

SENATE BILL 166

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By: **Senator Kelley**

Introduced and read first time: January 13, 2020

Assigned to: Finance

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 4, 2020

CHAPTER _____

1 AN ACT concerning

2 **Drugs and Devices – Electronic Prescriptions – Controlled Dangerous**
3 **Substances**

4 FOR the purpose of authorizing certain controlled dangerous substance prescriptions to be
5 dispensed on an electronic prescription; requiring, except under certain
6 circumstances, a certain health practitioner to issue a prescription for a controlled
7 dangerous substance electronically; authorizing an authorized prescriber to issue a
8 written or oral prescription for a controlled dangerous substance only under certain
9 circumstances; requiring the Secretary of Health, in collaboration with the Maryland
10 Health Care Commission, to adopt certain regulations regarding a certain waiver
11 that includes certain provisions; authorizing the Secretary to issue a waiver that
12 applies generally to a certain group of health practitioners or drugs; providing that
13 a certain waiver shall apply to a certain health practitioner without requiring the
14 health practitioner to go through a certain process; authorizing the Secretary to
15 adopt certain regulations regarding certain exceptions to the requirement to issue
16 an electronic prescription; requiring a certain health occupations board to take
17 certain action against a health practitioner who violates certain provisions of this
18 Act; authorizing a pharmacist to dispense a drug on a prescription transmitted in a
19 certain manner under certain circumstances; providing that a pharmacist who
20 receives certain prescriptions is not required to verify certain information about the
21 prescription; altering the circumstances under which a pharmacist may refill and
22 dispense a prescription; ~~requiring the Maryland Health Care Commission to convene~~
23 ~~a certain workgroup; requiring the workgroup to study, evaluate, and make~~
24 ~~recommendations on certain matters; requiring the workgroup to report its findings~~
25 ~~and recommendations to certain committees of the General Assembly on or before a~~

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.



~~certain date; making conforming changes; providing for the construction of certain provisions of this Act; defining a certain term; providing for a delayed effective date; providing for the termination of certain provisions of this Act; and generally relating to electronic prescriptions for controlled dangerous substances.~~

BY repealing and reenacting, without amendments,

Article – Correctional Services

Section 1–101(a) and (d)

Annotated Code of Maryland

(2017 Replacement Volume and 2019 Supplement)

BY repealing and reenacting, without amendments,

Article – Criminal Law

Section 5–101(a)

Annotated Code of Maryland

(2012 Replacement Volume and 2019 Supplement)

BY adding to

Article – Criminal Law

Section 5–101(p–1)

Annotated Code of Maryland

(2012 Replacement Volume and 2019 Supplement)

BY repealing and reenacting, with amendments,

Article – Criminal Law

Section 5–501, 5–504, and 5–701

Annotated Code of Maryland

(2012 Replacement Volume and 2019 Supplement)

BY repealing and reenacting, with amendments,

Article – Health – General

Section 21–220

Annotated Code of Maryland

(2019 Replacement Volume)

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
That the Laws of Maryland read as follows:

Article – Correctional Services

1–101.

(a) In this article the following words have the meanings indicated.

(d) “Correctional facility” means a facility that is operated for the purpose of detaining or confining adults who are charged with or found guilty of a crime.

Article – Criminal Law

1
2 5–101.

3 (a) In this title the following words have the meanings indicated.

4 **(P–1) “ELECTRONIC PRESCRIPTION” MEANS A PRESCRIPTION THAT:**

5 **(1) IS GENERATED ON AN ELECTRONIC APPLICATION AND**
6 **TRANSMITTED AS AN ELECTRONIC DATA FILE; AND**

7 **(2) IF THE PRESCRIPTION IS FOR A CONTROLLED DANGEROUS**
8 **SUBSTANCE, COMPLIES WITH THE REQUIREMENTS OF 21 C.F.R. PART 1306.**

9 5–501.

10 (a) Except as provided in subsection (b) of this section, a person may not dispense
11 a controlled dangerous substance without a written prescription **OR AN ELECTRONIC**
12 **PRESCRIPTION** from an authorized provider if the substance is:

13 (1) listed in Schedule II; and

14 (2) a drug to which § 21–220 of the Health – General Article applies.

15 (b) A controlled dangerous substance to which subsection (a) of this section
16 applies may be dispensed without a written prescription **OR AN ELECTRONIC**
17 **PRESCRIPTION** by:

18 (1) an authorized provider who:

19 (i) is not a pharmacist; and

20 (ii) dispenses the controlled dangerous substance directly to an
21 ultimate user; or

22 (2) a pharmacist if:

23 (i) an emergency exists;

24 (ii) the pharmacist dispenses the drug under regulations of the
25 Department on an oral prescription that the pharmacist reduces promptly to writing and
26 keeps on file; and

27 (iii) federal law authorizes the oral prescription.

1 (c) A prescription for a controlled dangerous substance listed in Schedule II shall
 2 be kept on file in conformity with the requirements for records and inventories under §
 3 5–306 of this title.

4 (d) A person may not refill a prescription for a controlled dangerous substance
 5 listed in Schedule II.
 6 5–504.

7 (a) Except when dispensed directly to an ultimate user by an authorized provider
 8 who is not a pharmacist, a controlled dangerous substance listed in Schedule III or
 9 Schedule IV that is a drug to which § 21–220 of the Health – General Article applies may
 10 not be dispensed without a written **PRESCRIPTION, AN ELECTRONIC PRESCRIPTION, or**
 11 **AN** oral prescription.

12 (b) Unless renewed by the authorized provider, the prescription may not be:

- 13 (1) filled or refilled more than 6 months after the date of prescription; or
 14 (2) refilled more than five times.

15 5–701.

16 (a) Sections 5–701 through 5–704 of this subtitle apply to:

- 17 (1) the sale of prescription drugs by a manufacturer, wholesale distributor,
 18 retail pharmacist, or jobber to a person not legally qualified or authorized to purchase and
 19 hold prescription drugs for use or resale; and
 20 (2) an authorized provider’s assistant who is not licensed to administer
 21 prescription drugs.

22 (b) A person may not dispense a prescription drug except:

23 (1) on an authorized provider’s:

24 (I) **ELECTRONIC PRESCRIPTION;**

25 [(i)] (II) written prescription; or

26 [(ii)] (III) oral prescription that the pharmacist reduces to writing
 27 and files; or

28 (2) by refilling a written **PRESCRIPTION, AN ELECTRONIC**
 29 **PRESCRIPTION, or AN** oral prescription that is authorized:

1 (i) by the authorized provider in the original prescription; or

2 (ii) by oral direction that the pharmacist reduces to writing and files.

3 (c) A person may not dispense a prescription drug by filling or refilling a written
4 **PRESCRIPTION, AN ELECTRONIC PRESCRIPTION,** or **AN** oral prescription of an
5 authorized provider unless the drug bears a label that, in addition to any requirements of
6 the Department or federal law, contains:

7 (1) the name and address of the dispenser;

8 (2) the serial number and date of the prescription;

9 (3) the name of the authorized provider; and

10 (4) if stated in the prescription, the name and address of the patient and
11 the directions for use.

12 (d) Except as otherwise provided under this title, a person may not:

13 (1) manufacture, distribute, or possess with intent to distribute a
14 prescription drug;

15 (2) affix a false or counterfeit label to a package, container, or other
16 receptacle containing a prescription drug;

17 (3) omit, remove, alter, or obliterate a label or symbol that is required by
18 federal, State, or local law on a prescription drug; or

19 (4) obtain or attempt to obtain a prescription drug by:

20 (i) fraud, deceit, or misrepresentation;

21 (ii) the counterfeiting or altering of a prescription or written order;

22 (iii) concealing a material fact;

23 (iv) using a false name or address;

24 (v) falsely assuming the title of or falsely representing that the
25 person is a manufacturer, distributor, or authorized provider; or

26 (vi) making or issuing a false or counterfeit prescription or written
27 order.

28 (e) A person who violates this section is guilty of a misdemeanor and on conviction
29 is subject to imprisonment not exceeding 2 years or a fine not exceeding \$1,000 or both.

Article – Health – General

21–220.

(a) A drug that is intended for use by human beings and is in any of the following classifications may be dispensed by a pharmacist only on a written **PRESCRIPTION, AN ELECTRONIC PRESCRIPTION, AS DEFINED IN § 5–101 OF THE CRIMINAL LAW ARTICLE,** or AN oral prescription from a health practitioner authorized by law to prescribe the drug:

(1) A habit–forming drug to which § 21–218(b)(1) of this subtitle applies.

(2) A drug that because of its toxicity or other potentiality for harmful effect, the method of its use, or the collateral measures necessary to its use, is not safe for use except under the supervision of a health practitioner who is authorized by law to administer such a drug.

(3) A drug that is limited by an approved application under § 355 of the federal act or § 21–223 of this subtitle to use under the professional supervision of a health practitioner authorized by law to administer such a drug.

(b) (1) **[A] SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION AND ~~EXCEPT AS PROVIDED IN~~ SUBSECTION (C) OF THIS SECTION,** A prescription may be written or oral **OR MADE THROUGH AN ELECTRONIC PRESCRIPTION.**

(2) **[However, a] A** pharmacist may not dispense a drug on an oral prescription unless the pharmacist promptly writes out and files the prescription.

(c) (1) **EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION, A HEALTH PRACTITIONER AUTHORIZED BY LAW TO PRESCRIBE A CONTROLLED DANGEROUS SUBSTANCE WITHIN THE MEANING OF TITLE 5 OF THE CRIMINAL LAW ARTICLE SHALL ISSUE A PRESCRIPTION ~~ELECTRONICALLY~~ FOR A CONTROLLED DANGEROUS SUBSTANCE USING AN ELECTRONIC PRESCRIPTION, AS DEFINED IN § 5–101 OF THE CRIMINAL LAW ARTICLE.**

(2) A HEALTH PRACTITIONER MAY ISSUE A WRITTEN OR, IF AUTHORIZED BY STATE AND FEDERAL LAW, ORAL PRESCRIPTION FOR A CONTROLLED DANGEROUS SUBSTANCE ONLY IF:

(i) ELECTRONIC PRESCRIBING IS NOT AVAILABLE DUE TO TEMPORARY TECHNOLOGICAL OR ELECTRICAL FAILURE;

(ii) THE PRESCRIPTION IS TO BE DISPENSED BY A PHARMACY LOCATED OUTSIDE THE STATE;

1 ~~(III) THE PRESCRIBING ENTITY AND DISPENSING ENTITY OF THE~~
2 ~~DRUG OR DEVICE ARE THE SAME;~~

3 (III) THE PRESCRIPTION IS ISSUED BY A HEALTH PRACTITIONER
4 OUTSIDE THE STATE;

5 (IV) THE HEALTH PRACTITIONER IS PRESCRIBING AND
6 DISPENSING THE CONTROLLED DANGEROUS SUBSTANCE DIRECTLY TO THE
7 PATIENT;

8 (V) THE PRESCRIPTION IS BEING DISPENSED DIRECTLY TO THE
9 PATIENT IN ACCORDANCE WITH § 12-102(C)(2)(IV) OF THE HEALTH OCCUPATIONS
10 ARTICLE;

11 ~~(IV)~~ (VI) THE PRESCRIPTION IS FOR AN INDIVIDUAL WHO:

12 1. RESIDES IN A NURSING OR ASSISTED LIVING
13 FACILITY;

14 2. IS RECEIVING CARE THROUGH A HOSPICE OR
15 PALLIATIVE CARE PROGRAM AND THE PRESCRIPTION IS RELATED TO THE CARE
16 PROVIDED; ~~OR~~

17 3. IS RECEIVING CARE AT AN OUTPATIENT RENAL
18 DIALYSIS FACILITY AND THE PRESCRIPTION IS RELATED TO THE CARE PROVIDED;
19 OR

20 4. IS DETAINED OR CONFINED OR IN A CORRECTIONAL
21 FACILITY, AS DEFINED IN § 1-101 OF THE CORRECTIONAL SERVICES ARTICLE;

22 ~~(V)~~ (VII) THE PRESCRIPTION IS ISSUED BY A LICENSED
23 VETERINARIAN;

24 ~~(VI)~~ (VIII) THE PRESCRIPTION INCLUDES ELEMENTS THAT ARE
25 NOT SUPPORTED BY THE MOST RECENT VERSION OF THE NATIONAL COUNCIL FOR
26 PRESCRIPTION DRUG PROGRAMS PRESCRIBER/PHARMACIST INTERFACE SCRIPT
27 STANDARD;

28 ~~(VII)~~ (IX) THE PRESCRIPTION IS ISSUED FOR A DRUG FOR
29 WHICH THE FEDERAL FOOD AND DRUG ADMINISTRATION REQUIRES THE
30 PRESCRIPTION TO CONTAIN CERTAIN ELEMENTS THAT CANNOT BE TRANSMITTED
31 ELECTRONICALLY;

1 ~~(VIII) THE PRESCRIPTION IS NOT SPECIFIC TO ONE PATIENT,~~
 2 ~~INCLUDING PRESCRIPTIONS THAT ARE:~~

3 ~~1. IN ACCORDANCE WITH A STANDING ORDER;~~

4 ~~2. FOR AN APPROVED PROTOCOL FOR DRUG THERAPY;~~

5 ~~3. FOR COLLABORATIVE DRUG MANAGEMENT;~~

6 ~~4. FOR COMPREHENSIVE MEDICATION MANAGEMENT;~~

7 ~~OR~~

8 ~~5. IN RESPONSE TO A PUBLIC HEALTH EMERGENCY;~~

9 ~~(IX)~~ (X) THE PRESCRIPTION PRESCRIBES A DRUG UNDER A
 10 RESEARCH PROTOCOL;

11 ~~(X)~~ (XI) THE PRESCRIPTION IS ISSUED BY A HEALTH
 12 PRACTITIONER WHO HAS RECEIVED A WAIVER UNDER SUBSECTION (D)(1) OF THIS
 13 SECTION;

14 ~~(XI)~~ (XII) THE PRESCRIPTION IS ISSUED BY A HEALTH
 15 PRACTITIONER WHO REQUESTED A WAIVER UNDER SUBSECTION (D)(1) OF THIS
 16 SECTION AND THE DEPARTMENT HAS NOT ISSUED A WAIVER TO THE PRACTITIONER
 17 OR HAS NOT REJECTED THE PRACTITIONER'S REQUEST FOR A WAIVER;

18 ~~(XII)~~ (XIII) THE HEALTH PRACTITIONER ISSUING THE
 19 PRESCRIPTION OR THE DRUG FOR WHICH THE PRESCRIPTION IS ISSUED FALLS
 20 UNDER A WAIVER ISSUED BY THE SECRETARY UNDER SUBSECTION (D)(2) OF THIS
 21 SECTION;

22 ~~(XIII)~~ (XIV) THE PRESCRIPTION IS ISSUED BY A HEALTH
 23 PRACTITIONER WHO WRITES A LOW VOLUME OF PRESCRIPTIONS FOR CONTROLLED
 24 DANGEROUS SUBSTANCES, AS DETERMINED BY THE MARYLAND HEALTH CARE
 25 COMMISSION; OR

26 ~~(XIV)~~ (XV) THE PRESCRIPTION IS ISSUED BY A HEALTH
 27 PRACTITIONER UNDER CIRCUMSTANCES IN WHICH, ALTHOUGH THE PRACTITIONER
 28 HAS THE ABILITY TO ISSUE AN ELECTRONIC PRESCRIPTION AS REQUIRED BY
 29 PARAGRAPH (1) OF THIS SUBSECTION, THE HEALTH PRACTITIONER REASONABLY
 30 DETERMINES THAT:

1 1. IT WOULD BE IMPRACTICABLE FOR THE
2 PRACTITIONER TO PRESCRIBE THE DRUG OR DEVICE BY ELECTRONIC
3 PRESCRIPTION IN A TIMELY MANNER; AND

4 2. THE DELAY WOULD ADVERSELY IMPACT THE
5 PATIENT'S MEDICAL CONDITION.

6 (3) THIS SUBSECTION MAY NOT BE CONSTRUED TO LIMIT THE RIGHT
7 OF A PATIENT TO DESIGNATE A SPECIFIC PHARMACY TO DISPENSE A PRESCRIBED
8 DRUG OR DEVICE TO THE INDIVIDUAL.

9 (D) (1) THE SECRETARY SHALL ADOPT REGULATIONS, IN
10 COLLABORATION WITH THE MARYLAND HEALTH CARE COMMISSION, TO
11 ESTABLISH A PROCESS FOR THE DEPARTMENT TO ISSUE A WAIVER FROM THE
12 ELECTRONIC PRESCRIPTION REQUIREMENTS IN SUBSECTION (C)(1) OF THIS
13 SECTION.

14 (2) (I) THE SECRETARY MAY ISSUE A WAIVER THAT APPLIES
15 GENERALLY TO A GROUP OF HEALTH PRACTITIONERS OR DRUGS THAT MEET
16 CONDITIONS SPECIFIED BY THE SECRETARY.

17 (II) ANY WAIVER ISSUED UNDER SUBPARAGRAPH (I) OF THIS
18 PARAGRAPH FOR A GROUP OF HEALTH PRACTITIONERS SHALL APPLY TO A HEALTH
19 PRACTITIONER IN THAT GROUP WITHOUT REQUIRING THE HEALTH PRACTITIONER
20 TO GO THROUGH THE PROCESS ESTABLISHED IN REGULATIONS UNDER PARAGRAPH
21 (1) OF THIS SUBSECTION.

22 (3) EXCEPT FOR A WAIVER ISSUED UNDER PARAGRAPH (2) OF THIS
23 SUBSECTION, THE REGULATIONS ADOPTED UNDER PARAGRAPH (1) OF THIS
24 SUBSECTION SHALL SPECIFY THAT A WAIVER:

25 (I) MAY NOT EXCEED 1 YEAR; AND

26 (II) MAY BE GRANTED FOR THE FOLLOWING REASONS:

27 1. ECONOMIC HARDSHIP;

28 2. TECHNOLOGICAL LIMITATIONS THAT ARE NOT
29 REASONABLY WITHIN THE CONTROL OF THE HEALTH PRACTITIONER; OR

30 3. ANY OTHER EXCEPTIONAL CIRCUMSTANCES AS
31 DEMONSTRATED BY THE HEALTH PRACTITIONER.

32 (4) THE SECRETARY MAY ADOPT REGULATIONS ON:

1 (I) WHICH TEMPORARY TECHNOLOGICAL OR ELECTRICAL
2 FAILURES CONSTITUTE AN EXCEPTION TO THE REQUIREMENT TO ISSUE AN
3 ELECTRONIC PRESCRIPTION UNDER SUBSECTION (C)(1) OF THIS SECTION; AND

4 (II) THE CIRCUMSTANCES UNDER WHICH A HEALTH
5 PRACTITIONER IS EXEMPT FROM THE REQUIREMENT TO ISSUE AN ELECTRONIC
6 PRESCRIPTION UNDER SUBSECTION (C)(1) OF THIS SECTION BECAUSE THE
7 PRESCRIPTION WILL BE DISPENSED BY A PHARMACY LOCATED OUTSIDE THE STATE.

8 (E) THE APPROPRIATE HEALTH OCCUPATIONS BOARD ESTABLISHED
9 UNDER THE HEALTH OCCUPATIONS ARTICLE ~~SHALL~~ MAY TAKE DISCIPLINARY
10 ACTION AGAINST A HEALTH PRACTITIONER WHO VIOLATES SUBSECTION (C) OF THIS
11 SECTION.

12 (F) (1) A PHARMACIST MAY DISPENSE A DRUG ON A WRITTEN OR ORAL
13 PRESCRIPTION FOR A CONTROLLED DANGEROUS SUBSTANCE THAT MEETS THE
14 REQUIREMENTS OF THIS SECTION.

15 (2) A PHARMACIST WHO RECEIVES A WRITTEN OR ORAL
16 PRESCRIPTION IS NOT REQUIRED TO VERIFY THAT THE PRESCRIPTION IS AN
17 AUTHORIZED EXCEPTION TO THE ELECTRONIC PRESCRIPTION REQUIREMENT
18 UNDER SUBSECTION (C)(2) OF THIS SECTION.

19 [(2)] (G) (1) [A] IF A prescription for a controlled dangerous substance
20 within the meaning of Title 5 of the Criminal Law Article IS WRITTEN, IT may not be
21 written on a preprinted prescription form that states the name, quantity, or strength of the
22 controlled dangerous substance.

23 [(3)] (2) When a prescription is written, a separate prescription form is
24 required for each controlled dangerous substance. If a pharmacist is otherwise satisfied
25 that a prescription is valid the pharmacist may fill the prescription if the pharmacist
26 promptly writes out and files a prescription for each substance and also files the original
27 prescription.

28 [(4)] (3) A WRITTEN prescription shall be legible.

29 [(c)] (H) A pharmacist may not refill and dispense a prescription unless the
30 refilling is authorized by:

31 (1) The health practitioner's specification in the original prescription as to
32 how many times it may be refilled; ~~for~~

33 (2) An oral order of the health practitioner that promptly is written out and
34 filed by the pharmacist; ~~OR~~

1 ~~(3) AN ELECTRONIC ORDER OF THE HEALTH PRACTITIONER.~~

2 [(d)] (I) The dispensing of a drug without complying with the requirements of
3 this section is the dispensing of a misbranded drug.

4 [(e)] (J) (1) A drug that is subject to the prescription requirements of this
5 section is misbranded if, at any time before it is dispensed, its label does not bear the
6 statement “Caution: Federal Law Prohibits Dispensing Without Prescription”, or “Caution:
7 State Law Prohibits Dispensing Without Prescription”.

8 (2) A drug to which the prescription requirements of this section do not
9 apply is misbranded if, at any time before it is dispensed, its label bears the caution
10 statement quoted in paragraph (1) of this subsection.

11 [(f)] (K) (1) The prescription requirements of this section do not apply to any
12 drug that is exempted under a rule or regulation adopted by the Secretary.

13 (2) The Secretary, by rule or regulation, may exempt any drug from the
14 requirements of this section if the Secretary finds that, as to the drug, the requirements of
15 this section are not necessary for the protection of the public health.

16 (3) The Secretary, by rule and regulation, may exempt from the
17 requirements of this section any drug that is removed from the prescription requirements
18 of the federal act by a rule or regulation adopted under that act.

19 ~~SECTION 2. AND BE IT FURTHER ENACTED, That:~~

20 ~~(a) The Maryland Health Care Commission shall convene a workgroup of~~
21 ~~interested stakeholders, including:~~

22 ~~(1) the Maryland Association of Chain Drug Stores;~~

23 ~~(2) the Maryland Pharmacists Association;~~

24 ~~(3) the Maryland State Medical Society;~~

25 ~~(4) the Maryland Hospital Association;~~

26 ~~(5) the Maryland Nurses Association;~~

27 ~~(6) the Maryland State Dental Association;~~

28 ~~(7) the Maryland Affiliate of the American College of Nurse-Midwives; and~~

29 ~~(8) the Maryland Society of Oral and Maxillofacial Surgeons.~~

1 ~~(b) The workgroup shall study, evaluate, and make recommendations relating to~~
 2 ~~the implementation of the electronic prescription requirement established under §~~
 3 ~~21-220(e) of the Health General Article, as enacted by Section 1 of this Act, including by:~~

4 ~~(1) identifying the successes and challenges of implementing the electronic~~
 5 ~~prescription requirement and the use of prescription drug discount cards; and~~

6 ~~(2) recommending options for increasing the electronic prescribing of~~
 7 ~~prescriptions.~~

8 ~~(e) On or before January 1, 2022, the workgroup shall report its findings and~~
 9 ~~recommendations to the Senate Finance Committee and the House Health and~~
 10 ~~Government Operations Committee in accordance with § 2-1257 of the State Government~~
 11 ~~Article.~~

12 SECTION ~~3~~ 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
 13 January 1, ~~2021~~ 2022. Section 2 of this Act shall remain effective for a period of 1 year and
 14 ~~6 months and, at the end of June 30, 2022, Section 2 of this Act, with no further action~~
 15 ~~required by the General Assembly, shall be abrogated and of no further force and effect.~~

Approved:

Governor.

President of the Senate.

Speaker of the House of Delegates.