

NEW ISSUE – BOOK ENTRY ONLY

**RATINGS: Fitch: “AA+”
Standard & Poor’s: “AA”
See “RATINGS” herein**

In the opinion of Kutak Rock LLP, Bond Counsel, under existing federal and Minnesota laws, regulations, rulings and judicial decisions and assuming the accuracy of certain representations and continuing compliance with certain covenants, interest is includable in gross income of owners thereof for federal income tax purposes, in taxable net income of individuals, trusts and estates for Minnesota income tax purposes, and in the income of corporations and financial institutions for purposes of the Minnesota franchise tax. For a discussion of tax matters see “TAX MATTERS” herein.

\$11,790,000
STATE OF MINNESOTA
STATE GENERAL FUND APPROPRIATION BONDS
TAXABLE SERIES 2016A
(LEWIS AND CLARK REGIONAL WATER SYSTEM PROJECT)

Dated: Date of delivery

Due: June 1, as shown on inside front cover

THE BONDS ARE PAYABLE IN EACH FISCAL YEAR ONLY FROM AMOUNTS APPROPRIATED BY THE LEGISLATURE OF THE STATE OF MINNESOTA (THE “STATE”) PURSUANT TO MINNESOTA STATUTES, SECTION 16A.967 (THE “ACT”), AND ACCORDING TO THE TERMS OF AN ORDER OF THE COMMISSIONER OF MANAGEMENT AND BUDGET (THE “ORDER”) FOR THE PAYMENT OF THE BONDS. NO OTHER REVENUES OR ASSETS OF THE STATE ARE PLEDGED FOR THE PAYMENT OF THE PRINCIPAL OF OR INTEREST ON THE BONDS. THE BONDS ARE NOT PUBLIC DEBT OF THE STATE SUBJECT TO CONSTITUTIONAL LIMITATIONS ON INDEBTEDNESS, AND THE FULL FAITH, CREDIT, AND TAXING POWERS OF THE STATE ARE NOT PLEDGED TO THE PAYMENT OF THE BONDS OR TO ANY PAYMENT THAT THE STATE AGREES TO MAKE UNDER THE ACT AND THE ORDER. THE BONDS ARE NOT PAYABLE DIRECTLY, IN WHOLE OR IN PART, FROM A TAX OF STATEWIDE APPLICATION ON ANY CLASS OF PROPERTY, INCOME, TRANSACTION, OR PRIVILEGE. THE BONDS SHALL BE CANCELLED AND SHALL NO LONGER BE OUTSTANDING ON THE FIRST DAY OF A FISCAL YEAR FOR WHICH THE LEGISLATURE SHALL NOT HAVE APPROPRIATED AMOUNTS SUFFICIENT TO PAY PRINCIPAL OF AND INTEREST ON THE BONDS. **AMOUNTS APPROPRIATED TO PAY PRINCIPAL OF AND INTEREST ON THE BONDS CONSTITUTE A CONTINUING APPROPRIATION THAT DOES NOT REQUIRE ANY FURTHER ACTION BY THE LEGISLATURE; HOWEVER, CONTINUING APPROPRIATIONS MAY BE REDUCED OR REPEALED IN THEIR ENTIRETY BY THE MINNESOTA LEGISLATURE. STATE APPROPRIATIONS, INCLUDING CONTINUING APPROPRIATIONS, ARE ALSO SUBJECT TO EXECUTIVE UNALLOTMENT, IN WHOLE OR IN PART, UNDER MINNESOTA STATUTES, SECTION 16A.152. SEE “NATURE OF OBLIGATION AND SOURCE OF PAYMENT FOR THE BONDS” HEREIN.**

The Bonds are subject to optional redemption, at the option of the State as provided herein. See “THE BONDS - Redemption Provisions” herein.

The Bonds will be available in book-entry form only, and initially will be registered in the name of Cede & Co., nominee of The Depository Trust Company, New York, New York (“DTC”), which will act as securities depository for the Bonds. The Bank of New York Mellon Trust Company, N.A. is the Registrar and Paying Agent (the “Paying Agent”) for the Bonds.

LEGAL OPINION: Kutak Rock LLP

PAYING AGENT/REGISTRAR: The Bank of New York Mellon Trust Company, N.A.

DELIVERY: Delivery of the Bonds is anticipated to be on or about November 2, 2016.

The date of this Final Official Statement is October 19, 2016.

\$11,790,000
STATE OF MINNESOTA
STATE GENERAL FUND APPROPRIATION BONDS, TAXABLE SERIES 2016A
(LEWIS AND CLARK REGIONAL WATER SYSTEM PROJECT)

Maturities, Amounts, Interest Rates, Prices or Yields and CUSIPs

Maturity Schedule

<u>Maturity (June 1)</u>	<u>Amount</u>	<u>Interest Rate</u>	<u>Price or Yield</u>	<u>CUSIP*</u>
2017	\$ 1,170,000	0.650%	0.650%	604146CU2
2018	470,000	0.850%	0.850%	604146CV0
2019	475,000	1.150%	1.150%	604146CW8
2020	480,000	1.300%	1.300%	604146CX6
2021	485,000	1.500%	1.500%	604146CY4
2022	490,000	1.650%	1.650%	604146CZ1
2023	500,000	1.850%	1.850%	604146DA5
2024	510,000	2.000%	2.000%	604146DB3
2025	520,000	2.150%	2.150%	604146DC1
2026	530,000	2.300%	2.300%	604146DD9
2027	540,000	2.500%	2.500%	604146DE7
2028	555,000	2.600%	2.600%	604146DF4
2029	570,000	2.750%	2.750%	604146DG2
2030	585,000	2.850%	2.850%	604146DH0
2031	605,000	2.950%	2.950%	604146DJ6
2036**	3,305,000	3.200%	3.200%	604146DK3

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** The 2036 maturity is subject to mandatory sinking fund redemptions. See "THE BONDS – Redemption Provisions" herein.

Unless otherwise indicated, information contained in this Official Statement is based upon material provided by the State and available at the date of publication of this Official Statement.

No dealer, broker, salesman or other person has been authorized by the State or Underwriters to give any information or to make any representations with respect to the Bonds other than those contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the State or Underwriters. The Underwriters have reviewed the information in this Official Statement pursuant to their responsibilities to investors under the federal securities laws, but the Underwriters do not guarantee the accuracy or completeness of such information. Certain information contained herein has been obtained from sources other than records of the State and is believed to be reliable, but it is not guaranteed. Information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall under any circumstances create any implication that there have not been any changes in the affairs of the State since the date hereof.

The Bonds have not been registered under the Securities Act of 1933, as amended, or the securities laws of any state, in reliance upon exemptions contained in such act. The registration or qualification of the Bonds in accordance with applicable provisions of securities laws of the states in which the Bonds have been registered or qualified and the exemption from registration or qualification in other states cannot be regarded as a recommendation thereof. Neither these states nor any of their agencies have passed upon the merits of the Bonds or the accuracy or completeness of this Official Statement. Any representation to the contrary may be a criminal offense.

This Official Statement contains forecasts, projections, and estimates that are based on current expectations but are not intended as representations of fact or guarantees of results. If and when included in this Official Statement, the words “expects,” “forecasts,” “projects,” “intends,” “anticipates,” “estimates,” “possible” and analogous expressions are intended to identify forward-looking statements as defined in the Securities Act of 1933, as amended, and any such statements inherently are subject to a variety of risks and uncertainties, which could cause actual results to differ materially from those contemplated in such forward-looking statements. These forward-looking statements speak only as of the date of this Official Statement. The State disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any change in the State’s expectations with regard thereto or any change in events, conditions, or circumstances on which any such statement is based.

This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

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STATE OF MINNESOTA OFFICIALS

GOVERNOR	Mark Dayton
LIEUTENANT GOVERNOR	Tina Smith
SECRETARY OF STATE	Steve Simon
STATE AUDITOR	Rebecca Otto
ATTORNEY GENERAL	Lori Swanson
LEGISLATIVE AUDITOR	James R. Nobles

COMMISSIONER OF MANAGEMENT AND BUDGET

Myron Frans

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SUMMARY STATEMENT

The following information is furnished solely to provide limited introductory information regarding issuance of the \$11,790,000 State General Fund Appropriation Bonds, Taxable Series 2016A (Lewis and Clark Regional Water System Project) (the "Bonds") issued by the State of Minnesota (the "State"), acting by and through the Commissioner of Management and Budget ("MMB") and does not purport to be comprehensive. All such information is qualified in its entirety by reference to the more detailed descriptions appearing in this Official Statement, including the appendices hereto.

- Issuer:** State of Minnesota (the "State")
- Authority for Issuance:** The Bonds are issued pursuant to Minnesota Statutes, Section 16A.967 (the "Act") and the Order of the Commissioner of Management and Budget for the Issuance and Sale of State General Fund Appropriation Bonds (Lewis and Clark Regional Water System Project) (the "Order").
- Security:** THE BONDS ARE PAYABLE IN EACH FISCAL YEAR ONLY FROM AMOUNTS APPROPRIATED BY THE LEGISLATURE OF THE STATE PURSUANT TO MINNESOTA STATUTES, SECTION 16A.967 AND ACCORDING TO THE TERMS OF THE ORDER FOR THE PAYMENT OF THE BONDS. NO OTHER REVENUES OR ASSETS OF THE STATE ARE PLEDGED FOR THE PAYMENT OF THE PRINCIPAL OF OR INTEREST ON THE BONDS. THE BONDS ARE NOT PUBLIC DEBT OF THE STATE SUBJECT TO CONSTITUTIONAL LIMITATIONS ON INDEBTEDNESS, AND THE FULL FAITH, CREDIT, AND TAXING POWERS OF THE STATE ARE NOT PLEDGED TO THE PAYMENT OF THE BONDS OR TO ANY PAYMENT THAT THE STATE AGREES TO MAKE UNDER MINNESOTA STATUTES, SECTION 16A.967 AND THE ORDER. THE BONDS ARE NOT PAYABLE DIRECTLY, IN WHOLE OR IN PART, FROM A TAX OF STATEWIDE APPLICATION ON ANY CLASS OF PROPERTY, INCOME, TRANSACTION, OR PRIVILEGE.
- Purpose:** The Bonds are being issued for the purpose of (i) providing financing of a portion of the costs of the land acquisition, design, engineering, and construction of facilities and infrastructure necessary to complete the next phase of the Lewis and Clark Regional Water System project, including completion of the pipeline to Magnolia, Minnesota, extension of the project to the Lincoln-Pipestone Rural Water System connection near Adrian, Minnesota, and engineering, design, and easement acquisition for the final phase of the project to Worthington, Minnesota (the "Project"); and, (ii) paying the costs associated with the issuance of the Bonds.
- Principal Amount:** Principal is payable annually on June 1 of the years 2017 through 2036.
- Interest:** Interest will be calculated on the basis of a 360-day year consisting of twelve 30-day months, from the Dated Date (see below) of the Bonds. The interest is payable semiannually on each June 1 and December 1, commencing June 1, 2017.
- Dated Date/Delivery Date:** Date of delivery is expected to be November 2, 2016.

Cancellation:	If the State legislature reduces or repeals the Continuing Appropriations (as defined herein) for payment of principal of and interest on the Bonds pursuant to the Act or in the event of an executive unallotment, in whole or in part, under Minnesota Statutes, Section 16A.152, the Bonds shall be cancelled and shall no longer be outstanding on the first day of the fiscal year for which the Legislature shall not have appropriated amounts sufficient for payment of principal of and interest on the Bonds, or from and after the date of such unallotment, as the case may be. Upon such cancellation, the Bonds no longer shall be outstanding and the State shall not be liable, obligated or in any way responsible for the payment of any principal of or interest on the Bonds coming due in succeeding fiscal years for which funds for such purposes have not been appropriated. The repeal or unallotment of the appropriations and the cancellation of the Bonds shall not constitute a default by the State in respect of the Bonds.
Denominations:	The Bonds will be issued in fully registered form in denominations of \$5,000 and integral multiples thereof.
Book-Entry Bonds:	The Bonds will be initially registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York (“DTC”), which will act as securities depository for the Bonds.
Record Date:	The close of business on the 15 th day (whether or not a business day) of the immediately preceding month.
Redemption Provisions:	The Bonds maturing on or after June 1, 2027 are subject to prior redemption at the option of the State in whole or in part at par plus accrued interest on any date on or after June 1, 2026. See “THE BONDS” – “Redemption Provisions” herein.
Continuing Disclosure:	See “CONTINUING DISCLOSURE” and APPENDIX F.
Bond Ratings:	The Bonds have been rated “AA+” by Fitch Ratings and “AA” by S&P Global Ratings
Registrar/Paying Agent/Disbursing Agent:	The Bank of New York Mellon Trust Company, N.A.
Legal Opinions:	The Bonds are approved as to validity by the State Attorney General and Kutak Rock LLP as Bond Counsel.
Additional Information:	Questions regarding this Official Statement should be directed to Susan Gurrola, Financial Analyst, Minnesota Management and Budget, 400 Centennial Office Building, St. Paul, Minnesota 55155, telephone (651) 201-8046, email sue.gurrola@state.mn.us or Jessica Cameron, Public Financial Management, Inc., telephone (612) 371-3749, email cameronj@pfm.com. Questions regarding legal matters should be directed to Gregory R. Dietrich, Kutak Rock LLP, 1650 Farnam Street, Omaha, Nebraska 68102, telephone (402) 346-6000, email Gregory.Dietrich@KutakRock.com.

\$11,790,000
STATE OF MINNESOTA
STATE GENERAL FUND APPROPRIATION BONDS, TAXABLE SERIES 2016A
(LEWIS AND CLARK REGIONAL WATER SYSTEM PROJECT)

THE BONDS

General

This Official Statement, including the cover page and the Appendices (this “Official Statement”), has been prepared by the State of Minnesota Department of Management and Budget (the “Department” or “MMB”) to furnish information relating to the \$11,790,000 State General Fund Appropriation Bonds, Taxable Series 2016A (the “Bonds”) of the State of Minnesota (the “State”) to be dated the date of issuance, to prospective purchasers and actual purchasers of the Bonds. Prospective and actual purchasers should read this entire Official Statement.

Authorization and Purpose

The Bonds are being issued by the State, acting by and through its Commissioner of Management and Budget (the “Commissioner”), pursuant to an Order of the Commissioner, (the “Order”), and Minnesota Statutes, Section 16A.967 (the “Act”), which authorizes the State to issue bonds payable from amounts appropriated by the Legislature of the State for the purpose of providing financing for the land acquisition, design, engineering, and construction of facilities and infrastructure necessary to complete the next phase of the Lewis and Clark Regional Water System project, including completion of the pipeline to Magnolia, extension of the project to the Lincoln-Pipestone Water System connection near Adrian, and engineering, design, and easement acquisition for the final phase of the project to Worthington (the “Project”) and for the payment of costs related to the issuance of the Bonds.

Proceeds of the Bonds will be deposited in the 2016A Construction Account (see “NATURE OF OBLIGATION AND SOURCE OF PAYMENT FOR THE BONDS—Bond Accounts”) established for the Bonds under the Order, and will be transferred to the Minnesota Public Facilities Authority (the “PFA”) for a grant to the Lewis and Clark Rural Water System Minnesota Systems Board, a Minnesota joint powers entity (“Joint Powers Board”). The Joint Powers Board will provide for the construction, operation and maintenance of the Project.

According to the Act, the Bonds may be issued in amounts necessary to provide sufficient moneys, not to exceed \$19 million of net proceeds. The bonds issued under the Act may be issued on one or more series but the term of any series may not exceed 25 years.

Bond Terms

The Bonds mature on the dates and in the principal amounts and bear interest at the annual rates shown on the inside front cover page of this Official Statement. Such interest is computed on the basis of a 360-day year and twelve 30-day months. Interest on the Bonds is payable semiannually on each June 1 and December 1 to maturity or prior redemption, if any, commencing June 1, 2017, to the registered owner thereof as of the close of business on the fifteenth day of the immediately preceding month, whether or not such day is a business day (the “Record Date”). If principal or interest is due on a date on which commercial banks are not open for commercial business, then payment will be made on the first day thereafter when such banks are open for business.

The Bonds are issued in book entry form and in denominations of \$5,000 or multiples thereof of a single interest rate of a single maturity for each series of Bonds. The Bonds will be issued initially registered in the name of Cede & Co., nominee of The Depository Trust Company, New York, New York (“DTC”), which will act as securities depository for the Bonds. Accordingly, printed Bonds will not be available to purchasers of the Bonds. For a description of the

book entry system pursuant to which the Bonds will be issued see the section hereof entitled “BOOK ENTRY SYSTEM.”

Redemption Provisions

Optional Redemption

The Bonds maturing on or before June 1, 2026 are not subject to optional redemption. The Bonds maturing on or after June 1, 2027 are subject to redemption at the option of the Commissioner prior to their stated maturities in whole or in part on any date on or after June 1, 2026, at a redemption price equal to 100% of the principal amount redeemed plus accrued interest to the date fixed for redemption.

Selection of the Bonds to be Redeemed

The Bonds subject to redemption and prepayment, shall be redeemed in whole or in part, in such order as the State shall determine and within a maturity by lot as selected by the Registrar (of, if applicable, by the bond depository in accordance with its customary procedure) in multiples of \$5,000.

Mandatory Sinking Fund Redemption

Term Bonds maturing on June 1, 2036, are required to be redeemed in part prior to maturity on June 1 at the principal amount thereof plus accrued interest to the redemption date, in the amounts set forth below:

<u>Year</u>	<u>Amount</u>
2032	\$ 620,000
2033	640,000
2034	660,000
2035	680,000
2036 (Final Maturity)	705,000

Notices of Redemption

So long as the Bonds are registered in the name of the nominee of DTC or another securities depository designated for this purpose as indicated in the section hereof entitled “BOOK ENTRY SYSTEM,” notice of any redemption of Bonds will be mailed only to such securities depository, which in turn is obligated to notify its participants who are obligated to notify the Beneficial Owners (as herein defined) of the Bonds. However, the State assumes no responsibility with respect to the giving of such notice of redemption by the securities depository or its participants.

If, in the future, the Bonds are not in book entry form, notice of any redemption of Bonds will be published in financial newspapers circulated in the Minneapolis-St. Paul metropolitan area and in the Borough of Manhattan, City and State of New York, not less than thirty days before the redemption date, stating: (i) the series, original date of issue, maturity dates, CUSIP numbers, and interest rates of the Bonds to be redeemed, (ii) if less than all Bonds of any maturity are to be redeemed, the registration numbers of those to be redeemed, (iii) the principal amount to be redeemed if less than the entire principal amount of any Bond, (iv) the redemption date and price and the name and address of the paying agent where such Bonds must be presented for payment, (v) that on the redemption date the redemption price of the Bonds or portions thereof to be redeemed will be payable, and (vi) that after the redemption date interest will cease to accrue or be payable thereon, and (vii) whether the call is conditioned on the deposit of money. Notice will also be mailed to the registered owner of any such Bond at the address shown on the bond register, not less than twenty days before the redemption date.

Notice of redemption having been so given, the Bonds or portion of Bonds therein specified shall be due and payable at the specified redemption date and price, with accrued interest, and funds for such payment being held by or on behalf of the paying agent so as to be available therefor, interest thereon shall cease to accrue, and such Bonds or portions thereof shall no longer be considered outstanding under the Order authorizing their issuance. The failure to publish notice of redemption shall not affect the validity or effectiveness of mailed notice, and the failure to mail notice to any registered owner, or any defect in the notice mailed to any registered owner, shall not affect the validity or effectiveness of the notice of redemption mailed to any other registered owner.

NATURE OF OBLIGATION AND SOURCE OF PAYMENT FOR THE BONDS¹

General

Pursuant to the Act, the Bonds are payable in whole or in part from moneys appropriated each fiscal year from the General Fund to the Commissioner, subject to repeal or unallotment under Minnesota Statutes, Section 16A.152, or cancellation, for deposit into the Series 2016A (Lewis and Clark Regional Water System Project) Bond Account, established for such purpose in the Special Appropriation Lewis and Clark Regional Water System Bond Proceeds Fund of the State.

The General Fund is comprised of numerous revenue sources, including tax revenues, unrestricted grants, certain fees and charges of State agencies and departments and investment income. See “APPENDIX B – STATE FINANCES – GENERAL FUND REVENUE SOURCES” on page B-19 and “STATE OF MINNESOTA GENERAL FUND COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES” on page B-6. The State has not pledged any particular source of revenue as security for the Bonds. Notwithstanding the availability of any revenue source, continuing appropriations (“Continuing Appropriations”) such as those under the Act, are subject to legislative repeal or unallotment.

The Continuing Appropriations constitute a continuing appropriation that does not require any further action by the Legislature for payments to be made in future years. However, a current Legislature is prohibited by law from acting to bind any future Legislature, and so a continuing appropriation may be reduced or repealed entirely by the Legislature at any time. In addition, appropriations are subject to executive unallotment, in whole or in part. The Minnesota Supreme Court has held that such unallotment power may be used when a balanced budget for the biennium has been enacted and the Commissioner subsequently determines during such biennium that probable receipts for the General Fund will be less than anticipated. See “NATURE OF OBLIGATION AND SOURCE OF PAYMENT FOR THE BONDS – Certain Risks” below.

Other continuing appropriations from the General Fund include those authorized for the Department, the University of Minnesota and the Minnesota Housing Finance Agency, and for State lease payments for equipment and real estate. See “APPENDIX C – STATE DEBT – Contingent Liabilities.” These continuing appropriations are distinguishable from State appropriations that require action by the Legislature on an annual or biennial basis. See “NATURE OF OBLIGATION AND SOURCE OF PAYMENT FOR THE BONDS – Certain Risks – Reduction or Repeal of Appropriation – Appropriations Other Than Continuing Appropriations” below. Continuing appropriations from the General Fund for payment of principal and interest have not previously been reduced or repealed by the Legislature.

THE BONDS ARE PAYABLE IN EACH FISCAL YEAR ONLY FROM AMOUNTS APPROPRIATED BY THE LEGISLATURE OF THE STATE PURSUANT TO THE ACT AND ACCORDING TO THE TERMS OF THE ORDER FOR THE PAYMENT OF THE BONDS. NO OTHER REVENUES OR ASSETS OF THE STATE ARE PLEDGED FOR THE PAYMENT OF THE PRINCIPAL OF OR INTEREST ON THE BONDS. THE BONDS ARE NOT PUBLIC DEBT OF THE STATE SUBJECT TO CONSTITUTIONAL LIMITATIONS ON INDEBTEDNESS, AND THE FULL FAITH, CREDIT, AND TAXING POWERS OF THE STATE ARE NOT PLEDGED TO THE PAYMENT OF THE BONDS OR TO ANY PAYMENT THAT THE STATE AGREES TO MAKE UNDER THE ACT AND THE ORDER. THE BONDS ARE NOT PAYABLE DIRECTLY, IN WHOLE OR IN PART, FROM A TAX OF STATEWIDE APPLICATION ON ANY CLASS OF PROPERTY, INCOME, TRANSACTION, OR PRIVILEGE. *THE BONDS SHALL BE CANCELLED AND SHALL NO LONGER BE OUTSTANDING ON THE EARLIER OF (i) THE FIRST DAY OF A FISCAL YEAR FOR WHICH THE LEGISLATURE SHALL NOT HAVE APPROPRIATED AMOUNTS SUFFICIENT FOR PAYMENT OF PRINCIPAL OF AND INTEREST ON THE BONDS; (ii) THE DATE OF UNALLOTMENT; OR, (iii) THE DATE OF FINAL PAYMENT OF THE PRINCIPAL OF AND INTEREST ON THE BONDS.* AMOUNTS APPROPRIATED TO PAY PRINCIPAL OF AND INTEREST ON THE BONDS CONSTITUTE A CONTINUING APPROPRIATION THAT DOES NOT REQUIRE ANY FURTHER ACTION BY THE LEGISLATURE; HOWEVER, CONTINUING APPROPRIATIONS MAY BE

¹ While the State has adopted the revised Article 9 of the Uniform Commercial Code that generally covers security interests created by government debtors, Minnesota Statutes, Section 475.78 provides that Article 9 does not apply to security interests created by the State (except security interests in equipment and fixtures).

REDUCED OR REPEALED IN THEIR ENTIRETY BY THE LEGISLATURE. STATE APPROPRIATIONS, INCLUDING CONTINUING APPROPRIATIONS, ARE ALSO SUBJECT TO EXECUTIVE UNALLOTMENT, IN WHOLE OR IN PART, UNDER MINNESOTA STATUTES, SECTION 16A.152. See “NATURE OF OBLIGATION AND SOURCE OF PAYMENT FOR THE BONDS – Certain Risks.”

Bond Accounts

The Order establishes a “Series 2016A (Lewis and Clark Regional Water System Project) Bond Account” (the “2016A Bond Account”) in the Special Appropriation Lewis and Clark Bond Proceeds Fund of the State created by the Act, into which are appropriated each year moneys received from the General Fund, as provided by the Act, and from which shall be paid the principal of and interest on the Bonds and all bonds thereafter issued which are made payable therefrom in accordance with law.

The Order also establishes a “Series 2016A (Lewis and Clark Regional Water System Project) Construction Account” (the “2016A Construction Account”) in the Special Appropriation Lewis and Clark Bond Proceeds Fund, into which proceeds received from the purchaser of the Bonds shall be deposited and advanced by the PFA pursuant to an Interagency Agreement between the PFA and MMB for application to the costs of the Project in accordance with the Act, the Order and applicable legislative appropriations.

Pursuant to the Continuing Appropriations made by the Act, there shall be credited to the Series 2016A Bond Account on or after July 1 in each year, from the General Fund in the State Treasury, an amount sufficient with the balance then on hand in such 2016A Bond Account to pay all principal and interest then due and to become due on the next succeeding June 1 and December 1 on all Bonds, provided that such appropriations shall be subject to (a) repeal by the Legislature, (b) unallotment under Minnesota Statutes, Section 16A.152 or (c) cancellation. The Bonds shall be cancelled and shall no longer be outstanding upon such repeal or unallotment provided by subdivision 6 of the Act and by the Order.

On or before each June 1 and December 1, commencing June 1, 2017, and provided that the Continuing Appropriations for the year of payment have not been reduced, repealed or unallotted under Minnesota Statutes, Section 16A.152, and the Bonds have not been cancelled pursuant to the Act and the Order, the Commissioner shall transmit to the Registrar from the Special Appropriation Lewis and Clark Regional Water System Bond Proceeds Fund of the State in the General Fund, moneys sufficient to pay all principal and interest due on the Bonds issued pursuant to the Act and the Order on such date.

In addition, at such time as the Commissioner determines construction of the Project has been completed, amounts remaining on deposit in the 2016A Construction Account, if any, shall be deposited into the 2016A Bond Account.

Certain Risks

Either (i) a legislative repeal of the Continuing Appropriations for payment of principal of and interest on the Bonds established by the Act or (ii) an executive unallotment, in whole or in part, of the Continuing Appropriations could result in the cancellation of the Bonds without recourse by the Bondholder for any additional payments of principal of or interest on the Bonds and without any obligation by the State to make any such additional payments. See “Cancellation of Bonds Prior to Maturity” below.

The State’s obligation to make payments on the Bonds is not a general or moral obligation of the State; rather the State is obligated to make payments only to the extent moneys are appropriated from time to time for such purpose.

Reduction or Repeal of Appropriation

Continuing Appropriations. The Continuing Appropriations constitute a continuing appropriation that does not require any further action by the Legislature for payments to be made in future years. However, as provided by the Act and otherwise pursuant to Minnesota law, a continuing appropriation may be reduced or repealed entirely by the

Legislature. There can be no assurance by the State that the Legislature will not reduce or repeal the Continuing Appropriations, resulting in cancellation of the Bonds as described below.

Appropriations Other Than Continuing Appropriations. Certain State appropriations (other than the Continuing Appropriations) for limited payment obligations of the State are not continuing appropriations and, thus, require action by the Legislature on an annual or biennial basis. In the past, the Legislature has failed to make appropriations as necessary to pay in full debt service on State or other obligations, including in 1980 and 1981, when an appropriation to the Minnesota State Zoological Board (the “Zoo Board”) of net revenues of a zoo ride facility were insufficient to allow the Zoo Board to make payments pursuant to an installment purchase agreement, which payments had been assigned to holders of certificates of participation in such agreement. In 1989, the Legislature declined to appropriate funds to St. Cloud State University as necessary to make certain payments under an energy services agreement, which payments had been assigned to an indenture trustee as security for the payment of principal of and interest on industrial development revenue bonds issued by the City of St. Cloud, Minnesota. As previously stated, the limited payment obligations of the State described in this paragraph were not continuing appropriations and, unlike the Bonds, required affirmative action by the Legislature on an annual or biennial basis for State payments to be made in respect of said obligations.

Unallotment. The Continuing Appropriations are subject to executive unallotment, in whole or in part, under Minnesota Statutes, Section 16A.152. Article XI, Section 6 of the Minnesota Constitution requires a balanced budget for the State. Pursuant to such requirement, Minnesota law requires the Governor to submit a proposed State budget to the Legislature by the end of January of each odd-numbered year for that year and the ensuing even-numbered year (such years together, the “biennium”). On July 1 of each odd-numbered year, the Commissioner transfers to the Budget Reserve Account within the General Fund (the “Budget Reserve”) any amounts specifically appropriated by law to such Budget Reserve. Pursuant to Minnesota Statutes, Section 16A.152, if the Commissioner determines that probable receipts for the General Fund will be less than anticipated, and that the amount available for the remainder of the biennium will be less than needed, the Commissioner, with the approval of the Governor, may use amounts in the Budget Reserve to balance the State budget. Section 16A.152 further permits the Commissioner, with the approval of the Governor, to “unallot” funds as follows:

- (a) An additional deficit shall, with the approval of the Governor, and after consulting the Legislative Advisory Commission, be made up by reducing unexpended allotments of any prior appropriation or transfer. Notwithstanding any other law to the contrary, the Commissioner is empowered to defer or suspend prior statutorily created obligations which would prevent effecting such reductions.
- (b) If the Commissioner determines that probable receipts for any other fund, appropriation, or item will be less than anticipated, and that the amount available for the remainder of the term of the appropriation or for any allotment period will be less than needed, the Commissioner shall notify the agency concerned and then reduce the amount allotted or to be allotted so as to prevent a deficit.
- (c) In reducing allotments, the Commissioner may consider other sources of revenue available to recipients of State appropriations and may apply allotment reductions based on all sources of revenue available.

During and after the legislative sessions, revenues are updated to reflect legislative actions that have a direct impact on State revenues and changes in economic conditions that may materially affect the results of previous revenue forecasts. If, during the course of the fiscal year, the Commissioner discovers that probable revenues will be less than anticipated, the Commissioner, with the approval of the Governor, is required to reduce allotments as necessary to balance expenditures and revenues forecast for the then current biennium. The Governor also has the authority to request legislative actions to provide additional sources of revenue, but such requests do not relieve the Commissioner of his obligation to reduce allotments to State agencies.

The executive branch has imposed unallotments in prior fiscal years, but not with respect to the payment of debt service. Over the past thirty years, the unallotment procedure has been used as follows: \$195 million of unallotments in 1980; in 1981 local government aid payments were unallotted in November and December but were reallocated and paid by February 26, 1982; \$109 million of unallotments in 1986; \$281 million of unallotments in 2003; \$271 million of unallotments in 2008; and \$2.68 billion of unallotments in 2009. The 2009 unallotment was unique in that it resulted from the passage of appropriation bills for the fiscal biennium, but the then-Governor vetoed a tax bill that would have balanced the biennial budget by raising revenues and shifting payments. In litigation challenging the 2009 unallotments, the Minnesota Supreme Court concluded that unallotment could not be used to balance the budget for

an entire biennium when balanced spending and revenue had not been agreed upon by the legislature and the Governor. The legislature and Governor subsequently agreed to a balanced budget for the biennium. While appropriations from the General Fund for payment of debt service have not previously been unallotted, there can be no assurance by the State that unallotment of the Continuing Appropriations will not be imposed in any future year, resulting in cancellation of the Bonds as described below.

Cancellation of Bonds Prior to Maturity. If the Legislature reduces or repeals the Continuing Appropriations, or in the event of an executive unallotment, in whole or in part, under Minnesota Statutes, Section 16A.152, the Bonds shall be cancelled and shall no longer be outstanding on the first day of the fiscal year for which the Legislature shall not have appropriated amounts sufficient for payment of principal of and interest on the Bonds, or from and after the date of such unallotment, as the case may be. Upon such cancellation, the Bonds no longer shall be outstanding, and the State shall not be liable, obligated or in any way responsible for the payment of any principal of or interest on the Bonds coming due in succeeding fiscal years for which funds for such purposes have not been appropriated. The cancellation of the Bonds shall not constitute a default by the State in respect of the Bonds. Although there can be no assurance by the State that the Legislature or the executive branch will not take action resulting in cancellation of the Bonds as described herein, no bonds issued by the State have ever previously been cancelled by reason of any such action.

Other Risks

There can be no assurance that other events outside the control of the Commissioner, such as a temporary State government shutdown, will not affect the ability of the Commissioner to make timely payments of principal of and interest on the Bonds. However, such events (other than reduction, repeal or unallotment of the Continuing Appropriations as described above) would not result in cancellation of the Bonds as described above.

(See APPENDIX B – STATE FINANCES – GENERAL FUND REVENUE SOURCES.)

SOURCES AND USES OF FUNDS

The following table presents the sources and uses of funds related to the Bonds.

Sources and Uses of Funds

Sources	
Par Amount of Bonds	<u>\$ 11,790,000</u>
Uses	
Deposit to Construction Account	\$ 11,589,273
Costs of Issuance ¹	199,320
Deposit to Lewis and Clark Bond Proceeds Fund	<u>1,407</u>
Total Uses	<u>\$ 11,790,000</u>

¹ Includes Underwriters' discount on the Bonds.

FUTURE FINANCINGS

The State offered for sale \$91,715,000 911 Revenue Refunding Bonds (Public Safety Radio Communications System Project), Series 2016 (the “911 Revenue Bonds”) on Tuesday, October 18, 2016. The closing on the 911 Revenue Bonds is anticipated to be on November 1, 2016.

POSSIBLE SPECIAL LEGISLATIVE SESSION

Minnesota Governor Dayton is considering a special legislative session to address rising premiums impacting Minnesotans who buy health care coverage through the State’s individual market. The Governor has asked legislative leaders to come to agreement on legislation by November 1, 2016. He is considering diverting funds that would be earmarked for the Budget Reserve Account with the next Budget and Economic Forecast, if there is a positive balance with that forecast, to cover the cost of providing financial assistance to those who purchase insurance through the State’s individual market and are not eligible for federal tax credits. The amount that would be diverted is unknown at this time.

No assurance can be given that Minnesota Governor Dayton will actually convene a special session, or that the proposed legislation described above would actually be considered in any such special session, that other legislation might not also be introduced during any such special session, or that any proposed legislation considered during such special session would actually be approved by the legislature or signed or vetoed by the Governor.

BOOK ENTRY SYSTEM

The Depository Trust Company (“DTC”), New York, New York, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity for each series of the Bonds in the aggregate principal amount thereof and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934, as amended. DTC holds and provides asset servicing for U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations.

DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a Standard & Poor’s rating of AA+. The DTC Rules applicable to its Direct Participants and Indirect Participants (collectively, the “Participants”) are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is, in turn, to be recorded on the Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar of the Bonds ("Registrar") and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments of principal of and premium, if any, and interest on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the State, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, or its nominee or the State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal of and premium, if any, and interest on the Bonds to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Participants.

A Beneficial Owner shall give notice to elect to have its Bonds purchased or tendered, through its Participant, to the Registrar, and shall effect delivery of such Bonds by causing the Direct Participant to transfer the Participant's interest in the Bonds, on DTC's records, to the Registrar. The requirement for physical delivery of Bonds in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Bonds are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Bonds to the Registrar's DTC account.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the State. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

The above information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the completeness or the accuracy thereof, or as to the absence of material adverse changes in such information subsequent to the date hereof.

The State cannot and does not give any assurances that DTC, or a successor securities depository, or Participants will distribute to the Beneficial Owners of the Bonds: (i) payments of principal of or interest and premium, if any, on the Bonds; (ii) certificates representing an ownership interest or other confirmation of beneficial ownership interest in the Bonds; or (iii) redemption or other notices sent to DTC or Cede & Co., its nominee, or a successor securities depository, as the registered owner of the Bonds, or that they will do so on a timely basis, or that DTC or the Participants will serve and act in the manner described in this Official Statement.

The State will have no responsibility or obligation to any Participant, or any Beneficial Owner or any other person with respect to: (i) the Bonds; (ii) the accuracy of any records maintained by DTC, or a successor securities depository, or any DTC Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price of or interest on the Bonds; (iii) the payment by DTC, or a successor securities depository, or any Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price of or interest on the Bonds; (iv) the delivery by DTC, or a successor securities depository, or any Participant of any notice to any Beneficial Owner which is required or permitted to be given to owners of the Bonds; (v) the selection of which Beneficial Owners will receive payment in the event of any partial redemption of the Bonds; (vi) any consent given or other action taken by DTC, or a successor securities depository as a Bondholder; or, (vii) the performance by DTC, or any successor securities depository, of any other duties as securities depository.

TAX MATTERS

General Matters. Bond Counsel is of the opinion that interest on the Bonds is included in gross income for federal income tax purposes, in taxable net income of individuals, trusts and estates for Minnesota income tax purposes and in the income of corporations and financial institutions for purposes of the Minnesota franchise tax.

The following is a summary of certain anticipated federal income tax consequences of the purchase, ownership and disposition of the Bonds under the Code and the Regulations, and the judicial and administrative rulings and court decisions now in effect, all of which are subject to change or possible differing interpretations. The summary does not purport to address all aspects of federal income taxation that may affect particular investors in light of their individual circumstances, nor certain types of investors subject to special treatment under the federal income tax laws. Potential purchasers of the Bonds should consult their own tax advisors in determining the federal, state or local tax consequences to them of the purchase, holding and disposition of the Bonds.

In general, interest paid on the Bonds, original issue discount, if any, and market discount, if any, will be treated as ordinary income to the owners of the Bonds, and principal payments (excluding the portion of such payments, if any, characterized as original issue discount or accrued market discount) will be treated as a return of capital.

Bond Premium. An investor that acquires a Bond for a cost greater than its remaining stated redemption price at maturity and holds such bond as a capital asset will be considered to have purchased such bond at a premium and, subject to prior election permitted by Section 171(c) of the Code, may generally amortize such premium under the constant yield method. Except as may be provided by regulation, amortized premium will be allocated among, and treated as an offset to, interest payments. The basis reduction requirements of Section 1016(a)(5) of the Code apply to amortizable bond premium that reduces interest payments under Section 171 of the Code. Bond premium is

generally amortized over the bond's term using constant yield principles, based on the purchaser's yield to maturity. Investors of any Bond purchased with a bond premium should consult their own tax advisors as to the effect of such bond premium with respect to their own tax situation and as to the treatment of bond premium for state tax purposes.

Market Discount. An investor that acquires a Bond for a price less than the adjusted issue price of such bond may be subject to the market discount rules of Sections 1276 through 1278 of the Code. Under these sections and the principles applied by the Regulations, "market discount" means (a) in the case of a Bond originally issued at a discount, the amount by which the issue price of such bond, increased by all accrued original issue discount (as if held since the issue date), exceeds the initial tax basis of the owner therein, less any prior payments that did not constitute payments of qualified stated interest, and (b) in the case of a Bond not originally issued at a discount, the amount by which the stated redemption price of such bond at maturity exceeds the initial tax basis of the owner therein. Under Section 1276 of the Code, the owner of such a Bond will generally be required (i) to allocate each principal payment to accrued market discount not previously included in income and, upon sale or other disposition of the bond, to recognize the gain on such sale or disposition as ordinary income to the extent of such cumulative amount of accrued market discount as of the date of sale or other disposition of such a bond or (ii) to elect to include such market discount in income currently as it accrues on all market discount instruments acquired by such owner on or after the first day of the taxable year to which such election applies.

The Code authorizes the Treasury Department to issue regulations providing for the method for accruing market discount on debt instruments the principal of which is payable in more than one installment. Until such time as regulations are issued by the Treasury Department, certain rules described in the legislative history will apply. Under those rules, market discount will be included in income either (a) on a constant interest basis or (b) in proportion to the accrual of stated interest or, in the case of a Bond with original issue discount, in proportion to the accrual of original issue discount.

An owner of a Bond that acquired such bond at a market discount also may be required to defer, until the maturity date of such bond or its earlier disposition in a taxable transaction, the deduction of a portion of the amount of interest that the owner paid or accrued during the taxable year on indebtedness incurred or maintained to purchase or carry such bond in excess of the aggregate amount of interest (including original issue discount) includable in such owner's gross income for the taxable year with respect to such bond. The amount of such net interest expense deferred in a taxable year may not exceed the amount of market discount accrued on the Bond for the days during the taxable year on which the owner held such bond and, in general, would be deductible when such market discount is includable in income. The amount of any remaining deferred deduction is to be taken into account in the taxable year in which the Bond matures or is disposed of in a taxable transaction. In the case of a disposition in which gain or loss is not recognized in whole or in part, any remaining deferred deduction will be allowed to the extent gain is recognized on the disposition. This deferral rule does not apply if the owner elects to include such market discount in income currently as it accrues on all market discount obligations acquired by such owner in that taxable year or thereafter.

Attention is called to the fact that Regulations implementing the market discount rules have not yet been issued. Therefore, investors should consult their own tax advisors regarding the application of these rules as well as the advisability of making any of the elections with respect thereto.

Unearned Income Medicare Contribution Tax. Pursuant to Section 1411 of the Code, as enacted by the Health Care and Education Reconciliation Act of 2010, an additional tax is imposed on individuals earning certain investment income. Holders of the Bonds should consult their own tax advisors regarding the application of this tax to interest earned on the Bonds and to gain on the sale of a Bond.

Sales or Other Dispositions. If an owner of a Bond sells the bond, such person will recognize gain or loss equal to the difference between the amount realized on such sale and such owner's basis in such bond. Ordinarily, such gain or loss will be treated as a capital gain or loss.

If the terms of a Bond were materially modified, in certain circumstances, a new debt obligation would be deemed created and exchanged for the prior obligation in a taxable transaction. Among the modifications that may be treated as material are those that relate to redemption provisions and, in the case of a nonrecourse obligation, those which involve the substitution of collateral. Each potential owner of a Bond should consult its own tax advisor concerning the circumstances in which such bond would be deemed reissued and the likely effects, if any, of such reissuance.

Defeasance. The legal defeasance of the Bonds may result in a deemed sale or exchange of such bonds under certain circumstances. Owners of such Bonds should consult their tax advisors as to the federal income tax consequences of such a defeasance.

Backup Withholding. An owner of a Bond may be subject to backup withholding at the applicable rate determined by statute with respect to interest paid with respect to the Bonds, if such owner, upon issuance of the Bonds, fails to provide to any person required to collect such information pursuant to Section 6049 of the Code with such owner's taxpayer identification number, furnishes an incorrect taxpayer identification number, fails to report interest, dividends or other "reportable payments" (as defined in the Code) properly, or, under certain circumstances, fails to provide such persons with a certified statement, under penalty of perjury, that such owner is not subject to backup withholding.

Foreign Investors. An owner of a Bond that is not a "United States person" (as defined below) and is not subject to federal income tax as a result of any direct or indirect connection to the United States of America in addition to its ownership of a Bond will generally not be subject to United States income or withholding tax in respect of a payment on a Bond, provided that the owner complies to the extent necessary with certain identification requirements (including delivery of a statement, signed by the owner under penalties of perjury, certifying that such owner is not a United States person and providing the name and address of such owner). For this purpose the term "United States person" means a citizen or resident of the United States of America, a corporation, partnership or other entity created or organized in or under the laws of the United States of America or any political subdivision thereof, or an estate or trust whose income from sources within the United States of America is includable in gross income for United States of America income tax purposes regardless of its connection with the conduct of a trade or business within the United States of America.

Except as explained in the preceding paragraph and subject to the provisions of any applicable tax treaty, a 30 percent United States withholding tax will apply to interest paid and original issue discount accruing on Bonds owned by foreign investors. In those instances in which payments of interest on the Bonds continue to be subject to withholding, special rules apply with respect to the withholding of tax on payments of interest on, or the sale or exchange of Bonds having original issue discount and held by foreign investors. Potential investors that are foreign persons should consult their own tax advisors regarding the specific tax consequences to them of owning a Bond.

Tax-Exempt Investors. In general, an entity that is exempt from federal income tax under the provisions of Section 501 of the Code is subject to tax on its unrelated business taxable income. An unrelated trade or business is any trade or business that is not substantially related to the purpose that forms the basis for such entity's exemption. However, under the provisions of Section 512 of the Code, interest may be excluded from the calculation of unrelated business taxable income unless the obligation that gave rise to such interest is subject to acquisition indebtedness. Therefore, except to the extent any owner of a Bond incurs acquisition indebtedness with respect to such bond, interest paid or accrued with respect to such owner may be excluded by such tax-exempt owner from the calculation of unrelated business taxable income. Each potential tax-exempt holder of a Bond is urged to consult its own tax advisor regarding the application of these provisions.

ERISA Considerations. The Employee Retirement Income Security Act of 1974, as amended ("ERISA"), imposes certain requirements on "employee benefit plans" (as defined in Section 3(3) of ERISA) subject to ERISA, including entities such as collective investment funds and separate accounts whose underlying assets include the assets of such plans (collectively, "ERISA Plans") and on those persons who are fiduciaries with respect to ERISA Plans. Investments by ERISA Plans are subject to ERISA's general fiduciary requirements, including the requirement of investment prudence and diversification and the requirement that an ERISA Plan's investments be made in accordance with the documents governing the ERISA Plan. The prudence of any investment by an ERISA Plan in the Bonds must be determined by the responsible fiduciary of the ERISA Plan by taking into account the ERISA Plan's particular circumstances and all of the facts and circumstances of the investment. Government and non-electing church plans are generally not subject to ERISA. However, such plans may be subject to similar or other restrictions under state or local law.

In addition, ERISA and the Code generally prohibit certain transactions between an ERISA Plan or a qualified employee benefit plan under the Code and persons who, with respect to that plan, are fiduciaries or other "parties in interest" within the meaning of ERISA or "disqualified persons" within the meaning of the Code. In the absence of

an applicable statutory, class or administrative exemption, transactions between an ERISA Plan and a party in interest with respect to an ERISA Plan, including the acquisition by one from the other of the Bonds could be viewed as violating those prohibitions. In addition, Section 4975 of the Code prohibits transactions between certain tax-favored vehicles such as Individual Retirement Accounts and disqualified persons. Section 503 of the Code includes similar restrictions with respect to governmental and church plans. In this regard, the State or any dealer of the Bonds might be considered or might become a “party in interest” within the meaning of ERISA or a “disqualified person” within the meaning of the Code, with respect to an ERISA Plan or a plan or arrangement subject to Sections 4975 or 503 of the Code. Prohibited transactions within the meaning of ERISA and the Code may arise if the Bonds are acquired by such plans or arrangements with respect to which the State or any dealer is a party in interest or disqualified person.

In all events, fiduciaries of ERISA Plans and plans or arrangements subject to the above sections of the Code, in consultation with their advisors, should carefully consider the impact of ERISA and the Code on an investment in the Bonds. The sale of the Bonds to a plan is in no respect a representation by the State or the Underwriter that such an investment meets the relevant legal requirements with respect to benefit plans generally or any particular plan. Any plan proposing to invest in the Bonds should consult with its counsel to confirm that such investment is permitted under the plan documents and will not result in a non-exempt prohibited transaction and will satisfy the other requirements of ERISA, the Code and other applicable law.

Changes in Federal and State Tax Law. From time to time, there are legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to under this heading “TAX MATTERS” or adversely affect the market value of the Bonds. It cannot be predicted whether or in what form any such proposal might be enacted or whether if enacted it would apply to bonds issued prior to enactment. In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced which, if implemented or concluded in a particular manner, could adversely affect the market value of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds or the market value thereof would be impacted thereby. Purchasers of the Bonds should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based on existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Bonds, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any pending legislation, regulatory initiatives or litigation.

PROSPECTIVE PURCHASERS OF THE BONDS ARE ADVISED TO CONSULT THEIR OWN TAX ADVISORS PRIOR TO ANY PURCHASE OF THE BONDS AS TO THE IMPACT OF THE CODE UPON THEIR ACQUISITION, HOLDING OR DISPOSITION OF THE BONDS.

LEGAL OPINION

Legal matters incident to the authorization, issuance and sale of the Bonds will be passed upon by Kutak Rock LLP, Bond Counsel, and the State Attorney General. The form of legal opinion to be issued by Kutak Rock LLP with respect to the Bonds is set forth in APPENDIX G.

FINANCIAL INFORMATION

General financial information relating to the State is set forth in Appendices A through D hereto and is a part of this Official Statement. The State's most recent Comprehensive Annual Financial Report is included as APPENDIX E.

LITIGATION

There is not now pending or, to the best knowledge of the officers of the State, overtly threatened any litigation against the State seeking to restrain or enjoin the sale, issuance, execution or delivery of the Bonds, or in any manner questioning or affecting the validity of the Bonds or the proceedings or authority pursuant to which they are to be issued and sold.

While at any given time, including the present, there are numerous civil actions pending against the State, that could, if determined adversely to the State, affect the State's expenditures, and, in some cases, its revenues, the State Attorney General is of the opinion that, except for the actions described in Note 19 to the State Financial Statements for Fiscal Year Ended June 30, 2015, included as APPENDIX E, and additional actions, if any, discussed below, no pending actions are likely to have a material adverse effect in excess of \$15 million on the State's expenditures or revenues during the current biennium.

The following is a discussion of developments regarding the actions described in referenced Note 19 that have occurred and are subsequent to the date of the financial statements included in APPENDIX E hereto, and a description of additional actions which have been initiated against the State since the date of the financial statements included in APPENDIX E and are material for purposes of this Official Statement.

Electric Cooperative Assessment Cases. Because the Supreme Court affirmed the Tax Court's determination of the primary issue in the Commissioner's favor, the amount at issue is now less than \$15 million. The Supreme Court remanded on an issue relevant to only four of the electric cooperatives, which makes the remaining amount at issue less than \$15 million. The remanded cases have all been settled and dismissed with prejudice.

Guggenberger, et al. v. State, et al., and Gordon, et al. v. DHS, et al. In Guggenberger, Plaintiffs amended their complaint. Defendants moved to dismiss, and the district court granted the motion in part and denied in part (it dismissed the State and DHS as parties, but did not dismiss any claims). Plaintiffs request relief to require the State to fund and provide Waiver Services to all waiver-eligible individuals currently on a waiting list, and that cost likely exceeds \$15 million. In Gordon, the plaintiffs receive Waiver Services and seek, among other things, access to "individualized housing services."

Hospital Surcharge Litigation. There are numerous appeals by providers, including various hospital systems, challenging the imposition of a tax on net patient revenue under Minnesota Statutes, section 256.9657. Many of the appeals challenge the imposition of the tax on revenues the appellants claim they receive from the Federal Employees Health Benefits Act (FEHBA) and the Tricare Program (collectively known as "FEHBA/TRICARE"), two health insurance programs that serve federal employees, federal retirees, and active and retired members of the United States military and their families, on the basis that the state tax is preempted. The Minnesota Supreme Court held that the State tax is not preempted. The time for the hospitals to seek review at the United States Supreme Court has not expired. Some appellants also appeal on the basis that a particular service provided is not subject to the tax. In the aggregate, the State's exposure from all of these appeals likely exceeds \$15 million.

The Jamar Company d/b/a Asdco v. State of Minnesota, et al. (Itasca County District Court) and Hammerlund Construction Inc., et al. v. State of Minnesota, et al. (Itasca County District Court). These mechanics' lien suits involve similar claims but different tax-forfeited properties in Itasca County. The subject properties were leased by Itasca County to Magnetation LLC (Magnetation) for mining purposes, however, Magnetation filed for Chapter 11 bankruptcy. The State is a named defendant in these suits because it owns the subject properties in trust for Itasca

County, the taxing district, which has the authority to manage the properties. Jamar, Hammerlund, and approximately 20 other contractors and subcontractors, which supplied materials and/or labor to the properties for Magnetation, have filed claims and cross-claims against the State and the other defendants that total approximately \$22.2 million exclusive of interest and attorneys' fees. The claims allege the State is liable for the amounts owing because the State has an ownership interest in the properties, had knowledge of the improvements, will be unjustly enriched by the improvements, and violated the Public Contractors' Performance and Payment Bond Act by not obtaining payment bonds for these matters. These suits are currently stayed and will remain stayed until further order in Magnetation's bankruptcy case.

Kimberly-Clark Corporation & Subsidiaries v. Commissioner of Revenue. On June 22, 2016, the Minnesota Supreme Court dismissed the taxpayer's claims, finding that the claims failed as a matter of law. Taxpayer filed a petition for writ of certiorari to the U.S. Supreme Court on October 20, 2016.

Kiminski v. Hunt, et al. Motions to dismiss were filed and granted by the district court in each case. The Eighth Circuit Court of Appeals has affirmed the dismissal of the state defendants in each case it has decided. Two decisions remain pending in the Eighth Circuit and several other cases remain pending in the district court while it addresses the claims of non-state defendants. The U.S. Supreme Court denied certiorari review of the only case in which the plaintiffs sought review.

McLane Minnesota, Inc. v. Commissioner of Revenue (Minnesota Tax Court). The taxpayer filed an appeal in the Minnesota Tax Court challenging the Commissioner's denial of the taxpayer's refund claims. The taxpayer alleges it is entitled to refunds of \$47.443 million of tobacco taxes it paid between April 2008 and June 2014. The taxpayer alleges that the statute imposing these taxes is unconstitutionally vague and that the taxpayer believes it will discover evidence of due process violations related to how the statute is being applied to different taxpayers. On September 21, 2016 the taxpayer offered to dismiss this matter with prejudice as part of a global settlement of several other pending and potential claims it has against the Commissioner of Revenue.

Walgreens Specialty Pharmacy v. Commissioner of Revenue (Minnesota Tax Court). This is a Legend Drug Use Tax case. Appellant sought a refund totaling \$14,434,159.70 for tax years 2008 through 2013, which was denied. Appellant argues that the Department misapplied the applicable statute. Appellant also argues that the use tax is unconstitutional under the Due Process and Commerce Clauses of the United States Constitution and is also preempted by federal law.

CONTINUING DISCLOSURE

The Commissioner, in the order authorizing and ordering the issuance of the Bonds, has covenanted and agreed on behalf of the State, for the benefit of the holders of the Bonds from time to time, to comply with the provisions of Securities and Exchange Commission Regulation, 17 C.F.R. Section 240.15c2-12, paragraph (b)(5) as currently in effect; and, for this purpose, to provide to the Municipal Securities Rulemaking Board annual financial information of the type included in this Official Statement, including audited financial statements, and notice of the occurrence of certain events which materially affect the terms, payment, security, rating or tax status of the Bonds. The State is the only "obligated person" in respect of the Bonds within the meaning of paragraph (b)(5). A description of the Commissioner's undertaking is set forth in APPENDIX F.

The State did not timely file its Comprehensive Annual Financial Report ("CAFR") with EMMA for the fiscal year ending June 30, 2012 (the "2012 CAFR"). Under the terms of the continuing disclosure undertaking for each series of bonds for which the State is an obligated person, such filing was supposed to be made by December 31, 2012. Although the State did not timely file its 2012 CAFR, the State did notify holders of all general obligation bonds and all bonds supported by State appropriations, by a voluntary filing to EMMA on December 7, 2012, that the 2012 CAFR would be delayed. On December 28, 2012, the State filed a notice of failure to file annual financial information with respect to all general obligation bonds and all bonds supported by State appropriations. On February 13, 2013, the State updated its voluntary December 7, 2012 EMMA filing to notify investors that the estimated date of delivery the 2012 CAFR would be mid-March 2013. The 2012 CAFR was filed with EMMA on March 27, 2013. The filing of the 2012 CAFR was primarily delayed due to the implementation of a new State accounting and procurement

software system. The State completed the posting of its 2013, 2014 and 2015 CAFR in a timely manner, and expects, in the future, to continue completing its annual CAFR and EMMA filings on or before December 31 of each year.

Prior to July, 2009, the State filed through Disclosure USA or by sending appropriate documents through mail or other courier services and thereafter on EMMA. The State did not timely file notices of ratings changes or the State's CAFR for the fiscal years ended June 30, 2007 through 2012 with respect to the following bonds, for which the State was an "obligated person" within the meaning of Rule 15c2-12: (i) the \$31,165,000 Port Authority of the City of Saint Paul, Lease Revenue Bonds, Series 2002-10; (ii) the \$79,665,000 Port Authority of the City of Saint Paul Lease Revenue Bonds, Series 2003-12; (iii) the \$23,695,000 Port Authority of the City of Saint Paul Lease Revenue Bonds, Series 2002-9; (iv) the \$58,580,000 Port Authority of the City of Saint Paul Lease Revenue Bonds, Series 2003-11 Bonds, (collectively, the "St. Paul Bonds"); (v) the \$6,395,000 City of Bemidji Lease Revenue Refunding Bonds, Series 2008 (the "2008 Bonds"); and (vi) the \$8,275,000 City of Bemidji Lease Revenue Bonds dated April 1, 2000 (the "2000 Bonds"). On January 9, 2013, the State filed its CAFRs for the fiscal years ended June 30, 2007 through 2011 for the St. Paul Bonds with EMMA, and on March 27, 2013 filed its 2012 CAFR. On February 6, 2013, the State also made a detailed filing of the rating history by each rating agency that publishes a rating for the St. Paul Bonds, with respect to all previous rating changes for each series of the St. Paul Bonds. On January 9, 2013 the State filed its CAFRs for the fiscal years ended June 30, 2007 through 2009 for the 2000 Bonds. The 2000 Bonds were fully refunded in October 2008. The State filed notice of a 2003 rating change on the 2000 Bonds in July 2014. On January 9, 2013, the State filed its CAFRs for the 2008 Bonds for the fiscal years ended June 30, 2007 through 2011 with EMMA, and on March 27, 2013 filed its 2012 CAFR.

The State did not timely file certain required notices of rating changes for the insurance entities and underlying ratings related to the following bonds: (i) the \$35,000,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2006, insured by MBIA; (ii) the \$42,205,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2008, insured by Assured Guaranty; (iii) the \$60,510,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2009, insured by Assured Guaranty; and (iv) the \$345,000,000 State of Minnesota General Obligation State Bonds dated August 1, 2006, in which the August 1, 2026 maturity, \$14,585,000, is insured by MBIA. The State has posted on EMMA the appropriate notices of Material Events.

The State did not timely file certain CAFR and Operating data ("Financials") for the (i) \$35,000,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2006 (2006 Financials show as filed on January 9, 2007, 2007 Financials show as filed on January 16, 2008, 2008 Financials show as filed on February 9, 2009, 2010 Financials posted on EMMA on March 11, 2011); (ii) \$42,205,000 State of Minnesota 911 Revenue Bonds (Public Safety Radio Communications System Project), Series 2008 (2008 Financials show as filed on February 9, 2009, 2010 Financials show as filed on EMMA on March 11, 2011); (iii) \$557,960,000 State of Minnesota General Obligation Bonds Series 2005 (2005 Financials show as filed on January 25, 2006, 2006 Financials show as filed on January 9, 2007, 2007 Financials show as filed on January 16, 2008, 2008 Financials show as filed on February 9, 2009); and (iv) \$345,000,000 State of Minnesota General Obligation Bonds Series 2006 (2006 Financials show as filed on January 9, 2007, 2007 Financials show as filed on January 16, 2008, 2008 Financials show as filed February 9, 2009).

In November of 2014, the State submitted a report to the Securities and Exchange Commission (the "SEC") in response to its Municipal Continuing Disclosure Cooperation Initiative (the "MCDC"). The MCDC provided an opportunity for underwriters and municipal issuers to self-report instances where official statements of municipal issuers failed to report instances in which the municipal issuer failed to comply with its continuing disclosure undertakings.

On August 24, 2016, the SEC issued a Cease-and-Desist Order (the "Order") pursuant to which the State has undertaken to:

- a. Within 180 days of the entry of the Order, establish appropriate written policies and procedures and periodic training regarding continuing disclosure obligations to effect compliance with the federal securities laws, including the designation of an individual or officer at the State responsible for ensuring compliance by the State with such policies and procedures and responsible for implementing and maintaining a record (including attendance) of such training.

- b. Within 180 days of the entry of the Order, comply with existing continuing disclosure undertakings, including updating past delinquent filings if the State is not currently in compliance with its continuing disclosure obligations.
- c. Disclose in a clear and conspicuous fashion the terms of the Order in any final official statement for an offering by the State within five years of the entry of the Order.
- d. Certify, in writing, compliance with the undertakings set forth above.
- e. Cooperate with any subsequent investigation by the SEC's Division of Enforcement regarding the false statement(s) and/or material omission(s), including the roles of individuals and/or other parties involved.

Prior to the entry of the Order, the State (i) established written policies and procedures to improve compliance with continuing disclosure obligations, including the designation of an individual responsible for ensuring compliance with such policies and procedures, and (ii) implemented a review of past filings in an effort to ensure compliance with existing continuing disclosure undertakings and updated past delinquent filings in the final official statement, dated August 5, 2015, for the State's \$1,076,980,000 State of Minnesota, General Obligation Bonds, Series 2015A-E.

SALE AT COMPETITIVE BID

The Bonds were offered by the State at a competitive sale on October 19, 2016, in accordance with and subject to the Official Notice of Sale appearing in Preliminary Official Statement dated October 11, 2016. The interest rates shown on the inside cover page of this Official Statement are the interest rates that resulted from the award of the Bonds at the competitive sale. The initial prices or yields shown on the inside cover page of this Official Statement are based solely on information supplied to MMB by the successful bidder, Wells Fargo Bank, National Association (the "Underwriter"). Any other information concerning the terms of offering of the Bonds, if any, should be obtained from the Underwriter and not from MMB. The Underwriter purchased the Bonds at a purchase price of \$11,695,680.00, reflecting an underwriter's discount of \$94,320.00 from the reoffering yields and prices set forth in the inside front cover of this Official Statement.

MUNICIPAL ADVISOR

Public Financial Management, Inc. (the "Municipal Advisor") is serving as financial advisor to the State in connection with the issuance of the Bonds. The Municipal Advisor's fee for services rendered with respect to the sale of the Bonds is not contingent upon the issuance and delivery of the Bonds. The Municipal Advisor does not assume any responsibility for the information, covenants and representations contained in any of the legal documents with respect to the federal income tax status of the Bonds, or the possible impact of any present, pending or future actions taken by any legislative or judicial bodies on the Bonds.

The Municipal Advisor has provided the following sentence for inclusion in this Official Statement. The Municipal Advisor has reviewed the information in this Official Statement in accordance with, and as part of, its responsibilities to the State and, as applicable, to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Municipal Advisor does not guarantee the accuracy or completeness of such information.

RATINGS

The Bonds described herein have been rated “AA+” by Fitch Ratings (“Fitch”) and “AA” by S&P Global Ratings (“S&P”) (individually, a “Rating Agency” and, collectively, the “Rating Agencies”).

A credit rating is not a recommendation to buy, sell or hold securities, and such ratings may be subject to revision or withdrawal at any time. The rating by a Rating Agency of the Bonds reflects only the views of such Rating Agency, and any desired explanation of the significance of such rating and any outlooks or other statements given by such Rating Agency with respect thereto should be obtained from the Rating Agency.

Except as may be required by the Undertaking as defined above under the heading “CONTINUING DISCLOSURE,” the State undertakes no responsibility either to bring to the attention of the owners of the Bonds any proposed change in or withdrawal of such ratings or to oppose any such revision or withdrawal.

There is no assurance that the initial ratings assigned to the Bonds will continue for any given period of time or that any of such ratings will not be revised downward, suspended or withdrawn entirely by the Rating Agency. Any such downward revision, suspension or withdrawal of such rating may have an adverse effect on the availability of a market for or the market price of the Bonds.

AUTHORIZATION OF OFFICIAL STATEMENT

The State has prepared and delivered this Official Statement to the Underwriters of the Bonds and has authorized the Underwriters to use it in connection with the offering and sale of the Bonds to investors.

/s/ Myron Frans
Commissioner of Management and Budget
State of Minnesota

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APPENDIX A

**STATE GOVERNMENT AND FISCAL
ADMINISTRATION**

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APPENDIX A

**STATE GOVERNMENT AND FISCAL
ADMINISTRATION**

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STATE GOVERNMENT AND FISCAL ADMINISTRATION

State Government

The State was formally organized as a territory in 1849 and was admitted to the Union on May 11, 1858, as the 32nd state. Bordered by Canada on the north, Lake Superior and Wisconsin on the east, Iowa on the south, and North and South Dakota on the west, it is the 12th largest and 21st most populous state in the Union.

The State's Constitution organizes State government into three branches: Executive, Legislative and Judicial.

The Executive Branch is headed by the Governor. The Governor, Lieutenant Governor, Attorney General, State Auditor, and Secretary of State are popularly elected to four year terms. There are 18 departments and over one hundred agencies, boards, councils, and authorities which comprise the Executive Branch. Most departments and agency heads are appointed and serve at the pleasure of the Governor, subject to confirmation by the Senate.

The Department of Minnesota Management and Budget ("Management and Budget" or "MMB") was formed in 2008 upon the merger of the departments of Finance and Employee Relations, which had been in existence since 1973 and 1981, respectively.

The Legislative Branch is composed of a Senate and a House of Representatives. There are 67 senators who serve four year terms and there are 134 house members that serve two year terms.

The Judicial Branch is headed by a Supreme Court. Three levels of courts function within the Judicial Branch: Supreme Court, Appellate Court, and District Courts.

Fiscal Administration

The Commissioner of MMB is designated by statute as the chief accounting officer, the principal financial officer, and the State controller and is assigned responsibility for the administration of the financial affairs of the State. The Commissioner is also responsible for human resource management, employee insurance and collective bargaining on behalf of the State as an employer. Included in the financial duties of the Commissioner of Management and Budget are:

- Preparation of State biennial budget and capital budget.
- Maintenance of general books of account and administration of the statewide accounting system including a central disbursement system.
- Administration of the State payroll system.
- Sale and issuance of State general obligation bonds, certain revenue bonds and certain State appropriation bonds, general obligation certificates of indebtedness, certificates of participation and equipment lease purchase financings.
- Preparation of periodic and special reports on the financial affairs of the State.
- Operation and control of allotment system (annual agency operating budgets).
- Preparation of revenue, expenditure and cash flow estimates.
- Banking and cash management activities.
- To receive and account for all moneys paid into the State treasury to ensure they are properly disbursed or invested.
- Negotiation and administration of bargaining agreements and compensation plans.
- Development and management of employee, retiree and dependent insurance benefits.

Accounting System

State law requires the Commissioner of Management and Budget to maintain an accounting system that shows at all times, by funds and items, amounts appropriated and estimated revenues therefore; amounts allotted and available for expenditure; amounts of obligations authorized to be incurred; actual receipts, disbursements; balances on hand; and unencumbered balances after deduction of all actual and authorized expenditures.

State law requires the Commissioner of Management and Budget to administer the payroll of all employees of the executive branch of government.

The accounting system is organized on a fund basis. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Funds are established for the purpose of carrying on specific activities or objectives in accordance with legal requirements.

Financial Reporting

State law requires the Commissioner of Management and Budget to prepare a comprehensive financial report for each fiscal year of the State in conformance with generally accepted accounting principles by the December 31 following the end of the fiscal year. These reports are audited by the Legislative Auditor. The Legislative Auditor's opinion and the Fiscal Year 2015 basic financial statements are presented in APPENDIX E and general long-term debt unaudited schedules are presented in APPENDIX C. The State implemented Governmental Accounting Standards Board ("GASB") Statement 67 – Financial Reporting for Pensions in Fiscal Year 2014 and implemented GASB Statement 68 -- Accounting and Financial Reporting for Pensions in Fiscal Year 2015.

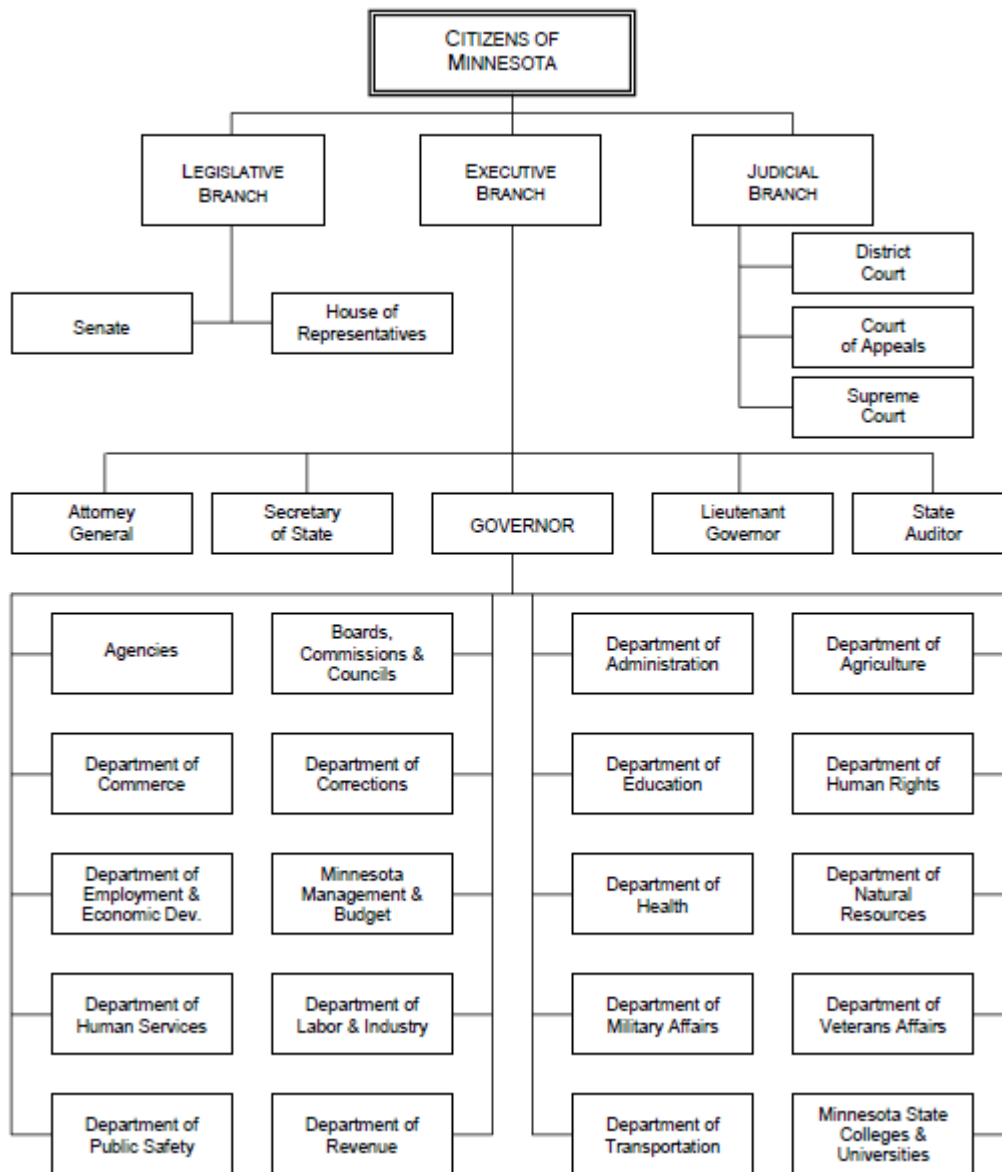
Investments

The State Board of Investment, comprised of four of the State's constitutional officers, is responsible for the formulation of State investment policies and for the purchase and sale of securities. Moneys from various funds are invested according to regulations on types and terms of investments imposed by law on each grouping. The investments are grouped as follows:

- Invested Treasury Cash — temporary investment of a pool of cash, not immediately needed, from funds other than funds dedicated by the State constitution, State law, or by federal law.
- Highway Funds — temporary investment of bond proceeds and receipts not immediately needed.
- Various retirement funds — investment of assets and reserves.
- Trust Funds — investment of assets and reserves.
- Other departmental funds.

See "APPENDIX B – MINNESOTA DEFINED BENEFIT PENSION PLANS", for information on the investment of State sponsored pension plans and retirement funds.

A general organization chart of the State government is shown below. This diagram displays the various categories of the State's service functions and the organization units associated with the delivery of the service activities.



Revenues

The Department of Revenue exercises general supervision over the administration of the taxation and assessment laws of the State. In the exercise of such power, the Department of Revenue promulgates guidelines to ensure that property tax laws are administered uniformly by local governmental units and that the assessments of property are made on an equal basis throughout the State.

The Department of Revenue administers taxes due to the State by collecting, among others, individual income and corporation taxes, sales and use taxes, estate taxes, motor fuel taxes and excise taxes on liquor and tobacco. Additionally, the Department of Revenue is responsible for informing localities when their expenditures exceed the limit set for them by the State Legislature.

Audit Control Procedures

The Office of the Legislative Auditor is the post audit agency of all State departments, agencies, boards and commissions. The Office of the Legislative Auditor conducts the audits of all accounts, records, inventories, vouchers, receipts, funds, securities, and other assets at least once a year, if funds and personnel permit, and more often if deemed necessary or as directed by the Legislature or the Legislative Audit Commission. As an agency of the legislative branch, the Office of the Legislative Auditor is independent of the executive branch and the departments, boards, commissions and other agencies thereof that it is responsible for auditing.

Status of Collective Bargaining and Compensation Plans

The State has a total of 16 bargaining units for State employees, including three faculty bargaining units whose labor contracts are negotiated and maintained by the Minnesota State Colleges and Universities System (“MnSCU”). Each odd-numbered year, the MMB negotiates the terms and conditions of employment with the seven exclusive representatives for employees covered by one of the 13 non-faculty labor agreements for executive branch State employees. The Department also reviews compensation plans for employees not represented by a union. All contracts and compensation plans are subject to review and approval by the Legislature. The following is a summary that shows the number of employees assigned to State bargaining units.

INFORMATION ON STATE BARGAINING UNITS

<u>Unit</u>	<u>Employees as of July 2016</u>
American Federation of State, County and Municipal Employees (AFSCME) (7 bargaining units)	17,020
MN Association of Professional Employees (MAPE)	13,700
Middle Management Association (MMA)	3,010
MN Government Engineers Council (MGEC)	1,010
MN Nurses Association (MNA)	730
MN Law Enforcement Association (MLEA)	770
State Residential Schools Education Association (SRSEA)	190
State College Faculty Association (MSCF)	3,910
State University Interfaculty Organization (IFO)	2,760
State University Admin and Service Faculty (MSUAF)	<u>800</u>
Total Represented Employees	43,900
 Total State Employment	 49,430
Percent of All Executive Branch Employees Unionized	89%

Previous Biennium Labor Agreements for all bargaining units expired on June 30, 2015. By statute, these contracts remain in effect until subsequent agreements are reached or contracts are cancelled when the right to strike matures. As of the date of this Official Statement, the State has entered into final agreements with eight of nine non-faculty unions: AFSCME (units 2, 3, 4, 6, and 7); AFSCME Unit 8; AFSCME Unit 25; MAPE; MMA; MLEA; MNA and SRSEA bargaining units for the Current Biennium. MnSCU has final agreements with the faculty unions: MSUAF, MSCF, and IFO. The State was unable to reach a voluntary settlement with one remaining union, MGEC. The parties submitted the unresolved issues to interest arbitration in June, 2016. The arbitrator issued his award in late July, 2016, and that award was submitted to the legislative Subcommittee on Employee Relations for approval. The award was approved per the terms of Minnesota Statutes, Section 3.855, after no action was taken by that subcommittee. This award has been implemented, but remains subject to approval by the full legislature in 2017.

APPENDIX B

STATE FINANCES

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APPENDIX B
STATE FINANCES

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This Official Statement contains forecasts, projections, and estimates that are based on current expectations but are not intended as representations of fact or guarantees of results. If and when included in this Official Statement, the words “expects,” “forecasts,” “projects,” “intends,” “anticipates,” “estimates,” and analogous expressions are intended to identify forward-looking statements as defined in the Securities Act of 1933, as amended, and any such statements inherently are subject to a variety of risks and uncertainties, which could cause actual results to differ materially from those contemplated in such forward-looking statements. These forward-looking statements speak only as of the date of this Official Statement. The State disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any change in the State’s expectations with regard thereto or any change in events, conditions, or circumstances on which any such statement is based.

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STATE FINANCES

FINANCIAL STATEMENTS

The basic financial statements for the State for the Fiscal Year ended June 30, 2015, are included herein as APPENDIX E. These financial statements provide financial information for the State's General Fund, as defined by generally accepted accounting principles, as set forth in the audited financial statements included in APPENDIX E and other major funds; for all other funds, such information is combined into non-major governmental and non-major enterprise funds, which includes the Debt Service Fund. These financial statements have been examined by the Legislative Auditor, independent auditor for the State to the extent indicated in his report included in APPENDIX E. The Legislative Auditor's report and the financial statements, including the Notes, should be read in their entirety. Such financial statements have been included in APPENDIX E in reliance upon the report of the Legislative Auditor. The revenues and expenditures presented consistent with Generally Accepted Accounting Principles for Fiscal Years 2013 through 2015 are summarized on page B-6.

Past Financial Reports

The State's Comprehensive Annual Financial Reports, including information by individual fund for Fiscal Year 2015 and prior years are available at www.mn.gov/mmb/accounting/reports/.

FINANCIAL INFORMATION

Budgeting Process

Major operating budget appropriations for each biennium are enacted during the final legislative session of the immediately preceding biennium (i.e. in odd-numbered calendar years). Supplemental appropriations and changes in revenue and expenditure measures are usually adopted during legislative sessions in even-numbered calendar years.

The Minnesota constitution limits the number of days that the Minnesota Legislature (the "Legislature") may meet to a maximum of 120 days during a biennium. The number of days may be split between the two years in a biennium, provided that the Legislature may not meet in a regular session after the first Monday following the third Saturday in May of any year. The regular sessions of the Legislature are scheduled for and occur between January 2 and the first Monday following the third Saturday in May of each year. Special sessions may be called by the Governor.

Revenue and expenditure forecasts are performed in February and November of each calendar year. See "REVENUE AND EXPENDITURE FORECASTING" later in this APPENDIX B. Forecasts are performed for the then current biennium and for next succeeding biennium. Based upon the results of these forecasts, the Governor may recommend revenue and expenditure changes that are then recommended to the Legislature. In addition, the Legislature may, also based on these forecasts, approve budget changes.

The February and November forecasts for the biennium during which the forecasts are made are used to evaluate if the State is on track to finish that biennium with a balanced budget, and may be used by the Governor and the Legislature to revise the budget for that biennium.

The November forecast in even-numbered years for the next succeeding biennium becomes the basis for the Governor's budget recommendations for that biennium. All subsequent February and November forecasts for that biennium supplement and revise the original even-numbered year November forecast with more current data, and the Governor may use these forecasts to submit modifications to the budget that was developed from the original even-numbered year November forecast.

General Fund

The General Fund includes all financial resources except those required to be accounted for in another fund.

Revenues, expenditures, transfers and fund balance information in budgetary fund statements may differ from those in the State's Generally Accepted Accounting Principles ("GAAP") based Comprehensive Annual Financial Report ("CAFR") (see APPENDIX E) for three primary reasons. First, on a GAAP basis, the accruals of revenue and expenditures are required to be reported under the modified accrual basis of accounting. In the modified accrual basis used in the CAFR, expenditures are recognized when goods or services are received regardless of the year encumbered. Second, on a budgetary basis, encumbrances are recognized as expenditures in the year encumbered. Third, as a result of implementing GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", several funds are included in the GAAP fund balance, which are not included in the budgetary fund balance, as these funds are not appropriated funds with legislatively enacted budgets. The budgetary fund statements do not represent the State's official financial report, but rather are prepared as a supplement to the budget documents.

Cash Flow Account

The cash flow account (the "Cash Flow Account") was established in the General Fund for the purpose of providing sufficient cash balances to cover monthly revenue and expenditure imbalances. The amount and use of funds in the Cash Flow Account is governed by statute.

Budget Reserve Account

A budget reserve account (the "Budget Reserve Account") was established in the General Fund, as a special account (separate from the Cash Flow Account) that serves as a savings account to be used to offset budget shortfalls during economic downturns. Funds in the Budget Reserve Account may be spent in the event that projected General Fund receipts will be less than forecast, and the amount of resources available for the remainder of the biennium will be less than needed to cover authorized spending. Funds in the Budget Reserve Account may be used, after consultation with the Legislative Advisory Commission, to the extent needed to balance expenditures with revenues. The amount and use of funds from the Budget Reserve Account and its replenishment are governed by statute. Minnesota Statutes Chapter 16A.152 directs MMB to allocate funds to the Budget Reserve Account as part of the November budget forecast when the balance in the Budget Reserve Account is below the level recommended to adequately manage the volatility of the general fund tax structure. If the Budget Reserve Accounts level is below the target and there is a positive forecast balance in the current biennium, up to thirty-three percent of the forecast balance is allocated to the Budget Reserve Account until the target level is reached. See "BIENNIUM BUDGETS, End of 2016 Legislative Session – Current Biennium, Reserves" below.

Stadium General Reserve Account

A stadium general reserve account (the "Stadium Reserve Account") was established in the General Fund by the 2012 Legislature pursuant to Minnesota Laws 2012, Chapter 299 ("Stadium Legislation"). Available revenues as defined in the Stadium Legislation (including certain excise taxes and gambling revenues) are deposited in the Stadium Reserve Account pursuant to Minnesota Statutes, Section 297E.021, subdivision 2. In the 2013 Legislative Session, as part of the cigarette and tobacco products tax increase, the Legislature provided a one-time deposit of the cigarette floor stocks tax (up to \$26.5 million) into the Stadium Reserve Account. Amounts in the Stadium Reserve Account are appropriated as necessary for application against any shortfall in the amounts deposited to the General Fund under Minnesota Statutes, Section 297A.994. After consultation with the Legislative Commission on Planning and Fiscal Policy amounts in the Stadium Reserve Account are also available for other uses related to the professional football stadium authorized under Minnesota Statutes Chapter 473J.

Control Procedures

Dollar Control: Expenditures in excess of legislative appropriations are prohibited by law. In order to prevent spending in excess of appropriations, MMB requires State agencies to identify their appropriations and establish them in the State's accounting system as the limit on spending. The accounting system will reject transactions that exceed these limits. This control procedure is designed to prevent agencies from spending from unauthorized sources of funds.

Allotment and Encumbrance Control: Before money can be disbursed pursuant to an appropriation, it must first be allotted (administratively allocated and approved for expenditure). Prior to each fiscal year, MMB allots the applicable

State agency appropriations based on legislatively-enacted budgets. An allotment is a subdivision of an appropriation into smaller, detailed components used by agencies to budget expenditures by category of expenditure. The accounting system prevents allotments from exceeding appropriations.

Once allotments have been established, but before spending obligations can be incurred, for most purchases agencies must establish encumbrances against their allotments. Encumbrances are the accounting control device agencies use for reserving portions of their allotments for expenditures that will soon be incurred. The encumbrance process helps agencies keep track of their outstanding obligations, and the accounting system prevents agencies from encumbering more funding than has been allotted.

Executive Budget Officer Oversight: MMB assigns an Executive Budget Officer to each State agency for the purposes of approving agency accounting structures, appropriations, and allotments, and for monitoring overall agency revenues and expenditures.

Monthly Reports: MMB maintains a data warehouse which is used to produce standard and ad hoc reports on revenues and expenditures that agency staff and Executive Budget Officers use to monitor agency spending and receipts.

Balanced Budget

Minnesota's Constitution prohibits borrowing for operating purposes beyond the end of a biennium. Options for dealing with a projected deficit are provided for in statute. Borrowing for cash flow purposes within a biennium is allowed; however, revenues for the entire biennium plus any balances carried forward from the previous biennium must be greater than or equal to expenditures for the entire biennium.

If a forecast shows a shortfall for the General Fund for the then existing biennium, the Commissioner of Management and Budget (the "Commissioner") shall use funds and reduce the Budget Reserve Account as needed to balance revenues with expenditures. If there are not enough funds in the Budget Reserve Account to balance the General Fund in the Current Biennium, the Commissioner, with the consent of the Governor and after consulting with the Legislative Advisory Commission may also reduce outstanding appropriations, commonly referred to as "unallotting."

If a forecast shows a shortfall for the General Fund for the next succeeding biennium, the Governor's budget recommendations must propose revenue and/or expenditure changes in order for the budget for that biennium to be in balance at the end of that biennium.

REVENUE AND EXPENDITURE FORECASTING

General

The State's biennial budget appropriation process relies on revenue and expenditure forecasting as the basis for establishing aggregate revenue and expenditure levels. Revenue forecasting for the State is conducted within MMB by the Economic Analysis Section. Expenditure forecasts for the State are prepared by MMB based on current annual budgets and on current cash expenditure estimates provided by State agencies responsible for significant expenditure items.

In addition to the forecasts prepared for the Legislature before the commencement of each new biennium, forecasts are updated periodically through the biennium. Based on each revenue and expenditure reforecast, MMB prepares a new cash flow analysis for the biennium.

Forecasting Risks

Risks are inherent in the revenue and expenditure forecasts. Assumptions about U.S. economic activity and federal tax and expenditure policy underlie these forecasts. In the forecast it is assumed that existing federal tax law will remain in place and that current federal budget authority and mandates will remain in place. Reductions in federal spending

programs may affect State spending. Finally, even if economic and federal tax assumptions are correct, revenue forecasts are still subject to other variables and some normal level of statistical deviations.

Current Forecast Methods and Assumptions

The baseline U.S. economic forecast which the State Economist uses in preparing the State revenue and expenditure forecast is provided by IHS Economics (“IHS” formerly IHS Global Insight, Inc.) of Lexington, Massachusetts. IHS furnishes a monthly forecast of U.S. economic growth and individual incomes across all segments of the national economy.

The IHS national economic forecasts are reviewed by Minnesota’s Council of Economic Advisors (the “Council”), a group of macro-economists from the private sector and academia. The Council provides an independent check on the IHS forecast. If the Council determines that the IHS forecast is significantly more optimistic than the current consensus, the Commissioner may base the State forecast on a less optimistic scenario of national economic growth.

Forecasts of individual income tax receipts are based on IHS forecasts of national production, employment, and corresponding wage and salary earnings, by industrial sector. The IHS forecasts are then entered into a model of Minnesota’s economy developed and maintained by MMB. State forecasts of employment by major industry sector as well as wage and aggregate earnings are obtained from this model. Non-wage income, itemized deductions and other adjustments to income are in general forecast using national data allocated to Minnesota. The forecasts of income, deductions and adjustments are input to a micro-simulation of the State’s individual income tax liability. Calendar year liabilities are converted into fiscal year income tax revenues, with regard given to the timing of withholding tax receipts, quarterly estimated payments, refunds and final payments.

Capital gains realizations have become an increasingly volatile and important share of Minnesota’s income tax base. Minnesota capital gains are forecast using an econometric model which relates the increase in taxable capital gains to the underlying growth in household wealth and to changes in inflation and in the real growth rate of the economy. Federal tax variables are also included. The model is designed to allow capital gains realizations to move gradually toward an equilibrium rate of realizations instead of adjusting instantaneously to a shock in model variables.

Corporate income tax receipts are forecast using IHS forecast of major variables affecting pre-tax corporate profits. The volatility of corporate profits and the various loss carry-forward and carry-back provisions make this the most difficult revenue source to forecast.

Sales tax receipts are estimated on the basis of a forecast of the sales tax base. The historical base is constructed largely on the basis of national data for items that would be subject to tax if sold in Minnesota. This data is then allocated to Minnesota on the basis of Minnesota’s share of national income and employment to arrive at a Minnesota specific base. By means of a regression equation, the base is calibrated to historical collections. Using national forecasts of sales of taxable items and allocating them to Minnesota on the basis of forecasts on Minnesota’s share of national income and employment the base is extended into the future. Using information from the aforementioned regression equation the forecast collections are derived from the forecast of the base.

Numerous other revenue sources are forecast, some by MMB and others by the agencies responsible for their collection. These sources account for less than 20 percent of General Fund revenues. As a group, the revenues in this category do not present as large a forecasting risk to the General Fund as do the major taxes. Most are relatively stable and less sensitive to the business cycle than the major tax types. Moreover, many are forecast by agencies with specific knowledge about the magnitude and timing of revenues.

The February 2016 baseline forecast from IHS, the scenario which IHS considered to be the most likely at the time it was made, was used for MMB’s February 2016, revenue and expenditure forecast. The forecast growth rates for real and nominal Gross Domestic Product (“GDP”) are shown below. IHS estimates potential GDP growth to average about 1.8 percent over the 2014 to 2018 period. Real GDP is projected to exceed potential over the 2014-2018 period as the economy expands. Inflation, as measured by the implicit price deflator for GDP, is expected to be moderate.

**IHS FEBRUARY 2016
GROSS DOMESTIC PRODUCT (GDP)
BASELINE FORECAST
(Chained Rates of Growth)**

	Calendar Year 2014 Actual %	Calendar Year 2015 Forecast %	Calendar Year 2016 Forecast %	Calendar Year 2017 Forecast %	Calendar Year 2018 Forecast %
REAL GDP Growth Rate	2.4	2.4	2.4	2.8	2.6
GDP DEFLATOR (Inflation)	1.6	1.0	1.4	1.8	2.0
NOMINAL GDP Growth Rate	4.1	3.4	3.8	4.7	4.7

A report is published with each forecast and is available at www.mn.gov/mmb. The February 2016 Budget and Economic Forecast was released February 26, 2016, (the “February 2016 Forecast”). See “FINANCIAL INFORMATION” in this APPENDIX B. The November 2016 IHS Baseline will be used as the baseline for the next revenue and expenditure forecast.

**HISTORIC REVENUES AND
EXPENDITURES**

The following table sets forth the State’s General Fund revenues and expenditures for the Fiscal Years ended June 30, 2013 through 2015, on an accrual basis. The revenues and expenditures shown include all revenues and expenditures for that fiscal year, including revenue received and expenditures made after June 30 of such fiscal year which are properly allocable to such fiscal years. The schedules of revenues and expenditures are presented for comparison purposes only and are not intended to reflect any increases or decreases in fund balance. Beginning balances or deficits are not included.

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**STATE OF MINNESOTA
GENERAL FUND COMPARATIVE STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
(THOUSANDS OF DOLLARS)
UNAUDITED**

	Fiscal Year Ended June 30 ⁽¹⁾		
	2013	2014	2015
NET REVENUES:			
Individual Income Taxes.....	\$ 9,257,352	\$ 9,859,403	\$10,640,365
Corporation Income Taxes.....	1,273,112	1,302,563	1,503,461
Sales Taxes.....	4,737,002	4,980,503	5,138,575
Property Taxes.....	817,895	830,759	836,257
Motor Vehicle Excise Taxes.....	239,735	260,503	278,085
Other Taxes ⁽²⁾	1,561,621	1,750,926	1,811,162
Tobacco Settlement	170,060	175,399	170,747
Federal Revenues.....	2,753	3,670	1,144
Licenses and Fees	214,374	205,965	215,960
Departmental Services	191,006	200,708	196,884
Investment/Interest Income	97,283	138,728	64,943
All Other Revenues ⁽³⁾	391,775	213,123	311,969
NET REVENUES.....	\$ 18,953,968	\$ 19,922,250	\$21,169,552
EXPENDITURES:			
Current:			
Agricultural, Environmental and Energy Resources.....	\$ 246,882	\$ 245,734	\$ 238,032
Economic and Workforce Development	145,280	178,859	184,236
General Education ⁽⁴⁾	7,415,750	8,243,607	8,275,184
General Government.....	722,829	694,465	748,208
Health and Human Services ⁽⁵⁾	5,683,366	5,644,686	6,053,433
Higher Education ⁽⁶⁾	745,965	823,664	850,649
Intergovernmental Aid ⁽⁷⁾	1,268,609	1,290,612	1,583,093
Public Safety and Corrections	583,556	592,058	631,140
Transportation	295,195	400,551	363,266
Total Current Expenditures	\$ 17,107,432	\$ 18,114,236	\$18,927,241
Capital Outlay	26,952	28,182	31,384
Debt Service	52,099	34,722	28,124
TOTAL EXPENDITURES	\$ 17,186,483	\$ 18,177,140	\$18,986,749
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	\$ 1,767,485	\$ 1,745,110	\$ 2,182,803
OTHER FINANCING SOURCES (USES)			
Revenue Bond Issuance	\$ -	\$ 37,830	\$ -
Issuance of Refunding Bonds	-	-	3,930
Payment of Refunded Bonds Escrow Agent	-	-	(3,930)
Bond and Certificate of Participation Issue Premium	-	241	248
Transfer-In	585,104	366,779	273,990
Transfer-Out	(1,001,068)	(1,657,555)	(2,112,030)
NET OTHER FINANCING SOURCES (USES)	\$ (415,964)	\$ (1,252,705)	\$ (1,837,792)
NET CHANGE IN FUND BALANCES	\$ 1,351,521	\$ 492,405	\$ 345,011

(1) For fiscal years 2013, 2014, and 2015, the schedule of revenues and expenditures includes all financial activity for the fiscal year, including revenue and expenditure accruals at June 30.

(2) During fiscal year 2014, Other Taxes revenue increased due to an increase in cigarette excise taxes and an expansion of the tax to little cigars.

(3) During fiscal year 2014, All Other Revenues decreased due to an increase in expected claims to be paid out for unclaimed property related to additional outreach and education programs.

(4) During fiscal year 2014, General Education function spending increased due to a \$78 per pupil increase and an increase in total pupils.

(5) During fiscal year 2015, Health and Human Services function spending increased due to an expansion of eligibility for medical assistance.

(6) During fiscal year 2014, Higher Education function spending increased due to an increase in grants to the University of Minnesota and the Office of Higher Education.

(7) During fiscal year 2015, Intergovernmental Aid function spending increased due to an increase in grants to cities and counties.

BIENNIUM BUDGETS

The biennium that began on July 1, 2013, and ended on June 30, 2015, is referred to herein as the “Previous Biennium.” The biennium that began on July 1, 2015, and will end on June 30, 2017, is referred to herein as the “Current Biennium.” The biennium that will begin on July 1, 2017, and will end on June 30, 2019, is referred to herein as the “Next Biennium.” An individual fiscal year is referred to herein as “FY” or “Fiscal Year.”

Forecast and projected revenues and expenditures are based on the legal requirements contained in Minnesota statutes and session laws as of the time of the forecast and projections.

February 2015 Forecast – Current Biennium

The November 2014 forecast provided the first official forecast for the Current Biennium, as well as revenue and expenditure planning estimates for the Next Biennium. In November 2014 a balance of \$1.037 billion was projected for the Current Biennium. Revisions in the February 2015 Forecast (“February 2015 Forecast”) increased the projected balance to \$1.869 billion. General Fund revenue for the Current Biennium were forecast to be \$42.497 billion, \$3.058 billion (7.8 percent) higher than the Previous Biennium. General Fund expenditures for the Current Biennium were expected to be \$41.128 billion, \$1.830 billion (4.7 percent) higher than the Previous Biennium.

Revenues: Tax revenue was estimated to be \$3.147 billion (8.4 percent) higher than the Previous Biennium. The forecast for individual income tax receipts is \$2.352 billion higher than in Previous Biennium primarily resulting from forecast income growth in tax years 2015 and 2016. Projected higher gross tax receipts and lower refunds resulted in \$715 million higher sales tax receipts than the Previous Biennium. The statewide property tax was expected to be \$39 million higher. Biennial growth in tax revenues was offset slightly by reductions in non-tax revenues and other resources.

Expenditures: Expenditures were expected to grow from \$39.298 billion in Previous Biennium to \$41.128 billion in the Current Biennium. The vast majority of that growth (\$1.591 of \$1.830 billion) is within Health and Human Services programs, in which costs are driven especially by health care enrollment and costs. Expenditures for property tax aids and credits spending were \$405 million (13.7 percent) over estimated spending in the Previous Biennium. Driving this increase is full implementation of policy and aid payment changes made in the 2013 and 2014 Legislative Sessions. Growth in expenditures in health and human services and tax aids and credits were offset by a net decrease of \$167 million in all other areas of State government from the Previous Biennium to the Current Biennium.

Reserves: The reserve amounts for the Current Biennium were unchanged from levels in the Previous Biennium. Total General Fund reserves were \$1.344 billion: \$994 million in the Budget Reserve Account and \$350 million in the Cash Flow Account. The projected Stadium Reserve Account balance was reduced to \$7 million by the end of the Current Biennium. Higher estimated stadium related spending compared to forecast annual revenues resulted in a projected draw-down of the reserve in the Current Biennium.

2015 Legislative Sessions – Current Biennium

During the 2015 regular and special legislative sessions the Legislature enacted a number of revenue and expenditure measures in the General Fund for the Current Biennium. The 2015 Legislative Sessions concluded June 13, 2015, with a balanced budget for the Current Biennium. The enacted budget included increased net General Fund revenues of \$132 million and appropriated an additional \$705 million over the February 2015 Forecast base spending amount; changes were not made to the reserves. After accounting for all revenue and expenditure changes enacted for the Current Biennium, the General Fund balance at the end of the biennium is estimated to be \$865 million.

Revenues in Enacted Budget: The approved budget reflected changes in General Fund revenues from the February 2015 Forecast for the Current Biennium. Net General Fund Revenues now total \$42.629 billion, \$132 million higher than February’s estimates.

Tax Revenues: The Legislature enacted minor tax changes in the 2015 Legislative Sessions. In total, net tax revenues are projected to be \$30 million higher than forecast. Accounting for this change is a \$10 million increase in individual income tax due to a law change disallowing the working family credit for non-residents and a \$20 million increase in sales tax resulting in a delay in the exemption for special taxing districts.

Non-Tax and Other Revenues: Legislation enacted in the 2015 Legislative Sessions impacted transfers, fees, fine,

surcharges and other non-dedicated General Fund revenues. Total non-tax revenue is projected to be \$1.426 billion, \$23 million higher than February's forecast. Other revenue is projected to be \$400 million, \$79 million higher than previously estimated. Accounting for this change are significant increases to transfers-in to the General Fund including a \$63 million transfer-in from the Closed Landfill Investment Fund and an \$8 million transfer-in from the Metro Landfill Contingency Action Trust Fund.

Expenditures in Enacted Budget General Fund expenditures in the Current Biennium are now expected to total \$41.834 billion, \$705 million (1.7 percent) higher than forecast estimates. Appropriations in State and local programs were made across all areas of the State budget. Significant appropriations were provided to K-12 education, higher education, public safety and judiciary, environment and agriculture, and economic development. One time cost shifting in health and human services partially offset increases in other areas of the budget.

K-12 education expenditures are estimated to be \$17.236 billion, \$526 million (3.2 percent) higher than previously forecast. K-12 education spending represents 41 percent of total General Fund expenditures. The Legislature enacted major appropriations in education finance including a 2 percent increase in the basic education formula in each year (\$346 million), and increases in early childhood education programs, including increases to Early Learning Scholarships (\$48 million), School Readiness (\$31 million), and Head Start (\$10 million).

Higher education spending is now projected to be \$3.067 billion, \$174 million (6.0 percent) higher than February's projections. An additional \$22 million was provided to the University of Minnesota, and an additional \$100 million was provided to MnSCU. A \$30 million appropriation was also made to the University of Minnesota medical school.

Reductions of \$291 million (2.3 percent) to Health and Human Services set the Current Biennium spending in the area at \$12.481 billion. Health and human services is projected to account for 30 percent of total General Fund spending. One-time shifting of Medical Assistance program (Medical Assistance) spending from the General Fund to the Health Care Access Fund in the Current Biennium resulted in savings of \$538 million. Offsetting this savings is increased funding for nursing facilities (\$138 million), increased spending for child protection to support grants to counties for child protection staffing costs and activities (\$52 million), and increased funding for private and State-operated mental health and chemical dependency programs (\$73 million).

Public safety and Judiciary spending is now estimated to total \$2.122 billion in the Current Biennium, an increase of \$115 million (5.8 percent) over February 2015 Forecast. Significant increases in appropriations to the court operations account for the majority of the change.

Jobs and economic development spending is expected to be \$402 million in the Current Biennium, an increase of \$51 million. Appropriations for the "Border-to-Border Broadband Development Grant Program", workforce housing and the creation of a propane pre-purchase program to purchase heating fuels in the off season account for the increase.

Increased appropriations of \$39 million result in a total spending of \$377 million for environment and agriculture in the Current Biennium. Accounting for the increase are appropriations for parks and trails and funding for the State response to the avian influenza outbreak. One-time appropriations in the environment bill area are offset by a cancellations of the repayment from the General Fund to the Closed Landfill Investment Fund; provided sufficient balances, repayment will occur with the *2015 November Budget and Economic Forecast* under the enacted budget.

Reserves in Enacted Budget: The reserve amounts for the Current Biennium are unchanged from levels projected in the February 2015 Forecast. Total General Fund reserves in the enacted budget are \$1.344 billion: \$994 million in the Budget Reserve Account and \$350 million in the Cash Flow Account. The Stadium Reserve Account balance was reduced to \$7 million by the end of the Current Biennium.

November 2015 Forecast – Current Biennium

When the Current Biennium budget was enacted in May and June 2015, an \$865 million unspent balance remained. Spending and revenue changes in the November 2015 Forecast ("November 2015 Forecast") increased the forecast balance to \$1.871 billion. However, current law allocated a portion of this balance in several ways. The first provision provided for the repayment of funds borrowed during the 2015 special legislative session for spending during the Current Biennium. Based on a positive unrestricted General Fund forecasted budgetary balance at the end of the Current Biennium, MMB was directed to transfer \$63 million to the closed landfill investment fund and \$8 million to the metropolitan landfill contingency action trust account. The second provision allocated 33 percent of any positive

unrestricted balance to the Budget Reserve Account. \$594 million was allocated to the Budget Reserve Account in the November 2015 Forecast. After accounting for forecast changes and statutory allocations, a \$1.206 billion budgetary balance was projected for the Current Biennium in the November 2015 Forecast, \$341 million higher than end of session estimates.

CURRENT BIENNIUM -- GENERAL FUND BUDGET
END-OF-SESSION VS. NOVEMBER 2015 FORECAST COMPARISON
(\$'s in Millions)

	End-of-Session	November 2015 Forecast	\$ Change	% Change
Beginning Balance	\$1,421	\$2,103	\$682	48.0%
Revenues				
Taxes	40,803	40,905	102	0.3
Non-Tax Revenues	1,426	1,426	0	0.0
Transfers, Other Resources	400	388	(12)	(3.1)
Total Revenues	\$42,629	\$42,718	\$90	0.2%
Expenditures				
E-12 Education	17,236	17,309	73	0.4
Property Tax Aids	3,353	3,358	6	0.2
Health & Human Services	12,481	12,064	(416)	(3.3)
Debt Service	1,267	1,241	(27)	(2.1)
All Other	7,497	7,683	186	2.5
Total Expenditures	\$41,834	\$41,656	\$(178)	(0.4)%
Budget Reserve Account	994	1,597	602	
Cash Flow Account	350	350	-	
Stadium Reserve Account	7	13	6	
Budgetary Balance	\$865	\$1,206	\$341	

Revenues: Revenues for the Current Biennium in the November 2015 Forecast were projected to reach \$42.718 billion, an improvement of \$90 million (0.2 percent) over end of session estimates. A reduction in the forecast for individual income tax receipts (\$110 million) was offset by an increased forecast for sales tax (\$91 million), corporate franchise tax (\$69 million) and cigarette taxes (\$67 million).

The November 2015 Forecast was the first forecast for the Current Biennium since the biennium began on July 1. After four months of observed collections, fiscal year-to-date receipts were \$6.093 billion, or about 14 percent of the total expected over the biennium. With 20 months of Current Biennium collections left to observe, 86 percent of forecast receipts were outstanding.

In the November 2015 Forecast individual income tax receipts were forecast to be \$110 million (0.5 percent) less than the prior estimate. Lower forecast growth in both wage and non-wage income in each year from 2015 to 2017 offset the increase in MMB's estimate of tax liability for 2014, the base year for the income tax forecast.

Among the major tax types, the sales tax showed the largest dollar amount increase over the prior estimate, \$91 million (0.8 percent). This change reflected higher than expected sales tax receipts in FY 2015 – the base year for the forecast – and stronger projected taxable sales growth in 2017. Gross sales tax receipts – net of the motor vehicle lease transfer – were anticipated to exceed the prior estimate by \$95 million, and the sales tax refund forecast was lowered by \$3 million.

Expenditures: In the November 2015 Forecast spending estimates for the Current Biennium were projected to be \$41.656 billion, which is \$178 million (0.4 percent) lower than projected at the end of the 2015 Legislative Session.

Revisions to the forecast for health and human services (HHS) reduced expenditures by \$416 million (3.3 percent) in that budget category and more than accounted for the overall reduction in spending estimates for the Current Biennium in the November forecast. Lower rates paid to managed-care organizations through the Medical Assistance drove the overall HHS reduction. The forecast for debt service was also down \$27 million (2.1 percent) due to lower interest rates.

The overall spending reduction was partially offset by increases in other areas of the budget. The E-12 education forecast increased slightly by \$73 million (0.4 percent). Appropriations that have special legal authority to carry forward from the Previous Biennium increased spending in the Current Biennium by \$94 million. Finally, conditional General Fund transfer provisions to disaster contingency accounts and environmental funds that were enacted into law during the 2015 regular and special legislative sessions and implemented either with the fiscal year close or the November 2015 Forecast increased spending in the Current Biennium by \$93 million.

Reserves: Current law requires two transfers to the Budget Reserve Account with the November 2015 Forecast. Under Minnesota Statutes, Section 79.251, a portion of the excess surplus in the workers' compensation assigned risk plan is deposited to the General Fund and directed to the Budget Reserve Account. In July 2015, \$13 million was transferred to the General Fund; of that amount \$5 million was appropriated for workers' compensation program reform and \$8 million was credited to the Budget Reserve Account.

In addition, Minnesota Statutes, Section 16A.152, directs MMB to allocate funds to the Budget Reserve Account, provided three conditions are met:

First, the State must have a forecast balance for the Current Biennium. With the November 2015 Forecast, the Current Biennium projected forecast balance was \$1.871 billion.

Second, the existing statutory provisions that allocate forecast balances to restoring reserves, repaying accounting shifts and repaying borrowed funds must be satisfied before depositing additional resources into the reserve. With the November 2015 Forecast, provisions transferring \$63 million to the closed landfill investment fund and \$8 million metropolitan landfill contingency action trust account were fulfilled and there were no other outstanding provisions.

Third, the State's Budget Reserve Account level must be below the level recommended by MMB to adequately manage the volatility of the General Fund tax structure. The current report, released in September 2015, recommends a budget reserve level of 4.8 percent of the Current Biennium's General Fund non-dedicated revenues, or \$2.032 billion for the Current Biennium. With the November forecast \$8 million was added to the State's Budget Reserve Account prior to allocations bringing the level to \$1.002 billion, below the amount recommended.

Since all three conditions were met in the forecast, current law triggered a deposit of 33 percent of the forecast balance to the Budget Reserve Account. Of the total \$1.871 billion projected forecast balance for Current Biennium, \$594 million was credited to Budget Reserve Account, increasing the reserve to \$1.597 billion in FY 2016. With this increase, the Budget Reserve Account was approximately 3.8 percent of General Fund non-dedicated revenue in the Current Biennium. Including the Cash Flow Account, total General Fund reserves were 4.6 percent of Current Biennial revenues.

The balance in the Stadium Reserve Account was projected to be \$13 million at the end of the Current Biennium, up \$6 million from end of session estimates. An improved gambling tax forecast drove the balance increase.

February 2016 Forecast – Current Biennium

Minnesota's economic and budget forecast mirrored a weaker U.S. economic outlook in the February 2016 Forecast. Forecast revenues for the Current Biennium were down \$427 million compared to estimates in November, mostly due to slower projected growth in income and sales tax collections. Lower revenues were partially offset by a \$129 million reduction in forecast spending, driven by changes to the Medical Assistance forecast. Total reserves increased by \$8 million leaving a projected \$900 million General Fund budgetary balance for the Current Biennium.

**CURRENT BIENNIUM -- GENERAL FUND BUDGET
NOVEMBER 2015 FORECAST VS. FEBRUARY 2016 FORECAST COMPARISON
(\$'s in Millions)**

	November 2015 Forecast	February 2016 Forecast	\$ Change	% Change
Beginning Balance	\$2,103	\$2,103	\$ -	0.0%
Revenues				
Taxes	40,905	40,439	(466)	(1.1)
Non-Tax Revenues	1,426	1,462	36	2.5
Transfers, Other Resources	386	388	2	0.6
Total Revenues	\$42,716	\$42,289	\$(427)	(1.0)%
Expenditures				
E-12 Education	17,309	17,320	11	0.1
Property Tax Aids	3,356	3,351	(4)	(0.1)
Health & Human Services	12,064	11,934	(130)	(1.1)
Debt Service	1,241	1,240	(1)	(0.1)
All Other	7,683	7,679	(4)	(0.1)
Total Expenditures	\$41,653	\$41,524	\$(129)	(0.3)%
Budget Reserve Account	1,597	1,591	-	-
Cash Flow Account	350	350	-	-
Stadium Reserve Account	13	21	8	
Budgetary Balance	\$1,206	\$900	\$(306)	

Revenues: Total General Fund revenues for Current Biennium was forecast to be \$42.289 billion, \$427 million (1.0 percent) less than the November forecast. Total tax revenues for the Current Biennium were forecast to be \$40.439 billion, \$466 million (1.1 percent) below the prior estimate. Lower expected individual income, corporate, sales, and state general property tax receipts bring down the forecast, more than offsetting higher expected other tax revenue.

Individual income tax receipts were forecast to be \$95 million (0.4 percent) less than the November estimate. Lower forecast income growth from 2015 to 2017 and a decrease in assumed tax liability for 2014, the base year for the forecast, contributed to the lower income tax estimate.

Among major tax types, the sales tax showed the largest dollar amount decrease for the Current Biennium from the prior estimate, \$311 million (2.8 percent). This change reflected lower than expected sales tax receipts in FY 2016, the base for the forecast, and weaker projected taxable sales growth in calendar year 2016 and the first half of calendar year 2017. Lower expected gross sales tax receipts and higher expected sales tax refunds both contributed to the net forecast change. Lower projected gross corporate tax payments more than offset a reduced corporate refund forecast to bring expected net corporate tax revenues for Current Biennium \$93 million (3.5 percent) below the prior estimate. Other tax revenue was expected to exceed the prior estimate by \$35 million (1.0 percent). Among other taxes, the estate tax showed the largest dollar amount change, \$24 million (7.5 percent) more than in the November 2015 Forecast.

Expenditures: Slightly lower expenditures Current Biennium partially offset the overall forecast balance reduction in the February 2015 Forecast. Expenditures in the current budget period were estimated to be \$41.524 billion, \$129 million (0.3 percent) lower compared to prior estimates. An increase in the federal matching rate for the Children's Health Insurance Program ("CHIP") results in lower State obligations for Medical Assistance, and was the primary contributor to the spending savings in the forecast. Spending in all other areas of the budget were forecast to change \$1 million (>0.1 percent) in the February 2016 Forecast, compared to November 2015 estimates.

Reserves: The General Fund Budget Reserve Account balance of \$1.597 billion in the February 2016 Forecast was unchanged from November. This amount represented 3.8 percent of projected General Fund revenue which is lower than the target level of 4.8 percent of Current Biennium revenue recommended by MMB in September 2015. The cash

flow account balance remained unchanged at \$350 million.

The balance in the Stadium Reserve Account was expected to be \$21 million at the end of the Current Biennium, \$8 million higher than estimates in November. While stadium related spending remained largely unchanged, higher projected gambling revenues over the forecast period resulted in less reliance on the stadium reserve to fund stadium obligations in the Current Biennium compared to previous estimates. With the February 2016 Forecast, use of the Stadium Reserve Account was projected for FY 2016 only, and not the entire forecast horizon as was previously estimated.

End of 2016 Legislative Session – Current Biennium

At the beginning of the 2016 Legislative Session, MMB's February Economic and Budget Forecast projected a Current Biennium budget balance of \$900 million. Legislative budget actions during the 2016 Legislative Session included supplemental spending and minor tax law changes. Total spending in the Current Biennium is now projected to be \$41.763 billion, \$239 million (0.6 percent) higher than forecast estimates. Total revenues are now projected to be \$42.356 billion, \$67 million (0.2 percent) higher than forecast. There were no changes to reserves levels in the 2016 Legislative Session. As a result of these actions, the Current Biennium projected budgetary balance is now \$729 million.

Revenues: The enacted budget increased revenues by \$67 million compared to forecast. Total tax revenue changes in the Current Biennium totaled \$24 million. Changes included an individual income tax exemption for military pensions, which reduced General Fund revenues by \$22.6 million in FY 2017 compared to forecast. Changes to non-tax revenue included an update to the value of a statutory transfer from the Health Care Access Fund to the General Fund by \$74 million in the Current Biennium. Other minor changes to fees and surcharges partially offset the total revenue gains in the Current Biennium.

Expenditures: Spending was increased by \$239 million (0.6 percent), with expenditures for the Current Biennium expected to total \$42.763 billion. Supplemental changes were made across State programs; however the increases were primarily in E-12 education, health and human services, economic development and public safety.

- E-12 education: Approximately \$25 million per year was provided for access to prekindergarten for 3,700 four-year-olds beginning in FY 2017. A six-year, \$12.1 million matching grant program was established in FY 2017 to increase the number of school counselors, psychologists, social workers, nurses, and chemical dependency counselors. Multiple teacher workforce development initiatives received \$10 million in FY 2017.
- Health and human services: Increased funding was approved for State-operated treatment programs by \$62.7 million in the Current Biennium. This includes increases for higher operating costs, deficiency funding for Minnesota State Operated Community Services, and increased funding for State inpatient psychiatric facilities.
- Economic development: \$35 million was approved for the Border-to-Border Broadband Development Program to award grants for broadband infrastructure, as well as \$10 million for the Minnesota 21st Century Fund for economic development on the Iron Range. \$35 million was included in the Current Biennium for grants and programs to reduce disparities, particularly for communities of color. The Minnesota Investment Fund was reduced by \$9 million in FY 2017; the Job Creation Fund was reduced by \$11.5 million in FY 2017; and the Workers' Compensation System Reform funding was reduced by \$6.1 million in FY 2016.
- Public safety: Increased operational funding in the amount of \$10.4 million was approved in Current Biennium to maintain current operations at State-run correctional facilities. Increased funding for the Challenge Incarceration Program at the Department of Corrections was approved by \$5.8 million for the Current Biennium.

Reserves: The General Fund Budget Reserve Account balance of \$1.597 billion in the forecast was unchanged from the February 2016 Forecast. The Cash Flow Account balance remains at \$350 million and the projected Stadium Reserve Account balance at the end of Current Biennium remained unchanged at \$21 million.

The following table displays a summary of the estimated amounts of revenues and expenditures allocable to the General Fund for the Current Biennium based on the end of the 2016 Legislative Session. Authorized expenditures are presented on a budgetary basis.

**CURRENT BIENNIUM
GENERAL FUND – BUDGETARY BASIS
ESTIMATES OF REVENUE AND EXPENDITURES
END OF 2016 LEGISLATIVE SESSION
(\$'s in Thousands)⁽¹⁾**

	Fiscal Year 2016	Fiscal Year 2017	Current Biennium
Forecast Resources			
Prior Year Ending Balance ⁽¹⁾	2,103,017	2,598,802	2,103,017
Current Resources:			
Tax Revenues	19,917,133	20,497,670	40,414,803
Non-Tax Revenues	752,013	715,742	1,467,755
Subtotal - Non-Dedicated Revenue	20,669,146	21,213,412	41,882,558
Dedicated Revenue	500	500	1,000
Transfers In	195,816	206,525	402,341
Prior Year Adjustments	35,132	34,921	70,053
Subtotal - Other Revenue	231,448	241,946	473,394
Subtotal-Current Resources	20,900,594	21,455,358	42,355,952
Total Resources Available	23,003,611	24,054,160	44,458,969
Actual & Estimated Expenditures and Transfers			
E-12 Education	8,522,589	8,877,563	17,400,152
Higher Education	1,530,893	1,540,931	3,071,824
Property Tax Aids & Credits	1,662,222	1,689,193	3,351,415
Health & Human Services	5,672,870	6,341,886	12,014,756
Public Safety & Judiciary	1,078,120	1,094,258	2,172,378
Transportation	141,847	136,052	277,899
Environment & Agriculture	273,910	201,687	475,597
Jobs, Economic Development, Housing & Commerce	245,377	270,405	515,782
State Government & Veterans	524,979	519,547	1,044,526
Debt Service	609,285	564,406	1,173,691
Capital Projects & Grants	147,717	136,926	284,643
Estimated Cancellations	(5,000)	(15,000)	(20,000)
Total Expenditures & Transfers	\$20,404,808	\$21,357,854	\$41,762,662
Balance Before Reserves	2,598,802	2,696,307	2,696,307
Cash Flow Account	350,000	350,000	350,000
Budget Reserve	1,596,522	1,596,522	1,596,522
Stadium Reserve	21,196	21,196	21,196
Budgetary Balance	\$631,084	\$728,589	\$728,589

⁽¹⁾ Totals may not foot due to rounding.

The following table sets forth by source the forecasted amounts of non-dedicated revenues allocable to the General Fund for the Current Biennium, presented on a budgetary basis.

**CURRENT BIENNIUM
GENERAL FUND – BUDGETARY BASIS
ESTIMATES OF NONDEDICATED REVENUES
END OF 2016 LEGISLATIVE SESSION
(\$'s in Thousands)⁽¹⁾**

	Fiscal Year 2016	Fiscal Year 2017	Current Biennium
Net Nondedicated Revenues:			
Income Tax - Individual	\$10,715,600	\$11,122,600	\$21,838,200
Income Tax - Corporate	1,324,495	1,226,559	2,551,054
Sales Tax	5,233,977	5,484,393	10,718,370
Statewide Property Tax	841,080	847,399	1,688,479
Estate Tax	179,900	161,400	341,300
Liquor, Wine & Beer	86,060	87,790	173,850
Cigarette & Tobacco	629,170	635,660	1,264,830
Mining	2,300	2,500	4,800
Mortgage Registry Tax	107,698	108,080	215,778
Deed Transfer Tax	109,427	120,173	229,600
Gross Earnings Taxes	362,719	374,359	737,078
Controlled Substance Tax	5	5	10
Lawful Gambling Taxes	54,950	57,650	112,600
Medical Assistance Surcharges	274,307	274,307	548,614
Motor Vehicle Registration Tax	650	650	1,300
Tobacco Settlements	162,336	160,252	322,588
Investment Income	13,000	13,000	26,000
DHS MSOP Collections	14,805	15,579	30,384
DHS SOS Collections	44,884	49,283	94,167
Lottery Revenue	63,452	65,453	128,905
Departmental Earnings	190,298	189,887	380,185
Fines & Surcharges	81,539	80,506	162,045
Other Nondedicated Revenue	181,699	141,782	323,481
Tax & Non-Tax Refunds	(5,205)	(5,855)	(11,060)
Total Net Nondedicated Revenues	\$20,669,146	\$21,213,412	\$41,882,558

⁽¹⁾ Totals may not foot due to rounding.

October Revenue and Economic Update

Minnesota's net general fund receipts totaled \$4.457 billion during the months of July through September 2016, or \$97 million (2.1 percent) less than projected in the February 2016 Budget and Economic Forecast adjusted for legislative changes. Receipts from all major tax types were below the forecast for the quarter. In September, total net revenues were \$24 million (1.2 percent) less than forecast, adding to negative variances for the months of July and August. Net general fund revenues for the Fiscal Year 2016, are now \$220 million more than forecast in February, producing a variance that is \$10 million less than the \$230 million originally reported in the July 2016 Revenue and Economic Update. Lower than expected other revenues received between the end of the fiscal year and the official close were partially offset by lower than expected individual income, corporate, and sales tax refunds paid prior to the fiscal year close. A \$1.3 million increase to the forecast for 2015 legislative session law changes reduces the positive variance for departmental earnings and Department of Human Services collections relative to what we reported in July.

Net individual income tax receipts were \$29 million (1.1 percent) less than forecast for the first three months of FY 2017. Lower than expected gross tax receipts and larger than forecast refunds generated the negative variance. Payments associated with calendar year 2016 economic activity—income tax withholding and estimated payments—were about \$16 million below the forecast.

Income tax refunds for the quarter, which are associated with tax year 2015 filings, were \$21 million larger than forecast. That variance, however, may be due to the timing of tax return processing rather than lower tax liability. Final tax year 2015 income tax liability will be known after all 2015 tax returns—including returns due October 17 from taxpayers requesting an extension—have been filed and processed. 2015 income tax liability based on returns processed to date will be estimated in early November.

Net sales tax receipts were \$28 million (2.3 percent) below the forecast. Lower than expected gross sales tax payments and larger than forecast refunds generated the negative variance.

Lower than expected gross corporate tax payments brought net corporate tax receipts \$18 million (5.2 percent) below the February forecast.

Possible Special Legislative Session

Minnesota Governor Dayton is considering a special legislative session to address rising premiums impacting Minnesotans who buy health care coverage through the State's individual market. The Governor has asked legislative leaders to come to agreement on legislation by November 1, 2016. He is considering diverting funds that would be earmarked for the Budget Reserve Account with the next Budget and Economic Forecast, if there is a positive balance with that forecast, to cover the cost of providing financial assistance to those who purchase insurance through the State's individual market and are not eligible for federal tax credits. The amount that would be diverted is unknown at this time.

No assurance can be given that Minnesota Governor Dayton will actually convene a special session, or that the proposed legislation described above would actually be considered in any such special session, that other legislation might not also be introduced during any such special session, or that any proposed legislation considered during such special session would actually be approved by the legislature or signed or vetoed by the Governor.

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HISTORICAL AND PROJECTED REVENUE AND EXPENDITURE GROWTH

The following tables display historical and projected General Fund revenue and expenditure growth by year for the General Fund for the Previous Biennium and the Current Biennium. Information is provided by major revenue and expenditure categories based on end of 2016 Legislative Session estimates.

HISTORICAL AND PROJECTED REVENUE GROWTH JUNE 2016 GENERAL FUND FORECAST (\$'s in Millions)

	Actual FY 2012	Actual FY 2013	Actual FY 2014	Actual FY 2015	Estimated FY 2016	Estimated FY 2017	Estimated FY 2018	Estimated FY 2019	Average Annual
Individual Income Tax	\$ 7,972	\$ 9,013	\$ 9,660	\$ 10,403	\$ 10,716	\$ 11,123	\$ 11,780	\$ 12,375	
\$ change	443	1,040	647	744	312	407	658	595	
% change	5.9%	13.0%	7.2%	7.7%	3.0%	3.8%	5.9%	5.1%	6.4%
Sales Tax	\$ 4,669	\$ 4,760	\$ 5,043	\$ 5,131	\$ 5,234	\$ 5,484	\$ 5,791	\$ 6,055	
\$ change	266	91	282	89	102	250	307	264	
% change	6.0%	2.0%	5.9%	1.8%	2.0%	4.8%	5.6%	4.6%	4.1%
Corporate Tax	\$ 1,044	\$ 1,281	\$ 1,278	\$ 1,455	\$ 1,324	\$ 1,227	\$ 1,241	\$ 1,303	
\$ change	119	237	(3)	177	(131)	(98)	15	62	
% change	12.9%	22.7%	-0.2%	13.9%	-9.0%	-7.4%	1.2%	5.0%	4.9%
Statewide Property Tax	\$ 799	\$ 811	\$ 836	\$ 838	\$ 841	\$ 847	\$ 857	\$ 877	
\$ change	32	12	24	3	3	6	10	20	
% change	4.2%	1.5%	3.0%	0.3%	0.4%	0.8%	1.1%	2.3%	1.7%
Other Tax Revenue	\$ 1,167	\$ 1,282	\$ 1,738	\$ 1,758	\$ 1,802	\$ 1,817	\$ 1,847	\$ 1,870	
\$ change	(64)	115	456	20	44	15	30	23	
% change	-5.2%	9.9%	35.6%	1.2%	2.5%	0.8%	1.7%	1.2%	5.9%
Total Tax Revenue	\$ 15,651	\$ 17,147	\$ 18,554	\$ 19,587	\$ 19,917	\$ 20,498	\$ 21,517	\$ 22,480	
\$ change	796	1,496	1,407	1,033	330	581	1,019	963	
% change	5.4%	9.6%	8.2%	5.6%	1.7%	2.9%	5.0%	4.5%	5.3%
Non-Tax Revenues	\$ 774	\$ 798	\$ 1,288	\$ 753	\$ 752	\$ 716	\$ 715	\$ 710	
\$ change	(34)	24	489	(535)	(1)	(36)	(1)	(5)	
% change	-4.2%	3.1%	61.3%	-41.6%	-0.1%	-4.8%	-0.1%	-0.6%	1.6%
Transfers, All Other	\$ 486	\$ 602	\$ 188	\$ 82	\$ 196	\$ 207	\$ 156	\$ 156	
\$ change	(35)	116	(414)	(105)	113	11	(50)	0	
% change	-6.8%	23.9%	-68.8%	-56.1%	137.5%	5.5%	-24.4%	0.0%	1.3%
Total Revenue	\$ 16,912	\$ 18,547	\$ 20,030	\$ 20,422	\$ 20,865	\$ 21,420	\$ 22,387	\$ 23,346	
\$ change	728	1,636	1,483	392	443	555	968	959	
% change	4.5%	9.7%	8.0%	2.0%	2.2%	2.7%	4.5%	4.3%	4.7%

**HISTORICAL AND PROJECTED SPENDING GROWTH
JUNE 2016 GENERAL FUND FORECAST
(\$'s in Millions)**

	Actual FY 2012	Actual FY 2013	Actual FY 2014	Actual FY 2015	Estimated FY 2016	Estimated FY 2017	Estimated FY 2018	Estimated FY 2019	Average Annual
K-12 Education	\$ 6,616	\$ 8,865	\$ 8,430	\$ 8,188	\$ 8,523	\$ 8,878	\$ 9,004	\$ 9,169	
\$ change	538	2,249	(435)	(242)	334	355	127	165	
% change	8.9%	34.0%	-4.9%	-2.9%	4.1%	4.2%	1.4%	1.8%	5.8%
Higher Education	\$ 1,275	\$ 1,295	\$ 1,381	\$ 1,452	\$ 1,531	\$ 1,541	\$ 1,537	\$ 1,533	
\$ change	(82)	20	86	71	79	10	(4)	(4)	
% change	-6.0%	1.5%	6.7%	5.1%	5.4%	0.7%	-0.3%	-0.2%	1.6%
Prop. Tax Aids & Credits	\$ 1,457	\$ 1,320	\$ 1,321	\$ 1,613	\$ 1,662	\$ 1,689	\$ 1,718	\$ 1,735	
\$ change	56	(137)	0	292	50	27	29	17	
% change	4.0%	-9.4%	0.0%	22.1%	3.1%	1.6%	1.7%	1.0%	3.0%
Health & Human Services	\$ 5,385	\$ 5,208	\$ 5,430	\$ 6,191	\$ 5,673	\$ 6,342	\$ 7,080	\$ 7,344	
\$ change	1,062	(178)	222	761	(518)	669	738	264	
% change	24.6%	-3.3%	4.3%	14.0%	-8.4%	11.8%	11.6%	3.7%	7.3%
Public Safety	\$ 883	\$ 958	\$ 944	\$ 1,035	\$ 1,078	\$ 1,094	\$ 1,092	\$ 1,092	
\$ change	(63)	75	(14)	91	43	16	(2)	(0)	
% change	-6.7%	8.5%	-1.4%	9.6%	4.2%	1.5%	-0.2%	0.0%	1.9%
Debt Service	\$ 192	\$ 223	\$ 620	\$ 624	\$ 609	\$ 564	\$ 554	\$ 557	
\$ change	(209)	31	397	4	(14)	(45)	(10)	3	
% change	-52.1%	16.1%	178.0%	0.6%	-2.3%	-7.4%	-1.8%	0.5%	16.4%
All Other	\$ 772	\$ 871	\$ 1,223	\$ 1,190	\$ 1,329	\$ 1,250	\$ 1,168	\$ 1,170	
\$ change	(57)	99	352	(32)	138	(79)	(82)	3	
% change	-6.9%	12.8%	40.4%	-2.6%	11.6%	-6.0%	-6.6%	0.3%	5.4%
Total Spending	\$ 16,580	\$ 18,739	\$ 19,348	\$ 20,293	\$ 20,405	\$ 21,358	\$ 22,153	\$ 22,601	
\$ change	1,245	2,160	609	945	112	953	795	448	
% change	8.1%	13.0%	3.3%	4.9%	0.6%	4.7%	3.7%	2.0%	5.0%

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BUDGET PLANNING ESTIMATES

Next Biennium

Planning estimates for the Next Biennium are based on the February 2016 Forecast adjusted for legislative action. The planning projections contain revenue and expenditure estimates for the Next Biennium based on the most recent information about the national and state economic outlook, caseloads, enrollments and cost projections as amended to reflect legislative enactment of the budget for the Current Biennium. The longer-term estimates for the Next Biennium carry a higher degree of uncertainty and a larger range of potential error.

The actions taken during the 2016 Legislative Session that adjusted the budget for the Current Biennium impacted the projections and estimates for the Next Biennium. General Fund revenues are now estimated to be \$45.805 billion, \$3.449 billion (8.1 percent) higher than estimates for the Current Biennium. Expected growth in two of the three largest General Fund revenue sources account for \$3.445 billion of the growth. Receipts for individual income taxes and sales tax are expected to grow 10.6 percent and 10.5 percent, respectively. Reductions in corporate franchise tax revenue, non-tax revenue and other resources partially offset the overall revenue growth estimated for the Next Biennium.

Projected spending in the Next Biennium is now estimated to be \$44.754 billion, \$2.91 billion (7.2 percent) higher than estimates for the Current Biennium. Expected growth in the two largest areas of the budget more than accounts for the overall growth. E-12 education and health and human services are expected to grow \$3.182 billion, 4.4 percent, and 20.1 percent, respectively. Partially offsetting the growth is lower projected spending in environment, agriculture, transportation and economic development programs due to one-time spending commitments in the Current Biennium. Spending projections only include increases incorporated in current law to education aids, health care, and local aid/property tax relief programs based on enrollment, caseload and current law formula provisions.

The budget planning estimate for the Next Biennium is structurally balanced; projected revenues are expected to exceed estimated spending by \$1.015 billion. The impact of inflation is not reflected in expenditure projections. Based on the February 2016 Forecast the consumer price index is projected to increase by 2.5 percent in FY 2018 and 2.7 percent in FY 2019. Annual expenditure inflation pressures, if recognized, would add approximately \$563 million to FY 2018 spending estimates and \$1.188 billion to FY 2019 spending estimates.

General Fund reserve estimates in the Next Biennium include \$1.597 billion in the Budget Reserve Account, and a \$350 million balance in the Cash Flow Account, both \$350 million in the Cash Flow Account, but unchanged in the Current Biennium. The balance in the Stadium Reserve Account is projected to be \$24 million.

Revenue, spending and reserve estimates for the Next Biennium will be updated in the November 2016 forecast.

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GENERAL FUND REVENUE SOURCES

Tax Sources

The State's principal sources of non-dedicated revenues are taxes of various types. A description of the major taxes is set forth below.

Income Tax: The income tax rate schedules for 2016 consist of four income brackets having tax rates of 5.35 percent, 7.05 percent, 7.85 percent and 9.85 percent as shown below. The tax brackets are indexed annually for inflation, as measured by the national consumer price index. The base of the tax is federal taxable income, with selected additions and subtractions. There is an income exclusion for low-income elderly and disabled taxpayers. The exclusion phases out as adjusted gross income and nontaxable sources of income rise. Two earner couples are entitled to a non-refundable credit against tax liability to offset the additional tax liability that results from the "married joint" filing status as opposed to the "single" filing status. The maximum credit per return to offset this "marriage penalty" is \$1,421.00. In addition, the State tax code contains a refundable child care credit, a working family credit, and an education credit all targeted at low income parents. An alternative minimum tax is imposed on Minnesota alternative minimum taxable income or AMTI (which is similar to federal alternative minimum taxable income) at a flat rate of 6.75 percent on AMTI in excess of an exemption amount, to the extent the minimum tax exceeds the regular tax.

SINGLE FILER

Taxable Income	Tax
on the first \$25,180	5.35%
on all over \$25,180 but not over \$82,740	7.05%
on all over \$82,740 but not over \$155,650	7.85%
on all over \$155,650	9.85%

MARRIED FILING JOINTLY

Taxable Income	Tax
on the first \$36,820	5.35%
on all over \$36,820, but not over \$146,270	7.05%
on all over \$146,270, but not over \$259,420	7.85%
on all over \$259,420	9.85%

Married individuals filing separate returns, estates and trusts must compute their income tax by applying married rates, except that the income brackets will be one-half of the above amounts.

HEAD OF HOUSEHOLD

Taxable Income	Tax
on the first \$31,010	5.35%
on all over \$31,010, but not over \$124,600	7.05%
on all over \$124,600, but not over \$207,540	7.85%
on all over \$207,540	9.85%

Sales and Use Tax: The sales tax rate of 6.875 percent is applicable to most retail sales of goods with the exception of food, clothing, and drugs. Purchases made by non-profit organizations and the federal government, most local governments and school districts are exempt (beginning January 1, 2017, purchases of all local governments will be exempt). In general capital equipment used in manufacturing, fabricating, mining and refining is exempt from tax. In November 2008, Minnesota voters voted to amend the constitution to raise the sales tax rate beginning on July 1, 2009, by 3/8 of 1 percent point. The proceeds from the incremental increase are dedicated to funds other than the General Fund for the purpose of protecting the environment and preserving Minnesota’s arts and cultural heritage. The new general statewide rate is 6.875 percent. The 3/8 of 1 percent point increment will be in place through 2034.

Statewide Property Tax: A State general property tax is levied on commercial and industrial property, public utility property, unmined iron ore property, and seasonal recreational property, including cabins. Electric generation attached machinery and property located at the Minneapolis-St. Paul International Airport and the St. Paul Airport are exempt from this tax. The tax is levied at a uniform rate across the State. The levy amount is adjusted annually for the increase, if any, in the implicit price deflator for government consumption expenditures and gross investment for State and local governments prepared by the U.S. Bureau of Economic Analysis.

Corporate Franchise Tax: A flat tax rate of 9.8 percent is imposed on corporate taxable income. Beginning in 2014, corporations apportion their income to Minnesota solely on the basis of sales in Minnesota. Prior to 2014 a three factor formula of property, payroll and sales had been used. That formula was phased out between 2007 and 2014. An alternative minimum tax is imposed on Minnesota alternative minimum taxable income (which is similar to federal alternative minimum taxable income) at a flat rate of 5.8 percent, to the extent the minimum tax exceeds the regular tax. In the 2013 Legislative Session numerous changes were made to the corporate income tax. Among the significant provisions were: 1) the repeal of special rules for foreign operating corporations, 2) the repeal of the exclusion for foreign royalties, 3) An increase in the minimum fee, 4) a broadened definition of sales to include the sales of non-nexus subsidiaries of corporations subject to Minnesota tax, 5) a change in the Research & Development credit from refundable to non-refundable, and 6) a provision that subjects the income of foreign entities who elect not to be treated as corporations, that are part of a unitary business taxable in Minnesota, and whose income is included in federal taxable to Minnesota tax.

Beginning in tax year 2002, Minnesota required 80 percent of federal “bonus depreciation” be added to taxable income and then deducted in five equal parts over the next five years. The effect of this provision is to negate the revenue loss that would otherwise result from federal “bonus depreciation”.

A fee is imposed as a part of the franchise tax liability. The fee is in addition to the regular and alternative minimum tax. The amount of the fee is based on the sum of Minnesota property, payroll and sales. The 2013 legislature adjusted the fee schedule and indexed the dollar amounts for inflation, based on the consumer price index. The fee schedule for tax year 2015 is shown below:

Fee Basis	Amount of Fee
Less than \$960,000	\$0
\$960,000 to \$1,929,999	\$200
\$1,930,000 to \$9,649,999	\$580
\$9,650,000 to \$19,299,999	\$1,930
\$19,300,000 to \$38,589,999	\$3,860
\$38,590,000 or more	\$9,650

Insurance Gross Earnings Tax: A tax is imposed on the gross premium revenue of insurance companies at the following rates:

1.5%	Life insurance
2.0%	Domestic and foreign company premiums.
1.0%	Mutual property and casualty companies with assets of \$5 million or less on 12/31/89.
1.26%	Mutual property and casualty companies with assets in excess of \$5 million but less than \$1.6 billion on 12/31/89.
3.0%	Surplus line agents.
0.5%	Surcharge on homeowner's insurance, commercial fire and commercial nonliability insurance premiums.
2.0%	Surcharge on fire premiums for property located in cities of the first class.
1.0%	Health Maintenance Organizations.

Motor Vehicle Sales Tax: Motor vehicle sales, new and used, are exempt from the sales and use tax, but are subject to a 6.5 percent motor vehicle sales tax. The tax is collected at the time of title registration or transfer. Beginning in Fiscal Year 2012, 100 percent of the collections are dedicated to transportation related funds.

Liquor, Wine and Fermented Malt Beverages Tax: Liquor is taxed at \$5.03 per gallon. Wine is taxed at rates that vary from \$.30 per gallon to \$3.52 per gallon, depending on the alcohol content. Beer is taxed at \$2.40 per 31-gallon barrel for beer with alcoholic contents of 3.2 percent by volume or less, and \$4.60 per 31-gallon barrel for strong beer.

A tax of 2.5 percent is imposed on alcoholic beverages sold at retail; this is in addition to the 6.875 percent sales tax on alcoholic beverages.

Cigarette and Tobacco Products Tax: Laws passed in the 2013 Legislative Session made significant changes to the Cigarette and Tobacco taxes. Effective July 1, 2013, the Cigarette tax is 2.83 per pack and adjusted annually to match changes in the average price of cigarettes sold in Minnesota (the tax rate for 2015 is \$2.90 per pack). In addition a pack is subject to a tax in lieu of sales tax of 52.6 cents, which is adjusted annually to match changes in the average price of cigarettes sold in Minnesota. Effective July 1, 2013, the tax on tobacco products is 95 percent of the wholesale price. A one-time floor stocks tax is imposed on cigarettes in the inventory of wholesalers and retailers on July 1, 2013, equal to the increase in the tax enacted in 2013. An electronic cigarette or e-cigarette is a device that simulates smoking tobacco. Electronic cigarettes ("e-cigarettes") and e-juice (fluid in cartridges used with e-cigarettes, some containing nicotine) are considered tobacco products and are subject to the Tobacco tax.

Estate Tax: The tax base is the federal gross estate less various exemptions and deductions, multiplied by the percentage of the decedent's total property that has a Minnesota situs. In the 2013 Session the legislature imposed a gift tax to complement the estate tax; in the 2014 Session that provision was repealed retroactive to its effective date. Also in the 2014 Session, the legislature enacted a new estate tax rate schedule that unlike the old one is independent of pre-existing federal law. The new rate schedule has an exemption amount that rises in annual steps of \$200,000 from \$1.2 million for 2014 deaths to \$2 million for 2018 deaths and tax rates ranging from 9 percent to 16 percent.

Mortgage Tax: A tax of 23 cents is imposed on each \$100 dollars of debt secured by real property. 97 percent of the proceeds go to the State's General Fund and 3 percent to the county in which the property is located.

Deed Tax: A tax of .0033 percent per \$500 or \$1.65 for increments less than \$500 of consideration is imposed on the transfer of real estate by any deed, instrument, or writing. 97 percent of the proceeds go to the State's General Fund and 3 percent to the county in which the property is located.

Gambling Tax: A 6 percent tax is imposed on the takeout of pari-mutuel horse races at licensed tracks. The takeout is 17 percent of straight pools and 23 percent for multiple pools.

The Stadium Legislation passed in 2012 substantially changed the State's gambling tax structure. The Stadium Legislation imposes a new tax on net gambling receipts -- gross receipts less prizes paid (see table below). The Stadium Legislation authorizes two new types of electronic charitable gambling: electronic linked bingo and electronic pull tabs.

The new tax structure is as follows:

Net Receipts Tax on Existing Bingo, Raffles, Paddlewheels	8.5%
New Net Receipts Tax on All Pull-tabs, All Tip boards Except Sports Tip boards, and Electronic Linked Bingo (taxed on an organization basis)	
Not over \$87,500	9.0%
Over \$87,500, but not over \$122,500	18.0%
Over \$122,500, but not over \$157,500	27.0%
Over \$157,500	36.0%
Sports-themed Tip boards	exempt

Rental Motor Vehicle Tax: In addition to the general sales tax a 9.2 percent sales tax is imposed on the lease or rental, on a daily or weekly basis, of a passenger automobile, van or pickup truck.

Taconite and Iron Ore Occupation Tax: The base of the occupation tax is the value of the ore less expenses required to convert it into marketable quality. Beginning in tax year 2006, the rate of the tax was 2.45 percent. For purposes of the corporate franchise tax apportionment formula, transfers of ore are deemed to be Minnesota sales.

Health Care Provider Tax: A tax is imposed upon licensed nursing homes, hospitals, and health maintenance organizations, including a \$2,815 tax per licensed nursing home bed, a 1.56 percent tax on the net patient revenue of hospitals (excluding Medicare revenue), and a 0.6 percent tax on the total premium revenue of health maintenance organizations.

Other Sources

In addition to the major taxes described above, other sources of non-dedicated revenues include minor taxes, unrestricted grants, certain fees and charges of State agencies and departments, and investment income.

The General Fund receives no unrestricted federal grants. The only federal funds deposited into the General Fund are to reimburse the State for expenditures on behalf of federal programs.

Under the Stadium Legislation, proceeds of certain special sales, liquor, lodging and restaurant taxes imposed by the City of Minneapolis under Minnesota Laws 1986, Chapter 396, as amended, are to be deposited in the General Fund each year from 2021 through 2046 in an aggregate present value amount of \$150,000,000, plus certain specified amounts each year for the purpose of paying a portion of annual operating costs and contributions to a capital reserve for the stadium project authorized by the Stadium Legislation.

Tobacco Settlement

On May 8, 1998, the State of Minnesota settled a lawsuit initiated against several tobacco companies. The settlement agreement as amended as of June 1, 2001, (the “Minnesota Agreement”), between the Attorney General of the State and the then-existing four largest United States cigarette manufacturers, Philip Morris, Reynolds Tobacco, Lorillard and B & W (collectively, the “Settling Defendants”)¹, requires the Settling Defendants to make annual payments to the State. The payments are to be made at the beginning of the calendar year and are scheduled into perpetuity. These amounts are adjusted based on volume of tobacco products sold and the consumer price index as indicated in the settlement documents. Payments made pursuant to the Minnesota Agreement are made to an account designated in writing by the State, which is an account within the General Fund of the State Treasury. The increased use of e-cigarettes may have an impact on the tobacco revenues.

Pursuant to the Minnesota Agreement, the State agreed to settle all its past, present and future smoking-related claims against the Settling Defendants in exchange for agreements and undertakings by the Settling Defendants

¹ On January 5, 2004, Reynolds American Inc. was incorporated as a holding company to facilitate the combination of the U.S. assets, liabilities and operations of B & W with those of Reynolds Tobacco, which occurred on June 30, 2004. References herein to the “Settling Defendants” mean, for the period prior to June 30, 2004, collectively, Philip Morris, Reynolds Tobacco, B & W and Lorillard and for the period on and after June 30, 2004, collectively Philip Morris, Reynolds American and Lorillard. On June 12, 2015, Reynolds American Inc. acquired Lorillard by way of merger, and in a related divestiture, certain of the settling Defendants’ cigarette brands were sold to ITG Brands, LLC. ITG Brands, LLC has proposed to join the Minnesota Agreement with respect sales of cigarettes of the transferred brands. Discussions concerning joinder between ITG Brands, Inc., the State of Minnesota, and the remaining Settling Defendants are ongoing.

concerning a number of issues. These issues include, among others, making payments to the State, abiding by more stringent advertising restrictions, funding educational programs, ensuring public access to court documents and files and requiring disclosure of certain payments to lobbyists, all in accordance with the terms and conditions set forth in the Minnesota Agreement.

The Minnesota Agreement requires that the Settling Defendants make two types of payments, “Initial Payments” due in the years 1998 through 2003 and “Annual Payments due in 1998 and continuing in perpetuity, which historical payments are set forth in the table that follows, as well as certain court-administered payments. The base amount of these payments (with the exception of the up-front Initial Payments) are subject to certain adjustments (including those for inflation and volume), which could be material.

Payments required to be made by the Settling Defendants are calculated by reference to the Settling Defendants’ respective share of sales of cigarettes (which in practice have been measured by shipments) by unit for consumption in the United States (excluding Puerto Rico). Payments to be made by the Settling Defendants are recalculated each year, based on the market share of each individual Settling Defendant for the prior year. A significant loss of market share by the Settling Defendants could have a material adverse effect on the payments by the Settling Defendants under the Minnesota Agreement. The Minnesota Agreement does not contain any terms providing for a process to dispute the calculation of Annual Payments or any adjustments to such payments. To date, neither the Settling Defendants nor the State have disputed any of the calculations of payments under the Minnesota Agreement.

As required, the Settling Defendants have made all of the Initial Payments and have made Annual Payments from 1998 through 2016 and certain other amounts pursuant to the Minnesota Agreement totaling approximately \$4.162 billion to date.

	Unadjusted Minnesota Agreement Applicable Base Payment	State’s Actual Receipts⁽¹⁾
Up-Front Initial Payment[†]	\$240,000,000	\$240,000,000
1999 Initial Payment[†]	220,800,000	220,800,000
2000 Initial Payment	242,550,000	221,784,750
2001 Initial Payment	242,550,000	220,885,523
2002 Initial Payment	242,550,000	215,007,990
2003 Initial Payment	121,550,000	107,669,822
FY1999 Annual Payment[†]	102,000,000	102,000,000
FY2000 Annual Payment	114,750,000	104,925,995
FY2001 Annual Payment	127,500,000	145,136,835 ⁽²⁾
FY2002 Annual Payment	165,750,000	161,022,719
FY2003 Annual Payment	165,750,000	157,711,642
FY2004 Annual Payment	204,000,000	168,566,764
FY2005 Annual Payment	204,000,000	175,488,332
FY2006 Annual Payment	204,000,000	180,789,740
FY2007 Annual Payment	204,000,000	183,911,438
FY2008 Annual Payment	204,000,000	184,410,711
FY2009 Annual Payment	204,000,000	179,854,486
FY2010 Annual Payment	204,000,000	168,297,369
FY2011 Annual Payment	204,000,000	169,375,081
FY2012 Annual Payment	204,000,000	166,861,093
FY2013 Annual Payment	204,000,000	170,060,090
FY2014 Annual Payment	204,000,000	175,398,533
FY2015 Annual Payment	204,000,000	170,746,036
FY2016 Annual Payment	204,000,000	171,238,161

[†] Not subject to the Inflation Adjustment or the Volume Adjustment. Deposited in a cessation account administered by the Court, as permitted in the Minnesota Agreement and required by the Consent Judgment, to provide cessation opportunities to Minnesota smokers.

⁽¹⁾ As reported by the State and to the best of the State’s knowledge, amounts reflect the State’s actual receipts, including applicable adjustments.

⁽²⁾ Includes \$29,025,087 paid by the Settling Defendants on June 11, 2001 pursuant to the 2001 Amendment.

CASH FLOW INFORMATION

The Statutory General Fund is established in Minnesota Statutes, Section 16A.671, subdivision 3a, and is defined as follows:

“...all cash and investments from time to time received and held in the treasury, except proceeds of State bonds and amounts received and held in special or dedicated funds created by the constitution, or by or pursuant to federal laws or regulations, or by bond or trust instruments, pension contracts, or other agreements of the State or its agencies with private persons, entered into under State law.”

The General Fund, special revenue funds, internal service funds, enterprise funds and capital projects funds make up the Statutory General Fund. Cash contained in the Statutory General Fund is available for State cash flow purposes.

Major special revenue funds included in the Statutory General Fund include the Petro Tank Release, the State Airports, the Game and Fish, the Workforce Development, the Tobacco Use Prevention, the Workers Compensation, the Environmental Waste and the Northeast Minnesota Economic Development funds.

Internal service funds, enterprise funds and capital project funds included in the Statutory General Fund include MnSCU, General Projects, Risk Management, Lottery Cash Flow and State Operated Services Funds.

The estimated vs. actual revenues and expenditures are monitored to ensure adequate cash flow. There are more than 80 funds within the Statutory General Fund. MMB manages short-term intra-fund borrowing within the Statutory General Fund, balancing the cash needs of various programs with actual daily receipts and disbursements.

The State may, subject to certain limitations, issue certificates in anticipation of the collection of taxes levied for and other revenue appropriated to the Statutory General Fund for expenditure during the biennium. Minnesota Statutes, Section 16A.671, authorizes the Commissioner to sell certificates of indebtedness in the following manners:

- advertising for competitive bids;
- negotiating contracts with banks in or out of State to establish lines of credit;
- negotiating contracts with firms of underwriters that will purchase or act as agents in the placement of certificates of indebtedness;
- entering into contracts with banks in or out of State to authenticate, issue, pay principal and interest on, cancel, and otherwise deal as fiscal agents of the State with certificates of indebtedness issued as outlined above; and
- selling certificates of indebtedness to the State Board of Investment without advertising for bids.

The tables on the following pages show the projections of monthly Statutory General Fund cash flows for FY 2016 and FY 2017 based on the February 2016 Forecast and preliminary end of 2016 Legislative Session budget estimates. The table for FY 2016 represents actual Statutory General Fund cash flow balances through June 30, 2016. The table for FY 2017 represents projected Statutory General Fund cash flow balances for each of the fiscal years. The projected monthly cash flows analyses have been formatted to include transfers in and transfers out to more accurately reflect State operations. The payment of debt service is included in transfers out for each fiscal year. Please note that monthly cash flow projections are subject to a high level of variability. Projected Statutory General Fund cash flow for FY 2017 indicates that the State will be able to maintain positive cash balances for the Current Biennium without special administrative actions or access to external borrowing.

STATUTORY GENERAL FUND MONTHLY CASH FLOW ANALYSIS
END OF 2016 LEGISLATIVE SESSION
ACTUALS FOR FISCAL YEAR ENDED JUNE 30, 2016
(\$'s in Thousands)

	<u>Jul-15</u>	<u>Aug-15</u>	<u>Sep-15</u>	<u>Oct-15</u>	<u>Nov-15</u>	<u>Dec-15</u>	<u>Jan-16</u>	<u>Feb-16</u>	<u>Mar-16</u>	<u>Apr-16</u>	<u>May-16</u>	<u>Jun-16</u>	<u>FY16 Total</u>
	Act	Act	Act	Act	Act	Act	Act	Act	Act	Act	Act	Act	
Beginning Cash Balance	5,451,220	4,473,817	3,508,502	3,760,948	4,122,457	4,205,686	4,060,160	4,974,875	4,326,529	4,068,356	4,727,739	4,573,707	
Individual Income Tax	802,947	633,787	1,038,775	773,987	624,170	1,091,333	1,270,070	415,479	579,808	1,787,959	651,483	1,052,271	10,722,069
Corporate Tax	(47,081)	75,406	297,510	45,145	23,286	275,335	30,247	16,053	304,719	91,693	52,831	320,335	1,485,479
Sales Tax	142,619	508,509	457,384	492,776	436,163	410,408	535,782	378,625	328,357	438,980	409,607	746,687	5,285,897
Property Tax	14,773	0	0	180,153	171,312	22,689	4,021	11	28	0	229,131	226,994	849,113
Tobacco Tax	1,993	74,527	61,795	54,312	55,021	80,089	129,467	17,664	22,471	32,881	32,801	91,440	654,463
Insurance Tax	2,695	8,444	94,917	318	6,054	104,987	1,986	21,147	110,941	1,337	3,688	94,862	451,377
Excise Tax	171,449	117,790	74,665	176,818	85,473	112,505	177,488	106,172	101,887	178,264	103,851	119,162	1,525,525
Investment Earnings	2,034	2,836	2,404	2,343	2,310	2,411	218	2,881	3,103	2,466	2,952	3,351	29,308
Interagency Grants	15,786	12,950	10,481	10,723	8,061	52,899	14,617	14,293	37,297	26,186	15,135	35,371	253,799
Other Revenue	294,915	342,052	435,389	267,485	247,544	441,411	510,447	268,354	261,052	364,313	291,722	299,191	4,023,875
Total Revenue	1,402,132	1,776,302	2,473,320	2,004,060	1,659,396	2,594,067	2,674,343	1,240,680	1,749,663	2,924,079	1,793,201	2,989,663	25,280,905
Transfer In	1,776,254	440,304	105,964	106,792	124,391	238,408	79,468	101,558	75,406	83,744	76,269	136,560	3,345,119
Total Sources	3,178,386	2,216,606	2,579,284	2,110,852	1,783,787	2,832,475	2,753,811	1,342,238	1,825,068	3,007,823	1,869,470	3,126,224	28,626,024
Compensation	274,856	264,872	265,961	385,431	272,617	288,990	272,404	282,354	281,997	411,025	281,450	280,979	3,562,938
Agency Operations	247,465	234,990	171,026	195,581	157,110	135,357	193,225	170,802	147,769	212,502	149,934	156,930	2,172,692
Aid to Schools	215,305	1,280,807	810,606	454,176	187,489	692,238	810,582	807,726	991,255	955,394	780,949	402,600	8,389,127
Aid to Cities & Towns	290,399	9,536	87,465	14,806	18,803	290,238	14,922	7,660	12,106	7,250	12,443	9,256	774,884
Aid to Counties	172,300	25,959	31,434	37,639	22,866	161,380	10,298	17,867	9,852	21,845	16,246	14,656	542,345
Aid to Higher Ed	79,389	117,959	93,192	61,458	60,074	71,665	143,952	71,597	65,112	77,438	60,292	64,824	966,952
Aid to Non-Gov't	21,533	18,774	32,904	20,238	22,155	20,063	15,779	26,257	29,348	76,386	27,165	19,347	329,950
Aid to Other Gov't	17,319	14,171	33,440	16,534	11,000	11,790	13,155	17,041	8,248	10,272	14,319	9,770	177,060
DHS Payments to Individuals	921,526	496,124	440,055	401,994	729,447	423,273	266,325	473,366	419,158	471,314	549,282	235,474	5,827,337
Other Aid to Individuals	56,051	210,075	230,285	47,723	31,625	18,986	6,882	7,591	7,890	10,915	2,275	7,209	637,506
Other Expenditures	6,900	23,669	17,223	14,444	6,581	13,897	11,581	12,607	13,896	8,157	12,995	12,945	154,896
Total Expenditures	2,303,043	2,696,937	2,213,591	1,650,024	1,519,768	2,127,877	1,759,107	1,894,870	1,986,631	2,262,500	1,907,350	1,213,991	23,535,687
Transfer Out	1,852,746	484,983	113,247.1	99,320	180,789	240,840	79,989	95,715	96,611	85,939	116,154	123,385	3,569,716
Transfer Out Debt Service	0	0	0	0	0	609,285	0	0	0	0	0	0	609,285
Total Uses	4,155,788	3,181,920	2,326,838	1,749,344	1,700,557	2,978,002	1,839,096	1,990,585	2,083,242	2,348,439	2,023,503	1,337,376	27,714,688
Ending Cash Balance	4,473,817	3,508,502	3,760,949	4,122,457	4,205,687	4,060,160	4,974,875	4,326,528	4,068,355	4,727,740	4,573,706	6,362,555	911,336
Minimum Monthly Cash Balance	4,363,591	3,476,139	3,313,540	3,450,895	3,834,904	3,309,268	4,068,519	4,285,711	3,756,802	3,588,801	4,178,589	4,529,241	

STATUTORY GENERAL FUND MONTHLY CASH FLOW ANALYSIS
END OF 2016 LEGISLATIVE SESSION
ESTIMATES FOR FISCAL YEAR ENDING JUNE 30, 2017
(\$'s in Thousands)

	<u>Jul-16</u>	<u>Aug-16</u>	<u>Sep-16</u>	<u>Oct-16</u>	<u>Nov-16</u>	<u>Dec-16</u>	<u>Jan-17</u>	<u>Feb-17</u>	<u>Mar-17</u>	<u>Apr-17</u>	<u>May-17</u>	<u>Jun-17</u>	<u>FY17 Total</u>
	Est	Est	Est	Est	Est	Est	Est	Est	Est	Est	Est	Est	
Beginning Cash Balance	6,362,555	5,217,780	4,168,832	4,507,010	4,506,989	4,693,387	4,489,628	5,538,580	4,736,241	4,406,894	5,106,525	4,833,444	
Individual Income Tax	649,087	705,521	1,162,324	718,091	673,992	1,099,933	1,438,899	259,756	716,861	1,843,493	685,346	1,169,296	11,122,601
Corporate Tax	53,858	35,273	264,131	63,050	19,372	247,350	35,239	12,061	280,977	66,767	38,120	110,360	1,226,557
Sales Tax	215,901	554,829	488,054	502,031	468,254	442,583	551,566	416,035	357,952	437,964	437,737	694,903	5,567,808
Property Tax	16,929	0	0	177,754	177,754	21,161	4,232	0	(0)	(0)	229,026	220,543	847,398
Tobacco Tax	2,035	73,645	55,451	57,634	51,050	76,790	118,566	18,292	18,494	39,472	51,703	98,715	661,847
Insurance Tax	4,729	6,879	100,359	522	3,529	107,205	971	19,243	113,398	1,947	3,505	105,456	467,743
Excise Tax	130,462	114,116	79,120	169,780	104,500	96,688	177,303	117,462	95,676	176,243	111,573	161,389	1,534,312
Investment Earnings	515	3,176	1,587	3,380	2,094	1,976	1,934	1,942	2,125	2,291	2,076	2,102	25,198
Interagency Grants	26,642	12,882	15,475	46,092	12,315	14,661	12,212	14,994	32,247	23,121	12,562	17,773	240,978
Other Revenue	331,184	250,478	494,838	284,771	238,694	482,835	526,622	231,253	295,214	280,173	230,702	293,617	3,940,381
Total Revenue	1,431,343	1,756,800	2,661,338	2,023,105	1,751,555	2,591,182	2,867,545	1,091,038	1,912,944	2,871,469	1,802,350	2,874,153	25,634,821
Transfer In	971,466	154,123	103,144	105,048	76,446	93,325	74,534	118,407	91,350	119,331	104,467	341,489	2,353,130
Total Sources	2,402,809	1,910,923	2,764,483	2,128,153	1,828,000	2,684,507	2,942,078	1,209,445	2,004,294	2,990,800	1,906,817	3,215,642	27,987,952
Compensation	282,488	276,071	280,583	426,126	275,839	288,696	282,000	285,298	284,172	282,535	422,942	285,642	3,672,393
Agency Operations	262,630	252,679	193,272	211,306	147,850	228,005	187,109	115,698	244,522	177,594	142,493	216,417	2,379,575
Aid to Schools	271,799	1,292,763	829,519	504,506	226,090	725,178	851,347	844,667	1,045,465	1,015,776	844,432	414,622	8,866,163
Aid to Cities & Towns	285,829	27,258	24,757	91,904	19,210	286,681	16,355	7,455	7,782	5,767	5,890	8,848	787,738
Aid to Counties	158,449	11,660	28,089	47,230	20,603	147,897	11,237	13,706	15,243	16,494	25,071	9,497	505,174
Aid to Higher Ed	62,614	102,955	100,202	66,277	57,995	77,859	116,981	72,291	72,052	80,826	73,175	58,438	941,667
Aid to Non-Gov't	28,793	18,537	29,601	31,390	18,786	29,223	20,333	21,559	24,891	57,878	28,399	28,628	338,019
Aid to Other Gov't	15,390	11,279	41,962	28,160	2,720	12,942	9,678	17,600	12,609	10,230	10,148	9,945	182,663
DHS Payments to Individuals	1,009,107	405,314	494,577	515,437	728,810	488,289	304,816	526,300	503,513	510,726	482,235	388,812	6,357,937
Other Aid to Individuals	53,489	234,196	260,134	81,517	11,110	5,547	9,220	4,682	12,278	8,282	7,762	17,303	705,522
Other Expenditures	5,789	102,215	14,461	15,529	12,800	9,354	11,764	7,471	9,231	9,248	10,867	16,209	224,937
Total Expenditures	2,436,378	2,734,929	2,297,158	2,019,382	1,521,813	2,299,672	1,820,841	1,916,725	2,231,759	2,175,357	2,053,414	1,454,361	24,961,788
Transfer Out	1,111,206	224,942	129,145,595	108,793	119,789	24,188	72,285	95,059	101,883	115,813	126,483	212,048	2,441,635
Transfer Out Debt Service	0	0	0	0	0	564,406	0	0	0	0	0	0	564,406
Total Uses	3,547,584	2,959,871	2,426,303	2,128,174	1,641,602	2,888,266	1,893,126	2,011,784	2,333,642	2,291,170	2,179,897	1,666,409	27,967,829
Ending Cash Balance	5,217,780	4,168,832	4,507,011	4,506,989	4,693,387	4,489,628	5,538,580	4,736,241	4,406,894	5,106,525	4,833,444	6,382,677	20,122
Minimum Monthly Cash Balance	5,115,238	4,123,854	4,017,608	3,992,054	4,163,509	3,978,535	4,563,991	4,607,488	4,240,079	3,928,600	4,408,896	4,806,394	

HEALTH CARE ACCESS FUND

The Health Care Access Fund is a special revenue fund that was established to account for revenues and expenditures for initiatives that promote access to and contain the cost of health care. The MinnesotaCare® program, the largest expenditure in the fund, is a sliding-scale health insurance program for working Minnesotans. It was established by the 1992 Legislature to provide subsidized coverage for long term uninsured Minnesotans. The Legislature has modified program eligibility and benefits over time.

A 2 percent gross revenue tax on hospitals, health care providers and wholesale drug distributors, and a 1 percent gross premium tax on nonprofit health service plans and HMOs represent the primary revenues into the fund. Based on current tax levels, projected activity in the Health Care Access Fund for the Previous Biennium and Current Biennium are detailed below:

**PREVIOUS BIENNIUM
HEALTH CARE ACCESS FUND⁽¹⁾
(\$'s in Millions)**

Resources	
Unreserved Balance at June 30, 2013	\$ 52
Revenues	<u>1,298</u>
Transfers from Other Funds	<u>512</u>
Total Resources	\$ 1,862
Expenditures	<u>1,035</u>
Unreserved Balance Before Transfers	\$ 827
Transfers to Other Funds	<u>165</u>
Unrestricted Balance at June 30, 2015	<u>\$ 662</u>

**CURRENT BIENNIUM
HEALTH CARE ACCESS FUND⁽¹⁾
(\$'s in Millions)**

Resources	
Unreserved Balance at June 30, 2015	\$ 662
Revenues	<u>1,496</u>
Total Resources	\$ 2,158
Expenditures	<u>1,350</u>
Projected Unreserved Balance Before Transfers	\$ 808
Transfers to Other Funds	<u>275</u>
Projected Unrestricted Balance at June 30, 2017	<u>\$ 533</u>

⁽¹⁾ Totals may not foot due to rounding.

In 2011, the Legislature enacted two major changes to the provider tax. The first is a provision which reduces portions of the tax revenues to the Health Care Access Fund depending upon the outlook for the fund that year. The Commissioner is required to evaluate the projected ratio of revenues to expenditures as well as its cash flows in the fund for the Current Biennium. If revenues exceed expenditures by 25 percent for the biennium, and if the cash balance in the fund is adequate, the 2 percent tax on gross revenues of hospitals, health care providers and wholesale drug distributors will be reduced to the extent that the ratio is not more than 1.25 percent. Any changes to the rate expire each calendar year and are to be re-determined by the Commissioner. To date, the criteria for reducing the tax have not been met. The second major change is a repeal of the provider tax effective January 1, 2020.

Since January 1, 2015, MinnesotaCare® has operated as a Basic Health Program (“BHP”), an option available to states under the Affordable Care Act. A BHP allows Minnesota to use federal tax subsidies to support coverage of individuals who would otherwise be eligible to purchase coverage through MNsure, Minnesota’s health insurance marketplace. Following federal eligibility changes, since January 1, 2014, MinnesotaCare® has served Minnesotans with incomes between 138 percent and 200 percent of Federal Poverty Guidelines.

MINNESOTA DEFINED BENEFIT PENSION PLANS

General Information

The State has three major State-wide retirement systems that cover most of the public employees of the State and its counties, municipalities and school districts. These systems are the Minnesota State Retirement System (“MSRS”), the Public Employees Retirement Association (“PERA”) and the State Teachers’ Retirement Association (“TRA,” and collectively, the “Retirement Systems”). The Retirement Systems were established by the Legislature in 1929 through 1931 to collect the contributions of employees and employers and to pay retirement and disability benefits to public employees and their beneficiaries. The State is the primary employer for MSRS.

Each system is governed by a board of directors consisting of both elected and appointed members. Actions of the pension systems are also subject to review by the Legislative Commission on Pensions and Retirement (“LCPR”)¹, as well as the full Minnesota Legislature. The LCPR is made up of fourteen members from both the House and Senate, and are appointed at the beginning of each biennium. Generally, legislative changes approved by the pension boards are brought first to the LCPR for consideration. In certain instances, the LCPR has the power to ratify, modify, or veto changes brought forward by the pension systems. For example, certain actuarial assumptions such as mortality tables can be approved by LCPR without further legislative action. In other cases, the LCPR provides a recommendation or includes legislation in an omnibus pension bill, which then requires full approval by the legislature.

MSRS, PERA and TRA each prepare and publish their own comprehensive annual financial report, consisting of financial statements and required supplementary information and contain detailed financial and actuarial information. Much of the information that is contained in this section “MINNESOTA DEFINED BENEFIT PENSION PLANS” (i) relies on information produced by the administrators of the Retirement Systems or their accounting and actuary agents, and (ii) depends upon future events, which may or may not be consistent with any of the assumptions, may deviate significantly from those assumptions and may alter the outcomes of the plans and the obligations of the State and other employers as a result. The State has implemented new accounting standards issued by GASB, including *GASB Statement 67 - Financial Reporting for Pension Plans*, *GASB Statement 68 - Accounting and Financial Reporting for Pensions*, and *GASB Statement 71 – Pension Transition for Contributions Made Subsequent to the Measurement Date*.

The GASB 67 standard requires each of the Systems to determine its net pension liability (“NPL”) using assumptions that conform to actuarial standards of practice issued by Actuarial Standards Board. The NPL is the difference between the present value of pension benefits earned by employees through the end of the fiscal year and the market value of investments at the end of the fiscal year. Minnesota Statutes, Section 356.20, requires the Retirement Systems to include in their annual financial reports information using funding-focused statutory assumptions and methodologies. Following are the main reasons for the differences between the statutory funding focused information and the GASB-based information:

- The discount rate required by statute for funding purposes was different from the discount rate used for financial reporting purposes. The discount rate is the rate used to bring the projected pension benefits to the present value of these benefits. The statutory discount rate used for funding purposes was 8.0 percent through 2017 and 8.5 percent thereafter. For fiscal year 2015, the discount rate used for GASB financial reporting purposes was 7.9 percent for MSRS and PERA and 8.00 percent for TRA, as determined by Systems’ actuaries in accordance with the actuarial standards of practice. See “Retirement Systems Funding” below for additional information regarding statutory and financial reporting discount rates.
- The statutory asset valuation method required for funding purposes was different from the GASB asset valuation method required for financial reporting purposes. For funding purposes, Minnesota law requires investment gains and losses to be recognized over a five-year period to “smooth” the volatility that can occur from year to year. For GASB financial reporting purposes, assets are valued at market value as of the end of the fiscal year.

The GASB 68 standard set forth standards that modified the accounting and financial reporting of the State’s pension obligations. The new standard for governments that provide employee pension benefits require the State to report in its financial statements, the State’s proportionate share of the NPL, defined as the difference between the total pension liability (the present value of projected benefit payments to employees based on their past service) and the asset (mostly investments reported at fair value) set aside in a trust and restricted to paying benefits to current employees, retirees and their beneficiaries. The State’s proportionate share includes both the share of the NPL associated with the

¹More information on the Legislative Commission on Pensions and Retirement (LCPR) can be found at <http://www.lcpr.leg.mn/>.

State's employees contributing into the retirement plans as well as the State's share of contributions to PERA for the former Minneapolis Employees Retirement Fund ("MERF"), to TRA for the former Duluth Teachers Retirement Fund Association ("DTRFA"), Minneapolis Teachers Retirement Fund Association ("MTRFA") and the St. Paul Teachers' Retirement Fund as it meets the GAAP definition of a special funding situation.¹

The standard required recognition of additional liabilities associated with pensions over previously reported. The rate used by the new standard to discount projected benefit payments to their present value was based on a single rate that reflects (a) the long-term expected rate of return on plan investments as long as the plan net position is projected under specified conditions to be sufficient to pay pensions of current employees and retirees and the pension plan assets are expected to be invested using a strategy to achieve that return and (b) a yield or index rate on tax-exempt 20-year AA-or-higher rated municipal bonds to the extent that the conditions for use of the long-term expected rate of return are not met. The date after which a yield or index rate on tax-exempt 20-year AA-or-higher rated municipal bonds is required to be used is referred to as a "crossover date." The new standard was effective for the State in Fiscal Year 2015, although MSRS adopted GASB 67 for Fiscal Year 2014.

The GASB 71 standard objective is to address an issue regarding application of the transition provisions of GASB 68, Accounting and Financial Reporting for Pensions. The issue relates to amounts associated with contributions, if any, made by a state or local government employer or non-employer contributing entity to a defined benefit pension plan after the measurement date of the government's beginning NPL. The provisions of this Statement were required to be applied simultaneously with the provisions of Statement 68.

The financial reports include information determined using assumptions and methodologies required by statutes and using assumptions and methodologies required by GASB. However, including this information was necessary for the Retirement Systems to comply with both state law and GASB requirements. For Fiscal Year 2015, the external auditors rendered unmodified audit opinions to the financial statements, which contain the dual reporting structure.

These comprehensive annual financial reports for the Fiscal Year ended June 30, 2015, are available from the following public web sites:

MSRS: <https://www.msrs.state.mn.us/financial-information>
PERA: <http://www.mnpera.org/index.asp>
TRA: <https://www.minnesotatra.org/formspub/2015annualrpt.html>

The Systems' actuarial reports for the Fiscal Year ended June 30, 2015, are available from the following public web sites:

MSRS: <https://www.msrs.state.mn.us/fy-2015>
PERA: http://www.mnpera.org/index.asp?Type=B_BASIC&SEC={EB375C88-50A9-41E0-9224-9F65AF588F6B}
TRA: <https://www.minnesotatra.org/FORMSPUB/eepubs.html>

Please note these website addresses are provided for the convenience of the reader. No representation is made by the State as to the privacy practices of other websites, nor is the State liable for the content or availability of any listed sites.

For additional information on the State's pension systems, refer to the State Financial Statements in APPENDIX E. See Note 8 – Pension and Investment Trust Funds (see pages E-79 through E-98) and Required Supplementary Information (see pages E-144 through E-148). Pension disclosure in the State's Financial Statements differ from the pension systems financial statements. In addition, the State's Financial Statements disclosures only include the State's proportionate share due to the one year lag between the disclosures statements in Systems' Comprehensive Annual Reports and the State's CAFR.

See "Recent Changes to Pension Obligation Reporting" and "MSRS – GASB Statements No. 67 and No. 68 Actuarial Valuation Results" in this APPENDIX B for GASB 67 reporting information.

Each plan administrator accounts for one or more pension plans as part of their system. For some of these

¹ The State of Minnesota's Fiscal Year 2016 Comprehensive Annual Financial Report will reflect the merger of the DTRFA into the TRA.

plans, the State contributes as an employer and/or a non-employer contributing entity, and performs only a fiduciary role for other plans. These pension plans are categorized as either defined benefit or defined contribution pension plan. The State is the primary employer for MSRS, and is only a minor employer in the PERA and TRA plans. The State also makes non-employer contributions to certain plans and makes contributions to certain local governments to assist them with their pension funding obligations, as described herein. In addition, the State has historically appropriated general (non-pension related) State aid payments to certain local governments and school districts that are contributing employers in these plans.

In a defined benefit pension plan, a periodic (usually monthly) benefit is paid to retired, disabled and survivors of deceased employees in an amount determined at the time of retirement. The amount of the periodic benefit is generally determined on the basis of service credits and salary. The benefit is payable to the retiree for life and, if applicable, a survivor's benefit is provided to the designated beneficiary of the retiree. To fund the benefits paid by the defined benefit pension plan, both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The employee and employer contribution percentages for each retirement plan are specified in Minnesota statutes. Actuarially required contributions to the plans are calculated annually by an independent actuary pursuant to Minnesota statutes. See "Actuarial Valuation Requirements" below.

Overview – MSRS

MSRS provides retirement coverage for 54,664 active employees, 40,995 retirees, disabilitants, and beneficiaries, and 25,700 members who no longer contribute, but are eligible for future monthly benefits or a refund of their contributions. These members participate in five unique defined benefit retirement funds (effective July 1, 2013 the Elective State Officers Retirement Fund merged with the Legislators Retirement Fund, thus reducing the number of MSRS's defined benefit funds from six to five). The largest funds include the State Employees Retirement Fund, Correctional Employees Retirement Fund and State Patrol Retirement Fund, which represents 99 percent of total assets for MSRS' defined benefit funds.

The MSRS administration is governed by an 11-member board of directors. The board includes four members elected by the membership at large of the General Employees and Unclassified Employees Retirement Plans, one elected State Patrol Retirement Plan member, one elected Correctional Employees Retirement Plan member, one elected retired member, one designated representative for employees of Metropolitan Council's Transit division, and three members appointed by the State governor, one of which must be a constitutional officer or an appointed State official. The board appoints an executive director who administers the plans in accordance with Minnesota law and board policies, and directs the daily operational activities of MSRS.

The State Employees Retirement Fund includes the General Employees Retirement Plan, a multiple-employer, cost-sharing plan, the State Fire Marshals Plan, the Military Affairs Plan, and the Transportation Pilots Plan. The General Employees Retirement Plan is the largest retirement plan that MSRS administers. It covers most state employees, civil service employees of the University of Minnesota, and employees of the Metropolitan Council. The State Fire Marshals Plan covers employees of the State Fire Marshals Division employed as deputy State fire marshal fire/arson investigators. Only certain employees of the Departments of Military Affairs and Transportation are eligible to be members of the Military Affairs and Transportation Pilots Plans, but all State employees who are not members of another plan are covered by the General Employees Retirement Plan.

The State Patrol Retirement Fund includes only the State Patrol Retirement Plan, a single-employer plan. Membership is limited to those State employees who are State troopers, conservation officers, crime-bureau officers or gambling-enforcement agents.

The Correctional Employees Retirement Fund includes only the Correctional Employees Plan, a multiple employer cost-sharing plan. Membership is limited to those State employees in covered correctional service, including employees with 75 percent working time spent in direct contact with inmates or patients at Minnesota correctional facilities, the State operated forensics services program, or the Minnesota Sex Offender Program.

The Judges Retirement Fund includes only the Judges Retirement Plan, a single-employer plan. Active membership is limited to a judge or justice of any State court.

The Legislators Retirement Fund is funded on a pay-as-you-go basis with direct appropriations from the State's General Fund. Effective July 1, 2013 this fund includes the Legislators Retirement Plan and the Elective State Officers Retirement Plan. Each plan is a single-employer plan and closed to new membership. The Legislators Retirement Plan includes members of the Minnesota House of Representatives and Senate first elected to office before July 1, 1997 who

elected to retain coverage under this plan. The Elective State Officers Plan includes only the constitutional officers first elected prior to July 1, 1997 who elected to retain coverage under this plan.

Membership statistics for each of the MSRS funds, as of June 30, 2015, follow:

	State Employees Retirement Fund	Patrol Retirement Fund	Correctional Employees Retirement Fund	Judges Retirement Fund	Legislators Retirement Fund	Totals
Members:						
Retirees	30,871	816	2,292	240	305	34,524
Beneficiaries	3,786	154	198	83	72	4,293
Disabilitants	1,819	57	279	23	N/A	2,178
Terminated members:						
Vested, no benefits	16,787	52	1,276	16	56	18,187
Non-Vested	6,941	17	531	0	0	7,489
Active members:						
Vested	34,418	735	3,022	276	23	38,474
Non-Vested	14,619	108	1,427	36	0	16,190
Totals	109,241	1,939	9,025	674	456	121,335
<i>Annualized Payroll</i>	<i>\$2,714,418,000</i>	<i>\$68,463,000</i>	<i>\$231,440,000</i>	<i>\$43,449,000</i>	<i>\$1,700,000</i>	<i>\$3,059,470,00</i>

MSRS also administers four defined contribution funds. These funds include the Unclassified Employees Retirement Fund, the Health Care Savings Fund, the Deferred Compensation Fund (an Internal Revenue Code Section 457 plan), and the Hennepin County Supplemental Retirement Fund.

Overview – PERA

PERA administers pension funds that serve approximately 260,000 active county, school and local public employees, benefit recipients, their survivors and dependents. PERA serves more than 2,000 separate governmental entities. These participating employers include cities, counties, townships, and school districts located throughout the State. As of June 30, 2015, PERA’s membership included 160,499 current, active employees and 101,665 retirees and beneficiaries.

The PERA board of trustees is responsible for administering these funds in accordance with statutes passed by the Legislature and has a fiduciary obligation to PERA’s members, the governmental employers, the State, and its taxpayers. The PERA board of trustees is composed of 11 members. The State Auditor is a member by statute. Five trustees are appointed by the Governor. Serving four-year terms, these five trustees represent cities, counties, school boards, retired annuitants, and the general public, respectively.

The remaining five board members are elected by the PERA membership at large to serve four-year terms. Three represent the general active membership, one trustee represents Police and Fire Fund members, and one trustee represents annuitants and benefit recipients.

The board appoints an executive director to serve as chief administrative officer of PERA. With approval of the board, the director develops the annual administrative budget, determines staffing requirements, contracts for actuarial and other services, and directs the day-to-day operation of the association.

PERA administers five separate defined benefit pension funds (including one multi-employer agent plan) and one defined contribution plan. Each has specific membership, contribution, benefit, and pension provisions.

The General Employees Retirement Fund (“GERF”) encompasses three plans: the PERA Coordinated Plan, the PERA Basic Plan, and MERF. The Coordinated Plan, created in 1968, provides retirement and other benefits in addition

to those supplied by Social Security. The Basic Plan established in 1931, is not coordinated with the federal program and was closed to new members on December 31, 1967. MERF was a separate entity until June 30, 2010, when it was consolidated under PERA’s administration in the GERV. Assets and liabilities were kept separate until fiscal year end market value of assets of the MERF account equals or exceeds 80 percent of the actuarial accrued liability of the MERF account. MERF was fully merged into the GERV in January 2015. MERF is a defined benefit plan with 3,600 retirees, 29 active members and 37 deferred members. All of the active members are eligible to retire. Employers participating in MERF include the City of Minneapolis, Minneapolis Schools, Metropolitan Airports Commission, Hennepin County, MnSCU, Metropolitan Council, and the Municipal Building Commission.

The Public Employees Police and Fire Fund (“PEPFF”) originally established in 1959 for police officers and firefighters not covered by a local relief association, now encompasses all Minnesota police officers and firefighters hired since 1980. As of July 1, 1999, this fund also includes the members of 44 previously local police and fire relief associations that elected to have PERA administer their plan. See “**Pension Legislation and Litigation**” below.

The Local Government Correctional Service Retirement Fund (called the “Public Employees Correctional Fund” or “PECF”) was created in 1999 to cover local government correctional service employees who spend most of their time in direct contact with inmates. The majority of these employees were formerly part of the Coordinated Plan.

Membership statistics for each of the funds, as of June 30, 2015, follow:

	General Employees Retirement Fund (GERF)	Public Employees Police & Fire Fund (PEPFF)	Public Employees Correctional Fund (PECF)	TOTAL
Retirees	80,350	7,294	702	88,346
Beneficiaries	8,418	1,894	40	10,352
Disabilitants	1,824	1,021	122	2,967
Terminated Members:				
Vested, no benefits	51,605	1,560	2,620	55,785
Non Vested	125,366	995	2,139	128,500
Active Members:				
Vested	92,660	9,169	2,303	104,132
Non Vested	52,990	1,988	1,389	56,367
Totals	413,213	23,921	9,315	446,449
<i>Annualized Payroll</i>	<i>\$5,616,092,000</i>	<i>\$876,232,000,000</i>	<i>\$189,838,000</i>	<i>\$6,682,162,000</i>

PERA also administers the Volunteer Firefighter Retirement Fund, a multi-employer, agent plan and the Public Employees Defined Contribution Plan, which was established by the Minnesota Legislature in 1987 to provide a retirement plan for personnel employed by public ambulance services. The defined contribution plan has been expanded to include physicians and locally-elected public officials, except for county sheriffs.

Overview – TRA

TRA had 589 reporting employer units, 79,406 active members and a total of 61,986 retirees, survivors, beneficiaries and disabilitants who were receiving monthly benefits, as of June 30, 2015.

Teachers, and others designated by statute, employed in Minnesota’s public elementary and secondary schools, charter schools and certain educational institutions maintained by the State (except those teachers employed by the City of Saint Paul, and by the University of Minnesota system) are required to be TRA members. Teachers employed by the Minnesota State College and Universities may elect TRA coverage. Former members of MTRFA and DTRFA have been merged into TRA through legislative action. MTRFA was merged with TRA in 2006 and DTRFA was merged in 2015.

TRA is managed by an eight member board of trustees: three are statutorily appointed and five are elected. The appointed trustees are the Commissioner of Education, the Commissioner of Management and Budget and a

representative of the Minnesota School Boards Association. Four of the five elected trustees are active members and one is a retiree. Administrative management of the fund is vested in an Executive Director who is appointed by the board of trustees.

Membership statistics for the fund, as of June 30, 2015.

Retirees	56,589
Disabilitants	571
Beneficiaries	4,826
Terminated Members:	
Vested, deferred	13,314
Non Vested	31,026
Active Members:	
Vested	62,804
Non Vested	16,602
Total Membership	185,732
<i>Annualized Payroll</i>	<i>\$4,306,426,000</i>

Investments

Assets of the pension funds are invested by the Minnesota State Board of Investment (“SBI”). SBI prepares and publishes an annual financial report including financial statements and required supplementary information. The information that is contained in the sections “Investments” and “Investment Results” is provided by SBI.

SBI is established by Article XI of the Minnesota Constitution to invest all State funds. The Governor (who is designated as chair of the Board), State Auditor, Secretary of State and Attorney General are members. All investments undertaken by SBI are governed by the “prudent person rule” and other standards codified in Minnesota Statutes, Chapter 11A and Chapter 356A.

The prudent person rule, as codified in Minnesota Statutes, Section 11A.09, requires all members of the Board, its Investment Advisory Council (as discussed below), and SBI staff to “...act in good faith and ...exercise that degree of judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived therefrom.” Minnesota Statutes, Section 356A.04 contains similar codification of the prudent person rule applicable to the investment of pension fund assets.

In addition to the prudent person rule, Minnesota Statutes, Section 11A.24, contains a specific list of asset classes available for investment including common stocks, bonds, short term securities, real estate, private equity, and resource funds. The statutes prescribe the maximum percentage of fund assets that may be invested in various asset classes and contain specific restrictions to ensure the quality of the investments.

A 17-member Investment Advisory Council, ten members of which must be experienced in general investment matters, advise the SBI on investment policy. The Commissioner of Management and Budget, and the three executive directors of the Retirement Systems also serve as members as do one retiree and two active employee members. Also, investment consultants are hired to monitor and evaluate investment performance of the investment firms hired by the SBI. Within the requirements defined by State law, the SBI board, in conjunction with SBI staff and the Investment Advisory Council, establishes investment policies for all funds under its control. These investment policies are tailored to the particular needs of each fund and specify investment objectives, risk tolerance, asset allocation, investment management structure and specific performance standards. The Board, its staff, and the Investment Advisory Council have conducted detailed analyses that address investment objectives, asset allocation policy and management structure of each of the funds under SBI’s control. The studies guide the on-going management of these funds and are updated periodically.

The individual pension plans invest in investment pools administered by SBI. The pools function much like mutual funds, with the pension plans purchasing “units” of the pools rather than purchasing individual securities. The Combined

Funds represent the assets for both the active and retired public employees in the statewide retirement plans which are administered by the three statewide retirement systems, TRA, PERA, and MSRS. The Combined Funds covers active and retired employees and had a market value of \$59.5 billion, as of June 30, 2014. The Combined Funds market value was \$60.1 billion, as of June 30, 2015.

Assumed Return and Asset Allocation

Employee and employer contribution rates are specified in State law as a percentage of an employee’s salary. The rates are set so that contributions plus expected investment earnings will cover the projected cost of promised pension benefits. In order to meet these projected pension costs, Minnesota statutes specify the annual investment return the retirement fund assets are assumed to earn. The 2012 Legislature modified the investment earnings assumption to a “select and ultimate” method, effective for the July 1, 2013 actuarial valuation report. At that time, the annualized investment return assumed was 8.0 percent for Fiscal Year 2013 through Fiscal Year 2017 and 8.5 percent for Fiscal Year 2018 and years thereafter, with the exception of the Legislators and Elective State Officers Retirement Funds, which changed from 8.5 percent to 0 percent for all years. The 2015 Legislature reduced the assumed actuarial rate of return from 8.5 percent to 8.0 percent for MSRS, PERA, and the Saint Paul Teachers Fund Association (“SPTRFA”) for Fiscal Year 2016 and beyond. TRA is statutorily required to use the “select and ultimate” method for Fiscal Year 2016 for the funding actuarial valuation report, but is seeking a legislative change to lower the assumption to 8.0 percent for all future years. (For additional information on the select and ultimate method and recent legislative changes, see “**Pension Legislation and Litigation**,” herein.) Normally, pension assets will accumulate in the Combined Funds for 30 to 40 years during an employee’s years of active service. A typical retiree can be expected to draw benefits for an additional 15 to 20 years or longer. This provides the Combined Funds with a long investment time horizon and permits the Board to take advantage of the return opportunities offered by common stocks and other equity investments in order to meet the actuarial return target.

The allocation of assets among stocks, bonds, alternative investments and cash has a dramatic impact on investment results. In fact, asset allocation decisions overwhelm the impact of individual security selection within a total portfolio. The asset allocation of the Combined Funds is reviewed periodically. SBI has chosen to incorporate a large commitment to common stocks in the asset allocation policy for the retirement funds. In order to limit the short run volatility of returns exhibited by common stocks, the Board includes other asset classes such as bonds, real estate, and resource investments in the total portfolio. This diversification is intended to reduce wide fluctuations in investment returns on a year to year basis and without impairing the funds’ ability to meet or exceed the actuarial return target over the long-term. The Combined Funds has a policy asset allocation based on the investment objectives of the Combined Funds and the expected long term performance of the capital markets. The policy asset allocation of the Combined Funds was approved by the Board in December 2008, and is as follows:

Domestic Stocks	45%
International Stocks	15%
Bonds	18%
Alternative Assets	20%
Unallocated Cash	2%

SBI’s asset rebalancing policy is as follows: When actual asset allocation deviates 5 percent to 10 percent from the target, rebalancing is at the discretion of SBI. If the actual allocation deviates 10 percent or more from the target, assets must be redistributed to achieve long-term allocation targets. (The target allocation for domestic equity is 45 percent of the fund. A 5 percent deviation would equal 2.25 percent). The uncommitted allocation in Alternatives is invested in fixed income. The Board recognizes that in some market situations the allocation to alternatives may exceed 20 percent but may not exceed 24 percent.

The following table represents the actual asset allocation and the market value for the Combined Funds as of June 30, 2015 and June 30, 2016.

COMBINED FUNDS INVESTMENTS
PERIODS ENDING JUNE 30, 2015 AND JUNE 30, 2016
(\$'s in Millions)

	Policy Targets	Actual Mix 6/30/2015	Market Value 6/30/2015⁽²⁾	Actual Mix 6/30/2016	Market Value 6/30/2016⁽²⁾
Domestic Stocks	45.0%	47.3%	\$28,440.00	46.4%	\$26,817.00
International Stocks	15.0	14.9%	8,960.00	14.0%	8,095.00
Bonds	18.0	23.6%	14,160.00	24.7%	14,279.00
Alternative Assets ⁽¹⁾	20.0	12.3%	7,425.00	12.8%	7,404.00
Unallocated Cash	2.0	1.9%	1,140.00	2.1%	1,209.00
	100.0%	100.0%	\$60,125.00	100.0%	\$57,804.00

⁽¹⁾ Any uninvested allocation is held in domestic bonds.

⁽²⁾ Market value based on fair value as defined in GASB 31.

Source: SBI Combined Funds Performance, periods ended June 30, 2015 and June 30, 2016.

Investment Results

All assets in the Combined Funds are managed externally by investment management firms retained by contract. Investment income is recognized as earned. Accrued investment income of the pooled investment accounts is included in participation in the accounts. Gains or losses on sales or exchanges are recognized on the transaction date. The cost of security transactions is included in the transaction price. Administrative expenses of SBI and investment management fees of the external money managers and the State's master custodian for pension fund assets are allocated to the funds participating in the pooled investment accounts.

The rate of return in the Combined Funds was 4.4 percent in the Fiscal Year ending June 30, 2015. The unaudited rate of return in the Combined Funds was about -0.1 percent for the Fiscal Year ending June 30, 2016. Over a 10 year period, the Combined Funds are expected to outperform a composite market index weighted in a manner that reflects the long-term asset allocation over the latest 10-year period.

	<i>Period Ending June 30, 2015</i>										
	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>3 Yr.</u>	<u>5 Yr.</u>	<u>10 Yr.</u>	<u>20 Yr.</u>	<u>25 Yr.</u>	<u>30 Yr.</u>
Combined Funds	23.3%	2.4%	14.2%	18.6%	4.4%	12.2%	12.3%	7.8%	8.4%	8.9%	9.5%
Composite Index	22.4%	3.0%	12.9%	18.0%	4.0%	11.5%	11.8%	7.5%	7.1%	8.6%	9.3%
	<i>Period Ending June 30, 2016</i>										
	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>3 Yr.</u>	<u>5 Yr.</u>	<u>10 Yr.</u>	<u>20 Yr.</u>	<u>25 Yr.</u>	<u>30 Yr.</u>
Combined Funds	2.4%	14.2%	18.6%	4.4%	-0.1%	7.3%	7.7%	6.5%	7.5%	8.6%	8.7%
Composite Index	3.0%	12.9%	18.0%	4.0%	1.1%	7.4%	7.6%	6.3%	7.3%	8.3%	8.5%

Source: SBI

Actual Combined Funds returns relative to the total fund composite index are shown above. For the 10 year period ending June 30, 2016, the Combined Funds outperformed the composite index by 0.2 percent points. For the 20 year period ending June 30, 2016, the Combined Funds outperformed the composite index by 0.2 percent points. The annualized rate of return for the Combined Funds over the past 25 years was 8.6 percent; over the past 30 year period since June 30, 1986, the annualized rate of return is 8.7 percent.

Fiscal Year 2015 Contribution Summary

As mentioned above, the State is the primary employer for MSRS, and is only a minor employer in the PERA and TRA plans. The State also makes non-employer contributions to certain plans and makes contributions to PERA, TRA and certain local governments to assist with public pension funding obligations, as described herein. In addition, the State has historically appropriated general (non-pension related) State aid payments to PERA, TRA, certain local governments and school districts that are contributing employers in these plans. Provided below is a Table summarizing the Retirement Systems, including: the types of pension plans (e.g., defined benefit, defined contribution, etc.), whether the State contributes to the pension plan as an employer or otherwise, and the State's FY 2015 contributions to the various plans.

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MINNESOTA RETIREMENT SYSTEMS – STATE PARTICIPATION AND CONTRIBUTION SUMMARY
(Defined Benefit Plans in Bold)
(\$'s in Thousands)

Minnesota State Retirement Systems (MSRS)				
Plans Covered	Type	State Employer Participation	State Provides Other Non-Employer Contributions	FY 2015 State Pension Contributions⁽¹⁾
State Employees Retirement Fund	Multiple employer, cost-sharing plans	Yes ⁽²⁾	No	\$109,192
Correctional Employees Retirement Fund	Multiple employer, cost-sharing plans	Yes	No	\$29,436
Judges Retirement Fund	Single employer, State plan	Yes	No	\$9,776
Legislators Retirement Fund⁽³⁾	Single employer, State plan	Yes	No	\$3,216
State Patrol Retirement Fund	Single employer, State plan	Yes	No	\$14,763 ⁽⁴⁾
Unclassified Employees Retirement Fund	Defined Contribution	Yes	No	\$6,256
Postretirement Healthcare Benefits Fund	Defined Contribution	N/A	N/A	N/A
State Deferred Compensation Fund	Defined Contribution	N/A	N/A	N/A
Hennepin County Suppl. Retirement Fund	Defined Contribution	N/A	N/A	N/A
Public Employees Retirement Association (PERA)				
Plans Covered	Type	State Employer Participation	State Provides Other Non-Employer Contributions	FY 2015 State Pension Contributions⁽¹⁾
General Employees Retirement Fund	Multiple employer, cost-sharing plan	Yes ⁽⁵⁾	Yes ⁽⁶⁾	\$27,087 ⁽⁷⁾
Public Employees Police and Fire Fund	Multiple employer, cost-sharing plan	No	Yes ⁽⁵⁾	\$9,316
Public Employees Correctional Fund	Multiple employer, cost-sharing plan	No	No	-
Volunteer Firefighter Retirement Fund	Multiple employer, agent plan	N/A	Yes ⁽⁵⁾	\$1,488
Defined Contribution Fund	Defined Contribution	N/A	N/A	N/A
Teachers Retirement Association (TRA)				
Plans Covered	Type	State Employer Participation	State Provides Other Non-Employer Contributions	FY 2015 State Pension Contributions⁽¹⁾
Teachers Retirement Fund	Multiple employer, cost-sharing plan	Yes ⁽⁸⁾	Yes ⁽⁸⁾	\$38.139 ⁽⁸⁾

⁽¹⁾ Includes: (i) State contributions made as an employer, (ii) General Fund appropriations made to the funds and (iii) General Fund contributions made directly to certain local governments to assist them with their pension obligations. Does not include statutory State contributions made to local plans governed by State statutes. Employer contributions are made from a variety of State funds, including the General Fund.

⁽²⁾ The State is a primary employer for the State Employees Retirement Fund.

⁽³⁾ Effective July 1, 2013, the Elective State Officers Retirement Fund was merged into the Legislators Retirement Fund.

⁽⁴⁾ A State contribution of \$1.0 million is paid annually on October 1 beginning in 2013 to the State Patrol Retirement Fund; this contribution will continue until both the MSRS State Patrol Retirement Fund and the PERA Police and Fire Retirement Fund become 90 percent funded on a market value of assets basis.

⁽⁵⁾ The State does not make employer contributions to PERA other than covered individuals employed by PERA, and a small number of employees from MnSCU, the Public Defense Board, Department of Military Affairs and the court system that were grandfathered into the plan.

⁽⁶⁾ The State contributes to pension aid payment directly to local entities to assist the employers' pension obligation. The State also contributes \$9,000,000 annually directly to the Police & Fire Fund, beginning in 2013.

⁽⁷⁾ The total contribution from the State includes \$24 million in direct aid for the Former Minneapolis Employees Retirement Fund (MERF) Division, plus employer contributions of \$3.087 million.

⁽⁸⁾ The State makes employer contributions to TRA for MnSCU faculty members who have elected TRA, Perpich School for the Arts employees, certain Department of Education employees formerly covered by TRA and the Faribault Academies employees. The total contribution from the State to TRA of \$38.139 million is the total direct aid to the plan of \$37.087 million, plus employer contributions from the Perpich School, MDE and the Faribault Academies totaling \$1.052 million. It does not include employer contributions from MnSCU, or employer contributions made by TRA for its employees.

Source: MSRS, Addendum to the Comprehensive Annual Financial Report, fiscal year ended June 30, 2015; PERA, Schedule Employer Allocations and Schedule of Pension Amounts by Employer, Current Reporting Period Only, for fiscal year ended June 30, 2015; TRA, Schedule of Employer and Non-Employer Allocations (fiscal year ended June 30, 2015).

Statutory Funding Requirements

Minnesota's defined benefit retirement plans are financed in several ways, including employee contributions, contributions from State agencies for their covered employees, contributions from local political subdivisions, and direct State appropriations. For substantially all of the defined benefit plans, both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. Each fund's financing requirement is determined by a specific formula established in State law. The statutory funding formulas are not always consistent with the calculated actuarial requirements as described herein. No assurance can be provided that the formulas will not change in the future. Provided below are the existing formulas for the Retirement System's Plans and the local defined benefit plans that are governed by State statutes:

MSRS: MSRS consists of the assets of nine pension funds, five of which encompass defined-benefit plans, in which the State participates as an employer or otherwise provides general government contributions. For each of the defined benefit plans¹ in MSRS (except for Legislators Retirement Plan), both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The contribution percentage is specified in statute. The Legislators Retirement Plan is funded on a pay-as-you-go basis from the State's General Fund as all assets have been depleted. This Plan also receives annual General Fund appropriations to finance retirement benefits for all members of the Elective State Officer Plan, which merged into the Legislators Fund effective July 1, 2013. See the table "MINNESOTA STATE RETIREMENT SYSTEM EMPLOYER CONTRIBUTION HISTORY" below, in this APPENDIX B.

PERA: PERA consists of the assets of five pension funds, four of which are defined benefit plans. The State does not make employer contributions to PERA other than for covered individuals employed by PERA, and a small number of employees from MnSCU, the Public Defense Board, Department of Military Affairs and the court system who were grandfathered in. For each of the defined benefit funds in PERA (except as noted below), both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The contribution percentage is specified in statute. The State also provides aid to local jurisdictions equal to 0.35 percent of their 1997 PERA payroll.

TRA: The State makes employer contributions to TRA for MnSCU faculty members who have elected TRA, Perpich School for the Arts employees, certain Department of Education employees formerly covered by TRA and the Faribault Academies employees. The State provides certain general government contributions to TRA for actuarial liabilities assumed by the consolidation in 2006 of the former MTRFA and by the consolidation in 2015 of the former DTRFA. For the Teachers' Retirement Fund, both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The contribution percentage is specified in statute. See the table "State General Fund Appropriation History, Direct Aid to Pension Funds" below, in this APPENDIX B.

State Direct Aid to Pension Funds and Pension Related Local Government Aid

MERF: MERF was a separate entity until June 30, 2010, when it was consolidated under PERA's administration and it was fully merged into the GERF in January 2015. As a result of 2015 legislative action, the annual member and employer contributions are each set at 9.75 percent of the salary of the employee. Additionally, the supplemental contribution made by MERF employers (mainly the City of Minneapolis) is \$31,000,000 for each of calendar years 2015 and 2016 and \$21,000,000 each year thereafter. The State's annual aid payment is \$6,000,000 in calendar years 2015 and 2016 (State Fiscal Years 2016 and 2017, respectively), and \$16,000,000 each year thereafter. See the table "STATE GENERAL FUND APPROPRIATION HISTORY, DIRECT AID TO PENSION FUNDS" below.

Local Police and Fire Amortization Aid: This aid program is specified in statute. As originally designed, it funded the State's share of amortizing unfunded liabilities of local police or fire relief associations that were being merged into PERA. In more recent years, part of the money has been redirected to the former MTRFA and the former DTRFA (now both part of TRA) and SPTRFA. The State's contribution remains at the Fiscal Year 1992 appropriation level, or less, until SPTRFA becomes fully funded. An additional supplementary appropriation was established in 2013 that provides \$9,000,000 directly to PERA's Police and Fire Fund, and slightly increases the aid that is provided to local police or fire relief associations. The State also provides supplemental benefit reimbursement aid to help support retirement pensions for local volunteer fire fighters. See the table "STATE GENERAL FUND APPROPRIATION HISTORY AND ESTIMATES, PENSION RELATED LOCAL GOVERNMENT AID" below.

¹One of the funds, the State Employees Retirement Fund, includes four separate plans, the General State Employees Plan (which is the largest plan of the State Employees Retirement Fund), and plans for three separate groups: Minnesota Department of Transportation pilots, deputy State fire marshals, and Military Affairs personnel.

TRA: The State provides certain general government contributions to TRA for actuarial liabilities assumed by the consolidation in 2006 of the former MTRFA and of the consolidation in 2015 of the former DTRFA. See the table “STATE GENERAL FUND APPROPRIATION HISTORY AND ESTIMATES, DIRECT AID TO PENSION FUNDS” below, in this APPENDIX B.

Local Defined Benefit Retirement Systems Governed by State Statutes: For SPTRFA and the former DTRFA (prior to July 1, 2015), both the employee and employer make a contribution to the plan based on a percentage of the plan member’s salary. The contribution percentage is specified in statute. The State also contributes to certain local police and fire associations. See the tables “STATE GENERAL FUND APPROPRIATION HISTORY, PENSION RELATED LOCAL GOVERNMENT AID” and “STATE GENERAL FUND APPROPRIATION HISTORY, DIRECT AID TO PENSION FUNDS” below.

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STATE GENERAL FUND APPROPRIATION HISTORY AND ESTIMATES
DIRECT AID TO PENSION FUNDS
(\$'s in Thousands)

Fiscal Year Ended June 30th	Minneapolis Employees Retirement Fund (MERF)⁽¹⁾	TRA/MTRFA & DTRFA⁽²⁾	St. Paul Teachers Retirement Fund (SPTRFA)⁽³⁾	Duluth Teachers Retirement Fund (DTRFA)⁽³⁾⁽⁴⁾	TRA/DTRFA⁽⁴⁾	Total
2006	8,065	15,770	2,969	-	-	26,804
2007	9,000	15,800	2,967	-	-	27,767
2008	9,000	15,801	2,967	-	-	27,768
2009	8,873	15,454	2,827	346	-	27,500
2010	9,000	15,454	2,827	346	-	27,627
2011	9,000	15,454	2,827	346	-	27,627
2012	22,750	15,454	2,827	346	-	41,377
2013	22,750	15,454	2,827	346	-	41,377
2014	24,000	15,454	9,827	6,346	-	55,627
2015	24,000	15,454	9,827	6,000	14,377	69,658
*2016	6,000	29,831	9,827	-	-	45,658
*2017	6,000	29,831	9,827	-	-	45,658
*2018	16,000	29,831	9,827	-	-	55,658
*2019	16,000	29,831	9,827	-	-	55,658

⁽¹⁾Effective July 1, 1998, the State contribution is provided on a formula basis and is capped at no more than \$9 million per fiscal year. In FY 2012 and 2013 the annual State contribution increased to \$22.75 million and then to \$24 million each year thereafter through FY 2031. Any requirements beyond the capped aid are the exclusive obligation of the employer units. On July 1, 2010, MERF became an administrative division within PERA. MERF was fully merged into the GERF in January 2015. The State's annual aid payment is \$6.0 million in calendar years 2016 and 2017 and \$16 million each fiscal year thereafter. Under statute, these direct aid payments continue until calendar 2032.

⁽²⁾For FY 2005 aid was appropriated directly to MTRFA. Beginning in FY 2006, aid is appropriated to TRA (following MTRFA's merger with TRA). Beginning in FY 2016 direct aid is to be appropriated to TRA for the former DTRFA, following its merger with TRA, effective July 1, 2015. Under statute, these direct aid payments continue until the TRA plan is fully funded.

⁽³⁾These plans are separate from TRA, and the State has no direct custodial relationship. Benefits, investment practices and contributions are, however, controlled by statute.

⁽⁴⁾The 2014 legislature acted to merge DTRFA with the TRA, effective July 1, 2015. The legislature also appropriated \$14.031 million in direct aid to TRA beginning in FY 2016 and transferred the \$346 thousand in direct aid for DTRFA to TRA in FY 2016. Prior to this date the plan was separate from TRA and the State had no direct custodial relationship. Under statute, these direct aid payments continue until the TRA Plan is fully funded.

*Projections for FY 2016-FY 2019 as of the end of the 2016 Legislative Session.
Source: MMB

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The following table summarizes State General Fund Appropriation pension aid provided to local governments during the last ten fiscal years and estimates for Fiscal Year 2016 through Fiscal Year 2019.

STATE GENERAL FUND APPROPRIATION HISTORY AND ESTIMATES
PENSION RELATED LOCAL GOVERNMENT AID
(\$'s in Thousands)

Fiscal Year Ended June 30th	Basic Local Police and Fire Association⁽¹⁾	Local Police and Fire Associations Amortization Aid	PERA Aid	Volunteer Firefighter Relief	Redirected Aid-SPTRFA /TRA	Police-Fire Retirement Supplemental Aid⁽²⁾	Total
2006	87,967	3,366	14,568	486	1,436	-	107,823
2007	89,424	2,886	14,560	572	790	-	108,232
2008	88,180	1,514	15,534	571	2,281	-	108,080
2009	83,183	572	14,520	609	1,888	-	100,772
2010	80,500	829	14,390	722	5,890	-	102,331
2011	82,005	1,000	14,384	627	4,886	-	102,902
2012	82,338	1,255	14,328	671	2,077	-	100,669
2013	80,696	2,753	14,316	608	-	-	98,373
2014	89,572	2,729	14,187	558	2,094	15,498	124,638
2015	93,936	2,729	14,146	625	2,094	15,498	129,028
*2016	98,474	2,729	14,090	623	2,094	15,500	133,510
*2017	103,170	2,729	14,043	623	2,094	15,500	138,159
*2018	106,977	2,729	13,997	623	2,094	15,500	141,920
*2019	110,918	2,729	13,950	623	2,094	15,500	145,814

⁽¹⁾Basic local police and fire pension aid is an open General Fund appropriation based on the dedicated proceeds equivalent to at least 2 percent insurance premium tax on fire insurance and auto insurance, and a 2 percent surcharge on fire, lightning, and sprinkler leakage insurance.

⁽²⁾Police and Fire Retirement Supplemental Aid payments are as follows: \$9 million to the PERA Police & Fire fund, \$5.5 million to Volunteer Firefighter plan employers and \$1 million to the MSRS State Patrol fund.

*Projections for FY 2016-FY 2020 as of the end of the 2016 Legislative Session.
Source: MMB.

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Retirement Systems Funding

State law requires the Retirement Systems to “pre-fund” future benefit obligations. Rather than collecting only sufficient sums from current active workers to pay current retired members and beneficiaries, the Retirement Systems are required by statute to accumulate enough assets to cover all benefit liabilities of participating members. The three Retirement Systems use different full funding dates, determined as of the July 1, 2015, actuarial valuation date:

<u>Retirement System</u>	<u>Fund</u>	<u>Funding Date</u>
MSRS	State Employees Retirement Fund	2041
	State Patrol Retirement Fund	2038
	Correctional Employees Retirement Fund	2038
	Judges Retirement Fund	2039
	Legislators Retirement Fund	N/A
PERA	General Employees Retirement Fund	2031
	Public Employees Police and Fire Fund	2038
	Public Employees Correctional Fund	2031
TRA	Teachers Retirement Association Fund	2037

To achieve full funding, contribution rates for the Retirement Systems are determined based upon current assets, future expected investment returns, current and projected liabilities based on the benefit provisions, demographics of the Retirement Systems’ membership, statutory actuarial assumptions and what annual contributions will be needed to have enough assets to match current and projected liabilities by the required full-funding date. Employee and employer contribution rates are specified in State law as a percentage of an employee’s salary. The rates are set so that contributions plus expected investment earnings cover the projected cost of promised pension benefits and plan administrative expenses. In order to meet these projected costs, Minnesota Statutes specify the annual investment return the retirement fund assets are assumed to earn. Under the statutory “select and ultimate” method investment earnings assumption, effective commencing with the July 1, 2013, actuarial valuation report, the annualized assumed investment return is 8.0 percent for Fiscal Year 2013 through Fiscal Year 2017 and 8.5 percent annualized for Fiscal Year 2018 and years thereafter, with the exception of the Legislators Retirement Fund, which changed from 8.5 percent to 0 percent for all years. The 2015 Legislature adjusted these assumptions, changing the interest rate actuarial assumption from 8.5 percent to 8.0 percent for all plans except TRA and the Legislators Retirement Fund. TRA will continue to use the “select and ultimate” earnings assumption until Minnesota Statute is modified. See “Pension Legislation and Litigation,” herein.

In addition, for certain pension funds, the State has adopted automatic modifications to post retirement pension benefit adjustment when pension funded ratios or contribution deficiency ratios reach certain levels. For example, TRA and MSRS (other than the Legislators Retirement Fund and the State Patrol Retirement Fund), once the fund achieves a 90 percent funded ratio (determined on a market value of assets basis) for two consecutive years, the current post-retirement benefit adjustment will increase from the current 2 percent to 2.5 percent. Conversely, the law would require the post-retirement benefit increase to drop back to 2 percent if the funding level falls below 85 percent for two consecutive years or 80 percent for one year. In terms of contribution rates, if a pension plan’s valuation report indicates a sufficiency of more than one percent of covered payroll, or a deficiency greater than 0.5 percent of payroll, the Retirement Systems have the option to recommend adjustments to employee and employer contribution levels. For MSRS and PERA, the employee and employer contribution increases must be in equal amounts. Retirement Systems must submit the changes to the LCPR by either January 15th (MSRS and PERA) or February 1st (TRA) following the valuation showing the sufficiency/deficiency. If the LCPR does not recommend against the changes, the contribution increases go into effect the following fiscal year, i.e. beginning July 1st following the notification to the LCPR for TRA and MSRS, and the following January 1st for PERA.

The Legislature sets the contribution rates needed to fund the Retirement Systems by using the reports and advice of actuarial consultants. Each year an actuarial valuation report is completed to determine if a Retirement System’s contribution rates are meeting the funding requirements. If the contributions are not changed to match the funding requirements determined by the actuarial consultants, deficiencies are created and those deficiencies may become worse over time. The actuarial value of plan assets is smoothed over the most recent five-year period to reduce volatility of both the funding ratio and required contribution rates. If a plan’s valuation report indicates a sufficiency of more than one percent of covered payroll, or a deficiency greater than 0.5 percent of payroll, the board has the option to adjust employee and employer contribution levels. These adjustments are subject to review by the LCPR.

Every four to six years, the assumptions used to forecast funding requirements are tested against actual experience. The factors considered include but are not limited to:

- Expected average investment earnings assumption
- Number and timing of members retiring
- Number and timing of employees leaving prior to retirement
- Number of employees opting for lump-sum of their employee contributions, thereby forfeiting future benefit
- Number of new members added
- Life expectancies of both active and retired members

The most recent six-year experience study for MSRS' State Employees Retirement Fund covered the period July 1, 2008, through June 30, 2014, and was completed on June 30, 2015. Based on the results of this study, several changes in economic and demographic actuarial assumptions were recommended, including:

- decreasing the investment return rate, currently at 8.00 percent, to an amount within the range of 7.00 percent to 8.00 percent,
- decreasing the price inflation rate from 3.00 percent to 2.75 percent,
- decreasing the payroll growth rate from 3.75 percent to 3.5 percent,
- adjusting merit and seniority pay increase rates,
- changing mortality rates from RP-2000 to MP-2014 tables, which result in a decrease in assumed mortality rates at almost all ages,
- adjusting retirement and withdrawal rates,
- changing the assumed post-retirement benefit increase rate from 2.00 percent per year through 2015 and 2.50 percent per year thereafter to 2.00 percent per year through 2020 and 2.50 percent per year thereafter, and
- decreasing the assumed percentages of married members, and adjusting the percentages of married members electing various forms of annuity payments.

Any assumptions changes require approval of the MSRS Board of Directors and the LCPR. The MSRS Board approved the changes in the actuarial assumptions, other than the investment return (or interest rate) assumption, on July 16, 2015. Subsequently, in February 2016, the LCPR adopted the same proposed changes in actuarial assumptions. Experience studies for MSRS' State Patrol, Correctional Employees, and Judges Retirement Funds are underway and results are expected by June 30, 2016. The LCPR also has authority for reviewing the July 1, 2015 actuarial valuation results. Accordingly, the LCPR engaged an independent actuarial firm to review the recommendations of MSRS' actuary. The results of the reviewing actuary's work are pending.

The most recent actuarial experience study for PERA's Public Employees Police and Fire Fund covered the period July 1, 2004, through June 30, 2009, and was completed in 2010. Several assumptions were adjusted in Fiscal Year 2011, including salary growth, payroll growth, mortality rates, withdrawal rates and retirement rates. These assumption changes increased the actuarially accrued liability to \$148 million in the Public Employees Police and Fire Fund. A more recent experience study for PERA's General Employees Retirement Fund (GERF) was completed in 2015 and covered the period from July 1, 2008 through June 30, 2014. Results of this experience study were adopted by the PERA board and the LCPR will be implemented in the 2016 actuarial valuation. An experience study for the Police and Fire Fund covering the same period was completed in 2016, and was reviewed by the PERA board at its August 2016 meeting.

The July 1, 2008, through June 30, 2014, actuarial experience study for TRA was completed in June 2015. The report contained a number of economic and demographic recommendations, including adopting retiree mortality based on RP-2014 tables, including MP-2015 improvement scale (reflecting longer life expectancy), lowering the assumed growth in total member covered salary from 3.75 percent annually to 3.50 percent annually and changing the discount rate assumption to 8.0 percent for all years. On February 3, 2016, the LCPR enacted a set of assumption changes for TRA; however, the assumption changes requiring changes in law, including lowering the discount rate assumption to 8 percent, were not enacted due to the veto of the omnibus pension bill by Governor Dayton. (See "Pension Legislation and Litigation," herein.) TRA has indicated it will seek the statutory change again in the 2017 Legislative Session. The next experience study for TRA will cover the period from July 1, 2014 through June 30, 2018.

The following table provides a summary analysis of funding status for the Retirement Systems and certain local defined benefit retirement plans where the State provides non-employer general government contributions governed by State statutes as of June 30, 2015, based on the respective annual actuarial valuation reports.

STATUTORY METHOD
FUNDING STATUS OF DEFINED BENEFIT PENSION FUNDS TO WHICH MINNESOTA PROVIDES
GENERAL FUND RESOURCES AS OF JUNE 30, 2015⁽¹⁾
(\$'s in millions)

	Actuarial Accrued Liability ²	Actuarial Value			Market Value			Membership	
		Actuarial Value of Assets (AVA) ³	Unfunded Actuarial Liability (UAAL) ⁴	Funding Ratio ⁵	Market Value of Assets (MVA) ⁶	Unfunded Liability	Funding Ratio	Active Members	Other Members
<i>1. Funds Where the State Has Custodial Responsibility</i>									
Minnesota State Retirement System (MSRS):									
— State Employees Retirement Fund	\$13,093	\$11,223	\$1,870	85.72%	\$11,638	\$1,455	88.89%	49,037	60,204
— Correctional Employees Retirement Fund	1,239	879	\$360	70.90%	909	\$330	73.35%	4,449	4,576
— State Patrol Retirement Fund	833	640	\$193	76.81%	665	\$168	79.77%	843	1,096
— Judges Retirement Fund	316	168	\$148	53.30%	175	\$141	55.31%	312	362
— Legislators Retirement Fund ⁽⁷⁾	230	3	\$227	1.49%	3	\$227	1.49%	23	433
Subtotal	\$15,711	\$12,913	\$2,798		\$13,390	\$2,321		54,664	66,671
Public Employees Retirement Association (PERA):									
— General Employees Fund	23,561	17,974	5,587	76.29%	18,582	4,979	78.87%	145,650	267,563
— PERA Police & Fire Fund	8,460	7,076	1,384	83.64%	7,348	1,112	86.86%	11,157	12,764
— Local Correctional Service Fund	498	476	22	95.58%	491	7	98.59%	3,692	5,623
Subtotal	\$32,519	\$25,526	\$6,993		\$26,421	\$6,098		160,499	285,950
Teachers' Retirement Association (TRA):	\$25,562	\$19,697	\$5,865	77.05%	\$20,442	\$5,120	79.97%	79,406	106,326
Custodial Subtotal	\$73,792	\$58,136	\$15,656		\$60,253	\$13,539		294,569	458,947
<i>2. Other Funds to Which the State Contributes</i>									
Local Police & Fire Associations ⁽⁸⁾	133	148	-15	111.29%	148	-15	111.29%	118	204
St. Paul Teachers' Retirement Fund	1,597	1,000	597.034	62.61%	1,015	581.8	63.56%	3,597	7,506
Other Contribution Subtotal	\$1,730	\$1,148	\$582		\$1,163	\$567		3,715	7,710
TOTAL	\$75,522	\$59,284	\$16,238		\$61,416	\$14,106		298,284	466,657

(1)The information provided in this table reflects the condition of all funds as of June 30, 2015 and is derived from actuarial valuation results as of July 1, 2015. For additional information on the State's pension systems, refer to the State Financial Statements in APPENDIX E. See Note 8 – Pension and Investment Trust Funds (see pages E-79 through E-98) and Required Supplementary Information (see pages E-144 through E-148).

(2)The actuarial accrued liability of each of the pension funds is an estimate based on demographic and economic assumptions of the present value of benefits that the pension funds will pay during the assumed life expectancies of the applicable members after they retire.

(3)The actuarial value of assets of each of the pension funds represents the market-related value of the assets held by the pension funds as adjusted to reflect various actuarial methods including the smoothing of actuarial losses and gains (including investment losses and gains) over a five-year period.

(4)The UAAL of each of the pension funds reflects the amount of the excess of the actuarial accrued liability of a pension funds over its actuarial value of assets.

(5)The Funded Ratio of each of the pension funds reflects the quotient obtained by dividing the actuarial value of assets of the pension funds by the actuarial accrued liability of the Pension Plan. The Funding Ratio figures depicted in the table are the actuary's computations for each retirement fund, as reported in each fund's July 1, 2015 actuarial valuation report.

(6)The market value of assets of each of the pension funds represents the fair market value of the assets held by the pension fund.

(7)The Elective State Officers Retirement Fund merged into the Legislators Retirement Fund effective July 1, 2013. Both the Legislators and Elective State Officers defined benefit retirement plans are financed on a pay-as-you-go basis from the State's General Fund. Legislators and Elective State Officers first elected after July 1, 1997 are members of the State's Unclassified Employees Retirement Fund, a defined contribution plan.

(8)Information for local police and fire associations reflects values as of December 31, 2015 for Bloomington Fire Relief Association.

Source: Retirement Systems' GASB 67 and 68 Actuarial reports, Fiscal Year ended June 30, 2015.

Actuarial Valuation Requirements

State law regulates the administration of the pension funds. State law requires that all pension funds must conduct an actuarial valuation as of the end of the fiscal year. Two valuation reports are prepared. One is the accounting valuation report in accordance with GASB Statements 67-68 and is used for financial reporting by the retirement systems, State of Minnesota and employer units of the systems. This report is not intended as a basis for funding decisions. For more information, see “Recent Changes to Pension Obligation Reporting” below.

The other valuation report is the funding valuation report in accordance with Minnesota Statutes. The purpose of the actuarial funding valuation is to calculate the actuarial accrued liability in each of the pension funds which estimates on the basis of demographic and economic assumptions the present value of benefits each of the pension funds will pay to its retired members and active members upon retirement. Independent actuaries provide annual actuarial valuations for each of the pension funds, performed in accordance with State statutes and generally recognized and accepted actuarial principles and practices. The actuarial valuation compares the actuarial accrued liability with the actuarial value of assets and any excess of that liability over the assets forms an Unfunded Actuarial Accrued Liability (“UAAL”) of the applicable pension funds. An actuarial valuation will express the percentage that a pension fund is funded through a “Funding Ratio” which represents the quotient obtained by dividing the actuarial value of assets of the pension fund by the actuarial accrued liability of the pension fund. An actuarial valuation will also state an actuarially recommended contribution amount, which is a recommended amount that the State and other sponsoring employers contribute to the applicable pension fund. The actuarially recommended contribution consists of two components: (1) normal cost, which represents the portion of the present value of retirement benefits that are allocable to active members’ current year service, and (2) an amortized portion of the UAAL.

Description of Certain Statutory Actuarial Assumptions. To calculate the actuarial value of assets and actuarial accrued liability of each of the pension funds, the actuarial valuations use several actuarial assumptions. Some examples of these assumptions include an expected rate of return of assets, age of retirement of active members, future pay increases for current employees, assumed rates of disability and post-employment life expectancies of retirees and beneficiaries. If the experience of the pension fund is different from these assumptions, the UAAL of the pension fund may increase or decrease to the extent of any variances. Consequently, the calculated actuarially required contributions may be impacted.

In the case of the expected rate of return of assets, the actual rate of return on the pension funds depends on the performance of their respective investment portfolios. The investment portfolios of the respective pension funds can be highly volatile. The value of the securities in the investment portfolios can dramatically change from one fiscal year to the next, which could, in turn, cause substantial increases or decreases in the applicable UAAL.

The actuarial valuations of the pension funds use several actuarial methods to calculate the actuarial value of assets and actuarial accrued liability of the pension funds. For example, the pension funds use an asset valuation method of smoothing the difference between the market value of assets and the actuarial value of assets over a five-year period to prevent extreme fluctuations that may result from temporary or cyclical economic and market conditions. As of June 30, 2015, the aggregate market value of all of the assets of the pension systems, as determined by the pension systems’ actuaries, was approximately \$60.253 billion. As of June 30, 2015, the aggregate actuarial value of all assets of the pension systems was \$58.136 billion.

Recent Changes to Pension Obligation Reporting

GASB Statement No. 67: In June 2012, GASB issued GASB Statement No. 67 (“GASB 67”), which amends GASB Statement No. 25 and sets forth new standards that modify the financial reporting of the State’s pension plans obligations. GASB 67 requires changes in plans presentation of the financial statements, notes to the financial statements, and required supplementary information. Significant changes include an actuarial calculation of total NPL. It also includes comprehensive footnote disclosure regarding the pension liability, the sensitivity of the NPL to the discount rate, and increased investment disclosures. The new standard was effective commencing with the State’s Fiscal Year 2014.

One significant change implemented by GASB 67 is that reporting under the new requirements is based on the market value of assets. This will likely result in increased volatility in the NPL and pension expense from year to year. Commencing with Fiscal Year 2014, however, the Retirement Systems’ actuaries now also prepare a report for each system reflecting fiscal year results under the new accounting requirements.

The Fiscal Year 2015 GASB 67 Reports are based on Fiscal Year 2014 membership data rolled forward to Fiscal Year 2015, taking into account actual benefit and expense payments made during the year, any benefit and contribution plan changes and the market value of assets as of June 30, 2015. For the purpose of complying with GASB 67, the actuarial assumptions incorporate the use of market value of assets (as previously described) and the entry age normal (“EAN”) actuarial method. The long-term expected rate of return is determined an estimate of expected future rates of return based on a method similar to the select-and-ultimate method described under “*Assumed Return and Asset Allocation*” above but could vary from system to system based on the cash flows associated with the system. The multiple rates are then reduced to a single discount rates used

to measure the total pension liability. The respective single discount rate used for the Fiscal Year 2015 GASB 67 Reports were 7.9 percent for MSRS's largest fund, the General Employees Retirement Fund, 7.9 percent for PERA and 8.00 percent for TRA.

The following table provides an analysis of funding progress for each of the State's defined benefit pension plans for fiscal year 2015 based on the GASB 67 Reports. The NPL is calculated using the plan assets of each system at their market value (Fiduciary Net Position) and a single discount rate (calculated as described above). The UAAL shown in the table STATUTORY METHOD FUNDING STATUS OF DEFINED BENEFIT PENSION FUNDS TO WHICH MINNESOTA PROVIDES GENERAL FUND RESOURCES, by contrast, uses a smoothing method to determine the Actuarial Value of Assets at the plan's assumed rate of return.

MINNESOTA RETIREMENT SYSTEMS
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND
RELATED RATIOS USING GASB STATEMENT NO. 67
Actuarial Valuation Date as of June 30, 2015
(\$'s in Thousands)

	Total Pension Liability	Plan Fiduciary Net Position¹	NPL	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	Covered Payroll²	NPL as a Percentage of Covered Payroll
MSRS:						
State Employees	\$13,177,712	\$11,638,319	\$1,539,393	88.3%	\$2,714,418	56.7%
State Patrol	838,235	664,530	173,705	79.3%	68,463	253.7%
Correctional Employees	1,563,245	909,002	654,243	58.2%	231,440	282.7%
Judges	410,972	174,580	236,392	42.5%	43,449	544.1%
Legislators ³	<u>144,353</u>	<u>3,430</u>	<u>140,923</u>	<u>2.4%</u>	<u>1,700</u>	<u>8,289.5%</u>
MSRS Totals	\$16,134,517	\$13,389,861	\$2,744,656	83.0%	\$3,059,470	89.7%
TRA	\$26,632,080	\$20,446,091	\$6,185,989	76.8%	\$4,306,426	143.7%
PERA:						
General Employees	\$23,764,314	\$18,581,795	\$5,182,519	78.2%	\$5,549,255	93.4%
Police and Fire	8,484,938	7,348,704	1,136,234	86.6%	845,076	134.5%
Local Government Correctional	<u>506,191</u>	<u>490,732</u>	<u>15,459</u>	<u>97.0%</u>	<u>179,623</u>	<u>8.6%</u>
Total PERA	\$32,755,443	\$26,421,231	\$6,334,212	80.7%	6,573,954	96.4%

¹Represents the market value of plan assets as of the actuarial valuation date.

²As of the actuarial valuation date.

³Is currently funded on a pay-as-you-go basis.

Source. Retirement Systems' GASB 67 and 68 Actuarial reports, Fiscal Year ended June 30, 2015.

The GASB 67 Reports present both an NPL and a funding percentage. Because the Retirement Systems use the EAN actuarial method for funding as the required method for their GASB 67 Reports, variances between the funding reports and GASB No. 67 Reports are primarily, but not exclusively, related to market value differences.

GASB 67 also requires an analysis to determine the sensitivity of the NPL to changes in the discount rate, if it were calculated 1 percent point lower or 1 percent point higher. The results for Fiscal Year 2015 are as follows:

MINNESOTA RETIREMENT SYSTEMS
SENSITIVITY OF THE FY 2015 NET PENSION LIABILITY TO CHANGES IN THE DISCOUNT RATE
USING GASB STATEMENT NO. 67
(\$'s in Thousands)

	With 1% Decrease		Current Discount Rate		With 1% Increase	
	Rate	NPL	Rate	NPL	Rate	NPL
MSRS						
State Employees	6.90%	\$3,151,131	7.90%	\$1,539,393	8.90%	\$198,130
State Patrol	6.90%	\$270,947	7.90%	\$173,705	8.90%	\$92,576
Correctional Employees	5.25%	\$900,695	6.25%	\$654,243	7.25%	\$455,330
Judges	4.25%	\$282,854	5.25%	\$236,392	6.25%	\$196,936
Legislators	2.80%	\$157,407	3.80%	\$140,923	4.80%	\$127,130
TRA	7.00%	\$9,415,876	8.00%	\$6,185,989	9.00%	\$3,490,555
PERA						
General Employees	6.90%	\$8,148,762	7.90%	\$5,182,519	8.90%	\$2,732,858
Police and Fire	6.90%	\$2,214,532	7.90%	1,136,234	8.90%	\$245,372
Local Government Correctional	6.90%	\$107,666	7.90%	15,460	8.90%	\$(58,342)

Source. Retirement Systems' GASB 67 and 68 Actuarial reports, Fiscal Year ended June 30, 2015.

GASB Statement No. 68: In June 2012, GASB also issued GASB Statement No. 68, which sets forth new standards that will modify the accounting and financial reporting of the State's pension obligations. The new standard requires the State to report in its financial statements, the State's proportionate share of the NPL, defined as the difference between the total pension liability (the present value of projected benefit payments to employees based on their past service) and the asset (mostly investments reported at fair value) set aside in a trust and restricted to paying benefits to current employees, retirees and their beneficiaries. The State's proportionate share would include both the share of the NPL associated with the State's employees contributing into the retirement plans as well as the State's share of contributions to PERA related to the former MERF, and to TRA related to the former DTRFA and the St. Paul Teachers' Retirement Fund as it meets the GAAP definition of a special funding situation.¹

The new standard required recognition of additional liabilities associated with pensions over amounts previously required. The rate used to discount projected benefit payments to their present value will be based on a single rate that reflects (a) the long-term expected rate of return on plan investments as long as the plan net position is projected under specified conditions to be sufficient to pay pensions of current employees and retirees and the pension plan assets are expected to be invested using a strategy to achieve that return and (b) a yield or index rate on tax-exempt 20-year AA-or-higher rated municipal bonds to the extent that the conditions for use of the long-term expected rate of return are not met. The date after which a yield or index rate on tax-exempt 20-year AA-or-higher rated municipal bonds is required to be used is referred to as a "crossover date." The new standard will be effective for the State in Fiscal Year 2015, although MSRS adopted GASB 68 for Fiscal Year 2014.

The majority of the participants in MSRS funds are State employees. See "MSRS - Actuarial Methods and Assumptions, GASB" and "MSRS - Actuarial Methods and Assumptions" for reporting information consistent with GASB 67 and GASB 68 requirements. Actuarial Methods and Assumptions used by the other funds are available directly from the funds and can be provided on request.

¹The State of Minnesota's Fiscal Year 2016 Comprehensive Annual Financial Report will reflect the merger of the DTRFA into the TRA.

Pension Legislation and Litigation

In August 2007, the LCPR unanimously approved a modification to the *Standards for Actuarial Work*. This action permitted the actuary retained to calculate the actuarial value of assets allocated to the Post Retirement Investment Fund at market value, as required by GAAP, beginning with the July 1, 2007 actuarial valuation, instead of reporting these assets at an amount equal to the liabilities. The change in asset valuation method resulted in decreases to the actuarial value of assets and increases in the unfunded actuarial accrued liabilities for many of the retirement plans. The funding ratios reported in the following paragraphs reflect this change. In August 2010, the LCPR unanimously approved additional changes to the *Standards for Actuarial Work*.

In 2008, the Legislature enacted legislation that provided that if the composite funding ratio of the Minnesota Post Retirement Investment Fund (“MPRIF”) fell below 80 percent at the end of any fiscal year, MPRIF would be abolished. On June 30, 2008, the MPRIF funding ratio was calculated to be 79.7 percent. On June 30, 2009, assets and liabilities attributable to retired members in the MPRIF were transferred to the respective active member funds. In conjunction with the dissolution, benefit recipients will receive future annual 2.5 percent post retirement benefit adjustments. The waiting period and proration schedule for the post retirement benefit adjustments paid in the first year of retirement were also revised.

In 2010, legislation was enacted to modify the annual 2.5 percent post retirement benefit adjustments. Beginning January 1, 2011, each statewide Retirement System has unique post retirement benefit adjustments. For the TRA, post-retirement benefits were frozen for 2011 and 2012. Beginning January 1, 2013, TRA benefit recipients have received a 2.0 percent adjustment annually. The benefit adjustment will increase from 2 percent to 2.5 percent once TRA’s funding ratio exceeds 90 percent. For all of the defined benefit plans that the MSRS administers, with the exception of the State Patrol Retirement Fund, benefit recipients will receive a 2 percent adjustment annually. For the State Patrol Retirement Fund, benefit recipients will receive a 1.5 percent adjustment annually. The annual benefit adjustment will increase to 2.5 percent for each MSRS defined benefit fund when each fund’s accrued liability funding ratio reaches 90 percent, determined on a market value of assets basis, except for the Legislators and Elective Officers Retirement Funds. For the Legislators and the Elective State Officers Retirement Funds, the annual benefit adjustment will increase to 2.5 percent when the State Employees Retirement Fund is 90 percent funded on a market value of assets basis. Benefit recipients of the PERA Public Employees Police and Fire Fund have received an annual adjustment equal to inflation up to 1.5 percent beginning January 1, 2013, until the funding reaches 90 percent. PERA’s Public Employees Correctional Fund was 98.4 percent funded on a market value basis as of June 30, 2011, so subsequent annual adjustments increased to 2.5 percent effective January 1, 2012. In addition, for all of the PERA plans, if after reaching 90 percent funding, the ratio subsequently drops below 90 percent, the prospective annual adjustments must again be one percent for PERA General Employees Retirement Fund and inflation up to 1.5 percent for the PERA Public Employees Police and Fire Fund until the 90 percent funded ratio is again attained.

A class action lawsuit was filed in May 2010 against the State’s pension funds. *Swanson, et al. v. State, Public Employees Retirement Association, Minnesota State Retirement System, Teachers Retirement Association (PERA, MSRS, TRA), et al.* (Ramsey County District Court). Plaintiffs challenged the 2009 and 2010 legislative changes made to the annual cost of living adjustment for pension benefits. The district court granted summary judgment to the State on all issues and dismissed the plaintiffs’ complaint. Plaintiffs had until September 6, 2011 to appeal. No appeal was filed by the deadline.

The 2010 pension bill provided numerous financial stability provisions intended to reduce future unfunded liabilities for MSRS, TRA, PERA, SPTRFA and DTRFA. Provisions included a change in future retirement benefit increases for all MSRS, PERA, TRA, SPTRFA and DTRFA plans. The MSRS State Patrol Retirement Plan, PERA General Employees Retirement Fund, PERA Public Employees Police and Fire Fund, TRA, SPTRFA, and DTRFA plans also include both employer and employee contribution rate increases. Various other provisions as well as a change in refund rates, change in deferred annuities augmentation rate, and increased vesting periods for some plans as a means to reduce future unfunded liabilities. At the end of Fiscal Year 2010, MSRS, PERA, and TRA lowered unfunded liabilities by a total of over \$5.9 billion on a combined basis.

The 2010 legislation also provided for the administrative consolidation of the closed MERF and PERA. MERF assets and liabilities remained segregated until the fiscal year end market value of assets of the MERF account equals or exceeds 80 percent of the actuarial accrued liability of the MERF account. The legislation also increased the annual State contribution to the MERF account from \$9 million annually to \$22.75 million in each Fiscal Year 2012 and 2013 and \$24 million each year thereafter through FY 2031. Beginning in Fiscal Year 2013, the annual additional employer supplemental contribution is a minimum of \$27 million and a maximum of \$34 million.

The 2010 Legislature passed into law an early retirement incentive for eligible State employees. The incentive includes up to 24 months of health insurance payments in to a health care savings account for an employee who is granted the incentive. This provision is at the discretion of both the employee’s agency and the Commissioner of MMB. In April 2011, MMB released a report detailing the results of the legislation. In all, 1030 employees used the incentive resulting in an estimated Fiscal Years 2011 – 2013 executive branch all funds savings of \$46.7 million.

In the 2011 Legislative Special Session, the Legislature passed a minor omnibus pension bill that was signed into law by the Governor. Included in the bill were modifications to the post retirement adjustments for SPTRFA that will reduce future liabilities and language permitting voluntary merger of the Minneapolis Firefighters Relief Association and the Minneapolis Police Relief Association with the PERA's Public Employee's Police and Fire Retirement Fund.

The 2012 Legislature modified the investment earnings assumption for determining employee and employer contribution rates such that contributions plus expected investment earnings (at the assumed rate of return) will cover the projected cost of promised pension benefits. The investment earnings assumption was modified to a "select and ultimate" method, effective for July 1, 2012 actuarial valuation report. The "select" assumed annualized investment return of 8.0 percent is to be used for the first five years for Fiscal Year 2013 through Fiscal Year 2017 actuarial valuation reports, and the "ultimate" assumed annualized investment return rate of 8.5 percent is to be used for the sixth year forward, for Fiscal Year 2018 and years thereafter, with the exception of the Legislators and Elective State Officers Retirement Funds, which changed from 8.5 percent to zero percent for all years. This approach is employed to recognize the current market environment that has diminished the short term market expectations while recognizing that over the longer term the higher rate is expected to be met -- and actually has been met and exceeded. The legislation also directed delaying the next experience study until 2015 for TRA, MSRS's General Employees Retirement Plan, and PERA's General Employees Retirement Fund to cover the six-year period of July 1, 2008, through June 30, 2014.

The 2013 Legislature made several modifications to contribution rates, benefit formulas and direct State aid for the MSRS State Patrol Retirement Plan and Judges Retirement Plan.

- Changes to the MSRS State Patrol Retirement Plan include a four percent contribution rate increase from employees and a six percent increase from employers over a four year period. Specifically, State Patrol Retirement Plan employees paid an additional two percent before the first day of the first pay period beginning after July 1, 2014, another one percent on or after the first day of the first pay period beginning after July 1, 2015, and another one percent on July 1, 2016. State Patrol Retirement Plan employers added 3 percent of pay before the first day of the first pay period beginning after July 1, 2014, another 1.5 percent on or after the first day of the first pay period beginning after July 1, 2015 and another 1.5 percent on July 1, 2016. Total contributions at the end of the phase-in period in July 2016 will be 14.4 percent and 21.6 percent of pay for employees and employers, respectively. Future annual adjustments paid to benefit recipients of the MSRS State Patrol Plan will be reduced from 1.5 percent to one percent per year until the Plan is again 85 percent funded, determined on a market value of assets basis. Annual adjustments will increase to 2.5 percent when the Plan reaches 90 percent funded, determined on a market value of assets basis. Additionally, the legislature appropriated direct State aid to the MSRS State Patrol Retirement Plan of \$1 million per year beginning in FY 2014 until the plan is 90 percent funded, determined on a market value of assets basis.
- Changes to the MSRS Judges Retirement Plan include establishment of a tier 1 and tier 2 benefit program, with a tier one judge first appointed or elected on or before July 1, 2013, with five or more years of allowable service, and a tier two judge first appointed or elected after June 30, 2013, or first appointed on or before July 1, 2013, with less than five years of allowable service. Member contribution rates for judges in the tier one program will increase one percent, from eight percent to nine percent, effective July 1, 2013. Member contribution rates for judges in the tier two program will be 7 percent of salary. Employer contribution rates will increase two percent, from 20.5 percent to 22.5 percent, effective the first day of the first full pay period after June 30, 2013. Future annual adjustments paid to benefit recipients of the Judges Plan are reduced from two percent to 1.75 percent per year until the Judges Plan is again 70 percent funded, determined on a market value of assets basis. Thereafter, annual adjustments will be 2.5 percent.

The 2013 Legislature also authorized the merger of the MSRS Elective State Officers Retirement Plan into the Legislators Retirement Plan for administrative cost-saving purposes. The merger took effect July 1, 2013. Benefit provisions for both plans remain unaffected by the merger.

The 2013 Legislature also made several modifications to contribution rates, benefit formulas and direct State aid for the PERA Police and Fire Fund, TRA, DTRFA and SPTRFA. Changes to the PERA Police and Fire Fund include the following: member and employer contributions will increase in two steps from 9.6 percent of salary to 10.8 percent of salary and 14.4 percent of salary to 16.2 percent of salary, respectively; post-retirement adjustments will be set at 1 percent until the fund becomes at least 90 percent funded on a market value basis for two consecutive actuarial valuations, and at that time, post-retirement adjustments will be reset at rates not to exceed 2.5 percent. However, if the funded ratio of the retirement fund is equal to or less than 85 percent for two consecutive actuarial valuations, or is equal to or less than 80 percent for the most recent actuarial valuation, post retirement adjustments will again be dropped to one percent. Additionally, direct State-aid to the PERA Police and Fire Fund was appropriated at \$9 million per year beginning in Fiscal Year 2014; and, a direct appropriation of \$5.5 million per year in aid to local employers in the PERA Volunteer Firefighter Plan beginning in Fiscal Year 2014.

Further, 2013 legislative changes included, to the DTRFA, employee contributions will increase by one percent of pay and employer contributions increased by 0.71 percent of pay, current benefit accrual rates of 1.2 percent and 1.7 percent are

increased to 1.4 percent and 1.9 percent for post-2013 service credit, and direct State aid increased to \$6.346 million from \$346 thousand in FY 2014 and 2015 only. Changes to the SPTRFA include the following: employee and employer contributions increased by one percent of pay each, current benefit accrual rates of 1.2 percent and 1.7 percent are increased to 1.4 percent and 1.9 percent for post-2015 service credit, and direct State-aid increased to \$9.827 million from \$2.827 million in Fiscal Year 2014 and Fiscal Year 2015 only. Other changes include modifying reduction factors applied to members retiring prior to normal retirement age for TRA, SPTRFA and DTRFA; requiring TRA, SPTRFA and DTRFA to jointly study the feasibility of a merger with a report ready for the 2014 Legislature's review.

The 2014 Legislature acted to fully merge DTRFA with TRA, effective June 30, 2015, with approval from the DTRFA board and membership and the TRA board. As part of the merger legislation, \$14.031 million in new direct aid to the TRA was annually appropriated beginning in Fiscal Year 2015 with expiration occurring when the TRA is fully funded. Additionally, \$346 thousand in annual State-aid to DTRFA was transferred to TRA beginning in FY 2015. The 2014 Legislature also voted to extend the \$7 million in annual State-aid to SPTRFA until the fund is fully funded. This aid expired after FY 2015.

Further, the 2014 Legislature changed the trigger mechanism for post-retirement benefit adjustments from one-year to two years for TRA and all MSRS plans. For TRA, MSRS General Employees Retirement Fund, MSRS Correctional, MSRS Legislators, and MSRS Unclassified the post-retirement adjustment trigger procedure was revised to require the funding ratio based on market value for the applicable plan to be 90 percent or greater in two consecutive actuarial valuations, rather than in a single actuarial valuation, before post-retirement adjustments greater than 2 percent can be paid. For the MSRS Judges plan, a funding ratio based on market value of assets of at least 70 percent in two consecutive actuarial valuations, rather than in a single actuarial valuation, must be reached before post-retirement adjustments of 1.75 percent can be paid. For the MSRS State Patrol Plan, the funding ratio must exceed 85 percent for two consecutive valuations, rather than a single valuation, before post retirement adjustments are increased 2 percent. Additionally, the 2014 legislature codified contribution rate increases of covered payroll of 0.5 percent employee/0.5 percent employer for MSRS General Employees Retirement Fund effective July 1, 2014, 0.5 percent employee/0.75 percent employer for MSRS Correctional effective July 1, 2014 and 0.25 percent employee/0.25 percent employer for PERA General Employees Retirement Fund effective January 1, 2015.

The 2015 Legislature reduced the interest rate actuarial assumption from 8.5 percent to 8 percent for MSRS, PERA, and SPTRFA for State Fiscal Year 2016 and beyond. Related reductions in salary and payroll growth were also included. The TRA "select and ultimate" investment rate assumption remained unchanged by the 2015 Legislature. Changes were also made to contribution stabilizer mechanisms for the PERA, MSRS, and TRA boards to allow more discretion to the boards in considering multiple factors. The interest rates charged to members who pay refunds or purchase leave and prior service credit were also adjusted.

Further, the 2015 Legislature revised the financial sustainability triggers for post-retirement adjustment mechanisms for MSRS, TRA, and SPTRFA. Under current law, post retirement benefits will automatically increase when certain funding levels are met for each plan. The changes enacted by the legislature in 2015 require that, once these increases are enacted, they will be automatically reduced if funding ratios fall below certain levels for each plan.

The 2015 Legislature also completed the merger of PERA and MERF. The annual State aid contribution to PERA following the merger with MERF was reduced by \$18 million per year for the Current Biennium, and by \$8 million per year for future fiscal years. The reduction is due to a downward revision of the estimated aid needed by the plan following the merger.

In 2016, following the experience studies completed by the MSRS General Employees Retirement Fund, PERA General Employees Retirement Fund and TRA, the LCPR approved adoption of several updated actuarial assumptions, including new mortality tables as well as other economic, demographic, and technical assumptions. These assumption changes do not require approval of the full legislature.

The LCPR also approved an omnibus pension bill that contained changes to TRA's discount rate assumption, which does require approval by the full legislature. Specifically, the bill eliminated the select and ultimate discount rate assumption, replacing it with an 8 percent rate assumption for all years. Also included in the bill was a one-year reduction to retiree cost of living increases for TRA and MSRS members (with the exception of Judges and State Patrol plan members), as well as other policy changes, administrative changes, and legislation related to individuals or small groups of members.¹

Following approval by the LCPR, this bill was passed by both the House and Senate. Governor Mark Dayton vetoed the bill.² In his veto letter, Governor Dayton expressed concern that the final bill placed the onus of the sustainability measures on the backs of current retirees, rather than reflecting a shared responsibility from all stakeholders. The Governor, in his veto

¹A summary of the 2016 omnibus pension bill (S.F. 588) can be found here: http://www.commissions.leg.state.mn.us/lcpr/documents/omnibus/2016/S0588-2_Summary.pdf.

²Governor Dayton's veto message regarding Chapter 177 (S.F. 588) can be found here: https://www.leg.state.mn.us/archive/vetoes/2016veto_ch177.pdf.

message, cited future legislation must reflect a shared participation and be funded, in order to gain his signature.

The 2016 Legislature also directly appropriated \$3 million in Fiscal Year 2017 and \$6 million for Fiscal Year 2018 and beyond for the MSRS Judges Retirement Plan. This appropriation continues until the plan reaches 100 percent funding.

As mentioned above, the State is the primary employer for MSRS, and is only a minor employer in the PERA and TRA plans. The State also makes non-employer contributions to certain plans and makes contributions to certain local governments to assist them with their pension funding obligations, as described herein. In addition, the State has historically appropriated general (non-pension related) State aid payments to certain local governments and school districts that are contributing employers in these plans. Provided below is more detailed information related to MSRS's State Retirement System Fund's actuarial valuations, actuarial methods and assumptions, historical funding, eligibility and benefit formulas, as well as historical funding history for other State employer contribution and General Fund appropriations.

MSRS – Statutory Funding Actuarial Valuations

While MSRS administers five defined benefit pension funds, the three largest funds, the State Employees Retirement Fund, the Correctional Employees Retirement Fund, and the State Patrol Retirement Fund, represent 97 percent of the actuarial accrued liabilities for which MSRS is responsible. Refer to the MSRS Comprehensive Annual Financial Report for further discussion of actuarial valuations for the MSRS defined benefit pension funds as of July 1, 2015 (available online at <https://www.msrs.state.mn.us/financial-information>).

The State Employees Retirement Fund which includes the General Employees Retirement Plan, the State Fire Marshals Plan, the Military Affairs Plan and the Transportation Pilots Plan, is 85.72 percent funded with the actuarial value of assets totaling \$11.223 billion, and the actuarial accrued liability totaling \$13.093 billion. For purposes of determining the actuarial value of assets, assets are based on a five-year moving average of expected and market values. The State Employees Retirement Fund's funding status, determined on a market value of assets basis, decreased from 92.39 percent as of the July 1, 2014 actuarial valuation to 88.89 percent as of the July 1, 2015 actuarial valuation. This reduction in funding status is attributed to less than expected investment returns (the actual rate of return of was 4.4 percent for fiscal year 2015 in comparison to an 8.0 percent expected return and an actual return of 18.6 percent for fiscal year 2014).

The actuarial valuation also calculates the required contribution rates that are necessary to ensure that the MSRS funds become fully funded. Under Minnesota statutes, the State Employees Retirement Fund must be fully funded by June 30, 2041, the State Patrol Retirement Fund must be fully funded by June 30, 2038, and the Correctional Employees Retirement Fund must be fully funded by 2038, and the Judges Retirement Fund must be fully funded by June 30, 2039. The June 30, 2015 actuarial valuation for the State Employees Retirement Fund calculated that statutory contributions currently received from members and employers at 1.44 percent below the amount required to fully fund the MSRS funds by 2041. The contribution deficiency rate decreased from 1.82 percent to 1.44 percent of payroll (projected annual payroll for the Fiscal Year beginning on the July 1, 2015, valuation date was \$2.71 billion). The primary reason for the decreased contribution deficiency is the recognition of deferred gains from prior years. MSRS proposed legislation in the 2016 session to increase employer and employee contribution rates from 5.50 percent to 6.00 percent, effective July 1, 2017, and to implement an additional 1.00 percent employer contribution rate increase annually until the fund reaches a 100.00 percent funded ratio, determined on a market value of assets basis. MSRS was also seeking to reduce the post-retirement benefit increase from 2.00 percent to 1.75 percent, and eliminate the automatic trigger that would raise the post-retirement benefit increase to 2.50 percent. This legislation was not passed in the 2016 session.

Actuarial valuation result as of July 1, 2015, show that the MSRS Correctional Employees Retirement Fund is 70.90 percent funded with the actuarial value of assets totaling \$878.6 million, and the actuarial accrued liability totaling \$1.239 million. The contribution deficiency increased from 4.48 percent of payroll as of July 1, 2014 to 5.46 percent of payroll as of July 1, 2015 primarily due to the change in discount rate (investment return) from 8.00 percent through June 30, 2017 and 8.50 percent thereafter to 8.00 percent for all years. Funding status, determined on a market value of assets basis decreased from 78.14 percent as of the July 1, 2014, actuarial valuation to 73.35 percent as of the July 1, 2015 actuarial valuation. This decline in funding status is attributed to lower than expected investment returns (the actual rate of return was 4.4 percent in comparison to an 8.0 percent expected return). To minimize the contribution deficiency, MSRS sought legislative approval in the 2016 session to reduce the post-retirement benefit increase from 2.00 percent to 1.75 percent. This legislation was not passed in the 2016 session.

The State Patrol Retirement Fund is 76.81 percent funded with the actuarial value of assets totaling \$639.9 million, and the actuarial accrued liability totaling \$833.4 million based on July 1, 2015 actuarial valuation results. The contribution deficiency decreased from 8.58 percent of payroll to 7.98 percent of payroll. The primary reasons for the decreased contribution deficiency are the recognition of deferred gains on assets from prior years and the decrease in liability due to an assumed delay in the 1.50 percent and 2.50 percent post-retirement benefit increases. Member and employer contributions increased an additional 2.5 percent of payroll on July 1, 2016. The annual State contributions of \$1 million (1.46 percent of payroll) are

reflected in the computations of the contribution deficiency as of the July 1, 2015 and 2014 actuarial valuation dates. The funding status, determined on a market value of assets basis, decreased from 83.37 percent as of the July 1, 2014 actuarial valuation to 79.77 percent as of the July 1, 2015 actuarial valuation. This decline in funding status is attributed to lower than expected investment returns, as noted in previous paragraphs.

The Judges Retirement Fund is 53.3 percent funded, with the actuarial value of assets totaling \$168.2 million and the actuarial accrued liability totaling \$315.6 million based on July 1, 2015 actuarial valuation results. The contribution deficiency for the plan decreased from 10.24 percent of payroll as of the July 1, 2014 actuarial valuation to 11.89 percent of payroll as of the July 1, 2015 actuarial valuation. The primary reason for the decreased contribution deficiency is the change in the discount rate, payroll growth, salary increase, and information assumptions, which were partially offset by the recognition of deferred asset gains from prior years. Funding status, determined on a market value of assets basis, decreased from 58.87 percent as of the July 1, 2014 actuarial valuation to 55.31 percent as of the July 1, 2015 actuarial valuation. This decline in funding status is attributed to lower than expected investment returns, as noted in previous paragraphs. MSRS proposed legislation in the 2016 session to seek General Fund appropriations to improve the funded ratio of the Judges Retirement Fund. The 2016 legislature passed a law for the Judges Retirement Fund to receive \$3 million in fiscal year 2017 and \$6 million each fiscal year thereafter until the plan reaches 100 percent funding as determined by an actuarial evaluation.

The Legislators Retirement Fund is funded on a pay-as-you-go basis with annual appropriations from the State’s General Fund.

MSRS – Statutory Actuarial Methods and Assumptions

Statutory: The annual 5.5 percent employer and 5.5 percent employee contributions for State Employees Retirement Fund were established by State statute. The calculated actuarially required contribution of the MSRS General Employees Retirement Plan, the largest State funded plan, was determined using methods and assumptions:

**MSRS GENERAL EMPLOYEES RETIREMENT PLAN
STATUTORY ACTUARIAL METHODS AND ASSUMPTIONS**

Actuarial Cost Method	Individual entry age normal
Rate of Return on the Investment of Present and Future Assets	8.0% per year
Projected Salary Increases	Reported salary at the valuation date increased according to the service-related rates that range from 3.25% for members with 17 or more years of service to 10.25% for members with one year of service.
Payroll Growth	3.50% per year.
Experience Studies	Period Covered: Fiscal Year 2009-2014
Asset Valuation	Asset valuations are based on market values at the end of the fiscal year, less a percentage of the unrecognized asset return determined at the close of each of the four preceding fiscal years. The unrecognized asset return is the difference between the actual net return on the market value of assets and the asset return expected during the fiscal year based on the assumed interest rate.
Total Unrecognized Investment Return (loss) at June 30, 2015	\$415,034,000

Sources: MSRS Comprehensive Annual Report, June 30, 2015, and the State Employees Retirement Fund Actuarial Valuation Report as of July 1, 2015.

The methods and assumptions used to calculate actuarially required contribution of the other defined benefit plans in the Retirement Systems are provided in the MSRS, TRA and PERA Comprehensive Annual Financial Reports for the Fiscal Year ended June 30, 2015. See “General Information” above. Also see “Pension Legislation and Litigation” for information on changes that came into effect after June 30, 2015, to the methods and assumptions used to calculate actuarially required contribution for defined benefit plans.

MSRS - Historical Funding

The actuarial valuations measure current costs and contribution requirements to determine how much employers and members should contribute to maintain appropriate funding progress to pay future benefits. Actuarial valuations also measure assets and liabilities to determine the level of funding for each defined benefit plan. The table below provides a historical comparison of the statutory actual employee and employer contribution rates (on a percentage of annual payroll basis) compared to the calculated actuarially recommended rate (the calculated actuarial required contribution).

**MINNESOTA STATE RETIREMENT SYSTEM
PERCENTAGE OF PAYROLL ACTUAL CONTRIBUTION RATES AS COMPARED TO STATUTORY
ACTUARIALLY RECOMMENDED RATES
TEN-YEAR CONTRIBUTION HISTORY**

<i>As of</i>	<i>Statutory Actual Contribution Rates</i>			<i>Actuarial Recommended Rate</i>	<i>Sufficiency/ Deficiency Employee</i>
	<i>Employee</i>	<i>Employer</i>	<i>Total</i>		
July 1, 2006	4.00%	4.00%	8.00%	10.11%	(2.11)%
July 1, 2007	4.25%	4.25%	8.50%	11.76%	(3.26)%
July 1, 2008	4.50%	4.50%	9.00%	12.39%	(3.39)%
July 1, 2009	4.75%	4.75%	9.50%	14.85%	(5.85)%
July 1, 2010	5.00%	5.00%	10.00%	10.99%	(0.99)%
July 1, 2011	5.00%	5.00%	10.00%	11.03%	(1.03)%
July 1, 2012	5.00%	5.00%	10.00%	12.32%	(2.32)%
July 1, 2013	5.00%	5.00%	10.00%	12.45%	(2.45)%
July 1, 2014	5.50%	5.50%	11.00%	12.82%	(1.82)%
July 1, 2015	5.50%	5.50%	11.00%	12.44%	(1.44)%

Sources: MSRS Comprehensive Annual Financial Reports (2006 – 2015) – Schedule of Actual Contribution Rates as Compared to Actuarially Recommended Rates.

Further, the better the level of funding, the larger the ratio of assets to accrued liabilities and the greater the level of investment income potential. A higher funding ratio means that present assets and projected investment earnings on those assets are sufficient to cover the liabilities for present and future annuities, survivor and disability benefits, refunds, and administrative expenses.

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MINNESOTA STATE RETIREMENT SYSTEM STATE EMPLOYEES RETIREMENT FUND
TEN-YEAR FUNDING HISTORY
(\$'s in Thousands)

Valuation Date (July 1)	Aggregate Accrued Liabilities			Reported Assets	Portion Covered by Reported Assets			Funding Ratio (%)
	Active Member Contributions (1)	Retirees and Beneficiaries (2)	Employer Financed Portion (3)		% (1)	% (2)	% (3)	
2006	966,951	3,689,443	4,162,767	8,486,756	100	100	92.0	96.2
2007	1,001,316	3,963,536	4,662,453	8,904,517	100	100	84.5	92.5
2008	1,041,731	4,251,341	4,701,530	9,013,456	100	100	79.1	90.2
2009	1,102,082	4,496,247	4,914,431	9,030,401	100	100	69.8	85.9
2010	1,155,473	4,535,401	4,573,197	8,960,391	100	100	71.5	87.3
2011	982,365	4,982,212	4,611,904	9,130,011	100	100	68.6	86.3
2012	1,044,810	5,489,756	4,548,661	9,162,301	100	100	57.8	82.7
2013	1,090,373	5,807,381	4,530,887	9,375,780	100	100	54.7	82.0
2014	1,128,164	6,471,998	4,844,964	10,326,272	100	100	56.3	83.0
2015	1,161,369	6,949,000	4,982,333	11,223,285	100	100	62.5	85.7

Source: MSRS Comprehensive Annual Report, June 30, 2015 – Solvency Test for Last Ten Fiscal Years.

The historical funding history of the other defined benefit plans in the Retirement Systems is provided in the MSRS, TRA and PERA Comprehensive Annual Financial Reports for the Fiscal Year ended June 30, 2015. See “**General Information**” above.

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MSRS – Eligibility and Benefit Formulas

Provided below is a description of the eligibility and benefit formulas of the MSRS General Employees Retirement Plan, the largest plan of the State Employees Retirement Fund.

MSRS General Employees Retirement Plan

A. Coverage	Most State employees, University of Minnesota non-instructional employees, and selected metropolitan agency employees
B. Contribution Rates	Employees: 5.5 percent effective July 1, 2014 Employers: 5.5 percent effective July 1, 2014 Employee contributions are “picked up” according to the provisions of Internal Revenue Code 414(h).
C. Benefit Formula	<p>If first hired before July 1, 1989, the benefit formula is the greater of (a) or (b): (a) 1.2 percent of a high-five year salary for the first 10 years of allowable service plus 1.7 percent of high-five salary for each subsequent year. This benefit is reduced for each month the member is under age 65 at time of retirement, or under age 62 with 30 years of allowable service. There is no reduction in the formula if the member’s age plus years of allowable service totals 90 (Rule of 90). (b) 1.7 percent of high-five year salary for each year of allowable service assuming augmentation to age 65 at 3 percent per year and an actuarial reduction for each month the member is under age 65.</p> <p>If first hired after June 30, 1989, the benefit formula is 1.7 percent of high-five year salary for each year of allowable service with an actuarial equivalent, early retirement reduction for each month the member is under the normal retirement age. Salary includes wages and other periodic compensation. It excludes lump sum payments at separation, employer contributions to deferred compensation and tax sheltered annuity plans, and benevolent vacation and sick leave donation programs. The high-five average salary is the average salary from the sixty-successive month period with the highest gross salary.</p>
D. Retirement Age and Service Requirements	<p><i>Eligibility for unreduced retirement benefits:</i> Age 65 for employees hired before July 1, 1989, or age 66 for employees hired on or after July 1, 1989 Age eligible for full Social Security retirement benefits (but not higher than age 66) if hired before July 1, 1989; with three or more years of allowable service (five years if hired after June 30, 2010) Rule of 90 for those employees hired before July 1, 1989.</p> <p><i>Eligibility for reduced retirement benefits:</i> Age 55 with three years of service if hired prior to July 1, 2010, or five years of service if hired after June 30, 2010, reduced from full retirement age Any age with 30 years of service, reduced from age 62 (pre-July 1, 1989 hires only) The plan also offers total and permanent disability benefits for employees with at least three years of service (five years of service after June 30, 2010).</p>
E. Surviving Spouse Benefit	If employee has at least three years of service at death, (five years if hired after June 30, 2010), generally, the spouse is eligible for a 100 percent survivor annuity or a refund.
F. Refunds	Employee contributions plus 6 percent interest compounded annually through June 30, 2011, and 4 percent thereafter.

Source: Minnesota State Retirement System 2015 Comprehensive Annual Financial Report.

Eligibility and benefit formulas for the various plans covered under the Retirement Systems are provided in the MSRS, TRA and PERA Comprehensive Annual Financial Reports for the Fiscal Year ended June 30, 2015. See “**General Information**” above.

MSRS - Employer Contributions

The following table summarizes the employer contributions made to the MSRS for the last 10 years. Contributions are made from a variety of State funds, including the General Fund. Based on payroll expense data for Fiscal Year 2015, the State's General Fund comprised approximately 48 percent of the employer contributions. Other major fund categories included approximately 17 percent for the Trunk Highway Fund, 7 percent for federal funds and 12 percent for the special revenue fund. All other State employer contributions, which make up approximately 16 percent of the total were from 96 other funds of the State.

MINNESOTA STATE RETIREMENT SYSTEM EMPLOYER CONTRIBUTION HISTORY MINNESOTA STATE RETIREMENT SYSTEM (\$'s in Thousands)

Fiscal Year Ended (June 30 th)	Employer Contributions ⁽¹⁾						Total
	State Employees Retirement Fund	Correctional Employees Retirement Fund	Elective State Officers Fund ⁽²⁾	Judges Retirement Fund	Legislators Retirement Fund ⁽²⁾	State Patrol Retirement Fund	
2006	82,645	12,152	417	7,336	5,684	7,055	115,289
2007	86,492	13,927	427	7,572	1,772	7,461	117,651
2008	96,746	18,623	435	7,936	2,217	8,279	134,236
2009	107,211	20,126	442	8,219	1,269	9,178	146,445
2010	113,716	21,988	453	8,283	1,975	10,104	156,519
2011	118,563	23,982	460	8,297	2,805	9,873	163,890
2012	115,159	24,188	465	7,922	3,935	11,620	163,289
2013	121,673	24,632	470	8,177	3,399	11,482	169,833
2014	128,037	26,468	N/A	9,426	3,436	11,894 ⁽³⁾	179,261
2015	146,333	29,480	N/A	9,776	3,216	13,763 ⁽³⁾	202,568

⁽¹⁾ Other than contributions described in the footnotes below, all other plans are bi-weekly employer contributions. Amounts exclude the State's employer contribution to the Unclassified Employees Retirement Fund (Defined Contribution Plans). For FY2015, employer contributions to this fund were \$6,256,000.

⁽²⁾ Effective July 1, 2013, the Elective State Officers Fund was merged into the Legislators Retirement Fund. The Legislators Retirement Fund is funded on a pay-as-you-go basis from the State's General Fund.

⁽³⁾ Other Employer contributions to the State Patrol Retirement Fund do not include the \$1 million supplemental State aid that the fund received during Fiscal Year 2015 because its funding ratio, determined on a market value of assets basis, was less than 90 percent. This amount is recognized as other income in MSRS' financial statements.

Sources: MSRS Comprehensive Annual Financial Reports (2006-2015).

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MSRS – GASB Statements No. 67 and No. 68 Actuarial Valuation Results

To comply with GASB Statement No. 67, MSRS engaged actuaries to compute the NPL (total pension liability less Fiduciary Net Position) and pension expense amounts. Contributing employers are required, under GASB Statement No. 68, to report these amounts in their financial statements for fiscal years beginning after June 15, 2014, (State Fiscal Year 2015). The NPL will often be one of the largest amounts reported in an employer’s financial statements. The new measures of these amounts (e.g., NPL, pension expense) are substantially different from the funding measures (e.g., funding ratio, actuarial accrued liability, contribution sufficiency/deficiency rate, etc.) primarily due to the actuaries utilizing GASB-compliant actuarial assumptions, rather than the actuarial assumptions prescribed in Minnesota Statutes, in their computations.

The calculated NPL of the MSRS General Employees Retirement Plan, the largest State funded plan, was determined using the following methods and assumptions.

**MINNESOTA STATE RETIREMENT SYSTEM GENERAL EMPLOYEES RETIREMENT PLAN
GASB 67 ACTUARIAL METHODS AND ASSUMPTIONS**

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value of Assets
Long-term Expected Return	7.90 percent
Inflation	2.75 percent
Salary Increases	Service related rates.
Payroll Growth	3.50 percent
Mortality Rates	RP-2000 generational mortality tables projected with mortality improvement scale AA. These tables are set back or set forward to match fund experience.
Annual post-retirement benefit increases (e.g. cost of living adjustments)	2.0 percent through 2043 and 2.5 percent thereafter.

Sources: MSRS Comprehensive Annual Report, June 30, 2015 and the State Employees Retirement Fund Actuarial Valuation Report as of July 1, 2015.

GASB Statements No. 67 and No. 68 actuarial valuation results show that on June 30, 2015, employers contributing to the MSRS’ largest cost-sharing fund, the State Employees Retirement Fund (the General Employees Retirement Plan), incurred NPL of \$1.5 billion. Actuaries determined this amount assuming a lower long-term expected rate of return of 7.9 percent, an inflation rate of 2.75 percent, and payroll growth and salary increase assumptions that were 25 basis points less than the prescribed assumptions. Employers will also report pension income of \$370.2 million, instead of a pension expense, due to recognition in fiscal year 2015 of prior year inflows resulting from assumption changes and better than expected return on the market value of assets. Lastly, as of the June 30, 2015 measurement date, Fiduciary Net Position as a percentage of the Total Pension Liability was 88.3 percent.

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GASB actuarial valuation results for all of the MSRS pension plans are depicted in the table below. Based on contributions received during Fiscal Year 2015, the State's proportionate share (including its component units: the University of Minnesota, Metropolitan Council, Minnesota Housing Finance Agency, Minnesota Office of Higher Education and the Minnesota Sports Facilities Authority) of the each MSRS defined benefit fund's NPL and Pension Expense/(Income), and related dollar amounts, are also presented below.

MINNESOTA STATE RETIREMENT SYSTEM
GASB STATEMENTS NO. 67 AND NO. 68 ACTUARIAL VALUATION RESULTS
June 30, 2015
(\$ in Thousands)

Retirement Fund	Total Pension Liability (TPL)	Plan Fiduciary Net Position (FNP)	Net Pension Liability (NPL)	Plan FNP As a % of TPL	State's Proportionate Share	State's Share of NPL	FY2015 Pension Expense / (Income)	State's Share of Pension Expense/ (Income)
State Employees	\$13,177,712	\$11,638,319	\$1,539,393	88.3%	99.215%	\$1,527,309	\$(370,172)	\$(367,266)
State Patrol	838,235	664,530	173,705	79.3%	100.000%	173,705	13,518	13,518
Correctional Employees	1,563,245	909,002	654,243	58.2%	99.864%	653,353	38,891	38,838
Judges	410,972	174,580	236,392	42.5%	100.000%	236,392	17,706	17,706
Legislators	<u>144,353</u>	<u>3,430</u>	<u>140,923</u>	<u>2.4%</u>	100.000%	140,923	5,554	5,554
Totals	\$16,134,517	\$13,389,861	\$2,744,656	83.0%		\$2,731,682	\$(294,503)	\$(291,650)

Source: MSRS 2015 Comprehensive Annual Financial Report for Fiscal Year Ended June 30, 2015.

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Pension Disclosure in the State’s Financial Statements

The following information from the State’s Financial Statements is being presented due to differences in the between the Systems’ financial reporting and the State’s financial statement due to the one year lag between the disclosures in Systems’ Comprehensive Annual Reports and the State’s CAFR.

The State contributes as an employer and / or a non-employer contributing entity into certain defined benefit pension funds, both State administered plans and non-State administered plans.

In June 2012, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 67 “Financial Reporting for Pension Plans”, which amends GASB Statement No. 25, and GASB Statement No. 68 “Accounting and Financial Reporting for Pensions”, which amends GASB Statement No. 27. These standards set forth modifications to the financial reporting requirements of the State as it relates to pensions. These statements require changes to the financial statements, notes to the financial statements and required supplementary information. The plans implemented GASB Statement No. 67 for the year ended June 30, 2014, and the State implemented GASB Statement No. 68 “Accounting and Financial Reporting for Pensions” for the year ended June 30, 2015.

The State NPL as an employer and non-employer contributing entity is recorded in the State’s financial statements based on the State’s share of the NPL of the applicable plan. In addition, the State’s share of the effects of changes in certain assumptions are recorded as deferred outflows of resources and deferred inflows of resources and are amortized over the current and future periods.

The following table represents the plans the State contributes to as an employer and/or a non-employer contributing entity that are included in the State’s financial statements.

<u>Plan Administrator</u>	<u>Plans Covered</u>
Minnesota State Retirement System (MSRS)	State Employees Retirement Fund (SERF) Correctional Employees Retirement Fund (CERF) Judges Retirement Fund (JRF) Legislators Retirement Fund (LRF) State Patrol Retirement Fund (SPRF)
Public Employees Retirement Association (PERA)	General Employees Retirement Fund (GERF)
Teachers Retirement Association (TRA)	Teachers Retirement Fund (TRF)
St. Paul Teachers’ Retirement Fund Association	St. Paul Teachers’ Retirement Fund (SPTRF)
Duluth Teachers’ Retirement Fund Association	Duluth Teachers Retirement Fund (DTRF)

**Summary of State Pension Amounts
As of June 30, 2015
(\$'s in Thousands)**

	State Administered					Non-State Administered		State Administered			Total
	Multiple Employer					Multiple Employer		Single Employer			
	SERF ⁽¹⁾	CERF ⁽¹⁾	GERF ⁽¹⁾	MERF ⁽¹⁾	TRF ⁽¹⁾	SPTRF ⁽¹⁾	DTRF ⁽¹⁾	JRF ⁽¹⁾	LRF ⁽¹⁾	SPRF ⁽¹⁾	
State's Proportionate Share of the Net Pension Liability as an:											
Employer	\$ 1,189,902	\$ 475,387	\$ 33,103	\$ -	\$ 190,460	\$ 1,666	\$ 1,401	\$ 205,955	\$ 138,241	\$ 159,333	\$ 2,395,448
Non-Employer Contributing Entity	-	-	-	95,900	237,958	162,576	166,948	-	-	-	663,382
Total	\$ 1,189,902	\$ 475,387	\$ 33,103	\$ 95,900	\$ 428,418	\$ 164,242	\$ 168,349	\$ 205,955	\$ 138,241	\$ 159,333	\$ 3,058,830
State's Proportionate Share % of the Net Pension Liability as of:											
Current Year Measurement Date	73.38%	99.80%	0.70%	43.35%	9.30%	30.65%	65.53%	100.00%	100.00%	100.00%	
Prior Year Measurement Date	72.64%	99.83%	0.70%	43.35%	9.51%	30.65%	65.53%	100.00%	100.00%	100.00%	
Difference between Expected and Actual Experience	\$ -	\$ 3,412	\$ 508	\$ -	\$ 36,555	\$ -	\$ 90	\$ 4,064	\$ -	\$ -	\$ 44,629
Changes in Assumption	-	-	3,412	-	-	9,722	5,155	-	-	25,048	43,337
Change in Proportionate Share	24,200	4	-	-	5,168	-	-	-	-	-	29,372
Contributions Subsequent Measurement Date	107,313	29,378	2,655	24,000	44,373	9,913	6,402	9,776	3,216	13,763	250,789
Deferred Outflows of Resources	\$ 131,513	\$ 32,794	\$ 6,575	\$ 24,000	\$ 86,096	\$ 19,635	\$ 11,647	\$ 13,840	\$ 3,216	\$ 38,811	\$ 368,127
Difference between Expected and Actual Experience	\$ 25,843	\$ -	\$ -	\$ -	\$ -	\$ 3,986	\$ -	\$ -	\$ -	\$ 4,809	\$ 34,638
Changes in Assumption	867,233	122,313	-	-	-	-	-	6,733	-	-	996,279
Net Difference Between Projected and Actual Earnings	617,196	62,914	8,945	27,895	134,691	23,483	10,290	12,837	831	49,304	948,386
Change in Proportionate Share	-	127	-	-	15,021	-	-	-	-	-	15,148
Deferred Inflows of Resources	\$ 1,510,272	\$ 185,354	\$ 8,945	\$ 27,895	\$ 149,712	\$ 27,469	\$ 10,290	\$ 19,570	\$ 831	\$ 54,113	\$ 1,994,451
Net Pension Expense	\$ (183,186)	\$ 23,566	\$ 2,458	\$ 4,619	\$ 20,860	\$ 11,876	\$ 9,683	\$ 13,246	\$ 16,555	\$ 13,082	\$ (67,241)

⁽¹⁾ Proportionate share was determined based on the State's percentage of employer and non-employer contributing entity contributions into the plan.

Pension Plans										
Actuarial Assumptions										
	State Administered				Non-State Administered			State Administered		
	Multiple Employer				Multiple Employer			Single Employer		
	SERF ⁽¹⁾	CERF ⁽¹⁾	GERF ⁽¹⁾	MERF ⁽¹⁾	TRF ⁽¹⁾	SPTRF ⁽¹⁾	DTRF ⁽¹⁾	JRF ⁽¹⁾	LRF ⁽¹⁾	SPRF ⁽¹⁾
Actuarial Valuation/ Measurement Date	June 30, 2014	June 30, 2014	June 30, 2014	June 30, 2014	June 30, 2014	June 30, 2014	July 1, 2014	June 30, 2014	June 30, 2014	June 30, 2014
Long-Term Expected Rate	7.90%	7.90%	7.90%	7.90%	8.25%	8.00%	8.00%	7.90%	7.90%	7.90%
20 Year Municipal Bond Rate ⁽²⁾	4.29%	4.29%	4.29%	4.29%	4.35%	4.29%	4.29%	4.29%	4.29%	4.29%
Experience Study Dates	2004 - 2008	2006 - 2011	2004 - 2008	2005-2009	2004 - 2008	2006 - 2011	2007 - 2011	2007 - 2011	2012	2006 - 2011
Inflation	2.75%	2.75%	2.75%	2.75%	3.00%	3.00%	3.25%	2.75%	2.75%	2.75%
Salary Increases	Service Related Rates	Service Related Rates	3.25 - 11.78%	3.75%	3.50 - 12.00%	4.00 - 8.90%	3.25 - 6.00%	2.75%	4.75%	Service Related Rates
Payroll Growth	3.50%	3.50%	3.50%	3.50%	3.00%	4.00%	-	2.75%	N/A	3.50%
<p>⁽¹⁾ For mortality rate assumptions, the RP – 2000 Mortality table for males and females was used and adjusted for mortality improvements based on Scale AA. There are various adjustments in each plan to match experience.</p> <p>⁽²⁾ Source: Federal Reserve Board for SERF, CERF, GERF, MERF, SPTRF, DTRF, JRF, LRF and SPRF, and the Board of Governors of the Federal Reserve System for TRF.</p>										

See STATE FINANCIAL STATEMENTS in APPENDIX E Note 8 - Pension and Investment Trusts (pages E-79 through E-98), for additional information on pension disclosures related to the implementation of GASB 68. The State's Fiscal Year 2015 financial statements and corresponding pension related disclosures and required supplementary information are based on the June 30, 2014 GASB 67 & 68 Actuarial Report.

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The following table presents the NPL for each defined benefit plan with a primary government proportionate share of the NPL, calculated using the corresponding discount rate as well as what the NPL would be if the rate were one percentage point higher or lower.

State's Proportionate Share						
Sensitivity of the Net Pension Liability to Changes in the Discount Rate						
As of June 30, 2015						
(\$'s in Thousands)						
	With a 1% Decrease		Current Discount Rate		With a 1% Increase	
	Rate	NPL ⁽¹⁾	Rate	NPL ⁽¹⁾	Rate	NPL ⁽¹⁾
SERF	6.90%	\$ 2,401,428	7.90%	\$ 1,189,902	8.90%	\$ 183,184
CERF ⁽³⁾	5.82%	680,472	6.82% ⁽²⁾	475,387	7.82%	308,537
GERF	6.90%	53,364	7.90%	33,103	8.90%	16,434
MERF	6.90%	133,525	7.90%	95,900	8.90%	63,030
TRF ⁽³⁾	7.25%	708,027	8.25%	428,418	9.25%	195,320
SPTRF	7.00%	220,122	8.00%	164,242	9.00%	118,049
DTRF	4.40%	207,666	5.40% ⁽²⁾	168,349	6.40%	135,527
JRF ⁽³⁾	4.78%	248,832	5.78% ⁽²⁾	205,955	6.78%	169,607
LRF ⁽³⁾	3.29%	155,270	4.29% ⁽²⁾	138,241	5.29%	124,014
SPRF	6.90%	256,433	7.90%	159,333	8.90%	78,388

(1) NPL

(2) The long-term projected rate was used through 2055, 2034, and 2014 for CERF, JRF, and LRF respectively. The 20 year municipal bond rate was used subsequent to these years. In addition, the discount rate changed from 6.08, 5.62, 5.57, and 4.63 percent for CERF, DTRF, JRF, and LRF, respectively.

(3) The discount rate that will be used to calculate the NPL for Fiscal Year 2016 for CERF, TRF, JRF, and LRF will change to 6.25, 8.00, 5.25, and 3.80 percent, respectively.

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POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS

Post-employment benefits other than pensions are available to certain employees of the State, and their dependents through a single-employer defined benefit health care plan, as allowed by Minnesota Statutes, Section 43A.27, subdivision 3, and Minnesota Statutes, Section 471.61, subdivision 2a, and required under the terms of selected employment contracts. All pre-age-65 State retirees with at least five years of allowable pension service who are entitled at the time of retirement to receive an annuity under the State retirement program are eligible to participate in the State's health and dental insurance plan until age 65. Retirees not eligible for an employer subsidy must pay 100 percent of the premiums to continue receiving coverage. These employees are allowed to stay in the active employee risk pool with the same premium rate and are, therefore, subsidized by the insurance premiums rates for active State employees, resulting in an implicit rate subsidy. As of July 1, 2014, there were approximately 2,440 retirees participating in the State's insurance plan under this provision.

The State also subsidizes the health care and dental premium rates for certain employees, primarily conservation officers, correctional officers at State correctional facilities, and State troopers through an explicit rate subsidy under terms of selected employment contracts. If the retiree terminates employment prior to age 55, the employer's premium contribution rate is frozen at the date of the employee's retirement and is payable by the State until the retiree is age 65. The retiree is responsible for any other portion of the premiums. If the retiree terminates employment at age 55 or later, the employer contributes the active employee's premium rate each year until the retiree is age 65. Coverage ends at the retiree's attainment of age 65. As of July 1, 2014, there were approximately 975 correctional and law enforcement retirees receiving an explicit rate subsidy. The State does not issue a separate financial report for its OPEB as the State does not fund an OPEB plan and operates on a pay-as-you-go basis.

Funding Policy

The contribution requirement of plan members and the State are established and may be amended by the State legislature or through selected employment contracts, which are negotiated every other year. The required contribution is based on a projected pay-as-you-go basis. For Fiscal Year ended June 30, 2015, the State contributed \$32,144,000 to the plan. Plan members retirees receiving benefits through the implicit rate subsidy contributed \$22,633,000, through their average required contribution of \$525 per month for retiree-only coverage and \$1,545 for retiree-family coverage. The plan is administered by the MSRS.

Annual OPEB Cost and Net OPEB Obligation

The State's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a thirty year amortization period using a 4.10 percent discount rate. For year ending June 30, 2015, the State's ARC is \$70,903,000. The following table shows the components of the State's annual OPEB cost, the amount contributed to the plan, and the changes to the State's net OPEB obligation:

Net OPEB Obligation	
(\$'s In Thousands)	
Annual Required Contributions (ARC) ⁽¹⁾	\$ 70,903
Interest on Net OPEB Obligation (NOO) ⁽¹⁾	10,527
Amortization Adjustment to ARC ⁽¹⁾	<u>(9,365)</u>
Annual OPEB Cost (Expense)	\$ 72,065
Contributions	<u>(32,144)</u>
Increase in NOO	<u>\$ 39,921</u>
NOO, Beginning Balance	<u>\$256,979</u>
NOO, Ending ⁽²⁾	<u>\$296,900</u>

⁽¹⁾Components of annual OPEB cost.

⁽²⁾Amount attributable to State's Governmental Funds, which includes the General Fund is \$258,116. See page E-99 through E-102, Note 9 – Termination and Postemployment Benefits and page E-106 through E-118, Note 12 – Long-Term Liabilities – Primary Government.

Source: State of Minnesota Comprehensive Annual Financial Report for Fiscal year Ended June 30, 2015.

The State’s annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for Fiscal Years 2015, 2014, and 2013 are as follows:

**Net OPEB Obligation
(\$’s In Thousands)**

<u>Fiscal Year Ended, June 30,</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>
2015	\$72,065	45%	\$296,900
2014	\$70,803	50%	\$256,979
2013	\$67,300	57%	\$221,574

Source: State of Minnesota Comprehensive Annual Financial Report for Fiscal Year Ended June 30, 2015.

Funded Status and Funding Progress

As of July 1, 2014, the most recent actuarial valuation date, the actuarial accrued liability for benefits and the UAAL was \$666,638,000. The actuarial value of assets is zero as no assets have been deposited into an irrevocable OPEB trust for future benefits. The covered payroll (annual payroll of active employees covered by the plan) was \$3,243,316,000 and the ratio of the UAAL to the covered payroll was 20.6 percent.

New Accounting Standards Issued

In June 2015, the Governmental Accounting Standards Board issued GASB Statement No. 75, “Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions”. The State plans to implement this new standard in Fiscal Year 2017.

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APPENDIX C

STATE DEBT

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APPENDIX C

STATE DEBT

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**GENERAL OBLIGATION BONDS OUTSTANDING
AS OF THE DATE OF ISSUE OF THE BONDS
(\$'s in Thousands)**

<u>Category Type</u>	<u>Principal Amount</u>	
1 Transportation	238,449	
Refunding Bonds	1,664,780	
Various Purpose	<u>2,500,297</u>	
Total Category 1		\$ 4,403,526
2 School Loan	\$ 1,075	
Rural Farm Authority	<u>35,734</u>	
Total Category 2		\$ 36,809
3 Trunk Highway	\$ 1,732,200	
Trunk Highway Refunding	<u>258,605</u>	
Total Category 3		<u>\$ 1,990,805</u>
Total Outstanding as of the Date of the Bonds		<u>\$ 6,431,140</u>

The full faith and credit and unlimited taxing powers of the State are pledged for the payment of all of the above bonds.

The outstanding bonds comprising the Category 1 are payable primarily from money appropriated to the Debt Service Fund from the General Fund, which is supported by income tax, sales tax, and other receipts. The bonds comprising Category 2 are payable to a substantial degree from money appropriated to the Debt Service Fund from special accounts in the General Fund to which the receipts from special revenue sources, such as school district capital and debt service loan repayments, State college charges, fees and rentals, have been pledged. The Category 3, Trunk Highway Bonds, are payable primarily from the Trunk Highway Fund, which receives 58.9 percent of the net proceeds of the State fuel, motor vehicle registration taxes, and a portion of the motor vehicle sales tax, pursuant to the State Constitution and related statutory provisions.

**GENERAL OBLIGATION BONDS AUTHORIZED, ISSUED AND UNISSUED
AS OF THE DATE OF ISSUE OF THE BONDS
(\$'s in Thousands)**

<u>Purpose of Issue</u>	<u>Law Authorizing</u>	<u>Total Authorization</u> ⁽¹⁾⁽²⁾	<u>Previously Issued as Par Bonds</u>	<u>Previously Issued as Premium</u>	<u>Bonds Dated August, 2016</u>	<u>Remaining Authorization</u>
Building	1990,Ch.610	\$270,129.1	\$270,126.0	\$0.0	\$0.0	\$3.1
Building	1994,Ch.643	523,873.5	523,849.0	0.0	0.0	\$24.5
Building	X1997, Ch. 2	37,432.0	37,335.0	0.0	0.0	\$97.0
Building	1999, Ch. 240	439,425.1	438,536.0	0.0	0.0	\$889.1
Various Purpose	2000, Ch. 492	526,636.8	518,529.6	44.4	0.0	\$8,062.8
Various Purpose	2002, Ch. 393	600,589.5	599,592.6	0.0	0.0	\$996.9
Various Purpose	X2002, Ch. 1	15,273.0	14,755.0	0.0	0.0	\$518.0
Trunk Highway	X2003, Ch. 19, Art.3	400,191.5	399,990.0	0.0	0.0	\$201.5
Trunk Highway	X2003, Ch. 19, Art.4	106,026.5	105,700.0	0.0	0.0	\$326.5
Various Purpose	X2003, Ch. 20	219,010.0	218,434.0	0.0	0.0	\$576.0
Various Purpose	2005, Ch. 20	917,632.6	913,048.0	371.0	450.0	\$3,763.6
Various Purpose	2006, Ch. 258	991,158.0	989,633.9	875.1	645.0	\$4.0
Various Purpose	X2007, Ch. 2	41,320.0	40,926.0	394.0	0.0	\$0.0
Trunk Highway	2008, Ch. 152	1,782,448.2	1,464,178.0	0.0	72,500.0	\$245,770.2
Transportation	2008, Ch. 152	59,522.4	59,289.0	233.4	0.0	\$0.0
Various Purpose	2008, Ch. 179	790,444.4	785,466.9	2,480.1	0.0	\$2,497.4
Various Purpose	2008, Ch. 365	104,806.2	104,383.8	286.2	136.0	\$0.2
Trunk Highway	2009, Ch. 36	39,942.0	39,400.0	0.0	40.0	\$502.0
Various Purpose	2009, Ch. 93	256,100.8	249,373.1	3,161.9	260.0	\$3,305.8
Various Purpose	2010, Ch. 189	708,138.5	688,054.3	11,095.7	4,189.0	\$4,799.5
Trunk Highway	2010, Ch. 189	24,952.0	24,852.0	0.0	100.0	\$0.0
Trunk Highway	2010, Ch. 388	99,194.9	99,194.9	0.0	0.0	\$0.0
Various Purpose	X2010, Ch. 1	31,413.0	28,126.1	2,311.9	0.0	\$975.0
Various Purpose	X2011, Ch. 12	555,140.0	507,882.4	22,567.6	5,500.0	\$19,190.0
Trunk Highway	2012, Ch. 287	17,613.0	17,550.0	0.0	60.0	\$3.0
Various Purpose	2012, Ch. 293	566,858.0	484,260.1	42,381.9	37,000.0	\$3,216.0
Various Purpose	X2012, Ch. 1	56,695.0	43,773.0	6,127.0	900.0	\$5,895.0
Trunk Highway	X2012, Ch. 1	35,040.0	24,355.0	0.0	7,800.0	\$2,885.0
Trunk Highway	2013, Ch. 117	300,300.0	137,805.1	0.0	111,600.0	\$50,894.9
Various Purpose	2013, Ch. 136	178,795.0	142,051.7	17,948.3	7,500.0	\$11,295.0
Various Purpose	2014, Ch. 294	895,903.0	453,595.5	80,954.5	214,900.0	\$146,453.0
Various Purpose	X2015 Ch. 5	190,697.0	37,903.0	6,647.0	66,020.0	\$80,127.0
Trunk Highway	X2015 Ch. 5	<u>140,140.0</u>	<u>67,000.0</u>	<u>0.0</u>	<u>22,900.0</u>	<u>\$50,240.0</u>
Totals		\$11,922,840.8	\$10,528,949.0	\$197,880.0	\$552,500.0	\$643,511.9

(1) Amount as shown reflects any amendments by subsequent session laws.

(2) Minnesota Statutes, Section 16A.642, requires the Commissioner to prepare and present to appropriate legislative committees on or before January 1 of each odd-numbered year, a report on the status of certain bond authorizations which are more than four years old which have been implemented to a certain degree, and of other bond authorizations or bond proceeds balances that may be cancelled due to completion or cancellation of the projects to be financed. Bond authorizations and bond proceeds balances reported on by the Commissioner are cancelled effective the following July 1, unless specifically reauthorized by an act of the Legislature.

(3) Minnesota Statutes 16A.641, subdivision 7b, allows for the premium, received on the sale of bonds after December 1, 2012 may be deposited to the bond proceeds fund where it is used to reduce the par amount of the bonds issued at the time of the bond sale or to the state bond fund.

**TOTAL STATE GENERAL OBLIGATION BONDS OUTSTANDING BY SERIES
AS OF THE DATE OF ISSUE OF THE BONDS
(\$'s in Thousands)**

Bond Issue	Original Principal		Final Maturity after Refunding	Interest Rate Range Outstanding	Outstanding Principal 06/30/2016		Outstanding Principal as of Date of Issue	
	Various Purpose	Trunk Highway			Various Purpose	Trunk Highway	Various Purpose	Trunk Highway
Series Dated November 1, 2006	327,000	73,000	2016	5.00%	16,125	3,650	-	-
Series Dated April 25, 2007 (Refunding)	264,050	-	2018	5.00%	63,040	-	35,995	-
Series Dated August 14, 2007	656,000	14,000	2017	5.00%	67,150	1,420	33,575	710
Series 2008A August 5, 2008	275,000	-	2018	4.625% - 5.00%	27,050	-	27,050	-
Series 2008B August 5, 2008	-	33,500	2018	4.00% - 5.00%	-	3,350	-	3,350
Series 2008C August 5, 2008 (Refunding)	155,415	-	2019	5.00%	63,760	-	47,750	-
Series 2009A January 29, 2009	325,000	-	2028	4.00% - 5.00%	204,285	-	64,425	-
Series 2009B January 29, 2009	-	70,000	2028	3.00% - 4.375%	-	43,040	-	43,040
Series 2009D August 26, 2009	192,275	-	2029	4.00% - 5.00%	132,110	-	28,320	-
Series 2009E August 26, 2009	-	80,000	2029	4.00% - 5.00%	-	56,000	-	52,000
Series 2009F August 26, 2009 (Refunding)	297,750	-	2021	4.00% - 5.00%	147,540	-	120,380	-
Series 2009G August 26, 2009 (Refunding)	-	28,360	2021	2.00% - 5.00%	-	15,265	-	12,370
Series 2009H November 5, 2009	443,000	-	2029	2.00% - 5.00%	237,000	-	102,555	-
Series 2009I November 5, 2009	-	25,000	2029	2.00% - 5.00%	-	16,000	-	14,500
Series 2009K November 5, 2009 (Refunding)	100,395	-	2022	2.00% - 5.00%	96,550	-	82,695	-
Series 2010A August 19, 2010	635,000	-	2030	3.00% - 5.00%	472,875	-	441,350	-
Series 2010B August 19, 2010	-	225,000	2030	4.00% - 5.00%	-	168,750	-	157,500
Series 2010D September 29, 2010 (Refunding)	687,115	-	2024	1.75% - 5.00%	371,640	-	326,255	-
Series 2010E September 29, 2010 (Refunding)	-	220,670	2024	2.00% - 5.00%	-	136,795	-	120,200
Series 2011A October 12, 2011	445,000	-	2031	2.00% - 5.00%	330,525	-	298,990	-
Series 2011B October 12, 2011	-	320,000	2031	3.00% - 5.00%	-	256,000	-	240,000
Series 2011C October 12, 2011 (Taxable)	4,000	-	2016	1.35%	4,000	-	-	-
Series 2012A August 16, 2012	422,000	-	2032	2.50% - 5.00%	295,380	-	256,945	-
Series 2012B August 16, 2012	-	234,000	2032	2.00% - 5.00%	-	198,900	-	187,200
Series 2012C August 16, 2012 (Taxable)	2,500	-	2017	2.00%	2,500	-	2,500	-
Series 2013A August 15, 2013	273,350	-	2033	4.00% - 5.00%	246,010	-	232,340	-
Series 2013B August 15, 2013	-	200,000	2033	4.00% - 5.00%	-	180,000	-	170,000
Series 2013C August 15, 2013 (Taxable)	5,000	-	2018	2.50%	5,000	-	5,000	-
Series 2013D November 6, 2013	283,820	-	2033	3.00% - 5.00%	255,880	-	241,910	-
Series 2013E November 6, 2013	-	112,000	2033	2.00% - 5.00%	-	100,800	-	95,200
Series 2013F November 6, 2013 (Refunding)	373,940	-	2026	3.125% - 5.00%	373,940	-	349,880	-
Series 2014A August 21, 2014	429,670	-	2034	5.00%	408,375	-	387,080	-
Series 2014B August 21, 2014	-	288,000	2034	3.00% - 5.00%	-	273,600	-	259,200
Series 2014C August 21, 2014 (Taxable)	26,040	-	2033	0.50% - 3.75%	24,825	-	23,610	-
Series 2014D August 21, 2014 (Taxable Refunding)	28,210	-	2032	1.39% - 4.00%	15,660	-	14,605	-
Series 2014E August 21, 2014 (Refunding)	-	123,315	2026	1.00% - 4.00%	-	121,810	-	112,310
Series 2015A August 19, 2015	368,225	-	2035	2.00% - 5.00%	368,225	-	350,035	-
Series 2015B August 19, 2015	-	310,000	2035	2.95% - 5.00%	-	310,000	-	294,500
Series 2015C August 19, 2015 (Taxable)	7,200	-	2025	1.00% - 3.00%	7,200	-	6,480	-
Series 2015D August 19, 2015 (Refunding)	376,655	-	2027	5.00%	376,655	-	376,655	-
Series 2015E August 19, 2015 (Refunding)	-	14,900	2027	2.00% - 5.00%	-	14,900	-	13,725
Series 2016A August 11, 2016	265,890	-	2036	5.00%	-	-	265,890	-
Series 2016B August 11, 2016	-	215,000	2036	2.25% - 5.00%	-	-	-	215,000
Series 2016C August 11, 2016 (Taxable)	7,500	-	2021	1.40%	-	-	7,500	-
Series 2016D August 11, 2016 (Refunding)	310,565	-	2029	2.25-5.00%	-	-	310,565	-
Totals for Date:	\$ 7,987,565	\$ 2,586,745			\$ 4,613,300	\$ 1,900,280	\$ 4,440,335	\$ 1,990,805

The following table shows all debt service payments for outstanding general obligation bonds as of the date of this Official Statement.

**DEBT SERVICE PAYMENTS ON GENERAL OBLIGATION BONDS
OUTSTANDING AS OF THE DATE OF ISSUE OF THE BONDS⁽¹⁾⁽²⁾**

(\$'s in Thousands)

Fiscal Year	General Fund			Trunk Highway Fund		
	Principal	Interest	Total	Principal	Interest	Total
2017	29,820	103,874	133,694	5,405	42,165	47,570
2018	446,075	198,950	645,025	138,940	79,768	218,708
2019	401,315	178,174	579,489	138,420	73,492	211,912
2020	388,480	158,987	547,467	137,510	67,266	204,776
2021	354,500	140,705	495,205	136,665	61,030	197,695
2022	349,585	123,332	472,917	134,820	54,847	189,667
2023	314,545	106,947	421,492	131,715	48,671	180,386
2024	294,370	91,794	386,164	130,875	42,730	173,605
2025	280,565	77,748	358,313	123,510	37,196	160,706
2026	255,870	65,265	321,135	115,945	32,062	148,007
2027	229,005	54,187	283,192	107,710	27,400	135,110
2028	218,090	43,639	261,729	104,705	23,201	127,906
2029	180,830	34,715	215,545	103,385	19,294	122,679
2030	164,620	27,805	192,425	100,200	15,552	115,752
2031	145,905	21,018	166,923	95,200	11,911	107,111
2032	114,380	15,347	129,727	83,950	8,574	92,524
2033	94,135	10,754	104,889	67,950	5,854	73,804
2034	81,385	6,749	88,134	56,250	3,567	59,817
2035	52,545	3,529	56,074	40,650	1,815	42,465
2036	31,250	1,434	32,684	26,250	746	26,996
2037	13,065	327	13,392	10,750	161	10,911
	<u>\$ 4,440,335</u>	<u>\$ 1,465,280</u>	<u>\$ 5,905,615</u>	<u>\$ 1,990,805</u>	<u>\$ 657,300</u>	<u>\$ 2,648,105</u>

⁽¹⁾ Totals do not include the Bonds.

⁽²⁾ FY 2016 debt service excludes amounts paid prior to the date of issue of the Bonds.

For additional information on State general obligation bonds and other long term liabilities of the State, refer to the STATE FINANCIAL STATEMENTS in APPENDIX E.

Note 10 – Long-Term Commitments (see pages E-103 through E-104)

Note 11 – Operating Lease Agreements (see page E-105)

Note 12 – Long-Term Liabilities (see pages E-106 through E-118).

The table shows the net debt service transfer amounts for the following fiscal years.

**NET AMOUNT TRANSFERRED TO DEBT SERVICE FUND
FOR GENERAL OBLIGATION BONDS DEBT SERVICE⁽¹⁾**
(\$'s in thousands)

In Fiscal Year	General Fund	Trunk Highway Fund	All Other Funds ⁽²⁾	Transfer Total
1999	\$ 286,495	\$ 5,149	\$ 15,296	\$ 306,940
2000	255,037	3,744	12,500	\$271,281
2001	304,994	6,352	11,963	\$323,309
2002	285,553	7,449	11,989	\$304,991
2003	295,441	8,823	35,135	\$339,399
2004	265,706	16,289	57,676	\$339,671
2005	323,453	27,207	43,561	\$394,221
2006	352,337	36,347	40,566	\$429,250
2007	399,651	53,752	42,696	\$496,099
2008	409,276	52,170	41,524	\$502,970
2009	452,762	59,542	47,375	\$559,679
2010	429,098	70,542	50,783	\$550,423
2011	401,265	46,391	41,145	\$488,801
2012	190,799	72,601	74,703	\$338,103 ⁽³⁾
2013	222,584	120,305	69,133	\$412,022 ⁽³⁾
2014	619,935	136,488	53,685	\$810,108 ⁽³⁾
2015	623,060	154,593	47,607	\$825,260
2016	609,285	180,725	45,757	\$835,767
2017 (est)	564,406	205,685	95,229	\$865,320

⁽¹⁾The Net Transfer amount is net of investment earnings in the Debt Service Fund and Bond Proceeds Fund and bond premiums received from new bond issuances which are also appropriated to pay debt service on State general obligation bonds.

⁽²⁾The major portion of the All Other Funds category is made up of the debt service funding requirement paid by the higher education systems of the University of Minnesota and the Minnesota State Colleges and Universities.

⁽³⁾The debt service transfers for FY 2012 and FY 2013 is lower from prior fiscal years as a result of the Tobacco Securitization Bonds, Series 2011 (later refunded by the State Refunding Appropriation Bonds, Series 2012) which were used in part to refund, in part, and prepay certain general obligation indebtedness of the State. The debt service for FY 2014 is higher as the debt service no longer includes the reduction that had resulted from how the proceeds from the Tobacco Securitization Bonds, Series 2011 were used.

CAPITAL INVESTMENT GUIDELINES

Minnesota Statutes, Section 16A.105 requires the Commissioner of Management and Budget to prepare a debt capacity forecast to be delivered to the governor and Legislature in February and November of each year.

The capital investment guidelines are:

1. Total tax-supported principal outstanding shall be 3.25 percent or less of total State personal income.
2. Total amount of principal (both issued, and authorized but unissued) for State general obligations, State moral obligations, equipment capital leases, and real estate capital leases are not to exceed six percent of State personal income.
3. 40 percent of general obligation debt shall be due within five years and 70 percent within ten years, if consistent with the useful life of the financed assets and market conditions.

The capital investment guidelines are intended to:

- Be consistent with measures used by the credit rating agencies and foster direct comparisons with the debt burdens of other states;
- Be comprehensive to ensure all kinds of tax-supported debt obligations⁽¹⁾ are recognized; and
- Continue Minnesota's conservative financial management practices.

The capital investment guidelines are intended to be a current fiscal year "point in time" calculation. Total State personal income is derived from the IHS Economics data used to develop the February 2016 Forecast and reflects the State's 2016 Fiscal Year.

As of February 26, 2016, the last date of calculation, MMB was in compliance with the capital investment guidelines. The percentages as of that date were:

- Guideline #1:* Tax-supported principal outstanding as a percent of State personal income: 2.91 percent
- Guideline #2:* Total principal outstanding (issued, and authorized but unissued) as a percent of State personal income: 3.95 percent
- Guideline #3:* Of the State's general obligation bonds outstanding on June 30, 2015, 40.3 percent were scheduled to mature within five years and 71.0 percent were scheduled to mature with ten years. Furthermore, of the State's general obligation bonds outstanding on June 30, 2016, 40.3 percent were scheduled to mature within five years and 71.2 percent were scheduled to mature with ten years.

⁽¹⁾Tax-supported debt obligations includes all of the State's general obligation bonds and the obligations summarized under "CONTINGENT LIABILITIES," in the descriptions titled "State Continuing Appropriations," "Lease Purchase Financing for Equipment," and "Lease Purchase Financing for Real Estate" in this APPENDIX C.

MARKET VALUE OF TAXABLE PROPERTY

The market value, as defined by statute, of taxable real and personal property in the State, based upon the January 2015 valuation, was estimated by the Commissioner of Revenue to be \$611,640,480,000. This value is based upon certified abstracts of assessment submitted by local assessors and on file with the Commissioner of Revenue. The values shown represent the value of real and personal property in the State subject to ad valorem taxation.

MARKET VALUE OF TAXABLE PROPERTY
 (\$ in Thousands)

Year of Assessment	Real Property	Personal Property	Total Market Value	Percentage Change from Prior Year
2000	\$260,679,384	4,003,571	264,682,955	9.68%
2001	288,122,488	4,114,925	292,237,413	10.41
2002	320,941,481	4,263,859	325,205,340	11.28
2003	359,163,493	4,524,447	363,687,940	11.83
2004	407,146,983	4,713,782	411,860,765	13.25
2005	459,506,046	4,807,666	464,313,712	12.74
2006	513,771,733	4,965,234	518,736,967	11.72
2007	556,559,833	5,051,289	561,611,123	8.27
2008	576,128,196	5,258,865	581,387,062	3.52
2009	577,697,830	5,510,840	583,208,669	0.31
2010	554,221,643	6,162,283	560,383,926	(3.91)
2011	515,531,688	6,815,342	522,347,003	(6.79)
2012	509,008,895	7,294,854	516,303,749	(1.16)
2013	538,667,874	7,639,228	546,307,102	5.81
2014	584,994,974	8,223,550	593,218,524	8.59
2015	602,509,195	9,131,285	611,640,480	3.11

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CONTINGENT LIABILITIES

State Continuing Appropriations

Below is a description of continuing appropriations from the General Fund. Pursuant to Minnesota law, each of these continuing appropriations may be reduced or repealed entirely by a majority vote of the Legislature and is subject to unallotment, in whole or in part, under Minnesota Statutes, Section 16A.152.

Minnesota Department of Management and Budget. The 2009 Legislature authorized, in Minnesota Statutes, Section 16A.81, the issuance of State Certificates of Participation (“COPs”). These COPs were issued to provide financing for (i) the development, acquisition, installation and implementation of a new statewide accounting and procurement system; (ii) the acquisition, development and implementation of an integrated tax software project; and (iii) the payment of all fees and expenses incurred in connection to the issuance of the COPs. In December, 2012 MMB prepaid \$11,495,000 from reverted proceeds that reduced the COP’s outstanding balance. As of the date of this Official Statement, there are \$24,420,000 of the COPs outstanding.

The 2011 Legislature authorized, in Minnesota Statutes, Section 16A.99, the issuance of State appropriation refunding bonds. MMB issued \$622,290,000 aggregate principal amount State General Fund Appropriation Refunding Bonds, Taxable Series 2012A and Tax-Exempt Series 2012B (the “State Appropriation Refunding Bonds”). Net proceeds of the State Appropriation Refunding Bonds were applied to the prepayment and refunding of tobacco securitization bonds, originally issued in 2011. As of the date of this Official Statement, there is \$555,345,000 of State Appropriation Refunding Bonds outstanding.

The 2012 Legislature authorized, in Minnesota Statutes, Section 16A.965, the issuance of State Appropriation Bonds. MMB issued \$462,065,000 aggregate principal amount State General Fund Appropriation Bonds, Tax-Exempt Series 2014A and Taxable Series 2014B (the “State Appropriation Bonds”), all of which are currently outstanding. Net proceeds of the State Appropriation Bonds were applied to the financing of a portion of the costs of acquisition, construction, improving and equipping of the professional football stadium project of the Minnesota Sports Facility Authority as provided by Minnesota Statutes, Section 473J. As of the date of this Official Statement, \$445,330,000 of the State Appropriation Bonds remains outstanding. The project is in downtown Minneapolis and has been completed for the 2016 National Football League season.

The 2013 Legislature authorized the Commissioner of Administration to enter into a long-term lease purchase agreement for the Legislative Office Facility that will provide office and hearing room space as well as parking for the Legislature. The same legislation also authorized the Commissioner of Management and Budget to issue lease revenue bonds or certificates of participation to finance the pre-design, design, and construction and equipping of the building and parking facilities. The lease purchase agreement must not be terminated, except for non-appropriation in respect of lease rental payments. The 2015 Legislature appropriated funds sufficient to pay the lease rental payments of the project through the end of the Current Biennium. The project costs are estimated at \$89.6 million. Certificates of Participation were issued in August 2014 in the amount of \$80,100,000 for this project and as of the date of this Official Statement, \$78,610,000 remain outstanding.

Pursuant to the Minnesota Statutes, Section 16A.967, the Commissioner of Management and Budget may sell State Appropriation Bonds to finance the land acquisition, design, engineering, easement acquisition and construction of facilities and infrastructure necessary to complete the next phase of the Lewis and Clark Regional Water System project, including completion of a section of a water transmission pipeline in southwest Minnesota to fund up to \$19 million in project costs. The State Appropriation Bonds will not be issued until a non-State match of \$9 million has been committed to this phase of the project. The State anticipates the bond sale to occur during the fall of 2016.

University of Minnesota. The Legislature has approved State financial assistance for a 50,000-seat, on-campus football stadium for the University of Minnesota (the “U of M”). In 2006, the Legislature appropriated from the General Fund \$10,250,000 in each of not more than 25 years, beginning in 2008, to the U of M for the payment of special purpose revenue bonds issued by the U of M to finance a portion of the stadium. The U of M issued \$137,250,000 Special Purpose Revenue Bonds (State Supported Stadium Debt), Series 2006 (“Series 2006 Stadium Bonds”) for the stadium in December 2006. Transfers from the General Fund to the U of M are conditioned upon satisfaction of certain requirements by the U of M. Pursuant to Minnesota Statutes, Section 137.54, in August 2015, U of M issued the Series 2015A Special Purpose

Revenue Refunding Bonds to refund the outstanding Series 2006 Stadium Bonds. In addition, per the legislation, the Board of Regents allocated sufficient funds from the savings realized from the refunding to provide \$10,000,000 to finance the predesign and design of improved health education and clinical research facilities for the Medical School and the Academic Health Center. As of the date of this Official Statement, \$85,490,000 of the U of M State Appropriation Bonds remains outstanding.

The Minnesota Legislature has approved State financial assistance for up to four Biomedical Science Research Facilities for the U of M. In 2008, the Legislature appropriated from the General Fund amounts ranging from \$850,000 to \$15,550,000 in each year beginning in 2010, for up to 25 years after certification of the last facility for the payment of revenue bonds issued by the U of M to finance the facilities. Transfers from the General Fund to the U of M are conditioned upon satisfaction of certain requirements by the U of M. The U of M issued State secured appropriation bonds for the Biomedical Science Research Facilities in the amount of \$111,400,000 in September 2010, \$52,485,000 in bonds in October 2011, and \$35,395,000 in November 2013. As of the date of this Official Statement, \$177,170,000 of the State secured appropriation bonds are still outstanding.

Minnesota Housing Finance Agency (“MHFA”). The Minnesota Legislature created a program to finance the construction, acquisition, preservation, and rehabilitation of permanent supportive housing for individuals and families who are homeless or at risk of homelessness and of foreclosure or vacant housing to be used for affordable rental housing. In 2008, the Legislature appropriated from the General Fund up to \$2.4 million per year in each of 20 years, beginning in 2009, to MHFA for the payment of nonprofit housing bonds issued by MHFA for the program. MHFA issued \$13,270,000 in bonds to finance this program in 2009 and an additional \$21,750,000 in 2011. As of the date of this Official Statement, there are \$26,015,000 of the MHFA nonprofit housing bonds outstanding.

In 2012, the Legislature authorized MHFA to issue up to \$30,000,000 of housing infrastructure bonds and appropriated from the General Fund up to \$2.2 million per year beginning in Fiscal Year 2014 through Fiscal Year 2036 to MHFA for the payment of the bonds. MHFA issued \$15,460,000 of the \$30 million in bonds as authorized in this legislation in 2013 and an additional \$14,540,000 in 2014. As of the date of this Official Statement, there are \$26,470,000 of the MHFA housing infrastructure bonds outstanding.

In 2014, the Legislature authorized MHFA to issue an additional \$80,000,000 of housing infrastructure bonds and appropriated from the General Fund up to \$6.4 million per year beginning in Fiscal Year 2016 through Fiscal Year 2038 to MHFA for the payment of the bonds. MHFA issued \$37,570,000 of the State Appropriation (Housing Infrastructure Bonds) in February 2015 and an additional \$31,095,000 in September 2015 and issued the remaining \$11,335,000 in September of 2016. As of the date of this Official Statement, there are \$73,210,000 of the MHFA housing infrastructure bonds outstanding.

In 2015, the Legislature authorized MHFA to issue an additional \$10,000,000 of housing infrastructure bonds and appropriated from the General Fund up to an additional \$800,000 per year beginning in Fiscal Year 2018 through Fiscal Year 2039 to MHFA for the payment of the bonds. As of the date of this Official Statement, \$7,290,000 in housing infrastructure bonds have been issued.

Lease Purchase Financing For Equipment

The Commissioner of Management and Budget is authorized by Minnesota Statutes, Section 16A.85, to establish a master lease equipment financing program. Pursuant to this authority the Commissioner of Management and Budget has entered into master lease agreements providing for equipment financing and expects to continue this practice. As of date of this Official Statement, \$25,061,507 of principal is outstanding and unpaid under the master lease program. The master leases and the State’s obligation to make rental payments thereunder are not general or moral obligation indebtedness of the State; rather the State is obligated to make rental payments thereunder only to the extent moneys are appropriated from time to time for this purpose.

Various State agencies, with the Commissioner of Management and Budget’s assistance, have entered into individual equipment lease financing agreements from time to time for the purpose of financing the acquisition of equipment not financeable under the master lease statute. As of the date of this Official Statement, principal in the amount of \$404,389 is outstanding and unpaid under such equipment leases. The nature of the State’s obligation to make rental payments under these equipment leases is the same as under the master leases described above.

The Minnesota Department of Commerce is authorized by Minnesota Statutes, Section 16C.144 to establish the Guaranteed Energy Savings Program (“GESp”) that utilizes Energy Performance Contracts. The projects, the implementation of energy efficient and renewable energy measures in public facilities by State government agencies, including MnSCU, will be financed through lease purchase agreements. Payments for the lease purchase will be made through the energy and operational savings achieved by the projects. As of date of this Official Statement, \$9,234,539 of principal is outstanding and unpaid under the GESp program.

Lease Purchase Financing For Real Estate

On March 1, 2000, the City of Bemidji and the State entered into a Lease and Purchase Option Agreement. Under the Lease and Purchase Option Agreement, the City of Bemidji issued \$8,275,000 of bonds to finance the design of and to construct, equip, and furnish a satellite laboratory in the City of Bemidji for use by the Minnesota Bureau of Criminal Apprehension. In September 2008 the city of Bemidji issued refunding bonds for this project. As of the date of this Official Statement, \$3,385,000 of the bonds remain outstanding. Rental payments paid by the State will be used to pay debt service on the bonds. The savings on the debt service due to the refunding bond issue will reduce the State’s annual rent payments. The State’s obligation to make rent payments is not a general or moral obligation indebtedness of the State; rather the State is obligated to make rental payments only to the extent moneys are appropriated from time to time for this purpose. The Legislature appropriated from the General Fund up to \$700,000 per year in each of 20 years, beginning in 2002.

On November 1, 2002, the Port Authority of Saint Paul and the State entered into two separate Lease and Option to Purchase Agreements. Under the Lease and Option to Purchase Agreements, the Port Authority has agreed, under certain conditions, to issue bonds to finance the design of and to construct, equip, and furnish two office buildings and related parking facilities, and to lease the buildings and related parking facilities to the State. The buildings are approximately 400,000 square feet and 342,000 square feet in size. The amount of bonds originally sold to finance both of the facilities was \$193,105,000. In August 2008 the amount of \$3,210,000 was decreased thereby reducing the State’s liability. In May 2013 the balance of the original bond issues were refunded and as of the date of this Official Statement there are \$94,880,000 of Port Authority Refunding Bonds outstanding. The nature of the State’s obligation to make rental payments under these Lease and Option to Purchase Agreements is the same as the Lease and Option to Purchase Agreement with the City of Bemidji described above. The Legislature appropriated an annual rental payment from the General Fund up to \$13.5 million per year in each of 20 years, beginning in 2004.

School District Credit Enhancement Program

Minnesota Statutes, Section 126C.55 establishes a school district credit enhancement program. The law authorizes and directs the Commissioner of Management and Budget, under certain circumstances and subject to the availability of funds, to issue a warrant and authorize the Commissioner of Education to pay debt service due on school district and intermediate school district certificates of indebtedness issued under Minnesota Statutes, Section 126C.52, certificates of indebtedness and capital notes for equipment, certificates of participation issued under Minnesota Statutes, Section 126C.40, subdivision 6, and school district and intermediate school district general obligation bonds, in the event that the school district or intermediate school district notifies the Commissioner of Education that it does not have sufficient money in its debt service fund for this purpose, or the paying agent informs the Commissioner of Education that it has not received from the school district timely payment of moneys to be used to pay debt service. The legislation appropriates annually from the General Fund to the Commissioner of Education the amounts needed to pay any warrants which are issued.

The amounts paid on behalf of any school district or intermediate school district are required to be repaid by it with interest, by a reduction in State aid payable to the school district or intermediate school district or the levy of an ad valorem tax which may be made with the approval of the Commissioner of Education. Furthermore, the State is subrogated to the rights of a school district or intermediate school district in federal interest subsidy payments, if any, relating to the interest paid by the State under this program, unless and until the State has been reimbursed by the district in full.

Under Minnesota Statutes, Section 126C.52, school districts and intermediate school districts are authorized to issue tax and State aid anticipation certificates of indebtedness in amounts not exceeding 75 percent of ad valorem taxes in the process of collection and 75 percent of State aids in the process of collection. As the date of this Official Statement, there are approximately \$17 million of aid anticipation certificates of

indebtedness enrolled in the program all of which will mature within a 14 month period. The State expects that school districts and intermediate school districts will issue certificates of indebtedness next year and will enroll these certificates in the program in about the same amount of principal as this year.

School districts and intermediate school districts may issue certificates of indebtedness or capital notes to purchase certain equipment. The certificates or notes may be issued by resolution of the board, must be payable in not more than ten years, and are payable from school district and intermediate school district taxes levied within statutory limits.

Under Minnesota Statutes, Section 126C.40, subdivision 6, certain school districts, with the approval of the Commissioner of Education, may issue certificates of participation in installment contracts for the purchase of real or personal property or in lease purchase agreements for the lease with option to purchase of real or personal property. Such certificates of participation, contracts and agreements are not general obligations of such school districts, but are payable from taxes levied annually in amounts necessary to pay the amounts due thereunder.

School districts and intermediate school districts are authorized to issue general obligation bonds only when authorized by school district and intermediate school districts electors or special law, and only after levying a direct, irrevocable ad valorem tax on all taxable property in the school district or intermediate school district for the years and in amounts sufficient to produce sums not less than 105 percent of the principal of and interest on the bonds when due.

As the date of this Official Statement, the total amount of principal on certificates of indebtedness and capital notes issued for equipment, certificates of participation and bonds, plus the interest on these obligations, through the year 2046, is approximately \$12.5 billion. Based upon these currently outstanding balances now enrolled in the program, during the Current Biennium the total amount of principal and interest outstanding as of the date of this Official Statement is \$1.9 billion, with the maximum amount of principal and interest payable in any one month being \$760 million. However, more certificates of indebtedness, capital notes, certificates of participation and bonds are expected to be enrolled in the program and these amounts are expected to increase.

The State has not had to make any debt service payments on behalf of school districts or intermediate school districts under the program and does not expect to make any payments in the future. If such payments are made the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the school districts and intermediate school districts.

Minnesota Laws 2005, Chapter 152, Article 1, Section 39, as amended by Minnesota Laws 2006, Chapter 259, Article 12, Section 15, provides that the Commissioner of Iron Range Resources and Rehabilitation Board (“IRRRB”) shall issue revenue bonds payable from certain taconite production tax revenues in a total principal amount of \$15,000,000, plus costs of issuance relating thereto, for the purpose of making grants to school districts located in the taconite relief area or taconite assistance area, as statutorily defined, to be used by such school districts for health, safety, and maintenance improvements. Bonds issued under this program are debt obligations subject to the school district credit enhancement program, provided that advances made by the State are not subject to the provisions of the school district credit enhancement program requiring the levy of an ad valorem tax by affected school districts in order to repay the State. Minnesota Laws 2013, Chapter 143 authorized the issuance of an additional \$38,000,000 in revenue bonds for the same purpose as previously authorized. The IRRRB issued \$37,830,000 of these bonds in October 2013 for this program. As of the date of this Official Statement \$33,605,000 of the bonds are outstanding. Laws 2006, Chapter 259, Article 12, Section 15, Minnesota Statutes, Section 298.2211 and an Order of the IRRRB Commissioner authorized the issuance of \$7,860,000 in refunding revenue bonds. The proceeds of the bonds were used to refund the remaining outstanding balance of \$8,310,000 of the Educational Facilities Revenue Bonds, Series 2006. As of the date of this Official Statement, there are \$5,760,000 of the refunding bonds outstanding.

City and County Credit Enhancement Program

Minnesota Statutes, Section 446A.086, establishes a city and county bond credit enhancement program. The law authorizes and directs the Commissioner of Management and Budget, under certain circumstances and subject to the availability of funds, to issue a warrant and authorizes the Minnesota Public Facilities Authority (“MPFA”) to pay debt service coming due on: (a) county general obligation bonds, bonds to which the general obligation of a county has been pledged, and certain lease obligations, to provide funds

for the construction of (i) jails, (ii) correctional facilities, (iii) law enforcement facilities, (iv) social services and human services facilities; (v) solid waste facilities; or (vi) qualified housing development projects; or (b) city or county general obligation bonds to provide funds for the construction, improvement, or rehabilitation of (i) wastewater facilities, (ii) drinking water facilities, (ii) storm water facilities, or (iv) any publicly owned building or infrastructure improvement that has received partial funding from grants awarded by the Commissioner of Employment and Economic Development related to redevelopment, contaminated site cleanup, bioscience, small cities development programs, and rural business infrastructure programs, for which bonds are issued by the MPFA under Minnesota Statutes, Section 446A.087. See “*Minnesota Public Facilities Authority (“MPFA”)*” in this APPENDIX C for more information on MPFA bonds that may be credit enhanced under this program.

To be eligible for the program, a city or county must have entered into an agreement with the MPFA, which requires notifications to the MPFA by the city or county or paying agent when funds are not sufficient to timely pay all or a portion of debt service on obligations issued under the program. The MPFA must notify the Commissioner of Management and Budget of potential defaults, and the Commissioner of Management and Budget then must issue a warrant and authorize the MPFA to pay to the bondholders or paying agent the amount necessary to pay in full debt service on credit-enhanced bonds when due. The law appropriates annually from the General Fund to the MPFA the amounts needed to pay any warrants issued by the Commissioner of Management and Budget for this purpose. The amount of debt outstanding under this program may not exceed \$1,000,000,000.

The amounts paid on behalf of any city or county are required to be repaid to the State with interest, either through a reduction of subsequent State-aid payments or by the levy of an ad valorem tax, which may be made with the approval of the MPFA, or will be made mandatory by the MPFA if the State is not repaid in full by November 30 of the following calendar year. Furthermore, the State is subrogated to the rights of a city or county in federal interest subsidy payments, if any, relating to the interest paid by the State under this program, unless and until the State has been reimbursed by the city or county in full.

As of the date of this Official Statement, the total amount of principal on bonds plus interest on the bonds enrolled in the program, through the year 2045, is approximately \$629 million. More bonds are expected to be enrolled in the program and these amounts are expected to increase.

Based upon the bonds enrolled in the program, during Fiscal Year 2017 the total amount of principal and interest outstanding as of the date of this Official Statement, is \$73 million with the maximum amount of principal and interest payable in any one month being \$36 million. On August 1, 2013, the State made a \$603,000 debt service payment under the program on behalf of the City of Williams with respect to the \$600,000 City of Williams, Minnesota General Obligation Grant Anticipation Notes, Series 2010. The City of Williams is contractually obligated to repay the State, with interest, for the \$603,000 debt service payment. The current unpaid balance is \$89,037. The City of Williams and MPFA have entered into a Credit Enhancement Program Loan Agreement and the City of Williams is scheduled to make its final loan payment in December 2019. The State does not expect to make any other debt service payments on behalf of cities or counties under the program in the future. If such payments are made, the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the cities or counties.

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OBLIGATIONS OF STATE AGENCIES

The University of Minnesota, established as a separate entity by the Minnesota Constitution, and various State agencies or instrumentalities established by the Legislature, are authorized by law to issue various forms of obligations. These obligations may be supported by the full faith and credit of the University or the other issuer, or by various revenue pledges, or both. However, such obligations are not debts of the State and the State is not required to provide moneys for their payment. A description of the various issuers of such obligations and the obligations issued by them and outstanding as of the date of this Official Statement is set forth below.

Minnesota Housing Finance Agency (“MHFA”). The MHFA was established in 1971, and is governed by Chapter 462A of the Minnesota Statutes. Its enabling legislation authorizes the MHFA to issue bonds and notes for any of its authorized purposes but the aggregate principal amount outstanding at any time (excluding the principal amount of any refunded bonds or notes) is limited to \$5.0 billion. The proceeds of MHFA bonds and notes may be used to fund an assortment of programs designed to provide housing for low and moderate income residents of the State of Minnesota, which includes the making and purchase of loans for the acquisition, construction and rehabilitation of single and multi-family housing.

The MHFA’s notes and bonds may be general or limited obligations of the MHFA but are not a debt or liability of the State. Under Chapter 462A, the MHFA must annually determine and certify to the Governor, and the Governor must include in the State budget submitted to the Legislature, the amount, if any, needed to restore the debt service reserve fund for each issue of bonds so secured to its debt service reserve requirement and any anticipated deficiency in the debt service reserve fund in the following fiscal year. In the opinion of bond counsel and general counsel to the MHFA, the Legislature is legally authorized, but is not legally obligated, to appropriate the amount included in the Governor’s proposed budget for the debt service reserve funds. The MHFA has never needed to certify a deficiency to the Governor.

MINNESOTA HOUSING FINANCE AGENCY Debt Outstanding as of the date of issue of the Bonds (\$’s in Thousands)

	Number of Series	Final Maturity	Original Principal Amount	Outstanding Principal Amount
Rental Housing.....	12	2049	\$ 65,595	\$ 54,415
Residential Housing Finance.....	41	2048	1,778,595	1,080,585
Multifamily Housing.....	<u>1</u>	2051	<u>15,000</u>	<u>14,120</u>
	<u>54</u>		<u>\$1,859,190</u>	<u>\$1,149,120</u>

The MHFA has also issued and there were outstanding as of the date of this Official Statement: six series of its conduit multifamily revenue bonds outstanding in the aggregate principal amount of \$94,776,351, thirty series of its Homeownership Finance Bonds outstanding in the aggregate principal amount of \$ 1,056,876,946, and three series of its Home Ownership Mortgage-backed Exempt Securities in the aggregate principal amount of \$ 23,837,704, and Drawdown Index Bonds, in two subseries, in a cumulative aggregate principal amount not to exceed \$300,000,000. These bonds (as well as the nonprofit housing bonds and housing infrastructure bonds described under “State Continuing Appropriations – Minnesota Housing Finance Agency”) are subject to the MHFA’s \$5 billion debt limit, and the Homeownership Finance Bonds are also general obligations of the MHFA, but none of these bonds are secured by a debt service reserve fund subject to replenishment from Legislative appropriation as described above.

University of Minnesota. Regents of the University of Minnesota (the “University”) was established by Territorial Laws 1851, Chapter 3, adopted by the legislative assembly of the Territory of Minnesota. Pursuant to authorization by Congress on February 26, 1857, the voters of the State approved and adopted a State constitution on October 13, 1857. The State was admitted to the union by act of Congress passed on May 11, 1858.

The State Constitution confirmed and fixed the existence of the University as a separate institution of

the State, having all rights, immunities, franchises and endowments previously granted or confirmed, and all lands and donations thereafter given to it. The University is governed by a board of twelve regents who are elected by the Legislature, and is dependent upon appropriations by the Legislature to pay much of its instructional costs. The regents are a body corporate with the right to sue and be sued and to make contracts.

Pursuant to this authority the University has sold and issued bonds, in addition to the special purpose revenue bonds previously mentioned, to finance the construction of buildings and structures, remodeling projects, and purchases of land and buildings needed by the University. The par amount of such bonds outstanding as of the date of this Official Statement is approximately \$1,046,285,000. The bonds are payable solely from and secured by revenues to be derived from specified facilities and the general funds of the University, and by the full faith and credit of the University. See "CONTINGENT LIABILITIES - State Continuing Appropriation" for additional information concerning other debt issued by the University of Minnesota.

Minnesota Office of Higher Education ("MOHE"). The MOHE was established and is organized and existing under Minnesota Statutes, Sections 136A.01 to 136A.236 and 136A.61 to 136A.88 (the "MOHE Act"). The 2005 Legislature named MOHE as successor for all of the bonds of the Minnesota Higher Education Services Office and the Minnesota Higher Education Coordinating Board. The law authorizes the MOHE to issue revenue bonds and notes to finance loans for students attending eligible post-secondary educational institutions. The amount of such bonds outstanding at any one time, not including refunded bonds or otherwise defeased or discharged bonds, may not exceed \$850,000,000. As amended in 2009 and 2011, Section 136A.1787 of the MOHE Act provides that MOHE must annually determine and certify to the Governor, and the Governor shall include in the State budget submitted to the Legislature, the amount, if any, needed to restore the debt service reserve fund for each issue of bonds so secured to its debt service reserve requirement and any anticipated deficiency in the debt service reserve fund in the following fiscal year. If MOHE determines that there is an anticipated deficiency in the debt service reserve fund in the current fiscal year, the Governor shall include and submit the amounts certified in a Governor's supplemental budget if the regular budget for that year has previously been enacted. The Legislature is not legally obligated to appropriate the amount included in the Governor's proposed budget for the debt service reserve funds. As of the date of this Official Statement, MOHE has \$471,015,000 of bonds outstanding payable from the Student Educational Loan Fund, of which \$471,015,000 are secured by a debt service reserve fund subject to replenishment from legislative appropriation as described above. MOHE has never certified a deficiency to the Governor. Bonds issued by MOHE are limited obligations of MOHE and are not a debt or liability of the State, but are payable solely from loan repayments, external forms of credit enhancement, loan and investment earnings, other money of the MOHE (including debt service reserve fund amounts), and, if necessary, from proceeds of additional MOHE obligations.

Board of Trustees of the Minnesota State Colleges and Universities ("MnSCU"). MnSCU was established and is governed by Minnesota Statutes, Chapter 136F, which authorizes MnSCU to establish its Revenue Fund and to issue its revenue bonds as secured by the Revenue Fund to finance the construction and improvement of dormitory, residence hall, student union, food service and other revenue producing buildings and related facilities used for the primary benefit of students of the State universities and colleges within the Minnesota State Colleges and Universities System. As of the date of this Official Statement, MnSCU has \$240,570,000 tax exempt bonds and \$54,620,000 taxable bonds outstanding that are payable solely from and secured by an irrevocable pledge of revenues to be derived from the operation of the buildings financed from the Revenue Fund and from fees imposed upon students, student facilities or other sources all of which are received in the Revenue Fund. In addition to bonds, the Revenue Fund issues guaranties of debt (other than revenue bonds) incurred to finance Revenue Fund facilities. Two guaranties have been issued to date with outstanding balances of \$2,764,067 and the other for \$6,815,000. The guaranties are on a parity to right of payment with the revenue bonds.

Minnesota Higher Education Facilities Authority ("MHEFA"). MHEFA was established by Minnesota Statutes, Section 136A.25 to 136A.42, passed in 1971. The law, as amended, authorizes MHEFA to issue revenue bonds to finance the acquisition, construction, improvement and remodeling of college buildings and structures to be used solely for or to facilitate nonsectarian educational purposes, and to

refinance facilities of this type. The amount of such bonds outstanding at any time may not exceed \$1,300,000,000. As of the date of this Official Statement, MHEFA has \$854,587,593 principal amount of bonds outstanding, primarily for the benefit of private colleges in the State. The bonds are not the general obligation or indebtedness of MHEFA or the State and the loan repayment obligation and security for each issue is the responsibility of the institution for which the project is financed.

Minnesota State Armory Building Commission ("MSABC"). MSABC was established and is governed by Minnesota Statutes, Chapter 193, which authorizes the MSABC to issue its bonds to finance the acquisition, construction, and equipment of National Guard armory buildings. The total principal amount of such bonds outstanding at any time may not exceed \$15,000,000. As of the date of this Official Statement, MSABC has \$1,265,000 principal amount of bonds outstanding. MSABC is required to lease each armory to the State for use by National Guard Forces, upon lease rentals specified by statute. The bonds are payable from ad valorem taxes levied by the county or municipality where the armory is located, State appropriations to pay lease rentals, and rentals or use charges derived from persons or groups other than the State using the armory where such use will not interfere with the State's use.

Minnesota Rural Finance Authority ("RFA"). In 1986 the Legislature created the Minnesota Rural Finance Authority and authorized it to issue revenue bonds to finance RFA programs, and to establish a program of restructuring farm real estate loans. The 1987 Legislature broadened the RFA's authority by establishing a beginning farmer loan program. The 1988 Legislature further broadened the RFA's authority to include a seller sponsored loan program of purchasing participations in seller sponsored loans to beginning and re-entry farmers. The 1992 Legislature authorized the RFA to establish an expanded agricultural loan program. The 1994 Legislature authorized the RFA to establish a livestock expansion loan program. As of the date of this Official Statement, the RFA has no revenue bonds outstanding for these programs.

The Commissioner of Management and Budget is authorized to issue up to \$239.1 million in State general obligation bonds to finance certain programs of the RFA and has issued \$236.6 million of these bonds for this purpose.

The 1991 Legislature also authorized the RFA to establish an aggie bond beginning farmer program and an agricultural business enterprise loan program, and authorized the RFA to issue revenue bonds for these programs. As of the date of this Official Statement, the RFA has issued \$34,910,000 of revenue bonds for these programs.

Minnesota Public Facilities Authority ("MPFA"). The MPFA was established in 1987 and is governed by Minnesota Statutes, Chapter 446A which authorizes it to make loans to local government units. As of the date of this Official Statement, the MPFA has \$163,560,000 Clean Water Revolving Fund Revenue Bonds outstanding, \$7,215,000 Drinking Water Revolving Fund Revenue Bonds outstanding, \$798,995,000 State Revolving Fund Revenue bonds outstanding and \$4,515,000 Transportation Revolving Loan Fund Revenue Bonds outstanding, for a total outstanding principal amount of \$974,285,000. The MPFA's bonds are not a debt or liability of the State. The principal amount of MPFA bonds issued and outstanding at any time may not exceed \$1,500,000,000, excluding bonds issued under Minnesota Statutes, Section 446A.087.

Minnesota Agricultural and Economic Development Board ("MAEDB"). The MAEDB was established by Minnesota Statutes, Chapter 41A, to provide for agricultural and economic development in the State, and is authorized to issue revenue bonds for these purposes. The revenue bonds issued by the MAEDB are not general obligations of the State. As of the date of this Official Statement, MAEDB has called all pooled revenue bonds outstanding, therefore there are no bonds outstanding that are paid for from revenues received from all of the borrowers under all of the pooled bonds and are additionally secured by a pledge of funds maintained in a reserve account created by the MAEDB for such pooled bonds. In addition, the MAEDB has \$365,442,443 of revenue bonds outstanding that were issued for the benefit of various entities and which are paid for solely from revenues received from the borrower under each specific bond issue.

Minnesota Department of Management and Budget (“MMB”). The 1999 Minnesota Legislature authorized, in Minnesota Statutes, Section 356.89, the issuance of up to \$38 million of State revenue bonds to finance the acquisition, design, construction and equipping of a building and related facilities to be jointly occupied by the Minnesota State Retirement System, the Teachers Retirement Association and the Public Employees Retirement Association. The Commissioner of Management and Budget sold \$29,000,000 of the revenue bonds in June 2000. The balance of the original bond issue, \$22,900,000, was refunded in a current refunding bond issue in August 2012 and as of the date of this Official Statement; there are \$15,400,000 of Minnesota State Retirement System bonds outstanding.

The 2005 Minnesota Legislature authorized, in Minnesota Statutes, Section 403.275, the issuance of up to \$62.5 million of State revenue bonds. These revenue bonds are to finance Phase 3 of a statewide radio system that enables emergency response organizations to utilize a single, integrated, and highly structured digital radio system. The 2007 Legislature authorized an additional \$186 million of revenue bonds to complete the statewide radio system. The debt service on the revenue bonds is paid solely from the revenues derived from a fee assessed to each customer of a wireless or wire-line service provider connected to the public switched telephone network that furnishes service capable of originating a 911 emergency telephone call. The Commissioner of Management and Budget sold \$35,000,000 of the revenue bonds in November 2006, an additional \$42,205,000 of revenue bonds in November 2008, an additional \$60,510,000 of revenue bonds in October 2009 and an additional \$60,360,000 in revenue bonds in September 2011. As of the date of this Official Statement, there are \$101,340,000 of the 911 Revenue Bonds outstanding. However, MMB is in the process of defeasing with funds on hand the November 2006 bonds and refunding, on an advance refunding basis, the November 2008, October 2009 and September 2011 bonds. The transactions are estimated to be completed by November 1, 2016 and include the sale of \$91,715,000 of advance refunding revenue bonds.

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APPENDIX D

**SELECTED ECONOMIC AND DEMOGRAPHIC
INFORMATION**

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-SELECTED ECONOMIC AND DEMOGRAPHIC INFORMATION

**RESIDENT POPULATION
(Thousands of Persons)**

Year	U.S.	Minnesota	Minnesota Share of U.S.	% Change U.S.	% Change Minnesota
Census (April 1)					
2000	281,425	4,920	1.75 %	-	-
2010	308,746	5,304	1.72	-	-
Intercensal Population Estimates (July 1)					
2000	282,162	4,934	1.75 %	1.1 %	1.2 %
2001	284,969	4,983	1.75	1.0	1.0
2002	287,625	5,019	1.74	0.9	0.7
2003	290,108	5,054	1.74	0.9	0.7
2004	292,805	5,088	1.74	0.9	0.7
2005	295,517	5,120	1.73	0.9	0.6
2006	298,380	5,164	1.73	1.0	0.9
2007	301,231	5,207	1.73	1.0	0.8
2008	304,094	5,247	1.73	1.0	0.8
2009	306,772	5,281	1.72	0.9	0.7
2010	309,347	5,311	1.72	0.8	0.6
2011	311,719	5,348	1.72	0.8	0.7
2012	314,103	5,380	1.71	0.8	0.6
2013	316,427	5,421	1.71	0.7	0.7
2014	318,907	5,457	1.71	0.8	0.7
2015	321,419	5,490	1.71	0.8	0.6

Source: U.S. Department of Commerce, U.S. Census Bureau, www.census.gov/popest.
Data extracted by MMB staff in June 2016.

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NON-FARM EMPLOYMENT-MIX OF MINNESOTA AND UNITED STATES FOR 2015
(Thousands of Jobs)

Industry	Minnesota	% of Total	U.S.	% of Total
Total Private	2,435.4	85.3	119,859	84.5
Goods-Producing	439.1	15.4	19,584	13.8
Mining and Logging	7.0	0.2	820	0.6
Construction	115.3	4.0	6,446	4.5
Manufacturing Durables	202.0	7.1	7,756	5.5
Manufacturing Non-Durables	114.8	4.0	4,562	3.2
Private Service Providing	1,996.4	69.9	100,275	70.7
Wholesale Trade	132.3	4.6	5,875	4.1
Retail Trade	292.9	10.3	15,641	11.0
Transportation, Warehousing, Utilities	98.6	3.5	5,404	3.8
Information	51.7	1.8	2,750	1.9
Financial Activities	181.4	6.4	8,124	5.7
Professional and Business Services	356.7	12.5	19,672	13.9
Education and Health Services	509.6	17.8	22,055	15.5
Leisure and Hospitality	258.3	9.0	15,128	10.7
Other Services	114.8	4.0	5,625	4.0
Government	421.0	14.7	22,007	15.5
Total (Non-Farm)	2,856.4	100.0	141,865	100.0

Note: Columns may not add due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.
 Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.
 Data extracted by MMB staff June 2016.

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**EMPLOYMENT-MIX IN DURABLE GOODS INDUSTRIES OF
UNITED STATES AND MINNESOTA FOR 2015
(Thousands of Jobs)**

Industry	Minnesota	% of Total	U.S.	% of Total
Wood Products	10.9	5.4	380	4.9
Fabricated Metal Products	42.7	21.1	1,459	18.8
Machinery	32.9	16.3	1,122	14.5
Computers and Electronic Products	45.9	22.7	1,050	13.5
Transportation Equipment	11.5	5.7	1,599	20.6
Medical Equipment and Supplies	15.7	7.8	311	4.0
Other Durables	42.3	20.9	1,836	23.7
Total Durable Goods Manufacturing	202.0	100.0	7,756	100.0

Note: Columns may not add due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.

Data extracted by MMB staff June 2016.

**EMPLOYMENT-MIX IN NON-DURABLE GOODS INDUSTRIES OF
UNITED STATES AND MINNESOTA FOR 2015
(Thousands of Jobs)**

Industry	Minnesota	% of Total	U.S.	% of Total
Food Manufacturing	46.2	40.2	1,505	33.0
Paper Mfg., & Printing and Related	32.6	28.4	822	18.0
Other Non-Durables	36.0	31.4	2,236	49.0
Total Non-Durable Goods	114.8	100.0	4,562	100.0

Note: Columns may not add due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.

Data extracted by MMB staff June 2016.

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**NON-FARM EMPLOYMENT-MIX OF UNITED STATES
AND MINNESOTA: 1990, 2000 AND 2010
(Thousands of Jobs)**

Category	Minnesota					United States				
	1990	2000	2010	%Change		1990	2000	2010	% Change	
				90-00	00-10				90-00	00-10
Total Private	1,788.0	2,277.3	2,224.1	27.4	(2.3)	91,072	111,235	107,871	22.1	(3.0)
Goods-Producing	427.8	523.5	386.3	22.4	(26.2)	23,723	24,649	17,751	3.9	(28.0)
Mining and Logging	8.4	8.1	6.0	(3.6)	(26.3)	765	599	705	(21.7)	17.7
Construction	77.9	118.8	87.6	52.5	(26.3)	5,263	6,787	5,518	29.0	(18.7)
Manufacturing Durables	217.2	255.4	183.4	17.6	(28.2)	10,737	10,877	7,064	1.3	(35.1)
Manufacturing Non-Durables	124.2	141.1	109.3	13.6	(22.5)	6,958	6,386	4,464	(8.2)	(30.1)
Private Service Providing	1,360.2	1,753.7	1,837.8	28.9	4.8	67,349	86,585	90,120	28.6	4.1
Wholesale Trade	106.6	129.0	123.2	21.0	(4.5)	5,268	5,933	5,452	12.6	(8.1)
Retail Trade	255.8	307.1	277.1	20.1	(9.8)	13,182	15,280	14,440	15.9	(5.5)
Transportation, Warehousing, Utilities	85.8	103.3	89.7	20.4	(13.1)	4,216	5,012	4,744	18.9	(5.3)
Information	54.3	69.2	54.1	27.4	(21.8)	2,688	3,630	2,707	35.0	(25.4)
Financial Activities	129.3	164.8	170.8	27.5	3.6	6,614	7,783	7,695	17.7	(1.1)
Professional and Business Services	214.5	319.2	315.2	48.8	(1.3)	10,848	16,666	16,728	53.6	0.4
Education and Health Services	241.8	324.5	458.4	34.2	41.3	10,984	15,252	19,975	38.9	31.0
Leisure and Hospitality	180.5	221.6	235.2	22.8	6.1	9,288	11,862	13,049	27.7	10.0
Other Services	91.3	114.6	114.1	25.5	(0.5)	4,261	5,168	5,331	21.3	3.2
Government	347.9	407.6	416.5	17.2	2.2	18,415	20,790	22,490	12.9	8.2
Total (Non-Farm)	2,135.9	2,684.9	2,640.6	25.7	(1.7)	109,487	132,024	130,361	20.6	(1.3)

Note: Columns may not add due to rounding.

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.

Data extracted by MMB staff June 2016.

MINNESOTA AND UNITED STATES PER CAPITA PERSONAL INCOME

Year	Minnesota	U.S.	Minnesota as % of U.S.
1995	\$24,169	\$23,568	102.5%
1996	25,778	24,728	104.2
1997	26,938	25,950	103.8
1998	29,037	27,510	105.6
1999	30,190	28,627	105.5
2000	32,332	30,602	105.7
2001	33,326	31,540	105.7
2002	33,899	31,815	106.6
2003	35,256	32,692	107.8
2004	36,924	34,316	107.6
2005	37,787	35,904	105.2
2006	39,634	38,144	103.9
2007	41,560	39,821	104.4
2008	43,256	41,082	105.3
2009	41,064	39,376	104.3
2010	42,563	40,277	105.7
2011	45,213	42,453	106.5
2012	47,295	44,267	106.8
2013	47,423	44,448	106.7
2014	48,998	46,042	106.4
2015	50,547	47,676	106.0

Note: Per capita personal income is total personal income divided by total midyear population estimates of the Census Bureau.

Note: Current dollars (not adjusted for inflation).

Source: U.S. Department of Commerce, Bureau of Economic Analysis, www.bea.gov/regional/spi.

U.S. Department of Commerce, U.S. Census Bureau, www.census.gov/popest.

Data extracted by MMB staff June 2016.

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**PERSONAL INCOME GROWTH AND RESIDENT POPULATION IN TWELVE STATE NORTH CENTRAL REGION
1990-2000 AND 2000-2010**

State	1990 Personal Income (Millions)	2000 Personal Income (Millions)	1990-2000 Annual Compound Rate of Increase (%)	Regional Growth Rank 1990- 2000	2010 Personal Income (Millions)	2000-2010 Annual Compound Rate of Increase (%)	Regional Growth Rank 2000- 2010	2000 Census Population (Thousands)	2000 Per Capita Personal Income (\$)	2000 Regional Rank	2010 Census Population (Thousands)	2010 Per Capita Personal Income (\$)	2010 Regional Rank
Illinois	\$240,750	\$409,650	5.5%	6	\$541,261	2.8%	9	12,419	\$32,985	1	12,831	\$42,185	3
Indiana	\$98,288	\$171,313	5.7	4	\$223,204	2.7	10	6,080	\$28,174	8	6,484	\$34,425	12
Iowa	\$49,067	\$80,727	5.1	10	\$118,006	3.9	4	2,926	\$27,587	10	3,046	\$38,737	8
Kansas	\$45,671	\$77,427	5.4	8	\$112,171	3.8	5	2,688	\$28,800	6	2,853	\$39,315	6
Michigan	\$176,444	\$298,801	5.4	9	\$347,646	1.5	12	9,938	\$30,065	3	9,884	\$35,174	11
Minnesota	\$86,896	\$159,518	6.3	1	\$226,049	3.5	6	4,919	\$32,426	2	5,304	\$42,619	2
Missouri	\$91,774	\$157,091	5.5	5	\$219,686	3.4	8	5,595	\$28,076	9	5,989	\$36,682	9
Nebraska	\$29,214	\$49,664	5.4	7	\$73,236	4.0	3	1,711	\$29,022	5	1,826	\$40,100	5
North Dakota	\$10,290	\$16,609	4.9	11	\$28,973	5.7	1	642	\$25,863	12	673	\$43,076	1
Ohio	\$202,827	\$325,351	4.8	12	\$419,791	2.6	11	11,353	\$28,657	7	11,537	\$36,388	10
South Dakota	\$11,513	\$20,610	6.0	2	\$32,814	4.8	2	755	\$27,303	11	814	\$40,303	4
Wisconsin	\$90,143	\$157,901	5.8	3	\$220,826	3.4	7	5,364	\$29,439	4	5,687	\$38,830	7
Region	\$1,132,879	\$1,924,662	5.4		\$2,563,664	2.9		64,393	\$29,889		66,927	\$38,305	
U.S.	\$4,890,453	\$8,634,847	5.8		\$12,459,613	3.7		281,422	\$30,683		308,746	\$40,356	

Note: Per capita personal income is total personal income divided by Census population.

Note: Current dollars (not adjusted for inflation).

Source: U.S. Department of Commerce, Bureau of Economic Analysis, www.bea.gov/regional/spi.

U.S. Department of Commerce, U.S. Census Bureau, www.census.gov/popest.

Data extracted by MMB staff June 2016.

PERSONAL INCOME GROWTH IN TWELVE STATE NORTH CENTRAL REGION: 2014-2015
(\$'s in Millions)

Growth Rank	State	2014 Personal Income	2015 Personal Income	Percent Growth
1	Michigan	\$403,726	\$421,044	4.3%
2	Indiana	\$261,092	\$271,426	4.0
3	Minnesota	\$267,389	\$277,483	3.8
4	Illinois	\$613,672	\$636,281	3.7
5	Wisconsin	\$254,405	\$263,301	3.5
6	Ohio	\$489,695	\$504,993	3.1
7	Missouri	\$252,482	\$260,123	3.0
8	Kansas	\$130,364	\$133,591	2.5
9	Nebraska	\$89,479	\$91,040	1.7
10	Iowa	\$139,625	\$140,501	0.6
11	South Dakota	\$38,631	\$38,637	0.0
12	North Dakota	\$41,265	\$41,166	-0.2
	Region	\$2,981,825	\$3,079,584	3.3%
	U.S.	\$14,683,147	\$15,324,109	4.4%

Note: Columns may not add due to rounding

Note: Current dollars (not adjusted for inflation).

Source: U.S. Department of Commerce, Bureau of Economic Analysis, www.bea.gov/regional/spi
 Data extracted by MMB staff June 2016.

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NON-FARM EMPLOYMENT IN TWELVE STATE NORTH CENTRAL REGION: 1990-2000 AND 2000-2010
(Thousands of Jobs)

State	1990 Non-Farm Employment	2000 Non-Farm Employment	1990-2000 Percent Increase	Regional Growth Rank 1990-2000	2010 Non-Farm Employment	2000-2010 Percent Increase	Regional Growth Rank 2000-2010
Illinois	5,288	6,042	14.3%	12	5,610	(7.1)%	10
Indiana	2,522	3,004	19.1	8	2,799	(6.8)	9
Iowa	1,226	1,479	20.6	7	1,469	(0.6)	4
Kansas	1,092	1,346	23.3	6	1,330	(1.2)	5
Michigan	3,944	4,676	18.5	9	3,864	(17.4)	12
Minnesota	2,136	2,685	25.7	2	2,641	(1.6)	6
Missouri	2,345	2,749	17.2	10	2,658	(3.3)	7
Nebraska	731	913	24.9	3	945	3.5	3
North Dakota	266	328	23.3	5	376	14.7	1
Ohio	4,882	5,625	15.2	11	5,036	(10.5)	11
South Dakota	289	378	31.0	1	403	6.7	2
Wisconsin	2,291	2,832	23.6	4	2,725	(3.8)	8
Region	27,012	32,055	18.7%		29,856	(6.9)%	
U.S.	109,527	132,024	20.5%		130,361	(1.3)%	

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.
Data extracted by MMB staff June 2016.

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**NON-FARM EMPLOYMENT IN TWELVE STATE NORTH CENTRAL REGION:
2013-2014 AND 2014-2015
(Thousands of Jobs)**

State	2013 Non-Farm Employment	2014 Non-Farm Employment	2013-2014 Percent Increase	Regional Growth Rank 2013-2014	2015 Non-Farm Employment	2014-2015 Percent Increase	Regional Growth Rank 2014-2015
Illinois	5,804	5,880	1.3%	9	5,961	1.4%	6
Indiana	2,938	2,980	1.4	5	3,034	1.8	1
Iowa	1,528	1,547	1.2	11	1,562	1.0	10
Kansas	1,372	1,391	1.4	8	1,400	0.6	11
Michigan	4,110	4,182	1.8	2	4,244	1.5	4
Minnesota	2,776	2,815	1.4	7	2,856	1.5	3
Missouri	2,711	2,739	1.0	12	2,785	1.7	2
Nebraska	980	993	1.3	10	1,006	1.3	7
North Dakota	444	461	3.8	1	454	(1.6)	12
Ohio	5,267	5,344	1.5	4	5,421	1.4	5
South Dakota	418	424	1.4	6	428	1.0	9
Wisconsin	2,809	2,852	1.5	3	2,889	1.3	8
Region	31,158	31,607	1.4%		32,041	1.4%	
U.S.	136,381	138,958	1.9%		141,865	2.1%	

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.
Data extracted by MMB staff June 2016.

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**MINNESOTA & UNITED STATES UNEMPLOYMENT RATES
(Percent)**

Year	Annual Average	
	Minnesota %	U.S. %
2000	3.2	4.0
2001	3.8	4.7
2002	4.5	5.8
2003	4.9	6.0
2004	4.7	5.5
2005	4.1	5.1
2006	4.0	4.6
2007	4.6	4.6
2008	5.4	5.8
2009	7.8	9.3
2010	7.4	9.6
2011	6.5	9.0
2012	5.6	8.1
2013	4.9	7.4
2014	4.2	6.2
2015	3.7	5.3

Month	Monthly Figures (Seasonally Adjusted)	
	Minnesota %	U.S. %
2015		
January	3.7	5.7
February	3.7	5.5
March	3.6	5.5
April	3.6	5.4
May	3.6	5.5
June	3.6	5.3
July	3.6	5.3
August	3.6	5.1
September	3.6	5.1
October	3.6	5.0
November	3.7	5.0
December	3.7	5.0
2016		
January	3.7	4.9
February	3.7	4.9
March	3.8	5.0
April	3.8	5.0
May	3.8	4.7
June	3.8	4.9
July	3.9	4.9
August	4.0	4.9

Source: U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov>
 Minnesota Department of Employment and Economic Development, <http://mn.gov/deed/data/>.
 Data extracted by MMB staff September 2016.

MINNESOTA BASED COMPANIES INCLUDED IN THE FORTUNE 500

<u>Rank</u>		<u>Company</u>	<u>Revenues</u>	<u>Assets</u>	<u>Profits</u>	<u>Industry</u>	<u>Industry</u>
<u>2015</u>	<u>2014</u>		<u>\$000</u>	<u>\$000</u>	<u>\$000</u>	<u>Category</u>	<u>Rank</u>
6	14	UnitedHealth Group	\$ 157,107	\$ 111,383	\$ 5,813	Health Care: Insurance & Managed Care	26
38	36	Target	\$ 73,785	\$ 40,262	\$ 3,363	General Merchandisers	25
71	72	Best Buy	\$ 39,745	\$ 13,519	\$ 897	Specialty Retailers: Other	58
84	69	Cenex Harvest States (CHS)	\$ 34,582	\$ 15,228	\$ 781	Food Production	22
93	98	Minnesota Mining & Mfg. (3M)	\$ 30,274	\$ 32,718	\$ 4,833	Miscellaneous	71
131	138	U.S. Bancorp	\$ 21,494	\$ 421,853	\$ 5,879	Commercial Banks	8
160	164	Supervalu	\$ 17,820	\$ 4,485	\$ 192	Food and Drug Stores	20
161	171	General Mills	\$ 17,630	\$ 21,965	\$ 1,221	Food Consumer Products	21
206	213	Ecolab	\$ 13,545	\$ 18,642	\$ 1,002	Chemicals	7
208	225	C.H. Robinson Worldwide	\$ 13,476	\$ 3,184	\$ 510	Transportation and Logistics	62
215	203	Land O'Lakes	\$ 13,161	\$ 8,000	\$ 308	Food Consumer Products	21
232	247	Ameriprise Financial	\$ 12,200	\$ 145,342	\$ 1,562	Diversified Financials	13
257	255	Xcel Energy	\$ 11,025	\$ 39,054	\$ 985	Utilities: Gas and Electric	65
304	310	Hormel Foods	\$ 9,264	\$ 6,140	\$ 686	Food Consumer Products	21
316	320	Mosaic	\$ 8,895	\$ 17,412	\$ 1,000	Chemicals	7
318	333	Thrivent Financial for Lutherans	\$ 8,789	\$ 83,532	\$ 769	Insurance: Life, Health (Mutual)	35
465	466	St. Jude Medical	\$ 5,541	\$ 13,064	\$ 880	Medical Products and Equipment	41

Source: Fortune Magazine, <http://fortune.com/fortune500/>
 Data extracted by MMB staff June 2016.

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APPENDIX E
SELECTED STATE FINANCIAL STATEMENTS
For the Fiscal Year
Ended June 30, 2015

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APPENDIX E
SELECTED STATE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015
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Independent Auditor's Report

Members of the Minnesota State Legislature

The Honorable Mark Dayton, Governor

Mr. Myron Frans, Commissioner, Minnesota Management and Budget

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Minnesota, as of and for the year ended June 30, 2015, which collectively comprise the state's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The State of Minnesota's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Minnesota State Colleges and Universities, which is a major proprietary fund and represents 60 percent, 48 percent, and 31 percent, respectively, of the total assets, total net position, and operating revenues of the primary government's business-type activities. We also did not audit the financial statements of the Housing Finance Agency, Metropolitan Council, University of Minnesota, Office of Higher Education, Public Facilities Authority, and Workers' Compensation Assigned Risk Plan, which cumulatively represent 97 percent, 96 percent, and 99 percent, respectively, of the total assets, total net position, and operating revenues of the total discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aforementioned major proprietary fund, business-type activities, and discretely presented component units, is based solely on the reports of other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the State of Minnesota's preparation and fair presentation of the financial statements in order to design audit

procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State of Minnesota's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

The financial statements of the Housing Finance Agency, the National Sports Center Foundation, and the Workers' Compensation Assigned Risk Plan, which are discretely presented component units, were not audited in accordance with *Government Auditing Standards*.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based upon our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Minnesota as of June 30, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

Change in Accounting Principle

As discussed in Note 1 to the financial statements, during the year ended June 30, 2015, the State of Minnesota adopted the provisions of Governmental Accounting Standards Board (GASB) Statement Number 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement Number 27* and the related GASB Statement Number 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement Number 68*. As a result, the State of Minnesota restated the beginning net position balances as a change in accounting principle. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the other required supplementary information, as listed in the Table of Contents, be presented to supplement the basic financial statements. Such information, although not a part of the State of Minnesota's basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion

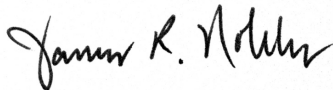
or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Minnesota's basic financial statements. The Introduction, the Combining and Individual Nonmajor Fund Financial Statements and Schedules, General Obligation Debt Schedule, and the Statistical Section, as listed in the Table of Contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The Combining and Individual Nonmajor Fund Financial Statements and Schedules and the General Obligation Debt Schedule have been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or the statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the reports of other auditors, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole. The Introduction and Statistical Sections have not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we will also issue a report on our consideration of the State of Minnesota's internal control over financial reporting; on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements; and on other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.



James R. Nobles
Legislative Auditor



Cecile M. Ferkul, CPA, CISA
Deputy Legislative Auditor

December 11, 2015

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2015 Comprehensive Annual Financial Report Management's Discussion and Analysis

Introduction

The following discussion and analysis of the state of Minnesota (state) financial performance provides an overview of the state's financial activities for the fiscal year ended June 30, 2015, and identifies changes in the financial position of the state that occurred during the fiscal year. This section should be read in conjunction with the preceding transmittal letter and the state's financial statements and notes to the financial statements, which follow.

Overview of the Financial Statements

The focus of Minnesota's financial reporting is on the state as a whole, and on the individual funds that are considered to be major. This reporting focus presents a more comprehensive view of Minnesota's financial activities and financial position, and makes the comparison of Minnesota's government to other governments easier.

The financial section of this annual report has four parts:

- Management's Discussion and Analysis (MD&A)
- Basic Financial Statements
- Required Supplementary Information
- Combining and Individual Fund Statements – Nonmajor Funds

The report also includes statistical and economic information, which generally provides a ten-year history of various indicators.

The basic financial statements include government-wide financial statements, fund financial statements, and notes to the financial statements that provide more detailed information.

Government-wide Financial Statements

The government-wide financial statements provide an overall view of the state's operations in a manner similar to a private-sector business. Government-wide financial statements consist of the statement of net position and the statement of activities that are prepared using the economic resources measurement focus and the accrual basis of accounting. All current year revenues and expenses are included in the statements regardless of whether the related cash has been received or paid. Revenues and expenses are reported in the statement of activities for some items that will not result in cash flows until future fiscal periods (e.g. uncollected taxes, accounts receivable, and earned but unused vacation leave). This reporting method produces a view of financial activities and position similar to that presented by most private-sector companies. The statements provide both short-term and long-term information about the state's financial position, which assists readers in assessing the state's economic condition at the end of the fiscal year.

The government-wide financial statements are located immediately following this discussion and analysis.

The statement of net position presents all of the state's financial resources along with capital assets and long-term obligations. The statement includes all assets and liabilities of the state. Net position is the difference between assets and liabilities and is one method to measure the state's financial condition.

- An increase or decrease in the state's net position from one year to the next indicates whether the financial position of the state is improving or deteriorating.
- Other indicators of the state's financial condition include the condition of its infrastructure and economic events and trends that affect future revenues and expenses.

The statement of activities presents the changes in net position and reports on the gross and net cost of various activities carried out by the state (governmental, business-type, and component units). These costs are paid by general taxes and other revenues generated by the state. This statement summarizes the cost of providing specific services by the government, and includes all current year revenues and expenses.

The statement of net position and the statement of activities segregate the activities of the state into three types:

Governmental Activities

The governmental activities of the state include most basic services such as environmental resources, general government, transportation, education, health and human services, and public safety. Most of the costs of these activities are financed by taxes, fees, and federal grants.

Business-type Activities

The business-type activities of the state normally are intended to recover all, or a significant portion of their costs through user fees and charges to external users of goods and services. The operations of the Unemployment Insurance Fund, the State Colleges and Universities, and the Lottery are examples of business-type activities.

Discretely Presented Component Units

Component units may be blended or discretely presented. Blended component units, although legally separate entities, are, in substance, part of the state's operations. Discretely presented component units are shown separately from the primary government. Component units are legally separate organizations for which the state is financially accountable, or the nature and significance of the unit's relationship with the state is such that exclusion of the unit would cause the state's financial statements to be misleading. Financial accountability is defined as the appointment or a voting majority of the component unit governing body, and either a) the ability of the state to impose its will, or b) the potential for the organization to provide financial benefits to, or impose financial burdens on, the primary government.

The state's ten component units are reported as discretely presented component units and reported in two categories: major and nonmajor. This categorization is based on the relative size of an individual component unit's assets, liabilities, revenues, and expenses in relation to the total of all component units and the primary government.

The state's three major component units are:

- Housing Finance Agency
- Metropolitan Council
- University of Minnesota

The state's seven nonmajor component units are combined into a single column for reporting in the fund financial statements. These nonmajor component units are:

- Agricultural and Economic Development Board
- National Sports Center Foundation
- Office of Higher Education
- Public Facilities Authority
- Rural Finance Authority
- Workers' Compensation Assigned Risk Plan
- Minnesota Sports Facilities Authority

State Fund and Component Unit Financial Statements

A fund is a grouping of related self-balancing accounts used to maintain control over resources that have been segregated for specific activities or objectives. The state of Minnesota, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The fund financial statements focus on individual parts of the state, reporting the state's operations in more detail than in the government-wide statements. Fund financial statements focus on the most significant funds within the state.

The state's funds are divided into three categories:

Governmental Funds

Governmental funds record most of the basic services provided by the state and account for essentially the same functions as reported in the governmental activities in the government-wide financial statements. Unlike the government-wide financial statements, the fund financial statements focus on how money flows in and out of the funds during a fiscal year and spendable resources available at the end of the fiscal year.

Governmental funds are accounted for using the modified accrual basis of accounting, which recognizes revenues when they are available and measurable. Expenditures are generally recognized in the accounting period when the fund liability is incurred, if measurable. This approach is known as the flow of current financial resources measurement focus. These statements provide a detailed short-term view of the state's finances that assist in determining whether there are more or less resources available and whether these financial resources will be adequate to meet the current needs of the state. Governmental funds include the General, special revenue, capital project, Debt Service, and Permanent funds.

The focus of governmental funds is narrower than that of the government-wide financial statements. It is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By comparing this financial

information, readers may better understand the long-term impact of the state's short-term financing decisions.

The basic financial statements include a reconciliation of governmental funds to governmental activities. These reconciliations follow the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances.

The state maintains 23 individual state governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General and Federal funds, which are reported as major funds. Information from the remaining funds is combined into a single, aggregated column. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements included in this report.

The state adopts a biennial budget with annual appropriations for the majority of the activity reported in the General Fund. A budgetary comparison statement has been provided for the General Fund activity with appropriations included in the biennial budget to demonstrate compliance with this budget.

Proprietary Funds

When the state charges customers for the services it provides, whether to outside customers or to other agencies within the state, these services are generally reported in proprietary funds. Proprietary funds (enterprise and internal service) utilize accrual accounting which is the same method used by private-sector businesses. Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail.

Enterprise funds, a type of proprietary fund, are used to report activities that provide goods and services to outside (non-government) customers, including the general public. Internal service funds are used to accumulate and allocate costs internally for goods and services provided by one program of the state to another. Because the activities reported by internal service funds predominantly benefit governmental functions rather than business-type functions, the internal service funds have been included within governmental activities in the government-wide financial statements.

The state maintains 18 individual proprietary funds. The State Colleges and Universities and Unemployment Insurance funds, both of which are considered major funds, are presented separately in the proprietary funds statement of net position and in the proprietary funds statement of revenues, expenses, and changes in net position. Information from the ten nonmajor enterprise funds and the six internal service funds are combined into two separate aggregated columns. Individual fund data for each of these nonmajor proprietary funds is provided in the form of combining statements presented in this report.

Fiduciary Funds

Fiduciary funds are used to report activities when the state acts as a trustee or fiduciary to hold resources for the benefit of parties outside the state. The accrual basis of accounting is used for fiduciary funds and is similar to the accounting used for proprietary funds. The government-wide statements exclude fiduciary fund activities and balances because these assets are restricted in purpose and cannot be used by the state to finance its operations. The state must ensure that the assets reported in fiduciary funds are used for their intended purposes.

The state maintains 20 individual fiduciary funds. The state's fiduciary funds are the pension trust funds, the investment trust funds (which account for the transactions, assets, liabilities, and fund equity of the external investment pools), and the Agency Fund (which accounts for the assets held for distribution by the state as an agent for other governmental units, other organizations, or individuals). Individual fund detail is included in the combining financial statements included in this report.

Component Units

Component units are legally separate organizations for which the state is financially accountable. The government-wide financial statements present information for the discretely presented component units in a single column on the statement of net position. Also, some information on the statement of changes in net position is aggregated for component units. The discretely presented component units' statements of net position and statements of changes in net position provide detail for each major discretely presented component unit and aggregate the detail for nonmajor discretely presented component units. Individual nonmajor discretely presented component unit detail can be found in the combining financial statements included in this report.

Notes to the Financial Statements

The notes provide additional narrative and financial information that is essential to a full understanding of the data provided in the government-wide financial statements and the fund financial statements. The notes to the financial statements are located immediately following the component unit financial statements.

Required Supplementary Information

The basic financial statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. This section includes maintenance data regarding certain portions of the state's infrastructure, actuarial measures of pension and other postemployment benefits funding progress, and public employees insurance program development information.

Other Supplementary Information

Other supplementary information includes combining financial statements for nonmajor governmental, proprietary, and fiduciary funds and nonmajor discretely presented component units. These funds are added together by fund type and presented in single columns in the basic financial statements.

Financial Highlights

Implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions"
Governmental Accounting Standards Board (GASB) Statement No. 68 "Accounting and Financial Reporting for Pensions" and GASB Statement No. 71 "Pension Transition for Contributions Made Subsequent to the Measurement Date, an amendment to GASB Statement No. 68, were implemented during fiscal year 2015. GASB 68 and 71 require the state to recognize a net pension liability for defined benefit plans to which the state contributes either on behalf of state employees or for employees of other entities. As sufficient information was not available to restate the statement of activities for the prior year for this change, the beginning net position in fiscal year 2015 was restated by \$4.9 billion. Net position for Governmental Activities was decreased by \$4.2 billion and Business-type Activities was decreased by \$705 million. The state recorded a deferred outflow of resources, net pension liability, and deferred inflow of resources of \$368 million, \$3.1 billion, and \$2.0 billion, respectively for fiscal year 2015. See Note 8 – Pension and Investment Trust Funds for more information.

Government-wide

The assets of the state exceeded liabilities at June 30, 2015, by \$14.9 billion (presented as net position). Of this amount, a deficit of \$5.6 billion was reported as unrestricted net position. For discussion on the variances from the prior year, see the Government-wide Financial Analysis section.

The state's total net position increased by \$2.0 billion (15.6 percent) during fiscal year 2015. Net position of governmental activities increased by \$1.7 billion (17.1 percent), while net position of the business-type

activities showed an increase of \$328 million (10.7 percent). For discussion on the variances from the prior year, see the Government-wide Financial Analysis section.

Fund Level

At the end of the current fiscal year, governmental funds reported a combined ending fund balance of \$8.6 billion, an increase of \$81.3 million compared to the prior year. Included in the ending fund balance is a General Fund unassigned balance of \$749 million. For discussion on the variances from the prior year, see the State Funds Financial Analysis section.

Long-Term Liabilities

The state's total long-term liabilities, restated at the beginning of the fiscal year due to the implementation of GASB 68, decreased by \$1.9 billion (12.0 percent) during the current fiscal year. The decrease is primarily attributable to a reduction in the net pension liability. This decrease was partially offset by an increase due to the state issuing general obligation bonds for trunk highway projects and other various state purposes. In addition, the state issued revenue bonds for capital projects for the State Colleges and Universities and certificates of participation for the design and construction of a legislative office building.

Government-wide Financial Analysis

As noted earlier, net position serves as a useful indicator of a government's financial position over time. The state's combined net position (governmental and business-type activities) totaled \$14.9 billion at the end of fiscal year 2015, compared to \$12.9 billion at the beginning of the year, after being restated for the implementation of GASB 68.

	Net Position					
	June 30, 2015, and 2014					
	(In Thousands)					
	Governmental Activities		Business-type Activities		Total Primary Government	
	2015	2014	2015	2014	2015	2014
Current Assets	\$ 15,176,708	\$ 13,752,537	\$ 2,991,505	\$ 2,767,200	\$ 18,168,213	\$ 16,519,737
Noncurrent Assets:						
Capital Assets	15,030,016	14,102,687	2,187,896	2,168,250	17,217,912	16,270,937
Other Assets	937,693	867,669	178,296	120,109	1,115,989	987,778
Total Assets	\$ 31,144,417	\$ 28,722,893	\$ 5,357,697	\$ 5,055,559	\$ 36,502,114	\$ 33,778,452
Deferred Outflows of Resources	\$ 310,456	\$ -	\$ 57,932	\$ -	\$ 368,388	\$ -
Current Liabilities	\$ 6,229,901	\$ 5,515,574	\$ 420,722	\$ 417,361	\$ 6,650,623	\$ 5,932,935
Noncurrent Liabilities	11,510,440	8,703,497	1,297,892	877,600	12,808,332	9,581,097
Total Liabilities	\$ 17,740,341	\$ 14,219,071	\$ 1,718,614	\$ 1,294,961	\$ 19,458,955	\$ 15,514,032
Deferred Inflows of Resources	\$ 2,244,784	\$ 549,392	\$ 313,835	\$ -	\$ 2,558,619	\$ 549,392
Net Position:						
Net Investment in Capital Assets	\$ 11,580,102	\$ 10,969,710	\$ 1,510,882	\$ 1,489,631	\$ 13,090,984	\$ 12,459,341
Restricted	5,392,483	5,508,417	1,992,311	2,279,417	7,384,794	7,787,834
Unrestricted ⁽¹⁾	(5,502,837)	(2,523,697)	(120,013)	(6,450)	(5,622,850)	(2,532,147)
Total Net Position	\$ 11,469,748	\$ 13,954,430	\$ 3,383,180	\$ 3,760,598	\$ 14,852,928	\$ 17,715,028

⁽¹⁾ The 2015 net position has been restated to reflect the implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" during fiscal year 2015.

The largest portion, \$13.1 billion of \$14.9 billion, of the state's net position reflects investment in capital assets such as land, buildings, equipment, and infrastructure (pavement, bridges, and other immovable assets) less any related outstanding debt used to acquire those assets. The state uses these capital assets to provide services to citizens. Capital assets are not considered to be convertible to cash and cannot be used to fund the daily activities of the state or pay for the debt related to capital assets. Therefore, the resources needed to repay this debt related to capital assets must be provided from other sources.

Approximately \$7.4 billion of the state's net position represent resources subject to external restrictions, constitutional provisions, or enabling legislation, which restricts how these assets may be used. Additional information on the state's net position restrictions is located in Note 16 – Equity in the notes to the financial statements.

The remaining net position balance represents a deficit in unrestricted net position of \$5.6 billion. This deficit does not mean that the state lacks resources to pay its bills in the near future. Rather, this deficit primarily reflects three significant factors. First, the state, similar to other states, issues general obligation bonds and distributes the proceeds to component units and local units of government. These proceeds are used to finance the purchase or construction of capital assets. These entities record the capital assets in their statements of net position; however, the state is responsible for the repayment of the debt. This

practice allows the state to promote improved financial management by reducing bond issuance costs and obtaining more favorable financing arrangements. Second, the state reports the majority of the noncapital portion of net position for most of its governmental activities' special revenue, debt service, and permanent funds as restricted. Third, due to the implementation of GASB 68, the state recognized a net pension liability for defined benefit plans to which the state contributes either on behalf of state employees or for employees of other entities. This liability is long-term in nature and is being managed by the retirement systems and the state Legislature.

The state's combined net position for governmental and business-type activities increased \$2.0 billion (15.6 percent) over the course of this fiscal year. This resulted from a \$1.7 billion (17.1 percent) increase in net position of governmental activities, and a \$328 million (10.7 percent) increase in net position of business-type activities.

Changes in Net Position Fiscal Years Ended June 30, 2015, and 2014 (In Thousands)					
	Governmental Activities		Business-type Activities		Total Primary Government
	2015	2014	2015	2014	2015
Revenues:					
Program Revenues:					
Charges for Services	\$ 1,396,550	\$ 1,308,638	\$ 2,651,833	\$ 2,877,379	\$ 4,048,383
Operating Grants and Contributions	10,546,846	9,759,375	525,297	551,820	11,072,143
Capital Grants	170,102	249,144	-	-	170,102
General Revenues:					
Individual Income Taxes	10,607,930	9,915,021	-	-	10,607,930
Corporate Income Taxes	1,553,297	1,308,578	-	-	1,553,297
Sales Taxes	5,469,773	5,283,785	-	-	5,469,773
Property Taxes	839,939	823,949	-	-	839,939
Motor Vehicle Taxes	1,395,872	1,312,982	-	-	1,395,872
Fuel Taxes	908,278	883,619	-	-	908,278
Other Taxes	2,651,969	2,489,475	-	-	2,651,969
Tobacco Settlement	170,424	175,386	-	-	170,424
Investment/Interest Income	25,378	26,728	40,583	33,688	65,961
Other Revenues	63,101	27,339	7,028	9,107	70,129
Total Revenues	\$ 35,799,459	\$ 33,564,019	\$ 3,224,741	\$ 3,471,994	\$ 39,024,200
Expenses:					
Agricultural, Environmental and Energy Resources	\$ 963,432	\$ 984,197	\$ -	\$ -	\$ 963,432
Economic and Workforce Development	677,044	641,424	-	-	677,044
General Education	9,087,613	9,048,212	-	-	9,087,613
General Government	1,153,921	1,013,415	-	-	1,153,921
Health and Human Services	15,016,278	13,647,672	-	-	15,016,278
Higher Education	912,909	912,083	-	-	912,909
Intergovernmental Aid	1,583,636	1,291,075	-	-	1,583,636
Public Safety and Corrections	985,399	998,054	-	-	985,399
Transportation	2,898,752	2,685,688	-	-	2,898,752
Interest	291,983	177,244	-	-	291,983
State Colleges and Universities	-	1,905,845	1,936,061	-	1,905,845
Unemployment Insurance	-	726,529	888,665	-	726,529
Lottery	-	410,237	404,705	-	404,705
Other	-	408,408	350,729	-	408,408
Total Expenses	\$ 33,570,967	\$ 31,399,064	\$ 3,451,019	\$ 3,580,160	\$ 34,979,224
Excess (Deficiency) Before Transfers	\$ 2,228,492	\$ 2,164,955	\$ (226,278)	\$ (108,166)	\$ 2,002,214
Transfers	(554,346)	(520,134)	554,346	520,134	-
Change in Net Position	\$ 1,674,146	\$ 1,644,821	\$ 328,068	\$ 411,968	\$ 2,002,214
Net Position, Beginning ⁽¹⁾	\$ 9,795,602	\$ 12,309,609	\$ 3,055,112	\$ 3,346,650	\$ 12,850,714
Net Position, Ending	\$ 11,469,748	\$ 13,954,430	\$ 3,383,180	\$ 3,760,598	\$ 14,852,928

⁽¹⁾ The 2015 beginning net position has been restated to reflect the implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" during fiscal year 2015.

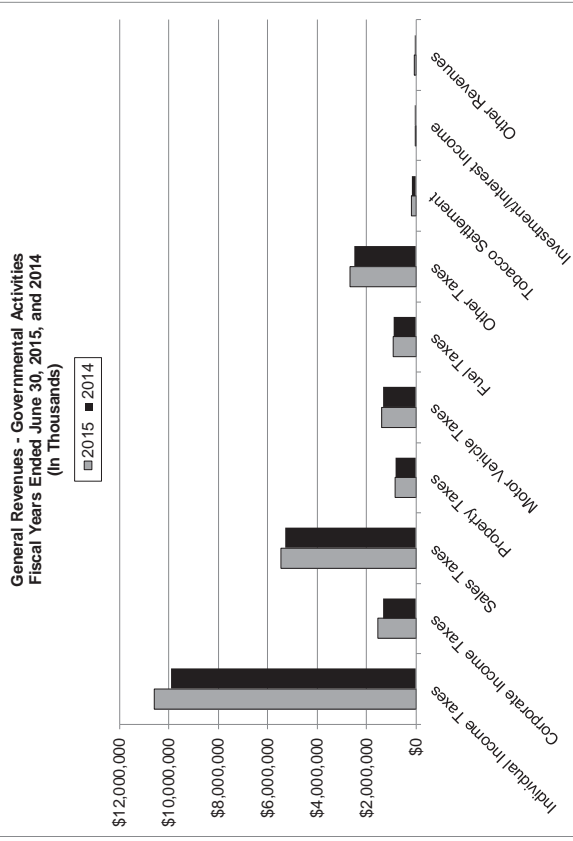
Approximately 60 percent of the state's total revenue (governmental and business-type activities) came from taxes, while 29 percent resulted from grants and contributions, including federal aid. Charges for various goods and services provided 10 percent of the total revenues. The remaining 1 percent came from other general revenues.

The state's expenses cover a range of services. The largest expenses were for general education, and health and human services.

Governmental Activities

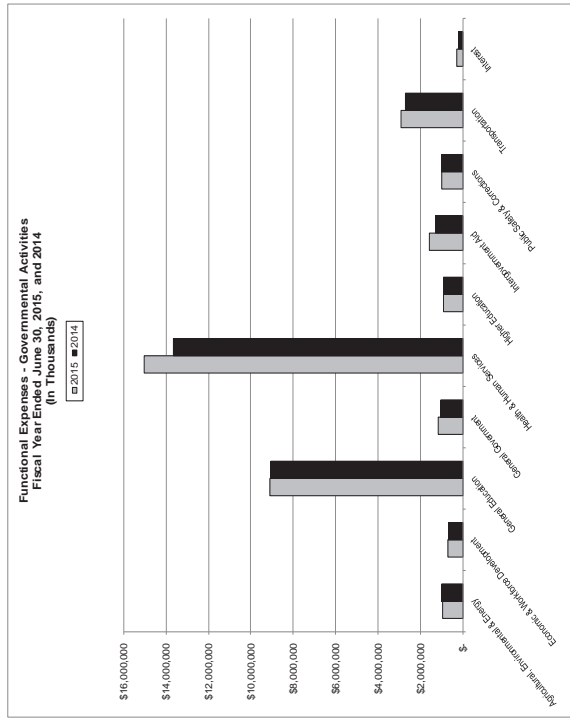
Governmental activities increased the state's net position by \$1.7 billion in the current year compared to an increase of \$1.6 billion in the prior year.

There was a \$2.2 billion net increase in revenues from the prior year. Several factors contribute to this increase. First, income and sales taxes increased as a result of a strengthening economy. Second, the operating grants and contributions increase was primarily due to revenue from the federal government related to the federal share of the eligibility expansion of medical assistance. This increase was partially offset by a reduction in both the federal government's and other governmental entities' share of bridge and pavement projects during the current year due to several large projects in the prior year. Third, other revenues increased as a result of significant outreach and education efforts by the Department of Commerce to identify owners of unclaimed property in the prior year. As a result, the amounts paid to claimants in the prior year increased significantly on a one-time basis, resulting in a significant reduction in the amounts the state recognized as revenue in the prior year.



There was a \$2.2 billion increase in expenses compared to the prior year. The largest increase related to health and human services expense which resulted from the eligibility expansion of medical assistance. The increase in these expenses was partially offset by an increase in federal revenue for the federal government's share, as noted previously. The increase in intergovernmental aid was primarily a result of an increase in grants to cities and counties for general aid, while the increase in transportation and general government expenses was due to an increase in grants to local units of governments for transportation infrastructure and other capital projects.

Most functional expenses slightly increased over the prior year; however, these increases were slightly reduced by pension expense gains, except higher education and intergovernmental aid. As previously stated, the net impact of implementing GASB 68 related to pensions was not reflected on the prior year statement of activities because sufficient information was not available.

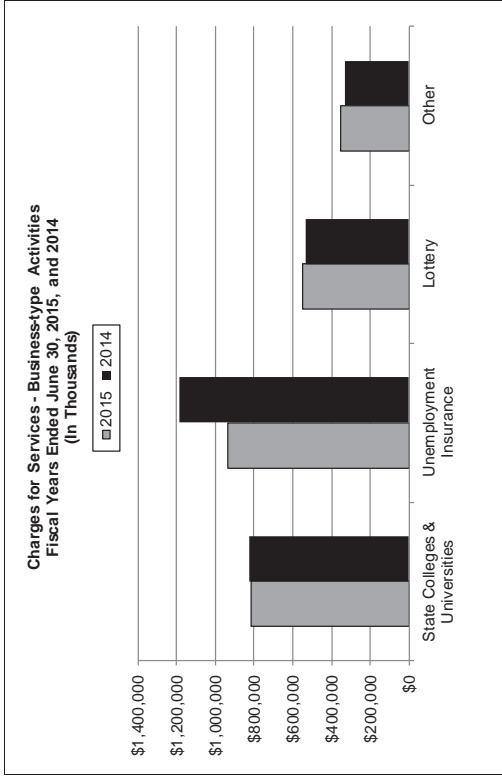


Business-type Activities

Net position for the state's proprietary funds increased by \$328 million during the current year compared to a \$412 million increase in the prior year. This resulted primarily from a \$68 million increase in net position in the State Colleges and Universities Fund and a \$242 million increase in net position in the Unemployment Insurance Fund.

The State Colleges and Universities Fund's net position increase was consistent with the prior year. Tuition and fee revenue decreased due to a slight decrease in student enrollment which also caused a decrease in federal grants as students received less financial aid. Operating expenses decreased slightly due to pension expense gain as a result of change in assumptions gains and actual investment returns higher than expected. The Unemployment Insurance Fund had continued reductions in benefits paid during the current year as applicants transitioned to other programs or found employment, a result of the continued strengthening economy. Reductions in grants and subsidies also continued as the state no

longer qualified for federal programs during the current year since the unemployment rate continued to decrease. A corresponding decrease occurred in insurance premiums because of a tax rate decrease with slight increase in the taxable wage base over the prior year.



State Funds Financial Analysis

As noted earlier, the state uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the state's governmental funds is to provide information on near-term cash inflows and outflows during the fiscal year and balances of spendable resources as of fiscal year end. Such information is useful in assessing the state's financial condition. The unassigned fund balance serves as a useful measure of the state's net resources available for future spending at the end of the fiscal year.

As of the end of the current fiscal year, the state's governmental funds reported combined ending fund balances of \$8.6 billion, an increase of \$813 million over the prior year.

The General Fund is the chief operating fund of the state. At the end of the current fiscal year, the unassigned fund balance of the General Fund was \$749 million, an increase in the unassigned fund balance of \$244 million during the current year.

Because the General Fund is the chief operating fund of the state, some of the same variances impacting Governmental Activities impacted the General Fund. As previously noted, the increase in income and sales taxes was the result of a strengthening economy. The increase in other revenue resulted from the additional outreach to identify owners of unclaimed property in the prior year resulting in a decrease in revenue retained by the state for the prior year. The net increases in revenues were offset by increases in

health and human services expenditures due to the expansion of eligibility for medical assistance and intergovernmental aid due to an increase in grants to cities and counties.

The expansion of eligibility for medical assistance also impacted the Federal Fund because the federal government's share of the health and human services expenditures is reported in this fund. The increase in transportation expenditures is a result of an increase in grants to cities and counties for transportation infrastructure projects in the Municipal State-Aid Street and County State-Aid Highway funds (special revenue funds) and the increase in general government expenditures is a result of an increase in grants to local units of governments for capital projects in the Building Fund (capital project fund).

Proprietary Funds – Enterprise and Internal Service Funds

The statements for proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Enterprise Funds

The state's enterprise funds are included in the Business-type Activities column of the Statement of Activities. Enterprise funds net position increased by \$328 million during the current year. This primarily resulted from a \$68 million increase in net position of the State Colleges and Universities Fund and a \$242 million increase in net position of the Unemployment Insurance Fund. For further discussion, see the Government-wide Financial Analysis – Business-type Activities section.

Internal Service Funds

The state's internal service funds are included in the Governmental Activities column of the Statement of Activities; however, eliminations have been made in the Statement of Activities so that certain allocated expenses are recorded only once in the function for which the expenses were made. Internal service funds reported a decrease in beginning net position of \$264 million for the implementation of GASB 68.

The implementation of GASB 68, which required the recording of the net pension liability and the deferred inflows and outflows of resources associated with pensions, has caused many of the nonmajor enterprise and internal services funds to end fiscal year 2015 in a deficit net position. The actuarially determined amounts are likely to vary significantly from year to year and are managed by the retirement systems and state Legislature to ensure the defined benefit plans are adequately funded to pay plan benefits to employees participating as they become due. For these reasons, the state does not include the pension-related liabilities or deferred inflow and outflows of resources in the rate-setting process for managing these funds as long as the funds are contributing the statutory required contributions. The amounts will continue to be monitored by the retirement systems administering these plans and the state Legislature.

General Fund Budgetary Highlights

General Fund Budgetary Highlights

Several significant economic forecast and budget actions occurred prior to and during fiscal year 2015. These are material to understanding changes in General Fund balances that occurred in fiscal year 2015. Both the Minnesota State Constitution (Article XI, section 6) and Minnesota Statutes, Section 16A.152, require that the budget be balanced for the biennium. The following highlights material actions taken by the state Legislature and the Governor affecting fiscal year 2015.

Actions Establishing the Fiscal Year 2015 Budget

The budget for state fiscal year 2015 was adopted in May 2013. During the 2013 legislative session, the February 2013 Budget and Economic Forecast reduced the projected budget shortfall for the 2014-15 biennium from \$1.1 billion to \$627 million. General fund revenues for 2014-15 biennium were forecast to be \$36.1 billion and projected current law spending was expected to be \$36.7 billion. Legislative actions

during the 2013 session resolved the \$627 million projected budget deficit, increased net General Fund revenues by \$2.3 billion, and appropriated \$1.6 billion for state and local programs.

Changes to General Fund revenues included the addition of a fourth tier to the income tax, increases to the cigarette excise taxes, increases to the corporate income taxes, and a series of changes to the sales taxes. Medical Assistance surcharges were also increased in the legislative session. In total, General Fund revenues increased \$2.3 billion above February's estimates. The spending increases of \$1.6 billion for the 2014-15 biennium were concentrated in K-12 education (\$606 million), property tax aids and credits (\$305 million), and higher education (\$249 million).

After the 2013 legislative session, the enacted budget for fiscal year 2015 included \$19.467 billion in General Fund revenues, \$19.546 billion in General Fund spending, \$1.007 billion in cash and budgetary reserves, \$27.8 million in a stadium reserve account, and a \$46 million ending budgetary balance.

Budget and Forecast Actions Impacting Fiscal Year 2015

The November 2013 Budget and Economic Forecast improved the budget outlook for the 2014-15 biennium by \$1.038 billion. Forecast revenues were increased \$787 million, primarily from stronger employment and income growth in 2013. Higher income and corporate tax estimates were the sources of 95 percent of the increase in tax revenue. Spending was reduced \$247 million, primarily due to savings in health and human services spending resulting from cost growth in the community alternatives for disabled individuals waiver program and the recognition of inter-governmental reimbursements. Savings in other spending areas was modest. From the forecast balance, \$246 million was automatically allocated by state law to complete repayment of the K-12 school property tax recognition shift, thereby increasing education aid spending in fiscal year 2014. Additionally, \$15 million was transferred to the state airports fund, restoring money originally borrowed in 2008. The November 2013 Budget and Economic Forecast completed repayment of accounting shifts from prior budget solutions and reduced the 2014-15 biennium forecast balance to \$825 million.

The February 2014 Budget and Economic Forecast increased General Fund revenues by \$366 million and spending was reduced by \$48 million. Those changes, offset by a \$6 million increase in stadium reserves, increased the 2014-15 biennium forecast balance by \$408 million. The February forecast for fiscal year 2015 reflected \$20.132 billion in General Fund revenue, \$19.561 billion in General Fund spending, \$1.011 billion in cash and budget reserves, \$23 million in the stadium reserve, and a \$1.233 billion budgetary balance.

The 2014 legislative session ended in May 2014. Changes enacted in the session included \$483 million in tax reductions and other revenue changes and \$568 million in supplemental spending for 2014-15 biennium. A number of the changes impacted the fiscal year 2015 budget. The changes in revenues primarily occurred in income, sales, and corporate taxes, as well as gift and estate taxes. The majority of spending changes were made in K-12 education, property tax aids and credits, health and human services, capital projects, and economic development. After the legislative changes, fiscal year 2015 General Fund revenues were estimated to be \$19.788 billion, down \$344 million from February's forecast. Fiscal year 2015 General Fund expenditures were projected to be \$19.910 billion, up \$349 million from February's forecast. The Legislature added \$150 million to 2015 reserve levels, leaving a \$32 million budgetary balance for fiscal year 2015.

The November 2014 Budget and Economic Forecast increased General Fund revenues by \$279 million and spending was reduced by \$249 million in the fiscal year 2014-15 biennium. Those changes, offset by a \$5 million increase to the stadium reserve, left a forecast balance of \$556 million. The forecast reflected \$19.849 billion in revenues and \$19.989 billion in spending. New law enacted in the 2014 Legislative session directed Minnesota Management & Budget to credit 33 percent of any November forecast balance to the budget reserve account until a statutory target was met; \$183 million was credited to the budget reserve, increasing the balance to \$994 million. The cash flow account balance was unchanged at \$350 million. These forecast and statutory changes resulted in a revised unrestricted budgetary balance of \$373 million, up \$340 million from the end of the 2014 legislative session.

The February 2015 Budget and Economic Forecast increased General Fund revenues by \$67 million and spending was reduced by \$39 million for fiscal year 2015. Revenues in fiscal year 2015 were forecast to be \$19.916 billion with projected spending set at \$19.952 billion. The budget reserve and cash flow account were unchanged, with a total combined balance of \$1,344 billion. A small increase of \$2 million in the stadium reserve left a budgetary balance of \$478 million in fiscal year 2015, up \$105 million from the November 2014 forecast.

The 2015 regular and special legislative sessions ended in June 2015. Changes enacted in those sessions for fiscal year 2015 included a \$30 million increase in revenues and \$399 million in increased spending and transfers out. Spending changes included a \$455 million transfer out to the Health Care Access Fund (special revenue fund) to provide resources for a one-time health care payment shift to that fund, offset by slightly reduced spending in E-12 education, higher education and transportation. After the legislative changes, fiscal year 2015 revenues were estimated to be \$19,946 billion and expenditures were projected to be \$20,411 billion. No changes were made to the budget reserve, cash flow or stadium reserve account leaving a budgetary balance of \$47 million.

Fiscal year 2015 officially closed in August 2015. Actual revenues for fiscal year 2015 were \$20.510 billion, \$564 million higher than end of session estimates, including \$516 million in higher tax collections. Spending for fiscal year 2015 was \$20,293 billion, \$118 million below previous estimates; however, \$94 million of unspent appropriations in fiscal year 2015 were authorized to carryforward into fiscal year 2016. The budgetary balance for fiscal year 2015 was \$632 million, \$585 million higher than end of session estimates.

Since the budget was initially adopted in May 2013, total General Fund resources for fiscal year 2015 increased by \$1,769 billion. Of that total change, \$726 million was attributable to changes in fiscal year 2014 and nearly 60 percent, \$1,003 million, was the result of higher tax revenues in fiscal year 2015. Total spending in fiscal year 2015 increased \$747 million since the budget was initially adopted in May 2013. Higher spending in health and human services, E-12 education, and higher education were partially offset by reduced spending in property tax aids and credits.

Budget and GAAP Based Financial Outlook

Minnesota budgets and manages its financial affairs on a budgetary basis, which primarily uses a cash basis of accounting. Revenues are recorded when received and expenditures are recorded when the payments are made, with the exception that, at year-end, encumbered amounts are included in the expenditures of the year appropriated for budgetary reporting. GAAP requires that the modified accrual basis of accounting be used to prepare governmental fund statements. The modified accrual basis of accounting recognizes revenues when they become both measurable and available to finance operations of the fiscal year or liquidate liabilities existing at fiscal year-end. Expenditures are recognized when a liability occurs.

On a budgetary basis, the state's General Fund ended fiscal year 2015 with a balance of \$657 million. On a GAAP basis, the General Fund reported a balance of \$2,122 billion for fiscal year 2015, a difference of \$1,465 billion from the budgetary General Fund balance. The difference between the General Fund budgetary and GAAP fund balance results from two primary reasons. First, on a GAAP basis, the accruals of revenue and expenditures are required to be reported under the modified accrual basis of accounting. Second, several funds are included in the GAAP fund balance which are not included in the budgetary fund balance. These additional funds reported a fund balance of \$1,398 billion. The difference between the GAAP basis and budgetary basis fund balance of the General Fund, excluding these additional funds not reported in the budgetary fund balance, was \$69 million. Additional information on the differences between the budgetary basis and the GAAP basis for the General Fund is included in Note 18 – Budgetary Basis vs. GAAP of the notes to the financial statements.

In the November 2015 forecast, Minnesota's budget outlook improved from previous estimates despite a weaker economic outlook. The fiscal year 2016-17 forecast balance is \$1,871 billion, an increase of \$1,006 billion from the end of session. Forecast revenues increased \$90 million (0.2 percent), while forecast spending decreased \$249 million (0.6 percent). A net increase in the General Fund reserves

reduced the bottom line by an additional \$15 million. In addition, changes in revenues and expenditures in fiscal year 2015, provided \$682 million of additional resources. Current law allocates \$71 million to the Closed Landfill Investment Account (\$63 million) and the Metropolitan Landfill Contingency Action Trust Account (\$8 million) in the Environmental and Remediation Fund (special revenue fund) and \$594 million to the budget reserve, leaving an available balance of \$1,206 billion.

Capital Asset and Debt Administration

Capital Assets

The state's investment in capital assets for governmental and business-type activities as of June 30, 2015, was \$20.7 billion, less accumulated depreciation of \$5.5 billion, resulting in a net book value of \$17.2 billion. This investment in capital assets includes land, buildings, construction and development in progress, infrastructure, easements, art and historical treasures, internally generated computer software, and equipment. Infrastructure assets are long-lived capital assets, such as pavement, bridges, tunnels, drainage systems, lighting systems, and similar items that are normally stationary in nature.

	Capital Assets June 30, 2015, and 2014 (In Thousands)		Business-Type Activities		Total/Primary Government	
	2015	2014	2015	2014	2015	2014
Capital Assets not Depreciated:						
Land	\$ 2,389,980	\$ 2,222,072	\$ 92,020	\$ 90,848	\$ 2,482,000	\$ 2,312,920
Buildings, Structures, Improvements	41,443	40,051	-	-	41,443	40,051
Construction in Progress	323,523	347,513	223,113	173,687	546,636	521,200
Development in Progress	124,708	98,011	-	-	124,708	98,011
Infrastructure	9,552,323	8,985,905	-	-	9,552,323	8,985,905
Easements	284,543	345,088	-	-	284,543	345,088
Art and Historical Treasures	7,223	6,756	-	-	7,223	6,756
Total Capital Assets not Depreciated	\$ 12,723,743	\$ 12,045,396	\$ 315,133	\$ 264,535	\$ 13,038,876	\$ 12,309,931
Capital Assets Depreciated:						
Buildings, Structures, Improvements	\$ 2,939,505	\$ 2,695,503	\$ 3,264,430	\$ 3,190,347	\$ 6,203,935	\$ 5,885,850
Infrastructure	284,274	229,525	95	-	284,369	229,525
Internally Generated Computer Software	98,370	76,647	12,244	12,928	110,614	89,575
Easements	5,433	5,363	-	-	5,433	5,363
Library Collections	-	-	42,519	43,880	42,519	43,880
Equipment, Furniture, Fixtures	700,685	668,485	398,600	353,340	1,099,285	1,021,825
Total Capital Assets Depreciated	\$ 4,028,267	\$ 3,675,523	\$ 3,677,888	\$ 3,600,495	\$ 7,706,155	\$ 7,276,018
Less: Accumulated Depreciation	1,721,994	1,618,222	1,805,125	1,696,780	3,527,119	3,315,012
Capital Assets Net of Depreciation	\$ 2,306,273	\$ 2,057,297	\$ 1,872,763	\$ 1,903,715	\$ 4,179,036	\$ 3,961,006
Total	\$ 15,030,016	\$ 14,102,693	\$ 2,187,896	\$ 2,168,250	\$ 17,217,912	\$ 16,270,937

The state uses the modified approach for reporting selected infrastructure assets. The modified approach requires that the state meet certain requirements regarding the inventory and maintenance of eligible capital assets, including condition assessments. Under the modified approach, assets are not depreciated and certain maintenance and preservation costs associated with those assets are expensed. Assets accounted for under this approach include approximately 29,000 lane miles of pavement and 3,000 bridges that are maintained by the Minnesota Department of Transportation (MnDOT).

The state's goal is to maintain pavement at, or above, a 3.0 Pavement Quality Index (PQI) for all principal arterial pavement and at, or above, a 2.8 PQI for all other pavement. The most recent condition assessment, completed for calendar year 2014, indicated that the average PQI for principal arterial pavement was 3.4 and 3.4 for all other pavements. The state has maintained a stable condition of pavement over the past several years.

The state's goal is to have over 92 percent of principal arterial system bridges and 80 percent of all other system bridges in fair to good condition. The most recent condition assessment, completed for calendar year 2014, indicated that 95 percent of principal arterial system bridges and 94 percent of all other system bridges were in fair to good condition. The state has also maintained a stable condition of bridges over the past several years.

During the current year, the overall expenditures were higher than budget due primarily to a significant number of projects for pavement, both capital and maintenance, getting back on schedule because of delays in previous years due to poor weather conditions.

Additional information on the state's capital assets and infrastructure under the modified approach is included in Note 6 – Capital Assets of the notes to the financial statements and in the required supplementary information, respectively.

Debt Administration

The authority of the state to incur general obligation debt is described in Article XI, Sections 5 and 7, of the state's constitution. General obligation bonds, issued by the state, are backed by the full faith, credit, and taxing powers of the state.

The state's general obligation bonds were rated on June 30, 2015, as follows:

- Aa1 by Moody's Investors Service
- AA+ by Standard & Poor's
- AA+ by Fitch Ratings

The Legislature also statutorily authorizes other types of debt.

The state issues revenue bonds, which are payable solely from rentals, revenues, and other income, and charges and monies that were pledged for repayment.

The state issued state General Fund appropriation refunding bonds to refund bonds issued by a blended component unit, Tobacco Securitization Authority, which no longer exists. The state also issued state General Fund appropriation bonds to finance the state and City of Minneapolis shares of the costs of a professional football stadium project.

The Certificates of Participation were issued by the state to finance the statewide systems, integrated tax system, and the legislative office facility.

Outstanding Bonded Debt and Unamortized Premium June 30, 2015, and 2014 (In Thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2015	2014	2015	2014	2015	2014
General Obligation	\$ 6,196,548	\$ 6,008,352	\$ 242,467	\$ 239,123	\$ 6,439,015	\$ 6,247,475
Revenue	44,260	47,135	441,760	423,575	486,020	470,710
State General Fund						
Appropriation Bonds	1,038,635	1,084,355	-	-	1,038,635	1,084,355
Certificate of Participation	111,930	38,960	-	-	111,930	38,960
Total	\$ 7,391,373	\$ 7,178,802	\$ 684,227	\$ 662,698	\$ 8,075,600	\$ 7,841,500

During fiscal year 2015, the state issued the following bonds:

- \$429.7 million in general obligation state various purpose bonds
- \$288.0 million in general obligation state trunk highway bonds
- \$26.0 million in general obligation Rural Finance Authority bonds
- \$28.2 million in general obligation state various purpose refunding bonds
- \$123.3 million in general obligation state trunk highway refunding bonds
- \$76.6 million in revenue bonds for capital assets for State Colleges and Universities
- \$7.9 million in revenue bonds for refunding the educational grant bonds for the Iron Range Resource and Rehabilitation
- \$80.1 million in Certificates of Participation for the design and construction of a legislative office facility

Additional information on the state's long-term debt obligations is located in Note 12 – General Long-Term Liabilities – Primary Government in the notes to the financial statements.

Requests for Information

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the state's finances and to demonstrate the state's accountability for the money it receives.

Please contact us if you have questions about this report or to request additional financial information.

Minnesota Management and Budget
400 Centennial Office Building
658 Cedar Street
Saint Paul, Minnesota, 55155-1489
651-201-8000

STATE OF MINNESOTA

STATEMENT OF NET POSITION
JUNE 30, 2015
(IN THOUSANDS)

	PRIMARY GOVERNMENT		
	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL
ASSETS			
Current Assets:			
Cash and Cash Equivalents	\$ 8,791,682	\$ 2,513,904	\$ 11,305,586
Accounts Receivable	2,256,908	26,824	2,283,732
Accounts Payable	2,699,210	443,003	3,142,213
Due from Component Units	22,148	-	22,148
Due from Primary Government	25,288	-	25,288
Due from Primary Government - Rooms	1,262,535	22,241	1,284,776
Federal Aid Receivable	40,671	24,717	65,388
Loans and Notes Receivable	19,811	4,831	24,642
Other Assets	13,744	(4,758)	8,986
Total Current Assets	\$ 15,170,708	\$ 2,991,505	\$ 18,162,213
Noncurrent Assets:			
Cash and Cash Equivalents - Restricted	-	\$ 153,438	\$ 153,438
Accounts Receivable - Restricted	-	-	-
Due from Primary Government - Restricted	-	101,359	101,359
Due from Primary Government - Other	-	21,899	21,899
Due from Primary Government - Other	-	296	296
Due from Component Units	63,918	-	63,918
Investments	652,791	-	652,791
Loans and Notes Receivable	216,694	24,562	241,256
Depreciable Capital Assets (Net)	2,306,273	1,872,763	4,179,036
Nondepreciable Capital Assets	3,171,420	315,133	3,486,553
Other Assets	503,322	-	503,322
Total Noncurrent Assets	\$ 15,967,709	\$ 2,366,192	\$ 18,333,901
Total Assets	\$ 31,144,417	\$ 5,357,697	\$ 36,502,114

DEFERRED OUTFLOWS OF RESOURCES		
Due to Primary Government	\$ -	\$ -
Deferred Pension Outflows	310,456	57,671
Deferred Derivative Outflows	-	-
Total Deferred Outflows of Resources	\$ 310,456	\$ 57,671

LIABILITIES

Current Liabilities:			
Accounts Payable	\$ 5,047,998	\$ 267,670	\$ 5,315,668
Due to Component Units	760,388	6	760,444
Due to Primary Government	242,330	65,240	307,570
Accrued Interest Payable	112,232	450	112,712
Bonds and Notes Payable	599,259	48,867	648,226
Capital Leases Payable	8,658	4,335	12,993
Certificates of Participation Payable	6,910	1,705	8,615
Other Liabilities	38,892	18,488	57,380
Total Current Liabilities	\$ 6,229,901	\$ 429,722	\$ 6,659,623
Noncurrent Liabilities:			
Accounts Payable - Restricted	-	-	-
Accrued Interest Payable - Restricted	-	-	-
Due to Primary Government	-	-	-
Unearned Revenue	7,531,817	675,842	8,207,659
Due to Component Units	89,954	21,633	111,487
Capital Leases Payable	116,965	-	116,965
Certificates of Participation Payable	598,917	1,778	598,995
Other Liabilities	259,846	37,860	297,706
Total Noncurrent Liabilities	\$ 8,597,639	\$ 747,113	\$ 9,344,752
Total Liabilities	\$ 14,827,540	\$ 1,176,835	\$ 16,004,375

STATE OF MINNESOTA

STATEMENT OF NET POSITION
JUNE 30, 2015
(IN THOUSANDS)

	PRIMARY GOVERNMENT		
	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL
DEFERRED INFLOWS OF RESOURCES			
Interest Rate Swap Agreements	\$ -	\$ -	\$ -
Bond Refunding	38,013	-	38,013
Capital Lease Refunding	772	-	772
Deferred Pension Inflows	1,693,616	313,835	2,007,451
Total Deferred Inflows of Resources	\$ 2,244,794	\$ 313,835	\$ 2,558,629
NET POSITION			
Net Investment in Capital Assets	\$ 11,659,109	\$ 1,419,869	\$ 13,078,978
Restricted	5,392,483	1,992,311	7,384,794
Unrestricted	(5,502,837)	(1,202,133)	(6,704,970)
Total Net Position	\$ 11,468,748	\$ 3,389,140	\$ 14,857,888

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2015
(IN THOUSANDS)

FUNCTIONS/PROGRAMS	PROGRAM REVENUES			NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION			
	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	GOVERNMENTAL ACTIVITIES	BUSINESS-RELATED ACTIVITIES	TOTAL	COMPONENT UNITS
Primary Government:							
Governmental Activities:							
Agricultural, Environmental and Energy Resources.....	\$ 963,432	\$ 401,687	\$ 276,186	\$ (274,662)	\$ -	\$ (274,662)	
Economic and Workforce Development.....	677,044	57,819	244,326	(374,899)	-	(374,899)	
General Education.....	9,087,613	221,366	782,699	(8,272,718)	-	(8,272,718)	
General Government.....	1,153,921	305,057	53,416	(795,111)	-	(795,111)	
Health and Human Services.....	15,016,278	4,452,020	8,340,962	(6,250,796)	-	(6,250,796)	
Higher Education.....	912,809	315	-	(912,594)	-	(912,594)	
Intergovernment Aid.....	1,583,636	161,205	197,098	(1,583,636)	-	(1,583,636)	
Public Safety and Corrections.....	985,399	23,811	652,159	(627,096)	-	(627,096)	
Transportation.....	2,896,752	-	-	(2,073,974)	-	(2,073,974)	
Interest.....	291,983	-	-	(291,983)	-	(291,983)	
Total Governmental Activities.....	\$ 33,570,967	\$ 1,396,550	\$ 10,546,846	\$ (21,457,469)	\$ -	\$ (21,457,469)	
Business-Type Activities:							
State Colleges and Universities.....	\$ 1,905,845	\$ 815,508	\$ 474,168	\$ (616,169)	\$ (616,169)	\$ (616,169)	
Unemployment Insurance.....	726,529	937,851	5,815	217,137	136,575	136,575	
Lottery.....	410,207	346,812	-	(11,426)	-	(11,426)	
Other.....	426,469	381,662	45,314	(273,889)	(273,889)	(273,889)	
Total Business-Type Activities.....	\$ 3,451,019	\$ 2,051,833	\$ 525,297	\$ (273,889)	\$ (273,889)	\$ (273,889)	
Total Primary Government.....	\$ 37,021,986	\$ 4,048,383	\$ 11,072,143	\$ (21,731,358)	\$ -	\$ (21,731,358)	
Component Units:							
University of Minnesota.....	\$ 3,739,300	\$ 1,483,238	\$ 871,494	\$ (1,191,967)	\$ (1,191,967)	\$ (1,191,967)	
Metropolitan Council.....	981,717	345,803	476,919	61,183	61,183	61,183	
Housing Finance.....	372,056	154,923	194,819	(22,316)	(22,316)	(22,316)	
Others.....	429,947	149,872	66,389	120,361	120,361	120,361	
Total Component Units.....	\$ 5,523,022	\$ 2,133,836	\$ 1,711,621	\$ (1,032,729)	\$ -	\$ (1,032,729)	
General Revenues:							
Taxes:							
Individual Income Taxes.....				\$ 10,607,930	\$ -	\$ 10,607,930	
Corporate Income Taxes.....				1,553,297	-	1,553,297	
Sales Taxes.....				5,469,773	-	5,469,773	
Property Taxes.....				839,939	-	839,939	
Motor Vehicle Taxes.....				1,386,672	-	1,386,672	
Other Taxes.....				86,746	-	86,746	
Other.....				2,851,686	-	2,851,686	
Tobacco Settlement.....				170,424	-	170,424	81,525
Unallocated Investment Interest Income.....				25,378	40,893	65,961	236,583
Other Revenues.....				63,101	7,028	70,129	615,737
State Grants Not Restricted.....				-	-	-	952,807
Transfers.....				(554,346)	-	(554,346)	-
Total General Revenues and Transfers.....				\$ 23,131,615	\$ 601,957	\$ 23,733,572	\$ 1,886,652
Change in Net Position.....				\$ 1,674,146	\$ 328,068	\$ 2,002,214	\$ 953,923
Net Position, Beginning, as Reported.....				\$ 13,954,430	\$ 3,790,598	\$ 17,715,028	\$ 12,021,114
Prior Period Adjustments.....				(4,158,828)	(705,468)	(4,864,314)	(4,761,176)
Change in Accounting Principle.....				\$ 9,795,602	\$ 3,085,112	\$ 12,850,714	\$ (1,071,294)
Net Position, Beginning, as Related.....				\$ 11,469,748	\$ 3,383,180	\$ 14,852,928	\$ 10,964,581
Net Position, Ending.....				\$ 11,469,748	\$ 3,383,180	\$ 14,852,928	\$ 11,818,504

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

GOVERNMENTAL FUNDS
BALANCE SHEET

JUNE 30, 2015
(IN THOUSANDS)

	GENERAL	FEDERAL	NONMAJOR FUNDS	TOTAL
ASSETS				
Cash and Cash Equivalents.....	\$ 3,326,914	\$ 61,000	\$ 5,095,752	\$ 8,483,696
Investments.....	863,005	-	1,391,287	2,254,292
Accounts Receivable.....	2,535,430	393,528	418,524	3,347,482
Due from Component Unit.....	109,247	3,516	183,799	296,562
Accrued Investment Interest Income.....	19,202	-	73,237	86,066
Federal Aid Receivable.....	-	1,196,639	6,026	25,228
Inventories.....	-	-	40,433	40,433
Loans and Notes Receivable.....	94,464	5,593	132,448	232,505
Investment in Land.....	-	-	15,360	15,360
Total Assets.....	\$ 6,961,091	\$ 1,662,306	\$ 7,421,362	\$ 16,044,759
LIABILITIES				
Accounts Payable.....	\$ 2,801,495	\$ 1,560,141	\$ 643,595	\$ 5,005,171
Deferred Inflows of Resources.....	89,530	-	134,699	224,229
Due from Component Unit.....	92,506	3,612	1,699	71,517
Unassigned Revenue.....	110,659	97,225	1,338	209,221
Total Liabilities.....	\$ 3,027,549	\$ 1,662,162	\$ 822,261	\$ 5,512,012
DEFERRED INFLOWS OF RESOURCES				
Deferred Revenue.....	\$ 1,811,361	\$ -	\$ 126,300	\$ 1,937,661
Total Deferred Inflows of Resources.....	\$ 1,811,361	\$ -	\$ 126,300	\$ 1,937,661
FUND BALANCES				
Fund Balances:				
Nonspendable.....	\$ 931,656	\$ -	\$ 1,224,853	\$ 2,156,448
Restricted.....	119,108	124	3,708,570	3,827,802
Committed.....	-	-	856,985	856,985
Assigned.....	322,760	-	682,373	1,005,153
Unassigned.....	748,698	-	-	748,698
Total Fund Balances.....	\$ 2,122,181	\$ 124	\$ 6,472,781	\$ 8,595,086
Total Liabilities, Deferred Inflows of Resources, and Fund Balances.....	\$ 6,961,091	\$ 1,662,306	\$ 7,421,362	\$ 16,044,759

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET
TO THE STATEMENT OF NET POSITION

JUNE 30, 2015
(IN THOUSANDS)

Total Fund Balance for Governmental Funds	\$	8,595,086
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:		
Infrastructure	\$	9,552,323
Nondepreciable Capital Assets		3,154,834
Depreciable Capital Assets		3,892,628
Accumulated Depreciation		(1,644,904)
Net effect of state revenues that will be collected after year-end but not available to pay for current period expenditures and refunds of revenues that will be paid after year-end.		14,954,081
Deferred inflows resulting from the refunding of debt and restructuring of capital leases included in the Statement of Net Position.		1,430,278
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.		(66,785)
Deferred pension outflows of \$296,290 and inflows of \$(1,540,913) resulting primarily from pension actuarial gains and losses to be amortized are included in the Statement of Net Position.		5,773
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. These liabilities consist of:		(1,242,623)
Accrued Interest Payable	\$	(112,236)
General Obligation Bonds Payable		(6,196,548)
State General Fund Appropriation Bonds Payable		(1,038,635)
Revenue Bonds Payable		(44,260)
Bond Premium Payable		(626,767)
Due to Component Units		(10,339)
Capital Leases Payable		(98,512)
Certificate of Participation Payable		(11,930)
Certificate of Participation Premium Payable		(13,945)
Claims Payable		(670,612)
Compensated Absences Payable		(284,211)
Net Other Post-Employment Benefits		(258,116)
Net Pension Liability		(2,560,752)
Net Position of Governmental Activities		\$ 11,469,748

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
YEAR ENDED JUNE 30, 2015
(IN THOUSANDS)

	GENERAL	FEDERAL	NONMAJOR FUNDS	TOTAL
Net Revenues:				
Individual Income Taxes.....	\$ 10,640,365	-	-	\$ 10,640,365
Corporate Income Taxes.....	1,503,461	-	-	1,503,461
Sales Taxes.....	5,138,575	-	316,506	5,455,081
Property Taxes.....	836,257	-	-	836,257
Motor Vehicle Taxes.....	278,085	-	1,117,874	1,395,959
Fuel Taxes.....	-	-	988,740	988,740
Other Taxes.....	1,811,162	-	870,733	2,681,895
Tobacco Settlement.....	170,747	-	-	170,747
Federal Revenues.....	1,144	9,863,397	466,723	10,321,264
Pensions and Fees.....	215,960	5,007	332,911	553,878
Services.....	4,895	4,895	2,695	12,485
Investment Income.....	84,943	-	91,695	176,638
Other Revenues.....	311,969	47,220	328,877	688,066
Net Revenues.....	\$ 21,169,555	\$ 9,320,520	\$ 4,631,917	\$ 35,721,989
Expenditures:				
Current:				
Agricultural, Environmental and Energy Resources.....	\$ 238,032	\$ 178,046	\$ 567,020	\$ 983,098
Economic and Workforce Development.....	184,236	215,403	294,377	694,016
General Education.....	9,275,184	740,852	72,427	9,088,463
General Government.....	15,303	8,241,333	92,520	15,057,706
Higher Education.....	6,053,433	8,241,333	762,860	15,057,706
Higher Education - Services.....	850,649	1,734	60,564	912,947
Intergovernmental Aid.....	1,583,093	-	543	1,583,636
Public Safety and Corrections.....	631,140	137,889	186,479	955,508
Transportation.....	363,266	252,950	2,267,464	2,883,680
Capital Outlay.....	18,927,241	9,763,810	4,524,111	33,235,162
Debt Service.....	31,384	83,091	944,022	1,058,477
Total Current Expenditures.....	\$ 18,986,749	\$ 9,866,901	\$ 6,403,810	\$ 35,257,460
Excess of Revenues Over (Under) Expenditures.....	\$ 2,182,805	\$ 55,619	\$ (1,771,893)	\$ 464,529
Other Financing Sources (Uses):				
Bond Issue of Participation Issuance.....	-	-	720,300	720,300
Certificate of Participation Issuance.....	-	-	80,100	80,100
Issuance of Refunding Bonds.....	3,930	-	149,975	153,905
Payment to Refunded Bonds Escrow Agent.....	(3,930)	-	(149,975)	(153,905)
Bond and Certificate of Participation Issue Premium.....	248	1,845	123,418	125,666
Transfers-In.....	273,890	(55,464)	1,678,818	1,895,653
Transfers-Out.....	(2,112,030)	(55,464)	(362,974)	(2,530,468)
Net Other Financing Sources (Uses).....	\$ (1,837,792)	\$ (55,619)	\$ 2,239,662	\$ 346,251
Net Change in Fund Balances.....	\$ 345,011	\$ 124	\$ 487,769	\$ 812,789
Fund Balances, Beginning, as Reported.....	\$ 1,777,170	\$ 124	\$ 6,005,012	\$ 7,782,306
Fund Balances, Ending.....	\$ 2,122,181	\$ 124	\$ 6,472,781	\$ 8,595,086

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2015
(IN THOUSANDS)

Net Change in Fund Balances for Governmental Funds \$ 812,780

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation. This is the amount by which capital outlay exceeded depreciation of \$126,129 in the current period. 932,348

Governmental funds report the proceeds from the sale of capital assets as increases in financial resources. However, in the Statement of Activities, only the gain or loss on the sale and the fair market value of donated capital assets are reported. (18,227)

Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of internal service funds activities is reported in governmental activities, but not included in governmental funds. (10,621)

Net changes in revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in governmental funds. 2,421

Bond and loan proceeds provide current financial resources to governmental funds; however, issuing or incurring debt is reported as an increase of long-term liabilities in the Statement of Net Position. (1,077,971)

Net changes due to the additions and amortization of deferred inflows related to the refunding of debt and restructuring of capital leases reported in the Statement of Activities. 5,152

Net changes in the net pension liability and the additions and amortization of deferred inflows and outflows related to pensions in the Statement of Activities. 239,606

Repayment of bonds, loans, and capital leases are reported as expenditures in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. 826,199

Net changes in expenses reported in the Statement of Activities that do not require the use of current financial resources are not reported as expenditures in the governmental funds. (37,541)

Change in Net Position of Governmental Activities \$ 1,674,146

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

MAJOR GOVERNMENTAL FUND
STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
BUDGETARY BASIS
YEAR ENDED JUNE 30, 2015
(IN THOUSANDS)

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL
Net Revenues:			
Individual Income Taxes.....	9,860,175	10,045,497	10,403,481
Corporate Income Taxes.....	1,371,599	1,317,112	1,455,275
Sales Taxes.....	5,071,155	5,161,701	5,108,354
Property Taxes.....	833,304	824,287	856,080
Motor Vehicle Taxes.....	650	650	682
Other Taxes.....	1,784,807	1,721,772	1,778,813
Tobacco Settlements.....	163,016	162,823	170,747
Licenses and Fees.....	207,695	202,398	210,996
Departmental Services.....	84,562	89,698	87,422
Investment/Interest Income.....	5,249	10,051	13,695
Other Revenues.....	315,551	322,453	325,613
Net Revenues.....	\$ 19,727,824	\$ 19,858,442	\$ 20,395,128
Expenditures:			
Agricultural, Environmental and Energy Resources.....	188,604	194,952	190,459
Economic and Workforce Development.....	155,552	155,738	154,063
General Education.....	8,099,118	8,235,149	8,232,121
General Government.....	818,153	822,343	808,008
Health and Human Services.....	5,274,892	5,783,175	5,599,133
Higher Education.....	837,095	837,095	828,228
Intergovernmental Aid.....	1,592,751	1,592,751	1,592,751
Public Safety and Corrections.....	617,948	631,272	628,137
Transportation.....	102,242	112,075	109,379
Total Expenditures.....	\$ 17,686,355	\$ 18,364,550	\$ 18,142,279
Excess of Revenues Over (Under) Expenditures.....	\$ 2,041,469	\$ 1,493,892	\$ 2,252,849
Other Financing Sources (Uses):			
Transfers-In.....	113,222	99,525	100,890
Transfers-Out.....	(2,225,644)	(2,225,644)	(2,225,644)
Net Other Financing Sources (Uses).....	\$ (2,112,422)	\$ (2,126,119)	\$ (2,124,754)
Net Change in Fund Balances.....	\$ (70,953)	\$ (632,227)	\$ 128,095
Fund Balances, Beginning, as Reported.....	\$ 1,919,683	\$ 1,919,683	\$ 1,919,683
Prior Period Adjustments.....	-	-	87,133
Fund Balances, Beginning, as Restated.....	\$ 1,919,683	\$ 1,919,683	\$ 2,006,816
Budgetary Fund Balances, Ending.....	\$ 1,848,730	\$ 1,287,456	\$ 2,134,911
Less: Appropriation Carryover.....	-	-	95,608
Less: Reserved for Long-Term Receivables.....	-	-	5,384
Less: Budgetary Reserve.....	-	-	1,376,973
Unassigned Fund Balance, Ending.....	\$ 1,848,730	\$ 1,287,456	\$ 656,946

The notes are an integral part of the financial statements.

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STATE OF MINNESOTA

PROPRIETARY FUNDS
STATEMENT OF NET POSITION
JUNE 30, 2015
(IN THOUSANDS)

	ASSETS			
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	TOTAL
Current Assets:				
Cash and Cash Equivalents	\$ 851,632	\$ 1,502,750	\$ 159,462	\$ 2,513,844
Investments	26,824	-	-	26,824
Accounts Receivable	59,501	342,806	40,696	443,003
Interfund Receivables	28,622	-	5,072	33,694
Accrued Investment Interest Income	-	301	-	301
Inventories	17,752	-	4,188	21,940
Loans and Notes Receivable	4,831	-	9,539	14,370
Prepaid Expenses	1,256	-	1,302	2,558
Other Assets	238	-	-	238
Total Current Assets	\$ 1,055,598	\$ 1,845,557	\$ 220,497	\$ 3,071,510
Noncurrent Assets:				
Cash and Cash Equivalents - Restricted	\$ 153,438	-	-	\$ 153,438
Other Assets - Restricted	24,592	-	-	24,592
Land	2,490	-	-	2,490
Depreciable Capital Assets (Net)	1,735,466	-	137,297	1,872,763
Nondepreciable Capital Assets	297,744	-	17,389	315,133
Prepaid Expenses	-	-	-	1,522
Total Noncurrent Assets	\$ 2,213,628	\$ -	\$ 154,686	\$ 2,368,314
Total Assets	\$ 3,271,662	\$ 1,845,557	\$ 375,183	\$ 5,492,402
Deferred Outflows of Resources:				
Bond Refunding	\$ 261	-	-	\$ 261
Deferred Outflow	50,724	-	-	50,724
Total Deferred Outflows of Resources	\$ 51,321	\$ -	\$ -	\$ 51,321
Total Deferred Outflows of Resources	\$ 51,321	\$ -	\$ -	\$ 51,321
LIABILITIES				
Current Liabilities:				
Accounts Payable	\$ 175,942	\$ 21,637	\$ 70,091	\$ 267,670
Interfund Payables	25,698	21,846	31,671	80,405
Due to Component Unit	39,168	23,071	6	62,245
Accrued Interest Payable	35,678	-	2,450	38,128
Bonds and Notes Payable	4,297	-	13,189	17,486
Capital Leases Payable	16,472	-	38	16,510
Compensated Absences Payable	13,959	-	2,016	15,975
Other Liabilities	313,931	66,554	120,642	501,127
Total Current Liabilities	\$ 665,524	\$ 120,642	\$ 120,642	\$ 906,808
Noncurrent Liabilities:				
Bonds and Notes Payable	\$ 564,322	-	\$ 111,520	\$ 675,842
Capital Lease Payable	21,633	-	21,633	43,266
Compensated Absences Payable	120,641	-	11,773	132,414
Other Postemployment Benefits	36,139	-	1,721	37,860
Net Pension Liability	330,636	-	67,385	398,021
Other Liabilities	1,109,493	-	192,399	1,301,892
Total Noncurrent Liabilities	\$ 1,419,431	\$ 69,854	\$ 313,941	\$ 1,793,219
Total Liabilities	\$ 2,084,955	\$ 180,496	\$ 434,583	\$ 2,700,034
Deferred Inflows of Resources:				
Deferred Pension Inflows	\$ 239,274	-	-	\$ 239,274
Total Deferred Inflows of Resources	\$ 239,274	\$ -	\$ -	\$ 239,274
NET POSITION				
Net Investment in Capital Assets	\$ 1,498,372	\$ -	\$ 24,510	\$ 1,522,882
Restricted for:				
Bond Covenants	\$ 66,484	\$ -	\$ -	\$ 66,484
Capital Projects	419	-	-	419
Economic and Workforce Development	50,354	-	-	50,354
Higher Education	5,696	-	-	5,696
Public Safety and Corrections	1,779,303	-	-	1,779,303
Other Purposes	41,569	-	-	41,569
Total Restricted	\$ 1,943,615	\$ -	\$ -	\$ 1,943,615
Unrestricted	\$ 1,609,365	\$ 1,779,303	\$ (120,013)	\$ 3,268,655
Total Net Position	\$ 3,383,190	\$ 1,779,303	\$ (5,488)	\$ 5,157,005

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

PROPRIETARY FUNDS
STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN NET POSITION
YEAR ENDED JUNE 30, 2015
(IN THOUSANDS)

	ENTERPRISE FUNDS			
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	TOTAL
Operating Revenues:				
Tuition and Fees	\$ 694,621	\$ -	\$ -	\$ 694,621
Restricted Student Payments, Net	107,067	-	-	107,067
Net Sales	-	921,702	796,686	1,718,388
Other Income	13,820	16,149	36,291	66,260
Total Operating Revenues	\$ 815,508	\$ 937,851	\$ 898,474	\$ 2,651,833
Less: Cost of Goods Sold	-	-	496,733	496,733
Gross Margin	\$ 815,508	\$ 937,851	\$ 401,741	\$ 2,245,100
Operating Expenses:				
Salaries and Fringe Benefits	\$ 291,830	\$ -	\$ 104,509	\$ 396,339
Student Financial Aid	1,288,526	-	149,849	1,438,375
Unemployment Benefits	42,088	717,323	-	1,142,088
Claims	-	-	79,256	79,256
Depreciation and Amortization	115,814	-	15,894	131,708
Supplies and Materials	142,937	-	9,294	152,231
Repairs and Maintenance	27,056	-	2,989	30,045
Other Expenses	43,539	-	9,324	52,863
Total Operating Expenses	\$ 1,871,790	\$ 717,323	\$ 374,353	\$ 2,963,466
Operating Income (Loss)	\$ (1,056,282)	\$ 220,528	\$ 117,388	\$ (718,366)
Nonoperating Revenues (Expenses):				
Investment Income	\$ 6,304	\$ 33,832	\$ 447	\$ 40,583
Private Grants	338,865	-	46,314	385,179
Grants and Subsidies	29,671	5,815	-	35,486
Other Nonoperating Revenues	105,632	-	-	105,632
Interest and Financing Costs	(22,619)	-	6,972	(15,647)
Grants, Aids and Subsidies	(11,436)	(9,206)	(4,716)	(25,358)
Gain (Loss) on Disposal of Capital Assets	148	-	(17,560)	(17,412)
Total Nonoperating Revenues (Expenses)	\$ 446,565	\$ 30,441	\$ 15,982	\$ 493,088
Income (Loss) Before Transfers and Contributions	\$ (609,717)	\$ 250,969	\$ 132,470	\$ (226,278)
Capital Contributions	52,283	-	-	52,283
Transfers-Out	624,988	(9,428)	24,028	649,588
Change in Net Position	\$ 67,554	\$ 241,543	\$ 18,971	\$ 328,068
Net Position, Beginning, as Reported	\$ 2,098,711	\$ 1,537,760	\$ 124,127	\$ 3,760,598
Change in Accounting Principle	(556,500)	-	(148,588)	(705,088)
Net Position, Beginning, as Restated	\$ 1,542,211	\$ 1,537,760	\$ (24,461)	\$ 3,055,512
Net Position, Ending	\$ 1,609,365	\$ 1,779,303	\$ (5,488)	\$ 3,383,190

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS
YEAR ENDED JUNE 30, 2015
(IN THOUSANDS)

	ENTERPRISE FUNDS					INTERNAL SERVICE FUNDS
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	TOTAL		
Operating Income (Loss)	\$ (1,056,282)	\$ 220,528	\$ 117,388	\$ (718,366)	\$ 24,202	
Reconciliation of Operating Income (Loss) to Net Cash Flows from Operating Activities:						
Adjustments to Reconcile Operating Income to Net Cash Flows from Operating Activities:						
Depreciation and Amortization	\$ 115,814	\$ -	\$ 15,894	\$ 131,708	\$ 13,738	
Miscellaneous Nonoperating Revenues	-	-	6,833	6,833	(8,800)	
Miscellaneous Nonoperating Expenses	-	-	(19,727)	(19,727)	-	
Loan Principal Repayments	5,164	-	-	5,164	-	
Loans Issued	(4,830)	-	-	(4,830)	-	
Loans Forgiven	403	-	-	403	-	
Change in Valuation of Assets, Liabilities, Deferred Outflows and Inflows:	5,055	-	-	5,055	-	
Accounts Receivable	624	38,353	(3,873)	35,104	(36,339)	
Other Assets	1,624	-	(1,624)	-	(3,466)	
Deferred Pension Outflows	(26,384)	2,598	(1,901)	(28,285)	(3,475)	
Accounts Payable	(17,876)	-	9,592	(8,284)	26,337	
Compensated Absences Payable	4,289	-	-	4,289	1,529	
Net Pension Liability	(250,631)	(3,760)	(86,230)	(340,621)	21,529	
Other Liabilities	3,818	43	410	4,271	(163,088)	
Deferred Pension Inflows	239,274	-	74,351	313,835	139,703	
Net Reconciling Items to be Added to (Deducted from) Operating Income	\$ 73,562	\$ 37,234	\$ (5,168)	\$ 105,628	\$ (12,323)	
Net Cash Flows from Operating Activities	\$ (882,720)	\$ 257,762	\$ 112,220	\$ (612,738)	\$ 11,879	
Noncash Investing, Capital and Financing Activities:						
Capital Assets Purchased on Account	\$ 13,203	\$ -	\$ -	\$ 13,203	\$ -	
Bond Premium Amortization	3,323	-	1,240	4,563	-	

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS
YEAR ENDED JUNE 30, 2015
(IN THOUSANDS)

	ENTERPRISE FUNDS					INTERNAL SERVICE FUNDS
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	TOTAL		
Cash Flows from Operating Activities:						
Grant Receipts	\$ 813,435	\$ 970,844	\$ 889,928	\$ 2,674,207	\$ 1,095,129	
Receipts from Other Revenues	5,164	-	16,488	16,488	7,479	
Financial Aid Disbursements	(42,571)	-	(42,571)	(42,571)	-	
Payments to Claimants	(408,542)	(713,082)	(418,442)	(1,131,524)	(754,511)	
Payments to Suppliers	(1,315,356)	-	(1,837,568)	(3,152,924)	(2,815,111)	
Payments to Others	(4,850)	-	(43,710)	(48,560)	(15,257)	
Net Cash Flows from Operating Activities	\$ (882,720)	\$ 257,762	\$ 112,220	\$ (612,738)	\$ 11,879	
Cash Flows from Noncapital Financing Activities:						
Grant Receipts	\$ 461,984	\$ 6,090	\$ 41,125	\$ 509,170	\$ -	
Transfers-In	624,986	(9,417)	37,428	652,997	2	
Transfers-Out	-	(7,397)	(134,357)	(141,754)	(28,220)	
Advances from Other Funds	-	-	9,319	9,319	25,000	
Repayment Receipts of Advances to Other Funds	-	-	225	225	-	
Repayment of Advances from Other Funds	-	-	(12,789)	(12,789)	(2,000)	
Repayment of Bond Principal	-	-	(5,997)	(5,997)	-	
Interest Paid	-	-	(5,997)	(5,997)	-	
Net Cash Flows from Noncapital Financing Activities	\$ 1,075,216	\$ (10,754)	\$ (84,472)	\$ 959,990	\$ (5,218)	
Cash Flows from Capital and Related Financing Activities:						
Capital Contributions	\$ 71,104	\$ -	\$ -	\$ 71,104	\$ -	
Investment in Capital Assets	(120,376)	-	(17,862)	(138,338)	(23,344)	
Proceeds from Disposal of Capital Assets	108,347	369	182	108,908	3,086	
Proceeds from Bonds	700	-	-	700	9,243	
Proceeds from Loans	(4,396)	-	(155)	(4,551)	-	
Capital Lease Payments	(541)	-	(395)	(936)	(12,887)	
Repayment of Loan Principal	(71,276)	-	-	(71,276)	-	
Repayment of Bond Principal	(24,459)	-	-	(24,459)	(510)	
Interest Paid	-	-	-	-	-	
Net Cash Flows from Capital and Related Financing Activities	\$ (40,665)	\$ -	\$ (18,330)	\$ (58,995)	\$ (30,412)	
Cash Flows from Investing Activities:						
Proceeds from Sales and Maturities of Investments	\$ 1,804	\$ -	\$ -	\$ 1,804	\$ -	
Purchase of Investments	(1,531)	-	-	(1,531)	-	
Investment Earnings	2,774	33,852	447	37,073	1,902	
Net Cash Flows from Investing Activities	\$ 3,047	\$ 33,852	\$ 447	\$ 37,346	\$ 1,902	
Net Increase (Decrease) in Cash and Cash Equivalents	\$ 54,876	\$ 280,840	\$ (135)	\$ 335,581	\$ (21,849)	
Cash and Cash Equivalents, Beginning, as Reported	\$ 950,152	\$ 1,221,910	\$ 159,597	\$ 2,331,659	\$ 319,835	
Cash and Cash Equivalents, Ending	\$ 1,005,030	\$ 1,502,750	\$ 159,462	\$ 2,667,242	\$ 297,986	

STATE OF MINNESOTA

FIDUCIARY FUNDS
STATEMENT OF NET POSITION
JUNE 30, 2015
(IN THOUSANDS)

	PENSION TRUST	INVESTMENT TRUST	AGENCY
ASSETS			
Cash and Cash Equivalent Investments.....	\$ 38,292	\$ -	\$ 117,048
Investment Pools, at fair value:			
Cash Equivalent Investments.....	\$ 2,958,166	\$ 64,493	\$ -
Investments.....	67,131,142	799,706	-
Accrued Interest and Dividends.....	134,488	1,848	-
Securities Trades Receivables (Payables).....	(1,313,384)	(5,435)	-
Total Investment Pool Participation.....	\$ 68,910,412	\$ 860,614	\$ -
Receivables:			
Accounts Receivable.....	\$ -	\$ -	\$ 30,257
Interfund Receivables.....	6,262	-	-
Other Receivables.....	113,663	-	-
Total Receivables.....	\$ 119,925	\$ -	\$ 30,257
Securities Lending Collateral.....	\$ 6,242,935	\$ 69,271	\$ -
Depreciable Capital Assets (Net).....	45,628	-	-
Nondepreciable Capital Assets.....	429	-	-
Total Assets.....	\$ 75,357,621	\$ 929,885	\$ 147,305
LIABILITIES			
Accounts Payable.....	\$ 21,574	\$ -	\$ 147,305
Interfund Payables.....	7,010	-	-
Accrued Expense.....	3	-	-
Revenue Bonds Payable.....	18,209	-	-
Bond Interest.....	13	-	-
Compensated Absences Payable.....	2,613	-	-
Securities Lending Liabilities.....	6,242,935	69,271	-
Other Liabilities.....	1,835	-	-
Total Liabilities.....	\$ 6,294,192	\$ 69,271	\$ 147,305
Net Position Held in Trust for Pension Benefits and Pool Participants.....	\$ 69,063,429	\$ 860,614	\$ -

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

FIDUCIARY FUNDS
STATEMENT OF CHANGES
IN NET POSITION
YEAR ENDED JUNE 30, 2015
(IN THOUSANDS)

	PENSION TRUST	INVESTMENT TRUST
Contributions:		
Employer.....	\$ 1,187,877	\$ -
Member.....	1,393,054	-
Contributions From Other Sources.....	7,548	-
Participating Plans.....	-	18,677
Total Contributions.....	\$ 2,588,479	\$ 18,677
Net Investment Income:		
Investment Income.....	\$ 3,011,933	\$ 36,458
Less: Investment Expense.....	(89,255)	-
Net Investment Income.....	\$ 2,922,678	\$ 36,458
Securities Lending Revenues (Expenses):		
Securities Lending Income.....	\$ 46,067	\$ 515
Securities Lending Rebates and Fees.....	(14,638)	(159)
Net Securities Lending Revenue.....	\$ 31,429	\$ 356
Total Investment Income.....	\$ 2,954,107	\$ 36,814
Transfers From Other Funds.....	\$ 80,820	\$ -
Other Additions.....	13,976	-
Total Additions.....	\$ 5,637,382	\$ 55,491
Deductions:		
Benefits.....	\$ 4,437,462	\$ -
Refunds and Withdrawals.....	342,382	28,273
Administrative Expenses.....	48,555	559
Transfers To Other Funds.....	31,134	-
Total Deductions.....	\$ 4,859,533	\$ 28,832
Net Increase (Decrease).....	\$ 777,849	\$ 26,559
Net Position Held in Trust for Pension Benefits and Pool Participants, Beginning, as Reported.....	\$ 68,055,375	\$ 816,606
Change in Reporting Entity.....	228,702	18,852
Change in Fund Structure.....	1,503	(1,500)
Net Position Held in Trust for Pension Benefits and Pool Participants, Beginning, as Restated.....	\$ 68,285,580	\$ 833,955
Net Position Held in Trust for Pension Benefits and Pool Participants, Ending.....	\$ 69,063,429	\$ 860,614

The notes are an integral part of the financial statements.

STATE OF MINNESOTA
COMPONENT UNIT FUNDS
STATEMENT OF NET POSITION
YEARS ENDED DECEMBER 31, 2014 and JUNE 30, 2015
(IN THOUSANDS)

	HOUSING FINANCE AGENCY	METROPOLITAN COUNCIL	UNIVERSITY OF MINNESOTA	NONMAJOR COMPONENT UNITS	TOTAL COMPONENT UNITS
Net Expenses:					
Total Expenses	\$ 372,058	\$ 981,717	\$ 3,739,300	\$ 429,947	\$ 5,523,022
Program Revenues:					
Charges for Services	\$ 154,823	\$ 345,803	\$ 1,488,238	\$ 148,872	\$ 2,138,886
Operating Grants and Contributions	194,819	478,819	971,484	66,389	1,711,821
Capital Grants and Contributions	-	281,188	92,601	338,047	644,836
Net (Expense) Revenue	\$ (22,316)	\$ 61,183	\$ (1,191,987)	\$ 120,361	\$ (1,032,729)
General Revenues:					
Taxes	-	\$ 80,164	-	\$ 1,361	\$ 81,525
Net Investment Income	-	50,162	184,698	4,241	239,161
Other Revenues	674	-	607,822	7,241	615,737
Total General Revenues before Grants	\$ 674	\$ 130,346	\$ 792,520	\$ 13,305	\$ 933,845
State Grants Not Restricted	\$ 50,318	-	\$ 642,989	\$ 269,420	\$ 952,807
Total General Revenues	\$ 50,992	\$ 130,346	\$ 1,435,509	\$ 272,725	\$ 1,889,652
Change in Net Position	\$ 28,676	\$ 191,539	\$ 239,622	\$ 394,086	\$ 853,923
Net Position, Beginning, as Reported	\$ 939,816	\$ 3,062,433	\$ 6,189,751	\$ 1,819,014	\$ 12,021,114
Prior Period Adjustments	(22,380)	14,761	(659,545)	(8,560)	(14,761)
Change in Accounting Principle	-	(3,959,629)	-	-	(3,959,629)
Net Position, Beginning, as Restated	\$ 917,436	\$ 2,717,565	\$ 5,530,206	\$ 1,810,454	\$ 10,985,661
Net Position, Ending	\$ 946,112	\$ 2,909,104	\$ 5,769,828	\$ 2,204,540	\$ 11,829,584

The notes are an integral part of the financial statements.

STATE OF MINNESOTA
COMPONENT UNIT FUNDS
STATEMENT OF NET POSITION
YEARS ENDED DECEMBER 31, 2014 and JUNE 30, 2015
(IN THOUSANDS)

	HOUSING FINANCE AGENCY	METROPOLITAN COUNCIL	UNIVERSITY OF MINNESOTA	NONMAJOR COMPONENT UNITS	TOTAL COMPONENT UNITS
Current Assets:					
Cash and Cash Equivalents	\$ 62,039	\$ 176,436	\$ 598,656	\$ 659,291	\$ 1,496,381
Investments	62,700	48,549	301,458	301,458	614,165
Accounts Receivable	5,262	34,887	398,500	72,485	511,124
Due from Primary Government	74,810	6,278	50,814	30,814	114,302
Due to Primary Government	3,522	1,051	2,188	1,965	5,826
Federal Aid Receivable	-	-	-	5,887	5,887
Investments in Other Assets	20,946	-	22,895	63	43,904
Prepaid Expenses	4	4	11,559	2,126	13,133
Other Assets	1,217	14	18,155	14	19,500
Total Current Assets	\$ 190,029	\$ 369,362	\$ 983,440	\$ 1,184,786	\$ 2,877,617
Noncurrent Assets:					
Cash and Cash Equivalents-Restricted	\$ 321,429	\$ 226,835	\$ 148,276	\$ 240,015	\$ 936,555
Investments-Restricted	233,369	-	133,883	19,849	1,719,833
Due from Primary Government	10,989	4,188	-	7,817	21,994
Due to Primary Government	-	-	-	7,817	7,817
Investments	-	434,548	4,397,892	53,171	4,865,611
Loans and Notes Receivable	1,348,225	43,364	72,424	2,229,172	3,697,485
Depreciable Capital Assets (Net)	2,449	3,438,851	2,622,840	15,566	6,079,806
Nondepreciable Capital Assets	-	554,296	403,101	381,711	1,339,107
Other Assets	-	-	3,854	74	3,928
Total Noncurrent Assets	\$ 3,013,395	\$ 6,029,010	\$ 7,902,381	\$ 3,229,431	\$ 19,237,457
Total Assets	\$ 3,103,384	\$ 6,398,202	\$ 8,885,721	\$ 4,414,187	\$ 21,815,084
Deferred Outflows of Resources:					
Deferred Loss on Interest Swap Agreements	\$ 12,649	-	-	\$ 14,791	\$ 12,649
Deferred Loss on Derivatives	267	15,939	25	-	16,231
Deferred Derivative Outflows	1,042	100,100	-	301	101,443
Total Deferred Outflows of Resources	\$ 13,958	\$ 300,039	\$ 25	\$ 15,114	\$ 319,136
Liabilities:					
Accounts Payable	\$ 6,102	\$ 102,797	\$ 265,929	\$ 56,141	\$ 430,969
Due to Primary Government	-	15,647	3,110	59,098	82,209
Due from Primary Government	29,890	3,259	14,658	14,740	62,547
Bonds and Notes Payable	96,523	354,195	298,425	162,652	912,795
Capital Leases Payable	-	695	4,112	59,499	64,306
Compensated Absences Payable	257	21,998	147,215	276	170,446
Other Liabilities	-	-	850	174	1,024
Total Current Liabilities	\$ 131,852	\$ 502,098	\$ 818,037	\$ 379,456	\$ 1,291,443
Noncurrent Liabilities:					
Accounts Payable-Restricted	\$ -	\$ 39,079	\$ 53,880	\$ -	\$ 92,799
Unearned Revenue-Restricted	-	94,542	-	-	94,542
Due to Primary Government	-	1,591	-	-	1,591
Due from Primary Government	-	-	-	49,194	49,194
Unearned Revenue	1,507,609	1,425,246	1,097,235	1,259,079	5,199,169
Capital Leases Payable	-	2,726	17,102	-	19,828
Claims Payable	-	12,390	12,500	539,842	554,732
Compensated Absences Payable	1,834	7,685	46,821	694	57,014
Net Pension Liability	9,313	153,959	266,821	2,759	434,852
Funds Held in Trust	117,960	-	252,301	10,518	380,779
Total Noncurrent Liabilities	\$ 2,169,276	\$ 1,957,749	\$ 3,345,176	\$ 1,106	\$ 7,478,181
Total Liabilities	\$ 2,299,128	\$ 3,239,847	\$ 4,163,213	\$ 1,485,560	\$ 10,769,624
Deferred Inflows of Resources:					
Deferred Swap Agreements	\$ 10,245	-	-	\$ 967	\$ 11,212
Deferred Pension Inflows	9,122	190,448	385,220	3,562	579,352
Total Deferred Inflows of Resources	\$ 19,367	\$ 190,448	\$ 388,220	\$ 3,869	\$ 594,128
NET POSITION					
Net Investment in Capital Assets	\$ 2,449	\$ 2,610,900	\$ 1,694,150	\$ 398,968	\$ 4,726,467
Retained/Expendable	943,763	798,981	1,715,214	1,715,214	5,879,456
Unrestricted	-	689,000	308,986	94,308	1,081,294
Total Net Position	\$ 946,212	\$ 2,098,924	\$ 3,718,350	\$ 2,208,540	\$ 11,819,504

The notes are an integral part of the financial statements.



2015 Comprehensive Annual Financial Report
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2015 Comprehensive Annual Financial Report
Notes to the Financial Statements

These notes provide disclosures relevant to the basic financial statements on the preceding pages.

Note 1 – Summary of Significant Accounting and Reporting Policies

Basis of Presentation

The accompanying financial statements of the state of Minnesota (the state) have been prepared to conform to generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). The state implemented the following GASB statements for the fiscal year ended June 30, 2015:

GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" was issued in June 2012. The statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit pensions, this statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about pensions are also addressed. The statement details the recognition and disclosure requirements for employers with liabilities (payables) to a defined benefit pension plan and for employers whose employees are provided with defined contribution pensions. It also addresses circumstances in which a nonemployer entity has a legal requirement to make contributions directly to a pension plan. The beginning balance was reported as a change in accounting principle in the Statement of Activities of \$4.159 billion for Governmental Activities and \$705 million for Business-type Activities. See Note 8 – Pension and Investment Trust Funds and Required Supplementary Information for Defined Benefit Plans – State Participating for more information.

GASB Statement No. 71 "Pension Transition for Contributions Made Subsequent to the Measurement Date" was issued November 2013. The statement amends paragraph 137 of Statement 68 to require that, at transition, a government recognize a beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability. The beginning balance is reported as a change in accounting principle.

Financial Reporting Entity of the State of Minnesota

This report includes the state departments, agencies, institutions, and organizational units that are controlled by or dependent upon the Minnesota Legislature or its constitutional officers. The state of Minnesota, as a primary government, consists of all organizations that make up its legal entity. This report also includes other legally separate organizations as component units. GASB has established criteria for determining which organizations should be included as component units. Legally separate organizations are reported as component units if either the state is financially accountable for the organization or the nature and significance of the organization's relationship with the state are such that exclusion would cause the state's financial statements to be misleading. These criteria include the state's ability to appoint a voting majority of an organization's governing body, and either the state's ability to impose its will on that organization, or the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the state.

Component units may be blended or discretely presented. Blended component units, although legally separate entities, are, in substance, part of the state's operations. All of the state's component units are discretely presented component units that are shown separately from the primary government. The "Component Units" column in the accompanying financial statements includes the financial data of the state's discretely presented component units. Discretely presented component units are also identified separately in the note disclosures because of their separate legal status. All discretely presented component units are presented in this report on the economic resources measurement focus and the accrual basis of accounting.

Discretely Presented Component Units

The following provides a description of the state's discretely presented component units. Additional information is available from the component unit's separately issued financial statements.

- Housing Finance Agency (HFA) – HFA provides money for loans and technical assistance for constructing and rehabilitating housing for families of low and moderate incomes. The HFA board has seven members who are either heads of state departments or appointed by the governor. HFA is under the administrative control of a commissioner appointed by the governor. The state has the ability to significantly influence the programs, projects, and levels of services provided by HFA. HFA issues bonds in its own name.
- Metropolitan Council (MC) – MC is responsible for coordinating the planning and development of the seven-county metropolitan area. MC operates the public transit system and the regional sewage collection and treatment system. The governor appoints the council members, including the chair, subject to the advice and consent of the Minnesota senate. The state has the ability to significantly influence the projects and levels of services provided by MC. The regional administrator, appointed by the council, is responsible for the administration of council activities. The fiscal year for MC ends December 31.

- University of Minnesota (U of M) – U of M was established permanently by the Minnesota constitution. The state appropriates a large percentage of the U of M's operating budget. The Minnesota Legislature elects the twelve-member board of regents, which governs U of M, but the state does not have direct authority over the management of the university. The state has issued debt for U of M capital projects. U of M includes several foundations as component units.

- Agricultural and Economic Development Board (AEDB) – AEDB administers programs for agricultural and economic development. AEDB has seven members, four of whom are commissioners of state departments. The state has the ability to significantly influence the programs and projects of AEDB. AEDB controls the operations of the agriculture resource programs and loans. AEDB may issue revenue bonds for the purpose of financing development projects.

- National Sports Center Foundation (NSCF) – The Minnesota Amateur Sports Commission contracts with NSCF to operate various sports facilities, including the National Sports Center, primarily for holding youth-oriented athletic and other non-athletic functions and events. Although the facilities belong to the state, NSCF is responsible for the operating costs and certain improvements to the facilities. The commission appoints foundation board members, approves the foundation's spending budget, approves all rates and fees, and owns any reserve funds. The fiscal year for NSCF ends December 31.

- Office of Higher Education (OHE) – OHE makes and guarantees loans to qualified post-secondary students. To fund the loan program, revenue bonds are issued in OHE's name with limitations set by the Minnesota Legislature. OHE also administers the state grant program. The state provides administrative funding for these programs. The governor appoints the OHE director with the advice and consent of the senate.

- Public Facilities Authority (PFA) – PFA provides assistance to municipalities, primarily for wastewater treatment construction projects. The state provides funding and administrative services for PFA. PFA is composed of commissioners from state departments and agencies. The commissioners direct the operations of the authority and determine the funding for local government projects. PFA issues revenue bonds to make loans for wastewater treatment facilities.

- Rural Finance Authority (RFA) – RFA administers a number of state agriculture programs, including the homestead redemption program, loan restructuring program, and agricultural improvement program. The board of the authority consists of state department heads and members appointed by the governor. RFA is under the administrative control of the commissioner of the Department of Agriculture, who is a member of the board. The state has issued general obligation bond debt for RFA programs.

- Workers' Compensation Assigned Risk Plan (WCARP) – WCARP is the source of workers' compensation and employers' liability coverage for Minnesota employers unable to obtain an insurance policy through the voluntary market. WCARP operations are subject to review by the state commissioner of the Department of Commerce. The commissioner enters into administrative contracts, sets premium rates, and makes assessments. The commissioner has the authority to assess all licensed workers' compensation insurance companies doing business in Minnesota an amount sufficient to fully fund the obligations of the plan to the extent that the assets of the plan are inadequate to meet its obligations. The fiscal year for WCARP ends December 31.

- Minnesota Sports Facilities Authority (MSFA) – MSFA's mission is to provide for the construction, financing, and long-term use of a new multi-purpose stadium and related stadium infrastructure as a venue for professional football and a broad range of other civic, community, athletic, educational, cultural, and commercial activities. MSFA has five members, including a chair and two members who are appointed by the governor. The state will provide administrative funding to MSFA. The fiscal year for MSFA ends December 31.

A discretely presented component unit is classified as major or nonmajor, depending on its significance relative to other component units and the nature and significance of the component unit's relationship to the primary government. HFA, MC, and U of M are classified as major component units for this report.

Because AEDB and RFA do not issue separately audited financial statements, the combining financial statements include a Statement of Revenues, Expenses, and Changes in Net Position and a Statement of Cash Flows for each of these component units.

Complete financial statements of the discretely presented component units may be obtained from their respective administrative offices as follows:

Housing Finance Agency 400 Sibley Street, Suite 300 St. Paul, Minnesota 55101-1998	Office of Higher Education 1450 Energy Park Drive, Suite 350 St. Paul, Minnesota 55108-5227
University of Minnesota Office of the Controller 205 West Bank Office Building 1300 South Second Street Minneapolis, Minnesota 55454	Public Facilities Authority Department of Employment & Economic Development 1st National Bank Building 332 Minnesota Street, Suite W820 St. Paul, Minnesota 55101-1378
National Sports Center Foundation National Sports Center 1700 105th Avenue Northeast Blaine, Minnesota 55449	Workers' Compensation Assigned Risk Plan Affinity Insurance Services, Inc. 5600 West 83 rd Street 8200 Tower, Suite 1100 Minneapolis, Minnesota 55437
Metropolitan Council 390 North Robert Street St. Paul, Minnesota 55101-1805	Minnesota Sports Facilities Authority 511 11 th Avenue South, Suite 401 Minneapolis, Minnesota 55415

Related Entities – These are entities for which the state is accountable because the state appoints a voting majority of the board, but for which the state does not have financial accountability. The following are related entities, but are not included in the reporting entity.

- Higher Education Facilities Authority (HEFA) – The governor appoints a majority of the board. HEFA can issue revenue bonds and notes in its name. The state has no statutory authority to affect the operations of HEFA.
- Joint Underwriting Association – The state commissioner of the Department of Commerce appoints a majority of the board. The board establishes the operating plan and determines premium rates and assessments. Membership in the association is a condition for doing business in the state.
- Metropolitan Airports Commission – The governor appoints a majority of the voting commissioners. The state has no statutory authority to directly affect the commission's activities and operations. Holders of the commission's debt instruments have no recourse against the state.
- Workers' Compensation Reinsurance Association – The state commissioner of the Department of Labor and Industry appoints, or approves the appointment of, a majority of the board. The association supports itself solely from revenues derived from premiums charged to association members. The state has no authority to affect the operations of the association.

The following organizations, which are included in the primary government, prepare and publish separate financial reports, which may contain differences in presentation resulting from differing reporting emphasis. These financial reports may be obtained directly from each organization.

Minnesota State Lottery 2645 Long Lake Road Roseville, Minnesota 55113	Minnesota State Retirement System 60 Empire Drive, Suite 300 St. Paul, Minnesota 55103
Public Employees Retirement Association 60 Empire Drive, Suite 200 St. Paul, Minnesota 55103	Teachers Retirement Association 60 Empire Drive, Suite 400 St. Paul, Minnesota 55103
State Board of Investment 60 Empire Drive, Suite 355 St. Paul, Minnesota 55103	Minnesota State Colleges and Universities Financial Reporting Unit 500 Wells Fargo Place, 30 East 7 th Street St. Paul, Minnesota 55101

The financial reports, available from the State Board of Investment, report on investments in investment pools, which include the majority of the state's Fiduciary Funds.

Financial Reporting Structure of the State of Minnesota

The basic financial statements include government-wide and fund financial statements. The government-wide financial statements report on the state as a whole, while the fund financial statements emphasize major individual funds and fund types. Both types of statements categorize activities as either governmental or business-type. Governmental expenditures are classified by function. Each of the state's departments and agencies is included in a functional classification based on its primary mission and objectives.

Government-wide Financial Statements

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the state as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the state and its discretely presented component units. Eliminations have been made in the Statement of Activities so that certain allocated expenses are recorded only once in the function for which the expenses were made. General government expenses that benefit state agencies have not been allocated as indirect expenses to the various functions of the state, but are reported under the general government function.

The focus of the government-wide statements is on financial information of the state as an entity and the change in the overall financial position of the state as a result of the activities of the fiscal year. Government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Under the economic resources measurement focus, all economic resources and obligations of the reporting government, both current and long-term, are reported in the government-wide statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements. These amounts are reported as expenditures in the governmental fund financial statements. Long-term debt is recorded as a liability in the government-wide financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liabilities, rather than as expenditures.

In the government-wide Statement of Net Position, both the governmental and business-type activities are presented on a consolidated basis by column. The statement includes long-term assets and receivables as well as long-term debt and obligations.

The government-wide Statement of Activities reports how much of the cost of each functional category (public safety and corrections, transportation, etc.) is supported by general government revenues (sales taxes, income taxes, etc.). The Statement of Activities reduces gross expenses, including depreciation, by related program revenues, and by operating and capital grants and contributions.

Program revenues must be directly associated with, or derived directly from, the function or a business-type activity. Program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants. Program revenues are applied against program expenses in the Statement of Activities to report the net cost of each program.

General revenues normally cover the net costs (program expenses less program revenues) of all activities. Taxes represent the majority of general revenues. Internally dedicated resources are reported as general revenues, rather than program revenues.

Fund Financial Statements

Fund financial statements report on the financial operations and position of governmental, proprietary, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. The emphasis in fund financial statements is on the major funds in the governmental or enterprise categories. All remaining governmental, proprietary, and fiduciary funds are aggregated and reported as nonmajor funds.

Governmental funds, including the general, special revenue, capital projects, debt service, and permanent funds, are presented on a current financial resource measurement focus and modified accrual basis of accounting in the fund financial statements. This presentation is deemed most appropriate to demonstrate compliance with legal and bond covenant requirements, the source and use of financial resources, and how the state's actual spending conforms to the budget. Because the governmental fund statements are presented using a different measurement focus and basis of accounting than used in the governmental column in the government-wide statements, reconciliations explaining the adjustments required to restate the fund-based financial statements for the government-wide governmental activities column are included.

Proprietary funds, including the enterprise and internal service funds, are presented on the economic resource measurement focus and full accrual basis of accounting in the fund financial statements. This is the same measurement focus and basis of accounting as the government-wide financial statements.

The state's fiduciary funds are presented in the fund financial statements by type (pension trust, investment trust, or agency). These assets are held for the benefit of others and cannot be used for activities or obligations of the government; therefore, the funds are excluded from the government-wide statements.

The fund financial statements are presented after the government-wide financial statements. These statements display information about major funds individually, and nonmajor funds in the aggregate, for governmental, enterprise, and internal service funds.

Classification of Funds

The financial position and results of state operations are organized using individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts used to record the financial transactions and balances of that entity. Individual funds have been established as stipulated by legal provisions or by administrative discretion. The state uses fund accounting, which is designed to demonstrate legal compliance and to segregate transactions related to certain government functions or activities.

Governmental Fund Types – These funds account for the acquisition, use, and balances of expendable financial resources and the related current liabilities. Most state operations are accounted for in this fund category. The fund types included in this category are the General Fund plus special revenue, capital project, debt service, and permanent funds.

- **General Fund**, which accounts for all financial resources not accounted for and reported in another fund. The Environment and Natural Resources account is one account within the General Fund. It is a permanent trust fund that was established by Minnesota Constitution, Art. XI, Sec. 14. The Constitution outlines the amount that can be appropriated each biennium. Amounts that can be authorized for expenditure are classified as restricted on the face of the statements.
- **Special revenue funds**, which account for revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects.
- **Capital project funds**, which account for financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital project funds exclude capital-related outflows financed by proprietary funds or for assets that will be held in trust.
- **Debt Service Fund**, which accounts for the accumulation of resources for, and the payment of, most general obligation long-term debt principal and interest.
- **Permanent Fund**, which accounts for resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the state's programs. Minnesota Constitution, Art. XI, Sec. 8 allows for the distribution of net interest and dividends to school districts. The change in investment value is recorded on the face of the financial statements as "Investment/Interest Income." Amounts that can be authorized for expenditure are classified as restricted on the face of the statements.

The state has two major governmental funds. The General Fund is the principal operating fund used to account for most of the general activities of the state. The Federal Fund is the state's only major special revenue fund. It receives and disburses federal government grants, reimbursements, recoveries, and premiums.

Proprietary Fund Types – These funds focus on determining net income, changes in net position, financial position, and cash flows. Generally accepted accounting principles, similar to those used by private sector businesses, are followed in accounting for these funds. The fund types included in this category are the enterprise and internal service funds.

- **Enterprise funds** account for activities that charge a fee to external users for goods or services. Activities of enterprise funds are financed and operated similarly to private business enterprises where the intent of the governing body is to recover costs primarily through user fees.
- **Internal service funds** account for the financing of goods or services provided by one agency to other agencies on a cost reimbursement or other basis. The activities reported as internal service funds include motor pool, central services, employee insurance, technology services, plant management, and risk management.

The state has two major enterprise funds, the State Colleges and Universities Fund and the Unemployment Insurance Fund. The State Colleges and Universities Fund accounts for the activities of the Minnesota State Colleges and Universities (MnSCU) System, MnSCU, the largest higher education system in the state, is a system of public colleges and universities. The Unemployment Insurance Fund receives unemployment taxes collected from employers and pays unemployment benefits to eligible individuals.

Fiduciary Funds Types – These funds account for assets held by the state in a trustee capacity or as an agent for individuals, private organizations, or other governmental units. Pension trust, investment trust, and agency fund types are included in this fund category.

- Pension trust funds report retirement funds administered by independent boards for which the state has a fiduciary role.
- Investment trust funds provide an investment vehicle for entities outside the state, including various public retirement plans.
- The Agency Fund accounts for resources held in a custodial capacity for individuals, private organizations, or other governmental units. Some examples include resources held for inmates of correctional facilities or residents of veterans and group homes, sales taxes to be distributed to local governments, and child support collections to be distributed to custodial parents.

Basis of Accounting, Measurement Focus, and Fund Financial Statement Presentation

All governmental funds focus on the flow of current financial resources and use the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are included on the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) to fund balances. Under the modified accrual basis of accounting, revenues are recognized in the period in which they become both measurable and available to finance operations of the fiscal year, or to liquidate liabilities existing at fiscal year end. The state considers receivables collected after June 30, but by the close of the books in late August, to be available, and recognizes these receivables as current year revenues in governmental funds. Individual income taxes, property taxes, sales taxes, and federal grants are the major revenue sources susceptible to accrual. Receivables not collected by the close of the books in late August are reported as deferred revenue. In addition, revenues collected in advance, including certain federal grant revenues to which the state does not yet have legal entitlement, are also reported as deferred revenue until the related commitment arises, at which time revenue is recognized. Expenditures and related liabilities are recognized when fund obligations are incurred, except for debt service, compensated absences, capital leases, pension and other postemployment benefits, and claims and judgments, which are recorded when due and expected to be liquidated with available financial resources. The following provides further detail on specific items regarding the modified accrual basis of accounting.

Tax Revenues – Tax revenues, excluding property taxes, are recognized in the period they become both measurable and available to finance expenditures of the current period. Measurable means that taxpayer liability is supported by sufficient documentation and can be reasonably estimated. The state's liability for anticipated refunds of such taxes is estimated and recorded as reductions in revenue in the period when the related tax is recognized.

Property Tax Revenues – Laws of Minnesota Special Session 2001 established a state general tax (property tax) against commercial/industrial and seasonal residential recreational properties. The tax is distributed among counties by applying a uniform rate to the appropriate tax capacities in each county. Levies are determined based on the formula contained in the laws. The state preliminarily certifies the state general levy rate to each county no later than November 1 of each year for taxes payable in the following calendar year. The state certifies the final state general tax levy on January 1 of each year to each county. Property taxes are due to counties in two installments for each year – May 15 and October 15. The counties pay the state general tax to the state on three dates – June 30, December 1, and

January 25, for any adjustments or changes. Local units of government, as agents for the state, assess the state general tax. Property tax is recognized, net of uncollectible amounts, in the period for which the taxes are levied and the taxes are available.

Federal Revenues – Federal revenues, earned by incurring allowable obligations, are recognized at the same time the related obligation is recognized, with one exception. Trunk Highway Fund (special revenue fund) expenditures incurred by June 30, but not converted to Federal funding by the close of the federal fiscal year, are not recognized as federal revenues.

Proprietary, pension trust, and investment trust funds are accounted for using the full accrual basis of accounting. Revenues are recognized when earned, and expenses are recognized as incurred. The accrual basis of accounting is also used for contributions, benefits, and refunds paid for defined benefit and defined contribution pension plans. Agency funds use the accrual basis of accounting but do not have a measurement focus because agency funds do not recognize revenues and expenses.

Proprietary funds distinguish operating from nonoperating items. Operating revenues and expenses result from providing services or producing and delivering goods in connection with the proprietary fund's principal ongoing operations. Operating expenses for enterprise and internal service funds include the cost of sales and services, administrative expense, and depreciation of capital assets. All other revenues and expenses are reported as nonoperating items.

Cash Equivalents and Investments

Cash Equivalents – Cash equivalents are short-term, highly liquid investments having original maturities (remaining time to maturity at acquisition) of three months or less. Cash equivalents also include management pools and money market funds that are used essentially as demand deposit accounts.

Investments – Investments are reported at fair value. The basis for determining the fair value of investments that is not based on market quotations includes analysis of future cash flows, audited financial statements, and independent appraisals. Investments in derivatives are generally made to manage the overall risk of the individual manager's portfolios to a level satisfactory to the investment management firm and in accordance with the firm's contract with the State Board of Investment. See Note 2 – Cash, Investments, and Derivative Instruments for additional information regarding cash, investments, and derivative instruments.

Inventories

Generally, inventories for governmental funds are recorded as expenditures when purchased and are not a resource available for appropriation. The exception primarily relates to the Trunk Highway Fund (special revenue fund) and inventories are valued using weighted-average cost. Inventories maintained by the various funds are determined by annual and periodic physical counts. Inventories of proprietary funds are valued using the first-in, first-out, average cost, or specific cost methods.

Securities Lending

Securities on loan for cash collateral and the liabilities resulting from the security lending transactions are reported on the Statement of Net Position or the Balance Sheet, as appropriate, for the particular fund type or level of reporting. Securities lending income and rebate and management fees are reported separately on the Statement of Revenues, Expenditures and Changes in Fund Balances; the Statement of Revenues, Expenses and Changes in Net Position; or the Statement of Changes in Net Position, as appropriate for the particular fund type.

Restricted Net Position

Mandatory asset segregations required by bond covenants and other external restrictions are presented in enterprise funds and discretely presented component units as restricted net position. After liabilities from restricted assets are paid, any remaining restricted assets in the enterprise funds will be used for debt service.

Income Tax Credits

The Minnesota Department of Revenue processes several types of tax credits through the individual income tax system. For financial reporting purposes, income tax credits that are limited by the amount of the individual's tax liability (before considering such credits) are reported as revenue reductions. In contrast, credits for Education, Working Family, and Child and Dependent Care may be received even if they exceed the individual's tax liability. These types of credits are reported as expenditures, rather than revenue reductions, because the income tax system is, essentially, being used as a filing and payment mechanism to make grant payments to individuals.

Grant Expenditures and Liabilities Recognition

Grants are defined as nonexchange transactions because the state gives (or receives) value to another party without receiving (or giving) equal value in return. Grants are normally paid on either a reimbursement basis or an entitlement basis.

Reimbursement type grants may be awarded for specific services provided to eligible recipients, or may be made for eligible types of reimbursements. Grants paid on the reimbursement basis are recognized as expenditures and liabilities in the year in which the grantee incurs the costs of providing specific services to eligible recipients or makes eligible types of expenditures.

Entitlement type grants may be based on services provided by the grantee. The intent of the grant is to help fund such services, but the grant amount is not based on the cost of providing the service(s). Expenditures and the related liabilities for these types of entitlement grants are recognized as the service is provided if the amount owed can be reasonably estimated soon after the end of the state's fiscal year. Other types of entitlement grants are not based on the services provided or action taken by the grantee. Expenditures and the related liabilities for these types of grants are recognized in the fiscal year in which the resources were appropriated.

Compensated Absences

State employees accrue vacation leave, sick leave, and compensatory leave at various rates within limits specified in the collective bargaining agreements. Leave balances are liquidated in cash only upon termination from state employment. The current and noncurrent compensated absences liabilities for governmental funds are reported only in the government-wide Statement of Net Position. All other fund types report the liability for compensated absences as a liability of the specific fund.

Capital Assets

Capital assets, which include land, buildings, equipment, infrastructure, intangible assets, and art and historical treasures, are reported in the government-wide financial statements and the fund financial statements for proprietary and fiduciary funds. Capital assets are generally defined by the state as assets with an initial, individual cost of more than \$300,000 for buildings, \$30,000 for equipment, \$300,000 for infrastructure, \$30,000 to \$200,000 for internally generated computer software depending on the fund type, and \$30,000 for art and historical treasures. All land and easement assets are capitalized, regardless of cost. Capital assets must also have an estimated useful life of at least three years.

Capital assets are recorded at cost or, for donated assets, at fair value at the date of acquisition. An inventory of land and buildings was completed in 1985. Historical cost records for older capital assets are incomplete or not available; therefore, estimated historical costs have been used in these situations. Permanent School Fund (permanent fund) land is reported at estimated historic cost. The land included in the Permanent School Fund was granted to the state by the federal government in connection with the state being admitted to the United States. Tax forfeited land is not included in land inventory because the state does not take permanent title. When the land is sold, proceeds are distributed to local jurisdictions.

Capital assets are depreciated using the straight-line method generally based on the following useful lives: 20-50 years for buildings, 20-50 years for large improvements, 3-10 years for small improvements, 3-12 years for equipment, 8-12 years for internally generated computer software, and 20-50 years for easements. Transportation infrastructure assets using the modified approach, land, construction and development in progress, permanent easements with indefinite useful lives, and works of art and historical treasures, such as the state capitol, are not depreciated.

GASB Statement No. 34 allows an alternative (modified) approach to the recording of infrastructure assets in which costs to maintain and preserve these assets are expensed in lieu of depreciation. The transportation infrastructure capital assets of pavement and bridges are reported using the modified approach. In electing to use this option for transportation infrastructure, the state uses an asset management system which establishes minimum standards and determines, at least every three years, whether the minimum standards are being met. Disclosures of the minimum standards and the current status of the state's pavement and bridges are included in Required Supplementary Information Modified Approach for Infrastructure. See Note 6 – Capital Assets for further information on capital assets.

Current and Noncurrent Assets

At the government-wide level, assets are classified as either current or noncurrent. Governmental activity current assets are those, including cash, various receivables, and short-term investments, considered available for appropriation and expenditure. Current assets in business-type activities are those that are available or can readily be made available to meet the cost of operating or to pay current liabilities. All other assets are considered noncurrent. Assets are classified as current or noncurrent in proprietary funds, but assets are not classified at the fund level for governmental funds.

Deferred Outflows of Resources

Contributions to pension plans subsequent to the measurement date of the net pension liability and before the fiscal year end are reported as deferred outflows of resources. In addition, amounts related to the increases in the net pension liability due to changes in assumptions, changes in the primary government's proportionate share of the net pension liability, differences between expected and actual experience, and differences between projected and actual investment earnings are reported as deferred outflows of resources. These amounts are amortized as pension expense over the average of the expected remaining service lives of all employees of the applicable pension plan, with the exception of the difference between projected and actual earnings, which is amortized over five years.

Noncurrent Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business-type activities column. Long-term liabilities are the noncurrent portions of liabilities resulting from debt issuances, compensated absences, closure and postclosure care for landfills, workers' compensation claims, supplementary and second injury benefit claims, pollution remediation obligations, capital leases, net pension and other postemployment benefits, and arbitrage rebate requirements. In proprietary fund statements, these liabilities are reported as liabilities of each individual fund.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

See Note 12 – Long-Term Liabilities – Primary Government for further information.

Deferred Inflows of Resources

In the governmental funds, when an asset is recorded but the revenue is not available, the amount is reported as a deferred inflow of resources until the revenue becomes available. Amounts that are not permitted to be used until the next fiscal year remain as deferred inflows of resources in the government-wide statements. In addition, differences between the reacquisition price and the net carrying amounts on refunding general obligation bonds as well as the adjustments to the lease obligations on a capital lease restructuring due to the refunding of the debt by the lessor are reported as a deferred inflow of resources on the government-wide financial statements. These amounts are amortized as interest expense over the shorter of the remaining life of the old debt or the life of the new debt. Amounts related to the decreases in the net pension liability due to changes in assumptions, changes in the primary government's proportionate share of the net pension liability, differences between expected and actual experience, and differences between projected and actual investment earnings are reported as deferred inflows of resources. These amounts are amortized as pension expense over the average of the expected remaining service lives of all employees of the applicable pension plan, with the exception of the difference between projected and actual earnings, which is amortized over five years.

Deferred Compensation Plan

The state offers a deferred compensation plan created in accordance with Internal Revenue Service Code, Section 457. The State Deferred Compensation Fund (pension trust fund) represents the value of all assets of the plan. The plan is available to all public employees in the state and is administered by the Minnesota State Retirement System. Under this plan, compensation is deferred for income tax purposes in accordance with Section 457 and is not available to employees until termination, retirement, death, or unforeseeable emergency. In accordance with state statute, effective July 1, 1997, contributions are held for the exclusive benefit of the participants and their beneficiaries. These amounts are held in trust, in custodial accounts, or in qualifying contracts, as required by federal law. The State Board of Investment determines the investment options available to plan participants and oversees the activities of the investment managers. The majority of the assets of the plan are invested in various mutual funds. The state is not liable for any investment losses under the plan.

Net Position/Fund Balances and Fund Balance Classification Policies and Procedures

The difference between fund assets and liabilities is "Net Position" on the government-wide, proprietary, and fiduciary fund statements and "Fund Balances" on governmental fund statements.

Net Investment in Capital Assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes, or other debt attributable to the acquisition, construction, or improvement of such assets as well as deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of these assets or related debt. Significant unspent related debt proceeds are included in Restricted for Capital Projects.

Restricted Net Position represents the portion of net position that is constrained either externally by parties such as creditors or grantors, or legally through constitutional provisions or enabling legislation. Restricted net position is determined at the fund level. For a fund with more than one revenue stream, restricted net position is determined by the materiality of any restricted revenues in the fund. When both

restricted and unrestricted net position are available for use, the state policy is to use restricted resources first.

In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the state is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balance is reported as restricted when constraints placed on the use of the resources are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or, imposed by law through constitutional provisions or enabling legislation. Amounts that can only be used for specific purposes pursuant to constraints imposed by the Minnesota Legislature by passing a bill, which is signed by the Governor, are reported as committed fund balance. Those committed amounts cannot be used for any other purpose unless the Minnesota Legislature removes or changes the specified use by taking the same type of action it employed to commit those amounts. Amounts that are constrained by the state's intent to be used for specific purposes, but are neither restricted nor committed, are classified as assigned fund balances. Intent is expressed by agency heads to whom the Governor has delegated the authority to assign amounts to be used for specific purposes. Unassigned fund balance represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. Nonspendable fund balances include amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact.

The state's policy is that restricted amounts are spent first when expenditures are incurred for purposes for which both restricted or unrestricted (committed, assigned, or unassigned) amounts are available. Within unrestricted fund balance, the state's policy is that committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

Budgeting and Budgetary Control

The state operates on a two-year (biennial) budget cycle ending on June 30 of odd-numbered years. Appropriations in the biennial budget are usually for a single year; however, where specified, single year appropriations may be carried forward to the following year of the biennium. The governor's budget for the biennium is developed by Minnesota Management and Budget and presented to the Minnesota Legislature for approval. Specific appropriations are required for the majority of the expenditures from the General Fund. The accounts not requiring specific appropriations are considered perspective differences in the budgetary basis vs. GAAP reconciliation. Specific appropriations are also required for all special revenue funds except the Federal, Municipal State-Aid Street, County State-Aid Highway, Douglas J. Johnson Economic Protection Trust, Endowment, and Miscellaneous Special Revenue funds. Some appropriations are "open appropriations" for entitlement type and some interfund transfer programs. In these cases, the amount that is needed to fulfill the obligation for the fiscal year is made available. There is no limit on the amount that can be expended for the program. Estimates of the amount needed for such programs are included in the budget forecast.

Budgetary control is essentially maintained at the departmental level except for certain programs where control is at the program level. In most departments, upon notifying the governor and legislative leadership, department heads are permitted to revise budgets by transferring amounts between programs within their departments.

Unencumbered appropriation balances generally cancel to the fund at the end of the fiscal year. However, if specifically provided by law, or if statutory authority is invoked by the agency, the unencumbered balance may be carried forward between fiscal years. The accounting system maintains two separate ledgers. One is maintained primarily on a modified cash basis of accounting with certain accrual information and represents the starting point for the financial statements. The second ledger tracks information on a budgetary basis of accounting, which approximates a cash basis with the exception that, at year-end, encumbered amounts are included as expenditures of the year appropriated for budgetary reporting. The budget ledger controls expenditures by appropriation line item as established

in the legally adopted appropriation bills. A separate report showing the detail of legal level of budgetary control and actual expenditures is available from Minnesota Management and Budget.

Interfund Activity and Balances

Generally, internal service fund activity has been eliminated from the government-wide statements. Internal service fund activity from external customers is reported under governmental activities in the government-wide statements. Interfund receivables and payables have been eliminated from the government-wide Statement of Net Position, except for residual amounts between governmental and business-type activities. See Note 5 – Interfund Transactions for additional information.

Change in Reporting Entity related to Pension and Investment Trust Funds

2014 Laws of Minnesota, Chapter 296, Article 6, Section 46, transferred all members of the Duluth Teachers Retirement Fund Association to the Teachers Retirement Association as of June 30, 2015. Investment balances of \$226.1 million were reported as a change in reporting entity in the Teachers Retirement Fund (pension trust fund).

Minnesota Statutes, Section 353G, allows volunteer firefighters to be covered by the Volunteer Firefighter Retirement Fund (pension trust fund). During fiscal year 2015, seven firefighter groups joined the Volunteer Firefighter Retirement Fund managed by the Public Employees Retirement Association board of directors. Investment balances of \$2.6 million were reported as a change in reporting entity in the Volunteer Firefighter Retirement Fund.

Minnesota Statutes, Chapter 11A, Section 235, allows the State Board of Investment to invest the funds or assets of the city of Duluth's community investment trust fund in the state's Investment Trust Fund. During fiscal year 2015, investment balances of \$18.9 million transferred from the city of Duluth's Community Investment Trust Fund to the Investment Trust Fund and were reported as a change in reporting entity in the Investment Trust Fund.

Change in Fund Structure related to Investment and Pension Trust Funds

2015 Laws of Minnesota, Chapter 68, Article 14, Sections 1-31, merged the Minneapolis Employees Retirement Fund into the Public Employees Retirement Association. The transfer was reported as a change in fund structure of \$891.6 million in the Minneapolis Employees Retirement Fund (pension trust fund) and the General Employees Retirement Fund (pension trust fund).

Minnesota Statutes, Chapter 353G, allows volunteer firefighters to be covered by the Volunteer Firefighter Retirement Fund (pension trust fund). During fiscal year 2015, five firefighter groups moved from the volunteer fire accounts, part of the Supplemental Retirement Fund (investment trust fund), into the Volunteer Firefighter Retirement Fund managed by the Public Employees Retirement Association board of directors. The transfer was reported as a change in fund structure of \$1.5 million in the Supplemental Retirement Fund (investment trust fund) and the Volunteer Firefighter Retirement Fund (pension trust fund).

IRS Settlement

In the fourth quarter of 2012, the state became aware that the State Board of Investment had purchased some of the state's general obligation bonds as investments. These purchases violated Internal Revenue Service (IRS) regulations and caused those bonds to be extinguished for purposes of section 103 of the Code pursuant to Notice 88-130, 1988-52 I.R.B. 12 (December 27, 1988). The purchase of these bonds was inadvertent and was made without the intent to redeem those bonds. The state informed the IRS of the violations and worked with the IRS to resolve the violations. The state negotiated a settlement in the amount of \$537,025, which was paid to the IRS in September 2014 from the state's General Fund. The state has adopted post-issuance compliance procedures that are designed to prevent future purchases of its tax exempt bonds and has issued a directive to the State Board Investment to refrain from doing so.

Note 2 – Cash, Investments, and Derivative Instruments

Primary Government

Cash and Cash Equivalents

The majority of the primary government's cash is held in the state treasury and commingled in state bank accounts, while the majority of component unit cash is held in separate bank accounts. Cash in individual funds may be invested separately where permitted by statute; however, cash in most funds is invested as part of an investment pool. A fund's investment with the primary government's cash pools is reported as a cash equivalent. Where provided by statute, investment earnings of the primary government's pools are allocated to the individual funds. Earnings for all other participants are credited to the General Fund.

Deposits

Minnesota Statutes, Section 9.031, requires that deposits be secured by depository insurance or a combination of depository insurance and collateral securities held in the state's name by an agent of the state. The statute further requires that the insurance and collateral shall be in an amount sufficient to ensure that the deposits do not exceed 90 percent of the sum of the insured amounts and the fair value of the collateral.

Investments

The State Board of Investment (SBI) manages the majority of the state's investments. All investments undertaken by SBI are governed by the standards codified in Minnesota Statutes, Chapters 11A and 356A, Minnesota Statutes, Section 11A.24, broadly restricts investments of the primary government to obligations and stocks of United States and Canadian governments, their agencies and registered corporations, other international securities, short-term obligations of specified high quality, restricted participation as a limited partner in venture capital, real estate, or resource equity investments, and restricted participation in registered mutual funds.

Funds not invested by SBI are primarily Minnesota State Colleges and Universities' funds. Investments for these funds must also conform to the above statutes and may be further restricted by bond indentures.

Generally, when applicable, the statutes limit investments to those rated by a nationally recognized rating agency within the top four quality ratings categories. The statutes further prescribe the maximum percentage of fund assets that may be invested in various asset classes and contain specific restrictions to ensure the quality of the investments.

SBI is authorized to establish, and has established, combined investment funds used by participating public retirement and nonretirement funds. Retirement and nonretirement funds may not be commingled. Each investment fund has its own characteristics, including investment objective and risk characteristics. Within statutory requirements and based on detailed analyses of each fund, SBI has established investment guidelines and benchmarks for all funds under its management. These investment guidelines and benchmarks are tailored to the particular needs of each fund and specify investment objectives, risk tolerance, asset allocation, investment management structure, and specific performance standards.

Investment Derivative Instruments

Minnesota Statutes, Section 11A.24, provides that any agreement for put and call options and futures contracts may only be entered into with a fully offsetting amount of cash or securities. This provision applies to foreign currency forward contracts used to offset the currency risk of a security. All other derivatives are exchange traded. The purpose of the SBI derivative activity is to equitize cash in the portfolio, to adjust the duration of the portfolio, or to offset current futures positions.

The cash inflows, cash outflows, and changes in fair value of investment derivatives are reported as investment income. The June 30, 2015, fair value of investment derivatives is reported as investments.

Synthetic Guaranteed Investment Contract (SGIC): SBI maintains a fully benefit-responsive SGIC for the Supplemental Investment Pool - Fixed Interest Account of the pension trust and investment trust funds portfolio. The investment objective of the Fixed Interest Account is to protect investors in defined contribution and deferred compensation plans from loss of their original investment and to provide a competitive interest rate. On June 30, 2015, the SGIC had a portfolio of well diversified high quality investment grade fixed income securities with a fair value of \$1,370,701,000 that is \$24,336,000 in excess of the value protected by the wrap contract. The Fixed Income Account also includes a liquid investment pool with a fair value of \$146,929,000.

The following table summarizes, by derivative type, the investment derivative activity and June 30 positions for fiscal year 2015:

Primary Government Derivative Activity for the Year Ended June 30, 2015 By Derivative Type (In Thousands)				
	Change in Fair Value	Year End Notional Amount	Year End Fair Value	
Governmental Activities:				
Futures	\$ 6,518	\$ -	\$ -	
Fiduciary Activities:				
Futures	\$ 12,213	\$ (861,966)	\$ -	
Futures Options Bought	(2,039)	5,448	64	
Futures Options Written	3,722	(6,589)	(576)	
FX Forwards	8,360	389,330	5,329	
Warrants/Stock Rights	(338)	991	1,561	
	<u>\$ 21,918</u>	<u>\$ (472,786)</u>	<u>\$ 6,378</u>	

Credit Risk: Minnesota is exposed to credit risk through eight counter parties in foreign currency forward (FX Forward) contracts used to offset the currency risk of a security. The state's FX Forward counter parties combined exposes the state to a maximum loss of \$7,799,000 should these counter parties fail to perform. These counter parties have Standard & Poor's (S&P) credit ratings of BBB+ or better. The primary government, excluding pension and investment trust funds, had no exposure to counter party risk.

Foreign Currency Risk: Currency futures and foreign stock index futures are exposed to foreign currency risk. Their currency risks are included in the investment Foreign Currency Risk schedule of this note.

Component Unit Derivative Activity: Derivative activity of the state's component units is disclosed in the last section of this note.

Interest Rate Risk – Investments

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The state does not have a policy on interest rate risk. The contracts between SBI and investment managers contain the guidelines and limitations regarding interest rate risk. Debt securities are constrained around the quality rating, sector mix, and duration of the Barclays Capital U.S. Aggregate Bond Index. Interest rate risk information is presented using the weighted average maturity method, which expresses investment time horizons, the period when investments become due and payable in years or months, weighted to reflect the dollar size of individual investments within investment type.

Credit Risk of Debt Security Investments

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the holders of the investment. Minnesota Statutes limit investments in debt securities to the top four quality ratings categories by a nationally recognized rating agency. SBI may also invest in unrated corporate obligations or in corporate obligations that are not rated among the top four quality categories provided that:

Unrated Corporate Obligations

- Aggregate value of these obligations may not exceed 5 percent of the fund for which the state board is investing;
- SBI's participation is limited to 50 percent of a single offering; and
- SBI's participation is limited to 25 percent of the issuer's unrated obligations.

Corporate Stock

- Aggregate value of corporate stock may not exceed 85 percent of the market or book value, whichever is less, of a fund.
- Generally, investment in corporate stock may not exceed 5 percent of the total outstanding shares of any one corporation.

The state does not have a credit risk policy that is more stringent than the statutory requirements. The contracts between SBI and investment managers include guidelines or limitations regarding credit risk. The exposure to credit risk is based on the lower of S&P or Moody's Quality Ratings. For clarity of reporting, Moody's ratings are displayed in this exhibit using the comparable S&P rating.

Primary Government Governmental, Proprietary, and Agency Funds Investments and Cash Equivalent Investments Credit Risk Exposure Year Ended June 30, 2015 (In Thousands)	
Quality Rating	Fair Value
AAA	\$ 431,172
AA	221,531
A	2,253,345
BBB	517,332
BB	73,813
B	2,577
CCC	1,016
CC	3,638
Unrated	3,406,048
Agencies	1,883,013
U.S. Governments	2,308,009
Total Debt Securities	\$ 11,101,494

Primary Government Governmental, Proprietary, and Agency Funds Investments and Cash Equivalent Investments Interest Rate Risk Year Ended June 30, 2015 (In Thousands)		
Security Type	Fair Value	Weighted Average Maturity in Years
U.S. Treasury	\$ 2,007,567	2.06
U.S. Agencies	1,165,674	1.27
Mortgage-backed Securities	160,069	11.04
State or Local Government Bonds	114,564	3.36
Corporate Bonds	2,204,780	2.28
Yankee Bonds	620,326	1.03
Short Term Notes	4,828,514	0.25
Total Debt Securities	\$ 11,101,494	
Equity Investments:		
Corporate Stock	\$ 1,343,091	
Other Investments:		
Escheat Property	\$ 17,726	
Money Market Accounts	10,873	
Total Other Investments	\$ 28,599	
Total Investments	\$ 12,473,184 ⁽¹⁾	

⁽¹⁾ Total investments are less than the amount shown on the face of the financial statements as amounts do not include cash on hand.

Primary Government Pension Trust and Investment Trust Funds Investments and Cash Equivalent Investments Credit Risk Exposure Year Ended June 30, 2015 (In Thousands)	
Quality Rating	Fair Value
AAA	\$ 1,125,090
AA	246,047
A	1,137,322
BBB	2,755,665
BB	1,327,637
B	250,368
CCC	63,797
CC	45,605
C	3,017
D	20,101
Unrated	2,696,009
Agencies	4,369,641
U.S. Governments	<u>3,449,407</u>
Total Debt Securities	<u>\$ 17,489,706</u>

Primary Government Pension Trust and Investment Trust Funds Investment Pools - Investments and Cash Equivalent Investments Interest Rate Risk Year Ended June 30, 2015 (In Thousands)		
Security Type	Fair Value	Weighted Average Maturity in Years
U.S. Treasury	\$ 3,447,480	9.24
U.S. Agencies	774,254	4.76
Mortgage-backed Securities	5,234,385	4.73
State or Local Government Bonds	164,766	15.88
Corporate Bonds	3,922,430	9.39
Yankee Bonds	1,114,272	8.03
Foreign Country Bonds	70,324	14.86
Asset-backed Securities	843,663	2.89
Short Term Notes	<u>1,918,132</u>	0.23
Total Debt Securities	<u>\$ 17,489,706</u>	
Other Investments		
Guaranteed Investment Account		
Synthetic Guaranteed Investment Contract (SIC)	\$ 1,346,364	
Short Term Investment Pool	<u>146,929</u>	
Total Guaranteed Investment Account	\$ 1,493,293	
Futures Options	(512)	
Mutual Funds	<u>6,452,596</u>	
Total Other Investments	<u>\$ 7,945,377</u>	
Equity Investments:		
Corporate Stock	\$ 38,165,434	
Alternative Equities	7,346,306	
Stock Rights/Warrants	<u>1,561</u>	
Total Equity Investments	<u>\$ 45,513,301</u>	
Total Investments	<u>\$ 70,948,384⁽¹⁾</u>	

⁽¹⁾Total Investments do not include \$5,123 of cash that is included in the cash and cash equivalent investments line on the pension and investments trust funds statements.

Concentration of Credit Risk – Investments

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The state does not have a formal policy regarding concentration of credit risk for rated corporate debt securities that are among the top four quality categories. For other types of investments, Minnesota Statutes, Section 11A.24, established investment parameters which are outlined in the "Credit Risk of Debt Security Investments" section of this note. SBI determined the concentration of credit risk based on security identification number.

The state did not have exposure to a single issuer that equals or exceeds five percent of the overall portfolio as of June 30, 2015, and therefore, there is no concentration of credit risk.

Foreign Currency Risk – Investments

Foreign currency risk is the risk that changes in currency exchange rates will adversely affect the fair value of an investment or a deposit. SBI has established guidelines to be used by investment managers for international investing. Under these guidelines, countries are categorized based on a country's legal structures and standings regarding worker and human rights issues. Managers may invest in countries with legal structures that generally respect the rights of workers and human rights without additional notification of SBI. Investment managers who wish to invest in other countries must either notify SBI in writing or appear before SBI, depending on the country involved. Managers with authority to invest in foreign securities are given authority to hedge foreign currency through forward contracts to avoid currency losses.

The primary government, excluding pension trust and investment trust funds, had no exposure to foreign currency risk as of June 30, 2015.

**Pension Trust and Investment Trust Funds
Foreign Currency Risk
International Investment Securities at Fair Value
As of June 30, 2015
(In Thousands)**

Currency	Cash	Debt	Equity
Australian Dollar	\$ 2,350	\$ -	\$ 398,668
Brazilian Real	55	-	97,460
Canadian Dollar	3,204	534	549,077
Danish Krone	73	-	153,167
Euro Currency	6,176	49,709	2,337,584
Hong Kong Dollar	3,713	-	689,867
Indian Rupee	60	-	187,763
Japanese Yen	33,650	-	1,596,016
New Taiwan Dollar	284	-	160,483
New Zealand Dollar	577	-	9,130
Norwegian Dollar	1,291	-	41,637
Pound Sterling	13,561	15,767	1,396,289
Singapore Dollar	1,939	-	82,846
South African Rand	235	-	108,324
South Korean Won	2	-	177,433
Swedish Krona	130	-	184,795
Swiss Franc	38	-	592,454
Other	356	-	296,201
Total	\$ 67,694	\$ 66,010	\$ 9,059,194

Custodial Risk – Investments

Custodial risk for investments is the risk that, in the event of a failure of the counterparty, the state will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. Investments are held in the state's name and collateral for repurchase agreements is held in the state's name by third party agents. The primary government does not have a formal policy for custodial credit risk.

Securities Lending

Minnesota Statutes do not prohibit the state from participating in securities lending transactions. The state has, by a Securities Lending Authorization Agreement, authorized State Street Bank and Trust Company (State Street) to act as agent in lending state securities to approved borrowers. State Street, as agent, enters into Securities Loan Agreements with borrowers.

During the fiscal year, State Street lent, on behalf of the state, certain securities held by State Street as custodian and received cash or other collateral including securities issued or guaranteed by the United States government. State Street does not have the ability to pledge or sell collateral securities absent a borrower default. Borrowers were required to deliver collateral for each loan in amounts equal to at least 100 percent of the fair value of the loaned securities.

Pursuant to the Securities Lending Authorization Agreement, State Street had an obligation to indemnify the state in the event of default by a borrower. There were no failures by any borrower to return loaned securities or pay distributions thereon during the fiscal year that resulted in a declaration or notice of default of the borrower.

During the fiscal year, the state and the borrowers maintained the right to terminate securities lending transactions upon notice. The cash collateral received on each loan, together with the cash collateral of other qualified tax-exempt plan lenders, was invested in a collective investment pool. As of June 30, 2015, such investment pool had an average duration of 1.29 days and an average weighted maturity of 84.73 days for USD collateral.

Because the loans were terminable at will, their duration did not generally match the duration of the investments made with cash collateral. On June 30, 2015, the state had no credit risk exposure to borrowers because the amounts the state owed the borrowers exceeded the amounts the borrowers owed the state.

The fair value of collateral held and the fair value of securities on loan for the state as of June 30, 2015, were \$12,516,561,000 and \$11,945,527,000, respectively. Securities received as collateral for which the state does not have the ability to pledge or sell unless the borrower defaults are not reported as assets and liabilities in the Statement of Net Position. Cash collateral of \$6,312,206,000 is reported in the Fiduciary Funds Statement of Net Position as an asset and correspondingly on the statement as a liability. Some component units that are allocated a portion of the collateral have a December 31 year end.

Component Units

Housing Finance Agency

As of June 30, 2015, Housing Finance Agency (HFA) had \$383,438,000 of cash and cash equivalents and \$1,404,252,000 of investments. As of June 30, 2015, \$376,990,000 of deposits and \$1,342,723,000 of investment securities were subject to custodial credit risk. HFA investments have weighted average maturities ranging from under one month (certificates of deposit) to 2.1 – 28.2 years.

HFA cash equivalents included \$6,448,000 of investment agreements, which are generally uncollateralized interest-bearing contracts.

HFA investments had an estimated fair market value of \$1,404,252,000 as of June 30, 2015. Included in these investments were \$70,683,000 in U.S. Treasuries (not rated), and \$1,305,850,000 in U.S. Agencies having an S&P rating of 'AA+' and Moody's Investors Services rating of 'Aaa'. An additional \$34,165,000 in municipal debt investments had an S&P rating of 'AA' and Moody's Investors Services rating of 'Aa2.'

HFA had investments in single issuers as of June 30, 2015, excluding investments issued or explicitly guaranteed by the U.S. Government that exceeded five percent or more of total investments. These investments of \$305,874,000 were issued by Federal National Mortgage Association.

HFA has entered into interest rate swap agreements to hedge its issuance of variable rate mortgage revenue bonds for the objective of reducing HFA's cost of capital compared to using long-term fixed rate bonds. These interest rate swap agreements have been determined to be effective hedges by HFA's consultant and are reported at fair value as of June 30, 2015, as Interest Rate Swap Agreements deferred inflows of resources. The change in fair value for fiscal year 2015 is reported in "Deferred Loss on Interest Swap Agreements" deferred outflows of resources.

As of June 30, 2015, HFA had five and six interest rate swap agreements with counterparties the Bank of New York Mellon and Royal Bank of Canada for total notional amounts of \$73,735,000 and \$124,885,000

having fair values of (\$4,316,000) and (\$8,333,000), respectively. For these counterparties, respectively, the increases in fair values for fiscal year ended June 30, 2015, were \$1,647,000 and \$5,290,000.

The fair value of the swap represents HFA's potential exposure to credit risk. The counterparties, the Bank of New York Mellon and Royal Bank of Canada, have been rated by Moody's as 'AA', and 'Aa3', respectively, and by S&P as 'Aa2', and 'AA-', respectively.

All swaps are pay-fixed/receive-variable with initial notional amounts that matched the original principal amounts and have terms which reduce the notional amounts to approximately follow the anticipated reductions in outstanding principal. HFA has also purchased the right, generally based upon a 300 percent PSA prepayment rate (the standard prepayment model of the Security Industries and Financial Market Association) on the underlying mortgage loans, to further reduce the notional balances of the swaps as necessary to match outstanding principal amounts of the associated bonds. HFA also has the right to terminate outstanding swaps in whole or in part at any time if it is not in default. The swap contracts may also be terminated by the counterparties but are generally limited to HFA payment default or other HFA defaults that remain uncured for 30 days.

The variable rate HFA pays on its bonds resets weekly, but the variable rate received on its swaps is based upon a specified percentage of the one month taxable LIBOR rate or the SIFMA index rate. This exposes HFA to basis risk (the risk that the rates do not equal), and this risk will vary over time due to inter-market conditions.

HFA assumes the risk that changes in the tax code may vary from the historical long-term relationship between taxable and tax-exempt short-term interest rates for economic reasons.

Metropolitan Council

As of December 31, 2014, Metropolitan Council (MC), had \$403,271,000 in cash and cash equivalents and \$706,466,000 in investments. Of this amount, \$840,040,000 was subject to rating. Using the Moody's Investors Services rating scale, \$633,813,000 of these investments were rated 'Aaa', while \$206,227,000 were not rated. U.S. Treasury State and Local Government Securities (SLGS) of \$223,369,000 and net outstanding checks of \$46,328,000 comprise the remaining cash and investment amount.

MC has investment policies to address its various types of investment risks. Several MC investment holdings are subject to custodial credit risk. Of the \$138,529,000 U.S. agency investments, MC has a custodial credit risk exposure of \$2,014,000 because the related securities are held by a custodial agent in the broker's name.

MC has adopted a simulation model of reporting investment sensitivity to fluctuation in interest rates. Assumptions are made of interest rate changes of 50, 100, 150, and 200 basis points with interest rate changes occurring on December 31, 2014. The investment portfolio has an average yield of 1.15 percent, modified duration of 2.68 years, effective duration of 1.83 years, and convexity of -0.36.

The following table presents the estimated fair value of MC investments subject to interest rate risk using the simulation model.

Major Component Unit Metropolitan Council Fair Value of Investments As of December 31, 2014 (In Thousands)		Estimated Fair Value
Fair Value of Portfolio Before Basis Point Increase	\$	1,112,087
Fair Value of Portfolio After Basis Point Increase of:		
50 Points	\$	1,104,033
100 Points	\$	1,098,159
150 Points	\$	1,091,998
200 Points	\$	1,085,913

MC has used commodity futures as an energy forward pricing mechanism (EFP) permitted by Minnesota Statutes, Section 473.1293. Statutorily, MC may not hedge more than 100 percent of the projected consumption of any of its commodities and only up to 23 months into the future. Since 2004, MC has hedged most of its annual diesel fuel consumption. The hedging transactions are separate from fuel purchase transactions. For 2014, MC performed a statistical analysis and determined that the liquidated hedges were essentially effective.

As of December 31, 2014, MC had 283 New York Mercantile Exchange (NYMEX) heating oil futures contracts (11.9 million gallons) acquired from May 2, 2013, through December 2, 2014, to terminate on dates from January 30, 2015, through September 30, 2016. As of December 31, 2014, the heating oil futures contracts had a fair value of \$22,522,000.

MC is using NYMEX heating oil futures to hedge diesel fuel consumption. MC will be exposed to basis risk if the prices significantly deviate from each other. Historically, there has been a strong correlation between the two products.

University of Minnesota

As of June 30, 2015, University of Minnesota (U of M), including its discretely presented component units, had \$446,934,000 of cash and cash equivalents and \$4,735,810,000 of investments. U of M's discretely presented component units do not classify investments according to risk because these entities prepare their financial statements under standards set by the Financial Accounting Standards Board. Excluding discretely presented component units, U of M reported cash and cash equivalents of \$331,727,000 and investments of \$2,243,803,000.

As of June 30, 2015, U of M's bank balance of \$185,507,000 was uninsured and uncollateralized.

U of M maintains centralized management for substantially all of its cash and investments. The Board of Regents establishes U of M's investment policies and objectives. U of M uses internal investment pools designed to meet respective investment objectives within established risk parameters for each pool.

U of M has established policies to address the various types of investment risks. U of M uses S&P ratings and duration as a measure of a debt investment's exposure to fair value changes arising from changing

interest rates. As of June 30, 2015, \$1,326,862,000 of investment in securities was subject to quality rating and interest rate risk. This amount was rated as follows:

- \$1,178,251,000 was rated AA or better
- \$136,441,000 was rated BBB to A
- \$12,170,000 was not rated

The securities subject to interest rate risk were comprised of the following:

- \$761,345,000 in government agencies with weighted average maturities of 1.9 to 2.7 years
- \$97,487,000 in mortgage-backed securities with a weighted average maturity of 19.4 years
- \$188,329,000 in cash and cash equivalents with a weighted average maturity of 0.0 years
- \$267,531,000 in mutual funds with a weighted average maturity of 5.5 years

As of June 30, 2015, U of M had \$215,239,000 of equity investments subject to foreign currency risk. The two largest components of this amount are \$65,341,000 in Euro Currency and \$37,232,000 in British Pound Sterling.

As of June 30, 2015, the U of M has one pay-fixed, receive-variable swap that is considered ineffective. At June 30, 2015, the total fair value was (\$6,838,000), with changes in fair value reported as investment income.

U of M is exposed to interest rate risk, and termination risk upon default of the other party.

Nonmajor Component Units

Nonmajor Component Units Cash, Cash Equivalents, and Investments As of December 31, 2014, or June 30, 2015, as applicable (In Thousands)		
Component Unit	Cash and Cash Equivalents	Investments
Agricultural and Economic Development Board	\$ 2,171	\$ 19,849
National Sports Center Foundation	1,031	-
Office of Higher Education	423,239	-
Public Facilities Authority	327,003	33,579
Rural Finance Authority	16,385	-
Workers' Compensation Assigned Risk Plan	10,267	293,575
Minnesota Sports Facilities Authority	12,180	7,475
Total	\$ 792,276	\$ 354,478

Note 3 – Disaggregation of Receivables

	Primary Government Components of Net Receivables Government-wide As of June 30, 2015 (In Thousands)			Total
	General Fund ⁽²⁾	Federal Fund	Nonmajor Governmental Funds ⁽¹⁾	
Governmental Activities				
Taxes:				
Corporate and Individual	\$ 979,827	\$ -	\$ -	\$ 979,827
Sales and Use	453,213	-	24,472	477,685
Property	412,167	-	-	412,167
Health Care Provider	290,937	-	124,611	415,548
Motor Vehicle/Fuel	-	-	71,640	71,640
Child Support	51,657	51,887	348	103,892
Workers' Compensation	-	-	95,433	95,433
Other	348,377	341,641	108,759	798,777
Net Receivables	\$ 2,536,178	\$ 393,528	\$ 425,263	\$ 3,354,969
Business-type Activities				
	State Colleges and Universities	Unemployment Insurance	Nonmajor Enterprise Funds	Total
Insurance Premiums	\$ -	\$ 342,806	\$ -	\$ 342,806
Tuition and Fees ⁽³⁾	57,263	-	-	57,263
Other	2,238	-	40,696	42,934
Net Receivables	\$ 59,501	\$ 342,806	\$ 40,696	\$ 443,003
Total Government-wide Net Receivables				\$ 3,797,972

⁽¹⁾Includes \$6,739 for Internal Service Funds.

⁽²⁾Includes \$748 Interfund Receivables from Fiduciary Funds reclassified to Accounts Receivable on the Government-wide Statement of Net Position.

⁽³⁾The revenue associated with tuition and fees is reduced by a scholarship allowance of \$338,320.

Accounts receivable are reported net of allowances for uncollectible amounts. Significant uncollectible amounts are:

- Corporate and Individual Taxes \$128,247,000
- Sales and Use Taxes \$36,332,000
- Child Support \$220,804,000

Receivable balances not expected to be collected within one year are:

- Corporate and Individual Taxes \$178,516,000
- Sales and Use Taxes \$80,076,000
- Child Support \$99,465,000
- Health Care Provider \$108,151,000
- Other Receivables \$189,551,000

Note 4 – Loans and Notes Receivable

	Primary Government					Total Loans and Notes Receivable
	General Fund	Federal Fund	Nonmajor Special Revenue Funds	Capital Projects Funds	State Colleges and Universities Fund	
Student Loan Program	\$ -	\$ -	\$ -	\$ -	\$ 29,393	\$ 29,393
Economic Development	41,045	5,593	59,720	-	-	106,358
School Districts	48,311	-	-	-	-	48,311
Agricultural, Environmental and Energy Resources	-	-	57,786	-	-	57,786
Transportation	-	-	14,151	93	-	14,244
Other	5,108	-	698	-	-	5,806
Total	\$ 94,464	\$ 5,593	\$ 132,355	\$ 93	\$ 29,393	\$ 261,898

**Component Units
Loans and Notes Receivable
As of December 31, 2014, or June 30, 2015, as applicable
(In Thousands)**

Housing Finance Authority	\$ 1,348,525
Metropolitan Council	48,368
University of Minnesota	83,933
Agricultural and Economic Development Board	228
Office of Higher Education	569,200
Public Facilities Authority	1,820,500
Rural Finance Authority	50,327
Total	\$ 3,921,081

Note 5 – Interfund Transactions

Primary Government

During normal operations, the state processes routine transactions between funds, including loans, expenditures, and transfers of resources for administrative and program services, debt service, and compliance with legal mandates.

In the fund financial statements, these transactions are generally recorded as transfers in/out and interfund receivables/payables. Transfers generally represent legally authorized transfers between funds authorized to receive revenue and funds authorized to make expenditures, and do not represent reimbursement of expenditures.

Primary Government Interfund Receivables and Payables As of June 30, 2015 (In Thousands)	
Due to the General Fund From:	
Federal Fund	\$ 1,204
Nonmajor Governmental Funds	54,667
Nonmajor Enterprise Funds	27,628
Internal Service Funds	25,000
Fiduciary Funds	748
Total Due to General Fund From Other Funds	\$ 109,247
Due to the Federal Fund From:	
Nonmajor Governmental Funds	\$ 3,230
Unemployment Insurance Fund	286
Total Due to Federal Fund From Other Funds	\$ 3,516
Due to the State Colleges and Universities Fund From:	
Nonmajor Governmental Funds	\$ 28,622
Total Due to State Colleges and Universities Fund From Other Funds	\$ 28,622
Due to the Nonmajor Enterprise Funds From:	
General Fund	\$ 1,299
Nonmajor Governmental Funds	2,000
Nonmajor Enterprise Funds	1,773
Total Due to Nonmajor Enterprise Funds From Other Funds	\$ 5,072
Due to Fiduciary Funds From:	
Fiduciary Funds	\$ 6,262
Total Due to Fiduciary Funds From Other Funds	\$ 6,262
Due to the Nonmajor Governmental Funds From:	
General Fund	\$ 86,951
State Colleges and Universities Fund	26,688
Unemployment Insurance Fund	21,560
Nonmajor Governmental Funds	46,130
Nonmajor Enterprise Funds	2,470
Total Due to Nonmajor Governmental Funds From Other Funds	\$ 183,799

Primary Government Interfund Transfers Year Ended June 30, 2015 (In Thousands)	
Transfers to the General Fund From:	
Federal Fund	\$ 55,364
Nonmajor Governmental Funds	79,928
Nonmajor Enterprise Funds	111,781
Internal Service Funds	26,917
Total Transfers to General Fund From Other Funds	\$ 273,990
Transfers to the Federal Fund From:	
Unemployment Insurance Fund	\$ 282
Nonmajor Governmental Funds	1,563
Total Transfers to Federal Fund From Other Funds	\$ 1,845
Transfers and Capital Contributions to the State Colleges and Universities Fund From:	
General Fund	\$ 622,237
Nonmajor Governmental Funds	55,034
Total Transfers and Capital Contributions to State Colleges and Universities Fund From Other Funds	\$ 677,271
Transfers to Fiduciary Funds From:	
General Fund	\$ 49,686
Fiduciary Funds	31,134
Total Transfers to Fiduciary Funds From Other Funds	\$ 80,820
Transfers to the Nonmajor Governmental Funds From:	
Federal Fund	\$ 1,431,469 ⁽¹⁾
Unemployment Insurance Fund	100
Nonmajor Governmental Funds	9,144
Nonmajor Enterprise Funds	211,057
Internal Service Funds	25,746
Total Transfers to Nonmajor Governmental Funds From Other Funds	\$ 1,678,818
Transfers to the Nonmajor Enterprise Funds From:	
General Fund	\$ 8,638
Nonmajor Governmental Funds	15,390
Total Transfers to Nonmajor Enterprise Funds From Other Funds	\$ 24,028
Transfers to Internal Service Funds From:	
Nonmajor Governmental Funds	\$ 2
Total Transfers to Internal Service Funds From Other Funds	\$ 2

⁽¹⁾ During the fiscal year ended June 30, 2015, \$455,000 was transferred from the General Fund to the Health Care Access Fund (special revenue fund) to cover a one-time shift of Medical Assistance expenditures from the General Fund to the Health Care Access Fund. The one-time shift of Medical Assistance expenditures will occur in Fiscal Year 2016.

Primary Government and Component Units Receivables and Payables As of June 30, 2015 (In Thousands)		
	Due From Primary Government	Due To Primary Government
Component Units		
Major Component Units:		
Metropolitan Council	\$ 78,599	\$ -
University of Minnesota	6,278	17,844
Total Major Component Units	\$ 84,877	\$ 17,844
Nonmajor Component Units	\$ 39,431	\$ 108,282
Total Component Units	\$ 124,308	\$ 126,126
	Due From Component Units	Due To Component Units
Primary Government		
Major Governmental Funds:		
General Fund	\$ 12,829	\$ 27,206
Federal Fund	-	3,612
Total Major Governmental Funds	\$ 12,829	\$ 30,818
Nonmajor Governmental Funds	\$ 73,237	\$ 42,699
Nonmajor Enterprise Funds	-	6
Total Primary Government	\$ 86,066	\$ 73,523 ⁽¹⁾

⁽¹⁾ Due to Component Units on the Government-wide Statement of Net Position totals \$83,861 and includes \$10,338 of loans payable to the Public Facilities Authority (component unit) that are not fund level liabilities.

The Due To Primary Government balance exceeds the Due From Component Units balance by \$40,060,000 because Metropolitan Council, Workers' Compensation Assigned Risk Plan, National Sports Center Foundation, and Minnesota Sports Facilities Authority use a different fiscal year end than the primary government. The \$50,785,000 difference between the Due From Primary Government balance and the Due To Component Units balance is also due to these different fiscal year ends as well as the \$10,338,000 loans payable disclosed above.

Note 6 – Capital Assets

Primary Government

Primary Government Capital Asset Activity Government-wide Governmental Activities Year Ended June 30, 2015 (In Thousands)				
	Beginning	Additions	Deductions	Ending
Governmental Activities				
Capital Assets not Depreciated:				
Land	\$ 2,222,072	\$ 175,722	\$ (7,814)	\$ 2,389,980
Buildings, Structures, Improvements	40,051	1,392	-	41,443
Construction in Progress	347,513	268,796	(292,786)	323,523
Development in Progress	96,011	35,075	(8,378)	124,708
Infrastructure	8,985,905	582,195	(15,777)	9,552,323
Easements	345,088	18,453	(78,998)	284,543
Art and Historical Treasures	6,756	1,012	(545)	7,223
Total Capital Assets not Depreciated	\$ 12,045,396	\$ 1,082,645	\$ (404,298)	\$ 12,723,743
Capital Assets Depreciated:				
Buildings, Structures, Improvements	\$ 2,695,503	\$ 247,996	\$ (3,994)	\$ 2,939,505
Infrastructure	229,525	55,830	(1,081)	284,274
Internally Generated Computer Software	76,647	21,746	(23)	98,370
Easements	5,363	102	(32)	5,433
Equipment, Furniture, Fixtures	688,485	72,737	(40,537)	700,685
Total Capital Assets Depreciated	\$ 3,675,523	\$ 398,411	\$ (45,667)	\$ 4,028,267
Accumulated Depreciation for:				
Buildings, Structures, Improvements	\$ (1,091,705)	\$ (69,756)	\$ 251	\$ (1,161,210)
Infrastructure	(61,213)	(7,091)	279	(68,025)
Easements	(1,116)	(361)	1	(1,476)
Internally Generated Computer Software	(29,664)	(10,385)	-	(40,049)
Equipment, Furniture, Fixtures	(434,534)	(52,326)	35,626	(451,234)
Total Accumulated Depreciation	\$ (1,618,232)	\$ (139,919)	\$ 36,157	\$ (1,721,994)
Total Capital Assets Depreciated, Net	\$ 2,057,291	\$ 258,492	\$ (9,510)	\$ 2,306,273
Governmental Act. Capital Assets, Net	\$ 14,102,687	\$ 1,341,137	\$ (413,808)	\$ 15,030,016

Capital outlay expenditures in the governmental funds totaled \$1,058,477,000 for fiscal year 2015. Donations of general capital assets received during fiscal year 2015 were valued at \$21,535,000. Transfers of \$371,542,000 were primarily from construction in progress for completed projects. Internal service funds transfers of cost totaling \$158,000 and accumulated depreciation of \$52,000 occurred between buildings, structures, and improvements and infrastructure. Additions in internal service funds were \$29,344,000.

General capital assets purchased with resources provided by outstanding capital lease agreements in governmental activities as of June 30, 2015, consisted of buildings with a cost of \$180,050,000.

**Primary Government
Capital Asset Activity
Government-wide Business-type Activities and Fiduciary Funds
Year Ended June 30, 2015
(In Thousands)**

	Beginning	Additions	Deductions	Ending
Business-type Activities				
Capital Assets not Depreciated:				
Land	\$ 90,848	\$ 1,172	\$ -	\$ 92,020
Construction in Progress	173,687	118,746	(69,320)	223,113
Total Capital Assets not Depreciated	\$ 264,535	\$ 119,918	\$ (69,320)	\$ 315,133
Capital Assets Depreciated:				
Buildings, Structures, Improvements	\$ 3,190,347	\$ 74,869	\$ (786)	\$ 3,264,430
Infrastructure	-	95	-	95
Library Collections	43,880	5,712	(7,073)	42,519
Internally Generated Computer Software	12,928	1,306	(1,990)	12,244
Equipment, Furniture, Fixtures	353,340	18,974	(13,714)	356,600
Total Capital Assets Depreciated	\$ 3,600,495	\$ 100,956	\$ (23,563)	\$ 3,677,888
Accumulated Depreciation for:				
Buildings, Structures, Improvements	\$ (1,425,901)	\$ (98,873)	\$ 731	\$ (1,524,043)
Infrastructure	-	(50)	-	(50)
Library Collections	(25,867)	(6,074)	7,073	(24,868)
Internally Generated Computer Software	(6,916)	(1,454)	1,944	(6,426)
Equipment, Furniture, Fixtures	(238,096)	(25,307)	13,665	(249,738)
Total Accumulated Depreciation	\$ (1,696,780)	\$ (131,756)	\$ 23,413	\$ (1,805,125)
Total Capital Assets Depreciated, Net	\$ 1,903,715	\$ (30,802)	\$ (150)	\$ 1,872,763
Business-type Act. Capital Assets, Net	\$ 2,168,250	\$ 89,116	\$ (69,470)	\$ 2,187,896
Fiduciary Funds				
Capital Assets not Depreciated:				
Land	\$ 429	\$ -	\$ -	\$ 429
Total Capital Assets not Depreciated	\$ 429	\$ -	\$ -	\$ 429
Capital Assets Depreciated:				
Buildings	\$ 29,763	\$ -	\$ -	\$ 29,763
Equipment, Furniture, Fixtures	24,144	8,701	(110)	32,735
Total Capital Assets Depreciated	\$ 53,907	\$ 8,701	\$ (110)	\$ 62,498
Accumulated Depreciation for:				
Buildings	\$ (9,722)	\$ (682)	\$ -	\$ (10,404)
Equipment, Furniture, Fixtures	(4,402)	(2,173)	109	(6,466)
Total Accumulated Depreciation	\$ (14,124)	\$ (2,855)	\$ 109	\$ (16,870)
Total Capital Assets Depreciated, Net	\$ 39,783	\$ 5,846	\$ (1)	\$ 45,628
Fiduciary Funds, Capital Assets, Net	\$ 40,212	\$ 5,846	\$ (1)	\$ 46,057

Transfers in Business-type Activities of \$69,333,000 were primarily from construction in progress for completed projects. Transfers of accumulated depreciation of \$50,000 occurred between buildings, structures, and improvements and infrastructure.

Primary Government Depreciation Expense Government-wide Year Ended June 30, 2015 (In Thousands)	
Governmental Activities:	
Agricultural, Environmental & Energy Resources	\$ 14,351
Economic and Workforce Development	2,999
General Education	5,131
General Government	26,310
Health and Human Services	15,668
Public Safety and Corrections	27,754
Transportation	33,916
Internal Service Funds	13,738
Total Governmental Activities	<u>\$ 139,867</u>
Business-type Activities:	
State Colleges and Universities	\$ 115,814
Lottery	660
Other	15,234
Total Business-type Activities	<u>\$ 131,708</u>

Primary Government Significant Project Authorizations and Commitments As of June 30, 2015 (In Thousands)		
Authorization	Administration	Transportation
	\$ 586,545	\$ 991,504
Less: Expended through June 30, 2015	(217,322)	(588,917)
Less: Unexpended Commitment	(282,874)	(325,259)
Remaining Available Authorization	<u>\$ 86,349</u>	<u>\$ 77,328</u>

Land in the Permanent School Fund was donated by the federal government and valued at the estimated fair value at the time of donation. Total acres on June 30, 2015, were 2,513,335.

Component Units

	Component Units Capital Assets As of December 31, 2014, or June 30, 2015, as applicable (In Thousands)				
	Housing Finance Agency	Metropolitan Council	University of Minnesota	Nonmajor Component Units	Totals
Capital Assets not Depreciated:					
Land	\$ -	\$ 251,219	\$ 111,563	\$ 25,660	\$ 388,442
Construction in Progress	-	303,076	224,866	356,001	883,943
Museums and Collections	-	-	67,269	-	67,269
Easements	-	-	3	50	53
Total Capital Assets not Depreciated	<u>\$ -</u>	<u>\$ 554,295</u>	<u>\$ 403,701</u>	<u>\$ 381,711</u>	<u>\$ 1,339,707</u>
Capital Assets Depreciated:					
Buildings, Structures, Improvements	-	4,088,327	3,841,112	17,945	7,947,384
Infrastructure	-	-	474,045	-	474,045
Equipment, Furniture, Fixtures	1,746	1,332,195	937,122	2,299	2,273,362
Internally Generated Software	7,535	-	161,533	-	169,068
Other Intangibles	-	-	6,904	-	6,904
Total Capital Assets Depreciated	<u>\$ 9,281</u>	<u>\$ 5,420,522</u>	<u>\$ 5,420,716</u>	<u>\$ 20,244</u>	<u>\$ 10,870,763</u>
Total Accumulated Depreciation	<u>\$ (6,832)</u>	<u>\$ (1,981,671)</u>	<u>\$ (2,867,284)</u>	<u>\$ (4,678)</u>	<u>\$ (4,860,465)</u>
Total Capital Assets Depreciated, Net ⁽¹⁾	<u>\$ 2,449</u>	<u>\$ 3,438,851</u>	<u>\$ 2,553,432</u>	<u>\$ 15,566</u>	<u>\$ 6,010,298</u>
Component Units Capital Assets, Net	<u>\$ 2,449</u>	<u>\$ 3,993,146</u>	<u>\$ 2,957,133</u>	<u>\$ 397,277</u>	<u>\$ 7,350,005</u>

⁽¹⁾ In addition to this amount, the component units of the University of Minnesota had combined capital assets with a net value of \$69,508 as of June 30, 2015.

Note 7 – Disaggregation of Payables

**Primary Government
Components of Accounts Payable
Government-wide
As of June 30, 2015
(In Thousands)**

	Governmental Activities			Total
	General Fund	Federal Fund	Nonmajor Governmental Funds ⁽¹⁾	
School Aid Programs	\$ 890,164	\$ 149,425	\$ 740	\$ 1,040,329
Tax Refunds	719,268	-	-	719,268
Medical Care Programs	631,735	1,110,473	38,500	1,780,708
Grants	238,581	139,847	230,369	608,797
Salaries and Benefits	68,591	12,663	39,487	120,741
Vendors/Service Providers	253,096	147,733	377,326	778,155
Net Payables	\$ 2,801,435	\$ 1,560,141	\$ 686,422	\$ 5,047,998
	Business-type Activities			Total
State Colleges and Universities	Unemployment Insurance	Nonmajor Enterprise Funds		
Salaries and Benefits	\$ 105,457	\$ -	\$ 1,148	\$ 106,605
Vendors/Service Providers	70,485	21,637	68,943	161,065
Net Payables	\$ 175,942	\$ 21,637	\$ 70,091	\$ 267,670
Total Government-wide Net Payables				\$ 5,315,668

⁽¹⁾ Includes \$42,827 for Internal Service Funds.

Note 8 – Pension and Investment Trust Funds

Primary Government Administered Plans

The state performs a fiduciary role for several pension trust funds. For some of these funds, the state contributes as an employer and / or a non-employer contributing entity, and performs only a fiduciary role for other funds. These trust funds are categorized as either defined benefit or defined contribution (pension trust funds) or investment trust funds.

Three plan administrators, who prepare and publish their own stand-alone comprehensive annual financial reports, including financial statements and required supplementary information, and Minnesota State Colleges and Universities (MnSCU), which publishes a stand-alone pension statement, provide the pension fund information. Each plan administrator accounts for one or more pension plans. Copies of these reports may be obtained directly from the organizations listed below. The plans implemented GASB Statement No. 67 "Financial Reporting for Pension Plans" for the year ended June 30, 2014, and the state implemented GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" for the year ended June 30, 2015.

Plan Administrator	Plans Covered
Minnesota State Retirement System (MSRS)	State Employees Retirement Fund Correctional Employees Retirement Fund Judges Retirement Fund Legislators Retirement Fund State Patrol Retirement Fund Hennepin County Supplemental Retirement Fund Health Care Savings Fund Unclassified Employees Retirement Fund Minnesota Deferred Compensation Fund
Public Employees Retirement Association (PERA)	General Employees Retirement Fund Minneapolis Employees Retirement Fund Police and Fire Fund Public Employees Correctional Fund Volunteer Firefighter Retirement Fund Defined Contribution Fund
Teachers Retirement Association (TRA)	Teachers Retirement Fund
Minnesota State Colleges and Universities	State Colleges and Universities Retirement Fund

See Note 1 – Summary of Significant Accounting and Reporting Policies for addresses of MSRS, PERA, and TRA. The address for MnSCU is included in the "Defined Contribution Funds" section of this note.

Basis of Accounting and Valuation of Investments

The plan administrators prepare financial statements using the accrual basis of accounting which is the basis used to determine the fiduciary net position used by the plans. Member and employer contributions are recognized in the period in which they are earned and become due. Expenses are recognized when the liability is incurred. Benefits and refunds are recognized when due and payable in accordance with the statutory terms of each plan.

Investments are reported at fair value, except as described below. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price. Investments that do not have an established market are reported at estimated fair value.

The individual pension trust funds participate in internal investment pools sponsored by the state and administered by the State Board of Investment (SBI). The pools function much like mutual funds, with the various pension trust funds purchasing "units" in the pool rather than individual securities. At year-end, some security purchase and sale transactions entered into by SBI were not settled, resulting in securities trades receivables and payables. These unsettled securities trades are an essential element in determining the fair value of each pension trust fund's pooled investment balance; therefore, the trades are reported in the Combining Statement of Net Position of pension trust funds as net amounts and allocated to the individual pension trust funds. As of June 30, 2015, this presentation resulted in a negative asset within the total investment pool participation.

Non-Primary Government Administered Plans

The state contributes as a non-employer contributing entity into two pension trust funds, but does not perform any other fiduciary responsibilities. Separately-issued financial statements for the St. Paul Teachers' Retirement Fund Association may be obtained at St. Paul Teachers' Retirement Association, 1619 Dayton Avenue, Room 309, St. Paul, MN 55104, and the Duluth Teachers' Retirement Fund Association at Teachers Retirement Association 60 Empire Drive, Suite 400, St. Paul, Minnesota 55103.

Plan Administrator	Plans Covered
St. Paul Teachers' Retirement Fund Association (SPTRF)	St. Paul Teachers' Retirement Fund
Duluth Teachers' Retirement Fund Association (DTRF)	Duluth Teachers' Retirement Fund

Defined Benefit Plans

Primary Government Administered Multiple-Employer Cost Sharing Plans

The State Employees Retirement Fund (SERF) covers most state employees. University of Minnesota non-faculty employees, and selected metropolitan agency employees. Sixteen employers participate in this plan. The plan provides retirement, survivor, and disability benefits. The annuity benefit formula is the greater of a step rate with a flat rate reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarial reduction for early retirement. The applicable rates if the employee was first hired before July 1, 1989, are 1.2 percent of the member's average salary for the first 10 years of allowable service and 1.7 percent for each subsequent year. The applicable rate if the employee is first hired after June 30, 1989, is 1.7 percent of high-five average salary for each year of allowable service. Annual benefits increase by 2.0 percent each year and 2.5 percent if the plan is funded at least 90 percent for two consecutive years. For the prior measurement period, the annual benefit increase was 2.0 percent with no additional increases.

The Correctional Employees Retirement Fund (CERF) primarily covers state employees who have direct contact with inmates or patients in Minnesota correctional facilities, the state operated forensic service program or the Minnesota Sex Offenders Program. Three employers participate in this plan. The plan provides retirement, survivor, and disability benefits. The annuity benefit formula is 2.4 percent of the member's high-five average salary for each year of service for employees hired before July 1, 2010, and 2.2 percent for hires after June 30, 2010. Annual benefits increase by 2.0 percent each year and 2.5 percent if the plan is funded at least 90 percent of full funding for two consecutive years. For the prior measurement period, the annual benefit increase was 2.0 percent with no additional increase.

The General Employees Retirement Fund (GERF) covers employees of various governmental units and subdivisions, including counties, cities, school districts, and related organizations. Approximately 2,000 employees participate in this plan. The plan provides retirement, survivor, and disability benefits. Basic membership includes participants who are not covered by the Social Security Act, while coordinated membership includes participants who are covered by the Act. The annuity benefit formula for each type of membership is the greater of the step rate with a flat reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarially based reduction for early retirement. The applicable rates for each year of allowable service based on the member's high-five average salary for basic members are 2.2 and 2.7 percent, and for coordinated members, 1.2 and 1.7 percent. Annual benefits increase by 1.0 percent each year and 2.5 percent if the plan is funded at least 90 percent for two consecutive years. For the prior measurement period, the benefit increase of 2.5 percent was projected to start in 2046 instead of 2031 as in the current measurement period.

The Minneapolis Employees Retirement Fund (MERF) covers employees of primarily the City of Minneapolis, Minneapolis Special School District No. 1, and Minneapolis-St. Paul Metropolitan Airports Commission. Six employers participate in this plan. MERF was closed to new members as of July 1, 1978. The plan provides retirement, survivor, and disability benefits. The annuity benefit formula is 2.0 percent of the member's high-five average salary for each of the first 10 years of service and 2.5 percent each year thereafter. Annual benefits increase by 1.0 percent each year and 2.5 percent if the plan is funded at least 90 percent for two consecutive years. For the prior measurement period, the annual benefit increase of 2.5 percent was projected to start in 2046 instead of 2031 as in the current measurement period. On January 1, 2015, this plan was merged with the General Employees Retirement Fund.

The Police and Fire Fund (P&FF) covers persons employed as police officers and firefighters by local governmental units and subdivisions. Approximately 500 employees participate in this plan. The plan provides retirement, survivor, and disability benefits. The annuity formula for each member is 3.0 percent of the member's high-five average salary for each year of service in that plan. Annual benefits increase by 1.0 percent each year and 2.5 percent if the plan is funded at least 90 percent for two consecutive years. Prior to 1981, these employees were not covered by a local relief association. The fund covers all those hired since 1980.

The Public Employees Correctional Fund (PECF) covers employees in county correctional facilities who have direct contact with inmates. Eighty county employers participate in this plan. The plan provides retirement, survivor, and disability benefits. The annuity formula for each member is 1.9 percent of the member's high-five average salary for each year of service. Annual benefits increase by 1.0 percent each year and 2.5 percent if the plan is funded at least 90 percent for two consecutive years.

The Teachers Retirement Fund (TRF) covers teachers and other related professionals employed by school districts or by the state. Approximately 590 employers participate in this plan. The plan provides retirement, survivor, and disability benefits. Basic membership includes participants who are not covered by the Social Security Act, while coordinated membership includes participants who are covered by the Act. The annuity formula for the coordinated members is the greater of a step rate with a flat reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarially based reduction for early retirement. The annuity formula for Tier I basic members is 2.2 percent for the first 10 years and 2.7 percent for each subsequent year and Tier II is 2.7 percent of the member's high-five average salary. The annuity formula for Tier I coordinated members for services prior to July 1, 2006, is 1.2 percent for the first 10 years and 1.7 percent each subsequent year of the member's high-five average salary. The annuity formula for Tier I coordinated members for services subsequent to July 1, 2006, is 1.4 percent for the first 10 years and 1.9 percent each subsequent year of the member's high-five average salary. The annuity formula for Tier II coordinated members is 1.7 percent for services prior to July 1, 2006, and 1.9 percent for each year subsequent of the member's high-five average salary. Annual benefits increase by 2.0 percent each year and 2.5 percent if the plan is funded at least 90 percent of full funding.

Primary Government Administered Multiple-Employer Cost Sharing Plans				
Statutory Contribution Rates				
	SERF	CERF	GERF	TRF
Statutory Authority Minnesota Chapter(s)	352.04	352.92	353.27	354.42, 354,435,354,436
Required Contribution Rate:				
Active Members	5.0% ⁽¹⁾	8.6% ⁽¹⁾	6.3-9.1% ⁽²⁾	9.8% 7.0-10.5% ⁽¹⁾
Employer(s)	5.0% ⁽¹⁾	12.1% ⁽¹⁾	7.3-11.8% ⁽²⁾	12.4% 7.0-11.0% ⁽¹⁾
Non-Employer Contributing Entity	\$ -	\$ -	\$ -	\$ 24,000 ⁽³⁾ \$ 29,831
Primary Government Contributions – Reporting Period	\$ 107,313	\$ 29,378	\$ 2,655	\$ 24,000 ⁽³⁾ \$ 44,373

(1) Required contribution rates increase to 5.5, 9.1, and 7.5 to 11.0 percent for members and 5.5, 12.9 and 7.5 to 11.5 percent for employers on July 1, 2014, for SERF, CERF, and TRF, respectively.

(2) Required contribution rates increase to 6.5 to 9.1 percent for members and 7.5 to 11.8 percent for employers on January 1, 2015.

(3) Required contribution decreased to \$6,000 starting in fiscal year 2016.

Primary Government Administered Multiple-Employer Cost Sharing Plans						
Summary of Pension Amounts						
As of June 30, 2015						
(In Thousands)						
	SERF ⁽¹⁾	CERF ⁽¹⁾	GERF ⁽¹⁾	MERF ⁽¹⁾	TRF ⁽¹⁾	Total
Primary Government's Proportionate Share of the Net Pension Liability as an:						
Employer	\$ 1,189,902	\$ 475,387	\$ 33,103	\$ -	\$ 190,460	\$ 1,888,852
Non-Employer Contributing Entity	-	-	-	95,900	237,958	333,858
Total	\$ 1,189,902	\$ 475,387	\$ 33,103	\$ 95,900	\$ 428,418	\$ 2,222,710
Primary Government's Total Proportionate Share Percentage of the Net Pension Liability as of:						
Current Year	73.38%	99.80%	0.70%	43.35%	9.30%	
Prior Year	72.64%	99.83%	0.70%	43.35%	9.51%	
Deferred Outflows of Resources	\$ 131,513	\$ 32,794	\$ 6,575	\$ 24,000	\$ 86,096	\$ 280,978
Deferred Inflows of Resources	\$ 1,510,272	\$ 185,354	\$ 8,945	\$ 27,895	\$ 149,712	\$ 1,882,178
Net Pension Expense	\$ (183,186)	\$ 23,566	\$ 2,458	\$ 4,619	\$ 20,860	\$ (131,683)

(1) Proportionate share was determined based on the primary government's percentage of employer and non-employer contributing entity contributions into the plan.

Primary Government Administered Multiple-Employer Cost Sharing Plans Actuarial Assumptions					
	SERF ⁽¹⁾	CERF ⁽¹⁾	GERF ⁽¹⁾	MERF ⁽¹⁾	TRF ⁽¹⁾
Actuarial Valuation/ Measurement Date	June 30, 2014	June 30, 2014	June 30, 2014	June 30, 2014	June 30, 2014
Long-Term Expected Rate	7.90%	7.90%	7.90%	7.90%	8.25%
20 Year Municipal Bond Rate ⁽²⁾	4.29%	4.29%	4.29%	4.29%	4.35%
Experience Study Dates	2004-2008	2006-2011	2004-2008	2005-2009	2004-2008
Inflation	2.75%	2.75%	2.75%	2.75%	3.00%
Salary Increases	Service Related Rates	Service Related Rates	3.25-11.78%	3.75%	3.50-12.00%
Payroll Growth	3.50%	3.50%	3.50%	3.50%	3.00%

⁽¹⁾ For mortality rate assumptions, the RP – 2000 Mortality table for males and females was used and adjusted for mortality improvements based on Scale AA. There are various adjustments in each plan to match experience.

⁽²⁾ Source: Federal Reserve Board for SERF, CERF, GERF, and MERF and the Board of Governors of the Federal Reserve System for TRF.

Primary Government Administered Multiple-Employer Cost Sharing Plans Deferred Outflows of Resources As of June 30, 2015 (In Thousands)						
	SERF	CERF	GERF	MERF	TRF	Total
Difference Between Expected and Actual Experience	\$ -	\$ 3,412	\$ 508	\$ -	\$ 36,555	\$ 40,475
Changes in Assumption	-	-	3,412	-	-	3,412
Change in Proportionate Difference Between Actual Contributions and Proportionate Share of Contributions	24,200	4	-	-	5,168	29,372
Contributions Subsequent to the Measurement Date	107,313	29,378	2,655	24,000	44,373	207,719
Total	\$ 131,513	\$ 32,794	\$ 6,575	\$ 24,000	\$ 86,096	\$ 280,978

Primary Government Administered Multiple-Employer Cost Sharing Plans Deferred Inflows of Resources As of June 30, 2015 (In Thousands)						
	SERF	CERF	GERF	MERF	TRF	Total
Difference Between Expected and Actual Experience	\$ 25,843	\$ -	\$ -	\$ -	\$ -	\$ 25,843
Changes in Assumption	867,233	122,313	-	-	-	989,546
Net Difference Between Projected and Actual Earnings on Investment	617,196	62,914	8,945	27,895	134,691	851,641
Change in Proportionate Share of Contributions	-	127	-	-	15,021	15,148
Total	\$ 1,510,272	\$ 185,354	\$ 8,945	\$ 27,895	\$ 149,712	\$ 1,882,178

Primary Government Administered Multiple-Employer Cost Sharing Plans Net Deferred Outflows (Inflows) of Resources Recognized as Pension Expense or a Reduction in Net Pension Liability As of June 30, 2015 (In Thousands)						
	SERF	CERF	GERF	MERF	TRF	Total
2016	\$ (371,518)	\$ (39,534)	\$ (930)	\$ (6,974)	\$ (28,098)	\$ (447,054)
2017	(371,518)	(39,534)	(930)	(6,974)	(28,098)	(447,054)
2018	(371,518)	(39,534)	(928)	(6,974)	(28,098)	(447,052)
2019	(371,518)	(39,532)	(2,237)	(6,973)	(28,097)	(448,357)
2020	-	(23,804)	-	-	4,402	(19,402)
Net Pension Expense	\$ (1,486,072)	\$ (181,938)	\$ (5,025)	\$ (27,895)	\$ (107,989)	\$ (1,808,919)
Deferred Outflow of Resources as a Reduction to Net Pension Liability	107,313	29,378	2,655	24,000	44,373	207,719
Net Deferred Outflows (Inflows) of Resources	\$ (1,378,759)	\$ (152,560)	\$ (2,370)	\$ (3,895)	\$ (63,616)	\$ (1,601,200)

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans

The St. Paul Teachers' Retirement Fund (SPTRF) covers teachers and other related professionals employed by St. Paul Public Schools, St. Paul College, charter schools within the City of St. Paul, and SPTRF staff. The plan provides retirement, survivor, and disability benefits. Members hired before July 1, 1981, are eligible for Tier I or II benefits, whichever results in the highest benefits. The benefit formula for Tier I members is 1.2 percent of the members high-five average salary for the first 10 years of service and 1.7 percent for subsequent years of service for services rendered prior to July 1, 2015, when these rates increase to 1.4 percent and 1.9 percent, respectively. The benefit formula for Tier II members is 1.7 percent of the members high-five average salary for years of service rendered prior to July 1, 2015, when this rate increases to 1.9 percent. Annual benefits increase by 1.0 percent each year, 2.0 percent if the plan is funded at least 80 percent, and up to 5.0 percent if the plan is funded at least 90 percent. For the prior measurement period, the benefit increase was projected to start in 2056 instead of 2032 as in the current measurement period.

The Duluth Teachers Retirement Fund (DTRF) covers teachers employed by Independent School District No. 709, members at the Lake Superior College, and the employees of DTRF. The plan provides retirement, survivor, and disability benefits. Members hired before July 1, 1981, are eligible for the Old Plan benefits as well as the New Tier I and II benefits, whichever results in the highest benefits. The annuity for the Old Plan is 1.45 percent of the member's high-five average salary for each year of service. Members hired between July 1, 1981, and before July 1, 1989, are eligible for the highest of Tier I and II. Tier I benefit formula is 1.2 percent of average salary for the first 10 years of service and 1.7 percent for subsequent years of service for services rendered prior to July 1, 2013, when these rates change to 1.4 percent and 1.9 percent, respectively. Members hired after July 1, 1989, are only eligible for Tier II benefits. The benefit formula is 1.7 percent for years of service prior to July 1, 2013, and 1.9 percent for subsequent years of service. Annual benefits increase by 1.0 percent or up to 5.0 percent if the plan exceeds 90 percent of full funding. Effective June 30, 2015, this plan merged with TRF.

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans			
Statutory Contribution Rates			
	SPTRF	DTRF	
Statutory Authority	354A.12	354A.12	
Required Contribution Rate:			
Active Members	6.5-9.0% ⁽¹⁾	7.0% ⁽²⁾	
Employer(s)	5.5-9.0% ⁽¹⁾	7.3% ⁽²⁾	
Primary Government as Non-Employer Contributing Entity - Statutory Requirement	\$ 9,827	\$ 6,346	
Primary Government Contributions - Reporting Period	\$ 9,913	\$ 6,402	
⁽¹⁾ Required contribution rates increase to 7.0 to 9.5 percent and 6.0 to 9.5 percent for members and employers, respectively on June 30, 2015.			
⁽²⁾ Required contribution rates increase to 7.5 percent for both members and employers on July 1, 2014.			

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans			
Summary of Pension Amounts			
As of June 30, 2015			
	SPTRF ⁽¹⁾	DTRF ⁽¹⁾	Total
Primary Government's Proportionate Share of the Net Pension Liability as an:			
Employer	\$ 1,666	\$ 1,401	\$ 3,067
Non-Employer Contributing Entity	162,576	166,948	329,524
Total	\$ 164,242	\$ 168,349	\$ 332,591
Primary Government's Total Proportionate Share Percentage as of:			
Current Measurement Date	30.65%	65.53%	
Prior Measurement Date	30.65%	65.53%	
Deferred Outflows of Resources	\$ 19,635	\$ 11,647	\$ 31,282
Deferred Inflows of Resources	\$ 27,469	\$ 10,290	\$ 37,759
Net Pension Expense	\$ 11,876	\$ 9,683	\$ 21,559
⁽¹⁾ Proportionate share was determined based on the Primary Government's percentage of employer and non-employer contributing entity contributions into the plan.			

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans Actuarial Assumptions			
	SPTRF ⁽¹⁾	DTRF ⁽¹⁾	
Actuarial Valuation/Measurement Date	June 30, 2014	July 1, 2014	
Long-Term Expected Rate	8.00%	8.00%	
20 Year Municipal Bond Rate ⁽²⁾	4.29%	4.29%	
Experience Study Dates	2006-2011	2007-2011	
Inflation	3.00%	3.25%	
Salary Increases	4.00-8.90%	3.25-6.00%	
Payroll Growth	4.00%	-	

(1) For mortality rate assumptions, the RP – 2000 Mortality table for males and females was used and adjusted for mortality improvements based on Scale AA. There are various adjustments in each plan to match experience.

(2) Source: Federal Reserve Board

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans Deferred Outflows of Resources As of June 30, 2015 (In Thousands)			
	SPTRF	DTRF	Total
Difference Between Expected and Actual Experience	\$ -	\$ 90	\$ 90
Changes in Assumption	9,722	5,155	14,877
Contributions Subsequent to the Measurement Date	9,913	6,402	16,315
Total	\$ 19,635	\$ 11,647	\$ 31,282

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans Deferred Inflows of Resources As of June 30, 2015 (In Thousands)			
	SPTRF	DTRF	Total
Difference Between Expected and Actual Experience	\$ 3,986	\$ -	\$ 3,986
Net Difference Between Projected and Actual Earnings on Investment	23,483	10,290	33,773
Total	\$ 27,469	\$ 10,290	\$ 37,759

Non-Primary Government Administered Multiple-Employer Cost Sharing Plans Net Deferred Outflows (Inflows) of Resources Recognized as Pension Expense or a Reduction in Net Pension Liability As of June 30, 2015 (In Thousands)			
	SPTRF	DTRF	Total
2016	\$ (4,437)	\$ 50	\$ (4,387)
2017	(4,437)	51	(4,386)
2018	(4,437)	(2,573)	(7,010)
2019	(4,436)	(2,573)	(7,009)
Net Pension Expense	\$ (17,747)	\$ (5,045)	\$ (22,792)
Deferred Outflow of Resources as a Reduction to Net Pension Liability	9,913	6,402	16,315
Net Deferred Outflows (Inflows) of Resources	\$ (7,834)	\$ 1,357	\$ (6,477)

Primary Government Administered Multiple-Employer Agent Plan

The Volunteer Firefighter Retirement Fund (VFRF) was established on January 1, 2010, as a lump-sum defined benefit plan largely funded by fire state aid and covers volunteer firefighters. Members do not contribute to the plan. Employer contributions are determined annually. There are 79 employers participating in this plan. If fire state aid plus investment income are not expected to cover the normal cost of benefits during the next calendar year, an employer contribution is calculated and payable by the end of the next calendar year. Benefits are determined by employee years of service multiplied by a benefit level chosen by the entity sponsoring the fire department from 20 possible levels ranging from \$500 to \$7,500 per year of service. Plan provisions include a pro-rated vesting schedule that increases from 5 years at 40 percent through 20 years at 100 percent. The plan is established and administered in accordance with Minnesota Statutes, Chapter 353G. The state is not an employer of participants in the plan, but performs in a fiduciary capacity.

Primary Government Administered Single-Employer Plans

The Judges Retirement Fund (JRF) covers judges of the Supreme Court, appellate, and district courts. The plan provides retirement, survivor, and disability benefits. The annuity benefit formula for Tier I program judges is 2.7 percent of the high-five average salary for each year of service prior to June 30, 1980, and 3.2 percent for each year thereafter up to 76.8 percent. The annuity benefit formula for Tier II program judges is 2.5 percent of the high-five average salary for each year of service. Annual benefits increase by 1.75 percent each year and 2.0 percent if the plan is funded at least 70 percent for two consecutive years, and 2.5 percent if the plan is funded at least 90 percent.

The Legislators Retirement Fund (LRF) covers constitutional officers and certain members of the state's House of Representatives and Senate who were first elected prior to July 1, 1997, and chose to retain coverage under this plan. The plan provides retirement and survivor benefits. The annuity benefit formula ranges from 2.5 percent to 5.0 percent of high-five average salary for each year of service depending on a member's length of service. Annual benefits increase by 2.0 percent each year and 2.5 percent if the plan is funded at least 90 percent for two consecutive years. For the prior measurement period, the annual benefit increase was 2.0 percent with no additional increases. This plan is closed to new entrants.

The State Patrol Retirement Fund (SPRF) covers state troopers, conservation officers, and certain crime bureau and gambling enforcement agents. The plan provides retirement, survivor, and disability benefits.

The annuity is 3.0 percent of high five average salary for each year of allowable service up to 33 years; members with at least 28 years of service as of July 1, 2013, are not subject to this limit. Annual benefits increase by 1.0 percent each year and 1.5 percent if the plan is funded at least 85 percent for two consecutive years, and 2.5 percent if the plan is funded at least 90 percent for two consecutive years. For the prior measurement period, the annual benefit increase was 1.0 percent with no additional increases.

Primary Government Administered Single-Employer Plans Statutory Contribution Rates (in Thousands)			
	JRF	LRF	SPRF ⁽¹⁾
Statutory Authority	490,123	3A.03	352B.02
Required Contribution Rate:			
Active Members	7.0-9.0%	9.0%	12.4%
Employer	22.5%	N/A ⁽²⁾	18.6%
Primary Government Contributions – Reporting Period	\$ 9,776	\$ 3,216	\$ 13,763

⁽¹⁾ Required contribution rates increased to 13.4 percent and 20.1 percent for members and employer respectively on July 1, 2014.

⁽²⁾ Employer contributions are based on a pay-as-you-go basis.

Primary Government Administered Single-Employer Plans Membership Statistics			
	JRF	LRF	SPRF
Members (or their beneficiaries) Currently Receiving Benefits	335	375	985
Members Entitled To, But Not Receiving Benefits	16	63	44
Active Members	316	24	858

Primary Government Administered Single-Employer Plans Summary of Pension Amounts As of June 30, 2015 (in Thousands)				
	JRF	LRF	SPRF	Total
Net Pension Liability	\$ 205,955	\$ 138,241	\$ 159,333	\$ 503,529
Deferred Outflows of Resources	\$ 13,840	\$ 3,216	\$ 38,811	\$ 55,867
Deferred Inflows of Resources	\$ 19,570	\$ 831	\$ 54,113	\$ 74,514
Net Pension Expense	\$ 13,246	\$ 16,555	\$ 13,082	\$ 42,883

Primary Government Administered Single-Employer Plans Actuarial Assumptions				
	JRF ⁽¹⁾	LRF ⁽¹⁾	SPRF ⁽¹⁾	
Actuarial Valuation/Measurement Date	June 30, 2014	June 30, 2014	June 30, 2014	June 30, 2014
Long-Term Expected Rate	7.90%	7.90%	7.90%	7.90%
20 Year Municipal Bond Rate ⁽²⁾	4.29%	4.29%	4.29%	4.29%
Experience Study Dates	2007-2011	2012	2006-2011	
Inflation	2.75%	2.75%	2.75%	2.75%
Salary Increases	2.75%	4.75%	Service Related Rates	
Payroll Growth	2.75%	N/A		3.50%

⁽¹⁾ For mortality rate assumptions, the RP – 2000 Mortality table for males and females was used and adjusted for mortality improvements based on Scale AA. There are various adjustments in each plan to match experience.

⁽²⁾ Source: Federal Reserve Board

Primary Government Administered Single-Employer Plans Schedule of Net Pension Liability As of June 30, 2015 (In Thousands)				
	JRF	LRF	SPRF	Total
Total Pension Liability (TPL)				
Service Cost	\$ 12,075	\$ 398	\$ 14,514	\$ 26,987
Interest on the Total Pension Liability	20,535	6,177	60,183	86,895
Difference Between Expected and Actual Experience of the Total Pension Liability	5,080	(237)	(5,771)	(928)
Changes in Assumptions	(8,416)	11,201	30,058	32,843
Benefit Payments, Including Refunds of Member Contributions	(20,802)	(8,486)	(53,722)	(83,010)
Net Change in Total Pension Liability	\$ 8,472	\$ 9,053	\$ 45,262	\$ 62,787
Total Pension Liability – Beginning	\$ 373,039	\$ 137,446	\$ 781,411	\$ 1,291,896
Total Pension Liability – Ending	\$ 381,511	\$ 146,499	\$ 826,673	\$ 1,354,683
Fiduciary Net Position (FNP)				
Contributions – Employer	\$ 9,426	\$ 3,436	\$ 12,894	\$ 25,756
Contributions – Member	3,578	101	7,930	11,609
Net Investment Income	28,011	1,750	107,187	136,948
Benefit Payments, Including Refunds of Member Contributions	(20,802)	(8,486)	(53,722)	(83,010)
Pension Plan Administrative Expenses	(55)	(36)	(150)	(241)
Net Change in Plan Fiduciary Net Position	\$ 20,158	\$ (3,235)	\$ 74,139	\$ 91,062
Plan Fiduciary Net Position – Beginning as Restated	\$ 155,398	\$ 11,493	\$ 593,201	\$ 760,092
Plan Fiduciary Net Position – Ending	\$ 175,556	\$ 8,258	\$ 667,340	\$ 851,154
Net Pension Liability (NPL)	\$ 205,955	\$ 138,241	\$ 159,333	\$ 503,529

Primary Government Administered Single-Employer Plans Deferred Outflows of Resources As of June 30, 2015 (In Thousands)				
	JRF	LRF	SPRF	Total
Difference Between Expected and Actual Experience	\$ 4,064	\$ -	\$ -	\$ 4,064
Changes in Assumption	-	-	25,048	25,048
Contributions Subsequent to the Measurement Date	9,776	3,216	13,763	26,755
Total	\$ 13,840	\$ 3,216	\$ 38,811	\$ 55,867

Primary Government Administered Single-Employer Plans Deferred Inflows of Resources As of June 30, 2015 (In Thousands)				
	JRF	LRF	SPRF	Total
Difference Between Expected and Actual Experience	\$ -	\$ -	\$ 4,809	\$ 4,809
Changes in Assumption	6,733	-	-	6,733
Net Difference Between Projected and Actual Earnings on Investment	12,837	831	49,304	62,972
Total	\$ 19,570	\$ 831	\$ 54,113	\$ 74,514

Primary Government Administered Single-Employer Plans Net Deferred Outflows (Inflows) of Resources Recognized as Pension Expense or a Reduction in Net Pension Liability As of June 30, 2015 (In Thousands)				
	JRF	LRF	SPRF	Total
2016	\$ (3,876)	\$ (208)	\$ (8,278)	\$ (12,362)
2017	(3,876)	(208)	(8,278)	(12,362)
2018	(3,876)	(208)	(8,278)	(12,362)
2019	(3,876)	(207)	(8,278)	(12,363)
2020	-	-	4,047	4,047
Net Pension Expense	\$ (15,506)	\$ (831)	\$ (29,065)	\$ (45,402)
Deferred Outflow of Resources as a Reduction to Net Pension Liability	9,776	3,216	13,763	26,755
Net Deferred Outflows (Inflows) of Resources	\$ (5,730)	\$ 2,385	\$ (15,302)	\$ (18,647)

Summary of Defined Benefit Plans

Summary of Defined Benefit Plans As of June 30, 2015 (In Thousands)				
	Primary Government Administered Multiple- Employer Cost Sharing Plans	Non-Primary Government Administered Multiple- Employer Cost Sharing Plans	Primary Government Administered Single- Employer Plans	Total
Net Pension Liabilities	\$ 2,222,710	\$ 332,591	\$ 503,529	\$ 3,058,830
Deferred Outflows of Resources	\$ 280,978	\$ 31,282	\$ 55,867	\$ 368,127
Deferred Inflows of Resources	\$ 1,882,178	\$ 37,759	\$ 74,514	\$ 1,994,451
Net Pension Expense	\$ (131,683)	\$ 21,559	\$ 42,883	\$ (67,241)

The State Board of Investment, which manages the investments of MSRS, PERA, and TRA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method using both long-term historical returns and long-term capital market expectations from a number of investments management and consulting organizations. Best-estimates of expected future real rates of return are developed for each major asset class. These asset class estimates and target allocations are combined to produce a geometric, expected long-term rate of return as summarized in the following table:

Primary Government Administered Plans Asset Class Target Allocation and Expected Return As of June 30, 2014		
Asset Class	Target Allocation	Long-Term Expected Rate of Return (Geometric Mean)
Domestic Stocks	45%	5.50%
International Stocks	15%	6.00%
Bonds	18%	1.45%
Alternative Assets	20%	6.40%
Unallocated Cash	2%	0.50%
Total	100%	

The following table presents the net pension liability for each defined benefit plan with a primary government proportionate share of the net pension liability, calculated using the corresponding discount rate as well as what the net pension liability would be if the rate were 1 percentage point higher or lower.

Primary Government Proportionate Share Sensitivity of the Net Pension Liability to Changes in the Discount Rate As of June 30, 2015 (In Thousands)						
	With a 1% Decrease		Current Discount Rate		With a 1% Increase	
	Rate	NPL ⁽¹⁾	Rate	NPL ⁽¹⁾	Rate	NPL ⁽¹⁾
SERF	6.90%	\$ 2,401,428	7.90%	\$ 1,189,902	8.90%	\$ 183,184
CERF ⁽³⁾	5.82%	680,472	6.82% ⁽²⁾	475,387	7.82%	308,537
GERF	6.90%	53,364	7.90%	33,103	8.90%	16,434
MERF	6.90%	133,525	7.90%	95,900	8.90%	63,030
TRF ⁽³⁾	7.25%	708,027	8.25%	428,418	9.25%	195,320
SPTRF	7.00%	220,122	8.00%	164,242	9.00%	118,049
DTRF	4.40%	207,666	5.40% ⁽²⁾	168,349	6.40%	135,527
JRF ⁽³⁾	4.78%	248,832	5.78% ⁽²⁾	205,955	6.78%	169,607
LRF ⁽³⁾	3.29%	155,270	4.29% ⁽²⁾	138,241	5.29%	124,014
SPRF	6.90%	256,433	7.90%	159,333	8.90%	78,388
(1) Net Pension Liability						
(2) The long-term projected rate of return was used through 2055, 2034, and 2014 for CERF, JRF, and LRF, respectively. The 20 year municipal bond rate was used subsequent to these years. In addition, the discount rate changed from 6.08, 5.62, 5.57, and 4.63 percent for CERF, DTRF, JRF, and LRF, respectively.						
(3) The discount rate that will be used to calculate the net pension liability for fiscal year 2016 for CERF, TRF, JRF, and LRF will change to 6.25, 8.00, 5.25, and 3.80 percent, respectively.						

Defined Contribution Plans

The defined contribution funds presented in the financial statements include various statewide public employee retirement funds. The benefits received are limited to an annuity, which can be purchased with the combined contributions of both the employee and employer or solely with employee contributions, depending on the fund. Accordingly, there is no unfunded liability for these funds; therefore, there is no actuarial accrued benefit liability or actuarially required contribution.

Plan Descriptions and Contribution Information

The Hennepin County Supplemental Retirement Fund (HCSRFF), authorized by Minnesota Statutes, Sections 383B.46-52, covers employees of Hennepin County who began employment prior to April 14, 1982. The employer (Hennepin County and Hennepin Healthcare System) and employee contribution rate is 1.0 percent of the employee's salary. Benefits are the participant's account balance, which includes investment earnings/losses.

Health Care Savings Fund (HCSF), authorized by Minnesota Statutes, Section 352.98, creates a post-retirement health care savings plan by which public employers and employees may save to cover post-retirement health care costs. Contributions to the plan are defined in a personnel policy or in a collective bargaining agreement. Contributions to the plan by or on behalf of an employee are held in trust for reimbursement of employee and dependent health-related expenses following termination of public service. The current plan is based on state employee contributions without any matching provision by the state. A plan participant may request reimbursement until funds accumulated in the participant's account are exhausted. Benefits are the participant's account balance, which includes investment gains/losses and must be used for qualifying health-related expenses. The employee contributions were \$130,894,000 for the fiscal year ended June 30, 2015.

The Unclassified Employees Retirement Fund (UERF), authorized by Minnesota Statutes, Chapter 352D, covers only those state employees who are included either by statute or policy in the "unclassified service" of the state, specified employees of various statutorily designated entities, or judges who exceed the maximum benefit cap under the Judges Retirement Fund. Statutory contribution rates are 5.5 percent of employee's salary for employee and 6.0 percent for state. However, contribution rates for participating judges are 8.0 percent of employee's salary with no state contribution. Benefits are either participant's account balance withdrawals or an annuity based on age, value of the participant's account, and a 6.0 percent post-retirement interest assumption.

The Minnesota Deferred Compensation Fund is a voluntary retirement savings plan authorized under section 457(b) of the Internal Revenue Code and Minnesota Statutes, Section 352.965. The plan is primarily composed of employee pre-tax contributions and accumulated investment gains or losses. Participants may withdraw funds upon termination of public service or in the event of an unforeseeable emergency. Employees and elected officials of the state and its political subdivisions are eligible to participate in the plan. The employee contributions were \$246,013,000 for the fiscal year ended June 30, 2015.

The Defined Contribution Fund (DCF), is authorized by Minnesota Statutes, Chapter 353D. The plan covers local units of government of which current or former elected officials elect to participate (with the exception of elected county sheriffs), emergency medical service personnel employed by or providing service to any of the participating ambulance services, and physicians employed at public facilities. The statutory contribution rate is 5.0 percent of employee's salary for both the employee and employer (local units of government, elected officials, and physicians). For other participants, the contribution rate is determined by the employer with a fixed percentage for the employee. Plan benefits depend solely on amounts contributed to the plan, plus investment earnings, less administrative expenses.

The State Colleges and Universities Retirement Fund (CURF), authorized by Minnesota Statutes, Chapter 354B and Chapter 354C, covers unclassified teachers, librarians, administrators, and certain other staff members. Participation is mandatory for qualified employees. This fund consists of an Individual Retirement Account Plan (IRAP) and a Supplemental Retirement Plan (SRP). Two member groups, faculty and administrators, participate in the IRAP. The state and employee statutory contribution rates are 6.0 and 4.5 percent, respectively. For the SRP, the statutory required contribution rate is 5.0 percent of salary for both the state and employees with contribution maximums between \$1,700 and \$2,500 depending on the member group. Minnesota Statutes allow additional state and employee contributions under specific circumstances.

Teachers Insurance and Annuity Association College Retirement Equities Fund (TIAA-CREF) is the administrative agent for the State Colleges and Universities Retirement Fund. Separately-issued financial statements can be obtained from TIAA-CREF, Normandale Lake Office Park, 8000 Norman Center Drive, Suite 1100, Bloomington, MN 55437.

Primary Government Defined Contribution Plans Contributions As of June 30, 2015 (In Thousands)					
	HCSRF	UERF	DCF	CURF	Total
Member Contributions	\$ 235	\$ 6,173	\$ 1,698	\$ 36,818	\$ 44,924
Primary Government Contributions	\$ -	\$ 5,831	\$ -	\$ 44,083	\$ 49,914
Other Employer Contributions	231	425	1,850	-	2,506
Total Employer Contributions	\$ 231	\$ 6,256	\$ 1,850	\$ 44,083	\$ 52,420

Investment Trust Funds

The Supplemental Retirement and the Investment Trust funds (investment trust funds) are administered by the State Board of Investment, which issues a separate report (see Note 1 – Summary of Significant Accounting and Reporting Policies for the address). These funds are investment pools for external participants.

Component Units

The following component units are participants in the State Employees Retirement Fund (SERF), Police and Fire Fund (P&FF), and the Unclassified Employees Retirement Funds (UERF):

- Housing Finance Agency (HFA)
- Metropolitan Council (MC)
- University of Minnesota (U of M)
- Office of Higher Education (OHE)
- Minnesota Sports Facilities Authority (MSFA)

Note 9 – Termination and Postemployment Benefits

Primary Government – Termination Benefits

Early termination benefits are defined as benefits received for discontinuing services earlier than planned. A liability and expense for voluntary termination benefits are recognized when the offer is accepted and the amount can be estimated. A liability and expense for involuntary termination benefits are recognized when a plan of termination has been approved, the plan has been communicated to the employees, and the amount can be estimated.

Only three state bargaining agreements provide for this benefit. These agreements, affecting only Minnesota State Colleges and Universities (MnSCU) employees, are the Minnesota State College Faculty, Inter Faculty Organization, and Minnesota State University Association of Administrative Service Faculty contracts. Faculty members who meet a combination of age and years of service plus certain eligibility requirements are eligible to receive an early retirement incentive cash payment based on base salary plus health insurance paid for one year after separation or to age 65, depending on the contract. Approximately 130 former faculty members and staff currently receive this benefit. The cost of the benefits was \$2,236,000 during fiscal year ended June 30, 2015, with a remaining liability as of June 30, 2015, of \$3,583,000.

Primary Government – Postemployment Benefits Other Than Pensions

Plan Description

Other postemployment benefits (OPEB) are available to state employees and their dependents through a single-employer defined benefit health care plan, as allowed by Minnesota Statutes, Section 43A.27, Subdivision 3, and Minnesota Statutes, Section 471.61, Subdivision 2a, and required under the terms of selected employment contracts. All pre-age-65 state retirees with at least 5 years of allowable pension service who are entitled at the time of retirement to receive an annuity under the state retirement program are eligible to participate in the state's health and dental insurance plan until age 65. Retirees not eligible for an employer subsidy must pay 100 percent of the premiums to continue receiving coverage. These employees are allowed to stay in the active employee risk pool with the same premium rate and are, therefore, subsidized by the insurance premiums rates for active state employees, resulting in an implicit rate subsidy. As of July 1, 2014, there were approximately 2,440 retirees participating in the state's insurance plan under this provision.

The state also subsidizes the health care and dental premium rates for certain employees, primarily conservation officers, correctional officers at state correctional facilities, and state troopers through an explicit rate subsidy under terms of selected employment contracts. If the retiree terminates employment prior to age 55, the employer's premium contribution rate is frozen at the date of the employee's retirement and is payable by the state until the retiree is age 65. The retiree is responsible for any other portion of the premiums. If the retiree terminates employment at age 55 or later, the employer contributes the active employee's premium rate each year until the retiree is age 65. Coverage ends at the retiree's attainment of age 65. As of July 1, 2014, there were approximately 975 correctional and law enforcement retirees receiving an explicit rate subsidy.

The state does not issue a separate financial report for its OPEB as the state does not fund an OPEB plan and operates on a pay-as-you-go basis.

	Component Unit Summary of Pension Amounts State Employee Retirement Fund As of June 30, 2015 (In Thousands)					
	Major Component Units		Non-Major Component Units			
	HFA	MC	U of M	OHE	MSFA	Total
Proportionate Share of the Net Pension Liability	\$ 9,313	\$ 146,314	\$ 259,954	\$ 1,931	\$ 827	\$ 418,339
Deferred Outflows of Resources	\$ 1,042	\$ 16,862	\$ 22,565	\$ 213	\$ 118	\$ 40,800
Deferred Inflows of Resources	\$ 11,821	\$ 185,710	\$ 364,980	\$ 2,452	\$ 1,050	\$ 566,013
Net Pension Expense	\$ (1,434)	\$ (33,042)	\$ (50,101)	\$ (297)	\$ (159)	\$ (85,033)

	Major Component Units Summary of Pension Amounts Police and Fire Fund As of June 30, 2015 (In Thousands)			Total
	MC	U of M		
Proportionate Share of the Net Pension Liability	\$ 9,685	\$ 6,567	\$	\$ 16,252
Deferred Outflows of Resources	\$ 3,131	\$ 2,535	\$	\$ 5,666
Deferred Inflows of Resources	\$ 4,738	\$ 3,240	\$	\$ 7,978
Net Pension Expense	\$ 311	\$ 701	\$	\$ 1,012

Funding Policy

The contribution requirement of plan members and the state are established and may be amended by the Minnesota Legislature or through selected employment contracts, which are negotiated every other year. The required contribution is based on a projected pay-as-you-go basis. For fiscal year ended June 30, 2015, the state contributed \$32,144,000 to the plan. Plan members retirees receiving benefits through the implicit rate subsidy contributed \$22,633,000 through their average required contribution of \$525 per month for retiree-only coverage and \$1,545 for retiree-family coverage.

Annual OPEB Cost and Net OPEB Obligation

The state's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45 "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions." The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a thirty year amortization period using a 4.10 percent discount rate. For year ending June 30, 2015, the state's ARC is \$70,903,000.

The following table shows the components of the state's annual OPEB cost, the amount contributed to the plan, and the changes to the state's net OPEB obligation:

OPEB Disclosures As of June 30, 2015 (In Thousands)	
Annual Required Contributions (ARC) ⁽¹⁾	\$ 70,903
Interest on Net OPEB Obligation (NOO) ⁽¹⁾	10,527
Amortization Adjustment to ARC ⁽¹⁾	(9,365)
Annual OPEB Cost (Expense)	\$ 72,065
Contributions	(32,144)
Increase in NOO	\$ 39,921
NOO, Beginning Balance	\$ 256,979
NOO, Ending ⁽²⁾	\$ 296,900
⁽¹⁾ Components of annual OPEB cost.	
⁽²⁾ Governmental Activities, Business-type Activities, and Fiduciary Funds include \$258,946; \$37,860; and \$94, respectively.	

The state's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal years 2015, 2014, and 2013 are as follows:

OPEB Disclosures (In Thousands)			
Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
June 30, 2015	\$ 72,065	45%	\$ 296,900
June 30, 2014	\$ 70,803	50%	\$ 256,979
June 30, 2013	\$ 67,300	57%	\$ 221,574

Funded Status and Funding Progress

As of July 1, 2014, the most recent actuarial valuation date, the actuarial accrued liability (AAL) for benefits and the unfunded actuarial accrued liability (UAAL) was \$666,638,000. The actuarial value of assets is zero as no assets have been deposited into an irrevocable OPEB trust for future benefits. The covered payroll (annual payroll of active employees covered by the plan) was \$3,243,316,000 and the ratio of the UAAL to the covered payroll was 20.6 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, is designed to present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. However, as the state operates on a pay-as-you-go basis, the actuarial value of plan assets is zero.

Actuarial Methods and Assumptions

The projection of benefits for financial reporting purposes is based on the substantive plan (the plan as understood by the employer and the plan members) and includes the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

Actuarial Assumptions for OPEB

- The actuarial cost method used is the Entry Age Normal Cost method. The date of actuarial valuation is July 1, 2014.
- Expected investment return is 4.10 percent based on the estimated long-term investment yield on the general assets of the state.
- Inflation rate is 3.0 percent.

- Projected salary increases are a level 3.75 percent.

- The annual health care cost trend rate is 6.80 percent initially, reduced by increments to an ultimate rate of 4.0 percent by 2074, and later. The annual dental cost trend rate is 5.0 percent.
- The amortization period for the unfunded actuarial accrued liability is 30 year level percent of pay.
- The amortization period is open.

See Note 12 – Long-Term Liabilities – Primary Government for the related liability amount accrued at the government-wide level.

Component Units – Postemployment Benefits Other Than Pensions

Metropolitan Council (MC) administers another postemployment benefit (OPEB) plan, a single-employer defined benefit health care and life insurance plan to eligible retirees, their spouses, and dependents. MC does not fund its OPEB benefits in an irrevocable trust. However, it has separately invested \$203,679,000 as of December 31, 2014, for this purpose. The annual required contribution for 2014 was \$20,339,000 or 6.10 percent of annual covered payroll. As of December 31, 2014, 2013, and 2012, the net OPEB obligation was \$63,577,000, \$78,825,000, and \$74,516,000, respectively. The actuarial accrued liability (AAL) for benefits was \$209,378,000 as of December 31, 2014, all of which was unfunded. The covered payroll was \$333,215,000, and the ratio of the unfunded actuarial accrued liability (UAAL) to the covered payroll was 62.8 percent.

University of Minnesota (U of M) administers another postemployment benefit (OPEB) plan, a single-employer defined benefit health care plan to eligible employees, retirees, their spouses, and dependents, and an academic disability plan for faculty and academic professional and administrative employees. U of M does not fund its OPEB benefits in an irrevocable trust. The annual required contribution for the year ended June 30, 2015, was \$28,984,000 or 2.2 percent of annual covered payroll. As of June 30, 2015, 2014, and 2013, the net OPEB obligation was \$120,227,000, \$101,288,000, and \$82,433,000. The actuarial accrued liability (AAL) for benefits was \$91,276,000 as of June 30, 2015. The covered payroll was \$1,298,697,000, and the ratio of the unfunded actuarial accrued liability (UAAL) to the covered payroll was 7.0 percent.

Note 10 – Long-Term Commitments

Long-term commitments consist of grant agreements, construction projects, and other contracts. A portion of these commitments will be funded by current reserves, and these amounts are included on the face of the financial statements in the restricted, committed, and assigned fund balance amounts. Resources provided by future bond proceeds, gas taxes, motor vehicle registration revenues, and federal grants will fund the remaining commitments. Governmental funds' encumbrances, both current and long-term, as of June 30, 2015, were as follows:

Primary Government Encumbrances As of June 30, 2015 (In Thousands)	
Major Fund: General Fund	\$ 322,660
Non-Major Governmental Funds	<u>1,982,284</u>
Total Encumbrances	<u>\$ 2,304,944</u>

Petroleum Tank Environmental Cleanup

The Petroleum Tank Release Cleanup Act, Minnesota Statutes, Chapter 115C, requires the state to reimburse eligible applicants for a significant portion of their costs to investigate and clean up contamination from leaking petroleum storage tanks. Reimbursements are made from the Petroleum Tank Cleanup Fund (Petrofund) (special revenue fund). As of July 2015, the Petrofund has reimbursed eligible applicants approximately \$435,000,000 since program inception in 1987. Future expenditures from the Petrofund will be necessary as existing cleanup projects are completed and new cleanup projects are begun at currently undiscovered leak sites. The estimated total payments from the program, which is scheduled to sunset on June 30, 2017, are between \$440,000,000 and \$450,000,000 for investigative and cleanup costs.

Environmental and Remediation Fund

The Remediation Account was established in the state treasury as part of the Environmental and Remediation Fund (special revenue fund) to provide a reliable source of public money for response and corrective actions to address releases of hazardous substances, pollutants, contaminants, agricultural chemicals, and petroleum, and for environmental response actions at qualified closed landfills for which the state has assumed responsibility. Money in the general portion of the fund may be spent for remediation actions related to releases of hazardous substances, pollutants, or contaminants and to provide technical and other assistance. Additionally, funds may be spent for corrective actions to address incidents involving agricultural chemicals, including related administrative costs, enforcement, and cost recovery actions.

In addition to the general portion of the fund, two dedicated accounts are held within the fund. Money in the dry cleaner environmental response and reimbursement account may be used for environmental response actions at dry cleaning facilities and sites as well as related administrative costs. The metropolitan landfill contingency action trust account receives 25 percent of the metropolitan solid waste landfill fee. Money in this dedicated account is appropriated for closure and post-closure care of mixed municipal solid waste disposal facilities in the metropolitan area for a 30-year period after closure if determined that the operator/owner cannot take the necessary actions as directed by the commissioner of the Minnesota Pollution Control Agency.

The Closed Landfill Investment Account consists of money credited to the fund plus interest and other earnings. Money in the fund may be spent only after fiscal year 2020 as determined by the commissioner of the Minnesota Pollution Control Agency on environmental response actions at qualified closed mixed municipal solid waste disposal facilities.

Minnesota State Colleges and Universities

The Minnesota State Colleges and Universities had commitments of \$126,575,000 for construction and renovation of college and university facilities as of June 30, 2015.

Component Units

As of June 30, 2015, the Housing Finance Agency (HFA) had committed approximately \$442,716,000 for the purchase or origination of future loans or other housing assistance.

Metropolitan Council entered into contracts for various purposes such as transit services and construction projects. As of December 31, 2014, unpaid commitments for Metro Transit Bus services were approximately \$143,960,000. Future commitments for Metro Transit Light Rail were approximately \$189,164,000, while future commitments for Metro Transit Commuter Rail were approximately \$8,839,000. Finally, future commitments for Regional Transit and Environmental Services were approximately \$131,871,000 and \$100,678,000, respectively.

University of Minnesota (U of M) had construction projects in progress with an estimated completion cost of \$362,946,000 as of June 30, 2015. These costs will be funded from plant fund assets and state appropriations.

As of June 30, 2015, Public Facilities Authority (PFA) had committed approximately \$111,000,000 for the origination or disbursement of future loans under the Clean Water, Drinking Water, and Transportation Revolving Loan programs. PFA also committed \$45,000,000 for grants.

As of December 31, 2014, Minnesota Sports Facilities Authority had committed approximately \$571,461,000 for stadium and stadium infrastructure construction projects.

Note 11 – Operating Lease Agreements

Operating Leases

The state and its component units are committed under various leases primarily for building and office space. For accounting purposes, these leases are considered to be operating leases.

Lease expenditures/expenses for the fiscal year ended June 30, 2015, totaled approximately \$85,500,000 and \$19,804,000 for the primary government and component units, respectively. Lease expenses for the year ended December 31, 2014, totaled approximately \$1,706,000 for component units.

Primary Government and Component Units Future Minimum Lease Payments (In Thousands)						
Year Ended June 30	Primary Government Amount	Year Ended		Component Units		Amount
		June 30	December 31	Amount	Year Ended December 31	
2016	\$ 73,710	2016	2015	\$ 10,324	2015	\$ 891
2017	63,943	2017	2016	8,559	2016	778
2018	55,493	2018	2017	5,070	2017	666
2019	43,277	2019	2018	3,505	2018	659
2020	30,645	2020	2019	2,954	2019	656
2021-2025	54,631	2021-2025	2020-2024	9,744	2020-2024	790
2026-2030	5,830	2026-2030	2025-2029	7,941	2025-2029	260
2031-2035	85	2031-2035	2030-2034	6,946	2030-2034	253
2036-2040	-	2036-2040	2035-2039	-	2035-2039	51
Total	\$ 327,614	Total	Total	\$ 55,043	Total	\$ 5,004

Note 12 – Long-Term Liabilities – Primary Government

Primary Government Long-Term Liabilities Year Ended June 30, 2015 (In Thousands)					
	Beginning Balances	Increases	Decreases	Ending Balances	Amounts Due Within One Year
Governmental Activities					
Liabilities For:					
General Obligation Bonds	\$ 6,649,907	\$ 977,741	\$ 741,872	\$ 6,885,776	\$ 546,979
Revenue Bonds	47,255	8,357	10,855	44,757	2,405
State General Fund Appropriation Bonds	1,230,408	-	54,731	1,175,677	37,960
Loans	28,610	9,243	12,887	24,966	12,015
Due to Component Unit	12,791	-	2,453	10,338	2,521
Capital Leases	106,821	-	8,309	98,512	8,658
Certificates of Participation	41,981	91,873	7,979	125,875	8,910
Claims	683,996	84,430	86,063	682,363	95,446
Compensated Absences	293,171	273,662	270,636	296,197	38,892
Net Other Postemployment Benefits	224,584	61,439	27,077	258,946	-
Net Pension Liability ⁽¹⁾	4,488,076	-	1,827,257	2,660,819	-
Total	\$ 13,807,600	\$ 1,506,745	\$ 3,050,119	\$ 12,264,226	\$ 753,786
Business-type Activities					
Liabilities For:					
General Obligation Bonds	\$ 256,886	\$ 31,686	\$ 28,141	\$ 260,431	\$ 20,911
Revenue Bonds	444,231	76,656	60,403	460,484	27,315
Loans	3,635	700	541	3,794	641
Capital Leases	30,519	-	4,551	25,968	4,335
Claims	5,576	1,282	3,372	3,486	1,708
Compensated Absences	145,874	36,176	31,148	150,902	18,488
Net Other Postemployment Benefits	32,325	10,562	5,027	37,860	-
Net Pension Liability ⁽¹⁾	734,872	-	336,861	398,011	-
Total	\$ 1,653,918	\$ 157,062	\$ 470,044	\$ 1,340,936	\$ 73,398

⁽¹⁾ The beginning balance has been restated as a result of implementing GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" for the year ended June 30, 2015.

Primary Government Resources for Repayment of Long-Term Liabilities (In Thousands)					
Liabilities For:	Governmental Activities				
	General Fund	Special Revenue Funds	Internal Service Funds	Business-type Activities	Total
General Obligation Bonds	\$ 5,182,666	\$ 1,703,090	\$ -	\$ 260,431	\$ 7,146,207
Revenue Bonds	28,449	16,308	-	460,484	505,241
State General Fund Appropriation Bonds	1,175,677	-	-	-	1,175,677
Loans	-	-	24,966	3,794	28,760
Due to Component Unit	-	10,338	-	-	10,338
Capital Leases	98,357	155	-	25,968	124,480
Certificates of Participation	125,875	-	-	-	125,875
Claims	74,643	585,969	11,751	3,486	685,849
Compensated Absences	151,805	132,406	11,986	150,902	447,099
Net Other Postemployment Benefits	258,116	-	830	37,860	296,806
Net Pension Liability	2,550,752	-	110,067	398,011	3,058,830
Total	\$ 9,646,260	\$ 2,458,266	\$ 159,600	\$ 1,340,936	\$ 13,605,162

The following tables show principal and interest payment schedules for general obligation bonds, revenue bonds, state General Fund appropriation bonds, loans, due to component unit, capital leases, and certificates of participation. There are no payment schedules for claims, compensated absences, net other postemployment benefits, and net pension liability.

Year Ended June 30	Primary Government General Obligation Bonds Principal and Interest Payments (In Thousands)						Total
	Governmental Activities		Business-type Activities		Total		
	Principal	Interest	Principal	Interest	Principal	Interest	
2016	\$ 546,979	\$ 272,626	\$ 20,911	\$ 11,312	\$ 567,890	\$ 283,938	
2017	526,486	247,338	20,169	9,790	546,655	257,128	
2018	506,745	222,795	20,010	8,819	526,755	231,614	
2019	465,060	199,642	19,220	7,877	484,280	207,519	
2020	451,986	177,769	18,709	6,974	470,705	184,743	
2021-2025	1,896,289	596,375	80,291	22,308	1,976,580	618,683	
2026-2030	1,273,712	232,790	47,613	7,553	1,321,325	240,343	
2031-2035	529,281	40,103	15,544	1,233	544,825	41,336	
Total	\$ 6,196,548	\$ 1,989,438	\$ 242,467	\$ 75,866	\$ 6,439,015	\$ 2,065,304	
Bond Premium	689,228	-	17,964	-	707,192	-	
Total	\$ 6,885,776	\$ 1,989,438	\$ 260,431	\$ 75,866	\$ 7,146,207	\$ 2,065,304	

Year Ended June 30	Primary Government Revenue Bonds Principal and Interest Payments (In Thousands)						Total
	Governmental Activities		Business-type Activities		Total		
	Principal	Interest	Principal	Interest	Principal	Interest	
2016	\$ 2,405	\$ 1,539	\$ 27,315	\$ 17,791	\$ 29,720	\$ 19,330	
2017	2,490	1,462	29,815	16,497	32,305	17,959	
2018	2,570	1,383	32,170	15,333	34,740	16,716	
2019	2,645	1,298	29,355	14,082	32,000	15,380	
2020	2,740	1,205	30,385	12,899	33,125	14,104	
2021-2025	11,210	4,792	149,085	45,899	160,295	50,691	
2026-2030	10,345	3,124	92,690	19,034	103,035	22,158	
2031-2035	9,855	865	47,980	3,804	57,835	4,669	
2036-2040	-	-	2,965	58	2,965	58	
Total	\$ 44,280	\$ 15,668	\$ 441,760	\$ 145,397	\$ 486,020	\$ 161,065	
Bond Premium	497	-	18,724	-	19,221	-	
Total	\$ 44,757	\$ 15,668	\$ 460,484	\$ 145,397	\$ 505,241	\$ 161,065	

Year Ended June 30	Primary Government State General Fund Appropriation Bonds Principal and Interest Payments (In Thousands)		
	Governmental Activities		Total
	Principal	Interest	
2016	\$ 37,960	\$ 49,272	\$ 87,232
2017	39,420	47,836	87,256
2018	40,385	46,041	86,426
2019	41,175	44,162	85,337
2020	42,930	42,160	85,090
2021-2025	244,765	177,471	422,236
2026-2030	308,520	112,289	420,809
2031-2035	88,645	62,128	150,773
2036-2040	112,735	38,031	150,766
2041-2045	82,100	8,363	90,463
Total	\$ 1,038,635	\$ 627,753	\$ 1,666,388
Bond Premium	137,042	-	137,042
Total	\$ 1,175,677	\$ 627,753	\$ 1,803,430

Year Ended June 30	Primary Government Loans Payable and Due to Component Unit Principal and Interest Payments (In Thousands)						Total
	Governmental Activities		Business-type Activities		Total		
	Principal	Interest	Principal	Interest	Principal	Interest	
2016	\$ 14,536	\$ 545	\$ 641	\$ 142	\$ 15,177	\$ 687	
2017	10,656	332	599	123	11,255	455	
2018	4,427	181	508	106	4,935	287	
2019	1,422	130	375	88	1,797	218	
2020	694	107	271	74	965	181	
2021-2025	2,247	341	1,148	185	3,395	526	
2026-2030	1,322	95	252	10	1,574	105	
Total	\$ 35,304	\$ 1,731	\$ 3,794	\$ 728	\$ 39,098	\$ 2,459	

Year Ended June 30	Primary Government Capital Leases Principal and Interest Payments (In Thousands)					
	Governmental Activities		Business-type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2016	\$ 8,658	\$ 4,764	\$ 4,335	\$ 1,205	\$ 12,993	\$ 5,969
2017	8,973	4,374	4,275	1,295	13,248	5,669
2018	9,305	3,968	4,264	1,389	13,569	5,357
2019	9,712	3,545	4,226	1,480	13,938	5,025
2020	10,162	3,077	4,122	1,575	14,284	4,652
2021-2025	51,433	7,252	3,308	973	54,741	8,225
2026-2030	289	7	1,079	246	1,348	253
2031-2035	-	-	359	14	359	14
Total	\$ 98,512	\$ 26,987	\$ 25,968	\$ 8,177	\$ 124,480	\$ 35,164

Year Ended June 30	Primary Government Certificates of Participation Principal and Interest Payments (In Thousands)	
	Governmental Activities	
	Principal	Interest
2016	\$ 8,910	\$ 5,559
2017	9,900	5,152
2018	10,355	4,656
2019	10,620	4,137
2020	2,180	3,607
2021-2025	12,655	16,288
2026-2030	16,160	12,790
2031-2035	20,620	8,326
2036-2040	20,530	2,629
Total	\$ 111,930	\$ 63,144
Premium on Certificates of Participation	13,945	-
Total	\$ 125,875	\$ 63,144

Debt Service Fund

Minnesota Statutes, Section 16A.641, provides for an annual appropriation for transfer to the Debt Service Fund. The amount of the appropriation is to be such that, when combined with the balance on hand in the Debt Service Fund on December 1 of each year for state bonds, it will be sufficient to pay all general obligation bond principal and interest due and to become due through July 1 in the second ensuing year. If the amount appropriated is insufficient when combined with the balance on hand in the Debt Service Fund, the state constitution requires the state auditor to levy a statewide property tax to cover the deficiency. No such property tax has been levied since 1969 when the law requiring the appropriation was enacted.

During fiscal year 2015, Minnesota Management and Budget made the necessary transfers to the Debt Service Fund as follows:

Primary Government Transfers to Debt Service Fund Year Ended June 30, 2015 (In Thousands)	
General Fund	\$ 727,953
Special Revenue Funds:	
Trunk Highway Fund	\$ 154,593
Miscellaneous Special Revenue Fund	136
Total Special Revenue Funds	\$ 154,729
Capital Projects Fund:	
Building Fund	\$ 413
Total Transfers to Debt Service Fund	\$ 883,095

General Obligation Bond Issues

In August 2014, the state issued \$895,235,000 general obligation bonds, Series 2014A through Series 2014E:

- Series 2014A for \$429,670,000 in state various purpose bonds were issued at a true interest rate of 2.83 percent.
- Series 2014B for \$288,000,000 in state trunk highway bonds were issued at a true interest rate of 2.71 percent.
- Series 2014C for \$26,040,000 in taxable state bonds were issued at a true interest rate of 3.01 percent.
- Series 2014D for \$28,210,000 in taxable state various purpose refunding bonds were issued at a true interest rate of 2.77 percent.
- Series 2014E for \$123,315,000 in state trunk highway refunding were issued at a true interest rate of 2.01 percent. The aggregate debt service payments decreased by \$16,647,000 and the economic gain (the present value of the debt service savings) for the state was \$14,208,000.

The state remains contingently liable to pay its advance refunded general obligation, revenue, and certificate of participation bonds as shown in the following table.

Primary Government Outstanding Defeased Debt (In Thousands)					
Refunding Date	Refunding Amount	Refunded Amount	June 30, 2015 Outstanding Amount	Refunded Bond Call/Maturity Date	
November 6, 2013	\$ 124,758	\$ 131,450	\$ 131,450	October 1, 2015	
November 6, 2013	115,598	121,800	121,800	June 1, 2016	
November 6, 2013	133,584	140,750	140,750	November 1, 2016	
August 21, 2014	5,449	5,705	5,705	October 1, 2021	
August 21, 2014	9,727	10,185	10,185	August 1, 2022	
August 21, 2014	58,165	55,800	55,800	October 1, 2015	
August 21, 2014	25,070	24,050	24,050	June 1, 2016	
August 21, 2014	33,304	31,950	31,950	November 1, 2016	
August 21, 2014	6,776	6,500	6,500	August 1, 2017	
	<u>\$ 512,431</u>	<u>\$ 528,190</u>	<u>\$ 528,190</u>		

Certificate of Participation			
Refunding Date	Refunding Amount	Refunded Amount	June 30, 2015 Outstanding Amount
December 18, 2012	N/A	\$ 7,985	\$ 7,985

The following table is a schedule of general obligation bonds authorized, but unissued, and bonds outstanding as of June 30, 2015. This schedule includes all general obligation bonds that were sold, including bonds sold for the State Operated Community Services and State Colleges and Universities funds (enterprise funds).

Primary Government General Obligation Bonds Authorized, but Unissued, and Bonds Outstanding As of June 30, 2015 (In Thousands)			
Purpose	Authorized But Unissued	Amount Outstanding	Interest Rates
State Building	\$ 685	\$ 145	5.00%
State Operated Community Services	-	716	5.00%
State Transportation	90,522	243,255	3.00-5.00%
Maximum Effort School Loan	-	12,780	5.00%
Rural Finance Authority	19,000	33,405	1.35-5.00%
Various Purpose Refunding Bonds	-	1,299,165	1.39-5.00%
Trunk Highway Refunding Bonds	-	294,955	1.00-5.00%
Trunk Highway	877,084	1,408,135	2.00-5.00%
Various Purpose	970,189	3,146,459	0.50-5.00%
Total	<u>\$ 1,957,480</u>	<u>\$ 6,439,015</u>	

State General Fund Appropriation Bonds

On October 31, 2012, the Minnesota Supreme Court concluded that the Appropriation Refunding Bonds do not constitute public debt for which the state has pledged its full faith, credit, and taxing powers. The Minnesota Supreme Court held that, accordingly, the bonds are not subject to the Minnesota Constitution's Article XI, Section 5, restrictions on the use of the proceeds of "public debt." Resulting from the decision of this court case, on November 21, 2012, the state sold state General Fund appropriation refunding bonds. The bonds were issued for the purpose of refunding tobacco settlement revenue bonds Series 2011A and Series 2011B of the Tobacco Securitization Authority. These appropriation bonds are payable only from amounts appropriated by the Minnesota Legislature.

Minnesota Statutes, Section 16A.965, authorizes the state to issue state General Fund appropriation bonds for the purpose of financing up to \$498,000,000 for the state and City of Minneapolis' share of the costs of a professional football stadium project of the Minnesota Sports Facilities Authority (component unit) that was created for that purpose by Minnesota Statutes, Chapter 473J. The state has commenced the financing process. In addition, the Minnesota Pay-for-Performance Act of 2011 authorized issuance of up to \$10,000,000 bond proceeds as incentive payments to service providers for certain financial outcomes that will result in decreased costs or increased revenues to the state.

Minnesota Statutes, Section 16A.967, authorizes the state to issue state General Fund appropriation bonds not to exceed \$19,000,000 for financing land acquisition, design, engineering, and construction of facilities and infrastructure necessary to complete the next phase of the Lewis and Clark Regional Water System project, including completion of the pipeline to Wagnolia, extension of the project to the Lincoln-Pipestone Rural Water System connection near Adrian, and engineering, design, and easement acquisition for the final phase of the project to Worthington. No bonds shall be sold until the commissioner

of Minnesota Management and Budget determines that a nonstate match of at least \$9,000,000 is committed to this project phase. Grant agreements entered into under this section must provide for reimbursement to the state from any federal money provided for the project, consistent with the Lewis and Clark Regional Water System, Incorporated agreement.

The following table is a schedule of state General Fund appropriation bonds authorized, but unissued, and bonds outstanding as of June 30, 2015.

Primary Government State General Fund Appropriation Bonds Authorized, but Unissued, and Bonds Outstanding As of June 30, 2015 (In Thousands)			
Purpose	Authorized But Unissued	Amount Outstanding	Interest Rates
Professional Football Stadium	\$ -	\$ 453,770	0.60-5.00%
Pay-for-Performance	10,000	-	N/A
Refund Tobacco Securitization Authority	-	584,865	3.00-5.00%
Lewis and Clark Regional Water System	19,000	-	N/A
Total	\$ 29,000	\$ 1,038,635	

Loans Payable and Due to Component Unit

Governmental activities loans are loans relating to the Trunk Highway Fund (special revenue fund) \$10,338,000 in loans from the Public Facilities Authority (component unit – Due to Component Unit) was outstanding for transportation projects. Other governmental activities loans are internal service fund loans for equipment purchases.

Business-type activities loans are loans to purchase equipment and loans from energy companies to improve energy efficiencies in the colleges and universities.

Capital Leases

In 2006, the state entered into capital lease agreements, amended in 2013, with St. Paul Port Authority (SPPA - not part of the state's reporting entity) to purchase two newly constructed buildings on state-owned land for \$180,005,000. Lease payments are scheduled over 20 years and approximate the debt service payments of SPPA. The leases meet the criteria of a capital lease as defined by GASB Statement No. 62. The terms of each agreement provide options to purchase the buildings under a bargain purchase option. In May 2013, the SPPA issued refunding bonds of \$115,760,000. The proceeds of the bonds will be applied to refund SPPA's outstanding revenue bonds. The lease agreement was amended to approximate the debt service payments of SPPA refunding bonds. The state has other capital lease agreements to purchase equipment that meets the above criteria.

Certificates of Participation

In August 2009, the state issued \$74,980,000 of certificates of participation (COPs) at a true interest rate of 2.88 percent to finance the acquisition of computer software development intangible assets. The proceeds are funding two projects for developing a) the state's statewide financial and procurement system and b) the state's integrated tax accounting system. The COPs were issued under a trust agreement with U.S. Bank, N.A., trustee, who will collect rental payments according to the principal and

interest schedule pursuant to the Technology Systems Lease Purchase Agreement for remittance to the investors. The COPs are not general or moral obligations of the state and no revenues are pledged to repay them. If the state defaults on the debt, the trustee has the right to terminate the lease terms of either or both projects and to take whatever legal action may appear necessary to collect rental payment(s).

In August 2014, the state issued \$80,100,000 of certificates of participation (COPs) at a true interest rate of 3.70 percent to finance the predesign, design, and construction and equipping of offices, hearing rooms and parking facilities for a legislative office facility. The COPs are not general or moral obligations of the state and no revenues are pledged to repay them. If the state defaults on the debt, the trustee has the right to terminate the lease terms of either or both projects and to take whatever legal action may appear necessary to collect rental payment(s).

Revenue Bonds Payable

In October 2013, Iron Range Resources and Rehabilitation issued \$37,830,000 of education facilities revenue bonds at a true interest rate of 3.76 percent. Minnesota Laws of 2013, Chapter 143, Article 11, Section 11; Minnesota Statutes, Section 298.22 through 298.32; and an order of the commissioner of Iron Range Resources and Rehabilitation authorized the issuance of the bonds. The bonds will be used to make grants to certain school districts located in the taconite relief areas, as defined in Minnesota Statutes, Section 273.134. The interest rates for the bonds range from 3.00 percent to 4.30 percent over a 20 year term.

In September 2014, the Iron Range Resources and Rehabilitation issued \$7,860,000 of education facilities refunding revenue bonds at a true interest rate of 1.32 percent. The proceeds of the bonds will be used to effect a current refunding of the commissioner of Iron Range Resources and Rehabilitation's Educational Facilities Revenue Bonds Series 2006. Minnesota Laws of 2005, Chapter 152, Article 1, Section 39 as amended; Minnesota Statutes, Section 298.2211; and an order of the commissioner of Iron Range Resources and Rehabilitation authorized the issuance of the bonds. The interest rates on the bonds range from 2.00 to 3.00 percent over the seven year term of the bonds.

To repay the bonds, Iron Range Resources and Rehabilitation has pledged future appropriations of the annual distribution of taconite production tax revenues to the Iron Range Resources and Rehabilitation account within the General Fund and the Douglas J. Johnson Economic Protection Trust Fund (special revenue fund). These tax distributions, totaling \$3,994,000 for fiscal year 2015, have averaged less than seven percent of the state's total annual taconite production tax revenues over the last five years. The debt service on the bonds is payable solely from these taconite production tax distributions. For fiscal year 2015, principal and interest paid by Iron Range Resources and Rehabilitation on the bonds was \$4,331,000. The total principal and interest remaining to be paid as of June 30, 2015, is \$59,928,000 payable through October 2033.

The state is authorized by Minnesota Statutes, Section 403.275, and by Minnesota Statewide Radio Board resolution to issue revenue bonds for a current development phase of a public safety radio communications system. On November 1, 2006, \$35,000,000 in revenue bonds was issued at a true interest rate of 3.76 percent. On November 13, 2008, \$42,205,000 in revenue bonds was issued at a true interest rate of 4.60 percent. On October 22, 2009, \$60,510,000 in revenue bonds was issued at a true interest rate of 3.17 percent. On August 16, 2011, \$60,380,000 in revenue bonds was issued at a true interest rate of 2.96 percent. The state has pledged future 911 fee revenues to repay the debt. The debt service on these bonds is payable solely from the revenues derived from the 911 fee assessed on wireless and wire-line telephone service. Annual principal and interest payments on the bonds are expected to require less than 35 percent of the total 911 fee revenues. The total principal and interest remaining to be paid on the bonds as of June 30, 2015, is \$142,750,000 payable through June 2026. Principal and interest paid during fiscal year 2015 and total 911 fee revenues were \$18,234,000 and \$37,381,000, respectively. The bonds are accounted for in the 911 Services Fund (enterprise fund) and are insured by a financial guaranty insurance policy issued by MBIA Insurance Corporation.

Minnesota State Colleges and Universities (MnSCU) (enterprise fund) is authorized by Minnesota Statutes, Section 136F.98, to issue revenue bonds whose aggregate principal shall not exceed \$405,000,000 at any time. The proceeds of these bonds are used to finance the acquisition, construction, and remodeling of buildings for dormitory, residence hall, parking ramps, student union, and food service purposes at state universities. Revenue bonds currently outstanding have interest rates of 0.80 percent to 5.75 percent. The revenue bonds are payable solely from, and collateralized by, an irrevocable pledge of revenues to be derived from the operation of the financed buildings and from student fees. These revenue bonds are payable through 2034. Annual principal and interest payments on the bonds are expected to require less than 25 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$442,345,000. Principal and interest paid for the current year and total customer net revenues were \$25,907,000 and \$112,663,000, respectively.

Itasca Community College issued revenue bonds through the Itasca County Housing Redevelopment Authority that are payable through 2025. These bonds are payable solely from, and collateralized by, an irrevocable pledge of revenues to be derived from the operation of the financed buildings. Annual principal and interest payments on the bonds are expected to require less than 37 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$2,062,000. Principal and interest paid and total customer net revenues during fiscal year 2015 were \$168,000 and \$478,000, respectively. These revenue bonds have a variable interest rate of 0.75 percent to 3.65 percent.

Claims

Municipal solid waste landfill liabilities of \$209,947,000 for closure and postclosure care claims are payable from the Environmental and Remediation Fund (special revenue fund) and the General Fund. The state has assumed responsibility for the long-term care of certain closed municipal solid waste facilities. Minnesota Statutes, Section 115B.39, established the landfill cleanup program to provide environmental response to qualified, state-permitted, closed landfills. The state is responsible, in perpetuity, for performing cleanup and final closure work, as well as all postclosure maintenance and monitoring, at qualifying sites. There are currently 109 landfills in the program. One of the sites, Freeway Landfill, has a liability of \$52,125,000; approximately 25 percent of the total landfill liability. Funding for the state's ongoing claims at these landfills comes from the Environmental and Remediation Fund (special revenue fund). The Environmental and Remediation Fund includes revenues from insurance recovery proceeds and financial assurance from previous owners and operators. Proceeds from the sale of state general obligation bonds, accounted for in the Building Fund (capital projects fund) and repaid by the General Fund, have been used for design and construction work at the publicly-owned landfills in the program. Estimated landfill closure and postclosure liabilities include planned response actions, future unknown additional remedies which have some probability of occurring, future replacement of some remedial systems, and administrative costs. Since costs are estimated at current value, actual costs could be different because of inflation, changes in technology, inclusion of additional qualifying sites or changes in regulations, and future unanticipated response actions.

The state of Minnesota is financially responsible to remediate certain known pollution present on either state-owned or non-state-owned land. In most cases, the state voluntarily assumes responsibility for site assessment and clean-up activities when the responsible party cannot be found or is financially unable to perform the remediation. Pollution remediation obligation liabilities as of June 30, 2015, were \$45,134,000. Of this total, \$33,740,000 was the liability for remediation on sites designated pursuant to state or federal superfund laws. The pollution remediation amounts are estimated through an analysis of existing polluted sites. The liabilities are based on the weighted average of the pollution remediation outlays expected to be incurred to settle those liabilities. Because the liabilities are measured at their current value, they are subject to change due to inflation, technology improvements, or changes to applicable laws and regulations. Funding for the state's pollution remediation primarily comes from the Environmental and Remediation Fund (special revenue fund), which was established under Minnesota Statutes, Section 116.155, and the Petroleum Tank Cleanup Fund (special revenue fund), which was established under Minnesota Statutes, Section 115C.06.

The governmental activities' and business-type activities' liability for workers' compensation of \$89,431,000 and \$3,486,000, respectively, are based on claims filed for injuries to state employees occurring prior to June 30, 2015, and is an undiscounted estimate of future payments. The liability will be liquidated using future resources at unspecified times.

Claims of \$31,500,000 are for workers' compensation claims of employees of uninsured and bankrupt firms. These claims are funded by an assessment on insurers and are payable from the Special Compensation Fund (special revenue fund).

Claims of \$294,600,000 are for reimbursements of supplementary and second injury benefits for old workers' compensation injuries. Legislative action ended both the supplementary and second injury programs. The claim amount represents the estimated discounted (5.00 percent) cost of supplementary benefits for injuries prior to October 1, 1995, and second injury program benefits for injuries prior to July 1, 1992. Without alteration by settlements, the liability is expected to extend to approximately the year 2052 for supplementary benefits and 2042 for second injuries.

The remaining \$11,751,000 is for claims in the Risk Management Fund (internal service fund).

Compensated Absences

The compensated absences liability for governmental activities and business-type activities of \$296,197,000 and \$150,902,000 respectively, are primarily for vacation leave and vested sick leave, which are payable as severance pay under specific conditions. Both amounts are paid in cash only when an employee terminates state employment. This obligation will be liquidated using future resources at unspecified times.

Arbitrage Liabilities

An arbitrage rebate payable to the federal government is required by the Tax Reform Act of 1986 and U.S. Treasury regulations and penalties if there are excess earnings on tax-exempt bond proceeds and debt service reserves. For fiscal year 2015, the state did not have excess earnings on tax-exempt bond proceeds and debt service.

Revenue Bonds Payable – Fiduciary Funds

On June 1, 2000, the state of Minnesota issued revenue bonds totaling \$29,000,000 on behalf of the state's three retirement systems. Minnesota Statutes, Section 356.89, authorized the issuance of the revenue bonds for the construction of an administrative office building. On August 9, 2012, the state of Minnesota issued revenue refunding bonds totaling \$21,880,000 on behalf of the state's three retirement systems at a true rate of 1.63 percent. Minnesota Statutes, Section 356B.10, authorized the issuance of the revenue bonds for a current refunding of the \$29,000,000 Retirement System Building Revenue Bonds, Series 2000, which were issued for the construction of an administrative office building. The revenue refunding bonds have an interest rate of 1.63 percent and are not general obligations of the state. The bonds are backed by the assets of the three retirement systems, excluding assets segregated for retired employees and assets of the systems' defined contribution funds.

The debt service payments are allocated to each system based on the percentage interest each has in the facility. For fiscal year 2015, principal and interest paid by the State Employees Retirement Fund (SERF), Teachers Retirement Fund (TRF), and General Employees Retirement Fund (GERF) was \$2,078,000. The total principal and interest remaining to be paid as of June 30, 2015, is \$19,727,000, payable through 2025.

Long-Term Debt Repayment Schedule Fiduciary Funds Revenue Bonds – SERF, TRF, and GERF (In Thousands)		
Year Ended June 30	Principal	Interest
2016	\$ 1,645	\$ 436
2017	1,675	403
2018	1,710	370
2019	1,760	336
2020	1,785	300
2021-2025	8,470	837
Total	\$ 17,045	\$ 2,682
Bond Premium	1,164	-
Total	\$ 18,209	\$ 2,682

Note 13 – Long-Term Liabilities – Component Units

General Obligation and Revenue Bonds

Metropolitan Council (MC) issues general obligation bonds for parks, solid waste disposal systems, sewers, and transportation projects, backed by the full faith and credit and taxing powers of MC. MC had \$1,780,036,000 in general obligation bonds and general obligation grant anticipation notes outstanding on December 31, 2014, net of unamortized discounts/premiums. During calendar year 2014, MC issued general obligation parks, transit, and wastewater bonds for a total of \$93,000,000. During 2014, MC also issued \$100,800,000 of general obligation grant anticipation notes for the Central Corridor light rail project.

University of Minnesota (U of M) issues general obligation bonds and revenue bonds for capital projects. On June 30, 2015, the principal amount of general obligation bonds and revenue bonds outstanding, net of unamortized discounts/premiums, was \$798,434,000 and \$316,091,000, respectively.

	MC ⁽¹⁾		U of M	
	Year Ended December 31	Year Ended June 30	Principal	Interest
2015	\$ 358,195	\$ 46,933	\$ 36,640	\$ 34,573
2016	281,453	35,384	40,820	32,828
2017	98,775	30,323	42,750	31,031
2018	98,273	27,667	44,425	29,043
2019	101,689	25,120	32,960	27,310
2020-2024	455,227	82,979	156,785	112,909
2025-2029	251,699	28,284	165,250	72,681
2030-2034	78,692	4,865	121,390	35,785
2035-2039	-	-	66,895	13,694
2040-2044	-	-	32,995	3,364
Total	\$ 1,724,003	\$ 281,555	\$ 740,910	\$ 393,318
Unamortized Discounts/ Premiums and Issuance Costs	56,033	-	57,524	-
Total	\$ 1,780,036	\$ 281,555	\$ 798,434	\$ 393,318

⁽¹⁾ MC general obligation bonds include general obligation grant anticipation notes issued in calendar year 2012 and 2014.

⁽²⁾ MC interest is net of Build America Bonds federal subsidy.

Housing Finance Agency (HFA) is authorized by Minnesota Statutes, Section 462A.06, to issue bonds and notes to provide funds for rehabilitation, construction, and mortgage loans, or to refund bonds to sponsors of residential housing for families of low and moderate income. The amount outstanding on these bonds at any time shall not exceed \$5,000,000,000, according to Minnesota Statutes, Section 462A.22. The principal amount of revenue bonds outstanding on June 30, 2015, net of unamortized discounts/premiums, was \$2,033,332,000.

Office of Higher Education (OHE) is authorized by Minnesota Statutes, Section 136A.171 through Section 136A.175, to issue revenue bonds and notes to finance guaranteed loans for students attending eligible post-secondary educational institutions. The amount outstanding on these bonds at any one time, not including refunded bonds or otherwise defeased or discharged bonds, shall not exceed \$850,000,000, according to Minnesota Statutes, Section 136A.171. On June 30, 2015, the outstanding principal of revenue bonds was \$519,516,000 net of unamortized discounts/premiums.

Public Facilities Authority (PFA) is authorized by Minnesota Statutes, Section 446A.04, to issue revenue bonds to make loans to municipalities for wastewater treatment facilities. The amount outstanding on these bonds at any time shall not exceed \$1,500,000,000, according to Minnesota Statutes, Section 446A.12. The principal amount of bonds outstanding on June 30, 2015, net of unamortized discounts/premiums, was \$937,228,000.

Year Ended June 30	HFA			U of M		
	Principal	Interest	Principal	Interest	Principal	Interest
2016	\$ 95,523	\$ 64,261	\$ 10,165	\$ 14,004		
2017	48,190	60,485	10,675	13,440		
2018	41,265	58,788	11,215	12,958		
2019	40,055	57,001	11,790	12,383		
2020	41,450	57,762	12,390	11,778		
2021-2025	237,215	305,727	71,915	48,950		
2026-2030	296,675	342,108	83,645	29,397		
2031-2035	329,105	359,831	56,520	13,091		
2036-2040	279,920	290,798	23,490	1,458		
2041-2045	606,431	85,914	-	-		
2046-2050	9,785	5,918	-	-		
2051-2055	900	18	-	-		
Total	\$ 2,026,514	\$ 1,688,611	\$ 291,805	\$ 157,459		
Unamortized Discounts/ Premiums and Issuance Costs	6,818	-	24,286	-		
Total	\$ 2,033,332	\$ 1,688,611	\$ 316,091	\$ 157,459		

Year Ended June 30	OHE			PFA		
	Principal	Interest	Principal	Interest	Principal	Interest
2016	\$ 1,090	\$ 1,537	\$ 160,985	\$ 41,505		
2017	3,045	1,505	76,275	35,754		
2018	4,255	1,476	72,540	31,972		
2019	4,905	1,215	77,285	28,375		
2020	4,600	977	77,965	24,530		
2021-2025	54,610	2,456	268,395	72,109		
2026-2030	-	1,919	150,675	21,677		
2031-2035	-	1,919	8,330	408		
2036-2040	93,400	1,837	-	-		
2041-2045	168,000	1,276	-	-		
2046-2048	185,000	376	-	-		
Total	\$ 518,905	\$ 16,493	\$ 893,440	\$ 256,330		
Unamortized Discounts/Premiums and Issuance Costs	611	-	43,788	-		
Total	\$ 519,516	\$ 16,493	\$ 937,228	\$ 256,330		

Loans and Notes Payable

Metropolitan Council received loans from the Minnesota Housing Finance Authority in 2002 and 2004 for \$400,000, and \$730,000, respectively. In 2004, MC received a \$275,000 loan from Hennepin County Housing and Redevelopment Authority for a total of \$1,405,000 of loans outstanding on December 31, 2014. The terms of the loan agreements are 30 years, although they may be extended indefinitely if all the terms of the loan agreement are met.

On December 17, 2014, the University of Minnesota issued taxable commercial paper notes of \$51,620,000. The U of M also issued tax-exempt commercial paper notes which are backed by U of M's self-liquidity. On June 30, 2015, the outstanding commercial paper notes were \$249,620,000. Commercial paper is short-term in nature and is classified as current liabilities on the financial statements.

National Sports Center Foundation refinanced a majority of its existing debt with a new bank in 2012. On December 31, 2014, the total outstanding loans and notes payable was \$4,986,000.

Capital Leases

On December 1, 2004, Metropolitan Council entered into an annual appropriation lease purchase agreement for land and facilities. The lease is subject to non-appropriation by MC in which event the lease is terminated and there is no obligation of MC for future lease payments. MC intends to continue the lease through its entire term. On December 31, 2014, the present value of the minimum lease payments was \$8,570,000.

Note 14 – Segment Information

University of Minnesota has six distinct capital leases. Three of the six are financed through third-party financing for the purchase of fleet vehicles and other equipment. The remaining three capital leases have payments being paid directly to the lessor and represent leases for buildings. On June 30, 2015, the present value of the minimum lease payments was \$21,244,000.

Variable Rate Debt

University of Minnesota

To protect against future interest rate fluctuations on U of M's general obligation bonds and for budgeting purposes, U of M entered into an interest rate swap. This was a freestanding pay-fixed, receive-variable interest rate swap which changed the variable interest rate bonds to synthetic fixed-rate bonds. At June 30, 2015, this swap was considered an ineffective hedge, where the change in fair value was included in investment income reported in the Statements of Activities. See Note 2 – Cash, Investments, and Derivative Instruments for more information.

Office of Higher Education

The rates on the taxable Series 2008A bonds and tax-exempt Series 2008B bonds are determined by a remarketing agent. The rates on Series 2008A bonds and Series 2008B bonds cannot exceed 15.0 percent and 12.0 percent, respectively. The interest on the Series 2008A and Series 2008B bonds is payable monthly and semi-annually, respectively. No principal payments are required until final maturity.

The rates on the tax-exempt Series 2011A and 2011B bonds are determined by a remarketing agent. The rates on the Series 2011A and 2011B bonds cannot exceed 12.0 percent. Interest payments on the Series 2011A and 2011B bonds were previously payable on a monthly basis. Beginning April 1, 2015, interest payments are payable semi-annually and no principal payments are required until final maturity.

The rates on the tax-exempt Series 2010 bonds are fixed and range from 2.0 percent to 5.0 percent. The interest on the 2010 bonds is paid semi-annually. The annual effective interest rate was 4.34 percent for the year ended June 30, 2015.

The rates on the tax-exempt Series 2012B bonds are determined by a remarketing agent. The rate cannot exceed 12.0 percent and is payable semi-annually. The bonds have mandatory redemption dates at various years throughout the life of the bonds with a balloon payment due at final maturity.

All bond series are secured by the revenues derived by the Agency from student loans financed by the proceeds of the bonds.

Housing Finance Agency

As of June 30, 2015, all of the HFA interest rate swap agreements have been determined to be effective hedges, as defined by GASB Statement No. 53. The fair value is displayed in the deferred inflows of resources as an interest rate swap agreement, whereas the inception-to-date change in fair value as of June 30, 2015, is included in the deferred outflows of resources as deferred loss on interest rate swap agreements on the Statement of Net Position. See Note 2 – Cash, Investment, and Derivative Instruments for more information.

Bond Defeasances

In prior years, U of M defeased various bonds by placing the proceeds from new bond issuances into an irrevocable trust to provide for all future debt-service payments on the old bonds. The amount defeased for general obligation bonds 1982 and 1996 Series A was \$271,635,000 with \$130,600,000 outstanding as of June 30, 2015. Neither the outstanding indebtedness nor the related trust account assets for these bonds are included in the U of M's financial statements as of June 30, 2015.

Primary Government Segment Information Financial Data Year Ended June 30, 2015 (In Thousands)

Condensed Statement of Net Position	Minnesota State Colleges and Universities	
	Revenue Fund	Residence Halls
Assets:		Itasca
Current Assets	\$ 87,712	\$ 260
Restricted Assets	137,052	296
Capital Assets	359,765	2,952
Total Assets	\$ 584,529	\$ 3,508
Deferred Outflows of Resources	\$ 1,012	\$ -
Liabilities:		
Current Liabilities	\$ 30,276	\$ 129
Noncurrent Liabilities	332,916	1,600
Total Liabilities	\$ 363,192	\$ 1,729
Deferred Inflows of Resources	\$ 4,771	\$ -
Net Position:		
Net Investment in Capital Assets	\$ 130,131	\$ 1,232
Restricted	87,447	296
Unrestricted	-	251
Total Net Position	\$ 217,578	\$ 1,779
Condensed Statement of Revenues, Expenses and Changes in Net Position		
Operating Revenues - Customer Charges	\$ 112,662	\$ 478
Depreciation Expense	(18,371)	(119)
Other Operating Expenses	(78,856)	(203)
Operating Income (Loss)	\$ 15,435	\$ 156
Nonoperating Revenues (Expenses):		
Interest Income	\$ 615	\$ 5
Capital Contributions	4,803	-
Interest Expense	(10,427)	(48)
Other	20	-
Transfers-In (Out)	-	-
Change in Net Position	\$ 10,446	\$ 113
Beginning Net Position	217,556	1,666
Change in Accounting Principal	(10,424)	-
Ending Net Position	\$ 217,578	\$ 1,779
Condensed Statement of Cash Flows		
Net Cash Provided (Used) By:		
Operating Activities	\$ 27,048	\$ 266
Noncapital Financing Activities	20	-
Capital and Related Financing Activities	(1,170)	(168)
Investing Activities	(145)	7
Net Increase (Decrease)	\$ 25,753	\$ 105
Beginning Cash and Cash Equivalents	\$ 163,973	\$ 136
Ending Cash and Cash Equivalents	\$ 189,726	\$ 241
911 Services		
		\$ 40,606
		113,649
		130,762
		2,478
		37,004
		37,004
		57,381
		(12,141)
		(24,741)
		20,499
		5
		(4,640)
		(13,211)
		(683)
		1,970
		39,726
		(4,692)
		37,004
		35,357
		(32,034)
		(15,493)
		5
		(12,165)
		51,990
		39,825

The types of goods or services provided by each segment are as follows:

- MnSCU Revenue Fund constructs, maintains, and operates college buildings for residence hall, student union, parking, and wellness purposes.
- MnSCU Itasca Residence Hall accounts for the construction of student housing at Itasca Community College.
- 911 Services Fund accounts for activities related to the enhancement of the state's 911 emergency response system.

Each segment has a revenue stream pledged to secure revenue bonds and provisions in the bond documents which require the separate reporting of each segment's financial operations and position.

Note 15 – Contingent Liabilities

University of Minnesota

The University of Minnesota (U of M) (component unit) issued state-secured revenue bonds to finance a football stadium on campus. In 2006, the Minnesota Legislature appropriated from the General Fund \$10,250,000 per year not to exceed 25 years starting in 2008 to pay a portion of the bonds. Grants from the General Fund are conditioned upon satisfaction of certain requirements by the U of M. As of August 2015, there was \$99,220,000 outstanding on these bonds.

U of M issued state-secured revenue bonds to finance Biomedical Science Research facilities. In 2008, the Minnesota Legislature appropriated from the General Fund amounts ranging from \$850,000 to \$15,550,000 per year not to exceed 25 years starting in 2010 to pay a portion of the bonds. Grants from the General Fund are conditioned upon satisfaction of certain requirements by the U of M. As of August 2015, \$182,420,000 was outstanding on these bonds. All required payments of the bonds are guaranteed by the state.

Housing Finance Agency

The Housing Finance Agency (HFA) (component unit) issued state-secured appropriation bonds to provide funds for rehabilitation, construction and mortgage loans, or to refund bonds to sponsors of residential housing for families of low and moderate income. In 2008, the Minnesota Legislature appropriated from the General Fund up to \$2,400,000 per year for 22 years starting in fiscal year 2011 to pay a portion of the bonds. As of August 2015, there was \$27,274,000 outstanding on these bonds.

HFA issued state-secured appropriation bonds to finance housing infrastructure. In 2012, the Minnesota Legislature appropriated from the General Fund up to \$2,200,000 per year starting in fiscal year 2014 through 2036 to pay a portion of the bonds. All required payments of the bonds are guaranteed by the state. As of August 2015, there was \$28,360,000 outstanding on these bonds. In 2014, the Minnesota Legislature authorized HFA to issue an additional \$80,000,000 of housing infrastructure bonds and appropriated from the General Fund up to \$6,400,000 per year beginning in fiscal year 2016 through 2038 to pay a portion of the bonds. HFA issued state-secured appropriation bonds of \$37,570,000 in February of 2015 and an additional \$31,095,000 in September 2015. See Note 20 – Subsequent Events. As of August 2015, \$32,570,000 was outstanding on these bonds.

In 2015, the Minnesota Legislature authorized HFA to issue an additional \$10,000,000 of housing infrastructure bonds and appropriated from the General Fund up to an additional \$800,000 per year beginning in Fiscal year 2018 through 2039.

School District Credit Enhancement Program

Minnesota Statutes, Section 126C.55, established a school district credit enhancement program. If a school district is unable to pay its debt service due on school district and intermediate school district certificates of indebtedness, capital notes, certificate of participation, or general obligation bonds enrolled in the program, the Minnesota Legislature appropriates annually from the General Fund the amounts necessary to make the debt service payments. This amount is repaid to the General Fund through a reduction in state aid payable to the school district or intermediate school district, or the levy of an ad valorem tax which may be made with the approval of the commissioner of Education. The total amount of debt enrolled in the program at June 30, 2015, was \$12.2 billion. The state has not had to make any debt service payments on behalf of school districts or intermediate school districts under this program.

City and County Credit Enhancement Program

Minnesota Statutes, Section 446A.086, established a city and county credit enhancement program. If a city or county is unable to pay its debt service due on general obligation bonds enrolled in the program

issued for the construction, improvement, or rehabilitation of certain projects, the Minnesota Legislature appropriates annually from the General Fund the amounts necessary to make the debt service payments. This amount is repaid to the General Fund through a reduction in state aid payable to the city or county, or the levy of an ad valorem tax which may be made with the approval of Public Facility Authority (component unit). As of August, 2015, the total general obligation bonds guaranteed by the state through 2040, was \$533 million.

Note 16 – Equity

Restricted Net Position – Government-wide Statement of Net Position

The following table identifies the primary government's restricted net position in greater detail than is presented on the face of the financial statements:

	Primary Government Restricted Net Position Balances As of June 30, 2015 (In Thousands)				Total
	Restricted by Constitution	Restricted by Enabling Legislation	Restricted by Other	Total	
Restricted For:					
Acquire, Maintain, and Improve Land and Buildings	\$ -	\$ -	\$ -	\$ 419	\$ 419
Administer Offender Rehabilitation	-	-	4,879	-	4,879
Clean up Petroleum Contamination	-	10,773	-	-	10,773
Debt Service	954,917	-	116,878	-	1,071,795
Develop Economy and Workforce	-	38,582	-	-	38,582
Develop Northeastern Minnesota Economy	-	52,625	6,564	-	59,189
Donor-Specified Purposes	-	49,708	29,125	-	78,833
Employ and Train Workers	-	-	37,004	-	37,004
Enhance 911 Services	17,286	-	-	-	17,286
Enhance Arts and Culture	-	-	-	-	-
Enhance Health and Human Services	-	12,018	-	-	12,018
Enhance Higher Education	-	-	5,696	-	5,696
Enhance Hunting and Fishing	-	54,336	-	-	54,336
Enhance K-12 Education	-	3,564	-	-	3,564
Enhance Natural Resources	-	931,595	-	-	931,595
Enhance State Government	-	35,557	-	-	35,557
Finance School District Construction Projects	-	38,046	-	-	38,046
Improve Agricultural, Environment, and Energy Resources	-	123,248	-	-	123,248
Improve County Infrastructure	426,799	-	-	-	426,799
Improve Municipalities' Infrastructure	162,037	-	-	-	162,037
Improve Transportation	-	16,698	-	-	16,698
License Vehicles and Increase Safety	-	5,481	-	-	5,481
Monitor Environment	-	11,516	-	-	11,516
Other Purposes	-	-	41,568	-	41,568
Plan, Construct, and Maintain State Highways	809,214	-	-	-	809,214
Promote Aviation Safety, Planning, and Regulations	-	38,320	-	-	38,320
Restore, Protect, and Enhance Outdoors	379,578	-	-	-	379,578
School Aid - Expendable	7,040	-	-	-	7,040
School Aid - Non-expendable	1,184,420	-	-	-	1,184,420
Unemployment Benefits	-	-	1,779,303	-	1,779,303
Total Restricted Net Position	\$ 3,941,291	\$ 1,422,067	\$ 2,021,436	\$ -	\$ 7,384,794

Fund Balances – Primary Government

The following table identifies governmental fund balances of the primary government in greater detail than is presented on the face of the financial statements:

	Governmental Funds			
	General Fund	Major Special Revenue Fund	Other Funds	Total
Fund Balances:				
Nonspendable:				
Inventory	\$ -	\$ -	\$ 40,433	\$ 40,433
Trust or Permanent Fund Principal	931,595	-	1,184,420	2,116,015
Total Nonspendable Fund Balances	\$ 931,595	\$ -	\$ 1,224,853	\$ 2,156,448
Restricted for:				
Acquire, Maintain, and Improve Land and Buildings	\$ -	\$ -	\$ 413,987	\$ 413,987
Administer Workers' Compensation	-	-	27,995	27,995
Clean up Petroleum Contamination	-	-	17,620	17,620
Construct/Reconstruct Infrastructure	-	-	37,593	37,593
Debt Service	-	-	913,213	913,213
Develop Economy and Workforce	-	-	37,778	37,778
Develop Northeastern Minnesota Economy	80,826	-	-	80,826
Donor-specified Purposes	-	-	29,124	29,124
Employ and Train Workers	-	-	48,356	48,356
Enhance Arts and Culture	-	-	17,279	17,279
Enhance Health and Human Services	-	-	11,675	11,675
Enhance Hunting and Fishing	-	-	54,336	54,336
Enhance K-12 Education	-	-	3,462	3,462
Enhance State Government	-	-	34,543	34,543
Finance School District Construction Projects	38,046	-	-	38,046
Improve Agriculture, Environment, and Energy Resources	236	124	119,328	119,688
Improve County Infrastructure	-	-	426,104	426,104
Improve Municipalities' Infrastructure	-	-	161,854	161,854
Improve Transportation	-	-	16,222	16,222
Invest in School Districts	-	-	6,734	6,734
License Vehicles and Increase Safety	-	-	5,403	5,403
Monitor Environment	-	-	111,114	111,114
Plan, Construct, and Maintain State Highways	-	-	796,952	796,952
Promote Aviation Safety, Planning, and Regulations	-	-	38,320	38,320
Restore, Protect, and Enhance Outdoors	-	-	379,578	379,578
Total Restricted Fund Balances	\$ 119,108	\$ 124	\$ 3,708,570	\$ 3,827,802

	Governmental Funds			
	General Fund	Major Special Revenue Fund	Other Funds	Total
Fund Balances:				
Committed to:				
Develop Economy and Workforce	\$ -	\$ -	\$ 12,231	\$ 12,231
Enhance Health and Human Services	-	-	31,924	31,924
Enhance K-12 Education	-	-	2,143	2,143
Enhance State Government	-	-	34,715	34,715
Improve Agriculture, Environment, and Energy Resources	-	-	2,635	2,635
Improve Public Safety	-	-	185,342	185,342
Improve Transportation	-	-	53,083	53,083
Manage Natural Resources	-	-	55,912	55,912
Provide Health Insurance	-	-	262,004	262,004
Rehabilitate and Diversify Industry near Mining	-	-	216,996	216,996
Total Committed Fund Balances	\$ -	\$ -	\$ 856,985	\$ 856,985
Assigned to:				
Develop Economy and Workforce	\$ 113,534	\$ -	\$ -	\$ 113,534
Enhance Health and Human Services	71,777	-	-	71,777
Enhance K-12 Education	30,780	-	-	30,780
Enhance State Government	16,479	-	-	16,479
Fund Capital Projects	-	-	177,373	177,373
Higher Education	6,506	-	-	6,506
Improve Agriculture, Environment, and Energy Resources	49,607	-	-	49,607
Improve Public Safety	19,191	-	-	19,191
Improve Transportation	14,906	-	-	14,906
Provide Health Insurance	-	-	505,000	505,000
Total Assigned Fund Balances	\$ 322,780	\$ -	\$ 682,373	\$ 1,005,153
Unassigned:				
Total Fund Balances	\$ 748,698	\$ -	\$ -	\$ 748,698
Total Fund Balances	\$ 2,122,181	\$ 124	\$ 6,472,781	\$ 8,595,086

Net Position Deficits

The following funds have net position deficits for the fiscal year ended June 30, 2015.

	Net Position Deficits As of June 30, 2015 (In Thousands)	Net Position
Enterprise Funds		
Behavioral Services		(18,549)
MNSure		(6,610)
State Auditor		(4,514)
State Lottery		(11,332)
State Operated Community Services		(74,887)
Internal Service Funds		
Central Services		(778)
MIN.IT Services		(201,417)

The implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" required the recording of the net pension liability and the deferred inflows and outflows of resources associated with pensions. This has caused the nonmajor enterprise and internal services funds noted in the table above to end fiscal year 2015 in a deficit net position. The actuarially determined amounts are likely to vary significantly from year to year and are managed by the retirement systems and the Minnesota Legislature to ensure the defined benefit plans are adequately funded to pay plan benefits to employees participating as they become due. For these reasons, the state does not include the pension-related liabilities or deferred inflow and outflows of resources in the rate-setting process for managing these funds as long as the funds are contributing the statutory required contributions. The amounts will continue to be monitored by the retirement systems administering these plans and the Minnesota Legislature.

Three of these funds also have net position deficits for reasons in addition to the implementation of GASB Statement No. 68. The funds are as follows:

Behavioral Services Fund (enterprise fund) has been experiencing a change in population served and service rates over the past few years which resulted in an annual deficit net position. During the 2015 Legislative Session, the Minnesota Legislature took action to balance the fund through transfer of funds within the Department of Human Services and also passed a supplemental appropriation. Review of the service size and funding levels will continue during fiscal year 2016 to determine additional options to balance this fund.

MNSure (enterprise fund) is still evolving as a new operation of the state and ended the fiscal year in a deficit net position. A three year financial plan has been established to ensure operations are managed on a budgetary and cash basis.

State Operated Community Services Fund (enterprise fund) has seen a steady decline in operating income which resulted in a deficit net position. During the 2015 Legislative Session, the Minnesota Legislature provided for a one-time transfer of existing funds from a dedicated revenue account to help balance the fund at the end of fiscal year 2015. Ongoing operating losses are expected during fiscal year 2016 while the program is redesigned to reduce the number of sites and to focus on a more defined service level for individuals requiring a safety net level of care.

Note 17 – Risk Management

Primary Government

The state is exposed to various risks of loss related to torts; to theft of, damage to, or destruction of assets; to errors and omissions; and to employer obligations. The state manages these risks through the Risk Management Fund (internal service fund), a self-insurance fund, and other insurance and self-funding mechanisms. All health plans are self-insured.

Risk Management Fund

State agencies may elect to participate in the Risk Management Fund (internal service fund), which offers auto, liability, property, and related coverage. The agencies pay a premium to participate in this coverage. All agencies that own state vehicles are required to purchase automobile liability coverage from the fund.

The property coverage offers an agency a range of deductibles from \$1,000 through \$250,000 per loss. The fund covers the balance of the claim up to \$1,000,000. The reinsurance program provides coverage up to \$1,000,000,000. Once annual aggregate losses paid by the Risk Management Fund reach \$2,500,000 in any one fiscal year, the reinsurer will provide coverage in excess of a \$25,000 maintenance deductible for each claim. Agencies electing not to participate in the Risk Management Fund, and not able to cover the losses from their operating budget, must seek other reimbursements or additional appropriations from the Minnesota Legislature.

The liability coverage is up to the statutory limit (tort claims cap) of \$500,000 bodily injury and property damage per person, and \$1,500,000 bodily injury and property damage per occurrence. The casualty reinsurance program provides \$10,000,000 excess of a \$1,000,000 retention to protect the state from auto and general liability claims that are extra-territorial, as well as for suits brought in federal court which would be outside the state's jurisdiction.

The Risk Management Fund purchases insurance policies for state agencies seeking insurance for specialized insurance needs for which the state does not self-insure. These coverages include aviation, medical malpractice, and foster care liability. The premiums for these policies are billed back to the agencies at cost.

Minnesota Statutes, Section 15.38, Subdivision 8, permits the purchase of insurance on state-owned buildings and contents.

All losses of state property are covered by programs of the Risk Management Fund, by insurance policies purchased in the commercial market, or are uninsured and become the liability of the state.

Tort Claims

State agencies may elect to participate in the Risk Management Fund and obtain coverage for selected exposures, subject to the tort claims limits. Agencies not electing to participate in the Risk Management Fund are responsible for paying the cost of claims from their operating budget. The Minnesota Legislature also makes an annual Tort Claim Appropriation to cover claims that would unduly impair agency operations. Agencies not able to cover claims through these two avenues must seek additional appropriations from the Minnesota Legislature. Tort claims brought outside Minnesota state jurisdiction and in federal court have unlimited liability exposure.

Workers' Compensation

The state, as a self-insured employer, assumes all risks for workers' compensation-related claims and provides workers' compensation insurance coverage for state employees. The program provides a full-service workers' compensation insurance program, including workplace safety and loss control, rehabilitative and return to work services, claim services, and legal services.

The program is required by state law to be a member of the Workers' Compensation Reinsurance Association (WCRA). WCRA reimburses the state for catastrophic workers' compensation claims that exceed the current retention amount of \$1,960,000.

The recovery of claim costs that are less than the WCRA retention amount is the responsibility of each state agency. State agencies may participate in either a 'pay-as-you-go' revolving fund or a premium pool cost allocation fund. These costs are paid from each agency's operating budget.

The state estimates the liability for reported claims that have not yet been settled. These costs include anticipated indemnity and medical benefits related to the reported claim.

State Employee Group Insurance Program

The Minnesota Legislature created the Employee Insurance Fund, an internal service fund dedicated solely for the purpose of this program. The fund is administered by the State Employee Group Insurance Program (SEGIP), to provide eligible employees and other eligible persons with life insurance and hospital, medical, and dental coverage through provider organizations. The Employee Insurance Fund is not associated with any other public risk pools. A contingency reserve is maintained to increase the controls over medical plan provisions and other insurance costs for the purpose of moderating premium and claim fluctuations, and to assume all inherent risk associated with the self-funded insurance programs, which would also include losses to the fund.

SEGIP provides benefits coverage to employees by contracting with carriers through a network of providers throughout the state. SEGIP had settlements of \$1,727,316 greater than coverage during the fiscal year ended June 30, 2015.

In January 2000, the fund became fully self-insured for medical coverage and assumed all liability for medical claims. The self-funded programs within the fund establish claim liabilities based on estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not paid and of claims that have been incurred but not reported. These estimates are agreed to by the insurance carriers and the state and are reviewed for accuracy and reasonableness. The estimates are based on claim experience and claim lag timetables provided by the carriers and do not include additional estimates for subrogation, salvage, or unallocated claim adjustments.

Public Employees Insurance Program

The Public Employees Insurance Program (PEIP) is a public entity risk pool currently operating as an insurance program. The risk pool was created by the Minnesota Legislature to provide public employees and other eligible persons with life insurance and hospital, medical, and dental coverage to result in a greater utilization of government resources and advance the health and welfare of the citizens of the state. The enabling legislation for PEIP is Laws of Minnesota, 1987, codified as Minnesota Statutes, Section 43A.316. Beginning in fiscal year 1998, medical benefits provided through PEIP became a self-insured program.

PEIP's membership as of June 30, 2015, was 9,112 members and their dependents. The members of the pool include 69 school districts, 24 cities/townships, 5 counties, and 9 other public employers. PEIP provides medical benefits coverage to public employees through a self-insured statewide program administered through several private-sector claims administrators/managed care organizations, as well as fully insured life and dental coverage. The pool will be self-sustaining through member premiums. Stop-loss coverage was discontinued effective January 1, 2015.

The pool establishes claims liabilities based on estimates of the ultimate costs of claims (including future claim adjustment expenses) that have been reported but not settled and of claims that have been incurred but not reported. The estimated amounts of reinsurance recoverable on unpaid claims are deducted from the liability for unpaid claims. The pool uses reinsurance agreements to reduce its exposure to large losses on all types of insured events. Reinsurance permits the recovery of a portion of losses from reinsurers, although it does not discharge the primary liability of the pool as direct insurer of the risks reinsured.

Primary Government Self-Insured Claim Liabilities (In Thousands)					
	Beginning Claims Liability	Net Additions and Changes in Claims	Payment of Claims	Ending Claims Liability	
Risk Management Fund					
Fiscal Year Ended 6/30/14	\$ 9,669	\$ 4,242	\$ 4,380	\$ 9,531	
Fiscal Year Ended 6/30/15	\$ 9,531	\$ 4,100	\$ 1,880	\$ 11,751	
Tort Claims					
Fiscal Year Ended 6/30/14	\$ -	\$ 270	\$ 270	\$ -	
Fiscal Year Ended 6/30/15	\$ -	\$ 878	\$ 878	\$ -	
Workers' Compensation					
Fiscal Year Ended 6/30/14	\$ 107,633	\$ 12,303	\$ 17,751	\$ 102,185	
Fiscal Year Ended 6/30/15	\$ 102,185	\$ 12,778	\$ 22,046	\$ 92,917	
State Employee Insurance Plans					
Fiscal Year Ended 6/30/14	\$ 61,809	\$ 681,154	\$ 678,994	\$ 63,969	
Fiscal Year Ended 6/30/15	\$ 63,969	\$ 740,456	\$ 733,145	\$ 71,280	

	Year Ended June 30	
	2015	2014
Primary Government Public Employee Insurance Program Medical Claims (In Thousands)		
Unpaid Claims and Claim Adjustment Expenses, Beginning	\$ 7,535	\$ 3,606
Incurred Claims and Claim Adjustment Expenses: Provision for Insured Events of Current Year	\$ 78,705	\$ 68,028
Increase (Decreases) in Provision for Insured Events of Prior Years	536	561
Total Incurred Claims and Claim Adjustment Expenses	\$ 79,241	\$ 68,589
Payments:		
Claims and Claims Adjustment Expenses Attributable to Insured Events of Current Year	\$ 70,741	\$ 60,813
Claims and Claims Adjustment Expenses Attributable to Insured Events of Prior Years	7,659	3,847
Total Payments	\$ 78,400	\$ 64,660
Total Unpaid Claims and Claim Adjustment Expenses, Ending	\$ 8,376	\$ 7,535

Component Units

Housing Finance Agency

Housing Finance Agency (HFA) is exposed to various insurable risks of loss related to tort; to theft of, damage to, or destruction of assets; to errors or omissions; and to employer obligations. HFA manages these risks through the primary government's insurance plans including the primary government's Risk Management Fund and through purchased insurance coverage. HFA retains the risk of loss, although there have been no settlements or actual losses in excess of coverage in the last three years. HFA participates in the State Employee Group Insurance Plan (SEGIP), which provides life insurance and hospital, medical, and dental coverage through provider organizations. HFA also participates in the primary government's Workers' Compensation Program. Annual premiums are assessed by the program based on average costs and claims.

Metropolitan Council

Metropolitan Council (MC) is exposed to various risks of loss related to torts; to theft of, damage to, and destruction of assets; to errors and omissions; and to employer obligations. MC both purchases commercial insurance and self-insures for these risks of loss as discussed above. MC has not experienced significant reduction in insurance coverage from the prior year. MC has not had any settlements in excess of commercial coverage for the past three years.

MC purchases general liability insurance to protect all divisions of MC and recognizes a current liability for incurred, reported claims, and a long-term liability for claims incurred but not reported. Claims liabilities are calculated considering recent claim settlement trends including frequency and amount of payouts. Minnesota Statutes, Section 466.04, generally limits the MC's tort exposure to \$500,000 per claim and \$1,500,000 per occurrence for a claim arising on or after July 1, 2009. For claims arising earlier, the limits are \$400,000 per claim and \$1,200,000 per occurrence. In addition, an amount equal to twice these limits applies if the claim arises out of the release or threatened release of a hazardous substance.

MC has self-administered workers' compensation claims for all divisions. Liabilities are reported when information is available that suggests there has been an occurrence with probable loss incurred. Liabilities include an amount for claims that have been incurred but not reported. Claims liabilities are re-evaluated periodically to consider recently settled claims, the frequency of claims, and other economic and social factors. Liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using a discount rate of 2.75 percent. The self-insurance retention limit for workers' compensation is \$1,920,000 per single loss. For claims above the retention limit, the Workers' Compensation Reinsurance Association reimburses MC.

University of Minnesota

University of Minnesota (U of M) is self-insured for medical malpractice, general liability, directors' and officers' liability, and automobile liability through RUMINCO, Ltd., a wholly-owned single parent captive insurance company. Claims are reported to a third-party administrator, which pays expenses and estimates claim liabilities. The total expense of a claim is estimated and booked as a liability when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated in the year in which it is reported. In addition, an actuarial liability is established for incurred but not reported claims using a discount rate of 0.83 percent.

U of M is also self-insured for workers' compensation through an internally maintained fund. The internal fund for workers' compensation is maintained only to fund current year expected payouts. Excess insurance is maintained through the Workers' Compensation Reinsurance Association. Each year, an actuarial estimate of the U of M's liability for workers' compensation is compiled and recorded, but the liability is not funded in a separate reserve.

U of M's medical (health) and dental coverage for faculty and staff is a self-insured program. Under the plan, U of M pays claims, while the administration of the program is handled by independent administrators. U of M's graduate assistant medical plan and student health plan are also self-insured. Each year, an actuarial estimate of the U of M's liability for medical claims, including incurred but not reported claims, is recorded.

Component Units Claims Liabilities (In Thousands)					
	Beginning Claims Liability	Net Additions and Changes in Claims	Payment of Claims	Ending Claims Liability	
Metropolitan Council - Workers' Compensation					
Fiscal Year Ended 12/31/13	\$ 16,452	\$ 5,579	\$ 5,389	\$ 16,642	
Fiscal Year Ended 12/31/14	\$ 16,642	\$ 5,722	\$ 5,692	\$ 16,672	
University of Minnesota - RUMINCO, Ltd.					
Fiscal Year Ended 6/30/14	\$ 7,181	\$ 2,395	\$ 2,034	\$ 7,542	
Fiscal Year Ended 6/30/15	\$ 7,542	\$ 1,522	\$ 2,358	\$ 6,706	
University of Minnesota - Workers' Compensation					
Fiscal Year Ended 6/30/14	\$ 11,760	\$ 3,578	\$ 2,292	\$ 13,046	
Fiscal Year Ended 6/30/15	\$ 13,046	\$ 3,329	\$ 2,401	\$ 13,974	
University of Minnesota - Medical/Dental					
Fiscal Year Ended 6/30/14	\$ 24,037	\$ 259,083	\$ 261,075	\$ 22,045	
Fiscal Year Ended 6/30/15	\$ 22,045	\$ 250,460	\$ 252,278	\$ 20,227	

Note 18 – Budgetary Basis vs. GAAP

Actual revenues, transfers-in, expenditures, encumbrances, and transfers-out on the budgetary basis do not equal those on the GAAP basis in the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund. This inequality results primarily from the differences in the recognition of accruals, reimbursements, deferred revenue, intrafund, and loan transactions, and from the budgetary basis of accounting for encumbrances. On the budgetary basis, encumbrances are recognized as expenditures in the year encumbered. The modified accrual basis of accounting recognizes expenditures when the goods or services are received, regardless of the year funds are encumbered. In addition, the GAAP General Fund includes several funds that are not included in the budgetary General Fund. A reconciliation of the fund balances under the two basis of accounting for the General Fund is provided in the following table.

General Fund Reconciliation of GAAP Basis Fund Balance to Budgetary Fund Balance As of June 30, 2015 (In Thousands)	
GAAP Basis Fund Balance:	\$ 2,122,181
Less: Encumbrances ⁽¹⁾	179,341
Unassigned Fund Balance	\$ 1,942,840
Basis of Accounting Differences:	
Revenue Accruals/Adjustments:	
Taxes Receivable	\$ (531,760)
Tax Refunds Payable	573,800
Human Services Receivable	(114,966)
Unearned Revenue	110,658
Escheat Asset	(17,726)
Other Receivables	(33,542)
Permanent School Fund Reimbursement	(1,300)
Investments at Market	8,524
Expenditure Accruals/Adjustments:	
Medical Care Programs	631,735
Human Services Grants Payable	62,611
Education Aids	821,064
Police and Fire Aid	94,410
Other Financial Sources (Uses):	
Transfer-In	(15,842)
Perspective Differences:	
Account with no Legally Adopted Budget	(1,395,595)
Long-Term Receivables	(5,384)
Appropriation Carryover	(95,608)
Budgetary Reserve	(1,376,973)
Budgetary Basis:	
Unassigned Fund Balance	\$ 656,946

⁽¹⁾ Encumbrances related to funds included in the budgetary General Fund.

Note 19 – Litigation

- 1) Payment of tort claims against the state is made from funds appropriated by the Minnesota Legislature to agencies for their general operations to the extent such funds are available without unduly hindering the operation of the agency, from appropriations of dedicated receipts, if practicable, or from funds appropriated for the payment of tort claims. The Tort Claims appropriations for each of the fiscal years ending June 30, 2015, 2016, and 2017 are \$761,000. The maximum limit of liability for tort claims arising out of a single occurrence in Minnesota on or before January 1, 2000, and before January 1, 2006, is \$1,000,000. The maximum limited liability for any one claim is \$300,000 for claims arising before August 1, 2007, and \$400,000 for claims arising on or after August 1, 2007, and before July 1, 2009, for any one claim and the maximum limits of liability for tort claims arising in Minnesota on or after January 1, 2008, and prior to July 1, 2009, is \$1,200,000 for any number of claims arising out of a single occurrence. For tort claims arising in Minnesota on or after July 1, 2009, the maximum limits are \$500,000 for any one claim and \$1,500,000 for any number of claims arising out of a single occurrence.
- 2) Lawsuits based on non-tort theories furnish another basis for potential liability. The following cases, or categories of cases, in which the state, its officers or employees, are defendants have been noted because an adverse decision in each case or category of case could result in an expenditure of state moneys of over \$15 million in excess of current levels.
 - a. At any one time, there are hundreds of Minnesota Department of Transportation (MnDOT) eminent domain actions being litigated in district courts throughout the state. There is a continuous flow of such cases, with the actual number depending on many factors such as the number of parcels of land that can be acquired by direct purchase, the construction needs of the department, and revenues available for highway projects. In the aggregate, the potential cost to the state for property which has been, or will be, acquired exceeds \$15 million. Liability arising out of decisions unfavorable to the state may impact the state's Trunk Highway Fund (special revenue fund).
 - b. *Electric Cooperative Assessment Cases* (Minnesota Tax Court). Electric cooperatives filed a series of 16 separate appeals in Tax Court of the commissioner of Revenue's assessment of sales tax for varying periods generally ranging from 2003 through 2006. Each electric cooperative estimates costs for its members as it bills those members throughout the year and collects sales tax based on those estimates. At year's end, if the cooperative has charged members in excess of the actual costs, it issues patronage adjustments in the form of "capital credits" to the members for the difference in cost. After doing so, the appellants filed for a refund in the sales tax paid on the difference between the actual and estimated costs. The Department of Revenue initially paid the refunds to each appellant, but later issued assessments for the amounts that had been refunded. Citing Minnesota Rule 8130.1100, Subpart 5 (stating that when part of contribution is credited back to member's capital account after sale, credited amount is included in taxable sales price), the Department denied each appellant's administrative appeal. There are an estimated 44 electric cooperatives in the state that are similarly situated. The Department estimates total financial potential impact to the state of the commissioner losing the legal issue in these cases is approximately \$20.9 million in one-time refunds with an on-going annual impact of \$4.2 million. In June 2014, the Tax Court issued a decision denying the taxpayers' claims. On August 5, 2015, the Supreme Court affirmed the Tax Court in part and remanded in part to the Tax Court.
 - c. *Guggenberger et al. v. State, et al.* (United States District Court, District of Minnesota). In August 2015, Plaintiffs filed suit alleging that the Department of Human Services' operation of the Medicaid Home and Community Based Waiver Services (HCBS) programs violates (1) the reasonable promptness provision of the Medicaid Act; (2) the integration mandate of the Americans with Disabilities Act; (3) the free choice provision of the Medicaid Act; (4) Plaintiffs' right to Due Process; and (5) Section 504 of the Rehabilitation Act. Plaintiffs seek class certification. As part of their requested relief, Plaintiffs seek state funds appropriated for Waiver

Services, but not spent in fiscal year 2015 to be frozen or otherwise encumbered. This amount may exceed \$15 million. Plaintiffs have indicated, however, that they will amend their complaint and remove requests related to freezing or encumbering state funds, but they have not yet done so.

- d. *Kimberly-Clark Corporation & Subsidiaries v. Commissioner of Revenue* (Minnesota Tax Court). The taxpayer filed an appeal in the Minnesota Tax Court challenging the commissioner's denial of the taxpayer's refund claims. The taxpayer alleges it is entitled to elect a corporate tax apportionment formula set forth in the Multistate Tax Compact, even though the Minnesota Legislature repealed that provision of the Compact from the Minnesota Statutes in 1987. Resolution of this case may impact the commissioner's assessments against other multistate tax filers and may impact refund claims corporate taxpayers have and may file with the commissioner. As of February 2015, multiple corporate taxpayers had filed about \$180 million in refund claims, with estimated potential total refunds of \$700 million. On June 19, 2015, the Minnesota Tax Court granted summary judgment to the commissioner of Revenue. The taxpayer appealed to the Minnesota Supreme Court.
- e. *Kiminski v. Hunt et al* (formerly *Beach/Ness v. Hunt et al.*) and similar matters: In January of 2013, the Department of Natural Resources (DNR) notified approximately 5,000 residents that their drivers' license data may have been improperly viewed by former DNR employee John Hunt. Since the notification, five putative class actions have been filed in federal court against the DNR, the Department of Public Safety, and various state employees in their individual and official capacities alleging violations of federal and state law resulting from Hunt's conduct. The suits have all been consolidated and a consolidated amended complaint has been filed. The suits include claims for relief under the federal Drivers Privacy Protection Act and 42 U.S.C. § 1983. The plaintiffs seek statutory damages, actual damages, punitive damages, injunctive relief, and attorneys' fees. Other similar cases have been filed against other state employees in their individual and official capacities alleging plaintiffs' drivers' license data may have been improperly viewed by state employees. Motions to dismiss have been or will be filed in each case. To date, all such motions that have been resolved by the trial court have resulted in dismissals for the state employees. Several cases are now on appeal. The Eighth Circuit Court of Appeals has affirmed the dismissal of three of the cases. The other cases remain on appeal.
- f. *Minnesota Energy Resources Corp. (MERC) v. Commissioner of Revenue* (Minnesota Tax Court). The plaintiff, a natural gas pipeline corporation, appeals the market valuations made of the pipeline corporation's real, personal, and operating property subject to assessment in 53 counties in Minnesota. The separate appeals for tax years 2008-2012 are consolidated. MERC has also filed separate appeals for the 2013 and 2014 years. The pipeline corporation argues: (1) that the commissioner has failed to correctly determine the market value (as defined in Minnesota Statutes, Section 272.03, Subdivision 8) of the pipeline's property in Minnesota and in its determination has employed methods which overstate the market value and arrived at a value in excess of market value; and (2) that the pipeline's property in Minnesota was unfairly and unequally assessed compared to property in the same class and the property of similarly situated taxpayers in violation of Minnesota Statutes, Section 273.11, the Equal Protection Clause; the Uniformity of Taxation Clause (Art. X, Sec. 1), and the Due Process clause of the Minnesota Constitution and the Equal Protection and Due Process Clause of U.S. Constitution. The apportionable 2008 market value for this property is \$126 million under the Minnesota rule in effect for 2008. A new Minnesota rule governs calculation for the 2009-2011 tax years. MERC objects to both the old and new rules. Specifically, MERC disagrees with how the capitalization rate is calculated, the fact that external obsolescence is not included in depreciation and the weighting of cost factors and, thus, claim that the property tax assessments are not applied evenly throughout Minnesota. In September 2014, the Tax Court issued a decision in the 2008-2012 consolidated cases. The decision upheld certain of MERC's claims and denied other claims. For all five years combined, the net result of the Tax Court's decision is that MERC would receive a total refund of \$1.35 million, only 30 percent of which would be the state's share. Both sides appealed to the Supreme Court with oral argument held on November 4, 2015. The 2013 and 2014 appeals have been stayed pending final resolution of the 2008-2012 cases.

Note 20 – Subsequent Events

Primary Government

On August 19, 2015, the state sold \$368.2 million of general obligation state various purpose bonds Series 2015A at a true interest rate of 2.93 percent, \$310.0 million of general obligation state trunk highway bonds Series 2015B at a true interest rate of 2.88 percent, \$7.2 million general obligation taxable state various purpose bonds Series 2015C at a true interest rate of 2.43 percent, \$376.7 million of general obligation state various purpose refunding bonds Series 2015D at a true interest rate of 2.18 percent, and \$14.9 million of general obligation state trunk highway refunding bonds Series 2015E at a true interest rate of 2.15 percent. These bonds are backed by the full faith and credit and taxing powers of the state.

Component Units

On August 26, 2015, the Regents of the University of Minnesota (U of M) issued \$90.1 million of special purpose revenue refunding bonds (State Supported Stadium Debt) Series 2015A at a true interest rate of 2.65 percent. The proceeds of the bonds will be used to refund the U of M's special purpose revenue bonds Series 2006 which were issued to finance a portion of the costs of construction of a new football stadium on the U of M's Twin Cities campus. Minnesota Statutes, Sections 137.5 through 137.6, was amended by Minnesota Session Laws 2015, Chapter 69. For information on the state appropriation for these bonds, see Note 15 – Contingent Liabilities.

On September 1, 2015, Housing Finance Agency (HFA) issued \$31.1 million of state appropriation bonds (Housing Infrastructure) Series 2015C at a true interest rate of 3.71 percent. The proceeds of the bonds will be used to provide money to fund Housing Infrastructure Loans and to pay the costs of issuance of the Series Bonds. For information on the state appropriation for these bonds, see Note 15 – Contingent Liabilities.



State of Minnesota

**2015 Comprehensive Annual Financial Report
Required Supplementary Information**

Modified Approach for Infrastructure

The state uses the modified approach for reporting selected infrastructure assets. Under this approach, the state expenses certain maintenance and preservation costs and does not report depreciation expense. Assets accounted for under the modified approach include approximately 29,000 lane miles of pavement and approximately 3,000 bridges and tunnels maintained by the state.

To utilize the modified approach, the state is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform condition assessments of eligible assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the assets at the condition level established and disclosed by the state.
- Document that the assets are being preserved approximately at, or above, the established condition level.

Lane Miles of Pavement

Measurement Scale

The Minnesota Department of Transportation (MnDOT) uses three pavement condition indices to determine the condition of the trunk highway system: Present Serviceability Rating (PSR), Surface Rating (SR), and Pavement Quality Index (PQI). The PSR is a measure of pavement smoothness, the SR measures pavement distress (cracking), and the PQI is a composite index equal to the square root of the PSR multiplied by the SR.

The five qualitative categories used to describe pavement condition are shown in the table below:

Description	PQI Range	PSR Range	SR Range
Very Good	3.7 - 4.5	4.1 - 5.0	3.3 - 4.0
Good	2.8 - 3.6	3.1 - 4.0	2.5 - 3.2
Fair	1.9 - 2.7	2.1 - 3.0	1.7 - 2.4
Poor	1.0 - 1.8	1.1 - 2.0	0.9 - 1.6
Very Poor	0.0 - 0.9	0.0 - 1.0	0.0 - 0.8

The PQI will be used as the index for determining whether the pavement infrastructure is being maintained in a serviceable level. The PQI is an overall index, combining both pavement smoothness (PSR) and cracking (SR).

Established Condition Level

Principal arterial pavements will be maintained at 3.0 PQI (good) or higher, and all other pavements will be maintained at 2.8 PQI (good) or higher.

Assessed Conditions

The state assesses condition on 100 percent of the pavement surfaces at least once every two years.

	Principal Arterial Average PQI	Non-Principal Arterial Average PQI
2014	3.41	3.35
2013	3.40	3.26
2012	3.36	3.24

Bridges and Tunnels

Measurement Scale

MnDOT utilizes three performance measures to maintain and improve the bridge system: Structural Condition Rating, Geometric Rating, and Posted Bridge and Bridge Load Carrying Capacity. The Structural Condition Rating will be used to determine if the bridge system is being maintained at a serviceable level for the condition of the bridges under MnDOT's jurisdiction.

The Structural Condition Rating is a broad measure of the structural condition of a bridge. Each bridge is rated as Good, Fair, or Poor by using three National Bridge Inventory (NBI) condition codes and two NBI appraisal ratings to place each bridge in a category.

The three NBI condition codes are Deck Condition, Superstructure Condition, and Substructure Condition. The two NBI appraisal ratings are Structural Evaluation and Waterway Adequacy. Both the condition codes and the appraisal ratings use a scale of 0 (failed) through 9 (excellent).

Rating	Description
9	Excellent.
8	Very good.
7	Good. Some minor problems.
6	Satisfactory. Structural elements show some minor deterioration.
5	Fair. All primary structural elements are sound, but may have some minor section loss, cracking, spalling, or scour.
4	Poor. Advanced section loss, deterioration, spalling, or scour.
3	Serious. Loss of section, deterioration, spalling, or scour have seriously affected primary structural components. Local failures are possible. Fatigue cracks in steel or shear cracks in concrete may be present.
2	Critical. Advanced deterioration of primary structural elements. Fatigue cracks in steel or shear cracks in concrete may be present or scour may have removed substructure support. Unless closely monitored, it may be necessary to close the bridge until corrective action is taken.
1	Imminent failure. Major deterioration or section loss present in critical structural components or obvious vertical or horizontal movement affecting structure stability. Bridge is closed to traffic, but corrective action may put it back in light service.
0	Failure. Out of service, beyond corrective action.

The criteria for placing a bridge in each of the three categories are as follows:

Rating	Description
Good	If all of the condition codes are 7 or greater, and if both of the appraisal ratings are 6 or greater.
Fair	If any of the condition codes are 5 or 6, or if either of the appraisal ratings are 3, 4, or 5.
Poor	If any of the condition codes are 4 or less, or if either of the appraisal ratings are 2 or less. This is also defined as structurally deficient.

Established Condition Level

Ninety-two percent of principal arterial system bridges will be maintained at fair to good, while 80 percent of all other system bridges will be maintained at fair to good.

Assessed Conditions

Principal Arterial	2014	2013	2012
Fair to Good	95.2%	94.9%	94.5%

All Other Systems	2014	2013	2012
Fair to Good	93.8%	93.6%	93.0%

Budgeted and Estimated Costs to Maintain

The following table presents the state's estimate of spending necessary to preserve and maintain the roads and bridges at, or above, the Established Condition Levels cited above, and the actual amount spent (in thousands):

	Year	Costs to be Capitalized			Maintenance of System			Total Construction Program
		Bridges	Pavement	Total Costs	Bridges	Pavement	Total Costs	
Budget	2015	\$ 255,033	\$ 230,075	\$ 485,108	\$ 55,789	\$ 403,213	\$ 459,002	\$ 944,110
	2014	251,019	248,841	499,860	78,143	627,255	705,398	1,205,258
	2013	179,581	289,898	469,479	36,480	691,872	728,352	1,197,831
	2012	257,442	288,138	545,580	23,111	504,601	527,712	1,073,292
	2011	241,801	270,378	512,179	25,390	356,957	382,347	894,526
Actual	2015	\$ 197,844	\$ 384,351	\$ 582,195	\$ 71,852	\$ 606,939	\$ 678,791	\$ 1,260,986
	2014	235,201	301,058	534,259	64,837	593,933	658,770	1,193,029
	2013	137,387	190,739	328,126	58,127	615,638	673,765	1,001,891
	2012	105,736	158,438	264,174	64,810	571,693	636,503	900,677
	2011	153,245	156,672	309,917	60,898	566,820	627,718	937,635

Defined Benefit Plans – State Participating

The state of Minnesota contributes as an employer and/or non-employer contributing entity into five primary government administered multiple-employer cost sharing plans, two non-primary government administered multiple-employer cost sharing plans, and three primary government administered single-employer plans. See Note 8 – Pension and Investment Trust Funds for more information on each plan.

Required supplementary information is provided for the following plans:

- State Employees Retirement Fund (SERF)
- Correctional Employees Retirement Fund (CERF)
- General Employees Retirement Fund (GERF)
- Minneapolis Employees Retirement Fund (MNERF)
- Teachers Retirement Fund (TRF)
- St. Paul Teachers' Retirement Fund (SPTRF)
- Duluth Teachers' Retirement Fund (DTRF)
- Judges Retirement Fund (JRF)
- Legislators Retirement Fund (LRF)
- State Patrol Retirement Fund (SPRF)

	Required Supplementary Information Primary Government Administered Multiple-Employer Cost Sharing Plans Schedule of Contributions (In Thousands)					
	SERF		CERF		GERF	
	2014	2015	2014	2015	2014	2015
Statutorily Required Contribution as an:						
Employer ⁽¹⁾	\$ 93,957	\$ 107,313	\$ 26,421	\$ 29,378	\$ 2,782	\$ 2,655
Covered-Member Payroll	\$ 1,923,040	\$ 1,991,846	\$ 218,860	\$ 218,148	\$ 37,715	\$ 41,690
Required Employer Contributions as a Percentage of Covered-Member Payroll	4.9%	5.4%	12.1%	13.5%	7.4%	6.4%

⁽¹⁾Statutorily required contributions equal actual required contributions.
 Note: Data begins in fiscal year 2014, which is the measurement date used for the implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" in fiscal year 2015.

	Required Supplementary Information Primary Government Administered Multiple-Employer Cost Sharing Plans Schedule of Contributions (In Thousands)			
	MERF		TRF	
	2014	2015	2014	2015
Statutorily Required Contribution as an:				
Employer ⁽¹⁾	\$ -	\$ -	\$ 13,206	\$ 14,542
Non-Employer Contributing Entity ⁽¹⁾	24,000	24,000	16,501	29,831
Total Statutorily Required Contribution	\$ 24,000	\$ 24,000	\$ 29,707	\$ 44,373
Covered-Member Payroll	N/A	N/A	\$ 167,667	\$ 177,998
Required Employer Contributions as a Percentage of Covered-Member Payroll	N/A	N/A	7.9%	8.2%

⁽¹⁾Statutorily required contributions equal actual required contributions.
 Note: Data begins in fiscal year 2014, which is the measurement date used for the implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" in fiscal year 2015.

	Required Supplementary Information Non-Primary Government Administered Multiple-Employer Cost Sharing Plans Schedule of Contributions (In Thousands)			
	SPTRF		DTRF	
	2014	2015	2014	2015
Statutorily Required Contribution as an:				
Employer ⁽¹⁾	\$ 109	\$ 86	\$ 55	\$ 56
Non-Employer Contributing Entity ⁽¹⁾	10,665	9,827	6,555	6,346
Total Statutorily Required Contribution	\$ 10,774	\$ 9,913	\$ 6,610	\$ 6,402
Covered-Member Payroll	\$ 1,749	\$ 1,675	\$ 729	\$ 760
Required Employer Contributions as a Percentage of Covered-Member Payroll	6.2%	5.1%	7.5%	7.4%

⁽¹⁾Statutorily required contributions equal actual required contributions.
 Note: Data begins in fiscal year 2014, which is the measurement date used for the implementation of GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" in fiscal year 2015.

Required Supplementary Information Multiple-Employer Cost Sharing Plans Schedule of the Proportionate Share of the Net Pension Liability (In Thousands)							
	SERF 2015	CERF 2015	GERF 2015	MERF 2015	TRF 2015	SPTRF 2015	DTRF 2015
Primary Government's Proportionate Share of the Net Pension Liability as an:							
Employer	73.38%	99.80%	0.70%	-	4.13%	0.31%	0.55%
Non-Employer Contributing Entity	-	-	-	43.35%	5.17%	30.34%	64.98%
Total Primary Government's Proportionate Share of the Net Pension Liability	73.38%	99.80%	0.70%	43.35%	9.30%	30.65%	65.53%
Primary Government's Proportionate Share of the Net Pension Liability as an:							
Employer	\$ 1,189,902	\$ 475,387	\$ 33,103	\$ -	\$ 190,460	\$ 1,666	\$ 1,401
Non-Employer Contributing Entity	-	-	-	95,900	237,958	162,576	166,948
Total Primary Government's Proportionate Share of the Net Pension Liability	\$ 1,189,902	\$ 475,387	\$ 33,103	\$ 95,900	\$ 428,418	\$ 164,242	\$ 168,349
Primary Government's Covered-Member Payroll-measurement period	\$ 1,923,040	\$ 216,860	\$ 37,715	N/A	\$ 167,667	\$ 1,749	\$ 729
Primary Government's Employers' Proportionate Share of the Net Pension Liability as a percentage of its Covered-Member Payroll	61.9%	217.2%	87.8%	N/A	113.6%	95.3%	192.2%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.6%	64.8%	78.7%	80.9%	81.5%	66.1%	46.8%

Note: The state implemented GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" in fiscal year 2015 using the most recent actuarial report available of June 30, 2014.

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Required Supplementary Information Primary Government Administered Single-Employer Plan Judges Retirement Fund (JRF) Schedule of Contributions (In Thousands)										
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Statutorily Required Contribution ⁽¹⁾	\$ 7,336	\$ 7,572	\$ 7,935	\$ 8,219	\$ 8,283	\$ 8,297	\$ 7,922	\$ 8,177	\$ 9,426	\$ 9,776
Covered-Member Payroll	\$ 36,529	\$ 36,195	\$ 38,296	\$ 39,444	\$ 39,291	\$ 40,473	\$ 38,644	\$ 39,888	\$ 41,893	\$ 41,118
Contributions as a Percentage of Covered-Member Payroll	20.1%	20.9%	20.7%	20.8%	21.1%	20.5%	20.5%	20.5%	22.5%	23.8%

⁽¹⁾Statutorily required contributions equal actual required contributions.

Required Supplementary Information Primary Government Administered Single-Employer Plan Legislators Retirement Fund (LRF) Schedule of Contributions (In Thousands)										
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Statutorily Required Contribution ⁽¹⁾	\$ 5,685	\$ 1,772	\$ 2,217	\$ 1,269	\$ 1,975	\$ 2,805	\$ 3,935	\$ 3,399	\$ 3,436	\$ 3,216
Covered-Member Payroll	\$ 2,894	\$ 2,380	\$ 1,993	\$ 1,963	\$ 1,877	\$ 1,774	\$ 1,378	\$ 1,233	\$ 1,122	\$ 1,697
Contributions as a Percentage of Covered-Member Payroll	196.4%	74.5%	111.2%	64.6%	105.2%	158.1%	285.6%	275.7%	306.2%	189.5%

⁽¹⁾Statutorily required contributions equal actual required contributions.

Required Supplementary Information Primary Government Administered Single-Employer Plan State Retirement Fund (SPRF) Schedule of Contributions (In Thousands)										
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Statutorily Required Contribution ⁽¹⁾	\$ 7,055	\$ 7,461	\$ 8,279	\$ 9,178	\$ 10,104	\$ 9,873	\$ 11,620	\$ 11,462	\$ 12,894	\$ 13,763
Covered-Member Payroll	\$ 57,765	\$ 61,498	\$ 60,029	\$ 61,511	\$ 63,250	\$ 63,250	\$ 62,524	\$ 62,121	\$ 63,952	\$ 68,465
Contributions as a Percentage of Covered-Member Payroll	12.2%	12.1%	13.8%	14.9%	16.0%	15.6%	18.6%	18.5%	20.2%	20.1%

⁽¹⁾Statutorily required contributions equal actual required contributions.

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Required Supplementary Information Primary Government Administered Single-Employer Plans Schedule of Changes in the Net Pension Liability and Related Ratios (In Thousands)				
	JRF 2015	LPF 2015	SPRF 2015	
Total Pension Liability				
Service Cost	\$ 12,075	\$ 398	\$ 14,514	
Interest on the Total Pension Liability	20,535	6,177	60,183	
Difference Between Expected and Actual Experience of the Total Pension Liability	5,080	(237)	(5,771)	
Changes in Assumptions	(8,416)	11,201	30,058	
Benefit Payments, Including Refunds of Member Contributions	(20,802)	(8,486)	(53,722)	
Net Change in Total Pension Liability	\$ 8,472	\$ 9,053	\$ 45,262	
Total Pension Liability – Beginning	\$ 373,039	\$ 137,446	\$ 781,411	
Total Pension Liability - Ending	\$ 381,511	\$ 146,499	\$ 826,673	
Fiduciary Net Position				
Contributions – Employer	\$ 9,426	\$ 3,436	\$ 12,894	
Contributions – Member	3,578	101	7,930	
Net Investment Income	28,011	1,750	107,187	
Benefit Payments, Including Refunds of Member Contributions	(20,802)	(8,486)	(53,722)	
Pension Plan Administrative Expenses	(55)	(36)	(150)	
Net Change in Plan Fiduciary Net Position	\$ 20,158	\$ (3,235)	\$ 74,139	
Plan Fiduciary Net Position – Beginning as Restated	\$ 155,398	\$ 11,493	\$ 593,201	
Plan Fiduciary Net Position – Ending	\$ 175,556	\$ 8,258	\$ 667,340	
Net Pension Liability	\$ 205,955	\$ 138,241	\$ 159,333	
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	46.0%	5.6%	80.7%	
Covered-Member Payroll – measurement period	\$ 41,893	\$ 1,122	\$ 63,952	
Net Pension Liability as a Percentage of Covered-Member Payroll	491.6%	12,320.9%	249.1%	

Note: The state implemented GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" in fiscal year 2015 using the most recent actuarial report available of June 30, 2014.

Actuarial Measures of Other Postemployment Benefits Funding Progress

The state of Minnesota offers other postemployment benefits to state employees and their dependents through a single-employer defined benefit health care plan.

Required Supplementary Information Schedule of Funding Progress (In Thousands)			
	7/1/2014	7/1/2012	7/1/2010
Actuarial Valuation Date	7/1/2014	7/1/2012	7/1/2010
Actuarial Value of Plan Assets	\$ -	\$ -	\$ -
Actuarial Accrued Liability	\$ 666,638	\$ 651,890	\$ 799,321
Total Unfunded Actuarial Liability	\$ 666,638	\$ 651,890	\$ 799,321
Funded Ratio ⁽²⁾	0%	0%	0%
Annual Covered Payroll	\$ 3,243,316	\$ 2,819,463	\$ 3,027,241
Ratio of Unfunded Actuarial Liability to Annual Covered Payroll	21%	23%	26%

⁽¹⁾ The July 1, 2014, Actuarial Valuation Report is the most recently issued report available. The Actuarial Valuation Report is prepared every two years.

⁽²⁾ Actuarial value of assets as a percent of actuarial accrued liability.

Public Employees Insurance Program Development Information

The Public Employees Insurance Program's medical claims is a self-funded program. The following table illustrates how the fund's earned revenue (net of reinsurance) and investment income compare to related costs of loss (net of loss assumed by reinsurers) and other expenses assumed by the fund as of the end of each of the past ten years (in thousands).

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
1. Required Contribution and Investment Revenue:										
Earned	\$ 14,942	\$ 13,219	\$ 13,439	\$ 12,286	\$ 25,031	\$ 34,161	\$ 45,413	\$ 49,244	\$ 90,110	\$ 96,008
Ceded	(1,491)	(1,347)	(1,298)	(1,218)	(2,684)	(2,660)	(3,502)	(4,582)	(6,372)	(4,607)
Net Earned	\$ 13,451	\$ 11,872	\$ 12,141	\$ 11,068	\$ 22,347	\$ 31,501	\$ 41,911	\$ 44,662	\$ 81,738	\$ 91,401
2. Unallocated Expenses:	\$ 1,638	\$ 1,547	\$ 1,505	\$ 1,534	\$ 2,037	\$ 2,411	\$ 3,018	\$ 3,612	\$ 6,390	\$ 7,435
3. Estimated Claims and Expenses End of Policy Year:										
Incurred	\$ 12,551	\$ 11,206	\$ 10,748	\$ 9,473	\$ 19,350	\$ 24,134	\$ 38,173	\$ 41,959	\$ 73,795	\$ 86,276
Ceded	(1,382)	(1,782)	(380)	(667)	(562)	(1,491)	(2,149)	(4,909)	(5,767)	(7,571)
Net Incurred	\$ 11,169	\$ 9,424	\$ 10,368	\$ 8,806	\$ 18,788	\$ 22,643	\$ 36,024	\$ 37,050	\$ 68,028	\$ 78,705
4. Net Paid (Cumulative) as of:										
End of Policy Year	\$ 10,055	\$ 8,226	\$ 9,403	\$ 7,921	\$ 16,848	\$ 20,720	\$ 32,176	\$ 33,836	\$ 60,813	\$ 70,741
One Year Later	11,282	9,352	10,415	8,482	18,828	23,219	35,718	37,353	68,176	
Two Years Later	11,301	9,358	10,413	8,454	18,826	23,200	35,946	37,608		
Three Years Later	11,301	9,358	10,413	8,454	18,826	23,303	35,986			
Four Years Later	11,301	9,358	10,413	8,454	18,826	23,303				
Five Years Later	11,301	9,358	10,413	8,454	18,826					
Six Years Later	11,301	9,358	10,413	8,454						
Seven Years Later	11,301	9,358	10,413							
Eight Years Later	11,301	9,358								
Nine Years Later	11,301									
5. Reestimated Ceded Claims and Expenses:	\$ 1,382	\$ 1,782	\$ 380	\$ 667	\$ 562	\$ 1,491	\$ 2,149	\$ 4,909	\$ 5,767	\$ 7,571
6. Reestimated Net Incurred Claims and Expenses:										
End of Policy Year	\$ 11,169	\$ 9,424	\$ 10,368	\$ 8,806	\$ 18,788	\$ 22,643	\$ 36,024	\$ 37,050	\$ 68,028	\$ 78,705
One Year Later	11,294	9,362	10,425	8,502	18,848	23,249	36,006	37,673	68,588	
Two Years Later	11,301	9,358	10,413	8,454	18,826	23,304	35,946	37,608		
Three Years Later	11,301	9,358	10,413	8,454	18,826	23,303	35,986			
Four Years Later	11,301	9,358	10,413	8,454	18,826	23,303				
Five Years Later	11,301	9,358	10,413	8,454	18,826					
Six Years Later	11,301	9,358	10,413	8,454						
Seven Years Later	11,301	9,358	10,413							
Eight Years Later	11,301	9,358								
Nine Years Later	11,301									
7. Increase (Decrease) in Estimated Net Incurred Claims and Expenses from End of Policy Year:	\$ 132	\$ (66)	\$ 45	\$ (362)	\$ 38	\$ 660	\$ (38)	\$ 558	\$ 560	\$ -

The rows of the table are defined as follows:

- This section shows the total of each fiscal year's gross earned contribution revenue and investment revenue, contribution revenue ceded to reinsurers and net earned contribution revenue and reported investment revenue.
- This line shows each fiscal year's other operating costs of the fund including overhead and claims expense not allocable to individual claims.
- This section shows the fund's gross incurred claims and allocated claim adjustment expenses, claims assumed by reinsurers, and net incurred claims and allocated adjustment expenses (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).
- This section shows the cumulative net amounts paid as of the end of successive years for each policy year.
- This line shows the latest re-estimated amount of claims assumed by reinsurers as of the end of the current year for each policy year.
- This section shows how each policy year's net incurred claims increased or decreased as of the end of successive years. (This annual re-estimation results from new information received on known claims, re-evaluation of existing information on known claims, and emergence of new claims not previously known.)
- This line compares the latest re-estimated net incurred claims amount to the amount originally established (section 3) and shows whether this latest estimate of net claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and re-estimated amounts commonly is used to evaluate the accuracy of net incurred claims currently recognized in less mature policy years. The columns of the table show data for successive policy years.

APPENDIX F

CONTINUING DISCLOSURE UNDERTAKING

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CONTINUING DISCLOSURE UNDERTAKING

The Commissioner's Order authorizing the issuance of the Bonds will contain provisions enabling participating underwriters in the primary offering of the Bonds to comply with the requirements of Securities and Exchange Commission Regulation, 17 C.F.R. Section 240.15C2-12, paragraph (b)(5), in substantially the following form:

3.01 **Official Statement.** The Official Statement dated October 19, 2016, relating to the Bonds (the "Official Statement"), is a final official statement within the meaning of Securities and Exchange Commission Regulation, 17 C.F.R. Section 240.15c2-12, as in effect and interpreted from time to time ("Rule 15c2-12"). The respective purchasers of the Bonds designated in Section 4 hereof (collectively, the "Initial Purchasers") are authorized and directed to distribute the Official Statement to all persons to whom the Bonds of a series are reoffered.

3.02 **Continuing Disclosure.**

(a) **General Undertaking.** On behalf of the State, the Commissioner covenants and agrees with the Registered Owners (as hereinafter defined) from time to time of the Bonds to comply with Rule 15c2-12, paragraph (b)(5); and, for this purpose, to provide to the Municipal Securities Rulemaking Board ("MSRB"), annual financial information of the type included in the Official Statement and notice of the occurrence of certain specified events which materially affect the terms, payment, security, rating or tax status of the Bonds, as set forth in this Section. The State is the only "obligated person" in respect of the Bonds within the meaning of Rule 15c2-12. As used in this Section 3.02, "Registered Owner" means, in respect of a Bond of a series, the registered owner or owners thereof appearing in the bond register maintained by the Registrar or any Beneficial Owner (as hereinafter defined) thereof, if such Beneficial Owner provides to the Registrar evidence of such beneficial ownership in form and substance reasonably satisfactory to the Registrar. As used herein, "Beneficial Owner" means, in respect of a Bond of a series, any person or entity which has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, such Bond (including persons or entities holding Bonds through nominees, depositories or other intermediaries), or is treated as the owner of the Bond for federal income tax purposes.

(b) **Information To Be Disclosed.** The Commissioner will provide, in the manner set forth in paragraph (c) hereof, either directly or indirectly through an agent designated by the Commissioner, the following information (the "Disclosure Information") at the following times:

(i) On or before December 31 of each year, commencing in 2016 (each a "Reporting Date"):

(A) The Comprehensive Annual Financial Report of the State for the fiscal year ending on the previous June 30, prepared by the State's Department of Management and Budget in accordance with generally accepted accounting principles for governmental entities as prescribed by the Government Accounting Standards Board as in effect from time to time or, if and to the extent such financial statements have not been prepared in accordance with such generally accepted accounting principles, noting the variances therefrom and the effect thereof,

together with an independent auditor's report prepared with respect thereto by the Office of the Legislative Auditor of the State or other auditing authority designated by State law; provided, however, that if audited financial statements are not available by such date, the financial statements to be delivered shall be unaudited, but the State undertakes and agrees to provide, within 10 days after the receipt thereof by the State, the audited general purpose financial statements of the State and the related audit report described above; and

(B) To the extent not included in the financial statements referred to in clause (A) hereof, the information for such fiscal year of the type contained in the Official Statement, which information may be unaudited.

Any or all of the information may be incorporated by reference from other documents, including official statements, which have been filed with the Securities and Exchange Commission (the "SEC") or have been made available to the public on the MSRB's Electronic Municipal Market Access ("EMMA") facility for municipal securities disclosure. The Commissioner shall clearly identify in the information each document so incorporated by reference.

If any part of the Disclosure Information can no longer be generated because the operations of the State have materially changed or been discontinued, such Disclosure Information need no longer be provided if the State includes in the Disclosure Information a statement to such effect; provided, however, if such operations have been replaced by other State operations in respect of which data is not included in the Disclosure Information and the State determines that certain specified data regarding such replacement operations would be "Material" (as defined in subparagraph (ii) of this paragraph (b)), then, from and after such determination, the Disclosure Information shall include such additional specified data regarding the replacement operations.

If the Disclosure Information is changed or this Section 3.02 is amended as permitted by this subparagraph (i) or paragraph (d), then the State shall include in the next Disclosure Information to be delivered hereunder, to the extent necessary, an explanation of the reasons for the amendment and the effect of any change in the type of financial information or operating data provided.

(ii) In a timely manner, not in excess of 10 business days after the occurrence of an event, notice of the occurrence of any of the following events:

- (A) Principal and interest payment delinquencies;
- (B) Non-payment related defaults, if material;
- (C) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (D) Unscheduled draws on credit enhancements reflecting financial difficulties;
- (E) Substitution of credit or liquidity providers, or their failure to perform;

(F) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;

(G) Modifications to rights of security holders, if material;

(H) Bond calls, if material, and tender offers;

(I) Defeasances;

(J) Release, substitution or sale of property securing repayment of the securities, if material;

(K) Rating changes;

(L) Bankruptcy, insolvency, receivership or similar event of the State;

(M) The consummation of a merger, consolidation or acquisition involving the State or the sale of all or substantially all of the assets of the State or other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and

(N) Appointment of a successor or additional paying agent or the change of name of a paying agent, if material.

As used herein, an event is “material” if it would be deemed material for purposes of the purchase, holding or sale of a Bond within the meaning of applicable federal securities laws, as interpreted at the time of the occurrence of the event.

(iii) In a timely manner, notice of the occurrence of any of the following events or conditions:

(A) the failure of the State to provide the information required under subparagraph (i) of this paragraph (b) at the time specified thereunder;

(B) the amendment or supplementing of this Section 3.02 pursuant to paragraph (d), together with a copy of such amendment or supplement and any explanation provided by the State under subparagraph (ii) of paragraph (d);

(C) the termination of the obligations of the State under this Section 3.02 pursuant to paragraph (d);

(D) any change in the accounting principles pursuant to which the financial statements constituting a portion of the information required under subparagraph (i) of this paragraph (b) are prepared; and

(E) any change in the fiscal year of the State.

(c) Manner of Disclosure.

(i) The Commissioner agrees to make available to the MSRB, in an electronic format as prescribed by the MSRB from time to time, the information described in paragraph (b).

(ii) The Commissioner further agrees to make available by electronic transmission, overnight delivery, mail or other means, as appropriate, the information described in paragraph (b) to any rating agency then maintaining a rating of the Bonds and, at the expense of any Registered Owner, to any Registered Owner who requests in writing such information at the time of transmission under subparagraph (i) of this paragraph (c), or, if such information is transmitted with a subsequent time of release, at the time such information is to be released.

(iii) All documents provided to the MSRB pursuant to this paragraph (c) shall be accompanied by identifying information as prescribed by the MSRB from time to time.

(iv) The State shall determine in the manner it deems appropriate whether there has occurred a change in the MSRB's email address or filing procedures and requirement under the MSRB's EMMA facility each time the State is required to file information with the MSRB.

(d) Term; Amendments; Interpretation.

(i) The covenants of the State in this Section 3.02 shall remain in effect with respect to a series of Bonds so long as any Bonds of such series are outstanding. Notwithstanding the preceding sentence, however, the obligations of the State under this Section 3.02 shall terminate and be without further effect as of any date on which the State delivers to the Registrar an opinion of bond counsel to the effect that, because of legislative action or final judicial or administrative actions or proceedings, the failure of the State to comply with the requirements of this Section 3.02 will not cause participating underwriters in the primary offering of the Bonds to be in violation of the Rule 15c2-12 or other applicable requirements of the Securities Exchange Act of 1934, as amended, or any statutes or laws successory thereto or amendatory thereof.

(ii) This Section 3.02 (and the form and requirements of the Disclosure Information) may be amended or supplemented by the State from time to time, without notice to (except as provided in subparagraph (ii) of paragraph (c)) or the consent of the Registered Owners of any Bonds, by an order of the Commissioner accompanied by an opinion of bond counsel, who may rely on certificates of the State and others and the opinion may be subject to customary qualifications, to the effect that: (A) such amendment or supplement (1) is made in connection with a change in circumstances that arises from a change in law or regulation or a change in the identity, nature or status of the type of operations conducted by the State, or (2) is required by, or better complies with, the provisions of paragraph (b)(5) of Rule 15c2-12; (B) this Section 3.02 as so amended or supplemented would have complied with the requirements of paragraph (b)(5) of Rule 15c2-12 at the time of the primary offering of the Bonds, giving effect to any change in circumstances applicable under clause (A)(1) and assuming that Rule 15c2-12 as in effect and interpreted at the time of the amendment or supplement was in effect at the time

of the primary offering; and (C) such amendment or supplement does not materially impair the interests of the Registered Owners under Rule 15c2-12.

(iii) If the Disclosure Information is so amended, the Commissioner agrees to provide, contemporaneously with the effectiveness of such amendment, an explanation of the reasons for the amendment and the effect, if any, of the change in the type of financial information or operating data being provided hereunder.

(iv) This Section 3.02 is entered into to comply with the continuing disclosure provisions of Rule 15c2-12 and should be construed so as to satisfy the requirements of Rule 15c2-12.

(e) Failure to Comply; Remedies. If the State fails to comply with any provision of this Section 3.02, any person aggrieved thereby, including the Registered Owner of any outstanding Bond of a series, may take whatever action at law or in equity as may appear necessary or appropriate to enforce performance and observance of any agreement or covenant contained in this Section 3.02. Direct, indirect, consequential and punitive damages shall not be recoverable for any default hereunder. Notwithstanding anything to the contrary contained herein, in no event shall a default under this Section 3.02 constitute a default with respect to the Bonds or under any other provision of this Order.

(f) Further Limitation of Liability of State. If and to the extent the limitations of liability contained in subparagraph (e) are not effective, anything contained in this Section 3.02 to the contrary notwithstanding, in making the agreements, provisions and covenants set forth in this Section 3.02, the State has not obligated itself to pay damages resulting from any violation thereof. None of the agreements or obligations of the State contained herein shall be construed to constitute an indebtedness of the State within the meaning of any constitutional or statutory provisions whatsoever or constitute a pledge of the full faith and credit or taxing powers of the State, a waiver of the State's sovereign immunity, or a waiver of any of the limitations contained in Minnesota Statutes, Section 3.736, except as provided under the laws of the State.

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APPENDIX G

FORM OF LEGAL OPINION

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November __, 2016

The Honorable Myron Frans
Commissioner of Management and Budget
658 Cedar Street
400 Centennial Office Building
Saint Paul, MN 55155

\$11,790,000
State of Minnesota
State General Fund Appropriation Bonds, Taxable Series 2016A
(Lewis and Clark Regional Water Project)

Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Management and Budget of the State of Minnesota (the “State”) on behalf of the State, preliminary to and in connection with the issuance of \$11,790,000 State General Fund Appropriation Bonds, Taxable Series 2016A (Lewis and Clark Regional Water Project), dated November 2, 2016 (the “Series 2016A Bonds”). The Series 2016A Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State, including, in particular, Minnesota Statutes Section 16A.967 (the “Act”), and the Order dated November 2, 2016 of the Commissioner of Management and Budget (the “Order”) authorizing issuance of the Series 2016A Bonds for the purpose of providing financing of a portion of the costs of the land acquisition, design, engineering, and construction of facilities and infrastructure necessary to complete the next phase of the Lewis and Clark Regional Water System project, including completion of the pipeline to Magnolia, Minnesota, extension of the project to the Lincoln-Pipestone Rural Water System connection near Adrian, Minnesota, and engineering, design, and easement acquisition for the final phase of the project to Worthington, Minnesota. We have also examined the constitution and statutes of the State, the form of bond prepared for this issue, the decision of the Minnesota Supreme Court in *Schowalter v. The State of Minnesota and the Taxpayers and Citizens of the State of Minnesota*, Court file no. A12-0622, October 31, 2012, pertaining to general fund appropriation bonds of the State, and such certified proceedings and other papers as we deem necessary to render this opinion as bond counsel. From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, regulations, rulings and judicial decisions now in effect, it is our opinion that:

1. The Series 2016A Bonds have been authorized and issued in accordance with the constitution and laws of the State, including, in particular, the Act, and constitute valid and binding special obligations of the State, payable in each fiscal year only from amounts appropriated by the

Legislature of the State pursuant to the Act for such fiscal year. The Series 2016A Bonds are not public debt of the State subject to constitutional limitations on indebtedness, and the full faith, credit and taxing powers of the State are not pledged to the payment of the Series 2016A Bonds or to any payment that the State agrees to make under the Act and the Order. The State has not pledged any other revenue or asset for the payment of the principal of or interest on the Series 2016A Bonds.

2. Interest on the Series 2016A Bonds is includable in gross income for federal income tax purposes, in taxable net income of individuals, estates or trusts for Minnesota income tax purposes and in the income of corporations and financial institutions for purposes of the Minnesota franchise tax. We express no other opinion regarding federal, state and other tax consequences to holders of the Series 2016A Bonds.

Very truly yours,

