

## PULLMAN NATIONAL HISTORICAL PARK ACT

NOVEMBER 17, 2022.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. GRIJALVA, from the Committee on Natural Resources,  
submitted the following

### R E P O R T

[To accompany H.R. 2626]

[Including cost estimate of the Congressional Budget Office]

The Committee on Natural Resources, to whom was referred the bill (H.R. 2626) to redesignate the Pullman National Monument in the State of Illinois as the Pullman National Historical Park, and for other purposes, having considered the same, reports favorably thereon with an amendment and recommends that the bill as amended do pass.

The amendment is as follows:

Strike all after the enacting clause and insert the following:

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Pullman National Historical Park Act”.

#### SEC. 2. DEFINITIONS.

In this Act:

- (1) HISTORICAL PARK.—The term “historical park” means the Pullman National Historical Park established in section 3(a).

(2) SECRETARY.—The term “Secretary” means the Secretary of the Interior.

#### SEC. 3. REDESIGNATION OF PULLMAN NATIONAL MONUMENT.

(a) IN GENERAL.—There is established the Pullman National Historical Park for the purposes set forth in this Act.

(b) ABOLISHMENT OF MONUMENT, INCORPORATION OF LANDS, AND AVAILABILITY OF FUNDS.—The Pullman National Monument, established by Proclamation Number 9233, dated February 19, 2015, is abolished as such, and all lands or interests in land that constitute the Monument (as in existence on the day before the date of enactment of this Act) are incorporated in, and shall be considered to be part of, the historical park. Any funds available for purposes of the Pullman National Monument shall be available for purposes of the historical park.

(c) REFERENCES.—Any references in a law, regulation, document, record, map, or other paper of the United States to the Pullman National Monument shall be considered to be a reference to the historical park.

**SEC. 4. PURPOSES.**

The purposes of the historical park are to preserve, protect, and interpret Pullman's nationally significant cultural and historical resources associated with—

- (1) the Nation's labor history and creation of a national Labor Day holiday;
- (2) the first planned model industrial community in the United States;
- (3) the architecture and landscape design of the planned community;
- (4) the pivotal role of the Pullman porter in the rise of the African-American middle class; and
- (5) the entirety of the history, and historic figures discussed in Presidential Proclamation Number 9233.

**SEC. 5. BOUNDARIES.**

(a) **IN GENERAL.**—The boundaries of the historical park are as generally depicted on the map entitled "Pullman National Historical Park", numbered 590-125,485, and dated November 2021.

(b) **ACQUISITION OF LAND.**—The Secretary may acquire land, including interests in land, within the boundaries of the historical park by donation, transfer, exchange, or purchase from a willing seller using donated or appropriated funds.

(c) **AVAILABILITY OF MAP.**—The map shall be on file and available for public inspection in the appropriate offices of the National Park Service and the Department of the Interior.

**SEC. 6. ADMINISTRATION.**

The Secretary shall administer the land within the boundary of the historical park in accordance with—

- (1) this Act; and
- (2) the laws generally applicable to units of the National Park System, including—
  - (A) section 100101(a), chapter 1003, and sections 100751(a), 100752, 100753 and 102101 of title 54, United States Code; and
  - (B) chapter 3201 of title 54, United States Code.

**SEC. 7. COOPERATIVE AGREEMENTS.**

(a) **IN GENERAL.**—The Secretary may enter into cooperative agreements with the State, other public and non-profit entities, and other interested parties to identify, interpret, and provide technical assistance, including collaborative interpretive and educational programs, at—

- (1) non-Federal historic properties within the boundaries of the historical park; and
- (2) sites in close proximity to the historical park, but located outside the boundaries of the historical park, including providing for placement of directional and interpretive signage, exhibits, and technology-based interpretive devices.

(b) **PRESERVATION.**—The Secretary may enter into cooperative agreements with the State, other public and non-profit entities, and other interested parties to provide financial assistance to mark, interpret, and restore non-Federal nationally significant historic or cultural properties and resources within the historical park as the Secretary determines appropriate to carry out the purposes of this Act. These cooperative agreements will be subject to such terms and conditions that the Secretary determines necessary, and shall provide that—

- (1) reasonable public access to the property covered by such agreement for the purpose of interpreting them to the public;
- (2) no changes or alterations shall be made to the exterior of the properties except by mutual agreement of the other parties to the agreements;
- (3) the Federal share of the total cost of any activity carried out under the agreement shall be not more than 50 percent, with in-kind contributions or goods or services fairly valued authorized, as appropriate, for the non-Federal share; and
- (4) any conversion, use, or disposal of the restored property for purposes that are inconsistent with the purposes of this subsection, as determined by the Secretary, shall result in a right of the United States to reimbursement of the greater of—
  - (A) the amount provided by the Secretary to the project; or
  - (B) an amount equal to the increase in the value of the project that is attributable to the funds, as determined by the Secretary at the time of the conversion, use, or disposal.

**SEC. 8. MANAGEMENT PLAN.**

Not later than 3 years after the date on which funds are first made available to carry out this Act, the Secretary shall complete a general management plan for the historical park in accordance with section 100502 of title 54.

## PURPOSE OF THE BILL

The purpose of H.R. 2626 is to redesignate the Pullman National Monument in the State of Illinois as the Pullman National Historical Park.

## BACKGROUND AND NEED FOR LEGISLATION

H.R. 2626 would redesignate the Pullman National Monument as the Pullman National Historical Park in order to enhance protections for the Pullman area and provide the National Park Service (NPS) with increased flexibility to preserve and interpret historic buildings and resources under non-federal ownership within the boundary of the Pullman National Monument. The bill would authorize the Secretary of the Interior to acquire land, buildings, or structures for inclusion in the National Historical Park and would permit the Secretary to enter into cooperative agreements for the preservation and interpretation of non-federal land and resources in and around the National Historical Park.

The Pullman Historic District consists of approximately 300 acres in southeast Chicago, Illinois.<sup>1</sup> In 1970, the Pullman Historic District was designated as a National Historic Landmark in recognition of the site's nationally significant importance to the social history, labor history, architecture, and urban planning of the United States. In 2015, President Barack Obama exercised his authority under the Antiquities Act of 1906 and declared the site a National Monument, making it a unit of the National Park System.<sup>2</sup>

## COMMITTEE ACTION

H.R. 2626 was introduced on April 16, 2021, by Representative Robin L. Kelly (D–IL). The bill was referred solely to the Committee on Natural Resources, and within the Committee to the Subcommittee on National Parks, Forests, and Public Lands. On April 21, 2021, the Subcommittee held a hearing on the bill. On April 6, 2022, the Natural Resources Committee met to consider the bill. The Subcommittee was discharged by unanimous consent. Chair Raúl M. Grijalva (D–AZ) offered an amendment in the nature of a substitute. The amendment in the nature of a substitute was agreed to by unanimous consent. The bill, as amended, was adopted and ordered favorably reported to the House of Representatives by unanimous consent.

## HEARINGS

For the purposes of clause 3(c)(6) of House rule XIII, the following hearing was used to develop or consider this measure: hearing by the Subcommittee on National Parks, Forests, and Public Lands held on April 21, 2021.

<sup>1</sup>See generally NATALIE FRANZ & SÁNDRA WASHINGTON, NPS, PULLMAN HISTORIC DISTRICT RECONNAISSANCE SURVEY (2013), available at <https://parkplanning.nps.gov/projectHome.cfm?projectId=49151>.

<sup>2</sup>Proclamation No. 9233, 3 C.F.R., 2015 Comp., p. 15, 17–18 (revised as of Jan. 1, 2016), <https://www.govinfo.gov/content/pkg/CFR-2016-title3-vol1/pdf/CFR-2016-title3-vol1.pdf>; see also NPS, FOUNDATION DOCUMENT, PULLMAN NATIONAL MONUMENT (2017), [https://www.nps.gov/pull/learn/management/upload/PULL\\_FD\\_SP.pdf](https://www.nps.gov/pull/learn/management/upload/PULL_FD_SP.pdf).

## COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources' oversight findings and recommendations are reflected in the body of this report.

## COMPLIANCE WITH HOUSE RULE XIII AND CONGRESSIONAL BUDGET ACT

1. *Cost of Legislation and the Congressional Budget Act.* With respect to the requirements of clause 3(c)(2) and (3) of rule XIII of the Rules of the House of Representatives and sections 308(a) and 402 of the Congressional Budget Act of 1974, as well as clause 3(d) of rule XIII of the Rules of the House of Representatives, the Committee has received the following estimate for the bill from the Director of the Congressional Budget Office:

U.S. CONGRESS,  
CONGRESSIONAL BUDGET OFFICE,  
*Washington, DC, May 31, 2022.*

Hon. RAÚL M. GRIJALVA  
*Chairman, Committee on Natural Resources,  
House of Representatives, Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for H.R. 2626, the Pullman National Historical Park Act.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Madeleine Fox.

Sincerely,

PHILLIP L. SWAGEL,  
*Director.*

Enclosure.

<b>H.R. 2626, Pullman National Historical Park Act</b>			
As ordered reported by the House Committee on Natural Resources on April 6, 2022			
By Fiscal Year, Millions of Dollars	2022	2022-2027	2022-2032
Direct Spending (Outlays)	0	0	0
Revenues	0	0	0
Increase or Decrease (-) in the Deficit	0	0	0
Spending Subject to Appropriation (Outlays)	0	*	not estimated
Statutory pay-as-you-go procedures apply?	No	<b>Mandate Effects</b>	
Increases on-budget deficits in any of the four consecutive 10-year periods beginning in 2033?	No	Contains intergovernmental mandate?	No
		Contains private-sector mandate?	No

\* = between zero and \$500,000.

H.R. 2626 would redesignate the Pullman National Monument in Chicago, Illinois, as the Pullman National Historical Park. The bill would authorize the Secretary of the Interior to enter into cooperative agreements and provide technical assistance to public and non-

profit entities to preserve the park. H.R. 2626 also would authorize the Secretary to acquire land for the historical park through donation, land exchange, or purchase with donated or appropriated funds. Finally, the Secretary would be required to complete a management plan for the park three years after funds are first made available.

Using information from the National Park Service, CBO expects that the redesignation would not affect the cost of operating the park. Thus, CBO estimates that administrative costs, including creating the management plan and updating maps, informational material, and signage, would be insignificant over the 2022–2027 period; any spending would be subject to the availability of appropriated funds.

The CBO staff contact for this estimate is Madeleine Fox. The estimate was reviewed by H. Samuel Papenfuss, Deputy Director of Budget Analysis.

2. *General Performance Goals and Objectives.* As required by clause 3(c)(4) of rule XIII, the general performance goals and objectives of this bill are to redesignate the Pullman National Monument in the State of Illinois as the Pullman National Historical Park.

#### EARMARK STATEMENT

This bill does not contain any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined under clause 9(e), 9(f), and 9(g) of rule XXI of the Rules of the House of Representatives.

#### UNFUNDED MANDATES REFORM ACT STATEMENT

According to CBO, this bill contains no unfunded mandates as defined by the Unfunded Mandates Reform Act.

#### EXISTING PROGRAMS

This bill does not establish or reauthorize a program of the federal government known to be duplicative of another program.

#### APPLICABILITY TO LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or accommodations within the meaning of section 102(b)(3) of the Congressional Accountability Act.

#### PREEMPTION OF STATE, LOCAL, OR TRIBAL LAW

Any preemptive effect of this bill over state, local, or tribal law is intended to be consistent with the bill's purposes and text and the Supremacy Clause of Article VI of the U.S. Constitution.

#### CHANGES IN EXISTING LAW

If enacted, this bill would make no changes to existing law.

SUPPLEMENTAL, MINORITY, ADDITIONAL, OR DISSENTING VIEWS  
None.

