HEARING REGARDING

November 15, 2018

BEFORE:

TRANSCRIBERS AND COURT INTERPRETERS:

APPEARANCES:

On Behalf of the Petitioner:

None

On Behalf of the Respondent:

None

Additional:

None

I-N-D-E-X

Petitioner

Witness <u>Direct Cross Redirect</u> <u>Recross</u>

None noted.

Respondent

Witness Direct Cross Redirect Recross

None noted.

E-X-H-I-B-I-T-S

Petitioner

Exhibit No. Document Identified Received

None noted.

Respondent

Exhibit No. Document <u>Identified</u> <u>Received</u>

None noted.

JORDAN DRESSLER: Good evening. And welcome
to the City of New York's first public hearing on the
city's Universal Access to Legal Services Program. My
name is Jordan Dressler. I am the Civil Justice
Coordinator with New York City's Office of Civil Justice
at the Human Resources Administration. I'm joined
tonight by Sara Zuiderveen, Deputy Commissioner for
Homelessness Prevention at HRA. And Jacyln Moore,
Executive Director for the Office of Civil Justice.
Just a few words about HRA, we're part of the city's
Department of Social Service. And we have the largest
social services agency in the United States, assisting
more than three million New Yorkers annually throughout
the administration of 12 public assistance programs.
Every day, in all five boroughs, HRA staff and programs
work to ensure our services and benefits provide low
income New Yorkers the assistance they need through a
wide range of supports. Including cash assistance,
employment services, SNAP, rental assistance and
eviction prevention, including the provision of housing
legal services for New York City tenants in need
administered by the Office of Civil Justice. OCJ was
established at HRA through legislation, enacted by the
City Council and signed by Mayor de Blasio in August of
2017. And our office is tasked with overseeing,

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managing, and monitoring the city's civil legal services programs for New Yorkers in need. Since 2014 we have made great strides in increasing services, increasing, enhancing, and making more efficient the delivery of civil legal services to low income New Yorkers facing legal issues that may jeopardize the essentials of life, including issues such as housing, immigration, and employment. The subject of this hearing is the city's Universal Access to Legal Services Initiative, a progress implementation, achievements and challenges so far as we look at the first year of operation and considerations for OCJ and other system stakeholders as we all proceed with implementation. City Local Law 136 of 2017, which was sponsored in the City Council by Councilmembers Vanessa Gibson and Mark Levine, and was signed into law by Mayor de Blasio in August of 2017, a bit more than one year ago, was truly historic and made New York City the first city in the United States to commit to making free legal services available to all tenants facing eviction in housing court or [unintelligible 00:22:16] administrative proceedings. This groundbreaking legislation, known as the Universal Access Law, tasks OCJ with implementing a program that would achieve this historic milestone by 2022. Now, one year later after enactment, we have made significant

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process towards reaching this goal. Earlier this week OCJ issued its first progress report on implementation of Universal Access and our tenant legal services programming. The copy is upfront if you haven't received one. In City Fiscal Year 2018, the first year of our phase and implementation plan, the HRA's baseline budget included \$77 million of funding for tenant legal In Fiscal Year 2018 OCJ's legal services programs. services programs for tenants provided legal representation, advice, and assistance, to 33,000 households across New York City, including approximately 26,000 households facing eviction proceedings in New York City Housing Court. In total, over a dozen nonprofit organizations, ranging from large city-wide legal services providers to smaller borough and communitybased groups, provided free legal services last fiscal year benefiting over 87,000 New Yorkers. In fact, as of the end of the last fiscal year, 246,369 New York City residents, that is nearly a quarter of a million New Yorkers, have received free legal representation, advice, or assistance, in eviction or other housing related matters since the start of the de Blasio administration through tenant legal services programs administered by HRA. We are also realizing steady gains in the proportion of tenants who face eviction in New

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York City housing court with the assistance of a lawyer. This growth followed dramatic increases in legal representation for New York City residents who are already taken place in housing court during this administration. In 2013 roughly one-percent of tenants facing eviction in housing court had legal representation. In contrast, our analysis found that in 2016 more than one in four facing an eviction case in court in New York City, 27-percent was represented by a lawyer. As of the end of the fiscal year 2018, that's June of 2018, the legal representation rate was even higher. In the last quarter of this year, 30-percent of tenants who appeared in eviction cases in housing court citywide were represented by counsel. And an additional four-percent of such tenants received legal advice or other assistance through OCJ's tenant legal services programs. Meaning that city-wide, an estimated 34percent of tenants appearing in housing court for eviction cases, more than one in three received legal In the neighbors targeted to receive services. increased availability of legal services during this first phase of legal access the findings were even more striking. Looking at the first 15 zip codes included in legal access, lawyers represented 56-percent of tenants appearing in housing court in their eviction proceedings

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in the last quarter of fiscal '18, and an additional two-percent received free legal advice or brief assistance through OCJ programs. Meaning that 58percent of tenants appearing in eviction cases in housing court in these targeted neighborhoods received legal services. We are seeing positive results for New Yorkers in need. As detailed in the report for completed cases in fiscal '18, 22,000 New Yorkers who tenancies were threatened by eviction, were able to stay in their homes after OCJ funded lawyers represented them in court. In housing court eviction cases resolved by OCJ's legal services providers, 84-percent of households represented in court by lawyers were able to remain in their homes, not only saving thousands of tenancies, but also promoting the preservation of affordable housing, and neighborhood stability. These indicators are consistent with other findings reflecting changing dynamics and a more level playing field for New York City tenants in need. As access to legal services for city tenants has increased, evictions across the city have decreased. In 2017 residential evictions by City Marshalls declined by approximately 27-percent compared to 2013. A period during which New York City substantially increased funding legal services for lowincome tenants. Over the four-year period of 2014

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through 2017, an estimated 70,000 New Yorkers remained in their homes as a result of those decreased evictions. The impact of this work is also being felt beyond New York. Our city is at the forefront of a growing movement in which government through judiciary, legal providers and non-profits, advocates, academics, Bar associations, and importantly tenants and residents, are coming together to increase access to justice for tenants facing eviction and create a fair and even playing field in our courts. Cities such as Newark, New Jersey, and San Francisco, California, have taken New York City's lead, and have adopted their own versions of universal access or right to counsel legislation. other jurisdictions, including the city of Los Angeles, and the State of Massachusetts, are exploring their own initiatives to increase access to legal services for tenants facing eviction. So, to ensure that we continue to serve New Yorkers effectively, and with cities across the country following our progress, it is important that we get it right. A critical part of that process is this public hearing and hearing from you today about your own experiences with the initiative, what you believe is working, and where you may think there is room for improvement. So, a few words about how tonight's hearing will go. We thought we had two

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microphones, we have one microphone. So, at the end of	
my comments I'm going to relinquish this microphone and	
it's going to go there. So, you'll have toI'm going	
to speak up, but when you start your comments I'd ask	
you just to say your name, and your affiliation. We	
have interpreters here who we're going to call up in a	
moment to make themselves known, and anybody who needs	
an interpreter in those languages can take advantage of	
that. In fact, let's do that now before we get into the	
ground rules.	

MALE SPEAKER: [Foreign Language 00:29:02]

FEMALE SPEAKER: [Foreign Language 00:29:11]

MALE SPEAKER: [Foreign Language 00:29:23]

MALE SPEAKER: [Foreign Language 00:29:52]

MALE SPEAKER: [Foreign Language 00:30:04]

FEMALE SPEAKER: Good evening, I'm

[unintelligible 00:30:19] the Cantonese interpreter.

[Foreign Language 00:30:23]

JORDAN DRESSLER: Thank you. A few words about how tonight's hearing will go. This hearing is public and anyone who wishes to be heard on the topic of Universal Access and Housing Legal Services to speak. We will not be answering questions or will be asking any questions of speakers. This is an opportunity for the public to be heard. If you would prefer not to speak in

1 public, and would rather submit a statement in writing, we're collecting all written statements and will make 2 3 them part of the record of this hearing, which we will 4 make available to the public on our website, which is www.NYC.gov/civiljustice. That will be available in the 5 6 Written statements can be submitted to OCJ staff at the sign-in table. Also, we will be making a transcript of all of tonight's statements and will be 8 9 making that available on the website as well. [Unintelligible 00:31:46] speakers up based on a sign-in 10 11 sheet, if you want to speak but are not on the list yet, 12 please give your name to our staff upfront at the sign-1.3 in table, just outside this auditorium, and we will add 14 your name to the list. In order to ensure that everyone 15 who wants to speak will have an ample opportunity to do 16 so, we must limit speakers to three minutes apiece. 17 you are approaching the end of your time, one of our OCJ 18 team members will hold up a sign saying one-minute, 19 meaning that you have one-minute left. Again, if you 2.0 speak a language other than English and need an 21 interpreter, let our staff know at the sign-in table so we can help you with this. And we have interpreters 22 23 here. Now, ready to begin. I'm going to call a few 24 names at a time, when you hear your name, please line up 25 or have seats right in the reserved seats right at the

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front. So, our first name is Assembly Member Harvey
Epstein. And again, just a reminder for the sake of the
transcript, if before you begin you could simply say
your name and your affiliation. Thank you.

HARVEY EPSTEIN: Hi, thank you. And thank you for having this first public hearing. And thank you for all the people who were able to make it here in the snow and the rallies, and a lot of the things that are going on right at the same time. So, I've submitted my written testimony so you have [unintelligible 00:33:10]. But I want to just talk about this work and how critical it is. Before I [unintelligible 00:33:18], I've been a legal services provider, and still see myself as a legal services provider, and this work is critical for communities. And we're not just about the evictions, but it's about neighborhoods, my neighborhood where I live, where I raise my kids, where I see everyday friends and neighbors who can't stay. And so eviction prevention is a critical piece. And [unintelligible 00:33:38] the City Council it is important we advocate to push forward for our right to counsel. It's a critical step that New York City has taken. However, there's a piece that we need to think about in how the communities play a role, how a right to counsel isn't just about individuals and households, it's about

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neighborhoods and communities, [unintelligible 00:33:58] really makes a difference in the work that we do. [unintelligible 00:34:02] community organizations who are in neighborhoods to understand the struggles and work in a collective manner to make a difference in peoples' lives. And those people [unintelligible 00:34:12] laws, that's a critical piece that we've got to do. Part of that would be what do people know about their rights, how do we inspire people to get educated. It requires a key educational component that communitybased organizations have been doing in our city and our state. So, why wait to do that. We need, we need to expand this opportunity to think about the organizers that are out there, support the organizing work, the education work. [Unintelligible 00:34:41] for me it was like the neighborhood that I live in and represent on the 74th Assembly District. We're on the Eastside of Manhattan. We have seen the displacement that is happening, whether in neighborhoods like [unintelligible 00:34:52] or the East Village. And unless we get into those building and the less we get into those neighborhoods and understand the struggles, we're not going to be able to make a difference long term. Finally I will applaud the work the Office of Civil Justice is doing around bringing this [unintelligible

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00:35:08], and I hope that we can expand this to issues beyond housing, [unintelligible 00:35:13] across the state and be able to do it in housing statewide, because that's what we're talking about, we're talking about communities that are facing displacement, and they aren't just in this neighborhood, but in neighborhoods all over our state, we're seeing issues of gentrification and displacement. And I encourage you to continue to have partners around the state who are talking about these issues. [Unintelligible 00:35:34] we're talking cause it's in Westchester and Buffalo and East Syracuse, the issues that you're having right here in New York City are happening all over New York State. Thank you for your time. I appreciate the opportunity to testify today. [Applause]

JORDAN DRESSLER: Thank you. Next up we're going to call up Roger Maldonado, Andrew Scherer, and Alison King.

ROGER MALDONADO: Good evening. My name is
Roger Maldonado. I am here in my capacity as President
of the New York City Bar Association and I'm accompanied
by Alison King and Andrew Scherer, co-chairs of the City
Bar Association's Ci-Civil Right to Counsel Task Force.
We have submitted written testimony which we'll
summarize, but I first wanted to share a personal note.

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I began my career as a lawyer in the housing unit of South Brooklyn Legal Services, which in many ways was an ideal job. We did everything from individual representation to class actions, to appeals, but there was one aspect of the job that I really, really hated, and the reasons it bothered me so much are really pertinent to tonight's hearing. South Brooklyn would do its intake for cases to be--which we represent tenants, through a hotline. And on that hotline we would receive phone calls from many, many more people than we could represent. And for each person that we would turn down I knew that had we taken the case we would have made a difference. We would have been able to keep them in their apartments, if not for the long term, certainly on conditions that were much better for them, much more favorable, and probably with rent reductions as warranted. And I also knew that no matter how much advice we gave them, that advice would not stick with them the minute they were confronted by the landlord's attorney in the hallway, or the brief glance that they had in front of the judge. So, it is with deep personal pleasure, that on behalf of the City Bar Association I thank the City of New York and all those responsible for passage of the legislation that will now give indigent New York residents the right to counsel in eviction

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proceedings. [Applause] The City Bar Association's task force has three charges. One of which is to advocate for eff--effective implementation of the, of the right counsel of the lawsuit. We need to share our nine minutes, so I may go a wee bit above the three minutes, but we'll stick to nine.

MALE SPEAKER: We'll make it up together.

ROGER MALDONADO: But the, the idea is to not just focus on making sure, as you put it, Mr. Dressler, that this works right, because if it works right what really should be happening is that this legislation should be expanded so as to cover additional persons who are not now going to be covered by the legislation, but who still cannot afford an attorney to represent them in eviction proceedings. And more importantly, it should be expanded to other jurisdictions beyond New York City and frankly, it should be expanded to all of the areas where a fundamental right is at stake and where [unintelligible 00:39:14], that right, that benefit, may, may be lost or never attained. The, the task force has begun its work and it beginning to interview persons, meet with persons, you will be meeting with the task force soon, I know, but there are certain issues and certain principles that have already emerged. And I am going to mention just three and I'm going to leave it

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to Andy and Alison to talk to you a bit more in detail about the work of the task force. Issue number one is the absolute need to ensure that representation of these tenants who are entitled to a right to counsel happen at the earliest possible moment. Because if not, if these persons who have a right to counsel show up in housing court without knowing that they have this right, they will be targeted and they will be spoken to by the [unintelligible 00:40:13] attorney prior to the time that they have been informed of their right to be represented. And that right [unintelligible 00:40:20] that still haunts me from my days in legal services will happen all over again. Secondly it is incredibly important, and I echo the assemblyperson on this, that there be information that is provided to all persons who are eligible to have a right to counsel. The right does them no good if they are not aware of the fact that they have this entitlement. And also, they need to understand the enormous importance of having an attorney and what a difference it can make in the outcome of the proceeding. And, you know, my final point is ironically This, in order for this incredible groundbreaking data. experiment to be able to be expanded, you are going to have to demonstrate to the City of New York, to other jurisdictions, and to many, many other persons across

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the United States where this is working. And in order to do so, we have to figure out what data needs to be analyzed, which means what to collect, how to collect it, and who to disseminate it to so that they can use it effectively to not only make the current legislation work, but to make it, to expand it so that it benefits all those persons who truly are in need of legal representation. Andy?

Andrew Scherer: [Unintelligible 00:41:46] do the rest of our testimony because Alison has a sore throat and doesn't--isn't ready to speak. So, just to, I want to just give up general words, which is that it's just amazing to be standing up here one year into the rollout of this [unintelligible 00:42:04]. It really is a monumental achievement that is run by incredible advocacy from people in the communities throughout New York City and it has the potential to really be transformative in this city. If done right, it's, I think it's already beginning to change the culture of the court, it has the potential to stem the tide of displacement and gentrification in the city's communities, if done right and people are provided legal services, work closely with the community organizations throughout the city we will have more potential for major transformation in this city. [Unintelligible

1 00:42:44] about our task force, we're not ready to make specific recommendations. Roger started to speak about 2 3 some of the principles. I want to just talk about some 4 of the other principles that we have generally agreed 5 We've not yet settled on anything in particular to 6 recommend. One is that facilities, the courthouse, the 7 number of judges, really need to be adequate to sort of [unintelligible 00:43:11] different kind of court than 8 9 it used to be when it was one side represented and the 10 other side not. [Unintelligible 00:43:19] to say has to 11 put sufficient resources into this to really make it 12 work. The [unintelligible 00:43:25] the provide their 1.3 services need to pay well enough so that their staff can 14 stay, learn, grow, and do their work, so that the people 15 who are doing the work can be trained. There needs to 16 be, there need to be resources put into community 17 organizations so that they can continue to work, to grow 18 the advocacy that needs to be done in conjunction with the right to counsel. There's a need for much better 19 2.0 communication in all respects between the city and the 21 people who need the service between the city and the 2.2 providers. We're working in that direction but more 23 needs to be done, we need to take full advantage of 24 technology, we need to, Roger spoke about this, we 25 really need to decide what kind of data is -- okay, great.

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So, [unintelligible 00:44:23] let me just go through the We're going to end up supporting the set of amendments to the law, we're looking into the ethical issues that arise when attorneys speak to unrepresented litigants and what the limits are and what they can say, working with the Bar Association a lot and combinations for people who have English as--non-English speakers, people who have disabilities. But I just want to close my emphasizing something that you said, Jordan, and that Roger said, honestly people in a lot of places in this country are now looking at New York City and we've got an obligation to get this right for the whole [unintelligible 00:45:10] of New York City, but also [unintelligible 00:45:13] and we've got discussions going on all over the country. I am going to hand in testimony from the National Coalition for Civil Right To Counsel as well, because there's a, there's a real national interest in what's going on in New York City. Thank you very much. [Applause]

JORDAN DRESSLER: Thank you. Our next speaker with be assembly member Richard Gottfried. And then following assembly member Gottfried, I'd ask Amber Marshall, Lina Diaz [ph 00:45:46], Caroline Roe [ph 00:45:48], Jeanette Cepeda, and I'll apologize in advance if I'm mispronouncing anyone's name, and

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Katherine Groot [ph 00:45:58] to try and take seats up here in the front. You'll be following. Thank you very much.

RICHARD GOTTFRIED: Good evening. My name is Richard Gottfried, I represent the 75th Assembly District in Manhattan, which includes the neighborhoods of Chelsea, Hell's Kitchen, Midtown, and part of the Upper West Side, and [unintelligible 00:46:21]. you for this opportunity to testify about the Right to Counsel program in housing court. This truly wonderful program, and that wasn't in my written testimony, the truly wonderful, but it really is. [Unintelligible 00:46:41] in 2017 with this law some, but not all, low income tenants have the right to have a lawyer provided Those are pretty important words. we've always had a right to have a lawyer in housing court, but the right to have a lawyer provided to you is an amazing new thing. So, [unintelligible 00:47:14]. Before the Right to Counsel was enacted, landlords tried to evict over 230,000 tenants a year. Most of those tenants were low income people, and [unintelligible 00:47:30] people of color and [unintelligible 00:47:33]. The program has quickly, has quickly made a difference in the lives of many people. Since the implementation of Right to Counsel, evictions are down 24-percent from

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2014, [unintelligible 00:47:49] are down 10-percent from 2014, and people aren't getting [unintelligible 00:47:54] because of evictions. The program contributes to preserving affordable housing in stable communities by keeping people out of court and out of, out of homeless shelters. But there are too many people who cannot access the program because of the income level required. The next step is to expand and to strengthen the program, you know, city council [unintelligible 00:48:29] work with them. Vanessa Gibson and Dan Aiello have introduced legislation to increase the income level from 200-percent of poverty to 400-percent, and to expand the type of cases covered by the Right to Counsel program to include a variety of administrative proceedings and appeals. These are, will be important steps forward. But more must be done to increase outreach and tenant awareness. The city needs to finance efforts by various community organizations to educate tenants about when, about when they're entitled to legal representation and it continues to be a challenge to get the word out to tenants about the Right to Counsel in housing court and how to find out if they are eligible and where to go. As part of the Right to Counsel Program New York City's tenant support unit knocks on doors to get the word out and that's

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important. But more pulled out outreach and education is needed. It can best be provided by neighborhood-based groups with a history of tenant organizing, as well as by the tenant support unit. And increased funding to those groups is needed to do that. So, the public [unintelligible 00:49:59] efforts if funded by the city would help tenants learn of their right. Efforts such as subway ads, mass mailing, email, and social media, and hotline would all be very effective. After all our Right to Counsel Program has proved its effectiveness, it truly has been an amazing step forward and it should be expanded and strengthened. Thank you. [Applause]

AMBER MARSHALL: Good evening, my name is
Amber Marshall. I am the Civil Vice President from the
Association of Legal Aid Attorneys. I am here today
along with a coalition of unionized legal service
providers, the Association Legal Aid Attorneys, 1199
SEIU, and Legal Services Staff Association. We have
prepared joint remarks that we have submitted along with
all of our oral testimony. Today I would like to take
my time to focus on two main issues related to the
experience of my members as we do this work. I myself
have been representing individual tenants in Bronx
Housing Court since January of 2015. And as the roll-

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out has occurred over the past year, we in my office, and throughout the city have realized that there are a few ways that our work can be easier to provide the services efficiently to our tenants, our clients, and to also make sure that our grants are run efficiently. of the ways that we are seeking changes is creating funding structures within our grants that allow us to hire social workers and paralegals. Our organizations are unable to hire social workers and without them, we must choose between helping our clients navigate complicated systems within governments, at non-profits, at hospitals, and we honestly lack the experience to navigate these systems. If we don't have the time to do so, we have to tell our clients that they have to do it on their own. I have personally had cases if a client had a social worker to help them get an ID or a social security card, we could actually get their child onto public assistance and get their cases resolved quicker through the FEPS Program. We've had cases where these, the failures to get these identification documents have dragged on the housing court cases for three additional months, four additional months. Additionally, our members struggle with providing adequate resources for clients who are facing domestic violence and who are, and who are struggling with suicidal ideation.

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past year I have had two members come to me and say that they were not able to find the referrals for clients who were actually on the phone and talking about committing suicide. As a result of instances like these, our members are dealing with significant amounts of secondary trauma. I've been connecting my members with mental health services for their own personal use. Furthermore, without the ability to hire paralegals, we are forced to engage in extended and time consuming benefits advocacy that results in our failure to meet litigation deadlines, extending cases even further. Right now, in one borough, my members have reported that their average experience case handler has handled 17 more cases through October this year than the entire prior year. They are justifiably concerned about their quality of representation, and they are working longer and longer hours, and it's not sustainable. assistance of paralegals we would be able to meet our deadlines and get the benefits issued sooner and resolve cases sooner. Finally, we are facing a significant amount of attrition in each of our boroughs. We have had attorneys leave one office in one week three at a Which means that all of our cases must be time. transferred, which reduces our ability to take on new clients and continue to administer this grant. Right

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now, my members are being forced to choose between doing the work that they love, and starting a family, or paying off debt, or their own mental health. So, as this grant is, as universal access is implemented and rolled out, we ask that you take these funding concerns and constraints seriously and find a way that we can adequately service the tenants in New York City so that access to justice means actual justice. Thank you.

[Applause]

JORDAN DRESSLER: You guys are done, right?

Oh, we were going to give you--[unintelligible 00:55:56]

the attorney in charge of the Civil Law Reform Unit at the Legal Aid Society. And it's a privilege to be here to speak for the society today. The society, as long as I've been in the society, and for much longer, obtaining right to counsel in housing court was really just a dream and we are very excited to be part of the reality of making it, making this a reality for long-income tenants in New York City. And we're excited that we're already seeing the benefits of that in reduced number of evictions, in the success that our attorneys are having in maintaining tenants' homes, and in the reduction in the number of people that are entering shelter because of housing court cases. However, we are concerned about

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ongoing sustainability. We want to make sure that we can continue to both represent tenants outside of the zip codes, as well as representing tenants on important issues such as group HP cases, HP cases and harassment cases, which are the kind of cases which make it possible to keep tenants in their homes, as well as representing people when they're being sued themselves. Without being able to represent tenants in those kind of cases, our ability to stem the displacement crisis that we're facing in New York City is going to be reduced. We also would urge the city to support covering, as my colleague from Legal Aid said, covering social workers, covering paralegals, covering different kinds of cases. So, it's very important that appeals for example be covered, and appeals not just of housing court cases, that's very important, but appeals Article 78 from [unintelligible 00:57:50] administrative hearings and other such cases, if we can't do those kind of appeals, then landlords are going to take advantage of that. And, you know, we already see that. In addition, we, we need to see our clients in a holistic way. It's not-many of our cases that are not housing cases are essential to maintaining housing. If we can't do those income generating cases, cases to get tenants on unemployment benefits, disability benefits, other kinds

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of public benefits, if we can't deal with their consumer debt, and other of those problems, they're not going to be able to pay their rent and they're not going to be able to stay in their apartments. There's much other information in our testimony, but we really appreciate the opportunity to be able to come here today and to work with the city moving forward on improving the program and expanding the program and to keep making it sustainable over time. Thank you. [Applause]

LINO DIAZ: Thank you for your time. My name is Lino Diaz. I'm a union member and a delegate with Legal Services Staff Association [unintelligible 00:59:20] UAW2320, and I'm a housing staff attorney at Queens Legal Services and -- which is a part of Legal Services NYC. The Legal Services Staff Association is a wall to wall union that represents all non-management employees at Legal Services NYC and Mobilization for Justice. Thank you for your time tonight. I would like to talk with you about three issues we have seen during the roll-out process of UAC, and this is extremely important because we don't want this program to reinforce the societal issues that it's trying to combat. So, first and foremost, we lack the core structures required to talk to people with a semblance of confidentiality. In Queens we only have access to

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one room in the courthouse in which we do intakes for UAC. As a result, we are forced to result to talking to people about their issues in the crowded hallways, which creates two types of confidentiality issues. First, is that as legal services providers, we are required to collect a large amount of sensitive data from clients, and doing so in public spaces creates safety concerns for that information. And one can overhear it, putting that client at risk for identity theft or worse. As you can imagine, trying to get a client's social security number is hard enough when it's back at the office, it's a lot harder when it's in the courthouse surrounded by a multitude of people. And secondly, we are potentially asking people to discuss their cases, including possible defenses or lack thereof in front of people who are either unrelated to the proceeding, or could have an adverse relationship with our clients. Which is a terrible situation in which to create a client attorney relationship. Secondly, the UAC roll-out has forced us as legal service providers to turn away potentially meritorious cases for the sake of meeting the demand of UAC cases. We're supposed to be preventing evictions, but forcing us to prioritize certain zip codes instead of giving us the discretion of denying services to unmeritorious cases, or being forced to let preventable

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evictions slip through the cracks. To that end we've seen clients who we've represented in multiple proceedings in the past, but don't fall within the UAC zip codes be forced--well, we see them going down the road that we're most worried about, which is going into court unrepresented and likely going to be evicted. And it's preventable. And also we're watching UAC create a two-tiered system for client services. UAC cases can only be adjourned in Queens at three-week intervals, and that's a maximum. We've seen it as low as two weeks depending on what the court is dealing with at the time. And we're forced to pick those dates. And that is an issue for two reasons. First of all, because as a result we don't necessarily have enough time to deal with all of the issues that are arising, but secondly, because when somebody comes in with a private attorney, they don't have that limitation. So, they can choose any date on the calendar moving forward in order to get the time that they need to properly represent their client, while we're forced to choose these dates which can be at most three weeks, but as little as two weeks, and we have to be prepared by the next court appearance, otherwise it's going to be problematic for us and for our clients. Sorry, this is a really frustrating thing. And we can't allow people who are already underserved

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and underrepresented to receive [unintelligible 01:02:13] representation for the alleged state of judicial economy. Especially when the lack of time creates more ROCs down the line or [unintelligible 01:02:20] cause, sorry if I'm using that term loosely, thus plotting against the efficiency argument. [unintelligible 01:02:26] providers see between 20 and 30 people and are expected to appear right away for special zip code clients with no investigation and little information on the background of the case itself. While this is not an issue necessarily for people who are at their first appearance, if somebody is on their second, third appearance, or are on an order to show cause, we still have to try to do something for them, even though we have no idea what's going on. And it's not a good idea for anybody involved. It doesn't make us look good, it doesn't make our clients look good, it just cuts against the very issues we're trying to fight So, many staff attorneys have questioned whether the terms that we're required to practice under are grounds for malpractice, and it's certainly a justifiable concern. And while UAC is a tremendous step forward for New York City's low-income tenants, for it to be truly realized as that you work to provide private space in the courthouse and eliminate procedures that

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contribute to UAC recipients receiving a lesser version of representation. Thank you. [Applause]

CAROLINE ROE: My name is Caroline Roe and I'm a union member and delegate with the Legal Services Staff Association and I'm a staff attorney of Mobilization for Justice. The Legal Services Staff Association is a wall to wall union that represents all non-management employees at Mobilization for Justice and Legal Services NYC. Thank you for your time tonight. am here tonight to tell you about a client that my office served through UAC. Sylvia is a 49-year-old woman with a disability. She and her husband live with their one adult child and two minor children. sued for a non-payment event in September of 2016. case was initially settled in November 2016. attorneys had to file three OSCs for more time to pay her [unintelligible 01:04:18] due to delays and mistakes in obtaining a one shot deal and FEPs. Her case was not resolved until May, eight months after it started. was sued again for a non-payment in late, in late 2017. Sylvia's case illustrates two problems with UAC. First, attorneys representing tenants in non-payment cases spend a significant amount of time doing advocacy and follow-up with HRA and HRA contractors such as Bronx Works, Help USA, and others. HRA is paying attorneys

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from outside, outside agencies to turn around and advocate with HRA's own staff to receive the assistance that our clients need. Second, UAC does not provide adequate funding for mandatory staff. Sylvia's problems could have potentially been resolved sooner if she'd had a social worker or a paralegal to help her navigate HRA's bureaucracy. It is an inefficient use of funding for attorneys to spend hours at HRA helping clients apply for UAC and following up on applications. However, because universal access is not fully funded, recipient organizations like mine have to decide which necessary staff will not get hired. Problems of prioritizing staff attorneys which does not leave enough money to hire necessary non-attorney staff. In short, employees are being paid attorney salaries to do tasks that could be done at a lower cost by a social worker or paralegal. In addition, clients often have underlying issues with benefits or need services that cannot be addressed with current staffing. For example, many clients make very little money, but do not qualify for public assistance. Or they're receiving public assistance and it has been shut off. Even if a client can come up with the money to cover one month's rent, get a one shot deal, and have their case closed, there are still no quarantees that they won't fall back into

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arrears, and in fact this happens frequently. Unfortunately, housing attorneys don't have the time or the resources to assist with the root causes of the client's inability to pay the rent and can only focus on the case at time. Although Sylvia's 2016 non-payment case was resolved, she has since been sued again. intersection of these two issues causes many tenants to be sued for non-payment of rent repeatedly. tenants are plaqued by the instability and unpredictability of public benefit's programs. clients often have suspended, terminated, or inadequate benefits. They are often unable to resolve the problems themselves. Increased efficiency and decrease bureaucracy from HRA and OCA and increased funding from non-attorney UAC staff would improve the long-term housing stability of New Yorkers that we are serving. On behalf of my union, I ask that you work to fully fund the true cost of UAC, so that [unintelligible 01:07:02] organizations can hire the full set of support staff who are needed to provide us with the quality of services that we want to provide to tenants. Thank you. [Applause]

JEANETTE CEPEDA: My name is Jeanette Cepeda, and I'm a union member with the Legal Services Staff
Association and a housing staff attorney at Brooklyn

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Legal Services, which is part of Legal Services NYC. The roll-out and implementation of the Universal Access Law has been both an exciting new change for civil legal services providers, and a challenge. Tonight, I would like to talk to you about the challenges I and other Legal Services Staff Association members are experience, are experiencing as legal services providers during the roll-out and expansion of UAC, specifically around provider experience, our experience, and infrastructure. One of the important challenges our members face is discrimination by court staff, HRA employees, and members of the [unintelligible 01:08:05] bar. Discussions about our race, gender, sexual orientation, and our bodies are rampant in court. For example, assuming that I am the tenant and not an attorney, court staff has asked me to locate my attorney when checking in on my client's cases. In addition, some court staff have attempted to chase me out of designated attorney areas. One HRA employee commented on the length of my skirt in contrast with the size of my hips. HRA staff have also inquired if I were pregnant. And when I informed them that I was not, went on to comment about my recent weight gain. I have experience members of the [unintelligible 01:08:47] bar test the elasticity and length of my curl by pulling it with his hands.

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Finally, I have witness court staff give female attorney, attorneys, especially those of colors, inappropriate looks, complete with them licking their lips. Court staff, including court officers, and other HRA employees, have witnessed this behavior and failed to address it. One result of the discrimination that our members face in court, as well as the increased case loads, and work presented by UAC, is that our members have been quickly burning out and transferring into different practice areas, or leaving the practice altogether. Although the funding provided has allowed provider organizations to increase in size and hire at an unprecedented rate, additional funding is required to fully fund the work and support, of support staff, who provide invaluable service to our clients. More funding is required to hire paralegal, secretary, and process server staff, as they help ensure the best quality of service to our clients and help assess client issues and provide assistance with difficulties attorneys and client experience. If the program is not adequately funded, our legal services providers will be unable to keep up with the demands of the UAC practice, will burn out quickly, and seek opportunities elsewhere. And when advocates leave just as they started to learn the practice, to be replaced by inexperienced new advocates,

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tenants are the ones to suffer. Low-income New Yorkers deserve better than that. One of the other issues our members are facing is within the infrastructure of the courthouses and the inability of OCA has had in providing private physical space in the courthouse. Part of ensuring adequate representation of clients is building confidence and trust. For example, while meeting with a client in what was supposed to be a private space, a landlord's attorney barged in, in an attempt to use the same space as a private space for him to make a phone call. This prompted an abrupt pause to the client meeting, while my supervisor engaged in an argument with him about whether he was allowed to use the space while we were using it. This occurred because the space is not marked private for use of UAC, and it is shared with other core personnel and HRA staff. Private meetings with clients are increasingly difficult to do so due to the lack of private space in the courthouse. We face challenges in ensuring we do not violate client, client privilege, and often have to request adjournments for the soul purpose of scheduling our clients to meet with us in our office. Oftentimes because of capacity issues, a private client meeting does not occur until a date closer to the adjournment date, leaving staff without enough time to work out some

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issues in between court dates. I urge you to implement measures to prevent and redress discrimination, including mandatory anti-bias training for all court staff and HRA staff, to ensure private space for client meetings within the courthouses, and to fully fund the work so that our employer organizations can hire the full set of support staff who are needed for us to provide quality services to our tenants. Thank you.

[Applause]

ALFRED TOUSSAINT: Yes, good evening. Miller will not be speaking. It's just going to be me from CAMBA. All right. Thank you for the opportunity to speak today. My name is Alfred Toussaint and the Program Manager at CAMBA Legal Services. CAMBA Legal Services is a, is proud to be one of the legal services providers in the Universal Access for legal services for tenants facing eviction in Brooklyn, and Staten Island. CAMBA Legal Services is also a member of LEAP, a coalition of 17 New York City legal service providers. Many of the LEAP members are also members of the Universal Access providers. CAMBA Legal Services congratulates the city and the mayor for adopting the universal access for tenants facing eviction. We also would like to thank the administration for implementing the law and our partners for working with us to make our

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right to counsel a reality for New York City tenants. We also would like to congratulate and thank the right, the Right to Counsel Coalition, community-based organizations, tenants, tenant organization across the city, whose hard work, diligence, and persistence make this legislation possible. Right to Counsel is already making a huge difference in the lives of tenants. And we see that work every day. Congratulations to the Office of Civil Justice on releasing the Year One Implementation Report on Universal Access and Legal Services. This is really nice, this is a really nice opportunity to take a step back, and take a note on our collective accomplishments. These accomplishments include, but are not limited to, the huge increase in legal services to tenants in the housing court. For example, in 2013, only one-percent of tenants in the housing court were represented. While this past year alone, 30-percent of tenants had attorneys representing them in their housing court cases. This enormous increase in tenant representation has helped level the playing field somewhat for New York City tenants in the housing court. This tremendous accomplishment would not have happened if not for the hard work, dedication, collaboration, and all--in all the stakeholders elect, elected officials, city courts, tenants, tenant

organizers, legal service providers, and community						
organizations, among others. While is it, while it is						
important to celebrate our shared accomplishments, it is						
also important to learn from the growing pains and bumps						
in implementation so that we can continue to move						
forward effectively. There is still much work to be						
done. While 30-percent of tenants are represented, 70-						
percent are still not. As a community based legal						
services provider, CAMBA Legal Services, and our LEAP						
partners, feel very strongly that a community-based						
approach to implementation of right to counsel is						
critical. Some of the components that we, that we						
believe are key to the full implementation are as						
follows. The first is tenant awareness, outreach, and						
education. It is critical in the long-term success for						
right to counsel. Many tenants never make it to housing						
court and give up their apartments through intimidation.						
While tenant representation in housing court is on the						
rise, we already see landlords resorting to other means						
to get tenants to give up their apartments. Tenants						
must						

MALE SPEAKER: [Unintelligible 01:16:36] Finish your sentence.

ALFRED TOUSSAINT: And the last component, we just want to make sure, is neighborhood-based intake.

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We want to be able to do some, some type of in, intake, in the community even before tenants reach housing court to just alleviate a lot of the congestion that we already spoke about today. Thank you very much.

[Applause]

Katherine Groot: Good evening. My name's Katherine Groot. I am a member of the Association of Legal Aid Attorneys Local 2325 of the United Autoworkers, and a staff attorney at CAMBA Legal Services. I think the Office of Civil Justice for the forum this evening. We recognize Right to Counsel as a monumental piece of legislation. We are proud to be a part of its efforts and hope it's the first step to bringing civil Gideon to New York City. We believe that continued success to Right to Counsel requires that the program evolve in response to the lessons learned in the trenches and we hope you heed our concerns and suggestions. As legal services providers we endeavor to provide each client with high quality legal services. We are concerned, however, that the lack of discretion afforded to attorneys and the client quotas imposed by the Right to Counsel contract requires to make compromises that we're not comfortable with. First, I echo my colleagues concerns regarding the roll-out to Right to Counsel by zip codes. Currently Right to

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Counsel requires legal services providers to represent tenants who reside in specified Right to Counsel zip codes over those who do not. One of the best ways to preserve affordable housing in this city is to stop landlords from illegally deregulating rent stable -- rent stabilized housing stock. Unfortunately, we're forced to turn down tenants who do not reside within specified zip codes, including those who reside in rent stabilized apartments. This practice jeopardizes affordable housing in zip codes not currently included in this program. By the time Right to Counsel adds these zip codes it will be too late. This concern also extends to tenants residing in NYCHA and HUD, HUD project-based apartments, as well as tenants with vouchers in other housing subsidies. Second, we believe the quotas imposed by Right to Counsel are unrealistic and unattainable. Our caseloads have increased to a degree that negatively impacts our client centered practice. Finally, we believe the housing court buildings, which are the initial point of contact between legal services providers and tenants, must be upgraded to both meet the tenants' needs, as well as Right to Counsel. physical infrastructure of housing court alienates tenants, particularly those with disabilities and other limitations based on the long lines to enter the

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buildings, lack of seating in the court parts, long waits to see a judge, and a complete lack of private spaces to preserve client confidentiality. Court facilities must be upgraded to ensure that tenants are treated with dignity and respect from the moment they enter the courthouse. Additionally, I want to echo the importance of support staff including paralegals and social workers. Thank you for your time. [Applause]

JORDAN DRESSLER: Okay, our next group will be Larry Wood, Randy Dillard, and Marika Dias. [Applause]

IARRY WOOD: Gong me at three minutes, cause
I'm not taking their time. All right, ready? Good
evening [unintelligible 01:20:39] and HRA staff, thank
you for this opportunity. For the record my name is
Larry Wood. I serve as the Director of Organizing at
the Goddard Riverside Law Project. I've also served as
both President of Housing Court [unintelligible
01:20:52] for the last 25 years. On behalf of Goddard
Riverside and the West Side and Harlem communities we
serve Right to Counsel is actually an issue we've worked
on for well over a quarter century. And I want to say I
was thrilled about a year and a half ago [unintelligible
01:21:08] got a call where he had a bunch of
[unintelligible 01:21:09] at a press conference where
the mayor was going to announce a [unintelligible

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01:21:13] tax to fund senior housing but I got a call [unintelligible 01:21:17] saying that he's going to announce his support for Right to Counsel. [Unintelligible 01:21:23] to a press conference this morning. And it was just incredible to hear that that was going to happen. My first exposure to housing court was [unintelligible 01:21:33] ladies and I can't express my horror, disappointment, and anger over witnessing how the court functions. The vast majority of tenants were underrepresented, [unintelligible 01:21:46] tenants in the hallways [unintelligible 01:21:52]. It was just abysmal and so depressing, it really pissed me off as well. That's why I joined the housing court [unintelligible 01:21:57] been fighting for this for a long time. It's so unfair and just to see how the court was virtually failing [unintelligible 01:22:10] protecting tenants. Instead [unintelligible 01:22:14] were cogs [unintelligible 01:22:15] housing court as an eviction [unintelligible 01:22:17] collection agency for landlords. [Unintelligible 01:22:21] much has changed, there have been a lot of improvements as a result of a lot of [unintelligible 01:22:25] and advocacy work over the decades. But we still have a long way to go. Goddard Riverside cannot thank the Right to Counsel Coalition, the City Council, and the de Blasio

RANDY DILLARD: I am blessed to be here. My name is Randy Dillard and I'm with the Right to Counsel

Coalition, and like I just said I am blessed to be here.					
Because I am one of the tenants who had a lawyer and me					
and my family was saved from not going to a shelter.					
And I am also blessed to work with a bunch of remarkable					
people to help pass this bill for the right to counsel.					
And I was [unintelligible 01:24:39] I would like to see					
the Right to Counsel [unintelligible 01:24:44] lookin'					
right here. [Laughter] Okay. Well, [unintelligible					
01:24:50] enough tenants who have the right to know that					
they have rights. And that many who do have it are too					
intimidated to use it. The city has to make					
[unintelligible 01:25:10]. But that law is based on who					
makes it to [unintelligible 01:25:17]. But with the					
Right to Counsel it will change. [Unintelligible					
01:25:21] will have a right to know about the Right to					
Counsel. In the [unintelligible 01:25:31] zip codes,					
[unintelligible 01:25:31] and households are reached are					
about 75-percent rent stabilized. And in order for					
Right to Counsel to be truly universal everyone needs to					
know about it and understand the [unintelligible					
01:25:55] to address other housing issues like					
inadequate service [unintelligible 01:26:00].					
[Unintelligible 01:26:03] are in the history of tenants					
[unintelligible 01:26:08] in community service are					
trusting community partners and [unintelligible					

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01:26:15] to be the outreach and education
[unintelligible 01:26:20] is critical to the success to
the Right to Counsel. However, instead of the
partnership where we're supporting goals,
[unintelligible 01:26:33] have taken up the work
[unintelligible 01:26:40]. We hope that you support
[unintelligible 01:26:43] and to help fund organizing
growth within our community because their lives are
sometimes put in danger with harassments and all these
hours going in and help following tenants' associations
and we really appreciate that if you help support
bringing the poverty level from a 200-percent up to 400percent. Thank you. [Applause]

JORDAN DRESSLER: Thank you. Before you begin. Our next group will be Elise Brown, Mark Hess, Jenny Laurie, and Estefania Trio [ph 01:27:34]. Thanks. Just remember to say--

MARIKA DIAS: Good evening. I'm Marika Dias from Legal Services NYC, a citywide legal services organization that is one of the organizations providing right to counsel representation in all five boroughs.

Legal Services NYC is an approved of the Right to Counsel NYC Coalition, a truly first coalition of tenants, tenant organizers, advocacy groups, and legal services organizations, which fought for and won the

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Right to Counsel for [unintelligible 01:28:04] tenants facing eviction. I applaud the city administration and council members for following the lead of NYC tenants and passing the Right to Counsel legislation, and I really do commend the city's office of civil justice for its tireless work in close collaboration with legal services organizations and the coalition to ensure the best possible implementation of this groundbreaking legislation. As the data in the first annual progress report by OCJ demonstrates, the Right to Counsel initiative is already succeeding, even just one year in. There's already been a reduction in number of tenants evicted, DHS data tells us that there has been a reduction in the number of shelter entries resulting from eviction, and tenants in housing court are better able to defend their homes and enforce their rights through aggressive litigation and eviction cases. Right to Counsel has allowed New York City's tenant advocacy community to build a powerful cohort of housing attorneys and advocates who are collectively shifting the practice of housing law to better serve New York City tenants. We have seen dramatic increase in the published legal decisions favorable to tenants, thereby strengthening the body of case law that upholds tenants' rights, and as a more robust and powerful community in

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housing court, tenants and tenant lawyers are confronting the issues of racism and sexism that long plaqued New York City housing courts. And we are also better to advocate from preference to housing court systems and procedures in order to rectify historic imbalances resulting from decades where less than 10percent of tenants litigated their cases with attorneys. At the level of our own housing practice in Legal Services NYC, since 2015 we have seen a 76-percent increase in the volume of eviction defense cases we are handling. And housing staff has increased by 300percent since 2015 with an unprecedented 207 staff members. And we are preventing more evictions than ever before. And I have to say, even though the legal merits of the case are no longer a factor in deciding whether to provide representation and right to counsel zips, this had not diminished our success rate in eviction cases at all. And internal data shows that we are winning just as many cases as when we used to select cases using the legal merits approach. Legal Services NYC advocates are dedicated to the pursuit of social justice so we are honored to be part of this historic moment and are committed to ensuring that the Right to Counsel realizes its full potential for building tenant power and making housing court a place where tenants can

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achieve justice. And so, in that spirit, in our written comments we have submitted a number of recommendations and comments regarding factors that are impeding the successful implementation of the Right to Counsel. Many have addressed these and so, I won't have time to go into them now, but they definitely are outlined in our, in our written comments. This was always going to be a massive undertaking to implement a Right to Counsel, so I'll just conclude by saying that it, although there have been many challenges, it's an undertaking that we are Legal Services NYC are deeply passionate at bad and so, we're not deterred in our resolve by the challenges we've encountered. And we see them as our collective opportunity to shape the city's Right to Counsel to the strongest and best defender initiative that it can be to fully realize the city's tenants' vision for the power of the Right to Counsel. [Applause]

JORDAN DRESSLER: Thank you. Before we go to the next group I just wanted to pause and sorted of reinvite any late comers, you're free to sign up to speak, just come to the sign in table at the front. If there's any need for language interpretation, just raise your hand and we'll come and make sure. Okay. With that Elise Brown.

ELISE BROWN: Yes, I'm Elise Brown. I'm the

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Director of Housing Litigation at Mobilization for Justice. And it really nice to be right after Marika because it's, we are similarly sort of standing in front of the fire hose that is, is Universal Access to Counsel, but energized about it and would say that our, our results are the same. It was very difficult for our staff to move from a evaluation of a case on a merits basis to just taking what we found. And I would say we do, we do universal access in the Bronx, and we have never had one conference in a room with a client. All of our intakes and conferences are in the midst of the melee which is Bronx Housing Court. But we similarly have had good results. We, our, our success rates in saving, saving apartments if anything has gone up, and we have doubled in staff. We have now have a bricks and mortar office as of today in the, in the Bronx. signed the lease today. And it's, it's an exciting time for us. It's a monumental, monumental, when I looked back to prepare my testimony on part of the, the administration, the city council, the Right to Counsel Coalition that we've been part of since its inception, the court system is like a huge ship that has to turn around. And I give the Office of Civil Justice a lot of credit for, for, the, the politics that must go into, to getting more onboard, which they are coming onboard, and

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also to the Office of Civil Justice. So, I would meliorate the statements of my staff regarding need for funding for, for paralegals and social workers because our clients are poor, they've been, you know, had trouble at the hands of many institutions and often have many problems and often disability and other life circumstances weigh in on their, on where they found themselves in housing court. And it is a tremendous challenge to, to have been here and working during this time and trying to manage it. And I spend pretty much all my waking days thinking about numbers and Right to Counsel and did I get the data and it's, it's, it's been truly a challenge but if anybody can rise to its New Yorkers and so, and that means the, the City Office of Civil Justice, the legal services providers, the tenant, the organizers, we can do it right. And there are ways to do it better and we'll get there. So, that's it. [Applause] Thank you.

MARK HESS: Hi, good evening. My name is Mark Hess, I'm a supervising attorney in the tenant's right unit in the New York Legal Assistance Group. First off thank you for having us. The ground-breaking UA program has already made an incredible impact on the lives of low, low income New Yorkers and access to counsel has exponentially increased the chances that tenants will be

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able to stay in their homes, or at least be given the time that they need to find alternative housing and avoid homelessness. Now, I would like to speak tonight about two issues that we think will improve UA and make the right to counsel even more meaningful. First, NYLAG sees [unintelligible 01:36:02] tenants who are not completely covered under the program, without broadening the definition of covered proceeding under UA there is a risk that the representation provided in housing court will only shepherd clients to an inevitable eviction. Even though there's a legal remedy that could enable them to remain in their NYCHA apartments. NYLAG also encourages OCJ to expand UA to cover appeals and NYCHA HPD and DHCR Section 8 voucher terminations. unfortunately the housing courts simply do not have the space necessary for attorneys to confidentially and comfortably provide intake and legal counsel to tenants, a problem which will continue to grow as implementa -implementation expands annually. Housing court's ruling participa--participt--participation in effectuating right to counsel has been critical to its success. However, dedicated spaces essential to making this program work and the solution must be sensitive to the needs of litigants who are current, who currently must travel multiple floors over the course of a day to

obtain assistance. Most providers and their clients					
need spaces free from the chaos of housing court.					
Moreover, childcare and spaces that are friendly to					
young children are imperative. Many clients who are					
forced to bring young children to court because they					
cannot afford or do not have the time to find adequate					
childcare. Clients are then forced to perform two					
tasks, caring for their child and discussing sensitive					
legal issues. Which is an untenable way to start the					
representation. I'd also just like to refer OCJ to the					
stories of clients that we've represented, just to show					
how impactful this work has been. NYLAG really					
appreciates the opportunity to be part of the					
implementation of UA, which will provide a road map to					
cities across the country in revolutionizing access to					
justice when low income housing is threatened. With a					
few minor tweaks we believe the program will realize its					
full potential as it expands to cover all of New York					
City. We look forward to continuing our strong					
partnership with OCJ and we're happy to provide more					
information if need. Thank you. [Applause]					
ESTAFANIA TRUZILLO: Hi everyone, my name is					

ESTAFANIA TRUZILLO: Hi everyone, my name is
Estafania Truzillo organizer of the Flatbush Tenant
Coalition. Thank you for letting us talk.
[Unintelligible 01:38:46] for a lot of the tenants that

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we work with in Flatbush in Brooklyn, so a lot of the tenants that we work with are immigrants, working class people of color. [Unintelligible 01:39:00] that say Right to Counsel is a right cause a lot of our tenants get confused with universal access, but Right to Counsel is a right. [Unintelligible 01:39:10] that I also want to say is that not only is Right to Counsel right now available for tenants to stop evictions, but we're also using it to build power. And why I mention building power, because [unintelligible 01:39:26] by different names as well because our city allows landlords to have different names and LLCs. But he bought a building at 115 [unintelligible 01:39:42] Brooklyn and he sent everyone to housing court. There's 89 units. there's so many laws in place right now in this city and in our state that allow landlords to get away with it, such as sending tenants, all the tenants in one building They did not know their right to counsel to court. because Right to Counsel was not available then. Imagine what could have happened if they knew that Right to Counsel was available or even before that, right. Because we use Right to Counsel, like I said, not to stop, not only to stop evictions, but to build power, it's to get rid of the fear. Getting rid of the fear to organize and to fight back, not only against the lack of

repairs, but other tactics that landlords use against
tenants. Another thing that I want to mention is we, as
an organizer, a lot of this work that has led to the
passing of Right to Counsel it was because of tenants.
[Unintelligible 01:40:42] this was a tenant that
[unintelligible 01:40:43] that led to this right. And I
thank [unintelligible 01:40:46] for organizing groups.
And I think that there's a lot of frustration from
lawyers who feel that they should be allowed to pick
cases. But if we allow that, what are we saying as a
city, that only certain groups of people deserve to have
representation? I don't think so. I think all tenants
if they know about this right, and they're in the zip
codes, they should have a right to a lawyer, because
enough is enough. And we need to stop this homelessness
crisis. There are already conversations right now about
[unintelligible 01:41:20] and the mayor is not talking
about Right to Counsel and how it can be used to stop
evictions. [Unintelligible 01:41:27] payer to fight
back to stay in their homes. Thank you. [Applause]
JENNY LAURIE: Hard act to follow. My name is
Jenny Laurie, I'm the Executive Director of Housing
Court Answers. Housing Court Answers was founded in the
early 1980s to work with tenants in the housing court
that were unrepresented. We currently have information

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tables in all five county housing courts and we serve about 30,000 people a year in the five county housing courts, and about 10,000 people over a hotline that we run for eviction prevention services. Housing Court Answers is very proud to have played a supporting role in the Right to Counsel Coalition, which fought to pass this law last summer. And to notice that when we started this work, and when Housing Court Answers was first founded, just a very small percentage of tenants had representation in housing court and to now, according to your report, 30-percent of tenants have represent--have representation in court. And the other thing that we were advocating for was eviction prevention, and it seems like Right to Counsel has really done a great job on that. And my favorite piece of data is we just organized a couple events where we invited a Marshall to come and speak about evictions. That was an interesting, they were interesting events. But Danny Weinheim, who probably does more evictions than anyone in the boroughs, told the room of advocates and legal service providers that they were doing a great job, and it was said it was making his job easier because he used to do 15 evictions a day, and now he does only three evictions a day. So, I think to me that meant that Right to Counsel is a tremendous suc--

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[Applause] Yeah. I would echo what my success. colleagues have said about the needs for social workers, paralegals, smaller caseloads, and more support for attorneys working. And I would also urge that OCJ pressure the courts to adapt more to this, to Right to Counsel. Still not all the judges are making it clear to tenants that they have a right to counsel, they're not controlling the landlord attorneys in the way they obviously could, and they could have a lot more to say about how the space is used in housing court. just want to congratulate you, and congratulate all of us on the first year. I think it's really amazing. And I've spent much of my career working towards this and I'm really happy to be here. So, thank you. [Applause] JORDAN DRESSLER: Our next two speakers, and

at this point our final two speakers, but we will remain open through nine in case there are any late comers.

Wesley Paul and Mia Baker.

WESLEY PAUL: Hello? RTC is a good thing for the tenants. Okay. But we shouldn't ignore the [unintelligible 01:45:20], which is, which is, the, the, to move the housing from [unintelligible 01:45:31]. And all these things are because the tenants that take good service. [Unintelligible 01:45:40] most of the, of the rooms is for, is for eviction. Tenant and only get one

room for [unintelligible 01:45:40]. And [unintelligible
01:45:57] talking about that is a, is a victory.
[Unintelligible 01:46:02] we will remove the courthouse
from Livingston to [unintelligible 01:46:08] where,
where the tenant will have better service and the court
will be very, have very tenant friendly. But also, RTC
is good. And we know it. But why we not
[unintelligible 01:46:38]. A lot of tenant in New York
City don't know about their rights. A lot of tenants in
New York City are [unintelligible 01:46:51] when it
comes to defending their rights. And also, we have to
dissect that. No? The immigrant tenants don't know
about their rights. Even though we explain it to them
they don't want to take action for fear of retaliation
from the landlord. Now we know, we know that we have,
we have RTC and also we need outreach to do a lot of
outreach and that's what we've been working on in RTC
and in FTC [ph 01:47:38]. Okay? Thank you very much.
I do have to do more or to say more. And I hope that, I
hope that a lot of, a lot of, a lot of us, you know,
really do what we, what we need to do in this
predicament which is the tenant is not aware of what we
call their rights. Okay, thank you very much.
[Applause]

MIA BAKER: Thank you. Yes. What's that?

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Good evening. My name is Mia Baker and I am a staff attorney with the Urban Justice Center's Safety Net Project, one of the legal service providers currently representing tenants under the Right to Counsel law in the Bronx. We stand by the written comments of the Right to Counsel Coalition and agree that this law has the potential to transform housing courts from a onesided forum that routinely oversteps agreements made between litigants with vastly unequally bargaining power to a more balanced forum with the capacity to dispense justice and to have a broad impact on housing rights. We applaud the efforts by the city and the courts that have taken to implement Right to Counsel law and we thank OCJ for providing this forum to provide continued dialogue how to best implement this new and important right. I'd just like to quickly discuss my experiences practicing in Bronx Housing Court and also amplify and reiterate everything that the previous speakers have We couldn't agree more. Safety New Project currently conducts intakes in the Bronx Housing Court twice a month on alternating Fridays. In the Bronx, intakes are conducted in the hallways outside of the courtrooms. There is very little room, there's limited desk space available, you're constantly bumping into people, getting jostled, it's pretty much a fire hazard.

1 This creates ethical problems for client confidentiality and also negatively effects attorney credibility because 2 3 it's just a whole crowd, a sea of people, and then 4 someone's coming forward saying hi, can help you with your housing case. They don't, they don't know who we 5 6 are, we're not in a space that seems official in any way. In addition, as people have mentioned, tenants are 8 unaware that they're entitled to an attorney, and they 9 don't trust a complete stranger appearing, claiming to be on their side. Because of this chaotic situation, as 10 11 well as the adherent emotional trauma of being forced to 12 defend one's home, tenants are often confused and 1.3 distrustful, and attempt to handle the cases on their 14 Sometimes this results in tenants refusing an 15 attorney, other times tenants enter into settlement 16 agreements with landlord's attorneys, which they later 17 ask the courts not to enter, and this can take all day. 18 As a solution, we urge the courts to set aside a 19 designated ADA compliant area, that not only protect 2.0 tenant privacy and the attorney client privilege, but 21 also lends credibility to attorneys practicing under the 2.2 Right to Counsel law and signals to tenants that legal 23 service provider is a potential ally. Next, we are 24 often called into courtrooms to appear on behalf of 25 tenants on the record that we are still processing an

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intake for. Without having adequate time to evaluate a case and to obtain all pertinent information, appearing for tenants we have just met may lead to inadequate representation and at worse malpractice. While we understand and appreciate the goal of ensuring that every client has representation at the earliest moment, we would support an effort to automatically grant adjournments in such situations to allow for sufficient time to investigate and process a case. Also, it is known that HRA often plays a role in the successful resolution of many of our cases. With that being said, communication with HRA can be difficult. Our calls are too often not answered or not timely returned. Thus, to ensure Right to Counsel is as successful as possible we would urge the HRA to create a liaison office specifically for those legal service providers having some sort of hotline that legal service providers can call into and not have to wait along with everybody else calling the HRA. And finally, we, we also would like to support outreach and distribute information to tenants about their right under this law, specifically we would suggest that tenants get some sort of information sheet when they go to the answer window in housing court. Thank you. [Applause]

JORDAN DRESSLER: Sandra Contreras out of

Riverside.

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SANDRA CONTRERAS: Good evening. I'll try to keep it short since I think I'm the last person.

JORDAN DRESSLER: You're the second to last person. Can you say your name?

SANDRA CONTRERAS: My name is Sandra Contreras. I'm a tenant organizer with Goddard Riverside. I felt the need to come up because I am a social worker, who is also a tenant organizer, so I felt uniquely positioned to comment on some of the issues that have come up in the previous testimony. Again, I really want to give a big shout out to the tenant leaders that made Right to Counsel the strong legislation that it is at present. As many people have mentioned this evening there are things that we can do to make it better. It is an amazing tool to build, let me put it this way, we educate the tenants, we do outreach with the tenants, they give us so much information about the intersectionality of their issues. A lot of people have mentioned them here. We're working in very complex systems. And one of the things that drew me to housing after graduating from social work school was housing is such an important social determinant of health. And I, I hope that that's what the administration was trying to address is that by

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bettering the conditions that our tenants are in by keeping them in their homes, keeping families together, making sure that those homes are in good repair, we can build a better city. What I do on a day to day basis working with tenants, I still tend to think of it actually as group social work because when people see that by accessing the right to counsel, by making tenant associations, and by not being afraid of their landlords, it builds their group self-esteem. So, there's a real tangible benefit that you can see when you work with tenants that they know that they are backed up by neighborhood based legal services providers. And I just want to say I stand in solidarity with the testimony of the Right to Counsel Coalition, as well as with some of the issues that the legal service providers have mentioned. We need to look at tenants, especially lower income tenants, in a holistic fashion, and I believe that we can do that by improving the funding from the city for things like social work and paralegals that can help best, help our tenants best navigate very complex systems that because of the issues that they may be facing in their lives, they may not be equipped to do otherwise. Thank you so much. night. [Applause]

JORDAN DRESSLER: Thank you. Katherine Groot.

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Oh. Okay then with that, there the last speaker who signed up, we're--fair is fair, we said we'll be open till nine. We are going to certainly give it guite a bit more time to make sure there's any late comers, anybody who felt that they were not able to complete, feel free to sign up again. You're under no obligation to do so. I think at this point I want to say to everybody thank you, thank you for your input, thank you for your feedback, thank you for taking the time, and making the effort, particularly on a night like tonight. And thank you for your continued support for Universal Access. [Unintelligible 01:56:20] [Applause] Wait, do we have one--speak of the devil. [Unintelligible 01:56:33] Thank you. Can I have everyone's attention, please? We're starting over. Okay. I'd like to call two folks, [Unintelligible 01:59:06]. [Applause] [Unintelligible 01:59:25]

NOVA LUCERO: Hello, my name is Nova Lucero.

I am a tenant organizer with the Northwest Bronx

Community and Clergy Coalition. [Unintelligible

01:59:40] are here late because we were just marching to

the, to the RSA's office at 123 William Street in

protest of them actively lobbying against stronger rent

laws. So, sorry we're late. I have lived in the Bronx

all my life, and I still see to this day that there is a

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need for representation in court. The people that we work with every day, that we help organize into tenant's associations still find housing court intimidating, are still harassed by their landlords going to court, even though they've [unintelligible 02:00:23] actively saying that this is their fault. Also, Right to Counsel is very important to, in order to really help tenants have more support and have more confidence in housing court, but also in terms of like putting landlords and real estate in general like on notice about how bad the housing crisis is and how poor they're treating like their fellow human beings. And so, one thing that we wanted to [unintelligible 02:00:53] is that the need is so high still for housing court representation, we talk to tenants all the time that are too scared to even talk to attorneys often, and so we need more support in general, better outreach. That's something that they're working on but I know there was previously a promise to do like subway ads in order to increase people to not only like accept the help, but also to look for it. So, that's something that I'm really interested in seeing, and that's a lot of my neighbors and I are interested in seeing. Or I think--thank you. In general I think that the more than we see on the street in terms of like fancy posters, like seeing the Mayor's office do a lot

of ads for a lot of cultural affairs things, and I think					
those are also really great. But if we don't have like					
the same attention paid for Right to Counsel not only					
will people like continue to be displaced but the power					
like the imbalance is going to continue between					
landlords and tenants. And the most efforts that we					
have available that we see will show that the					
administration cares more about landlords and about					
profit than about people. And that's definitely not the					
message that we want to send. We want to send a message					
that people are more important than profit, and that					
housing is really important for us to be able to lead					
better lives and have that stability. And so,					
[unintelligible 02:02:29] about where our 30-percent of					
our tenants right now are being represented by an					
attorney and 97-percent of those receiving legal					
services [unintelligible 02:02:42] are able to remain in					
their homes. So, [unintelligible 02:02:46] evictions					
conducted by City Marshalls have jumped 27-percent from					
2013, so we do need [unintelligible 02:02:56] but also					
like proof that this has been effective. So, we'd like					
to make sure that we do a better job at advertising in					
particular. Thank you. [Applause]					
OFFICIAL CUEFFIG. W					

SERGIO CUERAS: My name is Sergio Cueros. I'm with the [unintelligible 02:03:15]. [Unintelligible

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02:03:15] I moved to this state, to the city, in 1999, I must have been like 21, 22. [Unintelligible 02:03:27] taken care of. Now when I [unintelligible 02:03:32]. [Unintelligible 02:03:38] despicable, they just want to [unintelligible 02:03:40] you. [Unintelligible 02:03:44] representation now. I've got representation and I'm [unintelligible 02:03:51]. And now it feels good to have someone [unintelligible 02:04:00]. [Unintelligible 02:04:04] basically. [Unintelligible 02:04:08] take care of, take care of my problems and they were never solved. Now it feels like we have some backing, some back up. [Unintelligible 02:04:17] cause some of these, some of these landlords in housing court they're nasty. They [unintelligible 02:04:23]. We're nothing. Okay? [Unintelligible 02:04:30] this is what landlords without [unintelligible 02:04:37], without proper laws tenants are at their mercy. In the last ten years we've been at their mercy. They've taken us, they've taken us for a ride and no one's paid attention. Now it's time to start, now, now the tenants will get their rights. [Unintelligible 02:04:52-02:05:09]. Landlords take it out on so much as a \$2700 [unintelligible 02:05:16]. And continue [unintelligible 02:05:23]. And let me tell you something, [unintelligible 02:05:28], I don't care. You know?

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[Unintelligible 02:05:33] Okay? [Unintelligible 02:05:42-02:06:03] Thank you. [Applause]

JORDAN DRESSLER: The floor will rest for now, but [unintelligible 02:06:24]. We have a speaker.

Zenaida Bolshakov [ph 02:06:30] And just a reminder it's three minutes to speak and we'll let you know at the one-minute mark. Thank you.

MALE SPEAKER: Just speak your name and where you're from.

ZENAIDA BOLSHAKOV: Hi, my name is Zenaida Bolshakov [ph 02:07:46], I live in the exquisite and elegant Hell's Kitchen for 12 years on an 80/20. And we've had construction on both sides of us, Mercedes House across the street took six years of my 12 years that I've lived there. And we have three other new buildings. So, I've had a lot of jackhammering in my history. But, there's an Off Broadway theater being built, it's going to open in the next month over January, next door to our back door, which is on 53rd Street. And I was sued a couple of years ago because I asked for a lock on a door that works. It's always left open either by delivery, deliverers, or tenants, or porters, whatever, and I was sued for harassing the landlord because I asked for security. So, I have a two-bedroom apartment, I have 523, are you jealous?

anyway, they [unintelligible 02:08:58] to 16 months two
days ago and they sued me, I'm not sure, a week or so
ago. But I did have HRA give me an attorney for legal
services the last time before they dropped it because
they wanted me to do probation and I asked probation for
what, it's oh, everybody gets probation for a year or
two. They offered me three months. I said maybe you've
noticing no, I'm bold face with an exclamation point.
So, I didn't have to do any probation or sign anything
to say that I broke all ten commandments and that I'm
naughty. But then they sued me because they want my
two-bedroom apartment apparently. So, but the legal
services guy, the lastwe were sent to a trial part and
he called me the night before and asked me, he didn't
want me in the courtroom when the landlord testified.
And I said, how am I going to know what they concoct.
So, that was weird but they settled that day, they
dismissed it that day, or they withdrew it that day.
So, I'm happening. Now I'm starting another round. And
your people at 854 are rather nice and pleasant and not
too ambitious, but I'm happy. Thank you. [Applause]
JORDAN DRESSLER: Thank you.
(Whereupon, the foregoing matter went off the record at

9:00 p.m.)

CERTIFICATE

I, Erin Burger, certify that the foregoing transcript of proceedings from the City of New York's first public hearing on the city's Universal Access to Legal Services Program, was prepared using the required transcription equipment and is a true and accurate record of the proceedings.

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Signature		APA	International
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551 Fifth Avenue, Suite 630~New York, NY 10176 11-15-18