

# THE COMMONWEALTH OF MASSACHUSETTS



*Third Annual Report*  
of the  
*Division of Racing*  
of the

**MASSACHUSETTS GAMING COMMISSION**

**Stephen Crosby, Chairman**  
**Gayle Cameron, Commissioner**  
**Lloyd Macdonald, Commissioner**  
**James McHugh, Commissioner (ret.)**  
**Bruce Stebbins, Commissioner**  
**Enrique Zuniga, Commissioner**

YEAR ENDING  
DECEMBER 31, 2015

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## *Introduction / Mission Statement*

The Mission Statement of the Massachusetts Gaming Commission is to create a fair, transparent and participatory process for implementing the expanded gaming law passed in November 2011. In creating that process, the Commission will strive to ensure that its decision-making and regulatory systems engender the confidence of the public and participants, and that they provide the greatest possible economic development benefits and revenues to the people of the Commonwealth, reduce to the maximum extent possible the potentially negative or unintended consequences of the new legislation, and allow an appropriate return on investment for gaming providers that assures the operation of casino-resorts of the highest quality.

The Massachusetts State Racing Commission (“SRC”) was a predecessor agency created by an act of the General Court in 1934. The State Racing Commission, pursuant to Chapter 4 of the Acts of 2009, was transferred to the Division of Professional Licensure (“DPL”), on January 1, 2010. Effective May 20, 2012, all State Racing Commission functions were further transferred to the Massachusetts Gaming Commission, pursuant to Section 89 of Chapter 194 of the Acts of 2011. DPL continued to manage all racing operations through an inter-agency service agreement through the end of calendar year 2012. The Racing Division of the Massachusetts Gaming Commission assumed control of the fiscal and operational activities of the old State Racing Commission on January 1, 2013.

## *The Commissioners*

### **Stephen Crosby**

#### Massachusetts Gaming Commission Chair



Prior to serving as Chair of the Massachusetts Gaming Commission, Mr. Crosby served as Founding Dean of the John W. McCormack Graduate School of Policy and Global Studies at UMass Boston. He has 45 years of experience in policy making, entrepreneurship, non-profits and academics.

In his position as Dean, Mr. Crosby oversaw three academic departments (Public Policy and Public Affairs; Gerontology; and Conflict Resolution, Human Security and Global Governance), along with thirteen research centers and institutes. During his nearly 6 year tenure, he founded the Commonwealth Compact; the Edward J. Collins Center for Public

Management; the Collaborative Institute on Oceans, Climate & Security; the Center for Civil Discourse; and has overseen the development of new Centers on Governance and Sustainability; Community Democracy and Democratic Literacy; and Peace, Democracy and Development.

As Secretary of Administration and Finance to Governors Paul Cellucci and Jane M. Swift from 2000-2002, Mr. Crosby was responsible for development, legislative approval and implementation of the governor's \$23 billion annual operating budget and a \$2 to \$3 billion capital budget. He supervised 22 agencies with 3,000 employees. In 2002, he served as chief of staff to Governor Swift. Working with the community on non-profit boards, Mr. Crosby presently serves as chair of the Center for Applied Special Technologies (CAST), and as a board member of the Economic Progress Institute, in Providence, R.I.

In other public service, he co-chaired Governor Patrick's Transition Task Force on Budget and Finance; served as Chair of the Commission to Review Compensation Packages of Senior "Quasi Public" Employees; and served as a member of the Supreme Judicial Court Task Force on Hiring and Promotion in the Judiciary.

In 25 years of work in the private sector, Mr. Crosby was founder and publisher of CCI/Crosby Publishing in Boston. In other business endeavors, he has served as chairman and CEO of technology and publishing companies, including Interactive Radio Corp., Inc., SmartRoute Systems, Inc., Crosby Vandenburg Group, and MetroGuide, Inc. His career also includes work as a campaign manager and senior advisor for local and national candidates and elected representatives, and as a frequent commentator in local and national media.

Mr. Crosby received his B.A. from Harvard College and his J.D. from Boston University.

# Gayle Cameron

## Massachusetts Gaming Commissioner



Prior to her appointment to the Massachusetts Gaming Commission, Gayle Cameron worked as a public safety consultant after a distinguished career with the New Jersey State Police. She retired as a Deputy Superintendent, the second highest rank.

Prior to her retirement, Lieutenant Colonel Cameron commanded the Investigations Branch which had authority over the areas of: casino regulation, specialized investigations, intelligence gathering and analysis, and forensic sciences. In this position she held the agency's top security clearance and interacted on a regular basis with the US Attorney from the

District of NJ, the State's Governor, the NJ Attorney General and was the primary liaison with all federal law enforcement agencies.

The purview of this position included managing more than 900 detectives, analysts and scientists assigned to 57 different units with an annual budget of over seventy five million dollars. Incorporated within these entities were subordinate bureaus and offices responsible for casino gaming, counter terrorism, narcotics, organized crime, cyber technology, intelligence management, electronic surveillance, street gang investigations, homicide and violent crimes.

Cameron's gaming experience began as an undercover operative while conducting casino criminal and organized crime investigations. She also gained valuable expertise as a detective vetting individuals and companies during the application process for licensure to Atlantic City's casinos.

Prior to serving as the Deputy Superintendent, she held leadership positions as the Commanding Officer of the following sections: Administration, where she was responsible for the formulation and management of the Division's annual budget; Human Resources and Identification and Information Technology. Other positions held include: Bureau Chief of Command Operations, Station Commander, EEO/AA Investigations Unit leader, Executive Protection Squad Leader and road duty Trooper.

Lt. Colonel Cameron has been called upon to sit on numerous promotional boards both in the United States and abroad. Toward the end of her service she was appointed to serve as a Commissioner for the Commission on Accreditation for Law Enforcement Agencies (CALEA) which evaluates police agencies' best practices both nationally and internationally. She is a founding member of New Jersey Women in Law Enforcement and frequently serves as a panelist for the international association of Chiefs of Police and the National Center for Women and Policing.

Lt. Colonel Cameron holds an M.A. from Seton Hall University, a B.S. from Bridgewater State College, and is a graduate of the FBI Leadership Development School, the Northwestern University School of Staff and Command, and the International Chiefs of Police Leadership in Police Organizations certification.

# Lloyd Macdonald

Massachusetts Gaming Commissioner

Joined Commission November 2015



Lloyd Macdonald was appointed to the Gaming Commission by Attorney General Maura Healey in late October 2015 pursuant to her responsibility under the Commission's enabling statute to appoint one commissioner with experience in law enforcement and investigations.

From 2004 to the time of his retirement in 2014, Macdonald was a Justice of the Massachusetts Superior Court. During his last two years on the court, he was the Regional Administrative Judge of Bristol County and oversaw all of the criminal and civil sessions of the county. Before joining the Court, Judge Macdonald was a senior partner in the international law firm of K&L Gates, where he specialized in complex civil litigation, white collar criminal defense and SEC enforcement litigation. He was the co-chair of the Massachusetts Bar Association's Criminal Law and Procedure Committee in the late 1970's.

Before entering private practice, Judge Macdonald was an Assistant United States Attorney in the District of Massachusetts, where he became Chief of the Public Corruption Unit. Before that, he was an Assistant District Attorney in Suffolk County, Massachusetts and Chief Trial Counsel of the Major Violators Division. Judge Macdonald began his professional career in 1970 at the Harvard Law School's Center for Criminal Justice, where he rose to become Assistant Director.

Judge Macdonald was educated at Harvard College and Columbia Law School. At Columbia he was a Harlan Fiske Stone Scholar. Upon graduation from law school, Judge Macdonald was awarded the Ford Fellowship in Criminology and studied for a year at the Cambridge University Institute of Criminology in Cambridge England.

Born in New Bedford, Judge Macdonald has maintained his ties to the South Coast, where he has a residence in Dartmouth. He has been a longstanding member of the board of trustees of the New Bedford Whaling Museum, where he chaired the Museum's Governance Committee for many years. He has also been active in environmental causes on the South Coast, having been President of the Dartmouth Natural Resources Trust, President of the Slocums River Trust and a founding member of the Lloyd Center for the Environment. Following his retirement from the court, Judge Macdonald joined, and remains on, the board of the Child Advocacy Center of Bristol County, which is the principal private agency serving victims of child sexual abuse.

In the year following his retirement from the Superior Court, Judge Macdonald was appointed an Access to Justice Fellow by the Massachusetts Supreme Judicial Court, and during that time he was a founding mentor at the University of Massachusetts Law School's Justice Bridge law offices in Boston and New Bedford.

Judge Macdonald resides, with his wife, Ann, in both Dartmouth and Cambridge.

## James F. McHugh

Massachusetts Gaming Commissioner

Retired October 2015



James F. McHugh comes to the Gaming Commission from the Massachusetts Appeals Court, where he served as the special advisor to the Trial Court Chief Justice for Administration and Management on the Trial Court's automated case management project from July 2004 through July 2008. The National Center for State Courts named Justice McHugh as the 2011 recipient of the William H. Rehnquist Award for Judicial Excellence in recognition of his many achievements over his 26-year judicial career, including his tireless efforts and success in achieving improvements in the Massachusetts court system – for the public and for those who work in the courts – on issues ranging from information technology and caseflow management to judicial ethics. He retired from the Appeals Court on February 29, 2012.

James F. McHugh was born in Sioux Falls, South Dakota, on February 11, 1944. He received a B.A. from Brown University in 1965. After serving on active duty in the United States Navy, he attended Boston University School of Law, where he was Editor-in-Chief of the Law review and from which he graduated, magna cum laude, in 1970. From 1970 to 1971 he was a law clerk to Judge George MacKinnon of the United States Court of Appeals for the District of Columbia Circuit. In 1971, he returned to Boston, joining the law firm of Bingham, Dana & Gould (now Bingham McCutchen) as an associate, and later became a partner. His practice emphasized admiralty and First Amendment law. In 1985, Governor Michael Dukakis appointed him to the Superior Court, where he served for a period as a Regional Administrative Justice and as Chair of the Rules Committee. He served on the Superior Court until March 5, 2001, when Governor Paul Cellucci appointed him to the Appeals Court. Justice McHugh taught a course on the law of the First Amendment at Boston College Law School for ten years and a course on advanced torts at Northeastern University School of Law for two years.

## Bruce Stebbins

Massachusetts Gaming Commissioner



A native of Western Massachusetts, Bruce most recently served as Business Development Administrator for the city of Springfield. He also served two terms on the Springfield City Council from 2006 through the end of 2009. Prior to joining the city Economic Development office, Bruce served as Senior Regional Manager for the National Association of Manufacturers in the New England region from 1999 through 2010.

Earlier in his career, Bruce served in the administrations of Governors William Weld and Paul Cellucci eventually being promoted to head the Massachusetts Office of Business Development after serving as deputy director and regional director. His government experience included working in the Office of Political Affairs at the White House for President George H.W. Bush.

His commitment to his community has also included serving on the elected school committee in East Longmeadow for seven years and chairmanship of the Board of Trustees of Springfield Technical Community College as well as other non-profit community organizations. He is a graduate of George Washington University in Washington, D.C. where he received a Bachelor of Arts degree in Political Science.



# Enrique Zuniga

## Massachusetts Gaming Commissioner



Enrique recently served as the Executive Director of the Massachusetts Water Pollution Abatement Trust. The Trust is a \$5.2 billion state infrastructure bank that provides subsidized loans to Cities and Towns for clean water and drinking water projects. The Trust is a “State Revolving Fund” that accepts federal grants and issues municipal debt to fund the loans it provides to municipalities. Under his tenure the Trust re-procured all its advisors and service providers, issued a competitive short term financing of \$100 million, and prepared for the permanent financing of \$450 million of loans.

Prior to joining the Trust, Enrique was the director of Quality Assurance at the Massachusetts School Building Authority. Enrique’s duties cut across different areas of the Authority including the initial drafting of regulations, reimbursements to cities and towns during the design and construction project (progress payments), design and implementation of information systems, executive reporting, training and other special projects.

Prior to the MSBA, Enrique was a manager at Ernst & Young in the Real Estate and Construction Advisory Services Group, where he conducted a number of advisory, audits and risk assessments for corporate clients with large capital programs. Enrique came to New England in 1995 to obtain an MBA from the Yale School of Management, and prior to that he was a co-owner and director of a residential development and construction company in Monterrey Mexico. Enrique obtained a Civil Engineering degree in Mexico.

In 1997 Enrique relocated to Massachusetts and since 2001 has resided in Jamaica Plain with his wife Ellen and two children.



## *Executive Staff*

### **Rick Day**

#### **Executive Director**

##### **Left MassGaming August 2015**

As MGC's Executive Director, Mr. Day is the executive and administrative head of the Commission responsible for administering and enforcing the provisions of the Expanded Gaming Act. Mr. Day is responsible for planning, directing and coordinating all administrative activities and assisting the Commission in developing the policy and procedures related to the regulation of gaming in Massachusetts.

Mr. Day has more than 30 years in the criminal justice system with more than two decades dedicated to state law enforcement and regulatory work involving gambling investigations and compliance. From 2001 to 2013, Mr. Day was the Executive Director of the Washington State Gambling Commission where he led over 150 gaming employees including special agents, auditors and licensing units. He also negotiated Tribal-State Gaming compacts on behalf of the state. In addition, Mr. Day was responsible for successfully executing and completing statewide criminal and regulatory gambling investigations including felony cheating, bookmaking and employee theft. During his tenure as executive director, Mr. Day created an international task force with federal, state, and Canadian law enforcement agencies to investigate illegal internet gambling by actively investigating high-profile cases.

Prior to his role as Washington's gaming control board executive director, Mr. Day was the first Director of Montana's then newly-created Department of Corrections from 1995-2000. As director, Day's responsibilities included organizing the first Department of Corrections in Montana's history, providing leadership and management for more than 1,000 positions, 25 field offices, eight secure facilities, probation and parole, and a 40,000 acre correctional ranch.

As Bureau Chief of the Gambling Control Division at the Department of Justice in Montana in 1989 from 1991, Mr. Day is also credited with establishing and managing Montana's first criminal and regulatory gambling investigations bureau for the Montana Attorney General's office.

Mr. Day began his career as a police officer in Montana. He graduated from Montana State University with a degree in Sociology/Criminal Justice. He also holds a Master's Degree from the University of Washington in Public Administration.

### **Catherine Blue**

#### **General Counsel**

As MGC's General Counsel, Ms. Blue leads the Commission's legal team responsible for managing the legal issues arising out of the Commission's implementation and administration of the Expanded Gaming Act.

Ms. Blue has more than 30 years experience practicing law in the private and public sectors. From 2010 to 2013, Ms. Blue was the head of the MassDevelopment legal department, working with a team of attorneys to assist one of the Commonwealth's primary economic development agencies in restoring blighted properties and funding emerging businesses. From 2008 to 2010, Ms. Blue was an attorney with the Metropolitan Transportation Authority in New York City, working on corporate governance, funding and contract matters. Prior to that Ms. Blue spent ten years with AT&T Wireless Services managing a team of legal professionals responsible for supporting the construction of wireless technology networks across the United States.

Ms. Blue began her career as an attorney in the Alcoa legal department. She graduated from Stonehill College with a degree in political science. She holds a Juris Doctor degree from the College of William and Mary in Virginia.

## Elaine Driscoll

### Director of Communications

Elaine Driscoll is a media relations professional with more than a decade of experience in public relations, strategic communications and community outreach. Prior to joining the Massachusetts Gaming Commission, Driscoll served as the Director of Communication and Media Relations for the Boston Police Department (BPD). In this role, Driscoll developed and implemented policies and strategies related to all Boston Police internal and external communications, public relations, marketing, community relations and public information. During her tenure at BPD, Driscoll and the BPD Media Relations staff were recognized as the 'In-house PR Team of the Year' at the 2011 PR Week Awards. Driscoll functioned as the primary Boston Police spokesperson and was responsible for developing key messaging and media strategy for numerous high-profile crisis situations, promoting positive news stories, and maintaining effective relationships with all media outlets. Prior to joining the BPD, Driscoll worked as Vice President of Corporate Communications at SBE Entertainment Group in Los Angeles, CA. Driscoll began her career at Regan Communications Group in Boston, MA. Driscoll is a graduate of Arizona State University and holds a Bachelor of Science degree in Communication.

## Alex Lightbown

### Director of Racing

As Director of Racing, Dr. Lightbown is responsible for coordinating the regulation of the state's horseracing industry and implementing Chapters 128A and 128C. She has over 26 years of experience in horseracing, with 23 of those years in a regulatory position. Prior to becoming Director of Racing, she held the position of Chief Veterinarian and Operations Manager for the Massachusetts Gaming Commission. In this role, she was responsible for implementing a series of regulatory reforms put in place by the Gaming Commissioners. Before joining the Commission, for three years she was the Acting Director of Racing and Chief Veterinarian for the Massachusetts State Racing Commission and for the Massachusetts Department of Professional Licensure, when racing regulation was moved to that agency. This included being responsible for the field operations at the state's racetracks, overseeing auditors, licensing, the drug testing laboratory, test barn, and stewards/judges. Dr. Lightbown began her regulatory career with the Massachusetts State Racing Commission as Chief Veterinarian, overseeing the health and welfare of the state's racing animals. Dr. Lightbown earned a Doctor of Veterinary Medicine from Tufts University School of Veterinary Medicine in North Grafton, Massachusetts. She earned a Bachelor of Science in Biology from Colorado State University, after spending her first two years of college at Mount Holyoke College in South Hadley, Massachusetts. After completing her Doctor of Veterinary Medicine degree, she worked in a private practice at Suffolk Downs in East Boston, MA for about a year, and next at Rockingham Park in Salem, NH for two years.

## John R. Glennon

### Chief Information Officer

As the Chief Information Officer (CIO) for the Commission, John Glennon has over 30 years of information technology leadership in the public and private sectors. Mr. Glennon is responsible for overseeing the use and deployment of technology for the Commission. In his previous role as Deputy Chief Information Officer for the Commonwealth of Massachusetts, Mr. Glennon served as a member of the senior leadership team that managed the Information Technology Division (ITD), the primary internal provider of technology services to Commonwealth

Executive Branch agencies. As Deputy CCIO, Mr. Glennon was responsible for major projects including the Springfield Data Center; MassNET, the build-out of broadband services in western Massachusetts and provision of managed services to Executive Office agencies; MassHR, human resources automation and consolidation efforts; IT finance reform and budget planning business re-engineering; and ITD collaboration with municipalities.

Mr. Glennon was previously the Secretariat Chief Information Officer for the Executive Office of Labor and Workforce Development (EOLWD). At EOLWD Mr. Glennon managed an IT organization supporting 1800 employees, 45 offices, and five call centers. In addition to fulfilling secretariat responsibilities, John has been a leader in the Commonwealth's IT Consolidation program and is an active participant in the Commonwealth's three enterprise IT governance boards. Prior to joining state government in 2004, Mr. Glennon held senior IT leadership positions in the private sector at Tufts Health Plan, The Vantage Group, Fresenius Medical Care, and W.R. Grace & Co.

## Jill Griffin

### Director of Workforce, Supplier, and Diversity Development

As MGC's Director of Workforce, Supplier and Diversity Development, Ms. Griffin is responsible for the promotion of diversity and programs to encourage all residents of the Commonwealth to benefit from the new jobs and business opportunities created through the expansion of gaming. Ms. Griffin also develops and manages initiatives to support small business seeking business opportunities with casino and slots-parlor gaming licensees. Ms. Griffin works with unions, employers, training entities and other workforce development partners and agencies across the state to recommend policy and engage in existing or new initiatives that address casino training, workplace safety and diversity.

Ms. Griffin has more than 15 years of experience in economic and workforce development and most recently served as Senior Director of Programs at The Boston Foundation. Prior to this role, Griffin held various leadership positions with a focus in economic development and strategic planning and partnerships at the Boston Redevelopment Authority and the City of Boston's Department of Neighborhood Development. Ms. Griffin began her career at City Year and Northeastern University's Cooperative Education Program. Ms. Griffin has also served on several boards throughout her professional career including presently the Massachusetts Service Alliance and previously MYTOWN (Multicultural Youth Tour of What's Now) and the National Coalition of 100 Black Women, Community Action Committee. Ms. Griffin earned a Masters of Science and a Bachelors of Arts in Communication both from the State University of New York College at Oswego, NY.

## Mark Vander Linden

### Director of Research and Responsible Gaming

As MGC's Director of Research and Responsible Gaming, Mr. Vander Linden oversees the MGC research agenda which includes a baseline study to understand the social and economic effects of expanded gambling, levels of problem gambling and prevention and treatment services currently available. Additionally, he will oversee numerous ongoing studies to gain information relative to gambling disorders and advance the treatment and prevention field. Mr. Vander Linden will work closely with stakeholders throughout the Commonwealth to support effective and innovative prevention, treatment and recovery support methods.

Mr. Vander Linden most recently served as the Executive Officer in the Office of Problem Gambling Treatment and Prevention at the Iowa Department of Public Health where he directed all aspects of problem gambling services for the state including treatment, prevention, marketing, research and workforce development. He serves on numerous Boards including the Association of Problem Gambling Service Administrators and National Center for Problem Gambling. Mr. Vander Linden frequently provides training and consultation on problem gambling policy, research and practices.

Mr. Vander Linden has more than 15 years of experience in the social work field specializing in addictions, community health and mental health. Vander Linden earned a Masters of Social Welfare from the University of California at Berkeley and a Bachelor of Arts from the University of Iowa.

## Karen Wells

### Director of Investigations and Enforcement Bureau

Interim Executive Director, August through December

As the Director of the IEB, Ms. Wells is focused on protecting the public interest and ensuring the integrity of legal gaming in Massachusetts by leading the regulatory and criminal enforcement of the Expanded Gaming Act. She is the operational and administrative head of the Bureau responsible for executing, administering and enforcing the provisions of the law relative to investigations and enforcement. On behalf of the gaming commission, she is also responsible for facilitating law enforcement activity involving the Massachusetts State Police, the Alcohol Beverage Control Commission, the Massachusetts Attorney General's Office and other local, state and federal law enforcement partners.

Prior to joining MGC, Ms. Wells most recently served as the Undersecretary for Law Enforcement at the Massachusetts Executive Office of Public Safety. As Undersecretary, Ms. Wells directed the functions and administration of the Massachusetts State Police, the Department of Public Safety and the Municipal Police Training Committee. The Department of Public Safety is a regulatory, licensing and inspection agency, charged with the oversight of numerous activities, businesses and professions. Ms. Wells also coordinated with federal, state and local public safety officials to enhance cooperation on all policy and operational matters. During her tenure as Undersecretary, she also served as secretariat lead for gaming-related issues. In 2008, Ms. Wells functioned as the commonwealth's Senior Counsel for Law Enforcement and Fire Services and was responsible for managing policy development and implementation of programs relative to crime prevention, emergency management and public safety.

In 2007, Ms. Wells served as Deputy Chief of the Public Protection, Anti-Terrorism, Corruption and Technology Unit at the Middlesex District Attorney's Office where she prosecuted high-level narcotics and white-collar crimes. Previously, she served as Assistant Attorney General in the Criminal Bureau of the Massachusetts Attorney General's Office assigned to the Special Investigations and Narcotics Division.

In 1994, Ms. Wells began her career as an Assistant District Attorney at the Middlesex County District Attorney's Office. Wells graduated with a law degree from Boston University School of Law in 1994. In 1991, she graduated from Colgate University with a Bachelor of Arts Degree in English. Wells is also the recipient of several commendations and distinguished service awards including the Massachusetts State Police Superintendent's Commendation for her contribution to a wiretap investigation of a major state narcotics investigation.

## John Ziemba

### Ombudsman

Prior to joining the Massachusetts Gaming Commission, John Ziemba held positions in both the public and private sector acquiring experience which is uniquely suited to the position of Ombudsman. Most recently, Mr. Ziemba held the position of Counsel at the law firm of Bowditch & Dewey, LLP, where he was a Co-Chair of the Government Practice and helped found the Renewable Energy Practice. Prior to that, he held top legal, managerial, and policymaking positions for sixteen years in Massachusetts state government. He most recently served in the Governor's Cabinet as Cabinet Secretary / Director of the Department of Labor, the executive office responsible for the Commonwealth's labor relations, occupational safety, and workers' compensation agencies. Prior to his appointment as Director, he was Undersecretary / Acting Secretary of the Executive Office of Transportation and Acting Chairman of the Massachusetts Bay Transportation Authority. From 1991 until 2002, he developed a wide range of experience as Deputy Chief of Staff in the Governor's Office, at the Department of Housing and Community Development and at the Office of Consumer Affairs and Business Regulation, where he worked with the state's banking, racing and utility regulation agencies. While in the Governor's Office, John was responsible for the state's transportation, public safety, consumer affairs, and labor and workforce agencies and authorities.

*Massachusetts Gaming Commission*  
*Division of Racing*  
*Administrative Office*

**Alexandra Lightbown, D.V.M.**  
**Director of Racing**  
**Chief Commission Veterinarian**

**Douglas A. O'Donnell**  
**Senior Financial Analyst**

**Carol A. Malcolm**  
**Chief Pari-Mutuel Officer**

# Massachusetts Racetracks

## Suffolk Downs

### Mailing address

Sterling Suffolk Racecourse, LLC  
d/b/a Suffolk Downs  
525 McClellan Highway  
East Boston, MA 02128  
(617) 567-3900



### Meet period

September 2015 thru October 2015  
3 race days (9/5, 10/3, 10/31)

### 2015 Racing stats

|                           |             |
|---------------------------|-------------|
| Total number of races:    | 34          |
| Total number of starters: | 276         |
| Average field size:       | 8.1         |
| Total 2015 purses:        | \$1,620,200 |
| Average daily purse:      | \$540,000   |

### Track stats

|                        |      |
|------------------------|------|
| Barn Area Stall Space: | 1085 |
| Horses on Grounds:     | 296  |

### Main track

|  |   |
|--|---|
| Homestretch:                                 | 90 ft. wide, backstretch 70 ft. wide          |
| Turns:                                       | Banked 4.5 degrees; straightaways 2.0 degrees |
| Distance from top of stretch to finish line: | 1030 ft.                                      |
| Distance from finish line to clubhouse turn: | 360 ft.                                       |
| Fontana safety rail                          |   |

### Turf course

|   |  |
|---|--|
| About 7 furlong oval comprised of perennial rye grass |  |
| Homestretch:  | 70 ft. wide; backstretch 65 to 70 ft. wide |
| Distance from top of stretch to finish line:          | 1,030 ft.                                  |
| Distance from finish line to clubhouse turn:          | 360 ft.                                    |
| Fixed rail and hedge                                  |  |

### Chapter 10 of the Acts of 2015 Section 59.

The running race horse meeting licensee located in Suffolk county licensed to conduct live racing pursuant to chapter 128c in calendar year 2014 shall remain licensed as a running horse racing meeting licensee until July 31, 2016 and shall remain authorized to conduct simulcast wagering pursuant to said chapter 128c for the entirety of any year in which at least 1 day and not more than 50 days of live running horse racing is conducted at the licensee's facility.



# Plainridge Park Racecourse

## Mailing address

Plainville Gaming and Redevelopment, LLC  
d/b/a Plainridge Park Casino  
301 Washington Street  
Plainville, MA 02762  
(508) 643-2500



## Meet period

April 15, 2015 through November 30, 2015  
105 race days

## 2015 Racing stats

|                                    |                      |  |
|------------------------------------|----------------------|--|
| Total number of races:             | 949                  | 917 Overnights (wagering)<br>31 MA Sire Stakes (non-wagering)<br>1 MA Sire Stakes (wagering) |
| Total starters in Overnights:      | 6,417                |  |
| Average field size:                | 7.00                 |  |
| Average field size in Sire Stakes: | 4.44                 |  |
| Overnights:                        | 724 paces, 193 trots |  |
| Sire Stakes:                       | 16 paces, 16 trots   |  |
| Total 2015 purses:                 | \$4,210,636          |  |
| Total Overnight purses:            | \$3,570,236          |  |
| Average per dash                   | \$3,893              |  |
| Total Sire Stake Purses            | \$640,400            |  |
| Average per dash                   | \$20,012             |  |

## Track stats

Barn Area Stall Space: 141

## Race track

5/8ths mile  
Pylons

## Massachusetts General Laws Annotated Chapter 23K Section 24.

An application for a gaming license who holds a live racing license under chapter 128A shall maintain an existing racing facility on the premises; provided, however, that the gaming licensee shall increase the number of live racing days to a minimum of 125 days according to the following schedule: (i) in the first calendar year of operation, a gaming licensee shall hold 105 racing days, (ii) in the second calendar year of operation 115 racing days; (iii) in the third and subsequent calendar year of operation 125 racing days.



## Wonderland Greyhound Park

### Mailing address

d/b/a/ Sterling Suffolk LLC  
525 McClellan Highway  
East Boston, MA 02128  
(617) 567-3900



### Simulcasting

7 days a week

## Raynham Taunton Greyhound Park

### Mailing address

1958 Broadway  
Raynham, MA 02767  
(508) 824-4071



### Simulcasting

7 days a week

### Massachusetts General Laws Chapter 23K Section 60. Race Horse Development Fund.

The Race Horse Development Fund shall consist of monies deposited under subsection (c) of section 55. The Commission shall make distributions from the Fund to each licensee under chapter 128A. Funds received shall be distributed between thoroughbred and standardbred accounts, as approved by the Commission.

Calendar Year 2015 is the first year that monies have been distributed from the Race Horse Development Fund.

#### Distribution Amounts for Calendar Year 2015

Thoroughbred Accounts:               \$3,649,296

Harness Accounts:                     \$3,984,530

# *Licensing*

One of the Commission's foremost responsibilities is the issuance of occupational licenses to every person who participates in racing, and the issuance of licenses to associations who operate the Commonwealth's racetracks and simulcast facilities.

## **1,628 applications for licensure processed in 2015**

The licensing process requires that every person who participates in racing complete an application, and that all questions must be answered truthfully. The application is reviewed for completeness by licensing staff who then forward the application to the Massachusetts State Police Gaming Enforcement Unit, who conduct a background check of the applicant. Once the background check is completed, the application is sent to the Board of Stewards/Judges at each track. The Board reviews the application and may interview the applicant. The Stewards/Judges determine if the applicant has the required integrity, ability, and the eligibility for the license for which the applicant has applied. The Commission also has access to the Association of Racing Commissioners' International (ARCI) files in Lexington, Kentucky and the United States Trotting Association's (USTA) database for violations. These files maintain a record of every racing related offense attributed to an applicant anywhere in the country. The Commission provides reciprocity to other jurisdictions and their licensing decisions.

If the Stewards/Judges recommend licensing an applicant, the licensing staff collects the required fee and enter the appropriate information in the Commission's computer network. The applicant is issued a license card that entitles him to a photo identification badge. No person may enter any restricted area of a racetrack without a photo identification badge. During 2015, the Division of Racing issued 1,628 occupational licenses to persons participating in horse racing in the State. Occupations licensed include jockeys, drivers, trainers, assistant trainers, owners of racing animals, blacksmiths, racing officials, vendors, stable employees and pari-mutuel clerks. \$74,320.00 was collected in Occupational License Fees and Badge Fees and \$18,050.00 in Racing related fines. Occupational licenses expire annually on December 31.

## *Licensing Staff*

**Jeffrey Bothwell**  
Licensing Coordinator, MGC at Plainridge Park Racecourse

**Richard J. Ford**  
Licensing Coordinator, MGC at Suffolk Downs

**George Carrifio**  
Contract Licensing Coordinator, MGC at Suffolk Downs

Licensing Coordinators supervise the operation of the Commission's field offices located at Suffolk Downs, Raynham Park, and Plainridge Park Racecourse. They work closely with stewards, judges, racing officials, track security, the State Police unit and the Gaming Commission to ensure that operations at each track are efficient and effective.

## *Occupational Licenses*

| <b>Location</b>                                       | <b>License fees</b> | <b>Fines</b>    | <b>Badges</b>   | <b>Total Fees</b> |
|---|---------------------|-----------------|-----------------|-------------------|
| Suffolk   | \$16,190            | \$125           | \$3,060         | \$19,375          |
| Issued  | 531                 | 2               | 339             | 872               |
| Plainridge  | \$46,100            | \$17,925        | \$8,810         | \$72,675          |
| Issued  | 1,081               | 154             | 595             | 2,266             |
| Raynham   | \$160               | -               | -               | \$160             |
| Issued  | 16                  | -               | -               | 16                |
| <hr/> <b>Wonderland (included with Suffolk)</b> <hr/> |                     |                 |                 |                   |
| <b>TOTAL FEES</b>                                     | <b>\$62,450</b>     | <b>\$18,050</b> | <b>\$11,870</b> | <b>\$92,210</b>   |
| <hr/>   |                     |                 |                 |                   |
| <b>TOTAL ISSUED</b>                                   | Licenses - 1,628    | Fines - 156     | Badges - 934    |                   |

# *Auditors*

Douglas A. O'Donnell  
Senior Financial Analyst

## **Pari-Mutuel Operations – Compliance ensured**

Responsibilities of the Commission's auditors include assessing liabilities owed to the Commission and overseeing the calculation of take-out from handle. The handle is the total amount of money wagered at each performance and the take-out percentage of handle is determined by statute. Proceeds from the handle are distributed to numerous stakeholders, as described by statute.

## **Safeguards**

All money wagered on a horse race goes through the equipment of one of the three Totalisator companies; namely, AmTote, Sportech and United Tote. These are private companies who sell their services to racetracks. Both Suffolk Downs and Raynham Park use the services of AmTote whereas Plainridge is with Sportech. All three provide the machines for wagering, those used by the tellers and the self-service terminals. The "tote" system (as it is referred to) accepts wagers and based on those wagers, it calculates the odds on each betting interest, displays them, produces and configures the payouts following the race and later cashes the tickets given to the bettor. This is all accomplished through very sophisticated computerized equipment that has the ability to combine all wagers placed, no matter where they are coming from, including those placed via computer, live at the track where the race is being conducted and at all guest sites that have contracted to wager with the host track. All these wagers go into a common pool. The term "host" is the track where the race is being run and the term "guest" means any other location where wagers are made on a live race.

Before the start of a racecard, all tote companies at the sites that will take wagers on the live product, connect with the tote at the host site. At the start of each individual race, the Steward/Judge at the Host track presses a key/button that locks all the wagering machines. This stops any betting after the start of any race. At the conclusion of a race, the Stewards/Judges determine the order of finish and notify their Mutuel Department who is linked to the Tote system that the race is going "official" and the numbers of the first 4 finishers are posted along with the payouts for all the different wagers; i.e., win, place, show, daily double, exacta, trifecta, superfecta, or any wager that is offered on the race by the Host track.

Printouts from the tote system are audited by the Racing Commission Auditors for accuracy and compliance with current statutes.

## **Daily Audit**

A summary sheet, detailing the breakdown of the statutory take-out is prepared by Commission Auditors for each individual racing performance. For live racing, the information is provided by the on-site tote system. For imported simulcast races, a report from the host track is faxed to the guest track. This report is used in conjunction with on-track reports to complete the summary sheet. This activity ensures that the public, the Commonwealth, purse accounts, and all designated trust funds are properly funded. The Commission Auditors prepare a handle reconciliation report on a daily basis. This report shows the handle broken down as to live, signal exported and signal imported. Further, the balance of all current unclaimed winning tickets and the liquidity of the mutuel department are audited on a daily basis by the Commission Auditors.

# *Massachusetts State Police Investigative Unit*

**Arthur Somerville**  
Sergeant

**Robert Miller**  
Trooper

**Scott Walker**  
Trooper

**Joseph Sinkevich**  
Trooper

The Commission's goals of protecting racing participants and the wagering public as well as maintaining the public's confidence in pari-mutuel wagering are achieved through the Commission's licensing, revenue collection and investigative activities. The State Police Investigative Unit plays a vital role in achieving the goals of the Commission.

The Gaming Commission applies to the Department of Public Safety for an assignment of a complement of police officers. In the performance of their duties, the State Police Investigative Unit investigates violations of the rules of racing and the Massachusetts General Laws. The Investigative Unit's extensive responsibilities and activities have resulted in a major improvement in the Commission's regulatory/policing functions.

## **Stable Inspections**

Stable inspections focus on the detection of safety violations, the presence of unlicensed persons in restricted areas and the possession of illegal medications, drugs and syringes. These inspections are conducted by officers assigned to the State Police Unit and aid in preserving the integrity of racing.

## **2 Ejections - 15 Investigations - 2 Arrests**

In 2015, the State Police Investigative Unit conducted 15 investigations including hidden ownership of racehorses, larceny, and counterfeit money that resulted in 2 arrests and 2 ejections from Massachusetts racetracks of persons determined to be detrimental to racing.

## **Special Investigations**

The State Police Investigative Unit conducted investigations into the background of each individual who was a party to the application for a racetrack license in Massachusetts. The State Police Unit also conducted several special investigations with other agencies and units within the State Police concerning ten per center activity, identity investigations and drug activity.

## **1022 Background Investigations**

The State Police Investigative Unit conducted 1022 background investigations on Gaming Commission employees, racing officials and occupational licensees who participate at Massachusetts racetracks.

## **Thoroughbred – Standardbred Racing**

The State Police Unit committed itself to maintain a constant presence at each racetrack, especially during live racing, working closely with the Stewards/Judges and other Commission and racing officials to help ensure that each track operated honestly and credibly.

## *Laboratory Services*

**Alexandra Lightbown, D.V.M.**  
Chief Commission Veterinarian

In 2013 Massachusetts changed its testing laboratory to Truesdail Laboratories in Tustin, California. 2015 marks the third year Massachusetts used its services. Every year, Truesdail chemists analyze 30,000 to 40,000 biological fluids for the presence and identification of drugs. They work closely with several racing commissions, fairs and expositions testing horses, sheep, hogs, cattle and dogs for the presence of drugs. Testing protects the health of the animals and the integrity of races and contests.

Truesdail is committed to improving their ability to detect new drugs of abuse. They work closely with the Association of Official Racing Chemists (AORC), Association of Racing Commissioners International, Inc. (ARCI) and Racing Medication Testing Consortium (RMTC). As a result, Truesdail is a driving force in the application of new technology for the drug testing industry. On April 30, 2014 RMTC issued a formal notice of accreditation to Truesdail Laboratories, recognizing their high standards for testing and joining them with the relatively few organizations that share this approval.

In addition to testing urine and blood samples for the presence of drugs, Truesdail analyzes syringes, vials, powders and a variety of materials seized as evidence. They also test for drugs in a variety of nutritional supplements. Government agencies, lawyers, doctors, and veterinarians have used their services for many years.

### **Integrity of samples ensured**

Special precautions are taken at all Massachusetts racetracks when post-race blood and urine samples are collected to ensure that no tampering can take place. In order to assure the continuity of evidence, every winning horse and all designated horses are under the surveillance of a Gaming Commission employee from the finish of the race until the specimens are obtained.

**1215 paired urine/blood samples, 823 blood samples analyzed, 1942 TCO2 blood samples analyzed**

Items confiscated in the course of investigations are also submitted for analysis. These items may include feed preparations, vitamins, liniments, antibiotics, other pharmaceuticals and medical devices such as needles and syringes.

2015 marked the third year that the Massachusetts Gaming Commission's Division of Racing participated in the Controlled Therapeutic Medication Program.

For the three days of racing at Suffolk Downs, there were no medication overages or positive drug tests.

At Plainridge Park Racecourse, there was 1 medication overage for Betamethasone, 3 overages for Dexamethasone, 1 for DMSO, 1 for Flunixin, 2 overages for Omempazole, 3 overages for Phenylbutazone and 1 overage for Triamcinalone. These are all medications from the Controlled Therapeutic medication Program. There was 1 positive for Stanozolol.



## *Veterinarians*

**Alexandra Lightbown, D.V.M.**  
Chief Commission Veterinarian

**Rise Sheehan, D.V.M.**  
Contract Veterinarian

**Richard Sheehan, D.V.M.**  
Contract Veterinarian

**Kevin Lightbown, D.V.M.**  
Contract Veterinarian

The Commission Veterinarians play an indispensable function in ensuring that the quality and integrity of racing within the Commonwealth remains strong by protecting the health and welfare of the equine athletes in Massachusetts.

### **Supervise equine drug testing area**

A Commission Veterinarian supervises the testing areas in order to ensure proper collection and continuity of evidence for blood and urine samples collected from the racing animals.

### **Testify at Commission hearings / meetings**

Commission Veterinarians testify at hearings on medication use, drug violations, animal care, new policies and procedures, etc.

# *Stewards / Judges*

## **Suffolk Downs Board of Stewards**

### **Commission Stewards**

**Susan Walsh**  
Chief Commission Steward

**Robert Coberley**  
Associate Commission Steward

### **Association Steward**

**John Morrissey**  
Presiding Steward

## **Administrative Hearings**

The primary responsibility of the Stewards is to interpret and enforce the rules of racing as promulgated by the Commonwealth of Massachusetts.

In carrying out this duty, the Stewards presided as judges, issuing 3 rulings in 2015 - 2 fines and 1 restored to good standing

# Plainridge Park Racecourse Board of Judges

## Commission Judges

**Robert Coberley**  
Chief Commission Judge

**Salvatore Panzera**  
Associate Commission Judge

**Dave Ernst**  
Fill-in Associate Judge

## Association Judge

**Anthony Salerno**  
Presiding Judge

## Administrative Hearings

The primary responsibility of the Board of Judges is to interpret and enforce the rules of racing as promulgated by the Commonwealth of Massachusetts.

In carrying out this duty, the Judges issued 159 rulings (additional 8 false licensing applications) in 2015 – resulting in 154 fines, 3 suspensions, 1 warnings, 1 “Other” 0 rescinded, 0 revoked, 0 revoked w/o prejudice, 1 denied, and 0 restored to good standing.

## Enforcement of Rules and Regulations of Racing

The most significant responsibility of the Commission is the enforcement of the rules and regulations of racing. It is only as a result of conscientious, consistent and aggressive enforcement of the rules and regulations that we are able to ensure honest racing.

Enforcement of the rules and regulations of racing begins with the investigation of complaints and prosecution of alleged violations by the Board of three Stewards / Judges at the racetrack. One Steward / Judge is appointed by the racetrack and must be approved by the Gaming Commission and licensed as a racing official. Two Stewards / Judges are appointed by the Gaming Commission. The duties of the Stewards / Judges are the same; however, in Thoroughbred racing they are called Stewards and in Harness Racing, they are known as Judges. Same job - different title.

## Responsibilities

The Stewards and Judges are responsible for reviewing all occupational license applications and recommending or not recommending the applicant for a license. The Stewards and Judges are present at the racetrack each day on which there is live racing and they oversee everything from drawing of post positions to making official the results of every race. In addition, the Stewards / Judges preside over all hearings conducted at the track and report their rulings and findings to the Gaming Commission.

Before post time of the first race, the Stewards/Judges review the daily program of races to approve any changes or report errors. Changes are reported to each department that might be affected by the change (i.e., mutuels, paddock judges, patrol judges, starters, clerk of the course, clerk of scales, program director, TV department and announcer). All changes are also reported promptly to the wagering public.

After observing every live race, both live and on television monitors, the Stewards/Judges mark the order of finish as the horses cross the finish line. They give the first four unofficial finishers to the Mutuel Department, and when necessary, they post an inquiry, review an objection and request a photo finish. If there is an apparent violation of the rules, the Stewards/Judges review the videotape and then make a decision before making the results of the race official.

## 162 rulings

If a violation of the rules occurs, the Stewards/Judges notify all the parties involved in the violation. Sometimes only a warning will be issued but other times the offending horseman may be fined and/or suspended from participating in racing for a certain amount of time. If any party involved contests the decision of the Stewards/Judges, then a hearing will be scheduled. After conducting the hearing, the Stewards/Judges determine if any penalty such as a fine or suspension, purse redistribution, or other sanction should be imposed. Violators are advised of their right of appeal to the Gaming Commission. 162 separate rulings were written by the Boards of Stewards/Judges at Massachusetts racetracks in 2015.

## Appeals

If any licensee disagrees with a decision of the Stewards/Judges, they may appeal to the Gaming Commission, through its designated hearing officer. The Commission affords appellants adjudicatory hearings on the merits of their appeals. If appellants are dissatisfied with the decision of the Gaming Commission, they may appeal to the Superior Court of the Commonwealth in accordance with Chapter 30A of the General Laws. In 2015, there were two appeals of Judges' Rulings and in both cases the Judges' decision was upheld. There was one waiver granted and two requests for reinstatement of patrons which were granted by the hearings officer.

|                         | <u>2013</u> | <u>2014</u> | <u>2015</u> |
|-------------------------|-------------|-------------|-------------|
| <b><u>Sanctions</u></b> |             |             |             |
| Fines                   | 82          | 173         | 156         |
| Suspensions             | 19          | 24          | 3           |

# *Division of Racing Financials*

Calendar Year 2015 – January 1, 2015 to December 31, 2015

## Receipts

|      |                                    |                       |
|------|------------------------------------|-----------------------|
| 0131 | Commission                         | \$1,294,354.60        |
| 2700 | Fines and Penalties                | 18,050.00             |
| 3003 | Association License Fees           | 365,400.00            |
| 3004 | Licenses, Registrations and Badges | 74,320.00             |
| 4800 | Assessments                        | 749,996.57            |
| 5009 | Unpaid Tickets                     | 607,291.38            |
|      | <b>Total Receipts</b>              | <b>\$3,109,412.55</b> |

## Expenditures

|    |                                     |                       |
|----|-------------------------------------|-----------------------|
| AA | Regular Employee Compensation       | \$392,621.84          |
| BB | Regular Employee Related Expenses   | 1,655.19              |
| CC | Contractor Payroll                  | 475,792.04            |
| DD | Pension/Insurance, Related Expenses | 119,135.04            |
| EE | Administration Expenses             | 228,259.90            |
| FF | Facility Operations                 | 264.00                |
| HH | Consultant Services                 | 38,567.00             |
| JJ | Operational Services                | 150,068.07            |
| LL | Equipment Lease/Maintenance         | 3,592.80              |
| MM | Purchased Programs Services         | 246,818.45            |
| UU | Information Technology              | 96300.44              |
|    | <b>Total Expenditures</b>           | <b>\$1,753,074.77</b> |

## **\$3,109,412.55 in revenues collected CY 2015**

In addition to licensing racetracks and participants, the Racing Division of the MGC has a primary responsibility to collect revenue in accordance with Chapters 128A and 128C of the General Laws. Each licensed racetrack pays a commission as determined by law in addition to license fees and other assessments. Racing Division Inspectors collect occupational license fees, badge fees and fines. The Racing Division collected \$3,109,412.55 from Massachusetts racetracks in 2015. All Commission activities are revenue driven as Commission expenditures come from Commission revenue and are made in a priority order in accordance with Section 5(h) of Chapter 128A.

**MASSACHUSETTS GAMING COMMISSION**  
**Division of Racing**  
**Statement of Program Revenue and Expenses**  
**Calendar Year 2015**

**Program Revenue:**

|                                  |                     |
|----------------------------------|---------------------|
| Commissions                      | \$ 1,294,354        |
| Occupational licenses and badges | 74,320              |
| Assessments                      | 749,996             |
| Association licenses daily fee   | 365,400             |
| Fines                            | 18,050              |
| Unclaimed tickets ("outs")       | 607,291             |
| <b>Total revenue by source</b>   | <b>\$ 3,109,412</b> |

**Additional Program Expenses:**

|  |                     |
|--|---------------------|
| Unclaimed tickets distributed to racetrack purse accounts  | 431,091             |
| Unclaimed tickets transferred to Racing Stabilization Fund | 176,200             |
| Local aid (paid to cities and towns)                       | 781,766             |
| Sub total  | 1,389,057           |
| <b>Available for Racing Commission operations</b>          | <b>\$ 1,720,355</b> |

|                                    |           |
|------------------------------------|-----------|
| Total Racing Commission operations | 1,753,074 |
|------------------------------------|-----------|

|           |          |
|-----------|----------|
| Available | (32,719) |
|-----------|----------|

**Other programs costs: \*\*\* included in operating expenditures (MM)**

|  |               |
|--|---------------|
| Health & welfare - stable & backstretch, The Eighth Pole | 80,000        |
| Economic assistance program                              | 818           |
| Compulsive gamblers - Dept. of Public Health             | 70,000        |
| Jockey Club  | <u>65,000</u> |
| Total other program costs                                | 246,818       |

**MASSACHUSETTS GAMING COMMISSION  
2015 Racing Development and Oversight Fund  
Comments**

|                                     | Live and On<br>Track         | Revenue Collected              |                          |
|-------------------------------------|------------------------------|--------------------------------|--------------------------|
| <b>Handle and Revenue by track:</b> | <b><u>Handle</u></b>         | <b><u>Comm. &amp; Fees</u></b> | <b><u>OUTs*</u></b>      |
| Sterling Suffolk Downs              | \$126,589,568                | \$1,055,938                    | \$ 293,054               |
| Plainridge Park Racecourse          | 30,337,165                   | 537,030                        | 138,036                  |
| Taunton & Massasoit Dog Tracks      | 33,141,148                   | 652,605                        | 157,119                  |
| Wonderland Greyhound Park           | 4,527,122                    | 206,546                        | 19,080                   |
| <b>Total revenue by track</b>       | <b><u>\$ 194,595,004</u></b> | <b><u>\$ 2,452,119</u></b>     | <b><u>\$ 607,291</u></b> |

\* Unclaimed wagers (“OUTs”) collected from the horse tracks are distributed to the purse accounts of the licensees that generated the unclaimed wagers. At dog tracks unclaimed wagers are transferred to the Racing Stabilization Fund.

**Local Aid - Transfers to State:**

Local aid payment for calendar year 2015 was \$781,766. It is paid quarterly at .35 percent times amounts wagered during the quarter ended six months prior to the payment.



## *Division of Racing Commission Business*

### **Meetings and Hearings**

As required by Chapter 128A of the Massachusetts General Laws, the Commission held public hearings in the fall of 2014 on applications for three licenses to conduct running horse or harness racing meetings for calendar year 2015. The hearings were held in Boston, Brockton and Plainville. The Commission approved placeholder applications for racing at Suffolk Downs and Brockton Fair to conduct Thoroughbred racing in 2015; and for Springfield Gaming and Redevelopment, to conduct harness horse racing in 2015 at Plainridge Park Racecourse. In 2015, the Massachusetts legislature enacted the Acts of 2015, Chapter 10, which allowed Suffolk Downs to continue simulcasting through July 31, 2016 as long as there was a minimum of one day of live racing at Suffolk Downs in 2015 and 2016. Suffolk requested three days of live Thoroughbred racing, and the Gaming Commission held hearings and approved this request. Ultimately, the Brockton Fair decided not to hold racing in 2015.

### **Decisions appealed to the Division of Racing**

The Gaming Commission, sitting as a quasi-judicial body pursuant to the Massachusetts Administrative Procedures Act, adjudicated 0 appeals. The Commission has taken extensive precautions to ensure licensees due process throughout the appeal process. The Commission initiated a Stay-of-Suspension process. This permits licensees suspended by the Stewards/Judges for a minor violation of the rules that does not compromise the integrity of racing to continue to participate in racing until the licensee has been provided a hearing by the Commission and a decision made. Procedural safeguards were adopted to prevent licensees from abusing the Stay privilege. Hearings are conducted as soon as practicable from the time of the granting of a Stay, thereby preventing a licensee from participating while on a Stay status for an extended period of time.

### **Due process afforded all licensees**

Licensees charged with a violation of the rules that may result in the loss of a license are entitled to a hearing pursuant to the Administrative Procedures Act (APA). Formal disciplinary hearings held by the Racing Division follow the requirements established in the Massachusetts APA. These requirements include issuing timely notice of hearings, providing the opportunity for an appellant to confront witnesses and to be represented by counsel.

### **Commission decisions appealed to Superior Court**

In addition to hearing appeals, the Racing Division must prepare a complete record and legal decision for each case that is appealed to the Superior Court. When the record is completed and certified, it is forwarded to the Government Bureau of the Office of the Massachusetts Attorney General and is assigned to an Assistant Attorney General who defends the case in court. The Commission and the Attorney General work closely together to present the best possible case in Superior Court.

The Division of Racing takes this opportunity to thank the Office of the Massachusetts Attorney General for the diligent, professional and expert defense of Commission cases.

# *Racing Terminology*

## **Outs**

Outs are the unclaimed winning wagers at each horse track. If the tickets haven't been presented for payment by 90 days after 31 December of the year following the year of the actual wager, they will be distributed to the commission. Subject to the rules and regulations established by the commission, the commission shall deposit the unclaimed live wagers into the purse accounts of the racing meeting licensees (Suffolk and Plainridge) that generated those unclaimed live wagers. When the outs come from Wonderland and Raynham they go to the Racing Stabilization Fund.

## **Breakage**

Breakage – the difference in the rounding off of the pari-mutuel payoffs. The difference in cents between the winning payouts and the nearest dime or nickel is called the Breakage. One half of the odd cents shall be retained by the licensee, and one half shall be paid to the commission on the day following each day of a racing meeting. The commission then dispenses the breaks as follows: The breaks from Suffolk and Plainridge go to their respective Capital Improvement Funds whereas the breaks from Wonderland and Raynham go to the Racing Stabilization Fund.

## **Purses**

Purses are the monies that the horses earn for racing. Each race has a purse amount assigned to it before the race is run. How much each horse earns of that purse depends on where the horse finishes and the amount of the purse. The actual money wagered on the race does not have an immediate impact on the amount of the purse. However, a percentage of every dollar wagered makes its way into the purse account for races at a later date. The average daily purse is the amount of the total purses awarded during a race meet divided by the number of days of racing for that meet.

## **Simulcasting**

Simulcasting is when a racetrack sends a closed circuit transmission via satellite of its live racing to another location, either in the same state or out of state and sometimes out of the country. The track where the racing is being contested is called the Host and the location where it is viewed is called the Guest. People at the guest site bet on these races in real time. The Guest site customers receive the same payoffs as the customers at the Host track. All the money wagered by both the Host and Guest sites are merged and the odds are computed on the total amount of money wagered into these combined wagering pools. To view their races, the Host charges the Guest a certain percentage of the guest site's handle. This percentage is based on the quality of the racing and by agreement between the Host and Guest.

## **Handle**

Handle is the total amount of money wagered at a specific location, by individual race/ by day/by month or by year.

## **Notes on charts and graphs**

In this 2015 Annual Report, the following terminology is used in reporting simulcast events.

“Signal Received” is categorized as “Imported” as this is the signal sent from a remote track being received locally.

“Signal Sent” is categorized as “Exported,” as this is the local signal being sent to a remote track.

## Handle Comparison

|                         | <u>2014</u>           | <u>2015</u>           |
|-------------------------|-----------------------|-----------------------|
| <b>Live</b>             |                       |                       |
| Raynham                 | 0                     | 0                     |
| Wonderland              | 0                     | 0                     |
| Plainridge              | 1,108,715             | 1,253,511             |
| Suffolk                 | 4,789,715             | 746,497               |
| <b>Total Live</b>       | <b>\$ 5,898,430</b>   | <b>\$ 2,000,008</b>   |
| <b>Import Simulcast</b> |                       |                       |
| Raynham                 | 29,865,263            | 33,141,148            |
| Wonderland              | 5,193,404             | 4,527,122             |
| Plainridge              | 32,281,638            | 29,083,654            |
| Suffolk                 | 129,787,130           | 125,843,071           |
| <b>Total Import</b>     | <b>\$ 197,127,435</b> | <b>192,594,995</b>    |
| <b>Export Simulcast</b> |                       |                       |
| Raynham                 | 0                     | 0                     |
| Wonderland              | 0                     | 0                     |
| Plainridge              | 6,576,620             | 12,685,198            |
| Suffolk                 | 38,686,944            | 1,692,292             |
| <b>Total Export</b>     | <b>\$ 45,263,564</b>  | <b>\$ 14,377,490</b>  |
| <b>TOTAL HANDLE</b>     | <b>\$ 248,289,429</b> | <b>\$ 208,972,495</b> |

## *Handle Calendar Year 2015 Financial Variance Report*

| <b>Category</b>          | <b><u>2014</u></b> | <b><u>2015</u></b> | <b><u>Variance</u></b> | <b><u>% Variance</u></b> |
|--------------------------|--------------------|--------------------|------------------------|--------------------------|
| Live Performances        | 142                | 108                | (34)                   | (23.9%)                  |
| Live Handle              | 5,898,430          | 2,000,008          | (3,898,422)            | (66.09%)                 |
| Simulcast Import         | 197,127,435        | 192,594,995        | (4,532,440)            | (2.29%)                  |
| Simulcast Export         | 45,263,564         | 14,377,491         | (30,886,073)           | (68.23%)                 |
| Total Simulcast          | 242,390,999        | 206,972,488        | (35,418,511)           | (14.61%)                 |
| Total Handle             | 248,289,429        | 208,972,495        | (39,316,935)           | (15.83%)                 |
| Commissions              | 1,348,909          | 1,294,355          | (54,554)               | (4.04%)                  |
| Assessments              | 749,995            | 749,996            | 1                      | (0.0%)                   |
| Association License Fee  | 388,931            | 365,400            | (23,531)               | (6.05%)                  |
| Occupational License Fee | 64,665             | 62,450             | (2,215)                | (3.4%)                   |
| Outstanding Tickets      | 626,070            | 607,291            | (18,779)               | (2.99%)                  |
| Fines & Penalties        | 20,045             | 18,050             | (1,995)                | (9.95%)                  |
| Miscellaneous            | <u>7,335</u>       | <u>11,870</u>      | <u>4535</u>            | <u>61.8%</u>             |
| <b>TOTAL REVENUES</b>    | \$ 3,205,969       | \$ 3,109,252       | (\$ 96,717)            | (3.01%)                  |

## *Analysis of Purses Paid 2014 Compared to Statutory Requirements*

|   | <b><u>Plainridge</u></b> | <b><u>Suffolk</u></b> |
|---|--------------------------|-----------------------|
| Number of live performances 2013                        | 92                       | 80                    |
| Purses paid 2013  | <u>\$ 2,131,739</u>      | <u>\$ 9,277,664</u>   |
| 2013 Average purses per performance                     | <u>23,171</u>            | <u>115,971</u>        |
| Number of live performances 2014                        | 80                       | 65                    |
| Purses paid 2014  | <u>2,574,902</u>         | <u>7,425,874</u>      |
| 2014 Average purses per performance                     | <u>32,186</u>            | <u>114,244</u>        |
| Increase (decrease) in 2014 compared to 2013            | <u>443,163</u>           | <u>(1,851,790)</u>    |
| Average change per performance                          | <u>9,015</u>             | <u>(1,727)</u>        |
| % change per performance                                | <u>38.9%</u>             | <u>(1.5)%</u>         |
| <br>  |                          |                       |
| Purse 2013 distribution received                        | \$ 0                     | \$ 0                  |
| April 2014 (2012 OUT's returned)                        | <u>140,922</u>           | <u>285,130</u>        |
| Total Chapter 139 distributions to track purse accounts | <u>140,922</u>           | <u>285,130</u>        |
| <br>  |                          |                       |
| Racing commission purse distributions applied to        |                          |                       |
| 2014 purse account                                      | \$ 140,922               | \$ 285,130            |
| Purses as a percentage of handle                        | 1,385,823                | 5,615,140             |
| <br>  |                          |                       |
| Premiums received                                       | <u>40,308</u>            | <u>668,289</u>        |
| Minimum purses required for 2014                        | 1,550,984                | 6,568,559             |
| Actual purses paid by track for 2014                    | <u>2,574,902</u>         | <u>7,425,874</u>      |
| Variance - over / (under) statutory amounts             | <u>\$ 900,788</u>        | <u>\$ 857,315</u>     |

# *Suffolk Downs 2015 Financial Report*

| Category                  | <b><u>2015</u></b>    |
|---------------------------|-----------------------|
| Live Performances         | 3                     |
| Live Handle               | \$ 746,497            |
| Simulcast Import          |                       |
| Suffolk (39,229,072)      |                       |
| Twin Spires (25,366,425)  |                       |
| Express Bets (14,264,912) |                       |
| TVG (46,982,662)          |                       |
| Total Simulcast Import    | 125,843,071           |
| Simulcast Export          | 1,692,292             |
| Total Simulcast           | 127,535,363           |
| <b>Total Handle</b>       | <b>\$ 128,281,860</b> |
| Commissions               | \$ 477,793            |
| Assessments               | 482,870               |
| Association License Fee   | 75,900                |
| Occupational License Fee  | 16,190                |
| Outstanding Tickets       | 293,054               |
| Fines & Penalties         | 125                   |
| Miscellaneous             | <u>3,060</u>          |
| <b>TOTAL REVENUES</b>     | <b>\$1,348,992</b>    |

**MASSACHUSETTS GAMING COMMISSION**

**Sterling Suffolk Racecourse, LLP (600177133)**

**Capital Improvement Trust Fund (1050 0022)**

**Statement of Activities**

FY 2015 - July 1, 2014 through June 30, 2015

|  |                            |
|--|----------------------------|
|  | <u>Fiscal year to date</u> |
| Fund balance, beginning of period                            | \$ 92,466.02               |
| Program revenue & interest                                   | <u>473,290.74</u>          |
| Funds available  | 565,756.76                 |
| Less expenditures  | <u>565,756.76</u>          |
| Fund balance, end of period                                  | -                          |
| Funds required for approved projects                         | <u>923,402.01</u>          |
| Excess or (deficit) of funds available for approved projects | <u>\$ (923,402.01)</u>     |

**Status of Individual Projects**

| <u>Work Item</u>             | <u>Project Number</u> | <u>Approved Reim. or RFR Amount</u> | <u>RFC Rec'd</u> | <u>RFR Rec'd</u> | <u>FY2015 Expenditures</u> | <u>Status/ Funds Required</u> |
|------------------------------|-----------------------|-------------------------------------|------------------|------------------|----------------------------|-------------------------------|
| Architect & engineering fees | none                  | n/a                                 | n/a              | n/a              |                            | n/a                           |
| Resurface Track              | SCI 2011-7            | 75,000.00                           | Y                | N                |                            | 75,000.00                     |
| Barn Rehab                   | SCI 2011-13           | 150,000.00                          | Y                | N                |                            | 150,000.00                    |
| Bobcat Skid-Steer Loader     | SCI 2012-1            | -                                   | Y                | Y                |                            | -                             |
| Storm Water Management       | SCI 2012-2            | 1,264,158.77                        | Y                | Y                | 565,756.76                 | 698,402.01                    |
|                              |                       | <u>\$ 1,489,158.77</u>              |                  |                  | <u>\$ 565,756.76</u>       | <u>\$ 923,402.01</u>          |



**MASSACHUSETTS GAMING COMMISSION**

**Sterling Suffolk Racecourse, LLP (600177133)**

**Promotional Trust Fund (1050 0021)**

**Statement of Activities**

FY 2015 - July 1, 2014 through June 30, 2015

|  |                               |
|--|-------------------------------|
|  | <u>Fiscal year to date</u>    |
| Fund balance, beginning of period                            | \$ 77,697.98                  |
| Program revenue & interest                                   | <u>130,110.30</u>             |
| Funds available  | 207,808.28                    |
| Less expenditures  | <u>207,798.28</u>             |
| Fund balance, end of period                                  | 10.00                         |
| Funds required for approved projects                         | <u>267,581.99</u>             |
| Excess or (deficit) of funds available for approved projects | <u><u>\$ (267,571.99)</u></u> |

**Status of Individual Projects**

| <u>Work Item</u>             | <u>Project Number</u> | <u>Approved Reim. or RFR Amount</u> | <u>RFC Rec'd</u> | <u>RFR Rec'd</u> | <u>FY2015 Expenditures</u> | <u>Status/ Funds Required</u> |
|------------------------------|-----------------------|-------------------------------------|------------------|------------------|----------------------------|-------------------------------|
| 2010 Direct mail advertising | SPT2010-1             | 475,380.27                          | Y                | Y                | 207,798.28                 | 267,581.99                    |
|                              |                       | <u>\$ 475,380.27</u>                |                  |                  | <u>\$207,798.28</u>        | <u>\$ 267,581.99</u>          |

*Plainridge Park Racecourse 2015  
Financial Report*

| Category                | <u>2015</u>          |
|-------------------------|----------------------|
| Live Performances       | 105                  |
| Live Handle             | \$ 1,253,511         |
| Simulcast Import        | 29,083,654           |
| Simulcast Export        | 12,685,198           |
| Total Simulcast         | 41,768,852           |
| <b>Total Handle</b>     | <b>\$ 43,022,363</b> |
| Commissions             | 223,047              |
| Assessments             | 133,448              |
| Association License Fee | 107,700              |
| Occupational License    | 46,100               |
| Outstanding Tickets     | 138,036              |
| Fines & Penalties       | 17,925               |
| Miscellaneous           | <u>8,810</u>         |
| <b>TOTAL REVENUES</b>   | <b>\$ 675,006</b>    |

**MASSACHUSETTS GAMING COMMISSION**

**Plainridge Park Racecourse (0000120837)**

**Capital Improvement Trust Fund (1050 0013)**

**Statement of Activities**

FY 2015 - July 1, 2014 through June 30, 2015

|  |                               |
|--|-------------------------------|
|  | <u>Fiscal year to date</u>    |
| Fund balance, beginning of period                            | \$ 179,623.76                 |
| Program revenue & interest                                   | <u>36,412.76</u>              |
| Funds available  | 216,036.52                    |
| Less expenditures  | <u>-</u>                      |
| Fund balance, end of period                                  | 216,036.52                    |
| Funds required for approved projects                         | <u>575,878.86</u>             |
| Excess or (deficit) of funds available for approved projects | <u><u>\$ (359,842.34)</u></u> |

**Status of Individual Projects**

| <u>Work Item</u>             | <u>Project Number</u> | <u>Balance @ 7/1/14<br/>or RFR Amount</u> | <u>RFC<br/>Rec'd</u> | <u>RFR<br/>Rec'd</u> | <u>FY2015<br/>Expenditures</u> | <u>Status/<br/>Funds<br/>Required</u> |
|------------------------------|-----------------------|---|----------------------|----------------------|--------------------------------|---------------------------------------|
| Architect & engineering fees | none                  | n/a                                       | n/a                  | n/a                  | \$ -                           | n/a                                   |
| Parking/Facility Renovation  | PCI 10-03             | 575,878.86                                | Y                    | Y                    | -                              | 575,878.86                            |
|                              |                       |   |                      |                      | -                              |                                       |
|                              |                       | <u>\$ 575,878.86</u>                      |                      |                      | <u>\$ -</u>                    | <u>\$ 575,878.86</u>                  |



## *Status of Greyhound Racing in 2015*

As a result of Chapter 388 of the Acts of 2008, the two greyhound racetracks located in the Commonwealth were precluded from conducting greyhound races effective January 1, 2010.

Chapter 167 of the Acts of 2009, and subsequently, Chapter 203 of the Acts of 2010 allowed these facilities to continue operations as simulcasting venues without conducting the minimum of 100 live racing performances mandated by Chapter 128C of the General Laws. These facilities offered pari-mutuel wagering on greyhound races conducted outside the Commonwealth as well as both in-state and out of state thoroughbred and harness races, with conditions.

Massasoit Greyhound Association and Taunton Greyhound, Inc. continued simulcasting operations throughout 2012 at Raynham/Taunton Greyhound Park.

Wonderland Greyhound Park continued simulcasting operations, at their facility, until August 18, 2010, when it closed down its racing activities. On June 2, 2011 Wonderland reopened its simulcast operations at Suffolk Downs.

Chapter 194 of the Acts of 2011 (section 92) has extended greyhound simulcast racing through July 31, 2016.

# *Raynham Park 2015 Financial Report*

| <b>Category</b>         | <b><u>2015</u></b>   |
|-------------------------|----------------------|
| Live Performances       | 0                    |
| Live Handle             | 0                    |
| Simulcast Import        | \$33,141,148         |
| Simulcast Export        | 0                    |
| Total Simulcast         | 33,141,148           |
| <b>Total Handle</b>     | <b>\$ 33,141,148</b> |
| Commissions             | \$ 480,336           |
| Assessments             | 115,909              |
| Association License Fee | 106,200              |
| Occupational License    | 160                  |
| Outstanding Tickets     | 157,119              |
| Fines & Penalties       | 0                    |
| Miscellaneous           | <u>0</u>             |
| <b>TOTAL REVENUES</b>   | <b>\$ 859,724</b>    |

# *Wonderland 2015 Financial Report*

| <b>Category</b>          | <b><u>2015</u></b>  |
|--------------------------|---------------------|
| Live Performances        | 0                   |
| Live Handle              | 0                   |
| Simulcast Import         | \$4,527,122         |
| Simulcast Export         | 0                   |
| Total Simulcast          | 4,527,122           |
| <b>Total Handle</b>      | <b>\$ 4,527,122</b> |
| Commissions              | \$113,178           |
| Assessments              | 17,768              |
| Association License Fee  | 75,600              |
| Occupational License Fee | 0                   |
| Outstanding Tickets      | 19,080              |
| Fines & Penalties        | 0                   |
| Miscellaneous            | <u>0</u>            |
| <b>TOTAL REVENUES</b>    | <b>\$ 225,626</b>   |