FOLDER NO.

420.10

Wierent V

Constitutional Convention Committee Proposal/6/A Style & Drafting/Article X January 30, 1955

ALASKA CONSTITUTIONAL CONVENTION REPORT OF THE COMMITTEE ON STYLE AND DRAFTING

Hon. William A. Egan, President Alaska Constitutional Convention

Dear President Egan:

Your Committee on Style and Drafting herewith presents its redraft of the Article on Local Government for consideration by the Convention.

Respectfully submitted,

George Sundborg, Chairman R. Rolland Armstrong Edward V. Davis Victor Fischer Mildred R. Hermann James J. Hurley Maurice T. Johnson George M. McLaughlin Katherine D. Nordale

wifel and supply as

REPORT OF THE COMMITTEE ON STYLE AND DRAFTING

Constitutional Convention Committee Proposal/6/a Style & Drafting/Article X January 30, 1956

CONSTITUTIONAL CONVENTION OF ALASKA

RESOLVED, that the following be agreed upon as part of the Alaska State Constitution.

ARTICLE X

LOCAL GOVERNMENT

	Purpose and Construction	1	Section 1. The purpose of this article is to
		2	provide for maximum local self-government with a minimum
		3	of local government units and to prevent duplication of
		4	tax-levying jurisdictions. A liberal construction shall
		5	be given to the powers of local government units.
	Local Government Powers	6	Section 2. All local government powers shall be
		7	vested in boroughs and cities. The State may delegate
		8	taxing powers to organized boroughs and cities only.
		9	Section 3. The entire State shall be divided into
		10	boroughs, organized or unorganized. They shall be estab-
		11	lished in a manner and according to standards provided
		12	by law. The standards shall include geography, economy,
		13	transportation and other factors. Each borough shall
		14	embrace an area and population with common interests to
		15	the maximum degree possible. The legislature shall

tions. Methods by which boroughs may be organized, incorporated, merged, consolidated, dissolved or reclassified shall be prescribed by law. Assembly Section 4. The governing body of the organized borough shall be the assembly, and its composition shall be established by law or charter. Each city of the first class, and each city of any other class designated by law, shall be represented on the assembly by one or more members of its council. The other members of the assem-10 bly shall be elected from and by the qualified voters 11 resident outside such cities. 12 Service 13 Section 5. Service areas to provide special ser-Areas 14 vices within an organized borough may be established, 15 altered or abolished by the assembly, subject to the 16 provisions of law or charter. A new service area shall not be established if, consistent with the purposes of 17 18 this article, the new service can be provided by an existing service area, by incorporation as a city, or 19 by annexation to a city. The assembly may authorize the 20 levying of taxes, charges or assessments within a service 21 22 area to finance the special services. Section 6. The legislature shall provide for the Unorganized 23 Boroughs performance of services in unorganized Voroughs, allow-24 ing for maximum local participation and responsibility.

classify boroughs and prescribe their powers and func-

Cities Section 7. Cities shall be incorporated in a 1 2 manner prescribed by law, and shall be a part of the borrough in which they are located. Cities shall have 3 the powers and functions conferred by law or charter They may be merged, consolidated, classified, or dissolved in the manner provided by law. Council The governing body of a city shall be Section 8. the council. The qualified voters of any borough of Charters 9 10 the first class or city of the first class may adopt, amend or repeal a home rule charter in a manner provided 11 by law. In the absence of such legislation, the govern-12 ing body of a borough or city of the first class shall 13 provide the procedure for the preparation and adoption 14 15 or rejection of the charter. All charters, or parts or amendments of charters, shall be submitted to the qual-17 ified voters of the borough or city and shall become effective if approved by a majority of those who vote on 18 19 the specific question. Section 10. The legislature may extend home rule Extended 20 Home Rule to other boroughs and cities. 21 Section 11. A home rule borough or city may exer-Home Rule 22 Powers cise all legislative powers not prohibited by law or by 23 24 charter. Section 12. A local boundary commission or board

Boundaries

25

- 1 shall be established by law in the executive branch of
- 2 the state government. The commission or board may con-
- 3 sider any proposed local government boundary change.
- 4 It may present proposed changes to the legislature dur-
- 5 ing the first ten days of any regular session. The
- 6 change shall become effective forty-five days after pre-
- 7 sentation or at the end of the session, whichever is
- 8 earlier, unless disapproved by a resolution concurred in
- 9 by a majority of the members of each house. The compt-
- 10 mission or board, subject to law, may establish procedures
- 11 whereby boundaries may be adjusted by local action.

Agreements; Transfer of Powers

- 12 Section 13. Agreements, including those for coop-
- 13 erative or joint administration of any functions or
- 14 powers, may be made by any local government with any
- 15 other local government, with the State or with the United
- 16 States unless otherwise provided by law or charter. A
- 17 city may transfer to the borough in which it is located
- 18 any of its powers or functions unless prohibited by law
- 19 or charter, and may in like manner revoke the transfer.

Local Government Agency

- 20 Section 14. An agency shall be established by law
- 21 in the executive branch of the state government, It-
- 22 shall advise and assist local governments, review their
- 23 activities, collect and publish local government infor-
- 24 mation and perform other duties prescribed by law.

Special Service Districts Section 15. At the time a borough is organized with time (s. h).

2 Special service districts performing local functions

shall be integrated with the government of the borough

4 as provided by law.

Amendment	No.	

. . .

Constitutional Convention

By and Drafting

Date January 30, 1956

AMENDMENT TO (COMMITTEE) PROPOSAL NO. 6/a (Article X)

MR. PRESIDENT:

I move that (Committee) Proposal No. 6/a (X)be amended

as follows:

Following to be inserted in the Committee Report:

"At the end of Section 6, add the following sentence: "It may exercise any powers or functions in an unorganized borough which the assembly may exercise in an organized borough".

On page 3, line 5, insert ", reclassified, " after "classified".

Section 15, strike "At the time a borough is organized," and "performing local functions", and insert in lieu of the last phrase "existing at the time a borough is organized,", and change "s" to "S" in "special".

Correct the spelling of "borough" inssection 7.

Section 3, line 12 of page 1, add the word "population," at the end of the line.

.....on line 9, page 4, the hyphen be placed after the first "m".

Line 21 of Section 14, strike the period and word "it", and on line 22, strike the word "shall" and insert the word "to" after "government".

Strike the comma after "governments" and insert a period and insert after the period the words "It shall".

Then the words "it deems necessary or advisable" from the enrolled copy be restored to the report on Style and Drafting.

..... sentence beginning on line 5 of page 4 beginning "The change shall become effective forty-five days stc." be adopted.

Section 15, strike "At the time a borough is organized,", change "s" to "S" in "special", and strike "performing local functions" and insert therefor "existing at the time a borough is organized,".

Constitutional Convention Committee Proposal/6/A Style & Drafting/Article X January 30, 1956

ALASKA CONSTITUTIONAL CONVENTION REPORT OF THE COMMITTEE ON STYLE AND DRAFTING

Hon. William A. Egan, President Alaska Constitutional Convention

Dear President Egan:

Your Committee on Style and Drafting herewith presents its redraft of the Article on Local Government for consideration by the Convention.

Respectfully submitted,

George Sundborg, Chairman R. Rolland Armstrong Edward V. Davis Victor Fischer Mildred R. Hermann James J. Hurley Maurice T. Johnson George M. McLaughlin Katherine D. Nordale

REPORT OF THE COMMITTEE ON STYLE AND DRAFTING

Constitutional Convention Committee Proposal/6/a Style & Drafting/Article X January 30, 1956

CONSTITUTIONAL CONVENTION OF ALASKA

RESOLVED, that the following be agreed upon as part of the Alaska State Constitution.

ARTICLE X

LOCAL GOVERNMENT

	Purpose and Construction		Section 1. The purpose of this article is to
COURCE			provide for maximum local self-government with a minimum
		3	of local government units and to prevent duplication of
		4	tax-levying jurisdictions. A liberal construction shall
	5	be given to the powers of local government units.	
Local	Local Government Powers	6	Section 2. All local government powers shall be
		7	vested in boroughs and cities. The State may delegate
	8	taxing powers to organized boroughs and cities only.	
Boroughs	9	Section 3. The entire State shall be divided into	
	4-4	10	boroughs, organized or unorganized. They shall be estab-
		11	lished in a manner and according to standards provided
	12	by law. The standards shall include geography, economy,	
	13	transportation and other factors. Each borough shall	
	14	embrace an area and population with common interests to	
		15	the maximum degree possible. The legislature shall

- 1 classify boroughs and prescribe their powers and func-
- 2 tions. Methods by which boroughs may be organized, in-
- 3 corporated, merged, consolidated, dissolved or reclassi-
- 4 fied shall be prescribed by law.

Assembly

- 5 Section 4. The governing body of the organized
- 6 borough shall be the assembly, and its composition shall
- 7 be established by law or charter. Each city of the first
- 8 class, and each city of any other class designated by
- 9 law, shall be represented on the assembly by one or more
- 10 members of its council. The other members of the assem-
- 11 bly shall be elected from and by the qualified voters
- 12 resident outside such cities.

Service Areas

- 13 Section 5. Service areas to provide special ser-
- 14 vices within an organized borough may be established,
- 15 altered or abolished by the assembly, subject to the
- 16 provisions of law or charter. A new service area shall
- 17 not be established if, consistent with the purposes of
- 18 this article, the new service can be provided by an
- 19 existing service area, by incorporation as a city, or
- 20 by annexation to a city. The assembly may authorize the
- 21 levying of taxes, charges or assessments within a service
- 22 area to finance the special services.

Unorganized 23 Boroughs

- 23 Section 6. The legislature shall provide for the
- 24 performance of services in unorganized boroughs, allow-
- 25 ing for maximum local participation and responsibility.

Cities Section 7. Cities shall be incorporated in a 1 manner prescribed by law, and shall be a part of the 2 borrough in which they are located. Cities shall have the powers and functions conferred by law or charter. They may be merged, consolidated, classified or dissolved 5 in the manner provided by law. Council Section 8. The governing body of a city shall be 8 the council. Charters 9 Section 9. The qualified voters of any borough of the first class or city of the first class may adopt, 10 11 amend or repeal a home rule charter in a manner provided 12 by law. In the absence of such legislation, the governing body of a borough or city of the first class shall 13 provide the procedure for the preparation and adoption 14 15 or rejection of the charter. All charters, or parts or amendments of charters, shall be submitted to the qual-16 17 ified voters of the borough or city and shall become effective if approved by a majority of those who vote on 18 19 the specific question. 20 Section 10. The legislature may extend home rule Extended Home Rule to other boroughs and cities. 21 Section 11. A home rule borough or city may exer-Home Rule 22 Powers cise all legislative powers not prohibited by law or by 23 charter. 24 Section 12. A local boundary commission or board Boundaries 25

- 1 shall be established by law in the executive branch of
- 2 the state government. The commission or board may con-
- 3 sider any proposed local government boundary change.
- 4 It may present proposed changes to the legislature dur-
- 5 ing the first ten days of any regular session. The
- 6 change shall become effective forty-five days after pre-
- 7 sentation or at the end of the session, whichever is
- 8 earlier, unless disapproved by a resolution concurred in
- 9 by a majority of the members of each house. The comm-
- 10 ission or board, subject to law, may establish procedures
- 11 whereby boundaries may be adjusted by local action.

Agreements; Transfer of Powers

- 12 Section 13. Agreements, including those for coop-
- 13 erative or joint administration of any functions or
- 14 powers, may be made by any local government with any
- 15 other local government, with the State or with the United
- 16 States unless otherwise provided by law or charter. A
- 17 city may transfer to the borough in which it is located
- 18 any of its powers or functions unless prohibited by law
- 19 or charter, and may in like manner revoke the transfer.

Local Government Agency

- 20 Section 14. An agency shall be established by law
- 21 in the executive branch of the state government. It
- 22 shall advise and assist local governments, review their
- 23 activities, collect and publish local government infor-
- 24 mation and perform other duties prescribed by law.

Special Service Districts

- l Section 15. At the time a borough is organized,
- 2 special service districts performing local functions
- 3 shall be integrated with the government of the borough
- 1, as provid d by law.