

SHILOH NATIONAL MILITARY PARK BOUNDARY ADJUSTMENT AND PARKER'S CROSSROADS BATTLEFIELD DESIGNATION ACT

APRIL 25, 2016.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. BISHOP of Utah, from the Committee on Natural Resources, submitted the following

R E P O R T

[To accompany H.R. 87]

[Including cost estimate of the Congressional Budget Office]

The Committee on Natural Resources, to whom was referred the bill (H.R. 87) to modify the boundary of the Shiloh National Military Park located in Tennessee and Mississippi, to establish Parker's Crossroads Battlefield as an affiliated area of the National Park System, and for other purposes, having considered the same, report favorably thereon with an amendment and recommend that the bill as amended do pass.

The amendment is as follows:

Strike all after the enacting clause and insert the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the "Shiloh National Military Park Boundary Adjustment and Parker's Crossroads Battlefield Designation Act".

SEC. 2. DEFINITIONS.

In this Act, the following definitions apply:

(1) **AFFILIATED AREA.**—The term "affiliated area" means the Parker's Crossroads Battlefield established as an affiliated area of the National Park System under section 4.

(2) **PARK.**—The term "Park" means Shiloh National Military Park, a unit of the National Park System.

(3) **SECRETARY.**—The term "Secretary" means the Secretary of the Interior.

SEC. 3. AREAS TO BE ADDED TO SHILOH NATIONAL MILITARY PARK.

(a) **ADDITIONAL AREAS.**—The boundary of Shiloh National Military Park is modified to include the areas that are generally depicted on the map entitled "Shiloh National Military Park, Proposed Boundary Adjustment", numbered 304/80,011, and dated July 2014, as follows:

- (1) Fallen Timbers Battlefield.
- (2) Russell House Battlefield.

(3) Davis Bridge Battlefield.

(b) ACQUISITION AUTHORITY.—The Secretary may acquire lands described in subsection (a) by donation, purchase from willing sellers with donated or appropriated funds, or exchange.

(c) ADMINISTRATION.—Any lands acquired under this section shall be administered as part of the Park.

SEC. 4. ESTABLISHMENT OF AFFILIATED AREA.

(a) IN GENERAL.—Parker’s Crossroads Battlefield in the State of Tennessee is hereby established as an affiliated area of the National Park System.

(b) DESCRIPTION.—The affiliated area shall consist of the area generally depicted within the “Proposed Boundary” on the map entitled “Parker’s Crossroads Battlefield, Proposed Boundary”, numbered 903/80,073, and dated July 2014.

(c) ADMINISTRATION.—The affiliated area shall be managed in accordance with this Act and all laws generally applicable to units of the National Park System.

(d) MANAGEMENT ENTITY.—The City of Parkers Crossroads and the Tennessee Historical Commission shall jointly be the management entity for the affiliated area.

(e) COOPERATIVE AGREEMENTS.—The Secretary may provide technical assistance and enter into cooperative agreements with the management entity for the purpose of providing financial assistance with marketing, marking, interpretation, and preservation of the affiliated area.

(f) LIMITED ROLE OF THE SECRETARY.—Nothing in this Act authorizes the Secretary to acquire property at the affiliated area or to assume overall financial responsibility for the operation, maintenance, or management of the affiliated area.

(g) GENERAL MANAGEMENT PLAN.—

(1) IN GENERAL.—The Secretary, in consultation with the management entity, shall develop a general management plan for the affiliated area. The plan shall be prepared in accordance with section 100502 of title 54, United States Code.

(2) TRANSMITTAL.—Not later than 3 years after the date that funds are made available for this Act, the Secretary shall provide a copy of the completed general management to the Committee on Natural Resources of the House of Representatives and the Committee on Energy and Natural Resources of the Senate.

PURPOSE OF THE BILL

The purpose of H.R. 87 is to modify the boundary of the Shiloh National Military Park located in Tennessee and Mississippi, and to establish Parker’s Crossroads Battlefield as an affiliated area of the National Park System.

BACKGROUND AND NEED FOR LEGISLATION

Originally established in 1894, Shiloh National Military Park (NMP) expanded in 2000 to include the Corinth Unit to preserve more battle sites associated with the Siege of Corinth. Corinth, Mississippi, served as a flashpoint in the Western Theatre during the Civil War due to its location between the junction of the Memphis and Charleston Railroad and the Mobile and Ohio Railroad. Starting in April 1862 with the Battle of Shiloh, Union and Confederate forces battled for control of this strategic town, with the Union Army ultimately prevailing and controlling Corinth until 1864.

H.R. 87 expands Shiloh NMP by approximately 2,126 acres to include three new battlefields associated with the Siege of Corinth: Fallen Timbers, Russell House, and Davis Bridge Battlefields. The Fallen Timbers Battlefield marked the beginning of the Siege of Corinth after a Union brigade attacked a Confederate field hospital on April 8, 1862, causing the Confederate forces to retreat to Corinth. The Russell House Battlefield served as a strategic high ground for Union forces around the Phillips and Bridge Creeks to drive the Confederate Army deeper into Corinth. Finally, the Davis Bridge Battlefield is the location of the last Confederate offensive in Mississippi during the War. The National Park Service (NPS)

determined that each site retains a fair to high degree of integrity and either provides extensive opportunities for visitor use and interpretation or the potential for archaeological research.

The bill also designates Parker's Crossroads Battlefield, located in Henderson County, Tennessee, as an affiliated area of the National Park System. As an affiliate of the Park System, the area would be privately owned; however, it would be eligible for technical assistance and interpretative services provided by NPS.

COMMITTEE ACTION

H.R. 87 was introduced on January 6, 2015, by Congresswoman Marsha Blackburn (R-TN). The bill was referred to the Committee on Natural Resources, and within the Committee to the Subcommittee on Federal Lands. On February 11, 2016, the Subcommittee held a hearing on the bill. On March 15, 2016, the Natural Resources Committee met to consider the bill. The Subcommittee was discharged by unanimous consent. Chairman Rob Bishop (R-UT) offered an amendment designated #1. The amendment was adopted by unanimous consent. No other amendments were offered, and the bill, as amended, was ordered favorably reported to the House of Representatives by unanimous consent on March 16, 2016.

COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources' oversight findings and recommendations are reflected in the body of this report.

COMPLIANCE WITH HOUSE RULE XIII

1. Cost of Legislation. Clause 3(d)(1) of rule XIII of the Rules of the House of Representatives requires an estimate and a comparison by the Committee of the costs which would be incurred in carrying out this bill. However, clause 3(d)(2)(B) of that rule provides that this requirement does not apply when the Committee has included in its report a timely submitted cost estimate of the bill prepared by the Director of the Congressional Budget Office under section 402 of the Congressional Budget Act of 1974. Under clause 3(c)(3) of rule XIII of the Rules of the House of Representatives and section 403 of the Congressional Budget Act of 1974, the Committee has received the following cost estimate for this bill from the Director of the Congressional Budget Office:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, April 21, 2016.

Hon. ROB BISHOP,
*Chairman, Committee on Natural Resources,
House of Representatives, Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for H.R. 87, the Shiloh National Military Park Boundary Adjustment and Parker's Crossroads Battlefield Designation Act.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Marin Burnett.

Sincerely,

KEITH HALL, *Director*.

Enclosure.

H.R. 87—Shiloh National Military Park Boundary Adjustment and Parker’s Crossroads Battlefield Designation Act

H.R. 87 would revise the boundary of the Shiloh National Military Park in Mississippi to include three additional Civil War battlefield areas over approximately 2,100 acres. The bill stipulates that the National Park Service (NPS) may acquire the additional land through donation, with donated funds, with appropriated amounts, or through a land exchange. The bill also would designate Parker’s Crossroads Battlefield in Henderson County, Tennessee, as an affiliated area of the National Park System and would direct the NPS to develop a management plan for the area.

Based on recent sale prices of comparable tracts of land in the areas where land would be purchased, and information from the NPS, CBO estimates that implementing the legislation would cost \$2 million to \$5 million over the 2017–2021 period, assuming the land was acquired with appropriated funds over the next five years. Based on information from the NPS, the cost of developing the management plan required by the legislation would be insignificant.

Because enacting H.R. 87 would not affect direct spending or revenues, pay-as-you-go procedures do not apply. CBO estimates that enacting H.R. 87 would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2027.

H.R. 87 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act and would impose no costs on state, local, or tribal governments.

The CBO staff contact for this estimate is Marin Burnett. The estimate was approved by H. Samuel Papenfuss, Deputy Assistant Director for Budget Analysis.

2. Section 308(a) of Congressional Budget Act. As required by clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a) of the Congressional Budget Act of 1974, this bill does not contain any new budget authority, spending authority, credit authority, or an increase or decrease in revenues or tax expenditures. The Committee adopts as its own the cost estimate prepared by the Congressional Budget Office.

3. General Performance Goals and Objectives. As required by clause 3(c)(4) of rule XIII, the general performance goal or objective of this bill is to modify the boundary of the Shiloh National Military Park located in Tennessee and Mississippi, and to establish Parker’s Crossroads Battlefield as an affiliated area of the National Park System.

EARMARK STATEMENT

This bill does not contain any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined under clause 9(e), 9(f), and 9(g) of rule XXI of the Rules of the House of Representatives.

COMPLIANCE WITH PUBLIC LAW 104-4

This bill contains no unfunded mandates.

COMPLIANCE WITH H. RES. 5

Directed Rule Making. The Chairman does not believe that this bill directs any executive branch official to conduct any specific rule-making proceedings.

Duplication of Existing Programs. This bill does not establish or reauthorize a program of the federal government known to be duplicative of another program. Such program was not included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111-139 or identified in the most recent Catalog of Federal Domestic Assistance published pursuant to the Federal Program Information Act (Public Law 95-220, as amended by Public Law 98-169) as relating to other programs.

PREEMPTION OF STATE, LOCAL OR TRIBAL LAW

This bill is not intended to preempt any State, local or tribal law.

CHANGES IN EXISTING LAW

This bill makes no changes to existing law.