

STATE OF FLORIDA  
FLORIDA HOUSING FINANCE CORPORATION

FHFC CASE NO. 2008-072VW  
Application No. 2007-123C

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FLORIDA HOUSING  
FINANCE CORPORATION

DIXIE COURT III, LTD.,

Petitioner,

vs.

FLORIDA HOUSING FINANCE CORPORATION,

Respondent.

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**PETITION FOR WAIVER OF RULE 67-48.0075(7)(a)(1)**

Dixie Court III, Ltd. (“Dixie”), a Florida limited partnership, petitions Florida Housing Finance Corporation (“Florida Housing”) for a waiver of principal forgiveness for supplemental loans for ELI residential rental units under Rule 67-48.0075(7)(a)(1), Florida Administrative Code (2007) (the “ELI Rule”). Upon approval of the petition as to principal forgiveness, Dixie will request the Florida Housing underwriter to approve loan documentation providing that upon the initial 15-year loan maturity, the supplemental loan’s maturity date will be extended an additional 35 years, for a total term of 50 years.

Pursuant to Section 120.542, Fla. Stat. (2007), and Rules 28-104.001 through 28-104.006, F.A.C. (2007), Dixie requests a waiver of the ELI Rule (a) to modify and delete the automatic forgiveness term for supplemental loans awarded during the 2007 Universal Application Cycle.

**A. The Petitioner and the Development**

1. The address, telephone and facsimile number of Dixie is:

Dixie Court III, Ltd.  
2790 SW 27<sup>th</sup> Avenue, Suite 200  
Miami, FL 33133  
Telephone: 305-476-8118  
Facsimile: 305-476-1557

2. The address, telephone and facsimile number of Dixie's counsel is:

Brian J. McDonough, Esquire  
Patricia K. Green, Esquire  
Stearns Weaver Miller Weissler Alhadeff & Sitterson, P.A.  
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[pgreen@swmwas.com](mailto:pgreen@swmwas.com)

3. During the 2007 Universal Application Cycle, Dixie submitted its Universal Application (the "Application") for housing tax credits ("Housing Credits") under the Low Income Housing Tax Credit program ("HC Program"). The 2007 Universal Application Cycle also provided for the award of supplemental loans ("Supplemental Loans") to applicants agreeing to set aside a specified percentage of apartment units to extremely low-income persons ("ELI Households").

4. Florida Housing has made a preliminary allocation of Housing Credits in the amount of \$1,730,000 (\$1,213,116 in the 2007 Cycle and \$516,884 in the 2008 Cycle) and a Supplemental Loan for units set aside for ELI Households in the amount of \$850,000 in the 2007 Cycle. The Housing Credits and Supplemental Loan will be used for the financing and development of Phase III of Dixie Court Apartments, a new 100-unit rental development in Broward County, Florida (the "Development"). The Development is intended to serve the Family demographic, including extremely low and low income families.

5. The requested waiver will not adversely affect the Development, would not have affected consideration by Florida Housing of Dixie's Application, and would not have altered the scoring by Florida Housing that qualified Dixie for Housing Credits and a Supplemental Loan. Nor would the requested waiver have provided Dixie with an unfair competitive advantage over other applicants.

6. The requested waiver will ensure the financial feasibility of the Development and its ability to provide desperately needed affordable housing in Broward County, Florida.

7. However, a denial of this Petition (a) would result in substantial economic hardship to Dixie; (b) could deprive Broward County of essential, affordable housing units in a timely manner; and (c) would violate principles of fairness. § 120.542(2), Fla. Stat. (2007).

8. The waiver being sought is permanent in nature.

**B. The Rule from which Relief is Requested and the Statute Implementing the Rule**

9. Dixie requests a waiver of Rule 67-48.0075(7)(a)(1) that provides:

The supplemental loan shall be (i) based on each ELI Set-Aside unit above the minimum ELI Set-Aside threshold requirement in the Universal Application instructions; and (ii) non-amortizing at 0% simple interest per annum over the life of the loan, with the principal forgivable provided the units *for which supplemental loan amount is awarded are targeted to ELI Households for at least 15 years.* (Emphasis added).

10. The Florida Housing Finance Corporation Act (the "Act")<sup>1</sup> designates Florida Housing as the State of Florida's housing credit agency within the meaning of Section 42(h)(7)(A) of the Internal Revenue Code of 1986. As the designated agency, the Corporation is responsible for and is authorized to establish procedures for the allocation and distribution of low-income housing tax credits ("Allocation Procedures"). §§ 420.5099(1) and (2), Fla. Stat.

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<sup>1</sup>The Act is set forth in Sections 420.501 through 420.516 of the Florida Statutes. *See also* Rule 67-40.020(1), F.A.C.

(2007). The Allocation Procedures were established in Rule Chapter 67, Florida Administrative Code. Accordingly, the ELI Rule subject to Dixie's waiver request implements, among other sections of the Act, the statutory authorization for Florida Housing's establishment of Allocation Procedures for the HC Program and for issuance of Supplemental Loans. §§ 420.5099(1) and (2), Fla. Stat. (2007).

**C. Justification for Dixie's Request to Modify Supplemental Loan Terms.**

11. Florida Housing has the authority pursuant to Section 120.542(1), Florida Statutes and Chapter 28-104, F.A.C., to grant waivers to its rule requirements when strict application of these rules would lead to unreasonable, unfair and unintended consequences in particular instances. Waivers shall be granted when the person who is subject to the rule demonstrates that the application of the rule would (1) create a substantial hardship or violate principles of fairness<sup>2</sup>, and (2) the purpose of the underlying statute has been or will be achieved by other means by the person. § 120.542(2), Fla. Stat. (2007).

12. As a consequence of potential negative federal income tax ramifications for forgivable loans, Dixie requests a waiver of the ELI Rule's requirement for the automatic forgiveness of the principal balance of Supplemental Loans, provided the units for which the Supplemental Loan amount is awarded are targeted to ELI Households for at least 15 years.

13. The designation of the Supplemental Loan as forgivable may, whether forgiven or not, cause the Internal Revenue Service to consider the Supplemental Loan as "phantom" taxable income as of its closing date, and Dixie may be subject to taxes on the Supplemental Loan even

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<sup>2</sup> "Substantial hardship" means a demonstrated economic, technological, legal or other type of hardship to the person requesting the variance or waiver. "Principles of Fairness" are violated when literal application of a rule affects a particular person in a manner significantly different from the way it affects other similarly situated persons who are subject to the Rule Section 120.542(2), Florida Statutes (2007).

though it has not yet received the benefit of the Supplemental Loan being forgiven. In addition, the designation of the Supplemental Loan as forgivable may, whether forgiven or not, cause the full amount of the Supplemental Loan to be deducted from the Development's eligible basis, thereby reducing the amount of tax credit equity available to construct the Development, and a corresponding substantial economic hardship.

14. Therefore, the automatic forgiveness terms should be deleted, and in lieu thereof, Dixie will request that Florida Housing's underwriter approve loan documentation providing that upon the initial 15-year loan maturity, the Supplemental Loan's maturity date will be automatically extended an additional 35 years, for a total loan term of 50 years, if the units for which the Supplemental Loan was awarded have remained as set aside units, targeted for occupancy by ELI Households during the initial 15-year term.

**D. Conclusion**

15. Controlling statutes and Florida Housing's Rules are designed to allow the flexibility necessary to provide relief from rule requirements when strict application, in particular circumstances, would lead to unreasonable, unfair, or unintended results. Waivers should be granted when the applicant subject to the rule demonstrates that strict application would: (a) create a substantial hardship or violate principles of fairness; and (b) the purpose of the underlying statute has been or will be achieved by other means. § 120.542(2), Fla. Stat. (2007).

16. The requested waiver will not adversely impact the Development or Florida Housing and will ensure that 100 affordable housing units will be available for families and individuals in Broward County, Florida.

17. However, a denial of the requested waiver would result in a substantial hardship for Dixie. More significantly, Dixie could be denied the ability to deliver decent, safe, and

affordable housing units to a market in desperate need of extremely low and low income housing.

18. Finally, by granting the requested waiver, Florida Housing would recognize the economic realities and principles of fundamental fairness in the development of affordable rental housing. This recognition would promote participation by experienced developer entities in meeting the purpose of Florida Housing Finance Corporation Act,<sup>3</sup> through new construction, in an economical and efficient manner.

21. Should Florida Housing require additional information, Dixie is available to answer questions and provide all information necessary for consideration of its Petition for Waiver of Rule 67-48.0075(7)(a)(1).

WHEREFORE, Petitioner Dixie Court III, Ltd., respectfully requests that Florida Housing Finance Corporation provide the following relief:

A. Grant the Petition and all the relief requested herein;

B. Waive Rule 67-48.0075(7)(a)(1)'s requirement for the automatic forgiveness of the principal balance of Supplemental Loans. In lieu thereof, Dixie will request that Florida Housing's underwriter approve loan documentation providing that upon the initial 15-year loan maturity, the Supplemental Loan's maturity date will be extended an additional 35 years, for a total loan term of 50 years; and

C. Grant such other and further relief deemed appropriate.

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<sup>3</sup> See §§ 420.501 through 420.516, Fla. Stat. (2007).

Respectfully submitted,

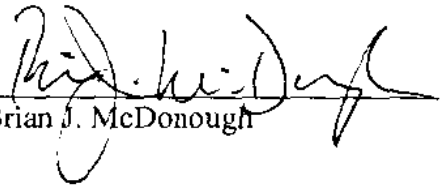
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By:

  
BRIAN J. MCDONOUGH, ESQUIRE

**CERTIFICATE OF SERVICE**

The original Petition is being served by overnight delivery, with a copy served by electronic transmission for filing with the Corporation Clerk for Florida Housing Finance Corporation, 227 North Bronough Street, Tallahassee, Florida 32301, with copies served by overnight delivery on the Joint Administrative Procedures Committee, Room 120, The Holland Building, Tallahassee, Florida 32399-1300, this 25 day of August, 2008.

By:   
Brian J. McDonough