

OIL REGION NATIONAL HERITAGE AREA
REAUTHORIZATION ACT

DECEMBER 3, 2018.—Committed to the Committee of the Whole House on the State
of the Union and ordered to be printed

Mr. BISHOP of Utah, from the Committee on Natural Resources,
submitted the following

R E P O R T

[To accompany H.R. 6507]

[Including cost estimate of the Congressional Budget Office]

The Committee on Natural Resources, to whom was referred the bill (H.R. 6507) to amend the Oil Region National Heritage Area Act to reauthorize the Oil Region National Heritage Area, and for other purposes, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

PURPOSE OF THE BILL

The purpose of H.R. 6507 is to amend the Oil Region Heritage Area Act to reauthorize the Oil Region National Heritage Area.

BACKGROUND AND NEED FOR LEGISLATION

The Oil Region National Heritage Area (ORNHA) was designated in 2004 and encompasses 34 municipalities in 708 square miles in northwestern Pennsylvania, including all of Venango County.¹ The same acreage was designated as a Pennsylvania Heritage Area in 1994. The ORNHA includes oil artifacts, scenic communities and farmland, and industrial landscapes to teach visitors about the beginnings of the petroleum industry.

The northwestern region of Pennsylvania is known as the birthplace of petroleum and as “The Valley That Changed the World,” because it was the location of the world’s first successful commer-

¹ Public Law 108-447.

cial oil well.² The developments in the region encompassed by the ORNHA led to major advancements in the transportation, communications, and energy industries and spurred population and economic growth in the area.

The ORNHA is managed by the Oil Region Alliance of Business, Industry and Tourism, a nonprofit corporation dedicated to increase the prosperity and population of the region.³ The corporation took over management when the original entity, Oil Heritage Inc., merged with other organizations to form the Alliance in 2005.⁴ Since the designation, public and private organizations have worked together to expand trail systems, restored historic downtowns, and completed other preservation and economic development in the ORNHA.⁵

Authorization for the expenditure of funds and for technical assistance from the Department of the Interior for the ORNHA will sunset in late 2019 or early 2020 (depending on the interpretation of when funds were first made available). H.R. 6507 would extend the authorization to fiscal year 2026 and update the name of the management entity. Senator Robert P. Casey, Jr. (D-PA) has introduced companion legislation, S. 2604, in the Senate. The Senate Energy and Natural Resources Subcommittee on National Parks held a legislative hearing on the bill on August 15, 2018.

COMMITTEE ACTION

H.R. 6507 was introduced on July 25, 2018, by Congressman Glenn Thompson (R-PA). The bill was referred to the Committee on Natural Resources, and within the Committee to the Subcommittee on Federal Lands. On November 15, 2018, the Natural Resources Committee met to consider the bill. The Subcommittee was discharged by unanimous consent. No amendments were offered, and the bill was ordered favorably reported to the House of Representatives by unanimous consent.

COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources' oversight findings and recommendations are reflected in the body of this report.

COMPLIANCE WITH HOUSE RULE XIII AND CONGRESSIONAL BUDGET ACT

1. Cost of Legislation and the Congressional Budget Act. With respect to the requirements of clause 3(c)(2) and (3) of rule XIII of the Rules of the House of Representatives and sections 308(a) and 402 of the Congressional Budget Act of 1974, the Committee has received the following estimate for the bill from the Director of the Congressional Budget Office:

² National Park Service. "Oil Region National Heritage Area." <https://www.nps.gov/places/oil-region-national-heritage-area.htm>.

³ "Oil Region Alliance." <http://oilheritage.org/oil-region-alliance/>.

⁴ Oil Heritage Region Management Action Plan Update Executive Summary <http://oilheritage.org/wp-content/uploads/2018/07/OHRSummary.pdf>.

⁵ "National Heritage Area Management Plan" <http://oilheritage.org/national-heritage-area-management-plan/>.

U.S. CONGRESS,
 CONGRESSIONAL BUDGET OFFICE,
 Washington, DC, November 29, 2018.

Hon. ROB BISHOP,
 Chairman, Committee on Natural Resources,
 House of Representatives Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for H.R. 6507, the Oil Region National Heritage Area Reauthorization Act.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Janani Shankaran.

Sincerely,

KEITH HALL,
 Director.

Enclosure.

H.R. 6507—Oil Region National Heritage Area Reauthorization Act

H.R. 6507 would authorize the National Park Service (NPS) to provide technical and financial assistance for the Oil Region National Heritage Area, located in northwestern Pennsylvania, through 2026. Under current law, the NPS's authority to provide such assistance expires in 2020.

In recent years, the NPS has allocated about \$19 million annually in appropriated funds to provide financial assistance to 49 national heritage areas. Based on the average amount of assistance for those areas, CBO estimates that implementing the bill would cost \$400,000 annually and would total about \$1 million over the 2021–2023 period; such spending would be subject to the availability of appropriated funds.

Enacting H.R. 6507 would not affect direct spending or revenues; therefore, pay-as-you-go procedures do not apply.

CBO estimates that enacting H.R. 6507 would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2029.

H.R. 6507 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act.

The CBO staff contact for this estimate is Janani Shankaran. The estimate was reviewed by H. Samuel Papenfuss, Deputy Assistant Director for Budget Analysis.

2. General Performance Goals and Objectives. As required by clause 3(c)(4) of rule XIII, the general performance goal or objective of this bill is to amend the Oil Region Heritage Area Act to reauthorize the Oil Region National Heritage Area.

EARMARK STATEMENT

This bill does not contain any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined under clause 9(e), 9(f), and 9(g) of rule XXI of the Rules of the House of Representatives.

COMPLIANCE WITH PUBLIC LAW 104–4

This bill contains no unfunded mandates.

COMPLIANCE WITH H. RES. 5

Directed Rule Making. This bill does not contain any directed rule makings.

Duplication of Existing Programs. This bill does not establish or reauthorize a program of the federal government known to be duplicative of another program. Such program was not included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111-139 or identified in the most recent Catalog of Federal Domestic Assistance published pursuant to the Federal Program Information Act (Public Law 95-220, as amended by Public Law 98-169) as relating to other programs.

PREEMPTION OF STATE, LOCAL OR TRIBAL LAW

This bill is not intended to preempt any State, local or tribal law.

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, and existing law in which no change is proposed is shown in roman):

OIL REGION NATIONAL HERITAGE AREA ACT

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DIVISION J—OTHER MATTERS

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TITLE VI—OIL REGION NATIONAL HERITAGE AREA

SEC. 601. SHORT TITLE; DEFINITIONS.

(a) **SHORT TITLE.**—This title may be cited as the “Oil Region National Heritage Area Act”.

(b) **TABLE OF CONTENTS.**—For the purposes of this title, the following definitions shall apply:

(1) **HERITAGE AREA.**—The term “Heritage Area” means the Oil Region National Heritage Area established in section 603(a).

(2) **MANAGEMENT ENTITY.**—The term “management entity” means the **Oil Heritage Region, Inc.** *Oil Region Alliance of Business, Industry and Tourism*, or its successor entity.

(3) **SECRETARY.**—The term “Secretary” means the Secretary of the Interior.

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SEC. 603. OIL REGION NATIONAL HERITAGE AREA.

(a) **ESTABLISHMENT.**—There is hereby established the Oil Region National Heritage Area.

(b) **BOUNDARIES.**—The boundaries of the Heritage Area shall include all of those lands depicted on a map entitled “Oil Region National Heritage Area”, numbered OIRE/20,000 and dated October 2000. The map shall be on file in the appropriate offices of the Na-

tional Park Service. The Secretary of the Interior shall publish in the Federal Register, as soon as practical after the date of the enactment of this Act, a detailed description and map of the boundaries established under this subsection.

(c) MANAGEMENT ENTITY.—The management entity for the Heritage Area shall be the **【Oil Heritage Region, Inc.】** *Oil Region Alliance of Business, Industry and Tourism*, the locally based private, nonprofit management corporation which shall oversee the development of a management plan in accordance with section 605(b).

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【SEC. 608. SUNSET.

【The Secretary may not make any grant or provide any assistance under this title after the expiration of the 15-year period beginning on the date that funds are first made available for this title.】

SEC. 608. SUNSET.

The authority of the Secretary to grant or provide any assistance under this title shall terminate on September 30, 2026.

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