</b>			<b>Trunk Highway Fund</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2017	159,365	135,219	294,584	32,155	47,176	79,331
2018	433,005	187,362	620,367	128,190	71,517	199,707
2019	388,245	167,239	555,484	127,670	65,779	193,449
2020	375,410	148,706	524,116	126,760	60,090	186,850
2021	344,310	131,005	475,315	125,915	54,392	180,307
2022	327,540	114,303	441,843	124,070	48,746	172,816
2023	304,655	98,581	403,236	120,965	43,108	164,073
2024	284,580	83,984	368,564	120,125	37,704	157,829
2025	270,715	70,650	341,365	112,760	32,708	145,468
2026	245,905	58,934	304,839	105,195	28,111	133,306
2027	218,975	48,577	267,552	96,960	23,933	120,893
2028	208,000	38,743	246,743	93,955	20,164	114,119
2029	171,115	30,100	201,215	92,635	16,633	109,268
2030	155,575	22,977	178,552	89,450	13,214	102,664
2031	132,835	16,771	149,606	84,450	9,895	94,345
2032	101,310	11,753	113,063	73,200	6,881	80,081
2033	81,065	7,814	88,879	57,200	4,443	61,643
2034	68,315	4,462	72,777	45,500	2,438	47,938
2035	39,475	1,896	41,371	29,900	1,009	30,909
2036	18,185	454	18,639	15,500	262	15,762
	<u>\$ 4,328,580</u>	<u>\$ 1,379,530</u>	<u>\$ 5,708,110</u>	<u>\$ 1,802,555</u>	<u>\$ 588,203</u>	<u>\$ 2,390,758</u>

<sup>(1)</sup> Totals do not include the Bonds.

<sup>(2)</sup> FY 2016 debt service excludes amounts paid prior to the date of issue of the Bonds.

For additional information on State general obligation bonds and other long term liabilities of the State, refer to the STATE FINANCIAL STATEMENTS in APPENDIX F.

Note 10 – Long-Term Commitments (see pages F-103 through F-104)

Note 11 – Operating Lease Agreements (see page F-105)

Note 12 – Long-Term Liabilities (see pages F-106 through F-118).

The table shows the net debt service transfer amounts for the following fiscal years.

**NET AMOUNT TRANSFERRED TO DEBT SERVICE FUND  
FOR GENERAL OBLIGATION BONDS DEBT SERVICE<sup>(1)</sup>**

(\$'s in thousands)

**Net Amount Transferred to Debt Service Fund  
for General Obligation Bonds Debt Service<sup>(1)</sup>**

<b>In Fiscal Year</b>	<b>General Fund</b>	<b>Trunk Highway Fund</b>	<b>All Other Funds<sup>(2)</sup></b>	<b>Transfer Total</b>
1999	\$286,495	\$5,149	\$15,296	\$306,940
2000	255,037	3,744	12,500	\$271,281
2001	304,994	6,352	11,963	\$323,309
2002	285,553	7,449	11,989	\$304,991
2003	295,441	8,823	35,135	\$339,399
2004	265,706	16,289	57,676	\$339,671
2005	323,453	27,207	43,561	\$394,221
2006	352,337	36,347	40,566	\$429,250
2007	399,651	53,752	42,696	\$496,099
2008	409,276	52,170	41,524	\$502,970
2009	452,762	59,542	47,375	\$559,679
2010	429,098	70,542	50,783	\$550,423
2011	401,265	46,391	41,145	\$488,801
2012	190,799	72,601	74,703	\$338,103 <sup>(3)</sup>
2013	222,584	120,305	69,133	\$412,022 <sup>(3)</sup>
2014	619,935	136,488	53,685	\$810,108 <sup>(3)</sup>
2015	623,060	154,593	47,607	\$825,260
2016	609,285	180,725	45,757	\$835,767
2017 (est)	564,406	205,685	95,229	\$865,320

<sup>(1)</sup>The Net Transfer amount is net of investment earnings in the Debt Service Fund and Bond Proceeds Fund and bond premiums received from new bond issuances which are also appropriated to pay debt service on State general obligation bonds.

<sup>(2)</sup>The major portion of the All Other Funds category is made up of the debt service funding requirement paid by the higher education systems of the University of Minnesota and the Minnesota State Colleges and Universities.

<sup>(3)</sup>The debt service transfers for FY 2012 and FY 2013 is lower from prior fiscal years as a result of the Tobacco Securitization Bonds, Series 2011 (later refunded by the State Refunding Appropriation Bonds, Series 2012) which were used in part to refund, in part, and prepay certain general obligation indebtedness of the State. The debt service for FY 2014 is higher as the debt service no longer includes the reduction that had resulted from how the proceeds from the Tobacco Securitization Bonds, Series 2011 were used.

## CAPITAL INVESTMENT GUIDELINES

Minnesota Statutes, Section 16A.105 requires the Commissioner of Management and Budget to prepare a debt capacity forecast to be delivered to the governor and Legislature in February and November of each year.

The capital investment guidelines are:

1. Total tax-supported principal outstanding shall be 3.25 percent or less of total State personal income.
2. Total amount of principal (both issued, and authorized but unissued) for State general obligations, State moral obligations, equipment capital leases, and real estate capital leases are not to exceed six percent of State personal income.
3. 40 percent of general obligation debt shall be due within five years and 70 percent within ten years, if consistent with the useful life of the financed assets and market conditions.

The capital investment guidelines are intended to:

- Be consistent with measures used by the credit rating agencies and foster direct comparisons with the debt burdens of other states;
- Be comprehensive to ensure all kinds of tax-supported debt obligations<sup>(1)</sup> are recognized; and
- Continue Minnesota's conservative financial management practices.

The capital investment guidelines are intended to be a current fiscal year "point in time" calculation. Total State personal income is derived from the IHS Economics data used to develop the February 2016 Forecast and reflects the State's 2016 Fiscal Year.

As of February 26, 2016, the last date of calculation, MMB was in compliance with the capital investment guidelines. The percentages as of that date were:

- Guideline #1:* Tax-supported principal outstanding as a percent of State personal income: 2.91 percent
- Guideline #2:* Total principal outstanding (issued, and authorized but unissued) as a percent of State personal income: 3.95 percent
- Guideline #3:* Of the State's general obligation bonds outstanding on June 30, 2015, 40.3 percent were scheduled to mature within five years and 71.0 percent were scheduled to mature with ten years. Furthermore, of the State's general obligation bonds outstanding on June 30, 2016, 40.3 percent were scheduled to mature within five years and 71.2 percent were scheduled to mature with ten years.

<sup>(1)</sup>Tax-supported debt obligations includes all of the State's general obligation bonds and the obligations summarized under "CONTINGENT LIABILITIES," in the descriptions titled "State Continuing Appropriations," "Lease Purchase Financing for Equipment," and "Lease Purchase Financing for Real Estate" in this APPENDIX C.

**MARKET VALUE OF TAXABLE PROPERTY**

The market value, as defined by statute, of taxable real and personal property in the State, based upon the January 2015 valuation, was estimated by the Commissioner of Revenue to be \$611,640,480,000. This value is based upon certified abstracts of assessment submitted by local assessors and on file with the Commissioner of Revenue. The values shown represent the value of real and personal property in the State subject to ad valorem taxation.

**MARKET VALUE OF TAXABLE PROPERTY  
(\$ in Thousands)**

<b>Year of Assessment</b>	<b>Real Property</b>	<b>Personal Property</b>	<b>Total Market Value</b>	<b>Percentage Change from Prior Year</b>
2000	\$260,679,384	4,003,571	264,682,955	9.68%
2001	288,122,488	4,114,925	292,237,413	10.41
2002	320,941,481	4,263,859	325,205,340	11.28
2003	359,163,493	4,524,447	363,687,940	11.83
2004	407,146,983	4,713,782	411,860,765	13.25
2005	459,506,046	4,807,666	464,313,712	12.74
2006	513,771,733	4,965,234	518,736,967	11.72
2007	556,559,833	5,051,289	561,611,123	8.27
2008	576,128,196	5,258,865	581,387,062	3.52
2009	577,697,830	5,510,840	583,208,669	0.31
2010	554,221,643	6,162,283	560,383,926	(3.91)
2011	515,531,688	6,815,342	522,347,003	(6.79)
2012	509,008,895	7,294,854	516,303,749	(1.16)
2013	538,667,874	7,639,228	546,307,102	5.81
2014	584,994,974	8,223,550	593,218,524	8.59
2015	602,509,195	9,131,285	611,640,480	3.11

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## CONTINGENT LIABILITIES

### State Continuing Appropriations

Below is a description of continuing appropriations from the General Fund. Pursuant to Minnesota law, each of these continuing appropriations may be reduced or repealed entirely by a majority vote of the Legislature and is subject to unallotment, in whole or in part, under Minnesota Statutes, Section 16A.152.

*Minnesota Department of Management and Budget.* The 2009 Legislature authorized, in Minnesota Statutes, Section 16A.81, the issuance of State Certificates of Participation (“COPs”). These COPs were issued to provide financing for (i) the development, acquisition, installation and implementation of a new statewide accounting and procurement system; (ii) the acquisition, development and implementation of an integrated tax software project; and (iii) the payment of all fees and expenses incurred in connection to the issuance of the COPs. In December, 2012 MMB prepaid \$11,495,000 from reverted proceeds that reduced the COP’s outstanding balance. As of the date of this Official Statement, there are \$24,420,000 of the COPs outstanding.

The 2011 Legislature authorized, in Minnesota Statutes, Section 16A.99, the issuance of State appropriation refunding bonds. MMB issued \$622,290,000 aggregate principal amount State General Fund Appropriation Refunding Bonds, Taxable Series 2012A and Tax-Exempt Series 2012B (the “State Appropriation Refunding Bonds”). Net proceeds of the State Appropriation Refunding Bonds were applied to the prepayment and refunding of tobacco securitization bonds, originally issued in 2011. As of the date of this Official Statement, there is \$555,345,000 of State Appropriation Refunding Bonds outstanding.

The 2012 Legislature authorized, in Minnesota Statutes, Section 16A.965, the issuance of State Appropriation Bonds. MMB issued \$462,065,000 aggregate principal amount State General Fund Appropriation Bonds, Tax-Exempt Series 2014A and Taxable Series 2014B (the “State Appropriation Bonds”), all of which are currently outstanding. Net proceeds of the State Appropriation Bonds were applied to the financing of a portion of the costs of acquisition, construction, improving and equipping of the professional football stadium project of the Minnesota Sports Facility Authority as provided by Minnesota Statutes, Section 473J. As of the date of this Official Statement, \$445,330,000 of the State Appropriation Bonds remains outstanding. The project is in downtown Minneapolis and has been completed for the 2016 National Football League season.

The 2013 Legislature authorized the Commissioner of Administration to enter into a long-term lease purchase agreement for the Legislative Office Facility that will provide office and hearing room space as well as parking for the Legislature. The same legislation also authorized the Commissioner of Management and Budget to issue lease revenue bonds or certificates of participation to finance the pre-design, design, and construction and equipping of the building and parking facilities. The lease purchase agreement must not be terminated, except for non-appropriation in respect of lease rental payments. The 2015 Legislature appropriated funds sufficient to pay the lease rental payments of the project through the end of the Current Biennium. The project costs are estimated at \$89.6 million. Certificates of Participation were issued in August 2014 in the amount of \$80,100,000 for this project and as of the date of this Official Statement, \$78,610,000 remain outstanding.

Pursuant to the Minnesota Statutes, Section 16A.967, the Commissioner of Management and Budget may sell State Appropriation Bonds to finance the land acquisition, design, engineering, easement acquisition and construction of facilities and infrastructure necessary to complete the next phase of the Lewis and Clark Regional Water System project, including completion of a section of a water transmission pipeline in southwest Minnesota to fund up to \$19 million in project costs. The State Appropriation Bonds will not be issued until a non-State match of \$9 million has been committed to this phase of the project. The State anticipates the bond sale to occur during the fall of 2016.

*University of Minnesota.* The Legislature has approved State financial assistance for a 50,000-seat, on-campus football stadium for the University of Minnesota (the “U of M”). In 2006, the Legislature appropriated from the General Fund \$10,250,000 in each of not more than 25 years, beginning in 2008, to the U of M for the payment of special purpose revenue bonds issued by the U of M to finance a portion of the stadium. The U of M issued \$137,250,000 Special Purpose Revenue Bonds (State Supported Stadium Debt), Series 2006 (“Series 2006 Stadium Bonds”) for the stadium in December 2006. Transfers from the General

Fund to the U of M are conditioned upon satisfaction of certain requirements by the U of M. Pursuant to Minnesota Statutes, Section 137.54, in August 2015, U of M issued the Series 2015A Special Purpose Revenue Refunding Bonds to refund the outstanding Series 2006 Stadium Bonds. In addition, per the legislation, the Board of Regents allocated sufficient funds from the savings realized from the refunding to provide \$10,000,000 to finance the predesign and design of improved health education and clinical research facilities for the Medical School and the Academic Health Center. As of the date of this Official Statement, \$85,490,000 of the State Appropriation Bonds remains outstanding.

The Minnesota Legislature has approved State financial assistance for up to four Biomedical Science Research Facilities for the U of M. In 2008, the Legislature appropriated from the General Fund amounts ranging from \$850,000 to \$15,550,000 in each year beginning in 2010, for up to 25 years after certification of the last facility for the payment of revenue bonds issued by the U of M to finance the facilities. Transfers from the General Fund to the U of M are conditioned upon satisfaction of certain requirements by the U of M. The U of M issued State secured appropriation bonds for the Biomedical Science Research Facilities in the amount of \$111,400,000 in September 2010, \$52,485,000 in bonds in October 2011, and \$35,395,000 in November 2013. As of the date of this Official Statement, \$177,170,000 of the State secured bonds are still outstanding.

*Minnesota Housing Finance Agency (“MHFA”).* The Minnesota Legislature created a program to finance the construction, acquisition, preservation, and rehabilitation of permanent supportive housing for individuals and families who are homeless or at risk of homelessness and of foreclosure or vacant housing to be used for affordable rental housing. In 2008, the Legislature appropriated from the General Fund up to \$2.4 million per year in each of 20 years, beginning in 2009, to MHFA for the payment of nonprofit housing bonds issued by MHFA for the program. MHFA issued \$13,270,000 in bonds to finance this program in 2009 and an additional \$21,750,000 in 2011. As of the date of this Official Statement, there are \$26,015,000 of the MHFA nonprofit housing bonds outstanding.

In 2012, the Legislature authorized MHFA to issue up to \$30,000,000 of housing infrastructure bonds and appropriated from the General Fund up to \$2.2 million per year beginning in Fiscal Year 2014 through Fiscal Year 2036 to MHFA for the payment of the bonds. MHFA issued \$15,460,000 of the \$30 million in bonds as authorized in this legislation in 2013 and an additional \$14,540,000 in 2014. As of the date of this Official Statement, there are \$26,470,000 of the MHFA housing infrastructure bonds outstanding.

In 2014, the Legislature authorized MHFA to issue an additional \$80,000,000 of housing infrastructure bonds and appropriated from the General Fund up to \$6.4 million per year beginning in Fiscal Year 2016 through Fiscal Year 2038 to MHFA for the payment of the bonds. MHFA issued \$37,570,000 of the State Appropriation (Housing Infrastructure Bonds) in February 2015 and an additional \$31,095,000 in September 2015 and anticipates issuing the remaining \$11,335,000 in the August or September of 2016. As of the date of this Official Statement, there are \$61,875,000 of the MHFA housing infrastructure bonds outstanding.

In 2015, the Legislature authorized MHFA to issue an additional \$10,000,000 of housing infrastructure bonds and appropriated from the General Fund up to an additional \$800,000 per year beginning in Fiscal Year 2018 through Fiscal Year 2039 to MHFA for the payment of the bonds. As of the date of this Official Statement, none of the \$10,000,000 in housing infrastructure bonds have been issued but MHFA anticipates issuing approximately \$8,000,000 of the bonds in August or September of 2016.

#### **Lease Purchase Financing For Equipment**

The Commissioner of Management and Budget is authorized by Minnesota Statutes, Section 16A.85, to establish a master lease equipment financing program. Pursuant to this authority the Commissioner of Management and Budget has entered into master lease agreements providing for equipment financing and expects to continue this practice. As of date of this Official Statement, \$25,061,507 of principal is outstanding and unpaid under the master lease program. The master leases and the State’s obligation to make rental payments thereunder are not general or moral obligation indebtedness of the State; rather the State is obligated to make rental payments thereunder only to the extent moneys are appropriated from time to time for this purpose.

Various State agencies, with the Commissioner of Management and Budget’s assistance, have entered into individual equipment lease financing agreements from time to time for the purpose of

financing the acquisition of equipment not financeable under the master lease statute. As of the date of this Official Statement, principal in the amount of \$404,389 is outstanding and unpaid under such equipment leases. The nature of the State's obligation to make rental payments under these equipment leases is the same as under the master leases described above.

The Minnesota Department of Commerce is authorized by Minnesota Statutes, Section 16C.144 to establish the Guaranteed Energy Savings Program ("GESp") that utilizes Energy Performance Contracts. The projects, the implementation of energy efficient and renewable energy measures in public facilities by State government agencies, including MnSCU, will be financed through lease purchase agreements. Payments for the lease purchase will be made through the energy and operational savings achieved by the projects. As of date of this Official Statement, \$9,234,539 of principal is outstanding and unpaid under the GESp program.

#### **Lease Purchase Financing For Real Estate**

On March 1, 2000, the City of Bemidji and the State entered into a Lease and Purchase Option Agreement. Under the Lease and Purchase Option Agreement, the City of Bemidji issued \$8,275,000 of bonds to finance the design of and to construct, equip, and furnish a satellite laboratory in the City of Bemidji for use by the Minnesota Bureau of Criminal Apprehension. In September 2008 the city of Bemidji issued refunding bonds for this project. As of the date of this Official Statement, \$3,385,000 of the bonds remain outstanding. Rental payments paid by the State will be used to pay debt service on the bonds. The savings on the debt service due to the refunding bond issue will reduce the State's annual rent payments. The State's obligation to make rent payments is not a general or moral obligation indebtedness of the State; rather the State is obligated to make rental payments only to the extent moneys are appropriated from time to time for this purpose. The Legislature appropriated from the General Fund up to \$700,000 per year in each of 20 years, beginning in 2002.

On November 1, 2002, the Port Authority of Saint Paul and the State entered into two separate Lease and Option to Purchase Agreements. Under the Lease and Option to Purchase Agreements, the Port Authority has agreed, under certain conditions, to issue bonds to finance the design of and to construct, equip, and furnish two office buildings and related parking facilities, and to lease the buildings and related parking facilities to the State. The buildings are approximately 400,000 square feet and 342,000 square feet in size. The amount of bonds originally sold to finance both of the facilities was \$193,105,000. In August 2008 the amount of \$3,210,000 was deceased thereby reducing the State's liability. In May 2013 the balance of the original bond issues were refunded and as of the date of this Official Statement there are \$94,880,000 of Port Authority Refunding Bonds outstanding. The nature of the State's obligation to make rental payments under these Lease and Option to Purchase Agreements is the same as the Lease and Option to Purchase Agreement with the City of Bemidji described above. The Legislature appropriated an annual rental payment from the General Fund up to \$13.5 million per year in each of 20 years, beginning in 2004.

#### **School District Credit Enhancement Program**

Minnesota Statutes, Section 126C.55 establishes a school district credit enhancement program. The law authorizes and directs the Commissioner of Management and Budget, under certain circumstances and subject to the availability of funds, to issue a warrant and authorize the Commissioner of Education to pay debt service due on school district and intermediate school district certificates of indebtedness issued under Minnesota Statutes, Section 126C.52, certificates of indebtedness and capital notes for equipment, certificates of participation issued under Minnesota Statutes, Section 126C.40, subdivision 6, and school district and intermediate school district general obligation bonds, in the event that the school district or intermediate school district notifies the Commissioner of Education that it does not have sufficient money in its debt service fund for this purpose, or the paying agent informs the Commissioner of Education that it has not received from the school district timely payment of moneys to be used to pay debt service. The legislation appropriates annually from the General Fund to the Commissioner of Education the amounts needed to pay any warrants which are issued.

The amounts paid on behalf of any school district or intermediate school district are required to be repaid by it with interest, by a reduction in State aid payable to the school district or intermediate school district or the levy of an ad valorem tax which may be made with the approval of the Commissioner of Education. Furthermore, the State is subrogated to the rights of a school district or intermediate school



district in federal interest subsidy payments, if any, relating to the interest paid by the State under this program, unless and until the State has been reimbursed by the district in full.

Under Minnesota Statutes, Section 126C.52, school districts and intermediate school districts are authorized to issue tax and State aid anticipation certificates of indebtedness in amounts not exceeding 75 percent of ad valorem taxes in the process of collection and 75 percent of State aids in the process of collection. As the date of this Official Statement, there are approximately \$30 million of aid anticipation certificates of indebtedness enrolled in the program all of which will mature within a 14 month period. The State expects that school districts and intermediate school districts will issue certificates of indebtedness next year and will enroll these certificates in the program in about the same amount of principal as this year.

School districts and intermediate school districts may issue certificates of indebtedness or capital notes to purchase certain equipment. The certificates or notes may be issued by resolution of the board, must be payable in not more than ten years, and are payable from school district and intermediate school district taxes levied within statutory limits.

Under Minnesota Statutes, Section 126C.40, subdivision 6, certain school districts, with the approval of the Commissioner of Education, may issue certificates of participation in installment contracts for the purchase of real or personal property or in lease purchase agreements for the lease with option to purchase of real or personal property. Such certificates of participation, contracts and agreements are not general obligations of such school districts, but are payable from taxes levied annually in amounts necessary to pay the amounts due thereunder.

School districts and intermediate school districts are authorized to issue general obligation bonds only when authorized by school district and intermediate school districts electors or special law, and only after levying a direct, irrevocable ad valorem tax on all taxable property in the school district or intermediate school district for the years and in amounts sufficient to produce sums not less than 105 percent of the principal of and interest on the bonds when due.

As the date of this Official Statement, the total amount of principal on certificates of indebtedness and capital notes issued for equipment, certificates of participation and bonds, plus the interest on these obligations, through the year 2046, is approximately \$11.8 billion. Based upon these currently outstanding balances now enrolled in the program, during the Current Biennium the total amount of principal and interest outstanding as of the date of this Official Statement is \$1.9 billion, with the maximum amount of principal and interest payable in any one month being \$737 million. However, more certificates of indebtedness, capital notes, certificates of participation and bonds are expected to be enrolled in the program and these amounts are expected to increase.

The State has not had to make any debt service payments on behalf of school districts or intermediate school districts under the program and does not expect to make any payments in the future. If such payments are made the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the school districts and intermediate school districts.

Minnesota Laws 2005, Chapter 152, Article 1, Section 39, as amended by Minnesota Laws 2006, Chapter 259, Article 12, Section 15, provides that the Commissioner of Iron Range Resources and Rehabilitation Board (“IRRRB”) shall issue revenue bonds payable from certain taconite production tax revenues in a total principal amount of \$15,000,000, plus costs of issuance relating thereto, for the purpose of making grants to school districts located in the taconite relief area or taconite assistance area, as statutorily defined, to be used by such school districts for health, safety, and maintenance improvements. Bonds issued under this program are debt obligations subject to the school district credit enhancement program, provided that advances made by the State are not subject to the provisions of the school district credit enhancement program requiring the levy of an ad valorem tax by affected school districts in order to repay the State. Minnesota Laws 2013, Chapter 143 authorized the issuance of an additional \$38,000,000 in revenue bonds for the same purpose as previously authorized. The IRRRB issued \$37,830,000 of these bonds in October 2013 for this program. As of the date of this Official Statement \$35,030,000 of the bonds are outstanding. Laws 2006, Chapter 259, Article 12, Section 15, Minnesota Statutes, Section 298.2211 and an Order of the IRRRB Commissioner authorized the issuance of \$7,860,000 in refunding revenue bonds. The proceeds of the bonds were used to refund the remaining outstanding balance of \$8,310,000 of the Educational Facilities Revenue Bonds, Series 2006. As of the date of this Official Statement, there are \$6,825,000 of the refunding bonds outstanding.

## City and County Credit Enhancement Program

Minnesota Statutes, Section 446A.086, establishes a city and county bond credit enhancement program. The law authorizes and directs the Commissioner of Management and Budget, under certain circumstances and subject to the availability of funds, to issue a warrant and authorizes the Minnesota Public Facilities Authority (“MPFA”) to pay debt service coming due on: (a) county general obligation bonds, bonds to which the general obligation of a county has been pledged, and certain lease obligations, to provide funds for the construction of (i) jails, (ii) correctional facilities, (iii) law enforcement facilities, (iv) social services and human services facilities; (v) solid waste facilities; or (vi) qualified housing development projects; or (b) city or county general obligation bonds to provide funds for the construction, improvement, or rehabilitation of (i) wastewater facilities, (ii) drinking water facilities, (iii) storm water facilities, or (iv) any publicly owned building or infrastructure improvement that has received partial funding from grants awarded by the Commissioner of Employment and Economic Development related to redevelopment, contaminated site cleanup, bioscience, small cities development programs, and rural business infrastructure programs, for which bonds are issued by the MPFA under Minnesota Statutes, Section 446A.087. See “*Minnesota Public Facilities Authority (“MPFA”)*” in this APPENDIX C for more information on MPFA bonds that may be credit enhanced under this program.

To be eligible for the program, a city or county must have entered into an agreement with the MPFA, which requires notifications to the MPFA by the city or county or paying agent when funds are not sufficient to timely pay all or a portion of debt service on obligations issued under the program. The MPFA must notify the Commissioner of Management and Budget of potential defaults, and the Commissioner of Management and Budget then must issue a warrant and authorize the MPFA to pay to the bondholders or paying agent the amount necessary to pay in full debt service on credit-enhanced bonds when due. The law appropriates annually from the General Fund to the MPFA the amounts needed to pay any warrants issued by the Commissioner of Management and Budget for this purpose. The amount of debt outstanding under this program may not exceed \$1,000,000,000.

The amounts paid on behalf of any city or county are required to be repaid to the State with interest, either through a reduction of subsequent State-aid payments or by the levy of an ad valorem tax, which may be made with the approval of the MPFA, or will be made mandatory by the MPFA if the State is not repaid in full by November 30 of the following calendar year. Furthermore, the State is subrogated to the rights of a city or county in federal interest subsidy payments, if any, relating to the interest paid by the State under this program, unless and until the State has been reimbursed by the city or county in full.

As of the date of this Official Statement, the total amount of principal on bonds plus interest on the bonds enrolled in the program, through the year 2045, is approximately \$588 million. More bonds are expected to be enrolled in the program and these amounts are expected to increase.

Based upon the bonds enrolled in the program, during Fiscal Year 2017 the total amount of principal and interest outstanding as of the date of this Official Statement, is \$73 million with the maximum amount of principal and interest payable in any one month being \$36 million. On August 1, 2013, the State made a \$603,000 debt service payment under the program on behalf of the City of Williams with respect to the \$600,000 City of Williams, Minnesota General Obligation Grant Anticipation Notes, Series 2010. The City of Williams is contractually obligated to repay the State, with interest, for the \$603,000 debt service payment. The current unpaid balance is \$89,037. The City of Williams and MPFA have entered into a Credit Enhancement Program Loan Agreement and the City of Williams is scheduled to make its final loan payment in December 2019. The State does not expect to make any other debt service payments on behalf of cities or counties under the program in the future. If such payments are made, the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the cities or counties.

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## OBLIGATIONS OF STATE AGENCIES

The University of Minnesota, established as a separate entity by the Minnesota Constitution, and various State agencies or instrumentalities established by the Legislature, are authorized by law to issue various forms of obligations. These obligations may be supported by the full faith and credit of the University or the other issuer, or by various revenue pledges, or both. However, such obligations are not debts of the State and the State is not required to provide moneys for their payment. A description of the various issuers of such obligations and the obligations issued by them and outstanding as of the date of this Official Statement is set forth below.

*Minnesota Housing Finance Agency (“MHFA”).* The MHFA was established in 1971, and is governed by Chapter 462A of the Minnesota Statutes. Its enabling legislation authorizes the MHFA to issue bonds and notes for any of its authorized purposes but the aggregate principal amount outstanding at any time (excluding the principal amount of any refunded bonds or notes) is limited to \$5.0 billion. The proceeds of MHFA bonds and notes may be used to fund an assortment of programs designed to provide housing for low and moderate income residents of the State of Minnesota, which includes the making and purchase of loans for the acquisition, construction and rehabilitation of single and multi-family housing.

The MHFA’s notes and bonds may be general or limited obligations of the MHFA but are not a debt or liability of the State. Under Chapter 462A, the MHFA must annually determine and certify to the Governor, and the Governor must include in the State budget submitted to the Legislature, the amount, if any, needed to restore the debt service reserve fund for each issue of bonds so secured to its debt service reserve requirement and any anticipated deficiency in the debt service reserve fund in the following fiscal year. In the opinion of bond counsel and general counsel to the MHFA, the Legislature is legally authorized, *but is not legally obligated*, to appropriate the amount included in the Governor’s proposed budget for the debt service reserve funds. The MHFA has never needed to certify a deficiency to the Governor.

### MINNESOTA HOUSING FINANCE AGENCY Debt Outstanding as of the date of issue of the Bonds (\$’s in Thousands)

	Number of Series	Final Maturity	Original Principal Amount	Outstanding Principal Amount
Rental Housing.....	13	2049	\$ 62,735	\$ 54,415
Residential Housing Finance.....	41	2048	2,778,595	1,092,625
Multifamily Housing.....	<u>1</u>	2051	<u>15,000</u>	<u>14,180</u>
	<u>55</u>		<u>\$1,856,330</u>	<u>\$1,161,220</u>

The MHFA has also issued and there were outstanding as of the date of this Official Statement: six series of its conduit multifamily revenue bonds outstanding in the aggregate principal amount of \$95,153,788, Twenty-seven series of its Homeownership Finance Bonds outstanding in the aggregate principal amount of \$984,975,248, and three series of its Home Ownership Mortgage-backed Exempt Securities in the aggregate principal amount of \$25,472,603, and Drawdown Index Bonds, in two subseries, in a cumulative aggregate principal amount not to exceed \$300,000,000. These bonds (as well as the nonprofit housing bonds and housing infrastructure bonds described under “State Continuing Appropriations – Minnesota Housing Finance Agency”) are subject to the MHFA’s \$5 billion debt limit, and the Homeownership Finance Bonds are also general obligations of the MHFA, but none of these bonds are secured by a debt service reserve fund subject to replenishment from Legislative appropriation as described above.

*University of Minnesota.* Regents of the University of Minnesota (the “University”) was established by Territorial Laws 1851, Chapter 3, adopted by the legislative assembly of the Territory of Minnesota. Pursuant to authorization by Congress on February 26, 1857, the voters of the State approved and adopted a State constitution on October 13, 1857. The State was admitted to the union by act of Congress passed on May 11, 1858.

The State Constitution confirmed and fixed the existence of the University as a separate institution of the State, having all rights, immunities, franchises and endowments previously granted or confirmed, and all lands and donations thereafter given to it. The University is governed by a board of twelve regents who are elected by the Legislature, and is dependent upon appropriations by the Legislature to pay much of its instructional costs. The regents are a body corporate with the right to sue and be sued and to make contracts.

Pursuant to this authority the University has sold and issued bonds, in addition to the special purpose revenue bonds previously mentioned, to finance the construction of buildings and structures, remodeling projects, and purchases of land and buildings needed by the University. The par amount of such bonds outstanding as of the date of this Official Statement is approximately \$971,700,000. The bonds are payable solely from and secured by revenues to be derived from specified facilities and the general funds of the University, and by the full faith and credit of the University. See "CONTINGENT LIABILITIES - State Continuing Appropriation" for additional information concerning other debt issued by the University of Minnesota.

*Minnesota Office of Higher Education ("MOHE").* The MOHE was established and is organized and existing under Minnesota Statutes, Sections 136A.01 to 136A.236 and 136A.61 to 136A.88 (the "MOHE Act"). The 2005 Legislature named MOHE as successor for all of the bonds of the Minnesota Higher Education Services Office and the Minnesota Higher Education Coordinating Board. The law authorizes the MOHE to issue revenue bonds and notes to finance loans for students attending eligible post-secondary educational institutions. The amount of such bonds outstanding at any one time, not including refunded bonds or otherwise defeased or discharged bonds, may not exceed \$850,000,000. As amended in 2009 and 2011, Section 136A.1787 of the MOHE Act provides that MOHE must annually determine and certify to the Governor, and the Governor shall include in the State budget submitted to the Legislature, the amount, if any, needed to restore the debt service reserve fund for each issue of bonds so secured to its debt service reserve requirement and any anticipated deficiency in the debt service reserve fund in the following fiscal year. If MOHE determines that there is an anticipated deficiency in the debt service reserve fund in the current fiscal year, the Governor shall include and submit the amounts certified in a Governor's supplemental budget if the regular budget for that year has previously been enacted. The Legislature is not legally obligated to appropriate the amount included in the Governor's proposed budget for the debt service reserve funds. As of the date of this Official Statement, MOHE has \$471,015,000 of bonds outstanding payable from the Student Educational Loan Fund, of which \$471,015,000 are secured by a debt service reserve fund subject to replenishment from legislative appropriation as described above. MOHE has never certified a deficiency to the Governor. Bonds issued by MOHE are limited obligations of MOHE and are not a debt or liability of the State, but are payable solely from loan repayments, external forms of credit enhancement, loan and investment earnings, other money of the MOHE (including debt service reserve fund amounts), and, if necessary, from proceeds of additional MOHE obligations.

*Board of Trustees of the Minnesota State Colleges and Universities ("MnSCU").* MnSCU was established and is governed by Minnesota Statutes, Chapter 136F, which authorizes MnSCU to establish its Revenue Fund and to issue its revenue bonds as secured by the Revenue Fund to finance the construction and improvement of dormitory, residence hall, student union, food service and other revenue producing buildings and related facilities used for the primary benefit of students of the State universities and colleges within the Minnesota State Colleges and Universities System. As of the date of this Official Statement, MnSCU has \$254,190,000 tax exempt bonds and \$57,315,000 taxable bonds outstanding that are payable solely from and secured by an irrevocable pledge of revenues to be derived from the operation of the buildings financed from the Revenue Fund and from fees imposed upon students, student facilities or other sources all of which are received in the Revenue Fund. In addition to bonds, the Revenue Fund issues guaranties of debt (other than revenue bonds) incurred to finance Revenue Fund facilities. Two guaranties have been issued to date with outstanding balances of \$2,783,390 and the other for \$6,815,000. The guaranties are on a parity to right of payment with the revenue bonds.

*Minnesota Higher Education Facilities Authority ("MHEFA").* MHEFA was established by Minnesota Statutes, Section 136A.25 to 136A.42, passed in 1971. The law, as amended, authorizes MHEFA to issue revenue bonds to finance the acquisition, construction, improvement and remodeling of college buildings and structures to be used solely for or to facilitate nonsectarian educational purposes, and to refinance facilities of this type. The amount of such bonds outstanding at any time may not exceed

\$1,300,000,000. As of the date of this Official Statement, MHEFA has \$868,182,203 principal amount of bonds outstanding, primarily for the benefit of private colleges in the State. The bonds are not the general obligation or indebtedness of MHEFA or the State and the loan repayment obligation and security for each issue is the responsibility of the institution for which the project is financed.

*Minnesota State Armory Building Commission ("MSABC")*. MSABC was established and is governed by Minnesota Statutes, Chapter 193, which authorizes the MSABC to issue its bonds to finance the acquisition, construction, and equipment of National Guard armory buildings. The total principal amount of such bonds outstanding at any time may not exceed \$15,000,000. As of the date of this Official Statement, MSABC has \$1,265,000 principal amount of bonds outstanding. MSABC is required to lease each armory to the State for use by National Guard Forces, upon lease rentals specified by statute. The bonds are payable from ad valorem taxes levied by the county or municipality where the armory is located, State appropriations to pay lease rentals, and rentals or use charges derived from persons or groups other than the State using the armory where such use will not interfere with the State's use.

*Minnesota Rural Finance Authority ("RFA")*. In 1986 the Legislature created the Minnesota Rural Finance Authority and authorized it to issue revenue bonds to finance RFA programs, and to establish a program of restructuring farm real estate loans. The 1987 Legislature broadened the RFA's authority by establishing a beginning farmer loan program. The 1988 Legislature further broadened the RFA's authority to include a seller sponsored loan program of purchasing participations in seller sponsored loans to beginning and re-entry farmers. The 1992 Legislature authorized the RFA to establish an expanded agricultural loan program. The 1994 Legislature authorized the RFA to establish a livestock expansion loan program. As of the date of this Official Statement, the RFA has no revenue bonds outstanding for these programs.

The Commissioner of Management and Budget is authorized to issue up to \$239.1 million in State general obligation bonds to finance certain programs of the RFA and has issued \$236.6 million of these bonds for this purpose.

The 1991 Legislature also authorized the RFA to establish an aggie bond beginning farmer program and an agricultural business enterprise loan program, and authorized the RFA to issue revenue bonds for these programs. As of the date of this Official Statement, the RFA has issued \$34,910,000 of revenue bonds for these programs.

*Minnesota Public Facilities Authority ("MPFA")*. The MPFA was established in 1987 and is governed by Minnesota Statutes, Chapter 446A which authorizes it to make loans to local government units. As of the date of this Official Statement, the MPFA has \$163,560,000 Clean Water Revolving Fund Revenue Bonds outstanding, \$7,215,000 Drinking Water Revolving Fund Revenue Bonds outstanding, \$798,995,000 State Revolving Fund Revenue bonds outstanding and \$4,515,000 Transportation Revolving Loan Fund Revenue Bonds outstanding, for a total outstanding principal amount of \$974,285,000. The MPFA's bonds are not a debt or liability of the State. The principal amount of MPFA bonds issued and outstanding at any time may not exceed \$1,500,000,000, excluding bonds issued under Minnesota Statutes, Section 446A.087.

*Minnesota Agricultural and Economic Development Board ("MAEDB")*. The MAEDB was established by Minnesota Statutes, Chapter 41A, to provide for agricultural and economic development in the State, and is authorized to issue revenue bonds for these purposes. The revenue bonds issued by the MAEDB are not general obligations of the State. As of the date of this Official Statement, MAEDB has called all pooled revenue bonds outstanding, therefore there are no bonds outstanding that are paid for from revenues received from all of the borrowers under all of the pooled bonds and are additionally secured by a pledge of funds maintained in a reserve account created by the MAEDB for such pooled bonds. In addition, the MAEDB has \$365,504,173 of revenue bonds outstanding that were issued for the benefit of various entities and which are paid for solely from revenues received from the borrower under each specific bond issue.

*Minnesota Department of Management and Budget ("MMB")*. The 1999 Minnesota Legislature authorized, in Minnesota Statutes, Section 356.89, the issuance of up to \$38 million of State revenue bonds to finance the acquisition, design, construction and equipping of a building and related facilities to be jointly occupied by the Minnesota State Retirement System, the Teachers Retirement Association and the Public Employees Retirement Association. The Commissioner of Management and Budget sold \$29,000,000 of the revenue bonds in June 2000. The balance of the original bond issue, \$22,900,000, was

refunded in a current refunding bond issue in August 2012 and as of the date of this Official Statement; there are \$15,400,000 of Minnesota State Retirement System bonds outstanding.

The 2005 Minnesota Legislature authorized, in Minnesota Statutes, Section 403.275, the issuance of up to \$62.5 million of State revenue bonds. These revenue bonds are to finance Phase 3 of a statewide radio system that enables emergency response organizations to utilize a single, integrated, and highly structured digital radio system. The 2007 Legislature authorized an additional \$186 million of revenue bonds to complete the statewide radio system. The debt service on the revenue bonds is paid solely from the revenues derived from a fee assessed to each customer of a wireless or wire-line service provider connected to the public switched telephone network that furnishes service capable of originating a 911 emergency telephone call. The Commissioner of Management and Budget sold \$35,000,000 of the revenue bonds in November 2006, an additional \$42,205,000 of revenue bonds in November 2008, an additional \$60,510,000 of revenue bonds in October 2009 and an additional \$60,360,000 in revenue bonds in September 2011. As of the date of this Official Statement, there are \$101,340,000 of the 911 Revenue Bonds outstanding.

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**APPENDIX D**

**PROJECT DESCRIPTION AND SCHEDULE OF BONDS  
BEING REFUNDED**

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## PROJECT DESCRIPTION

Set forth below are the titles or names of the projects or types of projects eligible to be financed in whole or in part from the proceeds of the Bonds, and the total amount appropriated by the State Legislature for this purpose. In the Order authorizing the issuance of the Bonds the Commissioner has reserved the right for a specified period to reassign Bonds issued to legislative authorizations and purposes other than those listed in the section hereof entitled "General Obligation Bonds Authorized, Issued and Unissued" and on page C-2 of APPENDIX C.

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation (\$ in thousands)
2005, Chapter 20	DNR	Systemwide	State Trail Develop	7,910
	BWSR	Statewide	Local Gov't Wetland Road	4,362
	DEED	Statewide	Redevelopment Grants	15,000
2006, Chapter 258	DNR	Statewide	Trail Connections Grants	2,010
	PCA	Koochiching	County Clean Energy Facility	2,500
	DHS	Systemwide	Redevelopment	5,000
	Met Council	Bloomington	Cedar Avenue Busway	5,000
	MHFA	Statewide	Permanent Support. Housing Loans	17,500
2008, Chapter 152	Transportation	Statewide	State Road Construction	1,717,694
	Transportation	Statewide	Great River Road	4,299
	Transportation	Statewide	Urban Partnership Agreement	24,778
	Transportation	Mankato	District Headquarters	23,983
	Transportation	Chaska	Chaska Truck Station	8,649
	Transportation	Rochester	Truck Station Design	2,000
	Administration	St. Paul	Transportation Building Exterior Repair	18,197
	Finance	Statewide	Bond Sale Expense - Trunk Highway	1,800
	Transportation	Statewide	Local Bridge Replacement and Rehab	50,000
	Transportation	Statewide	Local Road Improvement Program	10,000
2008, Chapter 365	DN R	Systemwide	Asset Preservation	3,400
	DNR	Lake Vermilion	Lake Vermilion State Park Land Acquisition	20,000
2009, Chapter 36	Metro Council	Bloomington	Old Cedar Avenue Bridge	2,000
2009, Chapter 36	MnDOT	Systemwide	Interchange Construction	40,000
	MMB	Statewide	Bond Sale Expenses	40
2009, Chapter 93	DNR	Statewide	Flood Hazard Mitigation Grants	53,800
	BWSR	Statewide	RIM Conservation Reserve	500
	MnDOT	Statewide	Local Bridge Replacement & Rehabilitation	10,000
	MnDOT	Statewide	MN Valley Railroad Track Rehabilitation	4,000
	MnDOT	Statewide	Intercity Passenger Rail Projects	26,000
	MnDOT	Systemwide	Port Development Assistance	3,000
	MnDOT	Alexandria	Aircraft Surveillance Facility	2,000
	MnDOT	Big Fork	Airport Runway	1,700
	MnDOT	Duluth	Airport Terminal	4,900
	Met Cncl	Systemwide	Transit Capital Improve. Prog.	21,000

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation (\$ in thousands)
	Met Cncl	Minneapolis	Veterans Victory Memorial Parkway	1,000
	Vets Affair	Systemwide	Asset Preservation	1,000
	Vets Affair	Systemwide	Veterans Cemeteries	1,500
	Correction	Systemwide	Asset Preservation	4,000
	DEED	St. Louis Cty	Redevelopment Grant Program	750
	MnHFA	Statewide	Public Housing	2,000
	Hist Soc.	Systemwide	Historic Sites Asset Preservation	2,165
	MMB	Statewide	Bond Sale Expenses	343
	Public Saf.	Statewide	State & Local Match for Fed. Asst.	3,900
	BWSR	Statewide	RIM Conservation Easements	500
	MMB	Statewide	Bond Sale Expenses-Var. Purpose	250
2010, Chapter 189	MN Academies	Systemwide	Asset Preservation	2,000
	DNR	Statewide	Asset Preservation	1,000
	DNR	Statewide	Flood Hazard Mitigation	63,500
	DNR	Statewide	Ground Water Monitor & Observation Wells	1,000
	DNR	Statewide	Dam Renovation and Removal	4,000
	DNR	Statewide	WMA and AMA Acquisition	1,000
	DNR	Statewide	RIM Critical Habitat Match	3,000
	DNR	Statewide	MN Forests for the Future	500
	DNR	Statewide	State Forest Land Reforestation	3,000
	DNR	Statewide	Shade Tree Program	3,000
	DNR	Statewide	State Park Rehabilitation	4,659
	DNR	Statewide	State Park and Recreation Area Acq.	2,150
	DNR	Cuyuna	State Park and Recreation Area Dev.	1,250
	DNR	Glendalough	State Park and Recreation Area Dev.	350
	DNR	Statewide	State Trail Rehabilitation	4,000
	DNR	Aitkin County	Regional Trail - NW Reg. ATV Trail	500
	DNR	Statewide	Trail Connections	3,292
	DNR	Fort Ripley	St. Mathias Trail Paving	50
	BWSR	Statewide	Wetland Replacement	2,500
	Administration	Statewide	CAPRA	2,000
	Administration	Statewide	Asset Preservation	8,075
	Administration	Eagan	Public Servant Memorial	100
	Mil. Affairs	Systemwide	Asset Preservation	4,000
	Mil. Affairs	Systemwide	Facility Life Safety Improvements	1,000
	Public Safety	Arden Hills	State Emergency Operations Center	2,250
	MnDOT	Statewide	Local Bridge Replacement & Rehabilitation.	66,000
	MnDOT	Statewide	Rail Service Improvement	2,000
	MnDOT	Statewide	MN Valley Railroad Track Rehab..	5,000
	MnDOT	St. Cloud	Northstar Commuter Rail Extension	1,000
	MnDOT	Statewide	RR Grade Warning Devices Replace.	2,500
	MnDOT	Duluth	Airport Terminal	11,700

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation (\$ in thousands)
	MnDOT	Rochester	Trunk Highway-Maintenance Fac.	26,430
	Metro Council	Metro	Parks and Trails	10,500
	Metro Council	Bloomington	Old Cedar Avenue Bridge	2,000
	Metro Council	Inver Grove Hts.	Rock Island Bridge Park & Trl Dev.	1,000
	DHS	Systemwide	Asset Preservation	2,000
	DHS	Moose Lake	MSOP Phase II	47,500
	Vets Affairs	Systemwide	Asset Preservation	4,000
	Vets Affairs	Minneapolis	Building 17	9,450
	Corrections	Systemwide	Asset Preservation	8,000
	DEED	Greater MN	Bus. Dev. Infrastructure Grant Prog.	10,000
	DEED	Statewide	Innovative Business Dev. Grant Prog	4,000
	DEED	Statewide	Redevelopment Account	5,000
	DEED	Minneapolis	Orchestra Hall	16,000
	DEED	Ramsey County	Rice Street Bioscience Corridor	5,000
Special Session 2011, Chapter 12	MnSCU	Systemwide	HEAPR	30,000
	MnSCU	Anoka-Ramsey	Fine Arts Building Renovation	5,357
	MnSCU	Hennepin TC	Learning Res. & Student Serv. Ren.	10,566
	MnSCU	Metro State	Sci. Ed. Ctr Design & Property Acq.	3,444
	MnSCU	Moorhead	Lord Library & Info. Tech. Ren.	14,901
	MnSCU	Normandale	Academic Part. Ctr & Student Serv..	21,984
	MnSCU	Virginia	Iron Range Eng. Program Facilities	3,000
	MN Academies	Systemwide	Asset Preservation	2,160
	DNR	Statewide	Asset Preservation	17,000
	DNR	Statewide	Flood Hazard Mitigation	50,000
	DNR	Statewide	Roads and Bridges	4,800
	DNR	Lake Vermilion	Park Development	8,000
	DNR	Statewide	Ground Water Monitoring and Observation Wells	600
	DNR	Coon Rapids	Dam Renovation	16,000
	DNR	Statewide	State Trail Acquisition and Development	5,800
	DNR	Two Harbors	Lake Superior Campground Expansion	1,250
	PCA	Statewide	Closed Landfill Cleanup Program	7,000
	BWSR	Statewide	RIM Conservation Reserve	20,000
	BWSR	MN River Basin	Area II - Floodwater Retention Grants	1,000
	BWSR	Willmar	Easement Acquisition, Water Control, Wetland	1,614
	MN Zoo	Apple Valley	Asset Preservation and Exhibit Renewal	4,000
	Administration	Statewide	CAPRA	2,830
	Administration	Statewide	Asset Preservation	4,150
	Administration	Capitol Complex	Asset Preservation	4,000
	OET	Systemwide	Renovate Three Data Centers	5,659
	Mil. Affairs	Systemwide	Asset Preservation	3,775

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation (\$ in thousands)
	Mil. Affairs	Camp Ripley	State Education Complex Addition Design	1,830
	Public Safety	Hennepin County	Regional 911 Emergency Comm. Center	4,700
	MnDOT	Statewide	Local Bridge Replacement/Rehab	33,000
	MnDOT	Statewide	Local Road Improvement Fund Grants	10,000
	MnDOT	Statewide	Railroad Grade Warning Devices Replace.	3,000
	MnDOT	Greater MN	Transit Assistance	2,500
	MnDOT	Statewide	Port Development Assistance	3,000
	MnDOT	Statewide	Airport Infrastructure Program	3,700
	MnDOT	St. Louis Park	Rail Service - Noise Abatement	700
	Metro Council	Systemwide	Transit Capital Improve Program	20,000
	Metro Council	Systemwide	Regional Parks and Trails	5,000
	DHS	Systemwide	Asset Preservation	4,700
	DHS	Systemwide	Early Childhood Learning Facilities	1,900
	DHS	St. Peter	MSOP - Shantz Bldg Renovation	7,000
	DHS	Systemwide	Remembering with Dignity	300
	Vets Affairs	Systemwide	Asset Preservation	2,300
	Corrections	Systemwide	Asset Preservation	19,000
	DEED	Greater MN	Bus. Dev. Infrastructure Grant Program	4,000
	DEED	Statewide	Innovative Business Dev. Grant Program	5,000
	DEED	Bloomington	Lindau Lane Corridor	15,450
	DEED	Hennepin County	African American History Museum	1,000
	Historical Soc.	Statewide	Historic Sites Asset Preservation	1,900
2012, Chapter 287	MMB	Statewide	Bond Sale Expenses	553
	MnDOT	Rochester	Maintenance Facility	16,100
2012, Chapter 293	MMB	Statewide	Bond Sale Expenses	20
	U of M	Systemwide	HEAPR	50,000
	U of M	Itasca	Facility Improvements	4,060
	MnSCU	Systemwide	HEAPR	20,000
	MnSCU	Anoka-Ramsey	Bioscience/Health Addn	980
	MnSCU	Century College	Classroom Addition	5,000
	MnSCU	Dakota County TC	Trans and Tech Lab Renovation	7,230
	MnSCU	Mankato	Clinical Science Building Design	2,065
	MnSCU	Minneapolis TC	Workforce Program Renovation	13,389
	MnSCU	North Hennepin CC	Bioscience/Health Addition	26,292
	MnSCU	Ridgewater CC	Technical Instruction Lab Renovation	13,851
	MnSCU	St. Cloud	Medium Heavy Truck and Autobody Addition	4,000
	MnSCU	St. Paul	Health and Science Alliance Center Addition/Renovation Design	1,500
	MnSCU	Worthington	Classroom Renovation/Addition	4,606
	MnSCU	Itasca CC	Renovation, Addition, Demo.	4,549
	MnSCU	Rochester	Work Force Center Colocation	8,746

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation (\$ in thousands)
	MnSCU	Faribault	Classroom Renovation & Addition	13,315
	MnSCU	SWSU-Marshall	Science Lab Renovation/Addition Design	500
	MnSCU	Systemwide	Engineering & Math Lab Initiatives	2,500
	Education	Statewide	Library Accessibility and Improvement Grants	1,000
	MN Academies	Systemwide	Asset Preservation	1,000
	Perpich Ctr Arts	Golden Valley	Loading Dock Repair	64
	Perpich Ctr Arts	Golden Valley	Road Repair	99
	Perpich Ctr Arts	Golden Valley	Storm Drainage	100
	DNR	Statewide	Flood Hazard Mitigation	30,000
	DNR	Statewide	Dam Repair, Reconstruction and Removal	3,000
	DNR	Statewide	Roads and Bridges	2,000
	DNR	Statewide	Forest Land Reforestation	2,500
	DNR	Statewide	Parks and Trails Renewal and Development	4,000
	DNR	Lake Vermilion	State Park Development	2,000
	DNR	Lake Zumbro	Sedimentation Dredging	3,000
	PCA	Statewide	Closed Landfill Cleanup Program	2,000
	BWSR	Statewide	RIM Conservation Reserve	6,000
	BWSR	Statewide	Wetland Restoration -Public Road Projects	6,000
	Agriculture	St. Paul	Emergency Power Supply for MDA/MDH Labs	706
	RFA	Statewide	Rural Finance Authority Loans	33,000
	Administration	Capitol Complex	Asset Preservation	500
	Administration	Capitol Complex	Capitol Restoration	44,000
	Administration	Statewide	CAPRA - Asset Preservation	1,000
	Administration	Hennepin County	Washburn Center for Children	5,000
	Administration	Capitol Complex	Peace Officers' Memorial Renovation	55
	Mil. Affairs	Systemwide	Asset Preservation	4,000
	Mil. Affairs	Camp Ripley	State Education Complex Addition	19,500
	MnDOT	Statewide	Local Bridge Replacement/Rehab	30,000
	MnDOT	Statewide	Local Road Improvement Fund Grants	10,000
	MnDOT	Statewide	Greater Minnesota Transit Assistance	6,400
	MnDOT	Statewide	Railroad Warning Devices Replacement	2,000
	MnDOT	Statewide	Port Development Assistance	1,000
	Metro Council	Systemwide	Metropolitan Regional Parks	4,586
	Metro Council	Systemwide	Municipal Wastewater Systems Inflow & Infiltration Abatement Grants	4,000
	Metro Council	Minneapolis	Phillips Community Center Pool	1,750
	DHS	Systemwide	Asset Preservation	2,000
	DHS	St. Peter	Security Hospital (MSH) Phase I design	3,683

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation (\$ in thousands)
	Vets Affairs	Systemwide	Asset Preservation	3,000
	Vets Affairs	Minneapolis	Veterans Home Bldg 17 South Design	3,050
	Vets Affairs	Minneapolis	Veterans Home Centralized Pharmacy Bldg 13	1,366
	Corrections	Systemwide	Asset Preservation	5,000
	Corrections	Stillwater	Well and Water Treatment Facility	3,391
	DEED	Greater MN	Bus. Dev. Infrastructure Grant Prog.	6,000
	DEED	Statewide	Redevelopment Account Grants	3,000
	DEED	Statewide	Transportation Economic Development Program	3,000
	DEED	Statewide	Business Development Capital Project Grant Program	47,500
	DEED	Austin	Research and Technology Center	13,500
	DEED	Bemidji	Regional Public Television Station	3,000
	MHFA	Statewide	Public Housing Rehabilitation	5,500
	Historical Soc.	Statewide	Historic Sites Asset Preservation	2,500
	Historical Soc.	Statewide	County and Local Preservation Grants	750
	MMB	Statewide	Bond Sale Expenses	560
Special Session 2012, Chapter 1				
	Public Safety	Statewide	State Match for Public Assistance	2,285
	Transportation	Statewide	Local Road and Bridges	30,000
	DNR	Systemwide	Facility and DNR Damage	6,855
	DNR	Systemwide	Flood Hazard Mitigation Grants	9,000
	BWSR	Statewide	RIM Conservation Easements	1,500
	MMB	Statewide	Bond Sale Expense	61
	Transportation	Systemwide	Trunk Highways and Bridges	35,000
	MMB	Statewide	Bond Sale Expense - THF	40
2013, Chapter 117				
	MnDOT	Systemwide	Trunk Highway Project	300,000
	MMB	Statewide	Bond Sale Expenses	300
2013, Chapter 136				
	DNR Administration	Statewide Capitol Complex	Flood Hazard Mitigation Capitol Renovation & Restoration	20,000 109,000
	Administration	Capitol Complex	Parking Facility	22,680
	Vets Affairs	Minneapolis	Veterans Home Bldg 17 and Surrounding Area	18,935
	MMB	Statewide	Bond Sale Expenses	180
2014, Chapter 294				
	U of M	Systemwide	HEAPR	42,500
	U of M	Twin Cities	Tate Science and Teaching Renovation	56,700
	U of M	Crookston	Campus Wellness Center	10,000
	U of M	Systemwide	Research Laboratory Improvement Fund	8,667
	U of M	Duluth	Chemical Sciences & Advanced Materials Bldg.	1,500
	MnSCU	Systemwide	HEAPR	42,500
	MnSCU	Metro State	Science Education Center	35,865
	MnSCU	Bemidji	Business Bldg Ren and Demo	13,790

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation (\$ in thousands)
	MnSCU	Duluth	Lake Superior College Allied Health	5,266
	MnSCU	Minneapolis	C&TC Workforce Program	3,600
	MnSCU	St. Paul	College Initiatives	1,500
	MnSCU	Winona	College-SE Tech Initiatives	1,700
	MnSCU	Staples	Campus Rightsizing	4,234
	MnSCU	Mankato	Clinical Sciences Facility	25,818
	MnSCU	Moorhead	MSCTC - Moorhead Transportation Center	6,544
	MnSCU	Rochester	Rochester C&TC Design, Post-Demolition	1,000
	MnSCU	Maplewood	Century College Initiatives	2,020
	MnSCU	Thief River Falls	C&TC - Aviation Maintenance Facility	5,864
	MnSCU	Minneapolis	NHED - Initiatives & Demolition	3,344
	MnSCU	Winona	Winona State - Education Village	5,902
	MnSCU	St. Cloud	St. Cloud State Student Health & Academic Ren.	865
	Education	Red Lake	Red Lake ISD #38 Capital Loan	5,491
	Education	Statewide	Library Accessibility and Improvement Grants	2,000
	MN Academies	Faribault	New Dormitory	10,654
	MN Academies	Faribault	Asset Preservation	700
	Ctr for Arts	Golden Valley	Asset Preservation	2,000
	DNR	Systemwide	Asset Preservation	10,000
	DNR	Systemwide	Buildings and Facilities Development	2,000
	DNR	Systemwide	Flood Hazard Mitigation	4,500
	DNR	Systemwide	Dam Repair / Reconstruction / Removal	6,500
	DNR	Systemwide	Reforestation and Stand Improvement	2,963
	DNR	Systemwide	Vermilion State Park Development	14,000
	DNR	Systemwide	Fish Hatchery Improvements	2,000
	DNR	Systemwide	State Parks and Trails Acquisition and Devel.	17,667
	DNR	St. Paul	Fort Snelling Upper Post Paths	500
	DNR	E. Grand Forks	Red River Recreation Area	250
	DNR	Grant County	Elbow Lake to Pomme de Terre Lake	100
	DNR	Olmsted Cty	Lake Zumbro Reclamation	500
	DNR	Sartell	Central Minnesota Regional Parks	500
	PCA	Statewide	Capital Assist Program	2,625
	BWSR	Statewide	Reinvest in Minnesota Reserve Program	6,000
	BWSR	Statewide	Local Roads Wetlands Replacement Program	2,000
	Agriculture	St. Paul	Agricultural Lab Sample Storage Room	203
	MN Zoo	Apple Valley	Heart of the Zoo II	5,000
	MN Zoo	Apple Valley	Asset Preservation	7,000
	Administration	St. Paul	Capitol Restoration Continue	126,300
	Administration	St. Paul	Hmong Veterans Memorial	450

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation (\$ in thousands)
	Administration	St. Paul	Workers Memorial	250
	Amateur Sports	Marshall	Southwest Reg. Sports Center	4,298
	Amateur Sports	Blaine	National Sports Ctr. Tournament Fields	3,200
	Public Safety	Cottage Grove	Public Safety Training Center	1,460
	Public Safety	Maplewood	Public Safety Training Center	1,650
	Public Safety	Montgomery	Public Safety Facility	220
	Public Safety	St. Louis County	Sheriff's Rescue and Storage	700
	Mil. Affairs	Systemwide	Asset Preservation	2,000
	Mil. Affairs	Brooklyn Park	Addition/Renovation	1,244
	MnDOT	Statewide	Local Bridge Replacement Program	12,257
	MnDOT	Statewide	Local Road Improvement Fund Grants	24,356
	MnDOT	Systemwide	Greater Minnesota Transit	1,500
	MnDOT	Statewide	Highway/Rail Grade Crossings	2,000
	MnDOT	Statewide	Port Development Assistance	2,000
	MnDOT	Chisholm/Hibbing	Range Regional Airport	5,000
	MnDOT	International Falls	Airline Terminal	2,200
	Metro Council	Metropolitan	Regional Parks	4,000
	Metro Council	Systemwide	Transitway Capital Improvement	15,000
	Metro Council	Systemwide	Metro Municipalities - Inflow and Infiltration	2,000
	Metro Council	Inver Grove Hgts	Heritage Village Park	2,000
	Metro Council	Fridley	Springbrook Nature Center	5,000
	Metro Council	Maplewood	Fish Creek Greenway Corridor	318
	Metro Council	Minneapolis	Park Sculpture Garden	8,500
	Metro Council	Oakdale	Mud Lake Trail and Boardwalk ADA	150
	Metro Council	St. Paul	Como Regional Park Access	5,400
	Metro Council	Hastings	Hastings Bridge Trail	1,600
	Metro Council	West St. Paul	North Urban Regional Trail Bridge	2,000
	DHS	St. Peter	Security Hospital - Design, Construct, Remodel	56,317
	DHS	St. Peter	MSOP - Remodel, Construct	7,405
	DHS	Systemwide	Asset Preservation	3,000
	DHS	Systemwide	Early Childhood Facilities	6,000
	DHS	Maplewood	Harriet Tubman Center	720
	DHS	Hennepin Cty	St. David's Center	3,750
	DHS	St. Louis County	AEOA & RMH Office Building	3,000
	DHS	St. Paul	Dorothy Day Center	6,000
	DHS	Statewide	Remembering with Dignity	195
	Vets Affairs	Systemwide	Asset Preservation	2,000
	Vets Affairs	Minneapolis	Deep Tunnel	700
	Vets Affairs	North St. Paul	Veterans Memorial	100
	Corrections	Systemwide	Asset Preservation	5,500
	Corrections	Shakopee	Perimeter Security Fence	5,381
	Corrections	Saginaw	NE Regional Corrections Center	1,000
	DEED	Statewide	Business Development Public Infrastructure	4,000
	DEED	Alexandria	Jefferson High School Redevelopment	1,400
	DEED	Chatfield	Center for the Arts	5,352
	DEED	Clara City	South Hawk Creek Business Park	748
	DEED	Cosmos	Municipal Building Project	600



Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation (\$ in thousands)
	DEED	Fosston	Second Street South	400
	DEED	Grand Rapids	ISD - Performing Arts Center	3,897
	DEED	Hanover	Crow River Bridge	78
	DEED	Lake Elmo	Water Main Extension	3,500
	DEED	Litchfield	Power Generation Predesign	250
	DEED	Minneapolis	Nicollet Mall Revitalization	21,500
	DEED	Minneapolis	Park Brd Brian Coyle Comm. Ctr	330
	DEED	Minneapolis	Minneapolis -	550
	DEED	Park Rapids	Upper Mississippi Center	2,500
	DEED	Red Wing	Red Wing River Town Renaissance	1,560
	DEED	St. Paul	Children's Museum	6,515
	DEED	St. Paul	Historic Palace Theater Renovation	5,000
	DEED	St. Paul	MN Public Media Commons	9,000
	DEED	Thief River Falls	Airport, Elim Wastewater Ponds	650
	DEED	Thief River Falls	Public Infrastructure	800
	DEED	PUC -	PUC - Expand Utilities and Trails	19,500
	PFA	Statewide	Wastewater Infrastructure Funding	18,333
	PFA	Big Lake	Sanitary Dist. - Wastewater Collection	4,500
	PFA	Koochiching Cty	Clean Water Project	8,567
	PFA	Rice Lake	East Calvary Water Main Replacement	1,168
	PFA	Truman	Storm Water Project	1,425
	MHFA	Statewide	Public Housing Rehabilitation	20,000
	Historical Soc.	Elk River	Oliver Kelley Farm Historic Site Visitor Center	10,562
	Historical Soc.	Systemwide	Historic Sites Asset Preservation	1,440
	MMB	Statewide	Bond Sale Expenses	900
Special Session 2015, Chapter 5	U of M	Willmar	Poultry Testing Laboratory Veterinary Isolation Facility	8,529
	U of M	St. Paul	Replacement Classrooms, Power line Facility	18,000
	MnSCU	Minnesota West CTC	& Geothermal Transportation and Emerging	3,267
	MnSCU	Dakota County TC	Tech Reno. Manufacturing Tech Hub &	7,733
	MnSCU	Anoka TC	Auto Tech Lab Reno. Health & Science Alliance	2,114
	MnSCU	St. Paul College	Center Addition	18,829
	Natural Resources	Ottertail County	Flood Hazard Mitigation	10,000
	Natural Resources	Statewide	Flood Hazard Mitigation	13,549
	PCA	Clay, McLeod & Dodge	County Capital Assistance Program	1,276
	PCA	Polk County	County Capital Assistance Program	8,000
	PCA	Statewide	Superfund Drinking Water Program	1,750
	BWSR	MN River Basin	Flood Mitigation	1,000
	Agriculture	E. Grand Forks	Potato Inspection Facility	50

<b>Law Authorizing</b>	<b>Agency</b>	<b>Location Or Program</b>	<b>Project/Program Description</b>	<b>Total Project Appropriation (\$ in thousands)</b>
	Administration	St. Paul	Capitol Restoration - Out of Scope Items	26,724
	Administration	St. Paul	Capitol Restoration - Security Items	6,200
	MnDOT	Statewide	Local Bridge Program	7,410
	MnDOT	Statewide	Local Road Program	4,290
	MnDOT	Sandstone	Local Road Program	850
	MnDOT	Willmar	Local Road Program	3,770
	MnDOT	MN Valley RRA	Bridge Rehabilitation Grant	1,000
			Vicksburg Lane Railroad Crossing Grant	4,700
	MnDOT	Rainy River	Railroad Grade Crossing Grant	460
	MnDOT	Richfield	77th Street Underpass Grant	10,000
	MnDOT	Statewide	Trunk Highway Bonding	140,000
	Metro Council	Statewide	Inflow and Infiltration Grants	1,500
	Vets Affairs	Minneapolis	Veterans Home Bridge	650
			Northeast Regional Corrections Center	1,200
	Corrections	St. Louis County	Business Development Public Infrastructure Grants	1,000
	DEED	Greater Minnesota	Transportation Economic Development Grants	2,000
	DEED	Statewide	Wastewater Infrastructure Fund	10,000
	PFA	Statewide	Visitor Services and History Program Pre-design	500
	Historical Soc.	Fort Snelling	Bond Sale Expenses	180
	MMB	Statewide	Trunk Highway Bond Sale Expenses	140
	MMB	Statewide	DNR Facility and Natural Resource Damage Repair	2,140
	Natural Resources	Systemwide	Flood Hazard Mitigation Grants	2,515
	Natural Resources	Statewide	RIM Conservation Easements	4,700
	BWSR	Statewide	Local Roads	800
	MnDOT	Statewide	Public works Building Grant	4,000
	DEED	Steele County	Bond Sale Expenses	11
	MMB	Statewide		

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## DESCRIPTION OF RURAL FINANCE AUTHORITY PROGRAMS

The Rural Finance Authority (RFA) currently administers nine loan programs to provide affordable credit to eligible farmers, and one program to provide financial assistance to proposed methane digester projects.

Five programs are funded from the sale of general obligation bonds. They include: the Beginning Farmer Loan Program, the Seller-Sponsored Loan Program, the Agricultural Improvement Program, the Livestock Expansion Loan Program and the Restructure II Loan Program.

All five programs are participation programs whereby the RFA joins in partnership with local lending institutions to provide credit based upon certain pre-established rules. Over 450 financial facilities are included in master participation agreements.

General eligibility requirements for all five programs are: (1) a borrower must be a resident of Minnesota or a domestic family farm corporation or family farm partnership, as defined in Minnesota Statutes, Section 500.24, subdivision 2; and (2) the borrower or one of the borrowers must be the principal operator of the farm with respect to which the loan is made.

Security for the loans must be a first mortgage on agricultural real estate and a first lien security interest in any additional collateral deemed necessary by the lead financial institution or the RFA. The interest rate for the RFA portion of a loan is set to meet the debt service requirements of the bonds sold to finance it plus one-quarter of one percent for deposit into a loan loss reserve. The maximum term for loan participations is ten (10) years unless otherwise stated by the RFA.

The following is a more extensive description of each of the five loan participation programs:

### **Beginning Farmer Loan Program**

This program is aimed at younger, lower equity individuals who intend, over time, to become full time farmers. The purpose is to enable the beginning farmer to purchase farm real estate. The RFA participation is limited to 45 percent of the loan principal up to a maximum of \$400,000. Each loan requires a minimum down payment of 10 percent of the purchase price. Loan amortization may be scheduled on a term of 15, 20, 25 or 30 years as negotiated among the lender, the borrower and the RFA. RFA participation is for a maximum of 10 years. A Borrower must (1) have sufficient education, training or experience to succeed in the type of farming that they intend to pursue; (2) have a total net worth not exceeding \$450,000, indexed for inflation; (3) agree to enroll in a farm business management program approved by the Commissioner of Agriculture; and (4) agree to obtain credit life insurance for the amount of the debt incurred.

### **Seller-Sponsored Loan Program**

This program is very similar to the Beginning Farmer program with one exception. This program is designed to permit the sellers of a farm to fund a portion of the financing essential to the completion of the sale. The seller agrees to subordinate its financing to the lender/RFA. The lender and the RFA provide the balance of the funds with a first mortgage. The down payment is negotiable. The program rules do not, however, require one to be made. Each lender determines its own requirements based on the buyer's ability to repay the needed financing.

### **Agricultural Improvement Program**

This program creates affordable financing for new, state-of-the-art improvements for agriculture production, including the purchase and construction or installation of improvements to land, buildings and other permanent structures, and equipment incorporated in or permanently affixed to the land, buildings or structures, which are useful for and intended for the purpose of improving a farm. The improvements can be for any farm related purpose including livestock facilities, grain handling facilities, machine storage, erosion control, wells and manure systems. The RFA participation is 45 percent of the loan principal to a maximum of \$400,000. The RFA is restricted to participation in loans that do not exceed 80 percent of the appraised value of the real estate comprising collateral for the loan. A borrower must have a total net worth not exceeding \$450,000, indexed for inflation.

**Restructured II Loan Program**

Under this program, the RFA works with local lenders to help farmers reorganize their debt. This program is for farmers who remain in good credit standing with their local lender, but who are having trouble with cash flow. Only debt of an agricultural nature is eligible. The RFA will participate on 45 percent of the loan principal up to \$525,000. The loans may be amortized over a period of up to 25 years. Participation is restricted to loans that do not exceed 80 percent of the appraised value of real estate comprising collateral for the loan. A borrower must (1) have received at least 50 percent of average annual gross income from farming for the past three years; (2) have a net worth not exceeding \$848,000, indexed for inflation; and (3) have projected annual expenses not exceeding 95 percent of projected annual income.

**Livestock Expansion Program**

This program is similar to the Agricultural Improvement program, but only for livestock related needs. It creates affordable financing for new, state-of-the-art improvements to land, buildings and other permanent structures, and equipment incorporated in or permanently affixed to the land, buildings or structures, which are useful for and intended for the purpose of raising livestock. The RFA may participate on a loan up to 45 percent of the loan principal to a maximum of \$525,000. The RFA is restricted to participation in loans that do not exceed 80 percent of the appraised value of the real estate comprising collateral for the loan. A borrower must (1) be actively engaged in a livestock operation; (2) have the ability to repay the loan; and (3) have a total net worth not exceeding \$848,000, indexed for inflation.

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## SCHEDULE OF BONDS BEING REFUNDED

### Various Purpose Refunding Bonds:

General Obligation State Various Purpose Bonds, Series 2009A dated January 29, 2009, maturing in the years and amounts and bearing interest at the annual rates set forth below. Bonds maturing on or after December 1, 2020, will be called for redemption and prepayment on December 1, 2019, at par plus accrued interest.

<b>Maturing</b>	<b>Principal Amount</b>	<b>Interest Rate</b>	<b>CUSIP*</b>
12/01/2020	\$15,540,000	5.000%	604129LD6
12/01/2021	15,540,000	5.000%	604129LE4
12/01/2022	15,540,000	5.000%	604129LF1
12/01/2023	15,540,000	5.000%	604129LG9
12/01/2024	15,540,000	4.000%	604129LH7
12/01/2025	15,540,000	4.125%	604129LJ3
12/01/2026	15,540,000	4.250%	604129LK0
12/01/2027	15,540,000	4.250%	604129LL8
12/01/2028	15,540,000	4.500%	604129LM6

\* The State is not responsible for the use of the CUSIP numbers referenced herein nor is any representation made by the State as to their correctness; such CUSIP numbers are included solely for the convenience of the readers of this Official Statement.

General Obligation State Various Purpose Bonds, Series 2009D dated August 26, 2009, maturing in the years and amounts and bearing interest at the annual rates set forth below. Bonds maturing on or after August 1, 2020, will be called for redemption and prepayment on August 1, 2019, at par plus accrued interest.

<b>Maturing</b>	<b>Principal Amount</b>	<b>Interest Rate</b>	<b>CUSIP*</b>
08/01/2020	\$9,435,000	5.000%	604129MX1
08/01/2021	9,435,000	5.000%	604129MY9
08/01/2022	9,435,000	5.000%	604129MZ6
08/01/2023	9,435,000	4.000%	604129NA0
08/01/2024	9,435,000	4.000%	604129NB8
08/01/2025	9,435,000	4.000%	604129NC6
08/01/2026	9,435,000	4.000%	604129ND4
08/01/2027	9,435,000	4.000%	604129NE2
08/01/2028	9,435,000	4.000%	604129NF9
08/01/2029	9,435,000	4.125%	604129NG7

\* The State is not responsible for the use of the CUSIP numbers referenced herein nor is any representation made by the State as to their correctness; such CUSIP numbers are included solely for the convenience of the readers of this Official Statement.

General Obligation State Various Purpose Bonds, Series 2009H dated November 5, 2009, maturing in the years and amounts and bearing interest at the annual rates set forth below. Bonds maturing on or after November 1, 2020, will be called for redemption and prepayment on November 1, 2019, at par plus accrued interest.

<b>Maturing</b>	<b>Principal Amount</b>	<b>Interest Rate</b>	<b>CUSIP*</b>
11/01/2020	\$10,845,000	5.000%	604129QN9
11/01/2021	10,845,000	5.000%	604129QP4
11/01/2022	10,845,000	5.000%	604129QQ2
11/01/2023	3,340,000	4.000%	604129QR0
11/01/2023	7,505,000	5.000%	604129RD0
11/01/2024	3,260,000	4.000%	604129RH1
11/01/2024	6,270,000	4.500%	604129QS8
11/01/2024	1,315,000	5.000%	604129RJ7
11/01/2025	10,845,000	5.000%	604129QT6
11/01/2026	10,845,000	5.000%	604129QU3
11/01/2027	10,845,000	5.000%	604129QV1
11/01/2028	10,845,000	5.000%	604129QW9
11/01/2029	3,040,000	4.000%	604129QX7
11/01/2029	7,800,000	5.000%	604129RE8

\* The State is not responsible for the use of the CUSIP numbers referenced herein nor is any representation made by the State as to their correctness; such CUSIP numbers are included solely for the convenience of the readers of this Official Statement.

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**APPENDIX E**

**SELECTED ECONOMIC AND DEMOGRAPHIC  
INFORMATION**

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**SELECTED ECONOMIC AND DEMOGRAPHIC INFORMATION**

**RESIDENT POPULATION  
(Thousands of Persons)**

<b>Year</b>	<b>U.S.</b>	<b>Minnesota</b>	<b>Minnesota Share of U.S.</b>	<b>% Change U.S.</b>	<b>% Change Minnesota</b>
<b>Census (April 1)</b>					
2000	281,425	4,920	1.75 %	-	-
2010	308,746	5,304	1.72	-	-
<b>Intercensal Population Estimates (July 1)</b>					
2000	282,162	4,934	1.75 %	1.1 %	1.2 %
2001	284,969	4,983	1.75	1.0	1.0
2002	287,625	5,019	1.74	0.9	0.7
2003	290,108	5,054	1.74	0.9	0.7
2004	292,805	5,088	1.74	0.9	0.7
2005	295,517	5,120	1.73	0.9	0.6
2006	298,380	5,164	1.73	1.0	0.9
2007	301,231	5,207	1.73	1.0	0.8
2008	304,094	5,247	1.73	1.0	0.8
2009	306,772	5,281	1.72	0.9	0.7
2010	309,347	5,311	1.72	0.8	0.6
2011	311,719	5,348	1.72	0.8	0.7
2012	314,103	5,380	1.71	0.8	0.6
2013	316,427	5,421	1.71	0.7	0.7
2014	318,907	5,457	1.71	0.8	0.7
2015	321,419	5,490	1.71	0.8	0.6

Source: U.S. Department of Commerce, U.S. Census Bureau, [www.census.gov/popest](http://www.census.gov/popest).  
Data extracted by MMB staff in June 2016.

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**NON-FARM EMPLOYMENT-MIX OF MINNESOTA AND UNITED STATES FOR 2015**  
**(Thousands of Jobs)**

<b>Industry</b>	<b>Minnesota</b>	<b>% of Total</b>	<b>U.S.</b>	<b>% of Total</b>
Total Private	2,435.4	85.3	119,859	84.5
Goods-Producing	439.1	15.4	19,584	13.8
Mining and Logging	7.0	0.2	820	0.6
Construction	115.3	4.0	6,446	4.5
Manufacturing Durables	202.0	7.1	7,756	5.5
Manufacturing Non-Durables	114.8	4.0	4,562	3.2
Private Service Providing	1,996.4	69.9	100,275	70.7
Wholesale Trade	132.3	4.6	5,875	4.1
Retail Trade	292.9	10.3	15,641	11.0
Transportation, Warehousing, Utilities	98.6	3.5	5,404	3.8
Information	51.7	1.8	2,750	1.9
Financial Activities	181.4	6.4	8,124	5.7
Professional and Business Services	356.7	12.5	19,672	13.9
Education and Health Services	509.6	17.8	22,055	15.5
Leisure and Hospitality	258.3	9.0	15,128	10.7
Other Services	114.8	4.0	5,625	4.0
Government	421.0	14.7	22,007	15.5
<b>Total (Non-Farm)</b>	<b>2,856.4</b>	<b>100.0</b>	<b>141,865</b>	<b>100.0</b>

Note: Columns may not add due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.  
 Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.  
 Data extracted by MMB staff June 2016.

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**EMPLOYMENT-MIX IN DURABLE GOODS INDUSTRIES OF  
UNITED STATES AND MINNESOTA FOR 2015  
(Thousands of Jobs)**

Industry	Minnesota	% of Total	U.S.	% of Total
Wood Products	10.9	5.4	380	4.9
Fabricated Metal Products	42.7	21.1	1,459	18.8
Machinery	32.9	16.3	1,122	14.5
Computers and Electronic Products	45.9	22.7	1,050	13.5
Transportation Equipment	11.5	5.7	1,599	20.6
Medical Equipment and Supplies	15.7	7.8	311	4.0
Other Durables	42.3	20.9	1,836	23.7
<b>Total Durable Goods Manufacturing</b>	<b>202.0</b>	<b>100.0</b>	<b>7,756</b>	<b>100.0</b>

Note: Columns may not add due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.

Data extracted by MMB staff June 2016.

**EMPLOYMENT-MIX IN NON-DURABLE GOODS INDUSTRIES OF  
UNITED STATES AND MINNESOTA FOR 2015  
(Thousands of Jobs)**

Industry	Minnesota	% of Total	U.S.	% of Total
Food Manufacturing	46.2	40.2	1,505	33.0
Paper Mfg., & Printing and Related	32.6	28.4	822	18.0
Other Non-Durables	36.0	31.4	2,236	49.0
<b>Total Non-Durable Goods</b>	<b>114.8</b>	<b>100.0</b>	<b>4,562</b>	<b>100.0</b>

Note: Columns may not add due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.

Data extracted by MMB staff June 2016.

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**NON-FARM EMPLOYMENT-MIX OF UNITED STATES  
AND MINNESOTA: 1990, 2000 AND 2010  
(Thousands of Jobs)**

Category	Minnesota					United States				
	1990	2000	2010	%Change		1990	2000	2010	% Change	
				90-00	00-10				90-00	00-10
<b>Total Private</b>	1,788.0	2,277.3	2,224.1	27.4	(2.3)	91,072	111,235	107,871	22.1	(3.0)
Goods-Producing	427.8	523.5	386.3	22.4	(26.2)	23,723	24,649	17,751	3.9	(28.0)
Mining and Logging	8.4	8.1	6.0	(3.6)	(26.3)	765	599	705	(21.7)	17.7
Construction	77.9	118.8	87.6	52.5	(26.3)	5,263	6,787	5,518	29.0	(18.7)
Manufacturing Durables	217.2	255.4	183.4	17.6	(28.2)	10,737	10,877	7,064	1.3	(35.1)
Manufacturing Non-Durables	124.2	141.1	109.3	13.6	(22.5)	6,958	6,386	4,464	(8.2)	(30.1)
Private Service Providing	1,360.2	1,753.7	1,837.8	28.9	4.8	67,349	86,585	90,120	28.6	4.1
Wholesale Trade	106.6	129.0	123.2	21.0	(4.5)	5,268	5,933	5,452	12.6	(8.1)
Retail Trade	255.8	307.1	277.1	20.1	(9.8)	13,182	15,280	14,440	15.9	(5.5)
Transportation, Warehousing, Utilities	85.8	103.3	89.7	20.4	(13.1)	4,216	5,012	4,744	18.9	(5.3)
Information	54.3	69.2	54.1	27.4	(21.8)	2,688	3,630	2,707	35.0	(25.4)
Financial Activities	129.3	164.8	170.8	27.5	3.6	6,614	7,783	7,695	17.7	(1.1)
Professional and Business Services	214.5	319.2	315.2	48.8	(1.3)	10,848	16,666	16,728	53.6	0.4
Education and Health Services	241.8	324.5	458.4	34.2	41.3	10,984	15,252	19,975	38.9	31.0
Leisure and Hospitality	180.5	221.6	235.2	22.8	6.1	9,288	11,862	13,049	27.7	10.0
Other Services	91.3	114.6	114.1	25.5	(0.5)	4,261	5,168	5,331	21.3	3.2
<b>Government</b>	347.9	407.6	416.5	17.2	2.2	18,415	20,790	22,490	12.9	8.2
<b>Total (Non-Farm)</b>	<b>2,135.9</b>	<b>2,684.9</b>	<b>2,640.6</b>	<b>25.7</b>	<b>(1.7)</b>	<b>109,487</b>	<b>132,024</b>	<b>130,361</b>	<b>20.6</b>	<b>(1.3)</b>

Note: Columns may not add due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.

Data extracted by MMB staff June 2016.

**MINNESOTA AND UNITED STATES PER CAPITA PERSONAL INCOME**

<b>Year</b>	<b>Minnesota</b>	<b>U.S.</b>	<b>Minnesota as % of U.S.</b>
1995	\$24,169	\$23,568	102.5%
1996	25,778	24,728	104.2
1997	26,938	25,950	103.8
1998	29,037	27,510	105.6
1999	30,190	28,627	105.5
2000	32,332	30,602	105.7
2001	33,326	31,540	105.7
2002	33,899	31,815	106.6
2003	35,256	32,692	107.8
2004	36,924	34,316	107.6
2005	37,787	35,904	105.2
2006	39,634	38,144	103.9
2007	41,560	39,821	104.4
2008	43,256	41,082	105.3
2009	41,064	39,376	104.3
2010	42,563	40,277	105.7
2011	45,213	42,453	106.5
2012	47,295	44,267	106.8
2013	47,423	44,448	106.7
2014	48,998	46,042	106.4
2015	50,547	47,676	106.0

Note: Per capita personal income is total personal income divided by total midyear population estimates of the Census Bureau.

Note: Current dollars (not adjusted for inflation).

Source: U.S. Department of Commerce, Bureau of Economic Analysis, [www.bea.gov/regional/spi](http://www.bea.gov/regional/spi).

U.S. Department of Commerce, U.S. Census Bureau, [www.census.gov/popest](http://www.census.gov/popest).

Data extracted by MMB staff June 2016.

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**PERSONAL INCOME GROWTH AND RESIDENT POPULATION IN TWELVE STATE NORTH CENTRAL REGION  
1990-2000 AND 2000-2010**

State	1990 Personal Income (Millions)	2000 Personal Income (Millions)	1990-2000 Annual Compound Rate of Increase (%)	Regional Growth Rank 1990- 2000	2010 Personal Income (Millions)	2000-2010 Annual Compound Rate of Increase (%)	Regional Growth Rank 2000- 2010	2000 Census Population (Thousands)	2000 Per Capita Personal Income (\$)	2000 Regional Rank	2010 Census Population (Thousands)	2010 Per Capita Personal Income (\$)	2010 Regional Rank
Illinois	\$240,750	\$409,650	5.5%	6	\$541,261	2.8%	9	12,419	\$32,985	1	12,831	\$42,185	3
Indiana	\$98,288	\$171,313	5.7	4	\$223,204	2.7	10	6,080	\$28,174	8	6,484	\$34,425	12
Iowa	\$49,067	\$80,727	5.1	10	\$118,006	3.9	4	2,926	\$27,587	10	3,046	\$38,737	8
Kansas	\$45,671	\$77,427	5.4	8	\$112,171	3.8	5	2,688	\$28,800	6	2,853	\$39,315	6
Michigan	\$176,444	\$298,801	5.4	9	\$347,646	1.5	12	9,938	\$30,065	3	9,884	\$35,174	11
Minnesota	\$86,896	\$159,518	6.3	1	\$226,049	3.5	6	4,919	\$32,426	2	5,304	\$42,619	2
Missouri	\$91,774	\$157,091	5.5	5	\$219,686	3.4	8	5,595	\$28,076	9	5,989	\$36,682	9
Nebraska	\$29,214	\$49,664	5.4	7	\$73,236	4.0	3	1,711	\$29,022	5	1,826	\$40,100	5
North Dakota	\$10,290	\$16,609	4.9	11	\$28,973	5.7	1	642	\$25,863	12	673	\$43,076	1
Ohio	\$202,827	\$325,351	4.8	12	\$419,791	2.6	11	11,353	\$28,657	7	11,537	\$36,388	10
South Dakota	\$11,513	\$20,610	6.0	2	\$32,814	4.8	2	755	\$27,303	11	814	\$40,303	4
Wisconsin	\$90,143	\$157,901	5.8	3	\$220,826	3.4	7	5,364	\$29,439	4	5,687	\$38,830	7
<b>Region</b>	<b>\$1,132,879</b>	<b>\$1,924,662</b>	<b>5.4</b>		<b>\$2,563,664</b>	<b>2.9</b>		<b>64,393</b>	<b>\$29,889</b>		<b>66,927</b>	<b>\$38,305</b>	
<b>U.S.</b>	<b>\$4,890,453</b>	<b>\$8,634,847</b>	<b>5.8</b>		<b>\$12,459,613</b>	<b>3.7</b>		<b>281,422</b>	<b>\$30,683</b>		<b>308,746</b>	<b>\$40,356</b>	

Note: Per capita personal income is total personal income divided by Census population.

Note: Current dollars (not adjusted for inflation).

Source: U.S. Department of Commerce, Bureau of Economic Analysis, [www.bea.gov/regional/spi](http://www.bea.gov/regional/spi).

U.S. Department of Commerce, U.S. Census Bureau, [www.census.gov/popest](http://www.census.gov/popest).

Data extracted by MMB staff June 2016.

**PERSONAL INCOME GROWTH IN TWELVE STATE NORTH CENTRAL REGION: 2014-2015**  
(\$'s in Millions)

<b>Growth Rank</b>	<b>State</b>	<b>2014 Personal Income</b>	<b>2015 Personal Income</b>	<b>Percent Growth</b>
1	Michigan	\$403,726	\$421,044	4.3%
2	Indiana	\$261,092	\$271,426	4.0
3	Minnesota	\$267,389	\$277,483	3.8
4	Illinois	\$613,672	\$636,281	3.7
5	Wisconsin	\$254,405	\$263,301	3.5
6	Ohio	\$489,695	\$504,993	3.1
7	Missouri	\$252,482	\$260,123	3.0
8	Kansas	\$130,364	\$133,591	2.5
9	Nebraska	\$89,479	\$91,040	1.7
10	Iowa	\$139,625	\$140,501	0.6
11	South Dakota	\$38,631	\$38,637	0.0
12	North Dakota	\$41,265	\$41,166	-0.2
	<b>Region</b>	<b>\$2,981,825</b>	<b>\$3,079,584</b>	<b>3.3%</b>
	<b>U.S.</b>	<b>\$14,683,147</b>	<b>\$15,324,109</b>	<b>4.4%</b>

Note: Columns may not add due to rounding

Note: Current dollars (not adjusted for inflation).

Source: U.S. Department of Commerce, Bureau of Economic Analysis, [www.bea.gov/regional/spi](http://www.bea.gov/regional/spi)  
Data extracted by MMB staff June 2016.

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**NON-FARM EMPLOYMENT IN TWELVE STATE NORTH CENTRAL REGION: 1990-2000 AND 2000-2010**  
**(Thousands of Jobs)**

<b>State</b>	<b>1990 Non-Farm Employment</b>	<b>2000 Non-Farm Employment</b>	<b>1990-2000 Percent Increase</b>	<b>Regional Growth Rank 1990-2000</b>	<b>2010 Non-Farm Employment</b>	<b>2000-2010 Percent Increase</b>	<b>Regional Growth Rank 2000-2010</b>
Illinois	5,288	6,042	14.3%	12	5,610	(7.1)%	10
Indiana	2,522	3,004	19.1	8	2,799	(6.8)	9
Iowa	1,226	1,479	20.6	7	1,469	(0.6)	4
Kansas	1,092	1,346	23.3	6	1,330	(1.2)	5
Michigan	3,944	4,676	18.5	9	3,864	(17.4)	12
Minnesota	2,136	2,685	25.7	2	2,641	(1.6)	6
Missouri	2,345	2,749	17.2	10	2,658	(3.3)	7
Nebraska	731	913	24.9	3	945	3.5	3
North Dakota	266	328	23.3	5	376	14.7	1
Ohio	4,882	5,625	15.2	11	5,036	(10.5)	11
South Dakota	289	378	31.0	1	403	6.7	2
Wisconsin	2,291	2,832	23.6	4	2,725	(3.8)	8
<b>Region</b>	<b>27,012</b>	<b>32,055</b>	<b>18.7%</b>		<b>29,856</b>	<b>(6.9)%</b>	
<b>U.S.</b>	<b>109,527</b>	<b>132,024</b>	<b>20.5%</b>		<b>130,361</b>	<b>(1.3)%</b>	

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.  
Data extracted by MMB staff June 2016.

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**NON-FARM EMPLOYMENT IN TWELVE STATE NORTH CENTRAL REGION:  
2013-2014 AND 2014-2015  
(Thousands of Jobs)**

State	2013 Non-Farm Employment	2014 Non-Farm Employment	2013-2014 Percent Increase	Regional Growth Rank 2013-2014	2015 Non-Farm Employment	2014-2015 Percent Increase	Regional Growth Rank 2014-2015
Illinois	5,804	5,880	1.3%	9	5,961	1.4%	6
Indiana	2,938	2,980	1.4	5	3,034	1.8	1
Iowa	1,528	1,547	1.2	11	1,562	1.0	10
Kansas	1,372	1,391	1.4	8	1,400	0.6	11
Michigan	4,110	4,182	1.8	2	4,244	1.5	4
Minnesota	2,776	2,815	1.4	7	2,856	1.5	3
Missouri	2,711	2,739	1.0	12	2,785	1.7	2
Nebraska	980	993	1.3	10	1,006	1.3	7
North Dakota	444	461	3.8	1	454	(1.6)	12
Ohio	5,267	5,344	1.5	4	5,421	1.4	5
South Dakota	418	424	1.4	6	428	1.0	9
Wisconsin	2,809	2,852	1.5	3	2,889	1.3	8
<b>Region</b>	<b>31,158</b>	<b>31,607</b>	<b>1.4%</b>		<b>32,041</b>	<b>1.4%</b>	
<b>U.S.</b>	<b>136,381</b>	<b>138,958</b>	<b>1.9%</b>		<b>141,865</b>	<b>2.1%</b>	

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.  
Data extracted by MMB staff June 2016.

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**MINNESOTA & UNITED STATES UNEMPLOYMENT RATES  
(Percent)**

Year	Annual Average	
	Minnesota %	U.S. %
2000	3.2	4.0
2001	3.8	4.7
2002	4.5	5.8
2003	4.9	6.0
2004	4.7	5.5
2005	4.1	5.1
2006	4.0	4.6
2007	4.6	4.6
2008	5.4	5.8
2009	7.8	9.3
2010	7.4	9.6
2011	6.5	9.0
2012	5.6	8.1
2013	4.9	7.4
2014	4.2	6.2
2015	3.7	5.3

Month	Monthly Figures (Seasonally Adjusted)	
	Minnesota %	U.S. %
2015		
January	3.7	5.7
February	3.7	5.5
March	3.6	5.5
April	3.6	5.4
May	3.6	5.5
June	3.6	5.3
July	3.6	5.3
August	3.6	5.1
September	3.6	5.1
October	3.6	5.0
November	3.7	5.0
December	3.7	5.0
2016		
January	3.7	4.9
February	3.7	4.9
March	3.8	5.0
April	3.8	5.0
May	3.8	4.7

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov>  
 Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.  
 Data extracted by MMB staff June 2016.

**MINNESOTA BASED COMPANIES INCLUDED IN THE FORTUNE 500**

<u>Rank</u>			<u>Revenues</u>	<u>Assets</u>	<u>Profits</u>	<u>Industry</u>	<u>Industry</u>
<u>2015</u>	<u>2014</u>	<u>Company</u>	<u>\$000</u>	<u>\$000</u>	<u>\$000</u>	<u>Category</u>	<u>Rank</u>
6	14	UnitedHealth Group	\$ 157,107	\$ 111,383	\$ 5,813	Health Care: Insurance & Managed Care	26
38	36	Target	\$ 73,785	\$ 40,262	\$ 3,363	General Merchandisers	25
71	72	Best Buy	\$ 39,745	\$ 13,519	\$ 897	Specialty Retailers: Other	58
84	69	Cenex Harvest States (CHS)	\$ 34,582	\$ 15,228	\$ 781	Food Production	22
93	98	Minnesota Mining & Mfg. (3M)	\$ 30,274	\$ 32,718	\$ 4,833	Miscellaneous	71
131	138	U.S. Bancorp	\$ 21,494	\$ 421,853	\$ 5,879	Commercial Banks	8
160	164	Supervalu	\$ 17,820	\$ 4,485	\$ 192	Food and Drug Stores	20
161	171	General Mills	\$ 17,630	\$ 21,965	\$ 1,221	Food Consumer Products	21
206	213	Ecolab	\$ 13,545	\$ 18,642	\$ 1,002	Chemicals	7
208	225	C.H. Robinson Worldwide	\$ 13,476	\$ 3,184	\$ 510	Transportation and Logistics	62
215	203	Land O'Lakes	\$ 13,161	\$ 8,000	\$ 308	Food Consumer Products	21
232	247	Ameriprise Financial	\$ 12,200	\$ 145,342	\$ 1,562	Diversified Financials	13
257	255	Xcel Energy	\$ 11,025	\$ 39,054	\$ 985	Utilities: Gas and Electric	65
304	310	Hormel Foods	\$ 9,264	\$ 6,140	\$ 686	Food Consumer Products	21
316	320	Mosaic	\$ 8,895	\$ 17,412	\$ 1,000	Chemicals	7
318	333	Thrivent Financial for Lutherans	\$ 8,789	\$ 83,532	\$ 769	Insurance: Life, Health (Mutual)	35
465	466	St. Jude Medical	\$ 5,541	\$ 13,064	\$ 880	Medical Products and Equipment	41

Source: Fortune Magazine, <http://fortune.com/fortune500/>  
 Data extracted by MMB staff June 2016.

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**APPENDIX F**  
**STATE FINANCIAL STATEMENTS**  
**For the Fiscal Year**  
**Ended June 30, 2015**

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**APPENDIX F**  
**SELECTED FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015**  
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## Independent Auditor's Report

Members of the Minnesota State Legislature

The Honorable Mark Dayton, Governor

Mr. Myron Frans, Commissioner, Minnesota Management and Budget

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Minnesota, as of and for the year ended June 30, 2015, which collectively comprise the state's basic financial statements as listed in the Table of Contents.

#### *Management's Responsibility for the Financial Statements*

The State of Minnesota's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Minnesota State Colleges and Universities, which is a major proprietary fund and represents 60 percent, 48 percent, and 31 percent, respectively, of the total assets, total net position, and operating revenues of the primary government's business-type activities. We also did not audit the financial statements of the Housing Finance Agency, Metropolitan Council, University of Minnesota, Office of Higher Education, Public Facilities Authority, and Workers' Compensation Assigned Risk Plan, which cumulatively represent 97 percent, 96 percent, and 99 percent, respectively, of the total assets, total net position, and operating revenues of the total discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aforementioned major proprietary fund, business-type activities, and discretely presented component units, is based solely on the reports of other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the State of Minnesota's preparation and fair presentation of the financial statements in order to design audit

procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State of Minnesota's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

The financial statements of the Housing Finance Agency, the National Sports Center Foundation, and the Workers' Compensation Assigned Risk Plan, which are discretely presented component units, were not audited in accordance with *Government Auditing Standards*.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based upon our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Minnesota as of June 30, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

#### *Change in Accounting Principle*

As discussed in Note 1 to the financial statements, during the year ended June 30, 2015, the State of Minnesota adopted the provisions of Governmental Accounting Standards Board (GASB) Statement Number 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement Number 27* and the related GASB Statement Number 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement Number 68*. As a result, the State of Minnesota restated the beginning net position balances as a change in accounting principle. Our opinions are not modified with respect to this matter.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the other required supplementary information, as listed in the Table of Contents, be presented to supplement the basic financial statements. Such information, although not a part of the State of Minnesota's basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion

Members of the Minnesota State Legislature  
The Honorable Mark Dayton, Governor  
Mr. Myron Frans, Commissioner, Minnesota Management and Budget  
Page 3

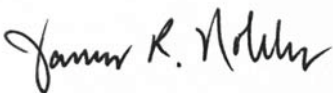
or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Minnesota's basic financial statements. The Introduction, the Combining and Individual Nonmajor Fund Financial Statements and Schedules, General Obligation Debt Schedule, and the Statistical Section, as listed in the Table of Contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The Combining and Individual Nonmajor Fund Financial Statements and Schedules and the General Obligation Debt Schedule have been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or the statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the reports of other auditors, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole. The Introduction and Statistical Sections have not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we will also issue a report on our consideration of the State of Minnesota's internal control over financial reporting; on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements; and on other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.



James R. Nobles  
Legislative Auditor



Cecile M. Ferkul, CPA, CISA  
Deputy Legislative Auditor

December 11, 2015



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## 2015 Comprehensive Annual Financial Report Management's Discussion and Analysis

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### Introduction

The following discussion and analysis of the state of Minnesota (state) financial performance provides an overview of the state's financial activities for the fiscal year ended June 30, 2015, and identifies changes in the financial position of the state that occurred during the fiscal year. This section should be read in conjunction with the preceding transmittal letter and the state's financial statements and notes to the financial statements, which follow.

### Overview of the Financial Statements

The focus of Minnesota's financial reporting is on the state as a whole, and on the individual funds that are considered to be major. This reporting focus presents a more comprehensive view of Minnesota's financial activities and financial position, and makes the comparison of Minnesota's government to other governments easier.

The financial section of this annual report has four parts:

- Management's Discussion and Analysis (MD&A)
- Basic Financial Statements
- Required Supplementary Information
- Combining and Individual Fund Statements – Nonmajor Funds

The report also includes statistical and economic information, which generally provides a ten-year history of various indicators.

The basic financial statements include government-wide financial statements, fund financial statements, and notes to the financial statements that provide more detailed information.

### Government-wide Financial Statements

The government-wide financial statements provide an overall view of the state's operations in a manner similar to a private-sector business. Government-wide financial statements consist of the statement of net position and the statement of activities that are prepared using the economic resources measurement focus and the accrual basis of accounting. All current year revenues and expenses are included in the statements regardless of whether the related cash has been received or paid. Revenues and expenses are reported in the statement of activities for some items that will not result in cash flows until future fiscal periods (e.g. uncollected taxes, accounts receivable, and earned but unused vacation leave). This reporting method produces a view of financial activities and position similar to that presented by most private-sector companies. The statements provide both short-term and long-term information about the state's financial position, which assists readers in assessing the state's economic condition at the end of the fiscal year.

The government-wide financial statements are located immediately following this discussion and analysis.

The statement of net position presents all of the state's financial resources along with capital assets and long-term obligations. The statement includes all assets and liabilities of the state. Net position is the difference between assets and liabilities and is one method to measure the state's financial condition.

- An increase or decrease in the state's net position from one year to the next indicates whether the financial position of the state is improving or deteriorating.
- Other indicators of the state's financial condition include the condition of its infrastructure and economic events and trends that affect future revenues and expenses.

The statement of activities presents the changes in net position and reports on the gross and net cost of various activities carried out by the state (governmental, business-type, and component units). These costs are paid by general taxes and other revenues generated by the state. This statement summarizes the cost of providing specific services by the government, and includes all current year revenues and expenses.

The statement of net position and the statement of activities segregate the activities of the state into three types:

#### Governmental Activities

The governmental activities of the state include most basic services such as environmental resources, general government, transportation, education, health and human services, and public safety. Most of the costs of these activities are financed by taxes, fees, and federal grants.

#### Business-type Activities

The business-type activities of the state normally are intended to recover all, or a significant portion of, their costs through user fees and charges to external users of goods and services. The operations of the Unemployment Insurance Fund, the State Colleges and Universities, and the Lottery are examples of business-type activities.

#### Discretely Presented Component Units

Component units may be blended or discretely presented. Blended component units, although legally separate entities, are, in substance, part of the state's operations. Discretely presented component units are shown separately from the primary government. Component units are legally separate organizations for which the state is financially accountable, or the nature and significance of the unit's relationship with the state is such that exclusion of the unit would cause the state's financial statements to be misleading. Financial accountability is defined as the appointment of a voting majority of the component unit governing body, and either a) the ability of the state to impose its will, or b) the potential for the organization to provide financial benefits to, or impose financial burdens on, the primary government.

The state's ten component units are reported as discretely presented component units and reported in two categories: major and nonmajor. This categorization is based on the relative size of an individual component unit's assets, liabilities, revenues, and expenses in relation to the total of all component units and the primary government.

The state's three major component units are:

- Housing Finance Agency
- Metropolitan Council
- University of Minnesota

The state's seven nonmajor component units are combined into a single column for reporting in the fund financial statements. These nonmajor component units are:

- Agricultural and Economic Development Board
- National Sports Center Foundation
- Office of Higher Education
- Public Facilities Authority
- Rural Finance Authority
- Workers' Compensation Assigned Risk Plan
- Minnesota Sports Facilities Authority

#### **State Fund and Component Unit Financial Statements**

A fund is a grouping of related self-balancing accounts used to maintain control over resources that have been segregated for specific activities or objectives. The state of Minnesota, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The fund financial statements focus on individual parts of the state, reporting the state's operations in more detail than in the government-wide statements. Fund financial statements focus on the most significant funds within the state.

The state's funds are divided into three categories:

#### **Governmental Funds**

Governmental funds record most of the basic services provided by the state and account for essentially the same functions as reported in the governmental activities in the government-wide financial statements. Unlike the government-wide financial statements, the fund financial statements focus on how money flows in and out of the funds during a fiscal year and spendable resources available at the end of the fiscal year.

Governmental funds are accounted for using the modified accrual basis of accounting, which recognizes revenues when they are available and measurable. Expenditures are generally recognized in the accounting period when the fund liability is incurred, if measurable. This approach is known as the flow of current financial resources measurement focus. These statements provide a detailed short-term view of the state's finances that assist in determining whether there are more or less resources available and whether these financial resources will be adequate to meet the current needs of the state. Governmental funds include the General, special revenue, capital project, Debt Service, and Permanent funds.

The focus of governmental funds is narrower than that of the government-wide financial statements. It is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By comparing this financial

information, readers may better understand the long-term impact of the state's short-term financing decisions.

The basic financial statements include a reconciliation of governmental funds to governmental activities. These reconciliations follow the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances.

The state maintains 23 individual state governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General and Federal funds, which are reported as major funds. Information from the remaining funds is combined into a single, aggregated column. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements included in this report.

The state adopts a biennial budget with annual appropriations for the majority of the activity reported in the General Fund. A budgetary comparison statement has been provided for the General Fund activity with appropriations included in the biennial budget to demonstrate compliance with this budget.

#### **Proprietary Funds**

When the state charges customers for the services it provides, whether to outside customers or to other agencies within the state, these services are generally reported in proprietary funds. Proprietary funds (enterprise and internal service) utilize accrual accounting which is the same method used by private-sector businesses. Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail.

Enterprise funds, a type of proprietary fund, are used to report activities that provide goods and services to outside (non-government) customers, including the general public. Internal service funds are used to accumulate and allocate costs internally for goods and services provided by one program of the state to another. Because the activities reported by internal service funds predominantly benefit governmental functions rather than business-type functions, the internal service funds have been included within governmental activities in the government-wide financial statements.

The state maintains 18 individual proprietary funds. The State Colleges and Universities and Unemployment Insurance funds, both of which are considered major funds, are presented separately in the proprietary funds statement of net position and in the proprietary funds statement of revenues, expenses, and changes in net position. Information from the ten nonmajor enterprise funds and the six internal service funds are combined into two separate aggregated columns. Individual fund data for each of these nonmajor proprietary funds is provided in the form of combining statements presented in this report.

#### **Fiduciary Funds**

Fiduciary funds are used to report activities when the state acts as a trustee or fiduciary to hold resources for the benefit of parties outside the state. The accrual basis of accounting is used for fiduciary funds and is similar to the accounting used for proprietary funds. The government-wide statements exclude fiduciary fund activities and balances because these assets are restricted in purpose and cannot be used by the state to finance its operations. The state must ensure that the assets reported in fiduciary funds are used for their intended purposes.

The state maintains 20 individual fiduciary funds. The state's fiduciary funds are the pension trust funds, the investment trust funds (which account for the transactions, assets, liabilities, and fund equity of the external investment pools), and the Agency Fund (which accounts for the assets held for distribution by the state as an agent for other governmental units, other organizations, or individuals). Individual fund detail is included in the combining financial statements included in this report.

## Component Units

Component units are legally separate organizations for which the state is financially accountable. The government-wide financial statements present information for the discretely presented component units in a single column on the statement of net position. Also, some information on the statement of changes in net position is aggregated for component units. The discretely presented component units' statements of net position and statements of changes in net position provide detail for each major discretely presented component unit and aggregate the detail for nonmajor discretely presented component units. Individual nonmajor discretely presented component unit detail can be found in the combining financial statements included in this report.

## Notes to the Financial Statements

The notes provide additional narrative and financial information that is essential to a full understanding of the data provided in the government-wide financial statements and the fund financial statements. The notes to the financial statements are located immediately following the component unit financial statements.

## Required Supplementary Information

The basic financial statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. This section includes maintenance data regarding certain portions of the state's infrastructure, actuarial measures of pension and other postemployment benefits funding progress, and public employees insurance program development information.

## Other Supplementary Information

Other supplementary information includes combining financial statements for nonmajor governmental, proprietary, and fiduciary funds and nonmajor discretely presented component units. These funds are added together by fund type and presented in single columns in the basic financial statements.

## Financial Highlights

### Implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions"

Governmental Accounting Standards Board (GASB) Statement No. 68 "Accounting and Financial Reporting for Pensions" and GASB Statement No. 71 "Pension Transition for Contributions Made Subsequent to the Measurement Date, an amendment to GASB Statement No. 68, were implemented during fiscal year 2015. GASB 68 and 71 require the state to recognize a net pension liability for defined benefit plans to which the state contributes either on behalf of state employees or for employees of other entities. As sufficient information was not available to restate the statement of activities for the prior year for this change, the beginning net position in fiscal year 2015 was restated by \$4.9 billion. Net position for Governmental Activities was decreased by \$4.2 billion and Business-type Activities was decreased by \$705 million. The state recorded a deferred outflow of resources, net pension liability, and deferred inflow of resources of \$368 million, \$3.1 billion, and \$2.0 billion, respectively for fiscal year 2015. See Note 8 – Pension and Investment Trust Funds for more information.

## Government-wide

The assets of the state exceeded liabilities at June 30, 2015, by \$14.9 billion (presented as net position). Of this amount, a deficit of \$5.6 billion was reported as unrestricted net position. For discussion on the variances from the prior year, see the Government-wide Financial Analysis section.

The state's total net position increased by \$2.0 billion (15.6 percent) during fiscal year 2015. Net position of governmental activities increased by \$1.7 billion (17.1 percent), while net position of the business-type

activities showed an increase of \$328 million (10.7 percent). For discussion on the variances from the prior year, see the Government-wide Financial Analysis section.

## Fund Level

At the end of the current fiscal year, governmental funds reported a combined ending fund balance of \$8.6 billion, an increase of \$813 million compared to the prior year. Included in the ending fund balance is a General Fund unassigned balance of \$749 million. For discussion on the variances from the prior year, see the State Funds Financial Analysis section.

## Long-Term Liabilities

The state's total long-term liabilities, restated at the beginning of the fiscal year due to the implementation of GASB 68, decreased by \$1.9 billion (12.0 percent) during the current fiscal year. The decrease is primarily attributable to a reduction in the net pension liability. This decrease was partially offset by an increase due to the state issuing general obligation bonds for trunk highway projects and other various state purposes. In addition, the state issued revenue bonds for capital projects for the State Colleges and Universities and certificates of participation for the design and construction of a legislative office building.

## Government-wide Financial Analysis

As noted earlier, net position serves as a useful indicator of a government's financial position over time. The state's combined net position (governmental and business-type activities) totaled \$14.9 billion at the end of fiscal year 2015, compared to \$12.9 billion at the beginning of the year, after being restated for the implementation of GASB 68.

<b>Net Position</b>						
<b>June 30, 2015, and 2014</b>						
<b>(In Thousands)</b>						
	Governmental Activities		Business-type Activities		Total Primary Government	
	2015	2014	2015	2014	2015	2014
Current Assets	\$ 15,176,708	\$ 13,752,537	\$ 2,991,505	\$ 2,767,200	\$ 18,168,213	\$ 16,519,737
Noncurrent Assets:						
Capital Assets	15,030,016	14,102,687	2,187,896	2,168,250	17,217,912	16,270,937
Other Assets	937,693	867,669	178,296	120,109	1,115,989	987,778
Total Assets	<u>\$ 31,144,417</u>	<u>\$ 28,722,893</u>	<u>\$ 5,357,697</u>	<u>\$ 5,055,559</u>	<u>\$ 36,502,114</u>	<u>\$ 33,778,452</u>
Deferred Outflows of Resources	<u>\$ 310,456</u>	<u>\$ -</u>	<u>\$ 57,932</u>	<u>\$ -</u>	<u>\$ 368,388</u>	<u>\$ -</u>
Current Liabilities	\$ 6,229,901	\$ 5,515,574	\$ 420,722	\$ 417,361	\$ 6,650,623	\$ 5,932,935
Noncurrent Liabilities	11,510,440	8,703,497	1,297,892	877,600	12,808,332	9,581,097
Total Liabilities	<u>\$ 17,740,341</u>	<u>\$ 14,219,071</u>	<u>\$ 1,718,614</u>	<u>\$ 1,294,961</u>	<u>\$ 19,458,955</u>	<u>\$ 15,514,032</u>
Deferred Inflows of Resources	<u>\$ 2,244,784</u>	<u>\$ 549,392</u>	<u>\$ 313,835</u>	<u>\$ -</u>	<u>\$ 2,558,619</u>	<u>\$ 549,392</u>
Net Position:						
Net Investment in Capital						
Assets	\$ 11,580,102	\$ 10,969,710	\$ 1,510,882	\$ 1,489,631	\$ 13,090,984	\$ 12,459,341
Restricted	5,392,483	5,508,417	1,992,311	2,279,417	7,384,794	7,787,834
Unrestricted <sup>(1)</sup>	(5,502,837)	(2,523,697)	(120,013)	(8,450)	(5,622,850)	(2,532,147)
Total Net Position	<u>\$ 11,469,748</u>	<u>\$ 13,954,430</u>	<u>\$ 3,383,180</u>	<u>\$ 3,760,598</u>	<u>\$ 14,852,928</u>	<u>\$ 17,715,028</u>

<sup>(1)</sup> The 2015 net position has been restated to reflect the implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" during fiscal year 2015.

practice allows the state to promote improved financial management by reducing bond issuance costs and obtaining more favorable financing arrangements. Second, the state reports the majority of the noncapital portion of net position for most of its governmental activities' special revenue, debt service, and permanent funds as restricted. Third, due to the implementation of GASB 68, the state recognized a net pension liability for defined benefit plans to which the state contributes either on behalf of state employees or for employees of other entities. This liability is long-term in nature and is being managed by the retirement systems and the state Legislature.

The state's combined net position for governmental and business-type activities increased \$2.0 billion (15.6 percent) over the course of this fiscal year. This resulted from a \$1.7 billion (17.1 percent) increase in net position of governmental activities, and a \$328 million (10.7 percent) increase in net position of business-type activities.

The largest portion, \$13.1 billion of \$14.9 billion, of the state's net position reflects investment in capital assets such as land, buildings, equipment, and infrastructure (pavement, bridges, and other immovable assets) less any related outstanding debt used to acquire those assets. The state uses these capital assets to provide services to citizens. Capital assets are not considered to be convertible to cash and cannot be used to fund the daily activities of the state or pay for the debt related to capital assets. Therefore, the resources needed to repay this debt related to capital assets must be provided from other sources.

Approximately \$7.4 billion of the state's net position represent resources subject to external restrictions, constitutional provisions, or enabling legislation, which restricts how these assets may be used. Additional information on the state's net position restrictions is located in Note 16 – Equity in the notes to the financial statements.

The remaining net position balance represents a deficit in unrestricted net position of \$5.6 billion. This deficit does not mean that the state lacks resources to pay its bills in the near future. Rather, this deficit primarily reflects three significant factors. First, the state, similar to other states, issues general obligation bonds and distributes the proceeds to component units and local units of government. These proceeds are used to finance the purchase or construction of capital assets. These entities record the capital assets in their statements of net position; however, the state is responsible for the repayment of the debt. This

Changes in Net Position						
Fiscal Years Ended June 30, 2015, and 2014						
(In Thousands)						
	Governmental Activities		Business-type Activities		Total Primary Government	
	2015	2014	2015	2014	2015	2014
Revenues:						
Program Revenues:						
Charges for Services	\$ 1,396,550	\$ 1,308,638	\$ 2,651,833	\$ 2,877,379	\$ 4,048,383	\$ 4,186,017
Operating Grants and Contributions	10,546,846	9,759,375	525,297	551,820	11,072,143	10,311,195
Capital Grants	170,102	249,144	-	-	170,102	249,144
General Revenues:						
Individual Income Taxes	10,607,930	9,915,021	-	-	10,607,930	9,915,021
Corporate Income Taxes	1,553,297	1,308,578	-	-	1,553,297	1,308,578
Sales Taxes	5,469,773	5,283,785	-	-	5,469,773	5,283,785
Property Taxes	839,939	823,949	-	-	839,939	823,949
Motor Vehicle Taxes	1,395,872	1,312,982	-	-	1,395,872	1,312,982
Fuel Taxes	908,278	883,619	-	-	908,278	883,619
Other Taxes	2,651,969	2,489,475	-	-	2,651,969	2,489,475
Tobacco Settlement	170,424	175,386	-	-	170,424	175,386
Investment/Interest Income	25,378	26,728	40,583	33,688	65,961	60,416
Other Revenues	63,101	27,339	7,028	9,107	70,129	36,446
Total Revenues	\$ 35,799,459	\$ 33,564,019	\$ 3,224,741	\$ 3,471,994	\$ 39,024,200	\$ 37,036,013
Expenses:						
Agricultural, Environmental and Energy Resources	\$ 963,432	\$ 984,197	\$ -	\$ -	\$ 963,432	\$ 984,197
Economic and Workforce Development	677,044	641,424	-	-	677,044	641,424
General Education	9,087,613	9,048,212	-	-	9,087,613	9,048,212
General Government	1,153,921	1,013,415	-	-	1,153,921	1,013,415
Health and Human Services	15,016,278	13,647,672	-	-	15,016,278	13,647,672
Higher Education	912,909	912,083	-	-	912,909	912,083
Intergovernmental Aid	1,583,636	1,291,075	-	-	1,583,636	1,291,075
Public Safety and Corrections	985,399	998,054	-	-	985,399	998,054
Transportation	2,898,752	2,685,688	-	-	2,898,752	2,685,688
Interest	291,983	177,244	-	-	291,983	177,244
State Colleges and Universities	-	-	1,905,845	1,936,061	1,905,845	1,936,061
Unemployment Insurance	-	-	726,529	888,665	726,529	888,665
Lottery	-	-	410,237	404,705	410,237	404,705
Other	-	-	408,408	350,729	408,408	350,729
Total Expenses	\$ 33,570,967	\$ 31,399,064	\$ 3,451,019	\$ 3,580,160	\$ 37,021,986	\$ 34,979,224
Excess (Deficiency) Before Transfers	\$ 2,228,492	\$ 2,164,955	\$ (226,278)	\$ (108,166)	\$ 2,002,214	\$ 2,056,789
Transfers	(554,346)	(520,134)	554,346	520,134	-	-
Change in Net Position	\$ 1,674,146	\$ 1,644,821	\$ 328,068	\$ 411,968	\$ 2,002,214	\$ 2,056,789
Net Position, Beginning <sup>(1)</sup>	\$ 9,795,602	\$ 12,309,609	\$ 3,055,112	\$ 3,348,630	\$ 12,850,714	\$ 15,656,239
Net Position, Ending	\$ 11,469,748	\$ 13,954,430	\$ 3,383,180	\$ 3,760,598	\$ 14,852,928	\$ 17,713,028

<sup>(1)</sup> The 2015 beginning net position has been restated to reflect the implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" during fiscal year 2015.

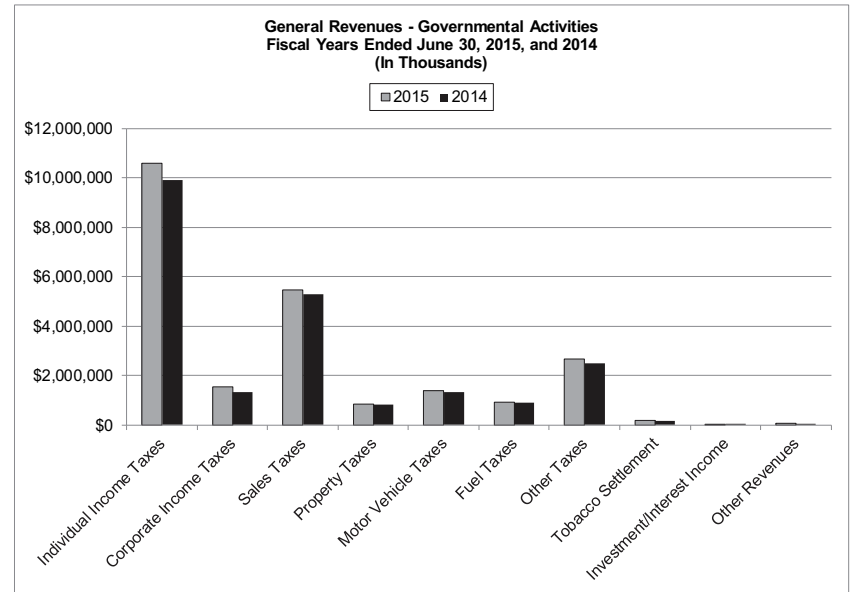
Approximately 60 percent of the state's total revenue (governmental and business-type activities) came from taxes, while 29 percent resulted from grants and contributions, including federal aid. Charges for various goods and services provided 10 percent of the total revenues. The remaining 1 percent came from other general revenues.

The state's expenses cover a range of services. The largest expenses were for general education, and health and human services.

### Governmental Activities

Governmental activities increased the state's net position by \$1.7 billion in the current year compared to an increase of \$1.6 billion in the prior year.

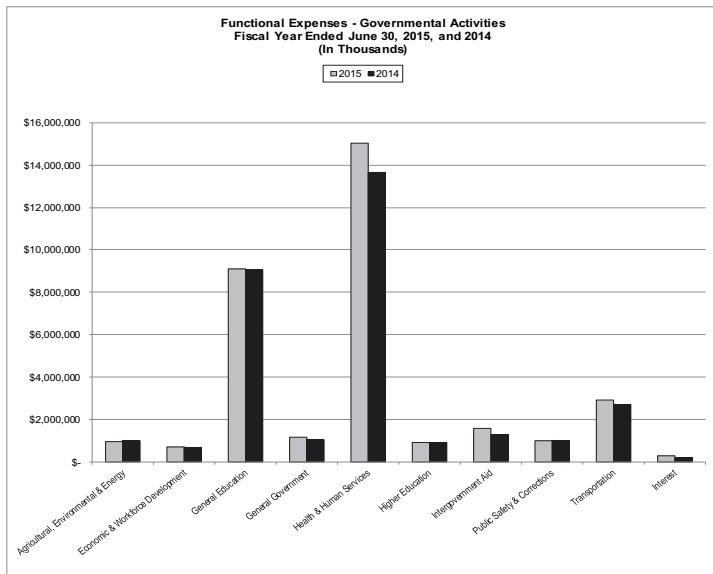
There was a \$2.2 billion net increase in revenues from the prior year. Several factors contribute to this increase. First, income and sales taxes increased as a result of a strengthening economy. Second, the operating grants and contributions increase was primarily due to revenue from the federal government related to the federal share of the eligibility expansion of medical assistance. This increase was partially offset by a reduction in both the federal government's and other governmental entities' share of bridge and pavement projects during the current year due to several large projects in the prior year. Third, other revenues increased as a result of significant outreach and education efforts by the Department of Commerce to identify owners of unclaimed property in the prior year. As a result, the amounts paid to claimants in the prior year increased significantly on a one-time basis, resulting in a significant reduction in the amounts the state recognized as revenue in the prior year.





There was a \$2.2 billion increase in expenses compared to the prior year. The largest increase related to health and human services expense which resulted from the eligibility expansion of medical assistance. The increase in these expenses was partially offset by an increase in federal revenue for the federal government's share, as noted previously. The increase in intergovernmental aid was primarily a result of an increase in grants to cities and counties for general aid, while the increase in transportation and general government expenses was due to an increase in grants to local units of governments for transportation infrastructure and other capital projects.

Most functional expenses slightly increased over the prior year; however, these increases were slightly reduced by pension expense gains, except higher education and intergovernmental aid. As previously stated, the net impact of implementing GASB 68 related to pensions was not reflected on the prior year statement of activities because sufficient information was not available.

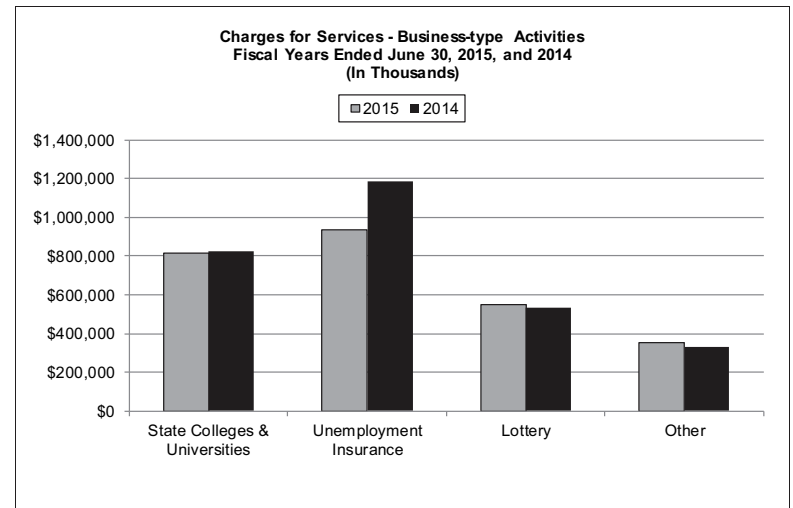


**Business-type Activities**

Net position for the state's proprietary funds increased by \$328 million during the current year compared to a \$412 million increase in the prior year. This resulted primarily from a \$68 million increase in net position in the State Colleges and Universities Fund and a \$242 million increase in net position in the Unemployment Insurance Fund.

The State Colleges and Universities Fund's net position increase was consistent with the prior year. Tuition and fee revenue decreased due to a slight decrease in student enrollment which also caused a decrease in federal grants as students received less financial aid. Operating expenses decreased slightly due to pension expense gain as a result of change in assumptions gains and actual investment returns higher than expected. The Unemployment Insurance Fund had continued reductions in benefits paid during the current year as applicants transitioned to other programs or found employment, a result of the continued strengthening economy. Reductions in grants and subsidies also continued as the state no

longer qualified for federal programs during the current year since the unemployment rate continued to decrease. A corresponding decrease occurred in insurance premiums because of a tax rate decrease with slight increase in the taxable wage base over the prior year.



**State Funds Financial Analysis**

As noted earlier, the state uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The focus of the state's governmental funds is to provide information on near-term cash inflows and outflows during the fiscal year and balances of spendable resources as of fiscal year end. Such information is useful in assessing the state's financial condition. The unassigned fund balance serves as a useful measure of the state's net resources available for future spending at the end of the fiscal year.

As of the end of the current fiscal year, the state's governmental funds reported combined ending fund balances of \$8.6 billion, an increase of \$813 million over the prior year.

The General Fund is the chief operating fund of the state. At the end of the current fiscal year, the unassigned fund balance of the General Fund was \$749 million, an increase in the unassigned fund balance of \$244 million during the current year.

Because the General Fund is the chief operating fund of the state, some of the same variances impacting Governmental Activities impacted the General Fund. As previously noted, the increase in income and sales taxes was the result of a strengthening economy. The increase in other revenue resulted from the additional outreach to identify owners of unclaimed property in the prior year resulting in a decrease in revenue retained by the state for the prior year. The net increases in revenues were offset by increases in

health and human services expenditures due to the expansion of eligibility for medical assistance and intergovernmental aid due to an increase in grants to cities and counties.

The expansion of eligibility for medical assistance also impacted the Federal Fund because the federal government's share of the health and human services expenditures is reported in this fund. The increase in transportation expenditures is a result of an increase in grants to cities and counties for transportation infrastructure projects in the Municipal State-Aid Street and County State-Aid Highway funds (special revenue funds) and the increase in general government expenditures is a result of an increase in grants to local units of governments for capital projects in the Building Fund (capital project fund).

#### **Proprietary Funds – Enterprise and Internal Service Funds**

The statements for proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

##### **Enterprise Funds**

The state's enterprise funds are included in the Business-type Activities column of the Statement of Activities. Enterprise funds net position increased by \$328 million during the current year. This primarily resulted from a \$68 million increase in net position of the State Colleges and Universities Fund and a \$242 million increase in net position of the Unemployment Insurance Fund. For further discussion, see the Government-wide Financial Analysis – Business-type Activities section.

##### **Internal Service Funds**

The state's internal service funds are included in the Governmental Activities column of the Statement of Activities; however, eliminations have been made in the Statement of Activities so that certain allocated expenses are recorded only once in the function for which the expenses were made. Internal service funds reported a decrease in beginning net position of \$264 million for the implementation of GASB 68.

The implementation of GASB 68, which required the recording of the net pension liability and the deferred inflows and outflows of resources associated with pensions, has caused many of the nonmajor enterprise and internal services funds to end fiscal year 2015 in a deficit net position. The actuarially determined amounts are likely to vary significantly from year to year and are managed by the retirement systems and state Legislature to ensure the defined benefit plans are adequately funded to pay plan benefits to employees participating as they become due. For these reasons, the state does not include the pension-related liabilities or deferred inflow and outflows of resources in the rate-setting process for managing these funds as long as the funds are contributing the statutory required contributions. The amounts will continue to be monitored by the retirement systems administering these plans and the state Legislature.

#### **General Fund Budgetary Highlights**

##### **General Fund Budgetary Highlights**

Several significant economic forecast and budget actions occurred prior to and during fiscal year 2015. These are material to understanding changes in General Fund balances that occurred in fiscal year 2015. Both the Minnesota State Constitution (Article XI, section 6) and Minnesota Statutes, Section 16A.152, require that the budget be balanced for the biennium. The following highlights material actions taken by the state Legislature and the Governor affecting fiscal year 2015.

##### **Actions Establishing the Fiscal Year 2015 Budget**

The budget for state fiscal year 2015 was adopted in May 2013. During the 2013 legislative session, the February 2013 Budget and Economic Forecast reduced the projected budget shortfall for the 2014-15 biennium from \$1.1 billion to \$627 million. General fund revenues for 2014-15 biennium were forecast to be \$36.1 billion and projected current law spending was expected to be \$36.7 billion. Legislative actions

during the 2013 session resolved the \$627 million projected budget deficit, increased net General Fund revenues by \$2.3 billion, and appropriated \$1.6 billion for state and local programs.

Changes to General Fund revenues included the addition of a fourth tier to the income tax, increases to the cigarette excise taxes, increases to the corporate income taxes, and a series of changes to the sales taxes. Medical Assistance surcharges were also increased in the legislative session. In total, General Fund revenues increased \$2.3 billion above February's estimates. The spending increases of \$1.6 billion for the 2014-15 biennium were concentrated in K-12 education (\$606 million), property tax aids and credits (\$305 million), and higher education (\$249 million).

After the 2013 legislative session, the enacted budget for fiscal year 2015 included \$19.467 billion in General Fund revenues, \$19.546 billion in General Fund spending, \$1.007 billion in cash and budgetary reserves, \$27.8 million in a stadium reserve account, and a \$46 million ending budgetary balance.

##### **Budget and Forecast Actions Impacting Fiscal Year 2015**

The November 2013 Budget and Economic Forecast improved the budget outlook for the 2014-15 biennium by \$1.038 billion. Forecast revenues were increased \$787 million, primarily from stronger employment and income growth in 2013. Higher income and corporate tax estimates were the sources of 95 percent of the increase in tax revenue. Spending was reduced \$247 million, primarily due to savings in health and human services spending resulting from cost growth in the community alternatives for disabled individuals waiver program and the recognition of inter-governmental reimbursements. Savings in other spending areas was modest. From the forecast balance, \$246 million was automatically allocated by state law to complete repayment of the K-12 school property tax recognition shift, thereby increasing education aid spending in fiscal year 2014. Additionally, \$15 million was transferred to the state airports fund, restoring money originally borrowed in 2008. The November 2013 Budget and Economic Forecast completed repayment of accounting shifts from prior budget solutions and reduced the 2014-15 biennium forecast balance to \$825 million.

The February 2014 Budget and Economic Forecast increased General Fund revenues by \$366 million and spending was reduced by \$48 million. Those changes, offset by a \$6 million increase in stadium reserves, increased the 2014-15 biennium forecast balance by \$408 million. The February forecast for fiscal year 2015 reflected \$20.132 billion in General Fund revenue, \$19.561 billion in General Fund spending, \$1.011 billion in cash and budget reserves, \$23 million in the stadium reserve, and a \$1.233 billion budgetary balance.

The 2014 legislative session ended in May 2014. Changes enacted in the session included \$483 million in tax reductions and other revenue changes and \$568 million in supplemental spending for 2014-15 biennium. A number of the changes impacted the fiscal year 2015 budget. The changes in revenues primarily occurred in income, sales, and corporate taxes, as well as gift and estate taxes. The majority of spending changes were made in K-12 education, property tax aids and credits, health and human services, capital projects, and economic development. After the legislative changes, fiscal year 2015 General Fund revenues were estimated to be \$19.788 billion, down \$344 million from February's forecast. Fiscal year 2015 General Fund expenditures were projected to be \$19.910 billion, up \$349 million from February's forecast. The Legislature added \$150 million to 2015 reserve levels, leaving a \$32 million budgetary balance for fiscal year 2015.

The November 2014 Budget and Economic Forecast increased General Fund revenues by \$279 million and spending was reduced by \$249 million in the fiscal year 2014-15 biennium. Those changes, offset by a \$5 million increase to the stadium reserve, left a forecast balance of \$556 million. The forecast reflected \$19.849 billion in revenues and \$19.989 billion in spending. New law enacted in the 2014 Legislative session directed Minnesota Management & Budget to credit 33 percent of any November forecast balance to the budget reserve account until a statutory target was met; \$183 million was credited to the budget reserve, increasing the balance to \$994 million. The cash flow account balance was unchanged at \$350 million. These forecast and statutory changes resulted in a revised unrestricted budgetary balance of \$373 million, up \$340 million from the end of the 2014 legislative session.

The February 2015 Budget and Economic Forecast increased General Fund revenues by \$67 million and spending was reduced by \$39 million for fiscal year 2015. Revenues in fiscal year 2015 were forecast to be \$19.916 billion with projected spending set at \$19.952 billion. The budget reserve and cash flow account were unchanged, with a total combined balance of \$1.344 billion. A small increase of \$2 million in the stadium reserve left a budgetary balance of \$478 million in fiscal year 2015, up \$105 million from the November 2014 forecast.

The 2015 regular and special legislative sessions ended in June 2015. Changes enacted in those sessions for fiscal year 2015 included a \$30 million increase in revenues and \$399 million in increased spending and transfers out. Spending changes included a \$455 million transfer out to the Health Care Access Fund (special revenue fund) to provide resources for a one-time health care payment shift to that fund, offset by slightly reduced spending in E-12 education, higher education and transportation. After the legislative changes, fiscal year 2015 revenues were estimated to be \$19.946 billion and expenditures were projected to be \$20.411 billion. No changes were made to the budget reserve, cash flow or stadium reserve account leaving a budgetary balance of \$47 million.

Fiscal year 2015 officially closed in August 2015. Actual revenues for fiscal year 2015 were \$20.510 billion, \$564 million higher than end of session estimates, including \$516 million in higher tax collections. Spending for fiscal year 2015 was \$20.293 billion, \$118 million below previous estimates; however, \$94 million of unspent appropriations in fiscal year 2015 were authorized to carryforward into fiscal year 2016. The budgetary balance for fiscal year 2015 was \$632 million, \$585 million higher than end of session estimates.

Since the budget was initially adopted in May 2013, total General Fund resources for fiscal year 2015 increased by \$1.769 billion. Of that total change, \$726 million was attributable to changes in fiscal year 2014 and nearly 60 percent, \$1.003 billion, was the result of higher tax revenues in fiscal year 2015. Total spending in fiscal year 2015 increased \$747 million since the budget was initially adopted in May 2013. Higher spending in health and human services, E-12 education, and higher education were partially offset by reduced spending in property tax aids and credits.

#### Budget and GAAP Based Financial Outlook

Minnesota budgets and manages its financial affairs on a budgetary basis, which primarily uses a cash basis of accounting. Revenues are recorded when received and expenditures are recorded when the payments are made, with the exception that, at year-end, encumbered amounts are included in the expenditures of the year appropriated for budgetary reporting. GAAP requires that the modified accrual basis of accounting be used to prepare governmental fund statements. The modified accrual basis of accounting recognizes revenues when they become both measurable and available to finance operations of the fiscal year or liquidate liabilities existing at fiscal year-end. Expenditures are recognized when a liability occurs.

On a budgetary basis, the state's General Fund ended fiscal year 2015 with a balance of \$657 million. On a GAAP basis, the General Fund reported a balance of \$2.122 billion for fiscal year 2015, a difference of \$1.465 billion from the budgetary General Fund balance. The difference between the General Fund budgetary and GAAP fund balance results from two primary reasons. First, on a GAAP basis, the accruals of revenue and expenditures are required to be reported under the modified accrual basis of accounting. Second, several funds are included in the GAAP fund balance which are not included in the budgetary fund balance. These additional funds reported a fund balance of \$1.396 billion. The difference between the GAAP basis and budgetary basis fund balance of the General Fund, excluding these additional funds not reported in the budgetary fund balance, was \$69 million. Additional information on the differences between the budgetary basis and the GAAP basis for the General Fund is included in Note 18 – Budgetary Basis vs. GAAP of the notes to the financial statements.

In the November 2015 forecast, Minnesota's budget outlook improved from previous estimates despite a weaker economic outlook. The fiscal year 2016-17 forecast balance is \$1.871 billion, an increase of \$1.006 billion from the end of session. Forecast revenues increased \$90 million (0.2 percent), while forecast spending decreased \$249 million (0.6 percent). A net increase in the General Fund reserves

reduced the bottom line by an additional \$15 million. In addition, changes in revenues and expenditures in fiscal year 2015, provided \$682 million of additional resources. Current law allocates \$71 million to the Closed Landfill Investment Account (\$63 million) and the Metropolitan Landfill Contingency Action Trust Account (\$8 million) in the Environmental and Remediation Fund (special revenue fund) and \$594 million to the budget reserve, leaving an available balance of \$1.206 billion.

### Capital Asset and Debt Administration

#### Capital Assets

The state's investment in capital assets for governmental and business-type activities as of June 30, 2015, was \$20.7 billion, less accumulated depreciation of \$3.5 billion, resulting in a net book value of \$17.2 billion. This investment in capital assets includes land, buildings, construction and development in progress, infrastructure, easements, art and historical treasures, internally generated computer software, and equipment. Infrastructure assets are long-lived capital assets, such as pavement, bridges, tunnels, drainage systems, lighting systems, and similar items that are normally stationary in nature.

Capital Assets June 30, 2015, and 2014 (In Thousands)						
	Governmental Activities		Business-type Activities		Total Primary Government	
	2015	2014	2015	2014	2015	2014
<b>Capital Assets not Depreciated:</b>						
Land	\$ 2,389,980	\$ 2,222,072	\$ 92,020	\$ 90,848	\$ 2,482,000	\$ 2,312,920
Buildings, Structures, Improvements	41,443	40,051	-	-	41,443	40,051
Construction in Progress	323,523	347,513	223,113	173,687	546,636	521,200
Development in Progress	124,708	98,011	-	-	124,708	98,011
Infrastructure	9,552,323	8,985,905	-	-	9,552,323	8,985,905
Easements	284,543	345,088	-	-	284,543	345,088
Art and Historical Treasures	7,223	6,756	-	-	7,223	6,756
Total Capital Assets not Depreciated	\$ 12,723,743	\$ 12,045,396	\$ 315,133	\$ 264,535	\$ 13,038,876	\$ 12,309,931
<b>Capital Assets Depreciated:</b>						
Buildings, Structures, Improvements	\$ 2,939,505	\$ 2,695,503	\$ 3,264,430	\$ 3,190,347	\$ 6,203,935	\$ 5,885,850
Infrastructure	284,274	229,525	95	-	284,369	229,525
Internally Generated Computer Software	98,370	76,647	12,244	12,928	110,614	89,575
Easements	5,433	5,363	-	-	5,433	5,363
Library Collections	-	-	42,519	43,880	42,519	43,880
Equipment, Furniture, Fixtures	700,685	668,485	358,600	353,340	1,059,285	1,021,825
Total Capital Assets Depreciated	\$ 4,028,267	\$ 3,675,523	\$ 3,677,888	\$ 3,600,495	\$ 7,706,155	\$ 7,276,018
Less: Accumulated Depreciation	1,721,994	1,618,232	1,805,125	1,696,780	3,527,119	3,315,012
Capital Assets Net of Depreciation	\$ 2,306,273	\$ 2,057,291	\$ 1,872,763	\$ 1,903,715	\$ 4,179,036	\$ 3,961,006
Total	\$ 15,030,016	\$ 14,102,687	\$ 2,187,896	\$ 2,168,250	\$ 17,217,912	\$ 16,270,937

The state uses the modified approach for reporting selected infrastructure assets. The modified approach requires that the state meet certain requirements regarding the inventory and maintenance of eligible capital assets, including condition assessments. Under the modified approach, assets are not depreciated and certain maintenance and preservation costs associated with those assets are expensed. Assets accounted for under this approach include approximately 29,000 lane miles of pavement and 3,000 bridges that are maintained by the Minnesota Department of Transportation (MnDOT).

The state's goal is to maintain pavement at, or above, a 3.0 Pavement Quality Index (PQI) for all principal arterial pavement and at, or above, a 2.8 PQI for all other pavement. The most recent condition assessment, completed for calendar year 2014, indicated that the average PQI for principal arterial pavement was 3.4 and 3.4 for all other pavements. The state has maintained a stable condition of pavement over the past several years.

The state's goal is to have over 92 percent of principal arterial system bridges and 80 percent of all other system bridges in fair to good condition. The most recent condition assessment, completed for calendar year 2014, indicated that 95 percent of principal arterial system bridges and 94 percent of all other system bridges were in fair to good condition. The state has also maintained a stable condition of bridges over the past several years.

During the current year, the overall expenditures were higher than budget due primarily to a significant number of projects for pavement, both capital and maintenance, getting back on schedule because of delays in previous years due to poor weather conditions.

Additional information on the state's capital assets and infrastructure under the modified approach is included in Note 6 – Capital Assets of the notes to the financial statements and in the required supplementary information, respectively.

#### Debt Administration

The authority of the state to incur general obligation debt is described in Article XI, Sections 5 and 7, of the state's constitution. General obligation bonds, issued by the state, are backed by the full faith, credit, and taxing powers of the state.

The state's general obligation bonds were rated on June 30, 2015, as follows:

- Aa1 by Moody's Investors Service
- AA+ by Standard & Poor's
- AA+ by Fitch Ratings

The Legislature also statutorily authorizes other types of debt.

The state issues revenue bonds, which are payable solely from rentals, revenues, and other income, and charges and monies that were pledged for repayment.

The state issued state General Fund appropriation refunding bonds to refund bonds issued by a blended component unit, Tobacco Securitization Authority, which no longer exists. The state also issued state General Fund appropriation bonds to finance the state and City of Minneapolis shares of the costs of a professional football stadium project.

The Certificates of Participation were issued by the state to finance the statewide systems, integrated tax system, and the legislative office facility.

Outstanding Bonded Debt and Unamortized Premium June 30, 2015, and 2014 (In Thousands)						
	Governmental Activities		Business-type Activities		Total Primary Government	
	2015	2014	2015	2014	2015	2014
General Obligation	\$ 6,196,548	\$ 6,008,352	\$ 242,467	\$ 239,123	\$ 6,439,015	\$ 6,247,475
Revenue	44,260	47,135	441,760	423,575	486,020	470,710
State General Fund						
Appropriation Bonds	1,038,635	1,084,355	-	-	1,038,635	1,084,355
Certificate of Participation	111,930	38,960	-	-	111,930	38,960
Total	<u>\$ 7,391,373</u>	<u>\$ 7,178,802</u>	<u>\$ 684,227</u>	<u>\$ 662,698</u>	<u>\$ 8,075,600</u>	<u>\$ 7,841,500</u>

During fiscal year 2015, the state issued the following bonds:

- \$429.7 million in general obligation state various purpose bonds
- \$288.0 million in general obligation state trunk highway bonds
- \$26.0 million in general obligation Rural Finance Authority bonds
- \$28.2 million in general obligation state various purpose refunding bonds
- \$123.3 million in general obligation state trunk highway refunding bonds
- \$76.6 million in revenue bonds for capital assets for State Colleges and Universities
- \$7.9 million in revenue bonds for refunding the educational grant bonds for the Iron Range Resource and Rehabilitation
- \$80.1 million in Certificates of Participation for the design and construction of a legislative office facility

Additional information on the state's long-term debt obligations is located in Note 12 – General Long-Term Liabilities – Primary Government in the notes to the financial statements.

#### Requests for Information

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the state's finances and to demonstrate the state's accountability for the money it receives.

Please contact us if you have questions about this report or to request additional financial information.

Minnesota Management and Budget  
400 Centennial Office Building  
658 Cedar Street  
Saint Paul, Minnesota, 55155-1489  
651-201-8000

STATE OF MINNESOTA

STATEMENT OF NET POSITION  
JUNE 30, 2015  
(IN THOUSANDS)

	PRIMARY GOVERNMENT			COMPONENT UNITS
	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	
<b>ASSETS</b>				
<b>Current Assets:</b>				
Cash and Cash Equivalents	\$ 8,781,682	\$ 2,513,804	\$ 11,295,486	\$ 1,089,364
Investments	2,268,908	26,824	2,295,732	616,762
Accounts Receivable	2,699,210	443,003	3,142,213	512,124
Due from Component Units	22,148	-	22,148	-
Due from Primary Government	-	-	-	114,302
Accrued Investment/Interest Income	25,288	-	25,288	33,544
Federal Aid Receivable	1,262,535	22,241	1,284,776	5,887
Inventories	40,671	24,717	65,388	52,914
Loans and Notes Receivable	15,811	4,831	20,642	223,596
Internal Balances	46,711	(46,711)	-	-
Other Assets	13,744	2,796	16,540	29,134
<b>Total Current Assets</b>	<b>\$ 15,176,708</b>	<b>\$ 2,991,505</b>	<b>\$ 18,168,213</b>	<b>\$ 2,677,627</b>
<b>Noncurrent Assets:</b>				
Cash and Cash Equivalents-Restricted	\$ -	\$ 153,438	\$ 153,438	\$ 936,555
Investments-Restricted	-	-	-	1,718,633
Accounts Receivable-Restricted	-	-	-	101,359
Due from Primary Government-Restricted	-	-	-	2,189
Other Assets-Restricted	-	296	296	-
Due from Primary Government	-	-	-	7,817
Due from Component Units	63,918	-	63,918	-
Investments	-	-	-	4,865,611
Accounts Receivable	655,759	-	655,759	476,604
Loans and Notes Receivable	216,694	24,562	241,256	3,697,485
Depreciable Capital Assets (Net)	2,306,273	1,872,763	4,179,036	6,079,806
Nondepreciable Capital Assets	3,171,420	315,133	3,486,553	1,339,707
Infrastructure (Not depreciated)	9,552,323	-	9,552,323	-
Other Assets	1,322	-	1,322	11,691
<b>Total Noncurrent Assets</b>	<b>\$ 15,967,709</b>	<b>\$ 2,366,192</b>	<b>\$ 18,333,901</b>	<b>\$ 19,237,457</b>
<b>Total Assets</b>	<b>\$ 31,144,417</b>	<b>\$ 5,357,697</b>	<b>\$ 36,502,114</b>	<b>\$ 21,915,084</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred Loss on Interest Rate Swap Agreements	\$ -	\$ -	\$ -	\$ 12,649
Bond Refunding	-	261	-	15,048
Deferred Pension Outflows	310,456	57,671	368,127	46,466
Deferred Derivative Outflows	-	-	-	10,010
<b>Total Deferred Outflows of Resources</b>	<b>\$ 310,456</b>	<b>\$ 57,932</b>	<b>\$ 368,388</b>	<b>\$ 84,173</b>
<b>LIABILITIES</b>				
<b>Current Liabilities:</b>				
Accounts Payable	\$ 5,047,998	\$ 267,670	\$ 5,315,668	\$ 432,969
Due to Component Units	76,038	6	76,044	-
Due to Primary Government	-	-	-	62,208
Unearned Revenue	242,338	65,240	307,578	117,994
Accrued Interest Payable	112,262	450	112,712	62,637
Bonds and Notes Payable	599,359	48,867	648,226	912,795
Capital Leases Payable	8,658	4,335	12,993	4,807
Certificates of Participation Payable	8,910	-	8,910	-
Claims Payable	95,446	1,708	97,154	85,475
Compensated Absences Payable	38,892	18,488	57,380	170,444
Other Liabilities	-	13,958	13,958	1,114
<b>Total Current Liabilities</b>	<b>\$ 6,229,901</b>	<b>\$ 420,722</b>	<b>\$ 6,650,623</b>	<b>\$ 1,850,443</b>
<b>Noncurrent Liabilities:</b>				
Accounts Payable-Restricted	\$ -	\$ -	\$ -	\$ 92,759
Unearned Revenue-Restricted	-	-	-	84,542
Accrued Interest Payable-Restricted	-	-	-	13,601
Due to Primary Government	-	-	-	63,918
Unearned Revenue	-	-	-	54
Bonds and Notes Payable	7,531,817	675,842	8,207,659	5,727,853
Due to Component Units	7,817	-	7,817	-
Capital Leases Payable	89,854	21,633	111,487	25,007
Certificates of Participation Payable	116,965	-	116,965	-
Claims Payable	586,917	1,778	588,695	555,723
Compensated Absences Payable	257,305	132,414	389,719	357,014
Other Postemployment Benefits	258,946	37,860	296,806	204,128
Net Pension Liability	2,660,819	398,011	3,058,830	434,591
Funds Held in Trust	-	-	-	380,479
Other Liabilities	-	30,354	30,354	94,512
<b>Total Noncurrent Liabilities</b>	<b>\$ 11,510,440</b>	<b>\$ 1,297,892</b>	<b>\$ 12,808,332</b>	<b>\$ 7,734,181</b>
<b>Total Liabilities</b>	<b>\$ 17,740,341</b>	<b>\$ 1,718,614</b>	<b>\$ 19,458,955</b>	<b>\$ 9,584,624</b>

STATE OF MINNESOTA

STATEMENT OF NET POSITION  
JUNE 30, 2015  
(IN THOUSANDS)

	PRIMARY GOVERNMENT			COMPONENT UNITS
	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Interest Rate Swap Agreements	\$ -	\$ -	\$ -	\$ 12,649
Bond Refunding	39,013	-	39,013	-
Capital Lease Restructuring	17,772	-	17,772	-
Deferred Revenue	507,383	-	507,383	9,489
Deferred Pension Inflows	1,680,616	313,835	1,994,451	573,991
<b>Total Deferred Inflows of Resources</b>	<b>\$ 2,244,784</b>	<b>\$ 313,835</b>	<b>\$ 2,558,619</b>	<b>\$ 596,129</b>
<b>NET POSITION</b>				
Net Investment in Capital Assets	\$ 11,590,102	\$ 1,510,892	\$ 13,090,994	\$ 4,712,627
Restricted	5,392,483	1,902,311	7,384,794	6,981,720
Unrestricted	(5,502,837)	(120,013)	(5,622,850)	124,157
<b>Total Net Position</b>	<b>\$ 11,469,748</b>	<b>\$ 3,383,180</b>	<b>\$ 14,852,928</b>	<b>\$ 11,818,504</b>

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2015  
(IN THOUSANDS)

FUNCTIONS/PROGRAMS	EXPENSES	PROGRAM REVENUES		
		CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS
<b>Primary Government:</b>				
<b>Governmental Activities:</b>				
Agricultural, Environmental and Energy Resources.....	\$ 963,432	\$ 401,687	\$ 276,186	\$ 10,897
Economic and Workforce Development.....	677,044	57,819	244,326	-
General Education.....	9,087,613	22,136	782,699	10,060
General Government.....	1,153,921	305,057	53,416	337
Health and Human Services.....	15,016,278	424,520	8,340,962	-
Higher Education.....	912,909	315	-	-
Intergovernment Aid.....	1,583,636	-	-	-
Public Safety and Corrections.....	985,399	161,205	197,098	-
Transportation.....	2,898,752	23,811	652,159	148,808
Interest.....	291,983	-	-	-
<b>Total Governmental Activities.....</b>	<b>\$ 33,570,967</b>	<b>\$ 1,396,550</b>	<b>\$ 10,546,846</b>	<b>\$ 170,102</b>
<b>Business-type Activities:</b>				
State Colleges and Universities.....	\$ 1,905,845	\$ 815,508	\$ 474,168	\$ -
Unemployment Insurance.....	726,529	937,851	5,815	-
Lottery.....	410,237	546,812	-	-
Other.....	408,408	351,662	45,314	-
<b>Total Business-type Activities.....</b>	<b>\$ 3,451,019</b>	<b>\$ 2,651,833</b>	<b>\$ 525,297</b>	<b>\$ -</b>
<b>Total Primary Government.....</b>	<b>\$ 37,021,986</b>	<b>\$ 4,048,383</b>	<b>\$ 11,072,143</b>	<b>\$ 170,102</b>
<b>Component Units:</b>				
University of Minnesota.....	\$ 3,739,300	\$ 1,483,238	\$ 971,494	\$ 92,601
Metropolitan Council.....	981,717	345,803	478,919	218,188
Housing Finance.....	372,058	154,923	194,819	-
Others.....	429,947	149,872	66,389	334,047
<b>Total Component Units.....</b>	<b>\$ 5,523,022</b>	<b>\$ 2,133,836</b>	<b>\$ 1,711,621</b>	<b>\$ 644,836</b>

General Revenues:

Taxes:

Individual Income Taxes.....	\$ 10,607,930	\$ -	\$ 10,607,930	\$ -
Corporate Income Taxes.....	1,553,297	-	1,553,297	-
Sales Taxes.....	5,469,773	-	5,469,773	-
Property Taxes.....	839,939	-	839,939	-
Motor Vehicle Taxes.....	1,395,872	-	1,395,872	-
Fuel Taxes.....	908,278	-	908,278	-
Other Taxes.....	2,651,969	-	2,651,969	81,525
Tobacco Settlement.....	170,424	-	170,424	-
Unallocated Investment/Interest Income.....	25,378	40,583	65,961	236,583
Other Revenues.....	63,101	7,028	70,129	615,737
State Grants Not Restricted.....	-	-	-	952,807
Transfers.....	(554,346)	554,346	-	-
<b>Total General Revenues and Transfers.....</b>	<b>\$ 23,131,615</b>	<b>\$ 601,957</b>	<b>\$ 23,733,572</b>	<b>\$ 1,886,652</b>
<b>Change in Net Position.....</b>	<b>\$ 1,674,146</b>	<b>\$ 328,068</b>	<b>\$ 2,002,214</b>	<b>\$ 853,923</b>
<b>Net Position, Beginning, as Reported.....</b>	<b>\$ 13,954,430</b>	<b>\$ 3,760,598</b>	<b>\$ 17,715,028</b>	<b>\$ 12,021,114</b>
Prior Period Adjustments.....	-	-	-	14,761
<b>Change in Accounting Principle.....</b>	<b>(4,158,828)</b>	<b>(705,486)</b>	<b>(4,864,314)</b>	<b>(1,071,294)</b>
<b>Net Position, Beginning, as Restated.....</b>	<b>\$ 9,795,602</b>	<b>\$ 3,055,112</b>	<b>\$ 12,850,714</b>	<b>\$ 10,964,581</b>
<b>Net Position, Ending.....</b>	<b>\$ 11,469,748</b>	<b>\$ 3,383,180</b>	<b>\$ 14,852,928</b>	<b>\$ 11,818,504</b>

The notes are an integral part of the financial statements.

NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION

GOVERNMENTAL ACTIVITIES	PRIMARY GOVERNMENT BUSINESS-TYPE ACTIVITIES		COMPONENT UNITS
	ACTIVITIES	TOTAL	
\$ (274,662)	\$ (274,662)		
(374,899)	(374,899)		
(8,272,718)	(8,272,718)		
(795,111)	(795,111)		
(6,250,796)	(6,250,796)		
(912,594)	(912,594)		
(1,583,636)	(1,583,636)		
(627,096)	(627,096)		
(2,073,974)	(2,073,974)		
(291,983)	(291,983)		
<b>\$ (21,457,469)</b>	<b>\$ (21,457,469)</b>		
	\$ (616,169)	\$ (616,169)	
	217,137	217,137	
	136,575	136,575	
	(11,432)	(11,432)	
	<b>\$ (273,889)</b>	<b>\$ (273,889)</b>	
<b>\$ (21,457,469)</b>	<b>\$ (273,889)</b>	<b>\$ (21,731,358)</b>	
		\$ (1,191,967)	
		61,193	
		(22,316)	
		120,361	
		<b>\$ (1,032,729)</b>	

STATE OF MINNESOTA

GOVERNMENTAL FUNDS  
BALANCE SHEET  
JUNE 30, 2015  
(IN THOUSANDS)

	GENERAL	FEDERAL	NONMAJOR FUNDS	TOTAL
<b>ASSETS</b>				
Cash and Cash Equivalents.....	\$ 3,326,914	\$ 61,030	\$ 5,095,752	\$ 8,483,696
Investments.....	863,005	-	1,391,287	2,254,292
Accounts Receivable.....	2,535,430	393,528	418,524	3,347,482
Interfund Receivables.....	109,247	3,516	183,799	296,562
Due from Component Unit.....	12,829	-	73,237	86,066
Accrued Investment/Interest Income.....	19,202	-	6,026	25,228
Federal Aid Receivable.....	-	1,198,639	63,896	1,262,535
Inventories.....	-	-	40,433	40,433
Loans and Notes Receivable.....	94,464	5,593	132,448	232,505
Investment in Land.....	-	-	15,960	15,960
Total Assets.....	\$ 6,961,091	\$ 1,662,306	\$ 7,421,362	\$ 16,044,759
<b>LIABILITIES</b>				
Liabilities:				
Accounts Payable.....	\$ 2,801,435	\$ 1,560,141	\$ 643,595	\$ 5,005,171
Interfund Payables.....	88,250	1,204	134,649	224,103
Due to Component Unit.....	27,206	3,612	42,699	73,517
Unearned Revenue.....	110,658	97,225	1,338	209,221
Total Liabilities.....	\$ 3,027,549	\$ 1,662,182	\$ 822,281	\$ 5,512,012
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred Revenue.....	\$ 1,811,361	\$ -	\$ 126,300	\$ 1,937,661
Total Deferred Inflows of Resources.....	\$ 1,811,361	\$ -	\$ 126,300	\$ 1,937,661
<b>FUND BALANCES</b>				
Fund Balances:				
Nonspendable.....	\$ 931,595	\$ -	\$ 1,224,863	\$ 2,156,448
Restricted.....	119,108	124	3,708,570	3,827,802
Committed.....	-	-	856,985	856,985
Assigned.....	322,780	-	682,373	1,005,153
Unassigned.....	748,698	-	-	748,698
Total Fund Balances.....	\$ 2,122,181	\$ 124	\$ 6,472,781	\$ 8,595,086
Total Liabilities, Deferred Inflows of Resources, and Fund Balances.....	\$ 6,961,091	\$ 1,662,306	\$ 7,421,362	\$ 16,044,759

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
JUNE 30, 2015  
(IN THOUSANDS)

Total Fund Balance for Governmental Funds \$ 8,595,086

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:

Infrastructure	\$ 9,552,323
Nondepreciable Capital Assets	3,154,834
Depreciable Capital Assets	3,892,628
Accumulated Depreciation	(1,644,904)

14,954,881

Net effect of state revenues that will be collected after year-end but not available to pay for current period expenditures and refunds of revenues that will be paid after year-end.

1,430,278

Deferred Inflows resulting from the refunding of debt and restructuring of capital leases included in the Statement of Net Position.

(56,785)

Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.

5,773

Deferred pension outflows of \$298,290 and inflows of \$(1,540,913) resulting primarily from pension actuarial gains and losses to be amortized are included in the Statement of Net Position.

(1,242,623)

Some liabilities are not due and payable in the current period and therefore are not reported in the funds. These liabilities consist of:

Accrued Interest Payable	\$ (112,236)
General Obligation Bonds Payable	(6,196,548)
State General Fund Appropriation Bonds Payable	(1,038,635)
Revenue Bonds Payable	(44,260)
Bond Premium Payable	(826,767)
Due to Component Units	(10,338)
Capital Leases Payable	(98,512)
Certificate of Participation Payable	(111,930)
Certificate of Participation Premium Payable	(13,945)
Claims Payable	(670,612)
Compensated Absences Payable	(284,211)
Net Other Post-Employment Benefits	(258,116)
Net Pension Liability	(2,550,752)

(12,216,862)

Net Position of Governmental Activities

\$ 11,469,748

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

GOVERNMENTAL FUNDS  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
YEAR ENDED JUNE 30, 2015  
(IN THOUSANDS)

	GENERAL	FEDERAL	NONMAJOR FUNDS	TOTAL
<b>Net Revenues:</b>				
Individual Income Taxes.....	\$ 10,640,365	\$ -	\$ -	\$ 10,640,365
Corporate Income Taxes.....	1,503,461	-	-	1,503,461
Sales Taxes.....	5,138,575	-	316,506	5,455,081
Property Taxes.....	836,257	-	-	836,257
Motor Vehicle Taxes.....	278,085	-	1,117,874	1,395,959
Fuel Taxes.....	-	-	908,740	908,740
Other Taxes.....	1,811,162	-	870,733	2,681,895
Tobacco Settlement.....	170,747	-	-	170,747
Federal Revenues.....	1,144	9,863,397	456,723	10,321,264
Licenses and Fees.....	215,960	5,007	332,911	553,878
Departmental Services.....	196,884	4,811	207,858	409,553
Investment/Interest Income.....	64,943	85	91,695	156,723
Other Revenues.....	311,969	47,220	328,877	688,066
<b>Net Revenues.....</b>	<b>\$ 21,169,552</b>	<b>\$ 9,920,520</b>	<b>\$ 4,631,917</b>	<b>\$ 35,721,989</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Agricultural, Environmental and Energy Resources.....	\$ 238,032	\$ 178,046	\$ 567,020	\$ 983,098
Economic and Workforce Development.....	184,236	215,403	294,377	694,016
General Education.....	8,275,184	740,852	72,427	9,088,463
General Government.....	748,208	15,303	302,597	1,066,108
Health and Human Services.....	6,053,433	8,241,633	762,640	15,057,706
Higher Education.....	850,649	1,734	60,564	912,947
Intergovernmental Aid.....	1,583,093	-	543	1,583,636
Public Safety and Corrections.....	631,140	137,889	196,479	965,508
Transportation.....	363,266	252,950	2,267,464	2,883,680
<b>Total Current Expenditures.....</b>	<b>\$ 18,927,241</b>	<b>\$ 9,783,810</b>	<b>\$ 4,524,111</b>	<b>\$ 33,235,162</b>
Capital Outlay.....	31,384	83,091	944,002	1,058,477
Debt Service.....	26,124	-	935,697	963,821
<b>Total Expenditures.....</b>	<b>\$ 18,986,749</b>	<b>\$ 9,866,901</b>	<b>\$ 6,403,810</b>	<b>\$ 35,257,460</b>
<b>Excess of Revenues Over (Under) Expenditures.....</b>	<b>\$ 2,182,803</b>	<b>\$ 53,619</b>	<b>\$ (1,771,893)</b>	<b>\$ 464,529</b>
<b>Other Financing Sources (Uses):</b>				
Bond Issuance.....	\$ -	\$ -	\$ 720,300	\$ 720,300
Certificate of Participation Issuance.....	-	-	80,100	80,100
Issuance of Refunding Bonds.....	3,930	-	149,975	153,905
Payment to Refunded Bonds Escrow Agent.....	(3,930)	-	(149,975)	(153,905)
Bond and Certificate of Participation Issue Premium.....	248	-	123,418	123,666
Transfers-In.....	273,990	1,845	1,678,818	1,954,653
Transfers-Out.....	(2,112,030)	(55,464)	(362,974)	(2,530,468)
<b>Net Other Financing Sources (Uses).....</b>	<b>\$ (1,837,792)</b>	<b>\$ (53,619)</b>	<b>\$ 2,239,662</b>	<b>\$ 348,251</b>
<b>Net Change in Fund Balances.....</b>	<b>\$ 345,011</b>	<b>\$ -</b>	<b>\$ 467,769</b>	<b>\$ 812,780</b>
<b>Fund Balances, Beginning, as Reported.....</b>	<b>\$ 1,777,170</b>	<b>\$ 124</b>	<b>\$ 6,005,012</b>	<b>\$ 7,782,306</b>
<b>Fund Balances, Ending.....</b>	<b>\$ 2,122,181</b>	<b>\$ 124</b>	<b>\$ 6,472,781</b>	<b>\$ 8,595,086</b>

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2015  
(IN THOUSANDS)

<b>Net Change in Fund Balances for Governmental Funds</b>	<b>\$ 812,780</b>
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation. This is the amount by which capital outlay exceeded depreciation of \$126,129 in the current period.	932,348
Governmental funds report the proceeds from the sale of capital assets as increases in financial resources. However, in the Statement of Activities, only the gain or loss on the sale and the fair market value of donated capital assets are reported.	(18,227)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of internal service funds activities is reported in governmental activities, but not included in governmental funds.	(10,621)
Net changes in revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in governmental funds.	2,421
Bond and loan proceeds provide current financial resources to governmental funds; however, issuing or incurring debt is reported as an increase of long-term liabilities in the Statement of Net Position.	(1,077,971)
Net changes due to the additions and amortization of deferred inflows related to the refunding of debt and restructuring of capital leases reported in the Statement of Activities.	5,152
Net changes in the net pension liability and the additions and amortization of deferred inflows and outflows related to pensions in the Statement of Activities.	239,606
Repayment of bonds, loans, and capital leases are reported as expenditures in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.	826,199
Net changes in expenses reported in the Statement of Activities that do not require the use of current financial resources are not reported as expenditures in the governmental funds.	(37,541)
<b>Change in Net Position of Governmental Activities</b>	<b>\$ 1,674,146</b>

The notes are an integral part of the financial statements.



STATE OF MINNESOTA

**MAJOR GOVERNMENTAL FUND  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
BUDGETARY BASIS  
YEAR ENDED JUNE 30, 2015  
(IN THOUSANDS)**

	GENERAL FUND		
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL
<b>Net Revenues:</b>			
Individual Income Taxes.....	\$ 9,860,175	\$ 10,045,497	\$ 10,403,481
Corporate Income Taxes.....	1,371,599	1,317,112	1,455,275
Sales Taxes.....	5,101,155	5,161,701	5,109,324
Property Taxes.....	833,304	824,287	838,080
Motor Vehicle Taxes.....	650	650	682
Other Taxes.....	1,784,907	1,721,772	1,779,813
Tobacco Settlements.....	163,016	162,823	170,747
Licenses and Fees.....	207,656	202,398	210,996
Departmental Services.....	84,562	89,698	87,422
Investment/Interest Income.....	5,249	10,051	13,695
Other Revenues.....	315,551	322,453	325,613
<b>Net Revenues.....</b>	<b>\$ 19,727,824</b>	<b>\$ 19,858,442</b>	<b>\$ 20,395,128</b>
<b>Expenditures:</b>			
Agricultural, Environmental and Energy Resources.....	\$ 188,604	\$ 194,952	\$ 190,459
Economic and Workforce Development.....	155,552	155,738	154,063
General Education.....	8,099,118	8,235,149	8,232,121
General Government.....	818,153	822,343	808,008
Health and Human Services.....	5,274,892	5,783,175	5,599,133
Higher Education.....	837,095	837,095	828,228
Intergovernmental Aid.....	1,592,751	1,592,751	1,592,751
Public Safety and Corrections.....	617,948	631,272	628,137
Transportation.....	102,242	112,075	109,379
<b>Total Expenditures.....</b>	<b>\$ 17,686,355</b>	<b>\$ 18,364,550</b>	<b>\$ 18,142,279</b>
<b>Excess of Revenues Over (Under)</b>			
Expenditures.....	\$ 2,041,469	\$ 1,493,892	\$ 2,252,849
<b>Other Financing Sources (Uses):</b>			
Transfers-In.....	\$ 113,222	\$ 99,525	\$ 100,890
Transfers-Out.....	(2,225,644)	(2,225,644)	(2,225,644)
<b>Net Other Financing Sources (Uses).....</b>	<b>\$ (2,112,422)</b>	<b>\$ (2,126,119)</b>	<b>\$ (2,124,754)</b>
<b>Net Change in Fund Balances.....</b>	<b>\$ (70,953)</b>	<b>\$ (632,227)</b>	<b>\$ 128,095</b>
Fund Balances, Beginning, as Reported.....	\$ 1,919,683	\$ 1,919,683	\$ 1,919,683
Prior Period Adjustments.....	-	-	87,133
Fund Balances, Beginning, as Restated.....	\$ 1,919,683	\$ 1,919,683	\$ 2,006,816
Budgetary Fund Balances, Ending.....	\$ 1,848,730	\$ 1,287,456	\$ 2,134,911
Less: Appropriation Carryover.....	-	-	95,608
Less: Reserved for Long-Term Receivables.....	-	-	5,384
Less: Budgetary Reserve.....	-	-	1,376,973
<b>Unassigned Fund Balance, Ending.....</b>	<b>\$ 1,848,730</b>	<b>\$ 1,287,456</b>	<b>\$ 656,946</b>

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The notes are an integral part of the financial statements.

STATE OF MINNESOTA

PROPRIETARY FUNDS  
STATEMENT OF NET POSITION  
JUNE 30, 2015  
(IN THOUSANDS)

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	TOTAL	
<b>ASSETS</b>					
<b>Current Assets:</b>					
Cash and Cash Equivalents	\$ 851,592	\$ 1,502,750	\$ 159,462	\$ 2,513,804	\$ 297,986
Investments	26,824	-	-	26,824	14,616
Accounts Receivable	59,501	342,806	40,696	443,003	86,117
Interfund Receivables	28,622	-	5,072	33,694	-
Accrued Investment/Interest Income	-	-	-	-	60
Federal Aid Receivable	17,752	301	4,188	22,241	-
Inventories	15,178	-	9,539	24,717	238
Loans and Notes Receivable	4,831	-	-	4,831	-
Prepaid Expenses	1,256	-	1,302	2,558	13,744
Other Assets	-	-	238	238	-
<b>Total Current Assets</b>	<b>\$ 1,005,556</b>	<b>\$ 1,845,857</b>	<b>\$ 220,497</b>	<b>\$ 3,071,910</b>	<b>\$ 412,761</b>
<b>Noncurrent Assets:</b>					
Cash and Cash Equivalents-Restricted	\$ 153,438	\$ -	\$ -	\$ 153,438	\$ -
Other Assets-Restricted	296	-	-	296	-
Loans and Notes Receivable	24,562	-	-	24,562	-
Depreciable Capital Assets (Net)	1,735,466	-	137,297	1,872,763	58,549
Nondepreciable Capital Assets	297,744	-	17,389	315,133	626
Prepaid Expenses	-	-	-	-	1,322
<b>Total Noncurrent Assets</b>	<b>\$ 2,211,596</b>	<b>\$ -</b>	<b>\$ 154,686</b>	<b>\$ 2,366,192</b>	<b>\$ 60,497</b>
<b>Total Assets</b>	<b>\$ 3,217,062</b>	<b>\$ 1,845,857</b>	<b>\$ 375,183</b>	<b>\$ 5,438,102</b>	<b>\$ 473,258</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Bond Refunding	\$ 261	\$ -	\$ -	\$ 261	\$ -
Deferred Pension Outflows	50,740	-	6,931	57,671	12,166
<b>Total Deferred Outflows of Resources</b>	<b>\$ 51,001</b>	<b>\$ -</b>	<b>\$ 6,931</b>	<b>\$ 57,932</b>	<b>\$ 12,166</b>
<b>LIABILITIES</b>					
<b>Current Liabilities:</b>					
Accounts Payable	\$ 175,942	\$ 21,637	\$ 70,091	\$ 267,670	\$ 122,205
Interfund Payables	26,688	21,846	31,871	80,405	25,000
Due to Component Unit	-	-	6	6	33,117
Unearned Revenue	39,188	23,071	-	62,259	-
Accrued Interest Payable	-	-	450	450	26
Bonds and Notes Payable	35,678	-	13,189	48,867	12,015
Capital Leases Payable	4,297	-	38	4,335	-
Claims Payable	1,708	-	-	1,708	11,751
Compensated Absences Payable	16,472	-	2,016	18,488	1,330
Other Liabilities	13,958	-	-	13,958	-
<b>Total Current Liabilities</b>	<b>\$ 313,931</b>	<b>\$ 66,554</b>	<b>\$ 120,642</b>	<b>\$ 501,127</b>	<b>\$ 205,444</b>
<b>Noncurrent Liabilities:</b>					
Bonds and Notes Payable	\$ 564,322	\$ -	\$ 111,520	\$ 675,842	\$ 12,951
Capital Leases Payable	21,633	-	-	21,633	-
Claims Payable	1,778	-	-	1,778	-
Compensated Absences Payable	120,541	-	11,773	132,414	10,656
Other Postemployment Benefits	36,139	-	1,721	37,860	830
Net Pension Liability	330,626	-	67,385	398,011	110,067
Other Liabilities	30,354	-	-	30,354	-
<b>Total Noncurrent Liabilities</b>	<b>\$ 1,105,493</b>	<b>\$ -</b>	<b>\$ 192,399</b>	<b>\$ 1,297,892</b>	<b>\$ 134,504</b>
<b>Total Liabilities</b>	<b>\$ 1,419,424</b>	<b>\$ 66,554</b>	<b>\$ 313,041</b>	<b>\$ 1,799,019</b>	<b>\$ 339,948</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred Pension Inflows	\$ 239,274	\$ -	\$ 74,561	\$ 313,835	\$ 139,703
<b>Total Deferred Inflows of Resources</b>	<b>\$ 239,274</b>	<b>\$ -</b>	<b>\$ 74,561</b>	<b>\$ 313,835</b>	<b>\$ 139,703</b>
<b>NET POSITION</b>					
Net Investment in Capital Assets	\$ 1,486,372	\$ -	\$ 24,510	\$ 1,510,882	\$ 34,209
<b>Restricted for:</b>					
Bond Covenants	\$ 66,484	\$ -	\$ -	\$ 66,484	\$ -
Capital Projects	419	-	-	419	-
Debt Service	50,394	-	-	50,394	-
Economic and Workforce Development	-	-	6,564	6,564	-
Higher Education	5,696	-	-	5,696	-
Public Safety and Corrections	-	-	41,883	41,883	-
Unemployment Benefits	-	1,779,303	-	1,779,303	-
Other Purposes	-	-	41,568	41,568	-
<b>Total Restricted</b>	<b>\$ 122,993</b>	<b>\$ 1,779,303</b>	<b>\$ 90,015</b>	<b>\$ 1,992,311</b>	<b>\$ -</b>
Unrestricted	\$ -	\$ -	\$ (120,013)	\$ (120,013)	\$ (28,436)
<b>Total Net Position</b>	<b>\$ 1,609,365</b>	<b>\$ 1,779,303</b>	<b>\$ (5,488)</b>	<b>\$ 3,383,180</b>	<b>\$ 5,773</b>

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

PROPRIETARY FUNDS  
STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET POSITION  
YEAR ENDED JUNE 30, 2015  
(IN THOUSANDS)

	ENTERPRISE FUNDS				
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	TOTAL	INTERNAL SERVICE FUNDS
<b>Operating Revenues:</b>					
Tuition and Fees	\$ 694,621	\$ -	\$ -	\$ 694,621	\$ -
Restricted Student Payments, Net	107,067	-	-	107,067	-
Net Sales	-	-	786,666	786,666	295,000
Insurance Premiums	-	921,702	95,291	1,016,993	811,107
Other Income	13,820	16,149	16,517	46,486	9,085
<b>Total Operating Revenues</b>	<b>\$ 815,508</b>	<b>\$ 937,851</b>	<b>\$ 898,474</b>	<b>\$ 2,651,833</b>	<b>\$ 1,115,192</b>
Less: Cost of Goods Sold	-	-	406,733	406,733	-
<b>Gross Margin</b>	<b>\$ 815,508</b>	<b>\$ 937,851</b>	<b>\$ 491,741</b>	<b>\$ 2,245,100</b>	<b>\$ 1,115,192</b>
<b>Operating Expenses:</b>					
Purchased Services	\$ 231,830	\$ -	\$ 104,599	\$ 336,429	\$ 215,932
Salaries and Fringe Benefits	1,268,526	-	149,849	1,418,375	75,879
Student Financial Aid	42,088	-	-	42,088	-
Unemployment Benefits	-	717,323	-	717,323	-
Claims	-	-	79,256	79,256	744,556
Depreciation and Amortization	115,814	-	15,894	131,708	13,738
Supplies and Materials	142,937	-	8,294	151,231	18,411
Repairs and Maintenance	27,056	-	2,599	29,655	12,125
Indirect Costs	-	-	3,938	3,938	2,756
Other Expenses	43,539	-	9,924	53,463	7,593
<b>Total Operating Expenses</b>	<b>\$ 1,871,790</b>	<b>\$ 717,323</b>	<b>\$ 374,353</b>	<b>\$ 2,963,466</b>	<b>\$ 1,090,990</b>
<b>Operating Income (Loss)</b>	<b>\$ (1,056,282)</b>	<b>\$ 220,528</b>	<b>\$ 117,388</b>	<b>\$ (718,366)</b>	<b>\$ 24,202</b>
<b>Nonoperating Revenues (Expenses):</b>					
Investment Income	\$ 6,304	\$ 33,832	\$ 447	\$ 40,583	\$ 1,722
Federal Grants	338,865	-	45,314	384,179	-
Private Grants	29,671	-	-	29,671	-
Grants and Subsidies	105,632	5,815	-	111,447	3
Other Nonoperating Revenues	-	-	6,972	6,972	-
Interest and Financing Costs	(22,619)	-	(4,716)	(27,335)	(518)
Grants, Aids and Subsidies	(11,436)	(9,206)	(15,247)	(35,889)	(2)
Other Nonoperating Expenses	148	-	(92)	56	(8,345)
Gain (Loss) on Disposal of Capital Assets	-	-	(92)	(92)	534
<b>Total Nonoperating Revenues (Expenses)</b>	<b>\$ 446,565</b>	<b>\$ 30,441</b>	<b>\$ 15,082</b>	<b>\$ 492,088</b>	<b>\$ (6,606)</b>
<b>Income (Loss) Before Transfers and Contributions</b>	<b>\$ (609,717)</b>	<b>\$ 250,969</b>	<b>\$ 132,470</b>	<b>\$ (226,278)</b>	<b>\$ 17,596</b>
Capital Contributions	52,283	-	-	52,283	-
Transfers-In	624,988	-	24,028	649,016	2
Transfers-Out	-	(9,426)	(137,527)	(146,953)	(28,219)
<b>Change in Net Position</b>	<b>\$ 67,554</b>	<b>\$ 241,543</b>	<b>\$ 18,971</b>	<b>\$ 328,068</b>	<b>\$ (10,621)</b>
<b>Net Position, Beginning, as Reported</b>	<b>\$ 2,098,711</b>	<b>\$ 1,537,760</b>	<b>\$ 124,127</b>	<b>\$ 3,760,598</b>	<b>\$ 280,868</b>
<b>Change in Accounting Principle</b>	<b>(556,900)</b>	<b>-</b>	<b>(148,586)</b>	<b>(705,486)</b>	<b>(264,474)</b>
<b>Net Position, Beginning, as Restated</b>	<b>\$ 1,541,811</b>	<b>\$ 1,537,760</b>	<b>\$ (24,459)</b>	<b>\$ 3,055,112</b>	<b>\$ 16,394</b>
<b>Net Position, Ending</b>	<b>\$ 1,609,365</b>	<b>\$ 1,779,303</b>	<b>\$ (5,488)</b>	<b>\$ 3,383,180</b>	<b>\$ 5,773</b>

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS  
YEAR ENDED JUNE 30, 2015  
(IN THOUSANDS)

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	TOTAL	
<b>Cash Flows from Operating Activities:</b>					
Receipts from Customers.....	\$ 813,435	\$ 970,844	\$ 888,328	\$ 2,672,607	\$ 1,095,129
Receipts from Other Revenues.....	-	-	16,488	16,488	7,479
Receipts from Repayment of Program Loans.....	5,164	-	-	5,164	-
Financial Aid Disbursements.....	(42,571)	-	-	(42,571)	-
Payments to Claimants.....	-	(713,082)	(418,442)	(1,131,524)	(734,511)
Payments to Suppliers.....	(438,542)	-	(168,284)	(606,826)	(239,644)
Payments to Employees.....	(1,315,356)	-	(162,160)	(1,477,516)	(101,317)
Payments to Others.....	-	-	(43,710)	(43,710)	(15,257)
Payments of Program Loans.....	(4,850)	-	-	(4,850)	-
Net Cash Flows from Operating Activities.....	\$ (982,720)	\$ 257,762	\$ 112,220	\$ (612,738)	\$ 11,879
<b>Cash Flows from Noncapital Financing Activities:</b>					
Grant Receipts.....	\$ 461,984	\$ 6,060	\$ 41,126	\$ 509,170	\$ -
Grant Disbursements.....	(11,756)	(9,417)	(13,117)	(34,290)	-
Transfers-In.....	624,988	-	21,428	646,416	2
Transfers-Out.....	-	(7,397)	(134,357)	(141,754)	(28,220)
Advances from Other Funds.....	-	-	9,319	9,319	25,000
Repayment Receipts of Advances to Other Funds.....	-	-	225	225	-
Repayment of Advances from Other Funds.....	-	-	(789)	(789)	(2,000)
Repayment of Bond Principal.....	-	-	(12,310)	(12,310)	-
Interest Paid.....	-	-	(5,997)	(5,997)	-
Net Cash Flows from Noncapital Financing Activities.....	\$ 1,075,216	\$ (10,754)	\$ (94,472)	\$ 969,990	\$ (5,216)
<b>Cash Flows from Capital and Related Financing Activities:</b>					
Capital Contributions.....	\$ 71,104	\$ -	\$ -	\$ 71,104	\$ -
Investment in Capital Assets.....	(120,376)	-	(17,962)	(138,338)	(29,344)
Proceeds from Disposal of Capital Assets.....	217	-	182	399	3,086
Proceeds from Capital Bonds.....	108,342	-	-	108,342	-
Proceeds from Loans.....	700	-	-	700	9,243
Capital Lease Payments.....	(4,396)	-	(155)	(4,551)	-
Repayment of Loan Principal.....	(541)	-	-	(541)	(12,887)
Repayment of Bond Principal.....	(71,276)	-	(395)	(71,671)	-
Interest Paid.....	(24,439)	-	-	(24,439)	(510)
Net Cash Flows from Capital and Related Financing Activities.....	\$ (40,665)	\$ -	\$ (18,330)	\$ (58,995)	\$ (30,412)
<b>Cash Flows from Investing Activities:</b>					
Proceeds from Sales and Maturities of Investments.....	\$ 1,804	\$ -	\$ -	\$ 1,804	\$ -
Purchase of Investments.....	(1,531)	-	-	(1,531)	-
Investment Earnings.....	2,774	33,832	447	37,053	1,902
Net Cash Flows from Investing Activities.....	\$ 3,047	\$ 33,832	\$ 447	\$ 37,326	\$ 1,902
Net Increase (Decrease) in Cash and Cash Equivalents.....	\$ 54,878	\$ 280,840	\$ (135)	\$ 335,583	\$ (21,849)
Cash and Cash Equivalents, Beginning, as Reported.....	\$ 950,152	\$ 1,221,910	\$ 159,597	\$ 2,331,659	\$ 319,835
Cash and Cash Equivalents, Ending.....	\$ 1,005,030	\$ 1,502,750	\$ 159,462	\$ 2,667,242	\$ 297,986

STATE OF MINNESOTA

PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS  
YEAR ENDED JUNE 30, 2015  
(IN THOUSANDS)

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	TOTAL	
<b>Reconciliation of Operating Income (Loss) to Net Cash Flows from Operating Activities:</b>					
Operating Income (Loss).....	\$ (1,056,282)	\$ 220,528	\$ 117,388	\$ (718,366)	\$ 24,202
<b>Adjustments to Reconcile Operating Income to Net Cash Flows from Operating Activities:</b>					
Depreciation and Amortization.....	\$ 115,814	\$ -	\$ 15,894	\$ 131,708	\$ 13,738
Miscellaneous Nonoperating Revenues.....	-	-	6,933	6,933	-
Miscellaneous Nonoperating Expenses.....	-	-	(19,727)	(19,727)	(8,800)
Loan Principal Repayments.....	5,164	-	-	5,164	-
Loans Issued.....	(4,850)	-	-	(4,850)	-
Provision for Loan Defaults.....	(44)	-	-	(44)	-
Loans Forgiven.....	403	-	-	403	-
Change in Valuation of Assets.....	5,055	-	-	5,055	-
<b>Change in Assets, Liabilities, Deferred Outflows and Inflows:</b>					
Accounts Receivable.....	624	38,353	(3,673)	35,304	(36,339)
Inventories.....	1,624	-	(1,285)	339	42
Other Assets.....	-	-	(545)	(545)	(3,466)
Deferred Pension Outflows.....	(26,384)	-	(1,901)	(28,285)	(3,475)
Accounts Payable.....	(17,876)	2,598	9,592	(5,686)	26,337
Compensated Absences Payable.....	4,269	-	759	5,028	1,529
Unearned Revenues.....	(2,698)	(3,760)	44	(6,414)	21,270
Net Pension Liability.....	(250,631)	-	(86,230)	(336,861)	(163,098)
Other Liabilities.....	3,818	43	410	4,271	236
Deferred Pension Inflows.....	239,274	-	74,561	313,835	139,703
Net Reconciling Items to be Added to (Deducted from) Operating Income.....	\$ 73,562	\$ 37,234	\$ (5,168)	\$ 105,628	\$ (12,323)
Net Cash Flows from Operating Activities.....	\$ (982,720)	\$ 257,762	\$ 112,220	\$ (612,738)	\$ 11,879
<b>Noncash Investing, Capital and Financing Activities:</b>					
Capital Assets Purchased on Account.....	\$ 13,203	\$ -	\$ -	\$ 13,203	\$ -
Bond Premium Amortization.....	3,323	-	1,240	4,563	-
The notes are an integral part of the financial statements.					

**STATE OF MINNESOTA**

**FIDUCIARY FUNDS  
STATEMENT OF NET POSITION  
JUNE 30, 2015  
(IN THOUSANDS)**

	PENSION TRUST	INVESTMENT TRUST	AGENCY
<b>ASSETS</b>			
Cash and Cash Equivalent Investments.....	\$ 38,292	\$ -	\$ 117,048
Investment Pools, at fair value:			
Cash Equivalent Investments.....	\$ 2,958,166	\$ 64,493	\$ -
Investments.....	67,131,142	799,706	-
Accrued Interest and Dividends.....	134,498	1,848	-
Securities Trades Receivables (Payables).....	(1,313,394)	(5,433)	-
Total Investment Pool Participation.....	\$ 68,910,412	\$ 860,614	\$ -
Receivables:			
Accounts Receivable.....	\$ -	\$ -	\$ 30,257
Interfund Receivables.....	6,262	-	-
Other Receivables.....	113,663	-	-
Total Receivables.....	\$ 119,925	\$ -	\$ 30,257
Securities Lending Collateral.....	\$ 6,242,935	\$ 69,271	\$ -
Depreciable Capital Assets (Net).....	45,628	-	-
Nondepreciable Capital Assets.....	429	-	-
Total Assets.....	\$ 75,357,621	\$ 929,885	\$ 147,305
<b>LIABILITIES</b>			
Accounts Payable.....	\$ 21,574	\$ -	\$ 147,305
Interfund Payables.....	7,010	-	-
Accrued Expense.....	3	-	-
Revenue Bonds Payable.....	18,209	-	-
Bond Interest.....	13	-	-
Compensated Absences Payable.....	2,613	-	-
Securities Lending Liabilities.....	6,242,935	69,271	-
Other Liabilities.....	1,835	-	-
Total Liabilities.....	\$ 6,294,192	\$ 69,271	\$ 147,305
Net Position Held in Trust for Pension Benefits and Pool Participants.....	\$ 69,063,429	\$ 860,614	\$ -

The notes are an integral part of the financial statements.

**STATE OF MINNESOTA**

**FIDUCIARY FUNDS  
STATEMENT OF CHANGES  
IN NET POSITION  
YEAR ENDED JUNE 30, 2015  
(IN THOUSANDS)**

	PENSION TRUST	INVESTMENT TRUST
<b>Additions:</b>		
Contributions:		
Employer.....	\$ 1,187,877	\$ -
Member.....	1,393,054	-
Contributions From Other Sources.....	7,548	-
Participating Plans.....	-	18,677
Total Contributions.....	\$ 2,588,479	\$ 18,677
Net Investment Income:		
Investment Income.....	\$ 3,011,933	\$ 36,458
Less: Investment Expense.....	(89,255)	-
Net Investment Income.....	\$ 2,922,678	\$ 36,458
Securities Lending Revenues (Expenses):		
Securities Lending Income.....	\$ 46,067	\$ 515
Securities Lending Rebates and Fees.....	(14,638)	(159)
Net Securities Lending Revenue.....	\$ 31,429	\$ 356
Total Investment Income.....	\$ 2,954,107	\$ 36,814
Transfers From Other Funds.....	\$ 80,820	\$ -
Other Additions.....	13,976	-
Total Additions.....	\$ 5,637,382	\$ 55,491
<b>Deductions:</b>		
Benefits.....	\$ 4,437,462	\$ -
Refunds and Withdrawals.....	342,382	28,273
Administrative Expenses.....	48,555	559
Transfers To Other Funds.....	31,134	-
Total Deductions.....	\$ 4,859,533	\$ 28,832
Net Increase (Decrease).....	\$ 777,849	\$ 26,659
Net Position Held in Trust for Pension Benefits and Pool Participants, Beginning, as Reported.....	\$ 68,055,375	\$ 816,606
Change in Reporting Entity.....	228,702	18,852
Change in Fund Structure.....	1,503	(1,503)
Net Position Held in Trust for Pension Benefits and Pool Participants, Beginning, as Restated.....	\$ 68,285,580	\$ 833,955
Net Position Held in Trust for Pension Benefits and Pool Participants, Ending.....	\$ 69,063,429	\$ 860,614

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

COMPONENT UNIT FUNDS  
STATEMENT OF NET POSITION  
DECEMBER 31, 2014 and JUNE 30, 2015  
(IN THOUSANDS)

	HOUSING FINANCE AGENCY	METROPOLITAN COUNCIL	UNIVERSITY OF MINNESOTA	NONMAJOR COMPONENT UNITS	TOTAL COMPONENT UNITS
<b>ASSETS</b>					
<b>Current Assets:</b>					
Cash and Cash Equivalents	\$ 62,009	\$ 176,436	\$ 298,659	\$ 552,261	\$ 1,089,364
Investments	62,700	48,549	204,055	301,458	616,762
Accounts Receivable	5,282	34,897	399,500	72,465	512,124
Due from Primary Government	-	76,410	6,278	31,614	114,302
Accrued Investment/Interest Income	12,134	1,923	2,390	17,097	33,544
Federal Aid Receivable	3,922	-	-	1,965	5,887
Inventories	-	29,956	22,895	63	52,914
Loans and Notes Receivable	-	4	11,509	212,083	223,596
Prepaid Expenses	-	-	-	5,746	5,746
Other Assets	4,002	1,217	18,155	14	23,388
<b>Total Current Assets</b>	<b>\$ 150,029</b>	<b>\$ 369,392</b>	<b>\$ 963,440</b>	<b>\$ 1,194,766</b>	<b>\$ 2,677,627</b>
<b>Noncurrent Assets:</b>					
Cash and Cash Equivalents-Restricted	\$ 321,429	\$ 226,835	\$ 148,276	\$ 240,015	\$ 936,555
Investments-Restricted	1,341,552	223,369	133,863	19,849	1,718,633
Accounts Receivable-Restricted	-	101,359	-	-	101,359
Due from Primary Government-Restricted	-	2,169	-	-	2,169
Due from Primary Government	-	-	-	7,817	7,817
Investments	-	434,548	4,397,892	33,171	4,865,611
Accounts Receivable	-	-	137,611	338,993	476,604
Loans and Notes Receivable	1,348,525	48,364	72,424	2,228,172	3,697,485
Depreciable Capital Assets (Net)	2,449	3,438,851	2,622,940	15,566	6,079,806
Nondepreciable Capital Assets	-	554,295	403,701	381,711	1,339,707
Prepaid Expenses	-	-	-	8,063	8,063
Other Assets	-	-	3,554	74	3,628
<b>Total Noncurrent Assets</b>	<b>\$ 3,013,955</b>	<b>\$ 5,029,810</b>	<b>\$ 7,920,261</b>	<b>\$ 3,273,431</b>	<b>\$ 19,237,457</b>
<b>Total Assets</b>	<b>\$ 3,163,984</b>	<b>\$ 5,399,202</b>	<b>\$ 8,883,701</b>	<b>\$ 4,468,197</b>	<b>\$ 21,915,084</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred Loss on Interest Swap Agreements	\$ 12,649	\$ -	\$ -	\$ -	\$ 12,649
Bond Refunding	267	-	-	14,781	15,048
Deferred Pension Outflows	1,042	19,999	25,100	331	46,466
Deferred Derivative Outflows	-	10,010	-	-	10,010
<b>Total Deferred Outflows of Resources</b>	<b>\$ 13,958</b>	<b>\$ 30,003</b>	<b>\$ 25,100</b>	<b>\$ 15,112</b>	<b>\$ 84,173</b>
<b>LIABILITIES</b>					
<b>Current Liabilities:</b>					
Accounts Payable	\$ 6,102	\$ 102,797	\$ 268,929	\$ 55,141	\$ 432,969
Due to Primary Government	-	-	-	3,110	59,098
Unearned Revenue	-	10,541	73,561	33,692	117,994
Accrued Interest Payable	29,980	3,259	14,658	14,740	62,637
Bonds and Notes Payable	95,523	358,195	296,425	162,652	912,795
Capital Leases Payable	-	695	4,112	-	4,807
Claims Payable	-	4,605	28,387	52,463	85,475
Compensated Absences Payable	257	21,996	147,915	276	170,444
Other Liabilities	-	-	940	174	1,114
<b>Total Current Liabilities</b>	<b>\$ 131,862</b>	<b>\$ 502,088</b>	<b>\$ 838,037</b>	<b>\$ 378,456</b>	<b>\$ 1,850,443</b>
<b>Noncurrent Liabilities:</b>					
Accounts Payable-Restricted	\$ -	\$ 39,079	\$ 53,680	\$ -	\$ 92,759
Unearned Revenue-Restricted	-	84,542	-	-	84,542
Accrued Interest Payable-Restricted	-	13,601	-	-	13,601
Due to Primary Government	-	-	14,734	49,184	63,918
Unearned Revenue	-	-	54	-	54
Bonds and Notes Payable	1,937,809	1,423,246	1,067,720	1,299,078	5,727,853
Capital Leases Payable	-	7,875	17,132	-	25,007
Claims Payable	-	12,361	12,520	530,842	555,723
Compensated Absences Payable	1,834	7,465	48,821	894	57,014
Other Postemployment Benefits	260	83,577	120,227	64	204,128
Net Pension Liability	9,313	155,959	266,521	2,758	434,591
Funds Held in Trust	117,060	-	252,901	10,518	380,479
Other Liabilities	-	-	93,406	1,106	94,512
<b>Total Noncurrent Liabilities</b>	<b>\$ 2,086,276</b>	<b>\$ 1,827,745</b>	<b>\$ 1,945,716</b>	<b>\$ 1,894,444</b>	<b>\$ 7,734,181</b>
<b>Total Liabilities</b>	<b>\$ 2,198,138</b>	<b>\$ 2,329,833</b>	<b>\$ 2,783,753</b>	<b>\$ 2,272,900</b>	<b>\$ 9,584,624</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Interest Rate Swap Agreements	\$ 12,649	\$ -	\$ -	\$ -	\$ 12,649
Deferred Revenues	9,122	-	-	367	9,489
Deferred Pension Inflows	11,821	190,448	368,220	3,502	573,991
<b>Total Deferred Inflows of Resources</b>	<b>\$ 33,592</b>	<b>\$ 190,448</b>	<b>\$ 368,220</b>	<b>\$ 3,869</b>	<b>\$ 596,129</b>
<b>NET POSITION</b>					
Net Investment in Capital Assets	\$ 2,449	\$ 2,619,060	\$ 1,694,150	\$ 396,968	\$ 4,712,627
Restricted-Expendable	943,763	758,961	2,257,518	1,715,214	5,675,456
Restricted-Nonexpendable	-	-	1,306,264	-	1,306,264
Unrestricted	-	(469,097)	658,896	94,358	124,157
<b>Total Net Position</b>	<b>\$ 946,212</b>	<b>\$ 2,908,924</b>	<b>\$ 5,756,828</b>	<b>\$ 2,206,540</b>	<b>\$ 11,818,504</b>

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

COMPONENT UNIT FUNDS  
STATEMENT OF ACTIVITIES  
YEARS ENDED DECEMBER 31, 2014 and JUNE 30, 2015  
(IN THOUSANDS)

	HOUSING FINANCE AGENCY	METROPOLITAN COUNCIL	UNIVERSITY OF MINNESOTA	NONMAJOR COMPONENT UNITS	TOTAL COMPONENT UNITS
<b>Net Expenses:</b>					
Total Expenses	\$ 372,058	\$ 981,717	\$ 3,739,300	\$ 429,947	\$ 5,523,022
<b>Program Revenues:</b>					
Charges for Services	\$ 154,923	\$ 345,803	\$ 1,483,238	\$ 149,872	\$ 2,133,836
Operating Grants and Contributions	194,819	478,919	971,494	66,389	1,711,621
Capital Grants and Contributions	-	218,188	92,601	334,047	644,836
<b>Net (Expense) Revenue</b>	<b>\$ (22,316)</b>	<b>\$ 61,193</b>	<b>\$ (1,191,967)</b>	<b>\$ 120,361</b>	<b>\$ (1,032,729)</b>
<b>General Revenues:</b>					
Taxes	\$ -	\$ 80,164	\$ -	\$ 1,361	\$ 81,525
Investment Income	-	50,182	-	181,698	236,563
Other Revenues	674	-	607,822	7,241	615,737
<b>Total General Revenues before Grants</b>	<b>\$ 674</b>	<b>\$ 130,346</b>	<b>\$ 789,520</b>	<b>\$ 13,305</b>	<b>\$ 933,845</b>
State Grants Not Restricted	\$ 50,318	\$ -	\$ 642,069	\$ 260,420	\$ 952,807
<b>Total General Revenues</b>	<b>\$ 50,992</b>	<b>\$ 130,346</b>	<b>\$ 1,431,589</b>	<b>\$ 273,725</b>	<b>\$ 1,886,652</b>
<b>Change in Net Position</b>	<b>\$ 28,676</b>	<b>\$ 191,539</b>	<b>\$ 239,622</b>	<b>\$ 394,086</b>	<b>\$ 853,923</b>
<b>Net Position, Beginning, as Reported</b>	<b>\$ 939,916</b>	<b>\$ 3,062,433</b>	<b>\$ 6,199,751</b>	<b>\$ 1,819,014</b>	<b>\$ 12,021,114</b>
Prior Period Adjustment	-	14,761	-	-	14,761
Change in Accounting Principle	(22,380)	-	(359,809)	(682,545)	(6,560)
<b>Net Position, Beginning, as Restated</b>	<b>\$ 917,536</b>	<b>\$ 2,717,385</b>	<b>\$ 5,517,206</b>	<b>\$ 1,812,454</b>	<b>\$ 10,964,581</b>
<b>Net Position, Ending</b>	<b>\$ 946,212</b>	<b>\$ 2,908,924</b>	<b>\$ 5,756,828</b>	<b>\$ 2,206,540</b>	<b>\$ 11,818,504</b>

The notes are an integral part of the financial statements.



2015 Comprehensive Annual Financial Report
Index of Notes to the Financial Statements

Table with 2 columns: Note description and Page number. Includes entries for Note 1 through Note 20.



2015 Comprehensive Annual Financial Report
Notes to the Financial Statements

These notes provide disclosures relevant to the basic financial statements on the preceding pages.

Note 1 – Summary of Significant Accounting and Reporting Policies

Basis of Presentation

The accompanying financial statements of the state of Minnesota (the state) have been prepared to conform to generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB).

GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" was issued in June 2012. The statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures.

GASB Statement No. 71 "Pension Transition for Contributions Made Subsequent to the Measurement Date" was issued November 2013. The statement amends paragraph 137 of Statement 68 to require that, at transition, a government recognize a beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability.

Financial Reporting Entity of the State of Minnesota

This report includes the state departments, agencies, institutions, and organizational units that are controlled by or dependent upon the Minnesota Legislature or its constitutional officers. The state of Minnesota, as a primary government, consists of all organizations that make up its legal entity.

Component units may be blended or discretely presented. Blended component units, although legally separate entities, are, in substance, part of the state's operations. All of the state's component units are discretely presented component units that are shown separately from the primary government. The "Component Units" column in the accompanying financial statements includes the financial data of the state's discretely presented component units. Discretely presented component units are also identified separately in the note disclosures because of their separate legal status. All discretely presented component units are presented in this report on the economic resources measurement focus and the accrual basis of accounting.

#### Discretely Presented Component Units

The following provides a description of the state's discretely presented component units. Additional information is available from the component unit's separately issued financial statements.

- Housing Finance Agency (HFA) – HFA provides money for loans and technical assistance for constructing and rehabilitating housing for families of low and moderate incomes. The HFA board has seven members who are either heads of state departments or appointed by the governor. HFA is under the administrative control of a commissioner appointed by the governor. The state has the ability to significantly influence the programs, projects, and levels of services provided by HFA. HFA issues bonds in its own name.
- Metropolitan Council (MC) – MC is responsible for coordinating the planning and development of the seven-county metropolitan area. MC operates the public transit system and the regional sewage collection and treatment system. The governor appoints the council members, including the chair, subject to the advice and consent of the Minnesota senate. The state has the ability to significantly influence the projects and levels of services provided by MC. The regional administrator, appointed by the council, is responsible for the administration of council activities. The fiscal year for MC ends December 31.
- University of Minnesota (U of M) – U of M was established permanently by the Minnesota constitution. The state appropriates a large percentage of the U of M's operating budget. The Minnesota Legislature elects the twelve-member board of regents, which governs U of M, but the state does not have direct authority over the management of the university. The state has issued debt for U of M capital projects. U of M includes several foundations as component units.
- Agricultural and Economic Development Board (AEDB) – AEDB administers programs for agricultural and economic development. AEDB has seven members, four of whom are commissioners of state departments. The state has the ability to significantly influence the programs and projects of AEDB. AEDB controls the operations of the agriculture resource programs and loans. AEDB may issue revenue bonds for the purpose of financing development projects.
- National Sports Center Foundation (NSCF) – The Minnesota Amateur Sports Commission contracts with NSCF to operate various sports facilities, including the National Sports Center, primarily for holding youth-oriented athletic and other non-athletic functions and events. Although the facilities belong to the state, NSCF is responsible for the operating costs and certain improvements to the facilities. The commission appoints foundation board members, approves the foundation's spending budget, approves all rates and fees, and owns any reserve funds. The fiscal year for NSCF ends December 31.
- Office of Higher Education (OHE) – OHE makes and guarantees loans to qualified post-secondary students. To fund the loan program, revenue bonds are issued in OHE's name with limitations set by the Minnesota Legislature. OHE also administers the state grant program. The state provides administrative funding for these programs. The governor appoints the OHE director with the advice and consent of the senate.

- Public Facilities Authority (PFA) – PFA provides assistance to municipalities, primarily for wastewater treatment construction projects. The state provides funding and administrative services for PFA. PFA is composed of commissioners from state departments and agencies. The commissioners direct the operations of the authority and determine the funding for local government projects. PFA issues revenue bonds to make loans for wastewater treatment facilities.
- Rural Finance Authority (RFA) – RFA administers a number of state agriculture programs, including the homestead redemption program, loan restructuring program, and agricultural improvement program. The board of the authority consists of state department heads and members appointed by the governor. RFA is under the administrative control of the commissioner of the Department of Agriculture, who is a member of the board. The state has issued general obligation bond debt for RFA programs.
- Workers' Compensation Assigned Risk Plan (WCARP) – WCARP is the source of workers' compensation and employers' liability coverage for Minnesota employers unable to obtain an insurance policy through the voluntary market. WCARP operations are subject to review by the state commissioner of the Department of Commerce. The commissioner enters into administrative contracts, sets premium rates, and makes assessments. The commissioner has the authority to assess all licensed workers' compensation insurance companies doing business in Minnesota an amount sufficient to fully fund the obligations of the plan to the extent that the assets of the plan are inadequate to meet its obligations. The fiscal year for WCARP ends December 31.
- Minnesota Sports Facilities Authority (MSFA) – MSFA's mission is to provide for the construction, financing, and long-term use of a new multi-purpose stadium and related stadium infrastructure as a venue for professional football and a broad range of other civic, community, athletic, educational, cultural, and commercial activities. MSFA has five members, including a chair and two members who are appointed by the governor. The state will provide administrative funding to MSFA. The fiscal year for MSFA ends December 31.

A discretely presented component unit is classified as major or nonmajor, depending on its significance relative to other component units and the nature and significance of the component unit's relationship to the primary government. HFA, MC, and U of M are classified as major component units for this report.

Because AEDB and RFA do not issue separately audited financial statements, the combining financial statements include a Statement of Revenues, Expenses, and Changes in Net Position and a Statement of Cash Flows for each of these component units.

Complete financial statements of the discretely presented component units may be obtained from their respective administrative offices as follows:

Housing Finance Agency 400 Sibley Street, Suite 300 St. Paul, Minnesota 55101-1998	Office of Higher Education 1450 Energy Park Drive, Suite 350 St. Paul, Minnesota 55108-5227
University of Minnesota Office of the Controller 205 West Bank Office Building 1300 South Second Street Minneapolis, Minnesota 55454	Public Facilities Authority Department of Employment & Economic Development 1st National Bank Building 332 Minnesota Street, Suite W820 St. Paul, Minnesota 55101-1378
National Sports Center Foundation National Sports Center 1700 105th Avenue Northeast Blaine, Minnesota 55449	Workers' Compensation Assigned Risk Plan Affinity Insurance Services, Inc. 5600 West 83 <sup>rd</sup> Street 8200 Tower, Suite 1100 Minneapolis, Minnesota 55437
Metropolitan Council 390 North Robert Street St. Paul, Minnesota 55101-1805	Minnesota Sports Facilities Authority 511 11 <sup>th</sup> Avenue South, Suite 401 Minneapolis, Minnesota 55415

Related Entities – These are entities for which the state is accountable because the state appoints a voting majority of the board, but for which the state does not have financial accountability. The following are related entities, but are not included in the reporting entity:

- Higher Education Facilities Authority (HEFA) – The governor appoints a majority of the board. HEFA can issue revenue bonds and notes in its name. The state has no statutory authority to affect the operations of HEFA.
- Joint Underwriting Association – The state commissioner of the Department of Commerce appoints a majority of the board. The board establishes the operating plan and determines premium rates and assessments. Membership in the association is a condition for doing business in the state.
- Metropolitan Airports Commission – The governor appoints a majority of the voting commissioners. The state has no statutory authority to directly affect the commission's activities and operations. Holders of the commission's debt instruments have no recourse against the state.
- Workers' Compensation Reinsurance Association – The state commissioner of the Department of Labor and Industry appoints, or approves the appointment of, a majority of the board. The association supports itself solely from revenues derived from premiums charged to association members. The state has no authority to affect the operations of the association.

The following organizations, which are included in the primary government, prepare and publish separate financial reports, which may contain differences in presentation resulting from differing reporting emphasis. These financial reports may be obtained directly from each organization.

Minnesota State Lottery 2645 Long Lake Road Roseville, Minnesota 55113	Minnesota State Retirement System 60 Empire Drive, Suite 300 St. Paul, Minnesota 55103
Public Employees Retirement Association 60 Empire Drive, Suite 200 St. Paul, Minnesota 55103	Teachers Retirement Association 60 Empire Drive, Suite 400 St. Paul, Minnesota 55103
State Board of Investment 60 Empire Drive, Suite 355 St. Paul, Minnesota 55103	Minnesota State Colleges and Universities Financial Reporting Unit 500 Wells Fargo Place, 30 East 7 <sup>th</sup> Street St. Paul, Minnesota 55101

The financial reports, available from the State Board of Investment, report on investments in investment pools, which include the majority of the state's Fiduciary Funds.

#### Financial Reporting Structure of the State of Minnesota

The basic financial statements include government-wide and fund financial statements. The government-wide financial statements report on the state as a whole, while the fund financial statements emphasize major individual funds and fund types. Both types of statements categorize activities as either governmental or business-type. Governmental expenditures are classified by function. Each of the state's departments and agencies is included in a functional classification based on its primary mission and objectives.

#### Government-wide Financial Statements

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the state as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the state and its discretely presented component units. Eliminations have been made in the Statement of Activities so that certain allocated expenses are recorded only once in the function for which the expenses were made. General government expenses that benefit state agencies have not been allocated as indirect expenses to the various functions of the state, but are reported under the general government function.

The focus of the government-wide statements is on financial information of the state as an entity and the change in the overall financial position of the state as a result of the activities of the fiscal year. Government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Under the economic resources measurement focus, all economic resources and obligations of the reporting government, both current and long-term, are reported in the government-wide statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements. These amounts are reported as expenditures in the governmental fund financial statements. Long-term debt is recorded as a liability in the government-wide financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liabilities, rather than as expenditures.



In the government-wide Statement of Net Position, both the governmental and business-type activities are presented on a consolidated basis by column. The statement includes long-term assets and receivables as well as long-term debt and obligations.

The government-wide Statement of Activities reports how much of the cost of each functional category (public safety and corrections, transportation, etc.) is supported by general government revenues (sales taxes, income taxes, etc.). The Statement of Activities reduces gross expenses, including depreciation, by related program revenues, and by operating and capital grants and contributions.

Program revenues must be directly associated with, or derived directly from, the function or a business-type activity. Program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants. Program revenues are applied against program expenses in the Statement of Activities to report the net cost of each program.

General revenues normally cover the net costs (program expenses less program revenues) of all activities. Taxes represent the majority of general revenues. Internally dedicated resources are reported as general revenues, rather than program revenues.

#### **Fund Financial Statements**

Fund financial statements report on the financial operations and position of governmental, proprietary, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. The emphasis in fund financial statements is on the major funds in the governmental or enterprise categories. All remaining governmental, proprietary, and fiduciary funds are aggregated and reported as nonmajor funds.

Governmental funds, including the general, special revenue, capital projects, debt service, and permanent funds, are presented on a current financial resource measurement focus and modified accrual basis of accounting in the fund financial statements. This presentation is deemed most appropriate to demonstrate compliance with legal and bond covenant requirements, the source and use of financial resources, and how the state's actual spending conforms to the budget. Because the governmental fund statements are presented using a different measurement focus and basis of accounting than used in the governmental column in the government-wide statements, reconciliations explaining the adjustments required to restate the fund-based financial statements for the government-wide governmental activities column are included.

Proprietary funds, including the enterprise and internal service funds, are presented on the economic resource measurement focus and full accrual basis of accounting in the fund financial statements. This is the same measurement focus and basis of accounting as the government-wide financial statements.

The state's fiduciary funds are presented in the fund financial statements by type (pension trust, investment trust, or agency). These assets are held for the benefit of others and cannot be used for activities or obligations of the government; therefore, the funds are excluded from the government-wide statements.

The fund financial statements are presented after the government-wide financial statements. These statements display information about major funds individually, and nonmajor funds in the aggregate, for governmental, enterprise, and internal service funds.

#### **Classification of Funds**

The financial position and results of state operations are organized using individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts used to record the financial transactions and balances of that entity. Individual funds have been established as stipulated by legal provisions or by administrative discretion. The state uses fund accounting, which is designed to demonstrate legal compliance and to segregate transactions related to certain government functions or activities.

Governmental Fund Types – These funds account for the acquisition, use, and balances of expendable financial resources and the related current liabilities. Most state operations are accounted for in this fund category. The fund types included in this category are the General Fund plus special revenue, capital project, debt service, and permanent funds.

- General Fund, which accounts for all financial resources not accounted for and reported in another fund. The Environment and Natural Resources account is one account within the General Fund. It is a permanent trust fund that was established by Minnesota Constitution, Art. XI, Sec. 14. The Constitution outlines the amount that can be appropriated each biennium. Amounts that can be authorized for expenditure are classified as restricted on the face of the statements.
- Special revenue funds, which account for revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects.
- Capital project funds, which account for financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital project funds exclude capital-related outflows financed by proprietary funds or for assets that will be held in trust.
- Debt Service Fund, which accounts for the accumulation of resources for, and the payment of, most general obligation long-term debt principal and interest.
- Permanent Fund, which accounts for resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the state's programs. Minnesota Constitution, Art. XI, Sec. 8 allows for the distribution of net interest and dividends to school districts. The change in investment value is recorded on the face of the financial statements as "Investment/Interest Income." Amounts that can be authorized for expenditure are classified as restricted on the face of the statements.

The state has two major governmental funds. The General Fund is the principal operating fund used to account for most of the general activities of the state. The Federal Fund is the state's only major special revenue fund. It receives and disburses federal government grants, reimbursements, recoveries, and premiums.

Proprietary Fund Types – These funds focus on determining net income, changes in net position, financial position, and cash flows. Generally accepted accounting principles, similar to those used by private sector businesses, are followed in accounting for these funds. The fund types included in this category are the enterprise and internal service funds.

- Enterprise funds account for activities that charge a fee to external users for goods or services. Activities of enterprise funds are financed and operated similarly to private business enterprises where the intent of the governing body is to recover costs primarily through user fees.
- Internal service funds account for the financing of goods or services provided by one agency to other agencies on a cost reimbursement or other basis. The activities reported as internal service funds include motor pool, central services, employee insurance, technology services, plant management, and risk management.

The state has two major enterprise funds, the State Colleges and Universities Fund and the Unemployment Insurance Fund. The State Colleges and Universities Fund accounts for the activities of the Minnesota State Colleges and Universities (MnSCU) System. MnSCU, the largest higher education system in the state, is a system of public colleges and universities. The Unemployment Insurance Fund receives unemployment taxes collected from employers and pays unemployment benefits to eligible individuals.

**Fiduciary Funds Types** – These funds account for assets held by the state in a trustee capacity or as an agent for individuals, private organizations, or other governmental units. Pension trust, investment trust, and agency fund types are included in this fund category.

- Pension trust funds report retirement funds administered by independent boards for which the state has a fiduciary role.
- Investment trust funds provide an investment vehicle for entities outside the state, including various public retirement plans.
- The Agency Fund accounts for resources held in a custodial capacity for individuals, private organizations, or other governmental units. Some examples include resources held for inmates of correctional facilities or residents of veterans and group homes, sales taxes to be distributed to local governments, and child support collections to be distributed to custodial parents.

#### **Basis of Accounting, Measurement Focus, and Fund Financial Statement Presentation**

All governmental funds focus on the flow of current financial resources and use the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are included on the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) to fund balances. Under the modified accrual basis of accounting, revenues are recognized in the period in which they become both measurable and available to finance operations of the fiscal year, or to liquidate liabilities existing at fiscal year end. The state considers receivables collected after June 30, but by the close of the books in late August, to be available, and recognizes these receivables as current year revenues in governmental funds. Individual income taxes, property taxes, sales taxes, and federal grants are the major revenue sources susceptible to accrual. Receivables not collected by the close of the books in late August are reported as deferred revenue. In addition, revenues collected in advance, including certain federal grant revenues to which the state does not yet have legal entitlement, are also reported as deferred revenue until the related commitment arises, at which time revenue is recognized. Expenditures and related liabilities are recognized when fund obligations are incurred, except for debt service, compensated absences, capital leases, pension and other postemployment benefits, and claims and judgments, which are recorded when due and expected to be liquidated with available financial resources. The following provides further detail on specific items regarding the modified accrual basis of accounting.

**Tax Revenues** – Tax revenues, excluding property taxes, are recognized in the period they become both measurable and available to finance expenditures of the current period. Measurable means that taxpayer liability is supported by sufficient documentation and can be reasonably estimated. The state's liability for anticipated refunds of such taxes is estimated and recorded as reductions in revenue in the period when the related tax is recognized.

**Property Tax Revenues** – Laws of Minnesota Special Session 2001 established a state general tax (property tax) against commercial/industrial and seasonal residential recreational properties. The tax is distributed among counties by applying a uniform rate to the appropriate tax capacities in each county. Levies are determined based on the formula contained in the laws. The state preliminarily certifies the state general levy rate to each county no later than November 1 of each year for taxes payable in the following calendar year. The state certifies the final state general tax levy on January 1 of each year to each county. Property taxes are due to counties in two installments for each year – May 15 and October 15. The counties pay the state general tax to the state on three dates – June 30, December 1, and

January 25, for any adjustments or changes. Local units of government, as agents for the state, assess the state general tax. Property tax is recognized, net of uncollectible amounts, in the period for which the taxes are levied and the taxes are available.

**Federal Revenues** – Federal revenues, earned by incurring allowable obligations, are recognized at the same time the related obligation is recognized, with one exception. Trunk Highway Fund (special revenue fund) expenditures incurred by June 30, but not converted to Federal funding by the close of the federal fiscal year, are not recognized as federal revenues.

Proprietary, pension trust, and investment trust funds are accounted for using the full accrual basis of accounting. Revenues are recognized when earned, and expenses are recognized as incurred. The accrual basis of accounting is also used for contributions, benefits, and refunds paid for defined benefit and defined contribution pension plans. Agency funds use the accrual basis of accounting but do not have a measurement focus because agency funds do not recognize revenues and expenses.

Proprietary funds distinguish operating from nonoperating items. Operating revenues and expenses result from providing services or producing and delivering goods in connection with the proprietary fund's principal ongoing operations. Operating expenses for enterprise and internal service funds include the cost of sales and services, administrative expense, and depreciation of capital assets. All other revenues and expenses are reported as nonoperating items.

#### **Cash Equivalents and Investments**

**Cash Equivalents** – Cash equivalents are short-term, highly liquid investments having original maturities (remaining time to maturity at acquisition) of three months or less. Cash equivalents also include management pools and money market funds that are used essentially as demand deposit accounts.

**Investments** – Investments are reported at fair value. The basis for determining the fair value of investments that is not based on market quotations includes analysis of future cash flows, audited financial statements, and independent appraisals. Investments in derivatives are generally made to manage the overall risk of the individual manager's portfolios to a level satisfactory to the investment management firm and in accordance with the firm's contract with the State Board of Investment. See Note 2 – Cash, Investments, and Derivative Instruments for additional information regarding cash, investments, and derivative instruments.

#### **Inventories**

Generally, inventories for governmental funds are recorded as expenditures when purchased and are not a resource available for appropriation. The exception primarily relates to the Trunk Highway Fund (special revenue fund) and inventories are valued using weighted-average cost. Inventories maintained by the various funds are determined by annual and periodic physical counts. Inventories of proprietary funds are valued using the first-in, first-out, average cost, or specific cost methods.

#### **Securities Lending**

Securities on loan for cash collateral and the liabilities resulting from the security lending transactions are reported on the Statement of Net Position or the Balance Sheet, as appropriate, for the particular fund type or level of reporting. Securities lending income and rebate and management fees are reported separately on the Statement of Revenues, Expenditures and Changes in Fund Balances; the Statement of Revenues, Expenses and Changes in Net Position; or the Statement of Changes in Net Position, as appropriate for the particular fund type.

### Restricted Net Position

Mandatory asset segregations required by bond covenants and other external restrictions are presented in enterprise funds and discretely presented component units as restricted net position. After liabilities from restricted assets are paid, any remaining restricted assets in the enterprise funds will be used for debt service.

### Income Tax Credits

The Minnesota Department of Revenue processes several types of tax credits through the individual income tax system. For financial reporting purposes, income tax credits that are limited by the amount of the individual's tax liability (before considering such credits) are reported as revenue reductions. In contrast, credits for Education, Working Family, and Child and Dependent Care may be received even if they exceed the individual's tax liability. These types of credits are reported as expenditures, rather than revenue reductions, because the income tax system is, essentially, being used as a filing and payment mechanism to make grant payments to individuals.

### Grant Expenditures and Liabilities Recognition

Grants are defined as nonexchange transactions because the state gives (or receives) value to another party without receiving (or giving) equal value in return. Grants are normally paid on either a reimbursement basis or an entitlement basis.

Reimbursement type grants may be awarded for specific services provided to eligible recipients, or may be made for eligible types of reimbursements. Grants paid on the reimbursement basis are recognized as expenditures and liabilities in the year in which the grantee incurs the costs of providing specific services to eligible recipients or makes eligible types of expenditures.

Entitlement type grants may be based on services provided by the grantee. The intent of the grant is to help fund such services, but the grant amount is not based on the cost of providing the service(s). Expenditures and the related liabilities for these types of entitlement grants are recognized as the service is provided if the amount owed can be reasonably estimated soon after the end of the state's fiscal year. Other types of entitlement grants are not based on the services provided or action taken by the grantee. Expenditures and the related liabilities for these types of grants are recognized in the fiscal year in which the resources were appropriated.

### Compensated Absences

State employees accrue vacation leave, sick leave, and compensatory leave at various rates within limits specified in the collective bargaining agreements. Leave balances are liquidated in cash only upon termination from state employment. The current and noncurrent compensated absences liabilities for governmental funds are reported only in the government-wide Statement of Net Position. All other fund types report the liability for compensated absences as a liability of the specific fund.

### Capital Assets

Capital assets, which include land, buildings, equipment, infrastructure, intangible assets, and art and historical treasures, are reported in the government-wide financial statements and the fund financial statements for proprietary and fiduciary funds. Capital assets are generally defined by the state as assets with an initial, individual cost of more than \$300,000 for buildings, \$30,000 for equipment, \$300,000 for infrastructure, \$30,000 to \$2,000,000 for internally generated computer software depending on the fund type, and \$30,000 for art and historical treasures. All land and easement assets are capitalized, regardless of cost. Capital assets must also have an estimated useful life of at least three years.

Capital assets are recorded at cost or, for donated assets, at fair value at the date of acquisition. An inventory of land and buildings was completed in 1985. Historical cost records for older capital assets are incomplete or not available; therefore, estimated historical costs have been used in these situations. Permanent School Fund (permanent fund) land is reported at estimated historic cost. The land included in the Permanent School Fund was granted to the state by the federal government in connection with the state being admitted to the United States. Tax forfeited land is not included in land inventory because the state does not take permanent title. When the land is sold, proceeds are distributed to local jurisdictions.

Capital assets are depreciated using the straight-line method generally based on the following useful lives: 20-50 years for buildings, 20-50 years for large improvements, 3-10 years for small improvements, 3-12 years for equipment, 8-12 years for internally generated computer software, and 20-50 years for easements. Transportation infrastructure assets using the modified approach, land, construction and development in progress, permanent easements with indefinite useful lives, and works of art and historical treasures, such as the state capitol, are not depreciated.

GASB Statement No. 34 allows an alternative (modified) approach to the recording of infrastructure assets in which costs to maintain and preserve these assets are expensed in lieu of depreciation. The transportation infrastructure capital assets of pavement and bridges are reported using the modified approach. In electing to use this option for transportation infrastructure, the state uses an asset management system which establishes minimum standards and determines, at least every three years, whether the minimum standards are being met. Disclosures of the minimum standards and the current status of the state's pavement and bridges are included in Required Supplementary Information Modified Approach for Infrastructure. See Note 6 – Capital Assets for further information on capital assets.

### Current and Noncurrent Assets

At the government-wide level, assets are classified as either current or noncurrent. Governmental activity current assets are those, including cash, various receivables, and short-term investments, considered available for appropriation and expenditure. Current assets in business-type activities are those that are available or can readily be made available to meet the cost of operating or to pay current liabilities. All other assets are considered noncurrent. Assets are classified as current or noncurrent in proprietary funds, but assets are not classified at the fund level for governmental funds.

### Deferred Outflows of Resources

Contributions to pension plans subsequent to the measurement date of the net pension liability and before the fiscal year end are reported as deferred outflows of resources. In addition, amounts related to the increases in the net pension liability due to changes in assumptions, changes in the primary government's proportionate share of the net pension liability, differences between expected and actual experience, and differences between projected and actual investment earnings are reported as deferred outflows of resources. These amounts are amortized as pension expense over the average of the expected remaining service lives of all employees of the applicable pension plan, with the exception of the difference between projected and actual earnings, which is amortized over five years.

### Noncurrent Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business-type activities column. Long-term liabilities are the noncurrent portions of liabilities resulting from debt issuances, compensated absences, closure and postclosure care for landfills, workers' compensation claims, supplementary and second injury benefit claims, pollution remediation obligations, capital leases, net pension and other postemployment benefits, and arbitrage rebate requirements. In proprietary fund statements, these liabilities are reported as liabilities of each individual fund.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

See Note 12 – Long-Term Liabilities – Primary Government for further information.

#### **Deferred Inflows of Resources**

In the governmental funds, when an asset is recorded but the revenue is not available, the amount is reported as a deferred inflow of resources until the revenue becomes available. Amounts that are not permitted to be used until the next fiscal year remain as deferred inflows of resources in the government-wide statements. In addition, differences between the reacquisition price and the net carrying amounts on refunding general obligation bonds as well as the adjustments to the lease obligations on a capital lease restructuring due to the refunding of the debt by the lessor are reported as a deferred inflow of resources on the government-wide financial statements. These amounts are amortized as interest expense over the shorter of the remaining life of the old debt or the life of the new debt. Amounts related to the decreases in the net pension liability due to changes in assumptions, changes in the primary government's proportionate share of the net pension liability, differences between expected and actual experience, and differences between projected and actual investment earnings are reported as deferred inflows of resources. These amounts are amortized as pension expense over the average of the expected remaining service lives of all employees of the applicable pension plan, with the exception of the difference between projected and actual earnings, which is amortized over five years.

#### **Deferred Compensation Plan**

The state offers a deferred compensation plan created in accordance with Internal Revenue Service Code, Section 457. The State Deferred Compensation Fund (pension trust fund) represents the value of all assets of the plan. The plan is available to all public employees in the state and is administered by the Minnesota State Retirement System. Under this plan, compensation is deferred for income tax purposes in accordance with Section 457 and is not available to employees until termination, retirement, death, or unforeseeable emergency. In accordance with state statute, effective July 1, 1997, contributions are held for the exclusive benefit of the participants and their beneficiaries. These amounts are held in trust, in custodial accounts, or in qualifying contracts, as required by federal law. The State Board of Investment determines the investment options available to plan participants and oversees the activities of the investment managers. The majority of the assets of the plan are invested in various mutual funds. The state is not liable for any investment losses under the plan.

#### **Net Position/Fund Balances and Fund Balance Classification Policies and Procedures**

The difference between fund assets and liabilities is "Net Position" on the government-wide, proprietary, and fiduciary fund statements and "Fund Balances" on governmental fund statements.

Net Investment in Capital Assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes, or other debt attributable to the acquisition, construction, or improvement of such assets as well as deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of these assets or related debt. Significant unspent related debt proceeds are included in Restricted for Capital Projects.

Restricted Net Position represents the portion of net position that is constrained either externally by parties such as creditors or grantors, or legally through constitutional provisions or enabling legislation. Restricted net position is determined at the fund level. For a fund with more than one revenue stream, restricted net position is determined by the materiality of any restricted revenues in the fund. When both

restricted and unrestricted net position are available for use, the state policy is to use restricted resources first.

In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the state is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balance is reported as restricted when constraints placed on the use of the resources are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or, imposed by law through constitutional provisions or enabling legislation. Amounts that can only be used for specific purposes pursuant to constraints imposed by the Minnesota Legislature by passing a bill, which is signed by the Governor, are reported as committed fund balance. Those committed amounts cannot be used for any other purpose unless the Minnesota Legislature removes or changes the specified use by taking the same type of action it employed to commit those amounts. Amounts that are constrained by the state's intent to be used for specific purposes, but are neither restricted nor committed, are classified as assigned fund balances. Intent is expressed by agency heads to whom the Governor has delegated the authority to assign amounts to be used for specific purposes. Unassigned fund balance represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. Nonspendable fund balances include amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact.

The state's policy is that restricted amounts are spent first when expenditures are incurred for purposes for which both restricted or unrestricted (committed, assigned, or unassigned) amounts are available. Within unrestricted fund balance, the state's policy is that committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

#### **Budgeting and Budgetary Control**

The state operates on a two-year (biennial) budget cycle ending on June 30 of odd-numbered years. Appropriations in the biennial budget are usually for a single year; however, where specified, single year appropriations may be carried forward to the following year of the biennium. The governor's budget for the biennium is developed by Minnesota Management and Budget and presented to the Minnesota Legislature for approval. Specific appropriations are required for the majority of the expenditures from the General Fund. The accounts not requiring specific appropriations are considered perspective differences in the budgetary basis vs. GAAP reconciliation. Specific appropriations are also required for all special revenue funds except the Federal, Municipal State-Aid Street, County State-Aid Highway, Douglas J. Johnson Economic Protection Trust, Endowment, and Miscellaneous Special Revenue funds. Some appropriations are "open appropriations" for entitlement type and some interfund transfer programs. In these cases, the amount that is needed to fulfill the obligation for the fiscal year is made available. There is no limit on the amount that can be expended for the program. Estimates of the amount needed for such programs are included in the budget forecast.

Budgetary control is essentially maintained at the departmental level except for certain programs where control is at the program level. In most departments, upon notifying the governor and legislative leadership, department heads are permitted to revise budgets by transferring amounts between programs within their departments.

Unencumbered appropriation balances generally cancel to the fund at the end of the fiscal year. However, if specifically provided by law, or if statutory authority is invoked by the agency, the unencumbered balance may be carried forward between fiscal years. The accounting system maintains two separate ledgers. One is maintained primarily on a modified cash basis of accounting with certain accrual information and represents the starting point for the financial statements. The second ledger tracks information on a budgetary basis of accounting, which approximates a cash basis with the exception that, at year-end, encumbered amounts are included as expenditures of the year appropriated for budgetary reporting. The budget ledger controls expenditures by appropriation line item as established

in the legally adopted appropriation bills. A separate report showing the detail of legal level of budgetary control and actual expenditures is available from Minnesota Management and Budget.

#### **Interfund Activity and Balances**

Generally, internal service fund activity has been eliminated from the government-wide statements. Internal service fund activity from external customers is reported under governmental activities in the government-wide statements. Interfund receivables and payables have been eliminated from the government-wide Statement of Net Position, except for residual amounts between governmental and business-type activities. See Note 5 – Interfund Transactions for additional information.

#### **Change in Reporting Entity related to Pension and Investment Trust Funds**

2014 Laws of Minnesota, Chapter 296, Article 6, Section 46, transferred all members of the Duluth Teachers Retirement Fund Association to the Teachers Retirement Association as of June 30, 2015. Investment balances of \$226.1 million were reported as a change in reporting entity in the Teachers Retirement Fund (pension trust fund).

Minnesota Statutes, Section 353G, allows volunteer firefighters to be covered by the Volunteer Firefighter Retirement Fund (pension trust fund). During fiscal year 2015, seven firefighter groups joined the Volunteer Firefighter Retirement Fund managed by the Public Employees Retirement Association board of directors. Investment balances of \$2.6 million were reported as a change in reporting entity in the Volunteer Firefighter Retirement Fund.

Minnesota Statutes, Chapter 11A, Section 235, allows the State Board of Investment to invest the funds or assets of the city of Duluth's community investment trust fund in the state's Investment Trust Fund. During fiscal year 2015, investment balances of \$18.9 million transferred from the city of Duluth's Community Investment Trust Fund to the Investment Trust Fund and were reported as a change in reporting entity in the Investment Trust Fund.

#### **Change in Fund Structure related to Investment and Pension Trust Funds**

2015 Laws of Minnesota, Chapter 68, Article 14, Sections 1-31, merged the Minneapolis Employees Retirement Fund into the Public Employees Retirement Association. The transfer was reported as a change in fund structure of \$891.6 million in the Minneapolis Employees Retirement Fund (pension trust fund) and the General Employees Retirement Fund (pension trust fund).

Minnesota Statutes, Chapter 353G, allows volunteer firefighters to be covered by the Volunteer Firefighter Retirement Fund (pension trust fund). During fiscal year 2015, five firefighter groups moved from the volunteer fire accounts, part of the Supplemental Retirement Fund (investment trust fund), into the Volunteer Firefighter Retirement Fund managed by the Public Employees Retirement Association board of directors. The transfer was reported as a change in fund structure of \$1.5 million in the Supplemental Retirement Fund (investment trust fund) and the Volunteer Firefighter Retirement Fund (pension trust fund).

#### **IRS Settlement**

In the fourth quarter of 2012, the state became aware that the State Board of Investment had purchased some of the state's general obligation bonds as investments. These purchases violated Internal Revenue Service (IRS) regulations and caused those bonds to be extinguished for purposes of section 103 of the Code pursuant to Notice 88-130, 1988-52 I.R.B. 12 (December 27, 1988). The purchase of these bonds was inadvertent and was made without the intent to redeem those bonds. The state informed the IRS of the violations and worked with the IRS to resolve the violations. The state negotiated a settlement in the amount of \$537,025, which was paid to the IRS in September 2014 from the state's General Fund. The state has adopted post-issuance compliance procedures that are designed to prevent future purchases of its tax exempt bonds and has issued a directive to the State Board Investment to refrain from doing so.

## **Note 2 – Cash, Investments, and Derivative Instruments**

### **Primary Government**

#### Cash and Cash Equivalents

The majority of the primary government's cash is held in the state treasury and commingled in state bank accounts, while the majority of component unit cash is held in separate bank accounts. Cash in individual funds may be invested separately where permitted by statute; however, cash in most funds is invested as part of an investment pool. A fund's investment with the primary government's cash pools is reported as a cash equivalent. Where provided by statute, investment earnings of the primary government's pools are allocated to the individual funds. Earnings for all other participants are credited to the General Fund.

#### Deposits

Minnesota Statutes, Section 9.031, requires that deposits be secured by depository insurance or a combination of depository insurance and collateral securities held in the state's name by an agent of the state. The statute further requires that the insurance and collateral shall be in an amount sufficient to ensure that the deposits do not exceed 90 percent of the sum of the insured amounts and the fair value of the collateral.

#### Investments

The State Board of Investment (SBI) manages the majority of the state's investments. All investments undertaken by SBI are governed by the standards codified in Minnesota Statutes, Chapters 11A and 356A. Minnesota Statutes, Section 11A.24, broadly restricts investments of the primary government to obligations and stocks of United States and Canadian governments, their agencies and registered corporations, other international securities, short-term obligations of specified high quality, restricted participation as a limited partner in venture capital, real estate, or resource equity investments, and restricted participation in registered mutual funds.

Funds not invested by SBI are primarily Minnesota State Colleges and Universities' funds. Investments for these funds must also conform to the above statutes and may be further restricted by bond indentures.

Generally, when applicable, the statutes limit investments to those rated by a nationally recognized rating agency within the top four quality ratings categories. The statutes further prescribe the maximum percentage of fund assets that may be invested in various asset classes and contain specific restrictions to ensure the quality of the investments.

SBI is authorized to establish, and has established, combined investment funds used by participating public retirement and nonretirement funds. Retirement and nonretirement funds may not be commingled. Each investment fund has its own characteristics, including investment objective and risk characteristics. Within statutory requirements and based on detailed analyses of each fund, SBI has established investment guidelines and benchmarks for all funds under its management. These investment guidelines and benchmarks are tailored to the particular needs of each fund and specify investment objectives, risk tolerance, asset allocation, investment management structure, and specific performance standards.

#### Investment Derivative Instruments

Minnesota Statutes, Section 11A.24, provides that any agreement for put and call options and futures contracts may only be entered into with a fully offsetting amount of cash or securities. This provision applies to foreign currency forward contracts used to offset the currency risk of a security. All other derivatives are exchange traded. The purpose of the SBI derivative activity is to equalize cash in the portfolio, to adjust the duration of the portfolio, or to offset current futures positions.

The cash inflows, cash outflows, and changes in fair value of investment derivatives are reported as investment income. The June 30, 2015, fair value of investment derivatives is reported as investments.

*Synthetic Guaranteed Investment Contract (SGIC):* SBI maintains a fully benefit-responsive SGIC for the Supplemental Investment Pool - Fixed Interest Account of the pension trust and investment trust funds' portfolio. The investment objective of the Fixed Interest Account is to protect investors in defined contribution and deferred compensation plans from loss of their original investment and to provide a competitive interest rate. On June 30, 2015, the SGIC had a portfolio of well diversified high quality investment grade fixed income securities with a fair value of \$1,370,701,000 that is \$24,336,000 in excess of the value protected by the wrap contract. The Fixed Income Account also includes a liquid investment pool with a fair value of \$146,929,000.

The following table summarizes, by derivative type, the investment derivative activity and June 30 positions for fiscal year 2015:

<b>Primary Government Derivative Activity for the Year Ended June 30, 2015 By Derivative Type (In Thousands)</b>			
	Change in Fair Value	Year End Notional Amount	Year End Fair Value
Governmental Activities:			
Futures	\$ 6,518	\$ -	\$ -
Fiduciary Activities:			
Futures	\$ 12,213	\$ (861,966)	\$ -
Futures Options Bought	(2,039)	5,448	64
Futures Options Written	3,722	(6,589)	(576)
FX Forwards	8,360	389,330	5,329
Warrants/Stock Rights	(338)	991	1,561
	<u>\$ 21,918</u>	<u>\$ (472,786)</u>	<u>\$ 6,378</u>

*Credit Risk:* Minnesota is exposed to credit risk through eight counter parties in foreign currency forward (FX Forward) contracts used to offset the currency risk of a security. The state's FX Forward counter parties combined exposes the state to a maximum loss of \$7,799,000 should these counter parties fail to perform. These counter parties have Standard & Poor's (S&P) credit ratings of BBB+ or better. The primary government, excluding pension and investment trust funds, had no exposure to counter party risk.

*Foreign Currency Risk:* Currency futures and foreign stock index futures are exposed to foreign currency risk. Their currency risks are included in the investment Foreign Currency Risk schedule of this note.

*Component Unit Derivative Activity:* Derivative activity of the state's component units is disclosed in the last section of this note.

#### Interest Rate Risk – Investments

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The state does not have a policy on interest rate risk. The contracts between SBI and investment managers contain the guidelines and limitations regarding interest rate risk. Debt securities are constrained around the quality rating, sector mix, and duration of the Barclays Capital U.S. Aggregate Bond index. Interest rate risk information is presented using the weighted average maturity method, which expresses investment time horizons, the period when investments become due and payable in years or months, weighted to reflect the dollar size of individual investments within investment type.

#### Credit Risk of Debt Security Investments

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the holders of the investment. Minnesota Statutes limit investments in debt securities to the top four quality ratings categories by a nationally recognized rating agency. SBI may also invest in unrated corporate obligations or in corporate obligations that are not rated among the top four quality categories provided that:

#### Unrated Corporate Obligations

- Aggregate value of these obligations may not exceed 5 percent of the fund for which the state board is investing;
- SBI's participation is limited to 50 percent of a single offering; and
- SBI's participation is limited to 25 percent of the issuer's unrated obligations.

#### Corporate Stock

- Aggregate value of corporate stock may not exceed 85 percent of the market or book value, whichever is less, of a fund.
- Generally, investment in corporate stock may not exceed 5 percent of the total outstanding shares of any one corporation.

The state does not have a credit risk policy that is more stringent than the statutory requirements. The contracts between SBI and investment managers include guidelines or limitations regarding credit risk. The exposure to credit risk is based on the lower of S&P or Moody's Quality Ratings. For clarity of reporting, Moody's ratings are displayed in this exhibit using the comparable S&P rating.

<b>Primary Government Governmental, Proprietary, and Agency Funds Investments and Cash Equivalent Investments Credit Risk Exposure Year Ended June 30, 2015 (In Thousands)</b>		
Quality Rating	Fair Value	
AAA	\$	431,172
AA		221,531
A		2,253,345
BBB		517,332
BB		73,813
B		2,577
CCC		1,016
CC		3,638
Unrated		3,406,048
Agencies		1,883,013
U.S. Governments		2,308,009
Total Debt Securities	\$	<u>11,101,494</u>

<b>Primary Government Governmental, Proprietary, and Agency Funds Investments and Cash Equivalent Investments Interest Rate Risk Year Ended June 30, 2015 (In Thousands)</b>		
Security Type	Fair Value	Weighted Average Maturity in Years
U.S. Treasury	\$ 2,007,567	2.06
U.S. Agencies	1,165,674	1.27
Mortgage-backed Securities	160,069	11.04
State or Local Government Bonds	114,564	3.36
Corporate Bonds	2,204,780	2.28
Yankee Bonds	620,326	1.03
Short Term Notes	<u>4,828,514</u>	0.25
Total Debt Securities	\$ 11,101,494	
Equity Investments:		
Corporate Stock	\$ 1,343,091	
Other Investments:		
Escheat Property	\$ 17,726	
Money Market Accounts	<u>10,873</u>	
Total Other Investments	\$ 28,599	
Total Investments	<u>\$ 12,473,184<sup>(1)</sup></u>	

<sup>(1)</sup>Total investments are less than the amount shown on the face of the financial statements as amounts do not include cash on hand.

**Primary Government  
Pension Trust and Investment Trust Funds  
Investments and Cash Equivalent Investments  
Credit Risk Exposure  
Year Ended June 30, 2015  
(In Thousands)**

Quality Rating	Fair Value
AAA	\$ 1,125,090
AA	246,047
A	1,137,322
BBB	2,755,665
BB	1,327,637
B	250,368
CCC	63,797
CC	45,605
C	3,017
D	20,101
Unrated	2,696,009
Agencies	4,369,641
U.S. Governments	3,449,407
Total Debt Securities	<u>\$ 17,489,706</u>

**Primary Government  
Pension Trust and Investment Trust Funds  
Investment Pools - Investments and Cash Equivalent Investments  
Interest Rate Risk  
Year Ended June 30, 2015  
(In Thousands)**

Security Type	Fair Value	Weighted Average Maturity in Years
U.S. Treasury	\$ 3,447,480	9.24
U.S. Agencies	774,254	4.76
Mortgage-backed Securities	5,234,385	4.73
State or Local Government Bonds	164,766	15.88
Corporate Bonds	3,922,430	9.39
Yankee Bonds	1,114,272	8.03
Foreign Country Bonds	70,324	14.86
Asset-backed Securities	843,663	2.89
Short Term Notes	<u>1,918,132</u>	0.23
Total Debt Securities	<u>\$ 17,489,706</u>	
<b>Other Investments</b>		
Guaranteed Investment Account		
Synthetic Guaranteed Investment Contract (GIC)	\$ 1,346,364	
Short Term Investment Pool	<u>146,929</u>	
Total Guaranteed Investment Account	\$ 1,493,293	
Futures Options	(512)	
Mutual Funds	<u>6,452,596</u>	
Total Other Investments	<u>\$ 7,945,377</u>	
Equity Investments:		
Corporate Stock	\$ 38,165,434	
Alternative Equities	7,346,306	
Stock Rights/Warrants	<u>1,561</u>	
Total Equity Investments	<u>\$ 45,513,301</u>	
Total Investments	<u>\$ 70,948,384<sup>(1)</sup></u>	

<sup>(1)</sup>Total Investments do not include \$5,123 of cash that is included in the cash and cash equivalent investments line on the pension and investments trust funds statements.



**Concentration of Credit Risk – Investments**

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The state does not have a formal policy regarding concentration of credit risk for rated corporate debt securities that are among the top four quality categories. For other types of investments, Minnesota Statutes, Section 11A.24, established investment parameters which are outlined in the "Credit Risk of Debt Security Investments" section of this note. SBI determined the concentration of credit risk based on security identification number.

The state did not have exposure to a single issuer that equals or exceeds five percent of the overall portfolio as of June 30, 2015, and therefore, there is no concentration of credit risk.

**Foreign Currency Risk – Investments**

Foreign currency risk is the risk that changes in currency exchange rates will adversely affect the fair value of an investment or a deposit. SBI has established guidelines to be used by investment managers for international investing. Under these guidelines, countries are categorized based on a country's legal structures and standings regarding worker and human rights issues. Managers may invest in countries with legal structures that generally respect the rights of workers and human rights without additional notification of SBI. Investment managers who wish to invest in other countries must either notify SBI in writing or appear before SBI, depending on the country involved. Managers with authority to invest in foreign securities are given authority to hedge foreign currency through forward contracts to avoid currency losses.

The primary government, excluding pension trust and investment trust funds, had no exposure to foreign currency risk as of June 30, 2015.

<b>Pension Trust and Investment Trust Funds Foreign Currency Risk International Investment Securities at Fair Value As of June 30, 2015 (In Thousands)</b>			
Currency	Cash	Debt	Equity
Australian Dollar	\$ 2,350	\$ -	\$ 398,668
Brazilian Real	55	-	97,460
Canadian Dollar	3,204	534	549,077
Danish Krone	73	-	153,167
Euro Currency	6,176	49,709	2,337,584
Hong Kong Dollar	3,713	-	689,867
Indian Rupee	60	-	187,763
Japanese Yen	33,650	-	1,596,016
New Taiwan Dollar	284	-	160,483
New Zealand Dollar	577	-	9,130
Norwegian Dollar	1,291	-	41,637
Pound Sterling	13,561	15,767	1,396,289
Singapore Dollar	1,939	-	82,846
South African Rand	235	-	108,324
South Korean Won	2	-	177,433
Swedish Krona	130	-	184,795
Swiss Franc	38	-	592,454
Other	356	-	296,201
Total	<u>\$ 67,694</u>	<u>\$ 66,010</u>	<u>\$ 9,059,194</u>

**Custodial Risk – Investments**

Custodial risk for investments is the risk that, in the event of a failure of the counterparty, the state will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. Investments are held in the state's name and collateral for repurchase agreements is held in the state's name by third party agents. The primary government does not have a formal policy for custodial credit risk.

**Securities Lending**

Minnesota Statutes do not prohibit the state from participating in securities lending transactions. The state has, by a Securities Lending Authorization Agreement, authorized State Street Bank and Trust Company (State Street) to act as agent in lending state securities to approved borrowers. State Street, as agent, enters into Securities Loan Agreements with borrowers.

During the fiscal year, State Street lent, on behalf of the state, certain securities held by State Street as custodian and received cash or other collateral including securities issued or guaranteed by the United States government. State Street does not have the ability to pledge or sell collateral securities absent a borrower default. Borrowers were required to deliver collateral for each loan in amounts equal to at least 100 percent of the fair value of the loaned securities.

Pursuant to the Securities Lending Authorization Agreement, State Street had an obligation to indemnify the state in the event of default by a borrower. There were no failures by any borrower to return loaned securities or pay distributions thereon during the fiscal year that resulted in a declaration or notice of default of the borrower.

During the fiscal year, the state and the borrowers maintained the right to terminate securities lending transactions upon notice. The cash collateral received on each loan, together with the cash collateral of other qualified tax-exempt plan lenders, was invested in a collective investment pool. As of June 30, 2015, such investment pool had an average duration of 11.29 days and an average weighted maturity of 84.73 days for USD collateral.

Because the loans were terminable at will, their duration did not generally match the duration of the investments made with cash collateral. On June 30, 2015, the state had no credit risk exposure to borrowers because the amounts the state owed the borrowers exceeded the amounts the borrowers owed the state.

The fair value of collateral held and the fair value of securities on loan for the state as of June 30, 2015, were \$12,516,561,000 and \$11,945,527,000, respectively. Securities received as collateral for which the state does not have the ability to pledge or sell unless the borrower defaults are not reported as assets and liabilities in the Statement of Net Position. Cash collateral of \$6,312,206,000 is reported in the Fiduciary Funds Statement of Net Position as an asset and correspondingly on the statement as a liability. Some component units that are allocated a portion of the collateral have a December 31 year end.

#### **Component Units**

##### Housing Finance Agency

As of June 30, 2015, Housing Finance Agency (HFA) had \$383,438,000 of cash and cash equivalents and \$1,404,252,000 of investments. As of June 30, 2015, \$376,990,000 of deposits and \$1,342,723,000 of investment securities were subject to custodial credit risk. HFA investments have weighted average maturities ranging from under one month (certificates of deposit) to 2.1 – 28.2 years.

HFA cash equivalents included \$6,448,000 of investment agreements, which are generally uncollateralized interest-bearing contracts.

HFA investments had an estimated fair market value of \$1,404,252,000 as of June 30, 2015. Included in these investments were \$10,683,000 in U.S. Treasuries (not rated), and \$1,305,850,000 in U.S. Agencies having an S&P rating of 'AA+' and Moody's Investors Services rating of 'Aaa.' An additional \$34,165,000 in municipal debt investments had an S&P rating of 'AA' and Moody's Investors Services rating of 'Aa2.'

HFA had investments in single issuers as of June 30, 2015, excluding investments issued or explicitly guaranteed by the U.S. Government that exceeded five percent or more of total investments. These investments of \$305,874,000 were issued by Federal National Mortgage Association.

HFA has entered into interest rate swap agreements to hedge its issuance of variable rate mortgage revenue bonds for the objective of reducing HFA's cost of capital compared to using long-term fixed rate bonds. These interest rate swap agreements have been determined to be effective hedges by HFA's consultant and are reported at fair value as of June 30, 2015, as Interest Rate Swap Agreements deferred inflows of resources. The change in fair value for fiscal year 2015 is reported in "Deferred Loss on Interest Swap Agreements" deferred outflows of resources.

As of June 30, 2015, HFA had five and six interest rate swap agreements with counterparties the Bank of New York Mellon and Royal Bank of Canada for total notional amounts of \$73,735,000 and \$124,885,000

having fair values of (\$4,316,000) and (\$8,333,000), respectively. For these counterparties, respectively, the increases in fair values for fiscal year ended June 30, 2015, were \$1,647,000 and \$5,290,000.

The fair value of the swap represents HFA's potential exposure to credit risk. The counterparties, the Bank of New York Mellon and Royal Bank of Canada, have been rated by Moody's as 'AA,' and 'Aa3,' respectively, and by S&P as 'Aa2,' and 'AA-,' respectively.

All swaps are pay-fixed/receive-variable with initial notional amounts that matched the original principal amounts and have terms which reduce the notional amounts to approximately follow the anticipated reductions in outstanding principal. HFA has also purchased the right, generally based upon a 300 percent PSA prepayment rate (the standard prepayment model of the Security Industries and Financial Market Association) on the underlying mortgage loans, to further reduce the notional balances of the swaps as necessary to match outstanding principal amounts of the associated bonds. HFA also has the right to terminate outstanding swaps in whole or in part at any time if it is not in default. The swap contracts may also be terminated by the counterparties but are generally limited to HFA payment default or other HFA defaults that remain uncured for 30 days.

The variable rate HFA pays on its bonds resets weekly, but the variable rate received on its swaps is based upon a specified percentage of the one month taxable LIBOR rate or the SIFMA index rate. This exposes HFA to basis risk (the risk that the rates do not equal), and this risk will vary over time due to inter-market conditions.

HFA assumes the risk that changes in the tax code may vary from the historical long-term relationship between taxable and tax-exempt short-term interest rates for economic reasons.

##### Metropolitan Council

As of December 31, 2014, Metropolitan Council (MC), had \$403,271,000 in cash and cash equivalents and \$706,466,000 in investments. Of this amount, \$840,040,000 was subject to rating. Using the Moody's Investors Services rating scale, \$633,813,000 of these investments were rated 'Aaa,' while \$206,227,000 were not rated. U.S. Treasury State and Local Government Securities (SLGS) of \$223,369,000 and net outstanding checks of \$46,328,000 comprise the remaining cash and investment amount.

MC has investment policies to address its various types of investment risks. Several MC investment holdings are subject to custodial credit risk. Of the \$138,529,000 U.S. agency investments, MC has a custodial credit risk exposure of \$2,014,000 because the related securities are held by a custodial agent in the broker's name.

MC has adopted a simulation model of reporting investment sensitivity to fluctuation in interest rates. Assumptions are made of interest rate changes of 50, 100, 150, and 200 basis points with interest rate changes occurring on December 31, 2014. The investment portfolio has an average yield of 1.15 percent, modified duration of 2.68 years, effective duration of 1.83 years, and convexity of -0.36.

The following table presents the estimated fair value of MC investments subject to interest rate risk using the simulation model.

<b>Major Component Unit Metropolitan Council Fair Value of Investments As of December 31, 2014 (In Thousands)</b>	
	Estimated Fair Value
Fair Value of Portfolio Before Basis Point Increase	\$ 1,112,087
Fair Value of Portfolio After Basis Point Increase of:	
50 Points	\$ 1,104,033
100 Points	\$ 1,098,159
150 Points	\$ 1,091,998
200 Points	\$ 1,085,913

MC has used commodity futures as an energy forward pricing mechanism (EFPM) permitted by Minnesota Statutes, Section 473.1293. Statutorily, MC may not hedge more than 100 percent of the projected consumption of any of its commodities and only up to 23 months into the future. Since 2004, MC has hedged most of its annual diesel fuel consumption. The hedging transactions are separate from fuel purchase transactions. For 2014, MC performed a statistical analysis and determined that the liquidated hedges were essentially effective.

As of December 31, 2014, MC had 283 New York Mercantile Exchange (NYMEX) heating oil futures contracts (11.9 million gallons) acquired from May 2, 2013, through December 2, 2014, to terminate on dates from January 30, 2015, through September 30, 2016. As of December 31, 2014, the heating oil futures contracts had a fair value of \$22,522,000.

MC is using NYMEX heating oil futures to hedge diesel fuel consumption. MC will be exposed to basis risk if the prices significantly deviate from each other. Historically, there has been a strong correlation between the two products.

#### University of Minnesota

As of June 30, 2015, University of Minnesota (U of M), including its discretely presented component units, had \$446,934,000 of cash and cash equivalents and \$4,735,810,000 of investments. U of M's discretely presented component units do not classify investments according to risk because these entities prepare their financial statements under standards set by the Financial Accounting Standards Board. Excluding discretely presented component units, U of M reported cash and cash equivalents of \$331,727,000 and investments of \$2,243,803,000.

As of June 30, 2015, U of M's bank balance of \$185,507,000 was uninsured and uncollateralized.

U of M maintains centralized management for substantially all of its cash and investments. The Board of Regents establishes U of M's investment policies and objectives. U of M uses internal investment pools designed to meet respective investment objectives within established risk parameters for each pool.

U of M has established policies to address the various types of investment risks. U of M uses S&P ratings and duration as a measure of a debt investment's exposure to fair value changes arising from changing

interest rates. As of June 30, 2015, \$1,326,862,000 of investment in securities was subject to quality rating and interest rate risk. This amount was rated as follows:

- \$1,178,251,000 was rated AA or better
- \$136,441,000 was rated BBB to A
- \$12,170,000 was not rated

The securities subject to interest rate risk were comprised of the following:

- \$761,345,000 in government agencies with weighted average maturities of 1.9 to 2.7 years
- \$97,487,000 in mortgage-backed securities with a weighted average maturity of 19.4 years
- \$188,329,000 in cash and cash equivalents with a weighted average maturity of 0.0 years
- \$267,531,000 in mutual funds with a weighted average maturity of 5.5 years

As of June 30, 2015, U of M had \$215,239,000 of equity investments subject to foreign currency risk. The two largest components of this amount are \$65,341,000 in Euro Currency and \$37,232,000 in British Pound Sterling.

As of June 30, 2015, the U of M has one pay-fixed, receive-variable swap that is considered ineffective. At June 30, 2015, the total fair value was (\$6,838,000), with changes in fair value reported as investment income.

U of M is exposed to interest rate risk, and termination risk upon default of the other party.

#### **Nonmajor Component Units**

<b>Nonmajor Component Units Cash, Cash Equivalents, and Investments As of December 31, 2014, or June 30, 2015, as applicable (In Thousands)</b>		
Component Unit	Cash and Cash Equivalents	Investments
Agricultural and Economic Development Board	\$ 2,171	\$ 19,849
National Sports Center Foundation	1,031	-
Office of Higher Education	423,239	-
Public Facilities Authority	327,003	33,579
Rural Finance Authority	16,385	-
Workers' Compensation Assigned Risk Plan	10,267	293,575
Minnesota Sports Facilities Authority	12,180	7,475
Total	<u>\$ 792,276</u>	<u>\$ 354,478</u>

**Note 3 – Disaggregation of Receivables**

<b>Primary Government Components of Net Receivables Government-wide As of June 30, 2015 (In Thousands)</b>				
	Governmental Activities			Total
	General Fund <sup>(2)</sup>	Federal Fund	Nonmajor Governmental Funds <sup>(1)</sup>	
Taxes:				
Corporate and Individual	\$ 979,827	\$ -	\$ -	\$ 979,827
Sales and Use	453,213	-	24,472	477,685
Property	412,167	-	-	412,167
Health Care Provider	290,937	-	124,611	415,548
Motor Vehicle/Fuel	-	-	71,640	71,640
Child Support	51,657	51,887	348	103,892
Workers' Compensation	-	-	95,433	95,433
Other	348,377	341,641	108,759	798,777
Net Receivables	<u>\$ 2,536,178</u>	<u>\$ 393,528</u>	<u>\$ 425,263</u>	<u>\$ 3,354,969</u>
	Business-type Activities			
	State Colleges and Universities	Unemployment Insurance	Nonmajor Enterprise Funds	Total
Insurance Premiums	\$ -	\$ 342,806	\$ -	\$ 342,806
Tuition and Fees <sup>(3)</sup>	57,263	-	-	57,263
Other	2,238	-	40,696	42,934
Net Receivables	<u>\$ 59,501</u>	<u>\$ 342,806</u>	<u>\$ 40,696</u>	<u>\$ 443,003</u>
Total Government-wide Net Receivables				<u>\$ 3,797,972</u>
<sup>(1)</sup> Includes \$6,739 for Internal Service Funds.				
<sup>(2)</sup> Includes \$748 Interfund Receivables from Fiduciary Funds reclassified to Accounts Receivable on the Government-wide Statement of Net Position.				
<sup>(3)</sup> The revenue associated with tuition and fees is reduced by a scholarship allowance of \$338,320.				

Accounts receivable are reported net of allowances for uncollectible amounts. Significant uncollectible amounts are:

- Corporate and Individual Taxes \$128,247,000
- Sales and Use Taxes \$36,332,000
- Child Support \$220,804,000

Receivable balances not expected to be collected within one year are:

- Corporate and Individual Taxes \$178,516,000
- Sales and Use Taxes \$80,076,000
- Child Support \$99,465,000
- Health Care Provider \$108,151,000
- Other Receivables \$189,551,000

**Note 4 – Loans and Notes Receivable**

<b>Primary Government Loans and Notes Receivable, Net of Allowance As of June 30, 2015 (In Thousands)</b>						
	General Fund	Federal Fund	Nonmajor Special Revenue Funds	Capital Projects Funds	State Colleges and Universities Fund	Total Loans and Notes Receivable
Student Loan Program	\$ -	\$ -	\$ -	\$ -	\$ 29,393	\$ 29,393
Economic Development	41,045	5,593	59,720	-	-	106,358
School Districts	48,311	-	-	-	-	48,311
Agricultural, Environmental and Energy Resources	-	-	57,786	-	-	57,786
Transportation	-	-	14,151	93	-	14,244
Other	5,108	-	698	-	-	5,806
<b>Total</b>	<b><u>\$ 94,464</u></b>	<b><u>\$ 5,593</u></b>	<b><u>\$ 132,355</u></b>	<b><u>\$ 93</u></b>	<b><u>\$ 29,393</u></b>	<b><u>\$ 261,898</u></b>

<b>Component Units Loans and Notes Receivable As of December 31, 2014, or June 30, 2015, as applicable (In Thousands)</b>	
Housing Finance Authority	\$ 1,348,525
Metropolitan Council	48,368
University of Minnesota	83,933
Agricultural and Economic Development Board	228
Office of Higher Education	569,200
Public Facilities Authority	1,820,500
Rural Finance Authority	50,327
<b>Total</b>	<b><u>\$ 3,921,081</u></b>

**Note 5 – Interfund Transactions**

**Primary Government**

During normal operations, the state processes routine transactions between funds, including loans, expenditures, and transfers of resources for administrative and program services, debt service, and compliance with legal mandates.

In the fund financial statements, these transactions are generally recorded as transfers in/out and interfund receivables/payables. Transfers generally represent legally authorized transfers between funds authorized to receive revenue and funds authorized to make expenditures, and do not represent reimbursement of expenditures.

<b>Primary Government Interfund Receivables and Payables As of June 30, 2015 (In Thousands)</b>	
Due to the General Fund From:	
Federal Fund	\$ 1,204
Nonmajor Governmental Funds	54,667
Nonmajor Enterprise Funds	27,628
Internal Service Funds	25,000
Fiduciary Funds	748
Total Due to General Fund From Other Funds	<u>\$ 109,247</u>
Due to the Federal Fund From:	
Nonmajor Governmental Funds	\$ 3,230
Unemployment Insurance Fund	286
Total Due to Federal Fund From Other Funds	<u>\$ 3,516</u>
Due to the State Colleges and Universities Fund From:	
Nonmajor Governmental Funds	\$ 28,622
Total Due to State Colleges and Universities Fund From Other Funds	<u>\$ 28,622</u>
Due to the Nonmajor Enterprise Funds From:	
General Fund	\$ 1,299
Nonmajor Governmental Funds	2,000
Nonmajor Enterprise Funds	1,773
Total Due to Nonmajor Enterprise Funds From Other Funds	<u>\$ 5,072</u>
Due to Fiduciary Funds From:	
Fiduciary Funds	\$ 6,262
Total Due to Fiduciary Funds From Other Funds	<u>\$ 6,262</u>
Due to the Nonmajor Governmental Funds From:	
General Fund	\$ 86,951
State Colleges and Universities Fund	26,688
Unemployment Insurance Fund	21,560
Nonmajor Governmental Funds	46,130
Nonmajor Enterprise Funds	2,470
Total Due to Nonmajor Governmental Funds From Other Funds	<u>\$ 183,799</u>

**Primary Government  
Interfund Transfers  
Year Ended June 30, 2015  
(In Thousands)**

Transfers to the General Fund From:	
Federal Fund	\$ 55,364
Nonmajor Governmental Funds	79,928
Nonmajor Enterprise Funds	111,781
Internal Service Funds	26,917
Total Transfers to General Fund From Other Funds	<u>\$ 273,990</u>
Transfers to the Federal Fund From:	
Unemployment Insurance Fund	\$ 282
Nonmajor Governmental Funds	1,563
Total Transfers to Federal Fund From Other Funds	<u>\$ 1,845</u>
Transfers and Capital Contributions to the State Colleges and Universities Fund From:	
General Fund	\$ 622,237
Nonmajor Governmental Funds	55,034
Total Transfers and Capital Contributions to State Colleges and Universities Fund From Other Funds	<u>\$ 677,271</u>
Transfers to Fiduciary Funds From:	
General Fund	\$ 49,686
Fiduciary Funds	31,134
Total Transfers to Fiduciary Funds From Other Funds	<u>\$ 80,820</u>
Transfers to the Nonmajor Governmental Funds From:	
General Fund	\$ 1,431,469 <sup>(1)</sup>
Federal Fund	100
Unemployment Insurance Fund	9,144
Nonmajor Governmental Funds	211,057
Nonmajor Enterprise Funds	25,746
Internal Service Funds	1,302
Total Transfers to Nonmajor Governmental Funds From Other Funds	<u>\$ 1,678,818</u>
Transfers to the Nonmajor Enterprise Funds From:	
General Fund	\$ 8,638
Nonmajor Governmental Funds	15,390
Total Transfers to Nonmajor Enterprise Funds From Other Funds	<u>\$ 24,028</u>
Transfers to Internal Service Funds From:	
Nonmajor Governmental Funds	\$ 2
Total Transfers to Internal Service Funds From Other Funds	<u>\$ 2</u>

<sup>(1)</sup> During the fiscal year ended June 30, 2015, \$455,000 was transferred from the General Fund to the Health Care Access Fund (special revenue fund) to cover a one-time shift of Medical Assistance expenditures from the General Fund to the Health Care Access Fund. The one-time shift of Medical Assistance expenditures will occur in Fiscal Year 2016.

**Component Units**

**Primary Government and Component Units  
Receivables and Payables  
As of June 30, 2015  
(In Thousands)**

	Due From Primary Government	Due To Primary Government
Component Units		
Major Component Units:		
Metropolitan Council	\$ 78,599	\$ -
University of Minnesota	6,278	17,844
Total Major Component Units	<u>\$ 84,877</u>	<u>\$ 17,844</u>
Nonmajor Component Units	\$ 39,431	\$ 108,282
Total Component Units	<u>\$ 124,308</u>	<u>\$ 126,126</u>
	Due From Component Units	Due To Component Units
Primary Government		
Major Governmental Funds:		
General Fund	\$ 12,829	\$ 27,206
Federal Fund	-	3,612
Total Major Governmental Funds	<u>\$ 12,829</u>	<u>30,818</u>
Nonmajor Governmental Funds	\$ 73,237	\$ 42,699
Nonmajor Enterprise Funds	-	6
Total Primary Government	<u>\$ 86,066</u>	<u>\$ 73,523<sup>(1)</sup></u>

<sup>(1)</sup> Due to Component Units on the Government-wide Statement of Net Position totals \$83,861 and includes \$10,338 of loans payable to the Public Facilities Authority (component unit) that are not fund level liabilities.

The Due To Primary Government balance exceeds the Due From Component Units balance by \$40,060,000 because Metropolitan Council, Workers' Compensation Assigned Risk Plan, National Sports Center Foundation, and Minnesota Sports Facilities Authority use a different fiscal year end than the primary government. The \$50,785,000 difference between the Due From Primary Government balance and the Due To Component Units balance is also due to these different fiscal year ends as well as the \$10,338,000 loans payable disclosed above.

**Note 6 – Capital Assets**

**Primary Government**

<b>Primary Government Capital Asset Activity Government-wide Governmental Activities Year Ended June 30, 2015 (In Thousands)</b>				
	Beginning	Additions	Deductions	Ending
<b>Governmental Activities</b>				
<b>Capital Assets not Depreciated:</b>				
Land	\$ 2,222,072	\$ 175,722	\$ (7,814)	\$ 2,389,980
Buildings, Structures, Improvements	40,051	1,392	-	41,443
Construction in Progress	347,513	268,796	(292,786)	323,523
Development in Progress	98,011	35,075	(8,378)	124,708
Infrastructure	8,985,905	582,195	(15,777)	9,552,323
Easements	345,088	18,453	(78,998)	284,543
Art and Historical Treasures	6,756	1,012	(545)	7,223
<b>Total Capital Assets not Depreciated</b>	<b>\$ 12,045,396</b>	<b>\$ 1,082,645</b>	<b>\$ (404,298)</b>	<b>\$ 12,723,743</b>
<b>Capital Assets Depreciated:</b>				
Buildings, Structures, Improvements	\$ 2,695,503	\$ 247,996	\$ (3,994)	\$ 2,939,505
Infrastructure	229,525	55,830	(1,081)	284,274
Internally Generated Computer Software	76,647	21,746	(23)	98,370
Easements	5,363	102	(32)	5,433
Equipment, Furniture, Fixtures	668,485	72,737	(40,537)	700,685
<b>Total Capital Assets Depreciated</b>	<b>\$ 3,675,523</b>	<b>\$ 398,411</b>	<b>\$ (45,667)</b>	<b>\$ 4,028,267</b>
<b>Accumulated Depreciation for:</b>				
Buildings, Structures, Improvements	\$ (1,091,705)	\$ (69,756)	\$ 251	\$ (1,161,210)
Infrastructure	(61,213)	(7,091)	279	(68,025)
Easements	(1,116)	(361)	1	(1,476)
Internally Generated Computer Software	(29,664)	(10,385)	-	(40,049)
Equipment, Furniture, Fixtures	(434,534)	(52,326)	35,626	(451,234)
<b>Total Accumulated Depreciation</b>	<b>\$ (1,618,232)</b>	<b>\$ (139,919)</b>	<b>\$ 36,157</b>	<b>\$ (1,721,994)</b>
<b>Total Capital Assets Depreciated, Net</b>	<b>\$ 2,057,291</b>	<b>\$ 258,492</b>	<b>\$ (9,510)</b>	<b>\$ 2,306,273</b>
<b>Governmental Act. Capital Assets, Net</b>	<b>\$ 14,102,687</b>	<b>\$ 1,341,137</b>	<b>\$ (413,808)</b>	<b>\$ 15,030,016</b>

Capital outlay expenditures in the governmental funds totaled \$1,058,477,000 for fiscal year 2015. Donations of general capital assets received during fiscal year 2015 were valued at \$21,535,000. Transfers of \$371,542,000 were primarily from construction in progress for completed projects. Internal service funds transfers of cost totaling \$158,000 and accumulated depreciation of \$52,000 occurred between buildings, structures, and improvements and infrastructure. Additions in internal service funds were \$29,344,000.

General capital assets purchased with resources provided by outstanding capital lease agreements in governmental activities as of June 30, 2015, consisted of buildings with a cost of \$180,050,000.

<b>Primary Government Capital Asset Activity Government-wide Business-type Activities and Fiduciary Funds Year Ended June 30, 2015 (In Thousands)</b>				
	Beginning	Additions	Deductions	Ending
<b>Business-type Activities</b>				
<b>Capital Assets not Depreciated:</b>				
Land	\$ 90,848	\$ 1,172	\$ -	\$ 92,020
Construction in Progress	173,687	118,746	(69,320)	223,113
<b>Total Capital Assets not Depreciated</b>	<b>\$ 264,535</b>	<b>\$ 119,918</b>	<b>\$ (69,320)</b>	<b>\$ 315,133</b>
<b>Capital Assets Depreciated:</b>				
Buildings, Structures, Improvements	\$ 3,190,347	\$ 74,869	\$ (786)	\$ 3,264,430
Infrastructure	-	95	-	95
Library Collections	43,880	5,712	(7,073)	42,519
Internally Generated Computer Software	12,928	1,306	(1,990)	12,244
Equipment, Furniture, Fixtures	353,340	18,974	(13,714)	358,600
<b>Total Capital Assets Depreciated</b>	<b>\$ 3,600,495</b>	<b>\$ 100,956</b>	<b>\$ (23,563)</b>	<b>\$ 3,677,888</b>
<b>Accumulated Depreciation for:</b>				
Buildings, Structures, Improvements	\$ (1,425,901)	\$ (98,873)	\$ 731	\$ (1,524,043)
Infrastructure	-	(50)	-	(50)
Library Collections	(25,867)	(6,074)	7,073	(24,868)
Internally Generated Computer Software	(6,916)	(1,454)	1,944	(6,426)
Equipment, Furniture, Fixtures	(238,096)	(25,307)	13,665	(249,738)
<b>Total Accumulated Depreciation</b>	<b>\$ (1,696,780)</b>	<b>\$ (131,758)</b>	<b>\$ 23,413</b>	<b>\$ (1,805,125)</b>
<b>Total Capital Assets Depreciated, Net</b>	<b>\$ 1,903,715</b>	<b>\$ (30,802)</b>	<b>\$ (150)</b>	<b>\$ 1,872,763</b>
<b>Business-type Act. Capital Assets, Net</b>	<b>\$ 2,168,250</b>	<b>\$ 89,116</b>	<b>\$ (69,470)</b>	<b>\$ 2,187,896</b>
<b>Fiduciary Funds</b>				
<b>Capital Assets not Depreciated:</b>				
Land	\$ 429	\$ -	\$ -	\$ 429
<b>Total Capital Assets not Depreciated</b>	<b>\$ 429</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 429</b>
<b>Capital Assets Depreciated:</b>				
Buildings	\$ 29,763	\$ -	\$ -	\$ 29,763
Equipment, Furniture, Fixtures	24,144	8,701	(110)	32,735
<b>Total Capital Assets Depreciated</b>	<b>\$ 53,907</b>	<b>\$ 8,701</b>	<b>\$ (110)</b>	<b>\$ 62,498</b>
<b>Accumulated Depreciation for:</b>				
Buildings	\$ (9,722)	\$ (682)	\$ -	\$ (10,404)
Equipment, Furniture, Fixtures	(4,402)	(2,173)	109	(6,466)
<b>Total Accumulated Depreciation</b>	<b>\$ (14,124)</b>	<b>\$ (2,855)</b>	<b>\$ 109</b>	<b>\$ (16,870)</b>
<b>Total Capital Assets Depreciated, Net</b>	<b>\$ 39,783</b>	<b>\$ 5,846</b>	<b>\$ (1)</b>	<b>\$ 45,628</b>
<b>Fiduciary Funds, Capital Assets, Net</b>	<b>\$ 40,212</b>	<b>\$ 5,846</b>	<b>\$ (1)</b>	<b>\$ 46,057</b>

Transfers in Business-type Activities of \$69,333,000 were primarily from construction in progress for completed projects. Transfers of accumulated depreciation of \$50,000 occurred between buildings, structures, and improvements and infrastructure.

**Primary Government  
Depreciation Expense  
Government-wide  
Year Ended June 30, 2015  
(In Thousands)**

Governmental Activities:	
Agricultural, Environmental & Energy Resources	\$ 14,351
Economic and Workforce Development	2,999
General Education	5,131
General Government	26,310
Health and Human Services	15,668
Public Safety and Corrections	27,754
Transportation	33,916
Internal Service Funds	13,738
Total Governmental Activities	<u>\$ 139,867</u>
Business-type Activities:	
State Colleges and Universities	\$ 115,814
Lottery	660
Other	15,234
Total Business-type Activities	<u>\$ 131,708</u>

**Primary Government  
Significant Project Authorizations and Commitments  
As of June 30, 2015  
(In Thousands)**

	Administration	Transportation
Authorization	\$ 586,545	\$ 991,504
Less: Expended through June 30, 2015	(217,322)	(588,917)
Less: Unexpended Commitment	(282,874)	(325,259)
Remaining Available Authorization	<u>\$ 86,349</u>	<u>\$ 77,328</u>

Land in the Permanent School Fund was donated by the federal government and valued at the estimated fair value at the time of donation. Total acres on June 30, 2015, were 2,513,335.

**Component Units**

**Component Units  
Capital Assets  
As of December 31, 2014, or June 30, 2015, as applicable  
(In Thousands)**

	Major Component Units			Nonmajor Component Units	Totals
	Housing Finance Agency	Metropolitan Council	University of Minnesota		
Component Units					
Capital Assets not Depreciated:					
Land	\$ -	\$ 251,219	\$ 111,563	\$ 25,660	\$ 388,442
Construction in Progress	-	303,076	224,866	356,001	883,943
Museums and Collections	-	-	67,269	-	67,269
Easements	-	-	3	50	53
Total Capital Assets not Depreciated	<u>\$ -</u>	<u>\$ 554,295</u>	<u>\$ 403,701</u>	<u>\$ 381,711</u>	<u>\$ 1,339,707</u>
Capital Assets Depreciated:					
Buildings, Structures, Improvements	-	4,088,327	3,841,112	17,945	7,947,384
Infrastructure	-	-	474,045	-	474,045
Equipment, Furniture, Fixtures	1,746	1,332,195	937,122	2,299	2,273,362
Internally Generated Software	7,535	-	161,533	-	169,068
Other Intangibles	-	-	6,904	-	6,904
Total Capital Assets Depreciated	<u>\$ 9,281</u>	<u>\$ 5,420,522</u>	<u>\$ 5,420,716</u>	<u>\$ 20,244</u>	<u>\$ 10,870,763</u>
Total Accumulated Depreciation	<u>\$ (6,832)</u>	<u>\$ (1,981,671)</u>	<u>\$ (2,867,284)</u>	<u>\$ (4,678)</u>	<u>\$ (4,860,465)</u>
Total Capital Assets Depreciated, Net <sup>(1)</sup>	<u>\$ 2,449</u>	<u>\$ 3,438,851</u>	<u>\$ 2,553,432</u>	<u>\$ 15,566</u>	<u>\$ 6,010,298</u>
Component Units Capital Assets, Net	<u>\$ 2,449</u>	<u>\$ 3,993,146</u>	<u>\$ 2,957,133</u>	<u>\$ 397,277</u>	<u>\$ 7,350,005</u>

<sup>(1)</sup> In addition to this amount, the component units of the University of Minnesota had combined capital assets with a net value of \$69,508 as of June 30, 2015.



**Note 7 – Disaggregation of Payables**

<b>Primary Government Components of Accounts Payable Government-wide As of June 30, 2015 (In Thousands)</b>				
Governmental Activities				
	General Fund	Federal Fund	Nonmajor Governmental Funds <sup>(1)</sup>	Total
School Aid Programs	\$ 890,164	\$ 149,425	\$ 740	\$ 1,040,329
Tax Refunds	719,268	-	-	719,268
Medical Care Programs	631,735	1,110,473	38,500	1,780,708
Grants	238,581	139,847	230,369	608,797
Salaries and Benefits	68,591	12,663	39,487	120,741
Vendors/Service Providers	253,096	147,733	377,326	778,155
Net Payables	<u>\$ 2,801,435</u>	<u>\$ 1,560,141</u>	<u>\$ 686,422</u>	<u>\$ 5,047,998</u>
Business-type Activities				
	State Colleges and Universities	Unemployment Insurance	Nonmajor Enterprise Funds	Total
Salaries and Benefits	\$ 105,457	\$ -	\$ 1,148	\$ 106,605
Vendors/Service Providers	70,485	21,637	68,943	161,065
Net Payables	<u>\$ 175,942</u>	<u>\$ 21,637</u>	<u>\$ 70,091</u>	<u>\$ 267,670</u>
Total Government-wide Net Payables				<u>\$ 5,315,668</u>

<sup>(1)</sup> Includes \$42,827 for Internal Service Funds.

**Note 8 – Pension and Investment Trust Funds**

**Primary Government Administered Plans**

The state performs a fiduciary role for several pension trust funds. For some of these funds, the state contributes as an employer and / or a non-employer contributing entity, and performs only a fiduciary role for other funds. These trust funds are categorized as either defined benefit or defined contribution (pension trust funds) or investment trust funds.

Three plan administrators, who prepare and publish their own stand-alone comprehensive annual financial reports, including financial statements and required supplementary information, and Minnesota State Colleges and Universities (MnSCU), which publishes a stand-alone pension statement, provide the pension fund information. Each plan administrator accounts for one or more pension plans. Copies of these reports may be obtained directly from the organizations listed below. The plans implemented GASB Statement No. 67 "Financial Reporting for Pension Plans" for the year ended June 30, 2014, and the state implemented GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" for the year ended June 30, 2015.

Plan Administrator	Plans Covered
Minnesota State Retirement System (MSRS)	State Employees Retirement Fund Correctional Employees Retirement Fund Judges Retirement Fund Legislators Retirement Fund State Patrol Retirement Fund Hennepin County Supplemental Retirement Fund Health Care Savings Fund Unclassified Employees Retirement Fund Minnesota Deferred Compensation Fund
Public Employees Retirement Association (PERA)	General Employees Retirement Fund Minneapolis Employees Retirement Fund Police and Fire Fund Public Employees Correctional Fund Volunteer Firefighter Retirement Fund Defined Contribution Fund
Teachers Retirement Association (TRA)	Teachers Retirement Fund
Minnesota State Colleges and Universities	State Colleges and Universities Retirement Fund

See Note 1 – Summary of Significant Accounting and Reporting Policies for addresses of MSRS, PERA, and TRA. The address for MnSCU is included in the "Defined Contribution Funds" section of this note.

Basis of Accounting and Valuation of Investments

The plan administrators prepare financial statements using the accrual basis of accounting which is the basis used to determine the fiduciary net position used by the plans. Member and employer contributions are recognized in the period in which they are earned and become due. Expenses are recognized when the liability is incurred. Benefits and refunds are recognized when due and payable in accordance with the statutory terms of each plan.

Investments are reported at fair value, except as described below. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price. Investments that do not have an established market are reported at estimated fair value.

The individual pension trust funds participate in internal investment pools sponsored by the state and administered by the State Board of Investment (SBI). The pools function much like mutual funds, with the various pension trust funds purchasing "units" in the pool rather than individual securities. At year-end, some security purchase and sale transactions entered into by SBI were not settled, resulting in securities trades receivables and payables. These unsettled securities trades are an essential element in determining the fair value of each pension trust fund's pooled investment balance; therefore, the trades are reported in the Combining Statement of Net Position of pension trust funds as net amounts and allocated to the individual pension trust funds. As of June 30, 2015, this presentation resulted in a negative asset within the total investment pool participation.

#### Non-Primary Government Administered Plans

The state contributes as a non-employer contributing entity into two pension trust funds, but does not perform any other fiduciary responsibilities. Separately-issued financial statements for the St. Paul Teachers' Retirement Fund Association may be obtained at St. Paul Teachers' Retirement Association, 1619 Dayton Avenue, Room 309, St. Paul, MN 55104, and the Duluth Teachers' Retirement Fund Association at Teachers Retirement Association 60 Empire Drive, Suite 400, St. Paul, Minnesota 55103.

Plan Administrator	Plans Covered
St. Paul Teachers' Retirement Fund Association (SPTRF)	St. Paul Teachers' Retirement Fund
Duluth Teachers' Retirement Fund Association (DTRF)	Duluth Teachers' Retirement Fund

#### Defined Benefit Plans

##### Primary Government Administered Multiple-Employer Cost Sharing Plans

The State Employees Retirement Fund (SERF) covers most state employees, University of Minnesota non-faculty employees, and selected metropolitan agency employees. Sixteen employers participate in this plan. The plan provides retirement, survivor, and disability benefits. The annuity benefit formula is the greater of a step rate with a flat rate reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarial reduction for early retirement. The applicable rates if the employee was first hired before July 1, 1989, are 1.2 percent of the member's average salary for the first 10 years of allowable service and 1.7 percent for each subsequent year. The applicable rate if the employee is first hired after June 30, 1989, is 1.7 percent of high-five average salary for each year of allowable service. Annual benefits increase by 2.0 percent each year and 2.5 percent if the plan is funded at least 90 percent for two consecutive years. For the prior measurement period, the annual benefit increase was 2.0 percent with no additional increases.

The Correctional Employees Retirement Fund (CERF) primarily covers state employees who have direct contact with inmates or patients in Minnesota correctional facilities, the state operated forensic service program or the Minnesota Sex Offenders Program. Three employers participate in this plan. The plan provides retirement, survivor, and disability benefits. The annuity benefit formula is 2.4 percent of the member's high-five average salary for each year of service for employees hired before July 1, 2010, and 2.2 percent for hires after June 30, 2010. Annual benefits increase by 2.0 percent each year and 2.5 percent if the plan is funded at least 90 percent of full funding for two consecutive years. For the prior measurement period, the annual benefit increase was 2.0 percent with no additional increase.

The General Employees Retirement Fund (GERF) covers employees of various governmental units and subdivisions, including counties, cities, school districts, and related organizations. Approximately 2,000 employers participate in this plan. The plan provides retirement, survivor, and disability benefits. Basic membership includes participants who are not covered by the Social Security Act, while coordinated membership includes participants who are covered by the Act. The annuity benefit formula for each type of membership is the greater of the step rate with a flat reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarially based reduction for early retirement. The applicable rates for each year of allowable service based on the member's high-five average salary for basic members are 2.2 and 2.7 percent, and for coordinated members, 1.2 and 1.7 percent. Annual benefits increase by 1.0 percent each year and 2.5 percent if the plan is funded at least 90 percent for two consecutive years. For the prior measurement period, the benefit increase of 2.5 percent was projected to start in 2046 instead of 2031 as in the current measurement period.

The Minneapolis Employees Retirement Fund (MERF) covers employees of primarily the City of Minneapolis, Minneapolis Special School District No. 1, and Minneapolis-St. Paul Metropolitan Airports Commission. Six employers participate in this plan. MERF was closed to new members as of July 1, 1978. The plan provides retirement, survivor, and disability benefits. The annuity benefit formula is 2.0 percent of the member's high-five average salary for each of the first 10 years of service and 2.5 percent each year thereafter. Annual benefits increase by 1.0 percent each year and 2.5 percent if the plan is funded at least 90 percent for two consecutive years. For the prior measurement period, the annual benefit increase of 2.5 percent was projected to start in 2046 instead of 2031 as in the current measurement period. On January 1, 2015, this plan was merged with the General Employees Retirement Fund.

The Police and Fire Fund (P&FF) covers persons employed as police officers and firefighters by local governmental units and subdivisions. Approximately 500 employers participate in this plan. The plan provides retirement, survivor, and disability benefits. The annuity formula for each member is 3.0 percent of the member's high-five average salary for each year of service in that plan. Annual benefits increase by 1.0 percent each year and 2.5 percent if the plan is funded at least 90 percent for two consecutive years. Prior to 1981, these employees were not covered by a local relief association. The fund covers all those hired since 1980.

The Public Employees Correctional Fund (PECF) covers employees in county correctional facilities who have direct contact with inmates. Eighty county employers participate in this plan. The plan provides retirement, survivor, and disability benefits. The annuity formula for each member is 1.9 percent of the member's high-five average salary for each year of service. Annual benefits increase by 1.0 percent each year and 2.5 percent if the plan is funded at least 90 percent for two consecutive years.

The Teachers Retirement Fund (TRF) covers teachers and other related professionals employed by school districts or by the state. Approximately 590 employers participate in this plan. The plan provides retirement, survivor, and disability benefits. Basic membership includes participants who are not covered by the Social Security Act, while coordinated membership includes participants who are covered by the Act. The annuity formula for the coordinated members is the greater of a step rate with a flat reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarially based reduction for early retirement. The annuity formula for Tier I basic members is 2.2 percent for the first 10 years and 2.7 percent for each subsequent year and Tier II is 2.7 percent of the member's high-five average salary. The annuity formula for Tier I coordinated members for services prior to July 1, 2006, is 1.2 percent for the first 10 years and 1.7 percent each subsequent year of the member's high-five average salary. The annuity formula for Tier I coordinated members for services subsequent to July 1, 2006, is 1.4 percent for the first 10 years and 1.9 percent each subsequent year of the member's high-five average salary. The annuity formula for Tier II coordinated members is 1.7 percent for services prior to July 1, 2006, and 1.9 percent for each year subsequent of the member's high-five average salary. Annual benefits increase by 2.0 percent each year and 2.5 percent if the plan is funded at least 90 percent of full funding.

Primary Government Administered Multiple-Employer Cost Sharing Plans					
Statutory Contribution Rates (In Thousands)					
	SERF	CERF	GERF	MERF	TRF
Statutory Authority Minnesota Chapter(s)	352.04	352.92	353.27	353,505, 353.50	354.42, 354.435,354.436
Required Contribution Rate:					
Active Members	5.0% <sup>(1)</sup>	8.6% <sup>(1)</sup>	6.3-9.1% <sup>(2)</sup>	9.8%	7.0-10.5% <sup>(1)</sup>
Employer(s)	5.0% <sup>(1)</sup>	12.1% <sup>(1)</sup>	7.3-11.8% <sup>(2)</sup>	12.4%	7.0-11.0% <sup>(1)</sup>
Non-Employer Contributing Entity	\$ -	\$ -	\$ -	\$ 24,000 <sup>(3)</sup>	\$ 29,831
Primary Government Contributions – Reporting Period	\$ 107,313	\$ 29,378	\$ 2,655	\$ 24,000 <sup>(3)</sup>	\$ 44,373

<sup>(1)</sup> Required contribution rates increase to 5.5, 9.1, and 7.5 to 11.0 percent for members and 5.5, 12.9 and 7.5 to 11.5 percent for employers on July 1, 2014, for SERF, CERF, and TRF, respectively.

<sup>(2)</sup> Required contribution rates increase to 6.5 to 9.1 percent for members and 7.5 to 11.8 percent for employers on January 1, 2015.

<sup>(3)</sup> Required contribution decreased to \$6,000 starting in fiscal year 2016.

Primary Government Administered Multiple-Employer Cost Sharing Plans						
Summary of Pension Amounts As of June 30, 2015 (In Thousands)						
	SERF <sup>(1)</sup>	CERF <sup>(1)</sup>	GERF <sup>(1)</sup>	MERF <sup>(1)</sup>	TRF <sup>(1)</sup>	Total
Primary Government's Proportionate Share of the Net Pension Liability as an:						
Employer	\$ 1,189,902	\$ 475,387	\$ 33,103	\$ -	\$ 190,460	\$ 1,888,852
Non-Employer Contributing Entity	-	-	-	95,900	237,958	333,858
Total	\$ 1,189,902	\$ 475,387	\$ 33,103	\$ 95,900	\$ 428,418	\$ 2,222,710
Primary Government's Total Proportionate Share Percentage of the Net Pension Liability as of:						
Current Year Measurement Date	73.38%	99.80%	0.70%	43.35%	9.30%	
Prior Year Measurement Date	72.64%	99.83%	0.70%	43.35%	9.51%	
Deferred Outflows of Resources	\$ 131,513	\$ 32,794	\$ 6,575	\$ 24,000	\$ 86,096	\$ 280,978
Deferred Inflows of Resources	\$ 1,510,272	\$ 185,354	\$ 8,945	\$ 27,895	\$ 149,712	\$ 1,882,178
Net Pension Expense	\$ (183,186)	\$ 23,566	\$ 2,458	\$ 4,619	\$ 20,860	\$ (131,683)

<sup>(1)</sup> Proportionate share was determined based on the primary government's percentage of employer and non-employer contributing entity contributions into the plan.

Primary Government Administered Multiple-Employer Cost Sharing Plans Actuarial Assumptions					
	SERF <sup>(1)</sup>	CERF <sup>(1)</sup>	GERF <sup>(1)</sup>	MERF <sup>(1)</sup>	TRF <sup>(1)</sup>
Actuarial Valuation/ Measurement Date	June 30, 2014	June 30, 2014	June 30, 2014	June 30, 2014	June 30, 2014
Long-Term Expected Rate	7.90%	7.90%	7.90%	7.90%	8.25%
20 Year Municipal Bond Rate <sup>(2)</sup>	4.29%	4.29%	4.29%	4.29%	4.35%
Experience Study Dates	2004-2008	2006-2011	2004-2008	2005-2009	2004-2008
Inflation	2.75%	2.75%	2.75%	2.75%	3.00%
Salary Increases	Service Related Rates	Service Related Rates	3.25-11.78%	3.75%	3.50-12.00%
Payroll Growth	3.50%	3.50%	3.50%	3.50%	3.00%

(1) For mortality rate assumptions, the RP – 2000 Mortality table for males and females was used and adjusted for mortality improvements based on Scale AA. There are various adjustments in each plan to match experience.

(2) Source: Federal Reserve Board for SERF, CERF, GERF, and MERF and the Board of Governors of the Federal Reserve System for TRF.

Primary Government Administered Multiple-Employer Cost Sharing Plans Deferred Outflows of Resources As of June 30, 2015 (In Thousands)						
	SERF	CERF	GERF	MERF	TRF	Total
Difference Between Expected and Actual Experience	\$ -	\$ 3,412	\$ 508	\$ -	\$ 36,555	\$ 40,475
Changes in Assumption	-	-	3,412	-	-	3,412
Change in Proportionate Difference Between Actual Contributions and Proportionate Share of Contributions	24,200	4	-	-	5,168	29,372
Contributions Subsequent to the Measurement Date	107,313	29,378	2,655	24,000	44,373	207,719
Total	\$ 131,513	\$ 32,794	\$ 6,575	\$ 24,000	\$ 86,096	\$ 280,978

Primary Government Administered Multiple-Employer Cost Sharing Plans Deferred Inflows of Resources As of June 30, 2015 (In Thousands)						
	SERF	CERF	GERF	MERF	TRF	Total
Difference Between Expected and Actual Experience	\$ 25,843	\$ -	\$ -	\$ -	\$ -	\$ 25,843
Changes in Assumption	867,233	122,313	-	-	-	989,546
Net Difference Between Projected and Actual Earnings on Investment	617,196	62,914	8,945	27,895	134,691	851,641
Change in Proportionate Share of Contributions	-	127	-	-	15,021	15,148
Total	\$ 1,510,272	\$ 185,354	\$ 8,945	\$ 27,895	\$ 149,712	\$ 1,882,178

Primary Government Administered Multiple-Employer Cost Sharing Plans Net Deferred Outflows (Inflows) of Resources Recognized as Pension Expense or a Reduction in Net Pension Liability As of June 30, 2015 (In Thousands)						
	SERF	CERF	GERF	MERF	TRF	Total
2016	\$ (371,518)	\$ (39,534)	\$ (930)	\$ (6,974)	\$ (28,098)	\$ (447,054)
2017	(371,518)	(39,534)	(930)	(6,974)	(28,098)	(447,054)
2018	(371,518)	(39,534)	(928)	(6,974)	(28,098)	(447,052)
2019	(371,518)	(39,532)	(2,237)	(6,973)	(28,097)	(448,357)
2020	-	(23,804)	-	-	4,402	(19,402)
Net Pension Expense	\$ (1,486,072)	\$ (181,938)	\$ (5,025)	\$ (27,895)	\$ (107,989)	\$ (1,808,919)
Deferred Outflow of Resources as a Reduction to Net Pension Liability	107,313	29,378	2,655	24,000	44,373	207,719
Net Deferred Outflows (Inflows) of Resources	\$ (1,378,759)	\$ (152,560)	\$ (2,370)	\$ (3,895)	\$ (63,616)	\$ (1,601,200)

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans

The St. Paul Teachers' Retirement Fund (SPTRF) covers teachers and other related professionals employed by St. Paul Public Schools, St. Paul College, charter schools within the City of St. Paul, and SPTRF staff. The plan provides retirement, survivor, and disability benefits. Members hired before July 1, 1981, are eligible for Tier I or II benefits, whichever results in the highest benefits. The benefit formula for Tier I members is 1.2 percent of the members high-five average salary for the first 10 years of service and 1.7 percent for subsequent years of service for services rendered prior to July 1, 2015, when these rates increase to 1.4 percent and 1.9 percent, respectively. The benefit formula for Tier II members is 1.7 percent of the members high-five average salary for years of service rendered prior to July 1, 2015, when this rate increases to 1.9 percent. Annual benefits increase by 1.0 percent each year, 2.0 percent if the plan is funded at least 80 percent, and up to 5.0 percent if the plan is funded at least 90 percent. For the prior measurement period, the benefit increase was projected to start in 2056 instead of 2032 as in the current measurement period.

The Duluth Teachers Retirement Fund (DTRF) covers teachers employed by Independent School District No. 709, members at the Lake Superior College, and the employees of DTRF. The plan provides retirement, survivor, and disability benefits. Members hired before July 1, 1981, are eligible for the Old Plan benefits as well as the New Tier I and II benefits, whichever results in the highest benefits. The annuity for the Old Plan is 1.45 percent of the member's high-five average salary for each year of service. Members hired between July 1, 1981, and before July 1, 1989, are eligible for the highest of Tier I and II. Tier I benefit formula is 1.2 percent of average salary for the first 10 years of service and 1.7 percent for subsequent years of service for services rendered prior to July 1, 2013, when these rates change to 1.4 percent and 1.9 percent, respectively. Members hired after July 1, 1989, are only eligible for Tier II benefits. The benefit formula is 1.7 percent for years of service prior to July 1, 2013, and 1.9 percent for subsequent years of service. Annual benefits increase by 1.0 percent or up to 5.0 percent if the plan exceeds 90 percent of full funding. Effective June 30, 2015, this plan merged with TRF.

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans Statutory Contribution Rates (In Thousands)		
	SPTRF	DTRF
Statutory Authority	354A.12	354A.12
Required Contribution Rate:		
Active Members	6.5-9.0% <sup>(1)</sup>	7.0% <sup>(2)</sup>
Employer(s)	5.5-9.0% <sup>(1)</sup>	7.3% <sup>(2)</sup>
Primary Government as Non-Employer Contributing Entity - Statutory Requirement	\$ 9,827	\$ 6,346
Primary Government Contributions – Reporting Period	\$ 9,913	\$ 6,402
<sup>(1)</sup> Required contribution rates increase to 7.0 to 9.5 percent and 6.0 to 9.5 percent for members and employers, respectively on June 30, 2015.		
<sup>(2)</sup> Required contribution rates increase to 7.5 percent for both members and employers on July 1, 2014.		

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans Summary of Pension Amounts As of June 30, 2015 (In Thousands)			
	SPTRF <sup>(1)</sup>	DTRF <sup>(1)</sup>	Total
Primary Government's Proportionate Share of the Net Pension Liability as an:			
Employer	\$ 1,666	\$ 1,401	\$ 3,067
Non-Employer Contributing Entity	162,576	166,948	329,524
Total	\$ 164,242	\$ 168,349	\$ 332,591
Primary Government's Total Proportionate Share Percentage as of:			
Current Measurement Date	30.65%	65.53%	
Prior Measurement Date	30.65%	65.53%	
Deferred Outflows of Resources	\$ 19,635	\$ 11,647	\$ 31,282
Deferred Inflows of Resources	\$ 27,469	\$ 10,290	\$ 37,759
Net Pension Expense	\$ 11,876	\$ 9,683	\$ 21,559
<sup>(1)</sup> Proportionate share was determined based on the Primary Government's percentage of employer and non-employer contributing entity contributions into the plan.			

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans Actuarial Assumptions		
	SPTRF <sup>(1)</sup>	DTRF <sup>(1)</sup>
Actuarial Valuation/Measurement Date	June 30, 2014	July 1, 2014
Long-Term Expected Rate	8.00%	8.00%
20 Year Municipal Bond Rate <sup>(2)</sup>	4.29%	4.29%
Experience Study Dates	2006-2011	2007-2011
Inflation	3.00%	3.25%
Salary Increases	4.00-8.90%	3.25-6.00%
Payroll Growth	4.00%	-

(1) For mortality rate assumptions, the RP – 2000 Mortality table for males and females was used and adjusted for mortality improvements based on Scale AA. There are various adjustments in each plan to match experience.

(2) Source: Federal Reserve Board

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans Deferred Outflows of Resources As of June 30, 2015 (In Thousands)			
	SPTRF	DTRF	Total
Difference Between Expected and Actual Experience	\$ -	\$ 90	\$ 90
Changes in Assumption	9,722	5,155	14,877
Contributions Subsequent to the Measurement Date	9,913	6,402	16,315
Total	\$ 19,635	\$ 11,647	\$ 31,282

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans Deferred Inflows of Resources As of June 30, 2015 (In Thousands)			
	SPTRF	DTRF	Total
Difference Between Expected and Actual Experience	\$ 3,986	\$ -	\$ 3,986
Net Difference Between Projected and Actual Earnings on Investment	23,483	10,290	33,773
Total	\$ 27,469	\$ 10,290	\$ 37,759

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans Net Deferred Outflows (Inflows) of Resources Recognized as Pension Expense or a Reduction in Net Pension Liability As of June 30, 2015 (In Thousands)			
	SPTRF	DTRF	Total
2016	\$ (4,437)	\$ 50	\$ (4,387)
2017	(4,437)	51	(4,386)
2018	(4,437)	(2,573)	(7,010)
2019	(4,436)	(2,573)	(7,009)
Net Pension Expense	\$ (17,747)	\$ (5,045)	\$ (22,792)
Deferred Outflow of Resources as a Reduction to Net Pension Liability	9,913	6,402	16,315
Net Deferred Outflows (Inflows) of Resources	\$ (7,834)	\$ 1,357	\$ (6,477)

#### Primary Government Administered Multiple-Employer Agent Plan

The Volunteer Firefighter Retirement Fund (VFRF) was established on January 1, 2010, as a lump-sum defined benefit plan largely funded by fire state aid and covers volunteer firefighters. Members do not contribute to the plan. Employer contributions are determined annually. There are 79 employers participating in this plan. If fire state aid plus investment income are not expected to cover the normal cost of benefits during the next calendar year, an employer contribution is calculated and payable by the end of the next calendar year. Benefits are determined by employee years of service multiplied by a benefit level chosen by the entity sponsoring the fire department from 20 possible levels ranging from \$500 to \$7,500 per year of service. Plan provisions include a pro-rated vesting schedule that increases from 5 years at 40 percent through 20 years at 100 percent. The plan is established and administered in accordance with Minnesota Statutes, Chapter 353G. The state is not an employer of participants in the plan, but performs in a fiduciary capacity.

#### Primary Government Administered Single-Employer Plans

The Judges Retirement Fund (JRF) covers judges of the Supreme Court, appellate, and district courts. The plan provides retirement, survivor, and disability benefits. The annuity benefit formula for Tier I program judges is 2.7 percent of the high-five average salary for each year of service prior to June 30, 1980, and 3.2 percent for each year thereafter up to 76.8 percent. The annuity benefit formula for Tier II program judges is 2.5 percent of the high-five average salary for each year of service. Annual benefits increase by 1.75 percent each year and 2.0 percent if the plan is funded at least 70 percent for two consecutive years, and 2.5 percent if the plan is funded at least 90 percent.

The Legislators Retirement Fund (LRF) covers constitutional officers and certain members of the state's House of Representatives and Senate who were first elected prior to July 1, 1997, and chose to retain coverage under this plan. The plan provides retirement and survivor benefits. The annuity benefit formula ranges from 2.5 percent to 5.0 percent of high-five average salary for each year of service depending on a member's length of service. Annual benefits increase by 2.0 percent each year and 2.5 percent if the plan is funded at least 90 percent for two consecutive years. For the prior measurement period, the annual benefit increase was 2.0 percent with no additional increases. This plan is closed to new entrants.

The State Patrol Retirement Fund (SPRF) covers state troopers, conservation officers, and certain crime bureau and gambling enforcement agents. The plan provides retirement, survivor, and disability benefits.

The annuity is 3.0 percent of high five average salary for each year of allowable service up to 33 years; members with at least 28 years of service as of July 1, 2013, are not subject to this limit. Annual benefits increase by 1.0 percent each year and 1.5 percent if the plan is funded at least 85 percent for two consecutive years, and 2.5 percent if the plan is funded at least 90 percent for two consecutive years. For the prior measurement period, the annual benefit increase was 1.0 percent with no additional increases.

<b>Primary Government Administered Single-Employer Plans Statutory Contribution Rates (In Thousands)</b>			
	JRF	LRF	SPRF <sup>(1)</sup>
Statutory Authority	490.123	3A.03	352B.02
Required Contribution Rate:			
Active Members	7.0-9.0%	9.0%	12.4%
Employer	22.5%	N/A <sup>(2)</sup>	18.6%
Primary Government Contributions – Reporting Period	\$ 9,776	\$ 3,216	\$ 13,763
<sup>(1)</sup> Required contribution rates increased to 13.4 percent and 20.1 percent for members and employer respectively on July 1, 2014.			
<sup>(2)</sup> Employer contributions are based on a pay-as-you-go basis.			

<b>Primary Government Administered Single-Employer Plans Membership Statistics</b>			
	JRF	LRF	SPRF
Members (or their beneficiaries) Currently Receiving Benefits	335	375	985
Members Entitled To, But Not Receiving Benefits	16	63	44
Active Members	316	24	858

<b>Primary Government Administered Single-Employer Plans Summary of Pension Amounts As of June 30, 2015 (In Thousands)</b>				
	JRF	LFR	SPRF	Total
Net Pension Liability	\$ 205,955	\$ 138,241	\$ 159,333	\$ 503,529
Deferred Outflows of Resources	\$ 13,840	\$ 3,216	\$ 38,811	\$ 55,867
Deferred Inflows of Resources	\$ 19,570	\$ 831	\$ 54,113	\$ 74,514
Net Pension Expense	\$ 13,246	\$ 16,555	\$ 13,082	\$ 42,883

<b>Primary Government Administered Single-Employer Plans Actuarial Assumptions</b>			
	JRF <sup>(1)</sup>	LRF <sup>(1)</sup>	SPRF <sup>(1)</sup>
Actuarial Valuation/Measurement Date	June 30, 2014	June 30, 2014	June 30, 2014
Long-Term Expected Rate	7.90%	7.90%	7.90%
20 Year Municipal Bond Rate <sup>(2)</sup>	4.29%	4.29%	4.29%
Experience Study Dates	2007-2011	2012	2006-2011
Inflation	2.75%	2.75%	2.75%
Salary Increases	2.75%	4.75%	Service Related Rates
Payroll Growth	2.75%	N/A	3.50%
<sup>(1)</sup> For mortality rate assumptions, the RP – 2000 Mortality table for males and females was used and adjusted for mortality improvements based on Scale AA. There are various adjustments in each plan to match experience.			
<sup>(2)</sup> Source: Federal Reserve Board			

<b>Primary Government Administered Single-Employer Plans Schedule of Net Pension Liability As of June 30, 2015 (In Thousands)</b>				
	JRF	LRF	SPRF	Total
<b>Total Pension Liability (TPL)</b>				
Service Cost	\$ 12,075	\$ 398	\$ 14,514	\$ 26,987
Interest on the Total Pension Liability	20,535	6,177	60,183	86,895
Difference Between Expected and Actual Experience of the Total Pension Liability	5,080	(237)	(5,771)	(928)
Changes in Assumptions	(8,416)	11,201	30,058	32,843
Benefit Payments, Including Refunds of Member Contributions	(20,802)	(8,486)	(53,722)	(83,010)
Net Change in Total Pension Liability	<u>\$ 8,472</u>	<u>\$ 9,053</u>	<u>\$ 45,262</u>	<u>\$ 62,787</u>
Total Pension Liability – Beginning	\$ 373,039	\$ 137,446	\$ 781,411	\$ 1,291,896
Total Pension Liability – Ending	<u>\$ 381,511</u>	<u>\$ 146,499</u>	<u>\$ 826,673</u>	<u>\$ 1,354,683</u>
<b>Fiduciary Net Position (FNP)</b>				
Contributions – Employer	\$ 9,426	\$ 3,436	\$ 12,894	\$ 25,756
Contributions – Member	3,578	101	7,930	11,609
Net Investment Income	28,011	1,750	107,187	136,948
Benefit Payments, Including Refunds of Member Contributions	(20,802)	(8,486)	(53,722)	(83,010)
Pension Plan Administrative Expenses	(55)	(36)	(150)	(241)
Net Change in Plan Fiduciary Net Position	\$ 20,158	\$ (3,235)	\$ 74,139	\$ 91,062
Plan Fiduciary Net Position – Beginning as Restated	<u>\$ 155,398</u>	<u>\$ 11,493</u>	<u>\$ 593,201</u>	<u>\$ 760,092</u>
Plan Fiduciary Net Position – Ending	<u>\$ 175,556</u>	<u>\$ 8,258</u>	<u>\$ 667,340</u>	<u>\$ 851,154</u>
<b>Net Pension Liability (NPL)</b>	<u>\$ 205,955</u>	<u>\$ 138,241</u>	<u>\$ 159,333</u>	<u>\$ 503,529</u>

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<b>Primary Government Administered Single-Employer Plans Deferred Outflows of Resources As of June 30, 2015 (In Thousands)</b>				
	JRF	LRF	SPRF	Total
Difference Between Expected and Actual Experience	\$ 4,064	\$ -	\$ -	\$ 4,064
Changes in Assumption	-	-	25,048	25,048
Contributions Subsequent to the Measurement Date	9,776	3,216	13,763	26,755
<b>Total</b>	<u>\$ 13,840</u>	<u>\$ 3,216</u>	<u>\$ 38,811</u>	<u>\$ 55,867</u>

<b>Primary Government Administered Single-Employer Plans Deferred Inflows of Resources As of June 30, 2015 (In Thousands)</b>				
	JRF	LRF	SPRF	Total
Difference Between Expected and Actual Experience	\$ -	\$ -	\$ 4,809	\$ 4,809
Changes in Assumption	6,733	-	-	6,733
Net Difference Between Projected and Actual Earnings on Investment	12,837	831	49,304	62,972
<b>Total</b>	<u>\$ 19,570</u>	<u>\$ 831</u>	<u>\$ 54,113</u>	<u>\$ 74,514</u>

<b>Primary Government Administered Single-Employer Plans Net Deferred Outflows (Inflows) of Resources Recognized as Pension Expense or a Reduction in Net Pension Liability As of June 30, 2015 (In Thousands)</b>				
	JRF	LRF	SPRF	Total
2016	\$ (3,876)	\$ (208)	\$ (8,278)	\$ (12,362)
2017	(3,876)	(208)	(8,278)	(12,362)
2018	(3,876)	(208)	(8,278)	(12,362)
2019	(3,878)	(207)	(8,278)	(12,363)
2020	-	-	4,047	4,047
<b>Net Pension Expense</b>	<u>\$ (15,506)</u>	<u>\$ (831)</u>	<u>\$ (29,065)</u>	<u>\$ (45,402)</u>
Deferred Outflow of Resources as a Reduction to Net Pension Liability	9,776	3,216	13,763	26,755
<b>Net Deferred Outflows (Inflows) of Resources</b>	<u>\$ (5,730)</u>	<u>\$ 2,385</u>	<u>\$ (15,302)</u>	<u>\$ (18,647)</u>

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Summary of Defined Benefit Plans

Summary of Defined Benefit Plans As of June 30, 2015 (In Thousands)				
	Primary Government Administered Multiple- Employer Cost Sharing Plans	Non-Primary Government Administered Multiple- Employer Cost Sharing Plans	Primary Government Administered Single- Employer Plans	Total
Net Pension Liabilities	\$ 2,222,710	\$ 332,591	\$ 503,529	\$ 3,058,830
Deferred Outflows of Resources	\$ 280,978	\$ 31,282	\$ 55,867	\$ 368,127
Deferred Inflows of Resources	\$ 1,882,178	\$ 37,759	\$ 74,514	\$ 1,994,451
Net Pension Expense	\$ (131,683)	\$ 21,559	\$ 42,883	\$ (67,241)

The State Board of Investment, which manages the investments of MSRS, PERA, and TRA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method using both long-term historical returns and long-term capital market expectations from a number of investments management and consulting organizations. Best-estimates of expected future real rates of return are developed for each major asset class. These asset class estimates and target allocations are combined to produce a geometric, expected long-term rate of return as summarized in the following table:

Primary Government Administered Plans Asset Class Target Allocation and Expected Return As of June 30, 2014		
Asset Class	Target Allocation	Long-Term Expected Rate of Return (Geometric Mean)
Domestic Stocks	45%	5.50%
International Stocks	15%	6.00%
Bonds	18%	1.45%
Alternative Assets	20%	6.40%
Unallocated Cash	2%	0.50%
Total	100%	

The following table presents the net pension liability for each defined benefit plan with a primary government proportionate share of the net pension liability, calculated using the corresponding discount rate as well as what the net pension liability would be if the rate were 1 percentage point higher or lower.

Primary Government Proportionate Share Sensitivity of the Net Pension Liability to Changes in the Discount Rate As of June 30, 2015 (In Thousands)						
	With a 1% Decrease		Current Discount Rate		With a 1% Increase	
	Rate	NPL <sup>(1)</sup>	Rate	NPL <sup>(1)</sup>	Rate	NPL <sup>(1)</sup>
SERF	6.90%	\$ 2,401,428	7.90%	\$ 1,189,902	8.90%	\$ 183,184
CERF <sup>(3)</sup>	5.82%	680,472	6.82% <sup>(2)</sup>	475,387	7.82%	308,537
GERF	6.90%	53,364	7.90%	33,103	8.90%	16,434
MERF	6.90%	133,525	7.90%	95,900	8.90%	63,030
TRF <sup>(3)</sup>	7.25%	708,027	8.25%	428,418	9.25%	195,320
SPTRF	7.00%	220,122	8.00%	164,242	9.00%	118,049
DTRF	4.40%	207,666	5.40% <sup>(2)</sup>	168,349	6.40%	135,527
JRF <sup>(3)</sup>	4.78%	248,832	5.78% <sup>(2)</sup>	205,955	6.78%	169,607
LRF <sup>(3)</sup>	3.29%	155,270	4.29% <sup>(2)</sup>	138,241	5.29%	124,014
SPRF	6.90%	256,433	7.90%	159,333	8.90%	78,388

<sup>(1)</sup> Net Pension Liability

<sup>(2)</sup> The long-term projected rate of return was used through 2055, 2034, and 2014 for CERF, JRF, and LRF, respectively. The 20 year municipal bond rate was used subsequent to these years. In addition, the discount rate changed from 6.08, 5.62, 5.57, and 4.63 percent for CERF, DTRF, JRF, and LRF, respectively.

<sup>(3)</sup> The discount rate that will be used to calculate the net pension liability for fiscal year 2016 for CERF, TRF, JRF, and LRF will change to 6.25, 8.00, 5.25, and 3.80 percent, respectively.

**Defined Contribution Plans**

The defined contribution funds presented in the financial statements include various statewide public employee retirement funds. The benefits received are limited to an annuity, which can be purchased with the combined contributions of both the employee and employer or solely with employee contributions, depending on the fund. Accordingly, there is no unfunded liability for these funds; therefore, there is no actuarial accrued benefit liability or actuarially required contribution.

Plan Descriptions and Contribution Information

The Hennepin County Supplemental Retirement Fund (HCSRF), authorized by Minnesota Statutes, Sections 383B.46-52, covers employees of Hennepin County who began employment prior to April 14, 1982. The employer (Hennepin County and Hennepin Healthcare System) and employee contribution rate is 1.0 percent of the employee's salary. Benefits are the participant's account balance, which includes investment earnings/losses.

Health Care Savings Fund (HCSF), authorized by Minnesota Statutes, Section 352.98, creates a post-retirement health care savings plan by which public employers and employees may save to cover post-retirement health care costs. Contributions to the plan are defined in a personnel policy or in a collective bargaining agreement. Contributions to the plan by or on behalf of an employee are held in trust for reimbursement of employee and dependent health-related expenses following termination of public service. The current plan is based on state employee contributions without any matching provision by the state. A plan participant may request reimbursement until funds accumulated in the participant's account are exhausted. Benefits are the participant's account balance, which includes investment gains/losses and must be used for qualifying health-related expenses. The employee contributions were \$130,894,000 for the fiscal year ended June 30, 2015.

The Unclassified Employees Retirement Fund (UERF), authorized by Minnesota Statutes, Chapter 352D, covers only those state employees who are included either by statute or policy in the "unclassified service" of the state, specified employees of various statutorily designated entities, or judges who exceed the maximum benefit cap under the Judges Retirement Fund. Statutory contribution rates are 5.5 percent of employee's salary for employee and 6.0 percent for state. However, contribution rates for participating judges are 8.0 percent of employee's salary with no state contribution. Benefits are either participant's account balance withdrawals or an annuity based on age, value of the participant's account, and a 6.0 percent post-retirement interest assumption.

The Minnesota Deferred Compensation Fund is a voluntary retirement savings plan authorized under section 457(b) of the Internal Revenue Code and Minnesota Statutes, Section 352.965. The plan is primarily composed of employee pre-tax contributions and accumulated investment gains or losses. Participants may withdraw funds upon termination of public service or in the event of an unforeseeable emergency. Employees and elected officials of the state and its political subdivisions are eligible to participate in the plan. The employee contributions were \$246,013,000 for the fiscal year ended June 30, 2015.

The Defined Contribution Fund (DCF) is authorized by Minnesota Statutes, Chapter 353D. The plan covers local units of government of which current or former elected officials elect to participate (with the exception of elected county sheriffs), emergency medical service personnel employed by or providing service to any of the participating ambulance services, and physicians employed at public facilities. The statutory contribution rate is 5.0 percent of employee's salary for both the employee and employer (local units of government, elected officials, and physicians). For other participants, the contribution rate is determined by the employer with a fixed percentage for the employee. Plan benefits depend solely on amounts contributed to the plan, plus investment earnings, less administrative expenses.

The State Colleges and Universities Retirement Fund (CURF), authorized by Minnesota Statutes, Chapter 354B and Chapter 354C, covers unclassified teachers, librarians, administrators, and certain other staff members. Participation is mandatory for qualified employees. This fund consists of an Individual Retirement Account Plan (IRAP) and a Supplemental Retirement Plan (SRP). Two member groups, faculty and administrators, participate in the IRAP. The state and employee statutory contribution rates are 6.0 and 4.5 percent, respectively. For the SRP, the statutorily required contribution rate is 5.0 percent of salary for both the state and employees with contribution maximums between \$1,700 and \$2,500 depending on the member group. Minnesota Statutes allow additional state and employee contributions under specific circumstances.

Teachers Insurance and Annuity Association College Retirement Equities Fund (TIAA-CREF) is the administrative agent for the State Colleges and Universities Retirement Fund. Separately-issued financial statements can be obtained from TIAA-CREF, Normandale Lake Office Park, 8000 Norman Center Drive, Suite 1100, Bloomington, MN 55437.

<b>Primary Government Defined Contribution Plans Contributions As of June 30, 2015 (In Thousands)</b>					
	HCSRF	UERF	DCF	CURF	Total
Member Contributions	\$ 235	\$ 6,173	\$ 1,698	\$ 36,818	\$ 44,924
Primary Government Contributions	\$ -	\$ 5,831	\$ -	\$ 44,083	\$ 49,914
Other Employer Contributions	231	425	1,850	-	2,506
<b>Total Employer Contributions</b>	<b>\$ 231</b>	<b>\$ 6,256</b>	<b>\$ 1,850</b>	<b>\$ 44,083</b>	<b>\$ 52,420</b>

#### Investment Trust Funds

The Supplemental Retirement and the Investment Trust funds (investment trust funds) are administered by the State Board of Investment, which issues a separate report (see Note 1 – Summary of Significant Accounting and Reporting Policies for the address). These funds are investment pools for external participants.

#### Component Units

The following component units are participants in the State Employees Retirement Fund (SERF), Police and Fire Fund (P&FF), and the Unclassified Employees Retirement Funds (UERF):

- Housing Finance Agency (HFA)
- Metropolitan Council (MC)
- University of Minnesota (U of M)
- Office of Higher Education (OHE)
- Minnesota Sports Facilities Authority (MSFA)

<b>Component Unit Summary of Pension Amounts State Employee Retirement Fund As of June 30, 2015 (In Thousands)</b>						
	Major Component Units			Non-Major Component Units		Total
	HFA	MC	U of M	OHE	MSFA	
Proportionate Share of the Net Pension Liability	\$ 9,313	\$ 146,314	\$ 259,954	\$ 1,931	\$ 827	\$ 418,339
Deferred Outflows of Resources	\$ 1,042	\$ 16,862	\$ 22,565	\$ 213	\$ 118	\$ 40,800
Deferred Inflows of Resources	\$ 11,821	\$ 185,710	\$ 364,980	\$ 2,452	\$ 1,050	\$ 566,013
Net Pension Expense	\$ (1,434)	\$ (33,042)	\$ (50,101)	\$ (297)	\$ (159)	\$ (85,033)

<b>Major Component Units Summary of Pension Amounts Police and Fire Fund As of June 30, 2015 (In Thousands)</b>			
	MC	U of M	Total
Proportionate Share of the Net Pension Liability	\$ 9,685	\$ 6,567	\$ 16,252
Deferred Outflows of Resources	\$ 3,131	\$ 2,535	\$ 5,666
Deferred Inflows of Resources	\$ 4,738	\$ 3,240	\$ 7,978
Net Pension Expense	\$ 311	\$ 701	\$ 1,012

## Note 9 – Termination and Postemployment Benefits

### Primary Government – Termination Benefits

Early termination benefits are defined as benefits received for discontinuing services earlier than planned. A liability and expense for voluntary termination benefits are recognized when the offer is accepted and the amount can be estimated. A liability and expense for involuntary termination benefits are recognized when a plan of termination has been approved, the plan has been communicated to the employees, and the amount can be estimated.

Only three state bargaining agreements provide for this benefit. These agreements, affecting only Minnesota State Colleges and Universities (MnSCU) employees, are the Minnesota State College Faculty, Inter Faculty Organization, and Minnesota State University Association of Administrative Service Faculty contracts. Faculty members who meet a combination of age and years of service plus certain eligibility requirements are eligible to receive an early retirement incentive cash payment based on base salary plus health insurance paid for one year after separation or up to age 65, depending on the contract. Approximately 130 former faculty members and staff currently receive this benefit. The cost of the benefits was \$2,236,000 during fiscal year ended June 30, 2015, with a remaining liability as of June 30, 2015, of \$3,583,000.

### Primary Government – Postemployment Benefits Other Than Pensions

#### Plan Description

Other postemployment benefits (OPEB) are available to state employees and their dependents through a single-employer defined benefit health care plan, as allowed by Minnesota Statutes, Section 43A.27, Subdivision 3, and Minnesota Statutes, Section 471.61, Subdivision 2a, and required under the terms of selected employment contracts. All pre-age-65 state retirees with at least 5 years of allowable pension service who are entitled at the time of retirement to receive an annuity under the state retirement program are eligible to participate in the state's health and dental insurance plan until age 65. Retirees not eligible for an employer subsidy must pay 100 percent of the premiums to continue receiving coverage. These employees are allowed to stay in the active employee risk pool with the same premium rate and are, therefore, subsidized by the insurance premiums rates for active state employees, resulting in an implicit rate subsidy. As of July 1, 2014, there were approximately 2,440 retirees participating in the state's insurance plan under this provision.

The state also subsidizes the health care and dental premium rates for certain employees, primarily conservation officers, correctional officers at state correctional facilities, and state troopers through an explicit rate subsidy under terms of selected employment contracts. If the retiree terminates employment prior to age 55, the employer's premium contribution rate is frozen at the date of the employee's retirement and is payable by the state until the retiree is age 65. The retiree is responsible for any other portion of the premiums. If the retiree terminates employment at age 55 or later, the employer contributes the active employee's premium rate each year until the retiree is age 65. Coverage ends at the retiree's attainment of age 65. As of July 1, 2014, there were approximately 975 correctional and law enforcement retirees receiving an explicit rate subsidy.

The state does not issue a separate financial report for its OPEB as the state does not fund an OPEB plan and operates on a pay-as-you-go basis.

Funding Policy

The contribution requirement of plan members and the state are established and may be amended by the Minnesota Legislature or through selected employment contracts, which are negotiated every other year. The required contribution is based on a projected pay-as-you-go basis. For fiscal year ended June 30, 2015, the state contributed \$32,144,000 to the plan. Plan members retirees receiving benefits through the implicit rate subsidy contributed \$22,633,000 through their average required contribution of \$525 per month for retiree-only coverage and \$1,545 for retiree-family coverage.

Annual OPEB Cost and Net OPEB Obligation

The state's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45 "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions." The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a thirty year amortization period using a 4.10 percent discount rate. For year ending June 30, 2015, the state's ARC is \$70,903,000.

The following table shows the components of the state's annual OPEB cost, the amount contributed to the plan, and the changes to the state's net OPEB obligation:

<b>OPEB Disclosures As of June 30, 2015 (In Thousands)</b>	
Annual Required Contributions (ARC) <sup>(1)</sup>	\$ 70,903
Interest on Net OPEB Obligation (NOO) <sup>(1)</sup>	10,527
Amortization Adjustment to ARC <sup>(1)</sup>	<u>(9,365)</u>
Annual OPEB Cost (Expense)	\$ 72,065
Contributions	<u>(32,144)</u>
Increase in NOO	\$ 39,921
NOO, Beginning Balance	\$ 256,979
NOO, Ending <sup>(2)</sup>	<u>\$ 296,900</u>

<sup>(1)</sup> Components of annual OPEB cost.

<sup>(2)</sup> Governmental Activities, Business-type Activities, and Fiduciary Funds include \$258,946; \$37,860; and \$94, respectively.

The state's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal years 2015, 2014, and 2013 are as follows:

<b>OPEB Disclosures (In Thousands)</b>			
Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
June 30, 2015	\$ 72,065	45%	\$ 296,900
June 30, 2014	\$ 70,803	50%	\$ 256,979
June 30, 2013	\$ 67,300	57%	\$ 221,574

Funded Status and Funding Progress

As of July 1, 2014, the most recent actuarial valuation date, the actuarial accrued liability (AAL) for benefits and the unfunded actuarial accrued liability (UAAL) was \$666,638,000. The actuarial value of assets is zero as no assets have been deposited into an irrevocable OPEB trust for future benefits. The covered payroll (annual payroll of active employees covered by the plan) was \$3,243,316,000 and the ratio of the UAAL to the covered payroll was 20.6 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, is designed to present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. However, as the state operates on a pay-as-you-go basis, the actuarial value of plan assets is zero.

Actuarial Methods and Assumptions

The projection of benefits for financial reporting purposes is based on the substantive plan (the plan as understood by the employer and the plan members) and includes the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

Actuarial Assumptions for OPEB

- The actuarial cost method used is the Entry Age Normal Cost method. The date of actuarial valuation is July 1, 2014.
- Expected investment return is 4.10 percent based on the estimated long-term investment yield on the general assets of the state.
- Inflation rate is 3.0 percent.

- Projected salary increases are a level 3.75 percent.
- The annual health care cost trend rate is 6.80 percent initially, reduced by increments to an ultimate rate of 4.0 percent by 2074 and later. The annual dental cost trend rate is 5.0 percent.
- The amortization period for the unfunded actuarial accrued liability is 30 year level percent of pay.
- The amortization period is open.

See Note 12 – Long-Term Liabilities – Primary Government for the related liability amount accrued at the government-wide level.

**Component Units – Postemployment Benefits Other Than Pensions**

Metropolitan Council (MC) administers another postemployment benefit (OPEB) plan, a single-employer defined benefit health care and life insurance plan to eligible retirees, their spouses, and dependents. MC does not fund its OPEB benefits in an irrevocable trust. However, it has separately invested \$203,679,000 as of December 31, 2014, for this purpose. The annual required contribution for 2014 was \$20,339,000 or 6.10 percent of annual covered payroll. As of December 31, 2014, 2013, and 2012, the net OPEB obligation was \$83,577,000, \$78,825,000, and \$74,516,000, respectively. The actuarial accrued liability (AAL) for benefits was \$209,378,000 as of December 31, 2014, all of which was unfunded. The covered payroll was \$333,215,000, and the ratio of the unfunded actuarial accrued liability (UAAL) to the covered payroll was 62.8 percent.

University of Minnesota (U of M) administers another postemployment benefit (OPEB) plan, a single-employer defined benefit health care plan to eligible employees, retirees, their spouses, and dependents, and an academic disability plan for faculty and academic professional and administrative employees. U of M does not fund its OPEB benefits in an irrevocable trust. The annual required contribution for the year ended June 30, 2015, was \$28,984,000 or 2.2 percent of annual covered payroll. As of June 30, 2015, 2014, and 2013, the net OPEB obligation was \$120,227,000, \$101,288,000, and \$82,433,000. The actuarial accrued liability (AAL) for benefits was \$91,276,000 as of June 30, 2015. The covered payroll was \$1,298,697,000, and the ratio of the unfunded actuarial accrued liability (UAAL) to the covered payroll was 7.0 percent.

**Note 10 – Long-Term Commitments**

Long-term commitments consist of grant agreements, construction projects, and other contracts. A portion of these commitments will be funded by current reserves, and these amounts are included on the face of the financial statements in the restricted, committed, and assigned fund balance amounts. Resources provided by future bond proceeds, gas taxes, motor vehicle registration revenues, and federal grants will fund the remaining commitments. Governmental funds' encumbrances, both current and long-term, as of June 30, 2015, were as follows:

<b>Primary Government Encumbrances As of June 30, 2015 (In Thousands)</b>	
Major Fund: General Fund	\$ 322,660
Non-Major Governmental Funds	<u>1,982,284</u>
Total Encumbrances	<u>\$ 2,304,944</u>

**Petroleum Tank Environmental Cleanup**

The Petroleum Tank Release Cleanup Act, Minnesota Statutes, Chapter 115C, requires the state to reimburse eligible applicants for a significant portion of their costs to investigate and clean up contamination from leaking petroleum storage tanks. Reimbursements are made from the Petroleum Tank Cleanup Fund (Petrofund) (special revenue fund). As of July 2015, the Petrofund has reimbursed eligible applicants approximately \$435,000,000 since program inception in 1987. Future expenditures from the Petrofund will be necessary as existing cleanup projects are completed and new cleanup projects are begun at currently undiscovered leak sites. The estimated total payments from the program, which is scheduled to sunset on June 30, 2017, are between \$440,000,000 and \$450,000,000 for investigative and cleanup costs.

**Environmental and Remediation Fund**

The Remediation Account was established in the state treasury as part of the Environmental and Remediation Fund (special revenue fund) to provide a reliable source of public money for response and corrective actions to address releases of hazardous substances, pollutants, contaminants, agricultural chemicals, and petroleum, and for environmental response actions at qualified closed landfills for which the state has assumed responsibility. Money in the general portion of the fund may be spent for remediation actions related to releases of hazardous substances, pollutants, or containments and to provide technical and other assistance. Additionally, funds may be spent for corrective actions to address incidents involving agricultural chemicals, including related administrative costs, enforcement, and cost recovery actions.

In addition to the general portion of the fund, two dedicated accounts are held within the fund. Money in the dry cleaner environmental response and reimbursement account may be used for environmental response actions at dry cleaning facilities and sites as well as related administrative costs. The metropolitan landfill contingency action trust account receives 25 percent of the metropolitan solid waste landfill fee. Money in this dedicated account is appropriated for closure and post-closure care of mixed municipal solid waste disposal facilities in the metropolitan area for a 30-year period after closure if determined that the operator/owner cannot take the necessary actions as directed by the commissioner of the Minnesota Pollution Control Agency.

The Closed Landfill Investment Account consists of money credited to the fund plus interest and other earnings. Money in the fund may be spent only after fiscal year 2020 as determined by the commissioner of the Minnesota Pollution Control Agency on environmental response actions at qualified closed mixed municipal solid waste disposal facilities.

#### Minnesota State Colleges and Universities

The Minnesota State Colleges and Universities had commitments of \$126,575,000 for construction and renovation of college and university facilities as of June 30, 2015.

#### Component Units

As of June 30, 2015, the Housing Finance Agency (HFA) had committed approximately \$442,716,000 for the purchase or origination of future loans or other housing assistance.

Metropolitan Council entered into contracts for various purposes such as transit services and construction projects. As of December 31, 2014, unpaid commitments for Metro Transit Bus services were approximately \$143,960,000. Future commitments for Metro Transit Light Rail were approximately \$189,164,000, while future commitments for Metro Transit Commuter Rail were approximately \$8,839,000. Finally, future commitments for Regional Transit and Environmental Services were approximately \$131,871,000 and \$100,678,000, respectively.

University of Minnesota (U of M) had construction projects in progress with an estimated completion cost of \$362,946,000 as of June 30, 2015. These costs will be funded from plant fund assets and state appropriations.

As of June 30, 2015, Public Facilities Authority (PFA) had committed approximately \$111,000,000 for the origination or disbursement of future loans under the Clean Water, Drinking Water, and Transportation Revolving Loan programs. PFA also committed \$45,000,000 for grants.

As of December 31, 2014, Minnesota Sports Facilities Authority had committed approximately \$571,461,000 for stadium and stadium infrastructure construction projects.

## Note 11 – Operating Lease Agreements

### Operating Leases

The state and its component units are committed under various leases primarily for building and office space. For accounting purposes, these leases are considered to be operating leases.

Lease expenditures/expenses for the fiscal year ended June 30, 2015, totaled approximately \$85,500,000 and \$19,804,000 for the primary government and component units, respectively. Lease expenses for the year ended December 31, 2014, totaled approximately \$1,706,000 for component units.

Primary Government and Component Units Future Minimum Lease Payments (In Thousands)					
Primary Government		Component Units			
Year Ended June 30	Amount	Year Ended June 30	Amount	Year Ended December 31	Amount
2016	\$ 73,710	2016	\$ 10,324	2015	\$ 891
2017	63,943	2017	8,559	2016	778
2018	55,493	2018	5,070	2017	666
2019	43,277	2019	3,505	2018	659
2020	30,645	2020	2,954	2019	656
2021-2025	54,631	2021-2025	9,744	2020-2024	790
2026-2030	5,830	2026-2030	7,941	2025-2029	260
2031-2035	85	2031-2035	6,946	2030-2034	253
2036-2040	-	2036-2040	-	2035-2039	51
Total	<u>\$ 327,614</u>	Total	<u>\$ 55,043</u>	Total	<u>\$ 5,004</u>

**Note 12 – Long-Term Liabilities – Primary Government**

<b>Primary Government Long-Term Liabilities Year Ended June 30, 2015 (In Thousands)</b>					
	Beginning Balances	Increases	Decreases	Ending Balances	Amounts Due Within One Year
<b>Governmental Activities</b>					
Liabilities For:					
General Obligation Bonds	\$ 6,649,907	\$ 977,741	\$ 741,872	\$ 6,885,776	\$ 546,979
Revenue Bonds	47,255	8,357	10,855	44,757	2,405
State General Fund Appropriation Bonds	1,230,408	-	54,731	1,175,677	37,960
Loans	28,610	9,243	12,887	24,966	12,015
Due to Component Unit	12,791	-	2,453	10,338	2,521
Capital Leases	106,821	-	8,309	98,512	8,658
Certificates of Participation	41,981	91,873	7,979	125,875	8,910
Claims	683,996	84,430	86,063	682,363	95,446
Compensated Absences	293,171	273,662	270,636	296,197	38,892
Net Other Postemployment Benefits	224,584	61,439	27,077	258,946	-
Net Pension Liability <sup>(1)</sup>	4,488,076	-	1,827,257	2,660,819	-
<b>Total</b>	<b>\$ 13,807,600</b>	<b>\$ 1,506,745</b>	<b>\$ 3,050,119</b>	<b>\$ 12,264,226</b>	<b>\$ 753,786</b>
<b>Business-type Activities</b>					
Liabilities For:					
General Obligation Bonds	\$ 256,886	\$ 31,686	\$ 28,141	\$ 260,431	\$ 20,911
Revenue Bonds	444,231	76,656	60,403	460,484	27,315
Loans	3,635	700	541	3,794	641
Capital Leases	30,519	-	4,551	25,968	4,335
Claims	5,576	1,282	3,372	3,486	1,708
Compensated Absences	145,874	36,176	31,148	150,902	18,488
Net Other Postemployment Benefits	32,325	10,562	5,027	37,860	-
Net Pension Liability <sup>(1)</sup>	734,872	-	336,861	398,011	-
<b>Total</b>	<b>\$ 1,653,918</b>	<b>\$ 157,062</b>	<b>\$ 470,044</b>	<b>\$ 1,340,936</b>	<b>\$ 73,398</b>

<sup>(1)</sup> The beginning balance has been restated as a result of implementing GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" for the year ended June 30, 2015.

<b>Primary Government Resources for Repayment of Long-Term Liabilities (In Thousands)</b>					
	Governmental Activities				
	General Fund	Special Revenue Funds	Internal Service Funds	Business-type Activities	Total
Liabilities For:					
General Obligation Bonds	\$ 5,182,686	\$ 1,703,090	\$ -	\$ 260,431	\$ 7,146,207
Revenue Bonds	28,449	16,308	-	460,484	505,241
State General Fund Appropriation Bonds	1,175,677	-	-	-	1,175,677
Loans	-	-	24,966	3,794	28,760
Due to Component Unit	-	10,338	-	-	10,338
Capital Leases	98,357	155	-	25,968	124,480
Certificates of Participation	125,875	-	-	-	125,875
Claims	74,643	595,969	11,751	3,486	685,849
Compensated Absences	151,805	132,406	11,986	150,902	447,099
Net Other Postemployment Benefits	258,116	-	830	37,860	296,806
Net Pension Liability	<u>2,550,752</u>	<u>-</u>	<u>110,067</u>	<u>398,011</u>	<u>3,058,830</u>
<b>Total</b>	<b>\$ 9,646,360</b>	<b>\$ 2,458,266</b>	<b>\$ 159,600</b>	<b>\$ 1,340,936</b>	<b>\$ 13,605,162</b>

The following tables show principal and interest payment schedules for general obligation bonds, revenue bonds, state General Fund appropriation bonds, loans, due to component unit, capital leases, and certificates of participation. There are no payment schedules for claims, compensated absences, net other postemployment benefits, and net pension liability.

Year Ended June 30	Governmental Activities		Business-type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
	2016	\$ 546,979	\$ 272,626	\$ 20,911	\$ 11,312	\$ 567,890
2017	526,486	247,338	20,169	9,790	546,655	257,128
2018	506,745	222,795	20,010	8,819	526,755	231,614
2019	465,060	199,642	19,220	7,877	484,280	207,519
2020	451,996	177,769	18,709	6,974	470,705	184,743
2021-2025	1,896,289	596,375	80,291	22,308	1,976,580	618,683
2026-2030	1,273,712	232,790	47,613	7,553	1,321,325	240,343
2031-2035	529,281	40,103	15,544	1,233	544,825	41,336
Total	\$ 6,196,548	\$ 1,989,438	\$ 242,467	\$ 75,866	\$ 6,439,015	\$ 2,065,304
Bond Premium	689,228	-	17,964	-	707,192	-
Total	\$ 6,885,776	\$ 1,989,438	\$ 260,431	\$ 75,866	\$ 7,146,207	\$ 2,065,304

Year Ended June 30	Governmental Activities		Business-type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
	2016	\$ 2,405	\$ 1,539	\$ 27,315	\$ 17,791	\$ 29,720
2017	2,490	1,462	29,815	16,497	32,305	17,959
2018	2,570	1,383	32,170	15,333	34,740	16,716
2019	2,645	1,298	29,355	14,082	32,000	15,380
2020	2,740	1,205	30,385	12,899	33,125	14,104
2021-2025	11,210	4,792	149,085	45,899	160,295	50,691
2026-2030	10,345	3,124	92,690	19,034	103,035	22,158
2031-2035	9,855	865	47,980	3,804	57,835	4,669
2036-2040	-	-	2,965	58	2,965	58
Total	\$ 44,260	\$ 15,668	\$ 441,760	\$ 145,397	\$ 486,020	\$ 161,065
Bond Premium	497	-	18,724	-	19,221	-
Total	\$ 44,757	\$ 15,668	\$ 460,484	\$ 145,397	\$ 505,241	\$ 161,065

**Primary Government  
State General Fund Appropriation Bonds  
Principal and Interest Payments  
(In Thousands)**

Year Ended June 30	Governmental Activities	
	Principal	Interest
2016	\$ 37,960	\$ 49,272
2017	39,420	47,836
2018	40,385	46,041
2019	41,175	44,162
2020	42,930	42,160
2021-2025	244,765	177,471
2026-2030	308,520	112,289
2031-2035	88,645	62,128
2036-2040	112,735	38,031
2041-2045	82,100	8,363
Total	\$ 1,038,635	\$ 627,753
Bond Premium	137,042	-
Total	\$ 1,175,677	\$ 627,753

**Primary Government  
Loans Payable and Due to Component Unit  
Principal and Interest Payments  
(In Thousands)**

Year Ended June 30	Governmental Activities		Business-type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
	2016	\$ 14,536	\$ 545	\$ 641	\$ 142	\$ 15,177
2017	10,656	332	599	123	11,255	455
2018	4,427	181	508	106	4,935	287
2019	1,422	130	375	88	1,797	218
2020	694	107	271	74	965	181
2021-2025	2,247	341	1,148	185	3,395	526
2026-2030	1,322	95	252	10	1,574	105
Total	\$ 35,304	\$ 1,731	\$ 3,794	\$ 728	\$ 39,098	\$ 2,459



**Primary Government  
Capital Leases  
Principal and Interest Payments  
(In Thousands)**

Year Ended June 30	Governmental Activities		Business-type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2016	\$ 8,658	\$ 4,764	\$ 4,335	\$ 1,205	\$ 12,993	\$ 5,969
2017	8,973	4,374	4,275	1,295	13,248	5,669
2018	9,305	3,968	4,264	1,389	13,569	5,357
2019	9,712	3,545	4,226	1,480	13,938	5,025
2020	10,162	3,077	4,122	1,575	14,284	4,652
2021-2025	51,433	7,252	3,308	973	54,741	8,225
2026-2030	269	7	1,079	246	1,348	253
2031-2035	-	-	359	14	359	14
Total	<u>\$ 98,512</u>	<u>\$ 26,987</u>	<u>\$ 25,968</u>	<u>\$ 8,177</u>	<u>\$ 124,480</u>	<u>\$ 35,164</u>

**Primary Government  
Certificates of Participation  
Principal and Interest Payments  
(In Thousands)**

Year Ended June 30	Governmental Activities	
	Principal	Interest
2016	\$ 8,910	\$ 5,559
2017	9,900	5,152
2018	10,355	4,656
2019	10,620	4,137
2020	2,180	3,607
2021-2025	12,655	16,288
2026-2030	16,160	12,790
2031-2035	20,620	8,326
2036-2040	<u>20,530</u>	<u>2,629</u>
Total	\$ 111,930	\$ 63,144
Premium on Certificates of Participation	<u>13,945</u>	-
Total	<u>\$ 125,875</u>	<u>\$ 63,144</u>

**Debt Service Fund**

Minnesota Statutes, Section 16A.641, provides for an annual appropriation for transfer to the Debt Service Fund. The amount of the appropriation is to be such that, when combined with the balance on hand in the Debt Service Fund on December 1 of each year for state bonds, it will be sufficient to pay all general obligation bond principal and interest due and to become due through July 1 in the second ensuing year. If the amount appropriated is insufficient when combined with the balance on hand in the Debt Service Fund, the state constitution requires the state auditor to levy a statewide property tax to cover the deficiency. No such property tax has been levied since 1969 when the law requiring the appropriation was enacted.

During fiscal year 2015, Minnesota Management and Budget made the necessary transfers to the Debt Service Fund as follows:

**Primary Government  
Transfers to Debt Service Fund  
Year Ended June 30, 2015  
(In Thousands)**

General Fund	\$ 727,953
Special Revenue Funds:	
Trunk Highway Fund	\$ 154,593
Miscellaneous Special Revenue Fund	<u>136</u>
Total Special Revenue Funds	\$ 154,729
Capital Projects Fund:	
Building Fund	<u>\$ 413</u>
Total Transfers to Debt Service Fund	<u>\$ 883,095</u>

**General Obligation Bond Issues**

In August 2014, the state issued \$895,235,000 general obligation bonds, Series 2014A through Series 2014E:

- Series 2014A for \$429,670,000 in state various purpose bonds were issued at a true interest rate of 2.83 percent.
- Series 2014B for \$288,000,000 in state trunk highway bonds were issued at a true interest rate of 2.71 percent.
- Series 2014C for \$26,040,000 in taxable state bonds were issued at a true interest rate of 3.01 percent.
- Series 2014D for \$28,210,000 in taxable state various purpose refunding bonds were issued at a true interest rate of 2.77 percent.
- Series 2014E for \$123,315,000 in state trunk highway refunding were issued at a true interest rate of 2.01 percent. The aggregate debt service payments decreased by \$16,647,000 and the economic gain (the present value of the debt service savings) for the state was \$14,208,000.

The state remains contingently liable to pay its advance refunded general obligation, revenue, and certificate of participation bonds as shown in the following table.

<b>Primary Government Outstanding Defeased Debt (In Thousands)</b>				
<b>General Obligation Bonds</b>				
Refunding Date	Refunding Amount	Refunded Amount	June 30, 2015 Outstanding Amount	Refunded Bond Call/Maturity Date
November 6, 2013	\$ 124,758	\$ 131,450	\$ 131,450	October 1, 2015
November 6, 2013	115,598	121,800	121,800	June 1, 2016
November 6, 2013	133,584	140,750	140,750	November 1, 2016
August 21, 2014	5,449	5,705	5,705	October 1, 2021
August 21, 2014	9,727	10,185	10,185	August 1, 2022
August 21, 2014	58,165	55,800	55,800	October 1, 2015
August 21, 2014	25,070	24,050	24,050	June 1, 2016
August 21, 2014	33,304	31,950	31,950	November 1, 2016
August 21, 2014	6,776	6,500	6,500	August 1, 2017
	<u>\$ 512,431</u>	<u>\$ 528,190</u>	<u>\$ 528,190</u>	
<b>Certificate of Participation</b>				
Refunding Date	Refunding Amount	Refunded Amount	June 30, 2015 Outstanding Amount	Refunded Bond Call/Maturity Date
December 18, 2012	N/A	\$ 7,985	\$ 7,985	June 1, 2016

The following table is a schedule of general obligation bonds authorized, but unissued, and bonds outstanding as of June 30, 2015. This schedule includes all general obligation bonds that were sold, including bonds sold for the State Operated Community Services and State Colleges and Universities funds (enterprise funds).

<b>Primary Government General Obligation Bonds Authorized, but Unissued, and Bonds Outstanding As of June 30, 2015 (In Thousands)</b>			
Purpose	Authorized But Unissued	Amount Outstanding	Interest Rates
State Building	\$ 685	\$ 145	5.00%
State Operated Community Services	-	716	5.00%
State Transportation	90,522	243,255	3.00-5.00%
Maximum Effort School Loan	-	12,780	5.00%
Rural Finance Authority	19,000	33,405	1.35-5.00%
Various Purpose Refunding Bonds	-	1,299,165	1.39-5.00%
Trunk Highway Refunding Bonds	-	294,955	1.00-5.00%
Trunk Highway	877,084	1,408,135	2.00-5.00%
Various Purpose	970,189	3,146,459	0.50-5.00%
Total	<u>\$ 1,957,480</u>	<u>\$ 6,439,015</u>	

**State General Fund Appropriation Bonds**

On October 31, 2012, the Minnesota Supreme Court concluded that the Appropriation Refunding Bonds do not constitute public debt for which the state has pledged its full faith, credit, and taxing powers. The Minnesota Supreme Court held that, accordingly, the bonds are not subject to the Minnesota Constitution's Article XI, Section 5, restrictions on the use of the proceeds of "public debt." Resulting from the decision of this court case, on November 21, 2012, the state sold state General Fund appropriation refunding bonds. The bonds were issued for the purpose of refunding tobacco settlement revenue bonds Series 2011A and Series 2011B of the Tobacco Securitization Authority. These appropriation bonds are payable only from amounts appropriated by the Minnesota Legislature.

Minnesota Statutes, Section 16A.965, authorizes the state to issue state General Fund appropriation bonds for the purpose of financing up to \$498,000,000 for the state and City of Minneapolis' share of the costs of a professional football stadium project of the Minnesota Sports Facilities Authority (component unit) that was created for that purpose by Minnesota Statutes, Chapter 473J. The state has commenced the financing process. In addition, the Minnesota Pay-for-Performance Act of 2011 authorized issuance of up to \$10,000,000 bond proceeds as incentive payments to service providers for certain financial outcomes that will result in decreased costs or increased revenues to the state.

Minnesota Statutes, Section 16A.967, authorizes the state to issue state General Fund appropriation bonds not to exceed \$19,000,000 for financing land acquisition, design, engineering, and construction of facilities and infrastructure necessary to complete the next phase of the Lewis and Clark Regional Water System project, including completion of the pipeline to Magnolia, extension of the project to the Lincoln-Pipestone Rural Water System connection near Adrian, and engineering, design, and easement acquisition for the final phase of the project to Worthington. No bonds shall be sold until the commissioner

of Minnesota Management and Budget determines that a nonstate match of at least \$9,000,000 is committed to this project phase. Grant agreements entered into under this section must provide for reimbursement to the state from any federal money provided for the project, consistent with the Lewis and Clark Regional Water System, Incorporated agreement.

The following table is a schedule of state General Fund appropriation bonds authorized, but unissued, and bonds outstanding as of June 30, 2015.

<b>Primary Government State General Fund Appropriation Bonds Authorized, but Unissued, and Bonds Outstanding As of June 30, 2015 (In Thousands)</b>			
Purpose	Authorized But Unissued	Amount Outstanding	Interest Rates
Professional Football Stadium	\$ -	\$ 453,770	0.60-5.00%
Pay-for-Performance	10,000	-	N/A
Refund Tobacco Securitization Authority	-	584,865	3.00-5.00%
Lewis and Clark Regional Water System	19,000	-	N/A
Total	<u>\$ 29,000</u>	<u>\$ 1,038,635</u>	

#### Loans Payable and Due to Component Unit

Governmental activities loans are loans relating to the Trunk Highway Fund (special revenue fund), \$10,338,000 in loans from the Public Facilities Authority (component unit – Due to Component Unit) was outstanding for transportation projects. Other governmental activities loans are internal service fund loans for equipment purchases.

Business-type activities loans are loans to purchase equipment and loans from energy companies to improve energy efficiencies in the colleges and universities.

#### Capital Leases

In 2006, the state entered into capital lease agreements, amended in 2013, with St. Paul Port Authority (SPPA - not part of the state's reporting entity) to purchase two newly constructed buildings on state-owned land for \$180,005,000. Lease payments are scheduled over 20 years and approximate the debt service payments of SPPA. The leases meet the criteria of a capital lease as defined by GASB Statement No. 62. The terms of each agreement provide options to purchase the buildings under a bargain purchase option. In May 2013, the SPPA issued refunding bonds of \$115,760,000. The proceeds of the bonds will be applied to refund SPPA's outstanding revenue bonds. The lease agreement was amended to approximate the debt service payments of SPPA refunding bonds. The state has other capital lease agreements to purchase equipment that meets the above criteria.

#### Certificates of Participation

In August 2009, the state issued \$74,980,000 of certificates of participation (COPs) at a true interest rate of 2.88 percent to finance the acquisition of computer software development intangible assets. The proceeds are funding two projects for developing a) the state's statewide financial and procurement system and b) the state's integrated tax accounting system. The COPs were issued under a trust agreement with U.S. Bank, NA., trustee, who will collect rental payments according to the principal and

interest schedule pursuant to the Technology Systems Lease Purchase Agreement for remittance to the investors. The COPs are not general or moral obligations of the state and no revenues are pledged to repay them. If the state defaults on the debt, the trustee has the right to terminate the lease terms of either or both projects and to take whatever legal action may appear necessary to collect rental payment(s).

In August 2014, the state issued \$80,100,000 of certificates of participation (COPs) at a true interest rate of 3.70 percent to finance the predesign, design, and construction and equipping of offices, hearing rooms and parking facilities for a legislative office facility. The COPs are not general or moral obligations of the state and no revenues are pledged to repay them. If the state defaults on the debt, the trustee has the right to terminate the lease terms of either or both projects and to take whatever legal action may appear necessary to collect rental payment(s).

#### Revenue Bonds Payable

In October 2013, Iron Range Resources and Rehabilitation issued \$37,830,000 of education facilities revenue bonds at a true interest rate of 3.76 percent. Minnesota Laws of 2013, Chapter 143, Article 11, Section 11; Minnesota Statutes, Section 298.22 through 298.32; and an order of the commissioner of Iron Range Resources and Rehabilitation authorized the issuance of the bonds. The bonds will be used to make grants to certain school districts located in the taconite relief areas, as defined in Minnesota Statutes, Section 273.134. The interest rates for the bonds range from 3.00 percent to 4.30 percent over a 20 year term.

In September 2014, the Iron Range Resources and Rehabilitation issued \$7,860,000 of education facilities refunding revenue bonds at a true interest rate of 1.32 percent. The proceeds of the bonds will be used to effect a current refunding of the commissioner of Iron Range Resources and Rehabilitation's Educational Facilities Revenue Bonds Series 2006. Minnesota Laws of 2005, Chapter 152, Article 1, Section 39 as amended; Minnesota Statutes, Section 298.2211; and an order of the commissioner of Iron Range Resources and Rehabilitation authorized the issuance of the bonds. The interest rates on the bonds range from 2.00 to 3.00 percent over the seven year term of the bonds.

To repay the bonds, Iron Range Resources and Rehabilitation has pledged future appropriations of the annual distribution of taconite production tax revenues to the Iron Range Resources and Rehabilitation account within the General Fund and the Douglas J. Johnson Economic Protection Trust Fund (special revenue fund). These tax distributions, totaling \$3,994,000 for fiscal year 2015, have averaged less than seven percent of the state's total annual taconite production tax revenues over the last five years. The debt service on the bonds is payable solely from these taconite production tax distributions. For fiscal year 2015, principal and interest paid by Iron Range Resources and Rehabilitation on the bonds was \$4,331,000. The total principal and interest remaining to be paid as of June 30, 2015, is \$59,928,000 payable through October 2033.

The state is authorized by Minnesota Statutes, Section 403.275, and by Minnesota Statewide Radio Board resolution to issue revenue bonds for a current development phase of a public safety radio communications system. On November 1, 2006, \$35,000,000 in revenue bonds was issued at a true interest rate of 3.76 percent. On November 13, 2008, \$42,205,000 in revenue bonds was issued at a true interest rate of 4.60 percent. On October 22, 2009, \$60,510,000 in revenue bonds was issued at a true interest rate of 3.17 percent. On August 16, 2011, \$60,380,000 in revenue bonds was issued at a true interest rate of 2.96 percent. The state has pledged future 911 fee revenues to repay the debt. The debt service on these bonds is payable solely from the revenues derived from the 911 fee assessed on wireless and wire-line telephone service. Annual principal and interest payments on the bonds are expected to require less than 35 percent of the total 911 fee revenues. The total principal and interest remaining to be paid on the bonds as of June 30, 2015, is \$142,750,000 payable through June 2026. Principal and interest paid during fiscal year 2015 and total 911 fee revenues were \$18,234,000 and \$57,381,000, respectively. The bonds are accounted for in the 911 Services Fund (enterprise fund) and are insured by a financial guaranty insurance policy issued by MBIA Insurance Corporation.

Minnesota State Colleges and Universities (MnSCU) (enterprise fund) is authorized by Minnesota Statutes, Section 136F.98, to issue revenue bonds whose aggregate principal shall not exceed \$405,000,000 at any time. The proceeds of these bonds are used to finance the acquisition, construction, and remodeling of buildings for dormitory, residence hall, parking ramps, student union, and food service purposes at state universities. Revenue bonds currently outstanding have interest rates of 0.80 percent to 5.75 percent. The revenue bonds are payable solely from, and collateralized by, an irrevocable pledge of revenues to be derived from the operation of the financed buildings and from student fees. These revenue bonds are payable through 2034. Annual principal and interest payments on the bonds are expected to require less than 25 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$442,345,000. Principal and interest paid for the current year and total customer net revenues were \$25,907,000 and \$112,663,000, respectively.

Itasca Community College issued revenue bonds through the Itasca County Housing Redevelopment Authority that are payable through 2025. These bonds are payable solely from, and collateralized by, an irrevocable pledge of revenues to be derived from the operation of the financed buildings. Annual principal and interest payments on the bonds are expected to require less than 37 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$2,062,000. Principal and interest paid and total customer net revenues during fiscal year 2015 were \$168,000 and \$478,000, respectively. These revenue bonds have a variable interest rate of 0.75 percent to 3.65 percent.

#### Claims

Municipal solid waste landfill liabilities of \$209,947,000 for closure and postclosure care claims are payable from the Environmental and Remediation Fund (special revenue fund) and the General Fund. The state has assumed responsibility for the long-term care of certain closed municipal solid waste facilities. Minnesota Statutes, Section 115B.39, established the landfill cleanup program to provide environmental response to qualified, state-permitted, closed landfills. The state is responsible, in perpetuity, for performing cleanup and final closure work, as well as all postclosure maintenance and monitoring, at qualifying sites. There are currently 109 landfills in the program. One of the sites, Freeway Landfill, has a liability of \$52,125,000; approximately 25 percent of the total landfill liability. Funding for the state's ongoing claims at these landfills comes from the Environmental and Remediation Fund (special revenue fund). The Environmental and Remediation Fund includes revenues from insurance recovery proceeds and financial assurance from previous owners and operators. Proceeds from the sale of state general obligation bonds, accounted for in the Building Fund (capital projects fund) and repaid by the General Fund, have been used for design and construction work at the publicly-owned landfills in the program. Estimated landfill closure and postclosure liabilities include planned response actions, future unknown additional remedies which have some probability of occurring, future replacement of some remedial systems, and administrative costs. Since costs are estimated at current value, actual costs could be different because of inflation, changes in technology, inclusion of additional qualifying sites or changes in regulations, and future unanticipated response actions.

The state of Minnesota is financially responsible to remediate certain known pollution present on either state-owned or non-state-owned land. In most cases, the state voluntarily assumes responsibility for site assessment and clean-up activities when the responsible party cannot be found or is financially unable to perform the remediation. Pollution remediation obligation liabilities as of June 30, 2015, were \$45,134,000. Of this total, \$33,740,000 was the liability for remediation on sites designated pursuant to state or federal superfund laws. The pollution remediation amounts are estimated through an analysis of existing polluted sites. The liabilities are based on the weighted average of the pollution remediation outlays expected to be incurred to settle those liabilities. Because the liabilities are measured at their current value, they are subject to change due to inflation, technology improvements, or changes to applicable laws and regulations. Funding for the state's pollution remediation primarily comes from the Environmental and Remediation Fund (special revenue fund), which was established under Minnesota Statutes, Section 116.155, and the Petroleum Tank Cleanup Fund (special revenue fund), which was established under Minnesota Statutes, Section 115C.08.

The governmental activities' and business-type activities' liability for workers' compensation of \$89,431,000 and \$3,486,000, respectively, are based on claims filed for injuries to state employees occurring prior to June 30, 2015, and is an undiscounted estimate of future payments. The liability will be liquidated using future resources at unspecified times.

Claims of \$31,500,000 are for workers' compensation claims of employees of uninsured and bankrupt firms. These claims are funded by an assessment on insurers and are payable from the Special Compensation Fund (special revenue fund).

Claims of \$294,600,000 are for reimbursements of supplementary and second injury benefits for old workers' compensation injuries. Legislative action ended both the supplementary and second injury programs. The claim amount represents the estimated discounted (5.00 percent) cost of supplementary benefits for injuries prior to October 1, 1995, and second injury program benefits for injuries prior to July 1, 1992. Without alteration by settlements, the liability is expected to extend to approximately the year 2052 for supplementary benefits and 2042 for second injuries.

The remaining \$11,751,000 is for claims in the Risk Management Fund (internal service fund).

#### Compensated Absences

The compensated absences liability for governmental activities and business-type activities of \$296,197,000 and \$150,902,000 respectively, are primarily for vacation leave and vested sick leave, which are payable as severance pay under specific conditions. Both amounts are paid in cash only when an employee terminates state employment. This obligation will be liquidated using future resources at unspecified times.

#### Arbitrage Liabilities

An arbitrage rebate payable to the federal government is required by the Tax Reform Act of 1986 and U.S. Treasury regulations and penalties if there are excess earnings on tax-exempt bond proceeds and debt service reserves. For fiscal year 2015, the state did not have excess earnings on tax-exempt bond proceeds and debt service.

**Revenue Bonds Payable – Fiduciary Funds**

On June 1, 2000, the state of Minnesota issued revenue bonds totaling \$29,000,000 on behalf of the state's three retirement systems. Minnesota Statutes, Section 356.89, authorized the issuance of the revenue bonds for the construction of an administrative office building. On August 9, 2012, the state of Minnesota issued revenue refunding bonds totaling \$21,880,000 on behalf of the state's three retirement systems at a true rate of 1.63 percent. Minnesota Statutes, Section 356B.10, authorized the issuance of the revenue bonds for a current refunding of the \$29,000,000 Retirement System Building Revenue Bonds, Series 2000, which were issued for the construction of an administrative office building. The revenue refunding bonds have an interest rate of 1.63 percent and are not general obligations of the state. The bonds are backed by the assets of the three retirement systems, excluding assets segregated for retired employees and assets of the systems' defined contribution funds.

The debt service payments are allocated to each system based on the percentage interest each has in the facility. For fiscal year 2015, principal and interest paid by the State Employees Retirement Fund (SERF), Teachers Retirement Fund (TRF), and General Employees Retirement Fund (GERF) was \$2,078,000. The total principal and interest remaining to be paid as of June 30, 2015, is \$19,727,000, payable through 2025.

Long-Term Debt Repayment Schedule Fiduciary Funds Revenue Bonds – SERF, TRF, and GERF (In Thousands)		
Year Ended June 30	Principal	Interest
2016	\$ 1,645	\$ 436
2017	1,675	403
2018	1,710	370
2019	1,760	336
2020	1,785	300
2021-2025	8,470	837
Total	\$ 17,045	\$ 2,682
Bond Premium	1,164	-
Total	\$ 18,209	\$ 2,682

**Note 13 – Long-Term Liabilities – Component Units**

**General Obligation and Revenue Bonds**

Metropolitan Council (MC) issues general obligation bonds for parks, solid waste disposal systems, sewers, and transportation projects, backed by the full faith and credit and taxing powers of MC. MC had \$1,780,036,000 in general obligation bonds and general obligation grant anticipation notes outstanding on December 31, 2014, net of unamortized discounts/premiums. During calendar year 2014, MC issued general obligation parks, transit, and wastewater bonds for a total of \$93,000,000. During 2014, MC also issued \$100,800,000 of general obligation grant anticipation notes for the Central Corridor light rail project.

University of Minnesota (U of M) issues general obligation bonds and revenue bonds for capital projects. On June 30, 2015, the principal amount of general obligation bonds and revenue bonds outstanding, net of unamortized discounts/premiums, was \$798,434,000 and \$316,091,000, respectively.

Component Units General Obligation Bonds Major Component Units (In Thousands)					
Year Ended December 31	MC <sup>(1)</sup>		Year Ended June 30	U of M	
	Principal	Interest <sup>(2)</sup>		Principal	Interest
2015	\$ 358,195	\$ 46,933	2016	\$ 36,640	\$ 34,573
2016	281,453	35,384	2017	40,820	32,928
2017	98,775	30,323	2018	42,750	31,031
2018	98,273	27,667	2019	44,425	29,043
2019	101,689	25,120	2020	32,960	27,310
2020-2024	455,227	82,979	2021-2025	156,785	112,909
2025-2029	251,699	28,284	2026-2030	165,250	72,681
2030-2034	78,692	4,865	2031-2035	121,390	35,785
2035-2039	-	-	2036-2040	66,895	13,694
2040-2044	-	-	2041-2044	32,995	3,364
Total	\$ 1,724,003	\$ 281,555	Total	\$ 740,910	\$ 393,318
Unamortized Discounts/ Premiums and Issuance Costs	56,033	-		57,524	-
Total	\$ 1,780,036	\$ 281,555	Total	\$ 798,434	\$ 393,318

<sup>(1)</sup> MC general obligation bonds include general obligation grant anticipation notes issued in calendar year 2012 and 2014.

<sup>(2)</sup> MC interest is net of Build America Bonds federal subsidy.

Housing Finance Agency (HFA) is authorized by Minnesota Statutes, Section 462A.06, to issue bonds and notes to provide funds for rehabilitation, construction, and mortgage loans, or to refund bonds to sponsors of residential housing for families of low and moderate income. The amount outstanding on these bonds at any time shall not exceed \$5,000,000,000, according to Minnesota Statutes, Section 462A.22. The principal amount of revenue bonds outstanding on June 30, 2015, net of unamortized discounts/premiums, was \$2,033,332,000.

Office of Higher Education (OHE) is authorized by Minnesota Statutes, Section 136A.171 through Section 136A.175, to issue revenue bonds and notes to finance guaranteed loans for students attending eligible post-secondary educational institutions. The amount outstanding on these bonds at any one time, not including refunded bonds or otherwise defeased or discharged bonds, shall not exceed \$850,000,000, according to Minnesota Statutes, Section 136A.171. On June 30, 2015, the outstanding principal of revenue bonds was \$519,516,000 net of unamortized discounts/premiums.

Public Facilities Authority (PFA) is authorized by Minnesota Statutes, Section 446A.04, to issue revenue bonds to make loans to municipalities for wastewater treatment facilities. The amount outstanding on these bonds at any time shall not exceed \$1,500,000,000, according to Minnesota Statutes, Section 446A.12. The principal amount of bonds outstanding on June 30, 2015, net of unamortized discounts/premiums, was \$937,228,000.

<b>Component Units Revenue Bonds Major Component Units (In Thousands)</b>				
Year Ended June 30	HFA		U of M	
	Principal	Interest	Principal	Interest
2016	\$ 95,523	\$ 64,261	\$ 10,165	\$ 14,004
2017	48,190	60,485	10,675	13,440
2018	41,265	58,788	11,215	12,958
2019	40,055	57,001	11,790	12,383
2020	41,450	57,762	12,390	11,778
2021-2025	237,215	305,727	71,915	48,950
2026-2030	296,675	342,108	83,645	29,397
2031-2035	329,105	359,831	56,520	13,091
2036-2040	279,920	290,798	23,490	1,458
2041-2045	606,431	85,914	-	-
2046-2050	9,785	5,918	-	-
2051-2055	900	18	-	-
Total	<u>\$ 2,026,514</u>	<u>\$ 1,688,611</u>	<u>\$ 291,805</u>	<u>\$ 157,459</u>
Unamortized Discounts/ Premiums and Issuance Costs	<u>6,818</u>	<u>-</u>	<u>24,286</u>	<u>-</u>
Total	<u>\$ 2,033,332</u>	<u>\$ 1,688,611</u>	<u>\$ 316,091</u>	<u>\$ 157,459</u>

<b>Component Units Revenue Bonds Nonmajor Component Units (In Thousands)</b>				
Year Ended June 30	OHE		PFA	
	Principal	Interest	Principal	Interest
2016	\$ 1,090	\$ 1,537	\$ 160,985	\$ 41,505
2017	3,045	1,505	76,275	35,754
2018	4,255	1,476	72,540	31,972
2019	4,905	1,215	77,285	28,375
2020	4,600	977	77,955	24,530
2021-2025	54,610	2,456	269,395	72,109
2026-2030	-	1,919	150,675	21,677
2031-2035	-	1,919	8,330	408
2036-2040	93,400	1,837	-	-
2041-2045	168,000	1,276	-	-
2046-2048	<u>185,000</u>	<u>376</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 518,905</u>	<u>\$ 16,493</u>	<u>\$ 893,440</u>	<u>\$ 256,330</u>
Unamortized Discounts/Premiums and Issuance Costs	<u>611</u>	<u>-</u>	<u>43,788</u>	<u>-</u>
Total	<u>\$ 519,516</u>	<u>\$ 16,493</u>	<u>\$ 937,228</u>	<u>\$ 256,330</u>

#### Loans and Notes Payable

Metropolitan Council received loans from the Minnesota Housing Finance Authority in 2002 and 2004 for \$400,000, and \$730,000, respectively. In 2004, MC received a \$275,000 loan from Hennepin County Housing and Redevelopment Authority for a total of \$1,405,000 of loans outstanding on December 31, 2014. The terms of the loan agreements are 30 years, although they may be extended indefinitely if all the terms of the loan agreement are met.

On December 17, 2014, the University of Minnesota issued taxable commercial paper notes of \$51,620,000. The U of M also issued tax-exempt commercial paper notes which are backed by U of M's self-liquidity. On June 30, 2015, the outstanding commercial paper notes were \$249,620,000. Commercial paper is short-term in nature and is classified as current liabilities on the financial statements.

National Sports Center Foundation refinanced a majority of its existing debt with a new bank in 2012. On December 31, 2014, the total outstanding loans and notes payable was \$4,986,000.

#### Capital Leases

On December 1, 2004, Metropolitan Council entered into an annual appropriation lease purchase agreement for land and facilities. The lease is subject to non-appropriation by MC in which event the lease is terminated and there is no obligation of MC for future lease payments. MC intends to continue the lease through its entire term. On December 31, 2014, the present value of the minimum lease payments was \$8,570,000.

University of Minnesota has six distinct capital leases. Three of the six are financed through third-party financing for the purchase of fleet vehicles and other equipment. The remaining three capital leases have payments being paid directly to the lessor and represent leases for buildings. On June 30, 2015, the present value of the minimum lease payments was \$21,244,000.

#### Variable Rate Debt

##### University of Minnesota

To protect against future interest rate fluctuations on U of M's general obligation bonds and for budgeting purposes, U of M entered into an interest rate swap. This was a freestanding pay-fixed, receive-variable interest rate swap which changed the variable interest rate bonds to synthetic fixed-rate bonds. At June 30, 2015, this swap was considered an ineffective hedge, where the change in fair value was included in investment income reported in the Statements of Activities. See Note 2 – Cash, Investments, and Derivative Instruments for more information.

##### Office of Higher Education

The rates on the taxable Series 2008A bonds and tax-exempt Series 2008B bonds are determined by a remarketing agent. The rates on Series 2008A bonds and Series 2008B bonds cannot exceed 15.0 percent and 12.0 percent, respectively. The interest on the Series 2008A and Series 2008B bonds is payable monthly and semi-annually, respectively. No principal payments are required until final maturity.

The rates on the tax-exempt Series 2011A and 2011B bonds are determined by a remarketing agent. The rates on the Series 2011A and 2011B bonds cannot exceed 12.0 percent. Interest payments on the Series 2011A and 2011B bonds were previously payable on a monthly basis. Beginning April 1, 2015, interest payments are payable semi-annually and no principal payments are required until final maturity.

The rates on the tax-exempt Series 2010 bonds are fixed and range from 2.0 percent to 5.0 percent. The interest on the 2010 bonds is paid semi-annually. The annual effective interest rate was 4.34 percent for the year ended June 30, 2015.

The rates on the tax-exempt Series 2012B bonds are determined by a remarketing agent. The rate cannot exceed 12.0 percent and is payable semi-annually. The bonds have mandatory redemption dates at various years throughout the life of the bonds with a balloon payment due at final maturity.

All bond series are secured by the revenues derived by the Agency from student loans financed by the proceeds of the bonds.

##### Housing Finance Agency

As of June 30, 2015, all of the HFA interest rate swap agreements have been determined to be effective hedges, as defined by GASB Statement No. 53. The fair value is displayed in the deferred inflows of resources as an interest rate swap agreement, whereas the inception-to-date change in fair value as of June 30, 2015, is included in the deferred outflows of resources as deferred loss on interest rate swap agreements on the Statement of Net Position. See Note 2 – Cash, Investment, and Derivative Instruments for more information.

#### Bond Defeasances

In prior years, U of M defeased various bonds by placing the proceeds from new bond issuances into an irrevocable trust to provide for all future debt-service payments on the old bonds. The amount defeased for general obligation bonds 1982 and 1996 Series A was \$271,635,000 with \$130,600,000 outstanding as of June 30, 2015. Neither the outstanding indebtedness nor the related trust account assets for these bonds are included in the U of M's financial statements as of June 30, 2015.

#### Note 14 – Segment Information

<b>Primary Government Segment Information Financial Data Year Ended June 30, 2015 (In Thousands)</b>			
	Minnesota State Colleges and Universities		
	Revenue Fund	Itasca Residence Halls	911 Services
<b>Condensed Statement of Net Position</b>			
<b>Assets:</b>			
Current Assets	\$ 87,712	\$ 260	\$ 40,606
Restricted Assets	137,052	296	-
Capital Assets	359,765	2,952	129,422
<b>Total Assets</b>	<b>\$ 584,529</b>	<b>\$ 3,508</b>	<b>\$ 170,028</b>
Deferred Outflows of Resources	\$ 1,012	\$ -	\$ 216
<b>Liabilities:</b>			
Current Liabilities	\$ 30,276	\$ 129	\$ 17,113
Noncurrent Liabilities	332,916	1,600	113,649
<b>Total Liabilities</b>	<b>\$ 363,192</b>	<b>\$ 1,729</b>	<b>\$ 130,762</b>
Deferred Inflows of Resources	\$ 4,771	\$ -	\$ 2,478
<b>Net Position:</b>			
Net Investment in Capital Assets	\$ 130,131	\$ 1,232	\$ -
Restricted	87,447	296	37,004
Unrestricted	-	251	-
<b>Total Net Position</b>	<b>\$ 217,578</b>	<b>\$ 1,779</b>	<b>\$ 37,004</b>
<b>Condensed Statement of Revenues, Expenses and Changes in Net Position</b>			
Operating Revenues - Customer Charges	\$ 112,662	\$ 478	\$ 57,381
Depreciation Expense	(18,371)	(119)	(12,141)
Other Operating Expenses	(78,856)	(203)	(24,741)
<b>Operating Income (Loss)</b>	<b>\$ 15,435</b>	<b>\$ 156</b>	<b>\$ 20,499</b>
<b>Nonoperating Revenues (Expenses):</b>			
Interest Income	\$ 615	\$ 5	\$ 5
Capital Contributions	4,803	-	-
Interest Expense	(10,427)	(48)	(4,640)
Other	20	-	(13,211)
Transfers-In (Out)	-	-	(683)
<b>Change in Net Position</b>	<b>\$ 10,446</b>	<b>\$ 113</b>	<b>\$ 1,970</b>
Beginning Net Position	217,556	1,666	39,726
<b>Change in Accounting Principal</b>	<b>(10,424)</b>	<b>-</b>	<b>(4,692)</b>
<b>Ending Net Position</b>	<b>\$ 217,578</b>	<b>\$ 1,779</b>	<b>\$ 37,004</b>
<b>Condensed Statement of Cash Flows</b>			
<b>Net Cash Provided (Used) By:</b>			
Operating Activities	\$ 27,048	\$ 266	\$ 35,357
Noncapital Financing Activities	20	-	(32,034)
Capital and Related Financing Activities	(1,170)	(168)	(15,493)
Investing Activities	(145)	7	5
<b>Net Increase (Decrease)</b>	<b>\$ 25,753</b>	<b>\$ 105</b>	<b>\$ (12,165)</b>
Beginning Cash and Cash Equivalents	\$ 163,973	\$ 136	\$ 51,990
<b>Ending Cash and Cash Equivalents</b>	<b>\$ 189,726</b>	<b>\$ 241</b>	<b>\$ 39,825</b>

The types of goods or services provided by each segment are as follows:

- MnSCU Revenue Fund constructs, maintains, and operates college buildings for residence hall, student union, parking, and wellness purposes.
- MnSCU Itasca Residence Hall accounts for the construction of student housing at Itasca Community College.
- 911 Services Fund accounts for activities related to the enhancement of the state's 911 emergency response system.

Each segment has a revenue stream pledged to secure revenue bonds and provisions in the bond documents which require the separate reporting of each segment's financial operations and position.

## **Note 15 – Contingent Liabilities**

### **University of Minnesota**

The University of Minnesota (U of M) (component unit) issued state-secured revenue bonds to finance a football stadium on campus. In 2006, the Minnesota Legislature appropriated from the General Fund \$10,250,000 per year not to exceed 25 years starting in 2008 to pay a portion of the bonds. Grants from the General Fund are conditioned upon satisfaction of certain requirements by the U of M. As of August 2015, there was \$99,220,000 outstanding on these bonds.

U of M issued state-secured revenue bonds to finance Biomedical Science Research facilities. In 2008, the Minnesota Legislature appropriated from the General Fund amounts ranging from \$850,000 to \$15,550,000 per year not to exceed 25 years starting in 2010 to pay a portion of the bonds. Grants from the General Fund are conditioned upon satisfaction of certain requirements by the U of M. As of August 2015, \$182,420,000 was outstanding on these bonds. All required payments of the bonds are guaranteed by the state.

### **Housing Finance Agency**

The Housing Finance Agency (HFA) (component unit) issued state-secured appropriation bonds to provide funds for rehabilitation, construction and mortgage loans, or to refund bonds to sponsors of residential housing for families of low and moderate income. In 2008, the Minnesota Legislature appropriated from the General Fund up to \$2,400,000 per year for 22 years starting in fiscal year 2011 to pay a portion of the bonds. As of August 2015, there was \$27,274,000 outstanding on these bonds.

HFA issued state-secured appropriation bonds to finance housing infrastructure. In 2012, the Minnesota Legislature appropriated from the General Fund up to \$2,200,000 per year starting in fiscal year 2014 through 2036 to pay a portion of the bonds. All required payments of the bonds are guaranteed by the state. As of August 2015, there was \$28,360,000 outstanding on these bonds. In 2014, the Minnesota Legislature authorized HFA to issue an additional \$80,000,000 of housing infrastructure bonds and appropriated from the General Fund up to \$6,400,000 per year beginning in fiscal year 2016 through 2038 to pay a portion of the bonds. HFA issued state-secured appropriation bonds of \$37,570,000 in February of 2015 and an additional \$31,095,000 in September 2015. See Note 20 – Subsequent Events. As of August 2015, \$32,570,000 was outstanding on these bonds.

In 2015, the Minnesota Legislature authorized HFA to issue an additional \$10,000,000 of housing infrastructure bonds and appropriated from the General Fund up to an additional \$800,000 per year beginning in Fiscal year 2018 through 2039.

### **School District Credit Enhancement Program**

Minnesota Statutes, Section 126C.55, established a school district credit enhancement program. If a school district is unable to pay its debt service due on school district and intermediate school district certificates of indebtedness, capital notes, certificate of participation, or general obligation bonds enrolled in the program, the Minnesota Legislature appropriates annually from the General Fund the amounts necessary to make the debt service payments. This amount is repaid to the General Fund through a reduction in state aid payable to the school district or intermediate school district, or the levy of an ad valorem tax which may be made with the approval of the commissioner of Education. The total amount of debt enrolled in the program at June 30, 2015, was \$12.2 billion. The state has not had to make any debt service payments on behalf of school districts or intermediate school districts under this program.

### **City and County Credit Enhancement Program**

Minnesota Statutes, Section 446A.086, established a city and county credit enhancement program. If a city or county is unable to pay its debt service due on general obligation bonds enrolled in the program



issued for the construction, improvement, or rehabilitation of certain projects, the Minnesota Legislature appropriates annually from the General Fund the amounts necessary to make the debt service payments. This amount is repaid to the General Fund through a reduction in state aid payable to the city or county, or the levy of an ad valorem tax which may be made with the approval of Public Facility Authority (component unit). As of August, 2015, the total general obligation bonds guaranteed by the state through 2040, was \$533 million.

**Note 16 – Equity**

**Restricted Net Position – Government-wide Statement of Net Position**

The following table identifies the primary government's restricted net position in greater detail than is presented on the face of the financial statements:

<b>Primary Government Restricted Net Position Balances As of June 30, 2015 (In Thousands)</b>				
	Restricted by Constitution	Restricted by Enabling Legislation	Restricted by Other	Total
<b>Restricted For:</b>				
Acquire, Maintain, and Improve Land and Buildings	\$ -	\$ -	\$ 419	\$ 419
Administer Offender Rehabilitation	-	-	4,879	4,879
Clean up Petroleum Contamination	-	10,773	-	10,773
Debt Service	954,917	-	116,878	1,071,795
Develop Economy and Workforce	-	38,582	-	38,582
Develop Northeastern Minnesota Economy	-	52,625	6,564	59,189
Donor-Specified Purposes	-	-	29,125	29,125
Employ and Train Workers	-	49,708	-	49,708
Enhance 911 Services	-	-	37,004	37,004
Enhance Arts and Culture	17,286	-	-	17,286
Enhance Health and Human Services	-	12,018	-	12,018
Enhance Higher Education	-	-	5,696	5,696
Enhance Hunting and Fishing	-	54,336	-	54,336
Enhance K-12 Education	-	3,564	-	3,564
Enhance Natural Resources	-	931,595	-	931,595
Enhance State Government	-	35,557	-	35,557
Finance School District Construction Projects	-	38,046	-	38,046
Improve Agricultural, Environment, and Energy Resources	-	123,248	-	123,248
Improve County Infrastructure	426,799	-	-	426,799
Improve Municipalities' Infrastructure	162,037	-	-	162,037
Improve Transportation	-	16,698	-	16,698
License Vehicles and Increase Safety	-	5,481	-	5,481
Monitor Environment	-	11,516	-	11,516
Other Purposes	-	-	41,568	41,568
Plan, Construct, and Maintain State Highways	809,214	-	-	809,214
Promote Aviation Safety, Planning, and Regulations	-	38,320	-	38,320
Restore, Protect, and Enhance Outdoors	379,578	-	-	379,578
School Aid - Expendable	7,040	-	-	7,040
School Aid - Nonexpendable	1,184,420	-	-	1,184,420
Unemployment Benefits	-	-	1,779,303	1,779,303
<b>Total Restricted Net Position</b>	<b>\$ 3,941,291</b>	<b>\$ 1,422,067</b>	<b>\$ 2,021,436</b>	<b>\$ 7,384,794</b>

**Fund Balances – Primary Government**

The following table identifies governmental fund balances of the primary government in greater detail than is presented on the face of the financial statements:

	Governmental Funds Fund Balances As of June 30, 2015 (In Thousands)			
	General Fund	Major Special Revenue Fund	Other Funds	Total
		Federal Fund		
<b>Fund Balances:</b>				
<b>Nonspendable:</b>				
Inventory	\$ -	\$ -	\$ 40,433	\$ 40,433
Trust or Permanent Fund Principal	931,595	-	1,184,420	2,116,015
Total Nonspendable Fund Balances	\$ 931,595	\$ -	\$ 1,224,853	\$ 2,156,448
<b>Restricted for:</b>				
Acquire, Maintain, and Improve Land and Buildings	\$ -	\$ -	\$ 413,987	\$ 413,987
Administer Workers' Compensation	-	-	27,995	27,995
Clean up Petroleum Contamination	-	-	17,620	17,620
Construct/Reconstruct Infrastructure	-	-	37,593	37,593
Debt Service	-	-	913,213	913,213
Develop Economy and Workforce	-	-	37,778	37,778
Develop Northeastern Minnesota Economy	80,826	-	-	80,826
Donor-specified Purposes	-	-	29,124	29,124
Employ and Train Workers	-	-	48,356	48,356
Enhance Arts and Culture	-	-	17,279	17,279
Enhance Health and Human Services	-	-	11,675	11,675
Enhance Hunting and Fishing	-	-	54,336	54,336
Enhance K-12 Education	-	-	3,462	3,462
Enhance State Government	-	-	34,543	34,543
Finance School District Construction Projects	38,046	-	-	38,046
Improve Agriculture, Environment, and Energy Resources	236	124	119,328	119,688
Improve County Infrastructure	-	-	426,104	426,104
Improve Municipalities' Infrastructure	-	-	161,854	161,854
Improve Transportation	-	-	16,222	16,222
Invest in School Districts	-	-	6,734	6,734
License Vehicles and Increase Safety	-	-	5,403	5,403
Monitor Environment	-	-	111,114	111,114
Plan, Construct, and Maintain State Highways	-	-	796,952	796,952
Promote Aviation Safety, Planning, and Regulations	-	-	38,320	38,320
Restore, Protect, and Enhance Outdoors	-	-	379,578	379,578
Total Restricted Fund Balances	\$ 119,108	\$ 124	\$ 3,708,570	\$ 3,827,802

	Governmental Funds Fund Balances (continued) As of June 30, 2015 (In Thousands)			
	General Fund	Major Special Revenue Fund	Other Funds	Total
		Federal Fund		
<b>Fund Balances:</b>				
<b>Committed to:</b>				
Develop Economy and Workforce	\$ -	\$ -	\$ 12,231	\$ 12,231
Enhance Health and Human Services	-	-	31,924	31,924
Enhance K-12 Education	-	-	2,143	2,143
Enhance State Government	-	-	34,715	34,715
Improve Agriculture, Environment, and Energy Resources	-	-	2,635	2,635
Improve Public Safety	-	-	185,342	185,342
Improve Transportation	-	-	53,083	53,083
Manage Natural Resources	-	-	55,912	55,912
Provide Health Insurance	-	-	262,004	262,004
Rehabilitate and Diversify Industry near Mining	-	-	216,996	216,996
Total Committed Fund Balances	\$ -	\$ -	\$ 856,985	\$ 856,985
<b>Assigned to:</b>				
Develop Economy and Workforce	\$ 113,534	\$ -	\$ -	\$ 113,534
Enhance Health and Human Services	71,777	-	-	71,777
Enhance K-12 Education	30,780	-	-	30,780
Enhance State Government	16,479	-	-	16,479
Fund Capital Projects	-	-	177,373	177,373
Higher Education	6,506	-	-	6,506
Improve Agriculture, Environment, and Energy Resources	49,607	-	-	49,607
Improve Public Safety	19,191	-	-	19,191
Improve Transportation	14,906	-	-	14,906
Provide Health Insurance	-	-	505,000	505,000
Total Assigned Fund Balances	\$ 322,780	\$ -	\$ 682,373	\$ 1,005,153
<b>Unassigned:</b>	\$ 748,698	\$ -	\$ -	\$ 748,698
Total Fund Balances	\$ 2,122,181	\$ 124	\$ 6,472,781	\$ 8,595,086

## Net Position Deficits

The following funds have net position deficits for the fiscal year ended June 30, 2015.

Net Position Deficits As of June 30, 2015 (In Thousands)		Net Position
<b>Enterprise Funds</b>		
Behavioral Services	\$	(18,549)
MNsure		(6,610)
State Auditor		(4,514)
State Lottery		(11,332)
State Operated Community Services		(74,887)
<b>Internal Service Funds</b>		
Central Services		(778)
MN.IT Services		(201,417)

The implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" required the recording of the net pension liability and the deferred inflows and outflows of resources associated with pensions. This has caused the nonmajor enterprise and internal services funds noted in the table above to end fiscal year 2015 in a deficit net position. The actuarially determined amounts are likely to vary significantly from year to year and are managed by the retirement systems and the Minnesota Legislature to ensure the defined benefit plans are adequately funded to pay plan benefits to employees participating as they become due. For these reasons, the state does not include the pension-related liabilities or deferred inflow and outflows of resources in the rate-setting process for managing these funds as long as the funds are contributing the statutory required contributions. The amounts will continue to be monitored by the retirement systems administering these plans and the Minnesota Legislature.

Three of these funds also have net position deficits for reasons in addition to the implementation of GASB Statement No. 68. The funds are as follows:

Behavioral Services Fund (enterprise fund) has been experiencing a change in population served and service rates over the past few years which resulted in an annual deficit net position. During the 2015 Legislative Session, the Minnesota Legislature took action to balance the fund through transfer of funds within the Department of Human Services and also passed a supplemental appropriation. Review of the service size and funding levels will continue during fiscal year 2016 to determine additional options to balance this fund.

MNsure (enterprise fund) is still evolving as a new operation of the state and ended the fiscal year in a deficit net position. A three year financial plan has been established to ensure operations are managed on a budgetary and cash basis.

State Operated Community Services Fund (enterprise fund) has seen a steady decline in operating income which resulted in a deficit net position. During the 2015 Legislative Session, the Minnesota Legislature provided for a one-time transfer of existing funds from a dedicated revenue account to help balance the fund at the end of fiscal year 2015. Ongoing operating losses are expected during fiscal year 2016 while the program is redesigned to reduce the number of sites and to focus on a more defined service level for individuals requiring a safety net level of care.

## Note 17 – Risk Management

### Primary Government

The state is exposed to various risks of loss related to torts; to theft of, damage to, or destruction of assets; to errors and omissions; and to employer obligations. The state manages these risks through the Risk Management Fund (internal service fund), a self-insurance fund, and other insurance and self-funding mechanisms. All health plans are self-insured.

### Risk Management Fund

State agencies may elect to participate in the Risk Management Fund (internal service fund), which offers auto, liability, property, and related coverage. The agencies pay a premium to participate in this coverage. All agencies that own state vehicles are required to purchase automobile liability coverage from the fund.

The property coverage offers an agency a range of deductibles from \$1,000 through \$250,000 per loss. The fund covers the balance of the claim up to \$1,000,000. The reinsurance program provides coverage up to \$1,000,000,000. Once annual aggregate losses paid by the Risk Management Fund reach \$2,500,000 in any one fiscal year, the reinsurer will provide coverage in excess of a \$25,000 maintenance deductible for each claim. Agencies electing not to participate in the Risk Management Fund, and not able to cover the losses from their operating budget, must seek other reimbursements or additional appropriations from the Minnesota Legislature.

The liability coverage is up to the statutory limit (tort claims cap) of \$500,000 bodily injury and property damage per person, and \$1,500,000 bodily injury and property damage per occurrence. The casualty reinsurance program provides \$10,000,000 excess of a \$1,000,000 retention to protect the state from auto and general liability claims that are extra-territorial, as well as for suits brought in federal court which would be outside the state's jurisdiction.

The Risk Management Fund purchases insurance policies for state agencies seeking insurance for specialized insurance needs for which the state does not self-insure. These coverages include aviation, medical malpractice, and foster care liability. The premiums for these policies are billed back to the agencies at cost.

Minnesota Statutes, Section 15.38, Subdivision 8, permits the purchase of insurance on state-owned buildings and contents.

All losses of state property are covered by programs of the Risk Management Fund, by insurance policies purchased in the commercial market, or are uninsured and become the liability of the state.

### Tort Claims

State agencies may elect to participate in the Risk Management Fund and obtain coverage for selected exposures, subject to the tort claims limits. Agencies not electing to participate in the Risk Management Fund are responsible for paying the cost of claims from their operating budget. The Minnesota Legislature also makes an annual Tort Claim Appropriation to cover claims that would unduly impair agency operations. Agencies not able to cover claims through these two avenues must seek additional appropriations from the Minnesota Legislature. Tort claims brought outside Minnesota state jurisdiction and in federal court have unlimited liability exposure.

Workers' Compensation

The state, as a self-insured employer, assumes all risks for workers' compensation-related claims and provides workers' compensation insurance coverage for state employees. The program provides a full-service workers' compensation insurance program, including workplace safety and loss control, rehabilitative and return to work services, claim services, and legal services.

The program is required by state law to be a member of the Workers' Compensation Reinsurance Association (WCRA). WCRA reimburses the state for catastrophic workers' compensation claims that exceed the current retention amount of \$1,960,000.

The recovery of claim costs that are less than the WCRA retention amount is the responsibility of each state agency. State agencies may participate in either a 'pay-as-you-go' revolving fund or a premium pool cost allocation fund. These costs are paid from each agency's operating budget.

The state estimates the liability for reported claims that have not yet been settled. These costs include anticipated indemnity and medical benefits related to the reported claim.

State Employee Group Insurance Program

The Minnesota Legislature created the Employee Insurance Fund, an internal service fund dedicated solely for the purpose of this program. The fund is administered by the State Employee Group Insurance Program (SEGIP), to provide eligible employees and other eligible persons with life insurance and hospital, medical, and dental coverage through provider organizations. The Employee Insurance Fund is not associated with any other public risk pools. A contingency reserve is maintained to increase the controls over medical plan provisions and other insurance costs for the purpose of moderating premium and claim fluctuations, and to assume all inherent risk associated with the self-funded insurance programs, which would also include losses to the fund.

SEGIP provides benefits coverage to employees by contracting with carriers through a network of providers throughout the state. SEGIP had settlements of \$1,727,316 greater than coverage during the fiscal year ended June 30, 2015.

In January 2000, the fund became fully self-insured for medical coverage and assumed all liability for medical claims. The self-funded programs within the fund establish claim liabilities based on estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not paid and of claims that have been incurred but not reported. These estimates are agreed to by the insurance carriers and the state and are reviewed for accuracy and reasonableness. The estimates are based on claim experience and claim lag timetables provided by the carriers and do not include additional estimates for subrogation, salvage, or unallocated claim adjustments.

Public Employees Insurance Program

The Public Employees Insurance Program (PEIP) is a public entity risk pool currently operating as an insurance program. The risk pool was created by the Minnesota Legislature to provide public employees and other eligible persons with life insurance and hospital, medical, and dental coverage to result in a greater utilization of government resources and advance the health and welfare of the citizens of the state. The enabling legislation for PEIP is Laws of Minnesota, 1987, codified as Minnesota Statutes, Section 43A.316. Beginning in fiscal year 1998, medical benefits provided through PEIP became a self-insured program.

PEIP's membership as of June 30, 2015, was 9,112 members and their dependents. The members of the pool include 69 school districts, 24 cities/townships, 5 counties, and 9 other public employers. PEIP provides medical benefits coverage to public employees through a self-insured statewide program administered through several private-sector claims administrators/managed care organizations, as well as fully insured life and dental coverage. The pool will be self-sustaining through member premiums. Stop-loss coverage was discontinued effective January 1, 2015.

The pool establishes claims liabilities based on estimates of the ultimate costs of claims (including future claim adjustment expenses) that have been reported but not settled and of claims that have been incurred but not reported. The estimated amounts of reinsurance recoverable on unpaid claims are deducted from the liability for unpaid claims. The pool uses reinsurance agreements to reduce its exposure to large losses on all types of insured events. Reinsurance permits the recovery of a portion of losses from reinsurers, although it does not discharge the primary liability of the pool as direct insurer of the risks reinsured.

<b>Primary Government Self-Insured Claim Liabilities (In Thousands)</b>				
	Beginning Claims Liability	Net Additions and Changes in Claims	Payment of Claims	Ending Claims Liability
<b>Risk Management Fund</b>				
Fiscal Year Ended 6/30/14	\$ 9,669	\$ 4,242	\$ 4,380	\$ 9,531
Fiscal Year Ended 6/30/15	\$ 9,531	\$ 4,100	\$ 1,880	\$ 11,751
<b>Tort Claims</b>				
Fiscal Year Ended 6/30/14	\$ -	\$ 270	\$ 270	\$ -
Fiscal Year Ended 6/30/15	\$ -	\$ 878	\$ 878	\$ -
<b>Workers' Compensation</b>				
Fiscal Year Ended 6/30/14	\$ 107,633	\$ 12,303	\$ 17,751	\$ 102,185
Fiscal Year Ended 6/30/15	\$ 102,185	\$ 12,778	\$ 22,046	\$ 92,917
<b>State Employee Insurance Plans</b>				
Fiscal Year Ended 6/30/14	\$ 61,809	\$ 681,154	\$ 678,994	\$ 63,969
Fiscal Year Ended 6/30/15	\$ 63,969	\$ 740,456	\$ 733,145	\$ 71,280

**Primary Government  
Public Employee Insurance Program  
Medical Claims  
(In Thousands)**

	Year Ended June 30	
	2015	2014
Unpaid Claims and Claim Adjustment Expenses, Beginning	\$ 7,535	\$ 3,606
Incurred Claims and Claim Adjustment Expenses:		
Provision for Insured Events of Current Year	\$ 78,705	\$ 68,028
Increases (Decreases) in Provision for Insured Events of Prior Years	536	561
Total Incurred Claims and Claim Adjustment Expenses	<u>\$ 79,241</u>	<u>\$ 68,589</u>
Payments:		
Claims and Claims Adjustment Expenses Attributable to Insured Events of Current Year	\$ 70,741	\$ 60,813
Claims and Claims Adjustment Expenses Attributable to Insured Events of Prior Years	7,659	3,847
Total Payments	<u>\$ 78,400</u>	<u>\$ 64,660</u>
Total Unpaid Claims and Claim Adjustment Expenses, Ending	<u>\$ 8,376</u>	<u>\$ 7,535</u>

**Component Units**

Housing Finance Agency

Housing Finance Agency (HFA) is exposed to various insurable risks of loss related to tort; to theft of, damage to, or destruction of assets; to errors or omissions; and to employer obligations. HFA manages these risks through the primary government's insurance plans including the primary government's Risk Management Fund and through purchased insurance coverage. HFA retains the risk of loss, although there have been no settlements or actual losses in excess of coverage in the last three years. HFA participates in the State Employee Group Insurance Plan (SEGIP), which provides life insurance and hospital, medical, and dental coverage through provider organizations. HFA also participates in the primary government's Workers' Compensation Program. Annual premiums are assessed by the program based on average costs and claims.

Metropolitan Council

Metropolitan Council (MC) is exposed to various risks of loss related to torts; to theft of, damage to, and destruction of assets; to errors and omissions; and to employer obligations. MC both purchases commercial insurance and self-insures for these risks of loss as discussed above. MC has not experienced significant reduction in insurance coverage from the prior year. MC has not had any settlements in excess of commercial coverage for the past three years.

MC purchases general liability insurance to protect all divisions of MC and recognizes a current liability for incurred, reported claims, and a long-term liability for claims incurred but not reported. Claims liabilities are calculated considering recent claim settlement trends including frequency and amount of payouts. Minnesota Statutes, Section 466.04, generally limits the MC's tort exposure to \$500,000 per claim and \$1,500,000 per occurrence for a claim arising on or after July 1, 2009. For claims arising earlier, the limits are \$400,000 per claim and \$1,200,000 per occurrence. In addition, an amount equal to twice these limits applies if the claim arises out of the release or threatened release of a hazardous substance.

MC has self-administered workers' compensation claims for all divisions. Liabilities are reported when information is available that suggests there has been an occurrence with probable loss incurred. Liabilities include an amount for claims that have been incurred but not reported. Claims liabilities are re-evaluated periodically to consider recently settled claims, the frequency of claims, and other economic and social factors. Liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using a discount rate of 2.75 percent. The self-insurance retention limit for workers' compensation is \$1,920,000 per single loss. For claims above the retention limit, the Workers' Compensation Reinsurance Association reimburses MC.

University of Minnesota

University of Minnesota (U of M) is self-insured for medical malpractice, general liability, directors' and officers' liability, and automobile liability through RUMINCO, Ltd., a wholly-owned single parent captive insurance company. Claims are reported to a third-party administrator, which pays expenses and estimates claim liabilities. The total expense of a claim is estimated and booked as a liability when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated in the year in which it is reported. In addition, an actuarial liability is established for incurred but not reported claims using a discount rate of 0.83 percent.

U of M is also self-insured for workers' compensation through an internally maintained fund. The internal fund for workers' compensation is maintained only to fund current year expected payouts. Excess insurance is maintained through the Workers' Compensation Reinsurance Association. Each year, an actuarial estimate of the U of M's liability for workers' compensation is compiled and recorded, but the liability is not funded in a separate reserve.

U of M's medical (health) and dental coverage for faculty and staff is a self-insured program. Under the plan, U of M pays claims, while the administration of the program is handled by independent administrators. U of M's graduate assistant medical plan and student health plan are also self-insured. Each year, an actuarial estimate of the U of M's liability for medical claims, including incurred but not reported claims, is recorded.

	<b>Component Units Claims Liabilities (In Thousands)</b>			
	Beginning Claims Liability	Net Additions and Changes in Claims	Payment of Claims	Ending Claims Liability
<b>Metropolitan Council - Workers' Compensation</b>				
Fiscal Year Ended 12/31/13	\$ 16,452	\$ 5,579	\$ 5,389	\$ 16,642
Fiscal Year Ended 12/31/14	\$ 16,642	\$ 5,722	\$ 5,692	\$ 16,672
<b>University of Minnesota - RUMINCO, Ltd.</b>				
Fiscal Year Ended 6/30/14	\$ 7,181	\$ 2,395	\$ 2,034	\$ 7,542
Fiscal Year Ended 6/30/15	\$ 7,542	\$ 1,522	\$ 2,358	\$ 6,706
<b>University of Minnesota - Workers' Compensation</b>				
Fiscal Year Ended 6/30/14	\$ 11,760	\$ 3,578	\$ 2,292	\$ 13,046
Fiscal Year Ended 6/30/15	\$ 13,046	\$ 3,329	\$ 2,401	\$ 13,974
<b>University of Minnesota - Medical/Dental</b>				
Fiscal Year Ended 6/30/14	\$ 24,037	\$ 259,083	\$ 261,075	\$ 22,045
Fiscal Year Ended 6/30/15	\$ 22,045	\$ 250,460	\$ 252,278	\$ 20,227

### Note 18 – Budgetary Basis vs. GAAP

Actual revenues, transfers-in, expenditures, encumbrances, and transfers-out on the budgetary basis do not equal those on the GAAP basis in the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund. This inequality results primarily from the differences in the recognition of accruals, reimbursements, deferred revenue, intrafund, and loan transactions, and from the budgetary basis of accounting for encumbrances. On the budgetary basis, encumbrances are recognized as expenditures in the year encumbered. The modified accrual basis of accounting recognizes expenditures when the goods or services are received, regardless of the year funds are encumbered. In addition, the GAAP General Fund includes several funds that are not included in the budgetary General Fund. A reconciliation of the fund balances under the two basis of accounting for the General Fund is provided in the following table.

<b>General Fund Reconciliation of GAAP Basis Fund Balance to Budgetary Fund Balance As of June 30, 2015 (In Thousands)</b>	
GAAP Basis Fund Balance:	\$ 2,122,181
Less: Encumbrances <sup>(1)</sup>	<u>179,341</u>
Unassigned Fund Balance	\$ 1,942,840
<b>Basis of Accounting Differences:</b>	
<b>Revenue Accruals/Adjustments:</b>	
Taxes Receivable	\$ (531,760)
Tax Refunds Payable	573,800
Human Services Receivable	(114,966)
Unearned Revenue	110,658
Escheat Asset	(17,726)
Other Receivables	(33,542)
Permanent School Fund Reimbursement	(1,300)
Investments at Market	8,524
<b>Expenditure Accruals/Adjustments:</b>	
Medical Care Programs	631,735
Human Services Grants Payable	62,611
Education Aids	821,064
Police and Fire Aid	94,410
<b>Other Financial Sources (Uses):</b>	
Transfer-In	(15,842)
<b>Perspective Differences:</b>	
Account with no Legally Adopted Budget	(1,395,595)
Long-Term Receivables	(5,384)
Appropriation Carryover	(95,608)
Budgetary Reserve	<u>(1,376,973)</u>
<b>Budgetary Basis:</b>	
Unassigned Fund Balance	<u>\$ 656,946</u>
<sup>(1)</sup> Encumbrances related to funds included in the budgetary General Fund.	

## Note 19 – Litigation

- 1) Payment of tort claims against the state is made from funds appropriated by the Minnesota Legislature to agencies for their general operations to the extent such funds are available without unduly hindering the operation of the agency, from appropriations of dedicated receipts if practicable, or from funds appropriated for the payment of tort claims. The Tort Claims appropriations for each of the fiscal years ending June 30, 2015, 2016, and 2017 are \$761,000. The maximum limit of liability for tort claims arising out of a single occurrence in Minnesota on or before January 1, 2000, and before January 1, 2008, is \$1,000,000. The maximum limited liability for any one claim is \$300,000 for claims arising before August 1, 2007, and \$400,000 for claims arising on or after August 1, 2007, and before July 1, 2009, for any one claim and the maximum limits of liability for tort claims arising in Minnesota on or after January 1, 2008, and prior to July 1, 2009, is \$1,200,000 for any number of claims arising out of a single occurrence. For tort claims arising in Minnesota on or after July 1, 2009, the maximum limits are \$500,000 for any one claim and \$1,500,000 for any number of claims arising out of a single occurrence.
- 2) Lawsuits based on non-tort theories furnish another basis for potential liability. The following cases, or categories of cases, in which the state, its officers or employees, are defendants have been noted because an adverse decision in each case or category of case could result in an expenditure of state moneys of over \$15 million in excess of current levels.
  - a. At any one time, there are hundreds of Minnesota Department of Transportation (MnDOT) eminent domain actions being litigated in district courts throughout the state. There is a continuous flow of such cases, with the actual number depending on many factors such as the number of parcels of land that can be acquired by direct purchase, the construction needs of the department, and revenues available for highway projects. In the aggregate, the potential cost to the state for property which has been, or will be, acquired exceeds \$15 million. Liability arising out of decisions unfavorable to the state may impact the state's Trunk Highway Fund (special revenue fund).
  - b. *Electric Cooperative Assessment Cases* (Minnesota Tax Court). Electric cooperatives filed a series of 16 separate appeals in Tax Court of the commissioner of Revenue's assessment of sales tax for varying periods generally ranging from 2003 through 2006. Each electric cooperative estimates costs for its members as it bills those members throughout the year and collects sales tax based on those estimates. At year's end, if the cooperative has charged members in excess of the actual costs, it issues patronage adjustments in the form of "capital credits" to the members for the difference in cost. After doing so, the appellants filed for a refund in the sales tax paid on the difference between the actual and estimated costs. The Department of Revenue initially paid the refunds to each appellant, but later issued assessments for the amounts that had been refunded. Citing Minnesota Rule 8130.1100, Subpart 5 (stating that when part of contribution is credited back to member's capital account after sale, credited amount is included in taxable sales price), the Department denied each appellant's administrative appeal. There are an estimated 44 electric cooperatives in the state that are similarly situated. The Department estimates total financial potential impact to the state of the commissioner losing the legal issue in these cases is approximately \$20.9 million in one-time refunds with an on-going annual impact of \$4.2 million. In June 2014, the Tax Court issued a decision denying the taxpayers' claims. On August 5, 2015, the Supreme Court affirmed the Tax Court in part and remanded in part to the Tax Court.
  - c. *Guggenberger et al. v. State, et al.* (United States District Court, District of Minnesota). In August 2015, Plaintiffs filed suit alleging that the Department of Human Services' operation of the Medicaid Home and Community Based Waiver Services (HCBS) programs violates (1) the reasonable promptness provision of the Medicaid Act; (2) the integration mandate of the Americans with Disabilities Act; (3) the free choice provision of the Medicaid Act; (4) Plaintiffs' right to Due Process; and (5) Section 504 of the Rehabilitation Act. Plaintiffs seek class certification. As part of their requested relief, Plaintiffs seek state funds appropriated for Waiver

Services, but not spent in fiscal year 2015 to be frozen or otherwise encumbered. This amount may exceed \$15 million. Plaintiffs have indicated, however, that they will amend their complaint and remove requests related to freezing or encumbering state funds, but they have not yet done so.

- d. *Kimberly-Clark Corporation & Subsidiaries v. Commissioner of Revenue* (Minnesota Tax Court). The taxpayer filed an appeal in the Minnesota Tax Court challenging the commissioner's denial of the taxpayer's refund claims. The taxpayer alleges it is entitled to elect a corporate tax apportionment formula set forth in the Multistate Tax Compact, even though the Minnesota Legislature repealed that provision of the Compact from the Minnesota Statutes in 1987. Resolution of this case may impact the commissioner's assessments against other multistate tax filers and may impact refund claims corporate taxpayers have and may file with the commissioner. As of February 2015, multiple corporate taxpayers had filed about \$180 million in refund claims, with estimated potential total refunds of \$700 million. On June 19, 2015, the Minnesota Tax Court granted summary judgment to the commissioner of Revenue. The taxpayer appealed to the Minnesota Supreme Court.
- e. *Kiminski v. Hunt et al (formerly Beach/Ness v. Hunt et al.) and similar matters*: In January of 2013, the Department of Natural Resources (DNR) notified approximately 5,000 residents that their drivers' license data may have been improperly viewed by former DNR employee John Hunt. Since the notification, five putative class actions have been filed in federal court against the DNR, the Department of Public Safety, and various state employees in their individual and official capacities alleging violations of federal and state law resulting from Hunt's conduct. The suits have all been consolidated and a consolidated amended complaint has been filed. The suits include claims for relief under the federal Drivers Privacy Protection Act and 42 U.S.C. § 1983. The plaintiffs seek statutory damages, actual damages, punitive damages, injunctive relief, and attorneys' fees. Other similar cases have been filed against other state employees in their individual and official capacities alleging plaintiffs' drivers' license data may have been improperly viewed by state employees. Motions to dismiss have been or will be filed in each case. To date, all such motions that have been resolved by the trial court have resulted in dismissals for the state employees. Several cases are now on appeal. The Eighth Circuit Court of Appeals has affirmed the dismissal of three of the cases. The other cases remain on appeal.
- f. *Minnesota Energy Resources Corp. (MERC) v. Commissioner of Revenue* (Minnesota Tax Court). The plaintiff, a natural gas pipeline corporation, appeals the market valuations made of the pipeline corporation's real, personal, and operating property subject to assessment in 53 counties in Minnesota. The separate appeals for tax years 2008-2012 are consolidated. MERC has also filed separate appeals for the 2013 and 2014 years. The pipeline corporation argues: (1) that the commissioner has failed to correctly determine the market value (as defined in Minnesota Statutes, Section 272.03, Subdivision 8) of the pipeline's property in Minnesota and in its determination has employed methods which overstate the market value and arrived at a value in excess of market value; and (2) that the pipeline's property in Minnesota was unfairly and unequally assessed compared to property in the same class and the property of similarly situated taxpayers in violation of Minnesota Statutes, Section 273.11, the Equal Protection Clause; the Uniformity of Taxation Clause (Art. X, Sec. 1), and the Due Process clause of the Minnesota Constitution and the Equal Protection and Due Process Clause of U.S. Constitution. The apportionable 2008 market value for this property is \$126 million under the Minnesota rule in effect for 2008. A new Minnesota rule governs calculation for the 2009-2011 tax years. MERC objects to both the old and new rules. Specifically, MERC disagrees with how the capitalization rate is calculated, the fact that external obsolescence is not included in depreciation and the weighting of cost factors and, thus, claim that the property tax assessments are not applied evenly throughout Minnesota. In September 2014, the Tax Court issued a decision in the 2008-2012 consolidated cases. The decision upheld certain of MERC's claims and denied other claims. For all five years combined, the net result of the Tax Court's decision is that MERC would receive a total refund of \$1.35 million, only 30 percent of which would be the state's share. Both sides appealed to the Supreme Court with oral argument held on November 4, 2015. The 2013 and 2014 appeals have been stayed pending final resolution of the 2008-2012 cases.

## Note 20 – Subsequent Events

### Primary Government

On August 19, 2015, the state sold \$368.2 million of general obligation state various purpose bonds Series 2015A at a true interest rate of 2.93 percent, \$310.0 million of general obligation state trunk highway bonds Series 2015B at a true interest rate of 2.88 percent, \$7.2 million general obligation taxable state various purpose bonds Series 2015C at a true interest rate of 2.43 percent, \$376.7 million of general obligation state various purpose refunding bonds Series 2015D at a true interest rate of 2.18 percent, and \$14.9 million of general obligation state trunk highway refunding bonds Series 2015E at a true interest rate of 2.15 percent. These bonds are backed by the full faith and credit and taxing powers of the state.

### Component Units

On August 26, 2015, the Regents of the University of Minnesota (U of M) issued \$90.1 million of special purpose revenue refunding bonds (State Supported Stadium Debt) Series 2015A at a true interest rate of 2.65 percent. The proceeds of the bonds will be used to refund the U of M's special purpose revenue bonds Series 2006 which were issued to finance a portion of the costs of construction of a new football stadium on the U of M's Twin Cities campus. Minnesota Statutes, Sections 137.5 through 137.6, was amended by Minnesota Session Laws 2015, Chapter 69. For information on the state appropriation for these bonds, see Note 15 – Contingent Liabilities.

On September 1, 2015, Housing Finance Agency (HFA) issued \$31.1 million of state appropriation bonds (Housing Infrastructure) Series 2015C at a true interest rate of 3.71 percent. The proceeds of the bonds will be used to provide money to fund Housing Infrastructure Loans and to pay the costs of issuance of the Series Bonds. For information on the state appropriation for these bonds, see Note 15 – Contingent Liabilities.



## 2015 Comprehensive Annual Financial Report Required Supplementary Information

### Modified Approach for Infrastructure

The state uses the modified approach for reporting selected infrastructure assets. Under this approach, the state expenses certain maintenance and preservation costs and does not report depreciation expense. Assets accounted for under the modified approach include approximately 29,000 lane miles of pavement and approximately 3,000 bridges and tunnels maintained by the state.

To utilize the modified approach, the state is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform condition assessments of eligible assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the assets at the condition level established and disclosed by the state.
- Document that the assets are being preserved approximately at, or above, the established condition level.

### Lane Miles of Pavement

#### Measurement Scale

The Minnesota Department of Transportation (MnDOT) uses three pavement condition indices to determine the condition of the trunk highway system: Present Serviceability Rating (PSR), Surface Rating (SR), and Pavement Quality Index (PQI). The PSR is a measure of pavement smoothness, the SR measures pavement distress (cracking), and the PQI is a composite index equal to the square root of the PSR multiplied by the SR.

The five qualitative categories used to describe pavement condition are shown in the table below:

Description	PQI Range	PSR Range	SR Range
Very Good	3.7 - 4.5	4.1 - 5.0	3.3 - 4.0
Good	2.8 - 3.6	3.1 - 4.0	2.5 - 3.2
Fair	1.9 - 2.7	2.1 - 3.0	1.7 - 2.4
Poor	1.0 - 1.8	1.1 - 2.0	0.9 - 1.6
Very Poor	0.0 - 0.9	0.0 - 1.0	0.0 - 0.8

The PQI will be used as the index for determining whether the pavement infrastructure is being maintained in a serviceable level. The PQI is an overall index, combining both pavement smoothness (PSR) and cracking (SR).



**Established Condition Level**

Principal arterial pavements will be maintained at 3.0 PQI (good) or higher, and all other pavements will be maintained at 2.8 PQI (good) or higher.

**Assessed Conditions**

The state assesses condition on 100 percent of the pavement surfaces at least once every two years.

	Principal Arterial Average PQI	Non-Principal Arterial Average PQI
2014	3.41	3.35
2013	3.40	3.26
2012	3.36	3.24

**Bridges and Tunnels**

**Measurement Scale**

MnDOT utilizes three performance measures to maintain and improve the bridge system: Structural Condition Rating, Geometric Rating, and Posted Bridge and Bridge Load Carrying Capacity. The Structural Condition Rating will be used to determine if the bridge system is being maintained at a serviceable level for the condition of the bridges under MnDOT's jurisdiction.

The Structural Condition Rating is a broad measure of the structural condition of a bridge. Each bridge is rated as Good, Fair, or Poor by using three National Bridge Inventory (NBI) condition codes and two NBI appraisal ratings to place each bridge in a category.

The three NBI condition codes are Deck Condition, Superstructure Condition, and Substructure Condition. The two NBI appraisal ratings are Structural Evaluation and Waterway Adequacy. Both the condition codes and the appraisal ratings use a scale of 0 (failed) through 9 (excellent).

Rating	Description
9	Excellent.
8	Very good.
7	Good. Some minor problems.
6	Satisfactory. Structural elements show some minor deterioration.
5	Fair. All primary structural elements are sound, but may have some minor section loss, cracking, spalling, or scour.
4	Poor. Advanced section loss, deterioration, spalling, or scour.
3	Serious. Loss of section, deterioration, spalling, or scour have seriously affected primary structural components. Local failures are possible. Fatigue cracks in steel or shear cracks in concrete may be present.
2	Critical. Advanced deterioration of primary structural elements. Fatigue cracks in steel or shear cracks in concrete may be present or scour may have removed substructure support. Unless closely monitored, it may be necessary to close the bridge until corrective action is taken.
1	Imminent failure. Major deterioration or section loss present in critical structural components or obvious vertical or horizontal movement affecting structure stability. Bridge is closed to traffic, but corrective action may put it back in light service.
0	Failure. Out of service, beyond corrective action.

The criteria for placing a bridge in each of the three categories are as follows:

Rating	Description
Good	If all of the condition codes are 7 or greater, and if both of the appraisal ratings are 6 or greater.
Fair	If any of the condition codes are 5 or 6, or if either of the appraisal ratings are 3, 4, or 5.
Poor	If any of the condition codes are 4 or less, or if either of the appraisal ratings are 2 or less. This is also defined as structurally deficient.

**Established Condition Level**

Ninety-two percent of principal arterial system bridges will be maintained at fair to good, while 80 percent of all other system bridges will be maintained at fair to good.

**Assessed Conditions**

Principal Arterial	2014	2013	2012
Fair to Good	95.2%	94.9%	94.5%

All Other Systems	2014	2013	2012
Fair to Good	93.8%	93.6%	93.0%

**Budgeted and Estimated Costs to Maintain**

The following table presents the state's estimate of spending necessary to preserve and maintain the roads and bridges at, or above, the Established Condition Levels cited above, and the actual amount spent (in thousands):

		Costs to be Capitalized			Maintenance of System			Total Construction Program
		Bridges	Pavement	Total Costs	Bridges	Pavement	Total Costs	
Budget	2015	\$ 255,033	\$ 230,075	\$ 485,108	\$ 55,789	\$ 403,213	\$ 459,002	\$ 944,110
	2014	251,019	248,841	499,860	78,143	627,255	705,398	1,205,258
	2013	179,581	289,898	469,479	36,480	691,872	728,352	1,197,831
	2012	257,442	288,138	545,580	23,111	504,601	527,712	1,073,292
	2011	241,801	270,378	512,179	25,390	356,957	382,347	894,526
Actual	2015	\$ 197,844	\$ 384,351	\$ 582,195	\$ 71,852	\$ 606,939	\$ 678,791	\$ 1,260,986
	2014	233,201	301,058	534,259	64,837	593,933	658,770	1,193,029
	2013	137,387	190,739	328,126	58,127	615,638	673,765	1,001,891
	2012	105,736	158,438	264,174	64,810	571,693	636,503	900,677
	2011	153,245	156,672	309,917	60,898	566,820	627,718	937,635

### Defined Benefit Plans – State Participating

The state of Minnesota contributes as an employer and/or non-employer contributing entity into five primary government administered multiple-employer cost sharing plans, two non-primary government administered multiple-employer cost sharing plans, and three primary government administered single-employer plans. See Note 8 – Pension and Investment Trust Funds for more information on each plan.

Required supplementary information is provided for the following plans:

- State Employees Retirement Fund (SERF)
- Correctional Employees Retirement Fund (CERF)
- General Employees Retirement Fund (GERF)
- Minneapolis Employees Retirement Fund (MERF)
- Teachers Retirement Fund (TRF)
- St. Paul Teachers' Retirement Fund (SPTRF)
- Duluth Teachers' Retirement Fund (DTRF)
- Judges Retirement Fund (JRF)
- Legislators Retirement Fund (LRF)
- State Patrol Retirement Fund (SPRF)

Required Supplementary Information Primary Government Administered Multiple-Employer Cost Sharing Plans Schedule of Contributions (In Thousands)							
	SERF		CERF		GERF		
	2014	2015	2014	2015	2014	2015	
Statutorily Required Contribution as an:							
Employer <sup>(1)</sup>	\$ 93,957	\$ 107,313	\$ 26,421	\$ 29,378	\$ 2,782	\$ 2,655	
Covered-Member Payroll	\$ 1,923,040	\$ 1,991,846	\$ 218,860	\$ 218,148	\$ 37,715	\$ 41,690	
Required Employer Contributions as a Percentage of Covered-Member Payroll	4.9%	5.4%	12.1%	13.5%	7.4%	6.4%	

<sup>(1)</sup>Statutorily required contributions equal actual required contributions.

Note: Data begins in fiscal year 2014, which is the measurement date used for the implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" in fiscal year 2015.

Required Supplementary Information Primary Government Administered Multiple-Employer Cost Sharing Plans Schedule of Contributions (In Thousands)				
	MERF		TRF	
	2014	2015	2014	2015
Statutorily Required Contribution as an:				
Employer <sup>(1)</sup>	\$ -	\$ -	\$ 13,206	\$ 14,542
Non-Employer Contributing Entity <sup>(1)</sup>	24,000	24,000	16,501	29,831
Total Statutorily Required Contribution	\$ 24,000	\$ 24,000	\$ 29,707	\$ 44,373
Covered-Member Payroll	N/A	N/A	\$ 167,667	\$ 177,998
Required Employer Contributions as a Percentage of Covered-Member Payroll	N/A	N/A	7.9%	8.2%

<sup>(1)</sup>Statutorily required contributions equal actual required contributions.

Note: Data begins in fiscal year 2014, which is the measurement date used for the implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" in fiscal year 2015.

Required Supplementary Information Non-Primary Government Administered Multiple-Employer Cost Sharing Plans Schedule of Contributions (In Thousands)				
	SPTRF		DTRF	
	2014	2015	2014	2015
Statutorily Required Contribution as an:				
Employer <sup>(1)</sup>	\$ 109	\$ 86	\$ 55	\$ 56
Non-Employer Contributing Entity <sup>(1)</sup>	10,665	9,827	6,555	6,346
Total Statutorily Required Contribution	\$ 10,774	\$ 9,913	\$ 6,610	\$ 6,402
Covered-Member Payroll	\$ 1,749	\$ 1,675	\$ 729	\$ 760
Required Employer Contributions as a Percentage of Covered-Member Payroll	6.2%	5.1%	7.5%	7.4%

<sup>(1)</sup>Statutorily required contributions equal actual required contributions.

Note: Data begins in fiscal year 2014, which is the measurement date used for the implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" in fiscal year 2015.

Required Supplementary Information Multiple-Employer Cost Sharing Plans Schedule of the Proportionate Share of the Net Pension Liability (In Thousands)							
	SERF 2015	CERF 2015	GERF 2015	MERF 2015	TRF 2015	SPTRF 2015	DTRF 2015
Primary Government's Proportion of the Net Pension Liability as an:							
Employer	73.38%	99.80%	0.70%	-	4.13%	0.31%	0.55%
Non-Employer Contributing Entity	-	-	-	43.35%	5.17%	30.34%	64.98%
Total Primary Government's Proportion of the Net Pension Liability	<u>73.38%</u>	<u>99.80%</u>	<u>0.70%</u>	<u>43.35%</u>	<u>9.30%</u>	<u>30.65%</u>	<u>65.53%</u>
Primary Government's Proportionate Share of the Net Pension Liability as an:							
Employer	\$ 1,189,902	\$ 475,387	\$ 33,103	\$ -	\$ 190,460	\$ 1,666	\$ 1,401
Non-Employer Contributing Entity	-	-	-	95,900	237,958	162,576	166,948
Total Primary Government's Proportionate Share of the Net Pension Liability	<u>\$ 1,189,902</u>	<u>\$ 475,387</u>	<u>\$ 33,103</u>	<u>\$ 95,900</u>	<u>\$ 428,418</u>	<u>\$ 164,242</u>	<u>\$ 168,349</u>
Primary Government's Covered-Member Payroll- measurement period	\$ 1,923,040	\$ 218,860	\$ 37,715	N/A	\$ 167,667	\$ 1,749	\$ 729
Primary Government's Employers' Proportionate Share of the Net Pension Liability as a percentage of its Covered-Member Payroll	61.9%	217.2%	87.8%	N/A	113.6%	95.3%	192.2%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.6%	64.8%	78.7%	80.9%	81.5%	66.1%	46.8%
Note: The state implemented GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" in fiscal year 2015 using the most recent actuarial report available of June 30, 2014.							

Required Supplementary Information Primary Government Administered Single-Employer Plan Judges Retirement Fund (JRF) Schedule of Contributions (In Thousands)										
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Statutorily Required Contribution <sup>(1)</sup>	\$ 7,336	\$ 7,572	\$ 7,935	\$ 8,219	\$ 8,283	\$ 8,297	\$ 7,922	\$ 8,177	\$ 9,426	\$ 9,776
Covered-Member Payroll	\$ 36,529	\$ 36,195	\$ 38,296	\$ 39,444	\$ 39,291	\$ 40,473	\$ 38,644	\$ 39,888	\$ 41,893	\$ 41,118
Contributions as a Percentage of Covered-Member Payroll	20.1%	20.9%	20.7%	20.8%	21.1%	20.5%	20.5%	20.5%	22.5%	23.8%
<sup>(1)</sup> Statutorily required contributions equal actual required contributions.										

Required Supplementary Information Primary Government Administered Single-Employer Plan Legislators Retirement Fund (LRF) Schedule of Contributions (In Thousands)										
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Statutorily Required Contribution <sup>(1)</sup>	\$ 5,685	\$ 1,772	\$ 2,217	\$ 1,269	\$ 1,975	\$ 2,805	\$ 3,935	\$ 3,399	\$ 3,436	\$ 3,216
Covered-Member Payroll	\$ 2,894	\$ 2,380	\$ 1,993	\$ 1,963	\$ 1,877	\$ 1,774	\$ 1,378	\$ 1,233	\$ 1,122	\$ 1,697
Contributions as a Percentage of Covered-Member Payroll	196.4%	74.5%	111.2%	64.6%	105.2%	158.1%	285.6%	275.7%	306.2%	189.5%
<sup>(1)</sup> Statutorily required contributions equal actual required contributions.										

Required Supplementary Information Primary Government Administered Single-Employer Plan State Patrol Retirement Fund (SPRF) Schedule of Contributions (In Thousands)										
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Statutorily Required Contribution <sup>(1)</sup>	\$ 7,055	\$ 7,461	\$ 8,279	\$ 9,178	\$ 10,104	\$ 9,873	\$ 11,620	\$ 11,482	\$ 12,894	\$ 13,763
Covered-Member Payroll	\$ 57,765	\$ 61,498	\$ 60,029	\$ 61,511	\$ 63,250	\$ 63,250	\$ 62,524	\$ 62,121	\$ 63,952	\$ 68,465
Contributions as a Percentage of Covered-Member Payroll	12.2%	12.1%	13.8%	14.9%	16.0%	15.6%	18.6%	18.5%	20.2%	20.1%
<sup>(1)</sup> Statutorily required contributions equal actual required contributions.										

**Required Supplementary Information  
Primary Government Administered Single-Employer Plans  
Schedule of Changes in the Net Pension Liability  
and Related Ratios  
(In Thousands)**

	JRF 2015	LRF 2015	SPRF 2015
<b>Total Pension Liability</b>			
Service Cost	\$ 12,075	\$ 398	\$ 14,514
Interest on the Total Pension Liability	20,535	6,177	60,183
Difference Between Expected and Actual Experience of the Total Pension Liability	5,080	(237)	(5,771)
Changes in Assumptions	(8,416)	11,201	30,058
Benefit Payments, Including Refunds of Member Contributions	<u>(20,802)</u>	<u>(8,486)</u>	<u>(53,722)</u>
Net Change in Total Pension Liability	\$ 8,472	\$ 9,053	\$ 45,262
Total Pension Liability – Beginning	\$ 373,039	\$ 137,446	\$ 781,411
Total Pension Liability - Ending	<u>\$ 381,511</u>	<u>\$ 146,499</u>	<u>\$ 826,673</u>
<b>Fiduciary Net Position</b>			
Contributions – Employer	\$ 9,426	\$ 3,436	\$ 12,894
Contributions – Member	3,578	101	7,930
Net Investment Income	28,011	1,750	107,187
Benefit Payments, Including Refunds of Member Contributions	<u>(20,802)</u>	<u>(8,486)</u>	<u>(53,722)</u>
Pension Plan Administrative Expenses	<u>(55)</u>	<u>(36)</u>	<u>(150)</u>
Net Change in Plan Fiduciary Net Position	\$ 20,158	\$ (3,235)	\$ 74,139
Plan Fiduciary Net Position – Beginning as Restated	\$ 155,398	\$ 11,493	\$ 593,201
Plan Fiduciary Net Position – Ending	\$ 175,556	\$ 8,258	\$ 667,340
<b>Net Pension Liability</b>	<u>\$ 205,955</u>	<u>\$ 138,241</u>	<u>\$ 159,333</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	46.0%	5.6%	80.7%
Covered-Member Payroll – measurement period	\$ 41,893	\$ 1,122	\$ 63,952
Net Pension Liability as a Percentage of Covered-Member Payroll	491.6%	12,320.9%	249.1%
Note: The state implemented GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" in fiscal year 2015 using the most recent actuarial report available of June 30, 2014.			

**Actuarial Measures of Other Postemployment Benefits Funding Progress**

The state of Minnesota offers other postemployment benefits to state employees and their dependents through a single-employer defined benefit health care plan.

**Required Supplementary Information  
Schedule of Funding Progress  
(In Thousands)**

Actuarial Valuation Date	7/1/2014 <sup>(1)</sup>
	7/1/2012
	7/1/2010
Actuarial Value of Plan Assets	7/1/2014 \$ -
	7/1/2012 \$ -
	7/1/2010 \$ -
Actuarial Accrued Liability	7/1/2014 \$ 666,638
	7/1/2012 \$ 651,890
	7/1/2010 \$ 799,321
Total Unfunded Actuarial Liability	7/1/2014 \$ 666,638
	7/1/2012 \$ 651,890
	7/1/2010 \$ 799,321
Funded Ratio <sup>(2)</sup>	7/1/2014 0%
	7/1/2012 0%
	7/1/2010 0%
Annual Covered Payroll	7/1/2014 \$ 3,243,316
	7/1/2012 \$ 2,819,463
	7/1/2010 \$ 3,027,241
Ratio of Unfunded Actuarial Liability to Annual Covered Payroll	7/1/2014 21%
	7/1/2012 23%
	7/1/2010 26%

<sup>(1)</sup> The July 1, 2014, Actuarial Valuation Report is the most recently issued report available. The Actuarial Valuation Report is prepared every two years.

<sup>(2)</sup> Actuarial value of assets as a percent of actuarial accrued liability.

**Public Employees Insurance Program Development Information**

The Public Employees Insurance Program's medical claims is a self-funded program. The following table illustrates how the fund's earned revenue (net of reinsurance) and investment income compare to related costs of loss (net of loss assumed by reinsurers) and other expenses assumed by the fund as of the end of each of the past ten years (in thousands).

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
1. Required Contribution and Investment Revenue:										
Earned	\$ 14,942	\$ 13,219	\$ 13,439	\$ 12,286	\$ 25,031	\$ 34,161	\$ 45,413	\$ 49,244	\$ 90,110	\$ 96,008
Ceded	(1,491)	(1,347)	(1,298)	(1,218)	(2,684)	(2,660)	(3,502)	(4,582)	(8,372)	(4,607)
Net Earned	\$ 13,451	\$ 11,872	\$ 12,141	\$ 11,068	\$ 22,347	\$ 31,501	\$ 41,911	\$ 44,662	\$ 81,738	\$ 91,401
2. Unallocated Expenses:	\$ 1,638	\$ 1,547	\$ 1,505	\$ 1,534	\$ 2,037	\$ 2,411	\$ 3,018	\$ 3,612	\$ 6,390	\$ 7,435
3. Estimated Claims and Expenses End of Policy Year:										
Incurred	\$ 12,551	\$ 11,206	\$ 10,748	\$ 9,473	\$ 19,350	\$ 24,134	\$ 38,173	\$ 41,959	\$ 73,795	\$ 86,276
Ceded	(1,382)	(1,782)	(380)	(667)	(562)	(1,491)	(2,149)	(4,909)	(5,767)	(7,571)
Net Incurred	\$ 11,169	\$ 9,424	\$ 10,368	\$ 8,806	\$ 18,788	\$ 22,643	\$ 36,024	\$ 37,050	\$ 68,028	\$ 78,705
4. Net Paid (Cumulative) as of:										
End of Policy Year	\$ 10,055	\$ 8,226	\$ 9,403	\$ 7,921	\$ 16,848	\$ 20,720	\$ 32,176	\$ 33,836	\$ 60,813	\$ 70,741
One Year Later	11,282	9,352	10,415	8,482	18,828	23,219	35,718	37,353	68,176	
Two Years Later	11,301	9,358	10,413	8,454	18,826	23,200	35,946	37,608		
Three Years Later	11,301	9,358	10,413	8,454	18,826	23,303	35,986			
Four Years Later	11,301	9,358	10,413	8,454	18,826	23,303				
Five Years Later	11,301	9,358	10,413	8,454	18,826					
Six Years Later	11,301	9,358	10,413	8,454						
Seven Years Later	11,301	9,358	10,413							
Eight Years Later	11,301	9,358								
Nine Years Later	11,301									
5. Reestimated Ceded Claims and Expenses:										
	\$ 1,382	\$ 1,782	\$ 380	\$ 667	\$ 562	\$ 1,491	\$ 2,149	\$ 4,909	\$ 5,767	\$ 7,571
6. Reestimated Net Incurred Claims and Expenses:										
End of Policy Year	\$ 11,169	\$ 9,424	\$ 10,368	\$ 8,806	\$ 18,788	\$ 22,643	\$ 36,024	\$ 37,050	\$ 68,028	\$ 78,705
One Year Later	11,294	9,362	10,425	8,502	18,848	23,249	36,006	37,673	68,588	
Two Years Later	11,301	9,358	10,413	8,454	18,826	23,304	35,946	37,608		
Three Years Later	11,301	9,358	10,413	8,454	18,826	23,303	35,986			
Four Years Later	11,301	9,358	10,413	8,454	18,826	23,303				
Five Years Later	11,301	9,358	10,413	8,454	18,826					
Six Years Later	11,301	9,358	10,413	8,454						
Seven Years Later	11,301	9,358	10,413							
Eight Years Later	11,301	9,358								
Nine Years Later	11,301									
7. Increase (Decrease) in Estimated Net Incurred Claims and Expenses from End of Policy Year:										
	\$ 132	\$ (66)	\$ 45	\$ (352)	\$ 38	\$ 660	\$ (38)	\$ 558	\$ 560	\$ -

The rows of the table are defined as follows:

1. This section shows the total of each fiscal year's gross earned contribution revenue and investment revenue, contribution revenue ceded to reinsurers and net earned contribution revenue and reported investment revenue.
2. This line shows each fiscal year's other operating costs of the fund including overhead and claims expense not allocable to individual claims.
3. This section shows the fund's gross incurred claims and allocated claim adjustment expenses, claims assumed by reinsurers, and net incurred claims and allocated adjustment expenses (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).
4. This section shows the cumulative net amounts paid as of the end of successive years for each policy year.
5. This line shows the latest re-estimated amount of claims assumed by reinsurers as of the end of the current year for each policy year.
6. This section shows how each policy year's net incurred claims increased or decreased as of the end of successive years. (This annual re-estimation results from new information received on known claims, re-evaluation of existing information on known claims, and emergence of new claims not previously known.)
7. This line compares the latest re-estimated net incurred claims amount to the amount originally established (section 3) and shows whether this latest estimate of net claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and re-estimated amounts commonly is used to evaluate the accuracy of net incurred claims currently recognized in less mature policy years. The columns of the table show data for successive policy years.

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**APPENDIX G**

**CONTINUING DISCLOSURE UNDERTAKING**

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## CONTINUING DISCLOSURE UNDERTAKING

The Commissioner's Order authorizing the issuance of the Bonds will contain provisions enabling participating underwriters in the primary offering of the Bonds to comply with the requirements of Securities and Exchange Commission Regulation, 17 C.F.R. Section 240.15c2-12, paragraph (b)(5), in substantially the following form:

### Section 3. *Official Statement; Continuing Disclosure.*

3.01. *Official Statement.* The Official Statement relating to the Bonds dated August 2, 2016 (the "Official Statement"), is a final Official Statement within the meaning of Securities and Exchange Commission Regulation, 17 C.F.R. Section 240.15c2-12 as in effect and interpreted from time to time ("Rule 15c2-12"). The initial purchasers of the Bonds designated in Section 12 hereof (the "Initial Purchasers") are authorized and directed to distribute the Official Statement to all persons to whom the Bonds are reoffered.

### 3.02. *Continuing Disclosure.*

(a) *General Undertaking.* On behalf of the State the Commissioner covenants and agrees with the Registered Owners from time to time of the Bonds to comply with Rule 15c2-12, paragraph (b)(5); and, for this purpose, to provide to the Municipal Securities Rulemaking Board ("MSRB"), annual financial information of the type included in the Official Statement and notice of the occurrence of certain specified events which materially affect the terms, payment, security, rating or tax status of the Bonds, as set forth in this Section. The State is the only "obligated person" in respect of the Bonds within the meaning of Rule 15c2-12. As used in this Section 3.02, "Registered Owner" means, in respect of a Bond, the registered owner or owners thereof appearing in the bond register maintained by the Registrar or any Beneficial Owner (as hereinafter defined) thereof, if such Beneficial Owner provides to the Registrar evidence of such beneficial ownership in form and substance reasonably satisfactory to the Registrar. As used herein, "Beneficial Owner" means, in respect of a Bond, any person or entity which has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, such Bond (including persons or entities holding Bonds through nominees, depositories or other intermediaries), or is treated as the owner of the Bond for federal income tax purposes.

(b) *Information To Be Disclosed.* The Commissioner will provide, in the manner set forth in paragraph (c) hereof, either directly or indirectly through an agent designated by the Commissioner, the following information (the "Disclosure Information") at the following times:

(1) On or before December 31 of each year, commencing in 2016 (each a "Reporting Date"):

(A) The Comprehensive Annual Financial Report of the State for the fiscal year ending on the previous June 30, prepared by MMB in accordance with generally accepted accounting principles for governmental entities as prescribed by the Government Accounting Standards Board as in effect from time to time or, if and to the extent such financial statements have not been prepared in accordance with such generally accepted accounting principles, noting the variances therefrom and the effect thereof, together with an independent auditor's report prepared with respect thereto by the Office of the Legislative Auditor of the State or other auditing authority designated by State law; provided, however, that if audited financial statements are not available by such date, the financial statements to be delivered shall be unaudited, but the State undertakes and agrees to provide, within 10 days after the receipt thereof by the State, the audited general purpose financial statements of the State and the related audit report described above; and

(B) To the extent not included in the financial statements referred to in clause (A) hereof, the information for such fiscal year of the type contained in the Official Statement, which information may be unaudited.

Any or all of the information may be incorporated by reference from other documents, including official statements, which have been filed with the SEC or have been made available to the public on the MSRB's Electronic Municipal Market Access ("EMMA") facility for municipal securities disclosure. The Commissioner shall clearly identify in the information each document so incorporated by reference.

If any part of the Disclosure Information can no longer be generated because the operations of the State have materially changed or been discontinued, such Disclosure Information need no longer be provided if the State includes in the Disclosure Information a statement to such effect; provided, however, if such operations have been replaced by other State operations in respect of which data is not included in the Disclosure Information and the State determines that certain specified data regarding such replacement operations would be a Material Fact (as defined in paragraph (2) hereof), then, from and after such determination, the Disclosure Information shall include such additional specified data regarding the replacement operations.

If the Disclosure Information is changed or this Section 3.02 is amended as permitted by this paragraph (b)(1) or subsection (d), then the State shall include in the next Disclosure Information to be delivered hereunder, to the extent necessary, an explanation of the reasons for the amendment and the effect of any change in the type of financial information or operating data provided.

(2) In a timely manner, not in excess of 10 business days after the occurrence of an event, notice of the occurrence of any of the following events:

- (A) Principal and interest payment delinquencies;
- (B) Non-payment related defaults, if material;
- (C) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (D) Unscheduled draws on credit enhancements reflecting financial difficulties;
- (E) Substitution of credit or liquidity providers, or their failure to perform;

(F) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;

- (G) Modifications to rights to security holders, if material;
- (H) Bond calls, if material, and tender offers;
- (I) Defeasances;
- (J) Release, substitution, or sale of property securing repayment of the securities if material;
- (K) Rating changes;
- (L) Bankruptcy, insolvency, receivership or similar event of the State;

(M) The consummation of a merger, consolidation or acquisition involving the State or the sale of all or substantially all of the assets of the State other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and

- (N) Appointment of a successor or additional paying agent or the change of name of a paying agent, if material.

As used herein, an event is “material” if it would be deemed material for purposes of the purchase, holding or sale of a Bond within the meaning of applicable federal securities laws, as interpreted at the time of the occurrence of the event.

(3) In a timely manner, notice of the occurrence of any of the following events or conditions:

(A) the failure of the State to provide the information required under subparagraph (1) of this paragraph (b) at the time specified thereunder;

(B) the amendment or supplementing of this Section 3.02 pursuant to subsection (d), together with a copy of such amendment or supplement and any explanation provided by the State under subsection (d)(2);

(C) the termination of the obligations of the State under this Section 3.02 pursuant to subsection (d);

(D) any change in the accounting principles pursuant to which the financial statements constituting a portion of the information required under subparagraph (1) of this paragraph (b) are prepared; and

(E) any change in the fiscal year of the State.

(c) *Manner of Disclosure.*

(1) The Commissioner agrees to make available to the MSRB, in an electronic format as prescribed by the MSRB from time to time, the information described in paragraph (b).

(2) The Commissioner further agrees to make available, by electronic transmission, overnight delivery, mail or other means, as appropriate, the information described in paragraph (b) to any rating agency then maintaining a rating of the Bonds and, at the expense of any Registered Owner, to any Registered Owner who requests in writing such information at the time of transmission under subparagraph (1) of this paragraph (c) or, if such information is transmitted with a subsequent time of release, at the time such information is to be released.

(3) All documents provided to the MSRB pursuant to this paragraph (c) shall be accompanied by identifying information as prescribed by the MSRB from time to time.

(4) The State shall determine in the manner it deems appropriate whether there has occurred a change in the MSRB's email address or filing procedures and requirement under the MSRB's EMMA facility each time the State is required to file information with the MSRB.

(d) *Term; Amendments; Interpretation.*

(1) The covenants of the State in this Section 3.02 shall remain in effect so long as any Bonds are Outstanding. Notwithstanding the preceding sentence, however, the obligations of the State under this Section 3.02 shall terminate and be without further effect as of any date on which the State delivers to the Registrar an opinion of bond counsel to the effect that, because of legislative action or final judicial or administrative actions or proceedings, the failure of the State to comply with the requirements of this Section 3.02 will not cause participating underwriters in the primary offering of the Bonds to be in violation of the Rule 15c2-12 or other applicable requirements of the Securities Exchange Act of 1934, as amended, or any statutes or laws successor thereto or amendatory thereof.

(2) This Section 3.02 (and the form and requirements of the Disclosure Information) may be amended or supplemented by the State from time to time, without notice to (except as provided in subparagraph (3) of paragraph (c)) or the consent of the Registered Owners of any Bonds, by an order of the Commissioner accompanied by an opinion of bond counsel, who may rely on certificates of the State and others and the opinion may be subject to customary qualifications, to the effect that: (A) such amendment or supplement (i) is made in connection with a change in circumstances that arises from a change in law or regulation or a change in the identity, nature or status of the type of operations conducted by the State, or (ii) is required by, or better complies with, the provisions of paragraph (b)(5) of Rule 15c2-12; (B) this Section 3.02 as so amended or supplemented would have complied with the requirements of paragraph (b)(5) of Rule 15c2-12 at the time of the primary offering of the Bonds, giving effect to any change in circumstances applicable under clause (i)(a) and assuming that Rule 15c2-12 is in effect and interpreted at the time of the amendment or supplement was in effect at the time of the primary offering; and (C) such amendment or supplement does not materially impair the interests of the Registered Owners under Rule 15c2-12.

(3) If the Disclosure Information is so amended, the Commissioner agrees to provide, contemporaneously with the effectiveness of such amendment, an explanation of the reasons for the amendment and the effect, if any, of the change in the type of financial information or operating data being provided hereunder.

(4) This Section 3.02 is entered into to comply with the continuing disclosure provisions of Rule 15c2-12 and should be construed so as to satisfy the requirements of Rule 15c2-12.

(e) *Failure to Comply; Remedies.* If the State fails to comply with any provision of this Section 3.02 any person aggrieved thereby, including the Registered Owner of any outstanding Bond, may take whatever action at law or in equity may appear necessary or appropriate to enforce performance and observance of any agreement or covenant contained in this Section 3.02. Direct, indirect, consequential and punitive damages shall not be recoverable for any default hereunder. Notwithstanding anything to the contrary contained herein, in no event shall a default under this Section 3.02 constitute a default with respect to the Bonds or under any other provision of this Order.

(f) *Further Limitation of Liability of State.* If and to the extent the limitations of liability contained in subsection (e) are not effective, anything contained in this Section 3.02 to the contrary notwithstanding, in making the agreements, provisions and covenants set forth in this Section 3.02, the State has not obligated itself to pay damages resulting from any violation thereof. None of the agreements or obligations of the State contained herein shall be construed to constitute an indebtedness of the State within the meaning of any constitutional or statutory provisions whatsoever or constitute a pledge of the full faith and credit or taxing powers of the State.

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**APPENDIX H**

**FORMS OF LEGAL OPINIONS**

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August \_\_, 2016

The Honorable Myron Frans  
Commissioner of Management and Budget  
658 Cedar Street  
400 Centennial Office Building  
Saint Paul, Minnesota 55155

Re: \$265,890,000 General Obligation State Various Purpose Bonds, Series 2016A  
State of Minnesota

Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Management and Budget of the State of Minnesota (the "State") on behalf of the State, preliminary to and in the issuance of \$265,890,000 General Obligation State Various Purpose Bonds, Series 2016A, dated August 11, 2016 (the "Series 2016A Bonds"). The Series 2016A Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State. We have also examined the constitution and statutes of the State and the form of bond prepared for this issue. From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, regulations, rulings and judicial decisions now in effect, it is our opinion that:

1. The Series 2016A Bonds have been authorized and issued in accordance with the constitution and laws of the State and constitute valid and binding general obligations of the State, for the payment of which, with interest thereon, the full faith and credit of the State are pledged; and the State has provided for the levy of ad valorem taxes on all taxable property therein to make such payment when due, without limitation as to rate or amount, except to the extent that moneys appropriated for this purpose are received in the State Bond Fund prior to the date when such levy is required to be made.
2. Interest on the Series 2016A Bonds (a) is excludable from gross income for federal income tax purposes and from taxable net income of individuals, estates or trusts for Minnesota income tax purposes, (b) is includable in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax and (c) is not a specific preference item for purposes of the federal alternative minimum tax or the Minnesota alternative minimum tax applicable to individuals, estates and trusts, but is includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax.

The opinions expressed in paragraph 2 above are subject to the condition of the State's compliance with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Series 2016A Bonds in order that interest thereon may be, and continue to be, excludable from gross income for federal income tax purposes. Noncompliance by the State, following the issuance of the Series 2016A Bonds, with covenants made by the Commissioner of Management and Budget in the Order authorizing the issuance of the Series 2016A Bonds relating to certain continuing requirements of the Code, may result in inclusion of interest to be paid on the Series 2016A Bonds in gross income of the recipient for federal income tax purposes and in taxable net income for Minnesota income tax purposes, retroactive to the date of issuance of the Series 2016A Bonds. No provision has been made for an increase in the interest payable on the Series 2016A Bonds in the event that the interest payable thereon becomes includable in gross income for

federal or Minnesota income tax purposes. Except as stated in this opinion, we express no opinion regarding federal, state and other tax consequences to holders of the Series 2016A Bonds.

Very truly yours,

[To be signed and delivered at Closing by Kutak Rock  
LLP]



August \_\_, 2016

The Honorable Myron Frans  
Commissioner of Management and Budget  
658 Cedar Street  
400 Centennial Office Building  
Saint Paul, Minnesota 55155

Re: \$215,000,000 General Obligation State Trunk Highway Bonds, Series 2016B  
State of Minnesota

Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Management and Budget of the State of Minnesota (the "State") on behalf of the State, preliminary to and in the issuance of \$215,000,000 General Obligation State Trunk Highway Bonds, Series 2016B, dated August 11, 2016 (the "Series 2016B Bonds"). The Series 2016B Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State. We have also examined the constitution and statutes of the State and the form of bond prepared for this issue. From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, regulations, rulings and judicial decisions now in effect, it is our opinion that:

1. The Series 2016B Bonds have been authorized and issued in accordance with the constitution and laws of the State and constitute valid and binding general obligations of the State.

2. The principal of and interest on the Series 2016B Bonds are payable from revenues of the State Trunk Highway Fund; but, if necessary for the payment thereof, the full faith and credit of the State are pledged, and the State has provided for the levy of ad valorem taxes on all taxable property therein to make such payment when due, without limitation as to rate or amount, except to the extent that moneys appropriated for this purpose are received in the State Bond Fund prior to the date when such levy is required to be made.

3. Interest on the Series 2016B Bonds (a) is excludable from gross income for federal income tax purposes and from taxable net income of individuals, estates or trusts for Minnesota income tax purposes, (b) is includable in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax and (c) is not a specific preference item for purposes of the federal alternative minimum tax or the Minnesota alternative minimum tax applicable to individuals, estates and trusts, but is includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax.

The opinions expressed in paragraph 3 above are subject to the condition of the State's compliance with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Series 2016B Bonds in order that interest thereon may be, and continue to be, excludable from gross income for federal income tax purposes. Noncompliance by the State, following the issuance of the Series 2016B Bonds, with covenants made by the Commissioner of Management and Budget in the Order authorizing the issuance of the Series 2016B

Bonds relating to certain continuing requirements of the Code, may result in inclusion of interest to be paid on the Series 2016B Bonds in gross income of the recipient for federal income tax purposes and in taxable net income for Minnesota income tax purposes, retroactive to the date of issuance of the Series 2016B Bonds. No provision has been made for an increase in the interest payable on the Series 2016B Bonds in the event that the interest payable thereon becomes includable in gross income for federal or Minnesota income tax purposes. Except as stated in this opinion, we express no opinion regarding federal, state and other tax consequences to holders of the Series 2016B Bonds.

Very truly yours,

[To be signed and delivered at Closing by Kutak Rock  
LLP]

August \_\_, 2016

The Honorable Myron Frans  
Commissioner of Management and Budget  
658 Cedar Street  
400 Centennial Office Building  
Saint Paul, Minnesota 55155

Re: \$7,500,000 General Obligation Taxable State Various Purpose Bonds, Series 2016C  
State of Minnesota

Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Management and Budget of the State of Minnesota (the "State") on behalf of the State, preliminary to and in the issuance of \$7,500,000 General Obligation Taxable State Various Purpose Bonds, Series 2016C, dated August 11, 2016 (the "Series 2016C Bonds"). The Series 2016C Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State. We have also examined the constitution and statutes of the State and the form of bond prepared for this issue.

From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, regulations, rulings and judicial decisions now in effect, it is our opinion that the Series 2016C Bonds have been authorized and issued in accordance with the constitution and laws of the State and constitute valid and binding general obligations of the State, for the payment of which, with interest thereon, the full faith and credit of the State are pledged; and the State has provided for the levy of ad valorem taxes on all taxable property therein to make such payment when due, without limitation as to rate or amount, except to the extent that moneys appropriated for this purpose are received in the State Bond Fund prior to the date when such levy is required to be made.

The interest on the Series 2016C Bonds is includable in gross income for federal income tax purposes, in taxable net income of individuals, trusts and estates for Minnesota income tax purposes and in the income of corporations and financial institutions for purposes of the Minnesota franchise tax. We express no other opinion regarding federal, state or other tax consequences to holders of the Series 2016C Bonds.

Very truly yours,

[To be signed and delivered at Closing by Kutak Rock  
LLP]

August \_\_, 2016

The Honorable Myron Frans  
Commissioner of Management and Budget  
658 Cedar Street  
400 Centennial Office Building  
Saint Paul, Minnesota 55155

Re: \$310,565,000 General Obligation State Various Purpose Refunding Bonds, Series 2016D  
State of Minnesota

Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Management and Budget of the State of Minnesota (the "State") on behalf of the State, preliminary to and in the issuance of \$310,565,000 General Obligation Various Purpose Refunding Bonds, Series 2016D, dated August 11, 2016 (the "Series 2016D Bonds"). The Series 2016D Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State. We have also examined the constitution and statutes of the State and the form of bond prepared for this issue. From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, regulations, rulings and judicial decisions now in effect, it is our opinion that:

1. The Series 2016D Bonds have been authorized and issued in accordance with the constitution and laws of the State and constitute valid and binding general obligations of the State, for the payment of which, with interest thereon, the full faith and credit of the State are pledged; and the State has provided for the levy of ad valorem taxes on all taxable property therein to make such payment when due, without limitation as to rate or amount, except to the extent that moneys appropriated for this purpose are received in the State Bond Fund prior to the date when such levy is required to be made.

2. Interest on the Series 2016D Bonds (a) is excludable from gross income for federal income tax purposes and from taxable net income of individuals, estates or trusts for Minnesota income tax purposes, (b) is includable in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax and (c) is not a specific preference item for purposes of the federal alternative minimum tax or the Minnesota alternative minimum tax applicable to individuals, estates and trusts, but is includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax.

The opinions expressed in paragraph 2 above are subject to the condition of the State's compliance with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Series 2016D Bonds in order that interest thereon may be, and continue to be, excludable from gross income for federal income tax purposes. Noncompliance by the State, following the issuance of the Series 2016D Bonds, with covenants made by the Commissioner of Management and Budget in the Order authorizing the issuance of the Series 2016D Bonds relating to certain continuing requirements of the Code, may result in inclusion of interest to be paid on the Series 2016D Bonds in gross income of the recipient for federal income tax purposes and in taxable net income for Minnesota income tax purposes, retroactive to the date of issuance of the Series 2016D Bonds. No provision has been made for an increase in the interest payable on the Series 2016D Bonds in the event that the interest payable thereon becomes includable in gross income for

federal or Minnesota income tax purposes. Except as stated in this opinion, we express no opinion regarding federal, state and other tax consequences to holders of the Series 2016D Bonds.

Very truly yours,

[To be signed and delivered at Closing by Kutak Rock  
LLP]

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