1	REPORTER'S RECORD					
2	VOLUME 2 OF 3 VOLUMES TRIAL COURT CAUSE NO. D-1-GN-20-006861					
3	COURT OF APPEALS NO. 03-21-00161-CV FILED IN 3rd COURT OF APPEALS					
4	AUSTIN, TEXAS 4/19/2021.6;32:11 PM					
5	JAMES BLAKE BRICKMAN,) IN THE DISTRICT COURT DAVID MAXWELL,) Clerk					
6	J. MARK PENLEY, AND) RYAN M. VASSAR,)					
7	Plaintiffs,))					
8	VS.) TRAVIS COUNTY, TEXAS					
9	OFFICE OF THE ATTORNEY) GENERAL OF THE STATE OF)					
10	TEXAS,) Defendant.) 250TH JUDICIAL DISTRICT					
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 15	HEARING ON MOTION TO DISMISS AND TEMPORARY INJUNCTION					
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20	On the 1st day of March, 2021, the following					
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	proceedings came on to be heard in the above-entitled					
22	and numbered cause before the Honorable Amy Clark					
23	Meachum, Judge Presiding, held in Austin, Travis					
24	County, Texas:					
25	Proceedings reported by machine shorthand.					

House Managers **EX. 466**

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1	INDEX				
2	VOLUME 2				
3	HEARING ON MOTION TO DISMISS AND TEMPORARS	Y INJU	NCTION		
4					
5	MARCH 1, 2021				
6	<u> </u>	Page	<u>Vol.</u>		
7	Announcements	10	2		
8	Motion to Dismiss	12	2		
9	Argument by Mr. Helfand	13	2		
10	Argument by Mr. Nesbitt	54	2		
11	Argument by Mr. Knight	79	2		
12	Argument by Mr. Soltero	80	2		
13	Argument by Mr. Tittle	81	2		
14	Argument by Mr. Helfand	81	2		
15	Argument by Mr. Turner	82	2		
16	Argument by Mr. Helfand	83	2		
17	Argument by Mr. Nesbitt	84	2		
18	Argument by Mr. Knight	107	2		
19	Argument by Mr. Tittle	111	2		
20	Argument by Mr. Helfand	114	2		
21	MOTION TO DISMISS TAKEN UNDER ADVISEMENT.	128	2		
22	Argument by Mr. Helfand	129	2		
23	Argument by Mr. Knight	133	2		
24	Argument by Mr. Soltero	133	2		
25					

1	INDEX CONTINUED				
2					
3		Page	<u>Vol.</u>		
4	Argument by Mr. Helfand	134	2		
5	Temporary Injunction	137	2		
6	Opening Statement by Mr. Knight	137	2		
7	Opening Statement by Mr. Soltero	142	2		
8	Opening Statement by Mr. Soltero	145	2		
9					
10	PLAINTIFF'S WITNESSES				
11	<u>Direct</u> <u>Cross</u> <u>Voir</u>	Dire	Vol.		
12	JEFF MATEER		0		
13	By Mr. Soltero 150 By Mr. Knight 201		2 2 2 2		
14	By Mr. Helfand 206 By Mr. Soltero 209		2		
15	RYAN VASSAR		2		
16	By Mr. Knight 215		۷		
17					
18		Page	<u>Vol.</u>		
19	Adjournment	242	2		
20	Court Reporter's Certificate	243	2		
21					
22					
23					
24					
25					

1	ALPHABETICAL WITNESS INDEX					
2						
3		Di	rect	Cross	Voir Dire	<u>Vol.</u>
4	MAT	EER, JEFF				
5		By Mr. Soltero 1	50			2
6		By Mr. Knight		201		2
7		By Mr. Helfand		206		2
8		By Mr. Soltero 2	09			2
9						
10	VAS	SAR, RYAN By Mr. Knight 2	1 5			2
11		by Mr. Killgilc 2	10			۷
12						
13		EX	HIBIT I	NDEX		
14						
15	PLA	INTIFFS'				
16	NO.	DESCRIPTION		OFFER	ADMIT	VOL.
17						
18	1	Vassar Promotion		226	226	2
19	2	Outside Counsel Con	tract	195	195	2
20	4	Letter		154	155	2
21	5	Press Statement		174	176	2
22	6	Press Statement		174	176	2
23	12	Email		184	185	2
24	32	Letter		211	211	2
25						

THE COURT: Going on the record. This is Cause No. GN-20-6861, Brickman, Maxwell, Penley, and Vassar vs. Office of the Attorney General of the State of Texas. This is Judge Amy Clark Meachum. Welcome to the 201st Court in the time of the Coronavirus and the COVID-19 pandemic.

This proceeding is being conducted pursuant to rules and orders adopted by the Texas Supreme Court, the Travis County civil and family courts and the inherent power of this Court in response to the COVID-19 pandemic and existing emergency conditions. In order to ensure that justice is not unnecessarily delayed, the Court has determined that this proceeding will be conducted remotely with the use of available technology to assist the Court and the litigants in the orderly administration of pending litigation.

Today's date is March 1st, 2021. A record is being made by the court reporter for the 201st District Court, Alicia Racanelli. We are primarily using the Zoom format for our hearing today, as well as broadcasting this case on our YouTube channel to comply with the Open Courts provision of the Texas Constitution. In addition, we are using the Box application, which the Court has communicated with all

the lawyers for all the parties as the primary way in which to load and use to admit exhibits in order for the Court to enter exhibits as part of the record of this trial.

I'm going to do a few more admonishments and announcements, and then we're going to do the announcements of who everybody's representing for the record. Unauthorized audio and video recording is prohibited, and violations are subject to the contempt power of the Court. The only official record of this proceeding will be taken by the court reporter.

Thank you everyone for being here and ready to go and actually having all of your mics working, which we checked before we went on the YouTube channel. Typical courtroom demeanor and decorum are expected and will be enforced, including but not limited to reasonable attire, one speaker at a time, and so on and so forth. No use of the chat function, except for breakout rooms, if we want to go to those, and please mute your microphone whenever you can. The muting is more for the purposes of making sure we proceed today without interruption.

I will let you all know, because it appears many of you are in your offices, at your office at work, which was one of the reasons we didn't proceed

on February 22nd, when this case was originally set. I am at home, and so at times there could be distractions on my end. And what I would say is, if you have distractions, if you can't hear me because of my distractions or some sort of connectivity issue, please let me know. The main thing we want to make sure of is that everyone can hear, everybody can participate at all times.

Sometimes you'll have objections and your objections will be slightly late because you're using the mute function on and off. I will not penalize you for that. It's better to keep our mute on and not have background noise and not have distractions because that just — in our year of — almost a year of doing this, that has worked much better.

Let me also explain, this is one of those hearings where there's so many parties and so much interest, I might have gone to the courthouse to conduct this one; however, our courthouse is still shut down. Because in addition to the COVID-19 pandemic, when February 22nd and our winter storms hit Texas, one of the things that happened is our courthouse flooded completely. And while we still have running -- well, we didn't have running water for a week. While my understanding is water is back up, the courthouse was

so flooded, literally inches of water on the floor in all different stories of the building, that they're having to do air quality studies and water quality studies in the courthouse itself.

So even had we been able to overcome one crisis in the COVID-19 pandemic and had this hearing been scheduled to have at the courthouse, we couldn't have overcome the second crisis because the current courthouse is not open yet to the public because of emergency conditions due to the winter storms on top of the emergency conditions regarding the COVID-19 pandemic.

So that said, we use the Zoom platform. It has been working pretty well. It will have things that frustrate you. It will have things that work better. But we will work it out together, and we will make sure we get this done and everybody has their opportunity to be heard and due process before this Court and the Travis County civil and family courts.

At this time, for the record, if everyone could make your attorney announcements and who you're representing.

MR. NESBITT: Your Honor, Tom Nesbitt with the law firm of DeShazo & Nesbitt representing James Blake Brickman. I'm joined by my co-counsel

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    T.J. Turner of the Law Firm of Cain & Skarnulis, and
 2
    Mr. Ma- -- rather, Mr. Brickman is also here with us
 3
    today.
                   MR. BRICKMAN: Good morning, Your Honor.
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 5
                   MR. SOLTERO: Your Honor, Carlos Soltero
 6
    with the law firm Soltero Sapire Murrell. I represent
 7
    David Maxwell, and Mr. Maxwell is here with us as well.
 8
    He's one of the plaintiffs.
 9
                   MR. TITTLE: Your Honor, I'm Don Tittle
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    with the Law Offices of Don Tittle. With me today is
11
    an associate from my office, Roger Topham, and also my
12
    client, Mark Penley.
13
                   MR. KNIGHT: And, Your Honor, I'm Joe
14
             My law firm is Ewell Brown Blanke & Knight.
    Knight.
15
    represent plaintiff Ryan Vassar, and Mr. Vassar is also
16
    here.
17
                   MR. HELFAND: Good morning, Your Honor.
18
    William Helfand and Sean Braun of the law firm of Lewis
19
    Brisbois Bisgaard & Smith on behalf of the Office of
20
    the Attorney General of the State of Texas.
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                   THE COURT: And there is no in-house
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    representative from the Attorney General, correct?
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                   MR. HELFAND: Mr. Braun and I will be the
24
    only representatives of the Office of the Attorney
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    General for this hearing, Your Honor.
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MOTION TO DISMISS

THE COURT: Thank you. Okay. So we have a couple of things set. And as you all know, it is a difficult docket right now at the courthouse. We're dealing with a lot of different issues that I have just explained. And for economy reasons, we have set all these matters before the Court today.

We have a motion to dismiss, and we also have a temporary injunction. And the way we are going to do this is the motion to dismiss will be argued first and then the temporary injunction will be argued second. And so the motion to dismiss is brought by the Attorney General, and you may proceed with your argument at this time.

MR. HELFAND: Thank you, Your Honor. One minor correction, but just to be clear, the motion to dismiss is urged by the Office of the Attorney General of the State of Texas, not the elected Attorney General, who is not a party to this lawsuit.

THE COURT: So every time that you have me refer, you want me to say the Office of the Attorney General? I was just doing that as shorthand, but I can -- I can change my vernacular, if that makes you more comfortable. And every time I will say the Office of the Attorney General of the State of Texas, if

that's what you would prefer.

2 MR. HELFAND: I appreciate that, Your

3 | Honor. That is the defendant. I -- and -- and -- and

4 both --

5 THE COURT: Can I call it OAG just for

6 | shorthand?

MR. HELFAND: May we both? That would be

8 easier for both of us, I think.

THE COURT: Okay. Then let's -- I will try my best. About 20 percent of our docket involves the Attorney General, and so it is difficult sometimes for me to change practices after a decade, but I am going to do my level best to constantly say OAG and

ARGUMENT BY MR. HELFAND

make sure we make that specific distinction.

MR. HELFAND: Very well, Your Honor. And I will also understand that if the Court calls it the Attorney General's Office, that is not the Court referring to the elected Attorney General but rather the defendant in this lawsuit. But I think that the distinction is important because, as the pleadings demonstrate and as the rampant media releases that the plaintiffs have made, seem to attempt to blur the line or even confuse the difference between the elected Attorney General, who is a constitutionally created

officer of the State of Texas, and the Office of the Attorney General, which is the only defendant in this lawsuit. So thank you for that.

Your Honor is presented with a motion to dismiss under Rule 91a of the Rules of Civil Procedure. As the Court knows, under Rule 91a, the Court confines the resolution of the question of the motion to dismiss here asserting a lack of subject matter jurisdiction based upon the pleadings. The Court takes the factual allegations but not any conclusory statements as true. That is, most of the plaintiffs' amended petition is conclusory in nature. And the Court -- the Austin Court of Appeals has made clear that consistent with the United States Supreme Court holdings in Igbal vs. Ashcroft and Twombly that conclusory statements and allegations of law are not afforded any credibility or The Court decides the law on its own. truthfulness. But the Court does take the factual allegations as true, but by the same token, the Court's scope of legal inquiry is not limited in any way.

Rule 91a, according to the Supreme Court, does not limit in any way the universe of legal theories by which the defendant may show that the claimant is not entitled to relief based upon the factual allegations. And again, here, the Court starts

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with the -- what the Supreme Court has called heavy presumption of governmental immunity afforded to the Office of the Attorney General and requires that the plaintiffs demonstrate a waiver of that immunity. It is not for the Office of the Attorney General to prove immunity because immunity is already subject to a heavy presumption; rather, it is the plaintiffs' burden to demonstrate a waiver of that.

There are two situations in which the Court may find a lack of basis in the law sufficient to require a dismissal under Rule 91a. And again, here, they're particularly aimed at the question of subject matter jurisdiction. There's no waiver of governmental immunity under any statutory waiver that applies, except to the extent that the plaintiff may demonstrate full compliance with the requirements of the statute so as to raise the question of waiver.

The two circumstances are, one, the petition alleges too few facts to demonstrate a viable legally cognizable, in this case, waiver of immunity or the petition alleges additional facts that, if assumed are true, would actually demonstrate a lack of a waiver of immunity. The plaintiffs' petition in this case, even after the benefit of the OAG's motion to dismiss, presents both grounds for dismissal.

And as the Court probably observed in reviewing the Office of the Attorney General's motion to dismiss, there are four separate fatal defects to an assertion of a waiver of immunity. It bears repeating, because of so much of the argument that's been advanced both in the pleadings and in the numerous misleading public press statements made by the plaintiffs, that this lawsuit does not involve the Attorney General of the State of Texas. It is a lawsuit against the Office of the State of Texas -- I'm sorry -- against the State of Texas through the Office of the Attorney General. Of course, I think it's undisputed that the Office of the Attorney General is a state governmental entity presumptively immune from suit unless the Legislature has expressly waived that immunity. Again, it's a heavy presumption of immunity, and it is the plaintiffs' burden to show the waiver. Now, the only cause of action upon which a waiver here is asserted is the Texas Whistleblower Act, Chapter 552 of the -- did I say that right? --Chapter 552 of the Government Code. 554, excuse me. 554 of the Government Code. Based upon the plaintiffs' own pleading admissions, however, the Act does not cover the plaintiffs' claims against the Office of the Attorney General in this case.

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Now, as the Court also knows, but it bears repeating, these plaintiffs, like most employees in Texas, have always been employees at will. And therefore, as the Texas Supreme Court has repeatedly made clear, those employees — those at—will employees could have quit or, perhaps more importantly for our circumstances here, been fired with or without prior notice and, quote, for a good reason, a bad reason, or no reason at all.

And as ample case law shows — and I'll get to it shortly — at-will employment status is particularly important in the context of executive branch appointees, as each plaintiff here admits they were. As the United States Court of Appeals for the Fifth Circuit explained on the Garcia vs. Reeves County case, citing Texas authority, Texas employees of any elected official always serve at the pleasure of the elected official.

Now, as it relates to a claim under the Whistleblower Act, in *State vs. Lueck*, L-u-e-c-k, which is cited in the briefing, the Texas Supreme Court expressly rejected the assertion that simply alleging a violation of the Whistleblower Act is sufficient to confer subject matter jurisdiction on the trial court in a suit against a governmental entity. And *Lueck* is

quite notable as it relates to this issue for the Court because the Supreme Court in Lueck in 2009 explained that the elements of the cause of action are not just necessary to state a claim, but sufficient demonstration of all of the elements of the cause of action for a whistleblower claim are necessary to demonstrate a waiver of immunity.

Now, by the very terms of the act itself, a cause of action for, quote, unquote, whistleblowing applies only where an employee makes a good faith report of a violation by -- and I'm quoting now -- the employing governmental entity or another public employee. The employing governmental entity for these four plaintiffs was the Office of the Attorney General of the State of Texas. And another public employee is an important legislative definition that demonstrates that the plaintiffs' allegations against the elected Attorney General do not fall within the limited waiver of subject matter -- limited waiver of immunity or the limited waiver of employment at will as it relates to these four plaintiffs because the elected Attorney General, like several other statewide elected officials, the office for whom -- I'm sorry -- the position of which is created by the Texas Constitution, is not an employing governmental entity or another

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public employee.

The Whistleblower Act does not extend its protection to reports of unlawful conduct made about a state elected official. The Legislature did not include that in the statute. And the reason the Legislature did not include that, which we'll get to, is that the Legislature cannot, under the constitutional separation of powers required by the Texas Constitution, legislate regarding the other two branches of government, the executive branch, which applies here, and, as we'll talk about shortly, the judicial branch either.

Now, in fact, the plaintiffs seem to recognize this fatal defect in their claims by attaching documents that show that the Office of the Attorney General maintains records showing that the elected Attorney General is paid by the State through that office and that the office maintains some other, in many cases, statutorily required documentation regarding the elected Attorney General.

But for that matter, in fact, that seems to demonstrate that the plaintiff recognized the infirmity of their assertion and the applicability of this exception, because what they try to do is contend that the elected Attorney General is an employee of the

Office of Attorney General, and that's wrong on a number of counts, no different than — than a district judge is paid through the county in which they are serve — in which they serve, yet they are a state elected official as well.

But, in fact, the reason the argument fails first and foremost is the Texas Constitution creates the executive officer. The Texas Constitution actually calls for a statewide elected Attorney General. The Office of the Attorney General is not the elected Attorney General's employer. The office is created in order to serve the elected Attorney General.

In fact, under the constitutional mandate, but not as a matter of practicality, the elected Attorney General could operate without an Office of Attorney General if he or she deemed it appropriate. Now, again, that wouldn't be practical. But the idea that an office created to do the work of the constitutionally created officer of Attorney General makes that person an employee of the Office of Attorney General borders on the absurd. More — and we know that because the Government Code undoes all of that argument, because the Legislature has actually made quite clear, beyond the constitutional creation of the office — of the position itself that the elected

1 AG is not a state employee of any office, including the 2 Office of the Attorney General. 3 As the Court knows and the Supreme Court 4 has made clear -- and this is in Texas Department of 5 Transportation vs. Needham, N-e-e-d-h-a-m, which is 6 cited I believe in the briefing, but it's at 82 S.W.3d 7 314. And it cites the Texas Government Code 8 Section 311.011(b). The Supreme Court said, quote, if 9 a statute defines a term, a Court is bound to construe 10 that term by its statutory definition only. And that's 11 important to the plaintiffs' efforts to try to argue 12 that the elected Attorney General is an employee of the 13 Office of Attorney General. He's not. 14 So let's step through that if you'll --15 if you'll allow me, Judge, in terms of the statutes 16 that apply. Under the Whistleblower Act, 17 Section 554.011, sub 4 defines public employee. 18 quote, an employee or appointed officer other than an 19 independent contractor who is paid to perform services 20 for a state or local governmental entity. So it's an 21 employee in this case or appointed officer. 22 Now, obviously, the easy thing here is 23 to -- to get rid of the appointed officer because the

Attorney General of the State of Texas is not an

appointed officer. In this case, presently a

24

1 gentleman, he is an elected official. And we need look no further than Section 572.002, sub 1 of the Texas 2 3 Government Code in which the Legislature has defined 4 appointed officer as not an elected officer. 5 Therefore, any suggestion that the individual elected Attorney General could fall within the definition of 6 7 554.0014 as an appointed officer is undone by the 8 Legislature's statutory definition of appointed officer itself because it does not include elected officer. 9 10 Now, in 572.0024(b), the Legislature 11 defines elected officer, which is distinct then from 12 the definition of appointed officer. Not surprisingly, 13 Judge -- and we'll come back to this in the next 14 point -- the Legislature in the same definition makes 15 clear the judges of the courts of appeals and the 16 district courts are also not -- are neither appointed 17 officers nor state employees. They are rather what are 18 deemed separately defined as elected officers. 19 And the Legislature in 572.002, sub 11 20 defines state employee. A state employee means an 21 individual, quote, other than a state officer. A state 22 officer is defined by 572.002, sub 12, which means an 23 elected officer and others. So simple application of the statute, the 24 25 Legislature's own definition, which the Court is bound

to accept, demonstrates that the elected Attorney General, along with other constitutionally created offices and, like judges of the courts of appeals and the district courts, are not a -- a public employee, nor are they the office or the entity -- the governmental entity itself.

The Legislature did not include state officers or elected officers within the ambit of the Whistleblower Act about whom an allegation of a violation of law triggers protection under the Act. And as we'll get to in just a moment, the reason that the Legislature did not do that is because that would exceed both the separation of powers requirement under the Constitution and create a legislative remedy for executive or, by the same token, judicial action that the Legislature is not empowered to do.

Now, the — the elected Attorney General is a state officer and, in the context of the executive branch at the state level, one of only six office holders of the executive department, which is a term defined by the Texas Constitution. Therefore, the elected individual Attorney General is neither a governmental entity nor a public employee about whom any report triggers the limited statutory terms of the Whistleblower Act.

Now, I noticed that the plaintiffs mistakenly asserted that this is a new argument that nobody's ever heard before, but the Court knows better than that, and the briefing demonstrates that. In fact, courts have found even municipal judges to be a public official who — whose acts are not within the reach of legislative enactments that create causes of action for governmental or public employees, like the Whistleblower Act.

For example, in City of Roman Forest vs. Stockman at 141 S.W.3d 805, the Beaumont Court of Appeals held that a municipal judge of the City of Roman Forest was not a public employee but rather a, quote, public official.

Perhaps even more compelling, and certainly to a greater degree controlling of the issue in this court, is the opinion of the Austin Court of Appeals in *Thompson vs. City of Austin*, which is cited at 979 S.W.2d 676. It was decided by the Austin Court of Appeals in 1998. There was no petition after that decision.

That was also construing a municipal court judge of the City of Austin, and in that case the question was the Legislature's enactment of the Texas Commission on Human Rights Act. And that, as the Court

knows, is an analogue to the Federal Title VII in our state system under Chapter 21 of the Labor Code.

But the important thing that the Court of Appeals held in the *Thompson* case for our purposes here is that a municipal judge is not a governmental employee for the TCHRA either. The municipal judge is, again, a, quote, public official, closed quote.

This distinction has been demonstrated in significant and ample case law in Texas. And while the plaintiffs would like to ignore it, the Court can't because the Court is bound to the strictures of the limited waiver of immunity that the Legislature has created, and the plaintiffs must fix their case, not within an argument that the concept of a public official doesn't exist, number one, that it does, not in the argument that no one's ever heard it before, because obviously we have, but rather, they must demonstrate that the plaintiffs' claims fall within the limited waiver provisions of the Act. And because they are not -- because no plaintiff complains of having made an allegation of a violation of law by the Office of the Attorney General or by a public employee of the Office of the Attorney General, on that first point the plaintiffs' claims fail, and dismissal for lack of subject matter jurisdiction is required. I should --

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1 I'm going to ask a question THE COURT: 2 here. 3 MR. HELFAND: Yes. THE COURT: Mostly because when they come 4 5 to me, I might interrupt your argument a little bit and 6 ask a question. So is the -- where does your argument 7 Would you say this is -- the point that you're 8 making, it's all judges and it's all state elected 9 officials? Or does your argument hold you would claim 10 that no elected official -- I guess the Legislature 11 would be something different because they could pass a 12 law that would involve them. But county attorneys, 13 district attorneys, are you saying the Whistleblower 14 Act couldn't apply to any other public official? 15 MR. HELFAND: I understand your question, 16 and I'll apologize, Judge, that I really haven't 17 researched the question of the extent of the 18 Legislature's authority to regulate the judicial or 19 executive offices at the -- below the state level. 20 know that there's a constitutional prohibition at the 21 state level. It's Article 2, Section 1, as it relates to, for example, in this case, allegations against the 22 23 elected Attorney General. But I don't -- I have not 24 researched the question of can -- if I understand the 25 Court's question, can the Legislature, for example,

1 except -- or create a waiver of immunity, for example, 2 for a county judge? I think that's Your Honor's 3 question. I just haven't researched it yet because it's not material to the issue before the Court right 4 5 now, in my opinion. 6 THE COURT: I quess it almost seems like 7 your exception would swallow the rule in the way that you're stating it to the Court. If it doesn't apply to 8 9 any public official or any elected official in the way 10 that you're stating it, who does it apply to? 11 Well, I think it applies MR. HELFAND: 12 to -- and let me just say, Judge, again, if that -- if 13 it makes you more comfortable, I'm not asking you --14 and I don't think it's -- with due respect to the 15 Court's jurisdiction, I don't think it's within the 16 Court's purview to announce a general rule but rather 17 to analyze this case under the specific facts that are 18 presented here. 19 I know that, as I've just walked through 20 the Court -- with the Court, it's quite clear that the 21 executive department of the State of Texas, which is 22 six constitutionally identified individuals, do not 23 fall within the Legislature's limited waiver of 24 immunity under the Tort Claims Act -- I'm sorry --25 under the Whistleblower Act. Excuse me.

1 THE COURT: And then my next question 2 is -- I -- I -- I hear your response to that. My next 3 question is: Would there be an oath of office that --4 that might bring the Attorney General under the 5 umbrella of the Office of the Attorney General because 6 elected officials do take oaths of office? 7 MR. HELFAND: They do take oaths of 8 office, Your Honor. I have not looked at the oath that 9 is prescribed for the elected Attorney General, but it 10 wouldn't matter, if -- if I may continue. I want to answer your question, but may I tell why you that 11 12 doesn't matter? 13 THE COURT: Sure. Yeah, that's why I'm 14 asking. Yes. 15 MR. HELFAND: It wouldn't matter, Judge, 16 because the Supreme Court has repeatedly made clear 17 that waivers of governmental immunity must be 18 expressed. They cannot be inferred. They cannot be 19 implied. And so the Court -- I'll give you an analogy 20 that I know the Court may be familiar with. There used 21 to be a -- a rampant assertion of the argument that 22 enabling statutes that said that a governmental entity 23 can sue and be sued was sufficient to waive immunity. 24 The Supreme Court did away with that idea in the early 25 '90s, to my recollection, by pointing out that a waiver of immunity may not be inferred. So even if there were such an oath, that would be an inference of an immunity waiver that doesn't exist in the statute.

I mean, to be sure, Judge -- and -- and, again, I'm not -- I think the -- I'm going to tell you off the top of my head, I think the Legislature -- because every subdivision of the state, certainly below the county level -- let me -- let me come back to your prior question.

Municipalities, cities and villages, are a creation of the Legislature of the state of Texas, either general-law cities, for example, or the authority to enact home rule. So the Legislature gives a city the power to create itself and — and govern itself either, again, under the general law or the home rule regime.

And so I certainly can imagine -- I haven't researched it, but in order to answer the Court's question, I certainly can imagine that the Legislature can enact statutes that limit the authority of a municipality, because they've authorized the creation, to hire and fire their employees. But that is a -- truly a horse of a different color when we are talking about constitutionally created elected offices, and the reason for that comes back to separation of

powers.

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With all due respect to the Legislature, but the Supreme Court has made clear, the Legislature -- there are areas in which the Legislature is constitutionally prohibited from legislating, and this is one of them. Let's be clear. I mean, again, I'm sure it's not lost on the Court, although my friends on the other side seem to ignore it, that the Legislature was very careful in the language they used in what protections exist under 554.002. And that is, the Legislature could have enacted a statute -- I mean, hypothetically, not constitutionally. But if the Legislature were going to do what the plaintiffs here are claiming the Legislature has done, they would have simply said an employee who reports an allegation of a violation of law in connection with their employment is protected from retaliation.

The Legislature was very careful in the wording that they used here. They used public employee or entity, and then they went on to define what a public employee is, and the Legislature has further defined public employee versus an elected official or public official. And, again, none of this is new, Judge, because — for example, even at the municipal level, not to denigrate the role of a municipal judge,

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    but certainly less authority than a district judge,
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    even at the municipal level, the Austin Court of
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    Appeals has held that a municipal judge is not a
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    governmental employee. He or she is a public official.
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                   Now, the plaintiffs' own pleading
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    allegations prove that their claims do not meet this
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    basic requirement of a report under the limited
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    circumstances of a statutory definition under 554.002.
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                   I do want to point out that, again,
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    there's a lot of hyperbole in the response and a lot of
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    argument, but not citation to applicable law.
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    argument that no Texas public official -- no elected
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    official is a public employee under the Whistleblower
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    Act, and even though those elected officials hold the
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    most power and have the most ability to engage in
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    corrupt behavior, no report of illegal conduct by an
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    elected official can trigger whistleblower protection,
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    that's a -- that's a statement by the plaintiffs.
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    That -- that totally misconstrues this argument,
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    because, as I've pointed out, I -- again, back to the
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    Court's question, I have not researched the assertion
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    that no elected official falls within the statute,
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    although it certainly doesn't appear to,
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    notwithstanding the -- the hyperbolic argument.
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                   What I pointed out to the Court is the
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Attorney General is -- the elected Attorney General is one of five -- is, I'm sorry, one of six constitutionally created offices. As the Court knows, the Legislature cannot enact legislation that's inconsistent with the Texas Constitution. leave for my friends on the other side to argue about offices other than the six constitutionally created offices of the executive branch of state government, because the Court need only concern itself with one of those six created offices.

As I mentioned earlier, Judge, Article 2, Section 1 of the Consti- -- of the Texas Constitution specifically provides that no person or collection of persons, in this case our Legislature, being of one of these departments shall exercise any power properly attached to either of the others except as defined in the Constitution. I'm paraphrasing there. It actually says except in the instances herein expressly permitted. There is nothing in the Constitution that authorizes the Legislature to legislate the appointment or dismissal of individuals employed by any of the six members of the executive branch of our state government, and to do so would run afoul of this express prohibition.

Again, my friends on the other side argue

that this is repugnant — I think that's their word — to the purposes of the Act, but that's really not the question. That's just hyperbolic argument. The Court is required to fix a specific statutory waiver, not respond to emotional arguments with a lot of adjectives.

In fact, I think that the plaintiffs resort to that mere argument because the clear terms of the law excludes their claims. The plaintiffs point to no case in which any court has determined that the Whistleblower Act extends to a judicial officer of the judicial branch or an executive officer as created by the Texas Constitution.

And to the extent that my friends on the other side contend that this diminishes accountability, the Legislature has never claimed that the enactment of the Whistleblower Act was to create public accountability, and a lawsuit — a private lawsuit for money damages has nothing to do with accountability. To be sure, there are mechanisms by which the constituency may hold elected officials accountable, and the Texas Whistleblower Act is not one of those.

The plaintiffs do not cite this Court to any case that speaks to this issue, Your Honor. And the legislative enactment is carefully created to avoid

a -- a violation of the separation of powers. What I see the plaintiffs cite to is a number of cases involving local elected officials, but again, that doesn't have anything to do with what we're here about today.

Moreover, the plaintiffs cite to some cases involving the Office of the Attorney General.

And I can tell you on behalf of my client, the Office of the Attorney General does not dispute that there are circumstances in which the Legislature has prescribed a waiver of immunity, and those circumstances track the statute directly.

Under 554.002, that is where an employee of the Office of the Attorney General makes a good-faith report to an appropriate law enforcement authority of an allegation of a violation of law by the entity or by a public employee, which does not include the elected Attorney General in this case. Now, that's the first reason that the Court should grant the plea to the jurisdiction and find that the plaintiffs have not demonstrated a waiver.

The second related reason, again, is related to the separation of powers that precludes the Legislature from mandating the continued employment of an employee of a state executive who serves that state

elected official. In Neighborhood Centers vs. Walker, which is cited at 544 S.W.3d 744, specifically 8749, in 2018 the Supreme — the Texas Supreme Court held, quote, the duty of loyalty and other competing legal and ethical principles are powerful arguments in favor of limits on what, when, to whom, how, and why whistleblowers may make their disclosures. And in there the Texas Supreme Court cited a treatise called "Whistleblowing: The Law of Retaliatory Discharge," which is cited in the briefing.

So beyond the fact that the Legislature hasn't done what would be necessary for these plaintiffs to identify a waiver of immunity, the Texas Constitution would pro—— not only prohibit the Legislature from doing it but has also inclined, as I said, the Supreme Court to recognize the distinctions between these particular offices.

In fact, that very precept is consistent with the United States Supreme Court's decision in Myer vs. United States. It's cited in the briefing, but it's at 27 U.S. 52 1925, in which the Supreme Court considered whether the president of the United States under the United States Constitution, which also mandates a separation of powers, could unilaterally remove, without obtaining the advice and consent of the

Senate, certain officers the president had appointed or, as they used to say on the West Wing, I serve at the pleasure of the president. Just like the people who served at the pleasure of the president, these plaintiffs served at the pleasure of the elected Attorney General.

And the United States Supreme Court made it clear that while the offices are different, Judge, the rule is the same. The Supreme Court made clear the necessity that an executive branch officer have the ability to discharge those whom he or she appoints unfettered by interference from the Legislature or the judiciary because — and this is a quote from the Supreme Court: Those in charge of and responsible for administering functions of government who select their executive subordinates need, in meeting their responsibility, to have the power to remove those whom they appoint.

Notably, the plaintiffs, in response to this point, misconstrue a dissenting opinion in a more recent Supreme Court opinion, the Free Entertainment {sic} Fund vs. Publishing Company Accounting Oversight Board at 561 U.S. 477, specifically at Page 516, a 2010 United States Supreme Court opinion, which, again, the plaintiffs point to for the dissent, which, of course,

everyone on this call knows is not law but rather a learned justice's opinion in conflict with the holding of the case.

In that case, again, construing the authority of the president, the majority, whose decision applies and created further law on this point, made clear that the Constitution that makes the president accountable to the people for executing the laws also gives him the power to do so.

That power includes, as a general matter, the authority to remove those who assist him in carrying out his duties. Without such power -- I'm going to interlineate here, Judge -- the Attorney General could not be held fully accountable for discharging his own responsibilities. The buck would stop somewhere else. Such diffusion of authority would greatly diminish the intended and necessary responsibility of the elected official himself. The term the Supreme Court used was chief magistrate, because they're quoting the Federalist Papers.

There's no difference in the need for the -- for a state elected executive at the state level to be able to appoint and remove those who he or she believe are necessary to be appointed and necessary to be removed to carry out the functions of the office.

1 So we see not only why the Legislature 2 did not include a member of the executive branch of the 3 government or, for that matter, the judiciary in the 4 definition of about whom complaints of violations of 5 law may trigger protections under the whistleblower statute and, therefore, a waiver of subject matter 6 7 jurisdiction, but that even if they had, that provision would be unenforceable in light of the Texas Supreme 8 9 Court's holding in Neighborhood Centers and 10 well-settled Federal Analogue law. 11 Another example of that, Judge, is what 12 the federal courts do in terms of, quote, unquote, 13 whistleblower claims. As the Court knows, there is no 14 whistleblower protection for a public employee in 15 the -- of a -- of a state level public employee in 16 the -- in the federal system. However, under 42 USC, 17 Section 1983, the federal Civil Rights -- what's often 18 referred to as the federal Civil Rights Act but is 19 actually the Klu Klux Klan Act of 1871, public 20 whistleblower claim -- or a whistleblower claim by 21 public employees are deemed to fall within -- well, 22 potentially fall within the ambit of the First 23 Amendment. And so where a public employee, 24 25 including, for example, potentially these plaintiffs,

although not under the circumstances they've alleged here, makes a -- exercises their right to free speech regarding a matter of public concern, they may gain protection under the First Amendment and have a cause of action under Section 1983. But notably -- and perhaps one of the leading cases on this is Elrod vs. Burns from the United States Supreme Court in 1976. This is cited in the briefing. The United States Supreme Court has long exempted from that protection patronage dismissals based upon the recognition that a public employee's First Amendment interest has to be balanced with the government employer's need to, quote, ensure that policies which the elect- -- electorate has sanctioned are effectively implemented by the elected official's chosen employees.

And so as the Supreme Court said even earlier than that in 1968 in *Pickering vs. Board of Education of Township High School District 205*, which is also cited in the briefing, a public employee's First Amendment right to free speech must be balanced against the interest of the state as an employer in promoting the efficiency of public service as it performs through its employees.

I would point out, Judge, that in this regard, the Austin Court of Appeals opinion in *Thompson*

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1 vs. City of Austin again applies to this point as well. 2 That is, because in that case the municipal judge was a 3 public official and not a governmental employee, his 4 employment does not fall within the legislative --5 Legislature's reach under the Texas Commission on Human 6 Rights Act. 7 So for that second reason, Judge, even if the Legislature had tried to exercise its authority --8 9 and I don't think that the Court's going to find that 10 the Legislature did -- but even if the Legislature had 11 tried to exercise its authority, it would be superceded 12 by the constitutional authority of these executive 13 branch officers to appoint and to remove unfettered 14 by -- by review or limitation by the executive or 15 legislative -- I'm sorry -- by the legislative or -- or 16 judicial branches, excuse me, those people that they've 17 appointed. 18 And I don't think we'll get to the 19 temporary injunction, because whether the Court grants 20 or denies the plea, it's subject to review and a stay 21 at the trial court, as the Court knows, but obviously this would -- this would touch on the question of 22 23 injunction as well --THE COURT: Let me ask you a question. 24 25 You just called it a plea. Are you here on a motion to

1 dismiss under 91a, or are you here on a plea? 2 MR. HELFAND: I'm here on a plea to the 3 jurisdiction that is -- that is -- that is advanced 4 under Rule 91a. The Texas Supreme Court has said 91a 5 may be used to assert a plea to the jurisdiction. 6 assertion here for the Court --7 THE COURT: I just wanted to make sure. 8 That's all I was asking, because you referred to it as 9 a plea as if it was a separate motion, and I didn't 10 know if you had a separate plea filed. I didn't think 11 you did. You're here under your 91a motion? 12 MR. HELFAND: That's right, Judge. 13 a plea to the jurisdiction advanced under 91a. As the 14 Court knows, the governmental entity can file a plea to 15 the jurisdiction that's based on evidence. That's not 16 necessary here because the pleadings themselves failed 17 to demonstrate a waiver of immunity. And -- and on 18 that --19 THE COURT: And you were saying the 20 Supreme Court has decided that you could bring a 21 jurisdictional plea under a 91a motion? You were going 22 to cite that case? 23 MR. HELFAND: Yes. Let me find that case 24 for you. Let me -- Mr. Braun will give me that case. 25 I think it's in the original briefing, Judge. Let me

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    take a quick look at my 91a motion. It's a race
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    between me and Mr. Braun of who will find it first,
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    Judge, but I'll give you that in one second here.
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    One second here.
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                   Sure, Judge. I want to say from my
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    memory -- all right. The win goes to Mr. Braun,
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    Your Honor. Which case is it? Oh, yes. Sorry.
                                                       Texas
    Supreme Court in City of Dallas vs. Sanchez, Judge,
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    it's cited on Page 5 of the motion to dismiss.
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    494 S.W.3d 722 at 724-25. The Austin Court of Appeals
    has held in accord and cited that case in City of
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    Austin Vs. Liberty Mutual Insurance, 431 S.W.3d 817 in
13
    2014.
           There was no petition. And just so the record's
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    clear, when Mr. Braun found it, I was about to find it
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    myself.
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                   Okay, Judge. So that's two of the four
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    reasons that the statute does not create a waiver for
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    the plaintiffs' allegations in this case even if
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    they're true. There are two more.
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                   One is -- the next one is that each of
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    the plaintiffs at Page 2 of their amended petition --
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    and by the -- well, let me back up for a second and
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    give the Court some context.
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                   Plaintiffs submitted -- plaintiffs
25
    submitted a petition, and in that petition they alleged
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1 that they were duty bound to make the reports of 2 allegations against the elected Attorney General. 3 response, I raised, as one of the points in the motion 4 to dismiss and plea to the jurisdiction, that a report 5 based upon an asserted duty does not gain protection 6 because the -- the report would have been made 7 regardless of the employee's personal beliefs, personal 8 motivations, or public speech. In fact, the report was 9 made because, according to the plaintiffs, it was 10 required. And I'll get to the law on that in just a second. But I want to point out for the Court's 11 12 benefit that having seen that -- and -- and the 13 plaintiffs did a lot to try to amend around these 14 They didn't do it, but I -- but I see the problems. 15 effort to try to amend around these problems, for 16 example, claiming that because the Office of the 17 Attorney General issues a paycheck to the elected 18 Attorney General, he's an employee. That's not -- that 19 doesn't work, but I get the effort. 20 In this regard, however, on notice of the 21 fact that the law -- that there's law that supports the 22 argument that there is no protection for a report made 23 based upon duty, the plaintiffs restated at Page 2 of 24 their amended petition that their complaints were as a 25 matter of duty. And that's important because, again,

as the United States Supreme Court -- and -- and by the way, Judge, let me say this does not appear to be an issue that has yet been presented to a Texas appellate court or the Texas Supreme Court.

But the United States Supreme Court, in considering First Amendment claims of essentially whistleblowing, has made clear that when public employees speak pursuant to their official duties, they are not speaking as citizens for First Amendment or whistleblowing purposes. The Constitution does not insulate their communications from employer discipline. That's the -- the Court may be familiar with the Garcetti vs. Ceballos, C-e-b-a-l-l-o-s, case cited at 547 U.S. 410.

There is no practical distinction between the whistleblower claim under the First Amendment and the United States Constitution pursued under the Texas Act. And, in fact, both the Dallas Court of Appeals and the 14th Court of Appeals in Houston have analogized the Whistleblower Act to the First Amendment whistleblowing claim. The quote is: Based on the similarity between the claims under the Whistleblower Act and retaliation claims under the First Amendment, we hold that the same causation standard applies to both claims. And that's -- I'm going to butcher this,

Judge -- Guillaume, G-u-i-l-l-a-u-m-e, vs. The City of Greenville cited at 247 S.W.3d 457. That quote's at Page 464, the Dallas Court of Appeals from 2008 with no petition. And then the 14th Court of Appeals held that a court in Alief Independent School District vs. Perry, at 440 S.W.3d 228, specifically Page 245 -- that was 2013 in which the Supreme Court denied petition for review.

So for that third reason -- and I don't think the Court gets there. But for that third reason, the Court should find that the plaintiffs' own admissions demonstrate that they do not fall within the limited waiver of governmental immunity, which is presumed under the Whistleblower Act.

But there's also a fourth, Judge.

Despite amendment -- again, with the benefit of the

Office of the Attorney General's explanation of the

law, each of the plaintiffs fail to establish that each

made a report of a violation of law to an appropriate

law enforcement authority. In fact, it looks like what

the plaintiffs attempted to do in response to the

motion to dismiss by amending was to simply just throw

more scurrilous allegations about the elected Attorney

General into a petition, but the issue is -- before the

Court in a whistleblower claim is not whether the

elected Attorney General committed some wrongful act.

That doesn't factor into a whistleblower claim at all.

At some point, if it were determined that the trial court had jurisdiction and this case could proceed beyond this motion, the Court would be -- might be -- well, let's just take it in an abstract case, because I don't see, with all due respect here, how this case gets beyond the resolution of this plea to the jurisdiction. But in an abstract case, the question before the Court is not whether the target of the allegations of a violation of law did or did not violate the law. It's immaterial to a whistleblower claim.

The question is simply whether that individual, based upon their individual circumstances, had a reasonable belief that there had been a violation of law by a public employee or the entity itself. That is the target of their allegation.

I understand the political ramifications of 92 paragraphs that attempt to malign the elected Attorney General, but they have no bearing on a whistleblower claim, but that's what the plaintiffs did in response to the motion to dismiss. They didn't cure the defects of their pleadings, which I pointed out to them meticulously with citation to controlling

authority. They just doubled or tripled down on their scurrilous allegations against the elected official.

So what Your Honor has is Paragraph 1 through 92 of the amended petition are simply attacks on the elected Attorney General but not factual allegations that might trigger the whistleblower statute. In fact, it seems to all be offered to disguise the plaintiffs' ultimate inability to address the basic requirements of the statute so as to effect a waiver, because they were simply expanded and made more scurrilous, while the plaintiffs seem to try to continue to skirt the requisite elements of a whistleblower claim.

Now what the Court has in just two paragraphs as it relates to three of the four plaintiffs, Brickman, Penley, and Vassar, is a conclusory statement that all reported everything in Paragraphs 1 through 92 in a meeting to the FBI. That is not sufficient to explain how each gains protection under the Act. In fact, none identifies anything any one of them reported, and the plaintiffs actually admit that the meeting at which they claim to have made that report was attended by and that the same reports were made by non-plaintiffs in this case.

There is nothing in whistleblower -- in

the whistleblower statute nor any of the interpretive jurisprudence that provides that everybody who adds their name to a complaint gains protection under the Act, and that is contrary to the provisions of the statute itself.

Even more problematic, and clearly the admission is fatal as it relates to Mr. Maxwell, is Mr. Maxwell's admission that after his three co-plaintiffs had already made the exact same complaints, Mr. Maxwell claims to later have made the same exact reports, again, simply incorporating Paragraphs 17 through 92, but acknowledging that his co-plaintiffs and non-plaintiff employees of the office had already made those complaints.

The Court surely should recognize that four plaintiffs cannot make a good-faith report of the same violation of law over -- over an extended period of time, particularly when the plaintiffs admit that non-plaintiffs made those same reports.

Now, again, the -- the Supreme Court has written extensively on the nature of the good faith, and -- but they have not -- they have not -- the Supreme Court has not been presented, nor has the Court of Appeals been presented with a unique case like this, which is where some individuals who are not plaintiffs

in this case made the exact same reports of the plaintiffs, but the plaintiffs attempt to co-opt that report into becoming their own report of a violation of law for purposes of whistleblower protection. But I would submit that the statute does not authorize that, and there is no case law that authorizes that.

And in the absence of case law,

Your Honor, even if the Court disagrees — in the
absence of case law, the plaintiffs cannot meet their
burden because, again, it's not my job — in fact, it's
clearly not the defendant's job to demonstrate a lack
of subject matter jurisdiction. The lack of subject
matter jurisdiction is presumed. Your Honor presumes
at this moment there is no subject matter jurisdiction
and requires the plaintiffs under clear Supreme Court
and Austin Court of Appeals authority to demonstrate a
waiver.

So even as to this -- as to both the question of what I'll call the *Garcetti* exception, that is the duty to report, and how many different people can gain protection from the same report, it's the plaintiffs' burden to show you that that falls within the statute by virtue of some authority, not just by virtue of -- of strong argument, because the Court does not accept as true argument. The Court can only accept

1 facts as true. The plaintiffs cite no fact and 2 certainly no law that says that the Court can fix a 3 waiver of immunity under the whistleblower statute. Ι 4 don't think the Court gets there, but even if you do, 5 based upon a duty to report or, as to the last point, where the plaintiffs simply jump onto somebody else's 6 7 report and claim that they have obtained protection. As I mentioned, Judge, those -- those are 8 9 four separate reasons. The first is straight statutory 10 construction, and then the others all support the fact 11 that there's no waiver of immunity here. 12 And if the Court will indulge me just a 13 moment, I'd like to ask Mr. Braun if I've missed 14 anything. May I have just a moment, Judge? 15 THE COURT: You may. 16 (Off the record.) MR. HELFAND: 17 Thank you. Thank you, 18 Subject to the opportunity to reply to any argument that the plaintiffs have, I -- I don't have 19 20 anything further, unless the Court has any questions. 21 THE COURT: I have one more question, I 22 think, and it's really with regard to your last two 23 prongs. And I might be conflating them, and so just 24 correct me if I am. 25 But, you know, a 91a motion can only be

1 made on the pleading and no evidence considered, but 2 wouldn't the last two, if -- and I understand your 3 point, which is if you -- you can't make it past the 4 statutory construction argument. But the last, 5 wouldn't those require some jurisdictional facts and 6 have an opportunity for them to present evidence? Ιt 7 wouldn't so much be the 91a motion at that point. Ιt 8 would be more in line with a more typical plea to the 9 jurisdiction, or do you not think so? The answer to your 10 MR. HELFAND: 11 question, Judge, is in this circumstance, no. 12 pointed out at the outset of the argument, the Court 13 could either find that there are insufficient facts to 14 demonstrate a waiver -- and let's call that the first 15 one or two -- certainly first one point and probably 16 two. As to the last two, the al- -- the alternative is 17 the Court grants a plea to the jurisdiction/91a motion 18 where the petition itself alleges additional facts 19 that, if true, would bar recovery. 20 So, as I pointed out, these are things in 21 the petition. The plaintiffs admit -- as to the third 22 ground for dismissal, no waiver of immunity, the 23 plaintiffs admit that they made the report because they 24 were duty bound. So let's accept that as true. 25 whether they might later think better of that decision

and whether there might be a factual dispute, they're stuck with the petition that they've presented.

By the same token, as to the last point, the plaintiffs admit that they went to visit the FBI with other non-plaintiff individuals who made the same reports. And Mr. Maxwell admits that he did not go to that meeting but rather made the same exact report after he learned that his co-plaintiffs had gone to the FBI. In the -- in the original petition, which I know is superceded, Mr. Maxwell claimed that he wrote a letter joining his co-plaintiffs.

Now, having the benefit of the Office of the Attorney General's motion to dismiss, Mr. Maxwell has come up with new allegations of his reports, but all which, again, admit were made after non-plaintiffs had made the same report and his co-plaintiffs had made the same report, so I think the Court can decide those issues under 91a.

THE COURT: All right. Thank you. Thank you for your argument. I think what I'd like to do — it's 11:18. Let's take a break until 11:30, and then we will hear from the plaintiffs and their response. They all have to — they've all been allotted a time. They have to collectively respond, so I'm not for sure which one of them is going to be making the main

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    argument here. But then we will go for their allotted
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    time and then come back. So it might be 1:00 or so
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    before we're at lunch, but I just want you to prepare
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    accordingly.
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                   So we are going to take an 11-minute
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    break.
            Stay on your feed. Just go mute and go off
 7
    your video if you want to, but don't disconnect from
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    Zoom. And we will be back in 10 minutes -- 11 minutes
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    to continue.
                  Thank you.
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                   (Recess was taken.)
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                   THE COURT: We can go back on the record
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    at this time and turn over the argument for the
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    plaintiffs. And I am assuming that you all have
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    conferred and agreed in what order you're going to make
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    argument.
               Is that correct?
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                                 It is, Your Honor.
                  MR. NESBITT:
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    go first, if it pleases the Court.
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                   THE COURT: Please do. And I -- I also
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    heard from Vicky that one of you might have a
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    PowerPoint. I'm not for sure if it's as to this
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    argument, but I have -- I have let the parties share
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    their screen. So you --
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                   MR. NESBITT:
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                   THE COURT: -- may proceed.
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                   MR. NESBITT: I'm sorry, Judge.
                                                    I do.
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1 have a very short kind of PowerPoint to put the statute 2 up there and a few things. And if it's okay --3 THE COURT: You should have the ability 4 to do it, and so if you don't, let me know. 5 MR. NESBITT: Thank you. You ready for 6 me, Judge? 7 THE COURT: Tam. 8 ARGUMENT BY MR. NESBITT 9 MR. NESBITT: All right. Judge, my name 10 is Tom Nesbitt and -- on behalf of Blake Brickman. 11 am joined by T.J. Turner, my co-counsel. 12 Brickman -- I think some context of what occurred here 13 might assist the Court, especially in light of the 14 argument that was made right at the end that multiple 15 people can't be whistleblowers. 16 Blake Brickman was one of seven 17 high-ranking employees of the Office of the Attorney 18 General who on September 30th went to law enforcement, 19 to the FBI in particular, to report what they in good 20 faith believed was the corrupt, criminal conduct of the 21 Office of the Attorney General itself, conduct 22 orchestrated personally by the Attorney General 23 himself. 24 Like I said, an eighth whistleblower, 25 Mr. Maxwell, a plaintiff in this case, that same day

1 went to the Texas Rangers to report the same concerns. 2 I will describe later, Judge, and the petition lays out 3 in detail -- the live petition is the second amended 4 petition -- why these individuals went together. 5 it is because the corruption Ken Paxton was so 6 widespread and across so many different functions of 7 his sprawling agency that not everybody knew everything at the beginning. It was only after they were able to 8 9 compare notes that they realized just how sprawling and 10 corrupt was the conduct of the Office of the Attorney 11 General. 12 The day after they went to the FBI and 13 the Texas Rangers, October 1st, 2020, the eight 14 whistleblowers notified the Office of the Attorney General and Ken Paxton himself in writing that they had 15 16 made these reports. And the retaliation by Ken Paxton 17 and the Office of the Attorney General began 18 immediately. The office issued public statements 19 smearing these public servants in the media. 20 immediately placed two of them on investigative leave. 21 They immediately took duties away from other 22 whistleblowers. They engaged in a variety of attempts 23 to intimidate the whistleblowers that were, quite 24 frankly, Judge, pathetic. 25 Within less than 50 days, the following

1 happened. On October 20th, the Office of the Attorney 2 General fired my client, Blake Brickman, and that same 3 day fired another of the whistleblowers, Ms. Lacey 4 She's not a plaintiff in this case, but she was 5 a whistleblower as well. On November 2nd, so 31 days 6 after learning, they fired -- the Office of the 7 Attorney General fired plaintiff Mark Penley and 8 plaintiff David Maxwell. And on November 17th, the 9 Office of the Attorney General fired Ryan Vassar. 10 Of the eight whistleblowers, five of them 11 were fired and three resigned under pressure from Ken 12 Paxton all within 50 days of their reports to law 13 enforcement. You could not, Your Honor, script more 14 obvious retaliation against whistleblowers. And the 15 Office of the Attorney General comes to you today not 16 saying, oh, we didn't fire these whistleblowers in 17 retaliation for the whistleblowers. They're not coming 18 to you saying, oh, we have other reasons for firing 19 No. They come to you and they advance three 20 arguments, legal arguments. One, they say the law 21 shouldn't apply to Ken Paxton because Ken Paxton is an 22 elected official. So if someone reports criminal 23 conduct that he participated in, well, the 24 Whistleblower Act does not apply. 25 He also argues that the law should not

protect these particular whistleblowers. He claims these whistleblowers were so important in my office that they owe me a unbridled duty of loyalty, a duty of loyalty that is so overwhelming that I ought to be able to fire them if they go to law enforcement and report my criminal conduct.

And third, they say that the Whistleblower Act wouldn't apply or shouldn't apply to these reports because the Whistleblower Act should not protect employees who work in an agency with law enforcement responsibilities, because, after all, they would just be doing their job to go to law enforcement, the FBI and the Texas Rangers, which are not part of the Office of the Attorney General, and report criminal conduct.

As we have briefed and as we will lay out today, Your Honor, none of these propositions have any support in the Whistleblower Act itself. No case — no court case has ever held that any one of these propositions is correct in a Texas Whistleblower Act case. And, Your Honor, these assertions by the Office of the Attorney General, they're repugnant to the very purposes of the Texas Whistleblower Act. To rewrite the statute as the Office of the Attorney General asks you to do today in the ways that they ask you to

rewrite the statute would be to turn the Texas
Whistleblower Act completely on its head. These are
the assertions of a would-be junior varsity autocrat,
is what they are, Judge.

And before I address those legal arguments, I want to go back and ask the Court to remember that we are dealing here in an area where actually the Office of the Attorney General bears a steep burden here. There is an express statutory waiver of immunity in the Whistleblower Act itself. I don't think the Office of the Attorney General mentioned it, but their — the Whistleblower Act contains an express statutory waiver of immunity.

What they come in to say is you should, in a Rule 91a motion, rewrite the Whistleblower Act to include these requirements that don't exist in the statute itself. And the Court need not be reminded that under Rule 91a that it is a — that you are to construe the pleadings liberal — liberally. You are to accept as true the factual allegations of the plaintiffs. It's an extreme remedy brought on purpose by the Office of the Attorney General before any discovery in the case has been conducted, and it must therefore be strictly construed, 90 — Rule 91a. The Texas Whistleblower Act, on the other hand, is, as the

Supreme Court reminds us, a broad remedial measure. It must be liberally construed by the Court.

Judge, before — last thing before we launch into these legal arguments, I think it's important for the Court to remember the public — the purposes of the Texas Whistleblower Act. And courts repeat these purposes over and over like a mantra almost. The purposes of the Texas Whistleblower Act are to, one, protect public employees from retaliation when in good faith they report a violation of law and, two, to secure lawful conduct by those who direct and conduct the affairs of government. Now, let me repeat that second one one more time, to secure lawful conduct by those who direct and conduct the affairs of government.

So it is notable that the first argument that the OAG makes is that Ken Paxton, who directs and controls the affairs of government, that his actions, his criminal actions reported by these whistleblowers aren't covered by the Texas Whistleblower Act. And let's — let's address that argument first because the Office of the Attorney General really did not cast much light on the statute itself.

So if I can share my screen, Your Honor,
I'll show this little PowerPoint. Can you see this

beautifully decorated slide here, Judge?

THE COURT: I can, though I might argue with you on it's beautifully decorated.

MR. NESBITT: Okay. That's fair enough. Your Honor, this is the operative language of the Texas Whistleblower Act. The Act protects from retaliation public employees who in good faith report one of two different things, a violation of law by the employing governmental entity or another public employee to an appropriate law enforcement authority.

Mr. Helfand spent a lot of time on another public employee, and he spent a lot of time pulling a stat- -- a definition from a completely separate statute, Chapter 572 of the Government Code, which has to do with governmental ethics reports. It's not in the Whistleblower Act itself, but he spent a lot of time trying to convince you that the man who controls and directs and gets paid a salary and gets employment benefits from the Office of the Attorney General isn't an employee of the Office of the Attorney General, but he spent very little time on the first part of the definition. If the plaintiffs reported a violation of law by the employing governmental entity, then they are protected.

Now, there is no dispute in this case

1 that the Office of the Attorney General is a 2 governmental entity, that the plaintiffs were employees 3 of the governmental entity. And what we will show you as we go through some of these cases and the statute 4 5 itself is that acts that Ken Paxton committed in the --6 well, in the course and scope of performing his duties, 7 in his official capacity, those are acts of the 8 employing governmental entity under the Texas 9 Whistleblower Act. The case law is clear on that. 10 In Paragraphs 17 through 103, now, 11 Mr. Helfand complained that we were smearing the 12 Attorney General. We were reciting the facts in great 13 detail about the corruption, the enormous power of the 14 Office of the Attorney General and its other staff and 15 its resources that Ken Paxton criminally brought to 16 bear to benefit himself and to benefit a man named Nate 17 Paul, one of his close friends, one of his associates, 18 a man with whom he has numerous connections. We don't 19 know them all, but we know a lot of them. 20 And so in Paragraphs 17 through 103, we 21 describe how the conduct that our clients reported 22 follows first and foremost under the first prong of 23 what the Texas Whistleblower Act covers, and that is violations of law by the employing governmental entity. 24 25 And I'll get to the case law in a minute, but I do

think, Your Honor — I don't know how in much detail you've been able to go through the second amended petition, but I'd like to just summarize for the Court what is alleged. This goes not only to this first issue, that is, that the conduct that was reported falls within this first prong of the — what — the Texas Whistleblower Act, but also to the allegation that we have somehow failed to be specific in what we pled was the criminal conduct that the plaintiffs in good faith believed had occurred and that they in good faith reported to the FBI and the Texas Rangers.

You first have to understand under -- to get some of the context, who Nate Paul is. Nate Paul is an Austin real estate investor whose home and offices were searched by the FBI in August of 2019 amid well-documented, well-litigated troubles and bankruptcy that have spiraled for Mr. Paul into a whirlwind of litigation and other legal problems throughout 2019 and 2020.

Among Nate Paul's legal entanglements over the span of those two years were bankruptcies of numerous of his companies that he controls, legal disputes with co-investors in these properties, including one Austin-based charity, the Mitte Foundation. Mitte Foundation had to sue Mr. Paul just

to get records. That suit blazes on as we speak.

Attempts by creditors to foreclose on properties owned by the companies that Nate Paul controls. Another of Mr. Paul's problems were the apparent criminal investigation of him and his companies that led to the August 19th search by the FBI of his home and his properties.

Nate Paul's -- another category of his legal problems or legal activities were Nate Paul's own efforts in 2020 to have his perceived adversaries intimidated and investigated by law enforcement, including the federal magistrate judge who issued the search warrants back in Austin, the FBI agents and other law enforcement agents who carried out the searches, the assistant United States attorney who would obtain the search warrants from the magi- -- federal magistrate judge, a federal bankruptcy judge, the local charity, the Mitte Foundation, its lawyers, the court-appointed receiver. Mr. Paul set out to have all of them criminally investigated as a tool of intimidation.

Now, let's -- Mr. -- Ken Paxton, using the Office of the Attorney General as a bludgeon for Mr. Paul, helped Mr. Paul personally in every one of those legal entanglements, those legal activities by

Ken -- by Nate Paul that I just described. And let me go over those briefly.

As we have pled in Paragraphs 29 -- or rather, 33 through 41, the Office of the Attorney General at Ken Paxton's specific direction, but employing other employees of the office as part of the scheme, helped Nate Paul in the Open Records Act. We describe this in much more detail in the petition, but Ken Paxton, after personally speaking with Nate Paul about an Open Records Act request that Nate Paul put in to get information about the search of his home and his offices by law enforcement, asked for open -- information under the Public Records Act.

Now, as we have pled, to grant this request would have, and later did, upset well-established policies of not producing information related to an ongoing investigation. But Ken Paxton personally intervened and caused the OAG to issue an Open Records Act opinion that gave Nate Paul what he wanted, access to information about the FBI's search of his home and his office, and that overturns decades of settled expectations among sister law enforcement agencies. So we have pled that in Paragraphs 33 through 41. That was among the concerns that these individuals have.

And as we'll get to in a minute,

Your Honor, some of this picture came into focus slowly
and over time, like I said, because it came from so
many different areas of the Office of the Attorney

General. I'm going to -- so the second area, the OAG
used the financial litigation and charitable trust
division to intervene in a civil lawsuit between Paul
and the charity. This is in Paragraphs 42 through 52.

We detail how in a lawsuit filed against some of Nate

Paul's companies by the Mitte Foundation, a charity
that was a co-investor with him in -- with his
companies and properties, that they filed a lawsuit
against Nate Paul.

And the Office of the Attorney General, which has authority to intervene in litigation to help charitable trusts, their staff made a routine decision early in that case we're not going to intervene here. The charity is the plaintiff. The charity is represented by, you know, extremely capable counsel at one of the state's most renowned law firms. There's no interest in intervening in this case.

But a few months later, Ken Paxton got involved in it personally, and he directed his office to intervene in that lawsuit, which they did, not to help the charity, but to — to strong arm the charity

into trying to settle with Nate Paul on favorable terms. That's after Nate Paul's company had already, almost a year earlier, entered into a settlement agreement and then breached it by not paying for the settlement agreement.

So Ken Paxton, intervening personally to cause his office to pressure that charity, is another -- again, an act of the Office of the Attorney General itself -- of the office itself personally orchestrated by Ken Paxton was another of the concerns -- and I'll get in a minute to, you know, the statutes that they believed had been violated. But that wasn't all, because Nate Paul brought yet another division -- I mean, rather, Ken Paxton brought yet another division of the OAG to bear to try to stop foreclosure sales to keep one of Nate Paul's properties from being sold at an upcoming foreclosure sale. This is outlined in Paragraphs 53 through 54 of the amended petition.

On -- and a little bit of timing on this, the Court may be aware that judicial -- nonjudicial foreclosure sales -- nonjudicial foreclosure sales happen on the first Tuesday of the month, I think unless they fall on the 4th of July and New Year's Day. Well, on July 31st, Ken Paxton got personally involved

in — asked his staff to look into whether he could issue an opinion that would either stop or make it hard or impossible to have nonjudicial foreclosure sales in Travis County, Texas. After hearing his staff's views on the subject, Ken Paxton made clear he wanted OAG to express a specific conclusion, a conclusion that foreclosure sales should not be permitted to continue or that would cast the ability — cast doubt on the ability to schedule foreclosure sales.

Now, you know, in light of how Ken
Paxton's office and how Your Honor spent the afternoon
of New Year's Eve, you can probably — in which the OAG
was trying to get an injunction to allow gatherings —
mass gatherings indoors in bars in Travis County, you
can imagine how surprised his own staff was to see him
coming down this way on this issue. But even more
bizarre was the speed and the timing of the release of
that opinion, because after raising it for the first
time on December 31st, that opinion was rushed out at
Ken Paxton's direction and issued at 2:00 in the —

1:00 in the morning on Sunday, August 2nd.

Now, the members of the office that were involved in it did not understand at the time the full picture of why take this bizarre position? Why rush it out? Why rush it out at 1:00 in the morning on a

Sunday? Well, they later learned, because by Monday the 3rd, Nate Paul's lawyers were waving in his creditors' faces trying to get a foreclosure sale on at least one of his properties scheduled for the next Tuesday closed. So this was again an example of Ken Paxton engaging in bizarre activity, using the powers of his office to benefit Nate Paul, to bring the powers of his office to bear to help Nate Paul.

Paragraphs 55 through 84 describe how
Paxton abused yet another division of his office to
help Nate Paul, and that was to further his efforts to
have Nate Paul's adversaries criminally investigated
and intimidated. Paxton personally directed the OAG to
go out and bring in an outside lawyer, a lawyer with
about five years of experience practicing law, never
been a prosecutor before, to come in and help
investigate Nate Paul's adversaries.

Now, it's important to understand here,
Judge, that this lawyer was never actually correctly
approved to be an outside lawyer by the Office of the
Attorney General. The Office of the Attorney General
has practices designed to keep unqualified people from
pursuing unmeritorious investigations. And that
process was not complete, but Ken Paxton brought him in
and directed his activities anyway. Even if the Office

1 of the Attorney General could in this context challenge 2 that assertion, which the Court must accept as true, 3 there is no dispute that this individual was never empowered to prosecute or hold himself out as a 4 5 The contract which we have attached to our prosecutor. 6 second amended petition that they purport to be the --7 the -- the valid contract -- we dispute it's valid. 8 But even if it is valid, it says he can't be a 9 prosecutor. 10 And -- but what he did instead, this 11 fifth-year lawyer with no prosecutorial experience, is 12 frankly shocking, Your Honor. At Ken Paxton's 13 direction -- and by the way, the contract that they 14 claim gives him authority to act requires him to act 15 only at the direction of the Office of the Attorney 16 So what he did he must have been doing at the 17 direction of the Office of the Attorney General. 18 And what he did was go and falsely 19 represent himself to be a special prosecutor in order 20 to obtain search warrants to carry out a shocking 21 scheme to intimidate and investigate the federal

United States attorney who had obtained a search

magistrate judge here in Austin, the FBI agents who

raided or searched Mr. Paul's house and offices, the

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federal bankruptcy judge, again, the local charity, its lawyers, the receiver appointed by the district court in Travis County, the receiver's lawyer. At least one credit union that held a lien on one of Mr. Paul's properties received one of these subpoenas issued on false pretenses to this so-called outside counsel.

And, Judge, this is — this is where it just — you know, to top it off, when this outside counsel, having obtained subpoenas under false pretenses, showed up to serve one of them at a local credit union or financial institution that was one of Nate Paul's creditors, Mr. Paul's lawyer was with him when he did it, just further evidencing what was already obvious, that this was the Office of the Attorney General turning itself over, using its staff, its resources, and its power to do Nate Paul's bidding by intimidating law enforcement and other individuals who were Mr. Paul's perceived adversaries.

Now, some of this activity constitutes a crime whether Paxton personally benefited from this conduct or not. For example, one of the concerns that the plaintiffs had was that he was — that OAG was turning itself over to conduct — conduct that was obstructing an investigation of these law enforcement agencies, harassing potential witnesses in the matters

being investigated about Nate Paul, tampering with governmental records by going and getting search warrants, claiming to be a special prosecutor when he was not, at the direction of the Office of the Attorney General.

Those crimes don't require that we establish any benefit to Ken Paxton himself personally, but some of the allegations that — some of the concerns that the plaintiffs had that they took to law enforcement that this had every appearance and reasonable belief that this was a payback to Nate Paul for something. And so it is important for the Court to know what the relationship was between Ken Paxton and Nate Paul.

Now, admittedly, the full picture — because they've been ducking discovery and not — and not answering — Mr. Paul is not answering questions and other litigation about the full scope of the relationship between Nate Paul and Ken Paxton, the whistleblowers knew plenty about that relationship that gave them a good-faith belief that this over-the-top activity for Mr. Paul by the OAG was to benefit Ken Paxton in some way.

For example, they knew they were close personal friends of some sort because Ken Paxton and

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    Nate Paul met regularly in 2020, usually without
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    Paxton's staff or security detail present and in
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    meetings that were usually not included -- actually, I
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    don't think they ever were included on Ken Paxton's
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    official schedule, so some kind of personal
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    relationship they sought to conceal.
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                   Paul is a major donor to Ken Paxton's
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    campaign.
               In October of 2018, Nate Paul donated
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    $25,000 to Ken Paxton. In addition, a political action
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    committee for a law firm that was representing Nate
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    Paul's interest in that Mitte Foundation lawsuit --
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    remember, the Mitte Foundation sued a Nate Paul related
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    entity. And the OAG intervened in that case midway
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    through the case to exert pressure, the plaintiffs have
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    alleged, on the Mitte Foundation to resolve their
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    dispute with Mr. Paxton -- Mr. Paul under favorable
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    terms.
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                   22 days after the Office of the Attorney
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    General intervened in that case, that -- Mr. Paul's
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    lawyers donated $25,000 to Mr. Paxton's campaign.
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    Paxton also has personal and financial ties to Nate
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    Paul through an individual with whom Ken Paxton had --
23
    has admitted to carrying on an extramarital affair.
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                   And I will -- this is an issue,
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    Your Honor, that the plaintiffs -- as they have pled in
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1 this lawsuit, they did not know of any specific 2 connection between Nate Paul and the individual with 3 whom Ken Paxton had an affair, but they -- when they went to law enforcement, they suspected, in light of 4 this over-the-top conduct and in light of the -- the relationship between Mr. Paul and Mr. Paxton, that 7 Mr. Paul must have known about the extra- --8 extramarital affair and that that may have motivated 9 Ken Paxton to bend over backwards in such extreme ways 10 for Nate Paul.

It turns out they were right because shortly after going to the FBI, the plaintiffs became aware that Nate Paul hired this individual who was having an -- who had had an affair with Ken Paxton on Ken Paxton's recommendation, that Nate Paul didn't know this person before. Ken Paxton said, hey, I want to recommend her for a job with you. What is that job? That job is as a construction manager even though this individual has no background or experience in construction. All of that is pled in plaintiffs' second amended petition.

Finally -- or next to finally, Nate Paul and Ken Paxton have a -- some kind of relationship related to the renovation of Mr. Paxton's Austin house. And then the plaintiffs also alleged -- and it -- that

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Nate Paul and Ken Paxton have sought to obscure the nature of their relationship and their connections to each other. Just a few examples of that is Nate Paul repeatedly refusing in other matters to describe his relationship with Ken Paxton, also the individual that now works for Nate Paul — or did go to work. We don't know if she still works there, Your Honor, but we do know she went to work there at Nate Paul's company on the strength of a recommendation from Ken Paxton, and we know that this is not shown on this person's public-facing professional biographies that are on the Internet.

Your Honor, the plaintiffs, because of this conduct, formed a reasonable belief that the Office of the Attorney General and Ken Paxton and those other employees of the OAG that he directed in these efforts had committed numerous crimes, crimes related to abuse of office, tampering with government records, obstruction of criminal investigations, intimidating witnesses in criminal investigations, and bribery. That is outlined, including the statutes.

And Judge, the law does not require the plaintiffs to identify a statute that has been violated. It certainly does not require the plaintiffs to prove that a criminal violation did, in fact, occur,

but they did -- we have pled extensively what state and federal crimes these individuals had a reasonable belief had been violated, violated by Ken Paxton, by his office, and by employees that he directed.

In Paragraphs 85 through 103 of the second amended petition, the plaintiffs describe in detail how they came slowly as a group to learn about the extent of this corruption across so many different divisions of the Office of the Attorney General and how they compared notes, talked about the different issues that were going on.

And by September 30th, which was really -- when it came to a head was when people started getting subpoenas issued by this so-called outside counsel that wasn't a prosecutor, accompanied by Nate Paul's lawyer, getting subpoenas to investigate and intimidate Nate Paul's adversaries.

The plaintiffs, again, eight -- the four plaintiffs and

four other whistleblowers who for various reasons are not plaintiffs in this case, they compared notes, and they understood the full scope of what we have pled here.

And in Paragraphs 85 through 103, we describe what they knew, what they reasonably believed by reasonable inference, also things they knew from

just the policies and the procedures of the office and how they went seven of them together to the FBI, the eighth one to the Texas Rangers, to report the conduct that I have just described, I have just summarized, and it is laid out in much more detail in plaintiffs' second amended petition.

THE COURT: Let me interrupt and ask a

THE COURT: Let me interrupt and ask a question here. Do the plaintiffs believe that they need to put on any jurisdictional fact evidence in response to the 91a motion and the plea, or are the plaintiffs also standing on the plea?

MR. NESBITT: Your Honor, I mean, let

me -- let me say on behalf of Blake Brickman only -
and I'll let my colleagues representing the other

plaintiffs speak to this -- we believe that the

pleadings are far and away sufficient to meet the

standard. We do believe, though, that to the extent -
and I'm not really sure I understand OAG's argument on

we haven't pled enough facts. But to the extent they

stand up and say this is speculation or this is -
you know, that there are facts that they -- that -- he

said it's conclusory. I mean -- so I guess my position

is, A, that's not true. We've been very specific about

the facts we knew, the facts that were reported -- I

say "we" -- the plaintiffs knew, the plaintiffs

reported. We think that's sufficient.

But to the extent there is an argument that we have been merely conclusory, then, yeah, I think we ought to be able to take discovery in this case, and we've been trying to. You know, Judge. They've been trying to stop us from taking discovery in the case. So...

THE COURT: All right. And I think at this time let me go ahead and hear from all the other plaintiffs' lawyers and see if they're in general agreement with that or if they want to add any more to it.

MR. NESBITT: And just to be clear, you want them to talk now or you want me to continue?

THE COURT: I think -- I think I just would like on this point, since I asked this question, if I'm the -- jurisdictional claims by the Office of the Attorney General or the Attorney General come before this Court all the time. And plea to the jurisdiction law can be quite confusing. It's very dearth. It's often disputed procedurally how this is done and can be complicated and confusing. And so I want to make sure that I understand the procedural argument and the arguments that the plaintiffs are making with regard to how the Court should proceed on

the motion to dismiss. Is it a pleading, argument versus argument? Or is there some evidence that they are going to put on with regard to jurisdiction, which happens all the time at the trial court level? We hear jurisdictional facts related to jurisdictional argument.

Now, certainly one of the defendant's arguments is -- would -- would mean that no facts would be relevant or necessary. And, frankly, even your argument, I think, Mr. Nesbitt, about employing government entity wouldn't be even relevant to their -- one of their arguments, which is just, even if the Legislature put those words in, it doesn't matter because the Legislature, based on a separate -- separation of powers argument, can't do it in any respect, even if they intended to and intended to by their words, which is what we do in textualism interpretation.

But the one thing I want to understand from everybody else too on the plaintiffs' side is if they are planning to put on evidence with regard to jurisdiction. I don't know how to be clearer than that.

MR. KNIGHT: Well, Your Honor, I'll answer the question if I can on behalf of Mr. Vassar.

1 Like you --2 THE COURT: I can see your emails. You 3 probably want to take those down. 4 Sorry. I get these notes MR. NESBITT: 5 from my co-counsel telling me what I'm doing wrong, 6 Judge. 7 MR. TURNER: Right now what you're doing 8 wrong is sharing your screen. There you go. 9 THE COURT: All right. Mr. Knight, 10 you're up. 11 ARGUMENT BY MR. KNIGHT 12 MR. KNIGHT: Your Honor, like you, I have 13 never seen a jurisdictional challenge packaged in a 14 Rule 91a before, and I -- and every plea to the 15 jurisdiction in which I have participated has included 16 an offer of evidence. But my position on this one is 17 basically the -- because the Office of the Attorney 18 General elected to package it up under Rule 91a, that 19 severely restricts the way they can argue it, and I'm 20 willing to live with those restrictions. 21 And so given -- given the presumptions 22 that govern Rule 91a, including construing our 23 pleadings liberally in favor of stating a cause of 24 action and -- the double presumption, because the cause 25 of action is under the Whistleblower Act, which

likewise has to be construed in the plaintiffs' favor, I don't think the Office of the Attorney General on a non-evidentiary pleadings-only basis can come close to. And so I'm willing to forego evidence and have it — have our petition judged as it's written.

THE COURT: Thank you. Mr. Soltero on behalf of Mr. Maxwell.

ARGUMENT BY MR. SOLTERO

MR. SOLTERO: Yes, Your Honor. I agree with both Mr. Nesbitt and Mr. Knight. I would also just add a couple of things, which is, of course, under Rule 91a, attachments to the petition under Rule 57 would be considered as part of what the Court may look at, and we've done that in the amended petition. And, secondly, I'd say, if this were done in a traditional way, like we see often from the Office of the Attorney General or in these plea to the jurisdictions, we would have had almost a complete or a substantial overlap between what Your Honor's considering in this Rule 91a motion and some of the things that we'll hear in the temporary injunction hearing. And so I think that would have been expected to some extent, but I agree with Mr. Knight. Given how they have chosen to box and pigeon themselves, hole themselves into solely Rule 91a to try to avoid having any evidence come before the

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1 Court, then I think we're comfortable with that as 2 well. 3 THE COURT: And then, finally, Mr. Tittle 4 on behalf of Mr. Penley. 5 ARGUMENT BY MR. TITTLE 6 MR. TITTLE: Your Honor, I agree with the 7 position of my co-counsel. 8 THE COURT: All right. Thank you. 9 MR. HELFAND: Judge, may I speak now on 10 behalf of the movant? 11 THE COURT: I already think I know your 12 position, but if you want to make it clear -- I asked 13 you that earlier, and you answered, but you can go 14 ahead and give additional if you want -- if you'd like. 15 ARGUMENT BY MR. HELFAND 16 MR. HELFAND: Well, Judge, I'm not going 17 to speak to all of the colloquy about how hard I've 18 made it for the Office of the Attorney General. Again, 19 the burden is on the plaintiffs. There is no burden on 20 the Office of the Attorney General that hasn't been 21 pled. 22 In answer to the question the Court 23 asked, the City of Austin vs. Liberty Mutual case from 24 the Austin Court of Appeals makes clear that a 91a plea 25 to the jurisdiction allows the Court only to review the

1 case based on the pleadings; that is, the Court may not 2 consider evidence. And the argument that there's 3 something unusual about this plea is belied by the fact that both the Supreme Court and the Austin Court of 4 5 Appeals have endorsed it as long as -- in the Austin 6 Court of Appeals seven years ago -- well, six and a 7 half years ago. So there's nothing unusual about this, 8 but the answer to the question the Court actually 9 asked, without all the editorializing about how unusual 10 this is, because that's baseless, is the Court may not 11 consider evidence even if the plaintiffs wish to 12 proffer it. 13 THE COURT: I think I understand all of 14 that, and -- and there's really not too much 15 disagreement, I think, despite that took ten minutes. 16 I think there is consensus almost on this point. 17 MR. TURNER: Judge Meachum --18 THE COURT: And so we'll go back to the 19 main body of the argument. Mr. Turner is trying to say 20 something. Also, he is co-counsel with Mr. Nesbitt, 21 and so I will turn it back to the Brickman attorneys 22 who have the floor. And if Mr. Nesbitt wants to yield 23 some time to Mr. Turner, you may proceed. 24 ARGUMENT BY MR. TURNER 25 MR. TURNER: I apologize for interrupting you, Judge. I just want to echo what Mr. Soltero said because what Mr. Helfand said just now is -- was -- frankly, it was incomplete. What Mr. Soltero pointed out to the Court was that Rule 91a(6) -- and they -- they cite the rule incompletely, "they" being OAG in their -- in their motion as well.

91a(6) clearly says -- it says the Court may not consider evidence in ruling on the motion and must decide the motion based solely on the pleading of the cause of action. What they leave out is "together with any pleading exhibits permitted by Rule 59." So the Court can clearly consider exhibits to our petition that are attached to our petition that form the basis of their claim we've sued upon.

MR. HELFAND: Judge, let me be clear.

MR. TURNER: That's all I want --

ARGUMENT BY MR. HELFAND

MR. HELFAND: I'm not disputing that and I didn't say that. Everything that's attached to the petition is part of the petition. And the Office of the Attorney General has never, as counsel just suggested, suggested otherwise. I didn't say that. What I said was the Court can only consider the petition, including any attachments to it.

MR. TURNER: No. They just left it --

1 THE COURT: I think -- never mind. 2 think we're now arguing about something that doesn't 3 need to be argued about and that we have consensus on 4 and understanding from the Court on. The Court, by the 5 way, will take judicial notice of the file in this 6 matter for purposes of this hearing. And let's get 7 back to the main argument with Mr. Nesbitt. 8 MR. HELFAND: May I raise an objection, 9 Your Honor? The Court may not consider the entire 10 file, but only the petition. 11 The Court will take -- at THE COURT: 12 this time then, the Court will only take judicial 13 notice of the petition in this matter. 14 Thank you, Judge. MR. HELFAND: 15 THE COURT: Thank you. 16 ARGUMENT BY MR. NESBITT 17 MR. NESBITT: Your Honor, so having --18 and this, again, is laid out extensively in the second 19 amended petition and the exhibits attached thereto, 20 but -- you know, I'm not sure anybody could have 21 foreseen just such across-the-board obvious grimy 22 corruption as the plaintiffs took to law enforcement. 23 But we do know this, that the scenario that occurred, 24 and that is public servants standing up to corruption, 25 going to outside law enforcement agencies -- they

1 didn't go -- they did notify the Office of the Attorney 2 General they had made reports, but they didn't go down 3 and open up an HR file. These were not memos these men 4 were -- and one woman were writing in the course and 5 scope of their employment. They went outside of their 6 agency to the Texas Rangers and to the FBI to make 7 complaints. And to protect public servants from 8 retaliation against that is exactly what the Texas 9 Whistleblower Act is designed to prevent. 10 And, Your Honor, I know that causation is 11 not at issue in this case, but I do -- I do want to 12 just briefly run you back through what happened at that 13 point because it kind of sets up some of the other 14 arguments. And I'll share my screen if the Court will 15 permit, if I'm able to do it. 16 Just don't share your emails THE COURT: 17 again. 18 MR. NESBITT: Okay. All right. 19 the -- so September 30th is when they went to the FBI 20 and to the Texas Rangers. October 1st, the -- the --21 all -- well, seven whistleblowers sent this letter --22 this is an exhibit to the petition -- to the Office of 23 the Attorney General explaining that they had gone to 24 law enforcement to report in good faith criminal 25 conduct by the office. That's the same day that

Mr. Maxwell went to the Texas Rangers.

Now, on October 2nd, the OAG suspended plaintiffs Penley and Maxwell. On October 3rd, a Saturday, they start issuing these press statements accusing the whistleblowers of acting to impede an investigation, threatening the whistleblowers with investigation. October 5th, they continue to smear the whistleblowers. On -- and then throughout the month of October, we have extensively pled the -- frankly, the pathetic acts of intimidation, but attempt to intimidate these whistleblowers that occurred throughout the month of October.

And on October 20th, the firings start, Brickman and Mase on the 20th; Penley and Maxwell on November 2nd; Vassar on the 17th of November. Of the eight whistleblowers, five had been fired, and three had resigned under pressure, all within 50 days of the report, well within the 90-day presumption of causation.

Now, this really isn't -- it's not even in dispute, I don't believe, in respect to this 91a motion. They concede for purposes of this motion a causal connection between the reports to law enforcement and the termination of these four plaintiffs' employment. But it also is important

because a lot of the argument here is about how fundamentally against the purposes of the Texas
Whistleblower Act that Office of the Attorney General's argument's on.

Let's talk about their first argument again, and let's go back to the statute as the Court should. Their first argument is that these reports to law enforcement don't qualify as protected whistleblowing because the Attorney General himself participated in them.

Now, Your Honor, the -- you know, what we will establish here is that these reports are protected under both of the prongs, both, because the plaintiffs reported violations of law by the employing governmental unit and another public employee. But you start with the statute. And public employee means an employee, so it's kind of a circular definition. But anybody who's an employee is also a public employee or an appointed officer other than an independent contractor.

But -- but more -- more fundamentally, the -- excuse me. Let me go back here. This is the operative wording of the statute, 554.002(a). And the case law makes clear that when Ken Paxton or anyone else that is an elected office or appointed office acts

1 in the course and scope of their official duties, that 2 conduct is the conduct by the employing governmental 3 unit. As we just established, these -- these 4 whistleblowers didn't go and report Ken Paxton for 5 unlawful conduct having nothing to do with his official duties. All of them centered on his official duties. 6 7 I think the best case here, Your Honor, 8 is Housing Authority of City of El Paso vs. Rangel. 9 Housing Authority of City of El Paso vs. Rangel. 10 That's an El Paso Court of Appeals opinion, 2004. 11 There the plaintiffs made complaints to law enforcement 12 that two unpaid appointed commissioners of a public 13 housing authority had engaged in various alleged criminal conduct. They allege that one of them --14 15 remember, these are commissioners of a housing 16 authority. They were saying one of them had a conflict 17 of interest that they didn't disclose, a conflict 18 that -- that they had an interest in some housing 19 project that they didn't disclose and that their 20 failure to disclose it was a -- was a criminal act. 21 They allege that another commissioner had misreported 22 her income so as to qualify for benefits under this 23 housing program, and they said that conduct was 2.4 criminal. 25 And the issue in the case was whether

under the Texas Whistleblower Act the plaintiffs had met the first prong of this test, that is, had they reported a violation of law by the employing governmental entity. The Court actually started with 4 the second part of the test, and they said, you know, we can't say they were public employees because they didn't get paid. The statute requires them to be paid. Now, we're going to talk about it in a Ken Paxton is paid. He is an employee. the Court in Housing Authority -- sorry. I'm trying to maneuver two screens here, and I keep moving off the 11 12 They -- the first court said, hey, these 13 aren't -- these commissioners aren't paid, so they 14 don't meet that second prong. But the acts that are 15 complained of, because they relate to the official 16 duties of these commissioners, they are the acts of the 17 employing governmental entity. And the rule that is 18 laid out in El Paso is that an employee's actions taken pursuant to his duties and authorized by state law are 20 considered actions taken by the state. Conversely, 21 acts outside the scope of an official's employ- --22 official duties are not the actions of the state. 23 But the issue in the case was whether 24 those actions were the actions of the state, and they 25 said that they were. They said, look, the commissioner

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with the conflict of interest, you know, the failure to 1 2 disclose the conflict of interest was related to his 3 official duties. Those actions were the actions of the employing governmental entity under the Texas 4 5 Whistleblower Act. 6 Same thing with the failure to report 7 income, which caused that commissioner to get benefits 8 under the housing authority program, and they 9 determined that is sufficiently related to your 10 official duties that you meet -- even though you're 11 not -- these commissioners weren't public employees 12 because they weren't paid, they met this first test. 13 Now, there are two cases that are prior 14 to that, Wichita County vs. Hart and Tarrant County vs. 15 Bivins. They also hold that where the conduct is of an 16 official -- in these cases, sheriffs of a county. 17 Where the sheriffs' actions that are being complained 18 of are in the course and scope of the sheriffs' 19 official duties, then that qualifies. Those are the 20 actions of the governmental entity. 21 Another case, Your Honor, is City of 22 Cockrell Hill vs. Johnson. That's a 2001 Fort Worth This is actually cited by OAG in the second part 23 24 of this analysis where they're evaluating another

public employee. But it also bears on the first part

of the definition of whose conduct can give rise to a Whistleblower Act claim. In Cockrell Hill, the whistleblowers reported that an unpaid city alderman had engaged in criminal conduct. And, again, the Court is evaluating, well, what was — what was the whistleblowers reported, was it the act of an employing governmental entity or another public employee, either one? And, again, they first evaluated another public employee, and they said he's not that because the alderman is unpaid.

But when -- and then in evaluating whether the acts complained of were the acts of the employing governmental entity, the Court said, hey, look, if these were official duties that you complained of, you'd meet that test, but you don't meet that test because in this case, in City of Cockrell Hill, the allegations that the whistleblowers took to law enforcement were of sexual -- allegations of sexual assault and drug use, having nothing whatsoever to do with the alderman's official duties. But in holding that that prong was not met in this case, they affirmed the rule, which is that the plaintiff meets the definition of reporting a violation by the employing governmental entity when what they report to law enforcement were the actions of an official taken in

their official duty -- capacity, which is, of course, what the plaintiffs reported in this case.

The courts in those cases also said this is the only result consistent with the purposes of the Texas Whistleblower Act, which are to ensure compliance with the law by those people who guide and direct the governmental entities. Your Honor, the statute does not say and no case holds that simply because you are an elected official you can't -- your criminal conduct can't form the basis of a Whistleblower Act claim. It simply cannot be that the Legislature enacted a broad remedial statute intended to protect against such a corruption and didn't write into the statute the outlandish exception that the OAG wants you to write into the statute.

But more fundamentally too, when we move to that second prong, another public employee, it is crystal clear that the Attorney General is a public employee. Now, remember, the statute they cited to you where they were going through these definitions — I can't remember the exact terms — you know, appointed officer versus elected officer, those were taken out of Chapter 572 of the Government Code, not Chapter 554 of the Whistleblower Act. They pulled a completely separate statute intended to address completely

separate issues and said, hey, use these definitions to guide you as opposed to the definition that the Texas Legislature supplied in the Whistleblower Act itself. And that definition focuses on whether the person is paid, whether another public employee is a paid employee or not.

Your Honor, on this point, City of Cockrell Hill is also important. And I do want to point out that I think OAG has improperly cited that opinion. When -- when the Court in Cockrell Hill went through their analysis, they got to the part where they were evaluating whether the employee was a public employee, the person who was accused of the wrongdoing. And all they've looked at was: Was he paid? because he wasn't, they said he was not a public emplovee. It certainly does not establish, as I think OAG implies in their motion, that it establishes some rule that if you are elected, then you are not a public emplovee. That is -- that is not what the City of Cockrell Hill stands for.

Your Honor, we have pled extensively the facts that show that Ken Paxton was a public employee. This is the definition of the Whistleblower Act -- in the Whistleblower Act, not this other statute that they want you to go look at to determine what a public

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employee is for purposes of the Texas Whistleblower Act. But a public employee means an employee.

Ken Paxton is an employee of the Office of the Attorney General. And this is — this is a screenshot here, Your Honor, of some of the allegations that the plaintiffs have made. And these allegations are supported by the personnel records of the Office of the Attorney General that we obtained in an Open Records Act request.

The OAG's own open record -- I mean, own employment records identify Ken Paxton as an employee. They say -- I mean, this is an attachment to the pleading. They say that Ken Paxton's date of employment started January 5th, 2015. The Office of the Attorney General employment records identify the, quote, employee being replaced by Ken Paxton, and that employee was Greg Abbott, who was the Attorney General who Mr. Paxton preceded. The record is replete with references to his employee information, his position number. The records identify Mr. Paxton as an exempt employee under the Fair Labor Standards Act. Your Honor, this is a legal admission that Mr. Paxton is an employee, because a person is only covered and exempt by the Fair Labor Standards Act if they are an employee to begin with.

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That's not all. We further pled this -which is true, that this is his full-time job. He
earns a salary like employees earn of \$153,750 a year.
He has a job class title. He receives -- the records
of the Office of the Attorney General show he receives
employment benefits, benefits that are only available
to employees. When he -- when his pay changes, they do
it on a personnel action form like they do for
employees.

He is earning employment-based service credit under an employee pension plan of the State, a pension plan that the State itself says is a defined benefit retirement plan for State of Texas employees.

We have thoroughly pled, Your Honor, that Ken Paxton is an employee of the Office of the Attorney General. Now, of course, the Court need not even reach that decision, but either/or — either a showing that the actions complained of were the actions of the office itself, which they were, or that Ken Paxton was a public employee satisfies that.

We have also pled, Your Honor, that Ken Paxton involved other employees of the OAG in his scheme. Now, we're not accusing specific other people necessarily of knowing they were violating criminal law, but the -- but the petition is replete with

examples where Ken Pax- -- he couldn't do it by himself. He had to direct other employees to intervene in the Mitte Foundation case, to run -- run this contract through the processes, to work with that out- -- so-called outside counsel. So even if you determine that Ken Paxton's acts are not the acts of the Office of the Attorney General or that Ken Paxton isn't an employee of the OAG, other employees were enlisted by Mr. Paxton in this scheme.

Your Honor, their second argument is also unsupported. The second argument, they say that the Whistleblower Act does not protect senior staff of state agencies. Again, there's — no case says that. The statute doesn't say that. What they're trying to do is import concepts that have been legislated into other statutes and say that they — you should rewrite this statute to apply them.

Your Honor, remember that a -- this is, again, back to the definition of what the -- of the cause of action. A state of -- a state or local government may not suspend or terminate the employment of or take other adverse personnel action against a public employee who in good faith reports a violation of the law.

Now, the Legislature could have said

we're going to define that to mean only certain employees, but they didn't. Public employee means any employee, and it means or -- and "or" to include in the definition -- or appointed officers. There's nothing in the statute that indicates an intent to limit protection by removing that protection from so-called senior employees.

Now, Your Honor, the OAG admits there's no statutory support for rewrite -- for saying that employee means only certain employees. They admit there is no case holding that so-called senior employees are not protected by the Whistleblower Act. There's no evidence also of whether the plaintiffs meet that determination even if you were to judicially create one.

Also, again, this would undermine the purposes of the Act to say, oh, those employees who were in the most senior positions who were most likely to have the kind of information that could — should be reported to law enforcement are for some reason not covered under the Act.

And, Your Honor, finally, when the Texas Legislature decides to exempt a subset of employees from an anti-retaliation statute, they know how to do it. And you need look no further than Chapter 21 of

1 the Texas Labor Code. That is -- and Mr. Helfand 2 referred to this law earlier. And this is pretty 3 important on this point where they're trying to say, oh, employees should mean only some employees, some 4 5 non-senior employees. 6 The Texas Labor Code, Chapter 21 -- it 7 used to be called the Texas Commission on Human Rights 8 It is the state law analogue to Title VII. Ιt 9 prohibits race discrimination, religious 10 discrimination, various other forms of discrimination. 11 It also prohibits retaliation against people who make 12 certain complaints of retaliation or participate in 13 investigations. It used to have the specific exception 14 that I think the OAG wants you -- although it's not 15 crystal clear -- wants you to write into the 16 Whistleblower Act, because Chapter 21 used to exclude 17 from coverage, exclude from protection the personal 18 staff serving in policymaking positions for elected 19 officials. Title VII still contains that statutory 20 exclusion from coverage. 21 Well, but the Texas Legislature in 22 1995 -- again, that exclusion has never been in the 23 Texas Whistleblower Act. It's not in there now. T+ 24 never was in the Texas Whistleblower Act. All -- all 25 by itself, that tells you that the Texas Whistleblower

Act does not contain the exception that the OAG asks you today to judicially legislate into the statute.

But it's even -- it's even worse than that, because in 1995 the Texas Legislature took that exception out of Chapter 21, out of the Civil Rights Act analogue. And, of course, they never added that exception to the Whistleblower Act. And so, you know, to buy the OAG's argument, you have to believe the Legislature, you know, knew about this senior staff or policymaking exclusion, wrote it into one law but never wrote it into the Whistleblower Act, took it out of the other law.

And by the way, 1995 -- we pled this in our response. 1995 was the last time the Texas

Legislature actually substantively amended the Texas

Whistleblower Act. So the Legislature was amending the Whistleblower Act at the same time it was taking out this exception from a different statute that they want you to write into the law.

Your Honor, their last legal argument is that the Texas — that you ought to, again, amend the Texas Whistleblower Act to find that there is an exception to coverage if someone works in a law enforcement agency. What I think — what I think they're saying is they want you to take a concept out

of a common law cause of action for First Amendment retaliation. It's the *Garcetti* and the *Pickering* line of cases that limit First Amendment retaliation only to reports that someone — or speech that someone engages in that is both as a private citizen and relates to a matter of public concern.

Now, that is a long-established concept in First Amendment retaliation, which the Texas

Legislature has never written into the Texas

Whistleblower Act. It simply isn't in there. They want you to write it into the law. The -- so this -- there actually is case law rejecting the very request that the OAG makes of you today.

In Rogers vs. City of Fort Worth -- this is a 2002 Fort Worth opinion, Rogers vs. City of Fort Worth -- a municipal judge directed Rogers, who was a deputy marshal, to report wrongdoing by another deputy marshal. In the Whistleblower Act lawsuit that followed after this, when Rogers -- after Rogers was retaliated against, the City argued, hey, Rogers did not report a violation of law unless he made his report primarily as a citizen, not as part of some official act, and the Court disagreed. And the Court said while it appears that Rogers made his report primarily in his role as an employee rather than as a citizen, we

decline to hold, based on that fact, that Rogers did not report a violation of law. That's under the Whistleblower Act, and it's important. This is at Page 28 of our response. It — it's cited as authority for that position, rejecting expressly the argument that the OAG is making today with a string cite of other cases reaching the same conclusion. That's at Page 28 of our response.

Your Honor, the cases they -- they admit there's no legal authority for this. So then they start to cite a bunch of First Amendment retaliation cases. I will remind the Court that the Texas Whistleblower Act is a statutory cause of action. The Legislature clearly defined both what has to be -- let me back up one step.

Sometimes people file First Amendment claims, retaliation claims, that alleges the same conduct as a Texas Whistleblower Act claim. They say, hey, I went and made a report, and that activity was both an exercise of my First Amendment rights and it was a report under the Texas Whistleblower Act.

But the Texas Whistleblower Act has a very specific and narrower scope. It applies only when reports are made to a law enforcement agency, and it applies only when there is a good-faith belief of a

crime having been committed. So it is much narrower than a First Amendment claim, which might cover all kinds of activity, you know, putting things on the Internet, political activity, you know, criticism in a public forum of an elected official. And so in the context of that common law cause of action, the Supreme Court has drawn limitations, limitations that have never been applied to the Texas Whistleblower Act and that Texas courts hold do not apply under a Texas Whistleblower Act claim.

Finally, Judge -- and this is set out in our response as well. Let's assume you do what the Office of the Attorney General is asking you to do and write into the Texas Whistleblower Act these *Garcetti* and *Pickering* public -- private speech about a matter of public concern requirements and import those into the Texas Whistleblower Act. It's crystal clear that our clients -- even if that was a requirement of the Texas Whistleblower Act, the plaintiffs would meet those requirements far and away, and we have cited numerous cases that illustrate that point.

Remember, our clients -- where courts have said you don't have First Amendment protection is when you're a police officer and you're claiming that the free speech was something you put in a memo only to

your supervisor. Okay. That's not what happened here. Our clients went outside of the OAG to federal and state law enforcement officials, not as part of their day-to-day duties. And what Mr. Helfand was referring to about the duty, we have said generally these men and one woman that were whistleblowers considered it their — their duty to report criminal conduct. They didn't say they were doing that in the course and scope of their employment, which is what would have to have been made.

You know, citizens have a duty to show up and answer questions under oath when subpoenaed. One of the cases we cite said when that happens — it's a police officer who was subpoenaed to testify in a criminal trial where a fellow officer was a criminal defendant. And the Court said, look, even though you were subpoenaed to give information you learned in the course and scope of your employment, when you walk into court, even under — compelled by subpoena, you are acting under your duty as a private citizen, not your duty to the law enforcement agency.

But the *Davis* and the *Ezell vs. Wells* case and the *Winn vs. New Orleans City* case show that even if you hold that the Texas Whistleblower Act should only protect -- should -- should only protect

1 the kinds of reports that a First Amendment claim would 2 protect, the facts here clearly meet that burden. 3 These were people going outside their agency to law 4 enforcement as private citizens to report a matter of 5 public concern. And corruption by the Attorney General 6 of the State of Texas is clearly a public concern. 7 cases we cite, many of them address that second part of the analysis as well. And there's been no argument by 8 9 the OAG that even if you write this requirement into 10 the statute, that we don't meet that requirement. 11 Your Honor, I think their fourth 12 argument, which is we have not pled with speci- --13 sufficient specificity, I believe I've already 14 addressed that. I think you really can't fully take 15 the measure of how -- of that argument without 16 reviewing the petition because we go into great detail. 17 And you know what? We did amend the 18 petition after they filed this motion. We amended the 19 petition because there were certain things -- because 20 our clients went to law enforcement and particular law 21 enforcement agencies, they were careful not to say --22 they didn't want to say too much. They didn't want to 23 get in the way of these investigations that may be 24 going on. And so we did replead to make much more

specific who they went to and when and why, but that is

1 laid out in the second amended petition. And I think 2 the Court -- that's probably the reason why they -- I 3 always make my weakest arguments fourth. I don't know if that's good -- a good practice or not, but I think 4 5 that's why they made that argument fourth. 6 And I would like to just -- you know, 7 I'll, of course, answer any questions the Court has, 8 but I'd also like to turn it over to some of my 9 co-counsel if I've left them any time. 10 THE COURT: You have. I think we have 11 about 15 minutes left, so we can give each of them five 12 I did want to ask a question. I'm not for minutes. 13 sure where you addressed it, and maybe -- I get lost in 14 which prong is which prong on the OAG's side of the 15 case. But I feel like they have this umbrella 16 argument, and maybe I misinterpreted them, that you 17 haven't addressed yet. So when the other lawyers speak 18 for the plaintiffs, maybe they'll address this one. 19 It's the separation of powers argument, 20 that even if the statute -- the Whistleblower -- the 21 Government Code says what it says, that because the 22 Office of the Attorney General is a constitutional 23 executive created by the Constitution, the 24 Legislature -- and maybe I'm misunderstanding the 25 argument, but I thought it was just that the

Legislature couldn't even pass a Whistleblower Act that would apply to one of these constitutional offices.

I think that's the argument, and I don't know that I heard you address — it's almost more simple than some of the more specific arguments you got into about the textualist interpretation of the statute itself and all these different definitions of public employee, et cetera. It's a kind of umbrella argument about separation of power. But I'll either let you address it or we can start turning to some of your counsel for the other plaintiffs if you would like to.

MR. NESBITT: Let me just briefly address it from my perspective. I -- I didn't understand their -- I understood their separation of powers arguments to be an explanation of why they think that the Whistleblower Act means what they say it means, not a separate independent allegation. Maybe it is. I -- I know there's no legal support for the conclusion that the Texas Legislature overstepped its bounds in implementing. I understood them to be saying that there's a reason that they had the definitions the way they had, kind of ignoring the first prong of the definition and misconstruing the second one. But I -- I think probably some of my colleagues here might be able to speak to that better than I.

THE COURT: All right. Let's go ahead.

I don't -- I don't have a preference of which one of you speak first.

ARGUMENT BY MR. KNIGHT

MR. KNIGHT: Well, Judge, I was -- I was going to say that I had nothing to add, but I may quickly try to address this.

Tom, if you could, since you are the keeper of the PowerPoint, can you put back up the definition that includes the governing entity? Yes. Yeah, that -- that'll be fine.

Your Honor, my understanding of their -of their separation of powers argument is it is in
support of their contention that Ken Paxton, as an
elected constitutional officer, is not a public
employee. We think that argument is wrong. We think
it would be fraught with quite a bit of legal danger if
he were exempted through that kind of interpretation.

But to me, the answer -- if the Court is accepting or intrigued by that argument at all, it doesn't go at all to this first prong that we have alleged that there -- we reported -- our clients reported violations of the law by the employing governmental entity. So even if you accepted the idea that Ken -- Ken Paxton as an elected officer is above

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    the law, is not a public employee, there is no
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    question, I submit, that we have alleged in great
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    detail that he caused the Office of the Attorney
    General, the employing governmental entity over which
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    the Legislature clearly has control and discretion, to
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    commit unlawful acts, which we then -- our clients then
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    reported to law enforcement. So I think even if there
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    was something to that, it falls apart on the analysis
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    of the phrase "employing governmental entity." That's
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    all I have to add.
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                   THE COURT:
                               Sorry. I meant to unmute me,
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    and I muted you. But thank you. I think you ended
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    with that's all you had to add. So let's go to
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    Mr. Soltero --
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                   MR. SOLTERO: Yes, Your Honor --
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                   THE COURT: -- for any comments you have.
                   MR. SOLTERO: Yes, Your Honor, just a
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    few -- few comments. And I'll start right where you
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    were asking questions and were just reminded about.
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    addition to no authority supporting that position, no
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    case, et cetera, we, in Footnote 6 to the response, not
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    to the petition, but to the response to the Rule 91a
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    motion, have referred to two cases here in Travis
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    County, one involving David Scott who filed a
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    whistleblower suit against then Land Commissioner David
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Dewhurst's conduct. It was against the GLO, of course, because it's the governmental entity that employed him that took the actions, just like in this case, but it was the conduct of then Commissioner Dewhurst that I understand was at issue in that case. The Legislature didn't change the whistleblower after that case, and there were, like, newspaper articles about it, et cetera, and it didn't have that prohibition before or after the *Sky* case.

And I think there's a second case that I understand from one of the lawyers who handled it, even though we haven't been able to access the file yet, that it was against — complaining about the commissioner — the fire protection commissioner board's conduct also, which would be a similar sort of top of the agency, even though it wouldn't be one of the six that Mr. Helfand mentioned. But the bottom line is that there is no such exception. This is a — a really created for this case argument and really encouraging this judicial activism.

There -- my colleagues touched on other public employees whose conduct was also at issue here. And then with regards to -- like Mr. Brent Webster, for instance, who did the actual termination and separation portion at the end -- actually, followed the directive

from Paxton and in retaliation for what the plaintiffs did terminate them.

And then with regards to Mr. Maxwell specifically, since it's been raised a little bit I think in Mr. Helfand's argument and some of his papers, I would direct the Court to Paragraphs 97 to 103 of our second amended petition with regards to the specifics of his whistleblowing. He's the only non-lawyer. He reported it to three law enforcement agencies. He first reported it to the Texas Rangers, the appropriate entity before he was put on leave, and then afterwards reported it to the FBI and to the Travis County District Attorney's Office before he was terminated.

And the last thing I'd say is he —

Mr. Helfand suggests that there can only be one

whistleblower, was an argument that we heard. And

putting aside sort of — sort of things that we might

know from the public that we've seen, like, for

instance, the movie Bombshell, where there were

numerous allegations of alleged sexual harassment at

Fox News, for instance, Your Honor knows that often in

employment cases there can be multiple plaintiffs

complaining about illegal conduct of different type.

And there's no exception for whistleblowing, and

there's certainly no prohibition of there being more

than one whistleblower complaining about illegal conduct.

And, in fact, in Paragraph 94 of our response to the Rule 91A motion, we cite three cases where there were multiple whistleblower plaintiffs, and some of those were law enforcement officers. So their arguments are not well taken. We would ask that it be denied.

Oh, and one last thing. I noticed that when Mr. Helfand was reciting the at-will doctrine, he mentioned that an employer can terminate somebody for no reason, a bad reason, or a good reason, but he failed to admit the last part of that test, which is it can't be for an illegal reason. And that's the most important thing, because that's what we have here. It is illegal to retaliate and fire public whistleblowers. That's precisely what the OAG did in this case, and we're prepared to prove it. And we would ask that the Court take it under advisement and deny the motion to dismiss. And I join my colleagues with the other arguments.

THE COURT: And then finally, Mr. Tittle, anything to add on behalf of Mr. Penley?

ARGUMENT BY MR. TITTLE

MR. TITTLE: Your Honor, like my

1 co-counsel, I adopt the -- of course, the joint 2 response and all the arguments that they've made. 3 only thing I would simply clarify would be sort of what 4 Mr. Soltero was saying near the end. This idea by 5 Mr. Helfand that there was somehow one whistleblower 6 report that is adopted by all is just simply an 7 incorrect interpretation of our petition. We have 8 alleged that there was a joint meeting at the FBI but 9 that each whistleblower individually reported 10 violations of the law or what they in good faith 11 believed were violations of the law. 12 So just to the extent that Mr. Helfand 13 may have mischaracterized our pleading, I want to 14 clarify that these -- there were individual reports 15 made by each whistleblower to an appropriate law 16 enforcement authority. 17 All right. Thank you. THE COURT: Okay. 18 Mr. Helfand, I'm sure there are things with what was 19 just said in plaintiffs' counsel's arguments that you 20 may want to address. Unfortunately, I have a meeting 21 So we're at one o'clock, so I need to take a break. 22 going to come back at two o'clock for you to do that, 23 and then we'll make some decisions about -- I know that 24 you all have some arguments you want to make about what 25 the Court can do and can't do, but I'm going to see

1 everybody at two o'clock, and we will continue with 2 your final thoughts on this, Mr. Helfand, which you can 3 do as the movant. And I want to give you a chance to 4 address anything said by plaintiffs' counsel, and then 5 we will proceed from there with some decisions 6 regarding some of the outstanding issues on this Court. 7 And also I need the plaintiffs to be 8 ready to begin with their temporary injunction at that 9 time and ready to go depending on what the Court does. 10 All right? 11 MR. SOLTERO: Your Honor, we are prepared 12 to move forward. We have witnesses lined up and ready 13 to go. 14 THE COURT: Okay. So we're going to do 15 We're going to take a break. Now we will all go 16 off of our Zoom. We'll close everything out and then 17 we will link back on. Let's do that at about 1:55 to 18 start kind of getting back on so we can be prepared for 19 two o'clock to resume argument. All right. Thanks 20 everybody. I'll see you in an hour. 21 (Lunch recess.) 22 THE COURT: Okay. We are back on 23 YouTube, and now we are going to go back on the record 24 with Ms. Racanelli. A reminder to anybody who could be 25 watching this in any of your offices, no audio or video

recording is allowed of this procedure. Ms. Racanelli is taking the official record, and hers will be the only record.

We are broadcasting, however, on our YouTube channel to fulfill the open courts presentation of the Texas Constitution. And I believe it does a pretty accurate reconstruction of people who can just walk into the courtroom and, in fact, maybe even makes it easier access for people than usual than having to walk down to the courthouse and into a courtroom.

So we're going to keep going and proceed. We're going to pick back up with where we left off, which is going back to Mr. Helfand and you having an opportunity to address the arguments of plaintiffs' counsel that we heard before lunch. Thank you.

ARGUMENT BY MR. HELFAND

MR. HELFAND: Thank you, Your Honor.
Well, of course, about 45 minutes of the plaintiffs'
presentation have nothing to do with demonstrating a
waiver or attempting to demonstrate a waiver of
governmental immunity under the Tort Claims Act. It
appeared more perhaps directed to the continuing media
efforts to malign the elected Attorney General and some
other people. It has no place in this case.

But I do want to respond to something

that Mr. Nesbitt said. Again, I know he knows that denials are not part of a Rule 91a motion, so the assertion that there's no opposition to the factual allegations is just inappropriate here. Again, that seems to be more media fodder than it is related to the issue before the Court.

However, I should point out, the answer identifies that each plaintiff was fired for, among other things, their own misconduct. And I don't think we'll ever get there in light of the lack of subject matter jurisdiction. But that's not appropriate for today, and it's not appropriate for a lawyer to argue to the Court that issues outside of the scope of Rule 91a are not addressed in the 91a motion and, therefore, they must be conceded. Be sure, they're not conceded.

Mr. Nesbitt knew when he made that statement that the Office of the Attorney General has already demonstrated in its answer that each of the individual plaintiffs were fired for their own misconduct. And I won't get into that today, Judge, because it's just — it would be just as inappropriate to start chronicling that misconduct. But I will say — and, again, this isn't the Court's first whistleblower case — that these whistleblower

allegations, these claimed whistleblowers are typical of people who find themselves in trouble in their employment because of their own misconduct and then rush to find something to report with the hope that that will insulate them from the appropriate and responsible discipline or, in some cases, separation. But that's for another day.

Mr. Nesbitt spent over 45 minutes talking about a fellow named Nate Paul, who is not a party or related to this case in any way, an unidentified special prosecutor, and all kinds of speculation about individual motivation. None of that is a reference to a fact but rather theories, none of which are purported — purported any presumption of truth. But they are perhaps the best evidence that the plaintiffs have acknowledged that they really don't have the facts to show a waiver of the heavy presumption of immunity.

And I want to speak to that first because we need to realign for the record -- and, again, I may be telling the Court something it already knows, but I want to -- I would be remiss if I didn't point this out. The -- all four plaintiffs' counsel argue about what they contend is the Office of the Attorney General's failure in the plea to the jurisdiction. I'm sorry. I'm looking for two cases here, Judge. I'll

find it.

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2 That is a complete misunderstanding, and 3 I'm assuming it's an innocent one and not an attempt to 4 mislead the Court, of the law. The Office of the 5 Attorney General is not asking Your Honor to write --6 rewrite the statute, nor is the Office of the Attorney 7 General asking the Court to create immunity where it 8 doesn't already exist. I don't have to ask Your Honor 9 to do that. The law requires Your Honor to impose upon 10 the plaintiff the burden of showing a waiver of 11 Immunity is presumed. Right now my client immunity. 12 is immune from suit. And the plaintiff cannot 13 demonstrate a waiver of immunity, which, again, I think 14 explains why they spent so much time talking about what 15 they contend is my failure to prove immunity. I don't 16 have to prove immunity. The Court presumes immunity. 17 And as the Supreme Court said in DART vs. 18 Whitley, which is cited at 104 S.W.3d 504 and specifically at Page -- I'll look at the -- 5 --19 20 sorry -- 540, not 504 -- at 542, quote, in a suit 21 against a governmental unit, the plaintiff must 22 affirmatively demonstrate the Court's jurisdiction, and 23 they do so by demonstrating a valid waiver of immunity. 24 The Supreme Court restated that in State vs. Lueck, 25 which we talked about, which is a whistleblower case

1 and is cited in the briefs in which the Supreme Court 2 held -- and, again, this is right out of the case. I'm 3 trying to find the page. Here we go. 883. 4 Supreme Court in Lueck took up the question of whether 5 the elements of the statute are simply for purposes of 6 determining liability or whether they must also be 7 demonstrated each of the elements to establish subject matter jurisdiction. The Court held: 8 We hold the elements of Section 554.002(a) can be considered to 9 10 determine both jurisdiction and liability. 11 Thus, the question is not whether the 12 Office of the Attorney General could demonstrate its 13 immunity. The immunity is presumed. The Court must 14 accept the immunity unless the plaintiffs can show that 15 they fall within the express waiver provision of the 16 statute by satisfying each of the elements of 554.002. 17 Now, they don't, because what they say is that the 18 Office of the Attorney General is claiming that the law 19 does not apply to the elected AG. That is not a 20 correct statement. That is not even a fair 21 interpretation of the pleading. That's really 22 something that should be saved for press release, which 23 it's already been subject to a couple of times. 24 The Court takes the statute, and the 25 question is: Have the plaintiffs demonstrated that the

statute applies to them in every single respect? So the question is not whether the law applies to the elected Attorney General. It is that everyone must acknowledge it's just a matter of reading the statute that the Legislature did not include elected executive branch officials as defined by the Texas Constitution in the statute. That is, the Legislature listed public employees and the public entity but did not include in the statute the term "public official."

The Texas Supreme Court has demonstrated the distinction between a public official and a public employee in, for example, Tarrant County vs. Ashmore at 635 S.W.2d 417, specifically Page 420 from 1982, in which the Supreme Court explained public office is a, quote, right, authority, and duty, and created and confirmed by law for a given period. An individual is invested with some portion of the sovereign functions of the government to be exercised by him for the benefit of the public. And a public officer is one who is authorized by law to exercise the functions of either an executive, legislative, or judicial office. And that's Prieto vs. -- Bails Bond vs. State of Texas at 994 S.W.2d 316, specifically Page 320 from the Texas Court of Appeals in El Paso in 1999 with the writ being -- petition for review being refused.

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THE COURT: Okay. So your argument isn't so much that the Legislature could not do this, of the separation of powers, but that they did not do this because of the language that they used in the Whistleblower Act specifically?

MR. HELFAND: If I may, Judge, your — the argument as to the first point is the Legislature did not put it in the statute. That is correct. The Legislature did not put it in the statute because the Legislature could not put it in the statute.

And the second point that I made — the second of four points that mandate dismissal for lack of subject matter jurisdiction is if the Court were to think it's in the statute, which clearly cannot be found in the statute, then the Legislature's effort to do so would be unconstitutional.

And Your Honor asked at the end -- I'll jump ahead in order to answer the Court's question.

Your Honor asked my opposing counsel whether they wanted to respond further to the separation of powers argument, and respectfully -- and, again, I think it's honestly -- they just don't get it. I think maybe the Court -- I get the impression the Court did.

The separation of powers issue touches on both the first and second points, each of which require

1 dismissal. One, the Legislature removed -- I'm 2 sorry -- the Legislature chose not to include elected 3 officials, that is, the executive branch members of the 4 government. And by the way, we also don't see in there 5 any reference to judges because of the judicial branch 6 independence. 7 And so -- excuse me. And so the 8 Legislature did not write it in because we'll give them 9 the credit for -- it's a matter of statutory 10 construction that we assume the Legislature knew what 11 they were doing, and so the Legislature did not write 12 it in because they could not write it in. 13 But if for some reason the Court thinks 14 it's implicit in there, which is what, by the way, the 15 plaintiffs are asking the Court to rewrite the statute 16 to do, to be more expansive than its express terms, 17 then the Court would still have to find that that's an 18 unconstitutional effort by the Legislature. I don't 19 believe the Legislature would, but that's what the 20 plaintiffs are arguing. And if the Legislature 21 attempted to do that, it is the plaintiffs' burden to 22 show that that is actually in the statute. 23 again --THE COURT: Okay. One more question. 24 25 MR. HELFAND: Okay.

1 THE COURT: And try to answer this. 2 Remember, you all have been living this in the time 3 that I've been handling dozens of cases for the last 4 couple of months. So I do have a question. 5 couldn't a reasonable reading of the statute be that, 6 in fact, the public official that you're claiming is 7 not in there would be General Paxton himself, but the 8 public entity would be the Office of the Attorney 9 General? Why couldn't that be a reasonable 10 interpretation of the text of the statute? 11 MR. HELFAND: The answer is they are --12 they are two different things. It is a reasonable 13 interpretation to recognize that the public entity 14 that's in 554.002 -- let me grab a copy of it to give 15 you the right term specifically. 16 554.0025 defines a state governmental 17 entity in the Act. And, again, if we look at 554.002, 18 to answer the Court's question, which are the elements 19 of the waiver of immunity, all of those have to be 20 satisfied to find a waiver of immunity. There is a 21 requirement that there be a report of a violation by 22 the employing governmental entity or another public 23 employee. 24 Now, I focused -- Mr. Nesbitt was correct 25 to say I focused significantly on the fact that the

Attorney General is not another public employee, and the plaintiffs have now attempted to argue that everything that the Attorney General does is a matter of the operation of the governmental entity. But here's why that fails, to answer Your Honor's question. Simply because he is the elected Attorney General, his actions do not become actions of the Office of the Attorney General for purposes of the statute.

I want to get to Your Honor's question, but I just want to mention one other thing that I think might be helpful. Mr. Nesbitt criticized my citation Section 572 of the -- of the Government Code as not being 554. He's absolutely right. 572 is not 554. But he -- but, again, if the plaintiffs want to argue that elected official is the same thing as the Office of the Attorney General or the same thing as a public employee -- I think they've conceded he's not a public employee -- then they must demonstrate that somewhere in the law. It's not enough to just assert it as a matter of musing. And, in fact, if the Legislature intended to write it that way, it would have -- the Court stuck with -- the Court applies the statute. statute doesn't say what the Court just posited, which is, couldn't I read that to be the actions of the Attorney General and the operation of his role as the

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Attorney General are the actions of the Office of the Attorney General? If the Legislature intended that to be in the statute, they would have written that. The absence of the term "public official" where the Legislature has defined public official as an officer of the state is significant here.

And to respond to Mr. Nesbitt's criticism of my citation of 572, let me point out to the Court — because I think this answers Your Honor's question — in Section 651.001 of the Government Code, the Legislature has expressly enacted a statute that says, in any state statute, officer means an officer of this state unless expressly provided — unless otherwise expressly provided.

So we know that the Attorney General is an officer of the state, and we know that the Legislature has not included the term officer — state officer or elected public office — elected public office holder in the statute. So the answer to the question, I think, if Your Honor — if I haven't already said it is the Court cannot read into the statute something that isn't there because the Court must strictly construe the statute. And that's where the Supreme Court's holding in Bland ISD vs. Blue applies as well. The Court does not — again, these

are legal conclusions. These are not factual assertions that the Court credits as true.

The plaintiffs — the Court's going to construe 554.002 to determine whether the plaintiffs have alleged facts demonstrating that their claims fall within each of the elements of that cause of action. The Court may not, respectfully, read that statute, other than as written. The Court may not substitute attorney — complaints about the Attorney General as a — as complaints about the Office of the Attorney General because that's a legal question. Statutory interpretation is a legal question.

So the Court disregards in all respects the plaintiffs' argument that the law ought to, should, or even does include the elected official of the executive branch because the Court credits — doesn't credit legal assertions at all. The Court decides the statute for itself.

The Office of the Attorney General is asking the Court not to rewrite the statute but to apply the statute as written. On the other hand, the plaintiffs are asking the Court to read into the statute something that's not there.

And Mr. Nesbitt talked about two cases in that regard. One was *El Paso Housing Authority vs.*

Rangel. And in that case, Mr. Nesbitt talked about the fact that the Court of Appeals held that members of the Municipal Housing Authority conduct or misconduct could be attributed to the Housing Authority itself. That was, again, an effort to rewrite the statute to ask the Court to find something in the statute that isn't there, that is, that there is a link between the conduct of an individual and the office itself.

Number one, El Paso Housing Authority vs. Rangel does not apply to constitutionally created state offices. But more importantly, Judge, that decision was vacated by the Supreme Court. The very decision and holding that Mr. Nesbitt rested his argument on, according to my review of Lexis — if I can find my note here — was vacated at 2004 Tex. Lexis 952. It is not authority for anything, because as the Court knows, when the Supreme Court vacates an opinion, it is if it were never written.

The other case that Mr. Nesbitt cited was City of Cockrell Hill vs. Johnson. And to his credit, at least in this case, Mr. Nesbitt acknowledged that opinion actually holds in a manner consistent with the Office of Attorney General's position, that is, that the statute cannot be read to equate the conduct of a governmental official operating through their office to

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be the conduct of the office itself. And I don't
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    really know why then the plaintiffs cited that case
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    because it holds directly inapposite to their efforts
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    to get the Court to read the statute more expansively
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    than it's written.
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                   THE COURT: All right. Thank you so much
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    for your reply.
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MOTION TO DISMISS TAKEN UNDER ADVISEMENT

THE COURT: I am continuing to read the significant briefing on this issue and to consider the 91a motion. You all have given me a lot to think about and a lot to consider. And I read the briefing before the hearing, but I also want to continue to consider it and give it its appropriate due.

So what I would like to do now is take this matter under advisement. I do intend to rule on it. I can rule on it at any time and will definitely rule on it before the temporary injunction, but we will also — at this point, I intend to slide into the temporary injunction hearing and continue at this time.

MR. HELFAND: Your Honor, may I finish my argument on the Rule 91a?

THE COURT: I think we're out of time. I mean, if there's a couple of things that you want to say here at the end and you can fit it into the next two minutes, why don't you take two to five minutes to finish it, if you felt like you were cut off. But I know we need to get to things. And I think Mr. Knight let the Court know that they've managed to condense this to a day and a half. And I want to be respectful of their time, and I don't want to go into Wednesday because I have other things to do on Wednesday.

And so I just want to make sure that we consider timeliness in all of this. But if you want to take two to three minutes and finish up your argument, please do so.

ARGUMENT BY MR. HELFAND

MR. HELFAND: Well, Judge, I -- I -- I will compress -- I will -- I will hit some things, but I -- I need more than two to three minutes, but I understand the Court is only permitting an additional two to three minutes. So if I may, with that understanding.

I -- I do want to respond to a couple of other things. Mr. Mr. Soltero invited the Court's consideration of Scott vs. General Land Office and Hill vs. Texas Fire Commission. Neither of those are re--reported opinions at all. He's talking, I think, about the district court case that was pending. There's no authority, with all due respect to the decisions of the district judges, coming out of either of those cases. They're not even unpublished opinions, they're -- that I could find. The citations in the footnote are to the district court cause of action number.

Mr. Tittle made a comment, Your Honor, that each of the plaintiffs have identified in their petition what their -- what their report for a

1 violation of law is, and I don't see that -- that is not in the petition at all. In fact, to the contrary, 2 3 I think it's at Paragraph 95 through 98 -- I'm trying 4 to find the petition and move quickly here for you, 5 Here we go -- where the plaintiffs -- no. 6 That's not it -- where the plaintiffs simply say, 7 Everybody reported everything. They cite Paragraph 17 8 through 92. And I don't see anywhere in anybody's 9 response or in their petition that the plaintiffs 10 identified which plaintiff reported which thing. 11 And in that regard, Judge, I should point 12 out as well that the plaintiffs' assertion that there 13 are cases where there have been more than one alleged 14 whistleblower, none of the cases they cited address the 15 question of whether one could be a multiple 16 whistleblower reporting the same allegations. In fact, 17 for example, one of the cases the appellate opinion is 18 on the award of fees, not the question of whether there 19 can be multiple whistleblowers who make the same 20 allegations. 21 Additionally, the -- I think the 22 plaintiffs misunderstand, again, the issue of senior employees. In fact, I've never used the term "senior 23 24 employees." Each plaintiff admits in the -- in the 25 petition that they held positions of the highest level

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    of authority under the Attorney General by virtue of
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    the Attorney General's appointment to those positions.
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                   The case law demonstrates that those
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    individuals are subject to being removed at the
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    pleasure of the person who appointed them, the elected
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    official. And it's got nothing to do with senior
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    employees. It has everything to do with the
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    well-settled proposition that the elected official
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    cannot carry out his or her responsibilities without
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    people in the highest positions who can -- can work
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    with and under that appointed individual.
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                   THE COURT: I remember this argument from
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    earlier.
              You -- you made your able reference to the
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    West Wing who serve at the pleasure of the president.
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    I remember this argument, and I think at this point,
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    it's pretty repetitive. You've been so good on your
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    argument. It's very comprehensive and well-argued, but
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    I do think, to be respectful of everybody's time, we
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    need to move forward.
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                   MR. HELFAND: I understand, Your Honor.
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    I'm trying to reply. Let me ask this. I've asked the
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    Court to interpose a break, because if the Court
    intends to proceed to a hearing on the merits of the
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    case, then I -- I need to file a notice of appeal.
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                   THE COURT:
                               I'm going to -- I'm -- I'm
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1 taking under advisement the 91a motion, and we are 2 proceeding to a temporary injunction hearing at this 3 time. And I am -- we're going to continue on to that. I know that there are several lawyers, including 4 5 Mr. Braun, who's on this Zoom, as well as at your firm, 6 as well as hundreds of attorneys at the Office of 7 Attorney General, and I know they know the way to any 8 sort of relief that you would be seeking. 9 And so if you want to simultaneously 10 reach out and attempt to do that, you may do so, but we 11 are going to continue to proceed right now on the 12 temporary injunction hearing. 13 MR. HELFAND: Well, Your Honor, I have 14 just filed a appeal under 51.014 of the Civil Practice 15 and Remedies Code. I'm sending Ms. Mescher and all 16 counsel a copy of that, but it is on file. And as the 17 Court knows under 51.014, Sub B, that stays all further 18 activity in the trial court, so I would ask the Court 19 to respect that statutory limitation and -- and 20 discontinue any further activity in the case. 21 THE COURT: All right. Well, I haven't 22 seen it yet, but while I'm waiting to see it -- I 23 understand you sent it to Ms. Mescher -- let me hear 24 from the other side. 25 MR. KNIGHT: Your Honor, you want to hear

1 from us on -- on this issue of whether we can proceed? 2 THE COURT: Yes. ARGUMENT BY MR. KNIGHT 3 4 MR. KNIGHT: You know, I -- I almost 5 don't have the words. And -- and I -- I want to be 6 mindful of decorum here, but I don't see any way the 7 Office of the Attorney General, in good faith, can file 8 an appeal of something on which you have not yet ruled. 9 I was sort of expecting they might try to file some 10 sort of mandamus petition to prevent the Court from 11 hearing our petition for temporary injunction. 12 They've obviously tried everything they 13 could to derail our attempt to be heard on that motion, 14 but there's nothing to appeal. I don't see how 15 anything could be automatically stayed at this point, 16 and we are -- we are prepared to proceed with the TI 17 right now. 18 THE COURT: Any other plaintiffs' 19 attorney want to weigh in on this? Has anybody seen 20 the brief? 21 ARGUMENT BY MR. SOLTERO 22 MR. SOLTERO: I've not seen it, Judge. 23 Very briefly, I'll echo what Joe said and -- Joe 24 Knight. And I will also say, if this were true, then 25 every time somebody asserted sovereign immunity or plea

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    to the jurisdiction, they can just immediately go to
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    the Court of Appeals upon the filing of -- of the
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    motion, without there being any ruling from the Court.
    The Court gets to make the ruling before that can be
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    challenged, and I think Your Honor has said you're
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    going to take it under advisement.
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                   THE COURT:
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                   MR. HELFAND: Your Honor, may I respond?
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    I'm sorry.
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                   THE COURT:
                              No.
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    to you, Mr. Helfand. I'm not cutting you off.
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                  MR. HELFAND: I -- I didn't mean to
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    interrupt, Judge.
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                   THE COURT: I would like you to be
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    respectful of me, as I have been respectful of you.
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    And at this time, what exactly is it that you are
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    appealing, that you think you have the power to appeal
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    that this Court has ruled upon?
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                     ARGUMENT BY MR. HELFAND
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                   MR. HELFAND: First of all, let me
    apologize, Judge. I -- if I -- if you inferred
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    any disrespect, it certainly was not my intent.
    wanted to be sure that I had an opportunity to respond
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    to the question that Mr. Knight implicitly raised,
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    which is, what is the authority? Your Honor has asked
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    the question directly, so let me answer.
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                   The -- the appellate opinions -- and I'm
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    going to get you a citation right now to one -- make
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    clear that once the trial court's jurisdiction has been
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    drawn into question -- and we all acknowledge I think
    that it has here -- that if the Court proceeds to
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    address substantive issues in the case without
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    resolving its jurisdictional question, then the -- I
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    think the words of the Supreme Court are, that is an
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    implicit denial. And the case law is clear that an
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    implicit denial authorizes an appeal under
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    51.014(a)(8). And I'll get you a citation to a case in
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    just a moment, Judge. I'm just a little bit...
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                   THE COURT: All right. Well, I don't
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    think that I agree with you. I do not think I have
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    implicitly denied your motion, and we're going to keep
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    going. So if and when --
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                   MR. HELFAND: Can I mention one other
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    thing?
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                   THE COURT: -- if and when you show me
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    something from a Court of Appeals that you believe
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    tells me differently, then I will stop, but I would
    like to afford the plaintiffs the courtesy now of
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    continuing forward with their case. You may proceed.
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                   MR. HELFAND: Can I -- can I make one
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1 other point, Your Honor? 2 THE COURT: You can continue with the 3 point, but it's -- it's starting to feel like you might 4 be just elongating things for the purpose of elongating 5 them rather than actually in good faith responding to 6 arguments. So I will give you one minute to say what 7 you want to say and then we are going to keep going. 8 MR. HELFAND: Thank you, Judge. My goal 9 is to make sure that the Court is sufficiently 10 informed. The two points I would make is, one, I would 11 ask the Court to look at Texas Municipal League 12 Intergovernmental Risk Pool vs. City of Hidalgo, which 13 is cited at 2020 Tex. App. Lexis 2093, which the -- the 14 Corpus Christi Court of Appeals in 2020, and addresses 15 this very issue of implicit. 16 But the other thing I want to point out, 17 Judge is -- and I'm not trying to elongate anything. 18 It won't take me but ten seconds to point out. There 19 is nothing under 51.014 or any jurisprudence that 20 allows the trial court to determine the effectiveness 21 or propriety of the notice of appeal. Rather, once 22 it's filed, the case is stayed, even if the trial court 23 thinks it's an inappropriate notice of appeal. 24 THE COURT: Thank you. I'm going to 25 start looking at all of this while we continue on to

the temporary injunction. I might change my mind at any time, but let's go forward plaintiffs.

TEMPORARY INJUNCTION

THE COURT: But let's go forward,
plaintiffs, if you have argument or opening statement
or however you want to proceed, if you want to call a
witness, but you can also do a brief opening statement.

MR. KNIGHT: That's what I was going to propose, Your Honor. You've heard a lot about the case already today, so I thought maybe five minutes or so to outline where we expect to go with this particular hearing, and then we'll call our first witness.

THE COURT: All right. Please proceed.

Thank you.

OPENING STATEMENT BY MR. KNIGHT

MR. KNIGHT: All right. Thank you,
Your Honor. Joe Knight on behalf of plaintiff Ryan
Vassar. The other movement -- movant, of course, in
this hearing is Mr. Maxwell. As the Court has already
heard today, there are -- the Texas Legislature enacted
the Whistleblower Act for two primary purposes; one, to
protect public employees from employer retaliation when
they in good faith report violations of the law; and
two, to secure lawful conduct for those conducting the
affairs of our government.

This — the relief we seek in this hearing is reinstatement to these two gentlemen's former position, and that relief would serve both of the Act's purposes. Reinstatement is a remedy that is specifically authorized under the whistleblower statute in Section 554.003, and injunctive relief is a remedy specifically authorized in the statute.

The brief they filed on Friday night, the Office of Attorney General filed, suggests that there's something radical about asking for this relief in the form of a temporary injunction or that temporary injunctions aren't appropriate in whistleblower cases, but that's all — that's just not right. The same brief includes the following quote from one of their Austin Court of Appeals cases.

The test for temporary injunctions in whistleblower actions is not and should not be different from the standard requirement that the appellant prove a likelihood of irreparable injury and a probability of success on the merits, in other words, Your Honor, the same two elements that any plaintiff has to prove any time they seek to invoke the Court's discretionary and equitable remedy of a temporary injunction.

I'm not going to dwell on the success on

the merits prongs now because you kind of heard a lot about what we have alleged and believe we can prove to establish a probability of success on the merits. We will present that in evidentiary form over the course of the next day and a half. And then the other prong that we, of course, have to prove is a likelihood of irreparable injury.

And that's why we're here. We're here because we feel like these two plaintiffs are suffering irreparable harm. Their firings from very prestigious state positions were extremely public and followed by repeated public statements issued through the official media channels of the Office of the Attorney General.

Mr. Maxwell -- and Mr. Soltero may want to speak more to this -- but had a very unique position at the Attorney General's Office, effectively reaching the apex of his distinguished 38-year law enforcement career. There is no real comparable position for him. There isn't -- there's -- there's nothing that can substitute for the position he had.

My client, Mr. Vassar, is at the other end of the spectrum. He was the young star of the Attorney General's Office. His performance during five and a half years he was there earned him a position of authority and prestige and pay that a lawyer of his

experience can't replicate in the public or private sector, as much as he has tried to. And he has a wife and four young kids depending on him. This is a situation where the harm of being unemployed is real, where the money damages will be inadequate to fix and to compensate for the public trashing of these two gentlemen's careers and the very prospect of the little tussle we just had, Your Honor.

It's very clear that once the Court rules on both the jurisdiction challenge and this motion for temporary injunction, both are subject to interlocutory appeals, and the Office of Attorney General is going to tie this case up for however many years that interlocutory process takes, and it's going to be that much longer before these gentlemen have the opportunity to seek permanent relief.

Our proof in the next day and a half will be extremely focused. Each movant will testify about the circumstances of his claim and the harm he is suffering. We will also call two other witnesses. We will call Jeff Mateer, who served as Ken Paxton's first assistant attorney general, and, of course, he too became a whistleblower. He is in a position to know the quality of these gentlemen's work and their reputation within the office, and he will testify to

that. And we believe he will debug any notion that their firings were for poor job performance or other -- anything other than brazen retaliation.

And we will call Ray Chester, who's an accomplished trial lawyer who experienced firsthand the abuse of the OAG resources to benefit Nate Paul that ultimately became the gravamen of these plaintiffs' whistleblowing reports.

We would like to ask questions of the Attorney General and the new first assistant. We subpoenaed both of them to this hearing, but we're told they are going to be no-shows. Likewise, OAG has submitted no exhibit list, but at least they're consistent. They also refused to give depositions. They refused to answer any of the discovery we served on them, even answer requests for disclosure to which the rules expressly say there is no objection.

So their defense is not going to be on the facts or the evidence. It's going to be on the same dangerous legal argument that you've been hearing all day today, that the AG is so above the law that the Whistleblower Act simply doesn't apply to him, that this Court should divine some unwritten exception to the statute where the two movement — movants, whose careers have been trashed, don't enjoy the same

protections under the Whistleblower Act as every other public employee and that the AG answers to no one for misusing his office. We don't think that's the law, and we look forward to showing you that David Maxwell and Ryan Vassar meet the two requirements for injunctive relief.

THE COURT: Thank you. Mr. Soltero, any opening from you?

OPENING STATEMENT BY MR. SOLTERO

MR. SOLTERO: Very briefly. I want to talk about two things, and then I want to get to the evidence as soon as possible. The first thing I want to mention is echo what Mr. Knight said about the injunctive portion of it and specifically that in this case money damages will be difficult to quantify, inadequate, too late, that because of Mr. Maxwell's unique role at the apex of law enforcement, there's no comparable position.

And then I'd also note that in law enforcement cases, it is — it is not uncommon that if there's, for instance, a police shooting or some type of issue that implicates the conduct of a public official who happens to be an officer, while the pendency of that suit goes on, it is common for them to be on paid administrative leave while that works

through the legal system. So we are certainly asking for reinstatement. In the alternative, we think some sort of paid leave would be appropriate and within the Court's injunctive relief.

Secondly, with regards to the issue of --Mr. Knight is correct about everything he said on what we expect the evidence to show and who the witnesses will be. I wanted to clarify something on the subpoena issue because I was handling much of that myself. initially tried to take depositions of Ken Paxton and Brent Webster. The Office of Attorney General moved to They asserted the apex deposition exception but did not produce any kind of declaration or affidavit, which is required in order to avail yourself of that, even if it doesn't apply in this case, and then never took the position that they didn't represent Ken Paxton or Brent Webster. But when we went to serve them a hearing subpoena, they for the first time took the position that they have to be personally served and that serving the lawyer for the Office of the Attorney General wasn't good enough.

And I understand that's a strict reading of those -- of the rules. It's not the way it's customarily done with companies and -- or entities and individuals under their control, but we went ahead and

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1
    we had somebody go sit -- and go to the OAG and try to
 2
    serve them personally. We went ahead and had somebody
 3
    sit outside Mr. Paxton's house to try to serve him
 4
    personally. I understand he was in Utah for some
 5
    period of time. The hearing was now reset.
 6
    understand he's been in Florida on some political
 7
    stuff. And so we have not been, perhaps, technically
 8
    able to serve them, but it's our position certainly
 9
    that their failing to appear here is a clear signal
10
    that they have no evidence, credible or otherwise, that
11
    they can bring to this Court to rebut what we'll show
12
    in the temporary injunction hearing.
13
                   So with that, Your Honor, we would
14
    respectively ask that the Court grant the injunction at
15
    the conclusion of our evidence. Thank you.
16
                   And by the way, our first witness is
17
    Mr. Mateer. Should I go ahead and call him and tell
18
    him to be ready?
19
                   THE COURT:
                               I would. If you could go
20
    ahead and have Mr. Mateer call into the Zoom, and we
21
    will bring him in at the appropriate time.
22
                  MR. SOLTERO: Yes, Your Honor, I'll do
23
    just that.
24
                   THE COURT: All right. And then while
25
    we're -- while you're doing that, I need to take
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opening statement regarding the temporary injunction from either Mr. Helfand or maybe Mr. Braun. I'm not for sure who's taking the lead at this time.

OPENING STATEMENT BY MR. HELFAND

MR. HELFAND: I'm sure Mr. Braun would do a better job, Judge, but if you'll indulge me, I will do it. Before I do, Judge, because I find myself in the position of having to seek a temporary order from the Court of Appeals under 29.3 of the Texas Rules of Appellate Procedure, may I ask whether Mr. — whether any of the plaintiffs agree to that temporary relief, staying this case, or if they're opposed, so I can represent to the Court of Appeals that I've had the conference required?

MR. SOLTERO: We oppose it.

MR. HELFAND: I will so represent to the Court of Appeals.

Your Honor, then thank you for the opportunity to respond. There's a —— I guess there's a number of things there. The Office of the Attorney General is going to follow the statute and already has followed the statute. Assertions that the Office of the Attorney General is doing something to do something is just in the minds of {Zoom drop}. The Office of the Attorney General is complying with Section 51.014 of

the Civil Practice & Remedies Code which, again, the Supreme Court and the Austin Court of Appeals have made clear preempts any further activity in the trial court.

It is not the case that a party may ask a trial court to withhold ruling on a plea to the jurisdiction to proceed to the substance of the case, because the Court is not permitted to exercise its jurisdiction until it's decided its jurisdiction. So the assertion that the Office of the Attorney General is doing something to slow things down is simply incorrect.

I'm complying with the statute on behalf of my client. So are all of the scurrilous comments about discovery. And they have no place in connection with a temporary injunction, including the suggestion, which I've never heard from a lawyer before, that the Court should infer from the fact that nonparties don't testify that they don't contest the movant's position. I've never heard a lawyer make that representation before, and it finds no place in the statute or the case law.

Whether the nonparties do or do not testify turns on exactly what Mr. Soltero has acknowledged. Neither of those nonparties who the plaintiffs would like to call -- or the movants here

would like to call as witnesses have been served with a subpoena. The -- nor does the fact that the Office of the Attorney General move for protection in light of the lack of subject matter jurisdiction allow the Court to infer anything other than that based upon the presumption of a lack of jurisdiction, the plaintiffs' efforts to exercise the Court's jurisdiction to proceed with discovery was inappropriate. My client did not simply claim an apex basis for not taking the deposition of the nonparty elected Attorney General. I advanced several reasons that discovery was not appropriate, starting with the Court's lack of subject matter jurisdiction.

Now, those were all done pursuant to a motion for protection as provided by the rules. And as the Court knows, but for some reason the plaintiffs don't acknowledge, the plaintiffs could have brought those issues to the Court and asked the Court to rule on the motion for protection, but they chose not to. So the protection applies until such time as the Court overrules that motion for protection.

I don't know what "technically served" means in light of the statute. There is no case law, no statute that talks about technically served. And nonparties, as the Court knows, must be personally

served. One person's inability to comply with the statute to serve is perhaps another person's dodging service, but that — the Court need not resolve that question in light of Mr. Soltero's acknowledgement, both here and in an email, which he provided to me on February 13th at 10:48 a.m., which I'm happy to share with the Court if there's any question.

These nonparties who the plaintiffs/
movants would like to question have not been served
with a subpoena. And there's no "the way things
normally work." There's the statute. And the
plaintiffs have admitted that they did not comply with
the statute.

Now, leaving all of that aside, because none of that goes to the elements and the plaintiffs' burden of a temporary injunction — again, it seems to be more for purposes of media attention than court ruling, the — the fact is a court that lacks subject matter jurisdiction lacks the authority to entertain a hearing on a temporary injunction, let alone to actually grant a temporary injunction.

In Bland ISD vs. Blue, the Texas Supreme Court said a court must not act without determining that it has subject matter jurisdiction to do so. In Texas Department of Parks & Wildlife vs. Miranda, the

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Supreme Court said, quote, a court must not proceed on
 1
 2
    the merits of the case until legitimate challenges to
 3
    its jurisdiction have been decided.
 4
                   The Legislature enacted in 51.014, which
 5
    is cited at Page 5 of my opposition to the -- to the
 6
    temporary injunction here, makes it very clear that the
 7
    Legislature's intent was not to have further hearings
 8
    after a notice of appeal has been filed.
 9
                              All right. Thank you.
                   THE COURT:
10
                   MR. HELFAND:
                                 Well, there's --
11
                   THE COURT: We are going to proceed.
12
    are going to proceed with the testimony at this time.
13
                  MR. HELFAND:
                                 I understand the Court's
14
    ruling.
15
                  MR. SOLTERO: Your Honor, the plaintiffs
16
    would call Jeff Mateer.
17
                               All right. Hi, Mr. Mateer.
                   THE COURT:
18
    Welcome to the 201st District Court. You have been
19
    called as a witness by the plaintiffs in this case.
20
    This is Judge Amy Clark Meachum. We are currently in
21
    the middle of our temporary injunction hearing.
22
                   I believe you know all the players here,
23
    but I do want to make sure that you do just in case,
    since you're not a party. You have been called by the
24
25
    plaintiffs. There are four plaintiffs in this case.
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1
    Mr. Soltero, I believe, will be starting, and he
    represents David Maxwell. Joe Knight represents
 2
 3
    Mr. Vassar. And then there are two other plaintiffs
    who are not seeking a temporary injunction. So I'm not
 5
    for sure they will ask any questions. But Mr. Nesbitt
    represents Mr. Brickman, and Mr. Tittle represents
 6
 7
    Mr. Penley. And then we have two attorneys here for
 8
    the Office of the Attorney General, Mr. Helfand and
    Mr. Braun.
 9
                   At this time I'm going to swear you in as
10
11
    a witness and we will get started. Please raise your
12
    right hand.
13
                   (Witness sworn in.)
14
                   THE COURT: All right. Thank you. You
15
    may proceed.
16
                          JEFF MATEER,
17
    having been first duly sworn, testified as follows:
18
                       DIRECT EXAMINATION
19
    BY MR. SOLTERO:
20
              Good afternoon, sir. Can you tell us your
        Q.
21
    full name for the record?
22
                     Jeffrey Mateer.
              Yeah.
23
             Mr. Mateer, how long have you been an
        Q.
24
    attorney?
25
              I graduated in 1990, so I guess that makes it
```

Α.

30 plus years. 1 2 Can you tell us a little bit about your 3 background, where you worked prior to coming to work for the Attorney General's office? 4 5 Yeah. I started at Carrington Coleman back in 1990, and then a group of us left in about 1996 and 6 7 formed a litigation boutique firm. I did that until I 8 came to first what then was Liberty Institute back in, 9 I believe, 2010 and did that up until the time that I 10 started with the Office of Attorney General, which 11 would have been in March -- I believe March of 2016. 12 And when you joined the Office of the Attorney Q. 13 General, what was your position, sir? 14 I was the first assistant attorney general. A . 15 Ο. And I suspect the Court knows, but can you 16 tell us just generally what it means to be the first 17 assistant at the Office of the Attorney General? 18 Yeah. The first assistant oversees the entire Α. 19 office, so all 4200 employees, and I think when I left 20 it, around 800 attorneys, give or -- give or take a 21 few. 22 And you directly reported to the General? 0. Yes. I believe I was the General's only 23 A . 24 direct report. 25 And who reported directly to you of the Ο.

directors?

- A. Yeah. We called them then deputies. And there were 12 divisions of the Office of Attorney General, and those deputies would report to me.
 - Q. When did you resign?
 - A. I resigned on October 2nd of this past year.
 - Q. Why did you do that, sir?
- A. I -- it came to a point where, in light of the events that had occurred that week, the -- I guess the week of -- whatever that is -- September 26th, that there was no longer a trust between the Attorney General and myself. And -- and in light of that, it made sense since in that position you need -- you need someone who trusts you, and the person who's first assistant needs to trust the person who's in the -- in -- serving as Attorney General.
- Q. Prior to resigning, did you complain to one or more law enforcement authorities regarding what you believed were abuse of power or violations of the law by either Ken Paxton or the Office of the Attorney General?

A. Yes.

- Q. And why did you believe that that was occurring?
- MR. HELFAND: Objection; speculation.

```
1
                   MR. SOLTERO: Your Honor, his -- his
 2
    belief as to why it was happening is not speculation.
 3
                   MR. HELFAND: His belief of somebody --
 4
                   THE COURT: Sustained.
 5
                   MR. HELFAND: -- else's conduct is
 6
    speculation.
 7
                   THE COURT: Sustained. Mr. Helfand, I
 8
    sustained it.
 9
                   Mr. Soltero, ask a different question.
10
                   MR. SOLTERO: Yes, Your Honor.
11
             (BY MR. SOLTERO) Mr. Mateer, what was the
12
    basis for you complaining to law enforcement about
13
    things you had concerns about?
14
             I mean, the -- the letter sets forth what we
        Α.
15
    said, that the group of us, the -- the signatories on
16
    the letter had a good-faith belief that the Attorney
17
    General was violating federal and/or state law,
18
    including prohibitions relating to improper influence
19
    of use of office, bribery, and other potential criminal
20
    offenses.
21
                  MR. SOLTERO: Your Honor, may I share --
22
    may I use the share screen feature to show him an
23
    exhibit for identification purposes?
24
                   THE COURT: Yes, I just allowed it.
25
                   MR. SOLTERO: Okay.
```

```
1
              (BY MR. SOLTERO) Mr. Mateer, I'd like to show
        Ο.
 2
    you what has been marked for this hearing as
 3
    Plaintiffs' Exhibit 4. You can see the marking there.
 4
    And if you need me to make it a different size or
 5
    change anything, please let me know. Can you -- do you
    recognize what this document is?
 6
 7
                    That's -- that's -- that's the letter
        Α.
              Yes.
 8
    that the group of us sent to the director of HR.
 9
              And director of HR at the Office of Attorney
        Ο.
    General?
10
11
              At the Office of Attorney General, yes, sir.
        Α.
12
              And was this letter signed on October 1st,
        Ο.
13
    2020?
14
             Yes.
        Α.
15
              Is that your signature at the top, Jeffrey C.
16
    Mateer, First Assistant Attorney General?
17
              Yes, sir.
        Α.
18
                   MR. SOLTERO: Your Honor, we would offer
19
    Plaintiffs' Exhibit 4 into evidence.
20
                   MR. HELFAND: Your Honor, I have two
21
    objections. One is that I was not provided these
22
    exhibits until I requested them this morning during the
    hearing on the plea to the jurisdiction. And second,
23
24
    this is obviously hearsay.
```

THE COURT: Objections are overruled.

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1
    is admitted.
 2
                   (Plaintiffs' Exhibit 4 admitted.)
 3
              (BY MR. SOLTERO) Okay. And, Mr. Mateer, in
        Q.
 4
    this letter that was -- who were the other six
 5
    attorneys who signed -- you don't need to necessarily
    tell them by name, but what were their positions and
 6
 7
    why were they also signing this letter with you?
 8
              The --
        Α.
 9
                   MR. HELFAND: I object to the -- the
10
    multifarious nature of the question, and the second
11
    half calls for speculation as to why somebody else --
12
    or hearsay why somebody else was signing a letter.
13
                   MR. SOLTERO: I'll rephrase --
14
                   THE COURT: Sustained.
15
                   MR. SOLTERO: -- the question, Your
16
    Honor.
17
             (BY MR. SOLTERO) Mr. Mateer, at the time you
        Q.
18
    signed this letter, did you believe what was in here to
19
    be true?
20
        A .
             Yes.
21
             And do you stand by it today?
        Q.
22
        A .
             Yes.
23
              Were you aware as to -- and by the way, before
        Ο.
24
    I get to that, had you had conversations prior to
25
    October 1st with Ken Paxton where you had expressed
```

```
concerns about his behavior that led to this letter and
 1
 2
    reporting of -- good-faith reporting of criminal
 3
    activity?
                   THE WITNESS: Your Honor, I know I'm a
 4
 5
    witness and I'm not represented by counsel, but I did
    receive a letter from the Office of Attorney General
 6
 7
    cautioning me about sharing any confidential or
 8
    attorney-client communications, and so I'm raising that
 9
    because this is asking me for conversations with the
10
    Attorney General.
11
                   MR. HELFAND: Your Honor, may I speak to
12
    that?
13
                   THE COURT:
                               I think he is telling you you
14
    should, yes.
15
                   MR. HELFAND:
                                Well, Judge, Mr. Mateer is
16
    correct, as it will relate to anyone who worked in the
17
    Attorney General's Office or who currently works in the
18
    Attorney General's Office, that there are several
19
    privileges which belong to the office, not the least of
20
    which is the deliberative process and the
21
    attorney-client privilege.
22
                   I did not object under those privileges
23
    because the question called for a yes or no answer,
24
    whether he had conversations with General Paxton, to my
25
    understanding, regarding things that are in the letter.
```

```
1
    I don't have a problem with him answering that question
 2
    yes or no.
 3
                   Beyond that, Mr. Mateer correctly infers
 4
    that the substance of those conversations would be
 5
    privileged, and that privilege belongs to the Office of
 6
    the Attorney General under the deliberative process
 7
    privilege, the work product privilege, and the
 8
    attorney-client communication privilege.
 9
                   MR. SOLTERO: In response, Judge, it
    sounds like there's --
10
11
                   THE COURT: Well, first off, let's answer
12
    the question and then we'll get to the response.
13
    ask the question that you asked one more time that
14
    there is no objection to, and let's get an answer from
15
    that question. And then let's have a question on the
16
    table to which there's going to be an objection to and
17
    then let's cross that bridge.
18
             (BY MR. SOLTERO) Mr. Mateer, had you had
19
    conversations with Ken Paxton about the concerns that
20
    led you to sign the letter that's in evidence as
21
    Plaintiffs' Exhibit 4?
22
             Yes.
        A .
23
             Prior to the letter going out?
        Q.
24
             Yes.
        A.
25
             And, in fact, had you expressed concerns that
        Q.
```

```
1
    he may be engaged in activity which violates the law?
 2
                  MR. HELFAND: Judge, that -- that is an
 3
    invasion of the deliberative process and
    attorney-client privileges.
 4
 5
                  THE COURT: Okay. Now, the witness
    doesn't have a lawyer. The witness is a lawyer.
 6
 7
    Oftentimes in this instance I feel like the witness'
 8
    lawyer would make argument here. But let's go to
 9
    Mr. Soltero first and get Mr. Soltero's response to the
    attorney-client privilege objection as well as the
10
11
    deliberative process objection.
12
                  MR. SOLTERO:
                                There's no -- Your Honor,
13
    there's no deliberative process here. The question is
14
    once there had been questions about illegal conduct,
15
    crimes being committed, fraud possibly, or obstruction
16
    of justice, bribery, abuse of office, 503(d) would
17
    vitiate any privilege as to -- under the crime-fraud
18
    exception, and there's just simply no deliberative
19
    process objection at all that I think is valid here.
20
    And I think as to the attorney-client, 503(d) would --
21
    would overrule that privilege.
22
                   THE COURT: 503(d) would talk about --
23
    I'm not looking at it, and I should be -- but an
24
    ongoing crime or fraud. Are you not currently asking
25
    him about -- the way you phrased the question, didn't
```

```
1
    you ask him about past crime or fraud? And so I think
 2
    as to that question, on attorney-client privilege, I
 3
    have to sustain that objection.
                  MR. SOLTERO: Okay. I'll ask a different
 4
 5
    question, Your Honor.
             (BY MR. SOLTERO) Prior to your signing
 6
 7
    Exhibit 4, had Mark Penley and David Maxwell expressed
 8
    concerns to you about potential unlawful conduct by Ken
 9
    Paxton?
                  MR. HELFAND: Objection; calls for
10
11
    hearsay.
12
                  MR. SOLTERO: Your Honor, it's not
13
    hearsay as to the Office of the Attorney General and
14
    people who worked there.
15
                   THE COURT: I'm going to overrule
16
    hearsay.
17
             The answer is yes.
        A .
18
                   THE COURT: It cut off slightly. The
19
    answer -- I think you stated the answer is yes.
20
    that correct?
21
                   THE WITNESS: It muted on me.
                                                  I'm sorry.
22
    Can you guys hear me?
23
                   THE COURT: Now we can, yes.
24
                   THE WITNESS: Okay. Did I answer?
25
                   THE COURT: Yes. You -- you answered --
```

```
1
    I heard yes, but you were cutting off.
 2
                   THE WITNESS:
                                Yeah. I'm sorry.
 3
                  MR. SOLTERO: All right. Thank you.
 4
    Let's --
 5
                   THE COURT: Can I also say to Mr. Mateer,
 6
    at this point -- wow. Did he just cut off?
 7
                   THE WITNESS: No. I'm -- I think I'm
 8
    here. Am I...
 9
                   THE COURT: Somebody just cut off, I
10
    thought. Okay.
                     There you are.
11
                   THE WITNESS: Okay. Sorry.
12
                   THE COURT: All right. Mr. Mateer, I am
13
    not your lawyer. Obviously, none of these other people
14
    are your lawyer. You can be your own lawyer, but we
15
    know what the truism about that is. And so I want to
16
    say to you that, you know, I'm not making your
17
    objections for you, and no one else is making your
18
    objections for you, and I think you have to make
19
    objections for yourself if you feel you need to assert
20
    them.
21
                   You are both a witness here, but I think
22
    I have to also allow you an opportunity to be your own
23
    lawyer here as well if you feel you need to assert an
24
    objection. Do you understand that?
25
                   THE WITNESS: I understand.
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1
                   THE COURT: All right. Thank you.
 2
                   MR. HELFAND: Your Honor, may I make a
 3
    comment in that regard?
 4
                   THE COURT: Mr. Helfand, yes.
 5
                                 Thank you, Judge.
                                                    With all
                   MR. HELFAND:
 6
    due respect to the Court's comments, and obviously
 7
    Mr. Mateer should be careful because he has an
 8
    obligation to preserve those privileges, but the
 9
    privileges belong to the Office of the Attorney
10
    General.
              That is, Mr. Mateer cannot choose to waive
11
    them.
12
                   THE COURT: I don't even disagree with
13
    you on that, Mr. Helfand. I understand that. My only
    point was to Mr. Mateer, and Mr. Mateer -- making sure
14
    he understood that if he believes he had an objection,
15
16
    he could state it. But I agree with you as to the
17
    attorney-client privilege. The attorney-client
18
    privilege belongs to the client to assert, not to the
19
    attorney.
20
                  MR. HELFAND:
                                 Thank you, Judge.
21
                   THE COURT:
                               Though the attorney can also
22
    assert it, it belongs to the client.
23
                   MR. SOLTERO: I think I'm going to make
24
    things a little bit easier for everybody. I'm going to
25
    move to a slightly different -- less, I think,
```

1 controversial area, but we'll see. (BY MR. SOLTERO) Mr. Mateer, David Maxwell 2 Ο. 3 reported directly to you in the chain of command? 4 That's correct. Α. 5 Okay. Is David Maxwell a competent 0. 6 professional law enforcement officer? 7 Yes. A . 8 MR. HELFAND: Objection; calls for 9 opinion testimony the witness is not authorized to 10 give. 11 THE COURT: Overruled. 12 The answer is yes. Α. 13 (BY MR. SOLTERO) And what type of reputation Ο. 14 did Mr. Maxwell have in the time you knew him up until 15 you left on October 2nd, 2020, at the Attorney General's office? 16 17 MR. HELFAND: Objection under Rule 404. 18 THE COURT: I believe there is an 19 exception, so overruled. 20 Mr. Maxwell had a -- and at the time Director Α. 21 Maxwell had an outstanding reputation as a law 22 enforcement official. 23 (BY MR. SOLTERO) In the time that you were 24 his supervisor or his direct report, was Mr. Maxwell 25 ever terminated or there was a threat that he was going to be terminated while you were still there?

A. No.

2.4

- Q. How about a demotion while he was -- while you were there?
 - A. Mr. Maxwell was never demoted.
 - Q. While you were there, was Mr. Maxwell ever placed on any type of administrative or any other kind of leave?
- A. No.
 - Q. While you were there, was Mr. Max- -- Director Maxwell's salary, were any duties reduced or any adverse employment action taken against him while you were still there?
- A. His salaries were never reduced. No adverse employment action was ever taken against him.
 - Q. Okay. And as of the time you were still there and he was your report, was there any reason to have terminated him that you're aware of?
- A. I was unaware of any reason for him to be terminated.
 - Q. And do you believe that but for his complaining about the conduct of Ken Paxton and the Office of the Attorney General, would he have not been terminated when he was in November of 2020?
- MR. HELFAND: Objection; leading and

1 speculation. 2 MR. SOLTERO: I'll withdraw. I'll 3 withdraw the question. 4 (BY MR. SOLTERO) Let me ask it this way, 5 Mr. Mateer. Up until the time you left, you were unaware of -- were you aware of any basis for 6 7 Mr. Maxwell to have been terminated or put on any kind 8 of administrative leave? 9 I was not aware of any basis for him to be A . terminated. 10 11 All right. I'm going to THE COURT: 12 pause, Mr. Soltero, one minute before you ask another 13 question and just ask him for the sake of Ms. Racanelli to, in his questions, maybe slow down the pace. 14 I know 15 I want us to proceed, but she's taking a record. So if 16 you could just go a little more deliberatively in your 17 questions, I know she would appreciate it. 18 I -- we have this dispute, Ms. Racanelli 19 and I do, a lot. I like when people fast talk, but she 20 does not so much. And so she's the one taking the 21 record, so I'm going to defer to her, if you'll go a 22 little more slowly. 23 MR. SOLTERO: And, Your Honor, my 24 apologies to Ms. Racanelli and to the Court. I have 25 been talking fast my entire life. I will do better to

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1
    go slow and at a measured pace.
 2
        0.
             (BY MR. SOLTERO) Mr. Mateer, I would like to
 3
    ask you about the facts surrounding Nate Paul and what
 4
    led you to make your complaints. Okay?
 5
                  MR. HELFAND: Your Honor, I need to
 6
    object. (Issues regarding Mr. Paul are not relevant to
7
    the claim -- the whistleblower claim or the relief
8
    that's being sought.
 9
                  MR. SOLTERO: Your Honor, would you like
10
    me to --
11
                  THE COURT: Overruled.
12
             (BY MR. SOLTERO) Mr. Mateer, how do you
        0.
13
    recall that the Nate Paul issue first came to your
14
    attention?
15
             Now, I do think -- again, this is going into
        A.
16
    an area that I've been cautioned by from counsel from
17
    the Office of Attorney General that would -- that could
18
    cause me to reveal internal communications at the
19
    Office of Attorney General that could be
20
    attorney-client, depending on how the question is
21
    asked, could contain confidential information.
22
                  MR. HELFAND: And, Your Honor, I wanted
23
    to assert an objection in that regard. Mr. Soltero's
24
    question is too broad to preclude invasion of those
25
    privileges.
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1
                  THE COURT: All right. Let's ask a more
 2
    specific question, I think, because I think I see a
 3
    place where some questions might fall within
 4
    privileged, perhaps, communication, and some questions
 5
    might fall outside of it in terms of general business
 6
    type questions. So let's be pretty specific and we'll
 7
    move deliberatively here.
 8
        0.
             (BY MR. SOLTERO) Mr. Mateer, were the
 9
    complaints that led you to sign Plaintiffs' Exhibit 4
10
    related in part to Nate Paul?
11
             The answer is yes.
        A .
12
             And what about Nate Paul caused you to have
        0.
13
    those concerns that led you to sign the letter marked
14
    as Exhibit 4?
15
                   MR. HELFAND: Again, Judge, the way the
16
    question's asked, there -- it's too likely to invade
17
    those privileges.
18
                  MR. SOLTERO: And, Your Honor, I'd say
19
    that he's aware of the -- by the way, I think there was
20
    a letter sent to him when he was coming here to testify
21
    as a witness basically strongly trying to limit what he
22
    would say. And if he's aware of the privilege
23
    assertion and as a lawyer -- and I'm sure he can answer
24
    with a non-privilege answer if he can.
25
                   MR. HELFAND: Your Honor, let me respond.
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1
    Your Honor should look at the letter. Again,
 2
    everything doesn't have to be so pejorative. There's
 3
    nothing strongly reminding him. As he's acknowledged,
 4
    he's obligated to protect the privilege, and all I did
 5
    was remind him of that fact, and the Court can look at
 6
    that letter. The adjectival description is
 7
    inappropriate.
 8
                   Moreover, the idea that the Court can --
 9
    and I know the Court's not going to -- ignore the
10
    privilege, as Mr. Soltero has said, because, don't
11
    worry, the witness is going to -- is going to parse the
12
    answer is not the answer to the question.
13
    questions have to be narrowly focused so as to not even
14
    require the witness to try to figure out where to draw
15
    that line.
16
                               All right.
                   THE COURT:
17
                   MR. KNIGHT: Your Honor, could -- would
18
    it be appropriate for me to weigh in with one thought
19
    on this general topic?
20
                   THE COURT: You may weigh in with one
21
    thought on this general topic.
22
                  MR. KNIGHT: Because I know we're going
23
    to face this with the witnesses I call and perhaps the
24
    whole hearing. To me, the Office of the Attorney
25
    General has issued multiple public statements to the
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1 effect that all of the allegations raised by these 2 seven whistleblowers are false, that these former 3 high-ranking officials were roque employees. To me, they have -- they have so clearly 4 5 waived any privilege that might conceivably attach to the core of the allegations that formed the 6 7 whistleblower complaint that none of these objections 8 are well-founded. 9 MR. HELFAND: May I respond, Your Honor? 10 THE COURT: Yes. And then I think we're 11 going to take about a 10- to 15-minute break. 12 going to look at the letter again. We're at break time 13 almost anyway, and so I want to do that, if I'll have 14 the patience of Mr. Mateer to come back after the 15 break, and let me kind of decide the parameters of how 16 we're going to move forward on this issue. I think 17 that would help everyone. 18 But why don't you go ahead and say what 19 you were going to say, Mr. Helfand. I might hear one 20 more thing from Mr. Soltero on this. I might hear 21 something from Mr. Mateer on this if he wants to weigh 22 in, though I'll understand if he doesn't. And then 23 we'll take a break, and the Court will come back and 24 hopefully have a little more clarity for everyone as we 25 move forward. Everybody might not be happy, but it

will at least bring more clarity. Go ahead.

MR. HELFAND: Thank you, Judge. I don't know to what public statements Mr. Knight is referring that the Office of the Attorney General has supposedly published saying that all of the allegations are false, but I don't -- I don't recall anything coming out of the Office of the Attorney General asserting the falsity of the allegations of -- that form the basis of a whistleblower claim, but maybe there's something. But I think the Court oughtn't make a decision based simply upon the fact that Mr. Knight thinks that's happened.

But even if that were true, that actually makes my argument for me. The client who says I did nothing wrong and the answer to that is based upon my attorney-client communications and the deliberative process discussions which I had does not waive the privilege. They have every right to say, if they did, I did nothing wrong. Why? Because my attorney told me so.

If then the question is "What did your attorney tell you?" that invades the privilege. There is nothing that waives the privilege by asserting that whether the individual thinks they did nothing wrong, who's not a party to this lawsuit, or the Office of the

1 Attorney General thinks that nothing was done wrong. 2 There's nothing about that that waives the privilege. 3 In fact, it attenuates the privilege because --4 THE COURT: Okay. 5 MR. HELFAND: -- it means --6 THE COURT: Let me ask a question on 7 that. Let me ask you a question. And then we'll get 8 to deliberative privilege, because I feel -- on the 9 attorney-client privilege, what exactly is Mr. Mateer's 10 role in conversations? Is he acting as the attorney 11 for the Office of the Attorney General in this 12 capacity? 13 I mean, I have cases -- and the reason I 14 say this is because there are many situations in a 15 Travis County district court case where I will often 16 have three different attorneys general representing 17 three different parties with multiple conflicting 18 interests. And so my question is with regard -- we'll 19 get to deliberative in a minute, because maybe that's 20 more apropos here, and I need to understand that 21 argument. 22 But on the attorney-client privilege, 23 you know, it's one thing for him to be acting as an 24 attorney for a client. It's another thing for him to 25 be acting as a manager in a role consulting other

managers in roles. And just because they're attorneys doesn't necessarily shield them from talking on things. They may not be talking as attorneys. They're acting as managers in employment positions and not attorneys for clients. And I think that's a -- with the attorney-client privilege, that might be a distinction here that I want to understand.

Now, there's also the deliberative privilege on top of that, but this is complicated, and I want to make a ruling that everyone understands, even if it's not one that everyone's happy with, and understand the arguments. But I do think there might be a distinction as to Mr. Mateer's role in some of these conversations. Is he an attorney acting on behalf of the Office of Attorney General, or is he a manager acting as a manager in an employment role and as a — almost a mid-level employment role between two different categories of personnel?

MR. HELFAND: Well, Judge, I will leave aside the deliberative process privilege for the moment in light of the Court's direction. I do — except to say that I think that you're right, if I'm inferring correctly what you're saying, that there's some overlap here.

But as it relates specifically to the

1 attorney-client privilege, the answer is quite simple. 2 Mr. Mateer cannot stop being an attorney when he is 3 advising or directing the conduct of subordinates in 4 the office, whether attorneys or staff, nor can he stop 5 being an attorney when he gives the Attorney General his opinion about the conduct of the Office of the 6 7 Attorney General or of the elected Attorney General 8 himself. He doesn't stop being a lawyer simply because 9 he holds a management position. 10 And, in fact, it's the nature of the 11 operation of the Office of the Attorney General, 12 perhaps more than any other entity in the state of 13 Texas, that everything that they do is work product or 14 attorney-client privilege discussions, except to the 15 extent that they then expose them to the outside. 16 MR. SOLTERO: Your Honor, the --17 Mr. Mateer, together with six other attorneys, 18

MR. SOLTERO: Your Honor, the -Mr. Mateer, together with six other attorneys,
correctly, as was their moral and ethical obligation as
lawyers, complained about criminal conduct, okay, about
the very issues we're asking about and went to the FBI
and discussed these issues. Okay? I don't know how
the privilege could survive that when there's been
discussions already made and they're the basis of the
under -- similar and related issues to the underlying
claims that the plaintiffs collectively in this case

19

20

21

22

23

24

are making.

And I would say, Judge, that if the -- if they -- for purposes of this hearing only, they want to stipulate that the plaintiffs had a good-faith belief that laws were being violated, I think we could skip this whole questioning and we can get to a few more areas that I have to cover with Mr. Mateer. But if they're contesting that, I think it's absolutely appropriate --

MR. HELFAND: May I respond, Your Honor?

I'm sorry. May I respond, Judge?

THE COURT: Let me first ask Mr. Mateer if he wants to say anything as a lawyer here or if he wants to simply stay out of this and let the lawyers make argument.

THE WITNESS: The only thing I would add and why it's hard in this situation based upon the questions that are being asked is because I do think exploring the waiver is important because it — although the office may not have spoken, certainly the campaign spokesperson has publicly spoken on this.

He has been -- what I would want to know and why it's hard for me to evaluate and me to make any sort of objection on a question as to me is whether -- whether the privilege has been waived, because we know

the campaign spokesperson has spoken. He is not — the campaign spokesperson, who I've never met, he is not an employee of the Office of Attorney General. He works for the campaign of the Attorney General Ken Paxton.

And somebody, I assume, because he's out speaking on this, has shared information with him. If that person has received information that's now being said is attorney-client or -- or somehow otherwise protected from disclosure, then I think I have -- I can talk about it, if it -- but I think that's important to know. I don't know that information, and that's why I'm in a -- in a difficult position. I can only, you know, raise the issue and allow these very, very good attorneys to inform you.

MR. SOLTERO: And, Your Honor, very briefly, since Your Honor indicated you wanted to take a break, before that happens and to address this issue specifically, I would offer Plaintiffs' Exhibit 5 and Plaintiffs' Exhibit 6 into evidence. Both are con--while some of that may be hearsay, what I'm offering Plaintiffs' 5 for is specifically on Page 3, the portion in this article where it says that a spokeswoman for the Attorney General's office said in a statement that the complaint filed against Attorney General Paxton was done to impede an ongoing

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1
    investigation into criminal wrongdoing by public
 2
    officials, including employees of the office. Making
 3
    false claims is a very serious matter, and we plan to
    investigate to the fullest extent of the law.
 4
 5
    as Plaintiffs' Exhibit 6, which is an official press
 6
    release where Ken Paxton, Attorney General's Office of
 7
    Texas, specifically addressed these allegations
 8
    referring to the plaintiffs and the other
 9
    whistleblowers as roque employees making false
10
    allegations. So I believe that should be -- I'd offer
11
    5 and 6 into evidence.
12
                  MR. HELFAND: Well, Your Honor, I don't
13
    see 5 and 6. And as I said, I -- I don't have
14
    immediate access to them. I -- if -- if 6 is what
15
    Mr. Soltero purports it to be, a statement of the
16
    Office of the Attorney General, I'd like to see that.
17
    The other one sounds like a newspaper article, which is
18
    just hearsay.
19
                   THE COURT:
                               Okay. Well, you should have
20
    all the exhibits. They would have given you copies of
21
    everything, and so that -- I don't know why you don't
22
    have those. I have them and can see them. And if you
23
    have Box, you should be able to see them as well.
24
                   I'm going to overrule those objections,
    and 5 and 6 are hereby admitted for this limited
25
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1 purpose while the Court's making these determinations. 2 (Plaintiffs' Exhibits 5 and 6 admitted.) 3 THE COURT: And then explain to me -- I 4 saw the letter from this morning, but I was preparing 5 for everything else you all have sent me in this case, 6 so better lay out for me your deliberative privilege, 7 deliberative process. 8 MR. HELFAND: Okay, Judge. I want to 9 respond to the Court's question, but I do need to 10 respond to all the other things that Mr. Mateer and 11 Mr. Soltero have said about attorney-client. But let 12 me speak -- let me speak -- let me first answer the 13 Court's question, and I hope I'll have a chance. 14 THE COURT: Now you're going too fast. 15 Slow down a little. I'll give you time. We don't have 16 to take a break right this second, but go ahead and 17 respond, but do so in a way that doesn't get 18 Ms. Racanelli upset with all of us. You're muted. 19 MR. HELFAND: Sorry, Judge. I'll do the 20 best I can. Here we go. The deliberative process 21 exception, according to the Austin Court of Appeals, 22 protects advice and opinions on policy matters to allow 23 frank and open discussion within an agency in 24 connection with decision-making. And so pre-decisional 25 discussions or discussions that -- in an effort to

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change a decision, like Mr. Mateer has already alluded
 1
 2
    to through Mr. Soltero's questions to change the
 3
    Attorney General's position on a matter are within the
 4
    deliberative process privilege.
 5
                   THE COURT:
                              All right. Thank you.
 6
    All right.
                I'm going to look at the letter that was
 7
    sent to me this morning. I'm going to consider the
    arguments that were made just now. Let's --
 8
 9
                   MR. HELFAND: May I respond to the rest,
10
    Your Honor?
11
                              Oh, I'm sorry. Yes.
                   THE COURT:
                                                     Respond
12
    to the rest. You have a couple more minutes to respond
13
    to the rest before we take our break. Go ahead.
14
                                 Thank you, Judge.
                                                    The --
                   MR. HELFAND:
15
    the fact that there was a report made to the FBI by
16
    people who may have violated the privilege somehow
17
    waives the privilege is just an absurd statement.
18
    only person who can waive the privilege in this case is
19
    the Office of the Attorney General. And the plaintiffs
20
    are not showing you anything that shows that the Office
21
    of the Attorney General has waived the privilege.
                                                        Ιt
22
    belongs to the OAG.
23
                   The fact that Mr. Mateer and others may
24
    have disclosed things that would violate the
25
    attorney-client privilege or the work product privilege
```

or the deliberative process privilege or more than one of those doesn't waive the privilege, which is what Mr. Soltero was suggesting. That just makes no sense at all, with all due respect.

Similarly, Mr. Mateer posits an excellent proposition, but as he honestly acknowledges, there's no evidence before the Court to find a waiver, and that is that a campaign spokesperson reported — and I think we'd have to look at specifically what the report was — that the allegations against the Attorney General are false. I'm taking that as Mr. Mateer presented it. I don't know what the actual statement was.

But as Mr. Mateer acknowledges, the campaign spokesperson is not an employee of and certainly not authorized by the Office of the Attorney General to waive any privilege at all. Now, I think what Mr. Mateer was saying -- and again, I think it's a very intelligent point -- is if the Court could find evidence that someone in the Office of the Attorney General had waived the privilege that exists by sharing that information -- specific information with the campaign spokesperson so as to allow the campaign spokesperson to make a general statement, then the Court might find that as to the information that was

1 shared to this third-party outside the office, that 2 there's been a waiver, but -- but it would have to 3 proceed in that regard. I think Mr. Mateer was saying, I certainly would argue, that the Court would have to 4 5 find first that privileged information was shared with 6 that third-party that allowed the third party to offer 7 a statement of opinion. 8 The -- the idea that Mr. Mateer or any of 9 the movants or any of the other people who claim to be 10 whistleblowers could have created a waiver by 11 disclosing this information is just absolutely obscene. 12 Violating the privilege doesn't create a waiver. 13 violates the privilege. MR. SOLTERO: Your Honor, may I respond? 14 15 Anybody -- if Mr. Mateer and others had a belief that 16 there was an ongoing criminal -- criminal actions 17 happening, then no privilege would attach to that, and 18 that's what I think Plaintiffs' Exhibit 4 establishes. 19 And if my question was unclear, I'll be happy to ask 20 Mr. Mateer that directly. Well, let me -- Judge, let 21 MR. HELFAND: 22 me just cite the statute because Mr. Soltero is wrong. 23 The crime-fraud exception under 503(d)(1) only applies 24 if the lawyer's services were obtained to enable or aid 25 someone to commit or plan to commit a crime or fraud.

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1
    Unless Mr. Mateer says that his consultation with the
 2
    Office of the Attorney General was in furtherance of a
 3
    crime or fraud, which I'm assuming he's not going to
 4
    say, there is no exception. The lawyer who observes
 5
    their client perpetrating a crime or a fraud does not
 6
    have the authority to vitiate the attorney-client
 7
    privilege.
 8
                  THE WITNESS: Your Honor, can I -- can I)
9
    weigh in as an attorney, not the witness?
10
                  THE COURT: You may.
11
                  THE WITNESS: The group going to the
12
    FBI -- I was at the time the first assistant attorney
13
    general of Texas, and I think I was in the control
14
    position. The Attorney General does not run the office
15
    day to day. So if anybody can go to the FBI and have a
16
    conversation, it has to be the first attorney general,
17
    assistant attorney, and his deputy attorney generals.
18
    And if anybody can waive, unless the office's attorney
19
    is now -- is now claiming that the only person who can
20
    waive the attorney -- is the Attorney General, who is
21
    then the subject of the complaint, that would mean that
22
    the Attorney General could never be investigated ever
23
    for any crime no matter whatever he did, which can't be
24
    the result. And so --
25
                   THE COURT: All right. Thank you
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1
    everyone.
 2
                   THE WITNESS: -- I disagree with that.
 3
    also would -- I'm sorry. I wasn't --
 4
                   THE COURT: Go ahead.
 5
                   THE WITNESS: I'm sorry, Judge.
 6
    certainly don't want to cut you off.
 7
                   THE COURT: No. Go ahead. Go ahead.
 8
                  THE WITNESS: And I also disagree with
 9
    the interpretation of the attorney -- crime-fraud
10
    exception because I do believe it covers this
    situation. And if asked questions, I think I could
11
12
    explain why I do believe, because I do believe that the
13
    deputies, had they gone down this path, would be put in
14
    a position to assist and/or cover up with what -- what
15
    would -- would be a crime.
16
                   THE COURT: Okay.
17
                   MR. HELFAND: Your Honor, I just want to
18
    point out, Mr. Mateer cannot now claim that he had the
19
    authority to waive the office's privilege.
20
    privilege still exists. To the extent that he's waived
21
    it on a limited basis by disclosing it to someone is
22
    not now grounds to disclose it further. No such --
23
                   THE COURT: Thank you.
24
                   MR. HELFAND: No such exception exists in
25
    the law.
```

THE COURT: Thank you. All right. We're going to take a 15-minute break while I consider all of this and we come back from the break. This is how we do it, Mr. Mateer, because you weren't here last time. We stay connected. We don't disconnect. We just go on mute and we go off video, and then in 15 minutes we all show back up after our break. But at this time, we will be back at 3:45. Thank you.

(Recess was taken.)

THE COURT: At this time we will go back on the record. Thank you, Ms. Racanelli.

So I have been reviewing the letter from this morning and Texas Rule of Evidence 503, as well as considering the argument. And I think on two points the attorney-client privilege has been waived. I was persuaded with Mr. Mateer's argument at the end that actually more people than just the elected Attorney General or the Office of the Attorney General and that in his activity to go and speak to the FBI, that that was, in fact, a waiver of the privilege and — from the Office of the Attorney General.

And then also I think there is also some waiver within the exhibits that the Court just admitted. Those are going to be -- all of these questions, though, may still be case by case, question

1 by question, and so it might not be that this is the 2 sort of thing that we can do easily. We're just going 3 to have to do it the hard way, and we're going to have to ask questions, and objections are going to have to 4 5 be made, and then the Court's going to have to rule on 6 that, and then we will have to proceed that way. 7 I wish there were an easy way to do it, 8 but I don't think there is, and I'm not going to hold 9 it against the lawyers that there's not an easy way to 10 do this, because I think we have to proceed in a way 11 that allows everyone to maintain their arguments for 12 the record. 13 So at this time, we are back, and we will 14 continue with the testimony of Mr. Mateer and the 15 questioning by Mr. Soltero. You may proceed --16 MR. SOLTERO: Thank you, Your Honor. 17 THE COURT: -- Mr. Soltero. 18 MR. SOLTERO: Thank you, Your Honor. 19 0. (BY MR. SOLTERO) Mr. Mateer, let me direct 20 your attention to what's been marked as Plaintiffs' 21 Exhibit 12. See if you could take a second to look at 22 this. And if you need me to scroll down further, I 23 will, or shrink it. 24 No, no. Thank you. Okay. Yes. I... Α. 25 Is this a true and correct copy of an email Ο.

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1
    that you received on or about July 23rd, 2020, while
 2
    you were at the Attorney General's office from Nate
 3
    Paul?
              Yes.
        Α.
 5
        Ο.
              Okay.
 6
                   MR. SOLTERO: Your Honor, we would offer
 7
    Plaintiffs' Exhibit 12 into evidence.
                   MR. HELFAND: Your Honor, Plaintiffs'
 8
 9
    Exhibit 12 is clearly hearsay from a fellow named Nate
10
           The mere fact that Mr. Mateer received it
11
    doesn't alleviate the hearsay objection.
12
                   THE COURT: Response, Mr. Soltero?
13
                                 Judge, I'd say two things.
                   MR. SOLTERO:
14
    One, it is information acted upon because this was
15
    something that was received by the Attorney General in
16
    connection with a complaint by Nate Paul, and so I was
17
    going to ask him personally what he did in response to
18
         It also may refresh his recollection as to
19
    conversations with Nate Paul.
20
                   MR. HELFAND: Your Honor, may I respond?
21
                   THE COURT: I'm going to overrule the
22
    objection. You may answer, Mr. Mateer.
23
              (BY MR. SOLTERO) Okay. So Mr. Mateer --
        Ο.
                   THE COURT: Oh, I'm sorry. That was an
24
25
    offer.
            Sorry. That's my bad. This is Exhibit 12?
```

```
1
                   MR. SOLTERO: Yes.
 2
                   THE COURT: Exhibit 12 is hereby
 3
    admitted.
                Sorry.
 4
                   MR. SOLTERO: Okay. Yes, Your Honor.
                   (Plaintiffs' Exhibit 12 admitted.)
 5
 6
        Ο.
              (BY MR. SOLTERO) Mr. Mateer, do you remember
 7
    the context and situation around which you received
    Plaintiffs' Exhibit 12?
 8
 9
              Do I remember? Yes, I -- I do remember or
        Α.
10
    have a memory.
11
              Right. And so -- so if -- if in here it
12
    mentions a Josh Godbey, what was -- what was Josh
    Godbey's role at the time in connection with this
13
14
    dispute going on between one of Nate Paul's entities
15
    and the Mitte Foundation?
16
              Josh Godbey at this time and I believe at the
17
    time that I resigned -- I don't know what his position
18
    is today -- was the division chief over financial
19
    litigation, which included charitable trusts.
20
        Q.
              So it would have been within the ordinary
21
    course of his duties to deal with charitable trusts,
22
    right?
23
              He oversaw the lawyers who dealt with
        Α.
24
    charitable trusts, correct.
25
              Okay. And did you take this -- what was your
        Ο.
```

```
1
    response when you received this email from Mr. Paul?
 2
              I -- I believe I -- I responded to it, but I
 3
    didn't respond to Mr. Paul. I responded to Mr. Paul's
 4
    attorneys.
 5
             Okay. And there's -- was -- there's no
 6
    attorney-client relationship between the Attorney
 7
    General's Office and Mr. Paul, is there?
 8
             Not that I'm aware of.
        Α.
 9
              Okay. What did you -- what did you say in
        Q.
10
    your response to the lawyer for Mr. Paul?
11
              Now, I don't have that document, but what --
12
    to the best of my memory --
13
                   MR. HELFAND: I object to this as
14
    hearsay.
15
                   MR. SOLTERO: Your Honor, what he did --
16
    what he told somebody before -- let me -- it's not
17
    hearsay when the person is on the stand and can be
18
    subject to cross-examination as to his own statements.
19
                   MR. HELFAND: Sure, it is, Judge. It's
20
    his out-of-court statement being offered to prove the
21
    truth of the matter asserted. It doesn't matter that
22
    he's the witness.
23
                   MR. SOLTERO: As an employee of the
24
    defendant at the time.
25
                   MR. HELFAND: Again, Judge, it doesn't
```

```
1
    matter that he was an employee of the defendant.
 2
    It's -- there's no exception to the hearsay objection.
 3
                   MR. SOLTERO: It's a statement -- it's --
 4
    it's admission against a party opponent.
 5
                                No, no. Mr. Mateer cannot
                   MR. HELFAND:
 6
    make an admission of a -- against a party opponent
 7
    when --
 8
                               I'm going to sustain -- I'm
                   THE COURT:
 9
    going to sustain hearsay. Ask another question.
                   MR. SOLTERO: Okay.
10
11
              (BY MR. SOLTERO) What was your impression and
12
    interpretation of what Mr. Paul was reaching out to you
13
    for in this?
14
                   MR. HELFAND: Objection; speculation.
15
                   MR. SOLTERO: Let me rephrase.
16
              (BY MR. SOLTERO) Mr. Mateer, when you
        0.
17
    received this, how did you read it and interpret it?
18
                   MR. HELFAND:
                                 The same objection;
19
    speculation. His interpretation of somebody else's
20
    words is pure speculation.
21
                   THE COURT: Overruled.
22
             My -- my impression was that Mr. Paul was
23
    complaining about Mr. Godbey, one of -- one of our
24
    employees.
25
              (BY MR. SOLTERO) And specifically was he
        Ο.
```

```
1
    complaining about his -- what was he complaining about
 2
    in respect to the Mitte Foundation case?
 3
                   MR. HELFAND: Objection; speculation.
                   THE COURT: Overruled.
 4
 5
             He -- well, it went -- the letter went away.
    But what he was -- what I believed he was complaining
 6
 7
    about was that Mr. Godbey was not being aggressive
 8
    enough in investigating the charitable trust who was in
 9
    litigation against some of Mr. Paul's entities.
10
              (BY MR. SOLTERO) And do you remember whether,
    in addition to just wanting to come after the entities,
11
12
    did he also want to come after the attorneys and the
13
    receiver?
14
                   MR. HELFAND: Objection; speculation and
15
    leading.
16
              Yeah. I -- I don't --
        Α.
17
                   THE COURT: Sustained. Hold on.
18
                   THE WITNESS: Oh, sorry.
19
                   THE COURT: I'm going to sustain that
20
    one. Another question needs to be asked.
21
        Q.
              (BY MR. SOLTERO) Would it -- okay. Let me --
22
    all right. Let me move on.
23
                   Did you have any in-person meetings with
24
    Nate Paul?
25
              I've never met Nate -- Nate Paul.
        Α.
```

1 Okay. Did you express concerns -- well, let Q. 2 me -- let me come at it the other way. 3 Did anybody working and reporting to you 4 express concerns about Nate Paul around this time in 5 June of 2020? 6 MR. HELFAND: Objection. That invades 7 the attorney-client privilege, work product, and 8 deliberative process privileges, every single one of 9 them, Judge. 10 THE COURT: Overruled. If the witness 11 feels he can answer based on the Court's rulings of 12 waiver, you may proceed. 13 Yeah. I think it calls for yes or no, and the Α. 14 answer is yes. 15 (BY MR. SOLTERO) Okay. And did you come to 16 believe that the Office of Attorney General was being

Q. (BY MR. SOLTERO) Okay. And did you come to believe that the Office of Attorney General was being engaged in ongoing criminal activity in connection with Nate Paul?

MR. HELFAND: Objection, Your Honor. That calls for speculation. It also invades the deliberative process, the attorney-client, and the work product privilege if he obtained that information based upon his work for the Attorney General -- Office of the Attorney General.

25 THE COURT: The Court has previously made

17

18

19

20

21

22

23

1 rulings as to waiver and believes that waiver applies 2 in this instance as well and is overruling that 3 objection. The witness can answer if the witness 4 believes he can answer. 5 MR. HELFAND: Your Honor, may I ask that 6 the Court allow an in camera voir dire and an in camera 7 answer to allow the Court to assess the privilege? 8 THE COURT: Not on to this question. We 9 might get to that point, but it's just a yes or no 10 question, and I believe that the press statements also play into waiver here. And there's very little to 11 12 protect in an in camera instruction at this time. 13 MR. HELFAND: I understand the Court's 14 ruling. Thank you. 15 And I know it called for yes or no, but it's a 16 question that it's hard to give a yes or no, so that 17 makes it difficult for me as -- as the witness. 18 What I would say is it -- it could have led to that. 19 Certainly it's -- did I have concerns? I had potential 20 concerns.

- Q. (MR. SOLTERO) Okay. And did that have to do with activities involving Nate Paul?
 - A. Again, at that time, yes.
- Q. Okay. And what were the concerns of unlawful or criminal activity that you had at that time?

A. Again --

MR. HELFAND: I'm sorry, Your Honor. I need to object that that goes right at the heart of privilege as to work product, attorney-client, and deliberative process privileges. And I would ask that the Court here that *in camera* before allowing that to be put on the record.

THE COURT: That one I do believe would be appropriate for the Court to hear in camera. But I think let's keep going for now, Mr. Soltero, if you could go to a different area, and we can come back and hear those perhaps in camera in some sort of respect.

MR. SOLTERO: I understand, Your Honor.

Q. (BY MR. SOLTERO) Mr. Mateer, switching gears, did you ever come to believe that any federal agent, magistrate judge, or anyone who was involved in the Nate Paul investigation committed any kind of crime?

MR. HELFAND: Your Honor, again, without the context of where this witness would have obtained information that led to his opinions, it appears as those that came from his operations as the first assistant to the Attorney General and the Office of the Attorney General and, therefore, attorney-client, work product, and deliberative process privileges would apply.

1 THE COURT: Overruled as to this 2 question. 3 I -- I did not -- I was unaware of any 4 violations by those officers. 5 (BY MR. SOLTERO) Did you -- what were the --6 I'd like to -- were you -- when did you become aware 7 that Nate Paul had been a contributor to Ken Paxton's 8 campaign? 9 Sometime in 2020, certainly not at the time 10 the contribution was made. I -- my best recollection 11 would have been the summer of 2020, July 2020 perhaps. 12 But again, that's my best -- best memory. 13 And did you learn how much Mr. Paul had Ο. 14 contributed to Mr. Paxton's campaign? 15 MR. HELFAND: Your Honor, object to the 16 This has nothing to do with the relevance. 17 whistleblower claim. 18 MR. SOLTERO: Your Honor, it does because 19 it goes to part of the good-faith belief the 20 whistleblowers had that criminal activity had been 21 occurring. 22 MR. HELFAND: No, Judge. A good-faith 23 belief that criminal activity had been occurring is 24 that a criminal act had occurred, and there's no 25 criminal act in a campaign contribution.

1 MR. SOLTERO: Your Honor --2 THE COURT: Okay. I'm going to overrule 3 the objection. I'm letting you lay a foundation and 4 putting forward some context. But I will also alert 5 you, Mr. Soltero, that the Court will hold you to your 6 time announcement, and so you have some limitation on 7 time. So keep that in mind. 8 MR. SOLTERO: Okay. 9 (BY MR. SOLTERO) Mr. Mateer, did you ever Ο. 10 learn how much that campaign contribution was worth? 11 I believe it was 25,000, but I'm -- I'm 12 questioning myself right now, but I believe it was 13 25,000. And did that contribute to your perception and 14 15 belief that there may have been unlawful conduct 16 involving Nate Paul --17 MR. HELFAND: Objection --18 -- and --Α. 19 MR. HELFAND: I'm sorry. Objection; 20 speculation as to this witness. Mr. Mateer's beliefs 21 are not material to this case. 22 MR. SOLTERO: Your Honor, they are 23 because they go to the issue of good faith 24 whistleblowing complaint. That's exactly what it is. 25 Another reasonable --

1 THE COURT: Overruled. Overruled. Y_{O11} 2 can answer the question. That Mr. Paul was a campaign contributor did 3 Α. 4 play a part of our beliefs -- or my belief. 5 (BY MR. SOLTERO) Okay. And, Mr. Mateer, are 6 you familiar with outside counsel contracts? 7 Α. I am. 8 Okay. Let me show you what -- for 9 identification purposes, what's been marked as 10 Plaintiffs' Exhibit 2 and ask you if you can -- if 11 you've seen this before? I know I'm scrolling through 12 it quickly. I'm trying to get to the signature page. 13 MR. HELFAND: Let me raise an objection, 14 Your Honor. Is the question whether he's seen a form 15 of an outside counsel contract before or whether he's 16 seen this outside contract? 17 MR. SOLTERO: My question was --18 THE COURT: Let's be specific, yes, 19 Mr. Soltero. Which question are you asking? 20 MR. SOLTERO: Yes, Your Honor. 21 (BY MR. SOLTERO) First let me -- let me break Q. 22 it down and make it two questions. Mr. Mateer, you've 23 seen -- have you seen outside counsel contracts before 24 in your work as first assistant at the Office of the 25 Attorney General?

1 Α. Yes. 2 Ο. Okay. Have you seen this particular one that 3 was signed by Brandon Cammack and on the other side by 4 Ken Paxton? 5 Α. Yes. 6 Q. When did you become aware of this happening? 7 I believe it was on October 1st, is the Α. 8 first -- October 1st, 2020; maybe September 30th, but that -- that week. 9 10 Q. Okay. 11 MR. SOLTERO: And, Your Honor, I would 12 offer Plaintiffs' Exhibit 2 into evidence. 13 MR. HELFAND: Your Honor, I would object 14 to the relevance of Plaintiffs' Exhibit No. 2. It has 15 no bearing on any of the elements of a whistleblower 16 claim. 17 THE COURT: Overruled. 2 is admitted. 18 (Plaintiffs' Exhibit 2 admitted.) 19 0. (BY MR. SOLTERO) In the ordinary course -- I 20 want to ask about this contract in specific in just a 21 second, Mr. Mateer. But first of all, let me ask this 22 predicate question. In the ordinary course of the 23 instances when the Attorney General's Office does

retain outside counsel, such as in the outside counsel

contract, would that be something that typically would

24

come through your office before it would get to the signature of the Attorney General?

- A. Yeah, your question -- I need to break your question apart because it has some underlying inaccuracies in it. It assumes that the Attorney General signs outside counsel contracts.
- Q. Thank you for that. Typically, does the Attorney General sign outside counsel contracts?
 - A. No.

Q. Okay. What is the proper typical procedure at the Office of Attorney General for the signing of outside counsel contracts?

MR. HELFAND: Your Honor, again, I object to relevance of how contracts are signed in the Office of the Attorney General.

THE COURT: Overruled.

A. The -- the procedure that was in place when I began and went -- and went on the day that I resigned was that for outside counsel contracts, like every other contract in the Office of Attorney General, was through an executive approval memorandum process in which a contract would go through a review at several levels by deputy -- by deputies and other leaders in the office.

And so if you had a -- if you had a

1 contract, for instance, that needed to be signed, 2 several members of the executive staff would see it and 3 then would approve its signature. And it would 4 ultimately end up on -- on the desk of the first 5 assistant, when I was there, me, and then I would get a memo that showed that it had been reviewed, for 6 7 instance, by the -- the general counsel and/or the deputy for legal counsel, and they would have signed 8 9 off. I would see that budget had signed off and that 10 there had been -- that there are funds in the budget. 11 And then upon that, you know, I would have the 12 opportunity to review and make a determination of 13 whether the contract should be signed or not. 14 (BY MR. SOLTERO) Okay. And in this instance, Q. when -- with this -- Mr. Cammack's outside counsel 15 16 contract, was that process followed? 17 I'm unaware of it being followed because I 18 didn't see it until after it had been signed by the 19 Attorney General. 20 And did you ever become aware that one of the 21 directors who would have reviewed it prior to it coming 22 to your desk refused to sign it? Is that something 23 that you ever learned? 24 MR. HELFAND: Objection. That calls for 25 hearsay.

MR. SOLTERO: Your Honor, conversations between people at the Attorney General's office when the Attorney General's office is the defendant would not be hearsay as to them.

MR. HELFAND: Of course it is, Judge.

Internal communications prior to the lawsuit are hearsay. Mr. Mateer cannot repeat what he learned.

Moreover, as to the propriety or impropriety of this contract to the extent the Court deems it relevant at all, again, that invades the attorney-client, the work product, and the deliberative process procedure -- privileges, excuse me. Whether somebody else in the office offered a legal opinion as to whether it was appropriate to sign this contract is right down the middle of those privileges.

MR. SOLTERO: The fact, Your Honor, whether somebody refused to sign it or not is not a legal opinion.

MR. HELFAND: Well, it is, Judge, because it — the question of why they refused to do it falls right within the privilege. But, again, whether somebody refused — unless Mr. Mateer can demonstrate that he has personal knowledge except from talking to someone else other than Mr. Soltero assures us that it's not hearsay, it sounds like exactly what hearsay

```
1
    is prohibited to do.
 2
                   THE COURT: All right. The question that
 3
    was asked calls for hearsay, so hearsay is sustained.
              (BY MR. SOLTERO) Okay. It -- let me ask a
 4
 5
    different question. Mr. Mateer, in all your time that
    you were at the Attorney General's Office as first
 6
 7
    assistant, did the Attorney General sign other outside
 8
    counsel contracts?
 9
                   MR. HELFAND: Objection; irrelevant, and
10
    it's also objectionable under 404 and 405.
11
                   THE COURT: Overruled.
12
              I'm unaware of any other contracts concerning
13
    outside counsel --
14
              (BY MR. SOLTERO) And do you see that as part
        Q.
15
    of this contract on Para- -- on Page 15, it
16
    specifically excludes legal services relating to
17
    post-investigation activities, including but not
18
    limited to indictment and prosecution? Do you see that
19
    right there?
20
                                 I mean, I object to --
                   MR. HELFAND:
21
    Your Honor, I object to the leading and argument.
22
    There's no question there.
23
                   THE COURT: I'll let you ask it in terms
24
    of it's a placeholder question.
25
                   MR. SOLTERO:
                                 Sure.
```

```
1
                   THE COURT: You're pointing the witness
 2
    out to a specific part of the document, which you are
 3
    allowed to do. And do you want to ask a substantive
 4
    question on top of that?
 5
                   MR. SOLTERO: Right. Yes. Yes, Your
 6
    Honor.
 7
              (BY MR. SOLTERO) Mr. Mateer, you notice that
        Q.
    limitation that's placed in this agreement, correct?
 8
 9
        Α.
              I see it, yes.
10
        Q.
             Are you familiar with that kind of a
11
    limitation?
12
        Α.
              That -- I -- my recollection is that would be
13
    standard in this type of contract.
              So this person -- this contract would not have
14
        Q.
15
    provided for somebody to be a prosecutor, correct?
16
                   MR. HELFAND: Objection. That's leading
17
    and it also calls for speculation. And the document --
18
    Mr. Mateer is not -- is not able to interpret the
19
    document. The Court interprets the evidence.
20
                   MR. SOLTERO: Your Honor --
21
                   THE COURT: Sustained. No, I'm going to
22
    sustain that question --
23
                   MR. SOLTERO: Okay.
24
                   THE COURT: -- the objection on that
25
    question. I think the document speaks for itself.
```

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1
                   MR. SOLTERO: And at this point, subject
 2
    to us being able to go in camera and continuing to
 3
    explore some of the specifics, I would pass the
 4
    witness.
               I don't know if Mr. Knight or Mr. Helfand
 5
    have any questions.
 6
                   THE COURT: Okay. Mr. Knight, you're
 7
    first.
                   MR. KNIGHT: I have just a few, Your
 8
 9
    Honor.
10
                        CROSS-EXAMINATION
11
    BY MR. KNIGHT:
12
              Mr. Mateer, do you know my client,
         Ο.
13
    Ryan Vassar?
14
         Α.
              Yes.
15
         Q.
              How long have you known him and in what
16
    capacity?
              Let's see. I think the first time I met
17
         Α.
18
    Mr. Vassar was when I became first assistant back in
19
    2016, in March of 2016.
20
              All right. So you've known him in a
         Q.
21
    professional capacity for approximately five years?
22
         Α.
              Yes.
23
              Did he report to you?
         Q.
24
         Α.
              He eventually reported to me, yes.
25
              Do you have personal knowledge of his
         Q.
```

1 performance as a lawyer and a public servant? 2 Α. Mr. Vassar is an outstanding lawyer and an 3 honorable public servant. MR. HELFAND: Objection; nonresponsive 5 and opinion testimony this witness is not qualified to give. The question was yes or no, Judge. 6 7 THE COURT: Overruled. 8 Α. Yes. 9 (BY MR. KNIGHT) Since Mr. Vassar was fired, Ο. 10 have you recommended him to other prospective 11 employers? 12 Α. Yes. 13 And have you done -- have you had any Q. 14 reservations about such a recommendation? 15 Α. None whatsoever. Prior to the day that you resigned as first 16 17 assistant attorney general, were any steps being taken 18 at OAG to terminate Mr. Vassar's employment? 19 Α. I'm unaware of any such steps. 20 Given your position, if those were underway, Q. would you have been aware of them? 21 MR. HELFAND: Objection; calls for 22 23 speculation. 24 MR. KNIGHT: He ran the office --25 THE COURT: Overruled. Overruled.

1 I would think I would have known, yes. Α. 2 Ο. (BY MR. KNIGHT) All right. A couple hours 3 ago Mr. Helfand told the Court that this was a typical 4 situation where the seven whistleblowers, including my 5 client, Mr. Vassar, found themselves in trouble with 6 their jobs and made a rush to find something to report 7 to try to get protected status. Is that true? 8 That's --Α. 9 MR. HELFAND: Objection, Your Honor. 10 That's speculation on behalf of this witness. 11 MR. KNIGHT: He ran the office. 12 MR. HELFAND: It doesn't matter --13 THE COURT: Overruled. 14 MR. HELFAND: -- if he ran the office --15 THE COURT: Overruled. 16 That is absolutely not true, and I --17 Mr. Helfand, I'm sure, knows that. 18 MR. KNIGHT: No further questions, Your 19 Honor. 20 MR. HELFAND: Your Honor, object to the 21 nonresponsiveness after "true." Mr. Mateer is not in a 22 position to comment on what I do or don't know. 23 THE COURT: I will sustain your 24 nonresponsive objection, correct. Now, Mr. Helfand, 25 you're up.

```
1
                                 Thank you. Except perhaps
                   MR. HELFAND:
 2
    to inform the Court as to Mr. Mateer's advocacy here as
 3
    opposed to simply being a witness, that comment is
 4
    inappropriate.
 5
                   MR. KNIGHT: Well, now who's doing
 6
    sidebar --
 7
                   THE COURT: Mr. Helfand --
 8
                   MR. KNIGHT: -- Your Honor?
 9
                   THE COURT: Hold on.
10
                   THE WITNESS: Your Honor, I apologize.
11
                   THE COURT: Hold on. Hold on everybody.
12
                   Thank you, Mr. Mateer.
13
                   But Mr. Helfand, I have sustained your
14
    objection, and so you didn't need the additional
15
    commentary.
16
                                 Thank you, Your Honor.
                   MR. HELFAND:
17
                   THE COURT: So you may proceed on
18
    cross-examination of this witness.
19
                   MR. HELFAND:
                                 Thank you, Your Honor.
20
    know that the Court is trying to act expediently and,
21
    therefore, I wasn't able to finish my opening
22
    statement.
23
                   I wanted to include the fact that
24
    proceeding to this temporary injunction, which
25
    contemplates the merits of this case and actually the
```

ultimate relief when the statute provides that only -reinstatement is only a remedy for a proven violation,
not as -- a temporary injunction require even evidence
of a substantial likelihood of prevailing.

I -- my -- my client is at an unfair disadvantage here, Your Honor, because this is tantamount to a denial of due process, with all due respect to the Court. I cannot, on behalf of my client, be put in a position where I cannot exercise the jurisdiction of the Court that doesn't exist and is presumed not to exist so as to prepare for a temporary injunction hearing, and then, when the Court elects to proceed without ruling on that question as required by the law, be requested to address the substantive merits of the claim. That's just a simple basic denial of due process, and I'm not in a position to ask questions of Mr. Mateer of any substance, except for two.

But I don't want for anyone to think for a moment that the fact that I'm precluded from doing that by this, let's say, unusual approach to a temporary injunction hearing where the Court has chosen not to address the question of jurisdiction is a denial of due process to my client.

So I'm only going to ask two basic questions if I may, Judge, but the fact that I can't

1 otherwise is not by choice. It's unfortunately because 2 I've been put in this unusual position. 3 MR. SOLTERO: And, Your Honor, we would 4 object to this as pure sidebar. I think Mr. Helfand 5 had plenty of time to argue what he wanted, and it's 6 not a question here for the witness. 7 Judge, obviously, it's not MR. HELFAND: 8 for Mr. Soltero to comment whatsoever except that the 9 Court will recall that Your Honor did truncate my 10 effort to provide an opening, which would have included 11 those comments. But be that as it may --12 THE COURT: It is sidebar when it comes 13 to questioning. I was choosing to allow it because I 14 did truncate your comments when you were deliberately 15 elongating them at the beginning of this process. 16 at this time, you can ask those questions that you're 17 wanting to ask, and you can choose not to go forward 18 with other questions. You have that choice as well. 19 You may proceed, Mr. Helfand. 20 MR. HELFAND: Thank you. As I said, 21 Judge, I can only ask a few. I'm precluded from any 22 others, but I will ask what I can. Thank you. 23 CROSS-EXAMINATION 24 BY MR. HELFAND: 25 Mr. Mateer, were you involved in any of the Ο.

- discussions that resulted in the firing of Mr. Maxwell from the Office of the Attorney General?
 - A. I was not.

- 4 Q. Would I be correct to say, then, that
- 5 Mr. Mateer has no personal knowledge as to why
- 6 Mr. Maxwell was fired?
- 7 A. Are you asking me? You said "Mr. Mateer has no."
- 9 Q. Yes.
- 10 A. Whether I have personal knowledge? No, I have no personal knowledge of why Mr. Maxwell was fired.
- Q. And as to Mr. Vassar, do you have any personal knowledge as to why he was fired from the Office of the Attorney General?
- 15 A. I have no personal knowledge, no.
- 16 Q. In your time, how long did you serve as first 17 assistant, sir?
- 18 A. I -- March 9th, 2016, until October 2nd, 2020.
- 19 Q. Okay. So I would say -- would I correctly -- 20 can we agree that that's about three and a half years?
- A. No. I think it's actually four years and about eight months.
- 23 Q. Thank you. I was trying to do math on the fly, and that never works well for me.
- 25 A. Which you know we don't do well, do we, as

1 lawyers? 2 Ο. Agreed. Thank you. Misery loves company. 3 Let me -- let me inquire, then, if I may. 4 I don't want to get into any specific individual, but 5 in your time as first assistant, did you have occasion from time to time to consult with others in the office 6 7 about a decision of whether to separate an employee of 8 the Office of the Attorney General? 9 We -- I would be con- -- I would be informed Α. 10 of a decision with regard to separation of an employee. 11 All right. Q. 12 I think the only time that the first assistant 13 would be consulted would be if -- a direct report. And 14 I don't believe -- and gosh, you're now testing mine --15 back during my time there was any discussion of 16 terminating any deputy or direct report to the first 17 assistant. What usually happens --18 MR. HELFAND: Let me object --19 Α. -- would be --20 MR. HELFAND: Let me object as 21 nonresponsive, Your Honor. The witness has answered 22 the question. 23 THE COURT: Sustained. You may ask 24 another question. 25 MR. HELFAND: Thank you.

- Q. (BY MR. HELFAND) Mr. Mateer, whenever you were either consulted or informed of a decision to separate an employee of the Office of the Attorney General, was it were there times where to your observation or knowledge that person had been a good employee up until whatever occurred to cause the decision to fire them?
 - A. I mean, quite frankly, usually it would have been an employee that I didn't have any knowledge of, because with 4200 employees, more likely than not this was they were advising me of someone who I'd never had any contact or any meaningful contact with.
 - Q. Okay. But -- well, I'll leave it at that.

MR. HELFAND: Thank you, Judge. I don't think that under the circumstances, having been precluded from doing discovery before the hearing, I can ask any other questions at this time.

MR. SOLTERO: Your Honor, very quick redirect.

REDIRECT EXAMINATION

21 BY MR. SOLTERO:

- Q. Just to be clear, Mr. Mateer, as -
 Mr. Helfand just asked you about things that happened

 after you left, right?
- 25 A. Correct.

- Q. So -- but as of the time you left, which -- what date exactly did you resign?
 - A. October 2nd, 2020.

2.1

Q. So as of October 2nd, 2020, was there any legitimate basis that you were aware of of why either Mr. Maxwell, Mr. Vassar, Mr. Penley or any of the whistleblowers would have had any legitimate reason to be terminated, to your knowledge?

MR. HELFAND: I need to raise an objection both that it calls for speculation and the use of the term "legitimate reason" calls for the witness to speculate.

MR. SOLTERO: Let me rephrase, Your Honor, to cure the objection.

- Q. (BY MR. SOLTERO) As of the time you were there and when you left, was there any reason you were aware of why David Maxwell would have been fired?
- A. No.
- Q. And as of the time you were there, were you aware of any reason why Mr. Vassar would have been fired?
- 22 A. No.
- Q. Were you aware of any reason why Mr. Penley would have been fired?
- 25 A. No.

```
1
              Were you aware of any reason why anybody else
        Q.
 2
    who complained about the conduct would have been fired?
 3
        Α.
             No.
              Including Mr. Brickman?
 4
        Q.
 5
              Correct. I'm not aware of any reason.
        Α.
 6
                   MR. SOLTERO: Your Honor, I would pass
 7
    the witness.
 8
                   THE COURT: All right. Mr. Knight?
 9
                   MR. KNIGHT: Your Honor, the only other
10
    thing I wanted to do is -- and I apologize. The letter
11
    to this witness from counsel for OAG was marked this
12
    morning when we became aware of it as Exhibit 32. And
13
    I didn't keep up with whether that was offered into
14
    evidence or not. If not, I'd like to offer it.
15
                   MR. HELFAND: And, Your Honor, I would
16
    object to letter 32 being offered into evidence.
17
    not relevant to any issue in this case.
18
                   THE COURT: Overruled. And I will admit
19
    Exhibit 32, Plaintiffs' Exhibit 32 at this time.
20
                   (Plaintiffs' Exhibit 32 admitted.)
21
                   MR. KNIGHT: I have no further questions.
22
                   MR. SOLTERO: And, Judge, out of -- out
23
    of an abundance -- you know, concern for expediency and
24
    making sure we get -- we keep with our time
25
    announcement, I'd say we let Mr. Mateer go for now.
```

```
1
                   MR. HELFAND: Well, Judge, we're going to
 2
    have to address the questions of privilege in camera.
 3
    Obviously, we can do that as the Court deems
 4
    appropriate.
 5
                               I quess I didn't --
                   THE COURT:
 6
    Mr. Soltero was letting this witness go. I don't know
 7
    why you would want him to stay. But if you want to
 8
    continue to ask -- if you want to give Mr. Soltero and
 9
    Mr. Knight some time to ask this witness questions
10
    about things that you deem privileged to which he was
    just allowing him to be excused, we can proceed to
11
12
    that.
13
                  MR. HELFAND: Well, I just don't want --
14
    I don't -- I want to resolve that issue, Judge.
                                                      I
15
    didn't hear Mr. Soltero say he was done with the
16
    witness. He said in the interest of time, let's let
17
    him go for now, if I heard him correctly.
18
                   THE COURT: Well, he's time limited, and
19
    he understands that, and so I guess if he's saying he
20
    wants to bring him back later, he can. This is going
21
    to continue to be an issue, but I think -- I can't -- I
22
    can't remember. I know there's a lot about subpoenas.
23
    This witness is under subpoena or not under subpoena?
24
                   MR. SOLTERO: Yes, Judge.
25
                   THE COURT: He is under subpoena?
```

```
1
                  MR. SOLTERO: Yes. And what I would say,
 2
    Judge, is we're --
 3
                   THE COURT: Is your intention -- you are
 4
    time limited. And so is your intention to possibly
 5
    bring him back, or is your intention to basically let
 6
    him go for now because you believe you have got what
 7
    you need for your case-in-chief to proceed on a
 8
    temporary injunction? I turn that question to you.
 9
                                 The latter, Your Honor.
                  MR. SOLTERO:
10
    What I'm saying is for purposes of the injunction, we
11
    have what we need from Mr. Mateer.
                                         There are other
12
    witnesses who can cover some of the same areas that we
13
    were going to go into with him. And because we have a
14
    limited time and being respectful of both Mr. Mateer's
15
    time, the Court's time, everybody's time, we would
16
    excuse him from his subpoena and proceed with our case.
17
                   THE COURT:
                              Okay.
                                      Then --
18
                   MR. SOLTERO: But if Mr. Helfand --
19
                   THE COURT: Mr. Helfand, do you want me
20
    to keep him under his subpoena and have him stick
21
    around?
22
                  MR. HELFAND:
                                 The record will reflect,
23
    Judge, I gave you a thumbs up.
                                     I think Mr. Mateer
24
    should go back to his life.
25
                   THE COURT: Okay. Then at this time,
```

```
1
    Mr. Mateer, you are released from your subpoena.
 2
    are excused as a witness, and you are free to go.
 3
    Thank you for your time.
                                 Thank you, Judge.
 4
                   THE WITNESS:
 5
                                 Thank you, Mr. Mateer.
                   MR. HELFAND:
 6
                   MR. SOLTERO: Thank you for your time,
 7
    Mr. Mateer.
 8
                   THE COURT: All right. So that leaves us
 9
    at 4:23.
              Would you like to move on to the next
10
    witness?
              We have a little more time this afternoon.
11
                   MR. KNIGHT: Your Honor, I'd like to call
12
    Ryan Vassar as our next witness. I don't know that I
13
    can finish him by 5:00, but we can certainly get a good
14
    start.
15
                   THE COURT:
                              Okay. Then let's get a start
16
    in for sure, and we'll call Mr. Vassar.
17
                   MR. KNIGHT: Unmute yourself, my friend.
18
                   THE COURT:
                               I'm asking -- there he went.
19
    All right. Mr. Vassar, please raise your right hand
20
    and be sworn.
21
                   (Witness sworn in.)
22
                   THE COURT: All right. Before -- you can
23
    lower your hand. Before Mr. Knight asks you a
24
    question, just because I've been staring at it all day,
25
    what is behind you on the wall?
```

```
1
                   THE WITNESS:
                                 Those are actually slices
 2
    of a granite rock that's been framed, so...
 3
                   THE COURT: All right. All right.
                                                        I
 4
    had -- I couldn't tell if it was rocks. Okay. I
 5
    couldn't tell if it was fingerprints or some sort of
    mutating virus, but I wasn't -- I had not gotten to
 6
 7
    granite rocks, so thank you for that.
                   That was my question for the witness,
 8
 9
    Mr. Knight. Now you may proceed.
10
                   MR. KNIGHT: All right.
11
                           RYAN VASSAR,
12
    having been first duly sworn, testified as follows:
                       DIRECT EXAMINATION
13
14
    BY MR. KNIGHT:
15
              Well, for the record, go ahead and reintroduce
16
    yourself to the Court.
17
        Α.
              Ryan Vassar.
18
              And where are you right this minute,
        Ο.
19
    Mr. Vassar?
20
              I'm in my home.
        Α.
21
        Q.
              Is anybody there with you?
22
              No, sir.
        Α.
23
              Do you have any script or notes or anything
        Ο.
24
    like that in front of you to testify from today?
25
              No, sir.
        Α.
```

- 1 And do you have any means of communicating Q. 2 with me other than through this Zoom proceeding? 3 Α. No, sir. 4 All right. How old a man are you, Mr. Vassar? Q. 5 I am 36. Α. 6 Q. Are you currently employed? 7 I am working part time for my father and Α. 8 grandfather's certified public accounting practice, but 9 I'm not full -- I'm not employed full time as a lawyer. Are you a lawyer by education and training? 10 Q. 11 Yes, sir. Α. 12 Where is the last full-time job you held? Q. 13 I was deputy attorney general for legal Α. 14 counsel at the Office of Attorney General. 15 All right. And I think it's known to Ο. 16 everybody now that you were terminated from that job 17 last November? 18 Yes, sir. Α. 19 Can you just give us a brief summary of your Ο. 20 educational background and your employment history 21 until you came to the Attorney General's Office? 22 I went to undergraduate at Texas Tech
- University where I obtained a bachelor's of business administration. I majored in accounting. I went to South Texas College of Law. After law school, I

- 1 | clerked for three years at the Supreme Court of Texas.
- 2 And after a three-year period at the Court, I moved to
- 3 | the Attorney General's Office.
 - Q. When did you graduate from law school?
- 5 A. December of 2011.
 - Q. And did you take the bar right away?
- 7 A. Yes, sir. The February 2012 bar.
- 8 Q. Did you pass on the first try?
- 9 A. Yes, sir.
- 10 Q. And when did you go to work at the Attorney
- 11 | General's Office?

- 12 A. I started July 1st of 2015.
- 13 Q. All right. We're going to get into the
- 14 details of your employment there in just a minute, but
- 15 | just a couple more background questions. Mr. Vassar,
- 16 do you have a family?
- 17 A. I do. I've been married to my wife for seven
- 18 years, and we have four children ages 5, 4, 2, and nine
- 19 months.
- Q. When was the youngest one born?
- 21 A. May 30th of 2020.
- 22 Q. What was your salary as deputy attorney
- 23 general for legal counsel?
- 24 A. It was approximately \$200,000 a year.
- 25 Q. Did you receive any benefits along with that

salary?

1

6

7

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9

14

23

- A. Yes. I was eligible to participate in the -
 the pension plan offered by the Employees Retirement

 System of Texas. I also received health insurance

 benefits through the State.
 - Q. Other than the accounting-related work that you're doing for your father and grandfather, does your family have any other sources of income today?
 - A. No, sir.
- 10 Q. Do you have health insurance for your four 11 children?
- 12 A. Yes. I'm continuing to purchase the COBRA
 13 insurance coverage through the State's plan.
 - Q. How much does that cost you?
- 15 A. It's approximately \$1800 a month.
- 16 Q. How does that compare to what you paid for 17 health insurance while you were employed?
- 18 A. As an employee, it was approximately \$500 a month.
- Q. All right. Let's talk about your work at the Attorney General's Office. I think you told us you started there in July of 2015?
 - A. That's correct.
 - Q. What position did you take?
- 25 A. I joined the general counsel division as an

assistant general counsel.

- Q. So is that like an entry level or line level attorney position in the Attorney General's Office?
- A. It is.

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- Q. Is entry level the right phrase? Does that fit there?
- A. It would. It would it's an entry level attorney position.
- Q. Okay. And what were your responsibilities as an entry level lawyer in the general counsel division just generally?
- 12 A. I was assigned tasks involving advice and 13 counsel to other agen- -- other divisions within the 14 agency and my direct supervisors.
- 15 Q. Who did you report to?
- A. At the time it was the division chief, Amanda
 Crawford.
- 18 Q. Did anyone report to you?
- 19 A. No, sir.
 - Q. Do you remember what your salary was?
- 21 A. My first salary, I think it was approximately 22 \$70,000 a year.
- Q. All right. Why did you leave the position of a -- of an entry level lawyer in the general counsel division?

- A. I was promoted to be a deputy general counsel within the division based on my performance within my capacity as an assistant general counsel.
- Q. All right. When were you promoted to deputy general counsel?
 - A. I -- it was approximately September of 2016.
- Q. All right. And what were your responsibilities in that position?
- A. I assisted the division chief with the management of the general counsel division while also continuing to provide advice and counsel within the agency to different divisions of the Attorney General's Office.
- 14 Q. All right. Did anybody report to you in that 15 position?
 - A. Yes. I believe at the time there were four different attorneys and three professional staff.
 - Q. And what was your salary as deputy general counsel?
 - A. It was approximately \$90,000.
- 21 Q. And why did you leave that position?
 - A. I was promoted to the general counsel position as the division chief of the general counsel division.
- Q. All right. When were you promoted to division chief or general counsel?

- A. I think it was approximately May of 2018.
- Q. And I think I'm going to use the title general counsel for that role, if that works for you.
 - A. Yes, sir.

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- Q. What were your responsibilities as general counsel?
- A. I oversaw the management of the general counsel division. I oversaw four different attorneys and one professional staff and assisted executive staff in providing advice and counsel across the agency, as well as representing the agency in hearings before other officials, such as the Legislature.
- Q. All right. What was your salary as general counsel?
 - A. It was approximately \$120,000 a year.
- Q. And why did you leave that position?
- A. I was promoted to the position of deputy attorney general for legal counsel.
- 19 Q. When was your promotion to deputy attorney 20 general for legal counsel?
- 21 A. It was effective April of 2020.
- 22 Q. All right. And that's the position from which you were terminated last November?
 - A. Yes, sir.
- 25 Q. All right. Before we talk about that position

```
1
    and your performance of that job in a little more
 2
    detail, let me ask you this. In the nearly five years
 3
    that you held the positions of line level lawyer and
 4
    then deputy general counsel and then general counsel,
 5
    was your job performance ever formally evaluated?
 6
        Α.
              I received at least one performance evaluation
 7
    when I was an assistant general counsel, the first
 8
    position that I held, and it was favorable.
 9
                   MR. HELFAND: Objection;
10
    nonresponsiveness before "favorable," Your Honor.
11
    question was simply whether he was evaluated.
12
                   THE COURT: I'm going to overrule that.
13
    That's more a form objection, and we'll keep going.
14
              (BY MR. KNIGHT) All right. You volunteered
        Ο.
15
    for us that it was favorable. Was your job performance
16
    criticized in any way?
17
        Α.
             No.
18
                   MR. HELFAND: Objection, Your Honor;
19
    relevance and calls for hearsay.
20
                   THE COURT: Overruled.
21
        Q.
              (BY MR. KNIGHT) You may answer, Mr. Vassar.
22
             No, sir, it was not.
23
              All right. In the five years or so that you
        Ο.
    held those first three positions in the Attorney
24
25
    General's Office, were you ever placed on investigative
```

```
1
    leave?
 2
                   MR. HELFAND: Objection; relevance.
 3
                   THE COURT: Overruled.
             No, sir.
 4
        Α.
 5
              (BY MR. KNIGHT) Were you ever placed on any
    other kind of leave?
 6
 7
                   MR. HELFAND: Same objection.
 8
                   THE COURT: Overruled.
 9
              Yes. In my capacity as the general counsel --
        Α.
10
                   MR. HELFAND: Objection; nonresponsive
11
    after yes.
12
                   MR. KNIGHT: Your Honor, we're going to
13
    be here a long time.
14
                   THE COURT: Overruled.
15
                   MR. HELFAND: We're not going to be here
16
    a long time, Judge, if the questions and the answers
17
    comport with the rules. And I'm not familiar with the
18
    long time objection.
19
              (BY MR. KNIGHT) You may answer, Mr. Vassar.
20
              Yes. In my capacity as the general counsel, I
        Α.
21
    received 32 hours of compensatory leave in recognition
22
    of outstanding performance within that role.
23
                   MR. KNIGHT: Your Honor, may I try the
24
    share screen function?
25
                   THE COURT: You may. It's working.
```

```
1
                   MR. KNIGHT: All right.
 2
                   THE COURT:
                               So you may. We'll see if you
 3
    can.
                  MR. KNIGHT: Right. Can you see what we
 4
 5
    have marked as Plaintiffs' Exhibit 1?
 6
                   THE COURT: Not yet.
 7
                  MR. KNIGHT: Really? Hang on.
 8
                   THE COURT: Yeah. Sometimes -- I will
 9
    tell you, if you haven't done this a whole lot,
10
    sometimes working with the exhibits out of Box results
    in a long delay. But we do not see Exhibit 1 yet.
11
12
    just see the Box list of exhibits.
13
                  MR. KNIGHT: All right. Let me see.
                                                         Let
14
    me -- sorry for this, Your Honor. Speaking of being
15
    here for a long time, let me see if I can figure out
16
    what I'm doing wrong. Okay.
17
                   THE COURT: And the sake -- for the sake
18
    of time, if one of the others wants to show
19
    Plaintiffs' 1, you may, if you want to assist -- if
20
    somebody else -- since their functions were working.
21
    can also do it in a pinch as well. Oh, look.
                                                    There's
22
    Mr. Soltero.
23
                   MR. KNIGHT:
                                Look at you.
24
                   THE COURT: But we're still at the same
25
    place, so let's see.
```

```
MR. TURNER: Y'all might try opening the
 1
 2
    exhibit before you share your screen.
 3
                  MR. KNIGHT: Yeah, I thought I had it
 4
    open. Carlos, are you still working on this or not?
 5
                  MR. HELFAND: Are we looking at the
    exhibit, Your Honor, because all I'm seeing is -- it
 6
 7
    looks like something -- a frozen screen.
 8
                   THE COURT: Yeah. It's -- we're not
 9
    looking at the exhibit. You are correct.
10
                  MR. HELFAND:
                                 Okay.
11
                   THE COURT:
                               Thank you.
12
                   MR. HELFAND: I just didn't want to miss
13
    anything.
14
                   THE COURT: Okay. There we go.
15
                  MR. KNIGHT: All right. So Carlos has
16
    the screen?
17
                  MR. SOLTERO: Yes, sir.
18
                  MR. KNIGHT: Believe it or not, I
19
    practiced this and it worked flawlessly before, so I
20
    apologize.
21
                  MR. SOLTERO: Mr. Knight, do you want to
22
    tell me where -- which -- where to scroll down to?
23
              (BY MR. KNIGHT) Well, let me just ask the
        0.
24
    witness, do you recognize this document?
25
        Α.
              I do.
```

1 Can you identify it for the Court? Q. 2 Α. It's the personnel action form that was 3 completed for my promotion from deputy general counsel 4 to general counsel in May of 2018. 5 Okay. Ο. 6 MR. KNIGHT: And, Mr. Soltero, can we 7 look at Page 2? 8 MR. HELFAND: I just want to point out, 9 somebody might want to redact some of the personal 10 information that's being displayed, if it's thrown up 11 on YouTube, Your Honor. 12 (BY MR. KNIGHT) Does this refer to the 0. 13 performance-based administrative leave that you 14 testified to? 15 Α. Yes. 16 All right. And I'm going to put you on the Ο. 17 stop. 18 MR. KNIGHT: Well, first of all, 19 Your Honor, I'd like to offer Plaintiffs' Exhibit 1 20 into evidence. 21 MR. HELFAND: No objection, Your Honor. 22 THE COURT: 1 is admitted. 23 (Plaintiffs' Exhibit 1 admitted.) 24 MR. HELFAND: Well, again, I think it 25 needs to be redacted to comport with the rules and for

1 Mr. Vassar's benefit. 2 MR. KNIGHT: The --3 MR. SOLTERO: We can do that, Your Honor. THE COURT: Okay. If you want to -- if 4 5 you have a redacted exhibit that you'll replace with 6 this and you work on it with Ms. Racanelli, because she 7 controls the exhibits, I have no problem with that. 8 And it sounds like Mr. Helfand would have no problem with that either. So for now we've admitted Exhibit 1, 9 10 but if we need to withdraw this Exhibit 1 and admit another Exhibit 1 to comport with redaction for 11 12 personal information, we will do so. 13 (BY MR. KNIGHT) All right. Mr. Vassar, let Q. 14 me put you on the spot and ask you to read for all of 15 our benefits what it says under the explanation 16 section. 17 It says: Over the last year, the General Α. 18 Counsel Division has experienced transition and has at 19 times been quite short on resources. However, under 20 Ryan's leadership, the division continued to meet all 21 their deadlines, satisfy all their commitments, and 22 serve without hesitation and with excellence. Ryan is 23 the very essence of dependability, and he is a true 2.4 asset to the OAG. 25 Thank you. Ο.

MR. KNIGHT: Mr. Soltero, we can stop the sharing now.

- Q. (BY MR. KNIGHT) You told us that you were promoted to deputy attorney general for legal counsel in the spring of 2020. How exactly did you get that promotion?
- A. I was invited to a conference call with the Attorney General, first assistant at the time, Jeff Mateer, and deputy attorney general for legal counsel, Ryan Bangert.
 - Q. And who offered you the position?
- A. The Attorney General offered me the position of deputy attorney general for legal counsel.
- Q. What were your responsibilities in this -- in this position?
 - A. I oversaw five different divisions: the general counsel division, the open records division, the public finance division, the opinion committee, and the legal technical solutions division. Those divisions consisted of approximately 100 full-time employees.
 - Q. All right. And who did you report to?
- A. At the time, Jeff Mateer as the first assistant attorney general.
- 25 Q. And you may have kind of already answered

- this, but how many people reported to you in that position?
- A. It was approximately 100 -- 100 different people. I believe it consisted of 60 attorneys and approximately 30 professional staff.
 - Q. Mr. Mateer told us a little while ago there were approximately 800 lawyers in the Attorney General's Office. Does that sound about right to you?
 - A. I believe that's -- that's accurate.
 - Q. How many of those 800 lawyers served at the level of deputy attorney general?
- A. Approximately 12.

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- 13 Q. Of the 12 deputy attorneys general, were any of them younger than you?
- 15 A. I'm not aware of any that were.
- 16 Q. Did any of them rise from the level of line 17 level lawyer to deputy in five years or less?
- 18 A. I'm not aware of any that had.
 - Q. What was your salary as deputy attorney general?
- 21 A. It was approximately \$200,000 a year.
- Q. Do you know how that compares to the Attorney
 General's salary?
- A. I believe the Attorney General is capped at 150,000 -- or approximately 150,000 a year.

```
1
             All right. Prior to October of 2020, was your
        Q.
 2
     job performance as deputy attorney general ever
 3
    evaluated?
              It was never formally evaluated, but my
        Α.
 5
    work --
 6
                   MR. HELFAND: Objection; nonresponsive
 7
    after "never formally evaluated."
 8
                   MR. KNIGHT: I didn't ask him if he was
 9
    formally evaluated, Your Honor. He's just explaining
10
    his answer.
11
                   MR. HELFAND: Well, Judge, he can't just
12
    narratively answer a question. The question was:
13
    you evaluated? His answer was: It was not evaluated.
14
                   MR. KNIGHT: That wasn't his answer.
15
                   THE COURT: At this point just --
16
    Mr. Knight, why don't you ask a different question now?
17
                   MR. KNIGHT: All right.
18
              (BY MR. KNIGHT) We will break this down into
19
    a couple of questions, Mr. Vassar. Let me ask the
20
    question that you probably have already answered.
                                                        Was
21
    your performance ever formally evaluated?
22
             No, not in my capacity as deputy for
    attorney -- deputy attorney general for legal counsel.
23
              So now tell me, yes or no, was it ever
24
25
    informally evaluated?
```

1 MR. HELFAND: Objection, Your Honor. 2 That assumes facts not in evidence, which is what does "informally evaluated" mean? 3 4 THE COURT: Overruled. 5 Α. Yes. 6 Q. (BY MR. KNIGHT) And how -- how did -- was 7 your work informally evaluated? 8 My work product was tweeted all over the Α. 9 social media accounts of the Attorney General and the 10 Office of the Attorney General and adopted as the 11 position statement of the agency in various cases. 12 Prior to October of 2020, was your job Ο. 13 performance as deputy attorney general ever criticized? 14 MR. HELFAND: Objection; calls for 15 speculation. 16 THE COURT: I think you might need to add 17 one phrase on that, Mr. Knight, to make it not call for 18 speculation, so I'll sustain the question as -- sustain 19 the objection to the question that was asked. 20 Q. (BY MR. KNIGHT) Prior to October of 2020, did 21 anybody in the Attorney General's Office ever provide 22 you with a critical review or report of your work 23 product? 24 MR. HELFAND: Objection to vague as --25 vague as to critical review as to work product or

1 performance. 2 THE COURT: Overruled. 3 Α. No. (BY MR. KNIGHT) Prior to October of 2020, 4 Q. 5 were you ever reprimanded or disciplined? No, sir. 6 Α. 7 Prior to October of 2020, were you ever placed Q. 8 on investigative leave? 9 No, sir. Α. 10 Or any other kind of leave other than the 11 performance-based award that we've already talked 12 about? 13 No, sir. Α. 14 And just for the formal record, let me hear it Q. 15 from you. Why did you leave the position of deputy 16 attorney general for legal counsel? 17 I was terminated. Α. 18 All right. So now let's shift our focus to Ο. 19 the specific events that brought us together here by 20 Zoom today. That last series of questions I asked you 21 all began with the phrase "prior to October of 2020." 22 What changed on approximately that date for you in your 23 career? 24 Α. Around that time, I and other members of the 25 Attorney General senior -- senior staff had concluded

that the Office of the Attorney General was being used for the benefit of Mr. Nate Paul in a manner that was likely criminal. We reported those conclusions to the Federal Bureau of Investigations and notified the Office of the Attorney General that we had made that report.

- Q. All right. And we're going to talk about that report in a little while. But you said you and other members of General Paxton's senior staff. How many members of that staff?
- A. Seven of us met with the FBI, and one other member met separately with the Texas Rangers.
- Q. Did each of you have personal knowledge of every detail that the group ultimately reported?

MR. HELFAND: Objection. The witness can testify for himself, Your Honor, but he'd be speculating as to what other people had personal knowledge of, or it calls for hearsay.

THE COURT: Overruled.

MR. HELFAND: May I take the witness on voir dire on this issue, Your Honor?

THE COURT: Not at this time. I understand the point of your objection, and I'm going to see how he answers it. And it may be that the next question asked you have an objection to that I'll

1 sustain, but at this time I'm going to let him answer 2 the question that has been asked. 3 MR. HELFAND: Thank you, Judge. No. 4 Α. 5 (BY MR. KNIGHT) All right. Let's -- let me 0. 6 ask you this: Were you present when other members of 7 that group of eight shared the details of which they 8 had personal knowledge that led to the conclusion 9 you've already told us about? 10 Α. Yes. All right. Can you give us -- to frame the 11 12 discussion that we're about to have, can you give us 13 kinds of a high-level timeline of the events that led 14 to your conclusion that the Office of Attorney General 15 was being -- was involved in something illegal 16 regarding Nate Paul? 17 MR. HELFAND: Your Honor, I just need to 18 raise an objection, just to be clear, because 19 Mr. Vassar has sometimes included information that's 20 not in the question. If the question is a timeline, I 21 have no objection. If it goes to the substance of 22 discussions, I have objections both to hearsay as well 23

24 THE COURT: Let's start with the question 25 as asked and answer with regard to a timeline.

as privilege.

- (BY MR. KNIGHT) Do you think you can do that? Q.
- 2 Α. Yes, sir.

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- 3 All right. Let's start going through it and Q. 4 see how we go.
- 5 All right. It all started in August of 2019. 6 During that time, the Federal Bureau of Investigation 7 had executed a series of search warrants on Mr. Paul's 8 home and business properties. After that, the Office of the Attorney General became involved in at least 9 five different Nate Paul-related matters that we 10 11 eventually connected. Those matters included a 12 November 2019 --
 - MR. HELFAND: Your Honor, I object. This is beyond the question of a timeline. This is a substantive discussion of information that Mr. Vassar learned in his role as an employee of the Office of the Attorney General and, therefore, violates the deliberative process privilege, the attorney-client privilege, and the work product privilege.
 - THE COURT: Overruled for now. I do want the witness -- and I caution you to keep it pretty high level at this point in terms of a timeline, because I do think that would be helpful for the Court. don't want you to -- to the extent possible, Mr. Vassar, not yet, to start connecting too much or

digging too much into the substance of all of this.

Stay with the timeline for now.

MR. KNIGHT: And, Your Honor, to maybe help steer this, because this really is important for the context of what we're about to do. What I'd like to — he said that they eventually connected five Nate Paul—related events. What I really just want to do is put a date and a label on each of those five events so that we can start peeling them back.

THE COURT: And I know that Mr. Helfand is going to object on relevance on this and a bunch of other things. But I'm going to overrule that,
Mr. Helfand, because I would like to know the timeline as well and the events involving Mr. Paul, which I don't think are privileged. I really don't, because most of them are either at the Travis County Courthouse and therefore something the Court can take judicial notice of or published in a newspaper and therefore something the Court can take judicial notice of. And so I'm going to allow this in context for the Court because I think it would save us some time.

MR. HELFAND: And I just want to be clear, Judge, so if it comes up later, I -- Your Honor understands my objections, you've overruled my objections, but I just -- again, I think the answer to

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1
    this is simply this Nate Paul incident is something
 2
    that I learned about on such and such a date, not the
 3
    substance of how I connected them, which I think does
 4
    get to privilege.
 5
                   MR. KNIGHT: That's all we want to do to
 6
    start.
 7
                   THE COURT:
                               Okay. I'm overruling your
    objection for now, Mr. Helfand. I know you want a
 8
 9
    ruling on the record, and so I'm giving you that
10
    ruling.
11
                                 Thank you, Your Honor.
                   MR. HELFAND:
12
                   THE COURT: And we'll proceed from there.
13
                   MR. HELFAND: Can I ask one other
14
    question, Judge? Do you know how late we're going to
15
         I just have to make some arrangements.
16
                               I don't really plan on going
                   THE COURT:
17
    that much past 5:00. I think we fit in the usual five
18
    and a half, six hours. It's usually what we do a day.
19
    And so if we need to, to get to a good stopping point,
20
    but not too much longer.
21
                   MR. HELFAND:
                                 Thank you, Judge.
                                                    Ι
22
    appreciate that.
23
                   MR. KNIGHT: And honestly, if we get this
24
    timeline established in the next couple of minutes,
25
    that might be a very logical time to stop, because then
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1
    I want to start trying to drill down on each event, and
 2
    we may be going very iteratively.
 3
                   THE COURT: Okay. I agree. Let's try
 4
    and get the timeline done and then we may break for the
 5
    day.
 6
        Q.
              (BY MR. KNIGHT) All right. So Mr. --
 7
                   THE COURT: All right. Let's ask another
 8
    question now because I'm confused as to what the
 9
    question was.
10
                   MR. KNIGHT: That's what I was just going
11
    to suggest.
12
              (BY MR. KNIGHT) Let me see if I can bring us
        Ο.
13
    back to where I believe we are all trying to be.
14
    You've already testified that after the August 19 raid
15
    on Nate Paul properties the Attorney General's Office
16
    became involved in five Nate Paul-related events.
17
    what I'd like you to do is just give us a date and a,
18
    you know, one-phrase description of those five events,
19
    if you can.
20
              In November of 2019, lawyers for Nate Paul
        Α.
21
    submitted an open records request to the Texas State
22
    Securities Board.
23
              Okay. That's one.
        Q.
24
        Α.
              In April 2020, lawyers for Nate Paul submitted
25
    an open records request to the Department of Public
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1 Safety. 2 Ο. Two. 3 In the summer of 2020, lawyers for Nate Paul Α. 4 had sued a charity named The Mitte Foundation. 5 That's three. Ο. In August 2020, the AG's office issued a -- an 6 Α. 7 opinion involving whether foreclosure sales could be 8 allowed to proceed under COVID restrictions. That's four. 9 Ο. 10 Α. And in September of 2020 was the outside 11 counsel contract involving Mr. Brandon Cammack. 12 Of those five issues that you said the Ο. 13 Attorney General's Office got involved in, how many 14 were you personally involved in? 15 Α. Three. 16 And which three were those? Ο. 17 The April 2020 open records request to the Α. 18 Department of Public Safety, the August 2020 AG opinion 19 involving foreclosure sales, and the September 2020 20 outside counsel contract involving Mr. Cammack. 21 MR. KNIGHT: Your Honor, I can start on 22 those three topics now or we can pick up there in the

THE COURT:

I think let's pick up there

23

24

25

morning.

in the morning.

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1
                   MR. KNIGHT: I think it's a logical
 2
    place.
 3
                   THE COURT:
                               That's the best break of our
 4
    time.
 5
                  MR. HELFAND: What time did you want
 6
    to --
 7
                   THE COURT:
                               I think --
 8
                   MR. HELFAND: -- start? I'm sorry.
 9
                   THE COURT: Hold on. Let's start
10
    again -- the schedule worked pretty well. We'll start
11
    again at 10:00 a.m. Just if you'll be in kind of the
12
    Zoom and ready to go a little bit before 10:00, and we
13
    will get up and running at that time.
14
                   I obviously need to read -- I know I
15
    stated earlier on the record from Mr. Braun I hadn't
16
    received anything yet, but I did receive it as we
17
    proceeded on this afternoon. So I'm going to look at
18
    what was filed to -- I don't know if it was filed in
19
    the Court of Appeals. I guess it was filed in the
20
    Third Court of Appeals. I haven't even had a chance to
21
    review it. Whatever that motion is -- whatever that
22
    brief is, I need to review that. I still have the 91a
23
    motion under advisement.
24
                   But at this time, we will proceed
25
    tomorrow morning at 10:00 a.m. with Mr. Vassar unless
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1
    the lawyers for some reason need to call somebody by
 2
    subpoena out of order. Do we know?
 3
                  MR. SOLTERO: We don't anticipate that,
 4
    Your Honor. We'll be starting with Mr. Vassar.
 5
                   THE COURT: All right. Then we will
 6
    start tomorrow with Mr. Vassar at 10:00 a.m., and then
 7
    I assume we will also hear from Mr. Maxwell in the day
 8
    tomorrow.
 9
                   MR. SOLTERO: Yes, Your Honor.
10
                   THE COURT:
                               There are two other witnesses
11
    to expect as well?
12
                  MR. SOLTERO: Well, we've paired things
13
    down as much as we can to get what we need but not be
14
    repetitive, et cetera. And so we anticipate the other
15
    witness will be Ray Chester.
16
                   THE COURT: Okay. And then, Mr. Helfand,
17
    I am assuming you don't have any witnesses because of
18
    many of your objections, but perhaps I'm wrong. But I
19
    just want to know what to expect tomorrow and if your
20
    side has any witnesses.
21
                  MR. HELFAND: Your Honor, in light of the
22
    fact that we're currently proceeding in violation of
    51.014(b) of the Civil Practice and Remedies Code, I
23
24
    have no intention of calling any witnesses.
                                                  I -- due
25
    process wouldn't allow me to do so at this point
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1
    anyway.
 2
                   THE COURT: All right. Thank you. And I
 3
    will see everybody tomorrow morning at 10:00 a.m.
                                                         You
    are excused for the evening.
 4
                   MR. HELFAND: Thank you, Your Honor.
 5
 6
    Have a good evening.
                   (Court adjourned.)
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1 REPORTER'S CERTIFICATE 2 3 STATE OF TEXAS COUNTY OF TRAVIS 4 5 I, Alicia Racanelli, Official Court Reporter in and 6 for the 201st District Court of Travis County, State of 7 Texas, do hereby certify that the above and foregoing 8 contains a true and correct transcription of all 9 portions of evidence and other proceedings requested in 10 writing by counsel for the parties to be included in 11 this volume of the Reporter's Record, in the 12 above-styled and numbered cause, all of which occurred 13 in open court or in chambers and were reported by me. 14 I further certify that this Reporter's Record of 15 the proceedings truly and correctly reflects the exhibits, if any, offered in evidence by the respective 16 17 parties. 18 WITNESS MY OFFICIAL HAND this the 11th day of 19 March, 2021. 20 21 22 /s/ Alicia Racanelli Alicia Racanelli, Texas CSR No. 3591 April 30, 2021 23 Expiration Date: Official Court Reporter, 201st District Court Travis County, Texas P.O. Box 1748, Austin, Texas 24 25 Telephone (512) 854-4028