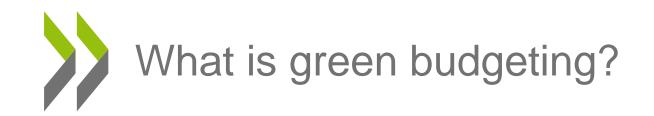
GREEN BUDGETING AT THE NATIONAL AND SUBNATIONAL LEVELS

Margaux LELONG, Policy Analyst, Public Management and Budgeting Division, Governance Directorate

Isabelle CHATRY, Head of Unit, Decentralisation, Subnational Finance and Infrastructure, OECD Centre for Entrepreneurship, SMEs, Regions and Cities (CFE)



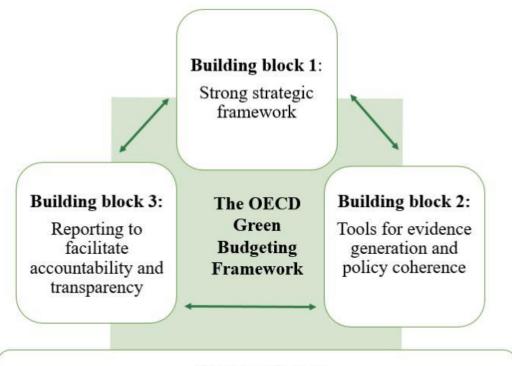


- Budgetary policy-making to help achieve climate and environmental goals
- Evaluating environmental impacts of budgetary and fiscal policies relative
- Enabling decision-makers to understand and guide budgetary choices
- Improving budgetary steering and coherence with environmental objectives
- Strengthening the transparency of expenditure management for parliaments, civil society and citizens
- Promoting the development of the skills of public administrations
- Multidisciplinary





OECD Green Budgeting Framework

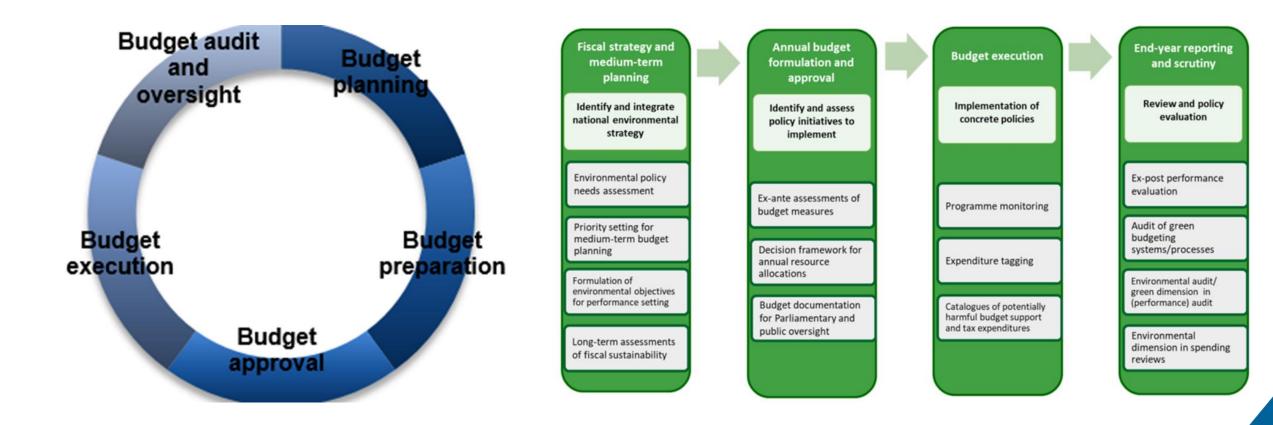


Building block 4: An enabling budgetary governance framework

Tools and methods

- Budget tagging
- ✓ Carbon budget
- ✓ Cost-benefit analysis
- ✓ Costing election proposals
- Disclosure and reporting
- Environmental assessment (before and after)
- ✓ Evaluation (*before* and *after*)
- ✓ Fiscal risk management
- ✓ Green budget statement
- ✓ Green spending reviews
- Macroeconomic modelling and forecasting
- Performance indicators, monitoring and reporting

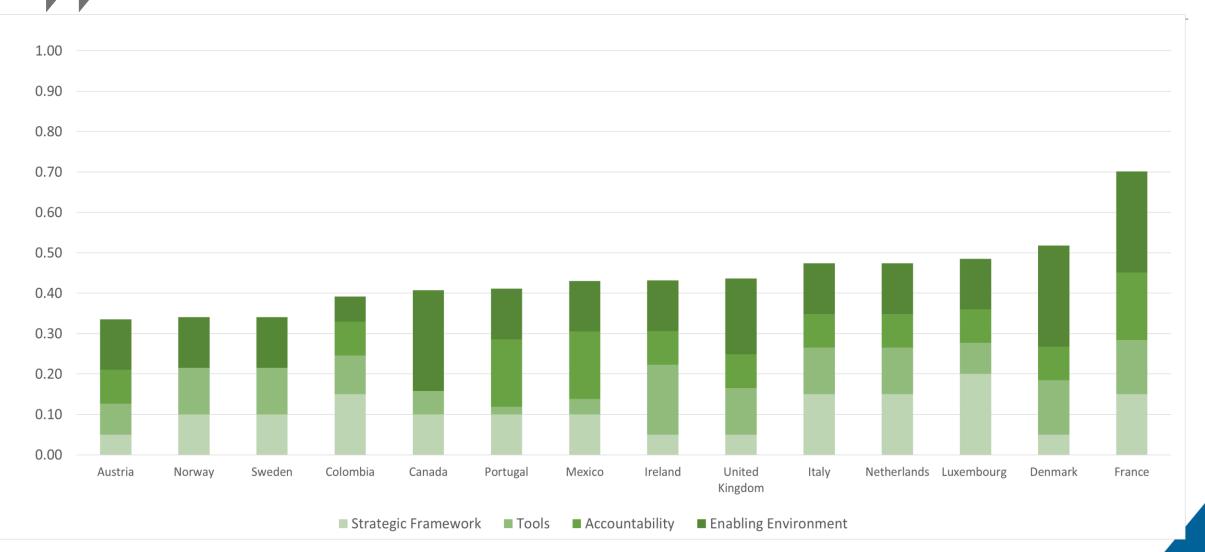
Green budgeting and the budget cycle



Relevant stages for green budgeting

Budget cycle







OECD resources

- OECD Paris Collaborative on Green Budgeting
- Network of Independent Fiscal Institutions and Parliamentary Budget Offices
- Network of Senior Budget Officials

International collaboration

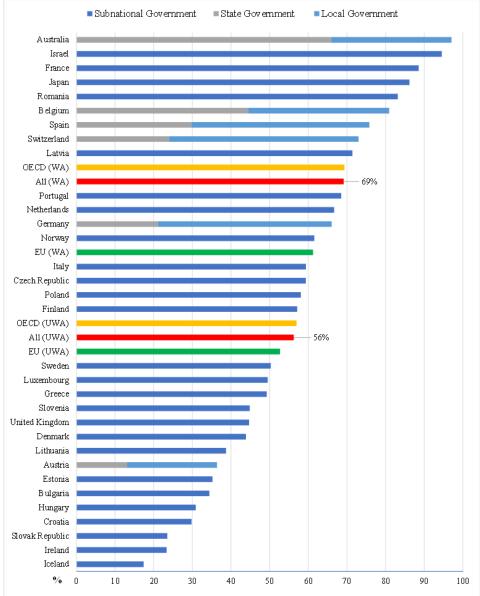
- G20 sustainability and climate
- Coalition of Finance Ministers for Climate Action

OECD support

- Action plans on implementing green budgeting
- Implementation support on reforms and new initiatives
- Collaboration on the design and implementation of tools and methodologies
- Training, workshops and collaborative assistance
- Data and analysis

Subnational governments are important financial actors in the carbon-neutral transition

- In many OECD countries, regional and local governments play a key role in achieving international, national and local climate and environmental objectives.
- They have jurisdiction over key policy areas relevant to the green and climate transition such as land-use planning and zoning, housing development, waste treatment, and more.
- They have several tools to tackle climate change and catalyse a transition, including policy tools, regulatory tools and fiscal tools, in particular their spending, investment, and revenue raising decisions.
- A new OECD-EC forthcoming analysis using National Accounts data reveals that in 2019, subnational governments accounted for 63% of climatesignificant public expenditure and 69% climatesignificant public investment in 33 OECD and EU countries.



Subnational government climatesignificant investment as a share of total public climatesignificant investment, OECD-EU countries, 2019

Green budgeting presents both opportunities and challenges for regions and cities

- Subnational expenditure, investment, and revenue decisions have an environmental and climate impact, be it positive, neutral or negative. Green budgeting is a concrete, practical tool that subnational governments can use to identify, quantify, and track impacts and integrate the evidence gathered into budgetary and policy decision-making processes.
- Green budgeting complements other means of action (ex. regulation, public procurement, planning...).

Opportunities:

- Better align future subnational budgets with environmental and climate objectives
- Measure the environmental/climate footprint of expenditure and revenues;
- Prioritise low carbon investment in the context of the post-pandemic green recovery
- Identify funding gaps and mobilise additional sources of public and private finance.

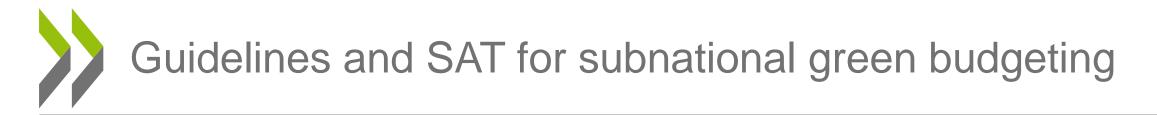
Challenges:

- Define and measure the needs for reaching the SNG's green objectives.
- Establish a dedicated organisational structure (horizontal coordination)
- Adapt existing accounting and reporting tools
- Ensure the methodology is transparent and dynamic and can adapt to changing scientific evidence and climate challenges.
- Staff training
- Involve stakeholders and communicate widely
- Guarantee the soundness of assumptions by internal or external audit
- Ensure follow-up over time in order to identify trends.

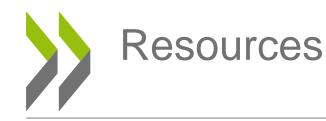
Regional and municipal green budgeting: a few examples

- The term encompasses a variety of environmentally-related budgeting practices
- No systematic and comprehensive practices identified at subnational level, yet...
- A growing body of emerging practices in OECD and EU, and beyond

| France Brittany Grand-Est Occitanie | Italy • Sardinia • Bologna | Sweden • Stockholm • Växjö |
|--|---|--|
| Occurative Paris Lille Strasbourg Clermont-Ferrand | UK • Scotland | Outside of Europe: • Philippines (CBT) • India (State of Odisha) |
| Many more! | Norway • Oslo • Hamar | USA (Montgomery County) Local Climate Finance Framework for |
| Spain • Andalusia • Catalonia | TrondheimBergenKristiansand | subnational entities in Bangladesh, Indonesia, Philippines, Kenya, etc. |









OECD Green **Budgeting** framework (2020)



- Green budgeting and tax policy tools to support a green recovery (2020)





Green • budgeting in OECD countries (2021)







- **Climate Change** and Long Term Fiscal **Sustainability** (2021)
- **Green Budget** Tagging: Introductory Guidance & **Principles** (2021)
- Integrating **Climate Into** Macroeconomi c Modelling (2021)

Financing climate obiectives in regions and cities to deliver sustainable and inclusive growth (2019)

Forthcoming Publications:

- Green Budgeting Composite Indicator
- **Green Spending Reviews**
- Green Budgeting Principles
- Aligning regional and municipal budgets with climate and environmental objectives: Subnational green budgeting practices and guidelines (June 2022)



- Subnational climate finance tracking:
 - Expenditure and Investment
 - Compendium
- Subnational Green Budgeting



Paris Collaborative on Green Budgeting: http://www.oecd.org/gov/budgeting- Margaux.lelong@oecd.org

 OECD programme on subnational climate finance: <u>https://www.oecd.org/regional/multi-level-governance/mlgclimate.htm</u> -Isabelle.chatry@oecd.org

