LOUISIANA STATE LAW INSTITUTE



Paul M. Hebert Law Center, room w 127 University Station Baton Rouge, LA 70803-1016

(225) 578-0200 FAX: (225) 578-0211 EMAIL: LAWINSTITUTE@LSLI.ORG

February 29, 2016

Senator John A. Alario, Jr. President of the Senate P.O. Box 94183 Baton Rouge, Louisiana 70804

Representative Taylor Barras Speaker of the House of Representatives P.O. Box 94062 Baton Rouge, Louisiana 70804

RE: SCR 16 of 2015

Dear Mr. President and Mr. Speaker:

The Louisiana State Law Institute respectfully submits herewith its interim report to the legislature in response to 2015 Senate Concurrent Resolution No. 16, relative to establishing a working group to study laws relative to marijuana.

William E. Crawford

Director

WEC/puc Enclosure

cc: Senator Fred H. Mills, Jr.

email cc: David R. Poynter Legislative Research Library

drplibrary@legis.la.us

Secretary of State, Mr. Tom Schedler

admin@sos.louisiana.gov

LOUISIANA STATE LAW INSTITUTE CRIMINAL CODE AND CODE OF CRIMINAL PROCEDURE COMMITTEE

INTERIM REPORT TO THE LEGISLATURE IN RESPONSE TO SCR 16 OF THE 2015 REGULAR SESSION

Relative to establishing a working group to study laws relative to marijuana

Prepared for the Louisiana Legislature on

February 29, 2016

Baton Rouge, Louisiana

LOUISIANA STATE LAW INSTITUTE CRIMINAL CODE AND CODE OF CRIMINAL PROCEDURE COMMITTEE

E. Pete Adams, Jr., Baton Rouge

Sue Bernie, Baton Rouge

Kyla M. Blanchard-Romanach, Baton Rouge

James E. Boren, Baton Rouge

Bernard E. Boudreaux, Jr., Baton Rouge

Camille Buras, New Orleans

Greg C. Champagne, Hahnville

Susan M. Chehardy, New Orleans

Louis R. Daniel, Baton Rouge

Emma J. Devillier, Baton Rouge

John E. Di Giulio, Baton Rouge

Michelle E. Ghetti, Baton Rouge

Craig F. Holthaus, Baton Rouge

Robert W. "Bob" Kostelka, Monroe

John Ford McWilliams, Jr., Shreveport

Douglas P. Moreau, Baton Rouge

John Wilson Reed, New Orleans

Perry R. Staub, Jr., New Orleans Special Advisor

Alvin Turner, Jr., Gonzales

H. Clay Walker, Shreveport

Frank Foil, Co-Chair Robert Morrison, III, Co-Chair Judge Guy Holdridge, Acting Reporter

* * * * * * * * * * *

Mallory Waller, Staff Attorney

To:

Senator John A. Alario, Jr. President of the Senate P.O. Box 94183 Baton Rouge, Louisiana 70804

Representative Taylor F. Barras Speaker of the House of Representatives P.O. Box 94062 Baton Rouge, Louisiana 70804

INTERIM REPORT TO THE LOUISIANA LEGISLATURE IN RESPONSE TO SCR NO. 16 OF THE 2015 REGULAR SESSION

Senate Concurrent Resolution No. 16 of the 2015 Regular Session, attached, directs the Louisiana State Law Institute "to establish a working group to study current law relative to marijuana and to make recommendations to protect public safety, hold marijuana offenders accountable, and control costs to the criminal justice system arising out of the prosecution of marijuana offenses." In fulfillment of this request, the Law Institute assigned the project to its Criminal Code and Code of Criminal Procedure Committee.

Background research concerning current law relative to marijuana is being conducted and compiled. The Criminal Code and Code of Criminal Procedure Committee plans to meet several times over the course of the next year in conjunction with all of the appropriate agencies and associations to consider this research and to make recommendations for the revision of marijuana laws and related habitual offender laws in order to ensure the most effective and efficient administration of justice in the state of Louisiana.

A final report will be submitted to the Legislature once the Criminal Code and Code of Criminal Procedure Committee has received approval of the project from the Council of the Law Institute.

Respectfully submitted,

Judge Guy Holdridge, Acting Reporter Criminal Code and Code of Criminal Procedure Committee Louisiana State Law Institute BY SENATOR MILLS

A CONCURRENT RESOLUTION

To direct the Louisiana State Law Institute to establish a working group to study current law relative to marijuana and to make recommendations to protect public safety, hold marijuana offenders accountable, and control costs to the criminal justice system arising out of the prosecution of marijuana offenses.

WHEREAS, members of the criminal justice community have found that the volume of marijuana offenses being prosecuted are placing a burden on lower courts, forcing state and local governments to spend tax dollars to prosecute and defend many lesser offenses, thus creating a financial burden on these communities; and

WHEREAS, members of the criminal justice community have found that the increase in arrests, convictions, and sentencing for marijuana offenses has placed a burden on local jails and state prisons, and contributes significantly to Louisiana's costly incarceration rates; and

WHEREAS, the current state and federal funding climate gives the legislature and other officials cause to evaluate the need for reforms of the state's criminal justice system to promote public safety more effectively and efficiently, hold offenders accountable, and control spending; and

WHEREAS, it is incumbent upon the legislature and other officials to develop and implement changes necessary to optimize public safety resources and make strategic investments across our public safety system; and

WHEREAS, members of the criminal justice community have identified reform of marijuana sentencing laws and related habitual offender laws as a means to reduce incarceration rates and reduce costs to the criminal justice system without negatively impacting public safety; and

WHEREAS, in recent years, numerous legislative instruments aimed at marijuana sentencing reform have been introduced in both the House of Representatives and the Senate SCR NO. 16 ENROLLED

but have not reached consensus in committee or been enacted into law; and

WHEREAS, the provisions of current law regarding marijuana offenses should be reviewed and thoroughly examined with the goal of building consensus among stakeholders and consolidating efforts toward legislative reform; and

WHEREAS, a concerted effort should be made to establish laws that yield a more effective criminal justice system, while holding public safety paramount and considering the issues that impact diverse stakeholders in the criminal justice system; and

WHEREAS, the legislature has the power to authorize and direct the Louisiana State

Law Institute to study and make recommendations for the revision of laws regarding

marijuana offenses, in particular sentencing for marijuana offenses, habitual offender laws,

and related statutes; and

WHEREAS, on June 5, 2014, the Louisiana State Bar Association's House of Delegates adopted a resolution in support of legislation reducing sentences for simple possession of marijuana; and

WHEREAS, on January 17, 2015, the Louisiana State Bar Association's House of Delegates adopted a resolution in support of the study of marijuana laws and related habitual offender laws, and recommendations for reform.

THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby authorize and direct the Louisiana State Law Institute to establish a working group to study and make recommendations for the revision of marijuana laws and related habitual offender laws in an effort to identify reforms that will ensure the most effective and efficient administration of justice in the state of Louisiana.

BE IT FURTHER RESOLVED that the Legislature of Louisiana hereby directs the Louisiana State Law Institute to work in conjunction with the Louisiana District Attorneys Association, the Louisiana Public Defender Board, the Louisiana Sheriffs' Association, the Louisiana State Police, the Louisiana Commission on Law Enforcement and Administration of Criminal Justice, the Louisiana Clerks of Court Association, and any other agencies or associations deemed appropriate by the working group regarding this study.

BE IT FURTHER RESOLVED that the Louisiana State Law Institute shall report its findings and recommendations to the legislature on or before March 1, 2016.

SCR NO. 16 ENROLLED

BE IT FURTHER RESOLVED that a copy of this Resolution is to be transmitted to the director of the Louisiana State Law Institute.

PRESIDENT OF THE SENATE

SPEAKER OF THE HOUSE OF REPRESENTATIVES