

## JAPANESE AMERICAN CONFINEMENT EDUCATION ACT

MARCH 15, 2022.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. GRIJALVA, from the Committee on Natural Resources,  
submitted the following

### R E P O R T

[To accompany H.R. 1931]

[Including cost estimate of the Congressional Budget Office]

The Committee on Natural Resources, to whom was referred the bill (H.R. 1931) to provide competitive grants for the promotion of Japanese American confinement education as a means to understand the importance of democratic principles, use and abuse of power, and to raise awareness about the importance of cultural tolerance toward Japanese Americans, and for other purposes, having considered the same, reports favorably thereon with an amendment and recommends that the bill as amended do pass.

The amendment is as follows:

Strike all after the enacting clause and insert the following:

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Japanese American Confinement Education Act”.

#### SEC. 2. JAPANESE AMERICAN CONFINEMENT EDUCATION.

Public Law 109–441 (120 Stat. 3290) is amended—

(1) in section 2, by adding at the end the following:

“(4) JAPANESE AMERICAN ORGANIZATION.—The term ‘Japanese American organization’ means a 501c(3) organization within the United States established to promote the understanding and appreciation of the ethnic and cultural diversity of the United States by illustrating the Japanese American experience throughout the history of the United States.

“(5) JAPANESE AMERICAN CONFINEMENT EDUCATION GRANTS.—The term ‘Japanese American Confinement Education Grants’ means grants, through the Japanese American Confinement Sites Program, for a Japanese American organization to educate individuals, including through the use of digital resources, in the United States on the historical importance of American confinement during World War II so that present and future generations may learn from Japanese American confinement and the commitment of the United States to equal justice under the law.”.

(2) in section 4—

(A) by inserting “(a) IN GENERAL.—” before “There are authorized”;

(B) by striking “\$38,000,000” and inserting “\$80,000,000”; and

(C) at the end of the section, inserting the following:

“(b) JAPANESE AMERICAN CONFINEMENT EDUCATION GRANTS.—Of the amounts made available under this section, not more than \$10,000,000 shall be awarded as Japanese American Confinement Education Grants to Japanese American organizations. Such grants shall be in an amount not less than \$750,000 and the Secretary shall give priority consideration to Japanese Americans Organizations with fewer than 100 employees.”.

#### PURPOSE OF THE BILL

The purpose of H.R. 1931 is to provide competitive grants for the promotion of Japanese American confinement education as a means to understand the importance of democratic principles, use and abuse of power, and to raise awareness about the importance of cultural tolerance toward Japanese Americans.

#### BACKGROUND AND NEED FOR LEGISLATION

As amended at markup and ordered reported, H.R. 1931 would authorize increased and much-needed funding for the Japanese American Confinement Site (JACS) grant program within the National Park Service (NPS), ensuring that the lessons and history of the unjust incarceration of Japanese Americans are preserved. The bill would also establish a Japanese American Confinement Education grant, which would be a new competitive grant within JACS that would provide up to \$10 million to non-profits for the creation and dissemination of educational materials about the incarceration of Japanese Americans during World War II.

#### COMMITTEE ACTION

H.R. 1931 was introduced on March 16, 2021, by Representative Doris Matsui (D–CA). The bill was referred solely to the Committee on Natural Resources, and within the Committee to the Subcommittee on National Parks, Forests, and Public Lands. On May 27, 2021, the Subcommittee held a hearing on the bill. On November 17, 2021, the Natural Resources Committee met to consider the bill. The Subcommittee was discharged by unanimous consent. Chair Raúl M. Grijalva (D–AZ) offered an amendment designated Grijalva #1 to making revisions to the Japanese American Confinement Education Grants program within JACS and other changes agreed to by the minority. The amendment also set the overall authorization at \$80,000,000 with not more than \$10 million to be made available for the Japanese American Confinement Education grants. The amendment was agreed to by unanimous consent. No additional amendments were offered. The bill, as amended, was adopted and ordered favorably reported to the House of Representatives by unanimous consent.

#### HEARINGS

For the purposes of clause 3(c)(6) of House Rule XIII, the following hearing was used to develop or consider this measure: hearing by the Subcommittee on National Parks, Forests, and Public Lands held on May 27, 2021.

## COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources' oversight findings and recommendations are reflected in the body of this report.

## COMPLIANCE WITH HOUSE RULE XIII AND CONGRESSIONAL BUDGET ACT

1. *Cost of Legislation and the Congressional Budget Act.* With respect to the requirements of clause 3(c)(2) and (3) of rule XIII of the Rules of the House of Representatives and sections 308(a) and 402 of the Congressional Budget Act of 1974, the Committee has received the following estimate for the bill from the Director of the Congressional Budget Office:

U.S. CONGRESS,  
CONGRESSIONAL BUDGET OFFICE,  
Washington, DC, February 9, 2022.

Hon. RAÚL GRIJALVA,  
Chairman, Committee on Natural Resources,  
House of Representatives, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for H.R. 1931, the Japanese American Confinement Education Act.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Madeleine Fox.

Sincerely,

PHILLIP L. SWAGEL,  
Director.

Enclosure.

<b>H.R. 1931, Japanese American Confinement Education Act</b>			
As ordered reported by the House Committee on Natural Resources on November 17, 2021			
By Fiscal Year, Millions of Dollars	2022	2022-2026	2022-2031
Direct Spending (Outlays)	0	0	0
Revenues	0	0	0
Increase or Decrease (-) in the Deficit	0	0	0
Spending Subject to Appropriation (Outlays)	2	22	not estimated
Statutory pay-as-you-go procedures apply?	No	<b>Mandate Effects</b>	
Increases on-budget deficits in any of the four consecutive 10-year periods beginning in 2032?	No	Contains intergovernmental mandate?	No
		Contains private-sector mandate?	No

H.R. 1931 would authorize the appropriation of \$80 million, to remain available until expended, for the Japanese American Confinement Site grant program. Under that program, the National Park Service (NPS) awards funds to nonfederal entities to study and preserve sites associated with the internment of Japanese Americans during World War II. In 2021, \$3 million was allocated

for the program. Based on historical spending patterns, CBO estimates that implementing H.R. 1931 would cost about \$5 million annually and total \$22 million over the 2022–2026 period, assuming the appropriation of the authorized amount. CBO expect the remaining funds would be used after 2026.

The costs of the legislation, detailed in Table 1, fall within budget function 300 (natural resources and environment).

TABLE 1.—ESTIMATED INCREASES IN SPENDING SUBJECT TO APPROPRIATION UNDER H.R. 1931

	By fiscal year, millions of dollars—					2022– 2026
	2022	2023	2024	2025	2026	
Authorization .....	80	0	0	0	0	80
Estimated Outlays .....	2	5	5	5	5	22

The CBO staff contact for this estimate is Madeleine Fox. The estimate was reviewed by H. Samuel Papenfuss, Deputy Director of Budget Analysis.

2. *General Performance Goals and Objectives.* As required by clause 3(c)(4) of rule XIII, the general performance goals and objectives of this bill are to provide competitive grants for the promotion of Japanese American confinement education as a means to understand the importance of democratic principles, use and abuse of power, and to raise awareness about the importance of cultural tolerance toward Japanese Americans.

#### EARMARK STATEMENT

This bill does not contain any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined under clause 9(e), 9(f), and 9(g) of rule XXI of the Rules of the House of Representatives.

#### UNFUNDED MANDATES REFORM ACT STATEMENT

According to CBO, this bill contains no unfunded mandates as defined in the Unfunded Mandates Reform Act.

#### EXISTING PROGRAMS

This bill does not establish or reauthorize a program of the federal government known to be duplicative of another program. Such program was not included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139. The most recent Catalog of Federal Domestic Assistance published pursuant to 31 U.S.C. § 6104 does not identify other programs as related to the Preservation of Japanese American Confinement Sites program (CFDA No. 15.933) modified by this bill.

#### APPLICABILITY TO LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or accommodations within the meaning of section 102(b)(3) of the Congressional Accountability Act.

## PREEMPTION OF STATE, LOCAL, OR TRIBAL LAW

Any preemptive effect of this bill over state, local, or tribal law is intended to be consistent with the bill's purposes and text and the Supremacy Clause of Article VI of the U.S. Constitution.

## CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, and existing law in which no change is proposed is shown in roman):

**PUBLIC LAW 109-441**

AN ACT To provide for the preservation of the historic confinement sites where Japanese Americans were detained during World War II, and for other purposes.

\* \* \* \* \*

**SEC. 2. DEFINITIONS.**

For purposes of this Act the following definitions apply:

(1) HISTORIC CONFINEMENT SITES.—(A) The term “historic confinement sites” means the 10 internment camp sites referred to as Gila River, Granada, Heart Mountain, Jerome, Manzanar, Minidoka, Poston, Rohwer, Topaz, and Tule Lake and depicted in Figures 4.1, 5.1, 6.1, 7.1, 8.4, 9.2, 10.6, 11.2, 12.2, and 13.2, respectively, of the Site Document; and

(B) other historically significant locations, as determined by the Secretary, where Japanese Americans were detained during World War II.

(2) SECRETARY.—The term “Secretary” means the Secretary of the Interior.

(3) SITE DOCUMENT.—The term “Site Document” means the document titled “Confinement and Ethnicity: An Overview of World War II Japanese American Relocation Sites”, published by the Western Archeological and Conservation Center, National Park Service, in 1999.

(4) JAPANESE AMERICAN ORGANIZATION.—*The term “Japanese American organization” means a 501c(3) organization within the United States established to promote the understanding and appreciation of the ethnic and cultural diversity of the United States by illustrating the Japanese American experience throughout the history of the United States.*

(5) JAPANESE AMERICAN CONFINEMENT EDUCATION GRANTS.—*The term “Japanese American Confinement Education Grants” means grants, through the Japanese American Confinement Sites Program, for a Japanese American organization to educate individuals, including through the use of digital resources, in the United States on the historical importance of American confinement during World War II so that present and future generations may learn from Japanese American confinement and the commitment of the United States to equal justice under the law.*

\* \* \* \* \*

**SEC. 4. AUTHORIZATION OF APPROPRIATIONS.**

(a) *IN GENERAL.*—There are authorized to be appropriated to the Secretary ~~【\$38,000,000】~~ \$80,000,000 to carry out this Act. Such sums shall remain available until expended.

(b) *JAPANESE AMERICAN CONFINEMENT EDUCATION GRANTS.*—Of the amounts made available under this section, not more than \$10,000,000 shall be awarded as Japanese American Confinement Education Grants to Japanese American organizations. Such grants shall be in an amount not less than \$750,000 and the Secretary shall give priority consideration to Japanese Americans Organizations with fewer than 100 employees.

SUPPLEMENTAL, MINORITY, ADDITIONAL, OR DISSENTING VIEWS

None.

