SENATE SUBSTITUTE FOR HOUSE BILL NO. 4926

A bill to create the lawful internet gaming act; to impose requirements for persons to engage in internet gaming; to create the division of internet gaming; to provide for the powers and duties of the division of internet gaming and other state governmental officers and entities; to impose fees; to impose tax and other payment obligations on the conduct of licensed internet gaming; to create the internet gaming fund; to prohibit certain acts in relation to internet gaming and to prescribe penalties for those violations; to require the promulgation of rules; and to provide remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "lawful internet gaming act".
- 3 Sec. 2. The legislature finds and declares all of the

- 1 following:
- 2 (a) Operating, conducting, and offering for play internet
- 3 games over the internet involves gaming activity that already
- 4 occurs throughout this state.
- 5 (b) In an opinion dated September 20, 2011, the United States
- 6 Department of Justice reversed its previous interpretation of 18
- 7 USC 1084, commonly referred to as the federal wire act, allowing
- 8 states, subject to certain restrictions, to legalize and regulate
- 9 internet gaming and capture the revenue for the benefit of state
- 10 governments.
- 11 (c) This act is consistent and complies with the unlawful
- 12 internet gambling enforcement act of 2006, 31 USC 5361 to 5367, and
- 13 specifically authorizes use of the internet to place, receive, or
- 14 otherwise knowingly transmit a bet or wager if that use complies
- 15 with this act and rules promulgated under this act.
- 16 (d) This act is consistent and complies with the state
- 17 constitution of 1963 by ensuring that the internet may be used to
- 18 place wagers only on games of skill or chance that may be lawfully
- 19 played in this state and that internet gaming is only conducted by
- 20 persons who are lawfully operating casinos in this state.
- 21 (e) In order to protect residents of this state who wager on
- 22 games of chance or skill through the internet and to capture
- 23 revenues generated from internet gaming, it is in the best interest
- 24 of this state and its citizens to regulate this activity by
- 25 authorizing and establishing a secure, responsible, fair, and legal
- 26 system of internet gaming that complies with the United States
- 27 Department of Justice's September 2011 opinion concerning 18 USC

- **1** 1084.
- 2 Sec. 3. As used in this act:
- 3 (a) "Authorized participant" means an individual who has a
- 4 valid internet wagering account with an internet gaming operator
- 5 and is at least 21 years of age.
- 6 (b) "Board" means the Michigan gaming control board created
- 7 under section 4 of the Michigan gaming control and revenue act,
- 8 1996 IL 1, MCL 432.204.
- 9 (c) "Casino" means a building or buildings in which gaming is
- 10 lawfully conducted under the Michigan gaming control and revenue
- 11 act, 1996 IL 1, MCL 432.201 to 432.226, or in which class III
- 12 gaming is lawfully conducted by an Indian tribe under a facility
- 13 license issued in accordance with a tribal gaming ordinance
- 14 approved by the chair of the National Indian Gaming Commission.
- 15 (d) "Class II gaming" means that term as defined in 25 USC
- **16** 2703.
- 17 (e) "Class III gaming" means that term as defined in 25 USC
- **18** 2703.
- 19 (f) "Compact" means a tribal-state compact governing the
- 20 conduct of gaming activities that is negotiated under the Indian
- 21 gaming regulatory act, Public Law 100-497, 102 Stat 2467.
- 22 (g) "Division" means the division of internet gaming
- 23 established under section 5.
- 24 (h) "Fund" means the internet gaming fund created under
- **25** section 16.
- (i) "Gross gaming revenue" means the total of all internet
- 27 wagers received by an internet gaming operator, less the total of

- 1 all winnings paid out to authorized participants by the internet
- 2 gaming operator, during the accounting period. For purposes of this
- 3 subdivision, internet wagers received by an internet gaming
- 4 operator do not include the monetary value of free play used by
- 5 authorized participants.
- 6 (j) "Indian lands" means that term as defined in 25 USC 2703.
- 7 (k) "Indian tribe" means that term as defined in 25 USC 2703
- 8 and any instrumentality, political subdivision, or other legal
- 9 entity through which an Indian tribe operates its existing casino.
- 10 (l) "Institutional investor" means a person that is any of the
- 11 following:
- 12 (i) A retirement fund administered by a public agency for the
- 13 exclusive benefit of federal, state, or local public employees.
- 14 (ii) An employee benefit plan or pension fund that is subject
- 15 to the employee retirement income security act of 1974, Public Law
- **16** 93-406.
- 17 (iii) An investment company registered under the investment
- 18 company act of 1940, 15 USC 80a-1 to 80a-64.
- 19 (iv) A collective investment trust organized by a bank under
- 20 12 CFR part 9.
- 21 (v) A closed end investment trust.
- 22 (vi) A chartered or licensed life insurance company or
- 23 property and casualty insurance company.
- 24 (vii) A chartered or licensed financial institution.
- 25 (viii) An investment advisor registered under the investment
- 26 advisers act of 1940, 15 USC 80b-1 to 80b-21.
- 27 (ix) Any other person that the division determines through

- 1 rulemaking should be considered to be an institutional investor for
- 2 reasons consistent with this act.
- 3 (m) "Internet" means the international computer network of
- 4 interoperable packet-switched data networks, inclusive of such
- 5 additional technological platforms as mobile, satellite, and other
- 6 electronic distribution channels approved by the division.
- 7 (n) "Internet game" means a game of skill or chance that is
- 8 offered for play through the internet in which an individual wagers
- 9 money or something of monetary value for the opportunity to win
- 10 money or something of monetary value. For purposes of this
- 11 definition, free plays or extended playing time that is won on a
- 12 game of skill or chance that is offered through the internet is not
- 13 something of monetary value. Internet game includes gaming
- 14 tournaments conducted via the internet in which individuals compete
- 15 against one another in 1 or more of the games authorized by the
- 16 division or in approved variations or composites as authorized by
- 17 the division.
- 18 (o) "Internet gaming" means operating, conducting, or offering
- 19 for play an internet game.
- (p) "Internet gaming operator" means a person that is issued
- 21 an internet gaming license from the division to operate, conduct,
- 22 or offer internet gaming.
- 23 (q) "Internet gaming platform" means an integrated system of
- 24 hardware, software, and servers through which an internet gaming
- 25 operator operates, conducts, or offers internet gaming.
- (r) "Internet gaming vendor" means a person that provides to
- 27 an internet gaming operator goods, software, or services that

- 1 directly affect wagering, play, and results of internet games
- 2 offered under this act, including goods, software, or services
- 3 necessary to the acceptance, operation, administration, or control
- 4 of internet wagers, internet games, internet wagering accounts, or
- 5 internet gaming platforms. Internet gaming vendor does not include
- 6 a person that provides to an internet gaming operator only such
- 7 goods, software, or services that it also provides to others for
- 8 purposes not involving internet gaming, including, but not limited
- 9 to, a payment processor or a geolocation service provider.
- 10 (s) "Internet wager" means money or something of monetary
- 11 value risked on an internet game.
- 12 (t) "Internet wagering" means risking money or something of
- 13 monetary value on an internet game.
- 14 (u) "Internet wagering account" means an electronic ledger in
- 15 which all of the following types of transactions relative to an
- 16 authorized participant are recorded:
- **17** (*i*) Deposits.
- 18 (ii) Withdrawals.
- 19 (iii) Internet wagers.
- 20 (iv) Monetary value of prizes.
- 21 (v) Service or other transaction-related charges authorized by
- 22 the authorized participant, if any.
- (vi) Adjustments to the account.
- 24 (v) "Person" means an individual, partnership, corporation,
- 25 association, limited liability company, Indian tribe, or other
- 26 legal entity.
- 27 (w) "Prizes" includes both monetary and nonmonetary prizes

- 1 received directly or indirectly by an authorized participant from
- 2 an internet gaming operator as a direct or indirect result of
- 3 internet wagering. The value of a nonmonetary prize is the actual
- 4 cost of the prize.
- 5 (x) "Winnings" includes all of the following:
- 6 (i) The total monetary value of prizes received by authorized
- 7 participants.
- 8 (ii) Stakes returned to authorized participants.
- 9 (iii) Other amounts credited to authorized participants'
- 10 internet wagering accounts, including the monetary value of loyalty
- 11 points, and other similar complimentaries and incentives, not
- 12 including free play, granted to authorized participants as a result
- 13 of participation in internet games.
- 14 Sec. 4. (1) Internet gaming may be conducted only to the
- 15 extent that it is conducted in accordance with this act.
- 16 (2) An internet wager received by an internet gaming operator
- 17 is considered to be gambling or gaming that is conducted in the
- 18 internet gaming operator's casino located in this state, regardless
- 19 of the authorized participant's location at the time the
- 20 participant initiates or otherwise places the internet wager.
- 21 (3) A law that is inconsistent with this act does not apply to
- 22 internet gaming as provided for by this act.
- 23 (4) This act does not apply to any of the following:
- 24 (a) Lottery games offered by the bureau of lottery under the
- 25 McCauley-Traxler-Bowman-McNeely lottery act, 1972 PA 239, MCL 432.1
- 26 to 432.47.
- (b) Class II and Class III gaming conducted exclusively on

- 1 Indian lands by an Indian tribe under a facility license issued in
- 2 accordance with a tribal gaming ordinance approved by the chair of
- 3 the National Indian Gaming Commission. For purposes of this
- 4 subdivision, gaming is conducted exclusively on Indian lands only
- 5 if the individual who places the wager is physically present on
- 6 Indian lands when the wager is initiated and the wager is received
- 7 or otherwise made on equipment that is physically located on those
- 8 Indian lands, and the wager is initiated, received, or otherwise
- 9 made in conformity with the safe harbor requirements described in
- **10** 31 USC 5362(10)(C).
- 11 (c) A fantasy contest conducted under the fantasy contests
- 12 consumer protection act.
- 13 (5) Unless licensed as an internet gaming operator under this
- 14 act, a person shall not aggregate computers or other internet
- 15 access devices in a place of public accommodation in this state,
- 16 including a club or other association, to enable multiple players
- 17 to simultaneously play an internet game.
- 18 (6) For purposes of this act, the intermediate routing of
- 19 electronic data in connection with internet wagering, including
- 20 routing across state lines, does not determine the location or
- 21 locations in which the wager is initiated, received, or otherwise
- **22** made.
- Sec. 5. (1) The division of internet gaming is established in
- 24 the board. The division has the powers and duties specified in this
- 25 act and all other powers necessary to enable it to fully and
- 26 effectively execute this act to administer, regulate, and enforce
- 27 the system of internet gaming established by this act.

- 1 (2) The division has jurisdiction over every person licensed
- 2 by the division and may take enforcement action against a person
- 3 that is not licensed by the division that offers internet gaming in
- 4 this state.
- 5 (3) The division may enter into agreements with other
- 6 jurisdictions, including Indian tribes, to facilitate, administer,
- 7 and regulate multijurisdictional internet gaming by internet gaming
- 8 operators to the extent that entering into the agreement is
- 9 consistent with state and federal laws and if the gaming under the
- 10 agreement is conducted only in the United States.
- 11 (4) The division may permit internet gaming operators licensed
- 12 by the division to accept internet wagers under this act on any
- 13 amateur or professional sporting event or contest.
- 14 Sec. 6. (1) The division may issue an internet gaming license
- only to an applicant that is either of the following:
- 16 (a) A person that holds a casino license under the Michigan
- 17 gaming control and revenue act, 1996 IL 1, MCL 432.201 to 432.226.
- 18 (b) An Indian tribe that lawfully conducts class III gaming in
- 19 a casino located in this state under a facility license issued in
- 20 accordance with a tribal gaming ordinance approved by the chair of
- 21 the National Indian Gaming Commission.
- 22 (2) The division shall issue an internet gaming license to an
- 23 applicant described in subsection (1) after receiving the
- 24 application described in subsection (4) or (5), as applicable, and
- 25 the application fee, if the division determines that the internet
- 26 gaming proposed by the applicant complies with this act and the
- 27 applicant is otherwise eligible and suitable. An applicant is

- 1 eligible if it meets the requirements set forth in subsection
- 2 (1)(a) or (b). It is the burden of the applicant to establish by
- 3 clear and convincing evidence its suitability as to character,
- 4 reputation, integrity, business probity, and financial ability. The
- 5 application or enforcement of this subsection by the division must
- 6 not be arbitrary, capricious, or contradictory to the express
- 7 provisions of this act. In evaluating the eligibility and
- 8 suitability of an applicant under the standards provided in this
- 9 act, the division shall establish and apply the standards to each
- 10 applicant in a consistent and uniform manner. In determining
- 11 whether to grant a license to an applicant, the division may
- 12 request and consider any or all of the following information from
- 13 the applicant as a factor in the determination:
- 14 (a) Whether the applicant has adequate capitalization and the
- 15 financial ability and the means to develop, construct, operate, and
- 16 maintain the proposed internet gaming platform and to offer and
- 17 conduct internet gaming in accordance with this act and the rules
- 18 promulgated by the division.
- 19 (b) Whether the applicant has the financial ability to
- 20 purchase and maintain adequate liability and casualty insurance and
- 21 to provide an adequate surety bond.
- (c) Whether the applicant has adequate capitalization and the
- 23 financial ability to responsibly pay off its secured and unsecured
- 24 debts in accordance with its financing agreements and other
- 25 contractual obligations.
- (d) Whether the applicant has a history of material
- 27 noncompliance with casino or casino-related licensing requirements

- 1 or compacts with this state or any other jurisdiction, where the
- 2 noncompliance resulted in enforcement action by the body having
- 3 jurisdiction over the applicant.
- 4 (e) Whether the applicant has been indicted for, charged with,
- 5 arrested for, or convicted of, pleaded guilty or nolo contendere
- 6 to, forfeited bail concerning, or had expunged any criminal offense
- 7 under the laws of any jurisdiction, either felony or misdemeanor,
- 8 not including traffic violations, regardless of whether the offense
- 9 has been expunged, pardoned, or reversed on appeal or otherwise.
- 10 The division may consider mitigating factors, and, for an applicant
- 11 described in subsection (1)(b), shall give deference to whether the
- 12 applicant has otherwise met the requirements of the applicant's
- 13 gaming compact for licensure, as applicable.
- 14 (f) Whether the applicant has filed, or had filed against it,
- 15 a proceeding for bankruptcy or has ever been involved in any formal
- 16 process to adjust, defer, suspend, or otherwise work out the
- 17 payment of any debt.
- (g) Whether the applicant has a history of material
- 19 noncompliance with any regulatory requirements in this state or any
- 20 other jurisdiction where the noncompliance resulted in an
- 21 enforcement action by the regulatory agency having jurisdiction
- 22 over the applicant.
- 23 (h) Whether at the time of application the applicant is a
- 24 defendant in litigation involving the integrity of its casino
- 25 business practices.
- 26 (3) An internet gaming license issued under this act is valid
- 27 for the 5-year period after the date of issuance and, if the

- 1 division determines that the licensee continues to meet the
- 2 eligibility and suitability standards under this act, is renewable
- 3 for additional 5-year periods.
- 4 (4) A person described in subsection (1)(a) may apply to the
- 5 division for an internet gaming license to offer internet gaming as
- 6 provided in this act. The application must be made on forms
- 7 provided by the division and include the information required by
- 8 the division.
- 9 (5) A person described in subsection (1)(b) may apply to the
- 10 division for an internet gaming license to offer internet gaming as
- 11 provided in this act. The application must be made on forms
- 12 provided by the division that require only the following
- 13 information:
- 14 (a) The name and location of any of the applicant's casinos.
- 15 (b) The tribal law, charter, or any other organizational
- 16 document of the applicant and other governing documents under which
- 17 the applicant operates any of its casinos.
- 18 (c) Detailed information about the primary management
- 19 officials of the applicant's casinos who will have management
- 20 responsibility for the applicant's internet gaming operations.
- 21 (d) The current facility license for the applicant's casinos.
- (e) The applicant's current tribal gaming ordinance.
- 23 (f) The gaming history and experience of the applicant in the
- 24 United States and other jurisdictions.
- 25 (g) Financial information, including copies of the last
- 26 independent audit and management letter submitted by the applicant
- 27 to the National Indian Gaming Commission under 25 USC 2710(b)(2)(C)

- 1 and (D) and 25 CFR parts 271.12 and 271.13.
- 2 (h) The total number of gaming positions, including, but not
- 3 limited to, electronic gaming devices and table games, at each of
- 4 the applicant's casinos.
- 5 (6) An initial application for an internet gaming license must
- 6 be accompanied by an application fee of \$100,000.00. The rules
- 7 promulgated under section 10 may include provisions for the refund
- 8 of an application fee, or the portion of an application fee that
- 9 has not been expended by the division in processing the
- 10 application, and the circumstances under which the fee will be
- 11 refunded.
- 12 (7) The division shall keep all information, records,
- 13 interviews, reports, statements, memoranda, or other data supplied
- 14 to or used by the division in the course of its review or
- 15 investigation of an application for an internet gaming license or
- 16 renewal of an internet gaming license confidential and shall use
- 17 that material only to evaluate the applicant for an internet gaming
- 18 license or renewal. The materials described in this subsection are
- 19 exempt from disclosure under section 13 of the freedom of
- 20 information act, 1976 PA 442, MCL 15.243.
- 21 (8) An application under this section must be submitted and
- 22 considered in accordance with this act and any rules promulgated
- 23 under this act.
- 24 (9) An internet gaming operator shall pay a license fee of
- 25 \$200,000.00 to the division at the time the initial internet gaming
- 26 license is issued and \$100,000.00 each year after the initial
- 27 license is issued.

- 1 (10) The division shall deposit all application and license
- 2 fees paid under this act into the fund.
- 3 (11) An institutional investor that holds for investment
- 4 purposes only less than 30% of the equity of an applicant under
- 5 this section is exempt from the licensure requirements of this act.
- 6 Sec. 7. (1) The division shall condition the issuance,
- 7 maintenance, and renewal of an internet gaming license to a person
- 8 described in section 6(1)(b) on the person's compliance with all of
- 9 the following conditions:
- 10 (a) The person complies with this act and rules promulgated by
- 11 the division pertaining to all of the following:
- 12 (i) The types of and rules for playing internet games that
- internet gaming operators may offer under this act.
- 14 (ii) Technical standards, procedures, and requirements for the
- 15 acceptance, by the person, of internet wagers initiated or
- 16 otherwise made by individuals located in this state who are not
- 17 physically present on the person's Indian lands in this state at
- 18 the time the wager is initiated or otherwise made.
- 19 (iii) Procedures and requirements for the acceptance, by the
- 20 person, of internet wagers initiated or otherwise made by
- 21 individuals located in other jurisdictions, if the division
- 22 authorizes multijurisdictional gaming as provided in this act.
- 23 (iv) Those requirements set forth in section 11.
- 24 (b) The person adopts and maintains technical standards for
- 25 internet gaming platforms, systems, and software that are
- 26 consistent with the standards adopted by the division under section
- **27** 10.

- 1 (c) The person maintains 1 or more mechanisms on the internet
- 2 gaming platform utilized by the person that are designed to
- 3 reasonably verify that an authorized participant is 21 years of age
- 4 or older and that internet wagering is limited to transactions that
- 5 are initiated and received or otherwise made by an authorized
- 6 participant located in this state or, if the division authorizes
- 7 multijurisdictional internet gaming as provided in this act,
- 8 another jurisdiction in the United States authorized by the
- 9 multijurisdictional agreement.
- 10 (d) The person adopts and maintains responsible gaming
- 11 measures consistent with those described in section 12.
- 12 (e) The person continues to maintain and operate in this state
- 13 a casino offering class III gaming and the casino contains not less
- 14 than 50% of the gaming positions that were in place as of the
- 15 effective date of this act.
- 16 (f) The person pays to this state 8% of the gross gaming
- 17 revenue received by that person from all internet gaming it
- 18 conducts under this act as an internet gaming operator, and the
- 19 person makes the payments within the time period described in
- 20 section 14(2).
- 21 (g) The person agrees to and timely provides, on written
- 22 request of the division, books and records directly related to its
- 23 internet gaming operations for the purpose of permitting the
- 24 division to verify the calculation of the payments under
- 25 subdivision (f).
- 26 (h) The person provides a waiver of sovereign immunity to the
- 27 division for the sole and limited purpose of consenting to both of

- 1 the following:
- 2 (i) The jurisdiction of the division to the extent necessary
- 3 and for the limited purpose of providing a mechanism for the
- 4 division to do all of the following:
- 5 (A) Issue, renew, and revoke the person's internet gaming
- 6 license.
- 7 (B) Enforce the payment obligations set forth in this section
- 8 and section 14.
- 9 (C) Regulate and enforce the provisions of this act described
- 10 in sections 10(a), (b), (d) to (g), 11, 12(4) to (5) and 13.
- 11 (D) Inspect the person's internet gaming operation and records
- 12 to verify that the person is conducting its internet gaming
- 13 operation in conformity with the conditions prescribed in this
- 14 section.
- 15 (E) Assess fines or monetary penalties for violations of the
- 16 provisions or rules referred to in sub-subparagraph (C).
- 17 (F) Enforce the payment of internet gaming license fees
- 18 described in section 6(9).
- 19 (ii) The exclusive jurisdiction of the courts of this state,
- 20 and expressly waiving the exhaustion of tribal remedies, with venue
- 21 in Ingham County, and any courts to which appeals from that venue
- 22 may be taken, to permit the state to enforce administrative orders
- 23 of the division, the person's obligation to make payments required
- 24 under subdivision (f) and section 14, and to enforce collection of
- 25 the judgments. Any judgment of monetary damages under this
- 26 subparagraph is deemed limited recourse obligations of the person
- 27 and does not impair any trust or restricted income or assets of the

- 1 person.
- 2 (2) This state, acting through the governor, shall, at the
- 3 request of any Indian tribe, negotiate any amendments to an Indian
- 4 tribe's compact necessary to ensure compliance with this act and
- 5 any applicable federal laws. If the governor fails to enter into
- 6 negotiations with any Indian tribe, or fails to negotiate in good
- 7 faith with respect to any request, the Indian tribe may initiate a
- 8 cause of action against the governor in his or her official
- 9 capacity in either state court or in federal court and obtain those
- 10 remedies as authorized in 25 USC 2710(d)(7).
- 11 (3) The division must exercise its limited direct regulatory
- 12 and enforcement authority in a manner that is not arbitrary,
- 13 capricious, or contradictory to this act. Notwithstanding anything
- 14 in this act to the contrary, this act only regulates internet
- 15 gaming as provided in this act and does not extend to the division,
- or any other agency of this state, any jurisdiction or regulatory
- 17 authority over any aspect of any gaming operations of an Indian
- 18 tribe described in section 4(4)(b) beyond those rights granted to
- 19 this state under the compact with the Indian tribe.
- 20 Sec. 8. (1) The division may issue an internet gaming vendor
- 21 license to a person to provide goods, software, or services to
- 22 internet gaming operators. A person that is not licensed under this
- 23 section shall not provide goods, software, or services as an
- 24 internet gaming vendor to an internet gaming operator.
- 25 (2) On application by an interested person, the division may
- 26 issue a provisional internet gaming vendor license to an applicant
- 27 for an internet gaming vendor license. A provisional license issued

- 1 under this subsection allows the applicant for the internet gaming
- 2 vendor license to conduct business with an internet gaming operator
- 3 before the internet gaming vendor license is issued to the
- 4 applicant. A provisional license issued under this subsection
- 5 expires on the date provided in the license by the division.
- 6 (3) An internet gaming vendor license issued under subsection
- 7 (1) is valid for the 5-year period after the date of issuance. An
- 8 internet gaming vendor license is renewable after the initial 5-
- 9 year period for additional 5-year periods if the division
- 10 determines that the internet gaming vendor continues to meet the
- 11 eligibility and suitability standards under this act.
- 12 (4) A person may apply to the division for an internet gaming
- 13 vendor license as provided in this act and the rules promulgated
- 14 under this act.
- 15 (5) Except as otherwise provided in this section, an
- 16 application under this section must be made on forms provided by
- 17 the division and include the information required by the division.
- 18 An Indian tribe that submits an application under this section
- 19 shall provide only the information described in section 6(5).
- 20 (6) An application under this section must be accompanied by a
- 21 nonrefundable application fee in an amount to be determined by the
- 22 division, not to exceed \$5,000.00.
- 23 (7) The division shall keep all information, records,
- 24 interviews, reports, statements, memoranda, or other data supplied
- 25 to or used by the division in the course of its review or
- 26 investigation of an application for an internet gaming vendor
- 27 license or renewal of an internet gaming vendor license

- 1 confidential and shall use that material only to evaluate the
- 2 applicant for an internet gaming vendor license or renewal. The
- 3 materials described in this subsection are exempt from disclosure
- 4 under section 13 of the freedom of information act, 1976 PA 442,
- **5** MCL 15.243.
- 6 (8) Except as otherwise provided in this subsection, an
- 7 internet gaming vendor shall pay a license fee of \$5,000.00 to the
- 8 division at the time an initial internet gaming vendor license is
- 9 issued to the internet gaming vendor and \$2,500.00 each year after
- 10 the initial license is issued. An internet gaming vendor that
- 11 provides to an internet gaming operator all or substantially all of
- an internet gaming platform shall pay a license fee of \$100,000.00
- 13 to the division at the time the initial license is issued to the
- 14 vendor and \$50,000.00 each year after the initial license is
- 15 issued.
- 16 (9) The division shall deposit all application and license
- 17 fees paid under this act into the fund.
- 18 (10) An institutional investor that holds for investment
- 19 purposes only less than 30% of the equity of an applicant under
- 20 this section is exempt from the licensure requirements of this act.
- 21 Sec. 9. (1) The division has jurisdiction over and shall
- 22 supervise all internet gaming operations governed by this act. The
- 23 division may do anything necessary or desirable to effectuate this
- 24 act, including, but not limited to, all of the following:
- 25 (a) Develop qualifications, standards, and procedures for
- 26 approval and licensure by the division of internet gaming operators
- 27 and internet gaming vendors.

- 1 (b) Decide promptly and in reasonable order all license
- 2 applications and approve, deny, suspend, revoke, restrict, or
- 3 refuse to renew internet gaming licenses and internet gaming vendor
- 4 licenses. A party aggrieved by an action of the division denying,
- 5 suspending, revoking, restricting, or refusing to renew a license
- 6 may request a contested case hearing before the division. A request
- 7 for hearing under this subdivision must be made to the division in
- 8 writing within 21 days after service of notice of the action by the
- 9 division.
- 10 (c) Conduct all hearings pertaining to violations of this act
- 11 or rules promulgated under this act.
- 12 (d) Provide for the establishment and collection of all
- 13 applicable license fees, taxes, and payments imposed by this act
- 14 and the rules promulgated under this act and the deposit of the
- 15 applicable fees, taxes, and payments into the fund.
- 16 (e) Develop and enforce testing and auditing requirements for
- 17 internet gaming platforms, internet wagering, and internet wagering
- 18 accounts.
- 19 (f) Develop and enforce requirements for responsible gaming
- 20 and player protection, including privacy and confidentiality
- 21 standards and duties.
- 22 (g) Develop and enforce requirements for accepting internet
- wagers.
- 24 (h) Adopt by rule a code of conduct governing division
- 25 employees that ensures, to the maximum extent possible, that
- 26 persons subject to this act avoid situations, relationships, or
- 27 associations that may represent or lead to an actual or perceived

- 1 conflict of interest.
- 2 (i) Develop and administer civil fines for internet gaming
- 3 operators and internet gaming vendors that violate this act or the
- 4 rules promulgated under this act. A fine imposed under this
- 5 subdivision must not exceed \$5,000.00 per violation.
- 6 (j) Audit and inspect, on reasonable notice, books and records
- 7 relevant to internet gaming operations, internet wagers, internet
- 8 wagering accounts, internet games, or internet gaming platforms,
- 9 including, but not limited to, the books and records regarding
- 10 financing and accounting materials held by or in the custody of an
- 11 internet gaming operator or internet gaming vendor.
- 12 (k) Acquire by lease or by purchase personal property,
- including, but not limited to, any of the following:
- 14 (i) Computer hardware.
- 15 (ii) Mechanical, electronic, and online equipment and
- 16 terminals.
- 17 (iii) Intangible property, including, but not limited to,
- 18 computer programs, software, and systems.
- 19 (2) The division may investigate and may issue cease and
- 20 desist orders and obtain injunctive relief against a person that is
- 21 not licensed by the division that offers internet gaming in this
- 22 state.
- 23 (3) The division shall keep all information, records,
- 24 interviews, reports, statements, memoranda, and other data supplied
- 25 to or used by the division in the course of any investigation of a
- 26 person licensed under this act confidential and shall use that
- 27 material only for investigative purposes. The materials described

- 1 in this subsection are exempt from disclosure under section 13 of
- 2 the freedom of information act, 1976 PA 442, MCL 15.243.
- 3 Sec. 10. Within 1 year after the effective date of this act,
- 4 the division shall promulgate rules governing the licensing,
- 5 administration, and conduct of internet gaming under this act. The
- 6 division shall promulgate the rules pursuant to the administrative
- 7 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328. The
- 8 rules may include only things expressly authorized by this act,
- 9 including all of the following:
- 10 (a) The types of internet games to be offered, which must
- 11 include, but need not be limited to, poker, blackjack, cards,
- 12 slots, and other games typically offered at a casino.
- 13 (b) The qualifications, standards, and procedures for approval
- 14 and licensure by the division of internet gaming operators and
- 15 internet gaming vendors consistent with this act.
- 16 (c) Requirements to ensure responsible gaming.
- 17 (d) Technical and financial standards for internet wagering,
- 18 internet wagering accounts, and internet gaming platforms, systems,
- 19 and software or other electronic components integral to offering
- 20 internet gaming.
- (e) Procedures for conducting contested case hearings under
- 22 this act.
- 23 (f) Requirements for multijurisdictional agreements entered
- 24 into by the division with other jurisdictions, including
- 25 qualifications, standards, and procedures for approval by the
- 26 division of internet gaming vendors providing internet gaming
- 27 platforms in connection with the agreements.

- 1 (g) Procedures and requirements for the acceptance, by an
- 2 internet gaming operator, of internet wagers initiated or otherwise
- 3 made by persons located in other jurisdictions, if the division
- 4 authorizes multijurisdictional gaming as provided in this act.
- 5 Sec. 11. (1) An internet gaming operator shall require the
- 6 internet gaming vendor providing its internet gaming platform to
- 7 provide 1 or more mechanisms on the internet gaming platform that
- 8 the internet gaming operator uses that are designed to reasonably
- 9 verify that an authorized participant is 21 years of age or older
- 10 and that internet wagering is limited to transactions that are
- 11 initiated and received or otherwise made by an authorized
- 12 participant located in this state or, if the division authorizes
- 13 multijurisdictional internet gaming as provided in this act,
- 14 another jurisdiction in the United States authorized by the
- 15 multijurisdictional agreement.
- 16 (2) An individual who wishes to place an internet wager under
- 17 this act must satisfy the verification requirements under
- 18 subsection (1) before the individual may establish an internet
- 19 wagering account or make an internet wager on an internet game
- 20 offered by an internet gaming operator.
- 21 (3) An internet gaming operator shall require the internet
- 22 gaming vendor providing its internet gaming platform to include
- 23 mechanisms on its internet gaming platform that are designed to
- 24 detect and prevent the unauthorized use of internet wagering
- 25 accounts and to detect and prevent fraud, money laundering, and
- 26 collusion.
- 27 (4) An internet gaming operator shall not knowingly authorize

- 1 any of the following individuals to establish an internet wagering
- 2 account or knowingly allow them to wager on internet games offered
- 3 by the internet gaming operator, except if required and authorized
- 4 by the division for testing purposes or to otherwise fulfill the
- 5 purposes of this act:
- 6 (a) An individual who is less than 21 years old.
- 7 (b) An individual whose name appears in the division's
- 8 responsible gaming database.
- 9 (5) An internet gaming operator shall require the internet
- 10 gaming vendor providing its internet gaming platform to display, on
- 11 the internet gaming platform used by the internet gaming operator,
- 12 in a clear, conspicuous, and accessible manner evidence of the
- 13 internet gaming operator's internet gaming license issued under
- 14 this act.
- 15 (6) An internet gaming operator shall not conduct internet
- 16 gaming until 1 year after the effective date of this act.
- 17 Sec. 12. (1) The division may develop responsible gaming
- 18 measures, including a statewide responsible gaming database
- 19 identifying individuals who are prohibited from establishing an
- 20 internet wagering account or participating in internet gaming
- 21 offered by an internet gaming operator. The executive director of
- 22 the board may place an individual's name in the responsible gaming
- 23 database if any of the following apply:
- 24 (a) The individual has been convicted in any jurisdiction of a
- 25 felony, a crime of moral turpitude, or a crime involving gaming.
- 26 (b) The individual has violated this act or another gaming-
- 27 related law.

- 1 (c) The individual has performed an act or has a notorious or
- 2 unsavory reputation such that the individual's participation in
- 3 internet gaming under this act would adversely affect public
- 4 confidence and trust in internet gaming.
- 5 (d) The individual's name is on a valid and current exclusion
- 6 list maintained by this state or another jurisdiction in the United
- 7 States.
- 8 (2) The division may promulgate rules for the establishment
- 9 and maintenance of the responsible gaming database.
- 10 (3) An internet gaming operator, in a format specified by the
- 11 division, may provide the division with names of individuals to be
- 12 included in the responsible gaming database.
- 13 (4) An internet gaming operator shall require the internet
- 14 gaming vendor providing its internet gaming platform to display, on
- 15 the internet gaming platform used by the internet gaming operator,
- 16 in a clear, conspicuous, and accessible manner the number of the
- 17 toll-free compulsive gambling hotline maintained by this state and
- 18 offer responsible gambling services and technical controls to
- 19 authorized participants, consisting of both temporary and permanent
- 20 self-exclusion for all internet games offered and the ability for
- 21 authorized participants to establish their own periodic deposit and
- 22 internet wagering limits and maximum playing times.
- 23 (5) An authorized participant may voluntarily prohibit himself
- 24 or herself from establishing an internet wagering account with an
- 25 internet gaming operator. The division may incorporate the
- 26 voluntary self-exclusion list into the responsible gaming database
- 27 and maintain both the self-exclusion list and the responsible

- 1 gaming database in a confidential manner.
- 2 (6) The self-exclusion list and responsible gaming database
- 3 established under this section are exempt from disclosure under
- 4 section 13 of the freedom of information act, 1976 PA 442, MCL
- **5** 15.243.
- 6 Sec. 13. (1) A person shall not do any of the following:
- 7 (a) Offer internet gaming for play in this state if the person
- 8 is not an internet gaming operator unless exempt from this act
- 9 under section 4(4).
- 10 (b) Knowingly make a false statement on an application for a
- 11 license to be issued under this act.
- 12 (c) Knowingly provide false testimony to the board or an
- 13 authorized representative of the board while under oath.
- 14 (2) A person that violates subsection (1)(a) is guilty of a
- 15 felony punishable by imprisonment for not more than 10 years or a
- 16 fine of not more than \$100,000.00, or both.
- 17 (3) The division shall not issue a license under this act to a
- 18 person that violates subsection (1).
- 19 (4) The attorney general or a county prosecuting attorney may
- 20 bring an action to prosecute a violation of subsection (1)(a) in
- 21 the county in which the violation occurred or in Ingham County.
- 22 Sec. 14. (1) Except for an internet gaming operator that is an
- 23 Indian tribe, an internet gaming operator is subject to a tax of 8%
- 24 on the gross gaming revenue received by the internet gaming
- 25 operator. An internet gaming operator that is an Indian tribe is
- 26 subject to the payment requirements under section 7(1)(f).
- 27 (2) An internet gaming operator shall pay the tax or payment,

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- 1 as applicable, under subsection (1) on a monthly basis. The payment
- 2 for each monthly accounting period is due on the tenth day of the
- 3 following month.
- 4 (3) No other tax, payment, or fee may be imposed on an
- 5 internet gaming operator by this state or a political subdivision
- 6 of this state for internet gaming conducted under this act. This
- 7 subsection does not impair the contractual rights under an existing
- 8 development agreement between a city and an internet gaming
- 9 operator that holds a casino license under the Michigan gaming
- 10 control and revenue act, 1996 IL 1, MCL 432.201 to 432.226.
- 11 (4) In addition to payment of the tax and other fees as
- 12 provided in this act, and to any payment required pursuant to an
- 13 existing development agreement described in subsection (3), if a
- 14 city has imposed a municipal services fee equal to 1.25% on a
- 15 casino licensee, the city shall charge a 1.25% fee on the gross
- 16 gaming revenues of an internet gaming operator that holds a casino
- 17 license under the Michigan gaming control and revenue act, 1996 IL
- 18 1, MCL 432.201 to 432.226, whose casino is in that city.
- 19 Sec. 15. (1) The tax imposed under section 14 must be
- 20 allocated as follows:
- 21 (a) Thirty percent to the city in which the internet gaming
- 22 licensee's casino is located, for use in connection with the
- 23 following:
- 24 (i) The hiring, training, and deployment of street patrol
- 25 officers in that city.
- 26 (ii) Neighborhood <<development programs designed to create jobs
- 27 in that city with a focus on blighted neighborhoods.>>

- 1 (iii) Public safety programs such as emergency medical
- 2 services, fire department programs, and street lighting in that
- 3 city.
- 4 (iv) Anti-gang and youth development programs in that city.
- 5 (v) Other programs that are designed to contribute to the
- 6 improvement of the quality of life in that city.
- 7 (vi) Relief to the taxpayers of the city from 1 or more taxes
- 8 or fees imposed by the city.
- 9 (vii) The costs of capital improvements in that city.
- 10 (viii) Road repairs and improvements in that city.
- 11 (b) Fifty-five percent to the state to be deposited in the
- **12** fund.
- 13 (c) Five percent to be deposited in the state school aid fund
- 14 established under section 11 of article IX of the state
- 15 constitution of 1963.
- 16 (d) Five percent to be deposited in the Michigan
- 17 transportation fund created under section 10 of 1951 PA 51, MCL
- 18 247.660, to be disbursed as provided in section 10(1)(l) of 1951 PA
- **19** 51, MCL 247.660.
- (e) Five percent to the Michigan agriculture equine industry
- 21 development fund created under section 20 of the horse racing law
- 22 of 1995, 1995 PA 279, MCL 431.320. However, if the 5% allocated
- 23 under this subdivision to the Michigan agriculture equine industry
- 24 development fund created under section 20 of the horse racing law
- 25 of 1995, 1995 PA 279, MCL 431.320, exceeds \$3,000,000.00 in a
- 26 fiscal year, the amount in excess of \$3,000,000.00 must be
- 27 allocated and deposited in the fund created under section 16.

- 1 (2) By December 31, 2020 and each December 31 after that date,
- 2 if the combined amount of money received in the preceding fiscal
- 3 year by the city in which the internet gaming operator licensee's
- 4 casino is located from money allocated under subsection (1)(a) and
- 5 from the wagering tax allocated under section 12(3) of the Michigan
- 6 gaming control and revenue act, 1996 IL 1, MCL 432.212, is less
- 7 than \$179,000,000.00, the board shall distribute from the fund to
- 8 the city in which the internet gaming operator licensee's casino is
- 9 located an amount equal to the difference between \$179,000,000.00
- 10 and the combined amount of money the city in which the internet
- 11 gaming operator licensee's casino is located received in the
- 12 preceding fiscal year from money allocated under subsection (1)(a)
- 13 and from the wagering tax allocated under section 12(3) of the
- 14 Michigan gaming control and revenue act, 1996 IL 1, MCL 432.212.
- 15 However, the total amount the city in which the internet gaming
- 16 operator licensee's casino is located receives for the preceding
- 17 fiscal year under subsection (1)(a) and this subsection must not be
- 18 more than 55% of the total tax imposed under section 14 in the
- 19 fiscal year.
- 20 Sec. 15a. Any payments under section 7(1)(f) must be allocated
- 21 as follows:
- 22 (a) Seventy-five percent to this state to be deposited in the
- 23 fund.
- 24 (b) Twenty-five percent to the Michigan strategic fund created
- 25 under section 5 of the Michigan strategic fund act, 1984 PA 270,
- **26** MCL 125.2005.
- Sec. 16. (1) The internet gaming fund is created in the state

- 1 treasury.
- 2 (2) The state treasurer may receive money or other assets
- 3 required to be paid into the fund under this act or from any other
- 4 source for deposit into the fund. The state treasurer shall direct
- 5 the investment of the fund. The state treasurer shall credit to the
- 6 fund interest and earnings from fund investments.
- 7 (3) The board is the administrator of the fund for auditing
- 8 purposes.
- 9 (4) Except as otherwise provided in section 15(2), the board
- 10 shall expend money from the fund, on appropriation, for all of the
- 11 following:
- 12 (a) Each year, \$1,000,000.00 to the compulsive gaming
- 13 prevention fund created in section 3 of the compulsive gaming
- 14 prevention act, 1997 PA 70, MCL 432.253.
- 15 (b) The board's costs of regulating and enforcing internet
- 16 gaming under this act.
- 17 Sec. 17. This act does not authorize the construction or
- 18 operation of a casino that was not constructed or operating before
- 19 the effective date of this act.
- 20 Enacting section 1. This act takes effect 90 days after the
- 21 date it is enacted into law.
- 22 Enacting section 2. This act does not take effect unless House
- 23 Bill No. 6420 of the 99th Legislature is enacted into law.