

# THE COMMONWEALTH OF MASSACHUSETTS



*Second Annual Report*  
of the  
*Racing Division*  
of the  
MASSACHUSETTS GAMING COMMISSION

Stephen Crosby, Chairman  
Gayle Cameron, Commissioner  
James McHugh, Commissioner  
Bruce Stebbins, Commissioner  
Enrique Zuniga, Commissioner

YEAR ENDING  
DECEMBER 31, 2014

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## *Introduction / Mission Statement*

The Mission Statement of the Massachusetts Gaming Commission is to create a fair, transparent and participatory process for implementing the expanded gaming law passed in November 2011. In creating that process, the Commission will strive to ensure that its decision-making and regulatory systems engender the confidence of the public and participants, and that they provide the greatest possible economic development benefits and revenues to the people of the Commonwealth, reduce to the maximum extent possible the potentially negative or unintended consequences of the new legislation, and allow an appropriate return on investment for gaming providers that assures the operation of casino-resorts of the highest quality.

The Massachusetts State Racing Commission (“SRC”) was a predecessor agency created by an act of the General Court in 1934. The State Racing Commission, pursuant to Chapter 4 of the Acts of 2009, was transferred to the Division of Professional Licensure (“DPL”), on January 1, 2010. Effective May 20, 2012, all State Racing Commission functions were further transferred to the Massachusetts Gaming Commission, pursuant to Section 89 of Chapter 194 of the Acts of 2011. DPL continued to manage all racing operations through an inter-agency service agreement through the end of calendar year 2012. The Racing Division of the Massachusetts Gaming Commission assumed control of the fiscal and operational activities of the old State Racing Commission on January 1, 2013.

# The Commissioners

## Stephen Crosby

### Massachusetts Gaming Commission Chair



Prior to serving as Chair of the Massachusetts Gaming Commission, Mr. Crosby served as Founding Dean of the John W. McCormack Graduate School of Policy and Global Studies at UMass Boston. He has 45 years of experience in policy making, entrepreneurship, non-profits and academics.

In his position as Dean, Mr. Crosby oversaw three academic departments (Public Policy and Public Affairs; Gerontology; and Conflict Resolution, Human Security and Global Governance), along with thirteen research centers and institutes. During his nearly 6 year tenure, he founded the Commonwealth Compact; the Edward J. Collins Center for Public

Management; the Collaborative Institute on Oceans, Climate & Security; the Center for Civil Discourse; and has overseen the development of new Centers on Governance and Sustainability; Community Democracy and Democratic Literacy; and Peace, Democracy and Development.

As Secretary of Administration and Finance to Governors Paul Cellucci and Jane M. Swift from 2000-2002, Mr. Crosby was responsible for development, legislative approval and implementation of the governor's \$23 billion annual operating budget and a \$2 to \$3 billion capital budget. He supervised 22 agencies with 3,000 employees. In 2002, he served as chief of staff to Governor Swift. Working with the community on non-profit boards, Mr. Crosby presently serves as chair of the Center for Applied Special Technologies (CAST), and as a board member of the Economic Progress Institute, in Providence, R.I.

In other public service, he co-chaired Governor Patrick's Transition Task Force on Budget and Finance; served as Chair of the Commission to Review Compensation Packages of Senior "Quasi Public" Employees; and served as a member of the Supreme Judicial Court Task Force on Hiring and Promotion in the Judiciary.

In 25 years of work in the private sector, Mr. Crosby was founder and publisher of CCI/Crosby Publishing in Boston. In other business endeavors, he has served as chairman and CEO of technology and publishing companies, including Interactive Radio Corp., Inc., SmartRoute Systems, Inc., Crosby Vandenburg Group, and MetroGuide, Inc. His career also includes work as a campaign manager and senior advisor for local and national candidates and elected representatives, and as a frequent commentator in local and national media.

Mr. Crosby received his B.A. from Harvard College and his J.D. from Boston University.

# Gayle Cameron

## Massachusetts Gaming Commissioner



Prior to her appointment to the Massachusetts Gaming Commission, Gayle Cameron worked as a public safety consultant after a distinguished career with the New Jersey State Police. She retired as a Deputy Superintendent, the second highest rank.

Prior to her retirement, Lieutenant Colonel Cameron commanded the Investigations Branch which had authority over the areas of: casino regulation, specialized investigations, intelligence gathering and analysis, and forensic sciences. In this position she held the agency's top security clearance and interacted on a regular basis with the US Attorney from the District of NJ, the State's Governor, the NJ Attorney General and was the

primary liaison with all federal law enforcement agencies.

The purview of this position included managing more than 900 detectives, analysts and scientists assigned to 57 different units with an annual budget of over seventy five million dollars. Incorporated within these entities were subordinate bureaus and offices responsible for casino gaming, counter terrorism, narcotics, organized crime, cyber technology, intelligence management, electronic surveillance, street gang investigations, homicide and violent crimes.

Cameron's gaming experience began as an undercover operative while conducting casino criminal and organized crime investigations. She also gained valuable expertise as a detective vetting individuals and companies during the application process for licensure to Atlantic City's casinos.

Prior to serving as the Deputy Superintendent, she held leadership positions as the Commanding Officer of the following sections: Administration, where she was responsible for the formulation and management of the Division's annual budget; Human Resources and Identification and Information Technology. Other positions held include: Bureau Chief of Command Operations, Station Commander, EEO/AA Investigations Unit leader, Executive Protection Squad Leader and road duty Trooper.

Lt. Colonel Cameron has been called upon to sit on numerous promotional boards both in the United States and abroad. Toward the end of her service she was appointed to serve as a Commissioner for the Commission on Accreditation for Law Enforcement Agencies (CALEA) which evaluates police agencies' best practices both nationally and internationally. She is a founding member of New Jersey Women in Law Enforcement and frequently serves as a panelist for the international association of Chiefs of Police and the National Center for Women and Policing.

Lt. Colonel Cameron holds an M.A. from Seton Hall University, a B.S. from Bridgewater State College, and is a graduate of the FBI Leadership Development School, the Northwestern University School of Staff and Command, and the International Chiefs of Police Leadership in Police Organizations certification.

## James F. McHugh

### Massachusetts Gaming Commissioner



James F. McHugh comes to the Gaming Commission from the Massachusetts Appeals Court, where he served as the special advisor to the Trial Court Chief Justice for Administration and Management on the Trial Court's automated case management project from July 2004 through July 2008. The National Center for State Courts named Justice McHugh as the 2011 recipient of the William H. Rehnquist Award for Judicial Excellence in recognition of his many achievements over his 26-year judicial career, including his tireless efforts and success in achieving improvements in the Massachusetts court system – for the public and for those who work in the courts – on issues ranging from information technology and caseflow management to judicial ethics. He retired from the Appeals Court on February 29, 2012.

James F. McHugh was born in Sioux Falls, South Dakota, on February 11, 1944. He received a B.A. from Brown University in 1965. After serving on active duty in the United States Navy, he attended Boston University School of Law, where he was Editor-in-Chief of the Law review and from which he graduated, magna cum laude, in 1970. From 1970 to 1971 he was a law clerk to Judge George MacKinnon of the United States Court of Appeals for the District of Columbia Circuit. In 1971, he returned to Boston, joining the law firm of Bingham, Dana & Gould (now Bingham McCutchen) as an associate, and later became a partner. His practice emphasized admiralty and First Amendment law. In 1985, Governor Michael Dukakis appointed him to the Superior Court, where he served for a period as a Regional Administrative Justice and as Chair of the Rules Committee. He served on the Superior Court until March 5, 2001, when Governor Paul Cellucci appointed him to the Appeals Court. Justice McHugh taught a course on the law of the First Amendment at Boston College Law School for ten years and a course on advanced torts at Northeastern University School of Law for two years.

## Bruce Stebbins

### Massachusetts Gaming Commissioner



A native of Western Massachusetts, Bruce most recently served as Business Development Administrator for the city of Springfield. He also served two terms on the Springfield City Council from 2006 through the end of 2009. Prior to joining the city Economic Development office, Bruce served as Senior Regional Manager for the National Association of Manufacturers in the New England region from 1999 through 2010.

Earlier in his career, Bruce served in the administrations of Governors William Weld and Paul Cellucci eventually being promoted to head the Massachusetts Office of Business Development after serving as deputy director and regional director. His government experience included

working in the Office of Political Affairs at the White House for President George H.W. Bush.

His commitment to his community has also included serving on the elected school committee in East Longmeadow for seven years and chairmanship of the Board of Trustees of Springfield Technical Community College as well as other non-profit community organizations. He is a graduate of George Washington University in Washington, D.C. where he received a Bachelor of Arts degree in Political Science.

# Enrique Zuniga

## Massachusetts Gaming Commissioner



Enrique recently served as the Executive Director of the Massachusetts Water Pollution Abatement Trust. The Trust is a \$5.2 billion state infrastructure bank that provides subsidized loans to Cities and Towns for clean water and drinking water projects. The Trust is a “State Revolving Fund” that accepts federal grants and issues municipal debt to fund the loans it provides to municipalities. Under his tenure the Trust re-procured all its advisors and service providers, issued a competitive short term financing of \$100 million, and prepared for the permanent financing of \$450 million of loans.

Prior to joining the Trust, Enrique was the director of Quality Assurance at the Massachusetts School Building Authority. Enrique’s duties cut across different areas of the Authority including the initial drafting of regulations, reimbursements to cities and towns during the design and construction project (progress payments), design and implementation of information systems, executive reporting, training and other special projects.

Prior to the MSBA, Enrique was a manager at Ernst & Young in the Real Estate and Construction Advisory Services Group, where he conducted a number of advisory, audits and risk assessments for corporate clients with large capital programs. Enrique came to New England 17 years ago to obtain an MBA from the Yale School of Management, and prior to that he was a co-owner and director of a residential development and construction company in Monterrey Mexico. Enrique obtained a Civil Engineering degree in Mexico.

In 1997 Enrique relocated to Massachusetts and since 2001 has resided in Jamaica Plain with his wife Ellen and two children.

## *Executive Staff*

### **Rick Day**

#### **Executive Director**

As MGC's Executive Director, Mr. Day is the executive and administrative head of the Commission responsible for administering and enforcing the provisions of the Expanded Gaming Act. Mr. Day is responsible for planning, directing and coordinating all administrative activities and assisting the Commission in developing the policy and procedures related to the regulation of gaming in Massachusetts.

Mr. Day has more than 30 years in the criminal justice system with more than two decades dedicated to state law enforcement and regulatory work involving gambling investigations and compliance. From 2001 to 2013, Mr. Day was the Executive Director of the Washington State Gambling Commission where he led over 150 gaming employees including special agents, auditors and licensing units. He also negotiated Tribal-State Gaming compacts on behalf of the state. In addition, Mr. Day was responsible for successfully executing and completing statewide criminal and regulatory gambling investigations including felony cheating, bookmaking and employee theft. During his tenure as executive director, Mr. Day created an international task force with federal, state, and Canadian law enforcement agencies to investigate illegal internet gambling by actively investigating high-profile cases.

Prior to his role as Washington's gaming control board executive director, Mr. Day was the first Director of Montana's then newly-created Department of Corrections from 1995-2000. As director, Day's responsibilities included organizing the first Department of Corrections in Montana's history, providing leadership and management for more than 1,000 positions, 25 field offices, eight secure facilities, probation and parole, and a 40,000 acre correctional ranch.

As Bureau Chief of the Gambling Control Division at the Department of Justice in Montana in 1989 from 1991, Mr. Day is also credited with establishing and managing Montana's first criminal and regulatory gambling investigations bureau for the Montana Attorney General's office.

Mr. Day began his career as a police officer in Montana. He graduated from Montana State University with a degree in Sociology/Criminal Justice. He also holds a Master's Degree from the University of Washington in Public Administration.

### **Catherine Blue**

#### **General Counsel**

As MGC's General Counsel, Ms. Blue leads the Commission's legal team responsible for managing the legal issues arising out of the Commission's implementation and administration of the Expanded Gaming Act.

Ms. Blue has more than 30 years experience practicing law in the private and public sectors. From 2010 to 2013, Ms. Blue was the head of the MassDevelopment legal department, working with a team of attorneys to assist one of the Commonwealth's primary economic development agencies in restoring blighted properties and funding emerging businesses. From 2008 to 2010, Ms. Blue was an attorney with the Metropolitan Transportation Authority in New York City, working on corporate governance, funding and contract matters. Prior to that Ms. Blue spent ten years with AT&T Wireless Services managing a team of legal professionals responsible for supporting the construction of wireless technology networks across the United States.

Ms. Blue began her career as an attorney in the Alcoa legal department. She graduated from Stonehill College with a degree in political science. She holds a Juris Doctor degree from the College of William and Mary in Virginia.



## Elaine Driscoll

### Director of Communications

Elaine Driscoll is a media relations professional with more than a decade of experience in public relations, strategic communications and community outreach. Prior to joining the Massachusetts Gaming Commission, Driscoll served as the Director of Communication and Media Relations for the Boston Police Department (BPD). In this role, Driscoll developed and implemented policies and strategies related to all Boston Police internal and external communications, public relations, marketing, community relations and public information. During her tenure at BPD, Driscoll and the BPD Media Relations staff were recognized as the 'In-house PR Team of the Year' at the 2011 PR Week Awards. Driscoll functioned as the primary Boston Police spokesperson and was responsible for developing key messaging and media strategy for numerous high-profile crisis situations, promoting positive news stories, and maintaining effective relationships with all media outlets.

Prior to joining the BPD, Driscoll worked as Vice President of Corporate Communications at SBE Entertainment Group in Los Angeles, CA. Driscoll began her career at Regan Communications Group in Boston, MA. Driscoll is a graduate of Arizona State University and holds a Bachelor of Science degree in Communication.

## Jennifer Durenberger

### Director of Racing

Dr. Durenberger first began working on the racetrack in 1991 as a veterinary assistant at what was then Canterbury Downs in Shakopee, MN. She received her veterinary degree from Cornell University in 2002. Following an internship at Rood and Riddle Equine Hospital in Lexington, KY and a short time in private practice, Dr. Durenberger went back to the racetrack. She was employed as a track veterinarian for the New York Racing Association from 2003-2008, at Aqueduct, Belmont Park, and Saratoga. She left New York for California in 2008, working for the California Horse Racing Board from 2008-2010 at Hollywood Park, Santa Anita, Fairplex and Los Alamitos while completing a law degree. Following a term as an association steward at Delta Downs in Louisiana, Dr. Durenberger accepted her current position as Director of Racing for the Massachusetts Gaming Commission.

## John R. Glennon

### Chief Information Officer

As the Chief Information Officer (CIO) for the Commission, John Glennon has over 30 years of information technology leadership in the public and private sectors. Mr. Glennon is responsible for overseeing the use and deployment of technology for the Commission.

In his previous role as Deputy Chief Information Officer for the Commonwealth of Massachusetts, Mr. Glennon served as a member of the senior leadership team that managed the Information Technology Division (ITD), the primary internal provider of technology services to Commonwealth Executive Branch agencies. As Deputy CCIO, Mr. Glennon was responsible for major projects including the Springfield Data Center; MassNET, the build-out of broadband services in western Massachusetts and provision of managed services to Executive Office agencies; MassHR, human resources automation and consolidation efforts; IT finance reform and budget planning business re-engineering; and ITD collaboration with municipalities.

Mr. Glennon was previously the Secretariat Chief Information Officer for the Executive Office of Labor and Workforce Development (EOLWD). At EOLWD Mr. Glennon managed an IT organization supporting 1800 employees, 45 offices, and five call centers. In addition to fulfilling secretariat responsibilities, John has been a leader in the Commonwealth's IT Consolidation program and is an active participant in the Commonwealth's three enterprise IT governance boards.

Prior to joining state government in 2004, Mr. Glennon held senior IT leadership positions in the private sector at Tufts Health Plan, The Vantage Group, Fresenius Medical Care, and W.R. Grace & Co.

## Jill Griffin

### Director of Workforce, Supplier, and Diversity Development

As MGC's Director of Workforce, Supplier and Diversity Development, Ms. Griffin is responsible for the promotion of diversity and programs to encourage all residents of the Commonwealth to benefit from the new jobs and business opportunities created through the expansion of gaming. Ms. Griffin also develops and manages initiatives to support small business seeking business opportunities with casino and slots-parlor gaming licensees. Ms. Griffin works with unions, employers, training entities and other workforce development partners and agencies across the state to recommend policy and engage in existing or new initiatives that address casino training, workplace safety and diversity.

Ms. Griffin has more than 15 years of experience in economic and workforce development and most recently served as Senior Director of Programs at The Boston Foundation. Prior to this role, Griffin held various leadership positions with a focus in economic development and strategic planning and partnerships at the Boston Redevelopment Authority and the City of Boston's Department of Neighborhood Development. Ms. Griffin began her career at City Year and Northeastern University's Cooperative Education Program. Ms. Griffin has also served on several boards throughout her professional career including presently the Massachusetts Service Alliance and previously MYTOWN (Multicultural Youth Tour of What's Now) and the National Coalition of 100 Black Women, Community Action Committee. Ms. Griffin earned a Masters of Science and a Bachelors of Arts in Communication both from the State University of New York College at Oswego, NY.

## Mark Vander Linden

### Director of Research and Responsible Gaming

As MGC's Director of Research and Responsible Gaming, Mr. Vander Linden oversees the MGC research agenda which includes a baseline study to understand the social and economic effects of expanded gambling, levels of problem gambling and prevention and treatment services currently available. Additionally, he will oversee numerous ongoing studies to gain information relative to gambling disorders and advance the treatment and prevention field. Mr. Vander Linden will work closely with stakeholders throughout the Commonwealth to support effective and innovative prevention, treatment and recovery support methods.

Mr. Vander Linden most recently served as the Executive Officer in the Office of Problem Gambling Treatment and Prevention at the Iowa Department of Public Health where he directed all aspects of problem gambling services for the state including treatment, prevention, marketing, research and workforce development. He serves on numerous Boards including the Association of Problem Gambling Service Administrators and National Center for Problem Gambling. Mr. Vander Linden frequently provides training and consultation on problem gambling policy, research and practices.

Mr. Vander Linden has more than 15 years of experience in the social work field specializing in addictions, community health and mental health. Vander Linden earned a Masters of Social Welfare from the University of California at Berkeley and a Bachelor of Arts degree in Social Work from the University of Iowa.

## Karen Wells

### Director of Investigations and Enforcement Bureau

As the Director of the IEB, Ms. Wells is focused on protecting the public interest and ensuring the integrity of legal gaming in Massachusetts by leading the regulatory and criminal enforcement of the Expanded Gaming Act. She is the operational and administrative head of the Bureau responsible for executing, administering and enforcing the provisions of the law relative to investigations and enforcement. On behalf of the gaming commission, she is also responsible for facilitating law enforcement activity involving the Massachusetts State Police, the Alcohol Beverage Control Commission, the Massachusetts Attorney General's Office and other local, state and federal law enforcement partners.

Prior to joining MGC, Ms. Wells most recently served as the Undersecretary for Law Enforcement at the Massachusetts Executive Office of Public Safety. As Undersecretary, Ms. Wells directed the functions and administration of the Massachusetts State Police, the Department of Public Safety and the Municipal Police Training Committee. The Department of Public Safety is a regulatory, licensing and inspection agency, charged with the oversight of numerous activities, businesses and professions. Ms. Wells also coordinated with federal, state and local public safety officials to enhance cooperation on all policy and operational matters. During her tenure as Undersecretary, she also served as secretariat lead for gaming-related issues. In 2008, Ms. Wells functioned as the commonwealth's Senior Counsel for Law Enforcement and Fire Services and was responsible for managing policy development and implementation of programs relative to crime prevention, emergency management and public safety.

In 2007, Ms. Wells served as Deputy Chief of the Public Protection, Anti-Terrorism, Corruption and Technology Unit at the Middlesex District Attorney's Office where she prosecuted high-level narcotics and white-collar crimes. Previously, she served as Assistant Attorney General in the Criminal Bureau of the Massachusetts Attorney General's Office assigned to the Special Investigations and Narcotics Division.

In 1994, Ms. Wells began her career as an Assistant District Attorney at the Middlesex County District Attorney's Office. Wells graduated with a law degree from Boston University School of Law in 1994. In 1991, she graduated from Colgate University with a Bachelor of Arts Degree in English. Wells is also the recipient of several commendations and distinguished service awards including the Massachusetts State Police Superintendent's Commendation for her contribution to a wiretap investigation of a major state narcotics investigation.

## John Ziemba

### Ombudsman

Prior to joining the Massachusetts Gaming Commission, John Ziemba held positions in both the public and private sector acquiring experience which is uniquely suited to the position of Ombudsman. Most recently, Mr. Ziemba held the position of Counsel at the law firm of Bowditch & Dewey, LLP, where he was a Co-Chair of the Government Practice and helped found the Renewable Energy Practice. Prior to that, he held top legal, managerial, and policymaking positions for sixteen years in Massachusetts state government. He most recently served in the Governor's Cabinet as Cabinet Secretary / Director of the Department of Labor, the executive office responsible for the Commonwealth's labor relations, occupational safety, and workers' compensation agencies. Prior to his appointment as Director, he was Undersecretary / Acting Secretary of the Executive Office of Transportation and Acting Chairman of the Massachusetts Bay Transportation Authority. From 1991 until 2002, he developed a wide range of experience as Deputy Chief of Staff in the Governor's Office, at the Department of Housing and Community Development and at the Office of Consumer Affairs and Business Regulation, where he worked with the state's banking, racing and utility regulation agencies. While in the Governor's Office, John was responsible for the state's transportation, public safety, consumer affairs, and labor and workforce agencies and authorities.

*Massachusetts Gaming Commission*  
*Division of Racing*  
*Administrative Office*

Jennifer Durenberger  
Director of Racing

Alexandra Lightbown, D.V.M.  
Operations Manager and Chief Commission Veterinarian

Douglas A. O'Donnell  
Senior Financial Analyst

Carol A. Malcolm  
Chief Pari-Mutuel Officer

# Massachusetts Racetracks

## Suffolk Downs

### Mailing address

Sterling Suffolk Racecourse, LLC  
d/b/a Suffolk Downs  
525 McClellan Highway  
East Boston, MA 02128  
(617) 567-3900



### Meet period

3 May 2014 thru 4 October 2014  
62 race days

### 2014 Racing stats

Total number of races:	560
Total number of starters:	4,017
Average field size:	7.17
Total 2014 purses:	\$6,929,400
Average daily purse:	\$106,000

### Track stats

Barn Area Stall Space:	1085
Horses on Grounds:	675

### Main track

Homestretch:	90 ft. wide, backstretch 70 ft. wide
Turns:	Banked 4.5 degrees; straightaways 2.0 degrees
Distance from top of stretch to finish line:	1030 ft.
Distance from finish line to clubhouse turn:	360 ft.
Fontana safety rail	

### Turf course

About 7 furlong oval comprised of perennial rye grass	
Homestretch:	70 ft. wide; backstretch 65 to 70 ft. wide
Distance from top of stretch to finish line:	1,030 ft.
Distance from finish line to clubhouse turn:	360 ft.
Fixed rail and hedge	

## Wonderland Greyhound Park

### Mailing address

d/b/a/ Sterling Suffolk LLC  
525 McClellan Highway  
East Boston, MA 02128  
(617) 567-3900



### Simulcasting

7 days a week

## Plainridge Racecourse

### Mailing address

Springfield Gaming and Redevelopment LLC  
d/b/a Plainridge Racecourse  
301 Washington Street  
Plainville, MA 02762  
(508) 643-2500



### Meet period

April 16, 2014 through October 22, 2014  
80 race days

### 2014 Racing stats

Total number of races:	736	715 Overnights (wagering) 21 MA Sire Stakes (non-wagering)
Total starters in Overnights:	4,948	
Average field size:	7.02	
Average field size in Sire Stakes:	3.74	
Overnights:	535 paces, 180 trots	
Sire Stakes:	12 paces, 9 trots	
Total 2014 purses:	\$2,581,552	
Total Overnight purses:	\$2,268,300	
Average per dash	\$3,172	
Total Sire Stake Purses	\$208,777	
Average per dash	\$9,941	

### Track stats

Barn Area Stall Space: 141

### Race track

5/8ths mile  
Pylons

## Raynham Taunton Greyhound Park

### Mailing address

1958 Broadway  
Raynham, MA 02767  
(508) 824-4071



### Simulcasting

7 days a week

# *Plainridge Racecourse 2014 Racing Season Wrap-Up Story*

The 2014 meet at Plainridge Racecourse opened on Wednesday, April 16<sup>th</sup> and concluded on Wednesday, October 22<sup>nd</sup> when the track conducted its 80<sup>th</sup> card of the season.

The most notable difference in the 2014 season at Plainridge was that it was the track's first year of operation by Penn National Gaming, which had been awarded the state's first slots license by the Massachusetts Gaming Commission less than two months prior to opening day.

Penn National's commitment to harness racing in the Bay State was evident right from the start, manifested in the enhanced purses offered to the local horsemen. All told more that \$2.5 million dollars in purse monies were distributed at Plainridge in 2014, a sizeable increase from the prior years.

On the racetrack much was still the same. Jim Hardy, the perennial leading driver at Plainridge since the track opened in 1999, was again at the top of the "wins" board. With 128 trips to the winners circle, Hardy eclipsed Steve Nason by 30 victories for the top honors again. Mike Eaton, Dan Deslandes and Shane Taggert rounded out the top five dash winning drivers. Steve Nason also found himself in second place in the UDR category (harness racing's version of the batting average) and in that grouping, Steve finished second to none other than his father, John Nason.

The training statistics somewhat mirrored the driving totals, as Hardy was again the leading barn, besting Randy Bickmore's 44 wins to 27. Steve Nason finished in third place, while newcomers Scott Rollins and Jason Beattie were the fourth and fifth leading conditioners, respectively. With an average north of .400, Hardy was also the leading trainer in UTR.

The highlight of the meet was undoubtedly a new track record on the trot. On September 17<sup>th</sup>, Coco Lindy, owned by the Lindy Farm of Connecticut and driven by Frank Antonacci, cruised to victory in an Open trotting event. His 1:54 mile erased the all time track mark that had stood for more than a decade.

# *Licensing*

One of the Commission's foremost responsibilities is the issuance of occupational licenses to every person who participates in racing, and the issuance of licenses to associations who operate the Commonwealth's racetracks and simulcast facilities.

## 2552 applications for licensure processed in 2014

The licensing process requires that every person who participates in racing complete an application, and that all questions must be answered truthfully. The application is reviewed for completeness by licensing staff who then forward the application to the Massachusetts State Police Gaming Enforcement Unit, who conduct a background check of the applicant. Once the background check is completed, the application is sent to the Board of Stewards/Judges at each track. The Board reviews the application and may interview the applicant. The Stewards/Judges determine if the applicant has the required integrity, ability, and the eligibility for the license for which the applicant has applied. The Commission also has access to the Association of Racing Commissioners' International (ARCI) files in Lexington, Kentucky and the United States Trotting Association's (USTA) database for violations. These files maintain a record of every racing related offense attributed to an applicant anywhere in the country. The Commission provides reciprocity to other jurisdictions and their licensing decisions.

If the Stewards/Judges recommend licensing an applicant, the licensing staff collects the required fee and enter the appropriate information in the Commission's computer network. The applicant is issued a license card that entitles him to a photo identification badge. No person may enter any restricted area of a racetrack without a photo identification badge. During 2014, the Division of Racing issued 2,552 occupational licenses to persons participating in horse racing in the State. Occupations licensed include jockeys, drivers, trainers, assistant trainers, owners of racing animals, blacksmiths, racing officials, vendors, stable employees and pari-mutuel clerks. \$64,665 was collected in Occupational License Fees, \$7,335 in Badge Fees and \$20,065 in Racing related fines. Occupational licenses expire annually on December 31.

## 2 association licenses issued

Consistent with the Massachusetts General Laws, the Commission held public hearings in the fall of 2013 on applications for two licenses to conduct running horse and harness racing meetings during 2014. Public hearings were held in Boston and Plainville, Massachusetts.

The Gaming Commission issued a running horse racing license to Sterling Suffolk Racecourse, LLC, located in East Boston, to conduct thoroughbred racing in calendar year 2014 at a facility known as Suffolk Downs. The Commission also issued a harness horse racing license to Springfield Gaming and Redevelopment, located in Plainville, to conduct Standardbred racing in calendar year 2014 at a facility known as Plainridge Racecourse.



## *Licensing Staff*

**Jeffrey Bothwell**

Licensing Coordinator, MGC at Plainridge Racecourse

**Richard J. Ford**

Licensing Coordinator, MGC at Suffolk Downs

Licensing Coordinators supervise the operation of the Commission's field offices located at Suffolk Downs, Raynham Park, and Plainridge Racecourse. They work closely with stewards, judges, racing officials, track security, the State Police unit and the Gaming Commission to ensure that operations at each track are efficient and effective.

# *Occupational Licenses*

TYPE OF LICENSE	FEE	PLAIN.	TOTAL	SUFFOLK	TOTAL	RAYNHAM	GRAND TOTAL
Apprentice Jockey	60			5	300		300
Asst Trainer	30			21	630		630
Authorized Agent	30			8	240		240
Blacksmith	25	2	50	10	250		300
Correction		1		9	65		65
Driver	30	140	4200				4200
Duplicate	5	0	0	0	0		0
Exercise Rider	5			66	330		330
Jockey	60			35	2100		2100
Jockey Agent	60			11	660		660
Owner	30	402	12060	501	15030		27090
Pari-Mutuel	10	35	350	33	330	19/190	870
Partnership per Suff.	50			155	3550		3550
Pony Person	5			3	15		15
Racing Official	25	22	550	25	625		1175
Reimbursement	varies	4	240	4	235		475
Security	10	7		2	20		20
Stable Employee	5	149	745	142	710		1455
Stable Name	60	28	1680	102	6120		7800
Temp Owner	30	41	1230	4	120		1350
Track Employee	35	35		9			0
Trainer	30	183	5490	151	4530		10020
Valet	10			11	110		110
Vendor	10	47	470	47	470		940
Vendor Security	10			41	410		410
Vendor Track	10			8	80		80
Veterinarian	60	5	300	3	180		180
Sub Total of Licenses		1120	27365	1413	37110	19/190	64665
Badge	5	583	2915	869	4345		7260
Courtesy Badge				19	95		75
Sub Total of Badges		583	2915	888	4440		7335
Fines		124	11775	49	8290		20065

# *Auditors*

Douglas A. O'Donnell  
Senior Financial Analyst

Paul M. Buttner  
Auditor

Jeffrey Bothwell  
Auditor

## **Pari-Mutuel Operations – Compliance ensured**

Responsibilities of the Commission's auditors include assessing liabilities owed to the Commission and overseeing the calculation of take-out from handle. The handle is the total amount of money wagered at each performance and the take-out percentage of handle is determined by statute. Proceeds from the handle are distributed to numerous stakeholders, as described by statute.

## **Safeguards**

All money wagered on a horse race goes through the equipment of one of the three Totalisator companies; namely, AmTote, Sportech and United Tote. These are private companies who sell their services to racetracks. Both Suffolk Downs and Raynham Park use the services of AmTote whereas Plainridge is with United. All three provide the machines for wagering, those used by the tellers and the self service terminals. The "tote" system (as it is referred to) accepts wagers and based on those wagers, it calculates the odds on each betting interest, displays them, produces and configures the payouts following the race and later cashes the tickets given to the bettor. This is all accomplished through very sophisticated computerized equipment that has the ability to combine all wagers placed, no matter where they are coming from, including those placed via computer, live at the track where the race is being conducted and at all guest sites that have contracted to wager with the host track. All these wagers go into a common pool. The term "host" is the track where the race is being run and the term "guest" means any other location where wagers are made on a live race.

Before the start of a racecard, all tote companies at the sites that will take wagers on the live product, connect with the tote at the host site. At the start of each individual race, the Steward/Judge at the Host track presses a key/button that locks all the wagering machines. This stops any betting after the start of any race. At the conclusion of a race, the Stewards/Judges determine the order of finish and notify their Mutuel Department who is linked to the Tote system that the race is going "official" and the numbers of the first 4 finishers are posted along with the payouts for all the different wagers; i.e., win, place, show, daily double, exacta, trifecta, superfecta, or any wager that is offered on the race by the Host track.

Printouts from the tote system are audited by the Racing Commission Auditors for accuracy and compliance with current statutes.

## Daily Audit

A summary sheet, detailing the breakdown of the statutory take-out is prepared by Commission Auditors for each individual racing performance. For live racing, the information is provided by the on-site tote system. For imported simulcast races, a report from the host track is faxed to the guest track. This report is used in conjunction with on-track reports to complete the summary sheet. This activity ensures that the public, the Commonwealth, purse accounts, and all designated trust funds are properly funded. The Commission Auditors prepare a handle reconciliation report on a daily basis. This report shows the handle broken down as to live, signal exported and signal imported. Further, the balance of all current unclaimed winning tickets and the liquidity of the mutuel department are audited on a daily basis by the Commission Auditors.

# *Massachusetts State Police Investigative Unit*

Michael Scanlan  
Sergeant

Robert Miller  
Trooper

Scott Walker  
Trooper

Joseph Sinkevich  
Trooper

The Commission's goals of protecting racing participants and the wagering public as well as maintaining the public's confidence in pari-mutuel wagering are achieved through the Commission's licensing, revenue collection and investigative activities. The State Police Investigative Unit plays a vital role in achieving the goals of the Commission.

The Gaming Commission applies to the Department of Public Safety for an assignment of a complement of police officers. In the performance of their duties, the State Police Investigative Unit investigates violations of the rules of racing and the Massachusetts General Laws. The Investigative Unit's extensive responsibilities and activities have resulted in a major improvement in the Commission's regulatory/policing functions.

## **Stable Inspections**

Stable inspections focus on the detection of safety violations, the presence of unlicensed persons in restricted areas and the possession of illegal medications, drugs and syringes. These inspections are conducted by officers assigned to the State Police Unit and aid in preserving the integrity of racing.

## **5 Ejections - 44 Investigations - 2 Arrests**

In 2014, the State Police Investigative Unit conducted 44 investigations including hidden ownership of racehorses, larceny, and counterfeit money that resulted in 2 arrests and 5 ejections from Massachusetts racetracks of persons determined to be detrimental to racing.

## Special Investigations

The State Police Investigative Unit conducted investigations into the background of each individual who was a party to the application for a racetrack license in Massachusetts. The State Police Unit also conducted several special investigations with other agencies and units within the State Police concerning ten per center activity, identity investigations and drug activity.

## 1,983 Background Investigations

The State Police Investigative Unit conducted 1,983 background investigations on Gaming Commission employees, racing officials and occupational licensees who participate at Massachusetts racetracks.

## Thoroughbred – Standardbred Racing

The State Police Unit committed itself to maintain a constant presence at each racetrack, especially during live racing, working closely with the Stewards/Judges and other Commission and racing officials to help ensure that each track operated honestly and credibly.

# Laboratory Services

Alexandra Lightbown, D.V.M.  
Chief Commission Veterinarian

In 2013 Massachusetts changed its testing laboratory to Truesdail Laboratories in Tustin, California. 2014 marks the second year Massachusetts used its services. Every year, Truesdail chemists analyze 30,000 to 40,000 biological fluids for the presence and identification of drugs. They work closely with several racing commissions, fairs and expositions testing horses, sheep, hogs, cattle and dogs for the presence of drugs. Testing protects the health of the animals and the integrity of races and contests.

Truesdail is committed to improving their ability to detect new drugs of abuse. They work closely with the Association of Official Racing Chemists (AORC), Association of Racing Commissioners International, Inc. (ARCI) and Racing Medication Testing Consortium (RMTTC). As a result, Truesdail is a driving force in the application of new technology for the drug testing industry. On April 30, 2014 RMTTC issued a formal notice of accreditation to Truesdail Laboratories, recognizing their high standards for testing and joining them with the relatively few organizations that share this approval.

In addition to testing urine and blood samples for the presence of drugs, Truesdail analyzes syringes, vials, powders and a variety of materials seized as evidence. They also test for drugs in a variety of nutritional supplements. Government agencies, lawyers, doctors, and veterinarians have used their services for many years.

## Integrity of samples ensured

Special precautions are taken at all Massachusetts racetracks when post-race blood and urine samples are collected to ensure that no tampering can take place. In order to assure the continuity of evidence, every winning horse and all designated horses are under the surveillance of a Gaming Commission employee from the finish of the race until the specimens are obtained.

## 1735 urine samples, 2749 blood samples analyzed, 2243 TCO<sub>2</sub> blood samples analyzed

Many other items confiscated in the course of investigations are also submitted for analysis. These items may include feed preparations, vitamins, liniments, antibiotics, other pharmaceuticals and medical devices such as needles and syringes.

2014 marked the second year that the Massachusetts Gaming Commission's Division of Racing participated in the Controlled Therapeutic Medication Program.

At Suffolk Downs, 6 samples showed Controlled Therapeutic Medication overages, 5 for Phenylbutazone and 1 for Xylazine. There was also 1 finding of a Pentoxifylline positive.

At Plainridge Racecourse, there was 1 overage for Phenylbutazone and 2 samples returned showing Oxymetazoline positives.

## *Veterinarians*

Alexandra Lightbown, D.V.M.  
Chief Commission Veterinarian

Julia Bentley, D.V.M.  
Contract Veterinarian

Robert Calley, D.V.M.  
Contract Veterinarian

Lacy Crowley, D.V.M.  
Contract Veterinarian

Kevin Lightbown, D.V.M.  
Contract Veterinarian

The Commission Veterinarians play an indispensable function in ensuring that the quality and integrity of racing within the Commonwealth remains strong by protecting the health and welfare of the equine athletes in Massachusetts.

### **Supervise equine drug testing area**

A Commission Veterinarian supervises the testing areas in order to ensure proper collection and continuity of evidence for blood and urine samples collected from the racing animals.

### **Testify at Commission hearings / meetings**

Commission Veterinarians testify at hearings on medication use, drug violations, animal care, new policies and procedures, etc.



# *Stewards / Judges*

## Suffolk Downs Board of Stewards

### Commission Stewards

Susan Walsh  
Chief Commission Steward

Daniel Fick  
Associate Commission Steward

### Association Steward

Russell G. Derderian

## Administrative Hearings

The primary responsibility of the Stewards is to interpret and enforce the rules of racing as promulgated by the Commonwealth of Massachusetts.

In carrying out this duty, the Stewards presided as judges, issuing 90 rulings in 2014 - resulting in 49 fines, 14 suspensions, 2 warnings, 13 "other" which included 10 rescinded and 3 license denials.

# Plainridge Board of Judges

## Commission Judges

Robert Coberley  
Chief Commission Judge

Salvatore Panzera  
Associate Commission Judge

Carol A. Malcolm  
Associate Commission Judge

## Association Judge

Anthony Salerno  
Presiding Judge

## Administrative Hearings

The primary responsibility of the Board of Judges is to interpret and enforce the rules of racing as promulgated by the Commonwealth of Massachusetts.

In carrying out this duty, the Judges issued 148 rulings in 2014 – resulting in 131 fines, 13 suspensions, 2 warnings, 15 “Other” 1 rescinded, 5 revoked, 3 revoked w/o prejudice, 3 denied, and 3 restored to good standing.

Enforcement of the rules and regulations of racing begins with the investigation of complaints and prosecution of alleged violations by the Board of three Stewards / Judges at the racetrack. One Steward / Judge is appointed by the racetrack and must be approved by the Gaming Commission and licensed as a racing official. Two Stewards / Judges are appointed by the Gaming Commission. The duties of the Stewards / Judges are the same; however, in Thoroughbred racing they are called Stewards and in Harness Racing, they are known as Judges. Same job - different title.

## Enforcement of Rules and Regulations

The most significant responsibility of the Commission is the enforcement of the rules and regulations of racing. It is only as a result of conscientious, consistent and aggressive enforcement of the rules and regulations that we are able to ensure honest racing.

## Responsibilities

The Stewards and Judges are responsible for reviewing all occupational license applications and recommending or not recommending the applicant for a license. The Stewards and Judges are present at the racetrack each day on which there is live racing and they oversee everything from drawing of post positions to making official the results of every race. In addition, the Stewards / Judges preside over all hearings conducted at the track and report their rulings and findings to the Gaming Commission.

Before post time of the first race, the Stewards/Judges review the daily program of races to approve any changes or report errors. Changes are reported to each department that might be affected by the change (i.e., mutuels, paddock judges, patrol judges, starters, clerk of the course, clerk of scales, program director, TV department and announcer). All changes are also reported promptly to the wagering public.

After observing every live race, both live and on television monitors, the Stewards/Judges mark the order of finish as the horses cross the finish line. They give the first four unofficial finishers to the Mutuel Department, and when necessary, they post an inquiry, review an objection and request a photo finish. If there is an apparent violation of the rules, the Stewards/Judges review the videotape and then make a decision before making the results of the race official.

## 238 rulings

If a violation of the rules occurs, the Stewards/Judges notify all the parties involved in the violation. Sometimes only a warning will be issued but other times the offending horseman may be fined and/or suspended from participating in racing for a certain amount of time. If any party involved contests the decision of the Stewards/Judges, then a hearing will be scheduled. After conducting the hearing, the Stewards/Judges determine if any penalty such as a fine or suspension, purse redistribution, or other sanction should be imposed. Violators are advised of their right of appeal to the Gaming Commission. 238 separate rulings were written by the Boards of Stewards/Judges at Massachusetts racetracks in 2014.

## Appeals

If any licensee disagrees with a decision of the Stewards/Judges, they may appeal to the Gaming Commission, through its designated hearing officer. The Commission affords appellants adjudicatory hearings on the merits of their appeals. If appellants are dissatisfied with the decision of the Gaming Commission, they may appeal to the Superior Court of the Commonwealth in accordance with Chapter 30A of the General Laws.

<b><u>Hearings</u></b>	<b><u>2012</u></b>	<b><u>2013</u></b>	<b><u>2014</u></b>
Board of Judges/Stewards	122	16	48
<b><u>Sanctions</u></b>			
Fines	76	82	173
Suspensions	44	19	24

# *Racing Division Financials*

Calendar Year 2014 – January 1, 2014 to December 31, 2014

## Receipts

0131	Commission	\$1,348,908.96
2700	Fines and Penalties	27,400.00
3003	Association License Fees	388,930.80
3004	Licenses and Registrations	64,665.00
4800	Assessments	749,994.67
5009	Unpaid Tickets	626,070.66
	<b>Total Receipts</b>	<b>\$3,205,969.29</b>

## Expenditures

AA	Regular Employee Compensation	\$711,445.65
BB	Regular Employee Related Expenses	8,720.48
CC	Contractor Payroll	370,879.54
DD	Pension/Insurance, Related Expenses	206,299.25
EE	Administration Expenses	13,221.75
FF	Facility Operations	2,148.86
HH	Consultant Services	104,945.80
JJ	Operational Services	206,703.94
LL	Equipment Lease/Maintenance	3989.01
MM	Purchased Programs Services	264,321.33
PP	Grants to Non-Public Entities	2,127.72
TT	Loans & Special Payments	566,975.13
UU	Information Technology	42,691.89
	<b>Total Expenditures</b>	<b>\$1,935,346.36</b>

# *Racing Revenues Calendar Year 2014*

## **\$3,205,969.29 in revenues collected**

In addition to licensing racetracks and participants, the Racing Division of the MGC has a primary responsibility to collect revenue in accordance with Chapters 128A and 128C of the General Laws. Each licensed racetrack pays a commission as determined by law in addition to license fees and other assessments. Racing Division Inspectors collect occupational license fees, badge fees and fines. The Racing Division collected \$3,205,969.29 from Massachusetts racetracks in 2014. All Commission activities are revenue driven as Commission expenditures come from Commission revenue and are made in a priority order in accordance with Section 5(h) of Chapter 128A.

**MASSACHUSETTS GAMING COMMISSION**  
**Division of Racing**  
**Statement of Program Revenue and Expenses**  
**Calendar Year 2014**

**Program Revenue:**

Commissions	\$ 1,348,908
Occupational licenses	64,665
Assessments	749,995
Association licenses daily fee	388,930
Fines/Badges	27,400
Unclaimed tickets ("outs")	626,070

**Total revenue by source**

**\$ 3,205,969**

**Program Expenses:**

Unclaimed tickets distributed to racetrack purse accounts	426,053
Unclaimed tickets transferred to Racing Stabilization Fund	200,017
Local aid (paid to cities and towns)	977,438

Sub total

1,603,508

**Available for Racing Commission operations**

**\$ 1,602,461**

Total Racing Commission operations

1,935,346

Available

(332,885)

Other programs costs -

Health & welfare - stable & backstretch workers, The Eighth Pole	80,000
Economic assistance program	20,000
Compulsive gamblers - Dept. of Public Health	110,000

Total other program costs

210,000

Available for distributions to racetracks' purse accounts

0

Distributions to racetrack purse accounts

0

**MASSACHUSETTS GAMING COMMISSION  
2014 Racing Development and Oversight Fund  
Comments**

<b>Handle and Revenue by track:</b>	Live and On Track	Revenue Collected	
	<u>Handle</u>	<u>Comm. &amp; Fees</u>	<u>OUTs*</u>
Sterling Suffolk Downs	\$ 134,576,845	\$1,082,508	\$ 285,130
Plainridge Racetrack	33,390,353	500,278	140,922
Taunton & Massasoit Dog Tracks	29,865,263	672,841	177,184
Wonderland Greyhound Park	5,193,404	232,206	22,833
<b>Total revenue by track</b>	<b><u>\$ 203,025,865</u></b>	<b><u>\$ 2,487,833</u></b>	<b><u>\$ 626,070</u></b>

\* Unclaimed wagers (“OUTs”) collected from the horse tracks are distributed to the purse accounts of the licensees that generated the unclaimed wagers. At dog tracks unclaimed wagers are transferred to the Racing Stabilization Fund.

**Local Aid - Transfers to State:**

Local aid payment for calendar year 2014 was \$977,438. It is paid quarterly at .35 percent times amounts wagered during the quarter ended six months prior to the payment.

# *Racing Commission Business*

## Meetings and Hearings

As required by Chapter 128A of the Massachusetts General Laws, the Commission held public hearings in the fall of 2013 on applications for two licenses to conduct running horse or harness racing meetings for calendar year 2014. The hearings were held in Boston and Plainville. The Commission approved the association licenses for Sterling Suffolk Racecourse, LLC, to conduct thoroughbred racing in 2014 and for Springfield Gaming and Redevelopment, to conduct harness horse racing in 2014 at their respective facilities.

## Decisions appealed to the Racing Division

The Gaming Commission, sitting as a quasi-judicial body pursuant to the Massachusetts Administrative Procedures Act, adjudicated appeals. The Commission has taken extensive precautions to ensure licensees due process throughout the appeal process. The Commission initiated a Stay-of-Suspension process. This permits licensees suspended by the Stewards/Judges for a minor violation of the rules that does not compromise the integrity of racing to continue to participate in racing until the licensee has been provided a hearing by the Commission and a decision made. Procedural safeguards were adopted to prevent licensees from abusing the Stay privilege. Hearings are conducted as soon as practicable from the time of the granting of a Stay, thereby preventing a licensee from participating while on a Stay status for an extended period of time.

## Due process afforded all licensees

Licensees charged with a violation of the rules that may result in the loss of a license are entitled to a hearing pursuant to the Administrative Procedures Act (APA). Formal disciplinary hearings held by the Racing Division follow the requirements established in the Massachusetts APA. These requirements include issuing timely notice of hearings, providing the opportunity for an appellant to confront witnesses and to be represented by counsel.

## Commission decisions appealed to Superior Court

In addition to hearing appeals, the Racing Division must prepare a complete record and legal decision for each case that is appealed to the Superior Court. When the record is completed and certified, it is forwarded to the Government Bureau of the Attorney General's Office and is assigned to an Assistant Attorney General who defends the case in court. The Commission and the Attorney General work closely together to present the best possible case in Superior Court.

The Racing Division takes this opportunity to thank the Attorney General's Office for the diligent, professional and expert defense of Commission cases.

## Notes on charts and graphs

In this 2014 Annual Report, the following terminology is used in reporting simulcast events.

“Signal Received” is categorized as “Imported” as this is the signal sent from a remote track being received locally.

“Signal Sent” is categorized as “Exported,” as this is the local signal being sent to a remote track.



# *Racing Terminology*

## **Outs**

Outs are the unclaimed winning wagers at each horse track. If the tickets haven't been presented for payment by 90 days after 31 December of the year following the year of the actual wager, they will be distributed to the commission. Subject to the rules and regulations established by the commission, the commission shall deposit the unclaimed live wagers into the purse accounts of the racing meeting licensees (Suffolk and Plainridge) that generated those unclaimed live wagers. When the outs come from Wonderland and Raynham they go to the Racing Stabilization Fund.

## **Breakage**

Breakage – the difference in the rounding off of the pari-mutuel payoffs.

The difference in cents between the winning payouts and the nearest dime or nickel is called the Breakage. One half of the odd cents shall be retained by the licensee, and one half shall be paid to the commission on the day following each day of a racing meeting. The commission then dispenses the breaks as follows: The breaks from Suffolk and Plainridge go to their respective Capital Improvement Funds whereas the breaks from Wonderland and Raynham go to the Racing Stabilization Fund.

## **Purses**

Purses are the monies that the horses earn for racing. Each race has a purse amount assigned to it before the race is run. How much each horse earns of that purse depends on where the horse finishes and the amount of the purse. The actual money wagered on the race does not have an immediate impact on the amount of the purse. However, a percentage of every dollar wagered makes its way into the purse account for races at a later date. The average daily purse is the amount of the total purses awarded during a race meet divided by the number of days of racing for that meet.

## **Simulcasting**

Simulcasting is when a racetrack sends a closed circuit transmission via satellite of its live racing to another location, either in the same state or out of state and sometimes out of the country. The track where the racing is being contested is called the Host and the location where it is viewed is called the Guest. People at the guest site bet on these races in real time. The Guest site customers receive the same payoffs as the customers at the Host track. All the money wagered by both the Host and Guest sites are merged and the odds are computed on the total amount of money wagered into these combined wagering pools. To view their races, the Host charges the Guest a certain percentage of the guest site's handle. This percentage is based on the quality of the racing and by agreement between the Host and Guest.

## **Handle**

Handle is the total amount of money wagered at a specific location, by individual race/ by day/by month or by year.

## *Handle Comparison*

	<u>2013</u>	<u>2014</u>
<b>Live</b>		
Raynham	0	0
Wonderland	0	0
Plainridge	1,079,321	1,108,715
Suffolk	6,367,362	4,789,715
<b>Total Live</b>	<b>\$ 7,446,683</b>	<b>5,898,430</b>
<b>Import Simulcast</b>		
Raynham	32,514,421	29,865,263
Wonderland	4,272,965	5,193,404
Plainridge	37,130,712	32,281,638
Suffolk	126,128,728	129,787,130
<b>Total Import</b>	<b>\$ 200,046,826</b>	<b>197,127,435</b>
<b>Export Simulcast</b>		
Raynham	0	0
Wonderland	0	0
Plainridge	10,274,626	6,576,620
Suffolk	59,757,770	38,686,944
<b>Total Export</b>	<b>\$ 70,032,396</b>	<b>\$ 45,263,564</b>
<b>TOTAL HANDLE</b>	<b>\$ 277,555,905</b>	<b>\$ 248,289,429</b>

# Handle Calendar Year 2014 Financial Variance Report

<b>Category</b>	<b><u>2013</u></b>	<b><u>2014</u></b>	<b><u>Variance</u></b>	<b><u>% Variance</u></b>
Live Performances	172	142	(30)	(17.5%)
Live Handle	7,446,683	5,898,430	(1,548,253)	(20.7%)
Simulcast Import	200,046,826	197,127,435	(2,919,391)	(1.45%)
Simulcast Export	70,032,396	45,263,564	(24,768,832)	(35.36%)
Total Simulcast	270,109,222	242,390,999	(27,718,223)	(10.26%)
Total Handle	277,555,905	248,289,429	(29,266,476)	(10.54%)
Commissions	1,401,814	1,348,909	(52,905)	(3.77%)
Assessments	750,001	749,995	(6)	(0.01%)
Association License Fee	400,200	388,931	(11,269)	(2.81%)
Occupational License Fee	69,525	64,665	(4,860)	(6.9%)
Outstanding Tickets	674,381	626,070	(48,311)	(7.16%)
Fines & Penalties	9,375	20,045	10,670	113%
Miscellaneous	<u>7,810</u>	<u>7,335</u>	<u>(475)</u>	<u>(5.52%)</u>
<b>TOTAL REVENUES</b>	<b>\$ 3,313,106</b>	<b>\$ 3,205,969</b>	<b>(\$ 107,316)</b>	<b>(3.2%)</b>

# *Analysis of Purses Paid 2013 Compared to Statutory Requirements*

	<u>Plainridge</u>	<u>Suffolk</u>
Number of live performances 2012	92	81
Purses paid 2012	<u>\$ 2,311,989</u>	<u>\$ 9,362,966</u>
2012 Average purses per performance	<u>25,130</u>	<u>115,592</u>
Number of live performances 2013	92	80
Purses paid 2013	<u>2,131,739</u>	<u>9,277,664</u>
2013 Average purses per performance	<u>23,171</u>	<u>115,971</u>
Increase (decrease) in 2013 compared to 2012	<u>(180,250)</u>	<u>(85,302)</u>
Average change per performance	<u>(1,959)</u>	<u>379</u>
% change per performance	<u>-7.8%</u>	<u>0.3%</u>
Purse 2012 distribution received	\$ 0	\$ 0
April 2013 (2011 OUT's returned)	<u>176,646</u>	<u>304,684</u>
Total Chapter 139 distributions to track purse accounts	<u>176,646</u>	<u>304,684</u>
Racing commission purse distributions applied to		
2013 purse account	\$ 176,646	\$ 304,684
Purses as a percentage of handle	1,555,152	5,666,709
Premiums received	<u>76,909</u>	<u>652,014</u>
Minimum purses required for 2013	1,808,707	6,623,407
Actual purses paid by track for 2013	<u>2,131,739</u>	<u>9,277,664</u>
Variance - over / (under) statutory amounts	<u>\$ 323,032</u>	<u>\$ 2,654,257</u>

# Suffolk 2014 Financial Report

Category	<u>2014</u>
Live Performances	62
Live Handle	\$ 4,789,715.00
Simulcast Import	129,787,130.00
Simulcast Export	38,686,944.00
Total Simulcast	168,474,074.00
<b>Total Handle</b>	<b>\$ 173,263,789.00</b>
Commissions	\$ 525,734.30
Assessments	470,074.55
Association License Fee	86,700.00
Occupational License Fee	37,110.00
Outstanding Tickets	285,130.35
Fines & Penalties	8,290.00
Miscellaneous	<u>4,440.00</u>
<b>TOTAL REVENUES</b>	<b>\$1,417,478.20</b>

**MASSACHUSETTS GAMING COMMISSION**  
**Sterling Suffolk Racecourse, LLP (600177133)**  
**Capital Improvement Trust Fund (1050 0022)**  
**Statement of Activities**

FY 2014 - July 1, 2013 through June 30, 2014

	<u>Fiscal year to date</u>
Fund balance, beginning of period	\$ 390,723.68
Program revenue & interest	<u>848,632.06</u>
Funds available	1,239,355.74
Less expenditures	<u>1,146,889.72</u>
Fund balance, end of period	92,466.02
Funds required for approved projects	<u>1,489,158.77</u>
Excess or (deficit) of funds available for approved projects	<u><u>\$ (1,396,692.75)</u></u>

**Status of Individual Projects**

<b>Work Item</b>	Project <u>Number</u>	Balance @ 7/1/13	RFC	RFR	FY2014	Status/ Funds
		Approved Reim. or RFR <u>Amount</u>				
Architect & engineering fees	none	n/a	n/a	n/a		n/a
Resurface Track	SCI 2011-7	75,000.00	Y	N		75,000.00
Barn Rehab	SCI 2011-13	150,000.00	Y	N		150,000.00
Bobcat Skid-Steer Loader	SCI 2012-1	-	Y	Y	-	-
Storm Water Management	SCI 2012-2	2,411,048.49	Y	Y	1,146,889.72	1,264,158.77
		\$				
		<u>2,636,048.49</u>			<u>\$ 1,146,889.72</u>	<u>\$1,489,158.77</u>

**MASSACHUSETTS GAMING COMMISSION**  
**Sterling Suffolk Racecourse, LLP (600177133)**  
**Promotional Trust Fund (1050 0021)**  
**Statement of Activities**  
FY 2014 - July 1, 2013 through June 30, 2014

	<u>Fiscal year to date</u>
Fund balance, beginning of period	\$ 270,032.85
Program revenue & interest	<u>176,503.71</u>
Funds available	446,564.22
Less expenditures	<u>270,032.85</u>
Fund balance, end of period	176,531.37-
Funds required for approved projects	<u>-</u>
Excess or (deficit) of funds available for approved projects	<u><u>\$ -</u></u>

**Status of Individual Projects**

<u>Work Item</u>	<u>Project</u>	<u>Balance @ 7/1/13 Approved Reim. or RFR Amount</u>	<u>RFC</u>	<u>RFR</u>	<u>FY2014</u>	<u>Status/ Funds</u>
	<u>Number</u>		<u>Rec'd</u>	<u>Rec'd</u>	<u>Expenditures</u>	<u>Required</u>
2008 Direct mail advertising/ Balance forward from FY12	SPT 08-1	270,032.85	Y	Y	270,032.85	-
		<u>\$ 270,032.85</u>			<u>\$ 270,032.85</u>	<u>\$ -</u>

# *Plainridge Racecourse 2014 Financial Report*

Category	<u>2014</u>
Live Performances	82
Live Handle	\$ 1,108,715
Simulcast Import	32,281,638
Simulcast Export	6,576,620
Total Simulcast	38,858,258
<b>Total Handle</b>	<b>\$ 39,966,973</b>
Commissions	248,276.14
Assessments	143,571.09
Association License Fee	108,430.00
Occupational Licenses Fee	27,555.00
Outstanding Tickets	140,922.39
Fines & Penalties	11,775.00
Miscellaneous	<u>2,915.00</u>
<b>TOTAL REVENUES</b>	<b>\$ 683,444.62</b>



**MASSACHUSETTS GAMING COMMISSION**  
**Plainridge Racecourse (0000120837)**  
**Capital Improvement Trust Fund (1050 0013)**  
**Statement of Activities**  
 FY 2014 - July 1, 2013 through June 30, 2014

	<u>Fiscal year to date</u>
Fund balance, beginning of period	\$ 125,000.00
Program revenue & interest	<u>183,377.65</u>
Funds available	308,377.65
Less expenditures	<u>125,000.00</u>
Fund balance, end of period	183,377.65
Funds required for approved projects	<u>575,878.86</u>
Excess or (deficit) of funds available for approved projects	<u><u>\$ (392,501.21)</u></u>

**Status of Individual Projects**

<u>Work Item</u>	<u>Project Number</u>	Balance @ 7/1/13			FY2014	Status/ Funds
		Approved Reim. or RFR Amount	RFC Rec'd	RFR Rec'd		
Architect & engineering fees	none	n/a	n/a	n/a	-	n/a
Parking/Facility Renovation	PCI 10-03	\$700,878.86	Y	Y	125,000.00	575,878.86
					-	
		<u>\$ 700,878.86</u>			<u>\$ 125,000.00</u>	<u>\$ 575,878.86</u>

**MASSACHUSETTS GAMING COMMISSION**

**Plainridge Racecourse (0000120837)**

**Promotional Trust Fund (1050 0012)**

**Statement of Activities**

FY 2014 – July 1, 2013 through June 30, 2014

	<u>Fiscal year to date</u>
Fund balance, beginning of period	\$ 72,134.24
Program revenue & interest	<u>66,683.78</u>
Funds available	138,818.03
Less expenditures	<u>-</u>
Fund balance, end of period	138,818.03
Funds required for approved projects	<u>-</u>
Excess or (deficit) of funds available for approved projects	<u><u>\$ 138,818.03</u></u>

**Status of Individual Projects**

<u>Work Item</u>	<u>Project Number</u>	Balance @ 7/1/13			FY2014 <u>Expenditures</u>	Status/ Funds	
		<u>Approved Reim. or RFR Amount</u>	<u>RFC Rec'd</u>	<u>RFR Rec'd</u>		<u>Required</u>	
		-	Y	Y	-	-	-
		<u>\$ 138,818.03</u>				<u>\$ -</u>	<u>\$ -</u>

## *Status of Greyhound Racing in 2014*

As a result of Chapter 388 of the Acts of 2008, the two greyhound racetracks located in the Commonwealth were precluded from conducting greyhound races effective January 1, 2010. Therefore, no live greyhound races were conducted during 2012.

Chapter 167 of the Acts of 2009, and subsequently, Chapter 203 of the Acts of 2010 allowed these facilities to continue operations as simulcasting venues without conducting the minimum of 100 live racing performances mandated by Chapter 128C of the General Laws. These facilities offered pari-mutuel wagering on greyhound races conducted outside the Commonwealth as well as both in-state and out of state thoroughbred and harness races, with conditions.

Massasoit Greyhound Association and Taunton Greyhound, Inc. continued simulcasting operations throughout 2012 at Raynham/Taunton Greyhound Park.

Wonderland Greyhound Park continued simulcasting operations, at their facility, until August 18, 2010, when it closed down its racing activities. On June 2, 2011 Wonderland reopened its simulcast operations at Suffolk Downs.

Chapter 194 of the Acts of 2011 (section 92) has extended greyhound simulcast racing through July 31, 2015.

# Raynham Park 2014

## Financial Report

<b>Category</b>	<b><u>2014</u></b>
Live Performances	0
Live Handle	0
Simulcast Import	\$ 29,865,263
Simulcast Export	0
Total Simulcast	29,865,263
<b>Total Handle</b>	<b>\$ 29,865,263</b>
Commissions	\$ 445,063.43
Assessments	120,077.83
Association License Fee	107,700.00
Occupational License Fee	0
Outstanding Tickets	177,184.21
Fines & Penalties	0
Miscellaneous	<u>0</u>
<b>TOTAL REVENUES</b>	<b>\$ 672,841.26</b>

# *Wonderland 2014 Financial Report*

<b>Category</b>	<b><u>2014</u></b>
Live Performances	0
Live Handle	
Simulcast Import	5,193,404
Simulcast Export	
Total Simulcast	5,193,404
<b>Total Handle</b>	<b>\$ 5,193,404</b>
Commissions	129,835.10
Assessments	16,271.20
Association License Fee	86,100.00
Occupational License Fee	
Outstanding Tickets	22,833.21
Fines & Penalties	0.00
Miscellaneous	<u>0.00</u>
<b>TOTAL REVENUES</b>	<b>\$ 255,039.51</b>