

FREDERICK JOBS AND HISTORIC PRESERVATION  
TRAINING CENTER LAND ACQUISITION ACT

NOVEMBER 16, 2022.—Committed to the Committee of the Whole House on the  
State of the Union and ordered to be printed

Mr. GRIJALVA, from the Committee on Natural Resources,  
submitted the following

R E P O R T

[To accompany H.R. 4494]

[Including cost estimate of the Congressional Budget Office]

The Committee on Natural Resources, to whom was referred the bill (H.R. 4494) to authorize the Secretary of the Interior to acquire land in Frederick County, Maryland, for the Historic Preservation Training Center of the National Park Service, and for other purposes, having considered the same, reports favorably thereon with an amendment and recommends that the bill as amended do pass.

The amendment is as follows:

Strike all after the enacting clause and insert the following:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Frederick Jobs and Historic Preservation Training Center Land Acquisition Act”.

**SEC. 2. DEFINITIONS.**

In this Act:

(1) **CENTER.**—The term “Center” means the Historic Preservation Training Center and related facilities of the National Park Service in Frederick County, Maryland.

(2) **SECRETARY.**—The term “Secretary” means the Secretary of the Interior, acting through the Director of the National Park Service.

**SEC. 3. ACQUISITION OF LAND FOR ADMINISTRATIVE PURPOSES OF HISTORIC PRESERVATION TRAINING CENTER.**

(a) **IN GENERAL.**—To further develop the Center in accordance with section 305306 of title 54, United States Code, the Secretary may acquire not more than 20 acres of land or interests in land in Frederick County, Maryland, for the Center for the purpose of supporting the physical space, program initiatives, and workforce development capacity of the Center.

(b) **METHOD OF ACQUISITION.**—Land or an interest in land for the Center may only be acquired under subsection (a) by donation, transfer, exchange, or purchase from a willing seller using donated or appropriated funds.

(c) ADMINISTRATION OF ACQUIRED LAND.—On acquisition of land or an interest in land for the Center under subsection (a), the acquired land or interest in land shall be administered by the Secretary for the purpose described in subsection (a).

#### PURPOSE OF THE BILL

The purpose of H.R. 4494 is to authorize the Secretary of the Interior to acquire land in Frederick County, Maryland, for the Historic Preservation Training Center of the National Park Service.

#### BACKGROUND AND NEED FOR LEGISLATION

Located in Frederick, Maryland, the National Park Service (NPS) Historic Preservation Training Center (HPTC) is a 44-year-old program dedicated to preserving and maintaining NPS-managed structures and partner facilities. The HPTC utilizes historic preservation projects as the main vehicle for teaching preservation philosophy and building crafts, technology, and project management skills. The HPTC is a fee-for-service program of the NPS, with positions funded through contractual work with park units and agencies through existing appropriations.

H.R. 4494 would authorize the Secretary of the Interior to acquire up to 20 acres of land in Frederick County, Maryland, to establish a new training center and workshop. This acquisition would enable NPS to expand its historic trades training, as the current demand for qualified individuals greatly outweighs those that have been trained. The Frederick City Mayor and Board of Aldermen, HPTC leaders, NPS, and Preservation Maryland have negotiated the purchase and transfer of approximately nine acres to establish a new training center. This arrangement has been determined as the most cost-effective to ensure the continuity of the HPTC.

#### COMMITTEE ACTION

H.R. 4494 was introduced on July 16, 2021, by Representative David J. Trone (D–MD). The bill was referred solely to the Committee on Natural Resources, and within the Committee to the Subcommittee on National Parks, Forests, and Public Lands. On November 9, 2021, the Subcommittee held a hearing on the bill. On November 17, 2021, the Natural Resources Committee met to consider the bill. The Subcommittee was discharged by unanimous consent. Ranking Member Bruce Westerman (R–AR) offered an amendment designated Westerman #4. The amendment was agreed to by unanimous consent. The bill, as amended, was adopted and ordered favorably reported to the House of Representatives by unanimous consent.

#### HEARINGS

For the purposes of clause 3(c)(6) of House rule XIII, the following hearing was used to develop or consider this measure: hearing by the Subcommittee on National Parks, Forests, and Public Lands held on November 9, 2021.

#### COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources' oversight findings and recommendations are reflected in the body of this report.

COMPLIANCE WITH HOUSE RULE XIII AND CONGRESSIONAL BUDGET  
ACT

1. *Cost of Legislation and the Congressional Budget Act.* With respect to the requirements of clause 3(c)(2) and (3) of rule XIII of the Rules of the House of Representatives and sections 308(a) and 402 of the Congressional Budget Act of 1974, as well as clause 3(d) of rule XIII of the Rules of the House of Representatives, the Committee has received the following estimate for the bill from the Director of the Congressional Budget Office:

U.S. CONGRESS,  
CONGRESSIONAL BUDGET OFFICE,  
*Washington, DC, May 9, 2022.*

Hon. RAÚL M. GRIJALVA,  
*Chairman, Committee on Natural Resources,  
House of Representatives, Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for H.R. 4494, the Frederick Jobs and Historic Preservation Training Center Land Acquisition Act.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Madeleine Fox.

Sincerely,

PHILLIP L. SWAGEL,  
*Director.*

Enclosure.

<b>H.R. 4494, Frederick Jobs and Historic Preservation Training Center Land Acquisition Act</b>			
As ordered reported by the House Committee on Natural Resources on November 17, 2021			
By Fiscal Year, Millions of Dollars	2022	2022-2026	2022-2031
Direct Spending (Outlays)	0	*	*
Revenues	0	0	0
Increase or Decrease (-) in the Deficit	0	*	*
Spending Subject to Appropriation (Outlays)	0	18	31
Statutory pay-as-you-go procedures apply?	Yes	<b>Mandate Effects</b>	
Increases on-budget deficits in any of the four consecutive 10-year periods beginning in 2032?	No	Contains intergovernmental mandate?	No
		Contains private-sector mandate?	No
* = between -\$500,000 and zero.			

H.R. 4494 would authorize the Secretary of the Interior to acquire up to 20 acres of land in Frederick County, Maryland, for a new Historic Preservation Training Center for National Park Service (NPS) employees. Under the bill, the NPS could purchase land using donated or appropriated funds or acquire it through donation, transfer, or exchange. The center is now housed in a 20,000-square-foot space at the old Jenkins Cannery in Frederick, Maryland. The lease for the space is in place through September 2023.

Using information from the NPS, CBO expects that the agency would acquire land and build a new 75,000-square-foot center. Using information from the NPS about potentially suitable sites, CBO estimates it would cost \$1 million to acquire the land and \$30 million for site preparation, construction, and opening the center. Spending would be subject to the availability of appropriated funds.

If donated funds were used to purchase the land, enacting the bill would have a negligible net effect on direct spending.

CBO's estimate of the costs for implementing H.R. 4494 is uncertain because we do not know where in Frederick County, Maryland, the NPS would ultimately purchase land for the Historic Preservation Training Center, if they ultimately do so. Additionally, future costs to construct such a facility could be higher or lower than CBO estimates, depending on the site, construction costs, and the center's final scope and scale.

The cost of the legislation detailed in Table 1, fall within budget function 300 (natural resources).

TABLE 1.—ESTIMATED BUDGETARY EFFECTS OF H.R. 4494

	By fiscal year, millions of dollars—											
	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2022– 2026	2022– 2031
	Spending Subject to Appropriation											
Estimated Authorization .....	0	1	2	6	10	8	3	1	0	0	19	31
Estimated Outlays .....	0	*	2	6	10	8	3	1	0	0	18	31

\*= between zero and \$500,000.

The CBO staff contact for this estimate is Madeleine Fox. The estimate was reviewed by H. Samuel Papenfuss, Deputy Director of Budget Analysis.

2. *General Performance Goals and Objectives.* As required by clause 3(c)(4) of rule XIII, the general performance goals and objectives of this bill are to authorize the Secretary of the Interior to acquire land in Frederick County, Maryland, for the Historic Preservation Training Center of the National Park Service.

#### EARMARK STATEMENT

This bill does not contain any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined under clause 9(e), 9(f), and 9(g) of rule XXI of the Rules of the House of Representatives.

#### UNFUNDED MANDATES REFORM ACT STATEMENT

According to CBO, this bill contains no unfunded mandates as defined by the Unfunded Mandates Reform Act.

#### EXISTING PROGRAMS

This bill does not establish or reauthorize a program of the federal government known to be duplicative of another program.

#### APPLICABILITY TO LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or

accommodations within the meaning of section 102(b)(3) of the Congressional Accountability Act.

PREEMPTION OF STATE, LOCAL, OR TRIBAL LAW

Any preemptive effect of this bill over state, local, or tribal law is intended to be consistent with the bill's purposes and text and the Supremacy Clause of article VI of the U.S. Constitution.

CHANGES IN EXISTING LAW

If enacted, this bill would make no changes to existing law.

SUPPLEMENTAL, MINORITY, ADDITIONAL, OR DISSENTING VIEWS

None.

