

FEDERAL LANDS RECREATION ENHANCEMENT ACT  
EXTENSION ACT OF 2015

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JUNE 12, 2015.—Committed to the Committee of the Whole House on the State of  
the Union and ordered to be printed

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Mr. BISHOP of Utah, from the Committee on Natural Resources,  
submitted the following

R E P O R T

[To accompany H.R. 1991]

[Including cost estimate of the Congressional Budget Office]

The Committee on Natural Resources, to whom was referred the bill (H.R. 1991) to extend the authority of the Secretary of the Interior and the Secretary of Agriculture to carry out the Federal Lands Recreation Enhancement Act, and for other purposes, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

PURPOSE OF THE BILL

The purpose of H.R. 1991 is to extend the authority of the Secretary of the Interior and the Secretary of Agriculture to carry out the Federal Lands Recreation Enhancement Act, and for other purposes.

BACKGROUND AND NEED FOR LEGISLATION

The Federal Lands Recreation Act (FLREA), 16 U.S.C. 6809, provides an authority for federal land management agencies to manage recreation sites with fees received from visitors. Specifically, it allows for the collection of fees for certain types of developed recreation sites and requires that the collected funds be used for operation, maintenance and improvement of those sites. The proposed legislation would allow federal agencies to continue to implement FLREA for one additional year while a bill to further extend existing authority or provide for permanent authority can be developed.

## COMMITTEE ACTION

H.R. 1991 was introduced on April 23, 2015, by Congressman Rob Bishop (R-UT). The bill was referred to the Committee on Natural Resources, and within the Committee to the Subcommittee on Federal Lands. Additionally, it was referred to the Committee on Agriculture. On April 29, 2015, the Natural Resources Committee met to consider the bill. The Subcommittee on Federal Lands was discharged by unanimous consent. No amendments were offered and the bill was ordered favorably reported to the House of Representatives by unanimous consent on April 30, 2015.

## COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources' oversight findings and recommendations are reflected in the body of this report.

## COMPLIANCE WITH HOUSE RULE XIII

1. Cost of Legislation. Clause 3(d)(1) of rule XIII of the Rules of the House of Representatives requires an estimate and a comparison by the Committee of the costs which would be incurred in carrying out this bill. However, clause 3(d)(2)(B) of that rule provides that this requirement does not apply when the Committee has included in its report a timely submitted cost estimate of the bill prepared by the Director of the Congressional Budget Office under section 402 of the Congressional Budget Act of 1974. Under clause 3(c)(3) of rule XIII of the Rules of the House of Representatives and section 403 of the Congressional Budget Act of 1974, the Committee has received the following cost estimate for this bill from the Director of the Congressional Budget Office:

*H.R. 1991—Federal Lands Recreation Enhancement Act Extension Act of 2015*

Currently, the Federal Lands Recreation Enhancement Act (FLREA) authorizes the National Park Service, U.S. Fish and Wildlife Service, Bureau of Land Management, the U.S. Forest Service, and the Bureau of Reclamation to collect and spend certain fees charged to the public for access to some federal recreation facilities. This authority expires at the end of fiscal year 2016.

H.R. 1991 would extend, through FY 2017, the authority for those agencies to collect fees and to use the funds for the operation, maintenance and improvement of those sites. In recent years, about \$280 million of FLREA fees have been collected and spent across the federal land management agencies. Pursuant to rules that govern the projections in CBO's baseline, certain expiring programs—such as FLREA fees—are assumed to continue beyond their scheduled expiration dates. Consistent with that practice, CBO's baseline includes estimates of FLREA collections and related spending for 2017 through 2025. Thus, legislation to extend the provisions of FLREA would have no budgetary impact relative to CBO's baseline. Because enacting the bill would not affect direct spending or revenues, pay-as-you-go procedures do not apply.

H.R. 1991 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act and would not affect the budgets of state, local, or tribal governments.

The CBO staff contact for this estimate is Marin Burnett. The estimate was approved by Theresa Gullo, Assistant Director for Budget Analysis.

2. Section 308(a) of Congressional Budget Act. As required by clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a) of the Congressional Budget Act of 1974, this bill does not contain any new budget authority, spending authority, credit authority, or an increase or decrease in revenues or tax expenditures. According to the Congressional Budget Office, enactment of the bill “would have no budgetary impact.”

3. General Performance Goals and Objectives. As required by clause 3(c)(4) of rule XIII, the general performance goal or objective of this bill is to extend the authority of the Secretary of the Interior and the Secretary of Agriculture to carry out the Federal Lands Recreation Enhancement Act, and for other purposes.

#### EARMARK STATEMENT

This bill does not contain any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined under clause 9(e), 9(f), and 9(g) of rule XXI of the Rules of the House of Representatives.

#### COMPLIANCE WITH PUBLIC LAW 104-4

This bill contains no unfunded mandates.

#### COMPLIANCE WITH H. RES. 5

Directed Rule Making. The Chairman does not believe that this bill directs any executive branch official to conduct any specific rule-making proceedings.

Duplication of Existing Programs. This bill does not establish or reauthorize a program of the federal government known to be duplicative of another program. Such program was not included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111-139 or identified in the most recent Catalog of Federal Domestic Assistance published pursuant to the Federal Program Information Act (Public Law 95-220, as amended by Public Law 98-169) as relating to other programs.

#### PREEMPTION OF STATE, LOCAL OR TRIBAL LAW

This bill is not intended to preempt any State, local or tribal law.

#### CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in *italic*, and existing law in which no change is proposed is shown in roman):

**FEDERAL LANDS RECREATION ENHANCEMENT ACT**

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**DIVISION J—OTHER MATTERS**

\* \* \* \* \*

**TITLE VIII—FEDERAL LANDS RECREATION ENHANCEMENT  
ACT**

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**[SEC. 810. SUNSET PROVISION.**

**【The authority of the Secretary to carry out this Act shall terminate 10 years after the date of the enactment of this Act.】**

***SEC. 810. SUNSET PROVISION.***

*The authority of the Secretary to carry out this title shall terminate on September 30, 2017.*

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ROB BISHOP OF UTAH  
CHAIRMAN

**U.S. House of Representatives**  
**Committee on Natural Resources**  
**Washington, DC 20515**

June 9, 2015

The Honorable K. Michael Conaway  
Chairman  
Committee on Agriculture  
1301 Longworth HOB  
Washington, DC 20515

Dear Mr. Chairman:

On April 30, 2015, the Committee on Natural Resources ordered favorably reported without amendment H.R. 1991, the Federal Lands Recreation Enhancement Act Extension Act of 2015, by unanimous consent. The bill was referred primarily to the Committee on Natural Resources, with an additional referral to the Committee on Agriculture.

I ask that you allow the Committee on Agriculture to be discharged from further consideration of the bill so that it may be scheduled by the Majority Leader. This discharge in no way affects your jurisdiction over the subject matter of the bill, and it will not serve as precedent for future referrals. In addition, should a conference on the bill be necessary, I would support your request to have the Committee on Agriculture represented on the conference committee. Finally, I would be pleased to include this letter and any response in the bill report filed by the Committee on Natural Resources to memorialize our understanding.

Thank you for your consideration of my request and for your continued strong cooperation between our committees.

Sincerely,



Rob Bishop  
Chairman  
Committee on Natural Resources

cc: The Honorable John Boehner, Speaker  
The Honorable Kevin McCarthy, Majority Leader  
The Honorable Raul Grijalva, Ranking Member, Committee on Natural Resources  
The Honorable Thomas J. Wickham, Jr., Parliamentarian

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**U.S. House of Representatives**  
**Committee on Agriculture**  
Room 1301, Longworth House Office Building  
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June 11, 2015

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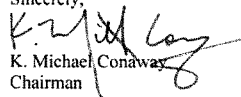
The Honorable Rob Bishop  
Chairman  
Committee on Natural Resources  
U.S. House of Representatives  
1324 Longworth House Office Building  
Washington, D.C. 20515

Dear Mr. Chairman:

I am writing concerning H.R. 1991, the Federal Lands Recreation Enhancement Act Extension Act of 2015. It is my understanding that, on April 30, 2015, the Committee on Natural Resources ordered the bill reported without amendment and by unanimous consent.

This legislation contains provisions within the Committee on Agriculture's Rule X jurisdiction. As a result of your having consulted with the Committee and in order to expedite this bill for floor consideration, the Committee on Agriculture will forego action on the bill. This is being done on the basis of our mutual understanding that doing so will in no way diminish or alter the jurisdiction of the Committee on Agriculture with respect to the appointment of conferees, or to any future jurisdictional claim over the subject matters contained in the bill or similar legislation.

I would appreciate your response to this letter confirming this understanding, and would request that you include a copy of this letter and your response in the Committee Report and in the *Congressional Record* during the floor consideration of this bill. Thank you in advance for your cooperation.

Sincerely,  
  
K. Michael Conaway  
Chairman

cc: The Honorable Raul Grijalva  
The Honorable Collin C. Peterson  
The Honorable John A. Boehner, Speaker  
Mr. Thomas J. Wickham, Parliamentarian

