

STAMP OUT INVASIVE SPECIES ACT

DECEMBER 14, 2022.—Ordered to be printed

Mr. GRIJALVA, from the Committee on Natural Resources,
submitted the following

R E P O R T

[To accompany H.R. 6936]

The Committee on Natural Resources, to whom was referred the bill (H.R. 6936) to provide for the issuance of a semipostal to benefit programs that combat invasive species, having considered the same, reports favorably thereon without amendment and recommends that the bill do pass.

PURPOSE OF THE BILL

The purpose of H.R. 6936 is to provide for the issuance of a semipostal to benefit programs that combat invasive species.

BACKGROUND AND NEED FOR LEGISLATION

Invasive species cause disease outbreaks, habitat destruction, and species extinction.¹ If an invasive species becomes established, containment and eradication are expensive and almost impossible.² In addition, habitat destruction, competition, and the spread of disease brought on by invasive species can all contribute to the extinction of native species. Approximately 75 percent of reptile, bird, amphibian, and mammal extinctions have occurred on islands, and invasive species played a role in most.³

The U.S. Fish and Wildlife Service (FWS) has several ongoing programs to prevent, control, and eradicate invasive species in National Wildlife Refuges and throughout the United States. Preventive actions include preventing introductions by listing species as injurious to prohibit importation and transport under the Lacey

¹U.S. Fish and Wildlife Service, Invasive Species (online at www.fws.gov/program/invasive-species/what-we-do).

²U.S. Fish and Wildlife Service, Aquatic Invasive Species: What We Do (online at www.fws.gov/program/aquatic-invasive-species/what-we-do).

³U.S. Fish and Wildlife Service, Invasive Species: Management and Conservation (online at www.fws.gov/program/invasive-species/what-we-do).

Act,⁴ managing ecosystems with a focus on restoration and conservation of wildlife habitat under the National Wildlife Refuge System Administration Act,⁵ and using surveillance to detect the presence of invasive species as early as possible.

The U.S. Department of the Interior, the U.S. Department of Agriculture, and the U.S. Department of Commerce lead the National Invasive Species Council (Council). The goal of the Council is to “provide the vision and leadership to coordinate, sustain, and expand federal efforts to safeguard the interests of the United States from the negative impacts of invasive species.”⁶ Through this Council, the FWS works with other federal agencies, states, industries, and local communities to slow the spread of the species and repair the damage caused once an invasive species enters a system.

In addition to appropriations and authorized funding, money raised from semipostal stamp sales would be a valuable tool for addressing the impacts of invasive species. A semipostal stamp is a postage stamp sold at a higher rate than a normal 1-ounce first-class letter stamp. The extra charge serves as a contribution by the purchaser to a specific fund or cause. Existing semipostal stamps raise money for international species conservation projects,⁷ breast cancer research, PTSD treatment, and fighting Alzheimer’s.⁸

H.R. 6936 would direct the United States Postal Service to issue a semipostal stamp, the “Combating Invasive Species Semipostal Stamp,” the profits of which would be transferred to programs at the Departments of the Interior and Agriculture that combat invasive species.

COMMITTEE ACTION

H.R. 6936 was introduced on March 3, 2022, by Representative Elise Stefanik (R–NY). The bill was referred to the Committee on Oversight and Reform, and in addition to the Committees on Natural Resources, and Agriculture. Within the Natural Resources Committee, the bill was referred to the Subcommittee on Water, Oceans, and Wildlife. On June 16, 2022, the Subcommittee held a hearing on the bill. On July 13, 2022, the Natural Resources Committee met to consider the bill. The Subcommittee was discharged by unanimous consent. No amendments were offered, and the bill was adopted and ordered favorably reported to the House of Representatives by unanimous consent.

HEARINGS

For the purposes of clause 3(c)(6) of House rule XIII, the following hearing was used to develop or consider this measure: hearing by the Subcommittee on Water, Oceans, and Wildlife held on June 16, 2022.

⁴ 18 U.S.C. 42.

⁵ 16 U.S.C. § 668dd.

⁶ National Invasive Species Council, National Invasive Special Council Annual Work Plan FY 2022 (Mar. 31, 2022) (online at www.doi.gov/sites/doi.gov/files/nisc-fy2022-annual-wp-march312022.pdf).

⁷ CRS Report. 2017. Multinational Species Conservation Fund Semipostal Stamp (online at www.crs.gov/reports/pdf/R44809).

⁸ United States Postal Service, Semipostal Stamps (online at <https://about.usps.com/what/corporate-social-responsibility/activities/semipostals.htm>).

COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources' oversight findings and recommendations are reflected in the body of this report.

COMPLIANCE WITH HOUSE RULE XIII AND CONGRESSIONAL BUDGET ACT

1. *Cost of Legislation and the Congressional Budget Act.* With respect to the requirements of clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a) of the Congressional Budget Act of 1974 and with respect to requirements of clause (3)(c)(3) and clause 3(d) of rule XIII of the Rules of the House of Representatives and section 402 of the Congressional Budget Act of 1974, the Committee has requested but not received a cost estimate for this bill from the Director of Congressional Budget Office. The Committee adopts as its own cost estimate the forthcoming cost estimate of the Director of the Congressional Budget Office, should such cost estimate be made available before House passage of the bill.

The Committee has requested but not received from the Director of the Congressional Budget Office a statement as to whether this bill contains any new budget authority, spending authority, credit authority, or an increase or decrease in revenues or tax expenditures.

2. *General Performance Goals and Objectives.* As required by clause 3(c)(4) of rule XIII, the general performance goals and objectives of this bill are to provide for the issuance of a semipostal to benefit programs that combat invasive species.

EARMARK STATEMENT

This bill does not contain any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined under clause 9(e), 9(f), and 9(g) of rule XXI of the Rules of the House of Representatives.

UNFUNDED MANDATES REFORM ACT STATEMENT

An estimate of federal mandates prepared by the Director of the Congressional Budget Office pursuant to section 423 of the Unfunded Mandates Reform Act was not made available to the Committee in time for the filing of this report. The Chair of the Committee shall cause such estimate to be printed in the *Congressional Record* upon its receipt by the Committee, if such estimate is not publicly available on the Congressional Budget Office website.

EXISTING PROGRAMS

This bill does not establish or reauthorize a program of the federal government known to be duplicative of another program.

APPLICABILITY TO LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or

accommodations within the meaning of section 102(b)(3) of the Congressional Accountability Act.

PREEMPTION OF STATE, LOCAL, OR TRIBAL LAW

Any preemptive effect of this bill over state, local, or tribal law is intended to be consistent with the bill's purposes and text and the Supremacy Clause of Article VI of the U.S. Constitution.

CHANGES IN EXISTING LAW

If enacted, this bill would make no changes to existing law.

DAVID SCOTT, GEORGIA
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COMMITTEE CORRESPONDENCE

U.S. House of Representatives
Committee on Agriculture
Room 1301, Longworth House Office Building
Washington, DC 20515-6001

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ANNE SIMMONS,
STAFF DIRECTOR
PARISH BRADEN,
MINORITY STAFF DIRECTOR

December 7, 2022

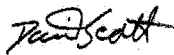
The Honorable Raul M. Grijalva
Chairman, Committee on Natural Resources
U.S. House of Representatives
1324 Longworth House Office Building
Washington, D.C. 20515

Dear Mr. Chairman:

This letter confirms our mutual understanding regarding bills H.R. 3686, the "Ski Hill Resources for Economic Development Act;" H.R. 3326, the "Public Land Renewable Energy Development Act of 2021;" H.R. 6936, the "Stamp Out Invasive Species Act;" H.R. 6435, "To provide for the application of certain provisions of the Secure Rural Schools and Community Self-Determination Act of 2000 for fiscal year 2021;" H.R. 1503, the "Restoring Community Input and Public Protections in Oil and Gas Leasing Act of 2021;" H.R. 1506, the "Transparency in Energy Production Act of 2021;" H.R. 3670, the "Simplifying Outdoor Access for Recreation Act;" H.R. 2021, the "Environmental Justice For All Act;" and H.R. 4690, the "Sustaining America's Fisheries for the Future Act of 2021." Thank you for collaborating with the Committee on Agriculture.

Our Committee will forgo consideration of the above listed bills for the limited purpose of completing and filing bill reports. However, if floor action becomes a possibility, the Committee on Agriculture will require the opportunity to take up these measures. The Committee on Agriculture reserves the right to seek the appointment of any House-Senate conference and requests consultation on any matters within our jurisdiction.

Sincerely,



David Scott
Chairman

Cc:
The Honorable Glenn "GT" Thompson, Ranking Member
The Honorable Nancy Pelosi, Speaker of The House of Representatives
The Honorable Jason Smith, Parliamentarian

RAÚL M. GRIJALVA OF ARIZONA
CHAIRMAN

DAVID WATKINS
STAFF DIRECTOR

BRUCE WESTERMAN OF ARKANSAS
RANKING REPUBLICAN

VIVIAN MOEGLEIN
REPUBLICAN STAFF DIRECTOR

U.S. House of Representatives
Committee on Natural Resources
Washington, DC 20515

December 7, 2022

The Honorable David Scott
Chair
Committee on Agriculture
U.S. House of Representatives
1301 Longworth House Office Building
Washington, DC 20515

Dear Chair Scott:

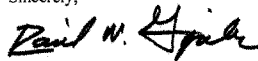
I write to you concerning H.R. 1503, the "Restoring Community Input and Public Protections in Oil and Gas Leasing Act of 2021;" H.R. 1506, the "Transparency in Energy Production Act of 2021;" H.R. 2021, the "Environmental Justice For All Act;" H.R. 3326, the "Public Land Renewable Energy Development Act of 2021;" H.R. 3670, the "Simplifying Outdoor Access for Recreation Act;" H.R. 3686, the "Ski Hill Resources for Economic Development Act;" H.R. 4690, the "Sustaining America's Fisheries for the Future Act of 2021;" H.R. 6435, "To provide for the application of certain provisions of the Secure Rural Schools and Community Self-Determination Act of 2000 for fiscal year 2021;" and H.R. 6936, the "Stamp Out Invasive Species Act."

I recognize that the bills contain provisions that fall within the jurisdiction of the Committee on Agriculture. I acknowledge that your Committee will not formally consider these bills for the limited purpose of completing and filing the bill reports.

Additionally, I confirm our mutual understanding that any floor action on these bills would still require further consultation with, and a separate approval from, the Committee on Agriculture. I would be pleased to support the appointment of members of the Committee on Agriculture to any conference committee to consider such provisions.

I will ensure that our exchange of letters is included in the committee reports for the bills. I appreciate your cooperation regarding this legislation and look forward to continuing to work with you.

Sincerely,



Chair Raúl M. Grijalva
Committee on Natural Resources

Cc: The Honorable Nancy Pelosi, Speaker of the House
The Honorable Bruce Westerman, Ranking Member, Committee on Natural Resources
The Honorable Glen 'GT' Thompson, Ranking Member, Committee on Agriculture
The Honorable Jason Smith, Parliamentarian

RAÚL M. GRIJALVA OF ARIZONA
CHAIRMAN

DAVID WATKINS
STAFF DIRECTOR

U.S. House of Representatives
Committee on Natural Resources
Washington, DC 20515

BRUCE WESTERMAN OF ARKANSAS
RANKING REPUBLICAN

VIVIAN MOEGLEIN
REPUBLICAN STAFF DIRECTOR

October 13, 2022

The Honorable Carolyn B. Maloney
Chair
Committee on Oversight and Reform
U.S. House of Representatives
2157 Rayburn House Office Building
Washington, D.C. 20515

Dear Chair Maloney,

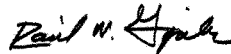
I write to you concerning H.R. 6936, the "Stamp Out Invasive Species Act."

I recognize that the bill contains provisions that fall within the jurisdiction of the Committee on Oversight and Reform. I request that your Committee waive formal consideration of H.R. 6936 and acknowledge that the inaction of your Committee with respect to the bill does not waive any future jurisdictional claim over the matters contained in the bill that fall within your Committee's Rule X jurisdiction.

Additionally, the Committee on Natural Resources confirms our mutual understanding that the Committee on Oversight and Reform will be appropriately consulted and involved as the bill or similar legislation moves forward so that you may address any remaining issues within your jurisdiction. I am pleased to support the appointment of members of the Committee on Oversight and Reform to any conference committee to consider such provisions.

I will ensure that our exchange of letters is included in the *Congressional Record* during floor consideration of the bill. I appreciate your cooperation regarding this legislation and look forward to continuing to work with you as this measure moves through the legislative process.

Sincerely,



Raúl M. Grijalva
Chair
House Natural Resources Committee

Cc: The Honorable Nancy Pelosi, Speaker
The Honorable James Comer, Ranking Member, Committee on Oversight and Reform
The Honorable Bruce Westerman, Ranking Member, Committee on Natural Resources
The Honorable Jason Smith, Parliamentarian

CAROLYN B. MALONEY, NEW YORK
CHAIRWOMAN

ONE HUNDRED SEVENTEENTH CONGRESS

JAMES COMER, KENTUCKY
RANKING MINORITY MEMBER

Congress of the United States
House of Representatives

COMMITTEE ON OVERSIGHT AND REFORM
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WASHINGTON, DC 20515-6143

MAJORITY (20) 225-5674
MINORITY (20) 225-5674
<https://oversight.house.gov>

December 12, 2022

The Honorable Raúl M. Grijalva
Chairman
Committee on Natural Resources
1324 Longworth House Office Building
Washington, D.C. 20515

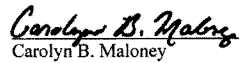
Dear Mr. Chairman:

I write concerning H.R. 6936, the Stamp Out Invasive Species Act. This bill contains provisions within the jurisdiction of the Committee on Oversight and Reform. As a result of your having consulted with me concerning the provisions of the bill that fall within our Rule X jurisdiction, I agree to forgo consideration of the bill, so the bill may proceed expeditiously to the House floor.

The Committee takes this action with our mutual understanding that by foregoing consideration of H.R. 6936 we do not waive any jurisdiction over the subject matter contained in this or similar legislation, and we will be appropriately consulted and involved as the bill or similar legislation moves forward so we may address any remaining issues within our Rule X jurisdiction. Further, I request your support for the appointment of conferees from the Committee on Oversight and Reform during any House-Senate conference on this or related legislation.

Finally, I would ask that a copy of our exchange of letters on this matter be included in the bill report filed by the Committee on Natural Resources as well as in the *Congressional Record* during floor consideration thereof.

Sincerely,



Carolyn B. Maloney
Chairwoman
Committee on Oversight and Reform

cc: The Honorable Nancy Pelosi, Speaker
House of Representatives

The Honorable Raúl M. Grijalva
Page 2

The Honorable James Comer, Ranking Member
Committee on Oversight and Reform

The Honorable Bruce Westerman, Ranking Member
Committee on Natural Resources

Jason Smith, Parliamentarian
House of Representatives

SUPPLEMENTAL, MINORITY, ADDITIONAL, OR DISSENTING VIEWS
None.

