

# Cairo Declaration on The Convention (CRC) and Islamic Jurisprudence

## Cairo- November 23 rd and 24th 2009

Under the patronage and in the presence of Her Excellency the First Lady of Egypt, **Mrs. Suzanne Mubarak**, the Cairo Conference was held to commemorate the 20<sup>th</sup> anniversary of the Convention on the Rights of the Child (CRC), which coincides with the 20<sup>th</sup> anniversary of Egypt's National Council on Childhood and Motherhood, the national body mandated to coordinate and monitor the realization of the rights of the child in Egypt.

The Conference was organised by the Ministry of State for Family and Population of Egypt and co-sponsored by the Organisation of the Islamic Conference (OIC) and UNICEF, with the valuable contribution of a wide range of partners who contributed to the success of the Conference.

The representatives from most OIC Member States, as well as international organisations, national human rights institutions, NGOs and children from ten OIC countries participated in the Conference. Participants expressed their deep appreciation to the Ministry of State for Family and Population of Egypt for its excellent organization of the Conference.

All participants highly appreciated the presence of Mrs. Mubarak for her visionary and exemplary leadership in the promotion of the rights of the child and the consideration of children as a priority in the political agenda. Participants appreciated as well the child rights based approach adopted by the NCCM and the progress achieved in the realisation of the rights of the child.

The Conference recognised that the 20<sup>th</sup> anniversary of the CRC provides an opportunity to acknowledge progress building upon two decades of experience, and to renew the commitment of OIC Member States to continue to strengthen action towards the effective implementation of the CRC and to address prevailing challenges related to the realisation of the rights of the child, with special emphasis on the contribution of principles of Islamic Shariah in fostering the purposes and objectives of this Convention.

The present Declaration reflects the deliberations during the Conference and identifies recommendations for action to enhance the full implementation of the Convention.

Member States and civil society organizations from OIC countries (hereinafter participants) gathered in Cairo to commemorate the 20<sup>th</sup> anniversary of the adoption of the Convention on the Rights of the Child, to renew their commitment to the rights of the child for all children without discrimination, including on the basis of gender, to be guided by the best interests of the child, to ensure children's survival and development and to involve children meaningfully in decision-making processes.

### **Review of reservations**

Participants acknowledged that some OIC Member States formulated reservations upon ratification as a precautionary measure. They also noted that the national experience in the realisation of the rights of the child by OIC member-states has enriched the process of implementation of the Convention and helped to advance it further. Participants stressed that the experience gained over the two decades of implementation of the Convention has shown the compatibility and convergence of the Convention with the principles of Islamic Shariah and the opportunity to review reservations and consider their withdrawal.

Participants welcome the increasing trend to review and withdraw reservations to the CRC which reflects the dynamic nature of Islamic Shariah, and the enriching exchange of national experiences amongst member states, particularly those who have withdrawn or are in the process of withdrawing the reservations.

Participants welcome in particular the unanimous view expressed during the Conference that reservations, including those of a general nature, create an inaccurate perception of incompatibility between the CRC and Shariah law should be revisited with a view to withdraw them.

## **OIC Permanent Independent Expert Human Rights Commission**

Participants welcome the decision to establish a permanent independent expert human rights commission as a principal organ of the OIC and call upon all OIC Member States to expedite this process which will enhance the promotion of children's rights among all human rights and foster the positive contribution of Islamic law and tradition in the process of implementation of the CRC.

### The Optional Protocols to the CRC

Participants encourage OIC Member States that have ratified the Optional Protocol on the Sale of Children, Child Prostitution, and Child Pornography; and the Optional Protocol on the Involvement of Children in Armed Conflicts to continue to strengthen their

implementation in accordance with the recommendations of the Committee on the Rights of the Child.

Participants urge all other OIC Member States to ratify the optional protocols without delay. These two protocols are:

- 1. Optional Protocol to the Convention on the Rights of the Child on the sale of children, child prostitution and child pornography.
- 2. Optional Protocol to the Convention on the Rights of the Child on the involvement of children in armed conflict.

## **Proposal for a third Optional Protocol**

Participants welcome the expressions of support from numerous OIC Member States to strengthen the mandate of the Open-Ended Working Group of the Human Rights Council to proceed with the drafting of a new Optional Protocol to the CRC to provide a communications procedure; encourages States and civil society to be actively involved. This should build upon positive experiences within OIC Member States in providing children with effective representation and remedies at the national level.

## **Enhanced Compliance with the Convention**

Participants recommend that the OIC Member States make the implementation of the rights of children a matter of high priority on their political agenda and, building upon OIC positive national experiences, establish a national body with a clear and strong mandate and with the necessary financial and human resources to ensure the coordination of the implementation of the CRC and the regular evaluation of progress.

Participants recommend that the OIC Member States develop and implement laws and programs on children's rights in close consultation with parliamentarians, traditional, religious and other national or local leaders.

Participants recommend that OIC Member States encourage a cooperative and productive partnership with civil society, in particular NGOs, and support their active involvement in developing, implementing and assessing the impact of child related legislation, policies and programs

### - Adequate resources for children

Participants urge OIC Member States to provide necessary human and financial resources for the implementation of the CRC, including the enforcement of laws and policies. Furthermore, it is recommended that OIC Member States make expenditure on the rights of the child visible in their annual national budget.

## - Data Collection, analysis and dissemination

Participants urge OIC Member States to establish effective tools for systematic collection, analysis and dissemination of data on the implementation of the CRC, disaggregated by age, gender, urban\rural and other relevant factors; and to use this data for the development, implementation and regular review of their laws, policies and programs and to identify child vulnerabilities, to prevent discrimination and overcome disparities.

## - Child social inclusion and eradication of poverty

Participants expressed deep concern at poverty and its negative impact on the realisation of the rights of the child and urge OIC Member States to target the elimination of child poverty and to ensure children's universal access to basic social services of quality and to invest in children as a high priority in their poverty reduction strategies, particularly in the context of the current economic and financial crisis, and in order to achieve the Millennium Development Goals for poverty reduction by 2015.

# International Cooperation

Participants recommend to States that are in a position to do so, to provide technical and financial assistance to other States in their implementation of the CRC, in the framework of bi-lateral or multi – lateral agreements, while taking into account country specific concluding observations made by the Committee on the Rights of the Child.

Participants call upon Member States of the UN to provide additional financial and human resources to allow the Committee on the Rights of the Child and other treaty bodies to fulfil their mandates and call on the OIC, both Secretariat and Member States, to enhance their cooperation with OHCHR in this respect.

## **Specific recommendations**

## Child participation

40 children from 10 countries held a meeting for children on 21 - 22 November and participated equally in every session of the conference on 23 - 24 November.

Participants underscore the importance of promoting and supporting the participation of children in decision making. They express their special appreciation for the contributions made by children during the Conference and for the recommendations they have put forward, which were prepared during their two day preparatory meeting.

Participants strongly recommend to all OIC Member States to provide children with meaningful opportunities to express their views and to take part in the process of developing and implementing laws, policies and programmes that affect children's lives; OIC Member States who have not yet done so, should also consider the establishment of Children's Parliaments and ensure appropriate follow-up to their recommendations.

Participants also recommend that OIC Member States promote and support active participation in the family, in schools and in institutions for children, taking into account the Committee on the Rights of the Child's General Comment on article 12 of the CRC, and the recommendation of their discussions.

## Child protection from discrimination

Participants renew their commitment to ensure the realisation of the rights of all children without discrimination of any kind.

Participants commit to giving special attention to the realisation of the rights of girls, including to achieve their right to education and to eliminate child marriage and other harmful traditional practices.

Participants urge OIC Member States to take legislative, administrative and social measures to support without discrimination the rights of children born out of wedlock. These measures should include facilities for ensuring that both parents support the child and the mother benefits from relevant financial support to ensure the upbringing of the child. Children's inheritance rights should also be safeguarded. Measures should also be taken to establish the legal responsibility of the father to contribute financially in the upbringing of the child and to allow the mother to take the necessary legal actions to establish through courts the fatherhood of the biological child.

Participants recognised that children with disabilities have a right to special attention and empowerment. The entry into force of the Convention on the Rights of Persons with Disabilities provides an opportunity for renewed commitment to the realisation of the rights of children with disabilities and for joint action between the two treaty bodies established by these treaties.

Participants also recognised the particular vulnerability of children deprived of parental care, belonging to minorities, living and working on the streets and children victims of economic exploitation and reiterated their commitment to enhance their protection.

# Child protection from all forms of violence

Participants valued the presence and contribution of the newly appointed Special Representative of the SG on Violence against Children, Dr. Marta Santos Pais, and

expressed their commitment to develop productive cooperation with the Special Representative and to provide her with necessary technical and financial support.

In light of the child's equal right to respect his or her human dignity and physical integrity, participants to the Conference recommend to the OIC member States to take all appropriate legislative, social and other measures for an effective follow-up to the recommendations made in the UN Study on Violence Against Children

Participants call upon the OIC Member States to urgently review and reform their legislation to ensure the prohibition of all forms of violence against children and to link law reform with promotion of positive, non-violent forms of discipline. Building upon the promising experiences of OIC Member States, particular attention should be given to the prevention and combat against harmful practices, including FGM, child marriage, crimes committed in the name of honour, the use of children as camel jockeys, child trafficking, child domestic service and other forms of child labour.

Building upon positive national experiences from OIC Member States, participants to the Conference recommend that each State establish a high level focal point to coordinate all actions to prevent and combat all forms of violence against children, and promote the development of a well resourced national strategy on violence against children, engaging with civil society, including children and young people.

## Participants requested:

- 1. That efforts should be exerted to provide protection for children under occupation, and in times of war. They demanded that those who violate the CRC by killing children or subjecting them to imprisonment, corporal and/or psychological torture, should be made accountable and brought to court.
- 2. That poverty alleviation should be targeted, as poverty is considered a primary cause for children's main problems which lead to their deprivation of enjoying a normal life.

Participants encourage the OIC and its Member States to facilitate the establishment of a children's forum to promote the contribution of children to the process of follow-up to the UN Study on Violence against Children and to keep children informed about developments in this area.

## - Child marriage

Participants call upon all OIC Member States to raise the age of marriage to 18, ensuring full consent and registration of marriage.

### - FGM

Participants to the Conference recommend the OIC member States to prohibit by law all forms of FGM and undertake awareness raising and informative campaigns, and promote social mobilisation in close consultation and cooperation with the traditional and religious leadership, NGOs, as well as with parliamentarians, to support the enforcement of the prohibition and the promotion of abandonment of this practice, and to provide people who are involved in this practice with alternative employment.

# - Corporal Punishment

Participants to the Conference recommend that OIC Member States prohibit all corporal punishment and other cruel or degrading forms of punishment or treatment of children, in all settings including within schools and within the family, linking law reform with the promotion of positive, non-violent forms of discipline.

## - Juvenile justice

Participants call on OIC Member States to complete the development of an effective and efficient juvenile justice system which ensures the full implementation of the CRC in particular articles 37 and 40, and other relevant international standards and taking into account the Committee on the Rights of the Child's General Comment No. 10. In that regard, special attention should be paid to the establishment and progressive raising of the minimum age for criminal responsibility.

Participants call on OIC Member States to take necessary measures to respond to children in conflict with the law without resorting to judicial proceedings providing that human rights and legal safeguards are fully respected, including community service, restorative justice, (taking into account the Lima 2009 - Declaration on Restorative Juvenile Justice)

Participants call on OIC Member States to take measures to ensure that all children in conflict with the law are provided with free legal or other appropriate assistance and that deprivation of liberty, including pre-trial detention, is only used as a measure of last resort and for the shortest possible period of time, by fully implementing recommendations of the CRC Committee made in Gen. Comment No. 10 regarding the use of pre-trial detention and by introducing and effectively using suspended sentencing and early release

Participants call on OIC Member States to take legislative measures to abolish the imposition of capital punishment on persons who committed a crime when under the age of 18, and suspend the execution of any pending capital punishment. Furthermore, it is recommended to abolish all forms of life imprisonment for crimes committed before the age of 18.

Participants call on OIC Member States to take legislative measures to ensure that children deprived of their liberty have access to education, adequate health care and to sports and other leisure opportunities, can maintain regular contact with their parents and

other family members and are fully protected against all forms of violence, including inhuman and degrading treatment or punishment.

Participants call on OIC Member States to safeguard the rights of child victims and witnesses involved with judicial proceedings and take into consideration relevant UN standards and guidelines.

The participants express their profound thanks and appreciation to the Arab Republic of Egypt, represented by the Ministry of State for Family and Population, for the kind hospitality extended to them. Due recognition is also extended to the Organization of the Islamic Conference and UNICEF, and all entities that supported the successful outcome of this conference.