

Preliminary Damage Assessment Report

Massachusetts – Severe Storms and Flooding FEMA-4780-DR

Declared May 15, 2024

On December 11, 2023, Governor Maura T. Healey requested a major disaster declaration due to severe storms and flooding during the period of September 11-13, 2023. The Governor requested a declaration for Individual Assistance two counties, Public Assistance for two counties, and Hazard Mitigation for the entire commonwealth. On February 11, 2024, Governor Healey was notified that her request for a major disaster declaration was denied. Governor Healey appealed the denial on March 11, 2024. During the period of October 10 to November 6, 2023, joint federal, commonwealth, and local government Preliminary Damage Assessments (PDAs) were conducted in the requested areas and are summarized below. PDAs estimate damages immediately after an event and are considered, along with several other factors, in determining whether a disaster is of such severity and magnitude that effective response is beyond the capabilities of the commonwealth and the affected local governments, and that Federal assistance is necessary.¹

On May 15, 2024, President Biden declared that a major disaster exists in the Commonwealth of Massachusetts. This declaration made Individual Assistance requested by the Governor available to affected individuals and households in Bristol and Worcester Counties. This declaration also made Hazard Mitigation Grant Program assistance requested by the Governor available for hazard mitigation measures for the entire commonwealth.²

Summary of Damage Assessment Information Used in Determining Whether to Declare a Major Disaster

Individual Assistance

- Total Number of Residences Impacted:³ 1,077
 - Destroyed - 1
 - Major Damage - 15
 - Minor Damage - 714
 - Affected - 347

- Percentage of insured residences:⁴ 0.0%
- Percentage of poverty households:⁵ 10.6%
- Percentage of ownership households:⁶ 90.5%
- Population receiving other government assistance such as SSI and SNAP: 5.8% SSI
12.2% SNAP
- Pre-Disaster Unemployment: 5.4%

- Age 65 and older: 16.5%
- Age 18 and under: 19.9%
- Disability: 13.1%
- IHP Cost to Capacity (ICC) Ratio: 10.56
- Total Individual Assistance cost estimate: \$8,237,013

Public Assistance

- Primary Impact: Damage to roads and bridges.
- Total Public Assistance cost estimate: \$5,298,202
- Statewide per capita impact:⁷ \$0.75
- Statewide per capita impact indicator:⁸ \$1.84
- Countywide per capita impact: Hampden County (\$1.78) and Worcester County (\$5.19).
- Countywide per capita impact indicator:⁹ \$4.60

¹ The Preliminary Damage Assessment (PDA) process is a mechanism used to determine the impact and magnitude of damage and resulting needs of individuals, businesses, public sector, and community as a whole. Information collected is used by the State as a basis for the Governor’s request for a major disaster or emergency declaration, and by the President in determining a response to the Governor’s request (44 CFR § 206.33).

² When a Governor’s request for major disaster assistance under the Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended (Stafford Act) is under review, a number of primary factors are considered to determine whether assistance is warranted. These factors are outlined in FEMA’s regulations (44 CFR § 206.48). The President has ultimate discretion and decision making authority to declare major disasters and emergencies under the Stafford Act (42 U.S.C. § 5170 and § 5191).

³ Degree of damage to impacted residences:

- Destroyed – total loss of structure, structure is not economically feasible to repair, or complete failure to major structural components (e.g., collapse of basement walls/foundation, walls or roof);
- Major Damage – substantial failure to structural elements of residence (e.g., walls, floors, foundation), or damage that will take more than 30 days to repair;
- Minor Damage – home is damaged and uninhabitable, but may be made habitable in short period of time with repairs; and
- Affected – some damage to the structure and contents, but still habitable.

⁴ By law, Federal disaster assistance cannot duplicate insurance coverage. 42 U.S.C. § 5155 and 44 C.F.R. § 206.48(b)(5).

⁵ Special populations, such as low-income, the elderly, or the unemployed may indicate a greater need for assistance. 44 C.F.R. § 206.48(b)(3).

⁶ Ibid. 44 C.F.R. § 206.48(b)(3).

⁷ Based on State population in the 2020 Census.

⁸ Statewide Per Capita Impact Indicator for FY24, *Federal Register*, October 1, 2023.

⁹ Countywide Per Capita Impact Indicator for FY24, *Federal Register*, October 1, 2023.