BEFORE THE FEDERAL ELECTION COMMISSION OF THE UNITED STATES OF AMERICA

In the Matter of: Four Seas LLC d/b/a Holdfast Collective Holdfast Trust

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COMPLAINT

- 1. Complainant brings this complaint before the Federal Election Commission ("FEC" or "Commission") seeking an immediate investigation and enforcement action against Four Seas LLC d/b/a Holdfast Collective and Holdfast Trust (collectively, "Respondents") for violations of the Federal Election Campaign Act ("FECA" or "Act").
- 2. This complaint is filed pursuant to 52 U.S.C. § 30109(a)(1) and is based on information providing reason to believe that:
- 3. Respondents have conspired to make contributions in the name of another by concealing the source of contributions in violation 52 U.S.C. § 30122, 11 C.F.R. § 110.4(b)(1)(i), and 11 C.F.R. § 110.4(b)(1)(ii).

STATEMENT OF THE LAW

- 4. Pursuant to 52 U.S.C. § 30122 and 11 C.F.R. § 110.4(b)(1)(i), making contributions in the name of another is prohibited.
- 5. Pursuant to 52 U.S.C. § 30122 and 11 C.F.R. § 110.4(b)(1)(ii), knowingly permitting the use of one's name to be used to make contributions in the name of another is prohibited.

STATEMENT OF FACTS

- 6. Four Seas LLC is a limited liability company that filed its Articles of Organization in Wyoming in April 2022.
- 7. Holdfast Collective is a registered trade name of Four Seas LLC.²
- 8. Four Seas LLC, also known as Holdfast Collective, "created and manages five nonprofit groups Holdfast Trust, Chalten Trust, Sojourner Trust, Wilder Trust and Tail Wind Trust."³
- 9. Each of the five nonprofits is organized under section 501(c)(4) of the Internal Revenue Code and pays management fees to Holdfast Collective, *i.e.*, Four Seas LLC.⁴
- 10. Holdfast Trust identified four contributions to Super PACs on Schedule I of its Form 990 filed for the time period covering July 11, 2022 to December 31, 2022. The contributions listed on Holdfast Trust's Form 990 are as follows:⁵

¹ Exhibit A.

² Exhibit B.

³ David Gelles and Kenneth P. Vogel, "Patagonia's Profits are Funding Conservation—and Politics," New York Times (Jan. 30, 2024).

⁴ Gelles and Vogel, *supra* note 3.

⁵ Holdfast Trust, Form 990 (2022).

(1) HOUSE MAJORITY PAC	1032 15TH STREET NW SUITE 247 WASHINGTON, DC 20005	45-1672898	100,000
(2) JANE FONDA CLIMATE PAC	600 PENNSYLVANIA AVE SE 15180 WASHINGTON, DC 20003	88-0838731	50,000
(3) SENATE MAJORITY PAC	1032 15TH STREET NW SUITE 247 WASHINGTON, DC 20005	27-2896127	100,000
(4) GALEO IMPACT FUND INC	PO BOX 29506 ATLANTA, GA 30359	84-3328802	25,000

11. However, three FEC contribution records identify "Holdfast Collective" or "Holdfast Coll" as the contributor.6

Source name	Recipient	Election	State	Receipt ▼ date	Amount –		
HOLDFAST COLL	GALEO IMPACT FUND PAC	PRIMARY	DC	11/29/2022	\$25,000.00	0	
HOLDFAST COLLECTIVE	SMP	PRIMARY	WY	10/19/2022	\$100,000.00	0	
HOLDFAST COLLECTIVE	JANE FONDA CLIMATE PAC		WY	10/14/2022	\$50,000.00	0	
Results per page: 30 ▼ Showing 1 to 3 of 3 entries ■ ▶							

- 12. In total, \$175,000 contributed from Holdfast Trust to the Super PACs was improperly attributed to Holdfast Collective, which is nothing more than a trade name of Four Seas LLC.⁷
- 13. The \$20,000 contribution to Activate America improperly identifies Holdfast Collective as the contributor; in fact, in a Memo Item, the contributor is listed as Chalten Trust.⁸

Source name	Recipient	Election	State	Receipt ▼ date	Amount –	
HOLDFAST COLLECTIVE	ACTIVATE AMERICA	PRIMARY	CA	10/12/2022	\$20,000.00	0
CHALTEN TRUST	ACTIVATE AMERICA	PRIMARY	WY	10/12/2022	\$20,000.00	0
Results per page: 30 ▼ Showing 1 to 2 of 2 entries ■ ▶						

- 14. These misreported contributions and misattributions are further compounded by obviously incorrect addresses provided on the recipients' reports. For example, "1110 Unknow [sic], Washigton [sic], DC 30003 [sic]" clearly does not exist. The most rudimentary review of this information would have caught these errors. An additional address in California "259 W Santa Clara Street, Ventura, CA 93001" is the corporate headquarters of Patagonia, Inc., which, although a part of this "collective" and the source of its funding, is named nowhere on any of the reports made to the FEC. The actual address for all five Four Seas LLC d/b/a Holdfast Collective managed nonprofits is "255 Buffalo Way PO Box 1905, Jackson, WY 83001." These errors demonstrate a concerning lack of regard for the FEC's reporting requirements.
- 15. The Holdfast Collective managed nonprofits, having been organized as 501(c)(4)'s, are allowed "to make unlimited political donations, provided their primary purpose is social welfare." Furthermore, they "hold 98 percent of Patagonia's nonvoting shares...valued at \$1.7 billion." With these tremendous resources, and the

⁶ Federal Election Commission, Individual Contributions from "Holdfast Collective" and "Holdfast Coll" (Accessed Feb. 8, 2024).

⁷ Supra note 5; Supra note 6; Exhibit B.

⁸ Federal Election Commission, Activate America, Schedule A, 34.

⁹ David Gelles, "Billionaire No More: Patagonia Founder Gives Away the Company," New York Times (Sep. 21, 2022).

¹⁰ Federal Election Commission, Galeo Impact Fund PAC, <u>Schedule A</u>, 7; Federal Election Commission, Activate America, <u>Schedule A</u>, 34; Patagonia, Patagonia Help Center, <u>Corporate Office</u>.

¹¹ Exhibit C.

¹² Gelles and Vogel, *supra* note 3.

¹³ Gelles and Vogel, *supra* note 3.

- subsequent desire to pour this money into American politics, there should come great responsibility and transparency. The very bedrock of these responsibilities should include providing accurate contributor information so that most basic disclosure and transparency requirements of the Act can be met.
- 16. The manner in which Respondents' contributions have been reported here make it unclear as to whether they are administratively unsound, or worse, intending to engage in outright misdirection. In fact, the intermingling of the nonprofit network with Four Seas LLC d/b/a Holdfast Collective calls into question Respondents' capability to decipher which entities have actually made these contributions, much less their ability to accurately convey this information to the general public.

CAUSES OF ACTION

AGAINST RESPONDENTS FOUR SEAS LLC D/B/A HOLDFAST COLLECTIVE AND HOLDFAST TRUST

Making Contributions in the Name of Another in Violation of 52 U.S.C. § 30122 and 11 C.F.R. § 110.4(b)(1)(i); Knowingly Permitting the Use of One's Name to be Used to Make Contributions in the Name of Another in Violation of 52 U.S.C. § 30122 and 11 C.F.R. § 110.4(b)(1)(ii)

- 17. Reports filed with the FEC indicate that contributions were made to various Super PACs by "Holdfast Collective" without any mention or clarification that Holdfast Collective is a trade name of Four Seas LLC. Documents filed with the Internal Revenue Service indicate that the same contributions were actually made by nonprofit organizations that are managed by Four Seas LLC.¹⁴
- 18. With respect to the identified contributions made to Senate Majority PAC, Jane Fonda Climate PAC, and Galeo Impact Fund PAC, Holdfast Trust made contributions in the name of another in violation of 52 U.S.C. § 30122 and 11 C.F.R. § 110.4(b)(i), and Four Seas LLC ("Holdfast Collective") knowingly permitted its name to be used to effect that contribution in violation of 52 U.S.C. § 30122 and 11 C.F.R. § 110.4(b)(ii).

PRAYER FOR RELIEF

19. Wherefore, the Commission should find reason to believe that Four Seas LLC d/b/a Holdfast Collective and Holdfast Trust violated 52 U.S.C. § 30122 and 11 C.F.R. § 110.4(b)(1)(i) and 11 C.F.R. § 110.4(b)(1)(ii) by making contributions in the name of another and permitting one's name to be used to effect such contributions. The Commission alone is best situated to fully understand the facts, circumstances, and extent to which Holdfast Trust and Four Seas LLC d/b/a Holdfast Collective have colluded to make contributions in the name of another and should conduct an immediate investigation under 52 U.S.C. § 30109(a)(2) to determine and impose appropriate sanctions for any and all violations. Furthermore, the Commission should enjoin Respondents from any future violations, and impose any necessary and appropriate remedies to ensure Respondents' future compliance with FECA.

Respectfully Submitted,
Caitlin Sutherland, Executive Director
Americans for Public Trust
107 South West Street, Suite 442
Alexandria, VA 22314

February 22, 2024

¹⁴ Holdfast Trust, Form 990 (2022); Federal Election Commission, <u>Individual Contributions</u> from "Holdfast Collective" and "Holdfast Coll" (Accessed Feb. 8, 2024).

VERIFICATION

20. The complainants listed l information and belief, tr		the statements made in	the attached Complaint a	re, upon their
	For Complain:	ant "Americans for Pub	lic Trust"	
		Caitlin Suthe	rland	
City of Alexandria Commonwealth of Virginia				
The foregoing instrument was su Sutherland.	ubscribed and sworn to l	pefore me this 22nd day	of February 2024 by Cait	lin
Notary Public				
Notary registration number:				
My commission expires:				

EXHIBIT A

WY Secretary of State FILED: 04/22/2022 03:48 PM Original ID: 2022-001105988 Amendment ID: 2022-003647608

AMENDED AND RESTATED ARTICLES OF ORGANIZATION

OF

Four Seas LLC

Pursuant to the Wyoming Limited Liability Company Act (the "Act"), the undersigned person hereby delivers these Amended and Restated Articles of Organization, amending and restating the Articles of Organization of Four Seas LLC filed on April 20, 2022, as follows:

I. The name of the limited liability company:

Four Seas LLC

(the "Company")

II. The street address of the Company's initial registered office and the name of its initial registered agent at that office in Wyoming:

Frontier Registered Agency Services LLC

270 W. Pearl, Suite 103, Jackson, Wyoming 83001

PO Box 2554, Jackson, Wyoming 83001

info@wyoregisteredagent.com

Wyoming Secretary of State, Amended and Restated Articles of Organization of Four Seas LLC (Apr. 22, 2022).

EXHIBIT B

Wyoming	Wyoming Secretary of State Herschler Building East, Suite 101 122 W 25th Street Cheyenne, WY 82002-0020 Ph. 307.777.7311 Email: Business@wyo.gov	WY Secretary of State FILED: 09/15/2022 10:19 AM ID: 2022-001160318
	Application for Registration of	f Trade Name
Trade name to be register Holdfast Collective	ered:	
Holdiast Concerts		
2. Name of applicant:		
Four Seas LLC		
Business address of app	licant:	
255 Buffalo Way, Jac	ckson, WY 83001	
4. Mailing address of appli	icant (if different from business address): on, WY 83001	
PO Box 1905, Jacks	on, WY 83001	
PO Box 1905, Jacks		general partnership;
PO Box 1905, Jacks 5. Applicant is (selection sho	on, WY 83001 ould correspond to information listed in item #2): corporation;	
PO Box 1905, Jacks 5. Applicant is (selection shown individual; limited part	on, WY 83001 ould correspond to information listed in item #2): corporation;	ompany; statutory trust;
PO Box 1905, Jacks S. Applicant is (selection sho individual; limited part unincorpore	on, WY 83001 ould correspond to information listed in item #2): corporation; nership;	ompany; statutory trust; on; other:
PO Box 1905, Jacks Applicant is (selection sho individual; limited part unincorpore the applicant is a foundation, list the state of	on, WY 83001 ould correspond to information listed in item #2): corporation; mership;	ompany; statutory trust; on; other: ability company, statutory trust or statutory tyoming tory trust, list the names and addresses of the
PO Box 1905, Jacks S. Applicant is (selection shown individual; limited part unincorpora foundation, list the state of If the applicant is a limited part If the applicant is a limited part	on, WY 83001 ould correspond to information listed in item #2): corporation; mership;	ompany; statutory trust; on; other: ability company, statutory trust or statutory

EXHIBIT C

** PUBLIC DISCLOSURE COPY ** Return of Organization Exempt From Income Tax Under section 501(c), 527, or 4947(a)(1) of the Internal Revenue Code (except private foundations) Do not enter social security numbers on this form as it may be made public. Go to www.irs.gov/Form990 for instructions and the latest information. A For the 2022 calendar year, or tax year beginning JUL 11, 2022 and ending DEC 31, 2022						2022 Open to Public
B Check if applicable:	C Name o	organization			D Employer identification	on number
Address change	CHALTE	N TRUST				
Name change	Doing b	usiness as			88-6576331	
X Initial return Final return/		and street (or P.O. box if mail is not delivered to street address) FFALO WAY PO BOX 1905	Room/s	suite	E Telephone number 307-395-7117	
termin- ated	City or t	own, state or province, country, and ZIP or foreign postal code	•		G Gross receipts \$	117,422,897.
Amended return	JACKSO	N, WY 83001-1905			H(a) Is this a group return	n
Application F Name and address of principal officer: GREG CURTIS for subordinates?					Yes X No	
pending	SAME AS	C ABOVE			H(b) Are all subordinates include	
I Tax-exempt status: 501(c)(3) X 501(c) (4) (insert no.) 4947(a)(1) or 527 If "No," attach a list. See instruct					See instructions	
J Website:						umber
K Form of org	ganization:	Corporation X Trust Association Other	L'	Year o	of formation: 2022 M St	ate of legal domicile; WY
		Chalten Trust, Form 990, 1 (20	22).		_	_

** PUBLIC DISCLOSURE COPY ** **Return of Organization Exempt From Income Tax** OMB No. 1545-0047 Form **990** Under section 501(c), 527, or 4947(a)(1) of the Internal Revenue Code (except private foundations) Do not enter social security numbers on this form as it may be made public, Open to Public Department of the Treasury Internal Revenue Service Go to www.irs.gov/Form990 for instructions and the latest information, Inspection JUL 11, 2022 and ending DEC 31, 2022 A For the 2022 calendar year, or tax year beginning B Check if applicable C Name of organization D Employer identification number Address change HOLDFAST TRUST Name change 88-6574046 Doing business as X Initial return Number and street (or P.O. box if mail is not delivered to street address) Room/suite E Telephone number Final return/ termin-ated 255 BUFFALO WAY PO BOX 1905 307-395-7117 1,420,178,040. City or town, state or province, country, and ZIP or foreign postal code G Gross receipts \$ Amended return JACKSON, WY 83001-1905 H(a) Is this a group return Applica-tion pending for subordinates? F Name and address of principal officer: GREG CURTIS Yes X No SAME AS C ABOVE H(b) Are all subordinates included? Yes No 501(c)(3) X 501(c) (4 4947(a)(1) or 527 If "No," attach a list. See instructions Tax-exempt status: (insert no.) N/A J Website: H(c) Group exemption number L Year of formation: 2022 M State of legal domicile: WY K Form of organization: Corporation X Trust Association Other

Holdfast Trust, Form 990, 1 (2022).

** PUBLIC DISCLOSURE COPY ** Return of Organization Exempt From Income Tax OMB No. 1545-0047 Form **990** Under section 501(c), 527, or 4947(a)(1) of the Internal Revenue Code (except private foundations) Do not enter social security numbers on this form as it may be made public. Open to Public Department of the Treasury Internal Revenue Service Go to www.irs.gov/Form990 for instructions and the latest information. Inspection JUL 11, 2022 and ending DEC 31, 2022 A For the 2022 calendar year, or tax year beginning B Check if applicable: C Name of organization D Employer identification number Address change Name change SOJOURNER TRUST 88-6580636 Doing business as X Initial return Number and street (or P.O. box if mail is not delivered to street address) Room/suite E Telephone number Final return/ termin-ated 255 BUFFALO WAY PO BOX 1905 307-395-7117 117,422,897. City or town, state or province, country, and ZIP or foreign postal code G Gross receipts \$ Amended return JACKSON, WY 83001-1905 H(a) Is this a group return F Name and address of principal officer: GREG CURTIS for subordinates? Yes X No pending SAME AS C ABOVE H(b) Are all subordinates included? Yes No 501(c)(3) X 501(c) (Tax-exempt status: 4947(a)(1) or 527 If "No," attach a list. See instructions (insert no.) J Website: H(c) Group exemption number

Sojourner Trust, Form 990, 1 (2022).

Other

Association

Corporation

K Form of organization:

X Trust

L Year of formation: 2022 M State of legal domicile; WY

** PUBLIC DISCLOSURE COPY ** Return of Organization Exempt From Income Tax Under section 501(c), 527, or 4947(a)(1) of the Internal Revenue Code (except private foundations) Department of the Treasury Internal Revenue Service Do not enter social security numbers on this form as it may be made public. Go to www.irs.gov/Form990 for instructions and the latest information. A For the 2022 calendar year, or tax year beginning JUL 11, 2022 and ending DEC 31, 2022						
B Check if applicable:	B Check if C Name of organization D Employer identification number					
Address change Name		IND TRUST		00 6500540		
change	Doing b	usiness as		88-6583712		
X return Final return/		and street (or P.O. box if mail is not delivered to street address) FFALO WAY PO BOX 1905	Room/suite	E Telephone number 307-395-7117		
termin- ated	City or t	own, state or province, country, and ZIP or foreign postal code		G Gross receipts \$	64,603,631.	
Amended return	JACKSO	N, WY 83001-1905		H(a) Is this a group return	<u> </u>	
Application F Name and address of principal officer: GREG CURTIS for subordinates?				Yes X No		
pending				ed? Yes No		
I Tax-exemp	I Tax-exempt status: 501(c)(3) X 501(c) (4) (insert no.) 4947(a)(1) or 527 If "No," attach a list. See instructions					
J Website:	N/A		·	H(c) Group exemption nu	umber	
K Form of org	anization:	Corporation X Trust Association Other	L Year	of formation: 2022 M St	ate of legal domicile; WY	

Tail Wind Trust, Form 990, 1 (2022).

** PUBLIC DISCLOSURE COPY ** Return of Organization Exempt From Income Tax OMB No. 1545-0047 Form **990** Under section 501(c), 527, or 4947(a)(1) of the Internal Revenue Code (except private foundations) Do not enter social security numbers on this form as it may be made public. Open to Public Department of the Treasury Internal Revenue Service Go to www.irs.gov/Form990 for instructions and the latest information. Inspection JUL 11, 2022 and ending DEC 31, 2022 A For the 2022 calendar year, or tax year beginning C Name of organization D Employer identification number B Check if applicable Address change Name change THE WILDER TRUST 88-6588261 Doing business as X Initial return Number and street (or P.O. box if mail is not delivered to street address) Room/suite E Telephone number Final return/ termin-ated 255 BUFFALO WAY PO BOX 1905 307-395-7117 64,603,739. City or town, state or province, country, and ZIP or foreign postal code G Gross receipts \$ JACKSON, WY 83001-1905 H(a) Is this a group return Applica-tion pending F Name and address of principal officer: GREG CURTIS Yes X No for subordinates? SAME AS C ABOVE H(b) Are all subordinates included? 501(c)(3) X 501(c) (527 4947(a)(1) or If "No," attach a list. See instructions Tax-exempt status: (insert no.) N/A H(c) Group exemption number J Website: Corporation X Trust Association Other L Year of formation: 2022 M State of legal domicile; WY K Form of organization:

The Wilder Trust, Form 990, 1 (2022).