

BIKING ON LONG-DISTANCE TRAILS ACT

JULY 18, 2022.—Ordered to be printed

Mr. GRIJALVA, from the Committee on Natural Resources,
submitted the following

R E P O R T

[To accompany H.R. 6337]

[Including cost estimate of the Congressional Budget Office]

The Committee on Natural Resources, to whom was referred the bill (H.R. 6337) to require the Secretary of the Interior and the Secretary of Agriculture to develop long-distance bike trails on Federal land, and for other purposes, having considered the same, reports favorably thereon with an amendment and recommends that the bill as amended do pass.

The amendment is as follows:

Strike all after the enacting clause and insert the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the “Biking on Long-Distance Trails Act”.

SEC. 2. DEFINITIONS.

In this Act:

(1) **FEDERAL RECREATIONAL LANDS.**—The term “Federal recreational lands” has the meaning given the term “Federal recreational lands and waters” in section 802(5) of the Federal Lands Recreation Enhancement Act (16 U.S.C. 6801(5)).

(2) **LONG-DISTANCE BIKE TRAIL.**—The term “long-distance bike trail” means a continuous route, consisting of 1 or more trails or rights-of-way, that—

- (A) is not less than 80 miles in length;
- (B) primarily makes use of dirt or natural surface trails;
- (C) may require connections along paved or other improved roads;
- (D) does not include Federal recreational lands where mountain biking or related activities are not consistent with management requirements for those Federal recreational lands; and
- (E) to the maximum extent practicable, makes use of trails and roads that were on Federal recreational lands on or before the date of the enactment of this Act.

(3) **SECRETARIES.**—The term “Secretaries” means the Secretary of the Interior and the Secretary of Agriculture, acting jointly.

(4) **SECRETARY CONCERNED.**—The term “Secretary concerned” means the following:

(A) The Secretary of the Interior, with respect to Federal recreational lands under the jurisdiction of that Secretary.

(B) The Secretary of Agriculture, with respect to Federal recreational lands under the jurisdiction of that Secretary.

SEC. 3. LONG-DISTANCE BIKE TRAILS ON FEDERAL RECREATIONAL LANDS.

(a) IDENTIFICATION OF LONG-DISTANCE TRAILS.—Not later than 18 months after the date of the enactment of this Act, the Secretaries shall identify—

(1) not fewer than 10 long-distance bike trails that make use of trails and roads in existence on the date of the enactment of this Act; and

(2) not fewer than 10 areas in which there is an opportunity to develop or complete a trail that would qualify as a long-distance bike trail.

(b) PUBLIC COMMENT.—The Secretaries shall—

(1) develop a process to allow members of the public to comment regarding the identification of trails and areas under subsection (a); and

(2) consider the identification, development, and completion of long-distance bike trails in a geographically equitable manner.

(c) MAPS, SIGNAGE, AND PROMOTIONAL MATERIALS.—For any long-distance bike trail identified under subsection (a), the Secretary concerned may—

(1) publish and distribute maps, install signage, and issue promotional materials; and

(2) coordinate with stakeholders to leverage any non-Federal resources necessary for the stewardship, development, or completion of trails.

(d) REPORT.—Not later than 2 years after the date of the enactment of this Act, the Secretaries, in partnership with interested organizations, shall prepare and publish a report that lists the trails identified under subsection (a), including a summary of public comments received in accordance with the process developed under subsection (b).

(e) CONFLICT AVOIDANCE WITH OTHER USES.—The Secretary concerned shall ensure that each long-distance bike trail or area identified under subsection (a)—

(1) does not conflict with—

(A) the uses, before the date of the enactment of this Act, of any trail or road that is part of that long-distance bike trail;

(B) multiple-use areas where biking, hiking, horseback riding, or use by pack and saddle stock are existing uses on the date of the enactment of this Act;

(C) the purposes for which any trail was or is established under the National Trails System Act (16 U.S.C. 1241 et seq.); and

(D) any area managed under the Wilderness Act (16 U.S.C. 1131 et seq.); and

(2) complies with land use and management plans of the Federal recreational lands that are part of that long-distance bike trail.

PURPOSE OF THE BILL

The purpose of H.R. 6337 is to promote the development of long-distance biking trails on land managed by the Department of the Interior and U.S. Forest Service.

BACKGROUND AND NEED FOR LEGISLATION

Outdoor recreation is a growing and extremely popular use of public lands that supports a multi-billion-dollar sector of the economy. H.R. 6337 expands and promotes recreation access across public land by requiring the Secretary of the Interior and Secretary of Agriculture to identify no fewer than ten existing long-distance bike trails and ten areas presenting an opportunity to develop or complete long-distance bike trails. The identified trails would cross no fewer than 80 miles of land managed by the Department of the Interior and U.S. Forest Service. H.R. 6337 ensures the long-distance trails identified will be consistent with applicable management plans. Further, the bill encourages federal agencies to publish maps, install signage, and issue promotional materials for any identified long-distance bike trails under the bill.

COMMITTEE ACTION

H.R. 6337 was introduced on December 20, 2021, by Representative Joe Neguse (D-CO). The bill was referred to the Committee on Natural Resources and in addition to the Committee on Agriculture. Within the Natural Resources Committee, the bill was referred to the Subcommittee on National Parks, Forests, and Public Lands. On February 3, 2022, the Subcommittee held a hearing on the bill. On June 15, 2022, the Natural Resources Committee met to consider the bill. The Subcommittee was discharged by unanimous consent. Rep. Neguse offered an amendment in the nature of a substitute. The amendment in the nature of a substitute was agreed to by unanimous consent. The bill, as amended, was adopted and ordered favorably reported to the House of Representatives by unanimous consent.

HEARINGS

For the purposes of clause 3(c)(6) of House rule XIII, the following hearing was used to develop or consider this measure: hearing by the Subcommittee on National Parks, Forests, and Public Lands held on February 3, 2022.

COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources' oversight findings and recommendations are reflected in the body of this report.

COMPLIANCE WITH HOUSE RULE XIII AND CONGRESSIONAL BUDGET ACT

1. *Cost of Legislation and the Congressional Budget Act.* The bill has been noticed for consideration by the House under suspension of the rules with the amendment that the Natural Resources Committee favorably reports herein, and without any further amendment. With respect to the requirements of clause 3(c)(2) and (3) of rule XIII of the Rules of the House of Representatives and sections 308(a) and 402 of the Congressional Budget Act of 1974, the Committee has requested from the Director of Congressional Budget Office a cost estimate for this bill and a statement as to whether this bill contains any new budget authority, spending authority, credit authority, or an increase or decrease in revenues or tax expenditures. The Committee has received the following partial response for the bill from the Director of the Congressional Budget Office, which reflects the text of the bill as reported and as noticed for suspension:

Legislation Considered Under Suspension of the Rules

The Majority Leader of the House of Representatives announces bills that will be considered under suspension of the rules in that chamber. Under suspension, floor debate is limited, all floor amendments are prohibited, points of order against the bill are waived, and final passage requires a two-thirds majority vote.

At the request of the Majority Leader and the House Committee on the Budget, CBO estimates the effects of those bills on direct spending and revenues. CBO has limited time to review the legisla-

tion before consideration. Although it is possible in most cases to determine whether the legislation would affect direct spending or revenues, time may be insufficient to estimate the magnitude of those effects. If CBO has prepared estimates for similar or identical legislation, a more detailed assessment of budgetary effects, including effects on spending subject to appropriation, may be included.

Effects on Direct Spending and Revenues of Legislation Considered Under Suspension of the Rules in the House of Representatives
Week of July 18, 2022

Bill Number	Title	Effect on Direct Spending	Effect on Revenues	Additional Information on Direct Spending and Revenue Effects	Link to Published Estimates	Suspension Bill Text of docs.house.gov
H.R. 1286	Southern Campaign of the Revolution National Heritage Corridor Act of 2022, as amended	None	None		https://www.cbo.gov/publication/57803	https://docs.house.gov/billshtml/e4/20220718/BILLS-117hr1286-SUS.pdf
H.R. 2024	Southern Maryland National Heritage Area Act, as amended	None	None		https://www.cbo.gov/publication/57803	https://docs.house.gov/billshtml/e4/20220718/BILLS-117hr2024-SUS.pdf
H.R. 3222	Alabama Black Belt National Heritage Area Act, as amended	None	None		https://www.cbo.gov/publication/57803	https://docs.house.gov/billshtml/e4/20220718/BILLS-117hr3222-SUS.pdf
H.R. 4404	Kisimmee River Wild and Scenic River Act, as amended	None	None		https://www.cbo.gov/publication/57802	https://docs.house.gov/billshtml/e4/20220718/BILLS-117hr4404-SUS.pdf
H.R. 6337	Biking on Long-Distance Trails Act, as amended	None	None			https://docs.house.gov/billshtml/e4/20220718/BILLS-117hr6337-SUS.pdf
H.R. 7002	Gateway Solidarity Act, as amended	None	None			https://docs.house.gov/billshtml/e4/20220718/BILLS-117hr7002-SUS.pdf
H.R. 7025	Advancing Human Rights-Centered International Conservation Act of 2022, as amended	None	None			https://docs.house.gov/billshtml/e4/20220718/BILLS-117hr7025-SUS.pdf
H.R. 7693	National Park Foundation Reauthorization Act of 2022	None	None			https://docs.house.gov/billshtml/e4/20220718/BILLS-117hr7693-SUS.pdf
S. 144	Desert Sage Youth Wellness Center Access Improvement Act	None	None		https://www.cbo.gov/publication/57792	https://docs.house.gov/billshtml/e4/20220718/BILLS-117s144-SUS.pdf

Source: Congressional Budget Office

The Committee adopts as its own any finalized additional materials of the Director of the Congressional Budget Office regarding the bill, should such materials be made available before House passage of the bill.

2. *General Performance Goals and Objectives.* As required by clause 3(c)(4) of rule XIII, the general performance goals and objectives of this bill are to promote the development of long-distance biking trails on land managed by the Department of the Interior and U.S. Forest Service.

EARMARK STATEMENT

This bill does not contain any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined under clause 9(e), 9(f), and 9(g) of rule XXI of the Rules of the House of Representatives.

UNFUNDED MANDATES REFORM ACT STATEMENT

An estimate of federal mandates prepared by the Director of the Congressional Budget Office pursuant to section 423 of the Unfunded Mandates Reform Act was not made available to the Committee in time for the filing of this report. The Chair of the Committee shall cause such estimate to be printed in the Congressional Record upon its receipt by the Committee.

EXISTING PROGRAMS

This bill does not establish or reauthorize a program of the federal government known to be duplicative of another program.

APPLICABILITY TO LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or accommodations within the meaning of section 102(b)(3) of the Congressional Accountability Act.

PREEMPTION OF STATE, LOCAL, OR TRIBAL LAW

Any preemptive effect of this bill over state, local, or tribal law is intended to be consistent with the bill's purposes and text and the Supremacy Clause of Article VI of the U.S. Constitution.

CHANGES IN EXISTING LAW

If enacted, this bill would make no changes to existing law.

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July 15, 2022

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The Honorable Raúl M. Grijalva
Chairman, Committee on Natural Resources
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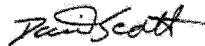
Dear Chairman Grijalva:

This letter confirms our mutual understanding regarding H.R. 6337, the Biking on Long-Distance Trails Act. Thank you for collaborating with the Committee on Agriculture.

Our Committee will forgo consideration of this bill so that it can proceed expeditiously to the House floor. However, the Committee on Agriculture reserves the right to seek the appointment of conferees to any House-Senate conference and requests consultation on any remaining matters within our jurisdiction.

We would appreciate a response to this letter confirming this understanding with respect to H.R. 6337, and request that a copy of our letters on this matter be published in the Congressional Record during Floor consideration.

Sincerely,



David Scott
Chairman

Cc: The Honorable Glen "GT" Thompson, Ranking Member
The Honorable Nancy Pelosi, Speaker, U.S. House of Representatives
The Honorable Jason Smith, Parliamentarian, U.S. House of Representatives

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July 15, 2022

The Honorable David Scott
Chair
Committee on Agriculture
U.S. House of Representatives
1301 Longworth House Office Building
Washington, DC 20515

Dear Chair Scott,

I write to you concerning H.R. 6337 the "Biking on Long-Distance Trails Act."

I appreciate your willingness to work cooperatively on this legislation. I recognize that the bill contains provisions that fall within the jurisdiction of the Committee on Agriculture. I acknowledge that your Committee will not formally consider H.R. 6337 and agree that the inaction of your Committee with respect to the bill does not waive any future jurisdictional claim over the matters contained in the bill that fall within your Committee's Rule X jurisdiction.

Additionally, the Committee on Natural Resources confirms our mutual understanding that the Committee on Agriculture will be appropriately consulted and involved as the bill or similar legislation moves forward so that you may address any remaining issues within your jurisdiction. I am pleased to support the appointment of members of the Committee on Agriculture to any conference committee to consider such provisions.

I will ensure that our exchange of letters is included in the *Congressional Record* during floor consideration of the bill. I appreciate your cooperation regarding this legislation and look forward to continuing to work with you as this measure moves through the legislative process.

Sincerely,



Raúl M. Grijalva
Chair
House Natural Resources Committee

Cc: The Honorable Bruce Westerman, Ranking Member, Committee on Natural Resources
The Honorable 'GT' Thompson, Ranking Member, Committee on Agriculture
The Honorable Jason Smith, Parliamentarian

SUPPLEMENTAL, MINORITY, ADDITIONAL, OR DISSENTING VIEWS
None.

